# SANTA MARGARITA Groundwater Agency

# GROUNDWATER SUSTAINABILITY PLAN

NOVEMBER 2021



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# SIGNATURE PAGE

Section 2 (Plan Area and Basin Setting) of the Santa Margarita Basin Groundwater Sustainability Plan was prepared under the direction of a professional geologist licensed in the state of California as required per California Code of Regulations, Title 23 Section 354.12 consistent with professional standards of practice.



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# Acronyms & Abbreviations

| 1,2-DCE1,2-dichloroethylene                                       |
|---|
| AACEAdvancement of Cost Engineering                               |
| ABAssembly Bill   |
| AFacre-feet   |
| AFYacre-feet per year   |
| AMIadvanced metering infrastructure                               |
| amslabove mean sea level  |
| AMTBAmah Mutsun Tribal Band                                       |
| ASRAquifer Storage & Recovery                                     |
| AWPFAdvanced Water Purification Facility                          |
| AWTFAdvanced Wastewater Treatment Facility                        |
| Basin PlanWater Quality Control Plan, Central Coast Region        |
| BasinSanta Margarita Groundwater Basin                            |
| bgsbelow ground surface   |
| BMOBasin Management Objective                                     |
| BMPbest management practices                                      |
| C&E PlanCommunication and Engagement Plan                         |
| CALEPACalifornia Environmental Protection Agency                  |
| CASGEMCalifornia Statewide Groundwater Elevation Monitoring       |
| CCRConsumer Confidence Report                                     |
| CCRWQCBCentral Coast Regional Water Quality Control Board         |
| CDFWCalifornia Department of Fish and Wildlife                    |
| CECconstituents of emerging concern                               |
| CEQACalifornia Environmental Quality Act                          |
| cfscubic feet per second  |
| CGPScontinuous global positioning station                         |
| CISDCEcis-1,2-dichloroethene                                      |
| COCchemical constituents of concern                               |
| CountyCounty of Santa Cruz  |
| CWCCalifornia Water Code  |
| DACDisadvantaged Community  |
| DDWState Water Resources Control Board Division of Drinking Water |
| DMSdata management system   |
| DPRdirect potable reuse   |
| DWRCalifornia Department of Water Resources                       |
| DWSAPDrinking Water Source Assessment and Protection              |
| EIREnvironmental Impact Report                                    |
| EVIEnhanced Vegetation Index                                      |
| ftefull-time equivalent   |
|   |

| FY              | fiscal year                                 |
|-----------------|---|
| GAC             | granular activated carbon                   |
| GDE             | groundwater dependent ecosystem             |
|                 | gallons per capita per day                  |
| GRRR            | groundwater replenishment reuse regulations |
|                 | Groundwater Sustainability Agency           |
|                 | Groundwater Sustainability Plan             |
| GWMP            | Groundwater Management Plan                 |
| HCM             | Hydrogeologic Conceptual Model              |
| НСР             | Habitat Conservation Plan                   |
| InSAR           | Interferometric Synthetic Aperture Radar    |
|                 | Integrated Regional Water Management        |
| JPA             | Joint Powers Agreement                      |
|                 | Local Area Management Program               |
| LID             | low impact development                      |
| LUST            | leaking underground storage tank            |
|                 | maximum contaminant level                   |
| mg/L            | milligrams per liter                        |
| MGA             | Santa Cruz Mid-County Groundwater Agency    |
|                 | million gallons per day                     |
| MHA             | Mount Hermon Association                    |
| MTBE            | methyl-tert-butyl ether                     |
| N               | nitrogen                                    |
| NAVD 88         | North American Vertical Datum of 1988       |
| NDMI            | Normalized Difference Moisture Index        |
| NDVI            | Normalized Difference Vegetation Index      |
| NMFS            | National Marine Fisheries Service           |
| NO <sub>3</sub> | nitrate                                     |
| NOI             | Notice of Intent                            |
| O&M             | operations and maintenance                  |
| OWTS            | Onsite Wastewater Treatment Systems         |
| PCE             | tetrachloroethene                           |
| QA              | quality assurance                           |
| Qal             | Alluvium                                    |
| QC              | quality control                             |
| Qt              | Terrance Deposits                           |
| RMP             | Representative Monitoring Point             |
| RP              | Reference Point                             |
| SCEH            | County of Santa Cruz Environmental Health   |
| SGMA            | Sustainable Groundwater Management Act      |
| SLVWD           | San Lorenzo Valley Water District           |
|                 |   |

SMC .....sustainable management criteria SMGWA ......Santa Margarita Groundwater Agency SMGWBAC...Santa Margarita Groundwater Basin Advisory Committee SOC.....synthetic organic compound SqCWD ......Soquel Creek Water District SVWD.....Scotts Valley Water District SWRCB.....State Water Resources Control Board SWS .....small water system TAG ......Surface Water Technical Advisory Group Tbl.....Lower Butano Tbm......Middle Butano Tbu.....Upper Butano TCE.....trichloroethene TDS .....total dissolved solids Tl.....Locatelli Formation Tlo.....Lompico Sandstone Tm.....Monterey Formation TMDL .....Total Maximum Daily Load TNC.....The Nature Conservancy Tp.....Purisima Formation Tsc.....Santa Cruz Mudstone Tsm ......Santa Margarita Sandstone UCMR......Unregulated Contaminant Monitoring Rule USBR ......United States Bureau of Reclamation USDA.....United States Department of Agriculture USEPA ......United States Environmental Protection Agency USFWS ......United States Fish and Wildlife Service USGS ......United States Geological Survey UST.....underground storage tank UWMP .....Urban Water Management Plan VC.....vinyl chloride VOC .....volatile organic compound WAAP.....Wasteload Allocation Attainment Program WHO ......World Health Organization WISKI......Water Information Systems by Kisters WRF......Water Reclamation Facility WTP ......Water Treatment Plant WWTF ......Wastewater Treatment Facility WY.....water year

# EXECUTIVE SUMMARY

The State of California enacted the Sustainable Groundwater Management Act (SGMA), effective January 1, 2015, as the first legislation in the state's history to mandate comprehensive sustainable groundwater resources management. The Santa Margarita Groundwater Agency (SMGWA) was formed under SGMA to develop the Groundwater Sustainability Plan (GSP or Plan) for the Santa Margarita Groundwater Basin (Basin). The GSP describes how the SMGWA intends to manage groundwater to achieve groundwater sustainability and meet the requirements of SGMA. The plan provides the basis for ongoing management of the Basin by SMGWA to both achieve sustainability in the 20-year planning horizon and maintain sustainability over the 50-year implementation horizon specified by SGMA. By following the GSP, SMGWA, its cooperating agencies, and other local stakeholders will collaboratively manage the Basin to maintain a safe and reliable groundwater supply for all beneficial groundwater uses and users.

This GSP is organized into sections per the California Department of Water Resources (DWR) guidance (DWR, 2016).

The Introduction describes SMGWA's formation and organization, and it introduces the sustainability goals for the Basin. The Plan Area and Basin Setting describes current knowledge of the physical aspects of the Basin, relying on a multitude of studies conducted by the SMGWA's cooperating agencies. It includes a summary of current basin conditions, including

groundwater levels, groundwater quality, and interconnected surface water. This information is used in the GSP to guide development of Sustainable Management Criteria (SMC) for the SMGWA to reach during the GSP implementation period. In order for the SMGWA to achieve the sustainability goals and SMC, additional projects and management actions likely need to be implemented. The GSP introduces potential projects and management actions that may be considered by the SMGWA and provides details on how and when they may be implemented to achieve sustainability. The GSP also describes how the SMGWA intends to comply with SGMA requirements for monitoring and reporting and provides an estimated cost and schedule for the first 5 years of GSP implementation.

#### **Groundwater Sustainability Plan Sections**

Executive Summary Section 1. Introduction Section 2. Plan Area & Basin Setting Section 3. Sustainable Management Criteria Section 4. Projects & Management Actions Section 5. GSP Implementation Section 6. References & Technical Studies

# Introduction

The SMGWA has developed the Santa Margarita Basin GSP to provide a roadmap for achieving groundwater sustainability in the Basin. The Introduction section of the GSP describes in detail the SMGWA organization and management structure, the GSP sustainability goal, and defines the many terms specific to SGMA and groundwater used in the GSP.

The SMGWA has legal authority to perform duties, exercise powers, and accept responsibility for managing groundwater sustainably within the Basin. The SMGWA was formed through a Joint Powers Agreement (JPA) in June 2017, among the Scotts Valley Water District (SVWD), the San Lorenzo Valley Water District (SLVWD), and the County of Santa Cruz (County). The SMGWA is governed by a Board of Directors comprising 2 representatives from each member agency, single representatives from the City of Scotts Valley, City of Santa Cruz, and Mount Hermon Association (MHA), and 2 private well owners.

The Introduction section includes the sustainability goal for the Basin used as a guide to develop the GSP. Groundwater sustainability is generally defined as follows:

- Providing a safe and reliable groundwater supply that meets the current and future needs of beneficial users
- Supporting groundwater sustainability measures and projects that enhance a

sustainable and reliable groundwater supply

- Providing for operational flexibility within the Basin by supporting a drought reserve that accounts for future climate change
- Planning and implementing costeffective projects and activities to achieve sustainability

The SMGWA will successfully implement the GSP by managing groundwater and surface water use conjunctively and by implementing projects and management actions, as needed to meet the sustainability goal.

# Plan Area and Basin Setting

The Plan Area and Basin Setting section summarizes how groundwater is currently managed in the Basin and describes groundwater conditions in the past, present, and future.

## Description of the Plan Area

The Santa Margarita Groundwater Basin is a 34.8-square-mile area defined in DWR's Bulletin 118 which is the State's official publication on the occurrence and nature of groundwater in California (Figure ES- 1). The Basin forms a roughly triangular area that extends from Scotts Valley in the east, to Boulder Creek in the northwest, to Felton in the southwest. The Basin is bounded on the north by the Zayante trace of the active, strike-slip Zayante-Vergeles fault zone, on the east by a buried granitic high that separates the Basin from Santa Cruz Mid-County Basin, and on the west by the Ben Lomond fault, except where areas of alluvium lie west of the fault. The southern boundary of the Basin with the West Santa Cruz Terrace Basin is located where Tertiary sedimentary formations thin over a granitic high and give way to young river and coastal terrace deposits.

Almost half of the Basin is classified as open space with much of that being moderately rugged, forested terrain. Rural residential development is the next largest land use type, followed by smaller suburban developments in the communities of Scotts Valley, Boulder Creek, Felton, Ben Lomond, and Lompico. Approximately 29,000 people reside in the Basin, and about 63% of these people live in census-

designated communities. The remaining population (about 37%) live in rural areas. The City of Scotts Valley is the only local entity with land use jurisdiction. The County has land use jurisdiction for all unincorporated areas outside of Scotts Valley. Commercial land use is concentrated in the City of Scotts Valley and the community of Felton. Much of this development occurred during a period of population growth between 1980 and 2000, which coincided with construction of commercial and industrial complexes. General Plans for the County and City of Scotts Valley are reviewed in the GSP to identify local development goals and how the GSP can operate within these confines.

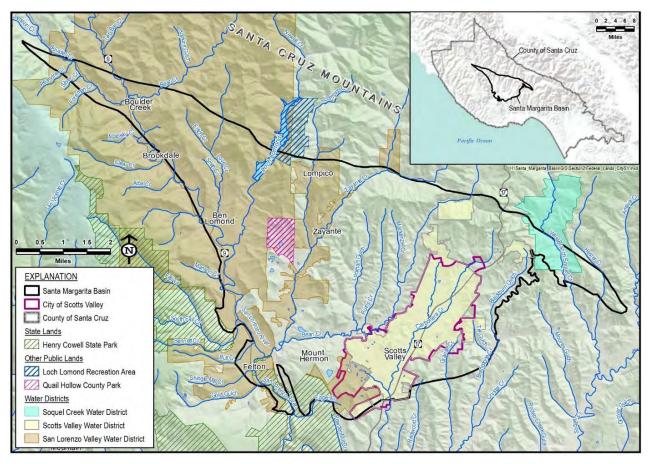


Figure ES-1. Santa Margarita Basin Location

Water supply in the Basin is sourced from groundwater, surface water, springs, and recycled water. The SLVWD and SVWD are the 2 largest water suppliers in the Basin, with both dependent on local water sources.

SLVWD's water supply is from surface water diverted, just outside of the basin, on tributaries of the San Lorenzo River, and from springs and groundwater. The SLVWD supplies water to a 5.6-square-mile service area with about 13,000 customers in the Basin.

SVWD uses groundwater exclusively for potable supply and recycled water for nonpotable supply. The SVWD supplies water to a 5.5-square-mile service area with about 10,700 customers in the Basin.

The remaining approximately 5,300 people residing in the Basin use groundwater pumped by small water systems or their own private domestic wells. MHA is the largest private water supplier that includes a yearround conference center and camp that serves more than 60,000 guests each year and a permanent community of approximately 1,300 people. There are 12 small water systems in the Basin serving a population of about 1,000. Springs or groundwater are the source of water for 11 of the 12 small water systems. Based on residential parcels that are not served water by one of the water districts, an estimated 777 private wells are pumping less than 2 acre-feet per year (AFY) that supply water to about 3,000 people.

The City of Santa Cruz does not pump any groundwater in the Basin. However, it is an indirect user of groundwater in the Basin because the surface water it diverts from the San Lorenzo River partially comprises baseflows supported by Basin groundwater discharge to creeks. It does own and operate the 2.8-billion-gallon capacity Loch Lomond Reservoir that it uses for water storage. The City has 2 diversion points on the San Lorenzo River: at Felton within the Basin and at Tait Street 5 miles downstream of the Basin. The San Lorenzo River provides roughly 55% and Loch Lomond (Newell Creek) provides roughly 14% of Santa Cruz's municipal water supply.

In addition to public supply and private domestic use, groundwater is used for a few commercial and industrial purposes. It is used for dust control and operations at a single remaining sand quarry and for largescale landscaping and pond filling at a few locations. There are also a few small wineries that cumulatively irrigate less than 2 acres with groundwater.

The SLVWD and SVWD, prior to SGMA, managed groundwater in the Basin and developed a number of water management plans including master plans, surface water management plans, and analyses of water supply availability and reliability for the Basin. The information generated in past management efforts is instrumental in developing this GSP.

Existing conjunctive use strategies, low impact development, conservation, recycled water, and other water efficiency programs have been used successfully by the water districts to manage groundwater use and to lower potable demand. The water districts comply with all regulatory water quality testing and Drinking Water Source assessments for active supply wells. The County is also involved in a variety of management efforts related to water quality, stormwater management, threatened and endangered species monitoring, and watershed and stream habitat protection. The County is responsible for all permitting for well construction and destruction. If needed, the County may update its well ordinance to implement elements of this GSP.

Regulatory agencies are involved in protecting the Basin's overall good groundwater quality. The County has been working for decades to reduce nitrate loading of surface water. The County's Local Area Management Plan developed in 2021 allows for the continued use of septic systems in Santa Cruz County while providing protection of water quality and public health. The Central Coast Regional Water Quality Control Board is responsible for overseeing point source groundwater pollution from chemical spills or leaks. Several groundwater contamination sites in Scotts Valley and Felton have had past remediation of volatile organic compounds (VOC) and gasoline-related chemicals in groundwater. These remediation programs have generally been resolved and there are no sites undergoing active groundwater remediation at present.

Groundwater dependent ecosystems (GDEs) in the Basin support threatened and endangered species. Priority species identified in the GSP that rely on GDEs in the Basin include steelhead trout, coho salmon, lamprey, western pond turtle, California giant salamander, and California red-legged frog. Ongoing programs such as Santa Cruz County's Juvenile Steelhead and Stream Habitat Monitoring Program have monitored steelhead density and stream habitat since 1994, but clear associations between groundwater extraction and a reduction in fish density or available habitat has not been made. The species and habitat data are compiled into an annual report and a geodatabase for spatially referenced information. This work is ongoing and can be used to establish links between streamflow, groundwater conditions, GDE habitat, and presence or absence of priority aquatic species.

GSP development is a collaborative effort among the SMGWA's cooperating agencies and technical consultants. Decisions shaping policy are informed by input from resource management agencies, community members, and interested stakeholders. Extensive public outreach and engagement efforts prior to and during GSP development are documented in a Communication and Engagement Plan (C&E Plan). Beneficial users of groundwater in the Basin identified in the C&E Plan include municipal water suppliers, agricultural users, private domestic well owners, small water systems, local land use planning agencies, surface water users, ecological users, California Native American Tribes, disadvantaged communities, protected lands (including recreational areas), and public trust uses (including wildlife, aquatic habitat, fisheries, recreation, and navigation).

When developing the GSP, the SMGWA considered impacts on all beneficial uses and users, including domestic well owners, Disadvantaged Communities (DACs), and priority species. California Water Code (CWC) §106.3 recognizes that "every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes." The Human Right to Water bill extends to all Californians, including disadvantaged individuals, groups, and communities in rural and urban areas.

# Basin Setting

The basin setting is described in the form of a hydrogeologic conceptual model (HCM) to provide an understanding of the general physical characteristics related to regional hydrology, land use, geology and geologic structure, water quality, principal aquifers, and aquitards. The HCM also provides the context to develop Basin water budgets, groundwater models, and monitoring networks. The HCM was developed based on prior studies and monitoring data collected by cooperating agencies over the past 30 years.

The Basin's climate is classified as Mediterranean, characterized by warm summers and mild winters. Almost all precipitation occurs from November through April. Due to increased elevation and the orographic effect of Ben Lomond Mountain west of the Basin, precipitation increases across the Basin east to west from about 42 inches to 52 inches per year.

The Basin consists of sandstone, siltstone, mudstone, and shale overlying granitic and metamorphic rocks, all of which have been folded into a geologic trough called the Scotts Valley Syncline. The sandstone units in the geologic sequence are the principal aquifers that supply much of the groundwater produced for local water supply. The Basin's principal aquifers are



the Santa Margarita, Lompico, and Butano Sandstones. The Monterey Formation is an aquitard between the Santa Margarita and Lompico Sandstones. The following describes the general characteristics of the principal aquifers and Monterey Formation:

- The Santa Margarita aquifer is the shallowest principal aquifer, with widespread surface exposures in the southern and central portions of the Basin. It is a high-yielding aquifer that is critical to creek baseflow and private domestic water supply.
- The Monterey Formation, a low-yielding aquitard that is only used for domestic water supply found at relatively shallow depths and not for municipal supply. The Monterey Formation interacts with surface water where it outcrops in creek beds. Its low permeability limits recharge of the underlying Lompico aquifer.

- The Lompico aquifer is used extensively for municipal supply in the Mount Hermon / Scotts Valley area where the formation is thickest. This mostly confined aquifer has significantly less direct recharge from precipitation than the Santa Margarita aquifer because of its much smaller surface exposure. The area where the Monterey Formation is absent beneath the Santa Margarita aquifer in the south Scotts Valley area is important for groundwater recharge of the Lompico aquifer.
- The Butano aquifer is the deepest of the productive aquifers and is only used for water supply in northern Scotts Valley. It is recharged by surface water and precipitation where it is exposed along the Basin's northern boundary. SVWD is the only municipal user of the Butano aquifer, although private well owners pump from it in areas where it occurs at or close to the surface.

Precipitation is the main source of natural groundwater recharge to the Basin's aquifers. It enters the shallowest aquifers either as direct infiltration through the soil or indirectly from streamflow infiltrating through the streambed. Most creeks in the Basin are fed by groundwater discharges with groundwater accounting for most summer and fall baseflows.

The major creeks and river in the Basin include the San Lorenzo River, Boulder Creek, Love Creek, Newell Creek, Lompico Creek, Zayante Creek, Bean Creek, and Carbonera Creek. Many of these are home to protected species. GDEs are widespread through the Basin and consist of springs, riverine, riparian, open water and groundwater supported wetlands. Fall Creek and the San Lorenzo River have bypass flow requirements that limit diversion timing and rates at certain times of the year.

SMGWA cooperating agencies regularly monitor groundwater elevations, groundwater extraction, groundwater quality, and surface water flow and quality for groundwater management and operations of their water systems. These data are critical for evaluation of past and current groundwater conditions.

Data gaps in the HCM coincide with areas of uncertainty in the GSP. The primary data gap is a lack of monitoring wells in parts of the basin that are not provided public water supply and have concentrated private well extractions. These include areas where groundwater is connected to surface water and areas where there is no nearby creek. Additionally, the deep Butano aquifer is poorly understood because it only has 2 dedicated monitoring wells. In parts of the Basin, data gaps lead to uncertainty on how aquifers interact with each other and surface water, and how they respond to stresses such as groundwater pumping and reduced precipitation. Eight new monitoring wells to be completed in 2022 will address these data gaps.

#### **Groundwater Conditions**

Groundwater conditions in the Basin are generally sustainable, with the exception of the Mount Hermon / South Scotts Valley area where there are lowered groundwater levels in 2 of the Basin's primary aquifers. In this area, a portion of the Santa Margarita aquifer is dewatered due to a 30- to 40-foot drop in groundwater level, and the Lompico aquifer has had a 150- to 200-foot groundwater level decline as shown on Figure ES- 2.

Groundwater levels in both aquifers started to decline as early as the 1970s when there was extensive development in the south Scotts Valley area. Groundwater level declines were exacerbated by an 11-year drought starting in 1984. During this drought, the Scotts Valley area experienced an average rainfall deficit of 8.6 inches relative to the long-term average annual rainfall of 42 inches.

Coinciding with a climate-driven reduction of natural aquifer recharge, water demand in the Basin peaked thereby further worsening groundwater conditions. At this time, there were a number of different groundwater users pumping from the Santa Margarita aquifer in the Mount Hermon / South Scotts Valley area including 2 groundwater contamination remediation systems, Valley Gardens golf course, Hanson Quarry, Manana Woods Mutual Water Company, MHA, SVWD and SLVWD.

As Santa Margarita aquifer groundwater levels fell as much as 40 feet during the

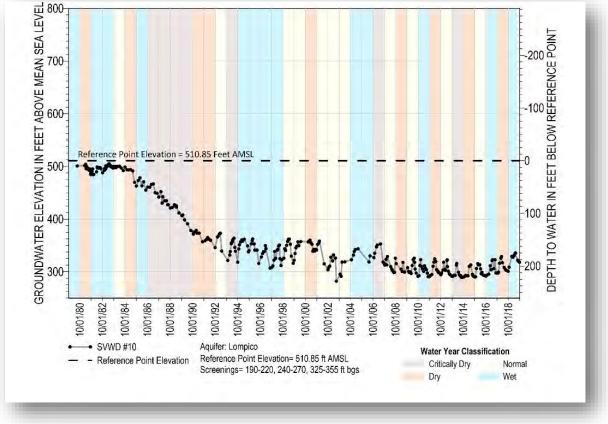


Figure ES- 2. Hydrograph at SVWD #10 in the South Scotts Valley Area Showing Long-Term Decline of Groundwater Elevations

drought, levels dropped to pump intakes in several wells screened in the Santa Margarita aquifer and upper parts of the Lompico aquifer, including MHA, SLWVD, and SVWD wells, forcing them to drill new wells screened in deeper parts of the Lompico aquifer.

Even though the Santa Margarita aquifer recharges quickly when there is average or better rainfall, its groundwater levels in the Mount Hermon / South Scotts Valley area have not recovered much from the initial decline that ended in 1994. The main reason it has not had much recovery is thought to be that lowered groundwater levels, especially in the dewatered portions of the aquifer, cause water infiltrating at the surface to pass through the Santa Margarita aquifer and into the underlying formations instead of remaining in the Santa Margarita aquifer. Underlying formations are either the top of the low permeability Monterey Formation from where it mostly flows out at surface seeps to Bean Creek, or the Lompico aquifer where it is in direct contact with the Santa Margarita aquifer due to the absence of the Monterey Formation. Other contributing factors that have led to decreased recharge of the Santa Margarita aquifer since the 1980s include conversion of the City of Scotts Valley to a sewer system that has reduced the amount of septic systems return flow to groundwater, and increased development that has reduced the amount of pervious area available for recharge.

The Santa Margarita aquifer in the Olympia area of the Basin also has gradual declining groundwater levels over the past 35 years. With a decline of about 20 feet (average rate of 0.6 foot per year), the change is much smaller than declines experienced in the South Scotts Valley area.

Climate change is projected to generally result in more variable precipitation (i.e., longer and more extreme droughts with fewer but more extreme rainfall events), slightly lower total precipitation, and warmer temperatures in comparison to current conditions. These climate conditions will 1) reduce natural recharge to groundwater causing further lowering of groundwater levels if groundwater extraction is not supplemented with other sources, and 2) reduce available surface water which will, at times, result in greater pressure on groundwater to meet water demands within the Basin.

Lowered groundwater levels in certain parts of the Basin have caused a corresponding reduction in groundwater stored in the Basin. Since the 1980s, and even possibly starting in the 1960s, there has been a consistent loss of groundwater stored in the Basin due primarily to over-pumping the Lompico aquifer in the Mount Hermon / South Scotts Valley area.

Groundwater in the Basin is generally of good quality and does not regularly exceed primary drinking water standards. However, both naturally occurring and anthropogenic groundwater quality constituents of concern are present in some aquifers and areas. The main naturally occurring groundwater quality concerns in the Basin are salinity (measured as total dissolved solids and chloride), iron, manganese, and arsenic. The main anthropogenic groundwater quality concerns are nitrate and constituents of emerging concern (CEC) which are mainly from septic and sewer discharges together with organic compounds from environmental cleanup sites or other unidentified local releases.

Surface water is connected to groundwater throughout the Basin. The highly permeable nature of the Santa Margarita aquifer and its proximity to surface water features lends it to being the main source of baseflows to creeks. The Butano aquifer also contributes a significant volume of baseflow where it outcrops and is intersected by numerous creeks along the Basin's northern boundary. The upper Bean Creek watershed and its tributaries are one of the few areas where streams lose water to groundwater. This is an important source of groundwater recharge to the aquifers. Groundwater elevations in the Basin's only 2 monitoring wells near creeks show groundwater levels

consistently higher than the streambed, indicating that groundwater is contributing to streamflow in these locations year-round. Four additional shallow monitoring wells will be completed in 2022 to improve understanding of interconnected surface water, to add as representative monitoring points, and to improve how the

### Santa Margarita Basin Groundwater Model

To be used as a tool for developing the GSP, an existing groundwater model was improved and updated. The model was first developed in 2006 and updated in 2015, 2016, and 2017. For the model to be a suitable tool for quantifying water budgets, simulating future groundwater conditions based on climate change assumptions and potential projects and management actions required as part of GSP development, a number of structural and model input refinements were made.

There is no known evidence of land subsidence in the Basin. The consolidated geology makes subsidence unlikely. Subsidence caused by land surface movement related to tectonics and other phenomena besides groundwater pumping is not subject to SGMA.

#### Water Budget

In compliance with SGMA, water budgets in the GSP cover historical (1985-2018), current (2010-2018), and projected (2020-2072) timeframes. The water budgets are developed from an inventory of precipitation, surface water, and groundwater inflows and outflows.

Water inflow and outflow volumes across the land surface, via surface water, and for groundwater are estimated using the Santa Margarita Basin groundwater model.

The availability of water for groundwater

recharge is driven by precipitation, surface runoff to creeks, and evapotranspiration. Surface water flows into and out of the Basin, and is connected to groundwater in much of the Basin. Water flows both from creeks to groundwater and vice versa based on the gradient between creek stage and adjacent groundwater levels. Figure ES-3

groundwater model simulates groundwater and surface water interactions.

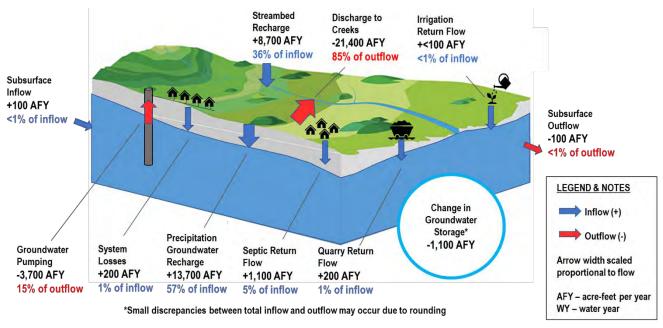
graphically depicts the historical (1985-2018) average annual groundwater budget inflows, outflows, and change in storage. Overall, more groundwater discharges to creeks than is being recharged by creeks. Groundwater pumping removes groundwater from the aquifer system, though some of it reenters as return flows from septic systems, quarry usage, landscape irrigation, and sewer and water distribution system losses.

Historical basin-wide changes of groundwater in storage average 1,100 AFY, mostly from the Lompico aquifer in the Mount Hermon / South Scotts Valley area implementation.

Notable differences between the current (2010 – 2018) and historical (1985 – 2018) groundwater budgets are reduced precipitation recharge due to less than average rainfall and reduced groundwater

pumping from improved water efficiency and other management efforts. Decreased water demand from these efforts have resulted in about 1,000 AFY less groundwater lost from storage compared to the historical period.

Primary changes to the projected groundwater budget compared to the historical and current budgets are reduced precipitation recharge and increased year-toyear climate variability due to projected climate change. With groundwater extractions similar to current extractions and without additional projects and management actions, it is projected the Basin will experience an average annual loss of groundwater in storage of 500 AFY, which is less than historical losses and slightly more than current losses.



#### Figure ES- 3. Historical Groundwater Budget (Average from Water Year 1986 through 2018)

Table ES-1 shows the sustainable yield of the Basin by aquifer and compared to past use. This is an estimated volume of groundwater that can be pumped on a longterm average annual basis without causing undesirable results.

| Aquifer<br>/Formation | Historical<br>Pumping<br>1985 –<br>2018<br>(AFY) | Current<br>Pumping<br>2010 –<br>2018<br>(AFY) | Sustainable<br>Yield<br>(AFY) |
|-----------------------|--|---|-------------------------------|
| Santa<br>Margarita    | 1,070  | 770   | 850                           |
| Monterey<br>Formation | 320  | 180   | 140                           |
| Lompico               | 1,770  | 1,520   | 1,290                         |
| Butano                | 530  | 480   | 540                           |

Table ES-1. Santa Margarita Basin Sustainable Yield

# Sustainable Management Criteria

Developing SMC as metrics of groundwater sustainability is a requirement of the SGMA. Of the 6 indicators of sustainability, 4 apply to the Basin: chronic lowering of groundwater levels, reduction of groundwater in storage, degraded water quality, and depletion of interconnected surface water. Land subsidence and seawater intrusion are not applicable.

Locally defined, quantitative SMC define what constitutes sustainable groundwater conditions in the Basin and commit the SMGWA to actions to achieve those conditions by 2042. SMC were developed using best available information and science, direction provided by the SMGWA Board, public feedback, and input from cooperating agencies and a Surface Water Technical Advisory Group (TAG). There are known data deficiencies in the hydrogeologic conceptual model related to parts of the Basin and aquifers that do not have monitoring wells, including areas of private domestic pumping and interconnected surface water. The SMC in this GSP are likely to be reevaluated and potentially modified in the future as new data and monitoring features are developed.

The SMGWA developed Sustainability Goals discussed in Section 3.1 and identified undesirable results, minimum thresholds, measurable objectives, and interim milestones for each of the applicable sustainability indicators. The details of the metrics are covered in Sections 3.4 through 3.7 and are summarized in Table ES-2. SMC are assigned to a subset of the existing monitoring network called representative monitoring points.

A summary of the management goals for the Basin's 4 applicable sustainability indicators is provided below.

#### **Chronic Lowering of Groundwater**

**Levels:** Do not allow groundwater levels to decline to levels that materially impair groundwater supply, negatively impact beneficial uses, or cause undue financial burden to a significant number of beneficial users.

**Reduction of Groundwater in Storage:** Maintain groundwater extraction so that other sustainability indicators are not negatively affected.

#### **Degradation of Groundwater Quality:**

By implementing the GSP, maintain groundwater quality so that State drinking water standards for chemical constituents of concern (COC) are not exceeded, with the exception of nitrate (as N) which must be less than half the regulatory standard.

#### **Depletion of Interconnected Surface**

Water: For interconnected surface waters, ensure that groundwater use or projects or management actions do not adversely impact the sustainability of GDEs or selected priority species or cause undue financial burden to beneficial users of surface water. The SMGWA will use existing monitoring networks, supplemented with additional new monitoring wells to fill data gap areas, for annual assessments and reporting of groundwater levels, groundwater quality, groundwater and surface water use, precipitation, and streamflow. Data collected will be used to monitor progress towards sustainability during GSP implementation. Details on the Basin's GSP monitoring network are provided in Section 3.3.

Historical and future data collected by the monitoring network will be stored in a regional Data Management System (DMS) that will facilitate a centralized source of data when the GSP's annual reports are prepared.



| Sustainability<br>Indicator                     | Measurement   | Minimum Threshold   | Measurable Objective  | Interim Milestones  | Undesirable Result   |
|---|---|---|---|---|--|
| Chronic<br>lowering of<br>groundwater<br>levels | Groundwater elevation<br>measured in representative<br>monitoring point (RMP) wells   | Average groundwater<br>elevation of the 5<br>lowest historical<br>measured values in<br>each RMP  | Santa Margarita aquifer RMPs: seasonal<br>low groundwater levels in each well in<br>WY2004<br>Monterey Formation, Lompico and Butano<br>aquifer RMPs: average annual minimum<br>groundwater elevation measured from<br>2016 to 2020 plus the projected<br>groundwater elevation increase in<br>seasonal low groundwater elevations<br>projected by a 540 AFY conjunctive use<br>project in the Mount Hermon / South<br>Scotts Valley area | Santa Margarita aquifer<br>RMPs: seasonal low<br>groundwater levels in each<br>well in WY2004<br>Monterey Formation,<br>Lompico and Butano<br>aquifer RMPs: simulated<br>groundwater elevations<br>projected from<br>implementation of a 540<br>AFY conjunctive use project | Groundwater elevation in any RMP<br>falls below the minimum threshold in<br>2 or more consecutive non-drought<br>years and is not caused by<br>emergency operational issues or<br>extended droughts  |
| Reduction in<br>groundwater<br>storage          | Metered and estimated<br>groundwater extractions.<br>Municipal and small water<br>systems are metered, while<br>de minimis and other non-de<br>minimis extractions are<br>estimated | Average baseline<br>groundwater pumping<br>from 2030 to 2049 in<br>the Santa Margarita<br>aquifer and after 2022<br>for Monterey Formation<br>and Lompico and<br>Butano aquifers, plus<br>5% additional pumping | Average groundwater pumping projected<br>in a model simulation incorporating a 540<br>AFY conjunctive use project in the Mount<br>Hermon / South Scotts Valley area   | Equivalent to minimum<br>thresholds prior to 2027 and<br>equivalent to measurable<br>objectives from 2027<br>onward   | Groundwater extraction volumes<br>exceed minimum thresholds in one<br>or multiple principal aquifers   |
| Degraded<br>groundwater<br>quality              | Concentrations of chemical<br>constituent of concern in RMP<br>wells  | State drinking water<br>standards, except for<br>nitrate, which is half the<br>State drinking water<br>standard   | Average concentration for each<br>constituent of concern at each RMP<br>between January 2010 and December<br>2019   | Identical to measurable<br>objectives   | <ul> <li>Minimum thresholds are exceeded<br/>at RMPs where:</li> <li>Minimum thresholds have not<br/>been exceeded prior to SMGWA<br/>approved project(s) or<br/>management action(s)</li> <li>An immediate resampling<br/>confirms the exceedance</li> <li>The exceedance is caused by<br/>SMGWA approved project(s) or<br/>management action(s)</li> </ul> |
| Depletion of<br>interconnected<br>surface water | Groundwater elevations<br>measured in RMP wells are<br>used as a proxy for<br>measuring depletion of<br>interconnected surface water  | Average groundwater<br>elevation of the 5<br>lowest measured<br>values in each RMP  | Seasonal low groundwater levels in each RMP from the fall of WY 2004  | Identical to measurable<br>objectives   | The groundwater elevation in any<br>RMP falls below the minimum<br>threshold in 2 or more consecutive<br>non-drought years and is not<br>caused by emergency operational<br>issues or extended droughts  |

## Table ES-2. Santa Margarita Basin Sustainable Management Criteria Summary

# Projects and Management Actions

Section 4 of the GSP describes potential projects and management actions that may be implemented to achieve the Basin's sustainability goal. Projects and management actions discussed in this section are in varying stages of development.

Several projects have the added benefit of creating supplemental drought supply to improve water supply reliability for the City of Santa Cruz, SLVWD, and SVWD. Some projects will benefit groundwater levels in aquifers pumped by *de minimis* groundwater users. Projects are grouped based on where the water resources are sourced and the type of water.

#### **Baseline Projects and Management Actions (Group 1):** Projects and

management actions considered existing commitments by cooperating agencies and are currently being implemented. They are expected to continue, as needed, throughout GSP implementation. These projects and management actions do not achieve sustainability on their own. Group 1 projects include:

- Water use efficiency programs
- SVWD low-impact development
- SLVWD conjunctive use
- SVWD recycled water use

**Projects and Management Actions Using Existing Water Sources Within the Basin** (**Group 2, Tier 1**): Projects representing current thinking regarding the Basin's best option for reaching sustainability. Projects



and management actions rely on existing water sources within the Basin and include expansion of some of the Group 1 baseline projects. Group 2, Tier 1 projects include:

- SLVWD and SVWD additional water use efficiency
- SLVWD existing infrastructure expanded conjunctive use (Phase 1)
- SLVWD and SVWD inter-district conjunctive use with Loch Lomond (Phase 2)
- SLVWD Olympia groundwater replenishment

**Projects and Management Actions Using Surface Water Sources Outside the Basin** (**Group 2, Tier 2**): Projects that rely on surface water sources outside of the Basin. Group 2, Tier projects include:

- Transfer of inter-district conjunctive use
- Aquifer Storage & Recovery (ASR) in the Scotts Valley area

**Projects and Management Actions Using Purified Wastewater Sources (Group 2, Tier 3):** Projects that recharge purified wastewater in the Basin. Potential projects include:

- Purified wastewater recharge of 710 to 1,500 AFY in the Scotts Valley area with wastewater treated at Soquel Creek Water District's Chanticleer Advanced Water Purification Facility (AWPF)
- Purified wastewater recharge of 3,500 AFY in the Scotts Valley area with wastewater treated at a new facility within the Basin
- Purified wastewater augmentation at Loch Lomond.

## Identified Projects and Management Actions Requiring Future Evaluation

(Group 3): New projects or extensions of existing projects that need feasibility analysis. If Group 2 projects are deemed unfeasible or projected outcomes change, SMGWA may look to Group 3 projects to meet SMGWA sustainability goals. Group 3 projects include:

- Public/private stormwater recharge and low-impact development
- Enhanced Santa Margarita aquifer conjunctive use
- SLVWD Quail Hollow pumping redistribution
- Santa Margarita aquifer private pumpers connected to public water system
- Direct potable reuse
- Water use restrictions
- Scotts Valley non-potable / potable reuse

Not all projects and actions are needed to attain sustainability, but they provide possible options in the event that backup projects are needed. Importantly, the listed projects are not developed enough for SMGWA cooperating agencies to fully commit to any projects prior to submission of the GSP to DWR in January 2022. Project development will be led by cooperating agencies. For projects with multistakeholder benefits, cooperating agencies will work in coordination with one another.

Measures that the SMGWA member agencies will take to achieve Basin sustainability are focused on increasing Lompico aquifer groundwater levels in the Mount Hermon / South Scotts Valley area. The most immediate action will be to expand conjunctive use of surface water and groundwater using existing infrastructure. It is likely that this measure will be followed by development of infrastructure to gain access to SLVWD's entitlement of 313 AFY of Loch Lomond water for further conjunctive use opportunities. Combining the 2 projects would potentially provide for a long-term average of 540 AFY of in-lieu recharge by SLVWD and SVWD resting their extraction wells during the wet seasons when surface water is available for conjunctive use. Groundwater modeling has demonstrated the combined projects will raise Mount Hermon / South Scotts Valley area Lompico aquifer groundwater levels by 20 to 50 feet. The anticipated increases in groundwater levels from 540 AFY of conjunctive use enables the SMGWA to meet its long-term measurable objectives for chronic lowering of groundwater levels,

depletion of interconnected surface water, and reduction of groundwater in storage, while having no impact on groundwater quality.

Costs associated with new project infrastructure would be funded through a combination of increased operating revenue and outside funding sources. Potential outside funding sources could include Integrated Regional Water Management Grant Programs (IRWM), Sustainable Groundwater Management Grant Program, State Revolving Fund low interest loans, U.S. Department of Agriculture grants and/or low interest loans, or U.S. Bureau of Reclamation Drought Resiliency and/or Title XVI Recycled Water. For many projects included in the GSP, securing outside funding to supplement operating revenue will be essential for them to be financially feasible over the long-term and affordable.



# Groundwater Sustainability Plan Implementation

The estimated cost to implement the GSP over the next 5 years is \$1,967,900, or \$393,580 annualized over 5 years. Approximately 57% of the 5-year estimated costs are existing activities included in SMGWA and member agency budgets.

The estimated cost by GSP implementation activity can be found in Section 5, Table 5-1. The budget's major cost categories include:

- Administration and business operations
- GSP management and coordination
- Monitoring and GSP reporting (annual and 5-year update reports)
- Maintaining the data management system

Monitoring, regulatory reporting, filling data gaps, and maintaining the DMS accounts for roughly half the budget. The remaining budget covers activities associated with supporting SMGWA governance and management.

The GSP implementation budget does not include the cost of evaluating, planning, designing, and constructing a project(s) to achieve groundwater sustainability. Individual cooperating agencies will cover their respective costs of these activities because the SMGWA will not serve as the lead agency for implementing projects and management actions. Project costs may be shared between multiple agencies if the project provides greater water supply reliability and resiliency benefit to multiple agencies. Regional collaboration to achieve



Glenwood Preserve; photo credit: Brian Largay/Land Trust of Santa Cruz County

both basin sustainability and increase regional water supply reliability and resiliency is encouraged by the SMGWA.

The SMGWA is funded by its member agencies through annual contributions based on a cost sharing agreement. The cost allocation is currently established at 60% to SVWD, 30% to SLVWD, and 10% to the County of Santa Cruz; the cost allocation is subject to change. SMGWA's approach to meeting GSP implementation costs is considered in two phases. In the GSP Implementation Phase 1 (2022 – 2027) funding is anticipated to be obtained from annual contributions from the SMGWA member agencies. Contribution amounts will be assessed based upon the SMGWA's annual budgetary requirements and equitable cost share rationale between the member agencies. The SMGWA will continue to pursue funding opportunities from state and federal sources to support GSP implementation activities.

The approach for meeting GSP implementation costs after 2027 will be evaluated as GSP implementation proceeds. As authorized under Chapter 8 of the SGMA, a GSA may impose fees, including, but not limited to, permit fees and fees on groundwater extraction or other regulated activity, to fund the costs including groundwater sustainability planning and program activities and administration.

# 1 INTRODUCTION

# 1.1 Purpose of the Groundwater Sustainability Plan

In 2014, the State of California enacted the Sustainable Groundwater Management Act (SGMA). This act requires groundwater basins in California that are designated as medium- or highpriority be managed sustainably over at least a 50-year planning and implementation horizon. Satisfying the requirements of the SGMA generally requires 4 basic activities:

- 1. Forming one or multiple Groundwater Sustainability Agency(s) (GSAs) to fully cover a basin;
- 2. Developing one or multiple Groundwater Sustainability Plan(s) (GSPs) that fully cover the basin;
- 3. Implementing the GSP and managing the basin according to the GSP to achieve quantifiable objectives; and
- 4. Regular reporting of groundwater conditions and progress towards sustainability to the California Department of Water Resources (DWR).

This document fulfills the GSP requirement for the Santa Margarita Basin (Basin) categorized as a medium-priority basin. The GSP describes the Basin's physical attributes related to groundwater, surface water, and land use; develops quantifiable management objectives that take into account interests of the Basin's beneficial groundwater uses and users; and identifies a group of projects and management actions that will allow the Basin to achieve sustainability within 20 years of Plan adoption (2042), and to maintain sustainability for an additional 30 years beyond 2042.

The GSP was developed specifically to comply with SGMA's statutory and regulatory requirements. As such, the GSP uses terminology used in these requirements (see Water Code Section 10721 and 23 CCR Section 351) which is oftentimes different from the terminology used in other contexts (e.g. past reports or studies, past analyses, judicial rules or findings). Definitions used in this GSP, including those from SGMA statutes and regulations are included in Appendix 1A for reference.

# 1.2 Sustainability Goals

The GSP requires that the GSA for the Basin, called the Santa Margarita Basin Groundwater Agency (SMGWA), establish a sustainability goal that culminates in the absence of undesirable results within 20 years of the applicable statutory deadline. The 20-year deadline to achieve the sustainability goal is January 2042.

Sustainability goals were discussed by the SMGWA Board of Directors at several Board meetings. Contributions from Board directors, agency staff, and the public resulted in the sustainability goals of the SMGWA to:

- Implement the Sustainable Groundwater Management Act (SGMA), which requires the management and use of groundwater in the Basin in a manner that can be maintained during the planning and implementation horizon without causing undesirable results.
- Provide a safe and reliable groundwater supply that meets the current and future needs of beneficial users.
- Support groundwater sustainability measures and projects which enhance a sustainable and reliable groundwater supply in the Basin, utilizing integrated water management principles by:
  - o Safeguarding water supply availability for public health and welfare
  - Maintaining and enhancing groundwater availability for municipal, private, and industrial users and uses
  - Maintaining and enhancing groundwater contributions to streamflow, where beneficial users are dependent upon such contributions (fish, frogs, salamanders, dragonflies etc.)
  - Maintaining and enhancing groundwater levels that support groundwater dependent ecosystems
  - Maintaining and enhancing groundwater quality for existing and future beneficial uses
- Provide for operational flexibility within the Basin by supporting a drought reserve that considers future climate change
- Plan and implement projects and activities to achieve sustainability that are cost effective and do not place undue financial hardship on the SMGWA, its member agencies, or basin stakeholders. A cost-benefit analysis, taking into consideration financial, social, environmental, and adverse consequences, may be conducted to evaluate whether a project or activity results in undue financial hardship.

Measures that the SMGWA member agencies will take to achieve Basin sustainability are focused on increasing Lompico aquifer groundwater levels in the Mount Hermon/South Scotts Valley area. The most immediate action will be to expand conjunctive use of surface water and groundwater using existing infrastructure. It is likely that this measure will be followed by development of infrastructure to gain access to San Lorenzo Valley Water District's (SLVWD) entitlement of 313 acre-feet per year (AFY) of Loch Lomond water for further conjunctive use opportunities. Combining the 2 projects would potentially provide for a long-term average of 540 AFY of in-lieu recharge by SLVWD and Scotts Valley Water District (SVWD) resting their extraction wells during the wet seasons when surface water is available for conjunctive use. Groundwater modeling has demonstrated the combined projects will raise Mount Hermon/South Scotts Valley area Lompico aquifer groundwater levels by 20 to 50 feet and Monterey Formation levels by 20 feet. Additionally, resting SVWD wells extracting from the Butano aquifer may raise Butano aquifer groundwater levels by 20 to 50 feet in the central to northern Scotts Valley areas. Anticipated increases in groundwater levels from 540 AFY of conjunctive use enables the SMGWA to meet its long-term measurable objectives for chronic lowering of groundwater levels, depletion of interconnected surface water, and reduction of groundwater in storage, while having no impact on groundwater quality.

Larger, more costly projects using either treated surface water or purified wastewater imported from outside the Basin, as described in Section 4, will be evaluated during the first 5 years of GSP implementation. The larger projects will provide cooperating agencies additional water supply resiliency and drought protection, beyond the level likely needed for sustainable management of groundwater in the Basin.

1.3 Agency Information

The Santa Margarita Basin GSP has been developed by one exclusive GSA, the SMGWA.

1.3.1 Organization and Management Structure of the Santa Margarita Groundwater Agency

The SMGWA was formed through a Joint Powers Agreement (JPA) in June 2017 among the SVWD, SLVWD, and the County of Santa Cruz (County). SLVWD uses both local surface water and groundwater resources to supply potable water to their customers, while SVWD relies only on groundwater resources. The County of Santa Cruz regulates land use, issues well permits, oversees small public water systems, and conducts various watershed management efforts in the Basin.

The SMGWA is governed by a Board of Directors comprising 2 representatives from each member agency, 1 representative from the City of Scotts Valley, 1 from the City of Santa Cruz,

1 from Mount Hermon Association (MHA), and 2 private well owner representatives. There are a total of 11 directors.

Each member agency has one alternate to act as a substitute director. One alternate acts as a substitute director for the 2 directors representing private well owners, and 1 alternate for each entity acts as a substitute director for the City of Scotts Valley, City of Santa Cruz and MHA. Alternate directors have no vote, and do not participate in any discussions or deliberations of the Board unless appearing as a substitute for a director due to absence or conflict of interest.

There are no dedicated SMGWA staff. All staffing support and funding for the SMGWA is provided by its 3 member agencies. Although not a member agency, the City of Santa Cruz provides staff support to the SMGWA because it obtains approximately 69% of its water supply from the San Lorenzo River watershed which covers almost the entire groundwater basin.

Ms. Piret Harmon is the authorized representative for the SMGWA. Her contact information is listed below:

Ms. Piret Harmon General Manager Scotts Valley Water District 2 Civic Center Drive Scotts Valley, CA 95066 Phone: (831) 600-1902 Email: pharmon@svwd.org

## 1.3.2 Legal Authority of the Santa Margarita Groundwater Agency

Figure 1-1 shows the extent of the Santa Margarita Basin. This GSP covers the entire Basin area for which the SMGWA is the exclusive GSA. No portion of the Basin is covered by a non-exclusive GSA. Therefore, the SMGWA provides the sole legal authority to implement this GSP throughout the entire Plan area and no authority is needed from any other GSA to implement the GSP.

The SMGWA has legal authority to perform duties, exercise powers, and accept responsibility for managing groundwater sustainably within the Santa Margarita Basin. Legal authority comes from the SGMA, the JPA signed by SMGWA member agencies effective on June 1, 2017, and JPA Bylaws. The JPA is included as Appendix 1B. These laws and agreements, taken together, provide the necessary legal authority for the SMGWA Board of Directors to carry out the preparation and implementation of the Basin's GSP.

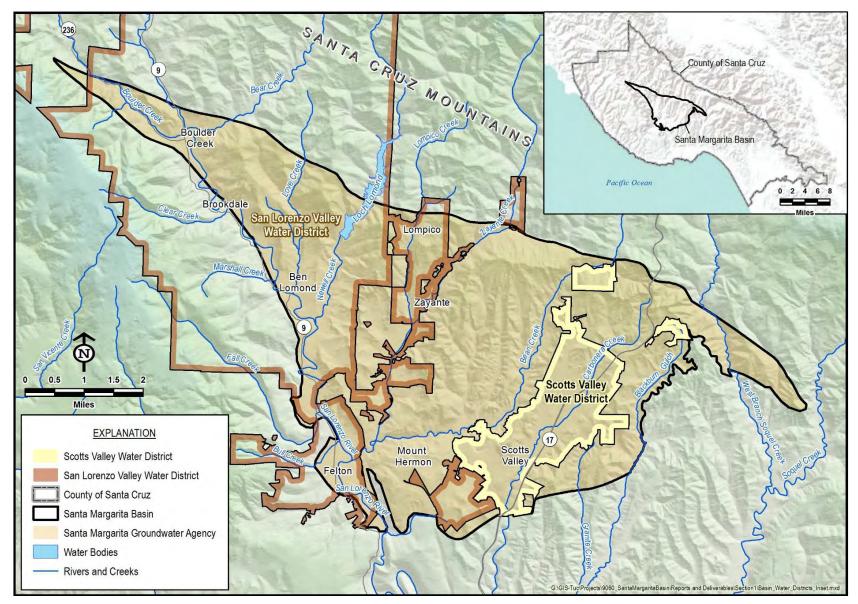


Figure 1-1. Extent of SMGWA GSP Plan Area with Member Agency Boundaries

# 1.3.3 Santa Margarita Groundwater Agency Guiding Principles

Prior to starting GSP development, the SMGWA Board conducted a joint goal setting process that allowed them to establish a solid foundation for the planning work required during the GSP development. The process was facilitated by Dave Ceppos, a Managing Senior Mediator at California State University Sacramento, College of Continuing Education, Consensus and Collaboration Program. Mr. Ceppos conducted background reviews, conducted a situation assessment presenting the report to the Board at its July 2018 meeting.

The Board formed a Facilitation Committee to work with the facilitator in designing and implementing a joint goal setting process. The Facilitation Committee met several times reviewing the recommendations from the assessment report, preparing guiding principles and determining the appropriate timeline for necessary activities. Collectively they developed a proposed "Santa Margarita Groundwater Agency (SMGWA) Guiding Principles" document (Guiding Principles) that was approved at the November 2018 Board meeting, and then amended at the December 2018 Board meeting. The final Guiding Principles are included as Appendix 1C to this GSP.

Development of the Guiding Principles marked a major milestone for the SMGWA. They define a set of mutual core values and commitments that the current Board and future Boards will focus their efforts towards. The Guiding Principles add to the SMGWA's other documents, including the agency's JPA (Appendix 1B) and Bylaws, that define how the Agency does and will function. As used by other organizations and agencies, Guiding Principles (and similar) are an important and applied tool that guides the work of a governing body. Amongst many uses, the SMGWA Guiding Principles can:

- Be provided to the Basin Beneficial Users as a written description of key interests and a commitment/pledge by the Board as to how it will implement SGMA.
- Be used by all Board members to regularly assess the direction of discussions and potential Board decisions and to ensure that said discussions and decisions are consistent with these Guiding Principles.
- 1.3.4 Estimated Cost of Implementing the GSP and the Santa Margarita Groundwater **Agency's** Approach to Meet Costs

Over the next 5 years, the estimated cost to implement the GSP is \$1,967,900. The annualized cost over those 5 years is \$393,580. Estimated costs by GSP implementation activity are included in Section 5, Table 5-1.

The estimated cost of implementing the GSP is presented by category identified below but also includes maintaining a prudent fiscal reserve and other miscellaneous costs. The cost estimate's major cost categories include:

- Administration and business operations
- GSP management and coordination
- Monitoring and GSP reporting (annual and 5-year reports)
- Maintaining the data management system (DMS)

Monitoring, regulatory reporting, filling data gaps, and maintaining the DMS accounts for roughly half the cost estimate. The remaining costs cover activities associated with supporting SMGWA governance and management.

The GSP implementation cost estimate does not include the cost of evaluating, planning, designing, and constructing a project(s) to achieve groundwater sustainability. As discussed in Sections 4 and 5, cooperating agencies will cover their respective costs of these activities because the SMGWA will not serve as the lead agency for implementing projects and management actions. Project costs may be shared between multiple agencies if the project provides greater water supply reliability and resiliency benefit to multiple agencies. Regional collaboration to achieve both basin sustainability and increase regional water supply reliability and resiliency is encouraged by the SMGWA.

Costs associated with implementing new projects would be funded through a combination of increased operating revenue and outside funding sources. Potential outside funding sources could include Integrated Regional Water Management (IRWM) Grant Programs, Sustainable Groundwater Management Grant Program, State Revolving Fund low interest loans, United States Department of Agriculture (USDA) grants and/or low interest loans, or United States Bureau of Reclamation (USBR) Drought Resiliency and/or Title XVI Recycled Water. For many projects included in the GSP, securing outside funding to supplement local revenue streams will be critical. Considering the size of the population and scale of the projects required to achieve sustainability, it is important to ensure financial feasibility and long-term affordability.

The SMGWA is funded by its member agencies through annual contributions based on a cost sharing agreement. The cost allocation is currently established at 60% to SVWD, 30% to SLVWD, and 10% to the County of Santa Cruz; the cost allocation is subject to change. SMGWA's approach to meeting GSP implementation costs is considered in two phases. In the GSP Implementation Phase 1 (2022 - 2027) funding is anticipated to be obtained from annual contributions from the SMGWA member agencies. Contribution amounts will be assessed based upon the SMGWA's annual budgetary requirements and equitable cost share rationale between

the member agencies. The SMGWA will continue to pursue funding opportunities from state and federal sources to support GSP implementation activities.

The approach to meeting the GSP implementation costs after 2027 will be evaluated as GSP implementation proceeds. As authorized under Chapter 8 of the SGMA, a GSA may impose fees, including, but not limited to, permit fees and fees on groundwater extraction or other regulated activity, to fund the costs including groundwater sustainability planning and program activities and administration. The SMGWA will further evaluate the funding mechanisms, the potential application of fees and the fee criteria for non-*de minimis* and *de minimis* users alike.

# 1.4 GSP Organization

## 1.4.1 Groundwater Sustainability Plan Organization

The SMGWA's GSP is organized based upon the DWR's GSP Annotated Outline with additional information to address content requirements found in the *Preparation Checklist for GSP Submittal* (DWR, 2016).

The GSP is organized as follows:

### **Executive Summary**

The executive summary presents an overview of the overall GSP, background information on the groundwater conditions in the Basin, an overview the GSP development process, and key information from each of the five GSP sections.

### Section 1. Introduction

This first section presents the purpose of the GSP, the Basin's Sustainably Goal, information about the SMGWA, and organization of the GSP.

### Section 2. Plan Area and Basin Setting

This section describes the Santa Margarita Groundwater Basin's physical attributes related to groundwater, surface water, and land use. Historical and current Basin groundwater conditions and groundwater management are described together with the Basin's historical and current water budget. In addition to historical and current water budgets, projected water budgets covering the 50-year period planning horizon with and without projects and management actions are included to estimate future conditions of supply, demand, and aquifer response to Plan implementation. This section provides the background information needed to develop the technical aspects of Section 3: Sustainable Management Criteria and Section 4: Projects and Management Actions to Achieve Sustainability Goal.

#### Section 3. Sustainable Management Criteria

This section presents the Basin's sustainability goal and provides the management criteria, for the Basin's applicable sustainability indicators, by which to measure the Basin's sustainability. This section also describes the monitoring networks used to assess groundwater levels, groundwater quality, and interconnected surface water.

#### Section 4. Projects and Management Actions

This section provides a description of projects and management actions necessary to achieve the Basin's sustainability goal while being responsive to projected changes in future water demand and climate change. Projects and management actions are specifically developed to address sustainability goals and SMC from Section 3.

#### Section 5. Plan Implementation

This final section of the GSP provides an estimate of GSP implementation costs, its implementation schedule, and outlines of the procedural and substantive requirements for annual and periodic (5-year) GSP evaluations.

## 1.4.2 Preparation Checklist for GSP Submittal

This GSP must be submitted online to DWR by January 31, 2022. The DWR online submittal process includes an Elements Guide where each statutory requirement in the GSP regulations is linked to the relevant page number and section in this GSP. Access to the checklist and GSP can be found at: <u>https://sgma.water.ca.gov/portal/gsp/status</u>.

# 2 PLAN AREA AND BASIN SETTING

# 2.1 Description of the Plan Area

## 2.1.1 Summary of Jurisdictional Areas and Other Features

2.1.1.1 Area Covered by the GSP

This GSP covers the entire Santa Margarita Basin (DWR Basin 3-027) as defined in DWR Bulletin 118 (DWR, 2016b). The Basin is located at the northern end of the Central Coast hydrologic region. The area of the Basin is 34.8 square miles (22,249 acres). To the south and southeast of the Basin is the Santa Cruz Mid-County Basin, and to the south is the West Santa Cruz Terrace Basin. The Santa Margarita Basin includes the City of Scotts Valley, and the communities of Boulder Creek, Brookdale, Ben Lomond, Lompico, Zayante, Felton, and Mount Hermon. The Santa Margarita Basin's neighboring basins are shown on Figure 2-1. Based on 2010 census block data, the population of the Basin is approximately 29,000 (U.S. Census Bureau, 2010).

### 2.1.1.2 Adjudicated Areas

There are no adjudicated areas within the Basin.

2.1.1.3 Alternative Groundwater Sustainability Plans

There are no areas within the Basin covered by Alternative GSPs.

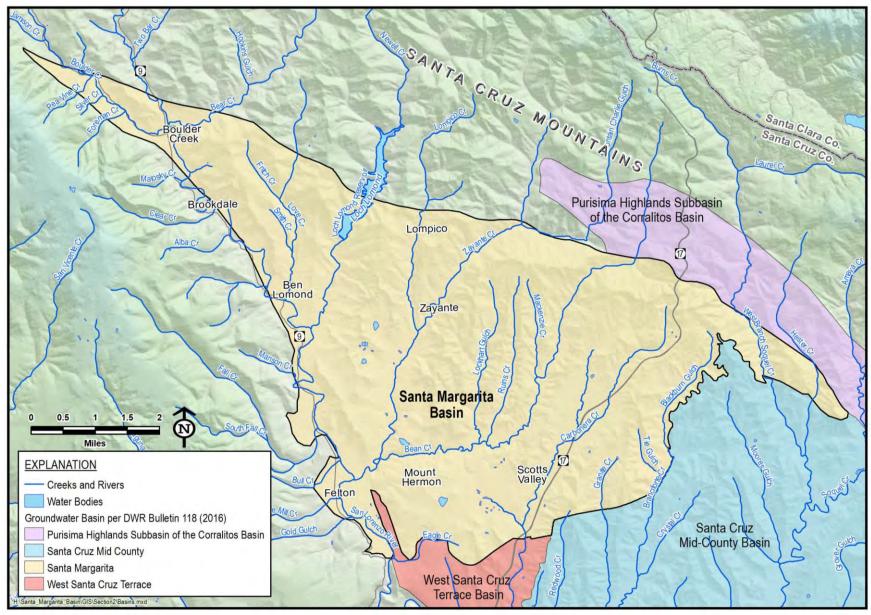


Figure 2-1. Groundwater Basins Adjacent to the Santa Margarita Basin

### 2.1.1.4.1 COUNTY OF SANTA CRUZ

The Basin is completely within the County of Santa Cruz as shown on the inset map of Figure 2-2. Jurisdictional Areas within the Santa Margarita Basin. The County was founded in 1850 as 1 of the 27 original California counties at the time of statehood. The County has a total area of 607 square miles (388,480 acres), 445 square miles of which is land area (73%) and the remaining 162 square miles is water (27%) (US Census, 2010). The County has land use jurisdiction for all unincorporated areas outside of the City of Scotts Valley and is the largest agency with land use jurisdiction in the Basin. The population residing in the Basin's unincorporated areas is approximately 18,300 (California Department of Finance, 2020). Of the population in unincorporated areas, it is estimated that 5,300 people are within the jurisdictional area of 1 of the Basin's 2 water districts, but because there is no water service to those parcels, they rely on small water systems or private wells. The County is not a supplier of water but does permit and regulate private groundwater wells and small water systems that serve this population. The County of Santa Cruz Environmental Health Division (SCEH) of the County's Health Services Agency includes the Water Resources Program which participates in countywide planning and management efforts on a variety of water resource programs, including groundwater management, water quality, stormwater management, water conservation, fish (steelhead) monitoring, and watershed and stream habitat protection. The County is a member agency of the SMGWA.

### 2.1.1.4.2 WATER DISTRICTS

### 2.1.1.4.2.1 San Lorenzo Valley Water District

The SLVWD is a member agency of the SMGWA. SLVWD, established in 1941, supplies water to the communities of Boulder Creek, Brookdale, Lompico, Ben Lomond, Zayante, Mañana Woods and Felton, and to a portion of the City of Scotts Valley, through a network of over 185 miles of distribution lines, pump stations and reservoirs. SLVWD's jurisdictional boundaries encompass approximately 62 square miles (39,680 acres, Figure 2-3). Its current service area served by existing infrastructure in the Basin is approximately 5.6 square miles (3,885 acres, Figure 2-3). There are more than 7,900 connections that serve approximately 26,000 customers throughout its service area, some of which is outside of the Basin. The SLVWD serves approximately 13,000 customers in the Basin. Water used to supply customers in the Basin is from 3 sources within the Basin:

- 1. Stream diversions on tributaries to the San Lorenzo River. Currently, 4 of 9 diversion are active due to damage sustained to the other diversions in the CZU Lightning Complex wildfire in the summer of 2020. The estimated reconstruction timeframe for these damaged diversions is 2 to 4 years.
- 2. One groundwater spring.

3. Seven active groundwater production wells.

SLVWD owns, operates, and maintains 2 water systems:

- 1. The San Lorenzo Valley System is split into 2 sub-systems: north and south. The North San Lorenzo Valley System includes the unincorporated communities of Boulder Creek, Brookdale, Lompico (SLVWD annexed the Lompico County Water District in 2016), and Ben Lomond. Its source of water is surface water and groundwater. Part of the North San Lorenzo Valley System is outside of the Basin (Figure 2-3). The South San Lorenzo Valley System encompasses portions of the City of Scotts Valley and adjacent unincorporated neighborhoods. The Mañana Woods subdivision became part of the San Lorenzo Valley System as a result of the District's annexation of the Mañana Woods Mutual Water Company in July 2006. The southern portion of the system is supplied by groundwater pumped in the Pasatiempo area and through an emergency intertie with the northern portion of the system. SLVWD is pursuing efforts to utilize its emergency interties on a routine basis for conjunctive use and improved resiliency.
- 2. The *Felton System* was acquired by SLVWD from California American Water in September 2008 and includes the town of Felton and adjacent unincorporated areas. It was owned and operated by Citizen Utilities Company of California prior to 2002. The system is supplied by surface water and springs and covers an area of 2.9 square miles or 1,884 acres. Part of the Felton System is outside of the Santa Margarita Basin (Figure 2-3). The Felton System is connected to the San Lorenzo Valley System by an intertie that is only used at this time for emergencies.

### 2.1.1.4.2.2 Scotts Valley Water District

The SVWD is a public agency responsible for the management and supply of water to the Scotts Valley area (Figure 2-2). SVWD is a member agency of the SMGWA.

SVWD was formed under the County Water District Law, specifically California Water Code Section (CWC§) 30321 and received certification from the California Secretary of State in 1961. SVWD serves an area of about 5.5 square miles (3,520 acres, Figure 2-2) in northern Santa Cruz County, and is located approximately 5 miles inland from the Monterey Bay. It provides water to most of the incorporated area of the City of Scotts Valley and a portion of an unincorporated area north of the City. SVWD supplies potable water to approximately 10,700 customers through 4,300 service connections, excluding fire services. SVWD relies exclusively on groundwater from municipal wells for potable water supply, while supplementing non-potable demand with recycled water from the City of Scotts Valley Tertiary Treatment Plant. Non-potable recycled water is primarily used for landscape irrigation.

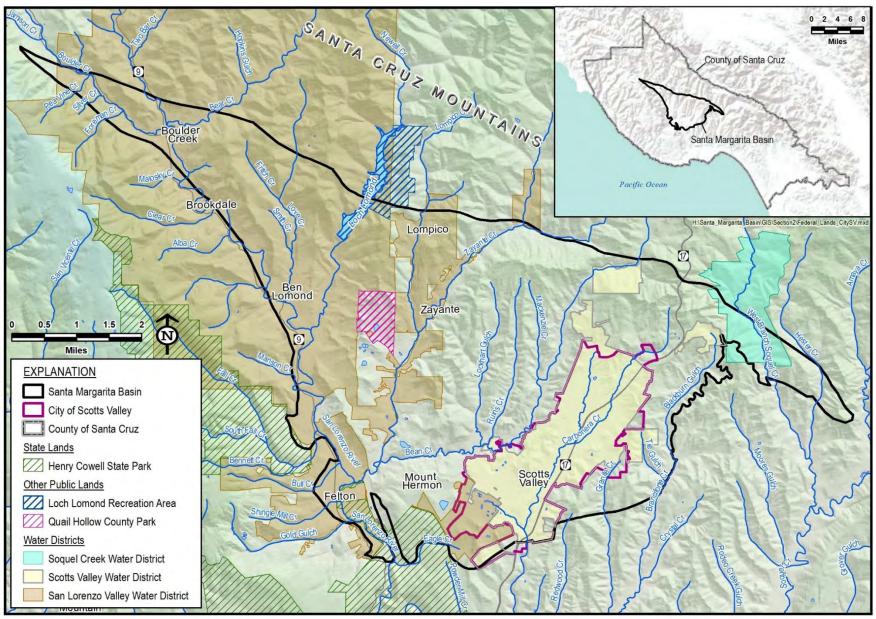


Figure 2-2. Jurisdictional Areas within the Santa Margarita Basin

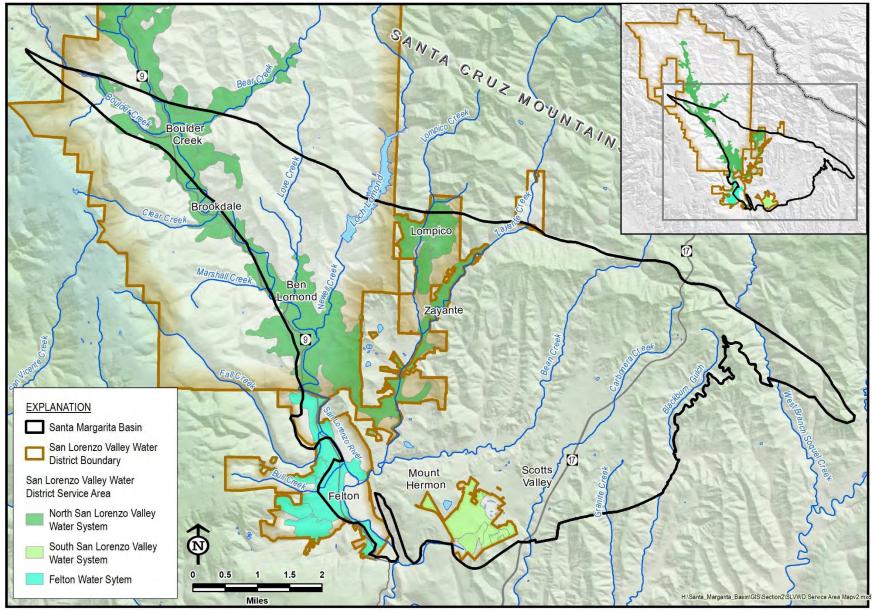


Figure 2-3. San Lorenzo Valley Water District Boundary and Water Systems

### 2.1.1.4.2.3 Soquel Creek Water District

The Soquel Creek Water District (SqCWD) extracts its water supply from aquifers within the neighboring Santa Cruz Mid-County Basin and does not have any active service area or extract groundwater in the Santa Margarita Basin. Figure 2-2 shows a small portion of the SqCWD within the northeastern part of the Basin. The jurisdictional area is a legacy of a now-abandoned plan to construct a reservoir on the West Branch of Soquel Creek.

### 2.1.1.4.3 CITY OF SCOTTS VALLEY

The City of Scotts Valley is not a potable water supplier, but it is responsible for storm water and wastewater management. City of Scotts Valley residents and businesses are supplied potable water by SVWD and SLVWD (Figure 2-2). The City of Scotts Valley and SVWD Recycled Water Program is a cooperative effort to reuse treated wastewater. The City of Scotts Valley operates the Scotts Valley Water Reclamation Facility (WRF) and the Tertiary Treatment Plant which since 2002 has produced recycled water for its own use and for distribution by SVWD. The recycled water is non-potable and is used primarily for landscape irrigation and to a lesser extent for dust control. Effluent from the WRF that is not used in the Basin is transported through a land outfall to the City of Santa Cruz marine outfall in the Monterey Bay operated and maintained by the City of Santa Cruz Public Works Department.

### 2.1.1.4.4 FEDERAL AND STATE LANDS

The only state managed land in the Basin is Henry Cowell State Park (Figure 2-2). There are no federal lands. The United States Geological Survey (USGS) National Map (USGS, 2019) show portions of the Loch Lomond Recreation Area and Quail Hollow County Park as state lands (Figure 2-2). They are however, managed by the City of Santa Cruz and County of Santa Cruz, respectively.

### 2.1.1.4.5 TRIBAL LANDS

There are no federally designated tribal lands and no federally recognized tribes in the Basin. The Basin is located within a California Tribal and Cultural Area that historically belonged to a division of the Ohlone people known as the Awaswas. There is no currently active or known group representing the descendants of the Awaswas. The neighboring tribe to the Awaswas were the Mutsun, now represented through the Amah Mutsun Tribal Band (AMTB). The AMTB people inhabited the land from present-day Davenport to Aptos. Descendants of the Awaswas people are members of the AMTB. The Tribal Band is petitioning the federal government for tribal recognition and has formed the Amah Mutsun Land Trust to access, protect, and steward lands important to the tribe (Amah Mutsun, 2019).

Staff met with a representative of the AMTB who indicated their focus currently is on their ancestral lands, however they do maintain an interest in the surrounding areas as well. As rivers

are of particular importance, SMGWA and contributing agencies will notify the AMTB about projects that may impact waterways, and work with them to accommodate any actions they recommend.

## 2.1.1.5 City of Santa Cruz

The City of Santa Cruz has no service area in the Basin and is not a member agency of the SMGWA. However, the City is an indirect groundwater user in the Basin because the surface water it diverts from the San Lorenzo River for municipal use partially comprises baseflows supported by Basin groundwater discharge to creeks. The City owns property, which is partly located in the Basin, associated with water supply use and construction of the Loch Lomond Reservoir (Figure 2-2).

The San Lorenzo River and Loch Lomond Reservoir provide about 69% of the water supplied to approximately 95,000 City of Santa Cruz Water Department customers (City of Santa Cruz, 2016a). Surface water from Loch Lomond Reservoir is conveyed by the Newell Creek Pipeline to the Graham Hill Water Treatment Plant (WTP) in the City of Santa Cruz. Surface water from the San Lorenzo River is diverted in 2 locations for use by the City of Santa Cruz. There is 1 diversion location in the Basin in Felton that is used to divert water upstream to the Loch Lomond Reservoir and 1 location downstream of the Basin that is used to divert water supply was from Loch Lomond Reservoir and 55% was from the San Lorenzo River. Additional details are provided in Section 2.2.4.8 on surface water bodies in the Basin.

### 2.1.1.6 Existing Land Use Designations

Land use planning in the Basin is the responsibility of the County of Santa Cruz and the City of Scotts Valley. Boulder Creek, Felton, Lompico, and Ben Lomond are all census-designated areas within the county but are not incorporated towns. Current land use designations in the Basin are shown on Figure 2-4 and are summarized in Table 2-1 by major land use groups. The land use features on Figure 2-4 were developed by the County of Santa Cruz, in collaboration with the Cities of Capitola, Santa Cruz, Scotts Valley, and Watsonville, to aggregate individual land use designation datasets into a summarized single dataset for use in the July 2015 Wasteload Allocation Attainment Program (WAAP) for Watersheds in Santa Cruz County (County of Santa Cruz, 2016).

Just under half the Basin is identified as open space/undeveloped (Table 2-1). Open space includes areas for outdoor recreation, preservation of natural resources, or vacant lands. Rural residential land use is the next largest land use covering 5,755 acres of the Basin (25.9% of the Basin, Table 2-1). This land use consists primarily of single-family residential housing located outside of the suburban centers and typically between the tributaries of the San Lorenzo River. Suburban residential housing (13.2% of the Basin) occurs within the San Lorenzo Valley and south of Bean Creek. It includes the City of Scotts Valley, and the communities of Mount

Hermon, Felton, Ben Lomond, Brookdale, Boulder Creek, Lompico, and Zayante (Figure 2-4). The Basin has several camps and conference centers which account for approximately 3.5% of land use.

| Land Use Category            | Ar     | Relative     |         |
|------------------------------|--------|--------------|---------|
|                              | Acres  | Square Miles | Percent |
| Open Space/Undeveloped       | 10,117 | 15.8         | 45.5%   |
| Rural Residential            | 5,755  | 9.0          | 25.9%   |
| Suburban Residential         | 2,930  | 4.6          | 13.2%   |
| Roads/Parking Lots/Utilities | 1,491  | 2.3          | 6.7%    |
| Camps/Church/Institutions    | 772    | 1.2          | 3.5%    |
| Industrial/Sand Quarries     | 741    | 1.2          | 3.3%    |
| Commercial                   | 425    | 0.7          | 1.9%    |
| Agriculture                  | 18     | 0.03         | 0.1%    |
| Total                        | 22,249 | 34.8         | 100%    |

Table 2-1. Santa Margarita Basin Land Use Designation Summary

Commercial land use is concentrated in the City of Scotts Valley and the community of Felton. Much of this development occurred during a period of population expansion between 1970 and 2000, which coincided with construction of commercial and industrial complexes. Three large sand quarries exist within the Basin area: Hanson (also known as Kaiser) Quarry, Olympia (also known as Lone Star) Quarry, and Quail Hollow Quarry. Hanson and Olympia Quarries ceased operations in the early 2000s and are currently undergoing restoration. Quail Hollow is still active.

Most irrigated areas in the Basin are in or near Scotts Valley, and consist of schools and large parks. Agriculture within the Basin is limited due to the steep and forested nature of the Basin, and relatively shallow soils. Currently, only approximately 0.1% of the Basin is zoned agricultural. There are a few very small wineries that cumulatively irrigate less than 2 acres. Currently, there are no official records of cannabis cultivation and water use in the Basin although there is speculation that it is occurring.

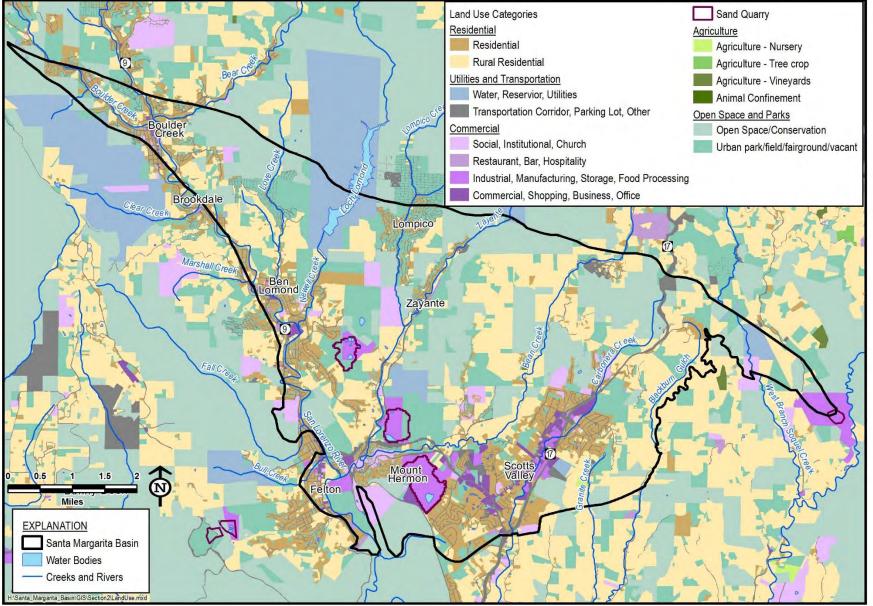


Figure 2-4. Land Use in the Santa Margarita Basin

## 2.1.2 Water Resources Monitoring and Management Programs

Groundwater resources in the Basin have been used as a shared resource for many decades and collaboratively managed for nearly 2 decades by local agencies. The SMGWA was preceded by a local advisory committee called the Santa Margarita Groundwater Basin Advisory Committee (SMGWBAC) that had some of the same functions and same member agencies as the SMGWA. The SMGWBAC was formed by a Memorandum of Understanding in 1995 by the SVWD, SLVWD, MHA, Lompico County Water District (merged with SLVWD in 2016), City of Scotts Valley and County of Santa Cruz. The SMGWBAC consisted of 1 representative and 1 alternate from each member agency. The committee met biannually and was actively involved in all facets of groundwater management of the Basin. In 2016, the SMGWBAC established a GSA Formation Committee, which led the effort of preparing a draft JPA for the SMGWA. With the creation of the SMGWA, the SMGWBAC function became redundant, and the committee was dissolved in 2017.

The SMGWA cooperating agencies have had active roles in groundwater resource management and monitoring in the Basin as members of the SMGWBAC and independently to support their water supply operations. The subsections that follow describe the cooperating agencies' groundwater elevations, groundwater extraction, groundwater quality, and surface water flow and quality management and monitoring programs. The purpose of these monitoring efforts is to responsibly manage the water resources relied upon for public water supply.

None of the existing water resources monitoring and management programs that use water within the Basin have triggers that limit operational flexibility with respect to groundwater or surface water use. However, the City of Santa Cruz, which diverts San Lorenzo River surface water at Felton to Loch Lomond Reservoir and at Tait Street (downstream of the Basin has explicit triggers related to bypass flows at the San Lorenzo River Big Trees gage. The water rights permit for Fall Creek diversions, a tributary to the San Lorenzo River, has similar bypass flow requirements on the San Lorenzo River that influence SLVWD diversion timing and rates. Groundwater and surface water monitoring programs that are in operation in the Basin are incorporated into SMGWA's monitoring network described in Section 3.

### 2.1.2.1 United States Geological Survey

The USGS has operated and reported on the Big Trees streamflow gage (11160500) on the San Lorenzo River, south of Felton (), since October 1937.

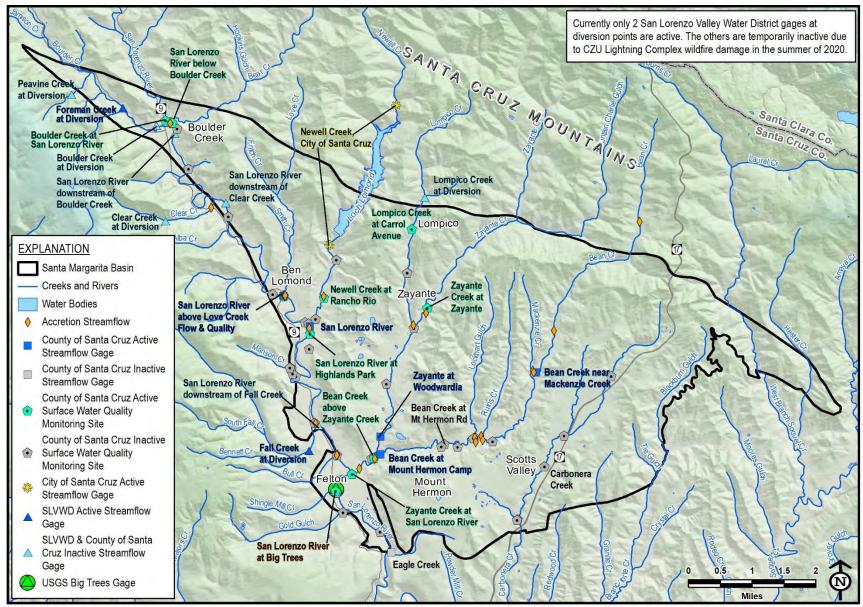


Figure 2-5. Surface Water Monitoring Sites

### 2.1.2.2 California Department of Water Resources CASGEM Program

The Santa Cruz County Environmental Health Services Department administers the DWR California Statewide Groundwater Elevation Monitoring (CASGEM) program to evaluate regional groundwater elevations. The CASGEM well network includes monitoring locations throughout the County, including six wells within the Basin. Statewide groundwater elevation monitoring through CASGEM has provided DWR with data needed to track seasonal and long-term groundwater elevation trends in groundwater basins throughout the state. Following submittal of the GSP, CASGEM wells within the Basin will be migrated into the SMGWA's monitoring network to monitor groundwater conditions resulting from GSP implementation.

### 2.1.2.3 Central Coast Regional Water Quality Control Board Basin Plan

Surface water and groundwater quality in the Basin is managed per the water quality objectives and beneficial uses described in the Central Coast Region, Water Quality Control Plan (Basin Plan; Central Coast Regional Water Quality Control Board (CCRWQCB), 2019). The Basin Plan is developed by the CCRWQCB, together with the State Water Resources Control Board (SWRCB), and California Environmental Protection Agency (CALEPA). The Basin Plan lists various beneficial water uses and describes the water quality which must be maintained to allow those uses. Present and potential future beneficial uses for inland waters in the Basin Plan are surface water and groundwater as municipal supply; agricultural; industrial; groundwater recharge; water recreation; cold freshwater habitat; wildlife habitat; sport fishing; rare, threatened or endangered species; migration of aquatic organisms; and, spawning, reproduction, and/or early development of fish.

Water quality is an important factor in determining water use and benefit. For example, drinking water must be of higher quality than the water used to irrigate pastures. Since the Santa Margarita Basin does not have its own Basin-specific groundwater quality objectives, the broad groundwater objectives of the Central Coast Region Basin Plan are summarized in Table 2-2. Site-specific median groundwater quality objectives are provided at 2 locations within the Basin: near Felton and near Boulder Creek (Table 2-3). It is unclear from the Basin Plan which aquifers these apply to. The County has interpreted the location near Felton to apply to the Santa Margarita Sandstone, and the location near Boulder Creek to apply to the Butano Sandstone within the Basin (personal communication with John Ricker, March 2020). The Basin Plan also includes mean surface water quality objectives for total dissolved solids (TDS), chloride, sulfate, boron, sodium for Boulder Creek, Zayante Creek, and the San Lorenzo River (Table 2-3 and ).

The Basin Plan addresses the problem of nitrate loading in the San Lorenzo River. Nitrate released from septic systems, livestock, fertilizer use, and other sources passes readily through the sandy soil, into the Basin groundwater, and eventually into the San Lorenzo River. As such, the San Lorenzo River has been designated as impaired by the State and the United States Environmental Protection Agency (USEPA) due to elevated levels of nitrate, which stimulate

increased algal growth and release of compounds that degrade drinking water quality and require increased cost for treatment. Increased nitrate and algal growth also cause impacts in the San Lorenzo lagoon<sup>1</sup>, degrading salmonid habitat and potentially creating harmful algal blooms. Approximately 65% of the nitrate load in the San Lorenzo River originates from the Basin's Santa Margarita Sandstone, the majority of which comes from septic systems (County of Santa Cruz, 1995).

| Chemical<br>Constituent | General Objectives for Groundwater   | Objectives for Municipal & Domestic<br>Groundwater Supply   |
|-------------------------|--|---|
| Tastes and odors        | Groundwaters shall not contain taste or odor<br>producing substances in concentrations that<br>adversely affect beneficial uses.   |   |
| Radioactivity           | Radionuclides shall not be present in concentrations<br>that are deleterious to human, plant, animal, or<br>aquatic life; or result in the accumulation of<br>radionuclides in the food web to an extent which<br>presents a hazard to human, plant, animal, or<br>aquatic life. | Groundwaters shall not contain concentrations of<br>radionuclides in excess of the limits specified in<br>California Code of Regulations, Title 22, Division 4,<br>Chapter 15, Article 5, Section 64443. This<br>incorporation-by-reference is prospective including<br>future changes to the incorporated provisions as the<br>changes take effect.  |
| Bacteria                |  | The median concentration of coliform organisms<br>over any seven-day period shall be less than<br>2.2/100 mL  |
| Organic<br>Chemicals    |  | Groundwaters shall not contain concentrations of<br>organic chemicals in excess of the maximum<br>contaminant levels for primary drinking water<br>standards specified in California Code of<br>Regulations, Title 22, Division 4, Chapter 15, Article<br>5.5, Section 64444, Table 64444-A. This<br>incorporation-by-reference is prospective, including<br>future changes to the incorporated provisions as the<br>changes take effect. |
| Inorganic<br>Chemicals  |  | Groundwaters shall not contain concentrations of<br>inorganic chemicals in excess of the maximum<br>contaminant levels for primary drinking water<br>standards specified in California Code of<br>Regulations, Title 22, Division 4, Chapter 15,<br>Sections 64431 and 64433.2. This incorporation-by-<br>reference is prospective, including future changes to<br>the incorporated provisions as the changes take<br>effect.             |

| Table 2-2. Central Coast Basin Plan Groundwater Water Quality Objectives Applicable to the Santa Margarita Basin | Table 2-2. Central Coast Basin Plar | n Groundwater Water Qualit | y Objectives Applicable to | the Santa Margarita Basin |
|--|-------------------------------------|----------------------------|----------------------------|---------------------------|
|--|-------------------------------------|----------------------------|----------------------------|---------------------------|

<sup>&</sup>lt;sup>1</sup> The San Lorenzo lagoon is found at the mouth of the San Lorenzo River and is most prominent when a sandbar disconnects the river from the ocean.

| Table 2-3. Central Coast Basin Plan Groundwater and Surface Water Quality Objectives Applicable in the Santa |
|--|
| Margarita Basin (Source: Central Coast Regional Water Quality Control Board, 2019)                           |

|                        | Median Groundwater Quality Objectives<br>(mg/L) |                          |  | Mean Surface Water Quality Objectives<br>(mg/L)        |                  |                  |
|------------------------|---|--------------------------|--|--|------------------|------------------|
| Chemical Constituent   | Near<br>Felton                                  | Near<br>Boulder<br>Creek | San Lorenzo<br>River (above<br>Bear Creek) | San Lorenzo<br>River (at Tait<br>Street Check<br>Dam)* | Zayante<br>Creek | Boulder<br>Creek |
| Total dissolved solids | 100   | 250                      | 400  | 250  | 500              | 150              |
| Chloride               | 20  | 30                       | 60   | 30   | 50               | 10               |
| Sulfate                | 10  | 50                       | 80   | 60   | 100              | 10               |
| Boron                  | 0.2   | 0.2                      | 0.2  | 0.2  | 0.2              | 0.2              |
| Sodium                 | 10  | 20                       | 50   | 25   | 40               | 20               |
| Nitrate as N           | 1   | 5                        |  |  |                  |                  |

\* Downstream of the Santa Margarita Basin

To reduce nitrate levels in the San Lorenzo River, the County developed the San Lorenzo Nitrate Management Plan in 1995, and the CCRWQCB adopted a Nitrate Total Maximum Daily Load (TMDL) in the Basin Plan. These plans call for various measures to prevent any increased nitrate discharge and to reduce existing sources, particularly requiring individual enhanced treatment systems as existing septic systems in sandy soils are replaced or upgraded. Further, the use of recycled water in the basin requires additional treatment for denitrification before the water can be used.

The Basin Plan update in 2003 described the San Lorenzo River as impaired for both sediment and pathogens. The San Lorenzo River Technical Advisory Committee was formed to help the CCRWQCB develop actionable plans to decrease the levels of these constituents in the river. Responsibility for tracking, reporting status, and evaluating the effectiveness of voluntary implementation actions, is shared by the Regional Board and participating members of the San Lorenzo River Technical Advisory Committee. TMDLs have been adopted for both sediments and pathogens and are being implemented to reduce the sources of those pollutants. The technical advisory committee has found that the highly erodible soils of the Santa Margarita Sandstone have been a significant source of sediment in the River. Measures are needed to reduce site disturbance, reduce runoff, promote infiltration, and implement erosion control practices. The pathogen TMDL calls for improved septic system management to reduce failures and address other sources such as livestock, stormwater runoff, and homeless encampments.

### 2.1.2.4 County of Santa Cruz Monitoring

The County of Santa Cruz has several water resources monitoring and management programs, including programs for groundwater levels, groundwater quality, surface water flow, and nitrate control from septic sources.

### 2.1.2.4.1 GROUNDWATER ELEVATION MONITORING

SCEH has a private well groundwater elevation monitoring network in parts of the County, including in the adjacent Santa Cruz Mid-County Basin. While this network does not currently include wells in the Santa Margarita Basin, SCEH staff expects to add Santa Margarita Basin wells in the near future.

### 2.1.2.4.2 GROUNDWATER QUALITY MONITORING

### 2.1.2.4.2.1 Private Wells

SCEH requires submission of data on well production and water quality (nitrate, chloride, total dissolved solids, iron, and manganese) as a condition of approval for all new developments served by an individual well. Since 2010, the County requires submittal of those quality data for any new well construction. There are no ongoing monitoring requirements for private wells after the initial sample is collected and reported to the County.

### 2.1.2.4.2.2 Small Water Systems

SCEH Drinking Water Program regulates state small water systems (5-14 connections) and public water systems (15-199 connections) to ensure the water provided through these small water systems meets federal and state water quality standards. The County requires sampling, testing, and reporting of chemical and biological parameters and oversees regulatory compliance for these systems. All systems are also required to report their monthly water production at the end of each year.

- State Small Water Systems with 5-14 connections are regulated under both county and state regulations through the SCEH Drinking Water Program. State small water systems are required to provide quarterly bacteriologic water quality results to the County, and additional results on a less frequent basis.
- Public Water Systems located within communities serving 15-199 connections and those that serve more than 25 people for more than 60 days a year through non-community or transient uses (businesses, schools, restaurants, etc.) are regulated by the SCEH Drinking Water Program acting for the State Water Resources Control Board Division of Drinking Water (DDW) through a Local Primacy Agency agreement. Public water systems are required to provide monthly bacteriologic sampling results to the County, with other results provided on an annual or less frequent basis.

### 2.1.2.4.2.3 Wasteload Allocation Attainment Program

The County's WAAP identifies, prioritizes, and describes programs to reduce contaminant loads in surface water that could impact the health of the community's surface water and drinking water. The program monitors surface water quality for nitrate and *E. coli*, identifies impaired waters by comparing monitoring results to federal water quality standards, identifies the sources of pollution, and prioritizes best management practices (BMPs) to bring impaired surface waters into compliance with federal standards.

## 2.1.2.4.3 SURFACE WATER FLOW MONITORING AND MANAGEMENT

The County currently operates 5 low-flow stream gages () within the Basin with the goal of understanding dry-season flows in support of coho and steelhead habitat-enhancement efforts. More recently, stream flow monitoring has supported the ongoing GSP process. The 5 gauging locations with their periods of record by water year (WY) are:

- Zayante Creek at Woodwardia (WY2009 WY2010; WY2017 current)
- Bean Creek at Mount Hermon Camp (WY2009 WY2012; WY2017 current)
- Bean Creek at Mount Hermon Road (WY2012 WY2013 sponsored by SVWD, WY2019 current)
- Newell Creek 100 feet upstream of the San Lorenzo River (WY2019 current)
- Eagle Creek above its entry into the San Lorenzo River (WY2018 current)

These gages are only operated during the dry season, with monthly site visits to make field observations, repair equipment, calibrate devices, and measure flow and specific conductance. Each gage is equipped with a pressure transducer, which collects continuous water depth data at 15-minute intervals. Field observations and measurements are used to calibrate the gauging records. In addition to collecting data at these gage locations, flow at specific tributaries (e.g., Ferndell Creek) are measured to improve understanding of the Santa Margarita boundary aquifer conditions. Balance Hydrologics has made these observations and prepared annual reports as deliverables to the County.

The USGS operated a gage on Bean Creek at the Mount Hermon Road site (Figure 2-25) from WY1998 through WY2007, also with continuous flow measurements calibrated by monthly visits. No record of specific conductance or other water-quality measurements were published.

Beginning in 2017, Balance Hydrologics conducted annual late-season stream observation walks ("accretion runs"), where flow, nitrate, and specific conductance are measured at select locations along the San Lorenzo River and its tributaries. Measurements are collected along the reach from Felton up through Boulder Creek. The goal of the accretion study is to improve understanding of the surface water and groundwater interactions within the Basin. As part of the GSP process, sites along Zayante Creek, Lompico Creek, and Bean Creek were added to the accretion runs in the summer of 2019. Most of the added sites are focused along Bean Creek and its tributaries. During the summer and fall of 2019, three separate accretion runs (May, July, and September) were conducted on the San Lorenzo River, Lompico Creek, Zayante Creek, Bean Creek, and Eagle Creek. Measurements were collected at all sites over a period of 1 to 2 days for each run. The number of accretion runs was increased during 2019 to capture the changes in flow during

the dry-season recession and to aid in understanding the surface-water groundwater interactions within the Basin.

### 2.1.2.4.4 LOCAL AREA MANAGEMENT PROGRAM

The County's Local Area Management Program (LAMP) was developed in 2021. The purpose of the LAMP is to provide for the continued use of Onsite Wastewater Treatment Systems (OWTS, also known as septic systems) in Santa Cruz County while providing protection of water quality and public health. The LAMP updates and expands the wastewater management approaches conducted by Santa Cruz County since 1985.

### 2.1.2.5 San Lorenzo Valley Water District Groundwater Monitoring and Management

SLVWD conducts routine groundwater extraction, groundwater level, and streamflow monitoring to support its water resource management. SLVWD has monitored groundwater production since 1984, with current monthly production monitoring ongoing in the SLVWD's 7 active extraction wells. Groundwater elevations have also been monitored in production areas since the 1960s, with consistent monitoring since the mid-1970s. SLVWD monitors groundwater elevations in all its production wells plus monitoring wells listed in Table 2-4. SLVWD monitors streamflow downstream of its diversions.

|                      |                         | Reference<br>Point<br>Elevation | Primary Screened            | Screen Interval Depth           |
|----------------------|-------------------------|---------------------------------|-----------------------------|---------------------------------|
| Well Name            | Well Status             | (feet msl)                      | Formation                   | (feet bgs)                      |
| SLVWD Production V   | Vells <b>–</b> Groundwa | ater Production                 | and Groundwater Elev        | ation Measured Monthly          |
| San Lorenzo Valley S | System <b>–</b> Norther | n Portion                       |                             |                                 |
| Quail Hollow #4A     | active                  | 597                             | Santa Margarita             | 180 – 250                       |
| Quail Hollow #5A     | active                  | 516                             | Santa Margarita             | 124 – 164                       |
| Olympia #2           | active                  | 528                             | Santa Margarita             | 225 – 245, 275 – 298            |
| Olympia #3           | active                  | 538                             | Santa Margarita             | 230 – 308                       |
| San Lorenzo Valley S | System – Souther        | n Portion                       |                             |                                 |
| Pasatiempo #5A       | active                  | 750                             | Lompico                     | 400 – 700                       |
| Pasatiempo #7        | active                  | 734                             | Lompico                     | 380 – 440, 495 – 525            |
| Pasatiempo #8        | active                  | 790                             | Lompico                     | 560 - 660, 680 - 780            |
| Mañana Woods #1      | inactive                | ~515                            | Santa Margarita<br>/Lompico | 136 - 436                       |
| Mañana Woods #2      | inactive                | 516                             | Santa Margarita<br>/Lompico | 156 – 196, 236 – 276, 306 – 326 |
| SLVWD Monitoring V   | Vells – Groundwa        | ater Elevation N                | leasured Monthly            |                                 |
| San Lorenzo Valley S | System <b>–</b> Norther | n Portion                       |                             |                                 |

| Table 2-1 SI V/M | D Groundwater Pro | duction and G | Groundwater Elevation | Monitoring Wells |
|------------------|-------------------|---------------|-----------------------|------------------|
|                  | D Gloundwater Fit | duction and G |                       | wormoring wens   |

|                       |  | Reference<br>Point |                  |                       |  |
|-----------------------|--|--------------------|------------------|-----------------------|--|
|                       |  | Elevation          | Primary Screened | Screen Interval Depth |  |
| Well Name             | Well Status                                  | (feet msl)         | Formation        | (feet bgs)            |  |
| Quail Hollow MW-A     | active                                       | 425                | Santa Margarita  | 38 – 88               |  |
| Quail Hollow MW-B     | active                                       | 593                | Santa Margarita  | 95 – 195              |  |
| Quail Hollow MW-C     | active                                       | 650                | Santa Margarita  | 120 – 220             |  |
| Quail Hollow Ranch    | inactive                                     | 627                | Santa Margarita  | 225 – 275             |  |
| Quail Hollow #8*      | active                                       | 407                | Santa Margarita  | 100 – 130             |  |
| Olympia #1*           | active                                       | 448                | Santa Margarita  | 131 – 159, 127-157    |  |
| San Lorenzo Valley Sy | San Lorenzo Valley System – Southern Portion |                    |                  |                       |  |
| Pasatiempo MW-1       | active                                       | 775                | Lompico          | 600 – 660             |  |
| Pasatiempo MW-2       | active                                       | 775                | Santa Margarita  | 280 – 340             |  |

\*Former production well

feet msl = elevation in feet relative to mean sea level

feet bgs = depth in feet below ground surface

#### 2.1.2.6 Scotts Valley Water District Groundwater Monitoring and Management

The SVWD has been actively managing groundwater since the early 1980s; with the goal of increasing water supply reliability and protecting local water supply sources. In 1983, SVWD instituted a Water Resources Management Plan to monitor and manage water resources in the Scotts Valley area. In 1994, SVWD formally adopted a Groundwater Management Plan ([GWMP], Todd Engineers, 1994) in accordance with Assembly Bill 3030 (AB 3030), also known as the Groundwater Management Act (CWC §10750 *et seq.*). The overall purpose of the GWMP was to provide a planning tool that helps guide SVWD manage the quantity and quality of its groundwater supply, and to comply with the requirements of AB3030. The goal of the SVWD GWMP is stated as:

By implementation of a groundwater management plan for Scotts Valley, SVWD hopes to preserve and enhance the groundwater resource in terms of quality and quantity, and to minimize the cost of management by coordination of efforts among agencies.

Development of Basin Management Objectives (BMOs) are required for the GWMP under CWC § 10753.7(a)(1) as a systematic process to support groundwater basin management. The BMOs for SVWD's GWMP are summarized as:

- Encouraging public participation through an annual report of groundwater management activities and its presentation at 1 or more public meetings
- Coordinating with other local agencies
- Continued monitoring and evaluation of groundwater conditions

- Implementing groundwater augmentation projects
- Investigating groundwater quality and preventing groundwater contamination

These BMOs guided the SVWD groundwater management program and served as major objectives of groundwater management for SVWD. Groundwater management covered by the GWMP will be replaced by this GSP.

Starting in 1994, annual reports that analyze and describe the condition of the Basin were produced as part of GWMP implementation. The format of the annual reports has evolved over time to meet the needs of SVWD. Starting in 2013, the format began following a 2-year cycle with more comprehensive reports being produced in even years. Based on past experience, there were only incremental year-to-year changes in the Basin; therefore, the 2-year cycle provided a more cost-effective approach to accomplish the objectives of the annual report. The odd year reports are concise summaries focused on SVWD operations whereas the even year reports provide more regional assessments that include an evaluation of data from neighboring water districts and private suppliers, an assessment of water quality issues, an assessment of Basin conditions and change in groundwater in storage simulations from the updated Basin's groundwater model.

Development of a monitoring network to track Basin conditions within SVWD's service area has been part of GWMP implementation. Table 2-5 lists the SVWD monitoring wells that are currently included in their monitoring network. All existing monitoring wells will be incorporated into the SMGWA monitoring network.

| Well Name  | Well Status   | Top of<br>Casing<br>Elevation<br>(feet msl) | Primary<br>Screened<br>Formation | Screen Interval Depth<br>(feet bgs)        |  |  |  |  |
|--|---|---|----------------------------------|--|--|--|--|--|
| SVWD Production Wells -  | SVWD Production Wells – Measurements taken monthly for both static and dynamic levels |   |                                  |  |  |  |  |  |
| SVWD Well #3B  | active  | 672.5                                       | Lompico, Butano                  | 700-730, 880-1050,<br>1180-1370, 1400-1670 |  |  |  |  |
| SVWD Orchard Well  | active  | 723   | Lompico, Butano                  | 705-784, 805-1063, 1084-1455               |  |  |  |  |
| SVWD Well #9   | inactive  | 528.1                                       | Monterey                         | 155-195, 315-355                           |  |  |  |  |
| SVWD Well #10  | inactive  | 510.9                                       | Lompico                          | 190-220, 240-270, 325-355                  |  |  |  |  |
| SVWD Well #10A   | active  | 512.0                                       | Lompico                          | 280-380, 400-450                           |  |  |  |  |
| SVWD Well #11A   | active  | 602.6                                       | Lompico                          | 399-419, 459-469,495-515                   |  |  |  |  |
| SVWD Well #11B   | active  | 588.0                                       | Lompico                          | 348-388, 423-468, 500-515                  |  |  |  |  |
| SVWD Monitoring Wells - Key Indicator Wells – Measurements taken monthly |   |   |                                  |  |  |  |  |  |
| #15 Monitoring Well <sup>2</sup>   | active  | 660.0                                       | Lompico, Butano                  | 700-1100                                   |  |  |  |  |
| #9 Monitoring Well   | active  | 528.0                                       | Monterey                         | N/A  |  |  |  |  |

Table 2-5. Wells Used for the Scotts Valley Water District Groundwater Management & Monitoring Program

| Well Name                         | Well Status  | Top of<br>Casing<br>Elevation<br>(feet msl) | Primary<br>Screened<br>Formation | Screen Interval Depth<br>(feet bgs) |  |  |  |
|-----------------------------------|--|---|----------------------------------|-------------------------------------|--|--|--|
| SVWD Monitoring Wells -           | SVWD Monitoring Wells - Measurements taken semi-annually |   |                                  |                                     |  |  |  |
| SVWD AB303 MW-11,2,3              | active   | 561.1                                       | Santa Margarita                  | 114-124                             |  |  |  |
| SVWD AB303 MW-2 <sup>2</sup>      | active   | 524.2                                       | Lompico                          | 705-715, 810-850                    |  |  |  |
| SVWD AB303 MW-3A <sup>1,2,3</sup> | active   | 522.7                                       | Lompico                          | 630-680                             |  |  |  |
| SVWD AB303 MW-3B1,2,3             | active   | 522.1                                       | Santa Margarita                  | 120-125                             |  |  |  |
| Canham Well <sup>2</sup>          | active   | 782.8                                       | Butano                           | 1,281-1,381                         |  |  |  |
| Stonewood Well <sup>2</sup>       | active   | 898.5                                       | Butano                           | 799-859                             |  |  |  |
| SV1-MW                            | inactive   | 704.3                                       | Santa Margarita                  | 60-80                               |  |  |  |
| SV3-MW A <sup>2</sup>             | active   | 584.7                                       | Santa Margarita                  | 60-80                               |  |  |  |
| SV3-MW B <sup>2</sup>             | active   | 584.7                                       | Santa Margarita                  | 100-110                             |  |  |  |
| SV3-MW C <sup>2</sup>             | active   | 584.7                                       | Lompico                          | 150-160                             |  |  |  |
| SV4-MW                            | active   | 447.8                                       | Santa Margarita                  | 50-60                               |  |  |  |
| TW-18 <sup>1,2,3</sup>            | active   | 715.0                                       | Santa Margarita                  | 285-345                             |  |  |  |
| TW-19 <sup>1,2,3</sup>            | active   | 659.5                                       | Lompico                          | 960-1060                            |  |  |  |

Notes:1 Groundwater elevation measurement data submitted to DWR CASGEM Program

<sup>2</sup> Equipped with electronic data transducer

<sup>3</sup>CASGEM well

feet msl = elevation in feet relative to mean sea level

feet bgs = depth in feet below ground surface

### 2.1.2.7 Mount Hermon Association Groundwater Monitoring and Management

The Mount Hermon Association measures monthly depth to groundwater and extraction data from their actively pumped wells and reports it to SVWD as part of the GWMP described in Section 2.1.2.6.

| Well Name  | Well Status | Top of Casing Elevation<br>(feet msl) | Primary Producing<br>Formation | Screen Interval<br>Depth<br>(feet bgs)                     |  |
|--|-------------|---------------------------------------|--------------------------------|--|--|
| MHA Production Wells – Measurements taken monthly for both static and dynamic levels |             |                                       |                                |  |  |
| MHA #1   | inactive    | 772                                   | Monterey, Lompico              | 255-265, 285-395,<br>435-495                               |  |
| MHA #2   | active      | 740                                   | Lompico                        | 290-300, 400-415,<br>430-460, 490-590,<br>600-615, 625-725 |  |
| MHA #3   | active      | 584                                   | Lompico                        | 680-800, 860-980   |  |

### 2.1.2.8 City of Santa Cruz Surface Water Monitoring and Environmental Management

As both an in-Basin user (Loch Lomond Reservoir, Felton diversion) and downstream user (Tait diversion) of San Lorenzo River watershed surface water, the City of Santa Cruz actively participates in surface water monitoring and management in the Basin. The key issues that have implications on the City of Santa Cruz water supply are nitrate impacts on surface water quality from the more than 13,000 septic systems in the San Lorenzo River watershed and groundwater use impacts on surface water baseflow supporting anadromous fisheries, particularly in Bean and Zayante Creeks. Reduced surface water baseflow in the Basin that may impact important coho salmon rearing streams increases the regulatory burden on the City, as any impact caused by the City's operations is evaluated within the context of overall habitat and population conditions. Finally, water resource management in the Basin also has impacts on the City of Santa Cruz's ability to fully exercise its water rights, which further complicates its ability to maintain supply reliability and improve habitat conditions for special status salmonids in the watershed.

### 2.1.2.8.1 SURFACE WATER MONITORING AND MANAGEMENT

The City of Santa Cruz monitors surface water stage and discharge in conjunction with their surface water supply diversions on the San Lorenzo River and Newell Creek. The City of Santa Cruz contributes financially to operation of the USGS flow gage on the San Lorenzo River at Big Trees, upstream of the City operated diversion in Felton. The City monitors surface water discharge on Newell Creek both upstream and downstream of the Loch Lomond Reservoir (Figure 2-25).

The City of Santa Cruz is preparing an Environmental Impact Report (EIR) to support proposed water rights changes that would apply minimum streamflow requirements on its water rights permits and licenses. The EIR will also address the City's water supply reliability issues by, among other things, improving the flexibility of operations and enabling conveyance of water to neighboring agencies, including the member agencies of the SMGWA. These operations could support enhanced conjunctive use of surface water and groundwater for the City of Santa Cruz, and potentially the region. Flexibility in the diversion location for San Lorenzo River water and a consistent place of use for all City water rights may encourage regional water resource management.

### 2.1.2.8.2 HABITAT MANAGEMENT

The City of Santa Cruz is committed to enhancing stream flows and habitat in the San Lorenzo River for local anadromous fisheries, particularly for coho salmon and steelhead. Since 2007, the City has provided bypass flows to benefit salmonids in its water source streams beyond what was required by its water rights. The City has conducted extensive studies on flows needed for all steelhead life stages, and the effect of maintaining flows at various levels in the San Lorenzo River downstream of the Tait Street diversion. The City has also assessed passage flows downstream of Felton Diversion. The City continues to monitor various attributes related to fish

habitat in the San Lorenzo River watershed. Under the City of Santa Cruz Water Department Watershed Monitoring Program, the following are specifically monitored:

- Temperature monitoring in a variety of locations throughout the San Lorenzo River watershed
- Turbidity monitoring upstream of Loch Lomond
- Dissolved oxygen and pH monitoring below Loch Lomond
- Juvenile salmonid and habitat in a variety of locations throughout the San Lorenzo River watershed, as a part of a collaborative effort funded by the City of Santa Cruz, SLVWD, SVWD and the County

## 2.1.3 Land Use Elements

### 2.1.3.1 General Plans

Land use authority in the Basin falls under the jurisdiction of 2 agencies, the County of Santa Cruz and the City of Scotts Valley. These agencies have each adopted general plans with land use classifications that identify desired areas for development, open space, and conservation purposes. The general plans also cover zoning regulations and development standards that determine the location, type and density of growth allowed in the region, along with various policies for protection of watershed and groundwater resources. General plans are reviewed to understand the adverse environmental impacts they may have when implemented.

State general plan guidance was significantly revised in 2017 (Governor's Office of Planning and Research, 2017). Changes to planning laws triggered these revisions, including SGMA's requirement that general plans consider water supply at their next update. Any significant update to a general plan, including to its housing element, will trigger the SGMA mandate to consider potential development impacts on groundwater supply and consistency between the general plan and the GSP.

### 2.1.3.1.1 CITY OF SCOTTS VALLEY GENERAL PLAN

The City of Scotts Valley adopted its General Plan in 1994 and began updating it in 2012 to address the changes the city has experienced throughout the past 2 decades since its implementation. The update is not yet complete; however, when it is, it will create a blueprint for development through the year 2040 and will address many topics including physical growth, transportation, quality of life, economic vitality, municipal services, and environmental conservation. A draft EIR associated with the General Plan is currently under development, with a public hearing expecting in early fall 2021 and adoption of the EIR and General Plan shortly thereafter.

### 2.1.3.1.2 COUNTY OF SANTA CRUZ GENERAL PLAN

The County adopted its current general plan in 1994. A Sustainable Santa Cruz County Plan was adopted in 2015 to promote sustainable land use, housing, economic development, and transportation objectives in the urban areas of the County (County of Santa Cruz, 2014). The Sustainable Santa Cruz County Plan has a timeframe through the year 2035. The County is currently in the process of updating various parts of the General Plan, including the water resource protection policies. The update is expected to be completed in 2022.

The County General Plan contains 2 components that significantly affect the management of water resources within the Basin. Measure J was passed by voters in 1978, which called for a comprehensive growth management system which established population growth limits, affordable housing provisions, the preservation of agricultural lands and natural resources, and the retention of a distinction between urban and rural areas. This has resulted in greatly diminished development density and growth rates in areas that do not receive municipal water service. Each year when the Board of Supervisors adopts the growth goal and annual building permit allocation, limitations of water supply are taken into consideration.

The Conservation and Open Space Element of the County General Plan includes many policies and programs for protection and management of groundwater resources, recharge areas, wetlands, streams, riparian corridors, and sensitive habitat areas. Many of these polices are incorporated into the County Code. An example of such a program is the restriction on building disturbance in Santa Cruz Sandhills habitat. The Sandhills are a unique community of plants and animals found only on Zayante soils, which are derived from the Santa Margarita Sandstone, and mostly found in the Scotts Valley, Ben Lomond, and Bonny Doon areas. Due to their limited geographic range and narrow habitat specificity (Zayante soils), the endemic communities and species of the Sandhills are naturally extraordinarily rare. The Sandhills are also areas of high groundwater recharge potential. Estimated to cover 6,000 acres originally, approximately 40% of Sandhills habitat has been lost, primarily due to sand quarrying and development. A detailed process has been developed by the County to identify whether parcels fall within the Sandhills or not. This process is accessed online at:

https://www.sccoplanning.com/Portals/2/County/Planning/env/Permit%20Processing%20Chart.p df.

These policies, programs, and code requirements were reviewed during development of GSP elements for depletion of surface waters and groundwater dependent ecosystems (GDEs). The County General Plan maps of recharge areas, sensitive habitats, and biotic resources are also used. Several elements including the Conservation and Open Space Element are currently in the process of being updated and wording has been proposed to incorporate references to the GSP into the updated General Plan. The updates are expected to be adopted in 2022.

### 2.1.3.2 Potential Water Demand Changes due to GSP Implementation

GSP implementation is not expected to increase water demand over the next 20 years. The only water demand changes anticipated as part of GSP implementation are a slight decrease in municipal demand due to water use efficiency achieved through technological improvements and regulatory compliance as well as customer conservation, and reduced water losses due to increased efforts on pressure control, leak detection and innovative data analytics and management. However, increased demand from population growth is projected to slightly outpace water demand reductions from water use efficiency, resulting in slightly increasing demands for the next 20 years (WSC and M&A, 2021).

Pumping reductions are not included as part of GSP implementation. The small amount of increased municipal demand is expected be met by conjunctive use of existing surface water and groundwater sources to raise groundwater levels in the Mount Hermon / South Scotts Valley area to SMGWA's desired elevations. Supplemental water sources in the form of treated surface water from outside of the Basin or indirect potable reuse of purified wastewater may be needed if conjunctive use does not increase groundwater levels as expected. These potential projects are described in more detail in Section 4.

There are no known land use plan changes in neighboring basins that would affect the ability of the SMGWA to achieve groundwater sustainability.

### 2.1.3.3 Process for Permitting New and Replacement Wells

SCEH is the only agency responsible for issuing water well permits within the Basin. The Santa Cruz County water well permit requirements are outlined in Chapter 7.70 of the County Code and are based on water well standards developed and updated by DWR and are available at: <a href="http://www.codepublishing.com/CA/SantaCruzCounty/html/SantaCruzCounty07/SantaCruzCounty0

The County also requires documentation of water efficiency measures as a condition of approval for any well serving any proposed groundwater use expected to use greater than 2 AFY.

The County plans to update its well ordinance to implement elements of this GSP, including metering requirements for non-*de minimis* users by the end of 2022. The County will also address the need to prevent impact on public trust values in surface water from new wells, depending on how this issue evolves in the State. This could include a requirement for increased setbacks from streams and/or deeper seals to reduce the potential to draw from alluvium that is in direct hydraulic contact with a stream.

### 2.1.3.4 Additional GSP Elements

### 2.1.3.4.1 Wellhead Protection

The California Department of Health Services' Division of Drinking Water and Environmental Management developed the Drinking Water Source Assessment and Protection (DWSAP) Program in January 1999. The program was developed in response to the 1996 reauthorization of the federal Safe Drinking Water Act, which included an amendment requiring states to develop a program to assess sources of drinking water and encourage protection measures. The DWSAP program enables partnership between local, state, and federal agencies to ensure that drinking water quality is maintained and protected.

Several specific efforts related to wellhead protection in the Basin include the following:

- SLVWD and SVWD have met DWSAP requirements for all active water supply wells since 1999.
- The City of Santa Cruz and SLVWD have completed periodic watershed sanitary surveys of potential sources of contamination in the water supply watersheds, which encompass the entire Basin (Kennedy/Jenks Consultants, 2018a).
- The State Water Board's 2012 Water Quality Control Policy for Siting, Design, Operation, and Maintenance of OWTS establishes additional setback and design requirements for OWTS located within 600 feet of municipal wells. These requirements are incorporated into the County's LAMP for OWTS.

### 2.1.3.4.2 Well Construction Policies

As discussed above in Section 2.1.3.3, the County permits water wells within the Basin. Well construction standards are found in the County Code, Chapter 7.70. The purpose of the County's well construction standards is to regulate the location, construction, repair, and modification of all wells to prevent groundwater contamination and ensure that water obtained from groundwater wells is suitable for the purpose for which it is used and will not jeopardize the health, safety, or welfare of the people of Santa Cruz County. The County requires well construction and modification standards developed by DWR in Bulletin 74-90.

### 2.1.3.4.3 Well Abandonment and Destruction Program

The County issues well destruction permits for wells being abandoned within the Basin. The purpose of the County's well abandonment and well destruction policies is to prevent inactive or abandoned wells from acting as vertical pathways for the movement of contaminants into groundwater. Well destruction requirements are found in the County Code, Chapter 7.70.100. SCEH requires that well destruction standards developed by DWR in Bulletin 74-90 be followed.

### 2.1.3.4.4 Replenishment of Groundwater Extractions

No managed replenishment of groundwater extractions has historically occurred or is currently taking place in the Basin.

### 2.1.3.4.5 CONJUNCTIVE USE AND UNDERGROUND STORAGE

Conjunctive use is the coordinated operation of multiple water sources to achieve improved supply reliability. Most conjunctive use concepts are based on storing groundwater supplies in times of surplus for use during dry periods when surface water supplies would likely be reduced. Opportunities exist to improve water supply reliability in the Basin using conjunctive use and underground storage.

While there are no formal conjunctive use programs between SMGWA members and other water agencies, conjunctive use practices have been studied and are implemented by SMGWA member agencies with access to surface water. For example, SLVWD meets demand through conjunctive use of surface water and groundwater sources. Since SLVWD has limited storage other than natural groundwater storage, they divert surface water from streams as much as possible to store groundwater for use during dry periods. There are bidirectional interties between SLVWD's water systems that, although only permitted for emergency use, could potentially be used to transfer water supplies within its service area (Exponent, 2019). SLVWD is pursuing efforts to utilize its emergency interties on a routine basis for conjunctive use and improved resiliency. There is also an intertie connecting SLVWD and SVWD systems for transfer of water in emergency situations. There is no formal conjunctive use agreement between the districts.

SMGWA members and other agencies are continually exploring regional partnerships to enhance water supplies through a range of potential options that can benefit the Basin as a whole. Projects under consideration are described in more detail in Section 4: Projects and Management Actions.

# 2.1.3.4.6 CURRENT WATER MANAGEMENT PROJECTS AND PROGRAMS

### 2.1.3.4.6.1 Groundwater Contamination Cleanup

Environmental contamination assessment and remediation programs within the County and Basin are overseen by the CCRWQCB. The SCEH is also involved with sites with hazardous materials impacts to soils. To protect their potable water supplies and more effectively manage the Basin, SMGWA member agencies are informed about local environmental compliance sites where groundwater quality has been impacted by pollution or chemical spills.

There are currently no contamination sites undergoing active groundwater remediation within the Basin; cleanup efforts taking place in the Basin are only related to soil vapor as described in the subsections below. Historically, groundwater remediation of volatile organic compounds (VOCs) and gasoline-related chemicals in groundwater occurred at several Scotts Valley and Felton sites. The remediation efforts at these sites concluded after the concentrations of contaminants in

groundwater decreased below the established water quality standards. There is always a possibility that groundwater will be re-impacted in the future from these sites if the contaminant source was not completely addressed. Detailed information for all sites regardless of open or closed status is available from the SWRCB GeoTracker website at: <a href="https://geotracker.waterboards.ca.gov/">https://geotracker.waterboards.ca.gov/</a> and the Department of Toxic Substances Control Envirostor web site at: <a href="https://www.envirostor.dtsc.ca.gov/public">www.envirostor.dtsc.ca.gov/public</a>. One additional groundwater contamination cleanup site located 275 feet outside of the Basin at the former Valeteria Dry Cleaners in Felton is included in the summaries below since it impacts water quality in the San Lorenzo River located only 400 feet to the east of it and within the Basin.

Figure 2-6 shows the location of all SWRCB GeoTracker sites, and for reference, those sites described in more detail below are labeled on the map. Sites indicated on Figure 2-6 include cleanup program sites, land disposal sites, and leaking underground storage tank (LUST) sites. Organic and emerging contaminant threats to water quality in the Basin are discussed in more detail in Section 2.2.5.4.4.

### Watkins-Johnson Superfund Site

The Watkins-Johnson site, located at 440 Kings Village Road in Scotts Valley, is a former semiconductor manufacturer where industrial processes included metal machining, degreasing operations, metal plating, glass cleaning, glass etching, welding, soldering, painting, and photo lab activities. A variety of organic chemicals, inorganic acids, and metals were used at the site. The site is a Federal Superfund Site listed on the National Priorities List, with remediation activities under the jurisdiction of USEPA Region 9 and the RWCQB.

The site's remedial investigation and feasibility study started in 1984 after organic chemicals were detected in the soil and groundwater at the site and in the surface water of Bean Creek near the site. Groundwater remediation began in October 1986. Key constituents detected in the groundwater include trichloroethene (TCE), cis-1,2-dichloroethene (CISDCE), and vinyl chloride (VC). In the soil, key constituents include TCE, methylene chloride, and chloroform. Of primary interest was the potential for contaminants in the soil to migrate into the underlying aquifers: the Santa Margarita Sandstone and Lompico Sandstone. SVWD Well #9, which is located approximately 400 feet south of the Watkins-Johnson site and screened in the lower Santa Margarita and Monterey Formations, has been impacted by TCE and CISDCE at concentrations below drinking water standards. Although this well is no longer used by SVWD, when it was used, water pumped from it required filtration by a granular activated carbon (GAC) system prior to putting the water into the distribution system.

Groundwater remediation at the site consisted of pumping groundwater beneath the site with a series of extraction wells and treating it using a GAC adsorption system. Treated water was used onsite, recharged to the perched zone onsite, and discharged to Bean Creek. The groundwater remediation system was deactivated on July 5, 2016.

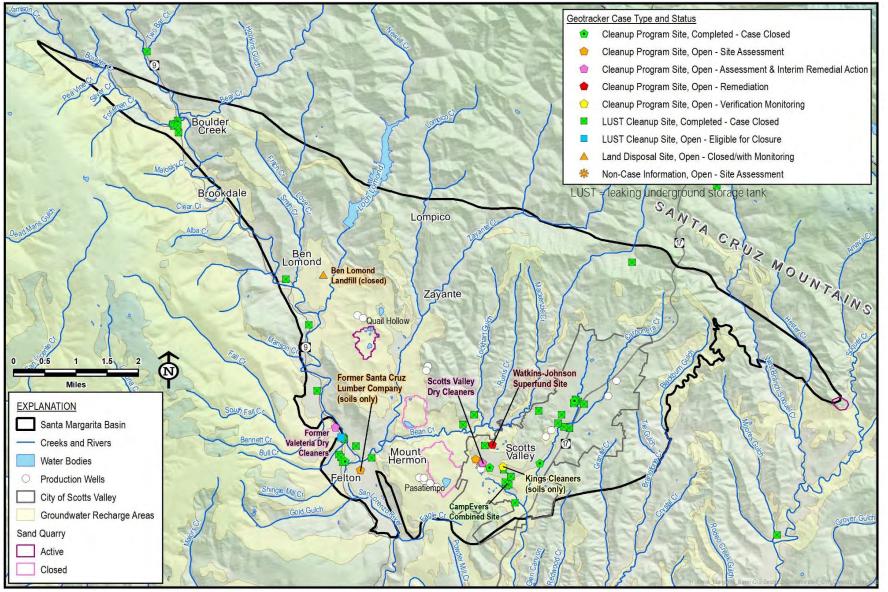


Figure 2-6. Location of Groundwater Contamination Cleanup Sites in the Santa Margarita Basin

More than 3 decades after investigations began at the Watkins-Johnson site, its remediation is moving towards closure, but the current site owner still needs to complete the source control component of the remedial action to ensure protectiveness over the long-term. The site is currently designated by the CCRWQCB as an open case with ongoing remediation for residential use due to existing soil gas plumes of benzene, TCE, tetrachloroethene (PCE), arsenic and cadmium in soils. A draft Focused Feasibility Study proposing potential remediation alternatives including soil excavation was submitted to USEPA in January 2019.

# **Scotts Valley Dry Cleaners**

Remediation of the Scotts Valley Dry Cleaners site, located at 272 Mount Hermon Road in Scotts Valley, is overseen by the CCRWQCB. PCE, which is used as a dry-cleaning solvent, was found in the soils and groundwater both on-site and off-site of the dry-cleaning operations in 1993.

Groundwater extraction remediation systems were used at the site from August 2005 to August 2015. The extracted water was treated by a GAC adsorption system and discharged under a National Pollution Discharge Elimination System Permit to the City of Scotts Valley storm water drain system. In addition to groundwater extraction, injection of sodium permanganate into groundwater through dedicated injection wells in 2009 attempted *in situ* cleanup of chlorinated solvents in groundwater.

Cleanup at the Scotts Valley Dry Cleaners site currently involves operation of soil vapor extraction and air sparging systems. These remediation systems only extract soil vapor in the unsaturated soils above groundwater and thus no groundwater is extracted.

# Former Valeteria Dry Cleaners

The former Valeteria Dry Cleaners site, located at 6519-6539 Highway 9 in Felton, released PCE into groundwater just outside of the Basin. It is included in this discussion regarding groundwater cleanup sites because it could potentially impact the Basin even though it is physically located outside of the Basin; it is only 400 feet west of the San Lorenzo River that flows through the Basin and VOC contaminated groundwater discharges to the river via springs.

The PCE in groundwater from the site is thought to have originated from dry cleaning solvent wastes being disposed into the onsite septic system (Integral Consulting Inc, 2020). In the 1980s, PCE was first detected in surface water samples from both the San Lorenzo River and springs on the river's western bank. Associated with PCE are lower concentrations of TCE, and limited detections of CISDCE. PCE and TCE are the only VOCs consistently detected above their drinking water maximum contaminant levels (MCLs) of 5  $\mu$ g/L (equal to 0.005 mg/L).

Integral Consulting Inc. (2020) summarizes previous environmental assessments and remediation as:

"Subsequent assessment activities in the 1990s and 2000s included a passive soil gas survey, additional surface water sampling, septic system sludge sampling, aquifer testing, and installation and sampling of numerous groundwater monitoring wells and soil borings. Initial remedial activities were conducted in 2002 with the removal of the historical septic tank and 325 cubic yards of surrounding soils from the onsite area. An on- and offsite area soil vapor assessment was conducted in 2008 followed by installation of a soil vapor extraction and sub-slab venting system in 2009 and sub-slab sampling in onsite area structures in 2010 and 2011. The onsite area soil vapor extraction system has since been operated periodically primarily for soil venting."

A July 21, 2020 Remedial Action Plan describes the plume of chemical constituents of concern (COC) above the MCL to extend laterally 320 feet long by 180 feet wide downgradient from the former source area to Spring 1A at the San Lorenzo River. The vertical extent of the plume in groundwater generally follows the groundwater table at around 20 feet below ground and extends to an approximate depth of 60 feet below ground. The downgradient extent of COCs has been delineated to the extent practical at the springs near the San Lorenzo River.

### **Camp Evers Combined Site**

The Camp Evers combined site is associated with 4 current and former gasoline stations (BP, Shell, Chevron, and Tosco), that were located at or near the intersection of Scotts Valley Drive and Mount Hermon Road. The primary COCs at this site are Methyl-tert-butyl ether (MTBE) and other fuel-related compounds. The Camp Evers combined site cleanup was overseen by the CCRWQCB. Historically, the plume has extended at least 1,700 feet north of SLVWD's Mañana Woods Well #2. When this well was used, its pumped water was passed through a pre-treatment system to remove low MTBE concentrations. The well is no longer pumped by SLVWD.

Remediation at the various sites consisted of underground storage tank (UST) removal, and groundwater extraction and treatment before discharging to the City of Scotts Valley storm water drain system. Remedial efforts started in the early 2000s and the Camp Evers Combined Site completed their remediation efforts and closed all cases as of November 21, 2017.

# Ben Lomond Landfill (Closed)

The Ben Lomond Landfill, at 9835 Newell Creek Road in Ben Lomond, operated as a landfill until 2012, but is now a trash transfer station. Groundwater monitoring has been ongoing at the now-closed landfill since 1980, as the site is associated with elevated levels of VOCs and heavy metals. Contamination associated with the site is not predicted to expand its footprint and is not thought to significantly impact 2 municipal Quail Hollow wells operated by SLVWD east of Newell Creek (Johnson, 2009).

The following 2 non-LUST sites do not have groundwater contamination, only soil contamination and cleanup.

# **King's Cleaners**

The King's Cleaners site, located at 222 Mount Hermon Road in Scotts Valley, was found in 2000 to have some PCE in the soil samples and elevated soil gas concentrations. No PCE was detected in groundwater. SCEH assumed oversight responsibility for this site from the CCRWQCB in April 2017.

No remedial actions have occurred at the Kings Cleaners site over the past several years. However, in 2019/2020 there has been regulatory oversight for development of a Work Plan to confirm current soil vapor concentrations and whether residual PCE concentrations detected in soil vapor investigations conducted during September 2000 and November 2009 pose a vapor intrusion health risk at the subject site and adjacent commercial businesses.

# Former Santa Cruz Lumber Company

Santa Cruz Lumber Company, located at 5843 Graham Hill Road in Felton, operated from 1945 to 1986. Operations at the site included pressure treatment of a variety of wood products with the chemical Wood-Last, a water-based copper, chromium, and arsenic solution. During initial investigations in 1986, groundwater contamination was not found, but soils were contaminated by CCA.

Remedial excavation and removal of over 2.6 thousand tons of soil took place in 1987 because it contained elevated levels of metals and other constituents associated with wood products. More recent soil sampling, in April 2018, found elevated levels of arsenic, hexavalent chromium, and formaldehyde, though hexavalent chromium may be naturally occurring. Contaminants were not found in groundwater (Trinity Source Group, Inc., 2017). A Work Plan to remove these chemical constituents was requested by SCEH.

A privately owned well screened in the Lompico aquifer, 250 feet west of the site, has elevated arsenic concentrations in groundwater between 0.014 mg/L and 0.026 mg/L (the primary drinking water standard is 0.01 mg/L). Slightly elevated arsenic is also found in other wells in the vicinity, such as SLVWD Pasatiempo #6 and wells just outside the Basin, southeast of Felton. As described above, onsite investigations did not find groundwater contamination, and therefore given the information available, elevated arsenic in this area's groundwater is considered naturally occurring in the Lompico aquifer.

# 2.1.3.4.6.2 Migration of Contaminated Water

Groundwater quality sampling of supply wells in the Basin allows for analysis of contaminated water migration. Historical supply well water quality data indicates that contaminated water migration is spatially and temporally limited to only a few locations over time. Detected

contaminants in supply wells have mostly been from point source contaminant releases related to the regulated sites discussed above and contaminant concentrations were typically at or below relevant drinking water standards. Nitrate has also been detected in supply wells in some areas of the Basin at concentrations less than the drinking water standards, likely due to non-point source septic system releases. More information on groundwater quality is provided in Section 2.2.5.4

Contaminated groundwater detected in supply wells originated from 3 main areas in Scotts Valley: Camp Evers area gas stations, downtown dry cleaners, and the Watkins-Johnson Superfund Site. Contaminated groundwater has generally migrated down-hydraulic gradient from these sites within the Santa Margarita aquifer, but plume migration has also been influenced at various times by the operation of each of the sites' groundwater extraction and treatment systems, and cones of depression created by municipal extraction wells. Currently, all groundwater extraction and treatment systems have been decommissioned, and there is no municipal pumping in the Santa Margarita aquifer in the area where contamination originated.

There are 2 known locations where contamination has migrated down through the Santa Margarita aquifer into the underlying Monterey Formation or Lompico aquifer and impacted SLVWD and SVWD public supply wells. These 2 wells are currently inactive:

- SLVWD Mañana Woods #2 is screened in both the Santa Margarita and Lompico aquifers in an area where the Monterey Formation is absent between the 2 aquifers. This well was impacted with MTBE and other gasoline breakdown products that were first detected in 2006. After discovering the impacts, groundwater pumped from this well was passed through a GAC treatment system to reduce VOCs below drinking water standards (Johnson, 2009).
- SVWD Well #9 is down-hydraulic gradient from Camp Evers and only 300 feet uphydraulic gradient from onsite Watkins-Johnson monitoring wells impacted with VOCs. It is screened in the Monterey Formation. SVWD Well #9 is impacted with MTBE and several VOCs at concentrations below applicable drinking water standards.

Given that concentrations of contaminants in municipal extraction wells have not increased with time, it is assumed that contaminant sources have been addressed such that there is now limited migration of contaminant plumes. Regulating agencies provide impacted SMGWA member agencies with relevant information on monitoring and clean up. This information combined with regular monitoring of groundwater quality at all municipal extraction wells provides the information the public water supply agencies need to protect their wells.

Nitrate concentrations in groundwater throughout the Basin appear to have stabilized at a level that is well below drinking water standards. County standards now require that any new or replacement septic systems in sandy soils must incorporate enhanced treatment and denitrification to reduce nitrate discharge to groundwater.

### 2.1.3.4.6.3 Stormwater Recharge

There are intentional efforts to reduce stormwater runoff in the Basin by increasing on-site recharge. Stormwater retention and recharge is required by the City of Scotts Valley guidelines for new development projects (City of Scotts Valley, 2017). The City's guidelines are based on the CCRWQCB adopted Order R3-2013-0032 (July 2013). The Post-Construction Requirements mandate that development projects use Low Impact Development (LID) to detain, retain, and treat runoff. This has resulted and will continue to result in new on-site stormwater recharge in the Basin.

SVWD contributes to stormwater recharge via the implementation of LID projects in Scotts Valley. LID projects consist of applying stormwater BMPs – such as infiltration basins, vegetated swales, bio-retention and/or tree box filters – to retain and infiltrate stormwater that is currently being diverted into the storm drain system.

Infiltrated stormwater recharges the shallow aquifers in a manner similar to natural processes. The infiltration helps augment groundwater elevations and sustains groundwater contributions to stream baseflow that support local fish habitats. A complicating factor in implementing LID projects in the Scotts Valley area is that there is no centralized stormwater collection system, which limits the ability for large-scale projects to implement groundwater augmentation in the most beneficial areas.

Figure 2-7 shows the location of the LID facilities in relation to surface geology and the area where Santa Margarita Sandstone directly overlies Lompico Sandstone due to the absence of the less permeable Monterey Formation. All three LID facilities are located where Santa Margarita Sandstone overlies the Monterey Formation; therefore, there is less potential for the LID facilities to recharge the Lompico Sandstone. Monitoring equipment is installed to assess the performance of the facilities. The total amount of stormwater infiltrated at the 3 LID facilities is summarized in Table 2-7.

| Water Year | Volume Infiltrated, Acre-Feet |              |                       |        |
|------------|-------------------------------|--------------|-----------------------|--------|
|            | Transit Center                | Woodside HOA | Scotts Valley Library | Total  |
| 2018       | 1.75                          | 17.30        | 3.39                  | 22.44  |
| 2019       | 3.08                          | 31.17*       | 6.11*                 | 40.38  |
| 2020       | 1.50*                         | 14.97*       | 2.94*                 | 19.42* |

#### Table 2-7. SVWD Low Impact Development Infiltration Volumes

\* estimated because dataloggers were not recording correctly

### **Transit Center LID**

SVWD obtained grant funding through a County Prop 84 grant from the SWRCB for the planning, design, and construction of an LID retrofit at the Scotts Valley Transit Center site (Figure 2-7). The design included construction of a vegetated swale, a below-ground infiltration basin, and pervious pavement. Construction began in October 2016 and was completed in May 2017. In 2020, SVWD recorded a total of 1.5 acre-feet (AF) of infiltrated stormwater at this location (Montgomery & Associates, 2021).

### Woodside HOA LID

As part of the Prop 84 grant match, SVWD worked with a local developer to install a stormwater recharge facility at the Woodside HOA along Scotts Valley Drive (Figure 2-7). This facility includes a large below-ground infiltration basin. Stormwater is routed from the development to the basin where it can percolate down into the groundwater. Initial hydrology reports estimated recharge on the order of 20 to 40 AFY might be achieved (Ruggeri, Jensen and Azar, 2010). In 2020, a total of 15 AF of stormwater infiltrated at this location (Montgomery & Associates, 2021).

#### **Scotts Valley Library LID**

This LID was an earlier grant-funded project that installed a below-ground infiltration basin at the Scotts Valley Library (Figure 2-7). In 2020, a total of 3 AF of stormwater infiltrated at this location (Montgomery & Associates, 2021).

In addition to the large LID projects described above, SVWD was part of the Strategic and Technical Resources Advisory Groups for Ecology Action's regional sponsorship of the Prop 84 LID Incentives Grant. SVWD staff provided input on rating criteria for the landscape certification program and the structure of the grant reporting. Through 2018, 32 SVWD customers were awarded grant incentives for making stormwater management improvements to their properties, with strategies such as rainwater harvesting, lawn and hardscape removal, and stormwater retention methods, such as swales and rain gardens. According to SVWD staff records, the program provided 31,733 square-feet (0.73 acres) of permeable recharge area.

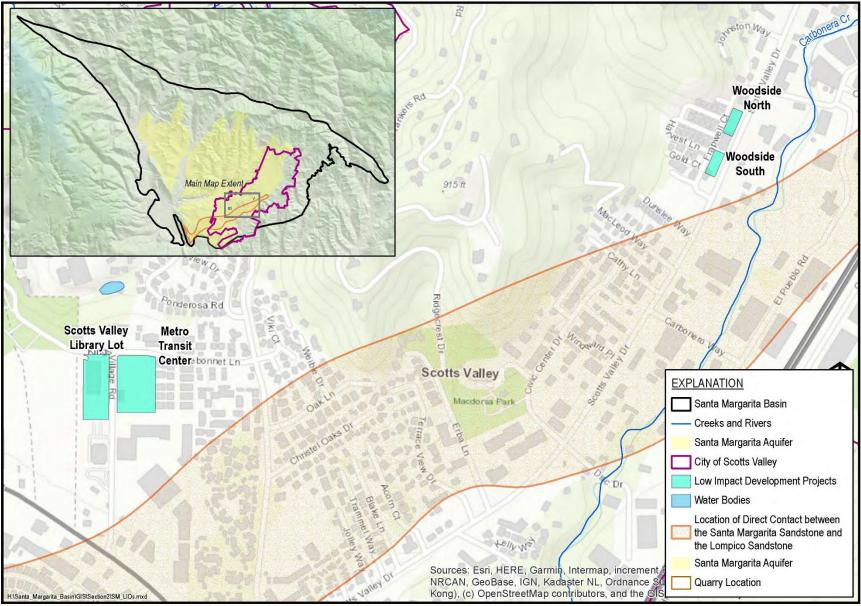


Figure 2-7. Location of SVWD Low Impact Development Projects

### 2.1.3.4.6.4 Diversions to Storage

SLVWD has limited storage capacity in their distribution system other than natural groundwater stored in the aquifers. In total it has 26 AF of storage within its service area. Of that total storage capacity, 21.8 AF is in 33 tanks serving the North System, 1.3 AF in 5 tanks serving the South System, and 2.9 AF in eight tanks serving the Felton System. Both pumped groundwater and diverted surface water are stored in these facilities. Bennett Spring is designated as a surface water source not permitted to be stored.

SVWD uses tanks to store up to 1.8 AF of recycled water and 13.3 AF of treated groundwater.

The City of Santa Cruz created the Loch Lomond Reservoir in the early 1960s by impounding Newell Creek with construction of the Newell Creek Dam. The reservoir is supplied by runoff from the Newell Creek watershed, as well as by flows diverted from the San Lorenzo River that are pumped up from the Felton Diversion Dam to the Loch Lomond Reservoir. It is the City's only reservoir and raw water storage facility. This makes it an integral part of their water system as it provides water supply for peak season demands and as a drought reserve. When full, the reservoir holds approximately 8,600 AF (or 2.8 billion gallons).

Private individuals who have riparian water rights for surface water diversion in the Basin are not permitted to store surface water.

# 2.1.3.4.6.5 Water Conservation and Use Efficiency

# San Lorenzo Valley Water District Conservation Activities

SLVWD customers continue to demonstrate commitment to ongoing proactive conservation efforts. Currently, they are maintaining at least a 15-22% reduction in yearly water usage from 2013 consumption levels. According to SLVWD's 2020 Urban Water Management Plan (UWMP), its 2025 target water use is 85 gallons per capita per day (GPCD). The population served by SLVWD has met the 85 GPCD target during the latter part of the 2012-2015 drought and from 2018 to 2020. Since 1995, per capita water usage varied from a high of 104 GPCD in 2006 to a low of 70 GPCD in 2015.

SLVWD actively pursues incidents of water waste by investigating, recommending corrective action, and providing follow-up documentation of resolution. The water waste prevention ordinance (106) was most recently revised in May 2018 (Water Shortage Emergency Ordinance 106).

All SLVWD service connections are currently metered, and customers are billed by monthly volume of usage. As of July 2016, SLVWD's Board of Directors approved the Badger Meter project with the goal of installing the advanced metering technology at all meters. As of April 2020, about 20% of the meters have been upgraded. The new meters, combined with the Badger Eye on Water engagement portal, allow customers to view hourly usage history, setup leak detection alerts, and receive high bill notifications.

The majority of SLVWD's customer accounts are residential; therefore, they target indoor and outdoor water savings programs toward these customers. Residential water conservation is promoted by disseminating technical information on methods to reduce indoor and outdoor water use and by offering credits on customer bills for installation and/or replacement of appliances and lawns with approved water saving appliances and plantings. In Fiscal Year 2017/2018, SLVWD issued 46 rebates with an estimated water savings of 630,044 gallons.

SLVWD conducts a variety of public education activities such as a dedicated Water Use Efficiency Page on its website, e-Newsletters, billing inserts, and Instagram and Facebook postings. As a member of the Santa Cruz Water Conservation Coalition (watersavingtips.org), SLVWD contributes to presentations to the general public and professional organizations, and informational workshops.

In compliance with SB555, SLVWD has been conducting and submitting water loss audit reports to DWR. The SLVWD audit score was consistently between 49 and 51 in 2016 to 2019.

# Scotts Valley Water District Water Use Efficiency Activities

SVWD recognizes that using water efficiently is an integral component of a responsible water management strategy and is committed to providing education, tools, and incentives to help its customers understand and manage the amount of water they use. SVWD's water demand has already shown significant decline in recent years, which is attributed to SVWD's ongoing water use efficiency activities in conjunction with the expansion of recycled water use for landscape irrigation. Since 2010, SVWD's water demand has been lower than its SB X7-7 2020 target of 154 GPCD (WSC AND M&A, 2021). In December 2015, with the continuance of the drought and the Governor's Emergency Drought Regulations, SVWD potable demand was reduced to 93 GPCD. SVWD's calculated GPCD for 2020 is 96 GPCD. Since 2015, SVWD's annual potable demand has averaged 96 GPCD, ranging between 93 and 100 GPCD.

SVWD actively pursues incidents of water waste by investigating, recommending corrective action, and providing follow-up documentation of resolution. A water waste prevention ordinance was first adopted in 1983 and most recently revised in June 2020 (Policy P500-15-1).

All potable and recycled water use in SVWD is metered, and customers are billed by volume of usage on a bimonthly basis. An increasing block rate structure for residential customers has been in place since 1992 incentivizing the efficient use of water.

In 2017, the SVWD Board of Directors approved the advanced metering infrastructure (AMI) project with a goal of installing advanced metering technology at all meters. As of April 2021, all but less than 10 meters in the District have been upgraded. The new meters, combined with the WaterSmart customer engagement portal, allow customers to view hourly usage history, receive leak alerts and high-bill notifications, explore water saving actions and apply for rebates.

SVWD conducts a variety of public education activities such as a dedicated Water Use Efficiency Page on its website, regular ads in the local newspapers, e-newsletters, billing inserts, Instagram, and Facebook postings. SVWD's Water Use Efficiency Coordinator also makes presentations to the general public and professional organizations, conducts informational tours and is available for free water-wise house calls.

In response to the 2012-2015 Statewide drought, SVWD created a Think Twice Water Efficiency Campaign comprised of a customer scorecard, bumper stickers, lawn signs, 2-day per week watering schedule, enhanced rebates, hotel and food service placards, and a direct toilet replacement program. Customer response to the campaign was very positive and resulted in a 24% drop in potable water demand. The trend of efficient water use has continued with no significant bounce back in consumption since 2016.

SVWD continues to use the Think Twice Program, which has been slightly modified since the 2012-2015 drought. The 2020 Program comprises the following components:

- 1. Education and outreach,
- 2. Rebates,
- 3. Water waste policy, and
- 4. Water targets for potable landscape accounts.

https://www.svwd.org/sites/default/files/documents/reports/Program\_Think\_Twice.pdf

The Rebate Program is reviewed annually, and components are changed to achieve optimal use of ratepayers' dollars for incentivizing the efficient use of water. The 2020 Rebate Program includes nine categories: lawn or impervious hardscape replacement, spray irrigation replacement, spray to rotator nozzle replacement, greywater irrigation, rainwater cistern, downspout diversion, pressure regulator, toilet replacement, and urinal replacement. An example of the benefit of this program is demonstrated in estimated water savings of 950,00 gallons from 133 rebates in WY2019 and 923,000 gallons from 133 rebates in WY2020. These are estimated annual savings which carry over into subsequent years and realize cumulative savings as more rebates are added every year.

An additional conservation effort by SVWD, in compliance with SB555, involves conducting and submitting annual water loss audit reports to DWR. SVWD's audit score has improved every year: from 51 in 2016 to 53 in 2017 to 60 in 2019.

### **County of Santa Cruz Conservation Activities**

The County of Santa Cruz is not a water purveyor and therefore does not have ratepayers that typically form the backbone of a water conservation rebate program. Despite this, they promote water conservation throughout the County in several ways. The County participates in the Water Conservation Coalition of Santa Cruz County (watersavingtips.org) to provide outreach and education to residents, and to offer trainings to specialists such as landscapers. The County

requires source metering and reporting of monthly usage on all public water systems with 5 or more connections. County staff offer well soundings to private well owners who want to see if their water levels have changed.

The County's water conservation program includes the following elements:

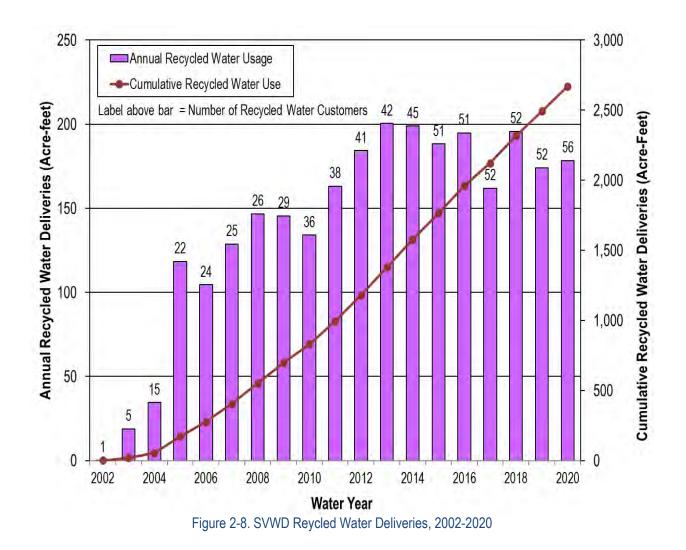
- Enforcement of an ordinance on all residential users prohibiting wasteful uses of water
- Requirement for replacement of inefficient toilet and showerheads at time of property sale
- Implementing building code requirements for efficient fixtures for all new construction and remodels
- Requiring water conservation forms as part of any new well permits for wells expected to use over 2 AFY

### 2.1.3.4.6.6 Recycled Water

The City of Scotts Valley owns and operates the Scotts Valley WRF and Tertiary Treatment Plant. Influent to the WRF is sourced entirely from within the City of Scotts Valley. The recycled water is used by SVWD to augment its water supply and to offset its groundwater extraction for non-potable uses. Recycled water has been used in the Basin since WY2002. Recycled water use increased quickly over the first nine years of its use, and since 2011 use has been between 160 to 200 AFY. From WY2002 through WY2020, approximately 2,670 AF of recycled water has been used in the Basin (Figure 2-8).

The following specific recycled water programs are implemented by the City of Scotts Valley and SVWD and discussed in more detail in Section 2.1.1.4.3:

- The City of Scotts Valley has an order mandating use of recycled water for irrigation for new construction when permissible and economically feasible.
- Recycled Water Fill Station was activated in 2016-2018 and 2021 to offer free recycled water to District customers and City residents for permitted uses.
- In 2016, the City of Scotts Valley and Pasatiempo Golf Club, located outside of the Basin, reached an agreement for the City of Scotts Valley to provide treated wastewater to the golf course for irrigation. This allows Pasatiempo Golf Club to reduce its reliance on potable water from the City of Santa Cruz during peak-use months when irrigation demand is high. In support of this regional effort, SVWD released 10% of its total recycled water allocation in exchange for compensation that can be applied toward funding future projects. SVWD did not have a current identified use for the amount of recycled water that it supplied to the golf course.



### 2.1.3.4.7 RELATIONSHIPS WITH STATE AND FEDERAL REGULATORY AGENCIES

Section 2.1.2 includes a description of monitoring and management programs that involve coordination with state and federal agencies. The SMGWA coordinated with representatives from the DWR throughout the GSP development. The following state and federal agencies were consulted during the preparation of this GSP:

- California Department of Fish and Wildlife (CDFW)
- California Department of Water Resources (DWR)
- Central Coast Regional Water Quality Control Board (CVRWQCB)
- National Marine Fisheries Service (NMFS, formerly NOAA Fisheries)
- State Water Resources Control Board (SWRCB)
- U.S. Fish and Wildlife Service (USFWS)

As discussed in Section 2.1.4.1.1.2, the SMGWA established a Surface Water Technical Advisory Group (TAG) that included local resource area experts, non-governmental organizations with extensive resource management and protection experience, and state and federal resource and regulatory agencies. The purpose of this group was to gather experts to discuss the resources, agency mandates, and best available science to develop recommendations for the SMGWA Board to consider when developing its depletion of interconnected surface water SMC for the GSP.

In addition to working with various resource management agencies during the development of the GSP, SMGWA member agencies including the County of Santa Cruz, SLVWD, and SVWD have all established long-term working relationships with the resource management agencies identified above. Ongoing coordination and collaboration with these agencies focus on planning for and managing utility and resource protection programs and projects, utility operations, and development and construction of capital improvement projects.

# 2.1.3.4.8 LAND USE PLANNING RELATED TO POTENTIAL RISKS FOR GROUNDWATER QUALITY OR QUANTITY

The land use change that could potentially affect groundwater quantity would be an expanded suburban population and accompanying increase in municipal groundwater demand. Commercial and suburban residential land development can increase paved surfaces in the Basin, which potentially decrease recharge if not offset with onsite infiltration of runoff. Decreased recharge in areas underlain by the Santa Margarita aquifer could potentially cause reduced quantity and quality of groundwater in that aquifer. Current planning by SVWD, SLVWD, and the County does not anticipate a large increase in the Basin's population. SVWD population is projected to increase annually by 0.87% from 2020 to 2045 and SLVWD's population is projected to increase

annually by 0.15% over the same time period (WSC AND M&A, 2021). Current CCRWQCB stormwater policies require that all new development and redevelopment include measures to maintain runoff and infiltration rates at pre-development levels (City of Scotts Valley, 2017). Furthermore, projects and management actions to be implemented and included in Section 4 of this GSP increase water supply resiliency and achieve sustainability while considering anticipated future water demands related to population growth.

An increase in the Basin's rural population, most of whom are served by septic systems rather than by municipal wastewater systems, may also affect groundwater quantity and quality by increasing groundwater use and potentially leaching nitrate and other organic compounds to groundwater. There is no expected expansion of communities on septic systems according to the County. Any new rural development using septic systems in the sandy soils of the Basin requires use of enhanced treatment to reduce nitrogen (N) and other constituents prior to wastewater dispersal.

There are several sand quarry sites in the Basin that are now either closed or not operating at full capacity. A land use change at these sites, either to a recurrence of mining or to another land use, has the potential to impact groundwater quality by mobilizing contaminants present on site. Permitting by SCEH should identify and mandate solutions to groundwater quality issues at these sites.

# 2.1.3.4.9 IMPACTS ON GROUNDWATER DEPENDENT ECOSYSTEMS

The SGMA legislation identified protection of GDEs as 1 of the goals of sustainable groundwater management. Per the definitions in the GSP Regulations § 351(m), GDEs refer to "ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface." Interconnected surface water is defined by § 351(o) as "surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted."

Impacts to GDEs within the Basin have yet to be identified. The groundwater model shows a Basin-wide reduction in streamflow from pumping, but without GDE monitoring data, a quantifiable correlation has yet to be established. However, given the current condition of waterways that continue to support threatened and endangered species, these impacts are not thought to be significant and unreasonable. On-going programs such as Santa Cruz County's Juvenile Steelhead and Stream Habitat Monitoring Program have monitored steelhead density and stream habitat since 1994. No correlation between the amount of creek baseflow and fish density or habitat availability has been identified, perhaps because other factors, both anthropogenic and naturally occurring, can affect habitat abundance. GDE data collected per the monitoring plan in Section 3 is anticipated to provide the necessary data to establish whether there is a connection between groundwater conditions and the abundance of GDE habitat and priority species.

# 2.1.4 Notice and Communication

### 2.1.4.1 Communication and Engagement

# 2.1.4.1.1 DECISION-MAKING PROCESS

### 2.1.4.1.1.1 SMGWA Board of Directors

The JPA between SVWD, SLVWD, and the County of Santa Cruz (included as Appendix 1B) that created the SMGWA requires the GSA to hold public meetings at least quarterly. The meetings are required to be noticed and meet all of the requirements of the Ralph M. Brown Act for transparency in California government. To hold a valid meeting, the SMGWA must have a quorum of the Board of Directors, which consists of an absolute majority of directors plus 1 director. With these requirements in mind, the SMGWA:

- Holds board meetings on a regular schedule (every month)
- Provides written notice of meetings with meeting agenda and meeting materials available at least 72-hours prior to the meeting time
- Sends email meeting reminders to SMGWA's contact lists that includes approximately 345 unique email addresses
- Posts meeting agenda at the meeting location prior to the meeting as required

Under SGMA, the SMGWA Board of Directors is responsible to approve a GSP and submit it to DWR on or before January 31, 2022. Once a quorum is present, most SMGWA decisions require a simple majority of all appointed directors participating in the vote. If a director is disqualified from voting on a matter before the Board because of a conflict of interest, that director shall be excluded from the calculation of the total number of directors that constitute a majority.

There are certain matters that come before the SMGWA Board of Directors that require a unanimous vote of all SMGWA member agency directors participating in the vote. These include approval of any of the following:

- Capital expenditures estimated to cost \$50,000 or more
- Annual budget
- GSP for the Basin or any future amendments
- Levying of assessments or fees
- Issuance of indebtedness
- Stipulations to resolve litigation concerning groundwater rights within or groundwater management for the Basin

SMGWA agendas include general public comments at the beginning of each board meeting. General comments allow community members to raise any groundwater related issue that is not on the agenda. Public comment time is also given prior to a vote on all agenda items to ensure public opinion can be incorporated into SMGWA Board of Director decisions. The public may also make submissions to the board for inclusion in the meeting packet.

The SMGWA Board directs agency staff to fulfill the various requirements of SGMA. To do this, SMGWA staff provides the Board with research and recommendation staff reports, work plans, technical summaries, budgets, and other work products as required to support Board decision-making.

# 2.1.4.1.1.2 Surface Water Technical Advisory Group

Representatives from the following organizations and agencies participated in 2 technical Surface Water TAG meetings to assist with development of SMC:

- California Department of Fish and Wildlife
- California Department of Water Resources
- City of Santa Cruz Water Department
- County of Santa Cruz Environmental Health
- Environmental Defense Fund
- Land Trust of Santa Cruz County
- National Marine Fisheries Service (formerly NOAA Fisheries)
- The Nature Conservancy
- Resource Conservation District of Santa Cruz County
- San Lorenzo Valley Water District
- Santa Margarita Groundwater Agency
- Scotts Valley Water District
- U.S. Fish and Wildlife Service

The 2 meetings held on August 14, 2020, and February 24, 2021, provided the TAG background information on the hydrogeological setting of the Basin, City of Santa Cruz habitat conservation planning, Santa Cruz County fish monitoring, potential conjunctive use opportunities for SLVWD, water budget, and current understanding of the relationship between surface water and groundwater. Based on the background information available, the technical team shared potential approaches for developing SMC for the depletion of interconnected surface water and plans for GDE monitoring. The TAG was asked to provide specific input on the SMGWA Board's

statement of significant and unreasonable, potential SMC approaches, and GDE monitoring plan. Their expert input was taken into account in the development of SMC and the GDE monitoring plan.

# 2.1.4.1.2 CONSIDERATION OF PUBLIC INPUT AND GSP REVIEW PROCESS

During Board meetings, the meeting facilitator regularly provided opportunities for public comments on topics being discussed during each meeting. Consistent with and expanding on Brown Act requirements, each Board meeting included the following periods of public comment on the agenda:

- Introductory public comment period at the beginning of the meeting for topics not included in the agenda
- Public comment periods for each agenda item
- Public comment periods prior to any formal action taken by the Board

A table-based comment tracking system was adopted as part of the GSP Administrative Record to continually record beneficial user input. The public comment tracking table is included as an appendix to the Communication and Engagement Plan (C&E Plan) summarized in Section 2.1.4.1.3 below. The full C&E Plan is included as Appendix 2A. All public comments provided at Board meetings were heard by directors and staff, and considered before formal action were made or direction to staff provided.

As each draft section of the GSP was developed, staff from SLVWD, SVWD, County, and City of Santa Cruz provided initial feedback on the section. Thereafter, the next version was provided to the Board while also being made public on the SMGWA's website. The Board provided written comments on each section and discussed significant comments at the next Board meeting. During Board meetings covering specific draft sections of the GSP, the public was encouraged to provide verbal feedback on the topics being discussed.

All comments provided by the Board and public were reviewed by GSP consultants and staff, and revisions made to relevant sections of the GSP as applicable. A complete draft of the GSP was compiled and uploaded to the SMGWA website on July 26, 2021 for a 60-day public review period. The GSP was finalized considering public comments received. Comments received on the public draft GSP and responses are documented in Appendix 2B.

# 2.1.4.1.3 COMMUNICATION AND ENGAGEMENT PLAN

A Stakeholder C&E Plan has been developed to assist the SMGWA in its efforts to disseminate and receive feedback on relevant information and to engage the public, including groundwater beneficial users, regarding the development and implementation of SMGWA's GSP with a particular focus on fulfilling and exceeding the requirements of § 354.10 Notice and

Communication of the SGMA). The C&E Plan, included as Appendix 2A, is a work plan to ensure sufficient opportunities for public participation are included in the GSP process.

The C&E Plan also provides SMGWA board members and staff a guide to ensure consistent messaging about SGMA requirements and other related information. It establishes a roadmap for GSP development that identifies how and when beneficial users and other stakeholders can provide timely and meaningful input into GSA decision-making. Additionally, the C&E Plan ensures beneficial users and other stakeholders in the SMGB are informed of milestones and offered opportunities to participate in GSP development and implementation.

The C&E Plan covers a 4-phase approach that includes ongoing communication efforts, GSP development, GSP rollout, and future efforts following GSP submission in January 2021 and beyond as the GSP is implemented.

Stakeholder involvement and public outreach is critical to GSP development and implementation because it helps promote the plan development based on input and broad support. Some essential elements of public outreach are providing timely and accurate public reporting of planning milestones through the distribution of outreach materials and posting of materials on the SMGWA website, securing quality media coverage and utilizing social media.

The phased approach to outreach allows opportunities to assess the program and evaluate how the C&E Plan is performing against its goals and objectives. Assessment is conducted by the cooperating agency staff and reviewed by Board members during quarterly communications updates to the Board.

Ongoing activities in the GSP implementation phase starting in 2022 are expected to include: maintenance of the SMGWA website; continued social media presence through Facebook and Instagram; email newsletter; youth engagement efforts; promoting and conducting community meetings, workshops and events; coordination with member agencies to share information; and developing print materials, as necessary.

# 2.1.4.2 Beneficial Users of Groundwater

As part of the GSP process, beneficial users of groundwater in the Basin are identified by the SMGWA based on categories described in the SGMA and codified in CWC §10723.2. Beneficial users of groundwater in the Basin include municipal well operators, agricultural users, private domestic well owners, small water systems, local land use planning agencies, surface water users, environmental users of groundwater, California Native American Tribes, disadvantaged communities (DACs), protected lands (including recreational areas), public trust uses (including wildlife, aquatic habitat, fisheries, recreation, and navigation), and entities engaged in monitoring and reporting groundwater elevations.

CWC §106.3 recognizes that "every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes." The Human Right to Water extends to all Californians, including disadvantaged individuals, groups, and communities in rural and urban areas. When developing this GSP, the SMGWA considered impacts on all beneficial uses and users, including domestic well owners and DACs. By addressing all beneficial uses and users, the GSP has addressed California's Human Right to Water

# 2.1.4.2.1 MUNICIPAL WATER AGENCIES

The primary groundwater extractors in the Basin are the 2 municipal water agencies described in Sections 2.1.1.4.2.1 and 2.1.1.4.2.2: SLVWD and SVWD, respectively. Figure 2-9 shows the locations of active municipal water supply wells used by the 2 water districts, and Figure 2-33 shows their historical annual extractions relative to other groundwater extractors. Where the municipal water agencies' source of water supply is groundwater, their customers are beneficial users of groundwater.

The City of Santa Cruz and its customers are indirect user of groundwater in the Basin. Since surface water is interconnected with groundwater in the Basin, the City of Santa Cruz is an indirect groundwater user because the surface water it diverts from the San Lorenzo River for municipal use partially comprises baseflows supported by Basin groundwater discharge to creeks. The City owns property, which is partly located in the Basin, associated with water supply use and construction of the Loch Lomond Reservoir.

# 2.1.4.2.2 MOUNT HERMON ASSOCIATION

The MHA is located near Bean Creek upstream from the confluence with the San Lorenzo River (Figure 2-9). MHA is a year-round conference center and camp that serves more than 60,000 guests each year and a community of approximately 1,300 people living in 450 homes. Groundwater is the sole source of potable water supply for the conference center and surrounding homes. MHA's water supply is from 2 wells located on MHA property. Figure 2-33 shows MHA's historical annual extractions relative to other groundwater extractors. Average groundwater extracted since MHA started using groundwater in 1991 is 172 AFY. Over the past 5 years pumping has been reduced to around 140 AFY due to increased water conservation awareness in the community. The JPA provides that MHA has 1 representative on the Board.

# 2.1.4.2.3 SMALL WATER SYSTEMS

There are 12 small water systems (SWS) supplying water to 5 or more residential connections within the Basin, serving a population of approximately 1,000. Most SWS use groundwater, but some have water rights to divert surface water as their water source (Table 2-8).

| Small Water System                          | Number of<br>Connections | Water Source                             |
|---|--------------------------|--|
| Fern Grove Water Club                       | 67                       | groundwater                              |
| Fernbrook Woods Mutual Water Company        | 10                       | groundwater                              |
| Forest Springs                              | 126                      | supplied water from<br>outside the Basin |
| Hidden Meadow Mutual Water Company          | 17                       | groundwater                              |
| Karls Dell                                  | 8                        | groundwater                              |
| Love Creek Heights Mutual Water Association | 7                        | groundwater                              |
| Mission Springs Conference Center           | 118                      | groundwater                              |
| Moon Meadows Water Company                  | 5                        | groundwater                              |
| Quail Hollow Circle Mutual Water Company    | 7                        | spring                                   |
| Roaring Camp                                | non-community            | groundwater                              |
| Vista Robles Association                    | 21                       | groundwater                              |
| Zayante Acres Mutual Water Company          | 8                        | spring                                   |

### Table 2-8. Small Water Systems in the Santa Margarita Basin

Source: State Water Resources Control Board, Division of Drinking Water

### 2.1.4.2.4 PRIVATE DOMESTIC PUMPERS

In areas where there is no municipal or small water system supply, private individuals extract groundwater for residential purposes from wells they own or share ownership with fewer than 5 other homes. It is estimated that the population of the Basin depending on private water supply is approximately 3,000. The approximate locations of private domestic pumpers are shown on Figure 2-9. Typically, these users extract less than 2 AFY. Under the SGMA, domestic use less than 2 AFY is called *de minimis* use and is exempt from metering by the SMGWA.

# 2.1.4.2.5 DISADVANTAGED COMMUNITIES

There is a single DAC Census Block Group partially located within the Basin (Figure 2-9). The entire DAC has an estimated population of 1,814, most of which is outside the Basin. Within the Basin, the DAC includes part of the Census Designated Places of Boulder Creek and Brookdale. These communities were severely impacted by the CZU Complex wildfires in August 2020. The majority of the DAC population residing in the Basin are supplied water by SLVWD (both surface water and groundwater). Based on the location of private domestic wells, the estimated DAC population within the Basin that rely on their own wells for domestic use is fewer than 10. All parcels within the DAC are on septic or a small community wastewater disposal system.

Unlike many DACs throughout California, the Block Groups are not a cohesive community. They are generally made up of small parts of several disparate larger communities that have been grouped together by the Census. The Block Group also provides an artificial boundary within which to focus special attention. In all of the communities located within the Basin, there are people who meet the income requirements considered "disadvantaged," but they are not concentrated together in a defined location. Communities within the Block Group are grouped into beneficial user types under their source of water supply, which is either municipal water or privately pumped (Figure 2-9).

# 2.1.4.2.6 AGRICULTURAL IRRIGATORS

Of the approximately 18 acres of agriculture-zoned parcels in the Basin, less than 0.2 acres are being irrigated. This irrigation is at a vineyard currently owned by Skov Winery. A vineyard has existed here since 1972. Currently, there are no official records of cannabis cultivation and its irrigation in the Basin. In future updates to the GSP, cannabis irrigation should be considered when records are available.

### 2.1.4.2.7 INDUSTRIAL USERS

Groundwater pumping for industrial use in the Basin is currently minimal. Historically, more groundwater was pumped by the operators of the 3 sand quarries (Hanson Quarry, Olympia Quarry, and Quail Hollow Quarry) for process water and dewatering. Hanson and Olympia Quarries ceased operations in the early 2000s and are undergoing restoration. Quail Hollow is still an active quarry, though concurrent reclamation efforts are underway in some areas where mining has ceased.

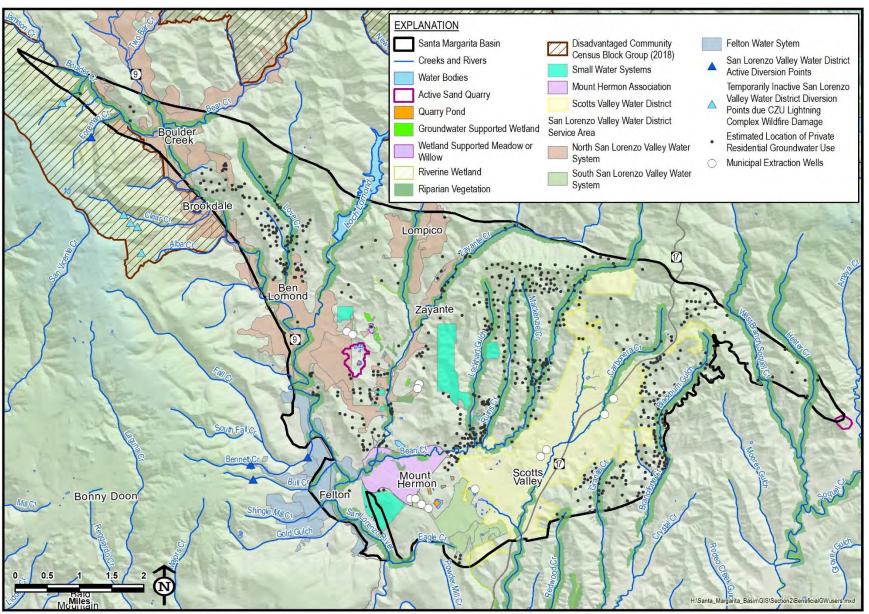


Figure 2-9. Benefical Users of Groundwater in the Santa Margarita Basin

### 2.1.4.2.8 ECOLOGICAL USERS

GDEs in the Basin support many different species, some of which are listed as priority species by either the federal Endangered Species Act of 1973 (U.S.C. §1531 et seq.; USFWS, 2021) or the California Endangered Species Act of 1970 (Fish and Game Code § 2050 et seq.; CDFW, 2021). For example, Central California Coast coho salmon and Central California Coast steelhead trout are federally listed as endangered and threatened, respectively. Other priority species that depend on instream flows for sustenance including lamprey, California red-legged frog, western pond turtle, and California giant salamander.

The San Lorenzo River is an important river for local fisheries. Historically, the river supported the largest coho salmon and steelhead trout fishery south of San Francisco Bay. While coho salmon are critically endangered in the San Lorenzo Watershed (and Santa Cruz and San Mateo counties, in general), the federal recovery plan identifies the San Lorenzo Watershed as an "independent watershed" and critical for recovery within the Central California Coast evolutionary significant unit. Coho salmon successfully reproduced in the San Lorenzo Watershed in 1981, 2005 and 2008 in limited areas. In addition, adult coho salmon have been observed in the lagoon and in Felton during other years. Coho salmon do have the capacity for recovery, as shown by their new intermittent (i.e., not every year) population in Laguna Creek. As required by SGMA, the GSP should conform with existing management plans such as federal recovery plans.

The San Lorenzo River has been designated as a fully appropriated stream during the summer months to maintain environmental flows in the river to support fish habitat. While these bypass flows produce important instream benefits in riverine environments, they produce equally important benefits for the San Lorenzo River estuary/lagoon that provides critical habitat for rearing of juvenile steelhead.

Critical species in the Basin that likely rely on GDEs are compiled from the California Natural Diversity Database and information available from the CDFW and The Nature Conservancy (TNC; CDFW, 2020a; TNC, 2021). The priority species, and their locations either known or thought to be found in the Basin are summarized in Table 2-9. GDEs in the Basin are discussed in more detail in Section 2.2.4.9. Additional species that should be considered but are not listed as priority species are presented in Table 2-10 lists species that are co-beneficiaries of the priority species; if the habitat requirements of the priority species are met then the habitat requirements of the co-beneficiary species are also met. The co-beneficiaries are currently not listed threatened or endangered species.

| Table 2-9. Groundwate | r Dependent Species | Identified for Priority | / Management |
|-----------------------|---------------------|-------------------------|--------------|
|-----------------------|---------------------|-------------------------|--------------|

| Species Common Name         | Type of<br>Species | Occurrence<br>Frequency | Location(s)  |
|-----------------------------|--------------------|-------------------------|--|
| California Giant Salamander | Amphibian          | Frequently present      | Probably distributed widely in basin. Bean Creek, Lockhart<br>Gulch, Ruins Creek, Zayante Creek, Lompico Creek, San<br>Lorenzo River |
| California Red-Legged Frog  | Amphibian          | -                       | Bean Creek, Mountain Charlie   |
| Coho Salmon                 | Fish               | Rare                    | Bean Creek, Zayante Creek, San Lorenzo River   |
| Lamprey                     | Fish               | Occasional to<br>Common | Bean Creek, Zayante Creek, Newell Creek, San Lorenzo<br>River  |
| Steelhead                   | Fish               | Common                  | Bean Creek, Zayante Creek, Lompico, Mackenzie, San<br>Lorenzo River, Newell Creek, Love Creek, Boulder Creek                         |
| Western Pond Turtle         | Reptile            | Rare                    | Zayante Creek, Newell Creek, San Lorenzo River   |

Species with no quantified frequency marked with "-"

### Table 2-10. Groundwater Dependent Species Identified as Co-Beneficiaries of Priority Species

| Species Common Name              | Type of Species  | Occurrence Frequency   |
|----------------------------------|------------------|------------------------|
| Belted Kingfisher                | Bird             | Occasional             |
| California Dipper                | Bird             | Rare; feeds in streams |
| California Newt                  | Amphibian        | -                      |
| California Roach                 | Fish             | Common                 |
| Coastrange Sculpin               | Fish             | Common                 |
| Common Merganser                 | Bird             | Uncommon               |
| Dace                             | Fish             | Common                 |
| Deceiving Sedge/Santa Cruz Sedge | Plant            | -                      |
| Downy Woodpecker                 | Bird             | Common                 |
| Marsh Sandwort                   | Plant            | -                      |
| Mount Hermon June Beetle         | Insect           | -                      |
| Prickly Sculpin                  | Fish             | Common on Newell Creek |
| Rough Skinned Newt               | Amphibian        | -                      |
| Sacramento Sucker                | Fish             | Common                 |
| Santa Cruz Black Salamander      | Amphibian        | -                      |
| Slender Salamander               | Amphibian        | -                      |
| Swamp Harebell                   | Plant            | -                      |
| Tidewater Goby                   | Fish             | Rare                   |
| Warbling Vireo                   | Bird             | Uncommon               |
| Western Bumble Bee               | Insect           | -                      |
| Western Pearshell                | Bivalve (Mussel) | -                      |

| Species Common Name | Type of Species | Occurrence Frequency          |  |
|---------------------|-----------------|-------------------------------|--|
| Western Red Bat     | Mammal          | CA species of special concern |  |
| Western Sycamore    | Plant           | -                             |  |
| Western Wood-Pewee  | Bird            | Uncommon                      |  |

Species with no quantified frequency marked with "-"

The City of Santa Cruz has reached a level of agreed flows in the San Lorenzo River and will be formalizing those flows through its pending water rights action. Current regulatory instream flow requirements exist on Fall Creek upstream of its confluence with the San Lorenzo River (see for location), Newell Creek below Loch Lomond Reservoir, and the San Lorenzo River at Felton. For Fall Creek, the minimum November through March bypass flow is 0.75 cubic feet per second (cfs) for dry years, and 1.5 cfs for other years; April through October bypass flow is 0.5 cfs for dry years, and 1.0 cfs for other years. Dry years are defined based on cumulative flow volume in the San Lorenzo River at Big Trees from the beginning of the water year. On Newell Creek below Loch Lomond Reservoir, a flow of 1.0 cfs must be maintained year-round to provide adequate depths for fish passage and spawning. On the San Lorenzo River at Big Trees, if flows fall below monthly minimum rates of 10.0 cfs in September, 25.0 cfs in October, or 20.0 cfs November through May, diversions from Fall and Bull Creeks must be terminated (Exponent, 2019).

While these are currently the only locations with mandated flows in the Basin, there are many resources available to evaluate instream flows if a basin-wide approach is warranted. North Coast Instream Flow Policy (R2 Resource Consultants, Inc and Stetson Engineers, 2008) provides guidelines for maintaining instream flows to protect anadromous salmonids. In general, summer rearing flows are just as critical, if not more so than spawning and passage flows. Summer rearing flows when the creek flow mostly comprises baseflows fed by groundwater are more impacted by groundwater extraction than spawning and migration flows, which are primarily influenced by rainfall and runoff. Table 2-11 lists minimum stream depth and dates for passage, and Table 2-12 lists dates, minimum stream depths, favorable velocities, and useable substrate for spawning.

| Species   | Dates                    | Minimum Passage<br>Depth Criterion<br>(feet) |
|-----------|--------------------------|--|
| Steelhead | November 1 to March 31   | 0.7  |
| Coho      | October 1 to February 28 | 0.6  |

#### Table 2-11. Steelhead and Coho Minimum Passage Criteria

#### Table 2-12. Steelhead and Coho Spawning Criteria

| Species   | Dates                     | Minimum Depth<br>(feet) | Favorable Velocities<br>(feet/second) | Useable Substrate<br>D <sub>50</sub> (mm) |
|-----------|---------------------------|-------------------------|---------------------------------------|---|
| Steelhead | December 1 to March 31    | 0.8                     | 1.0-3.0                               | 12-46                                     |
| Coho      | November 1 to February 28 | 0.8                     | 1.0-2.6                               | 5.4-35                                    |

A variety of other methods and models can be used to estimate instream flow requirements that provide the minimum depths required for fish passage or spawning:

- 1-D and 2-D hydraulic models to assess flow depths and velocities for streams with available topographic data.
- Physical Habitat Simulation developed by the USGS combines both biologic and hydraulic inputs to simulate the relationship between streamflow and physical habitat to establish instream flow requirements (USGS, 2012).
- Regression equations are another option when site-specific topographic data are absent, but streamflow data are available (R2 Resource Consultants, Inc and Stetson Engineers, 2008). These equations were developed by establishing a relationship between cross-sectional data with mean annual flow for unimpaired gaged.
- Field-based approaches such as the Wetted Perimeter Method can also be used by performing repeat transects at various flow rates at known hydraulic bed controls (CDFW, 2020b).

Understanding the biological response of priority species to available habitat is another important consideration. Santa Cruz County's Juvenile Steelhead and Stream Habitat Monitoring Program measures the density of juvenile steelhead and assesses habitat conditions for steelhead and coho salmon in 4 watersheds of Santa Cruz County including the San Lorenzo River watershed. Presence/absence data are collected for select species of fish, amphibian, and reptiles including all the priority species listed in Table 2-9. Habitat data are also collected in select stream reaches. The species and habitat data are compiled into an annual report and a geodatabase for spatially

referenced information. This work is ongoing and has occurred in every fall since 1994 (Beck *et al.*, 2019), and can be used to establish links between streamflow, groundwater conditions, GDE habitat, and presence or absence of priority aquatic species.

The City of Santa Cruz is currently in the process of preparing or implementing 3 different Habitat Conservation Plan(s) [HCP(s)] that will help protect environmental beneficial users of groundwater (City of Santa Cruz, 2011 and 2020). An HCP is a planning document required as part of an Incidental Take Permit under the Endangered Species Act. The HCP describes effects of City activities that may result in any harm or damage to threatened and endangered species (incidental take), and how those effects will be tracked, avoided, minimized, and mitigated.

Multiple species are covered by 3 different HCPs for City activities:

- Administrative draft Anadromous Salmonid HCP submitted to the NMFS and CDFW on July 10, 2020
- Administrative draft USFWS HCP for 10 species that are state or federally listed as threatened, endangered, or species of special concern is currently in final review
- Low Effect Mount Hermon June beetle HCP currently being implemented

The City of Santa Cruz has agreed with NMFS and CDFW on long-term minimum streamflows (Agreed Flows). The City of Santa Cruz plans to complete the Anadromous Salmonid HCP with NMFS and an Incidental Take Permit with CDFW by 2023.

# 2.2 Basin Setting

# 2.2.1 Overview

The Santa Margarita Groundwater Basin lies in the north central portion of Santa Cruz County (Figure 2-1) in the Santa Cruz Mountains. The Basin is a geologically complex area that was formed by the same tectonic forces along the San Andreas fault zone that created uplift of the Santa Cruz Mountains and the rest of the California Coast Range.

The Basin consists of a section of sandstone, siltstone, and shale/mudstone overlying a basement of granitic and metamorphic rocks, all of which have been folded into a geologic trough called the Scotts Valley Syncline. The sedimentary rocks are divided into numerous formation based on the types of rock and their relative ages, as determined by field mapping and paleontological studies performed by the United States Geological Survey (Clark, 1981; Brabb *et al*, 1997; McLaughlin *et al*, 2001). The sandstone formations make the best aquifers due to their large porosity and permeability. Three serve as the principal aquifers that are pumped to supply much of the Basin's water demand: Butano Sandstone, Lompico Sandstone, and Santa Margarita Sandstone.

# 2.2.2 Topography

In general, surface elevation within the Basin increases to the north and east. Elevations within the Basin range from approximately 300 feet above mean sea level (amsl) in the vicinity of the San Lorenzo River at the southern end of the Basin, to more than 1,500 feet amsl along the northern boundary of the Basin at the peak of Mount Roberta. Figure 2-10 is a topographic map for the Basin.

At its northern margin, the Basin is characterized by a series of ridges and peaks running roughly parallel to the Zayante-Vergeles Fault. Named peaks include Mount Roberta (~1,500 ft amsl) and Eagle Dell Peak (~1,400 ft amsl). The rugged terrain of the northern part of the Basin is comprised of north-south trending, steep ridges alternating with V-shaped valleys. The topography is gentler and rolling in the southern and central parts of the Basin where the weakly consolidated Santa Margarita Sandstone occurs at the surface. At the south end of the Basin a relatively low-lying area stretches from Scotts Valley to Felton, where it joins the San Lorenzo River Valley. The San Lorenzo River Valley crosses the entire Basin near its western margin. Similarly, low-elevation valleys contain Newell Creek, Zayante Creek and Bean Creek, which are tributaries to the San Lorenzo River. The varied topography in the Basin is illustrated in a 3-dimensional rendering in Figure 2-11.

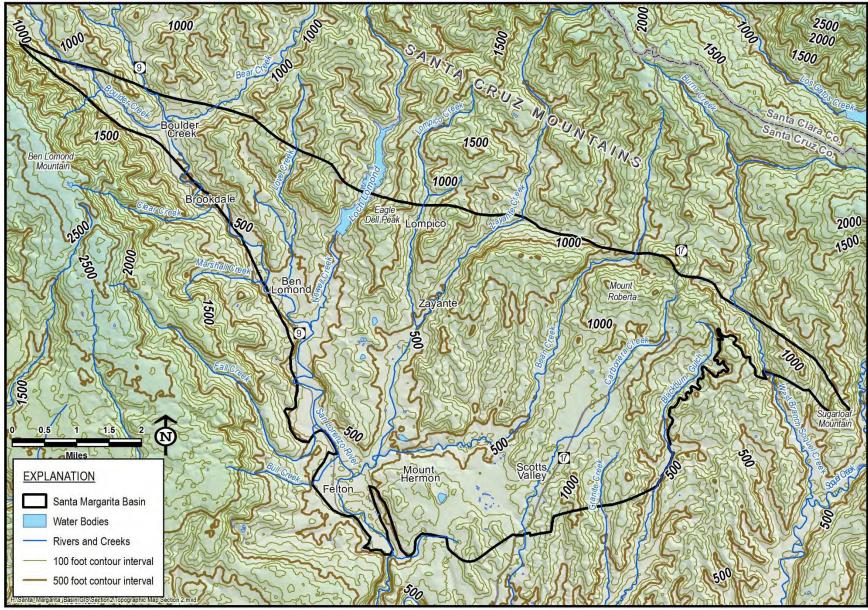


Figure 2-10. Santa Margarita Basin Topography

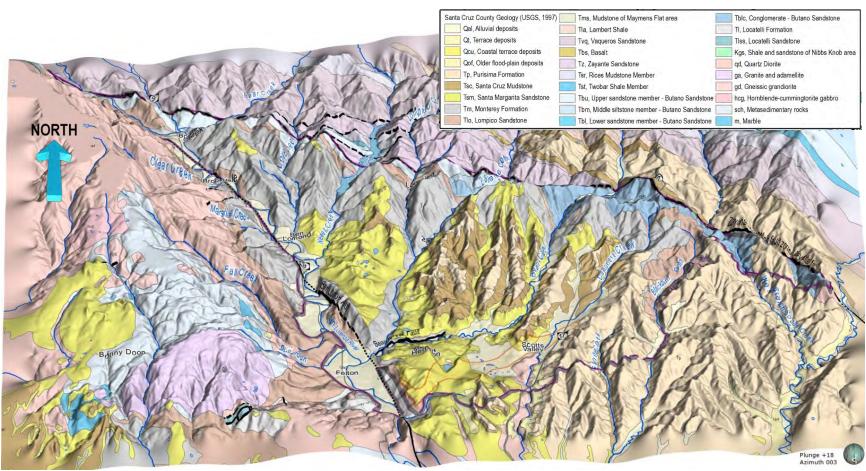


Figure 2-11. Three-Dimensional Topography of the Santa Margarita Basin with Surface Geology (3x exaggeration)

# 2.2.3 Climate

#### 2.2.3.1 Historical Climate

The climate in Santa Margarita Basin is classified as Mediterranean, characterized by distinct rainy and dry seasons, warm summers, and mild winters (Kennedy/Jenks Consultants, 2015). In an average year, almost all the Basin's precipitation occurs from November through April. Almost all precipitation is rainfall, though occasionally snow falls at the higher elevations. Precipitation increases across the Basin east to west from about 42 inches per year to 52 inches per year due to increased elevation and the orographic effect of Ben Lomond Mountain west of the Basin. The distribution of precipitation across the Basin from 1981-2010 is displayed on Figure 2-12.

Precipitation and temperature are measured at the El Pueblo Yard weather station in Scotts Valley (elevation ~580 feet amsl) and at the Boulder Creek weather station in downtown Boulder Creek (elevation ~508 feet amsl). Station-specific precipitation range, average, and annual departure from the average for the period between 1947 and 2018 are provided on Figure 2-12 and Figure 2-13. Average annual precipitation at the El Pueblo Yard station is 42 inches, with a maximum of 86 inches in WY1983, and a minimum of 20 inches in WY2014 (Table 2-13). Average annual precipitation at the Boulder Creek station is 52 inches, with a maximum of 112 inches in WY1983, and a minimum of 19 inches in WY1986 (Table 2-13). The temperature record is similar at the 2 stations. The average minimum and maximum temperatures are about 32°F and 77°F, respectively. In the warmer dry season, from May to October, average minimum and maximum monthly temperatures are around 41°F and 95°F, respectively.

Water year type is determined using the City of Santa Cruz water year classification. This classification is based on total annual runoff in the San Lorenzo River measured at the USGS Big Trees gage, just south of its confluence with Bean and Zayante Creeks. The water year types are displayed on most of the hydrographs in this GSP.

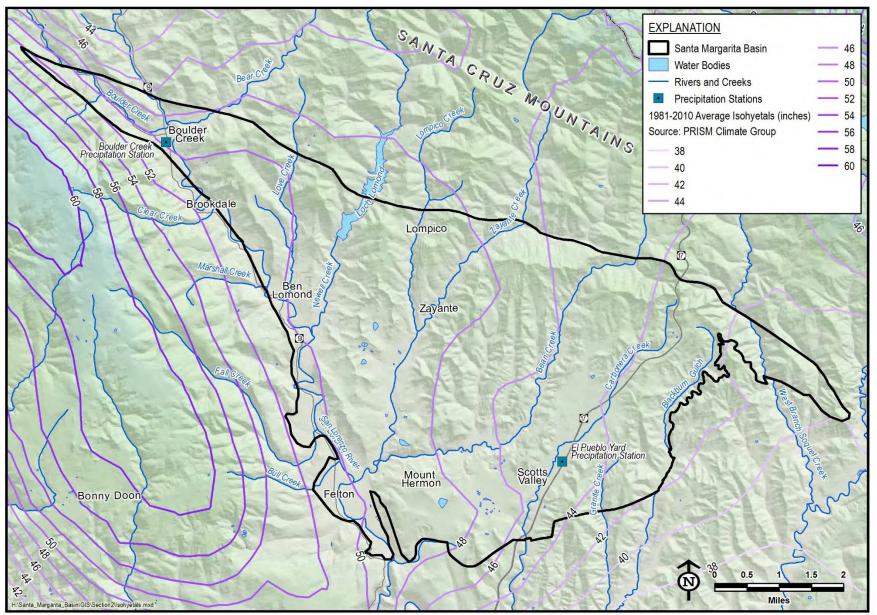
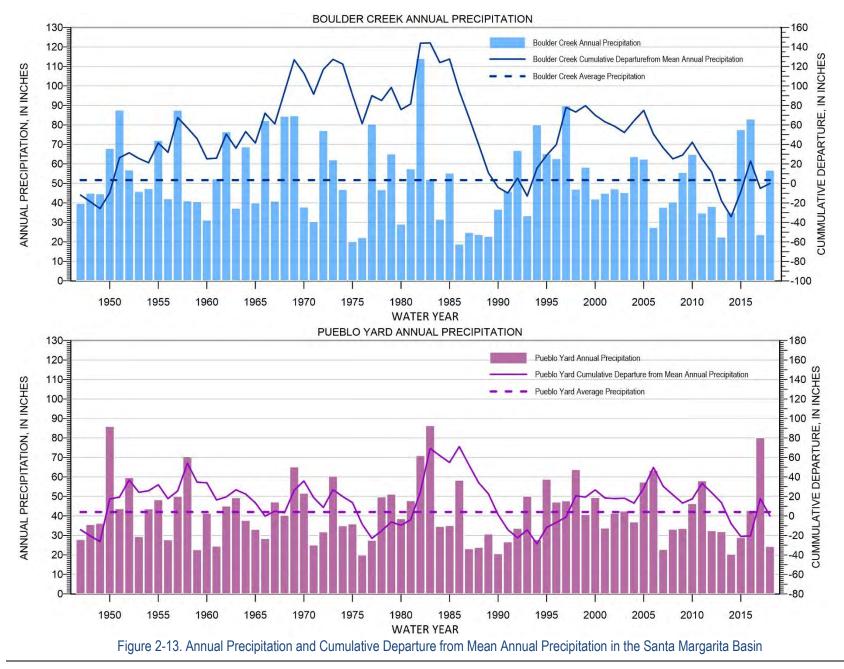


Figure 2-12. Distribution of Precipitation Across the Santa Margarita Basin



|           | Boulder Creek (SLVWD)           |  |  | El Pueblo Yard (SVWD)           |  |  |
|-----------|---------------------------------|--|--|---------------------------------|--|--|
| Month     | Average<br>Rainfall<br>(inches) | Average<br>Monthly<br>Minimum<br>Temperature<br>(°F) | Average<br>Monthly<br>Maximum<br>Temperature<br>(°F) | Average<br>Rainfall<br>(inches) | Average<br>Monthly<br>Minimum<br>Temperature<br>(°F) | Average<br>Monthly<br>Maximum<br>Temperature<br>(°F) |
| January   | 10.4                            | 29.3   | 71.6   | 8.7                             | 31.3   | 73.4   |
| February  | 10.0                            | 32.2   | 71.5   | 7.6                             | 30.2   | 72.9   |
| March     | 7.3                             | 32.3   | 81.6   | 6.1                             | 34.3   | 80.6   |
| April     | 2.9                             | 37.6   | 85.6   | 2.9                             | 37.9   | 85.7   |
| May       | 1.1                             | 40.2   | 85.5   | 0.9                             | 41.3   | 85.9   |
| June      | June 0.2                        |  | 97.3   | 0.2                             | 45.2   | 96.9   |
| July      | 0.0                             | 47.7   | 101.9  | 0.1                             | 14.4   | 96.5   |
| August    | 0.1                             | 48.3   | 100.8  | 0.1                             | 50.1   | 94.6   |
| September | 0.2                             | 40.7   | 102.1  | 0.4                             | 44.2   | 100.0  |
| October   | 2.0 37.6 87.0                   |  | 2.1  | 41.5                            | 89.8   |  |
| November  | 5.6                             | 31.8   | 82.4   | 5.1                             | 34.3   | 83.2   |
| December  | 9.3                             | 30.4   | 66.2   | 7.8                             | 30.4   | 69.0   |

#### Table 2-13. Santa Margarita Basin Monthly Climate Summary

Sources:

SVWD rainfall data based on measurements from 8/1946 - 9/1/2019, temperature data based on measurements from 10/2016 - 7/2020SLVWD rainfall data based on measurements from 10/1980 - 9/2019, temperature data based on measurements from 1/2017 - 12/2019

## 2.2.3.2 Projected Climate

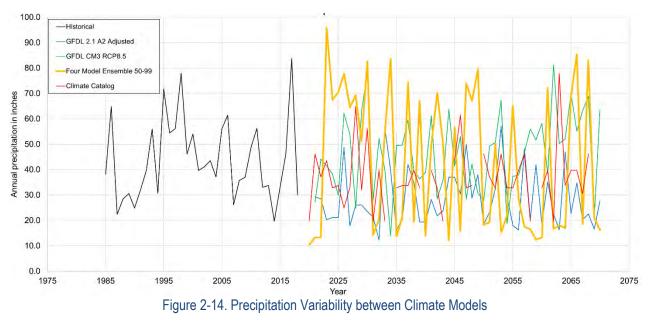
Climate change is expected to impact the Basin in the future because of a rise in atmospheric greenhouse gases such as carbon dioxide and methane. Projecting climate change is a challenging task that has inherent uncertainty regardless of the method selected. The DWR provides 1 set of assumptions that can be used for GSP development, but the SMGWA elected to use a slightly different approach that better suited the groundwater model already developed for the Basin. The method described below was selected for use in the GSP projected scenario because it is based on the best available science, is consistent with other regional planning efforts, and provides a conservative estimate of future conditions in the Basin.

The DWR provides projected climate change data sets for use in GSP development that incorporate a single set of assumptions about future temperature, evapotranspiration, precipitation, and hydrology in 2 future years (2030 and 2070). Generally, DWR anticipates future regional climate conditions to be warmer than current conditions, with greater

evapotranspiration, and more variable precipitation and streamflow (DWR, 2018). In part because this steady-state approach is not directly applicable to transient groundwater models where model inputs vary over time (i.e. the Santa Margarita GSP groundwater model), the DWR guidance document on climate change states that other climate change approaches can be used for developing projected water budgets in the GSP. The DWR climate change guidance states:

Local considerations and decisions may lead GSAs to use different approaches and methods than the ones provided by DWR for evaluating climate change. For example, the use of a transient climate change analysis approach may be appropriate where local models and data have been developed that include the best available science in that watershed or groundwater basin.

The climate projection approach used for the GSP, described generally below and in more detail in the groundwater model description in Appendix 2E: Section 7.1, is a transient climate projection developed based on an ensemble of 4 commonly used and scientifically defensible global climate models. The approach is similar to that being used by the City of Santa Cruz to develop their recent HCPs. The climate projection generally results in more variable precipitation (i.e., longer and more extreme droughts with fewer but more extreme rainfall events), slightly lower total precipitation, and warmer temperatures in the future in comparison to current conditions. Projected trends for the 4-model ensemble projection are compared against historical data and other climate models on Figure 2-14. Streamflow and evapotranspiration are simulated based on the precipitation and temperature projections. Figure 2-15 shows projected reference evapotranspiration controlled by temperature. It is important to note that the set of assumptions used in the climate projection used in developing this GSP is 1 scenario selected to be representative of the region, is consistent with other regional planning efforts, and is conservative about future climate change. There are many other equally likely climate scenarios that could also occur.



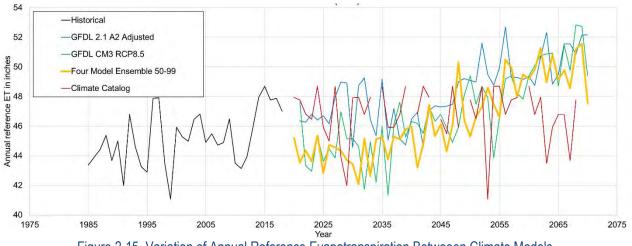


Figure 2-15. Variation of Annual Reference Evapotranspiration Betweeen Climate Models

# 2.2.4 Hydrogeologic Conceptual Model

This subsection describes the Hydrogeologic Conceptual Model (HCM) of the Basin, including its boundaries, geologic formations and structures, and principal aquifer units. Also described is general Basin groundwater quality, interactions between groundwater and surface water, and generalized groundwater recharge and discharge areas. The HCM primarily relies upon previously published studies:

- Nicholas M. Johnson (2009) San Lorenzo Valley Water District Water Supply Master Plan
- Kennedy/Jenks Consultants (2015) Santa Margarita Basin Groundwater Modeling Technical Study
- SVWD annual groundwater management program reports (2008 2019)

#### 2.2.4.1 Basin Boundaries

The Basin forms a roughly triangular area that extends from Scotts Valley in the east, to Boulder Creek in the northwest, to Felton in the southwest (Figure 2-16). Sedimentary rocks within the Basin include, from oldest to youngest, the Tertiary-aged Butano Sandstone, Lompico Sandstone, Monterey Formation, and Santa Margarita Sandstone. The sandstone formations form the Basin's principal aquifers. The Basin is bounded on the north by the Zayante trace of the active, strike-slip Zayante-Vergeles fault zone, on the east by a buried granitic high that separates the Basin from Santa Cruz Mid-County Basin, and on the west by the Ben Lomond fault except where areas of alluvium (previously designated as the Felton Basin lie west of the fault). The southern boundary of the Basin with the West Santa Cruz Terrace Basin is located where the Tertiary sedimentary formations thin over a granitic high and give way to young river and coastal terrace deposits.

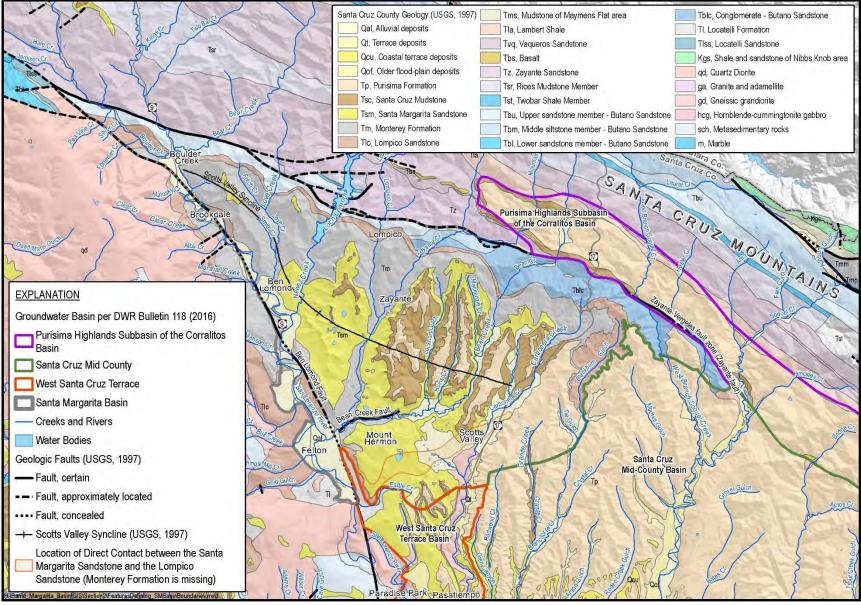


Figure 2-16. Features Defining the Santa Margarita Basin Boundaries

#### 2.2.4.2 Basin Stratigraphy

Figure 2-17 is a generalized stratigraphic column for the Basin that shows the age relationships of geologic units and the thicknesses of the sedimentary formations. The thick section of Tertiary-age sedimentary formations does not represent a continuous marine depositional sequence. Episodes of deformation and uplift combined with changes in global sea level led to erosion that resulted in 4 unconformities, or gaps, in the geological record represented by wavy lines on the stratigraphic column. These episodes of folding followed by erosion account for the thickness variations across the Basin of the sedimentary layers or their local absence, with important consequences for the HCM.

The subsections below describe the stratigraphic units from oldest to youngest and indicate where they occur in the Basin as depicted in the geologic map shown on Figure 2-18.

| Era          | Period             | Series                   | Geologic Formation Lithology       |  | Maximum<br>Thickness in<br>Basin (feet)  |           |
|--------------|--------------------|--------------------------|------------------------------------|--|--|-----------|
|              | Tertiary Quatemary | ф                        | Alluvium (Qal) and                 |  | Alluvium – unconsilidated, moderately sorted silt, sand and  | 40        |
|              |                    | Pleistocene-<br>Holocene | Terrace Deposits<br>(Qt)           |  | gravel<br>Terrace Deposits – weakly consolidated, poorly sorted sandy<br>gravel to medium-grained sands                      | 60        |
|              |                    |                          |                                    | Eormation  |  |           |
|              |                    | Pliocene                 | Purisima Formation<br>(Tp)         |  | Very thickly bedded tuffaceious and diatomaceous siltstone<br>with thick interbeds of semi-friable andestic sandstone        | 200       |
|              |                    | Miocene                  | Santa Cruz                         |  | Medium- to thick-bedded and faintly laminated pale siliceous   |           |
|              |                    |                          | Mudstone<br>(Tsc)                  |  | mudstone with scattered speriodal dolomite concretions; locally graded to sandy siltsone                                     | 250       |
|              |                    |                          | Santa Margarita<br>Sandstone (Tsm) |  | Very thick bedded and thickly crossbedded friable arkosic sandstone  | 450       |
| Cenozoic     |                    |                          | Lompico                            | Monterey<br>Formation<br>(Tm)                            | Medium- to thick-bedded and laminated subsiliceous organic mudstone and sandy siltstone with few thick dolomite interbeds    | 2,000     |
|              |                    |                          | Sandstone<br>(Tlo)                 |  | Thick-bedded to massive arkosic sandstone  | 400       |
|              |                    | Eocene                   | enc enc                            | Upper<br>(Tbu)   | Thin- to very thick-bedded medium arkosic sandstone with thin interbeds of siltstone   | 3,000     |
|              |                    |                          | Butano Sandstone                   | Middle<br>(Tbm)  | Thin- to medium-bedded nodular pyritic siltstone   | 250 – 750 |
|              |                    |                          | Butar                              | Lower<br>(Tbl)   | Very thick bedded to massive arkosic sandstone with thick to very thick interbeds of sandy pebble conglomerate in lower part | 1,500     |
|              |                    | Paleocene                | Locatelli Formation<br>(TI)        |  | Nodular micaceous siltstone; micaceous arlosic sandstone<br>locally at base  | 800 800   |
| Mesozoic     | Cretaceous         |                          | Crystalline<br>Basement            |  | Metasedimentary rocks intruded by granodiorite and quartz diorite  |           |
| unconformity |                    |                          |                                    | Modified after Johnson (2009) and Kennedy/Jenks Consulta | nts (2015)   |           |
| prin         | principal aquifer  |                          |                                    |  |  |           |

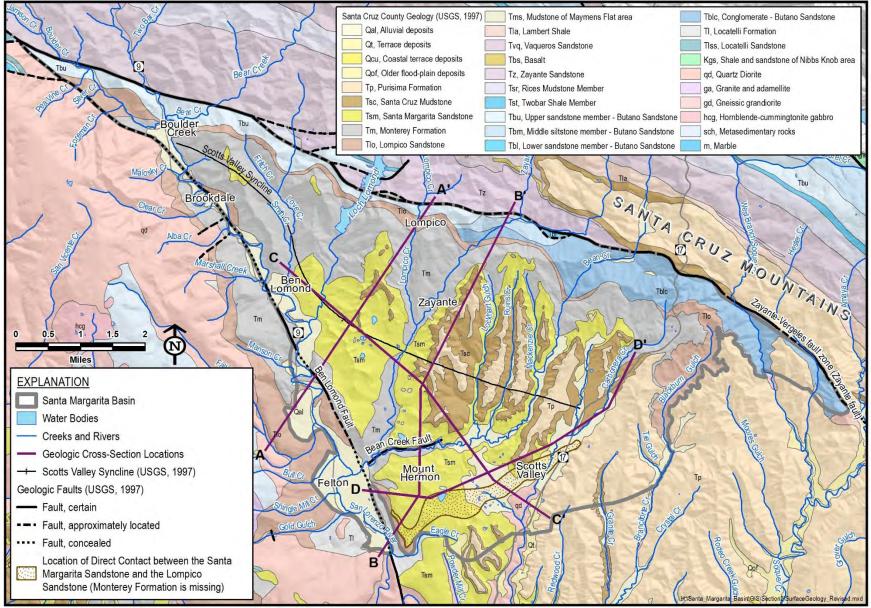


Figure 2-18. Surface Geology of the Santa Margarita Basin

## 2.2.4.2.1 GRANITIC BASEMENT

The local basement for the Basin consists of metasedimentary rocks (including marble) that have been intruded by quartz diorite and granodiorite of Cretaceous age. The basement rocks are exposed only at the southernmost margin of the Basin, along Carbonara Creek; however, they underlie the southern part of the Basin at shallow depths. A buried high of basement rocks is defined by DWR as the boundary that separates the Basin from the Santa Cruz Mid-County Basin to the east.

The basement rocks are part of the Salinian Block, which constitutes a continental terrain that originated more than 1,200 miles south of its present location and collided with the North American plate prior to Eocene time. Since about 20 million years ago, the Salinian Block has been transported northward along the San Andreas Fault Zone as a part of the Pacific Plate. It was profoundly eroded prior to the Eocene, accounting for the limited occurrence of Paleocene sediments like the Locatelli Sandstone. It also means that sedimentary units Eocene and younger in age were deposited on an irregular erosional surface, which results in some of the near-shore sedimentary units like the Lompico Sandstone and the Santa Margarita Sandstone showing a range of original depositional thicknesses across the Basin.

## 2.2.4.2.2 LOCATELLI SANDSTONE

The Paleocene Locatelli Sandstone (Tl on Figure 2-18) is a grey sandy siltstone with a thin basal sandstone. It is exposed at the southern margin of the Basin, on both sides of the San Lorenzo River, where it is lapping onto the basement. It is, however, present widely in the subsurface, with a thickness as great as 800 feet thick (Kennedy/Jenks Consultants, 2015).

#### 2.2.4.2.3 BUTANO SANDSTONE

The Eocene Butano Sandstone is a thick sedimentary unit that was deposited in deep water (Clark, 1991) in an environment analogous to where modern-day shelf sediments are swept down submarine Monterey Canyon to be deposited off the continental shelf in the Monterey submarine fan. It has 3 defined members defined on Figure 2-18: an upper sandstone member (Tbu), a middle siltstone member (Tbm), and a lower massive sandstone with conglomerate near its base (Tbl) (Clark, 1981). The middle member is more fine-grained and contains pyrite, making it unsuitable as an aquifer, but the upper and lower sandstone units are important aquifers in the Basin

The Butano Sandstone is exposed in the south-dipping limb of the Scotts Valley syncline at the northern margin of the Basin in a band parallel to the Zayante-Vergeles fault (Figure 2-18). The upper, middle, and lower members outcrop from northwest to southeast across this band, respectively. The thickness of the Butano Sandstone varies across the Basin, from several hundred to as much as 5,000 feet thick (Clark, 1982; Kennedy/Jenks Consultants, 2015).

#### 2.2.4.2.4 LOMPICO SANDSTONE

The Miocene Lompico Sandstone (Tlo on Figure 2-18) is a thick-bedded to massive, fine- to medium-grained arkosic sandstone that was deposited on the continental shelf at moderate depths (Clark, 1991). The Lompico Sandstone has a relatively uniform thickness of up to 400 feet, though it is slightly thinner and finer grained in the northern and eastern areas of the Basin (Kennedy/Jenks Consultants, 2015). As is the case for the underlying Butano Sandstone, the Lompico Sandstone outcrops as a strip parallel to the Basin's northern boundary (Figure 2-18). The width of this outcropping strip ranges from approximately 2,000 feet in the northwest near Boulder Creek to 100 feet in the southeast, where it joins up with another significant outcrop alongside the headwaters of Blackburn Gulch near the Basin's boundary with the Santa Cruz Mid-County Basin (Figure 2-18). Although the Lompico Sandstone has limited surface exposure, it is present throughout the Basin in the subsurface, making it an important aquifer.

## 2.2.4.2.5 MONTEREY FORMATION

The Miocene Monterey Formation (Tm on Figure 2-18) is composed mostly of medium- to thick-bedded and organic mudstone and shale with sandy siltstone interbeds. It represents deposition in a deeper-water continental-shelf environment as sea level rose following deposition of the Lompico Formation (Clark, 1991). The Monterey Formation is thickest near the center of the Basin, where it is more than 2,000 feet thick. It is absent near the southeastern margin of the Basin (see the brown stippled area on Figure 2-18). The absence of Monterey Formation in this area has important consequences for the HCM, as the Lompico aquifer and the overlying Santa Margarita aquifer are in direct contact, allowing for greater recharge of the Lompico aquifer through the Santa Margarita aquifer than in areas where the Monterey Formation aquitard intervenes.

The Monterey Formation is not a principal aquifer, but because it is exposed widely in the Basin, it is utilized in many private wells. These generally tap sandy intervals in the lower part of the formation for relatively small volumes of water

## 2.2.4.2.6 SANTA MARGARITA SANDSTONE

The Miocene Santa Margarita Sandstone (Tsm on Figure 2-18) is a massive, fine- to coarsegrained, moderately sorted arkosic sandstone containing lenses of gravel and cobbles. It formed in a near-shore, high-energy environment as indicated by fossils of shallow marine organisms as well as fossils of terrestrial animals swept in by rivers (Clark, 1991) This poorly consolidated and easily erodible formation can be observed in natural and quarried cliffs around Scotts Valley and forms the basis of the distinctive Sand Hills ecosystem. It is often referred to as "white sand" in drillers' logs. In areas where the Santa Margarita Sandstone directly overlies the Lompico Sandstone, the two sandstones can be difficult to distinguish from one other, although the Lompico Sandstone is typically finer grained and more cemented (Johnson, 2009). The Santa Margarita Sandstone is thickest along the axis of the Scotts Valley Syncline between the community of Ben Lomond and City of Scotts Valley; it thins and becomes more finegrained to the northeast (Clark, 1981). In the Quail Hollow and Olympia areas, it is as much as 450 feet, though much has been removed by quarrying (Johnson, 2009). In the Scotts Valley area, it is up to about 350 feet thick. The relatively easily eroded sandstone is incised, in some areas, through its entire thickness by overlying creeks, forming several isolated areas within the Basin.

## 2.2.4.2.7 SANTA CRUZ MUDSTONE

The Miocene Santa Cruz Mudstone lies conformably atop the Santa Margarita Sandstone, indicating a deepening of the marine depositional environment (Clark, 1991). The Santa Cruz Mudstone makes up the upper slope of the ridges between Zayante Creek and Carbonera Creek (Tsc in Figure 2-18) and can be up to 250 feet thick (Johnson, 2009). The medium- to thick-bedded and faintly laminated pale siliceous mudstone restricts surface recharge where present.

## 2.2.4.2.8 PURISIMA FORMATION

East of Zayante Creek, the shallow marine sediments of the Purisima Formation are discontinuously exposed along ridge tops separated by streams (Tp on Figure 2-18). It has a maximum thickness of about 200 feet within the Basin but thickens considerably west of Carbonera Creek and into the Santa Cruz Mid-County Basin where it is one of the principal aquifers (Johnson, 2009).

## 2.2.4.2.9 COASTAL TERRACE DEPOSITS

There are small outcrops of marine coastal terrace deposits in the southernmost part of the basin along Carbonera Creek and Powder Mill Creek (Qt on Figure 2-18). Present as isolated outcrops no thicker than 50 feet, these superficial deposits are not considered an aquifer and contain no known water supply wells.

#### 2.2.4.2.10 Alluvium

Quaternary alluvium consisting of unconsolidated sands and silts associated with the Basin's rivers and creeks valleys occurs locally along the San Lorenzo River, portions of Bean and Carbonera Creeks, the length of the West Branch of Carbonera Creek, and in an ancestral drainage near Camp Evers (Qal on Figure 2-18). Ranging in thickness from less than 10 to 40 feet thick, these alluvial deposits are generally too thin to constitute a major aquifer; however, they may play a part in the connection between surface water in the river and creeks with underlying Santa Margarita and Lompico Sandstones (Johnson, 2009).

#### 2.2.4.3 Geologic Structure

#### 2.2.4.3.1 TECTONIC SETTING

The geologic structure of the Basin is a reflection of its location along the boundary between the North American and Pacific tectonic plates. The Pacific plate is moving northward with respect to the North American plate an average of about 2 inches per year, with much of this motion distributed over a number of fault strands within the greater San Andreas fault zone. The Basin is bound on the north by one of these: the Zayante-Vergeles fault which has active seismicity.

Although the overall motion along the plate boundary is right-lateral, the local details are more complicated. There is a slight bend in the San Andreas fault east of the Santa Cruz Mountains. This bend interferes with the plates slipping past one another; this so-called restraining bend causes local compression in the rocks that causes them to fold or to break along high-angle fault planes in which one side of the fault moves up and over the rocks on the other side of the fault. The M7.1 1989 Loma Prieta earthquake occurred along the restraining bend and exhibited this type of behavior: there was 4.3 feet of vertical motion along the fault as well as 6.2 feet of right-lateral motion (Plafker and Galloway, 1989). Analysis of global positioning system data along with geochronological studies show that there is currently a component of compression along the San Andreas fault in the Santa Cruz Mountains, and that the contraction that causes folding and uplift along faults in an otherwise strike-slip setting (Burgmann *et al.*, 2006; Gudmundsdottir *et al.*, 2008) are the cause of the complicated fault geometries in the region, including the Zayante-Vergeles and Ben Lomond Mountain fault zones.

This transpressive regime may have started when there was a reorganization of Pacific Plate motion about 5 million years ago (Engebretson *et al.*, 1985). Since that time, folding and faulting have resulted in the uplift that created the California Coast Range.

#### 2.2.4.3.2 FAULTS

Faults can be barriers to groundwater flow in 2 ways:

- (1) As rocks on either side of a fault slide past each other, mineral grains along the fault are ground and transformed into a fine-grained, clay-rich, impermeable material referred to as gouge. Zones of gouge impede the lateral flow of groundwater, and may deflect the water upwards, where it can emerge at the surface as springs.
- (2) Translation of rock layers along a fault can juxtapose a rock layer that is an aquifer against one that is an aquiclude, blocking groundwater flow.

The Basin is bounded by 2 regional faults, the Zayante-Vergeles fault zone to the north and the Ben Lomond Fault to the west. Figure 2-18 shows the location of these faults with respect to the Basin.

The Zayante-Vergeles fault zone, which forms the northern Basin boundary, is a major northwest-striking structural element of the Santa Cruz Mountains restraining bend of the larger San Andreas fault zone. It is a major right-lateral reverse-oblique-slip fault with late Pleistocene and possible Holocene displacement with an estimated vertical slip rate of 0.2 millimeters per year (Bryant, 2000). The easternmost end of the fault is currently seismically active; the section that is the northern boundary of the Basin is not.

Areas south of the Zayante-Vergeles fault zone are underlain primarily by granitic and metasedimentary basement rock, while in contrast, areas north of the fault zone are underlain by gabbroic basement rock and overlain by sedimentary formations not present within the Basin. The juxtaposition of these continental (90-million years ago) and oceanic (165-million years ago) crustal formations illustrates the significant displacement associated with the movement of the fault zone, reflects the long-term right-lateral translation of the Salinian block along the San Andreas fault system, and marks the fault zone as a major feature of this system.

In contrast, the Ben Lomond Fault, which is the western boundary of the Basin, has more limited, largely vertical motion. It extends from northwest of the community of Boulder Creek, where it merges with the Zayante-Vergeles fault zone, through the communities of Ben Lomond and Felton, and south to the coast, where it continues for a further 2.5 miles offshore (Johnson *et al.*, 2016). The steep eastern face of Ben Lomond Mountain reflects the presence of the fault, as does the course of the San Lorenzo River, which exploited shattered, easily eroded rocks in the fault zone in making its way southward to the coast.

Movement along the near-vertical Ben Lomond fault has uplifted the basement rocks of Ben Lomond Mountain with respect to the sedimentary formations of the Basin by about 600 feet (Stanley and McCaffery, 1983). Evidence for lateral motion is lacking. This steep reverse fault is best interpreted as a minor fault in the complex fault geometry that results from the restraining bend in the San Andreas fault zone in the Santa Cruz Mountains.

The Ben Lomond fault is not currently seismically active. Stanley and McCaffery (1981) argued that most of the movement on the fault took place during the deposition of the Santa Margarita Sandstone, as this unit thickens against it. Small offsets of the Purisima Formation and uplift in marine terraces suggest that at least some slip occurred in Pleistocene time. A minor fault called the Bean Creek Fault is aligned along the lower reach of Bean Creek where the Monterey Formation outcrops in the Bean Creek valley (Figure 2-18). It is unknown if this fault impacts the movement of groundwater in the Basin (Johnson, 2009).

## 2.2.4.3.3 FOLDING AND GEOLOGIC STRUCTURE

Caught between faults of the Santa Cruz Mountain restraining bend of the San Andreas fault zone, the sediments of the Santa Margarita Basin have been folded and uplifted several times, resulting in synclines and anticlines in and around the Basin. The dominant feature defining the Basin is the Scotts Valley syncline, a geologic trough whose northwest-southeast-trending axis roughly bisects the Basin (Figure 2-18). This folding of the sedimentary rocks is illustrated in 4 geologic cross sections (Figure 2-19 through Figure 2-22) constructed along lines of section shown on the geologic map (Figure 2-18). The cross sections were developed as part of SLVWD's water supply master plan (Johnson, 2009).

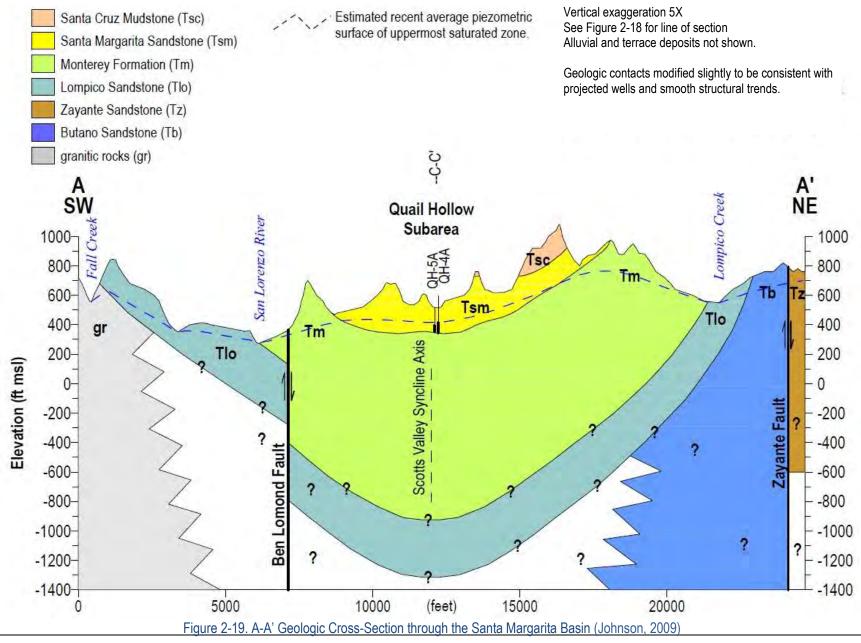
The southwest-northeast trending cross sections in section A-A' (Figure 2-19) and section B-B' (Figure 2-20) cross through the area of the Quail Hollow and Olympia well fields, respectively. Constructed approximately perpendicular to the axis of the Scotts Valley syncline, these cross sections illustrate the syncline and the location of the deepest part of the Basin beneath the wellfields, some 4,000 feet deep (Figure 2-20). They also show the prominent influence of the Ben Lomond fault as a boundary to the Basin, displacing the Lompico Sandstone by just under 400 feet, and juxtaposing aquicludes against aquifers. These cross sections also illustrate the steep dips of the Butano Sandstone, Lompico Sandstone, and Monterey Formation at the northern end of the basin, due to deformation near the Zayante-Vergeles fault zone. It is these steep dips that result in the relatively narrow strips of surface exposure of the Butano Sandstone and Lompico Sandstone (Figure 2-19 and Figure 2-20), the only places where they can receive direct recharge from infiltrating precipitation and percolation through creek beds, thereby limiting the amount of direct recharge these aquifers can receive.

The northwest-southeast-trending cross-section C-C' (Figure 2-21) is constructed approximately parallel to the axis of the Scotts Valley syncline. This cross section illustrates how the Basin's sedimentary rocks were folded against a basement highland forming the eastern margin of the Basin. Thus, the sedimentary rocks constitute a structural "bowl" across much of the Basin, making it hydrologically isolated from other basins. It also illustrates the shallowing of the granitic basement that forms the eastern margin of the Basin.

The southwest-northeast-trending cross section D-D' (Figure 2-22) is constructed to pass through the Mount Hermon, Pasatiempo, Camp Evers, and the southern and northern Scotts Valley well areas. The deepest wells in the Basin are in the northern Scotts Valley area, where they tap down to the deepest aquifer, the Butano Sandstone.

The Monterey Formation is present widely in the Basin and in most places forms a thick aquitard between the Santa Margarita aquifer and the Lompico aquifer as shown in section A-A' (Figure 2-19). There is a narrow, southwest-northeast-trending area running from Pasatiempo to Scotts Valley (shown as a stipple pattern on the geologic map in Figure 2-18) in which the Monterey Formation is absent, so that the Santa Margarita Sandstone and the Lompico Sandstone are in direct contact. The cross section in Figure 2-22 illustrates this well in the area of Camp Evers. The hydrogeologic connection between these 2 units in this area affects the quantity and quality of groundwater recharge to the Lompico Sandstone, and so is an important feature in the hydrogeologic conceptual model.

Most of the folding to form the Scotts Valley syncline must have occurred in the time between deposition of the Monterey Formation and the Santa Margarita Sandstone, as the Santa Margarita Sandstone and younger formations are only weakly affected by the folding, as can be seen in Figure 2-19, Figure 2-20, and Figure 2-22.



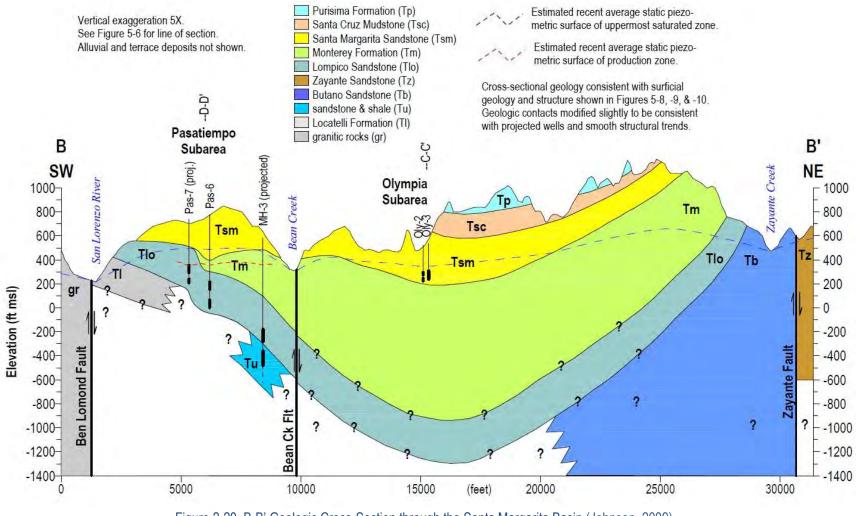
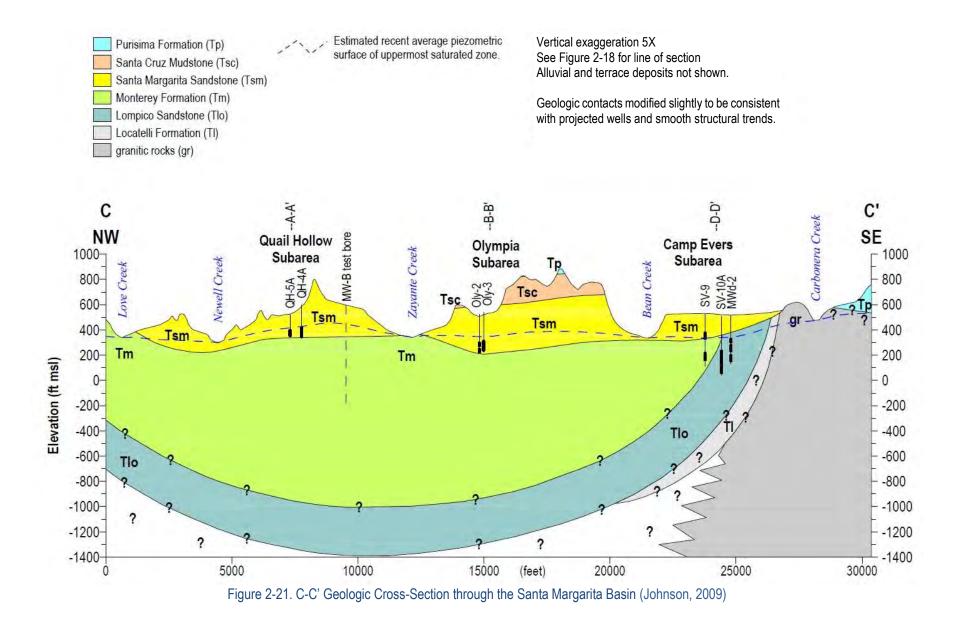
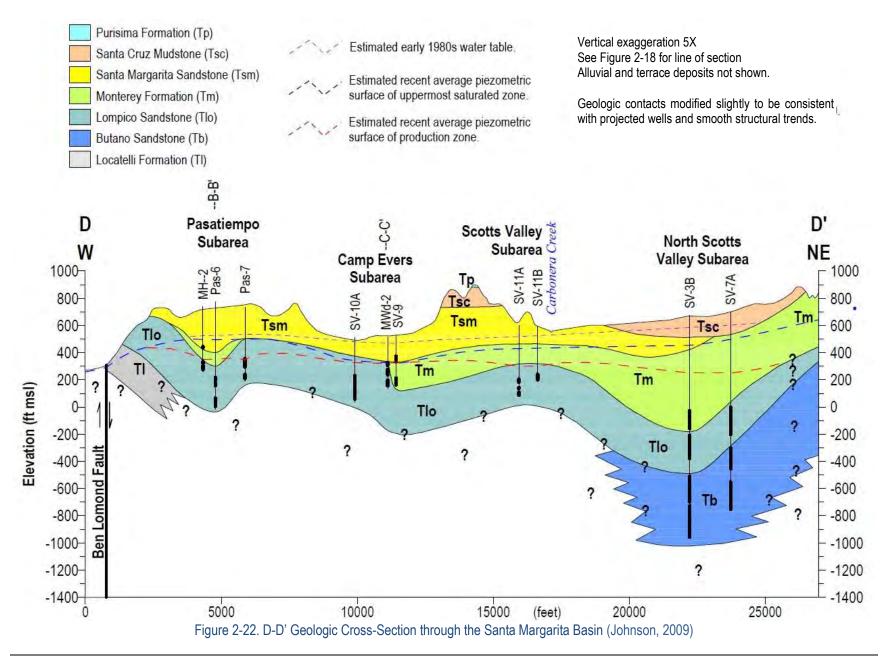


Figure 2-20. B-B' Geologic Cross-Section through the Santa Margarita Basin (Johnson, 2009)





#### 2.2.4.4 Principal Hydrogeologic Units

Sandstone units within the sedimentary rocks of the Scotts Valley syncline supply nearly all the groundwater extracted in the Basin. The Santa Margarita, Lompico, and Butano Sandstones, are the principal aquifers utilized by municipal suppliers.

The Santa Margarita Sandstone, which is the shallowest of the 3 sandstone units, has a long history as a source of water in the Basin, with many water supply wells extracting groundwater from this unit. The Lompico Sandstone is currently the principal groundwater producing unit in the Scotts Valley area. Silty and sandy intervals within the otherwise fine-grained Monterey Formation provide smaller volumes of groundwater to domestic pumpers. The subsections below describe these aquifers.

Table 2-14 summarizes representative aquifer hydraulic parameters for these units obtained from aquifer testing and included in reports by Johnson (2009) and Kennedy/Jenks Consultants (2015). Definitions of the aquifer parameter terminology used in this section are provided below.

**Hydraulic Conductivity:** Property of geologic materials that controls the ease with which groundwater flows through pore spaces or fractures. Higher hydraulic conductivity allows water to travel faster through geologic media. Units with very low hydraulic conductivity slow or may prevent groundwater flow. Hydraulic conductivity has units with dimensions of length per time (e.g., feet per day).

**Transmissivity:** A measure of how much water can be transmitted horizontally. It is derived from the hydraulic conductivity of an aquifer unit multiplied by its total thickness. High transmissivity units are very conducive to groundwater flow, very thick, or both. Transmissivity is usually expressed in units of length<sup>2</sup> per time, or occasionally as volume per length per time.

**Storativity (or storage coefficient):** The volume of water (e.g., cubic feet) released from aquifer storage per unit decline in hydraulic head in the aquifer (e.g., foot), per unit area of the aquifer (e.g., square feet). Storativity is a volumetric ratio and therefore unitless. A large value for storativity implies a highly productive aquifer. Storativity is applied only to aquifers under local or regional confinement; specific yield is a roughly equivalent measure of aquifer productivity in an unconfined aquifer.

**Specific Yield:** The volume of water released from storage by an unconfined aquifer per unit surface area of aquifer per unit decline of the water table. Specific yield is a volumetric ratio and therefore unitless. Specific yield is used to characterize unconfined aquifers; high specific yield indicates a productive aquifer unit.

| Principal<br>Hydrogeologic Unit                     | Hydraulic<br>Conductivity<br>(feet/day) | Transmissivity<br>(feet²/day) | Storativity <sup>1</sup> | Specific Yield <sup>2</sup> |
|---|---|-------------------------------|--------------------------|-----------------------------|
| Santa Margarita Aquifer<br>Entire Basin             | 2 – 130                                 | 430-7,700                     | 0.008 – 0.02             | 0.02 – 0.25                 |
| Santa Margarita Aquifer<br>Quail Hollow/ Olympia    | 2 – 50                                  | 430 – 6,200                   | 0.008 - 0.02             | 0.12 – 0.25                 |
| Santa Margarita Aquifer<br>Central Portion of Basin | 3 – 130                                 | 2,000 – 7,700                 | NA                       | 0.02 – 0.13                 |
| Santa Margarita Aquifer<br>Scotts Valley Area       | 12 – 35                                 | 1,000 – 1,700                 | NA                       | 0.02 – 0.13                 |
| Monterey Aquifer <sup>3</sup>                       | 0.05 – 6                                | 170 – 1,000                   | 0.00001 – 0.001          | 0.01 – 0.03                 |
| Lompico Aquifer                                     | 0.5 – 7                                 | 500 – 3,200                   | 0.000001 – 0.001         | 0.02 – 0.07                 |
| Butano Aquifer                                      | 0.1 – 6                                 | 100 – 1,070                   | 0.000001 – 0.0007        |                             |

#### Table 2-14. Principal Hydrogeologic Units Hydraulic Properties

Adapted from Kennedy/Jenks Consultants (2015); NA = non-applicable given unconfined conditions

<sup>1</sup> Storativity is the volume of water released from confined aquifer storage per unit decline in hydraulic head in the aquifer per unit area of the aquifer.

<sup>2</sup> Specific yield is the amount of water released from an unconfined aquifer if allowed to drain completely under force of gravity.

<sup>3</sup> The Monterey Formation is not a principal aquifer but is included here as there are aquifer test data available for it, and because its occurrence between 2 principal aquifers plays an important role in the hydrogeology of the Basin.

## 2.2.4.4.1 SANTA MARGARITA AQUIFER

The Santa Margarita Sandstone or Santa Margarita aquifer is the shallowest principal aquifer in the Basin, with widespread surface exposures in the southern and central portions of the Basin. Due to its shallow depth and highly productive lithology, it was the first formation to be developed for municipal and private domestic use (Kennedy/Jenks Consultants, 2015). The Santa Margarita aquifer is capped in some areas by the Santa Cruz Mudstone and lies unconformably over the Monterey Formation in the north and northwest portions of the Basin. In the southeastern portion of the Basin, in the Pasatiempo and Camp Evers areas, the Monterey Formation has been completely removed by erosion so that the Santa Margarita Sandstone rests unconformably on the Lompico Sandstone, creating a direct groundwater connection between the 2 principal aquifers.

The Santa Margarita aquifer is unconfined, apart from areas in northern Scotts Valley, where it is confined by a few hundred feet of overlying Santa Cruz Mudstone. Due to its wide exposure and high conductivity, the Santa Margarita aquifer responds rapidly to changes in precipitation and recharges quickly, but it also drains relatively rapidly to creeks such that it has little long-term groundwater storage (Kennedy/Jenks Consultants, 2015). The hydrogeologic properties of the

Santa Margarita Sandstone as a highly transmissive unconfined aquifer reflect its coarse grain size and weak cementing. Estimated hydraulic conductivity ranges from 2 to more than 100 feet/day (Kennedy/Jenks Consultants, 2015) depending on location within the Basin and specific yield ranges from 0.02 to 0.25, and transmissivity ranges from 430 to 7,700 feet<sup>2</sup>/day (Table 2-14; Kennedy/Jenks Consultants, 2015). Johnson (2009) and Kennedy/Jenks Consultants (2015) report variations in Santa Margarita aquifer parameters across the Basin that indicate the aquifer is spatially variable in its properties. In particular, aquifer test results from the Camp Evers area indicate the occurrence of highly conductive zones near the base of the aquifer where intervals of conglomerate (gravel-sized particles) occur (Johnson, 2009; Kennedy/Jenks Consultants, 2015).

## 2.2.4.4.2 LOMPICO AQUIFER

The Lompico Sandstone is a productive arkosic sandstone aquifer that provides a large proportion of the Basin's municipal supply (Johnson, 2009; Kennedy/Jenks Consultants, 2015). The Lompico Sandstone is generally uniform, although slightly more fine-grained and cemented towards its base. The restricted exposure of the Lompico Sandstone at the surface, at the northern and northeast margin of the Basin, limits the amount of surficial recharge by precipitation. The Lompico aquifer is primarily recharged via water that percolates through the highly transmissive Santa Margarita Sandstone, where the Santa Margarita and Lompico Sandstones are in direct contact due to the absence of intervening Monterey Formation. The limited exposure of the Lompico Sandstone at the surface and the confined to semi-confined nature of the aquifer makes it relatively slow to respond to rainfall-driven recharge events (Kennedy/Jenks Consultants, 2015). The Lompico aquifer discharges to the San Lorenzo River at several locations where it is exposed in the riverbed, see cross section B-B' (Figure 2-20). The vertical gradient between the Lompico and Butano aquifers is not known; therefore, it is not known whether there is significant flow between these 2 deeper aquifers.

Available aquifer testing results in the Lompico aquifer reflect a moderately permeable, semiconfined to confined sandstone aquifer. Hydraulic conductivity ranges from 0.5 to 7 feet/day, transmissivity ranges from 500-3,200 feet<sup>2</sup>/day, and storativity ranges from 0.000001 to 0.02 (Table 2-14; Kennedy/Jenks Consultants, 2015). Where the Lompico aquifer is unconfined, specific yield ranges from 0.04 to 0.08. Although generally less conductive than the Santa Margarita aquifer, the transmissivity of the Lompico aquifer, i.e., the amount of groundwater it can produce, is larger due to its much greater thickness (Johnson, 2009).

## 2.2.4.4.3 BUTANO AQUIFER

The Butano Sandstone or Butano aquifer is composed primarily of arkosic sandstone similar in consistency to the Lompico Sandstone, though with significant mudstone, shale, and siltstone interbeds. The Butano aquifer is recharged primarily by direct infiltration of precipitation and streamflow in the extreme northern portions of the Basin where it outcrops (Figure 2-18).

Review of limited groundwater elevation data indicates that the Butano aquifer groundwater elevations recover more quickly than the Lompico aquifer, suggesting the Butano aquifer is a more actively recharged aquifer likely because of its greater surface exposure area (Kennedy/ Jenks Consultants, 2015). Since the available Butano groundwater elevation data is collected in wells installed close to where the formation outcrops, and the aquifer is not used extensively as a water supply in the Basin due to its greater depth and lower hydraulic conductivity than the other 2 aquifers, the more stable groundwater elevations in the Butano aquifer may also be related to the location of wells used to characterize the aquifer or a general lack of pumping influence on the aquifer.

Interpretation of limited aquifer tests in the Butano aquifer indicate confined or semi-confined aquifer conditions with moderate hydraulic conductivity. Estimated hydraulic conductivity ranges from 0.01 to 6 feet/day, transmissivity ranges from 100 to 1,070 feet<sup>2</sup>/day, and storativity ranges from 0.000001 to 0.0007 (Table 2-14; Kennedy/Jenks Consultants, 2015).

## 2.2.4.5 Other Hydrogeologic Units

## 2.2.4.5.1 PURISIMA FORMATION

The Purisima Formation comprises siltstone and sandstone up to 200 feet thick that forms the tops of some of the hills in the Scotts Valley area but is absent over most of the Basin. The more permeable units of the Purisima Formation are principal aquifers in the neighboring Santa Cruz Mid-County Basin to the east. However, in the Santa Margarita Basin, it is not considered a principal aquifer due to its limited thickness and occurrence on ridgetops. No hydraulic property data are available for this formation in the Basin.

## 2.2.4.5.2 SANTA CRUZ MUDSTONE

The Santa Cruz Mudstone is an impermeable layer that locally caps the Santa Margarita Sandstone, limiting recharge to the underlying aquifers where it is present. Slightly higher than normal salinity in Santa Margarita Sandstone groundwater near the Santa Cruz Mudstone indicates that runoff from the mudstone may percolate and recharge adjacent exposures of Santa Margarita Sandstone. No hydraulic property data are available for this formation.

#### 2.2.4.5.3 MONTEREY FORMATION

The Monterey Formation is composed primarily of thick mudstone and siliceous shale that form a hydraulic barrier between the Santa Margarita Sandstone and Lompico Sandstone, except where it is missing in the southern portion of the Basin, as discussed above. The Monterey Formation contains sandstone interbeds, especially closer to the base of the formation, that are used for water supply. These interbeds are especially prominent in the southern Scotts Valley area (Kennedy/Jenks Consultants, 2015). In general, the sandstone interbeds of the Monterey Formation are more hydrogeologically connected to the underlying Lompico Sandstone than to the overlying Santa Margarita Sandstone (Kennedy/Jenks Consultants, 2015).

Although the Monterey Formation is generally considered an aquitard, the sandstone interbeds and fractured siliceous shales, along with the widespread surface exposure, make the Monterey Formation a locally important aquifer for shallow private domestic wells. Historically, municipal and small water systems pumped from the Monterey Formation, but those wells were not reliable because of low transmissivity.

Similar to the principal aquifers in the Basin, available aquifer test results in the Monterey Formation indicate a relatively large degree of heterogeneity. Reported hydraulic conductivity ranges from 0.05 to 6 feet/day, transmissivity ranges from 170 to 1,000 feet<sup>2</sup>/day, storativity ranges from 0.00005 to 0.005, and specific yield ranges from 0.01 to 0.03 (Table 2-14; Kennedy/ Jenks Consultants, 2015).

## 2.2.4.5.4 LOCATELLI SANDSTONE

The Locatelli Sandstone is primarily a sandy siltstone that acts as a local aquitard in the Scotts Valley area; however, it contains a thin basal sandstone that provides water for some wells in the Scotts Valley area. In the northern Scotts Valley area, the Locatelli Sandstone is overlain by 600 feet of Butano Sandstone, whereas in southern Scotts Valley it is unconformably overlain by the Lompico Sandstone. The Locatelli Sandstone is not exposed at the surface within the Basin, and only has a limited outcrop south of the Basin (Figure 2-18). Most recharge to this unit is likely from the overlying Lompico and Butano Sandstones. No hydraulic property data are available for this formation.

## 2.2.4.5.5 IGNEOUS AND METAMORPHIC BASEMENT FORMATIONS

The sedimentary rocks of the Santa Margarita Basin lie unconformably over a basement of igneous and metamorphic rocks. Exposed locally in the southern part of the Basin (e.g., along Carbonara Creek and the San Lorenzo River), the crystalline basement rocks have very low porosities and conductivities so typically behave as aquitards. Where sufficiently decomposed due to long surface weathering or fractured due to proximity to faults, granitic rocks can provide limited volumes of groundwater suitable for private domestic wells (Kennedy/Jenks Consultants, 2015).

## 2.2.4.6 Soil Characteristics

The nature of soil and vegetation affect how much precipitation can infiltrate into the soil to recharge the regional groundwater aquifers. The character of the soils of the basin are derived from the exposed geologic formations they are developed on, but is also influenced by other factors such as climate, vegetation, and local relief.

The saturated hydraulic conductivity of surficial soils is a good indicator of its infiltration potential. The map on Figure 2-23 presents the distribution in the Basin of the 4 hydrologic groups defined in the USDA Natural Resources Conservation Service, Soil Survey Geographic Database (USDA, 2007). The soil hydrologic groups are characterized by the water-transmitting properties of the soil, which include hydraulic conductivity and percentage of clay in the soil relative to sand and gravel. The groups are defined as:

- Group A High Infiltration Rate: water is transmitted freely through the soil; soils typically less than 10% clay and more than 90% sand or gravel.
- Group B Moderate Infiltration Rate: water transmission through the soil is unimpeded; soils typically have between 10 and 20% clay and 50 to 90% sand.
- Group C Slow Infiltration Rate: water transmission through the soil is somewhat restricted; soils typically have between 20 and 40% clay and less than 50% sand.
- Group D Very Slow Infiltration Rate: water movement through the soil is restricted or very restricted; soils typically have greater than 40% clay, less than 50% sand.

The hydrologic group of the soil generally correlates with the hydraulic conductivity of underlying geologic formations. Zones of greater soil hydraulic conductivity occur in areas where the Santa Margarita Sandstone outcrops, and lower soil hydraulic conductivity zones are found where siltstones and mudstones occur at the surface.

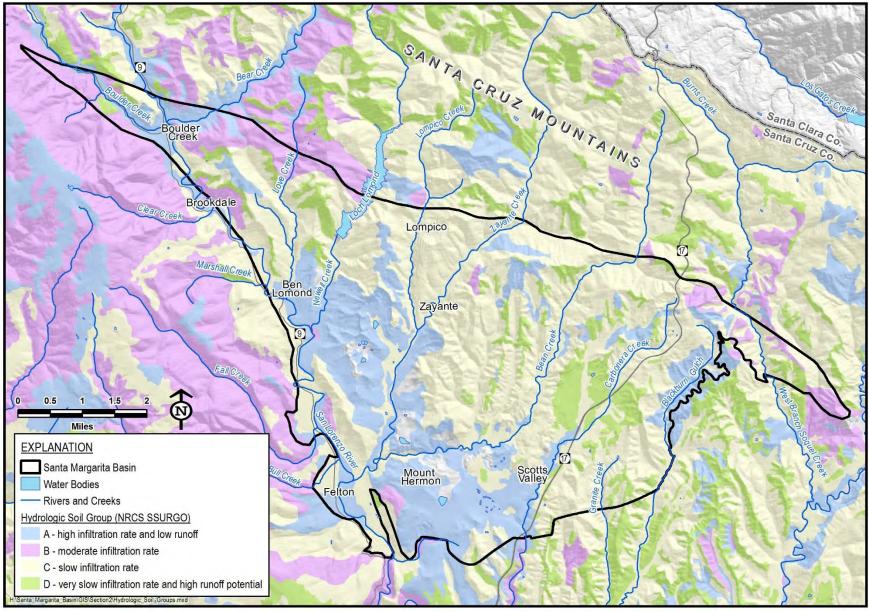


Figure 2-23. Soil Characteristics of the Santa Margarita Basin

#### 2.2.4.7 Recharge Areas

Precipitation is the main source of natural groundwater recharge in the Basin. It enters shallow aquifers either directly by infiltration through the soil or indirectly from streamflow that infiltrates through stream and creek beds. As discussed in Section 2.2.4.9.1, most streams are fed by groundwater that is recharged by precipitation. Reductions in groundwater recharge can occur either naturally or anthropogenically. Natural reduction to groundwater recharge is caused by reduced precipitation or increased evapotranspiration due to changes in climate. Anthropogenic reduction to groundwater recharge is caused by land use changes such as increasing paved impermeable surfaces or changing vegetative cover that increase runoff and evapotranspiration.

Figure 2-24 shows County-mapped recharge areas (brown stipples). Most are areas with soils of high to moderate infiltration capacity developed on productive aquifer units. Areas of higher recharge capacity correspond closely with soils developed on the Santa Margarita Sandstone. Areas of lower recharge capacity are clay-rich soils with slower infiltration rates developed on geologic units with less productive potential: the Monterey Formation and the Santa Cruz Mudstone.

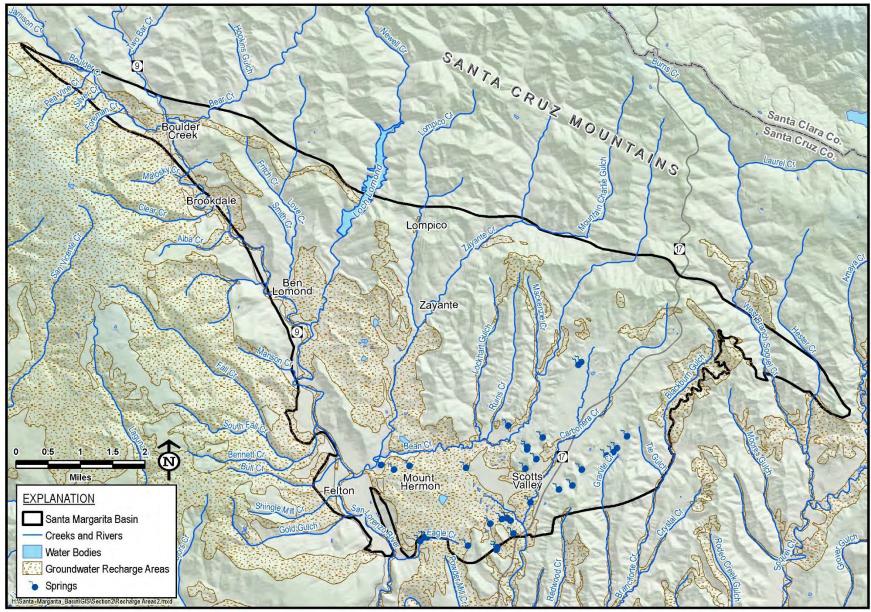


Figure 2-24. Recharge Areas in the Santa Margarita Basin

#### 2.2.4.8 Surface Water

#### 2.2.4.8.1 RIVERS AND CREEKS

Figure 2-25 shows the location of rivers and creeks throughout the Basin. Significant rivers and creeks in the Basin include the San Lorenzo River, Boulder Creek, Love Creek, Newell Creek, Lompico Creek, Zayante Creek, Bean Creek, and Carbonera Creek. Many of these rivers and creeks are home to protected species such as coho salmon and steelhead, as described in Section 2.2.4.9.1.

Previous studies examining streamflow in the Basin concluded that the portion of streamflow that is sustained by groundwater (known as baseflow) peaks around April, at the tail end of the Basin's rainy season. In the dry season, from roughly late May through October, essentially all water flowing in the Basin's streams and creeks is derived from groundwater (Johnson, 2009). This pattern is illustrated on Figure 2-26, originally presented by Johnson in 2009, where representative streamflow hydrographs show streamflow comprised entirely of baseflow from about June through October. From November to May, streamflow is from both baseflow and stormflow. The amount of contribution from baseflow increases through the wet season because of rising groundwater elevations.

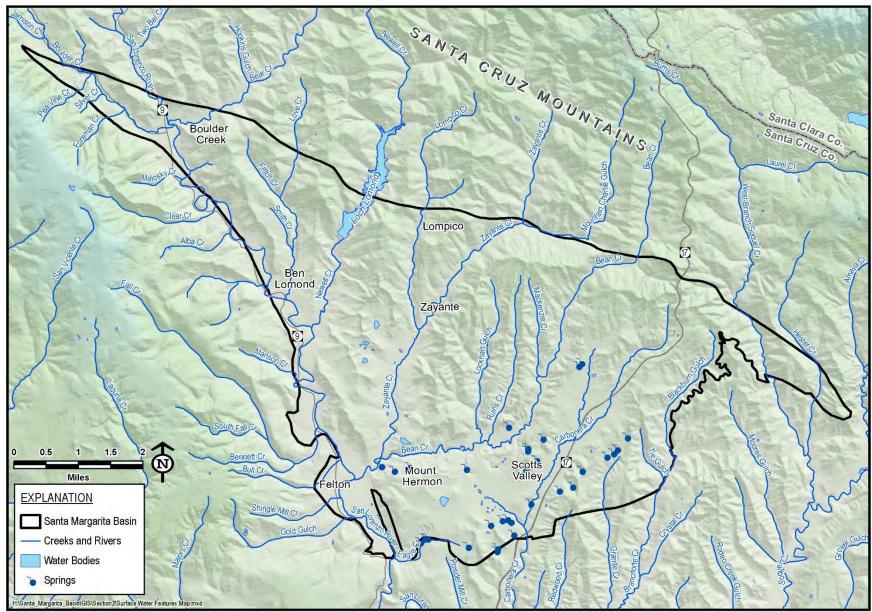
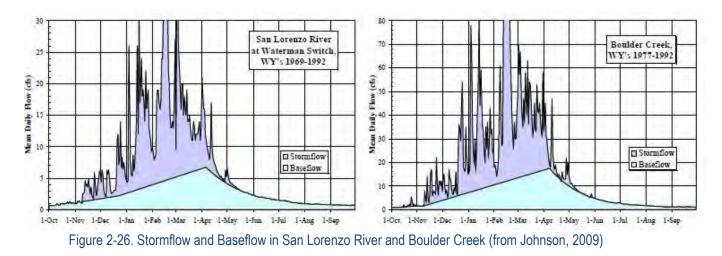


Figure 2-25. Surface Water Features



### 2.2.4.8.2 WATER IMPOUNDMENTS

There is 1 permanent surface water impoundment within the Basin operated by the City of Santa Cruz Water Department. The Newell Creek Dam constructed in the early 1960s impounded Newell Creek and formed the Loch Lomond Reservoir (Figure 2-25). The Loch Lomond Reservoir is 2.5 miles long, no more than 1,500 feet wide, and has a maximum storage capacity of approximately 8,600 AF. Water stored in the reservoir is a major supply source for the City of Santa Cruz in summer and during droughts when flowing source availability declines.

There is 1 temporary surface water impoundment in the Basin that is operated rarely by the City of Santa Cruz Water Department. The diversion consists of an inflatable diversion dam on the San Lorenzo River in Felton that allows the City to impound and divert a portion of the streamflow by conveyance pipeline to the Loch Lomond Reservoir for storage. This dam can be inflated during the wet season as minimum bypass flow requirements, water rights, and storage capacity in Loch Lomond allow. If used, the dam is deflated in the dry season when stream flow is low.

#### 2.2.4.8.3 Springs

Springs in the Basin are often important and reliable sources of cold water during summer, support adjacent wetlands, and by definition indicate groundwater levels are at the ground surface. There is a distinction between 'basal' and other springs in the Basin. Basal springs emanate from the base of the Santa Margarita Sandstone, where the underlying and much less permeable Monterey Formation of consolidated shales redirects water percolating down through the Santa Margarita Sandstone to the surface through springs, seeps, or other points of discharge.

#### 2.2.4.8.4 OPEN WATER

Lakes and ponds in the Basin are typically man-made or are modifications of natural springs and seeps. Although not usually natural features, lakes and ponds support unique wetland habitats

and may be useful indicators of depth to groundwater and nearby rates of groundwater-to-surface water exchange. All open surface water features are included on Figure 2-25.

## 2.2.4.9 Groundwater Dependent Ecosystems

The GDE analysis in this GSP includes assessment of the extent of GDE indicator vegetation, groundwater elevations in shallow aquifers, and impacts of seasonal surface water and groundwater interaction or accretion. Where groundwater level data are unavailable, the groundwater model is used to identify where surface water and groundwater are likely connected.

Identification of GDEs in the Basin is based primarily on the database of mapping assembled by Natural Communities Commonly Associated with Groundwater (NCCAG) dataset [https://gis.water.ca.gov/app/NCDatasetViewer/#]. This database from sources such as the National Wetland Inventory, National Hydrography Dataset, and Classification and Assessment with Landsat of Visible Ecological Groupings includes GDE indicators such as mapped springs, wetlands, and ponds, as well as vegetation types that may rely on shallow groundwater. All of the GDEs from the NCCAG dataset were retained and considered GDEs in the Basin. In addition, several known springs, seeps, or other groundwater-dependent wetlands were identified as likely GDEs by local experts and were added to the GDE dataset.

Types of identified GDEs include springs, open water, riverine/riparian, and other groundwatersupported wetlands. Springs and open water were described in Sections 2.2.4.8.3 and 2.2.4.8.2, respectively. Riverine/riparian and other groundwater supported wetlands are discussed in more detail in the following subsections. Table 2-15 summarizes the four different GDE classifications in the Basin. Figure 2-27 through Figure 2-30 shows the locations of the Basin's mapped GDEs.

| GDE                                      |  |   |
|--|--|---|
| Classification                           | GDE Types  | Mapped GDEs   |
| Springs                                  | Basal springs, and non-basal springs   | 42 sites  |
| Open Water                               | Lakes and ponds  | 35 sites  |
| Riverine/ Riparian                       | Perennial and ephemeral streams, riparian corridors, on-channel ponds, palustrine wetlands | Sites throughout the basin  |
| Other Groundwater-<br>Supported Wetlands | Seep, seep complex, quarry floor, willow vegetation, terrace                               | 5 sites: Quail Hollow, Glenwood Preserve, Lompico<br>(also mapped as a pond), Graham Hill Rd (also<br>mapped as pond), Olympia Quarry floor |

| Table 2-15 Santa | a Margariita Basir | n Groundwater Dependan | t Ecosystem Classification |
|------------------|--------------------|------------------------|----------------------------|
|                  | a marganita Daon   | i orounamator Dopondan |                            |

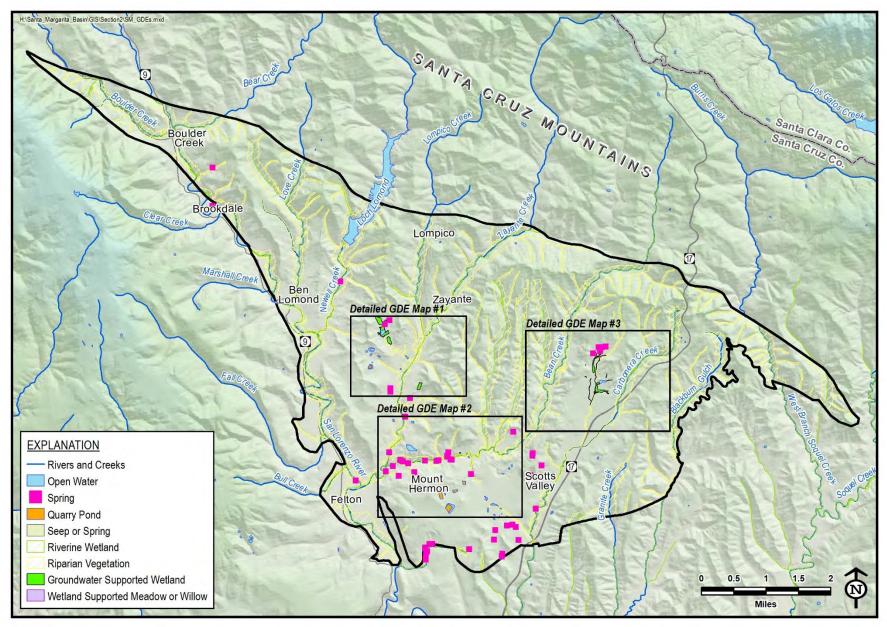


Figure 2-27. Identified Groundwater Dependent Ecosystems in the Santa Margarita Basin

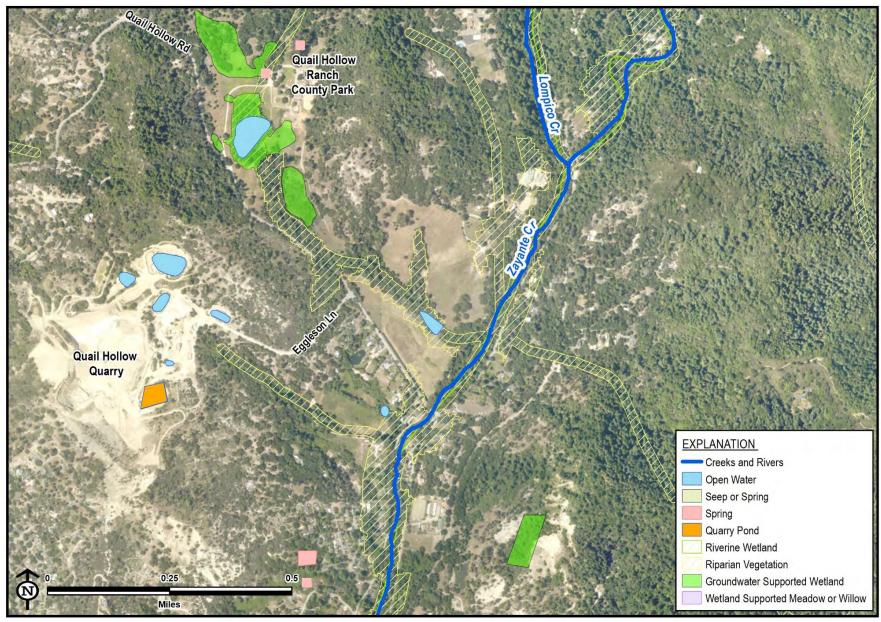


Figure 2-28. Detailed Map #1 of Identified Groundwater Dependent Ecosystems

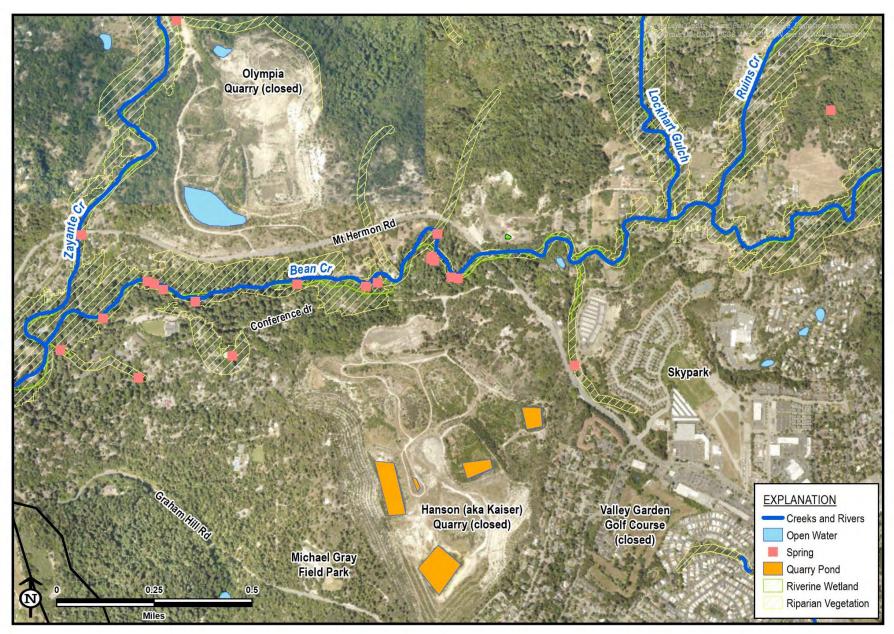


Figure 2-29. Detailed Map #2 of Identified Groundwater Dependent Ecosystems

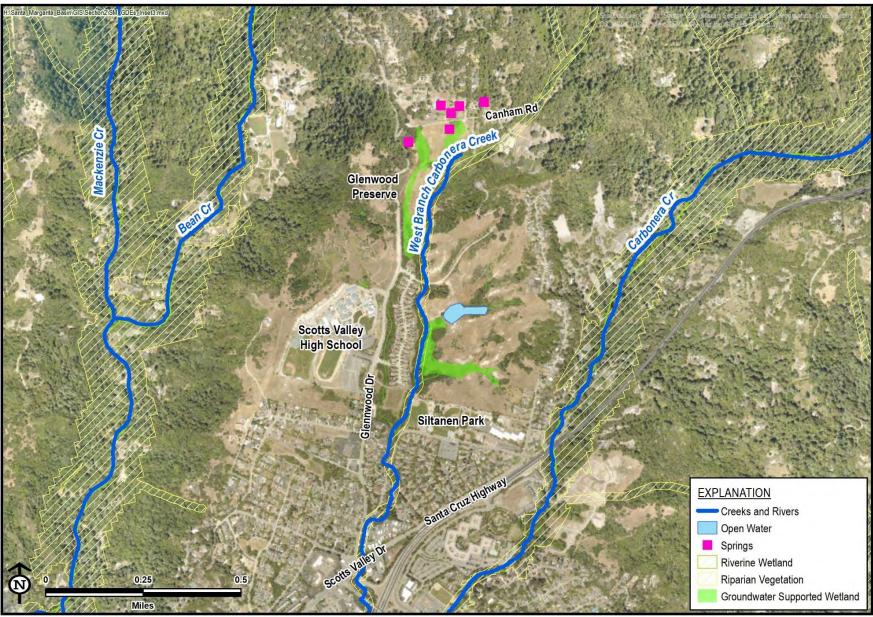


Figure 2-30. Detailed Map #3 of Identified Groundwater Dependent Ecosystems

# 2.2.4.9.1 RIVERINE AND RIPARIAN GDES

Riverine and riparian GDEs (including riverine wetlands, on-channel ponds, or other wetland types that occur within the riverine corridor) are distinguished from other GDE types because they have complex interactions with both surface water and groundwater. Riparian vegetation responds to changes in groundwater as well as streamflow, both of which can be influenced by fire, sudden oak death or other infestations, land use changes, and climate change. Further, riparian and watershed vegetation development stage can influence the water budget as older more mature plants have deeper root systems that might access groundwater more efficiently. These complicating factors make correlation of vegetation in riverine and riparian GDEs with groundwater management challenging.

# 2.2.4.9.2 Other Groundwater-Supported Wetlands

Groundwater supported wetlands in the Basin are a variety of ecologically unique systems. These include spring/seep complexes and quarry floor sites where shallow or emerging groundwater support a variety of wetland vegetation types. Additional investigation is required, but several of these sites are likely supported by local shallow perched groundwater conditions on lower permeability sedimentary deposits as opposed to being supported wholly by baseflow from the high permeability Santa Margarita aquifer.

# 2.2.4.10 Sources and Points of Water Supply

Almost all water supply within the Basin is derived from local sources. Local water sources in the Basin include groundwater, surface water, and recycled water. Figure 2-31 shows the location of all municipal supply wells, points of surface water diversions, and current service areas of the public suppliers in the Basin. The communities of Forest Springs (126 connections) and Bracken Brae (25 connections) located in the northwesternmost part of the Basin are supplied water from sources within the Boulder Creek watershed but northwest of the Basin through an intertie with Big Basin Water Company.

Figure 2-31 shows the rural areas of the Basin that have no municipal water supply and thus rely on private groundwater wells for domestic and non-domestic water supply. As a requirement per SGMA, Figure 2-32 includes a well density map showing the number of all water supply wells, including municipal, small water systems, private domestic, and industrial, within 1 square mile cells across the Basin.

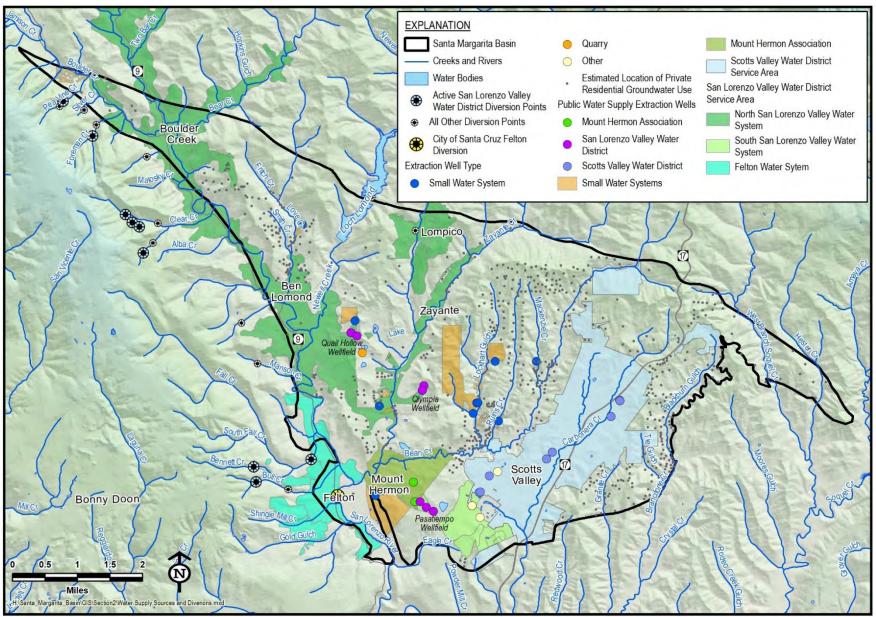


Figure 2-31. Current Water Supply Sources and Service Areas

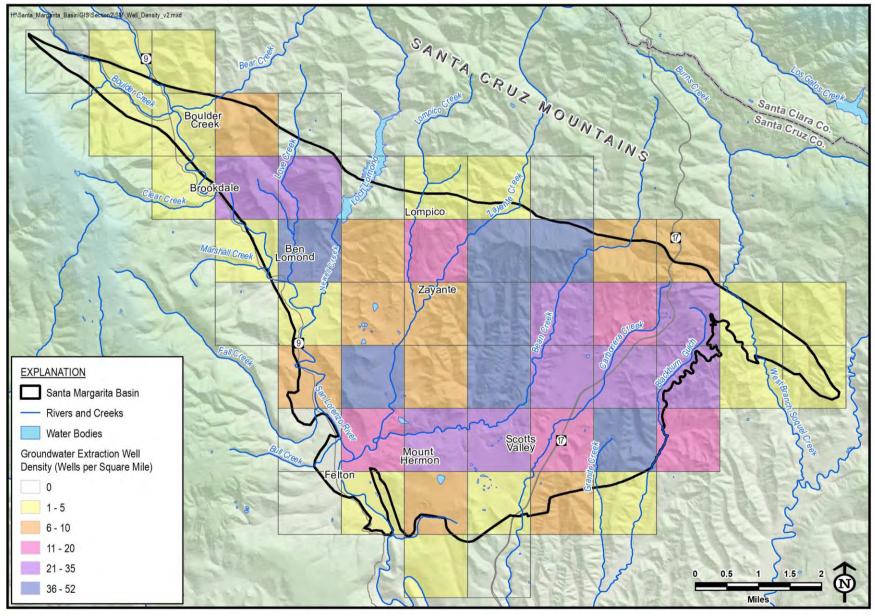


Figure 2-32. Groundwater Extraction Well Density Map for the Santa Margarita Basin

SLVWD uses both surface water and groundwater for its water supply. SLVWD's 9 surface water diversions are shown on Figure 2-31 and listed in Table 2-16. 4 of the 9 points of diversion are currently inactive due to damage sustained in the CZU Lightning Complex wildfire damage in the summer of 2020. It is anticipated that these will be repaired or replaced in 2022/2023. The diversions are all located on tributaries of the San Lorenzo River outside of the Basin. The watersheds of these creeks are also mostly outside of the Basin. Water that is not diverted flows into the San Lorenzo River and is considered a Basin water source. SLVWD appropriative water rights, including pre-1914 appropriative rights on all streams in the San Lorenzo Valley System, are exercised through the active diversions.

| SLVWD System              | Points of Diversion | Diversion Status     |
|---------------------------|---------------------|----------------------|
| San Lorenzo Valley System |                     |                      |
| Peavine Creek             | 1                   | Temporarily inactive |
| Foreman Creek             | 1                   | Active               |
| Clear Creek               | 3                   | Temporarily inactive |
| Sweetwater Creek          | 1                   | Temporarily inactive |
| Felton System             |                     |                      |
| Fall Creek                | 1                   | Active               |
| Bennett Spring            | 1                   | Active               |
| Bull Creek                | 1                   | Active               |

#### Table 2-16. SLVWD Surface Water Diversions

Note: gages that are temporarily inactive were damaged during the CZU Lightening Complex wildfire damage in the summer of 2020

Additionally, SLVWD holds entitlement to a portion of surface water storage in Loch Lomond Reservoir or an equivalent water transfer from the City Santa Cruz Water. SLVWD has not recently exercised its entitlement due mostly to the costly upgrade that would be needed to its Kirby WTP to address the high concentrations of total organic carbon in Loch Lomond raw water.

SLVWD produces stored groundwater from 3 wellfields (Table 2-4 and Figure 2-31). The Quail Hollow and Olympia wellfields extract groundwater from the Santa Margarita aquifer, and the Pasatiempo wellfield extracts from the Lompico aquifer. The 7 active wells are grouped as shown in Table 2-4.

SVWD relies on 5 active groundwater extraction wells for the entirety of its potable water supply (Figure 2-31). These wells extract from the Basin's confined aquifers, namely the Lompico and Butano aquifers. SVWD augments its water supply and offsets its groundwater extraction for non-potable uses with between 160 to 200 AF of recycled water per year. The City of Scotts Valley's WRF treats around 2.9 AF of water daily (or about 1,060 AFY). Influent to the WRF is

sourced entirely from within the City of Scotts Valley. Recycled water produced at a Scotts Valley WRF Tertiary Treatment Plant is used mainly within the city limits but is also available to bulk users outside of city limits.

Groundwater is pumped by private pumpers within the Basin for residential use, and there are some private water rights holders for surface water diversions for non-potable uses. The approximate location of wells used for private use are shown on Figure 2-31.

Other water systems that use groundwater pumped from the Basin as a source of potable water include MHA and 9 small water systems. MHA used springs as their sole water source prior to 1991 (Johnson, 2009) but have since extracted groundwater to meet their full demand. Small water systems primarily use groundwater with several also diverting local surface water to supplement their demand. Section 2.1.4.2.3 provides more information on small water systems.

Table 2-17 summarizes WY2018 water use within the Basin and Figure 2-33 provides annual water use in the Basin from WY1985 through 2018 categorized by water source and user; water year type is shown on the chart (wet, normal, dry, and critically dry; the classification system is described in Section 2.2.3).

The City of Santa Cruz is included in Table 2-17 as it has rights to store and divert surface water in the Basin. The City of Santa Cruz operates the Loch Lomond storage reservoir that impounds water in the Newell Creek watershed that would naturally flow into the Basin. It also operates a diversion on the San Lorenzo River in Felton that conveys water upstream for storage in Loch Lomond. Water diverted and stored in the Basin by the City of Santa Cruz is conveyed out of the Basin by the Newell Creek Pipeline to the City of Santa Cruz WTP. The City of Santa Cruz's primary surface water diversion occurs on the San Lorenzo River at Tait Street, which is 5 miles downstream of the Basin in the City of Santa Cruz.

| Water Supplier  | Groundwater<br>Use<br>(Acre-Feet) | Surface<br>Water Use<br>(Acre-Feet)  | Recycled<br>Water Use<br>(Acre-Feet) | Imported Water Use<br>(Acre-Feet) | Total 2018<br>Water Use<br>(Acre-Feet) |
|---|-----------------------------------|--------------------------------------|--------------------------------------|-----------------------------------|--|
| San Lorenzo Valley Water District (SLVWD) <sup>1</sup>    | 993                               | 1,1665                               | 0                                    | 0                                 | 2,159                                  |
| Scotts Valley Water District (SVWD)                       | 1,211                             | 0                                    | 196                                  | 0                                 | 1,407                                  |
| Mount Hermon Association                                  | 129                               | 0                                    | 0                                    | 0                                 | 129                                    |
| City of Santa Cruz  | 0                                 | 0 <sup>6</sup><br>1,130 <sup>7</sup> | 0                                    | 0                                 | 1,130                                  |
| Private Domestic Wells <sup>2</sup>                       | 233                               | 0                                    | 0                                    | 0                                 | 233                                    |
| Other Non-Domestic Private Groundwater Users <sup>3</sup> | 145                               | 0                                    | 0                                    | 0                                 | 145                                    |
| Small Water Systems                                       | 79                                | 6                                    | 0                                    | 48                                | 133                                    |
| Valley Gardens Golf Course <sup>4</sup>                   | 113                               | 0                                    | 0                                    | 0                                 | 113                                    |
| Quail Hollow Quarry                                       | 25                                | 0                                    | 0                                    | 0                                 | 25                                     |
| Total   | 2,928                             | 2,302                                | 196                                  | 48                                | 5,474                                  |

#### Table 2-17. Water Year 2018 Santa Margarita Basin Water Use by Source

Note: The City of Santa Cruz Water Department stores surface water diverted from both the San Lorenzo River and Newell Creek in Loch Lomond Reservoir which is partially within the Basin. Water from Loch Lomond is treated at the City's surface water treatment plant and served to its customers. While SLVWD has a right to a portion of Loch Lomond water to serve to customers within the Basin, this water is currently only delivered to City customers outside the Basin.

#### <sup>1</sup> includes springs

<sup>2</sup> estimated

<sup>3</sup> other private non-domestic uses include landscape irrigation and water for landscape ponds.

<sup>4</sup> Valley Golf Course closed on December 31, 2018

<sup>5</sup> SLVWD surface water is sourced outside of the Basin in tributaries to the San Lorenzo River

<sup>6</sup> City of Santa Cruz Valley's San Lorenzo River diversion from Felton to Loch Lomond

<sup>7</sup> City of Santa Cruz Valley's San Lorenzo River diversion at Tait Street (5 miles downstream of the Basin) to the City treatment plant

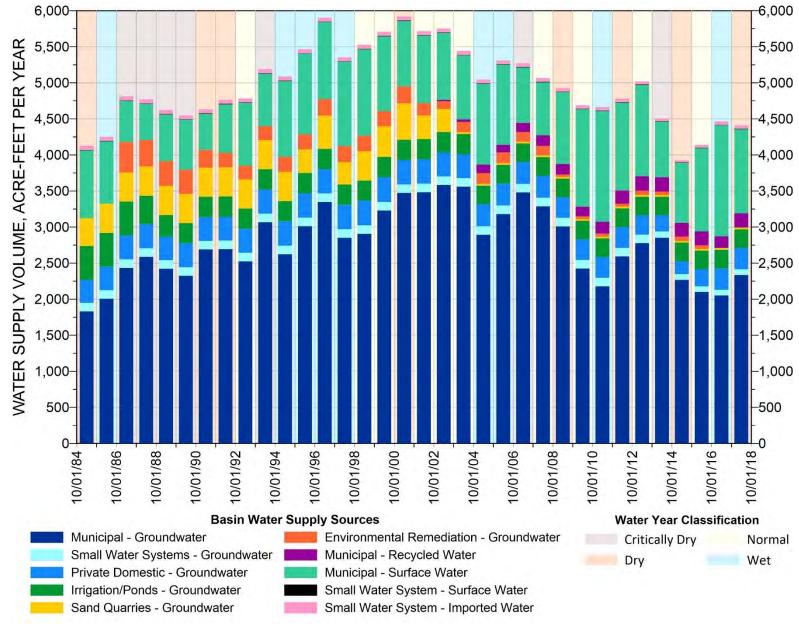


Figure 2-33. Historical Annual Water Use in the Santa Margarita Basin by Source and User

Santa Margarita Basin GSP

# 2.2.4.11 Hydrogeologic Conceptual Model Data Gaps

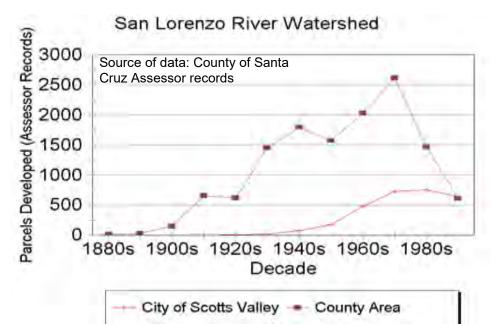
The hydrogeology of the Mount Hermon/South Scotts Valley subarea and portions of the Santa Margarita aquifer in Olympia and Quail Hollow subareas are relatively well understood because of the water supply and monitoring wells that have been drilled, logged, and monitored by SLVWD, SVWD, MHA, and through environmental remediation programs. Areas of the Basin that are lacking these types of data are those that are outside of the jurisdiction of SLVWD, SVWD, and MHA where private domestic groundwater extraction takes place. Additionally, the deep Butano aquifer is poorly understood because it only has 2 dedicated monitoring wells.

These data gaps have led to some uncertainty on how the aquifers interact with each other in parts of the Basin and respond to change in fluxes, such as recharge and groundwater extraction. The 9 new monitoring wells identified and described in Section 3.3.4 will minimize these uncertainties by filling data gaps in the Basin's HCM. These new monitoring wells become part of the overall monitoring network, where implementation of the GSP will ensure ongoing data collection and monitoring that will allow continued refinement and quantification of the hydrogeologic system. Section 5 includes activities to address the identified data gaps and improve the HCM.

# 2.2.5 Current and Historical Groundwater Conditions

# 2.2.5.1 Groundwater Elevations

Groundwater has been the primary source of water in the Basin for domestic, municipal, and sand mining users since the early part of the 20th century. The rate of parcel development in the San Lorenzo River watershed between the 1950s and 1980s increased (Figure 2-34) to meet the housing, commercial, and industrial needs of a growing population (Figure 2-35). The parcel development led to increased groundwater demands. Much of the development in this timeframe was in the City of Scotts Valley and the communities of the San Lorenzo Valley (County of Santa Cruz, 2002). Since historical population estimates for all communities within the Basin are not available, Figure 2-35 shows County of Santa Cruz population estimates that can be used as an indication of population growth within the Basin.





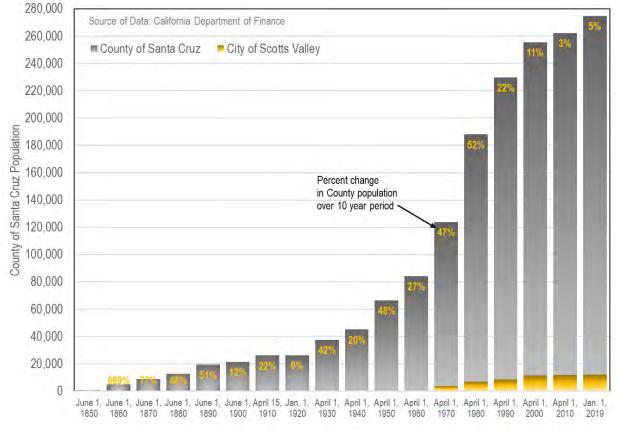


Figure 2-35. County of Santa Cruz Historical Population

The repercussions of historical drought periods, discussed in Section 2.2.6.2.1, and growth in the more developed areas of the Basin has been a decline in groundwater elevations in wells extracting groundwater from the Lompico aquifer. Starting in the 2000s, focused groundwater management and conservation programs by the water districts, reduced environmental remediation pumping, decommissioning of the Hanson and Olympia Quarries, and heightened water use efficiency practices by the Basin's community have largely stabilized groundwater elevations by reducing groundwater extraction to more sustainable volumes (Figure 2-36).

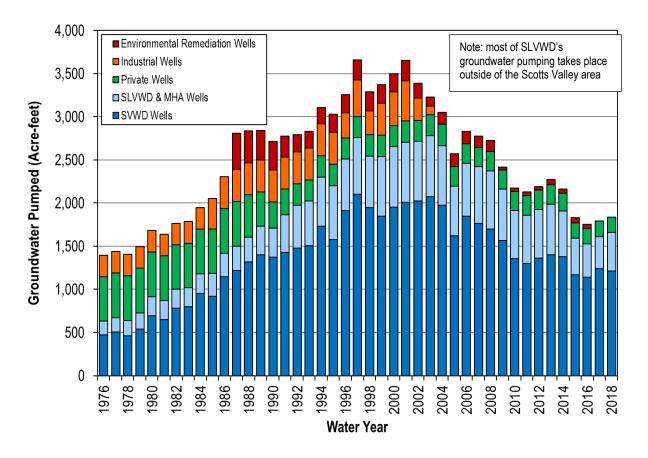


Figure 2-36. Scotts Valley Area (South of Bean Creek) Groundwater Extraction by User Type

# 2.2.5.1.1 GROUNDWATER ELEVATION SUBAREAS AND MONITORING WELLS

The subsections below describe groundwater elevations and gradients by principal aquifers in the Basin). The Monterey Formation is generally an aquitard to flow between the Santa Margarita and Lompico aquifers so is not considered a principal aquifer. To guide discussion in the GSP, the principal aquifers and Monterey Formation are divided into subareas with distinct characteristics.

There are 4 Santa Margarita aquifer subareas shown on Figure 2-37:

- 5. Quail Hollow
- 6. Olympia/Mission Springs
- 7. Mount Hermon/South Scotts Valley
- 8. North Scotts Valley

The 2 Santa Margarita subareas are generally isolated from each other due to erosion by creeks through the entire thickness of the aquifer are therefore subject to different pumping and recharge regimes (Johnson, 2009). Kennedy/Jenks Consultants (2015) defined subareas in the Santa Margarita aquifer that are adopted with slight modification for the GSP.

The Quail Hollow area, a roughly 3 square mile hillslope area south of Loch Lomond is largely hydrogeologically separated from other areas of Santa Margarita Sandstone due to erosion and its position on the limb of the Scotts Valley syncline topographically above other outcrops (Johnson, 2009). The only major groundwater pathway between Quail Hollow and the greater Basin is through a narrow bridge of sandstone and stream alluvium beneath Zayante Creek (Figure 2-18). The isolated nature of the Quail Hollow area means that projects and groundwater management actions undertaken in other parts of the Basin are unlikely to influence groundwater conditions in the Quail Hollow area. The other subareas are connected more than Quail Hollow, but still demonstrate unique characteristics due to erosion by creeks.

Subareas are also identified for discussion in the GSP in each of the deeper, more laterally continuous geologic units used for water supply in the Basin. The 3 subareas for the Monterey Formation, Lompico aquifer, and Butano aquifer shown on Figure 2-38 are:

- 1. North of Bean Creek
- 2. Mount Hermon/South Scotts Valley
- 3. North Scotts Valley

The subareas are defined loosely based on the overlying Santa Margarita aquifer subareas, with the subareas south of Bean Creek having identical names and boundaries. Since the majority of the Lompico and Butano aquifer extractions occur in the southern portions of the Basin, there are no monitoring wells in the aquifers and formations in the deeper geologic units in the North of Bean Creek subarea. MHA-MW1, the only Lompico aquifer well north of Bean Creek, is a pilot well that was not completed for extraction and a new addition to the GSP water level monitoring network.

The sections below describe the groundwater conditions measured historically in monitoring wells in the Basin and simulated by the groundwater model. Well locations and the aquifer or formation they are screened in are shown on Figure 2-39. The groundwater elevation contour maps are generated using simulated groundwater model results. The model is calibrated to the groundwater levels in wells and discharge in creeks where data are available and is based on inferences where data are not available.

Appendix 2C contains hydrographs for all wells with current records in the Basin. Note that all hydrographs included in this GSP identify the climatic year type of each water year by different background colors on the graphs (wet, normal, dry, and critically dry; the classification system is described in Section 2.2.3).

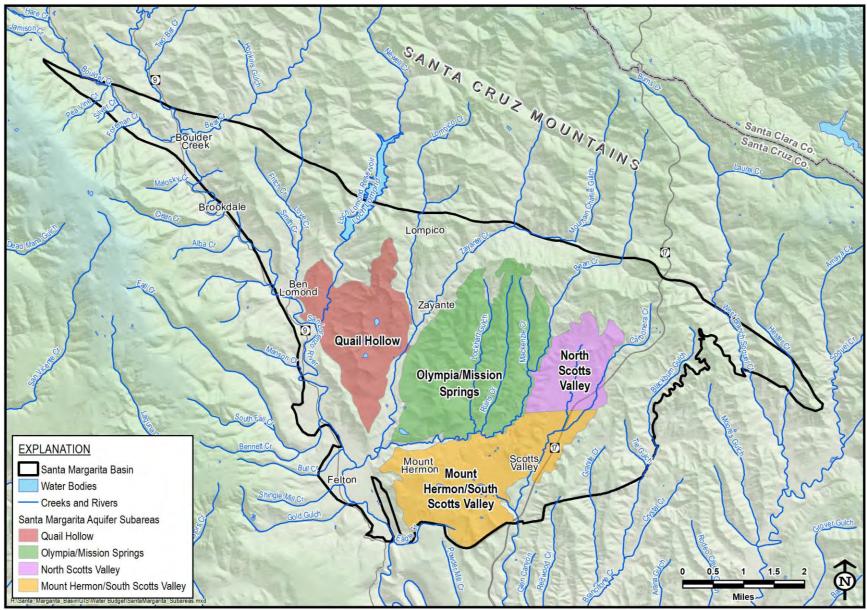


Figure 2-37. Santa Margarita Aquifer Subareas

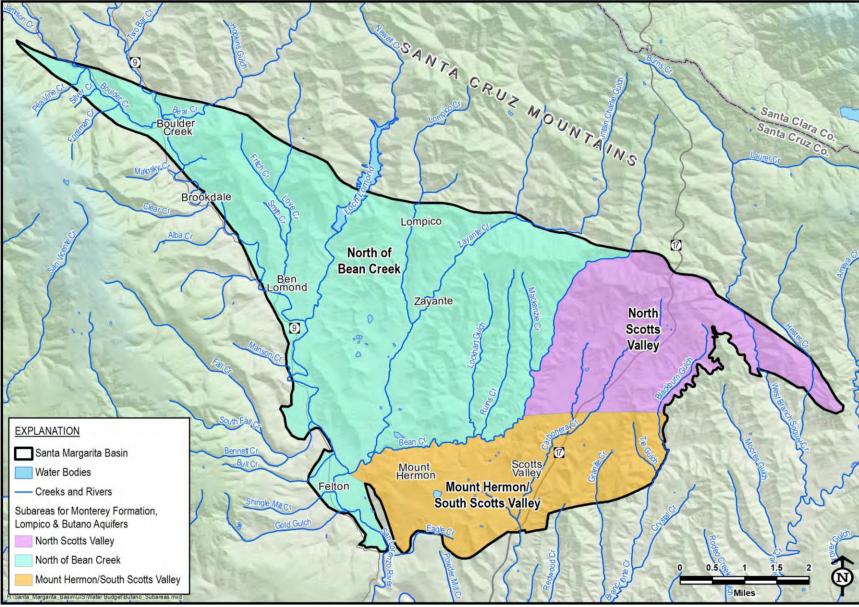


Figure 2-38. Monterey Formation, Lompico Aquifer and Butano Aquifer Subareas

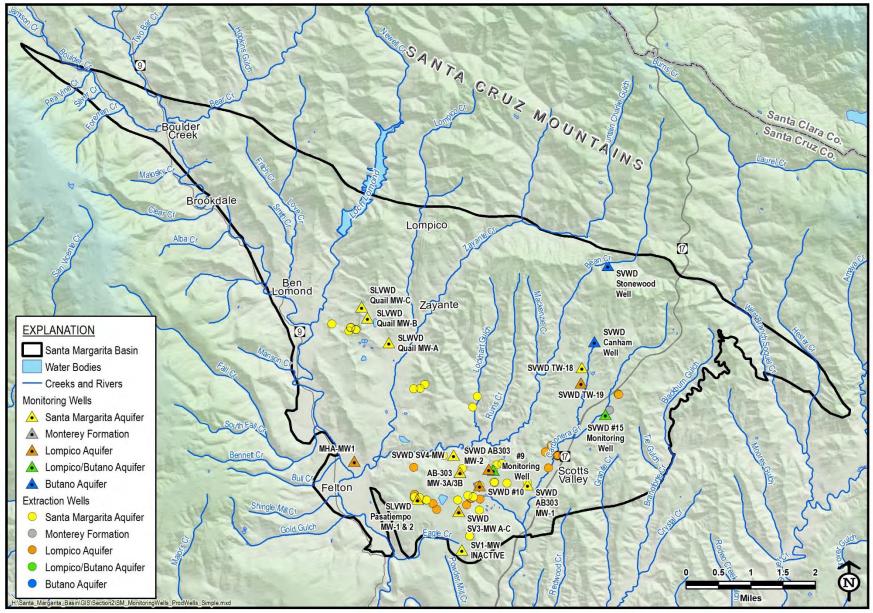


Figure 2-39. Location of Wells Used for Monitoring Groundwater Levels

# 2.2.5.1.2 SANTA MARGARITA AQUIFER GROUNDWATER ELEVATIONS

# 2.2.5.1.2.1 Santa Margarita Aquifer Groundwater Elevations over Time

The Basin's primary unconfined aquifer is the Santa Margarita aquifer as described in Section 2.2.4.4.1. Relatively high hydraulic conductivities and widespread surface exposure result in the Santa Margarita aquifer being one of the most important hydrogeologic units within the Basin for water supply, recharge, and as a source of baseflow for creeks and rivers. The Santa Margarita aquifer's high hydraulic conductivity and extensive surface exposure allow it to recharge quickly after rainfall, but also become dewatered by overpumping in underlying formations as demonstrated on hydrographs in Figure 2-40.

As discussed in Section 2.2.5.1.1, the Santa Margarita aquifer has isolated subareas with distinct groundwater level trends. The groundwater elevations in the Quail Hollow and Olympia/Mission Springs subareas north of Bean Creek demonstrate greater seasonal variability related to groundwater pumping. The Santa Margarita aquifer in the Mount Hermon/South Scotts Valley south of Bean Creek near Pasatiempo and Camp Evers was dewatered in the 1980s by overpumping in the Santa Margarita and underlying Lompico aquifer in an area where the Monterey Formation aquitard is absent. Groundwater elevations have not recovered and as a result, there is no longer groundwater pumping in most of the Santa Margarita aquifer in this portion of the subarea. There is very little pumping in the Santa Margarita aquifer in the North Scotts Valley subarea, resulting in long-term stable groundwater elevations.

This section describes groundwater level fluctuations in representative hydrographs in each subarea. The following section describes the overall groundwater elevations and flow directions for the aquifer in each subarea as simulated by the groundwater model in WY2018.

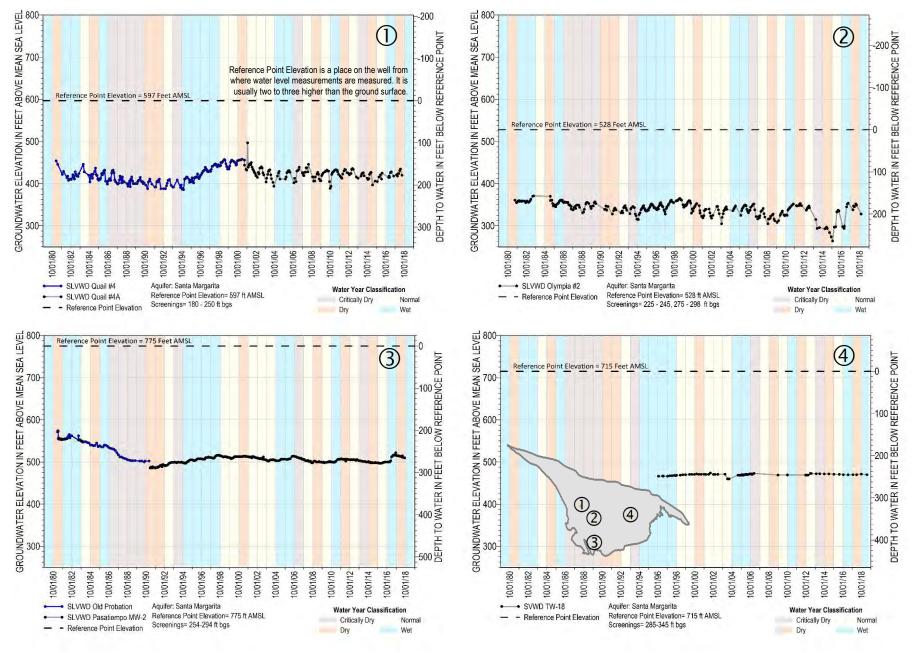


Figure 2-40. Santa Margarita Aquifer Hydrographs

# Quail Hollow and Olympia/Mission Springs Subareas

Groundwater elevations in the Santa Margarita aquifer in the Quail Hollow and Olympia/Mission Springs subareas are similar and have remained consistent over time. Groundwater elevations exhibit seasonal fluctuations from pumping and decadal responses to dry and wet periods (Figure 2-40).

The severity of the long-term groundwater level decline that took place in the Basin's deeper confined aquifers over the extended drought in the late 1980s through mid-1990s is not observed in the Santa Margarita aquifer in the Quail Hollow and Olympia areas. The hydrograph for SLVWD's Quail Hollow Well #4 on Figure 2-40 shows that, based on seasonal low elevations, there was a decline of only about 10 feet over that period. Groundwater elevations then recovered 40 feet above pre-drought levels by the end of 4 consecutive wet years that followed the drought. Rapid groundwater elevation recovery is observed during every wet period, as is typical in aquifers that have a high hydraulic conductivity and direct exposure to recharge from rainfall. The 30-foot decline in the Santa Margarita aquifer's Olympia area during the 1987 through 1994 drought was greater than in the Quail Hollow area, as shown on the SLVWD Olympia #2 hydrograph on Figure 2-40. This is probably because there was more pumping from the Olympia well field during this time, especially towards the latter part of the drought.

# Mount Hermon South Scotts Valley Subarea

The Santa Margarita aquifer hydrograph for SLVWD Old Probation and SLVWD Pasatiempo MW-2 in the Mount Hermon/South Scotts Valley subarea demonstrate greater groundwater level decline. In the Pasatiempo and Camp Evers area, dewatering of the Santa Margarita aquifer was induced by historical pumping (Johnson, 2009). Dewatering took place because of unsustainable pumping by a combination of users: nearby sand quarry, environmental remediation to clean up contaminated groundwater, and municipal water suppliers. Declining groundwater elevations of up to 200 feet in the deeper Lompico aquifer caused the Santa Margarita aquifer to become unsaturated and eventually completely dewatered in the vicinity of where the Santa Margarita aquifer and Lompico aquifer are in direct contact (Figure 2-18). The combined hydrograph for SLVWD Old Probation and SLVWD Pasatiempo MW-2 on Figure 2-40 shows groundwater elevations in the Santa Margarita aquifer declining 60 feet from the early 1980s to 1989.

In the early 1990s, municipal water supply wells screened in the dewatered Santa Margarita aquifer in this subarea were replaced with deeper wells screened entirely in the Lompico aquifer. As a result of this change in groundwater source, along with reduced environmental remediation and quarry pumping in the Santa Margarita aquifer, by the end of 4 years of above average rainfall ending in 1998, groundwater elevations recovered approximately 25 feet (Figure 2-40). Other than an almost 20-foot increase during the very wet year in 2017, groundwater elevations are stable since 1999. The Pasatiempo and Camp Evers areas currently remain mostly dewatered even though municipal water agencies no longer pump from the Santa Margarita aquifer.

Induced recharge through the aquifer is likely the main reason it has not completely recovered in dewatered areas. Induced recharge through the dewatered portions of the aquifer generally follows 1 of 2 pathways depending on the underlying formation: 1) infiltration to the top of the underlying low permeability Monterey Formation from where it flows until it emerges as seeps to Bean Creek, and 2) into the Lompico aquifer where it directly underlies the Santa Margarita aquifer. A secondary factor may be reduced local recharge. In the mid-1980s, most septic systems in the Scotts Valley area were converted to a sewer system. Moreover, development over time created increased impervious surfaces. These changes have resulted in less recharge and return flows to the Santa Margarita aquifer in the Scotts Valley area than prior to the 1980s.

### North Scotts Valley Subarea

The Santa Margarita aquifer in the North Scotts Valley subarea is not pumped by SVWD. Because this part of the City of Scotts Valley is supplied water by SVWD, there are very few private wells. SVWD TW-18 is the only Santa Margarita monitoring well in the subarea and its groundwater elevations have fluctuated slightly since the start of the monitoring record in 1996 (Figure 2-40). Its trends are notably different than the Quail Hollow and Olympia/Mission Springs subareas, which demonstrate seasonal fluctuations related to groundwater pumping. Since the Monterey Formation underlies the aquifer in the North Scotts Valley subarea, groundwater levels are not influenced by pumping occurring in the deeper Butano and Lompico aquifers in the subarea.

### 2.2.5.1.2.2 Santa Margarita Aquifer Groundwater Elevation Contours and Flow Directions

Groundwater flow in the Santa Margarita aquifer generally mimics the surface topography. Groundwater flows from areas of higher elevation where the Santa Margarita aquifer is exposed at the surface and can be directly recharged, towards areas of lower elevations where groundwater is discharged. Groundwater discharge occurs in seeps at the contact between the Santa Margarita aquifer and underlying Monterey Formation, in springs, or as baseflow in Bean Creek, Zayante Creek, Newell Creek, and the San Lorenzo River in the Glen Arbor area.

As required per the GSP regulations, seasonal high and fall seasonal low contour maps are provided in this subsection. Figure 2-41 and Figure 2-42 show Santa Margarita aquifer groundwater elevations and flow directions for the spring (seasonal high) and fall (seasonal low) of WY2018, respectively. The groundwater elevations included on the Santa Margarita aquifer and all other aquifer contour maps are both a combination of interpreted contours from measured elevations at wells, and model-simulated elevations in areas where there are no measured data. The contour maps are produced for this and other following sections to show that seasonal groundwater flow patterns are similar at the regional scale despite local groundwater elevations fluctuation during wet and dry seasons. The subsections below describe groundwater elevations and flow for each of the subareas.

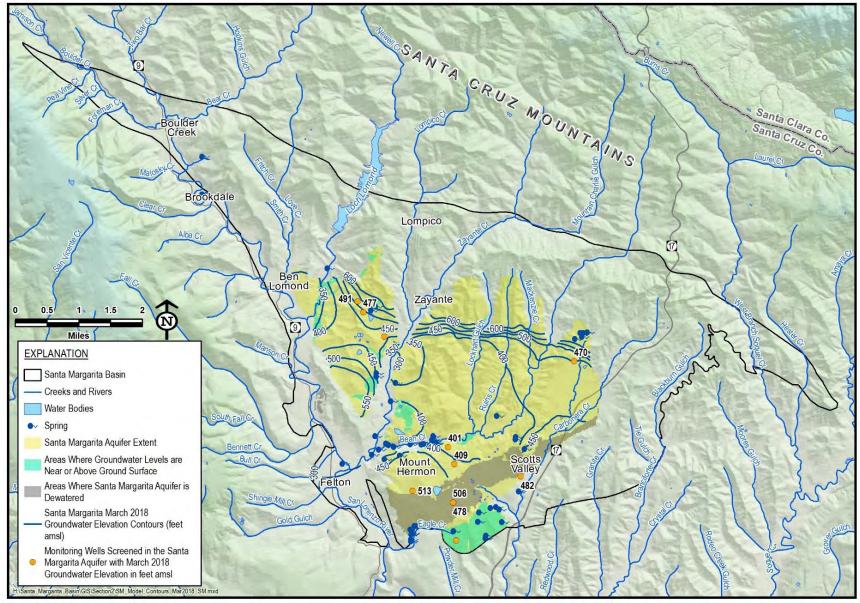


Figure 2-41. Spring (March) Water Year 2018 Groundwater Elevations in the Santa Margarita Aquifer

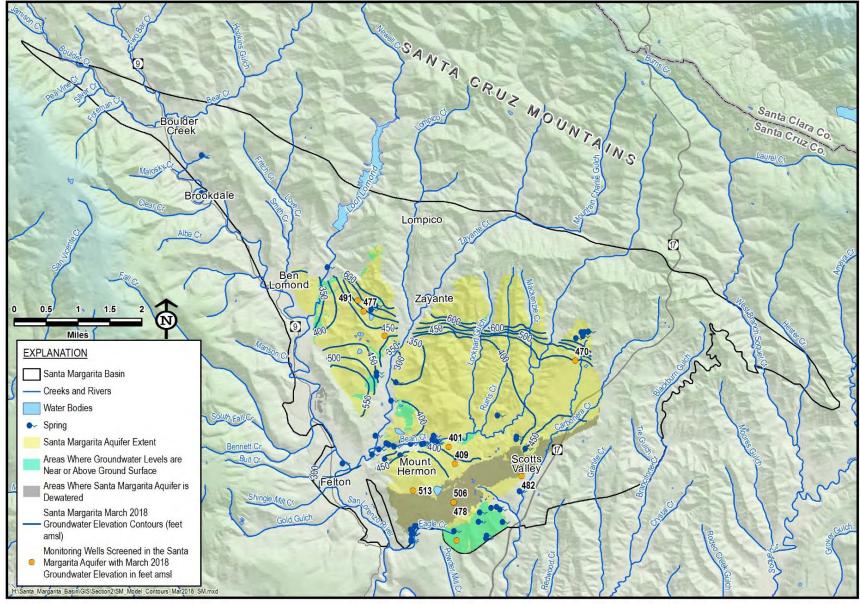


Figure 2-42. Fall (September) Water Year 2018 Groundwater Elevations in the Santa Margarita Aquifer

#### **Quail Hollow Subarea**

The Quail Hollow subarea is located in the central portion of the Basin, between the communities of Ben Lomond, Glen Arbor, Felton, Zayante, and Lompico (Figure 2-37). It lies between Love Creek and Lompico/Zayante Creek and is intersected by Newell Creek. Almost the entire subarea has Santa Margarita aquifer exposed at the surface. Groundwater in this subarea is pumped by SLVWD's Quail Hollow wellfield, the Quail Hollow sand quarry, and private domestic pumpers.

Johnson (2009) and Kennedy/Jenks Consultants (2015) describe the subarea groundwater elevations as mimicking the topography in a subdued manor as a result of mounded recharge beneath hills and ridges and groundwater discharge to downcut streams. Perennial streams and springs are generally an expression of the groundwater table. Under high groundwater table conditions, the saturated thickness of the Santa Margarita sandstone reaches 130 feet thick. During drought conditions, the groundwater surface partially flattens but maintains a similar shape. Groundwater flows toward the center of Quail Hollow from the north and south, east toward Zayante Creek, west toward the Quail Hollow wellfield where there is a localized pumping depression and then toward Newell Creek. Under drought conditions, some groundwater flows west under Newell Creek toward the San Lorenzo River. Springs occur where the groundwater table intersects the ground surface. Most springs in the subarea occur on the northern flank of the lower Zayante Creek valley where the contact between Santa Margarita Sandstone and Monterey Formation outcrops at the surface, forcing groundwater perched above the Monterey Formation to emerge as springs and seeps.

### **Olympia/Mission Springs Subarea**

The Olympia/Mission Springs subarea is north of Bean Creek and lies between the communities of Mount Hermon, Zayante, and Scotts Valley (Figure 2-37). The subarea is a hillslope area where hilltop ridges are capped by Santa Cruz Mudstone and Purisima Formation, which limits recharge to the Santa Margarita aquifer below. Private domestic pumpers and small water systems provide the majority of water to the residents in the subarea. The only municipal pumping occurs in the western portion of the subarea where SLVWD has its Olympia wellfield.

The highest groundwater elevations are in upland areas in the northern portion of the subarea (Figure 2-41 and Figure 2-42) where recharge to the exposed portions of the aquifer occurs by direct percolation of precipitation and streambed percolation in the upper reaches of creeks. Groundwater flows from the upland areas to lower elevations discharging at: 1) Zayante Creek, west of the Olympia wellfield, 2) near the confluence of Lockhart Gulch and Ruins Creek with Bean Creek, and 3) in springs that occur at the contact of the Santa Margarita aquifer and Monterey Formation along the sides of Zayante and Bean Creeks. A localized pumping depression is associated with the Olympia wellfield.

The Olympia/Mission Springs subarea is separated from the Pasatiempo/Camp Evers/Scotts Valley subarea by Bean Creek, which is a groundwater discharge location in the Santa Margarita aquifer, as shown on the groundwater elevation contour maps (Figure 2-41 and Figure 2-42). Groundwater level declines north of Bean Creek are unlikely to influence groundwater elevations south of Bean Creek, and vice versa.

# North Scotts Valley and Mount Hermon/South Scotts Valley Subareas

The Santa Margarita aquifer south of Bean Creek is divided into 2 subareas: North Scotts Valley and Mount Hermon/South Scotts Valley (Figure 2-37). Most of the Santa Margarita aquifer in the North Scotts Valley subarea is overlain by the Santa Cruz Mudstone. There has not been municipal pumping in the subarea, and there is limited private domestic pumping.

The Mount Hermon/South Scotts Valley subarea lies south of the lower to mid-reach of Bean Creek (Figure 2-37), both where it is exposed at the surface and locally overlain by the Santa Cruz Mudstone. It includes most of the City of Scotts Valley, the communities of Camp Evers and Mount Hermon, and the Hanson Quarry (Figure 2-37). It is considered separately from the Northern Scotts Valley subarea because it contains the dewatered portion of the aquifer.

Most of the groundwater pumping in the Mount Hermon/South Scotts Valley subarea is by municipal suppliers, SVWD, SLVWD, and MHA, who pump from the deeper Lompico aquifer and not from the Santa Margarita aquifer. Historically, municipal, environmental remedial, and sand quarry pumping from the Santa Margarita aquifer took place in the subarea, but that use no longer occurs, as described in Section 2.2.5.1.1. There is limited pumping by private domestic pumpers in the subarea.

The highest groundwater elevations are in the upland areas in the North Scotts Valley subarea (Figure 2-41 and Figure 2-42). Groundwater recharge is mostly from precipitation and streambed percolation where the Santa Margarita aquifer is exposed at the surface. Santa Cruz Mudstone overlying much of the Santa Margarita Aquifer limits the amount of precipitation and return flows reaching the aquifer. Groundwater recharge also occurs along Carbonera Creek where it flows in the Santa Margarita aquifer or the alluvium directly overlying the Santa Margarita aquifer (Kennedy/Jenks Consultants, 2015).

Groundwater flows south from the northern upland area and north from Mount Hermon to the central part of the subarea. Groundwater flow converges toward Bean Creek where the lowest groundwater elevations are found along the subarea's boundary with the Olympia/Mission Springs subarea. Bean Creek is the primary groundwater discharge area for groundwater in the subareas south of Bean Creek. In the western portion of the Mount Hermon/South Scotts Valley subarea, groundwater discharges at numerous springs along the Santa Margarita Sandstone outcrop areas bordering Bean, Eagle, and Camp Evers Creeks. Figure 2-41 and Figure 2-42 indicate areas where groundwater elevations simulated in the groundwater model lie above the land surface. These areas correlate with known springs, which are indicated on the contour maps.

Historically, some of MHA's water supply was from the Ferndell and Redwood springs. Water discharged by these springs is now sourced from the upland areas of the Santa Margarita aquifer adjacent to the springs.

In the past, when there was environmental remediation, quarry, and municipal pumping in the Santa Margarita aquifer, there were localized pumping depressions in the aquifer, but those have dissipated since that pumping ceased. Figure 2-41 and Figure 2-42 show the location where the Santa Margarita aquifer is unsaturated or dewatered for its entire thickness. Even with portions of the aquifer dewatered, groundwater flow in this area is still toward Bean Creek.

# 2.2.5.1.3 MONTEREY FORMATION GROUNDWATER ELEVATIONS

As described in Section 2.2.4.5.3, the Monterey Formation is not a high yielding aquifer and is not considered a principal aquifer, but its groundwater is pumped by some Basin residents because there is no alternative water source. Groundwater elevation data for wells screened in the Monterey Formation in the Basin are very limited. The only long-term record is from SVWD Well #9 previously thought to be screened in the Santa Margarita aquifer (Kennedy/Jenks Consultants, 2015). The lack of monitoring data in the Monterey Formation indicates a data gap that should be addressed by adding some private wells to the County's private well monitoring network described in Section 2.1.2.4.1 or by installing dedicated monitoring wells.

The single hydrograph for the Monterey Formation on Figure 2-43 shows that groundwater elevations have a much more pronounced response to drought and increased water usage than the Santa Margarita aquifer, presumably because recharge to sandy layers tapped in the Monterey Formation is impeded by the low conductance of the surrounding mudstone and shale layers. A decline in groundwater elevations of about 150 feet corresponds with an extended dry period that started in the mid-1980s (Figure 2-43) and population growth in the Basin. It is notable that the SVWD Well #9 was pumped more between 1983 and 1988 than in the years before and after. Groundwater elevations stabilized in 1994 during a period of 4 consecutive wet years. Since 1998, a more typical rainfall pattern and a 50% reduction in extraction from SVWD Well #9 allowed groundwater elevations to recover by about 30 feet (Figure 2-43).

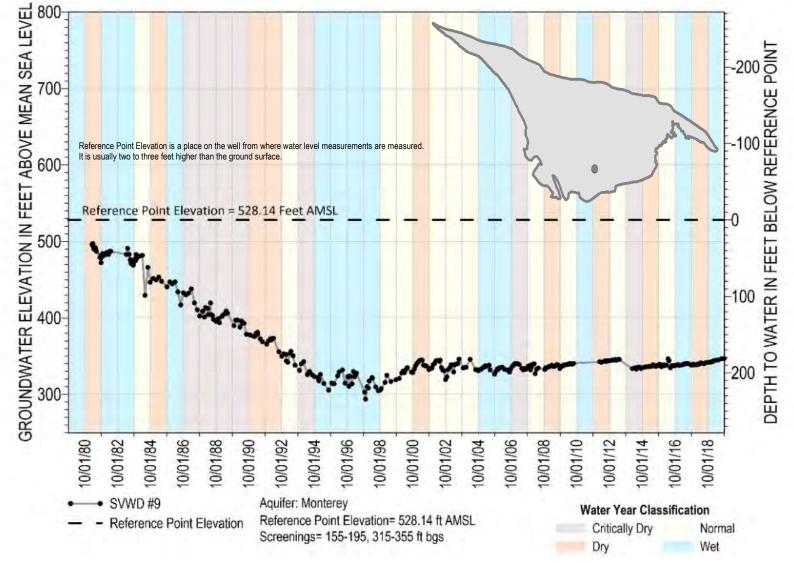


Figure 2-43. Monterey Formation Hydrograph

# 2.2.5.1.4 LOMPICO AQUIFER GROUNDWATER ELEVATIONS

## 2.2.5.1.4.1 Lompico Aquifer Groundwater Elevations over Time

Most of the groundwater pumped from the Lompico aquifer in the Basin is extracted in the Scotts Valley area, because this area has the sole potable source available to SVWD. The Lompico aquifer is also pumped by the SLVWD Pasatiempo and MHA wellfields to the south of Scotts Valley. There is little to no Lompico aquifer pumping north of Bean Creek and therefore there has been no historical groundwater level monitoring conducted in the North of Bean Creek subarea (Figure 2-39).

In the Mount Hermon/South Scotts Valley subarea of the Basin, which includes central Scotts Valley south of Bean Creek, Camp Evers, and Pasatiempo, groundwater elevations in the Lompico aquifer declined as much as 200 feet in well SVWD #10 during the drought period between 1985 and 1994 (Figure 2-44). Other nearby wells have a shorter measurement record but display similar trends. The groundwater elevation declined more in this subarea than in other parts of the Basin during the drought due to population growth, remediation pumping at 2 cleanup sites, and pumping at the Hanson Quarry that led to overextraction of groundwater. Subsequent groundwater management efforts and reduced pumping due to conservation slowed the decline in groundwater levels, stabilizing them in the early 2000s. Since 2017 there has been a small but sustained increase in groundwater elevations of about 10 feet per year (Figure 2-44). The SVWD TW-19 monitoring well installed in the North Scotts Valley subarea demonstrates similar overall trends, though the record only starts in 1996 and has a short-term groundwater level increase between 1996 and 2000 not observed in the other hydrographs (Figure 2-44).

For the purposes of groundwater management in the Basin, it is important to highlight that elevation data for wells in the Lompico aquifer indicate that sometime around 2012, pumping volumes ceased to be unsustainable. Most wells exhibited more or less constant seasonal lows in groundwater elevation during the recent drought of 2012-2015. Moreover, it appears that groundwater elevations have been recovering since 2017. These facts suggest that over-pumping is no longer occurring in the Lompico aquifer.

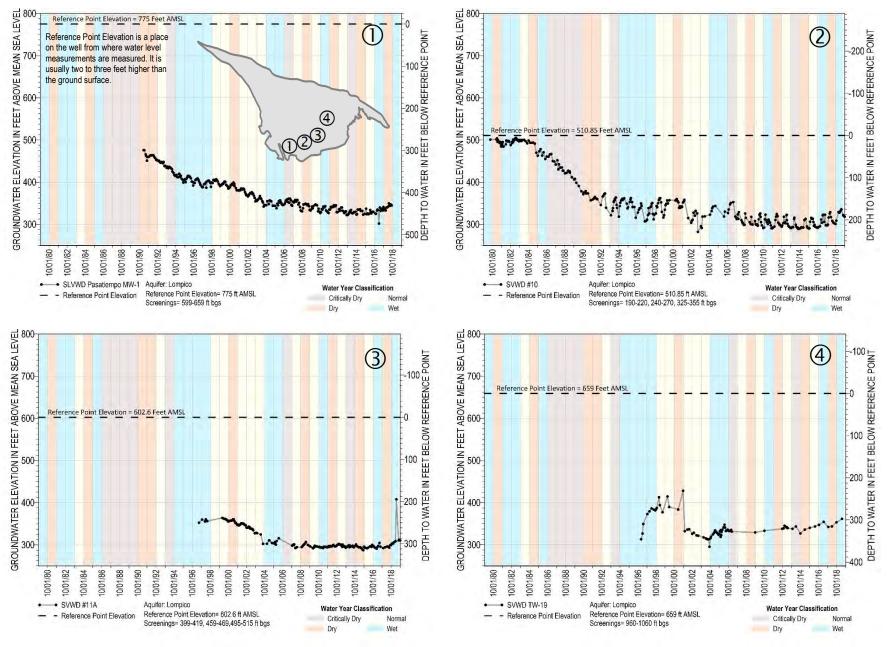


Figure 2-44. Lompico Aquifer Hydrographs

# 2.2.5.1.4.2 Lompico Aquifer Groundwater Elevation Contours and Flow Directions

The highest groundwater elevations in the Lompico aquifer occur at the northern boundary of the Basin, where the Lompico Sandstone is exposed at the surface in a narrow strip parallel to the Zayante-Vergeles fault. This is the only area the Lompico aquifer can be recharged directly by percolation of precipitation or streamflow; elsewhere it is covered by younger geologic units that prevent direct recharge. Groundwater flow in the southern portion of the Lompico aquifer is primarily controlled by municipal pumping in the Scotts Valley area by SVWD and in the Pasatiempo area by SLVWD and MHA. Extraction of water causes depression of groundwater levels around the wells, such that groundwater flows down-gradient from the north and south toward the pumping wells. Groundwater elevation contours for Spring and Fall of WY2018 are shown on Figure 2-45 and Figure 2-46, respectively.

Measured groundwater elevation data are only available in the Pasatiempo, Camp Evers, and Scotts Valley areas. Consequently, the contour maps (Figure 2-45 and Figure 2-46) include large areas that display model-simulated contours. The simulated contours reveal 3 primary discharge points along the San Lorenzo River where there is outcrop of Lompico Sandstone. These include outcrops on the west side of the Ben Lomond fault near Felton and further upstream near the communities of Ben Lomond and Boulder Creek. These locations are where the Lompico aquifer contributes to San Lorenzo River baseflow.

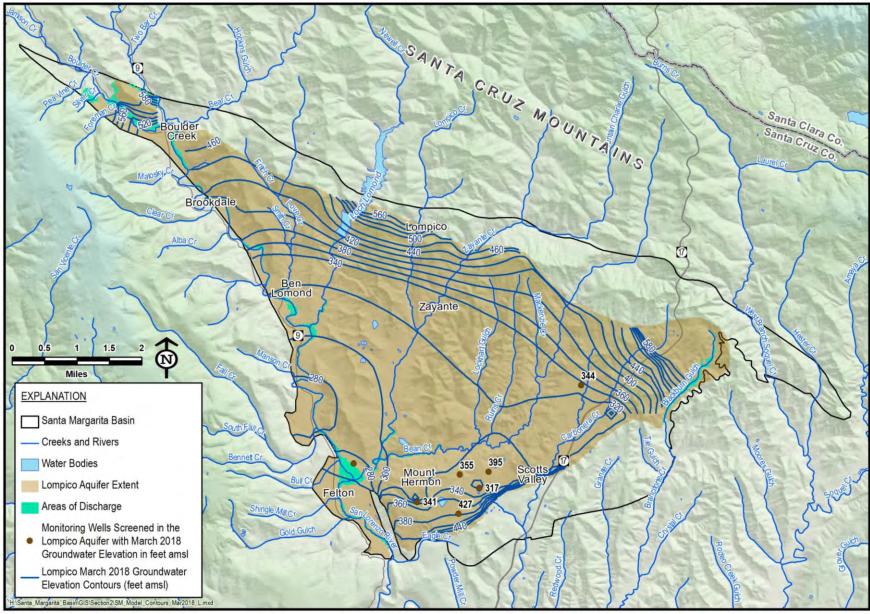


Figure 2-45. Spring (March) Water Year 2018 Groundwater Elevations in the Lompico Aquifer

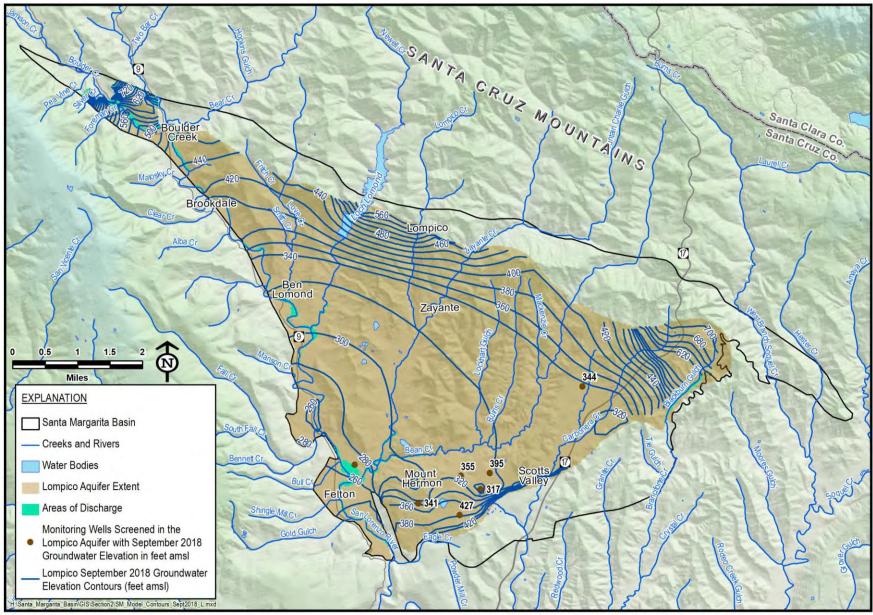


Figure 2-46. Fall (September) Water Year 2018 Groundwater Elevations in the Lompico Aquifer

# 2.2.5.1.5 BUTANO AQUIFER GROUNDWATER ELEVATIONS

### 2.2.5.1.5.1 Butano Aquifer Groundwater Elevations over Time

The Butano aquifer is the deepest of the productive aquifers in the Basin. Due to its great depth, there are few wells completed in it, and limited groundwater elevation data available for analysis. SVWD's water supply wells in the aquifer are SVWD #3B and #7A/Orchard Well (#7A was replaced in WY2018 by the similarly screened Orchard Well). The SVWD supply wells are screened in both the Butano Formation, at depths greater than 1,000 feet, and the overlying Lompico Formation; hence groundwater elevations measured in these supply wells are a composite elevation from both aquifers. As such, the groundwater elevations are not specific to the Butano aquifer making them difficult to interpret. The SVWD Canham and Stonewood monitoring wells are installed entirely within the Butano aquifer though not close to the SVWD supply wells (Figure 2-39).

Hydrographs shown on Figure 2-47 reflect long-term stable groundwater elevation trends since 1994, especially in the Butano-specific monitoring wells. The monitoring wells do not have seasonal groundwater elevation fluctuations. The supply wells show seasonal groundwater elevation fluctuations of greater than 50 feet, due to pumping during high-demand summer months, and the influence of flow to the supply wells from multiple aquifers.

For the long-term management of the Butano aquifer, a dedicated monitoring well in the Butano aquifer closer to these water supply wells will be drilled in 2022.

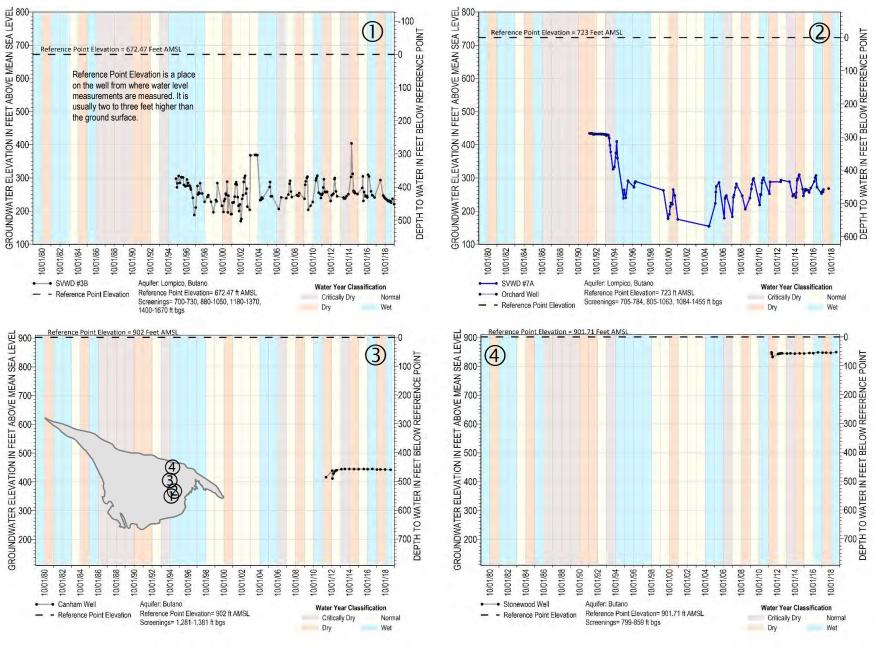


Figure 2-47. Butano Aquifer Hydrographs

# 2.2.5.1.5.2 Butano Aquifer Groundwater Elevation Contours and Flow Directions

The limited wells available to contour groundwater elevations in the Butano aquifer are:

- SVWD's Canham and Stonewood monitoring wells screened solely in the Butano aquifer (Figure 2-39),
- Monitoring well SVWD #15 screened roughly in equal lengths in the Lompico and Butano aquifers (Figure 2-39), and
- SVWD's 2 active supply wells, #3B and Orchard Well, screened in the Lompico and Butano aquifers are not suitable for control points for contouring because 1) they do not consistently have static levels unless they are offline for an extended period of time, and 2) although in the past it has been assumed their groundwater levels are more representative of the Butano aquifer than the Lompico aquifer because a greater percentage of their screened interval is within the Butano aquifer (Kennedy/Jenks Consultants, 2015), this has not been confirmed with downhole flow surveys. Monitoring well SVWD #15 located very close to these 2 pumping wells is therefore a better control point for contouring.

Groundwater elevation contour maps for spring and fall of WY2018, respectively, are shown on Figure 2-48 and Figure 2-49. The extent of the Butano aquifer contours is limited to just the area of available control points. Since these are the same points used for model calibration there is greater uncertainty in the simulated contours with distance from the control points. Also, complicating the simulated elevations is that each of the 3 Butano Sandstone members (upper, middle, and lower) are assigned their own model layers and thus each has its own simulated groundwater elevations which makes it difficult to produce a realistic combined contour map.

Like groundwater elevations in the Lompico aquifer, the Butano aquifer's highest groundwater elevations are where it is exposed at the surface along the Basin's northern boundary parallel to the Zayante-Vergeles fault. This is an important recharge area for the aquifer as it can only be recharged directly by percolation of precipitation and streamflow where it is exposed at the surface. The drawdown caused by pumping the SVWD's Well #3B and Orchard Well forms a pumping depression around them. The Canham and Stonewood monitoring wells have higher groundwater elevations than the water supply wells, which indicates that groundwater flow is mostly north to south towards the pumping center caused by the Lompico/Butano aquifer water supply wells. Model-simulated groundwater elevations indicate that south of the pumping depression there is south to north flow towards the depression.

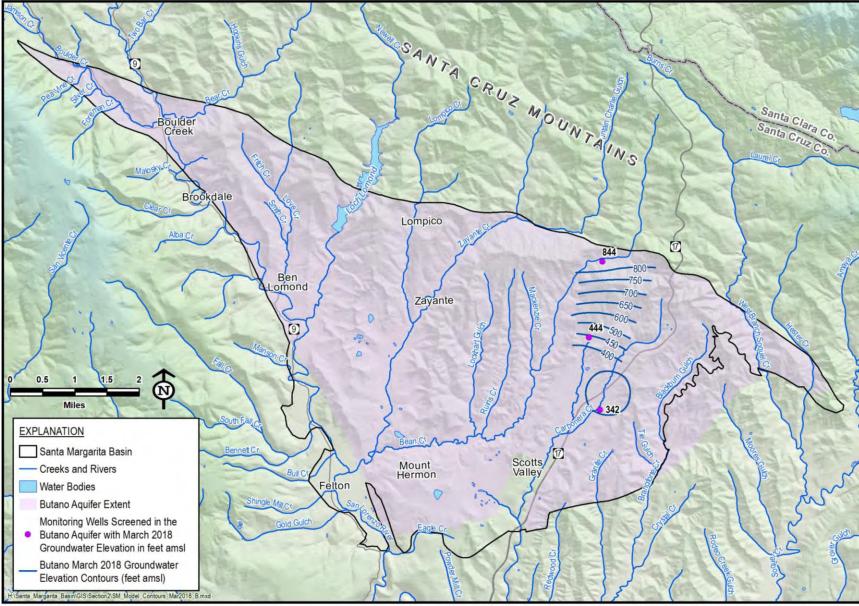


Figure 2-48. Spring (March) Water Year 2018 Groundwater Elevations in the Butano Aquifer

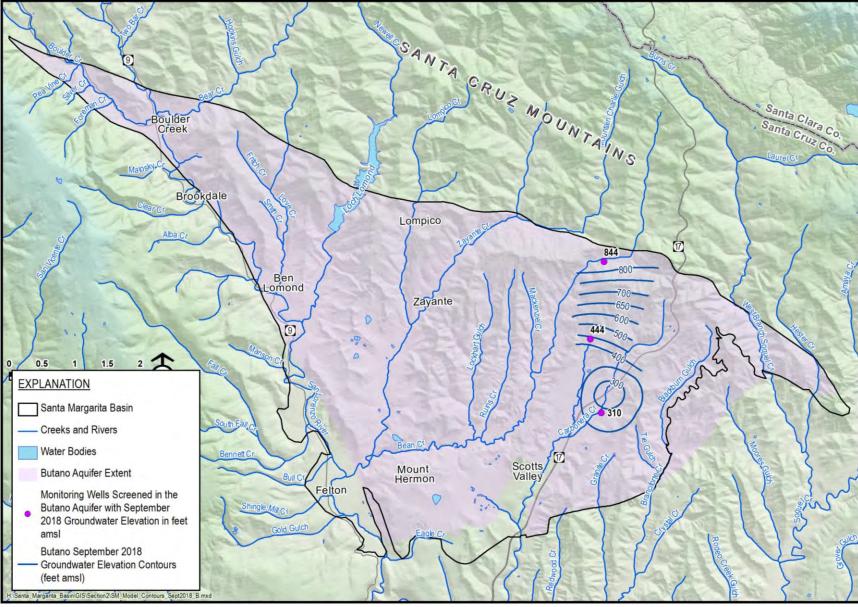


Figure 2-49. Fall (September) Water Year 2018 Groundwater Elevations in the Butano Aquifer

#### 2.2.5.2 Vertical Hydraulic Gradients

Differences in groundwater elevations between the Basin's aquifers and within some of the thicker aquifer units create vertical hydraulic gradients. Vertical gradients produce upward or downward flow within aquifers, or flow between overlying or underlying aquifers. Previous studies have identified substantial vertical gradients in the Pasatiempo, Camp Evers, and Scotts Valley areas, where overpumping in the Lompico aquifer has created local pumping depressions that cause groundwater to flow downward (Johnson, 2009; Kennedy/Jenks Consultants 2015).

In the relatively small area of the Basin where the Santa Margarita and Lompico aquifers are in direct contact with each other (Figure 2-18), the vertical hydraulic gradient induces recharge from the unconfined Santa Margarita aquifer into the deeper Lompico aquifer (Kennedy/Jenks Consultants 2015). For most of the Basin where the fine-grained Monterey Formation separates the Santa Margarita and Lompico aquifers, downward vertical flow is significantly reduced (Kennedy/Jenks Consultants 2015).

Figure 2-50 and Figure 2-51 show groundwater elevation hydrographs for 2 sets of multi-level monitoring wells located in the Pasatiempo / Camp Evers area. Groundwater elevations in the Santa Margarita aquifer at these locations are currently at least 50 feet to 150 feet higher than in the confined Lompico aquifer that is separated from the Santa Margarita aquifer by the Monterey Formation. The hydrographs on Figure 2-54 for the Pasatiempo monitoring wells illustrate how continually lowered groundwater elevations in the Lompico aquifer progressively increased the downward vertical gradient over time. At the start of the hydrograph record, groundwater elevation differences are around 10 feet, and increase to roughly 150 feet. It is possible that prior to 1990, the vertical hydraulic gradient may have been upward, with the Lompico aquifer elevations being higher than those in the Santa Margarita aquifer.

Vertical hydraulic gradient information is only available in the Pasatiempo/Camp Evers/southern Scotts Valley area because this is the only area where groundwater elevation data from nested or multi-level monitoring wells are available. There is not enough information to assess vertical gradient between the Lompico and Butano aquifers.

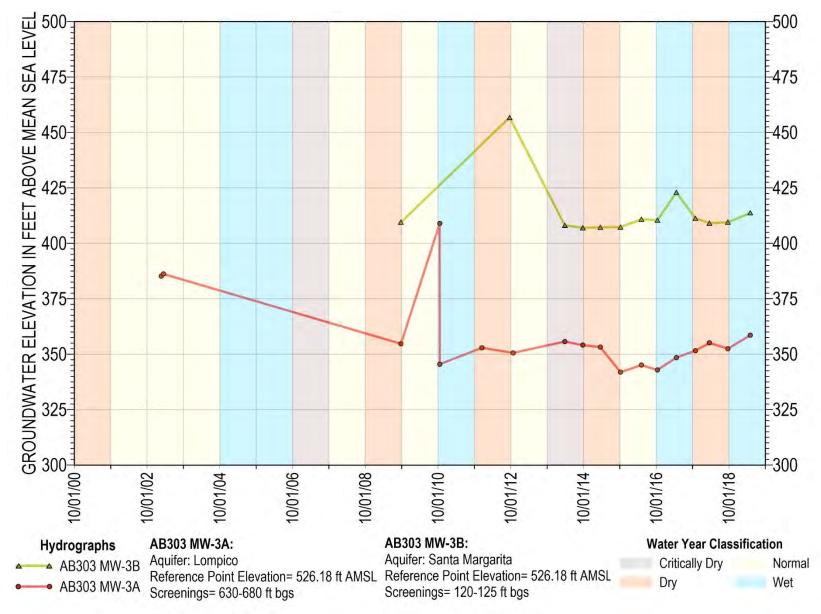


Figure 2-50. Monitoring Well AB303 MW-A and AB303 MW-B Hydrographs Illustrating Vertical Gradients Over Time

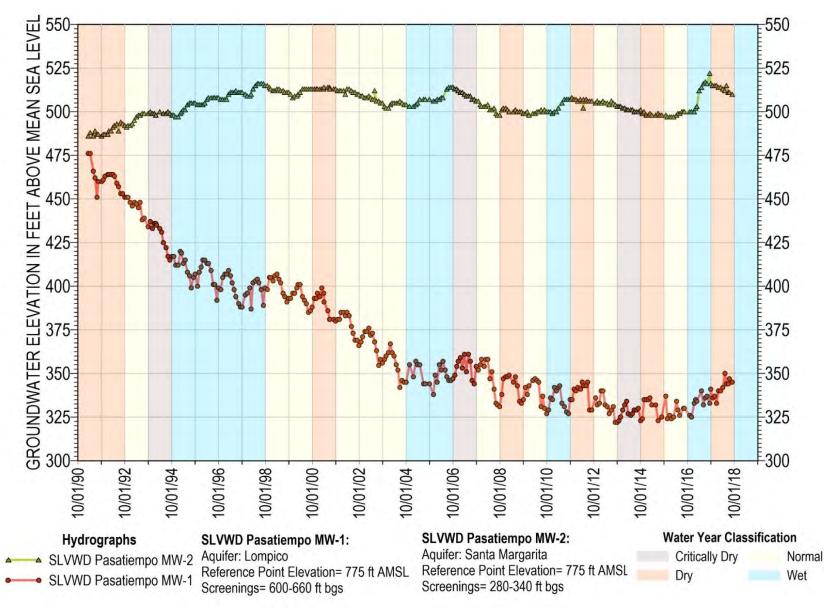


Figure 2-51. Monitoring Well SLVWD Pasatiempo MW-1 and SLVWD Pasatiempo MW-2 Hydrographs Illustrating Vertical Gradients Over Time

### 2.2.5.3 Change of Groundwater in Storage

Since the 1970s, and even possibly starting in the 1960s, there has been a consistent loss of groundwater stored in the Basin due primarily to over-pumping of the Lompico aquifer in the south Scotts Valley area. Figure 2-52 shows groundwater model simulated annual change in storage with the color of the bars correlating with the water year type, and the solid line reflecting the cumulative change in storage.

Individual annual increases of groundwater stored in the Basin correlate with wet years and normal years if they precede a dry year. Historically, normal or drier water year types generally result in groundwater lost from storage. This is reflected on Figure 2-52 where cumulative storage change shows a consistent decline. After WY2014, cumulative change in storage appears to be leveling out but it is anticipated that the overall below average rainfall from 2018 to present will continue the trend of declining groundwater in storage.

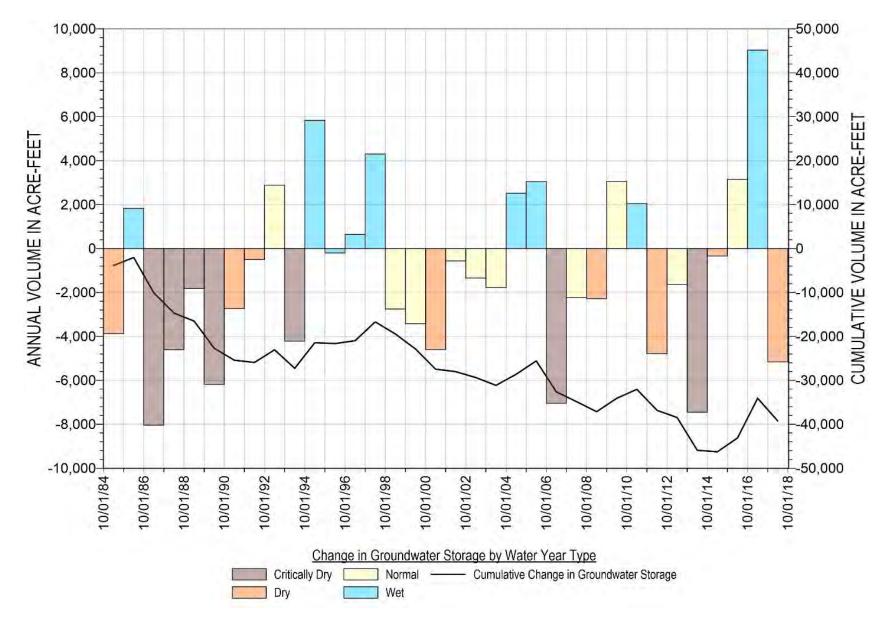


Figure 2-52. Santa Margarita Basin Annual Change of Groundwater in Storage

#### 2.2.5.4 Groundwater Quality

Groundwater in the Basin is generally of good quality and does not regularly exceed primary drinking water standards. However, both naturally occurring and anthropogenic groundwater quality concerns are present in some aquifers and areas. The following subsections discuss general groundwater quality with a focus on chemical constituents that have concentrations above state drinking water standards. The chemical constituents included in this section are used as the basis for COC for which SMC are developed in Section 3. Appendix 2D contains chemographs for wells with current groundwater quality data in the Basin.

## 2.2.5.4.1 GROUNDWATER QUALITY STANDARDS

As a relative measure of groundwater quality, this section compares groundwater quality in the Basin's different aquifers to primary and secondary drinking water standards. These standards are established by the USEPA and the California SWRCB DDW. Standards for contaminants in drinking water established by the USEPA represent the legal maximum allowable concentration for a constituent in public water systems. The maximum limits, referred to as MCLs, have been developed under the Safe Drinking Water Act. Some states, including California, have state laws or regulations which set MCL values consistent with or lower than federal MCLs, or for chemicals for which no federal MCL has been established. For example, the federal MCL for benzene is 0.005 milligrams per liter (mg/L) but the state MCL is 0.001 mg/L. MTBE, on the other hand, does not have a federal MCL but California established an MCL of 0.013 mg/L.

California MCLs are in accordance with Title 22 of the California Code of Regulations and are categorized as either primary or secondary. Primary MCLs are those which address health concerns, whereas secondary MCLs address aesthetics such as taste and odor. Not all constituents with an established primary MCL have a secondary MCL, and not all constituents with a secondary MCL have a primary MCL. Using the example of MTBE above, the primary MCL is 0.013 mg/L whereas the secondary MCL is 0.005 mg/L. Manganese, on the other hand, has no primary MCL yet has a secondary MCL of 0.05 mg/L. The California Office of Environmental Health Hazard Assessment establishes public health goals based on lifetime exposure risk for constituents with an established MCL or those for which an MCL will be established in the future, and MCL values may be revised based on the public health goal.

In addition to regulated constituents, California DDW has established notification levels and response levels for some constituents which do not have an established MCL. Recommended actions for constituents exceeding these levels are established by DDW.

# 2.2.5.4.2 GROUNDWATER QUALITY TESTING

Municipal water suppliers regularly sample and test both raw and treated water sources per state requirements contained in the California Code of Regulations, Title 22. Groundwater quality parameters typically tested for include general minerals, general physical parameters, and

organic/inorganic compounds. All municipal water sources are treated to state drinking water standards.

The Code of Regulations requires that public water systems annually provide their customers with an annual water quality report called a Consumer Confidence Report (CCR). This includes information on source water, levels of any detected contaminants, and compliance with drinking water regulations (including monitoring requirements), along with some educational information. CCRs for SLVWD and SVWD are available at the following websites: https://www.slvwd.com/water-quality/pages/consumer-confidence-reports-ccrs and https://www.svwd.org/resources-information/reports, respectively.

Groundwater quality is not regularly tested at SLVWD and SVWD monitoring wells. There have been some one-off samples collected and tested over the years, but there is no long-term groundwater quality record in any municipal monitoring well. There are longer groundwater quality records in monitoring wells associated with contamination cleanup sites. These only provide data for the period during active site assessment and remediation. Many of these monitoring wells are destroyed once clean up goals have been achieved.

Private domestic use wells are not subject to DDW drinking water regulations. However, the County requires one-time testing of nitrate, TDS, chloride, iron, and manganese for any new private well. Small water systems that supply groundwater to 15 - 199 service connections also report water quality to the County. These water quality constituents include inorganics, nitrates, arsenic, perchlorate, chromium, radiation, synthetic organic compounds, VOCs, and fuel oxygenates, which include MTBE. The frequency of monitoring ranges between 1 year and 9 years depending on the constituents. Smaller water systems with between 5 and 14 service connections have limited one-time testing requirements for inorganics and report quarterly bacteriologic water quality to the County.

# 2.2.5.4.3 NATURALLY OCCURRING GROUNDWATER QUALITY

# 2.2.5.4.3.1 Salinity

Elevated salinity in groundwater can occur from both natural geologic sources and as a result of anthropogenic groundwater contamination. Salinity in groundwater is often measured using TDS and chloride concentrations. There are no primary drinking water standards for TDS and chloride, but rather secondary drinking water standards that are set at 1,000 and 250 mg/L, respectively.

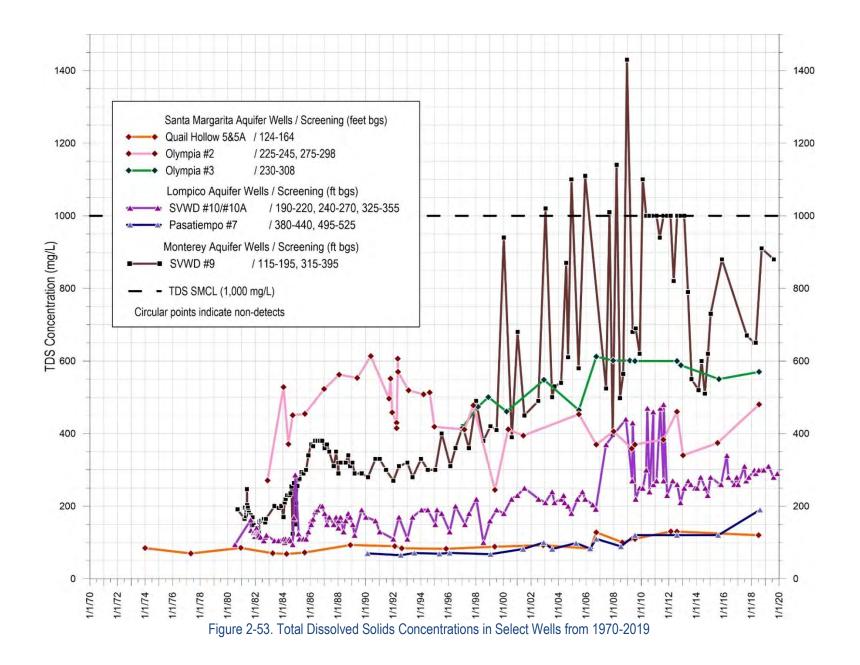
Natural waters contain some dissolved solids (salinity) from contact with soils, rocks, and other natural materials. Geologic formations can influence groundwater quality, and formations often have their own unique groundwater salinity signature. Surface activities by humans can artificially introduce salts into groundwater through the natural recharge process where infiltrating rainfall dissolves anthropogenic salts on the land surface allowing salts to enter the

underlying aquifers. Slight differences in salinity occur across the Basin due to its geology. Improperly constructed wells can also allow salts to migrate from 1 aquifer to another.

## **Total Dissolved Solids**

The regulatory drinking water limit for TDS is a SWRCB secondary MCL, that differs from a primary MCL because it is based on aesthetics rather than health risk. Santa Cruz County enforces the 1,000 mg/L upper limit of the secondary MCL. TDS concentrations in portions of the Santa Margarita aquifer are generally low as a result of its high permeability, exposure at the surface, and associated high rate of aquifer "flushing" (Johnson, 2006; Johnson, 2009). In areas where wells pump from the Santa Margarita aquifer and data on TDS concentrations are available, the following observations on Santa Margarita aquifer TDS are made:

- Quail Hollow has relatively low TDS concentrations typically below 150 mg/L (Figure 2-53)
- The Olympia area has higher TDS concentrations typically ranging between 200 and 600 mg/L (Figure 2-53)
- Historical TDS concentrations in Santa Margarita aquifer wells in the Pasatiempo/Camp Evers/southern Scotts Valley area were lower and more stable than TDS concentrations in the Olympia wells (Johnson, 2009). Since the Santa Margarita aquifer is no longer pumped by municipal suppliers in the Pasatiempo/Camp Evers/southern Scotts Valley area there is no current testing of groundwater quality to determine if this is still the case.

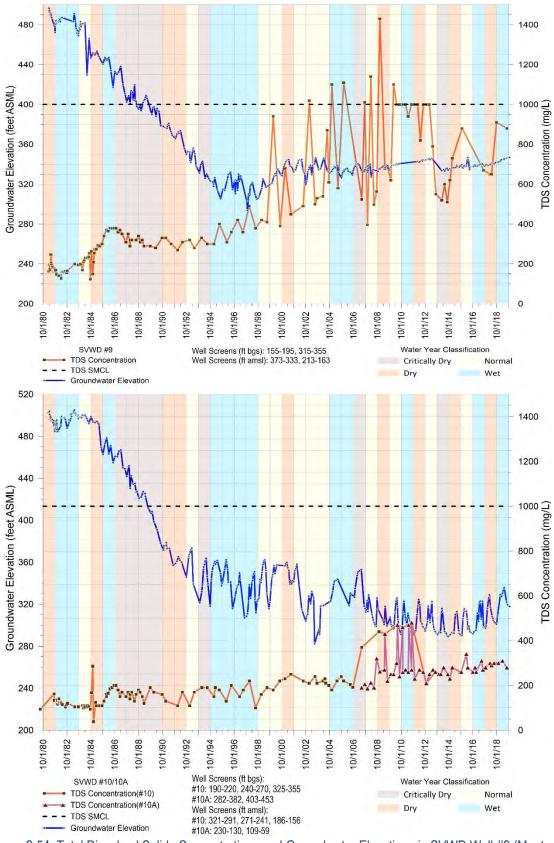


There are very few wells screened in the Monterey Formation that have groundwater quality data. SVWD's Well #9, the only Monterey Formation well in the Basin with long-term and recent groundwater quality data, has TDS concentrations ranging from 300 to 1,430 mg/L (Figure 2-54). Together with 2 Lompico aquifer wells (SVWD #10A and SLVWD Pasatiempo #7), SVWD's Well #9 has an increasing TDS trend. It is thought its increased TDS concentration is linked to the dewatered Santa Margarita aquifer in the area that has caused reduced leakage of good quality water to the underlying aquifers (Johnson, 2009). High TDS concentrations appear to correspond to periods when the well was being pumped more and thereby extracting a greater proportion of its groundwater from deeper in the Monterey Formation which is known to have elevated TDS because of its marine origin and more limited flushing. This well is no longer used by SVWD for water supply because of its low yield and poor water quality. Further supporting the occurrence of saline water in the Monterey Formation are reports of saline water received by Santa Cruz County from well drillers working in the lower Newell Creek and lower Zayante Creek areas.

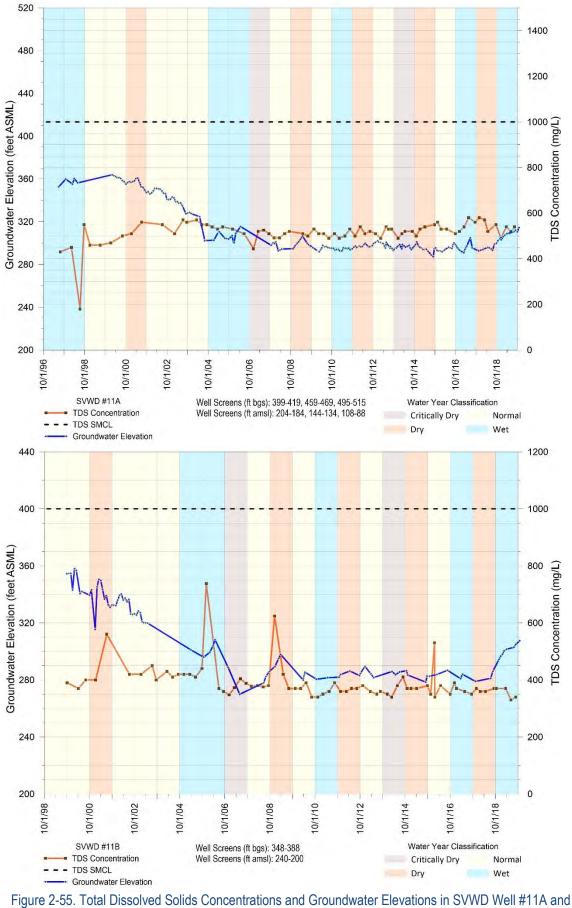
Wells screened in the Lompico and Butano aquifers do not exceed TDS secondary drinking water standards and concentrations typically range from 200 to 700 mg/L (Figure 2-53). Municipal extraction wells with increasing TDS trends as described above are SVWD #10A and SLVWD Pasatiempo #7. Similar to increased TDS concentrations in SVWD #9 in the Monterey Formation, increased TDS appears to correspond to declining groundwater elevations (Figure 2-54). However, a corresponding TDS increase and groundwater elevation decrease in the Lompico aquifer does not always occur, as shown on Figure 2-55 where TDS does not increase despite groundwater elevation declines in the SVWD's El Pueblo wellfield (SVWD #11A and 11B). This indicates that the increasing TDS trend associated with declining groundwater elevations in the Lompico aquifer may just be confined to the Pasatiempo/Camp Evers/southern Scotts Valley area.

Of interest, there is a known area of elevated salinity north of the Basin between Kings and Bear Creeks that is likely associated with connate water. Connate water is saltwater water trapped in the pore spaces of marine sediments when it was deposited and subsequently buried by younger sediments. A USGS water resource investigation in 1977 indicated that this area has some saline groundwater and surface water that may be degraded by connate water leaking upward from depth through improperly sealed, abandoned oil test wells (USGS, 1977). Although the source of saline water is outside of the Basin, higher salinity water does impact streams upgradient of the Basin which then flow into the Basin thereby slightly impacting surface water quality in the Basin.

Figure 2-56 summarizes the spatial distribution of TDS and chloride across the Basin by aquifer.







SVWD #11B (Lompico Aquifer)

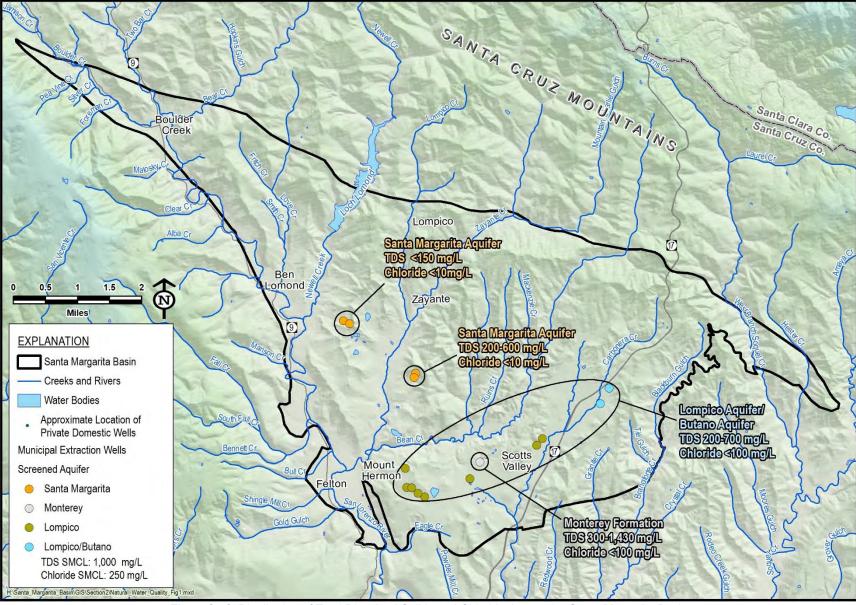


Figure 2-56. Distribution of Total Dissolved Solids and Chloride Across the Santa Margarita Basin

### Chloride

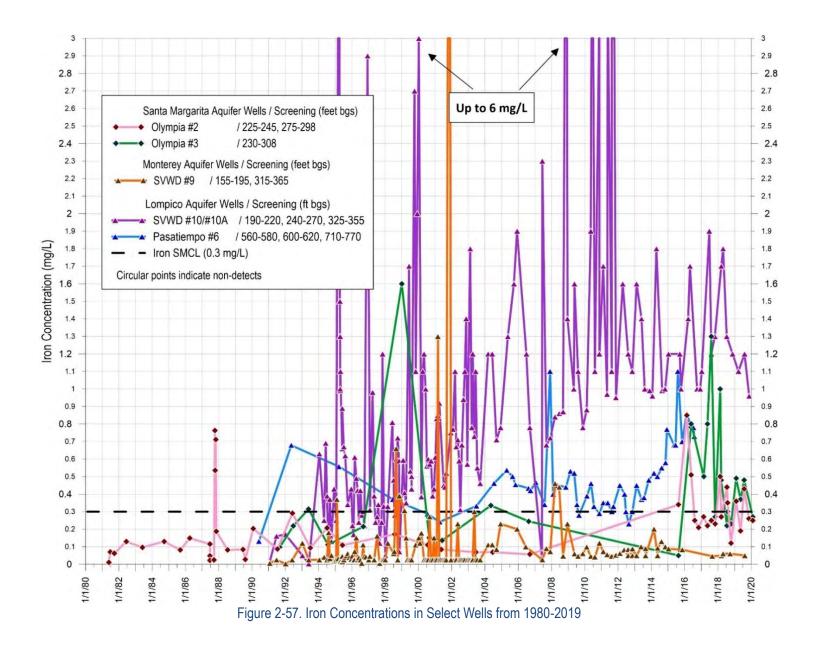
Chloride can be a major component of TDS and is used to determine salinity in groundwater. Chloride concentrations in the Basin are well below chloride's secondary MCL of 250 mg/L and are typically below 100 mg/L. Apart from increasing chloride in the Monterey Formation and Lompico aquifer in the Pasatiempo/Camp Evers/southern Scotts Valley area that mirror TDS trends, chloride concentrations do not have increasing (or decreasing) trends over time. Appendix 2D contains plots of chloride over time for wells with recent groundwater quality data.

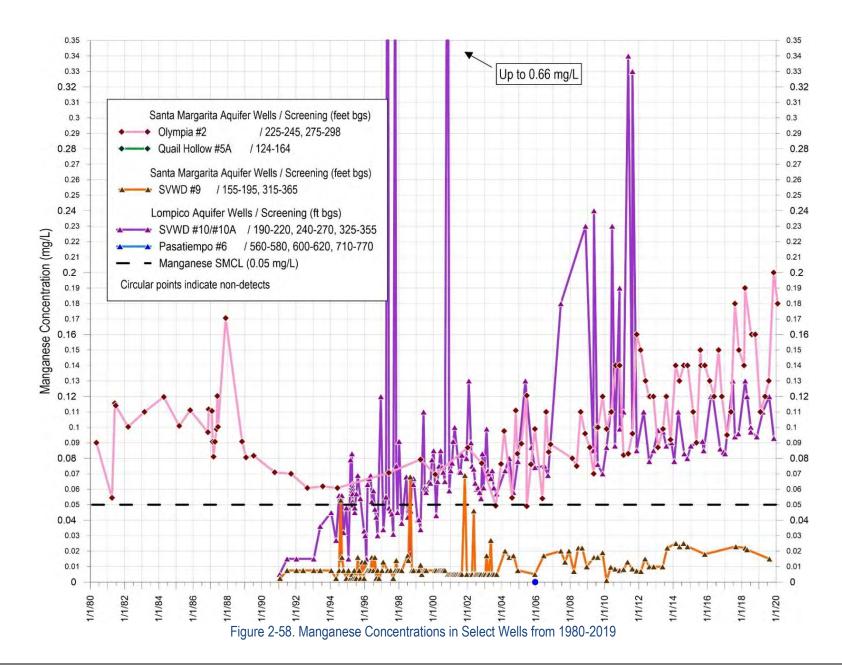
#### 2.2.5.4.3.2 Iron and Manganese

Although iron and manganese are required nutrients in the human diet, concentrations above secondary drinking water standards can create aesthetic problems including metallic taste, staining, accumulation of oxides in pipes, and eventually toxicity. Iron and manganese occur naturally in much of the world's groundwater and surface water but can also originate from anthropogenic sources including automobile exhaust and manufacturing (WHO, 2011). The state secondary MCLs for iron and manganese are 0.3 and 0.05 mg/L, respectively.

Iron and manganese concentrations are detected above state secondary MCL in all Basin aquifers, but not in all wells. The widespread occurrence of iron and manganese detections have a naturally occurring origin, associated with the dissolution of metals present in the Basin's geologic formations. There have been no trends in iron or manganese concentrations associated with contaminating activities. All groundwater extracted for municipal purposes with elevated iron and manganese is treated to reduce concentrations below secondary MCLs prior to distribution. Small water systems report iron and manganese concentrations to the County to ensure public health.

As with TDS, previous analysis has noted generally lower iron and manganese in some areas of the Santa Margarita aquifer as a result of high rates of aquifer "flushing" (Johnson, 2009; Johnson, 2016). Concentrations in these areas are consistently below state secondary MCLs including frequent non-detects (Figure 2-57 and Figure 2-58). However, iron and manganese concentrations above respective secondary MCLs do occur in other areas of the Santa Margarita aquifer, such as in the Olympia area, where concentrations of iron and manganese can be as high as 1.5 mg/L and 0.33 mg/L, respectively. Figure 2-59 shows iron and manganese concentrations for extraction well SLVWD Olympia #2 versus its groundwater elevations. Over the period of record, there have been both decreases and increases in manganese concentrations, none of which appear related to changing groundwater elevations. Iron concentrations do not follow the same trend as manganese and generally remain below the secondary MCL, but they do periodically and temporarily increase above the secondary MCL. For the most part, changes in iron concentrations do not appear to be influenced by changing groundwater elevations, although the historically low groundwater elevation for this well in WY2016 did correspond to 2 samples above the secondary MCL during that year (Figure 2-59).





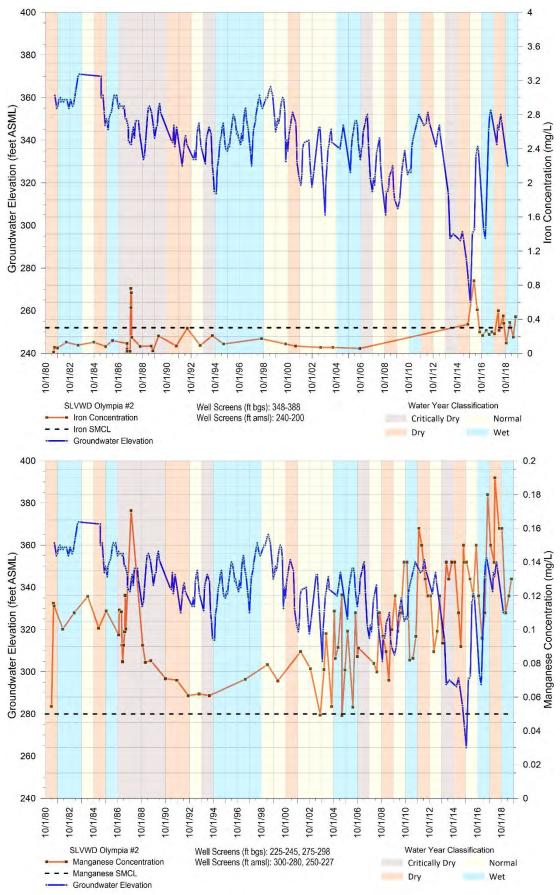


Figure 2-59. Historical Iron and Manganese Concentrations and Groundwater Elevations in SLVWD Olympia #2 (Santa Margarita Aquifer)

Iron and manganese concentrations in the Santa Margarita aquifer are found to be directly correlated with groundwater residence time, and therefore inversely correlated with the rate of aquifer flushing driven by rainfall (Johnson, 2009). Furthermore, where Santa Margarita Sandstone contacts overlying Santa Cruz Mudstone and underlying Monterey Formation, increased iron and manganese concentrations in the Santa Margarita aquifer can occur (Johnson, 2009).

Groundwater in SVWD #9, which is screened in the Monterey Formation, generally has iron and manganese concentrations below secondary MCLs that occasionally spike higher (Figure 2-57 and Figure 2-58). There are no groundwater quality data for other Monterey Formation screened wells.

Iron and manganese concentrations in the Lompico aquifer are typically above state secondary MCLs and can reach concentrations of 6 mg/L and 0.66 mg/L (Figure 2-57 and Figure 2-58), respectively. An increasing trend in iron and manganese has been observed in SVWD Well #10/10A since samples were first analyzed in 1990. There is a possibility the increase corresponds with its declining groundwater elevation (Figure 2-60). However, this is not conclusive as there are no iron and manganese data prior to 1990 for the period when most of the groundwater elevation decline occurred. Lompico aquifer screened extraction well SVWD #11B has different trends in iron and manganese even though it is only 1-mile northeast of SVWD Well #10/10A. This well has no trend in iron and declining manganese concentrations with declining groundwater elevations (Figure 2-61). In contrast, extraction well SVWD #11A near SVWD #11B has a decreasing iron trend and no manganese trend (Figure 2-62). These differences within the same aquifer suggest that differences in how each well is operated and from where in the Lompico aquifer it pumps has an influence on its iron and manganese concentrations.

SVWD wells screened within both the Lompico and Butano aquifers, such as extraction well SVWD Well #3B, generally have iron and manganese concentrations below secondary MCLs with occasional temporary spikes above their secondary MCLs (Figure 2-63). There does not appear to be any iron or manganese concentration correlation with water year type or groundwater elevation.

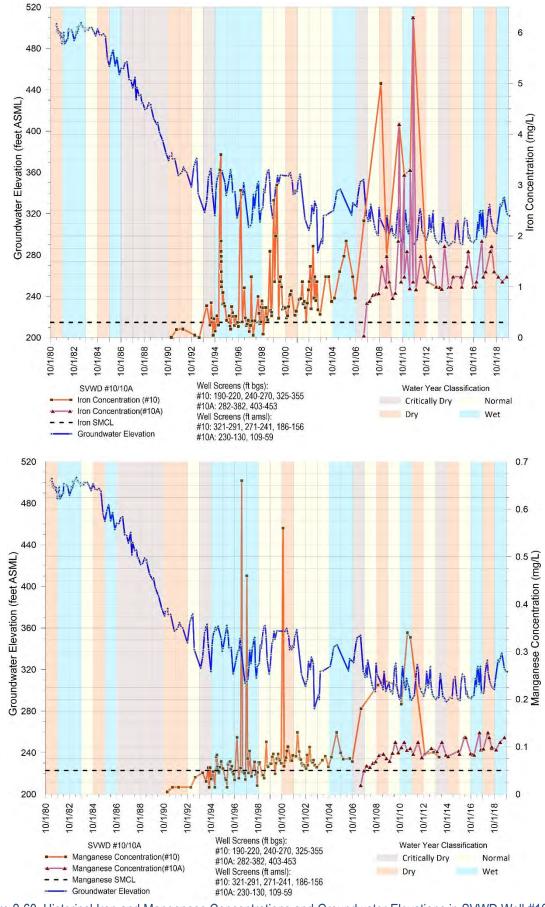
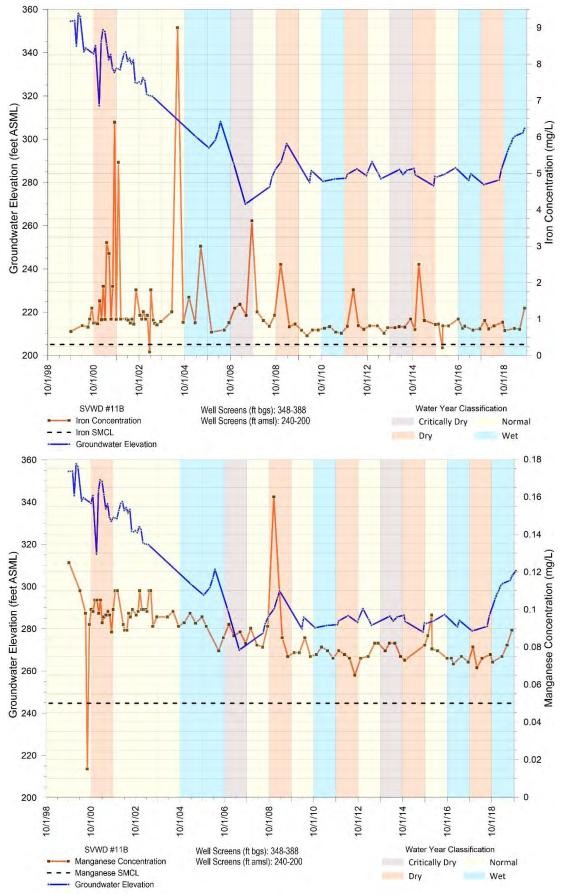


Figure 2-60. Historical Iron and Mangenese Concentrations and Groundwater Elevations in SVWD Well #10/10A (Lompico Aquifer)





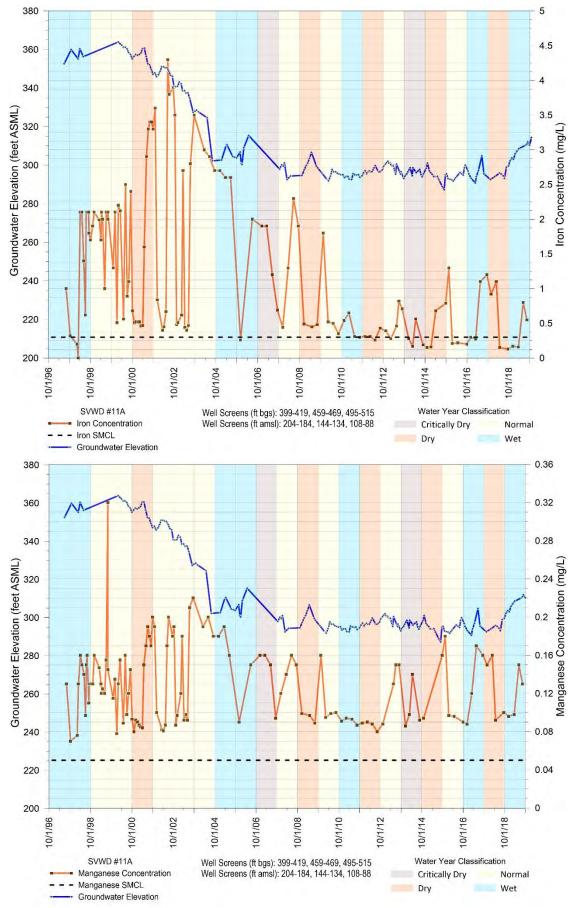
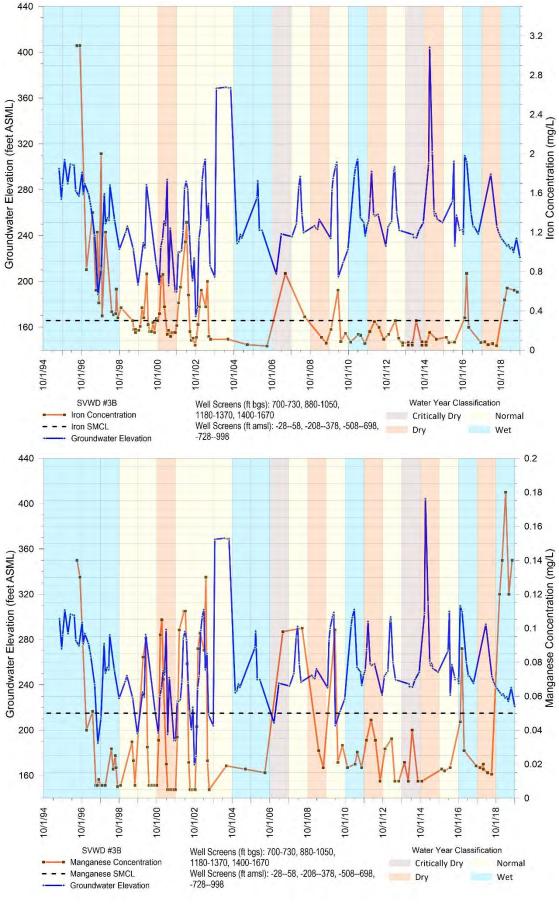


Figure 2-62. Historical Iron and Mangenese Concentrations and Groundwater Elevations in SVWD Well #11A (Lompico Aquifer)





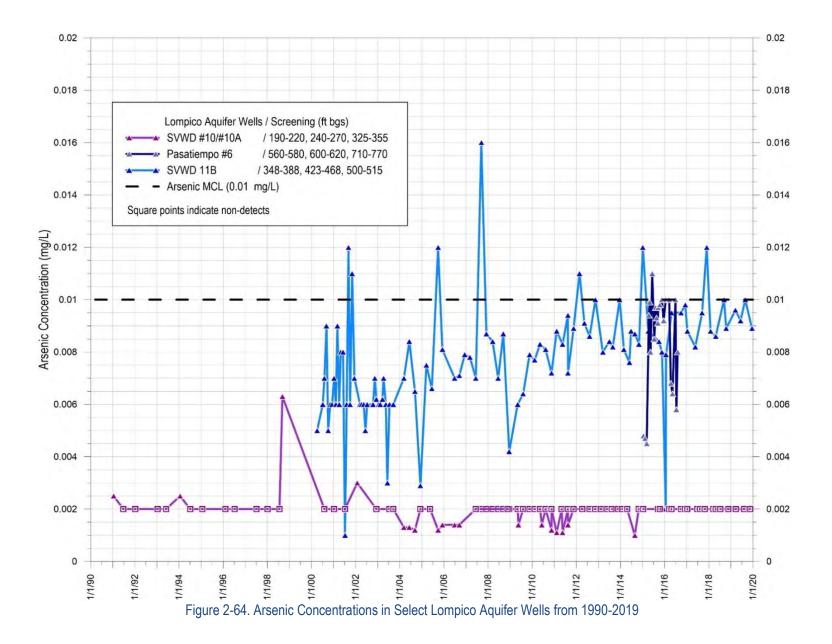
#### 2.2.5.4.3.3 Arsenic

Arsenic is a trace element often naturally present in groundwater that can negatively impact human health when consumed. Arsenic occurs naturally and is ubiquitous in the environment. It is found in many drinking water sources in California and is commonly associated with deeper portions of sedimentary fill-basins throughout the western United States. (Anning *et al.*, 2012). The primary MCL for arsenic is 0.010 mg/L.

Arsenic concentrations above the MCL (up to 0.025 mg/L) are found periodically in wells pumping from the Lompico aquifer (Figure 2-64). Due to wells with groundwater quality data in the Lompico aquifer being limited to wells in the Pasatiempo and Scotts Valley portions of the Basin (Figure 2-66), there are no arsenic data for the Lompico aquifer in other portions of the Basin. Non-detect or low detections of arsenic in the Basin's other aquifers (all wells with data are included in Appendix 2D), including the Butano aquifer support the observation that elevated arsenic is limited to the Lompico aquifer.

Arsenic is occasionally detected above its MCL in surface waters in the northern and western portions of the Basin, such as near Boulder Creek and south Felton where the Lompico aquifer is exposed at the surface in this area. The iron and manganese treatment process used for groundwater extracted for municipal purposes coincidentally treats arsenic to below MCLs prior to distribution.

Except for the Lompico aquifer extraction well SVWD #11B, there are no increasing arsenic concentration trends in wells with arsenic detections. Increasing arsenic concentrations in SVWD #11B appear to be correlated with groundwater elevation declines and may reflect the well drawing groundwater from a different portion of the aquifer than SVWD #11A (Figure 2-65). SVWD #11A is only 725 feet from SVWD #11B but is screened deeper thereby extracting groundwater from deeper in the Lompico aquifer.



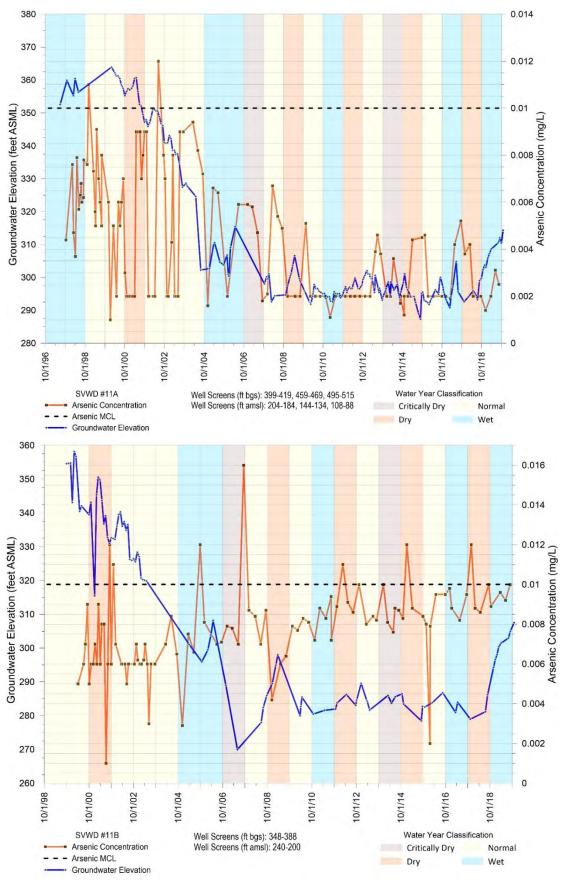


Figure 2-65. Historical Arsenic Concentrations and Groundwater Elevations in SVWD #11A and SVWD #11B

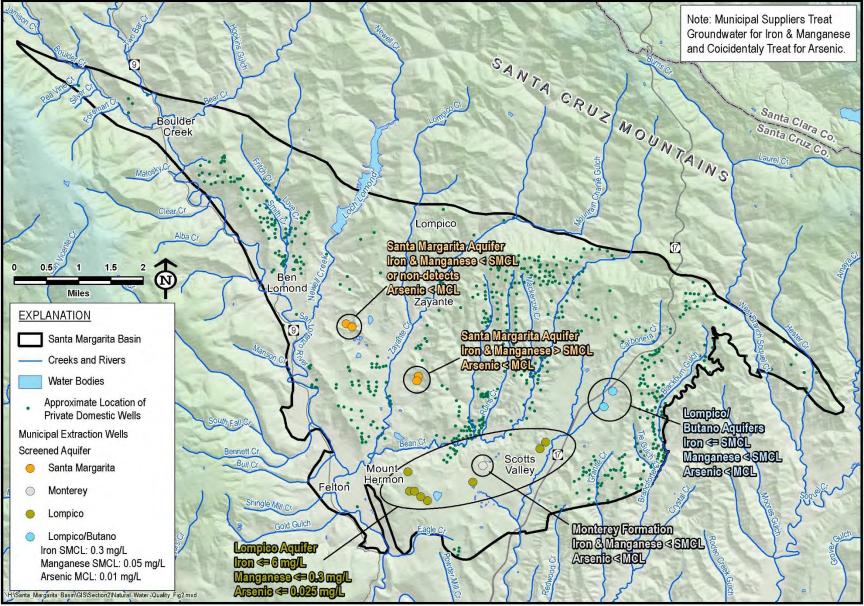


Figure 2-66. Areas of Elevated Naturally Occuring Groundwater Quality

#### 2.2.5.4.4 ANTHROPOGENIC CONSTITUENTS OF CONCERN IN GROUNDWATER

#### 2.2.5.4.4.1 Nitrate

#### **Nitrate Sources**

Elevated nitrate in groundwater is typically derived from anthropogenic sources such as fertilizer applied to crops and turf, animal operations, such as livestock/stables, and human sources such as wastewater treatment plant effluent and septic tanks. In response to observed increased nitrate concentrations in the San Lorenzo River in the 1980s and 1990s, the County prepared a San Lorenzo Nitrate Management Plan to evaluate the impacts of nitrogen release from septic systems and other sources, and to develop recommendations for reduction of nitrate levels in groundwater and surface water (County of Santa Cruz, 1995). The 1995 Nitrate Management Plan found that 76% of the nitrate load in the San Lorenzo River originated from human waste including septic systems and sewer discharges. The remaining 24% was associated with natural (animal and plant) sources (16%), livestock and stables (6%), and fertilizer use (2%). The Nitrate Management Plan also found that the nitrate concentrations occurring in the San Lorenzo River at that time did not appear to have any adverse impacts on fishery resources, and that impacts on recreation were low.

Historically, the Hanson (also known as Kaiser) quarry in the Pasatiempo area was used to dispose of several thousand gallons per day of primary effluent from the Scotts Valley WRF constructed in 1964 (USGS, 1977). The City of Scotts Valley is the only area of the Basin that is sewered although there are still approximately 445 operating septic systems (6% of systems in the Basin) within City limits (Figure 2-67). The vast majority of the Basin's residents, as shown on Figure 2-67, use septic systems to treat and dispose of sanitary waste. Using land use data and County septic system inspection records, it is estimated that there are approximately 7,789 septic systems in the Basin. Table 2-18 summarizes the estimated distribution of septic systems, with a major proportion of the Basin's septic systems in areas supplied water by SLVWD.

| Water Supplier           | Estimated Number of<br>Septic Systems<br>(2018) | Percent |
|--------------------------|---|---------|
| SLVWD                    | 5,275   | 68%     |
| Private domestic wells   | 784   | 10%     |
| SVWD                     | 747   | 10%     |
| Mount Hermon Association | 586   | 7%      |
| Small Water Systems      | 397   | 5%      |
| Total                    | 7,789   |         |

#### Table 2-18. Santa Margarita Basin Septic System Distribution

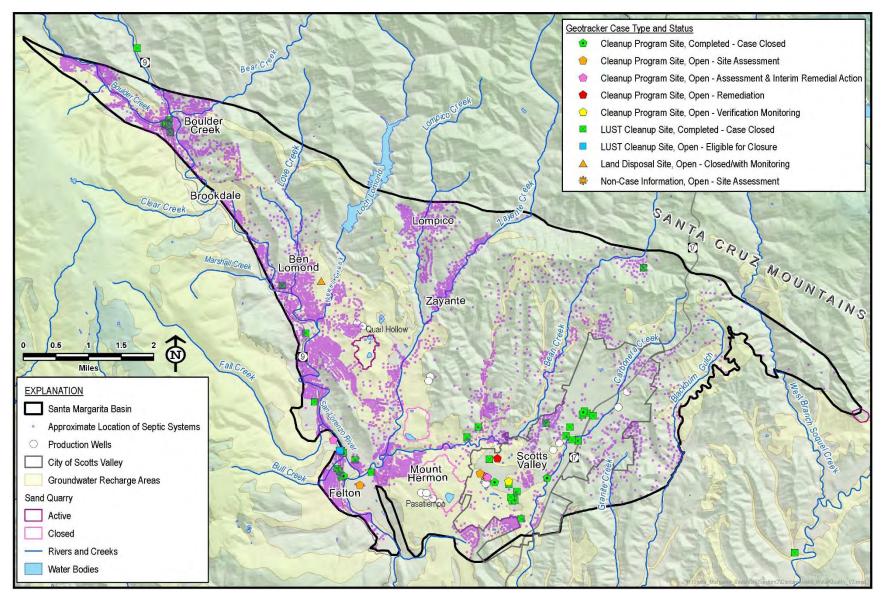


Figure 2-67. Potential Groundwater Contamination Sources

If sited or operated incorrectly, septic systems can be a significant source of groundwater contamination. The USEPA (2001) describes a typical household septic system as:

A septic tank, a distribution box, and a leachfield. Wastewater flows into the septic tank, where it is held for a period of time to allow suspended solids to separate out. The heavier solids collect in the bottom of the tank and are partially decomposed by microbial activity. Grease, oil, and fat, along with some digested solids, float to the surface to form a scum layer. The partially clarified wastewater that remains between the layers of scum and sludge flows to the distribution box, which distributes it evenly through the leachfield. The leachfield is a network of perforated pipes laid in gravel-filled trenches. Wastewater flows out of the pipes, through the gravel, and into the surrounding soil. As the wastewater effluent percolates down through the soil, chemical and biological processes remove some of the contaminants before they reach groundwater.

Nitrogen, primarily from urine, feces, food waste, and cleaning compounds, is present in sanitary wastewater. Consumption of nitrates can cause methemoglobinemia (blue baby syndrome) in infants, which reduces the ability of the blood to carry oxygen. If left untreated, methemoglobinemia can be fatal for affected infants. Due to this health risk, a drinking water standard of 10 mg/L is set for nitrate measured as nitrogen (N) or 45 mg/L for nitrate as nitrate (NO<sub>3</sub>). Even properly functioning conventional septic systems may contribute nitrogen to groundwater exceeding this standard (USEPA, 2001).

The CCRWQCB has historically delegated authority to oversee and regulate the installation of septic systems to SCEH through a memorandum of understanding. The County must comply with the minimum standards contained in the Basin Plan in order to keep the authority to permit septic systems. The County Board of Supervisors has adopted Section 7.38 of the County Code (the Sewage Disposal Ordinance) which specifies the standards for septic system installation in Santa Cruz County. The County is currently in negotiations with the Regional Board for establishment of a LAMP, which will be in compliance with the California Water Board's 2012 Water Quality Control Policy for Siting, Design, Operation and Maintenance of Onsite Wastewater Treatment Systems.

# Nitrate Concentrations in Groundwater

Maximum nitrate (as N) detections in municipal wells from 2010 to 2020 were 3.6 mg/L in the Santa Margarita aquifer, and 0.7 mg/L in the Lompico aquifer which are below the nitrate (as N) MCL of 10 mg/L. Nitrate concentrations are generally higher in the permeable Santa Margarita aquifer due to its widespread exposure at the surface and proximity to potential nitrate contamination sources such as septic tanks and livestock/stables. The description of nitrate concentrations below is limited to areas where groundwater quality data are available.

Figure 2-68 plots nitrate (as N) concentrations in SLVWD Quail Hollow extraction wells from 1970-2020. These wells are screened in the Santa Margarita aquifer at different depths as noted on the chart. Near-surface sources of nitrate have a greater impact on shallower wells (Quail Hollow #5 and #5A) compared to the deeper screened Quail Hollow #4 and #4A wells. There are also more septic systems potentially impacting Quail Hollow #5/5A than Quail Hollow #4/4A. Figure 2-68 shows that from the 1970s to the 1990s, during the County's greatest population growth (Figure 2-35), nitrate concentrations increased in the Santa Margarita aquifer in the Quail Hollow area. Nitrate concentrations peaked in WY1987 which was during the 6-year statewide drought that extended from WY1986 through WY1991. Johnson (1988) demonstrated with a groundwater model that the nitrate peak at Quail Hollow was associated with late-season, drought-year pumping and the number of septic systems within the wells' capture zones. Johnson forewarned that nitrate concentrations had the potential to increase again in the future. Thus far, only a temporary spike that remained below drinking water standards occurred during the WY2012 through WY2015 statewide drought in the Quail Hollow #5A well (Figure 2-69). From Figure 2-69, it does not appear that there is any correlation between nitrate concentrations, water year type, and groundwater elevation. It should be noted, however, that the nitrate data plotted on Figure 2-69 is from groundwater quality samples collected every 3 years per DDW requirements. Comparing nitrate concentrations with water year type and groundwater elevations does not tell a complete story because the 3-year sampling frequency does not allow for comparisons at a seasonal level.

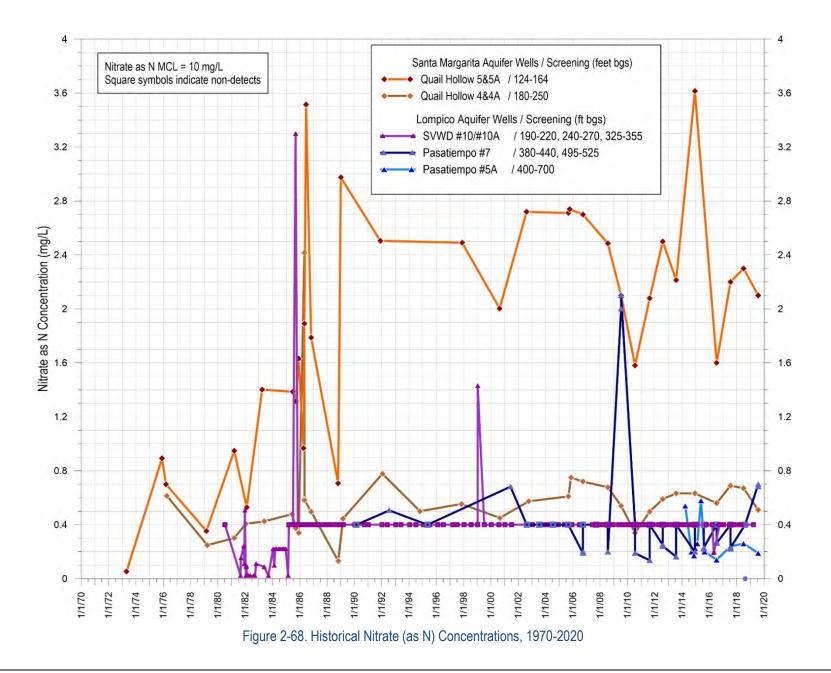
Apart from the temporary increase in WY2015, concentrations in the Quail Hollow wells have been stable or slowly decreasing (Figure 2-68), possibly in response to the County's efforts starting in 1986 to work with property owners to reduce the occurrence of failing septic systems as well as instituting new requirements for the construction and performance of new and existing septic systems, including the requirement for enhanced treatment for effluent nitrogen reduction for new and replacement systems in sandy soils.

Historically, the Santa Margarita aquifer in the Pasatiempo/southern Scotts Valley area was impacted by nitrate (as N) up to 6 mg/L due to septic and sewer waste disposal described above in the section on nitrate sources (Johnson, 2009). Recent nitrate concentration data are not available since the Santa Margarita aquifer is no longer pumped for municipal use.

Included on Figure 2-68 are public water supply wells screened in the Lompico aquifer. Groundwater in the Lompico aquifer generally has lower nitrate concentrations than the Santa Margarita aquifer because of greater travel time nitrate has to reach the deeper aquifer from the surface. The extraction well, SVWD #10/10A, is screened in the Lompico aquifer below the Monterey Formation, which forms a barrier to downward recharge, and has mostly non-detects of nitrate. The SLVWD's Pasatiempo wells, on the other hand, are in an area where the Monterey Formation is absent or very thin. With the barrier between the Santa Margarita aquifer and Lompico aquifer missing, nitrate concentrations are slightly higher than in areas overlain by the Monterey Formation but are lower than in the Santa Margarita aquifer (Figure 2-68). The few public water supply wells screened in the Butano aquifer mostly have no detectable nitrate due to the very deep occurrence of the aquifer.

County well permitting code requires well owners of new private domestic wells to submit a single groundwater quality test result following well installation. Private domestic wells are more vulnerable to nitrate contamination than municipal wells because private wells are typically shallower and are closer to septic systems. The period from 2010 to 2019, only had 1 well with an elevated nitrate (as N) concentration of 4.9 mg/L and the remainder of the nitrate concentrations were less than 1 mg/L.

Figure 2-70 summarizes the Basin's spatial distribution of nitrate concentrations for different aquifers described above.



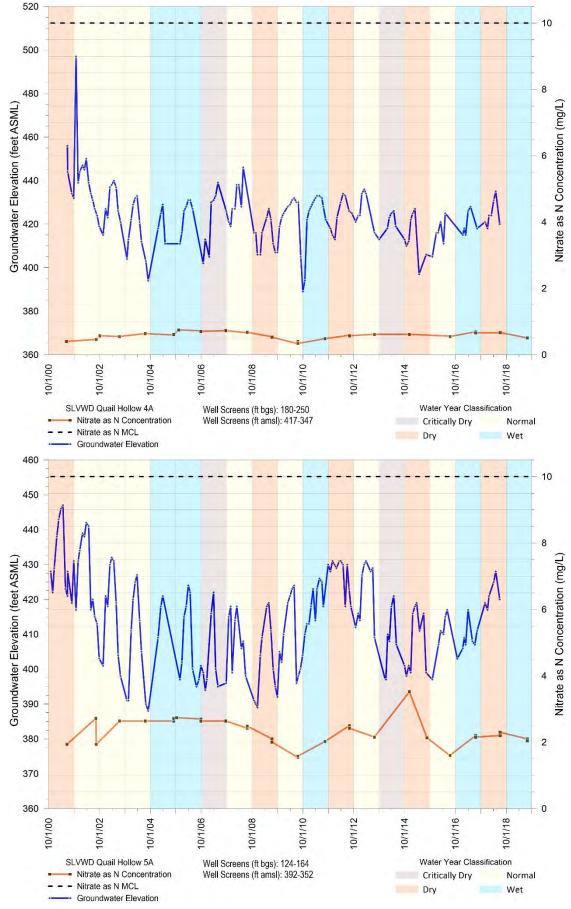


Figure 2-69. Historical Nitrate Concentrations and Groundwater Elevations in SLVWD Quail Hollow #4A and #5A (Santa Margarita Aquifer)

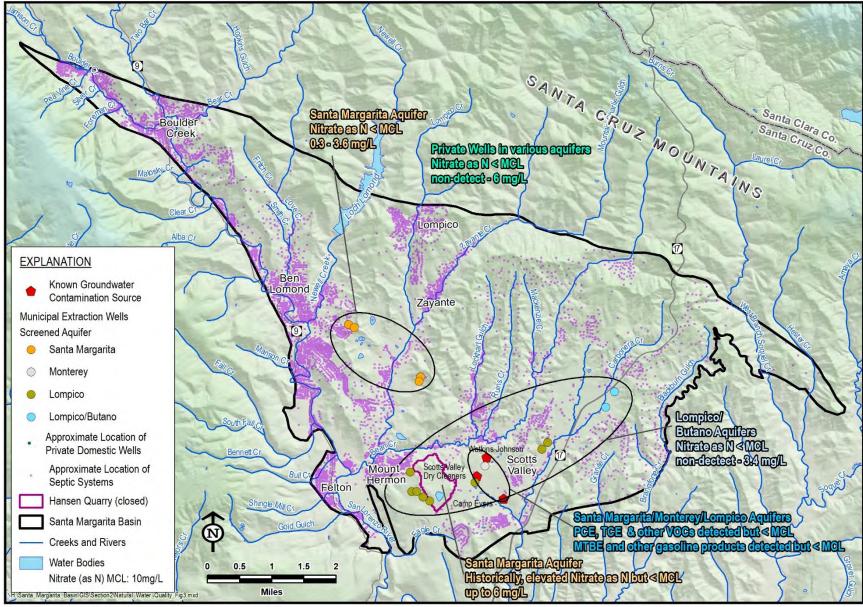


Figure 2-70. Areas of Known Anthropogenic Groundwater Quality Impacts

### Nitrate Concentrations in the San Lorenzo River

Water quality in the Basin has a strong influence on water quality in the San Lorenzo River. Nitrate released from septic systems, livestock, fertilizer use, and other sources passes readily through the sandy soil, into the basin groundwater and eventually into tributary streams and the San Lorenzo River. Summer average nitrate (as N) concentrations at the San Lorenzo River at Felton from 1976 to 1993 was 0.42 mg/L (County of Santa Cruz, 1995). More recently, nitrate (as N) concentrations at this same location averaged 0.47 mg/L between September 2011 and September 2018 (converted from nitrate (as NO<sub>3</sub>) of 2.1 mg/L; Trussell Technologies Inc., 2019). This indicates that nitrate concentrations in the San Lorenzo River at Felton have increased approximately 11% over the past 30 years.

The San Lorenzo River has been designated as impaired by the State and the USEPA due to elevated levels of nitrate, which stimulates increased algal growth and release of compounds that degrade the quality of drinking water and require increased cost for treatment. Increased nitrate and algal growth also cause impacts in the San Lorenzo lagoon, degrading salmonid habitat and potentially creating harmful algal blooms. Sixty five percent of the nitrate load in the River originates from the Basin, the majority of which is from septic systems.

In order to reduce nitrate levels in the San Lorenzo River, the County developed the San Lorenzo Nitrate Management Plan in 1995, and the CCRWQCB adopted a Nitrate TMDLPurisma of 0.33 mg/L (as N). These plans call for various measures to prevent any increased nitrate discharge and to reduce existing sources, particularly requiring individual enhanced treatment systems as existing septic systems in sandy soils are replaced or upgraded. Additionally, the use of recycled water in the basin requires additional treatment for denitrification before the water can be used.

# 2.2.5.4.4.2 Constituents of Emerging Concern

Constituents of emerging concern (CECs), including pharmaceuticals and personal care products, are detected at low levels in the Basin's surface water and groundwater. CEC pathways to surface and groundwater resources are similar to nitrate since these constituents are typically found in wastewater. New and emerging contaminants are currently unregulated but may be subject to future regulation. Examples of new and emerging contaminants are N-Nitrosodimethylamine, and 1,4-dioxane, disinfection byproducts, and perfluorinated substances.

The Unregulated Contaminant Monitoring Rule (UCMR) is part of the federal Safe Drinking Water Act Amendments of 1996 and administered by the U.S. Environmental Protection Agency (USEPA). SVWD and SLVWD have had CECs tested in their source waters and treated water in three separate UCMR testing cycles: 2009/2010 (UCMR 2), 2014/2015 (UCMR 3), and 2018/2019 (UCMR 4). Apart from very low levels of brominated haloacetic acid disinfection byproducts in treated water, there have been no CECs detected in groundwater or surface water

that are the 2 water districts' sources of water. UCMR data can be accessed from the USEPA (<u>https://www.epa.gov/dwucmr/occurrence-data-unregulated-contaminant-monitoring-rule</u>).

The San Lorenzo River which is a primary source of water for the City of Santa Cruz has detections of CECs at both the Tait and Felton diversions. The Tait diversion is south of the Basin and the Felton diversion is within the Basin. The City's CEC testing was initially undertaken to inform planning for upcoming improvements to the Graham Hill WTP (City of Santa Cruz, 2016b); it is now conducted annually and includes CEC testing of influent and effluent from the treatment plant. The most common CECs detected in raw San Lorenzo River water samples are 2 types of artificial sweeteners, Sucralose (i.e., Splenda) and Acesulfame-K, (i.e. Sunett and Sweet One). Sampling conducted over time and during different seasons found that the most diverse set of CECs were found in the first flush sample that reflects the influence of the first significant rainfall of the season on river flows and is intended to capture the impacts on water quality of both surface runoff and rewetting of the streambed.

Table 2-19 summarizes 1 year of monthly samples tested for CECs, including frequency of detections in either the raw source water blend and/or the treated drinking water at the Graham Hill WTP. In this 1-year WTP study, 59 total detections out of 2,304 CECs measured, which equals a 2.6% rate of CEC detection. Blending of the City's raw water sources prior to treatment was documented to decrease the higher CEC concentrations measured in the San Lorenzo River. Samples collected during the drier months of May through September measured lower concentrations of artificial sugars (universal indictors of wastewater) and a dissimilar variety of CEC compounds compared to those CECs detected during the wetter periods. This occurs because of CECs entering the San Lorenzo River as either surface water runoff or septic system effluent through saturated underground water flow, which are less prevalent during dry season conditions. During these warmest months of the year, weekday, and weekend recreational activities in and around the San Lorenzo River are a probable source of human contamination from swimming and wading, as increased pharmaceutical and personal care products detections.

While there are few regulations for CECs at this time, it is expected there may be more in the future. There is a high likelihood that additional treatment techniques will be used to remove or reduce CECs from the treated drinking water which will be more costly and likely require upgrades to existing WTPs.

# Table 2-19. Summary of Constituents of Emerging Concern Detections in Raw Source Water Blend and/or Treated Drinking Water at the Graham Hill Water Treatment Plant (2016/2017)

| СЕС Туре                       | Chemical Type or Use with Common Name<br>if Applicable  | Number of CECs<br>detected in the raw<br>source water blend<br>and/or treated drinking<br>water in 2016/2017 | Number of Detections                          |
|--------------------------------|---|--|---|
| Artificial                     | Artificial sweetener (Sunett and Sweet One)   | Acesulfame- K (16)   | 23 detections ranging                         |
| sweeteners and                 | Artificial sweetener (Splenda)  | Sucralose (5)  | from 6-320 ng/L, average                      |
| caffeine                       | Stimulant (coffee, tea, some energy drinks)   | Caffeine (2)   | detection of 70 ng/L                          |
|                                | Antibiotic  | Erythomycin (6)  |   |
|                                | Contrast media used for x-ray imaging   | lohexal (4)  |   |
|                                | Organic chemical used in the manufacture of a variety of other products such as dyes, some pharmaceuticals, and niacin (vitamin B3) | Quineline (3)  | 22 detections ranging                         |
| Pharmaceuticals                | Pain relief medicine  | Acetaminophen (2)  | from 6-130 ng/L, average detection of 34 ng/L |
|                                | Veterinary drug for swine   | Carbadox (2)   | detection of 34 hg/L                          |
|                                | Antacid and antihistamine   | Cimetidine (2)   |   |
|                                | Anti-inflammatory medicine  | Meclofenamic acid (2)  |   |
|                                | High blood pressure medicine  | Diltiazem (1)  |   |
|                                | Insect repellent  | DEET (5)   | 8 detections ranging from                     |
| Herbicides and<br>insecticides | Herbicide   | Chloridazon (2)  | 5-60 ng/L, average                            |
| Insecticides                   | Herbicide   | Chlorotoluron (1)  | detection of 23 ng/L                          |
| Personal care                  | Alkylphenols used in manufacturing of<br>antioxidants, lubricating oil additives, and<br>laundry and dish detergents                | 4-nonylphenol (4)  | 5 detections ranging from                     |
| products                       | Paraben family of preservatives in personal care products found in cosmetics, pharmaceuticals and foods                             | Propylparaben (1)  | 8-240 ng/L, average<br>detection of 150 ng/L  |
| Flame<br>retardant             | Flame retardant   | Tris(1,3-dichloro-2-<br>propyl) phosphate (1)  | 1 detection at 1,300 ng/L                     |

# 2.2.5.4.4.3 Organic Compounds

Organic compounds are those that include VOCs and pesticides. VOCs are chemicals that are carbon-containing and evaporate or vaporize easily into air at normal air temperatures. VOCs are found in a variety of commercial, industrial, and residential products, including gasoline, solvents, cleaners and degreasers, paints, inks and dyes, and pesticides. VOCs in the environment are typically the result of human activity, such as a spill or inappropriate disposal where the chemical has been allowed to infiltrate into the ground. Once released into the environment, VOCs may infiltrate into the ground and migrate into the underlying production aquifers.

Figure 2-67 shows the locations of all historical and current cleanup sites in the Basin sourced from the SWRCB GeoTracker database. GeoTracker is a database and geographic information system that provides online access to environmental data. It tracks regulatory data about leaking underground fuel tanks, Department of Defense, Spills-Leaks-Investigations-Cleanups, and landfill sites. Most the Basin's cleanup sites are in the Scotts Valley area and along the San Lorenzo Valley corridor and are impacted with VOCs. These areas correspond with the Basin's developed areas and to detections of anthropogenic contaminants in wells (Figure 2-66). While closed-case cleanup sites (green) are present across a wide range of this area, current open-site cleanup cases are clustered near Felton and the Scotts Valley/Camp Evers area. Section 2.1.3.4.6.1 summarizes the status of the Basin's groundwater cleanup sites not included in Section 2.1.3.4.6.1:

- To the southwest of the Watkin-Johnson site there are 2 open-case dry cleaner cleanup sites in the City of Scotts Valley: Scotts Valley Dry Cleaners (orange pentagon on Figure 2-67) and King's Cleaners (yellow pentagon on Figure 2-67). Both sites are located on Mt. Hermon Road between Scotts Valley Drive and Skypark Drive. The Scotts Valley Dry Cleaners site currently operates soil vapor extraction and air sparging systems to remediate PCE and TCE in the unsaturated soils above the groundwater table by extracting soil vapor. A groundwater remediation system was used from 1998-2015. The King's Dry Cleaners Site is operating soil vapor remediation to remove PCE and TCE contamination.
- The Ben Lomond Landfill (orange triangle on Figure 2-67) was closed in 2012 and is now operated as a transfer station. Groundwater monitoring has been ongoing at the now-closed landfill since 1980, as the site is associated with elevated levels of VOCs and heavy metals. Contamination associated with the site is not predicted to expand and is not thought to significantly impact 2 municipal wells operated by SLVWD east of Newell Creek (Johnson, 2009).

In addition to the open-case sites discussed above, there have been many cleanup sites in the Basin which are now closed, indicated in green on Figure 2-67. These include numerous LUST sites, such as the now closed (since November 21, 2017) Camp Evers Combined Site associated with four current and former gasoline stations located at the intersection of Scotts Valley Drive and Mount Hermon Road. Although the Camp Evers site cleanup is complete as described in Section 2.1.3.4.6.1, there are remaining gasoline related chemicals in groundwater below their relevant MCLs.

Several SVWD municipal water supply wells have been impacted by organic compounds originating from some of the sites described above (Montgomery & Associates, 2020). SLVWD's Quail Hollow wells have historically been impacted by organics thought to have originated from spills or septic system disposal of cleaning products by 1 or more of the local

residences (Johnson, 2009). Table 2-20 identifies those wells with detections. SVWD and SLVWD use onsite treatment plants to remove certain constituents that are above or approaching primary or secondary drinking water standards.

| Well                    | PCE<br>MCL = 0.005<br>mg/L | TCE<br>MCL = 0.005<br>mg/L | CISDCE<br>MCL = 0.07<br>mg/L | Chloro-<br>benzene<br>MCL = 0.1<br>mg/L | MTBE<br>MCL = 0.013<br>mg/L |
|-------------------------|----------------------------|----------------------------|------------------------------|---|-----------------------------|
| Santa Margarita Aquifer |                            |                            |                              |   |                             |
| SLVWD Quail Hollow #4A  | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SLVWD Quail Hollow #5A  | ND                         | Below MCL                  | ND                           | ND                                      | Below MCL                   |
| SLVWD Olympia #2        | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SLVWD Olympia #3        | ND                         | ND                         | ND                           | ND                                      | ND                          |
| Monterey Formation      |                            |                            |                              |   |                             |
| SVWD #9*                | ND                         | Below MCL                  | Below MCL                    | ND                                      | Below MCL                   |
| Lompico Aquifer         |                            |                            |                              |   |                             |
| SLVWD Pasatiempo #5A    | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SLVWD Pasatiempo #7     | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SLVWD Pasatiempo #8     | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SLVWD Mañana Woods #2*  | ND                         | ND                         | ND                           | ND                                      | Above MCL                   |
| SVWD #10A               | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SVWD #11A               | ND                         | ND                         | ND                           | Below MCL                               | ND                          |
| SVWD #11B               | ND                         | ND                         | ND                           | ND                                      | ND                          |
| Lompico/Butano Aquifer  |                            |                            |                              |   |                             |
| SVWD #3B                | ND                         | ND                         | ND                           | ND                                      | ND                          |
| SVWD Orchard Well       | ND                         | ND                         | ND                           | ND                                      | ND                          |

Table 2-20. Summary of Municipal Water Supply Wells Historical Detections of Organic Compounds

MCL = maximum contaminant level or primary drinking water standard

\* Well no longer used for water supply

Similar to the fate of nitrate, organic constituents readily migrate through the Santa Margarita Sandstone to the water table. The Lompico aquifer is more protected from contaminants migrating downwards through the Santa Margarita aquifer by the Monterey Formation if it is present above the Lompico aquifer.

## 2.2.5.5 Land Subsidence

Land subsidence is the gradual or sudden lowering of the land surface. Subsidence can be inelastic or elastic. Elastic subsidence includes short-term land surface elevation changes that are reversible; inelastic subsidence is irreversible. Only inelastic subsidence caused by groundwater pumping is subject to SGMA and GSP Regulations. Inelastic subsidence can be caused by the following processes, however only aquifer-compaction related to groundwater pumping is subject to SGMA and GSP Regulations:

- Drainage and decomposition of organic soils
- Underground mining, oil and gas extraction, hydrocompaction, natural compaction, sinkholes, thawing permafrost
- Aquifer-system compaction
- Tectonic forces such as fault uplift and land sliding

There is no known evidence of land subsidence in the Basin. Potential evidence of land subsidence related to lowered groundwater elevations might include damage to roads, bridges, and instances of protruding well casings. None of these conditions have been observed in the Basin.

The only potential cause of subsidence in the Basin subject to SGMA is aquifer-compaction caused by lowered groundwater levels from groundwater pumping. The Monterey Formation and Lompico aquifer have experienced up to 200 feet in groundwater decline in the Scotts Valley area but no known subsidence impacts have been observed.

Pumping-induced subsidence is generally restricted to unconsolidated deposits of clay and fine silt, in which extraction of pore water results in the grains of sediment no longer being subjected to the buoyant support of fluid-saturated pore space. The collapse is inelastic in that, even if pumping were to cease, the deposit is has less pore space to hold water and reduced conductivity.

In contrast, the Basin's 3 principal aquifers are sandstones that are, to varying degrees, consolidated and cemented. When groundwater is extracted from the pores, the pores do not collapse (as they would in unconsolidated deposits or clay-rich rocks) because the framework of sand and silt grains remains due to grain-on-grain contact and due to lithologic cement that holds the grains in place.

The Monterey Formation, though consisting mostly of siltstone and siliceous shale, has not undergone pumping-induced compaction because the formation is well consolidated and wellcemented. Moreover, the horizons tapped by the pumping are sandy interbeds that are coarser than the bulk of the formation. As no reports or observations have been made regarding land subsidence due to lowered groundwater elevations in the basin, no local land subsidence monitoring has taken place. There is a continuous global positioning station (CGPS) near Felton about 2.4 miles west of the Basin that is part of the University NAVSTAR Consortium Plate Boundary Observatory network; however, it is located outside the sedimentary basin on granitic basement rock, making it useful for tracking movement of the land surface due to tectonic deformation but of no use for monitoring pumping-induced subsidence in the nearby sedimentary rocks of the Basin.

DWR has made vertical displacement spatial data available as part of its SGMA technical assistance for GSP development and implementation. Vertical displacement estimates are derived from Interferometric Synthetic Aperture Radar (InSAR) data that are collected by the European Space Agency Sentinel-1A and 1B satellites and processed by TRE ALTAMIRA Inc. The InSAR dataset has also been calibrated to best available independent data. The dataset starts in January 2015. It is important to understand that the DWR InSAR data is subject to potential errors of approximately 0.059 feet (0.7 inch) from discrepancies between InSAR data and CGPS data (Towill Inc., 2020) and measurement accuracy when converting from the raw InSAR data to the maps provided by DWR of 0.048 feet (personal communication with Benjamin Breezing at DWR, 2019). A land surface change of less than 0.1 foot (1.2 inches) which is less than the combined error of the dataset is within the noise of the data and is not dispositive of subsidence in the Basin. Additionally, InSAR data provided by DWR reflects both elastic and inelastic subsidence.

Figure 2-71, derived from the dataset, shows changes in total vertical ground surface displacement between June 2015 and June 2019. During this timeframe, the satellite data showed up to 1.2 inches (0.1 feet) of subsidence within the Basin. Most areas with estimated subsidence on Figure 2-71 are regional and not co-located with groundwater pumping. It is unlikely these relatively minor changes in ground surface elevation reflect ongoing trends in inelastic subsidence. Rather, they may be attributed to expected measurement error inherent in the methodology, seasonal fluctuations in soil and vadose zone moisture that cause swelling and recession of the ground surface, or tectonic forces. A local area approximately 1 square mile to the east of Loch Lomond Reservoir shows a slight rise in land surface of up to 0.035 inches (Figure 2-71) that is also within the noise of the InSAR data.

The lack of land subsidence related to historical declines in groundwater levels combined with the consolidated nature of Basin sediments support the inapplicability of land subsidence as an indicator of sustainability.

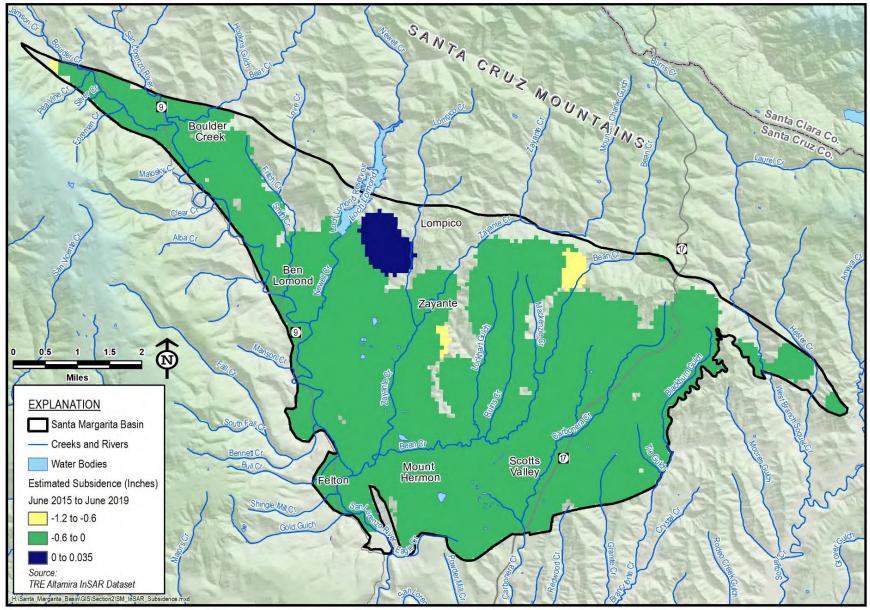


Figure 2-71. Total Vertical Land Surface Displacement in Santa Margarita Basin from June 2015 – June 2019 (based on TRE ALTAMIRA Inc. InSAR)

## 2.2.5.6 Interconnected Surface Water

## 2.2.5.6.1 LOCATIONS OF INTERCONNECTED SURFACE WATER

Stream gauging, accretion studies, groundwater level monitoring, stream and GDE elevations, field reconnaissance and groundwater modeling have all be used to show that surface water is largely connected to groundwater throughout the Basin. As discussed in Section 2.2.4.8, essentially all flow in the Basin's streams and creeks is derived from groundwater during the dry season from late May through October (Johnson, 2009).

In 2017, Balance Hydrologics began evaluating interconnected surface water by conducting annual late-season stream observation walks ("accretion runs"), where flow and specific conductance were measured with high precision at select locations along the San Lorenzo River and its tributaries<sup>2</sup>. The accretion runs also include habitat-oriented measurements of localized changes in water temperature, whether stratification of temperature may be present in deep pools, and the presence and height of recent high-water marks, all of which also inform assessments of surface/groundwater exchange. Additionally, measurements of nitrate and sometimes other major ions or forms or organic carbon (Richardson et al., 2020) are also included in many of the 'runs.' Accretion studies tell where the aquifer is adding flow to the stream, and where the stream is replenishing the aquifer. Carefully conducted accretion studies are perhaps the best way of quantifying an understanding of aquifer dynamics and surfacegroundwater exchange. Sites along the San Lorenzo River are measured from upstream of downtown Boulder Creek to below the USGS at Big Trees gage. Much of the emphasis is on areas within the outcrop of the Santa Margarita Sandstone, which contributes water to the river and its tributaries, most notably from Love Creek to downstream of the USGS Big Trees gage, beneath the Henry Cowell State Park entrance road.

The highly permeable nature of the Santa Margarita aquifer and its proximity to surface water features lends it to being a source of baseflows to the Basin's creeks and the San Lorenzo River. Groundwater in other aquifers is also connected to surface water but the Santa Margarita aquifer is the greatest overall contributor. The water budget in Section 2.2.6 estimates that net groundwater contributions to surface water (i.e., groundwater discharge to creeks less groundwater recharge from creeks) has historically averaged about 12,720 AFY. The Santa Margarita aquifer contributes 40%, the Butano aquifer contributes 32%, and the other formations connected to creeks contributing a combined 28% of net groundwater discharge to creeks. The Butano aquifer contributes a relatively larger amount than expected because it is intersected by numerous creeks along the Basin's northern boundary where these interactions occur. The other

<sup>&</sup>lt;sup>2</sup> This work grew out of detailed hydrologic studies conducted for the SLVWD during two very dry summers (2014 and 2015), coupled with the effects of a recovery year (2016), and the recommendations of the technical advisory committee reviewing that work.

formations and aquifers that discharge groundwater to creeks in the Basin include the small portion of alluvium near Felton, the Monterey Formation, and the Lompico aquifer.

As part of the on-going GSP processes, sites along Zayante, Lompico and Bean Creeks were added to the accretion runs in the summer of 2019 and 2020, with most of the additional sites along Bean Creek and its tributaries. During the summer and fall of 2019, 3 separate accretion runs (May, July, and September) were conducted on the San Lorenzo River, Lompico, Zayante, Bean, and Eagle Creeks, where measurements were collected at all sites over a period of 1 to 2 days for each run. During the summer and Fall of 2020, 2 separate accretion runs were conducted (July and September) at the same locations as in 2019.

The results of the accretion sampling have shown flow increases downstream along the San Lorenzo River, Bean, and Zayante Creeks, except for 1 dry reach along Bean Creek. The flow increases are independent of surface contributions from other small tributaries along the reaches. The finding suggests that the baseflow in these creeks is supported by groundwater discharge (Parke and Hecht, 2020a; Neill and Hecht, 2020; Neill at al., 2021). Previous studies have shown that streams flowing through the Santa Margarita Sandstone in the San Lorenzo Valley all share common characteristics of elevated baseflows, low solute loads (measured as specific conductance), very low chloride contributions and elevated nitrate loads (Ricker, 1979; Ricker *et al.*, 1994; Sylvester and Covay, 1978; Hecht *et al.*, 1991; Parke and Hecht, 2020a). These characteristics were observed in the accretion runs where streams pass through portions of the Basin influenced by the Santa Margarita aquifer.

Along Bean Creek, the findings of the accretion study are consistent with previous observations: the upper Bean Creek watershed and its tributaries are typically losing reaches that recharge the groundwater, whereas streamflow in the lower watershed is enhanced by groundwater discharge from the Santa Margarita (Kennedy/Jenks Consultants, 2015; Neill and Hecht, 2020). It has been noted that Bean Creek, beginning about a mile downstream of Mackenzie Creek, typically goes dry in the summer and has done so since the 1960s, although the extents vary between years (Kennedy/Jenks Consultants, 2015; personal communication with John Ricker, March 2020). Balance Hydrologics conducted a stream walk along the dry reach to document the conditions and extent during October 2019 and July 2020 (Neill and Hecht, 2020, Neill et al., 2021). The greatest increases in flows were observed downstream of the confluence of Ruins Creek with Bean Creek. This reach, in particular, is the primary gaining reach within the Basin and is characterized by areas where the stream has cut through the Santa Margarita sandstone and into the top of underlying Monterey shale, such that springs in the streambed and along the sides of the stream are contributing groundwater discharge (Figure 2-72). Balance Hydrologics conducted a stream walk along the lower Bean Creek reach in September of 2020 to document the numerous seeps and springs contributing groundwater from the Santa Margarita aquifer (Neill et al., 2021). Similar observations of seeps and springs contributing groundwater along streams within the Basin have been documented along the San Lorenzo River, Zayante Creek, and Eagle Creek (Parke and Hecht, 2020a; Parke and Hecht, 2020b).

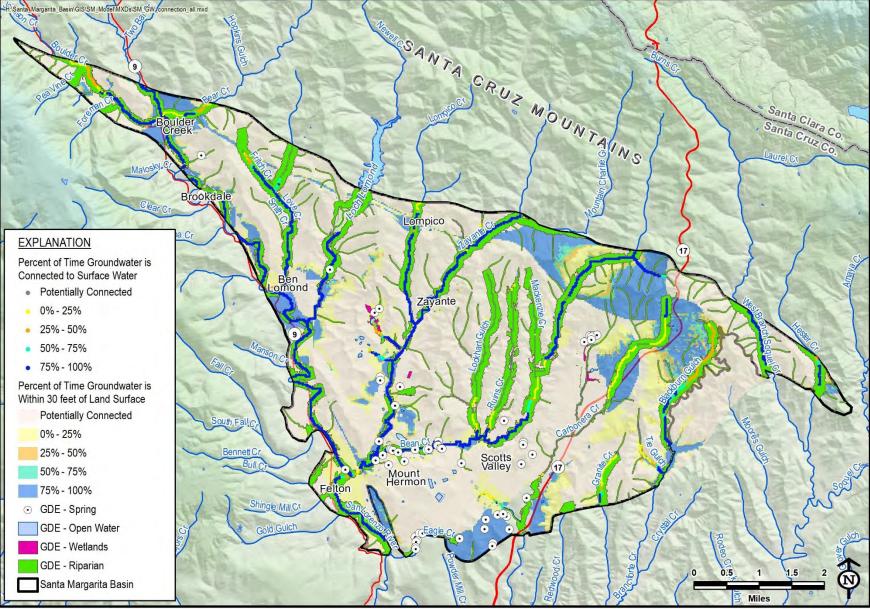


Figure 2-72. Interconnected Surface Water in the Santa Margarita Basin

In addition to accretion studies and field observations, a comparison of groundwater elevations in monitoring wells to nearby streambed elevations shows static groundwater levels consistently higher than the streambed, indicating that groundwater is contributing to streamflow in these locations year-round. For example, Figures 3-22 and 3-23 in Section 3.7.3.2 compare elevations in monitoring well SLVWD Quail MW-A with nearby streambed elevations in Zayante Creek and in monitoring well SV4-MW with nearby streambed elevations in Bean Creek, respectively.

Findings from these studies and observations are combined with model-simulated groundwater elevations in relation to creeks and land surface to produce a map of where surface water and groundwater are connected (Figure 2-72). The map includes creek connections together with non-riparian areas where depth to groundwater is on average less than 30 feet. A depth of 30 feet is selected because it is generally accepted as the maximum rooting depth for most plants supported by groundwater that are mapped in the Natural Communities Commonly Associated with Groundwater Dataset (TNC, 2019).

# 2.2.5.6.2 INTERCONNECTED SURFACE WATER DATA GAPS

Determining if surface water and groundwater are connected requires an understanding of surface water elevations relative to adjacent groundwater elevations. The existing monitoring network includes only 2 shallow monitoring wells close enough to creeks to monitor the seasonal groundwater level changes and thus groundwater's relative contribution to streamflow: SV4-MW near Bean Creek, and SLVWD Quail MW-A near an unnamed tributary to Zayante Creek. Section 3.7.2.1 includes more details on the 2 monitoring wells and their limitations.

Locations where there is less known about whether surface water and groundwater are connected were identified early on in GSP development based on the spatial distribution of existing monitoring wells, the distribution of extraction wells and GDEs. As a result, 5 new shallow monitoring well locations were identified in areas lacking groundwater level data near creeks. Some of the new shallow wells will be paired with nearby streamflow gages. The new monitoring wells are described in more detail in Section 3.3.4. Apart from the 5 new monitoring wells near creeks, at least 3 other wells may be useful for understanding surface water and groundwater interactions as they are screened in the uppermost aquifer and are close to surface water features. A total of 9 new monitoring wells will be installed in 2022 (labeled in teal on Figure 2-73).

Limited data collected to date near creeks does not allow for measurement or estimation of a volume or rate of historical depletion of interconnected surface water due specifically to groundwater extractions. Additionally, there have been no prior studies in the Basin to understand the effects of groundwater use on streamflow or the GDEs that rely on streamflow for supporting flora and fauna. Section 3.7.2.1 provides more detail on this data gap and how the groundwater model was used to simulate changes in groundwater contribution to streamflow.

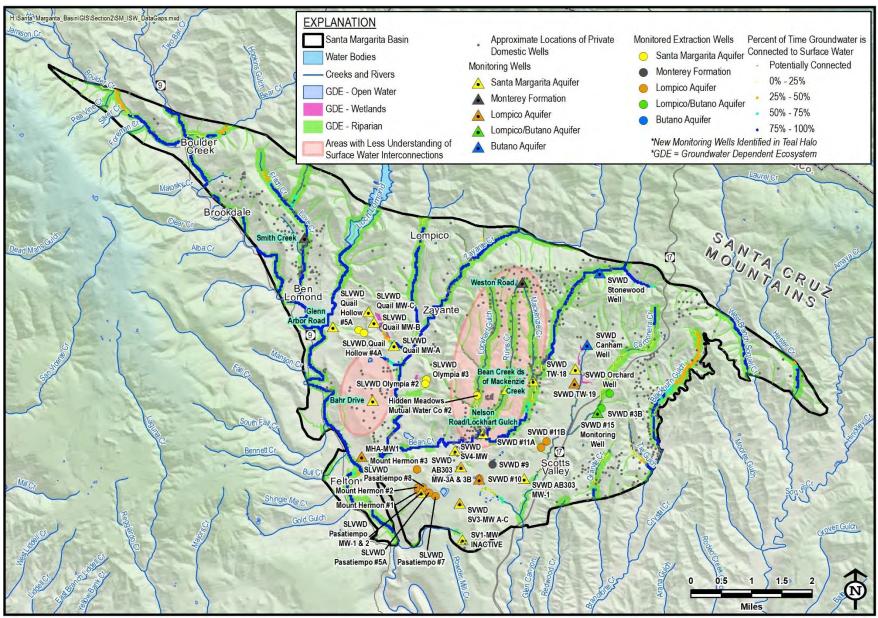


Figure 2-73. Interconnected Surface Water Data Gap Locations

Figure 2-73 shows the current understanding of where interconnected surface water occurs in relation to GDE's, private domestic wells, all wells that have groundwater levels monitored as part of the GSP monitoring network, and the 9 monitoring wells to be installed in 2022. Figure 2-73 depicts areas where there is groundwater extraction near creeks and no existing groundwater level monitoring to indicate if the creeks are gaining or loosing. Of particular interest are the 3 tributaries to Bean Creek (Lockhart Gulch, and Ruins and McKenzie Creeks) simulated as potentially connected to groundwater.

# 2.2.6 Water Budget

A water budget is an accounting of the total annual volume of precipitation, surface water, and groundwater entering and leaving the Basin. This section provides an assessment of the historical, current, and projected Santa Margarita Basin water budgets in accordance with the GSP Regulations §354.18 and the Water Budget BMP (DWR, 2016a). Per the GSP Regulations, water budgets are presented in both graphical and tabular formats. Water budgets are developed using groundwater model inputs and outputs described in a groundwater model report (Appendix 2E).

# 2.2.6.1 Water Budget Development

Water budgets are developed for the area and depth bounded by the lateral and vertical boundaries of the Basin. The lateral boundaries are the Basin boundaries described in Section 2.2.2. The water budgets were bounded vertically by the deepest principal aquifer, which in most places is the Butano aquifer. The lateral and vertical boundaries of the aquifers in the groundwater model are discussed in more detail in Appendix 2E: Section 5.2.1.

The water budgets are developed from an inventory of precipitation, surface water, and groundwater inflows (supplies) and outflows (demands) to and from the Basin. Some water budget components are measured, such as streamflow at a gauging station or municipal groundwater pumping from a metered well. Other components of the water budget are simulated by the model, such as recharge from precipitation and change in groundwater storage. The difference between groundwater inflows and outflows equals the change of groundwater in storage. The water budget inputs and outputs from the groundwater model are rounded to the nearest 100 for consistency across all summary tables and text. The larger values are not certain to this precision, but this approach helps summarize the data without introducing rounding errors into summation calculations such as total inflows, outflows, and change in storage.

The change over time in groundwater levels, groundwater and surface water interaction, and groundwater in storage derived from the water budgets will be used to assess Basin sustainability. Water movement in the Basin is driven by precipitation as surface runoff to creeks and groundwater recharge after accounting for evapotranspiration. Creeks flow into and out of the Basin, while interacting with groundwater. Water flows from creeks to groundwater and vice

versa, depending on the gradient between creek stage and groundwater levels. Groundwater pumping removes groundwater from aquifers, though a small fraction of pumped water enters the groundwater system as return flows from septic systems, quarry usage, landscape irrigation, and sewer and water distribution system losses. Specific details on these components are described in the groundwater model report contained in in Appendix 2E: Section 5.1.4. Figure 2-74 presents a schematic hydrologic cycle that is included in the Water Budget BMP (DWR, 2016a). This is a generalized graphic and not all the components pictured apply to the Basin.

Although not required by GSP Regulations, the groundwater budgets of individual principal aquifers are analyzed to better understand and manage the various sources of groundwater in the Basin. The principal aquifers in the Basin are the Santa Margarita, Lompico, and Butano Sandstones. The Monterey Formation is not considered a principal aquifer but is included in the water budget because there are many private well owners that rely on it as their only source of water. The following describes the general characteristics of the aquifers relevant to water budgets:

- The Santa Margarita aquifer is the primary groundwater source for SLVWD and is also pumped by private well owners. It is the most significant aquifer in terms of groundwater's interactions with surface water.
- The Monterey Formation is primarily pumped to supply shallow private wells where more productive aquifers are not present at or near the surface. It is not currently pumped for municipal supply. Where it is present in the stratigraphic sequence, its low permeability retards recharge of the aquifers in the Lompico and Butano Sandstones below it. The Monterey Formation interacts with surface water where it outcrops in the streambed.
- The Lompico aquifer is pumped extensively for municipal supply in the Scotts Valley area where the formation is thickest. This aquifer has significantly less direct recharge from precipitation than the Santa Margarita aquifer as it outcrops over a much smaller area in the Basin. The area where the Monterey Formation is absent beneath the Santa Margarita aquifer is important for groundwater recharge of the Lompico aquifer in the south Scotts Valley area.
- The Butano aquifer is the deepest of the productive aquifers and is only pumped in northern Scotts Valley. It is recharged by surface water and precipitation where it outcrops along the northern margin of the Basin. In this area, private well owners also pump from it. SVWD pumps water from deep wells that are screened in both the Butano aquifer and the overlying Lompico aquifer.

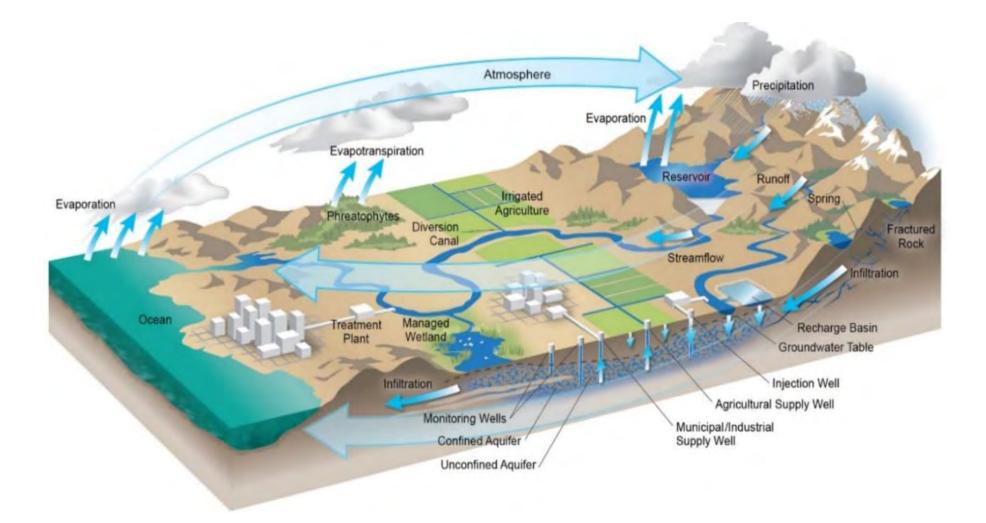


Figure 2-74. Generalized Hydrologic Cycle from Water Budget BMP (DWR, 2016a)

• Other geologic formations having less of an impact on the water budget still contribute to overall inflows and outflows. The main formation not included in the water budget is the Quaternary alluvium, small deposits that occur widely throughout the Basin, but the most significant are deposits west of the Ben Lomond fault (Figure 2-18 and Figure 2-21).

Additional descriptions of hydrogeologic properties and extents of all aquifer units are provided in 2.2.4.4. The aquifer extents are shown in Appendix 2E: Figure 23 for the Santa Margarita aquifer, Monterey Formation, and Lompico aquifer and in Appendix 2E: Figure 24 for the Butano aquifer.

# 2.2.6.1.1 PRECIPITATION BUDGET COMPONENTS

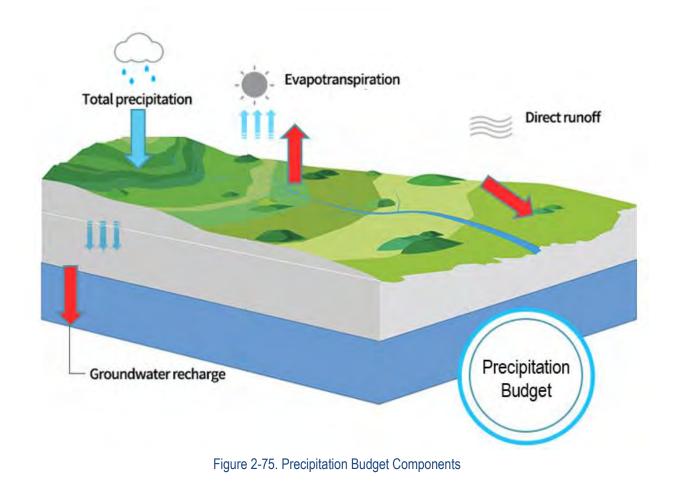
The precipitation budget is an accounting of how much rain falls on the Basin, and where it is eventually allocated. A simplified schematic showing the precipitation budget components is provided on Figure 2-75. Precipitation budget components and associated data sources and uncertainties are described in the bullets below and in Table 2-21.

# **Precipitation Budget Inflow**

• **Precipitation:** Rain that falls within the Basin.

# **Precipitation Budget Outflows**

- **Evapotranspiration:** Water that evaporates from the land surface and soil or is transpired by plants.
- **Runoff:** Flow that traverses over the land surface into surface water bodies. Also referred to as overland flow.
- **Groundwater Recharge**: Water that percolates through the unsaturated zone and passes through the water table into the saturated zone, becoming groundwater.



| Table 2-21. Precipitation B | Budget Components Data | Sources and Uncertainty |
|-----------------------------|------------------------|-------------------------|
|-----------------------------|------------------------|-------------------------|

| Budget                  |   | Linchettere   |
|-------------------------|---|---|
| Component               | Source of Model Input Data  | Limitations   |
| Inflows                 |   |   |
| Precipitation           | Monthly precipitation data from PRISM for<br>historical model and Four-model Ensemble for<br>future predictions (Figure 2-12).  | Regional precipitation model used to develop model input may not account for local variability                      |
| Outflows                |   |   |
| Evapotranspiration      | Calculated using the Blaney-Criddle (1962)<br>method with adjusted factors from the Santa Cruz<br>Water Balance Model. Temperature was sourced<br>by PRISM for the historical and the Four-model<br>Ensemble for future predictions. This is discussed<br>in more detail in Appendix 2E: Section 5.1.3. | Regional temperature model used to calculate<br>model input may not account for local variability<br>in temperature |
| Direct Runoff           | Calculated based on land use and geology which controls perviousness of land surface  | Estimated, limited data for calibration.  |
| Groundwater<br>Recharge | Calculated from precipitation less<br>evapotranspiration and runoff   | Estimated, limited data for calibration.  |

## 2.2.6.1.2 SURFACE WATER BUDGET COMPONENTS

The surface water budget describes flows into and out of the Basin's surface water system. Evaluation of the surface water budget is important for understanding the groundwater-surface water connection, surface water use, and the responsiveness of the surface water system to historical climatic variation. A simplified schematic showing the surface water budget components is provided on Figure 2-76. Surface water budget components and associated data sources and uncertainties are described in the bullets below and in Table 2-22.

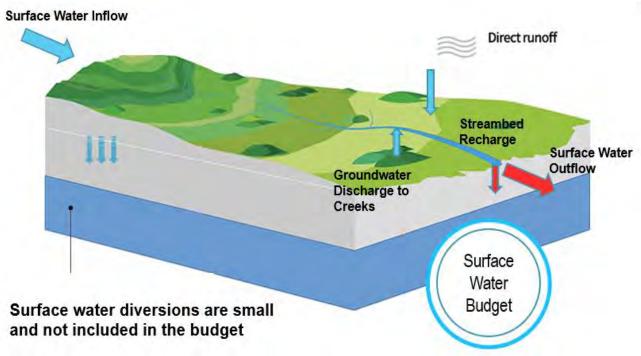


Figure 2-76. Surface Water Budget Components

Surface water diversions within the Basin are small relative to other components of the surface water budget. The only surface water diversion within the Basin is the rarely used City of Santa Cruz San Lorenzo River diversion at Felton that is used to divert to storage at Loch Lomond. SLVWD diversions are all outside of the Basin on upstream tributaries of the San Lorenzo River. The City of Santa Cruz primary surface water diversion occurs on the San Lorenzo River at Tait Street, which is in Santa Cruz and about 5 miles downstream of the Basin.

Despite not being included in the groundwater model simulations, surface water diversions outside of the Basin by SLVWD and the City of Santa Cruz are an important component of the regional water supply system. These diversions made outside of the Basin totaled about 2,300 AF in WY2018 (Table 2-17). In WY2018, SLVWD surface water diversions upstream of the Basin to the west totaled about 1,170 AF, which is about 2.2% of the surface water flow into

the Basin that year. That same year, the City of Santa Cruz diverted about 1,230 AF at Tait Street and nothing at the Felton diversion, which is about 1.3% of the surface water budget flowing out of the Basin that year.

| Budget Component  | Source of Model Input Data  | Limitations   |  |  |
|---|---|---|--|--|
| Inflows   |   |   |  |  |
| Surface Water Inflow  | Calculated from runoff in areas upstream of the basin                               | Estimated, limited data for calibration   |  |  |
| Direct Runoff   | Calculated based on land use and geology which control perviousness of land surface | Estimated, limited data for calibration.  |  |  |
| Groundwater Discharge to<br>Creeks Simulated by model using stream<br>stage and groundwater head. |   | Calibrated parameter using limited historical<br>stream accretion data; data are not available for<br>every time period or every creek and tributary in<br>the Basin          |  |  |
| Outflows  |   |   |  |  |
| Surface Water Outflow   | Simulated by model.   | Calibrated parameter using available historical<br>stream stage and discharge measurements;<br>however, data are not available for every creek and<br>tributary in the Basin. |  |  |
| Streambed Recharge  | Simulated by model using stream stage and groundwater head.                         | Calibrated parameter using limited historical<br>stream accretion data; data are not available for<br>every time period or every creek and tributary in<br>the Basin          |  |  |

| Table 2-22. Surface | Water Budget | Components Data | Sources and | Uncertainty |
|---------------------|--------------|-----------------|-------------|-------------|
|                     | Water Duuget | Components Data |             | Oncertainty |

## **Surface Water Budget Inflows**

- Surface Water Inflow: Streamflow that enters the Basin's surface water system from areas upstream of the Basin. Surface water inflow includes inflow on the San Lorenzo River, Newell Creek (downstream of Loch Lomond Reservoir situated on the northern Basin boundary), Bean Creek, and other smaller tributaries of the San Lorenzo River.
- Direct Runoff: Water that runs off the land surface into surface water bodies.
- **Groundwater Discharge to Creeks:** Groundwater that discharges into creeks, also known as gaining stream conditions. This is the component of groundwater-surface water interactions where surface water stage is lower than nearby groundwater levels, allowing groundwater to discharge to surface water.

## Surface Water Budget Outflows

• Surface Water Outflow: Streamflow that leaves the Basin's surface water system to areas downstream of the Basin.

• Streambed Recharge: Water that percolates to groundwater from stream channels, also known as streambed seepage, or losing stream conditions. This is the component of groundwater-surface water interactions where surface water stage is higher than nearby groundwater levels, allowing surface water to recharge the groundwater system.

## 2.2.6.1.3 GROUNDWATER BUDGET COMPONENTS

The groundwater budget describes flows into and out of the Basin's groundwater system. Evaluation of the groundwater budget is important for understanding trends in climate, groundwater use, and groundwater-surface water interaction. A simplified schematic showing the groundwater budget components is provided on Figure 2-77. Groundwater budget components and associated data sources and uncertainty are described in the bullets below and in Table 2-23. Change in storage is calculated from model inputs and outputs for all surface water and groundwater budget components. However, change in storage is discussed in the groundwater budget subsections as the majority of storage changes in the Basin occur in groundwater.

## **Groundwater Budget Inflows**

- **Groundwater Recharge:** Water that infiltrates the land surface, percolates through the unsaturated zone, passes through the water table into the saturated zone, thereby becoming groundwater. The term "precipitation recharge" is used interchangeably with groundwater recharge in the water budget section of this GSP.
- **Subsurface Inflow**: Subsurface flow that enters the Basin's aquifers from neighboring areas.
- Streambed Recharge: Water that percolates to groundwater from stream channels, also known as streambed seepage, or losing stream conditions. This is the component of groundwater-surface water interactions where surface water stage is higher than nearby groundwater levels, allowing surface water to recharge the groundwater system.
- Septic Return Flows: Water originating in domestic septic systems that percolates to groundwater.
- **System Losses:** Water originating from leakage in sewer and water distribution systems that percolates to groundwater.
- **Quarry Return Flows**: Water that originates from usage at quarry sites that percolates to groundwater.
- Irrigation Return Flows: Water originating from the inefficient portion of landscape irrigation that percolates to groundwater.

## **Groundwater Budget Outflows**

- Subsurface Outflow: Subsurface groundwater that flows out of the Basin's aquifers into adjacent basins or areas.
- **Groundwater Pumping:** Groundwater extracted by wells for municipal, agricultural, domestic, and industrial uses.
- **Discharge to Creeks:** Flow that discharges from groundwater into stream channels, also known as gaining stream conditions. This is the component of groundwater-surface water interactions where surface water stage is lower than nearby groundwater levels, allowing groundwater to discharge to surface water.

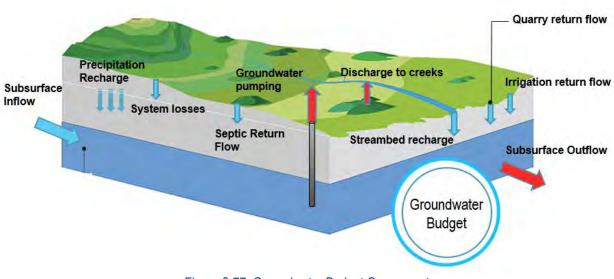


Figure 2-77. Groundwater Budget Components

| Budget Component   | Source of Model Input Data  | Limitations   |
|--|---|---|
| Inflows  |   |   |
| Precipitation (Groundwater)<br>Recharge  | Calculated from precipitation less<br>evapotranspiration and runoff<br>depending on land use and geology  | Estimated, limited data for calibration.  |
| Subsurface Inflow  | Simulated by model.   | Subject to uncertainty in simulated heads and aquifer hydraulic properties  |
| Streambed Recharge Simulated by model using stream stage and groundwater head. |   | Calibrated parameter using limited historical stream accretion data; data are not available for every time period or every creek and tributary in the Basin       |
| System Losses  | Estimated based on reported water<br>demand or pumping and loss<br>assumptions  | Estimated, limited data for calibration.  |
| Quarry Return Flows  | Estimated based on reported<br>pumping and loss assumptions   | Estimated, limited data for calibration.  |
| Irrigation Return Flows  | Estimated based on assumed<br>outdoor portion of reported water<br>use for municipal users, and<br>estimated for private domestic users<br>and loss assumptions   | Estimated, limited data for calibration.  |
| Outflows   |   | 1   |
| Subsurface Outflow   | Simulated by model.   | Estimated, limited data for calibration.  |
| Groundwater Pumping  | Reported by providers for public<br>supply use. Estimated for private<br>well owner domestic use using<br>number of domestic parcels and<br>local estimate of water use<br>coefficients. Estimated for industrial,<br>pond-filling, and landscape uses. | Unmetered data subject to estimation errors.  |
| Discharge to Creeks  | Simulated by model using stream stage and groundwater head.   | Calibrated parameter using limited historical stream<br>accretion data; data are not available for every time<br>period or every creek and tributary in the Basin |

# 2.2.6.2 Historical Water Budget

Per GSP Regulations (§ 354.18), the historical water budget is developed to show past water supplies and demands. The historical water budget time frame for this GSP starts in WY1985 and ends in WY2018. This period encompasses multiple droughts and wet periods to represent historical variation in water budget components. The model period starts in 1985 because groundwater pumping and level data are only available for the majority of the Basin starting around 1985.

# 2.2.6.2.1 HISTORICAL PRECIPITATION BUDGET

The historical precipitation budget provides an accounting of how much precipitation fell in the Basin and how much of it was lost to evapotranspiration, became surface water, or recharged groundwater. The historical precipitation budget is summarized in Table 2-24 and presented in a time series chart on Figure 2-78.

| Water Budget<br>Components                           |                         | Historical Water Budget<br>1985-2018 |  | Annual Average by Water Year Type<br>(AF) |        |        |         |
|--|-------------------------|--------------------------------------|--|---|--------|--------|---------|
| Average Total for Historical<br>Water Budget<br>(AF) |                         | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow<br>or Outflow | Critically Dry                            | Dry    | Normal | Wet     |
| Inflows<br>(82,400)*                                 | Precipitation           | 82,400                               | 100%                                     | 49,400                                    | 65,600 | 83,400 | 122,000 |
|  | Evapotransp<br>iration  | 38,000                               | 46%                                      | 25,500                                    | 32,700 | 37,000 | 53,400  |
| Outflows<br>(82,500)*                                | Direct<br>Runoff        | 30,800                               | 37%                                      | 16,600                                    | 23,000 | 31,800 | 47,700  |
|  | Groundwater<br>Recharge | 13,700                               | 17%                                      | 7,300                                     | 9,900  | 14,600 | 20,900  |



\*Small discrepancies between total inflow and outflow may occur due to rounding.

On average, about 82,400 AFY of precipitation falls within the Basin boundaries, with critically dry years averaging about 49,400 AF and wet years averaging about 122,000 AF. On average, about 46% of precipitation is evaporated or transpired by plants, 37% runs off the land surface into creeks, and 17% percolates through the soil vadose zone and recharges groundwater.

Total outflow in the precipitation budget to evaporation, groundwater, and surface water is dependent on climate and land use/cover. As expected, evapotranspiration, runoff, and groundwater recharge are greater during dry years than wet years. In general, runoff and recharge are more responsive to climate variation than evapotranspiration because vegetation cover is relatively constant, dry soil in dry years absorbs soil moisture, and saturated soil moisture in wet years promotes runoff and infiltration. During critically dry years, a greater percentage of precipitation (about 52%) is lost from the system due to evapotranspiration than in wet years when only about 44% of precipitation is lost to evapotranspiration. As a result, a smaller percentage of precipitation enters the surface water and groundwater systems during critically dry years, and a greater percentage of precipitation enters the surface water and groundwater systems in wet years.

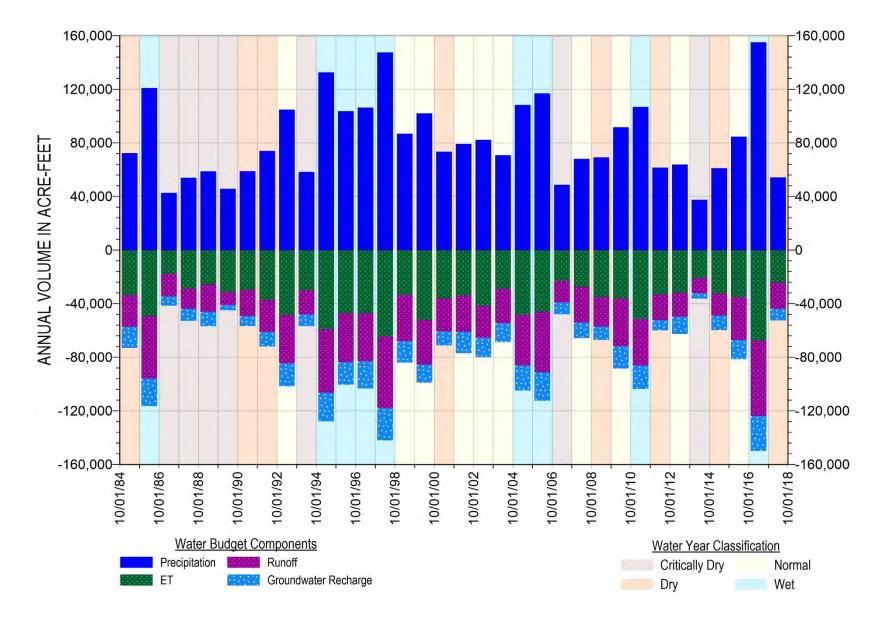


Figure 2-78. Historical Precipitation Budget

## 2.2.6.2.2 HISTORICAL SURFACE WATER BUDGET

The historical surface water budget provides information on historical surface water and groundwater interactions, and how much surface water has flowed through the Basin. The historical surface water budget is summarized in Table 2-25, and is presented in a time series chart on Figure 2-79.

| Water Budget Histori<br>Components                   |                                       |                           | listorical Water Budget<br>1985-2018     |                   | Annual Average by Water Year Type<br>(AF) |         |         |  |
|--|---------------------------------------|---------------------------|--|-------------------|---|---------|---------|--|
| Average Total for<br>Historical Water Budget<br>(AF) |                                       | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow<br>or Outflow | Critically<br>Dry | Dry                                       | Normal  | Wet     |  |
|  | Surface<br>Water Inflow               | 70,800                    | 59%                                      | 37,900            | 54,100                                    | 72,500  | 109,500 |  |
| Inflows  | Runoff                                | 28,300                    | 23%                                      | 15,200            | 21,100                                    | 29,200  | 43,800  |  |
| Dise   | Groundwater<br>Discharge to<br>Creeks | 21,200                    | 18%                                      | 18,000            | 19,400                                    | 21,500  | 25,100  |  |
| Outflows   | Surface<br>Water<br>Outflow           | 111,700                   | 93%                                      | 63,800            | 86,600                                    | 114,400 | 168,400 |  |
| (120,300) -  | Streambed<br>Recharge                 | 8,600                     | 7%                                       | 7,400             | 8,200                                     | 8,800   | 9,800   |  |

|             | 0       | - 6 | Detected   | 0      | Matan  | Dudaat |
|-------------|---------|-----|------------|--------|--------|--------|
| Table 2-25. | Summary | 01  | HIStorical | Sunace | vvaler | Budget |

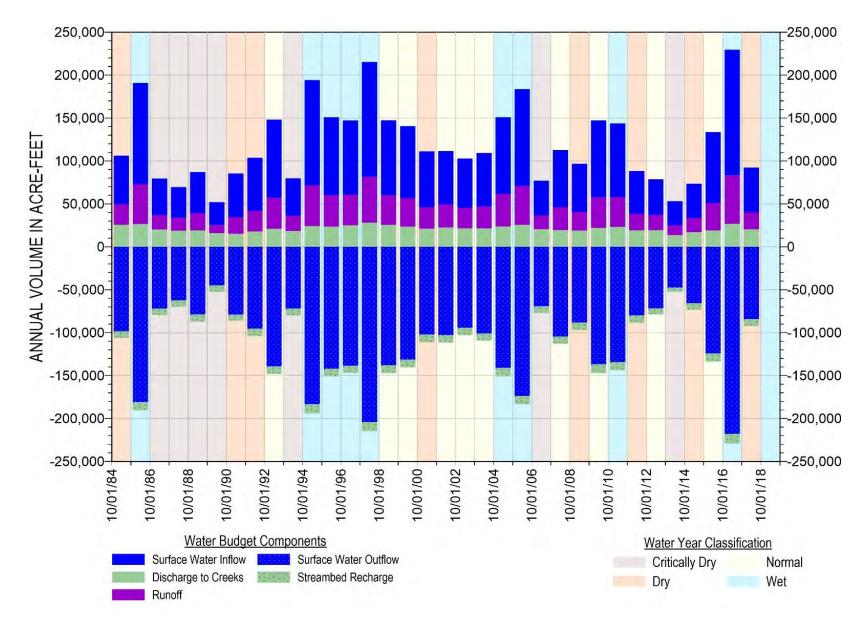


Figure 2-79. Historical Surface Water Budget

Average historical surface water inflow in the Basin is about 120,300 AFY. Water year type strongly influences the surface water inflows, averaging about 71,100 AF in critically dry years and 178,400 AF in wet years. Surface water inflows are mostly from the San Lorenzo River, Newell Creek, Bean Creek, and a few other smaller streams and tributaries originating outside of the Basin. Creeks originating outside the Basin make up 59% of the surface water inflow to the Basin during an average year. Runoff from precipitation to surface water comprises 23% of total precipitation during an average year. Groundwater discharge to creeks makes the smallest contribution to surface water budget inflow, with an average of only 18% of the total inflow.

Outflow from the surface water system is approximately balanced with inflow over time across all water year types. Like inflow, surface water outflow is strongly correlated with water year type. Nearly all (93%) of surface water flows out of the Basin, mostly in the San Lorenzo River and Carbonera Creek. Recharge of aquifers underlying the surface water system accounts for only 7% of surface water outflow from the system.

Although groundwater discharge to creeks and streambed recharge to groundwater make up the smallest percentages of the surface water inflow and outflow budgets, surface water and groundwater interaction is important for maintaining volumes of surface water baseflows in the summer and fall months and for providing some groundwater recharge. Although there are months where there are losing reaches, creeks in the Basin consistently have a net annual gain from groundwater contributions regardless of water year type. Overall, there is about 2.5 times more groundwater discharge to creeks than creek recharge of groundwater. This results in widespread gaining stream conditions and contributes to greater surface water outflow than inflow. Annual precipitation and lowered groundwater levels influence groundwater and surface water interactions. Groundwater discharge to creeks during average wet years is about 7,100 AF more than in average critically dry years. Similarly, streambed groundwater recharge is about 2,400 AF more in average wet years than critically dry years. The impact of surface water interaction and precipitation on groundwater is discussed further in Sections 2.2.6.2.3 and 2.2.6.2.4.

# 2.2.6.2.3 HISTORICAL GROUNDWATER BUDGET

The historical groundwater budget provides information on how groundwater is replenished and used. Groundwater pumping, groundwater and surface water interaction, and changes of groundwater in storage are particularly relevant to groundwater management. The historical groundwater budget is summarized in Table 2-26 and presented in a time series chart on Figure 2-80.

| Water Budget<br>Components |   | Historical Water Budget<br>1985-2018 |  | Annual Average by Water Year Type<br>(AF) |        |        |        |
|----------------------------|---|--------------------------------------|--|---|--------|--------|--------|
| Historical                 | e Total for<br>Water Budget<br>(AF)       | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow<br>or Outflow | Critically<br>Dry                         | Dry    | Normal | Wet    |
|                            | Precipitation<br>Recharge                 | 13,700                               | 57%                                      | 7,300                                     | 10,200 | 14,600 | 20,700 |
|                            | Subsurface<br>Inflow                      | 100                                  | 1%                                       | 100                                       | 100    | 100    | 100    |
|                            | System<br>Losses                          | 200                                  | 1%                                       | 200                                       | 200    | 200    | 200    |
| Inflows<br>(24,000)*       | Septic<br>Return Flow                     | 1,100                                | 5%                                       | 1,100                                     | 1,100  | 1,100  | 1,200  |
|                            | Quarry<br>Return Flow                     | 200                                  | 1%                                       | 300                                       | 200    | 200    | 200    |
|                            | Streambed<br>Recharge                     | 8,700                                | 36%                                      | 7,400                                     | 8,300  | 8,900  | 9,900  |
|                            | Irrigation<br>Return Flow                 | <100                                 | <1%                                      | <100                                      | <100   | 100    | <100   |
|                            | Groundwater<br>Pumping                    | 3,700                                | 15%                                      | 3,800                                     | 3,500  | 3,900  | 3,700  |
| Outflows<br>(25,200)*      | Subsurface<br>Outflow                     | 100                                  | <1%                                      | 100                                       | 100    | 100    | 100    |
|                            | Discharge to<br>Creeks                    | 21,400                               | 85%                                      | 18,200                                    | 19,600 | 21,600 | 25,300 |
| Storage*                   | Average<br>Annual<br>Change in<br>Storage | -1,100                               |  | -5,600                                    | -3,000 | -500   | 3,200  |
|                            | Cumulative<br>Change in<br>Storage        | -39,300                              |  |   |        |        |        |

# Table 2-26. Historical Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding.

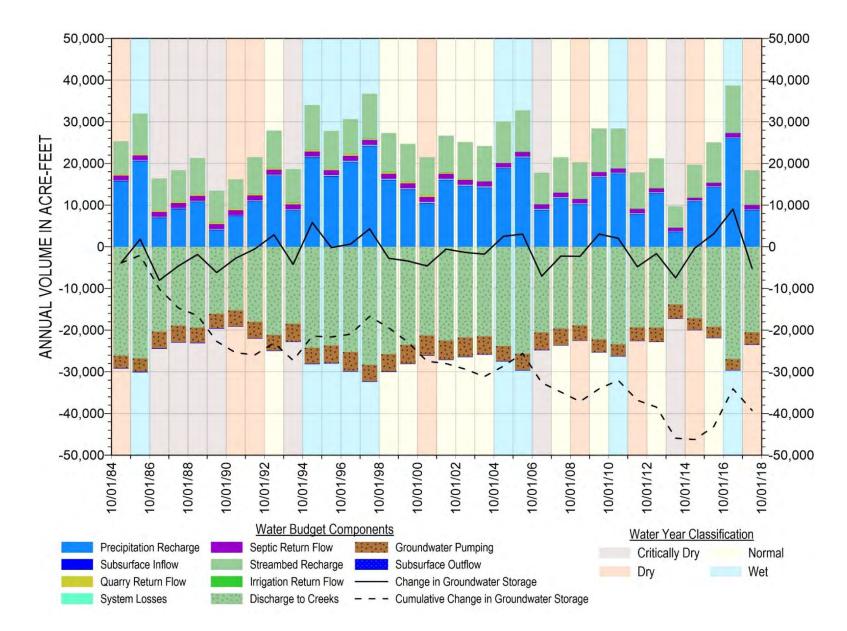


Figure 2-80. Historical Groundwater Budget

Groundwater inflow totals about 24,000 AFY on average and range from about 16,400 AF in average critically dry years to 32,300 AF in average wet years. Inflow to the groundwater system is dominated by precipitation and streambed recharge, which on average comprise 57% and 36% of total groundwater inflow, respectively. These 2 inflow components vary with climate, with significantly larger recharge volumes from both precipitation and creeks occurring during wet periods. Groundwater recharge from precipitation and streams combined ranges from about 14,700 AF in average critically dry years to 30,600 AF in average wet years.

Recharge to groundwater from septic systems, quarries, landscape irrigation, and other system losses make up only 7% of total annual inflow to groundwater. Groundwater return flows do not vary substantially with water year type but are correlated to population growth because more than half of the return flows are from septic systems. Septic return flows increased with population growth during the 1980s and early 1990s but decreased since the 2000s. due to expansion of wastewater treatment systems, and replacement of older septic systems with systems that have less discharge in part to mitigate increasing nitrate concentrations due to septic impacts.

The Basin is hydrogeologically isolated by the bounding faults and relatively impermeable basement rock beneath the Basin; therefore, subsurface inflow and outflow constitute only a very small fraction of the total groundwater budget.

Total outflow from the Basin's groundwater system is approximately 25,200 AFY on average and ranges between 22,100 AF in average critically dry years to 29,100 AF in average wet years. Outflow is dominated by groundwater discharge to creeks and groundwater pumping, which comprise roughly 85% and 15% of total groundwater outflow, respectively.

As discussed in the historical surface water budget section, groundwater discharge to creeks is controlled by climate. Average groundwater discharge to creeks in critically dry years was 18,200 AF and average discharge in wet years was 25,300 AF. In contrast to predominantly agricultural groundwater basins in the state, groundwater pumping in the Basin does not increase greatly in dry years as groundwater is mainly for municipal and private domestic purposes, which have more consistent year-round demands than agriculture. Municipal pumping in the Basin reached a high during a period of relatively rapid population growth in the 1980s and 1990s. Groundwater management adjustments particularly from around 2010 on have reduced total groundwater pumping. More details on changes in groundwater pumping and its impact on groundwater levels are provided in Section 2.2.5.1: Groundwater Elevations.

Given that the Basin is a relatively closed groundwater system, groundwater discharge to creeks comprises a major component of groundwater outflow, and the Basin's creeks are dependent on groundwater discharge to maintain baseflows in the summer and early fall months. As discussed in the surface water budget section, creeks consistently gain more water from groundwater than

they lose to groundwater from streambed recharge, regardless of climate or anthropogenic factors.

The historical groundwater budget is indicative of a Basin not operating within its sustainable groundwater yield. Overall, historical groundwater outflow has been greater than inflow, resulting in a cumulative net decrease in groundwater in storage, which translates to falling groundwater levels. Between 1985 and 2018 the Basin cumulatively lost about 39,300 AF of groundwater in storage, or on average 1,100 AFY. While cumulative change in storage historically recovered during extended wet periods (notably WY1995 to WY1998 and WY2016 to WY2018), dry and normal years have historically resulted in large decreases in storage (notably WY1987 to WY1992 and the recent drought from WY2012 to WY2015). Improvements in groundwater supply management from 2010 onward appear to have slowed the decline in groundwater storage.

# 2.2.6.2.4 HISTORICAL GROUNDWATER BUDGET BY AQUIFER

The historical groundwater budget was analyzed by aquifer to demonstrate how groundwater was used and recharged in the various formations. The historical groundwater budget by aquifer is summarized in Table 2-27 and in more detailed tables in Appendix 2F.

In general, groundwater inflows are mostly into the Santa Margarita and Butano aquifers as they are conductive sandstones with large outcrop areas in the Basin. They are recharged by direct percolation of precipitation and streambed recharge. The Quaternary alluvium also receives substantial streambed recharge where it is thickest along the Basin's southern boundary, west of the Ben Lomond Fault near Felton. The alluvium is generally shallow across most of the Basin, but it is highly permeable and located in an area with relatively high streamflow where the San Lorenzo River flows out of the Basin.

In contrast to the other primary aquifers, the Lompico aquifer is recharged primarily from flow from overlying aquifers as it has limited surface outcrop in the Basin. It is readily recharged where Santa Margarita Sandstone directly overlies Lompico Formation in the Pasatiempo and Camp Evers areas. Elsewhere in the Basin, however, the presence of intervening Monterey Formation, an aquitard, limits the recharge of the Lompico aquifer.

Like the basin-wide groundwater inflow budget, groundwater outflow by aquifer is dominated by groundwater discharge to creeks, primarily from the Santa Margarita and Butano aquifers. There is also substantial flow between aquifers, with most of the flow being from the Santa Margarita aquifer to the deeper aquifers. The Lompico aquifer has smaller inflows than other aquifers, yet it supports almost half of the groundwater pumping in the Basin; the result is that about half the decline in storage in the Basin is in the Lompico aquifer.

|                                  |                                      | Historical Water Budget: 1985- 2018 Annual Average<br>(AF) |                       |                    |                   |                     |  |
|----------------------------------|--------------------------------------|--|-----------------------|--------------------|-------------------|---------------------|--|
| Groundwater Budget<br>Components |                                      | Santa<br>Margarita<br>Aquifer                              | Monterey<br>Formation | Lompico<br>Aquifer | Butano<br>Aquifer | Other<br>Formations |  |
| Inflows                          | Precipitation Recharge               | 6,500  | 1,500                 | 1000               | 4,100             | 700                 |  |
|                                  | Subsurface Inflow                    | 0  | 0                     | 0                  | 100               | <100                |  |
|                                  | Return Flows                         | 800  | 200                   | 200                | 200               | 200                 |  |
|                                  | Streambed Recharge                   | 1,700  | 800                   | 400                | 3,400             | 2,500               |  |
|                                  | Flow from Other<br>Aquifers          | <100   | 300                   | 1,900              | 700               | Not calculated      |  |
|                                  | Total Inflow*                        | 9,000  | 2,800                 | 3,700              | 8,500             | 3,400               |  |
| Outflows                         | Groundwater Pumping                  | 1,100  | 300                   | 1,800              | 500               | <100                |  |
|                                  | Subsurface Outflow                   | 0  | 0                     | 0                  | 100               | <100                |  |
|                                  | Discharge to Creeks                  | 6,800  | 2,300                 | 1,500              | 7,400             | 3,400               |  |
|                                  | Flow to Other Aquifers               | 1,300  | 400                   | 700                | 700               | Not calculated      |  |
|                                  | Total Outflow*                       | 9,200  | 3,000                 | 4,000              | 8,700             | 3,400               |  |
| Storage                          | Average Annual Change<br>in Storage* | -100   | -100                  | -600               | -200              | -100                |  |
|                                  | Cumulative Change in<br>Storage*     | -3,600   | -4,000                | -20,400            | -7,700            | -3,600              |  |

## Table 2-27. Summary of Historical Groundwater Budget by Aquifer

\*Small discrepancies between total inflow and outflow may occur due to rounding

# 2.2.6.2.5 HISTORICAL GROUNDWATER CHANGE IN STORAGE BY SUBAREA

To evaluate historical changes of groundwater in storage in different areas of the Basin and identify specific areas and aquifers that require projects and management actions, the Basin is divided into subareas as depicted on Figure 2-37 and Figure 2-38. The subareas do not represent management areas and are only used in this GSP to describe aquifer conditions for different parts of the Basin.

Santa Margarita aquifer subareas are 1) Quail Hollow, 2) Olympia/Mission Springs, 3) Mount Hermon/South Scotts Valley, and 4) North Scotts Valley (Figure 2-37). These subareas are described in Section 2.2.5.1.2.2: Santa Margarita Aquifer Groundwater Elevation Contours and Flow Directions. Unlike the Santa Margarita aquifer, the Basin's confined aquifers are more continuous throughout the Basin. The Monterey Formation and Lompico and Butano aquifers share the same subareas: 1) North of Bean Creek, 2) Mount Hermon/South Scotts Valley, and 3) North Scotts Valley (Figure 2-38). Plots of change in aquifer storage by subarea on Figure 2-81 through Figure 2-84 show that the largest loss of groundwater storage in the Lompico aquifer in the Mount Hermon/South Scotts Valley subarea. The Monterey Formation and Butano aquifers in the Mount Hermon/South Scotts Valley subarea also have storage losses, but they are an order of magnitude smaller than in the Lompico aquifer. Depletions of groundwater in storage in this subarea correspond to lowered groundwater levels measured in wells screened in the Monterey Formation and Lompico aquifer as described in Sections 2.2.5.1.3 and 2.2.5.1.4. The Butano aquifer has storage losses in subareas where it outcrops along the Basin's northern boundary in the North of Bean Creek and North Scotts Valley subareas. In comparison, the Lompico aquifer in those same subareas has smaller storage losses than the Butano aquifer. Storage losses in the Butano aquifer appear due to groundwater discharge to creeks since pumping is much smaller than creek discharges (Table 2-27). Conclusions concerning the Butano aquifer cannot be made with confidence because there are only 2 Butano aquifer specific monitoring wells in the Basin. The Butano aquifer is not as well-calibrated in the groundwater model as the shallower aquifers for which there are more data, as described in Section 2.2.4.11 on HCM data gaps.

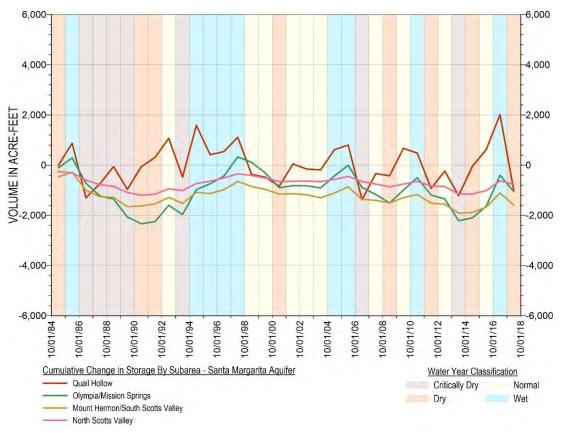
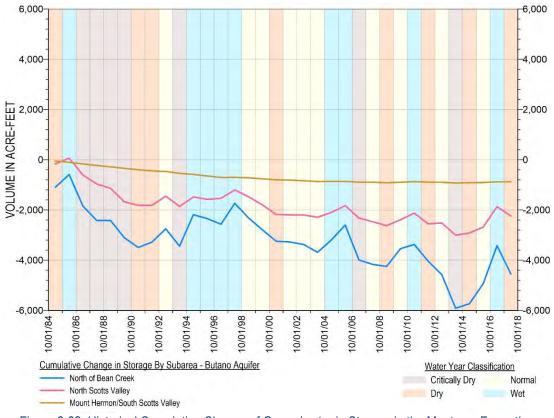
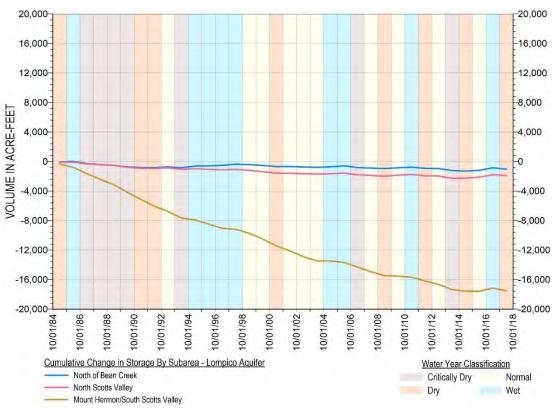


Figure 2-81. Historical Cumulative Change of Groundwater in Storage in the Santa Margarita Aquifer









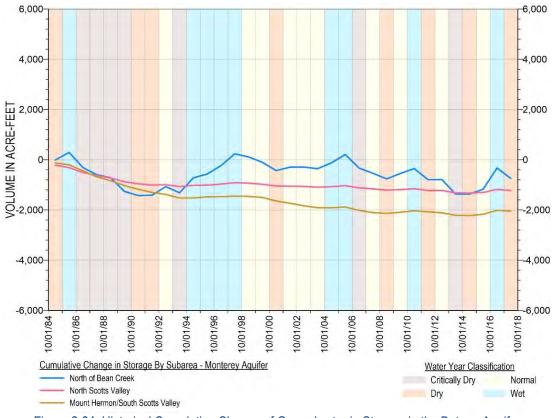


Figure 2-84. Historical Cumulative Change of Groundwater in Storage in the Butano Aquifer

## 2.2.6.3 Current Water Budget

Per GSP Regulations (§ 354.18), a current water budget is developed for the Basin based on the most recent land use, water use, and hydrologic conditions. The current water budget allows the SMGWA to assess the most recent water supply, demand, groundwater and surface water interaction, and aquifer conditions for implementing the GSP. What constitutes current conditions is not prescribed by DWR in the GSP Regulations. For this Basin's GSP, the current water budget period from WY2010 to WY2018 adopted is selected as it encompasses some extreme climatic conditions that are anticipated to become more typical in the future due to climate change: extended dry conditions in WY2012 to WY2015, normal conditions in WY2016, and historically wet conditions in WY2017. In addition, the current period starts in WY2010 to reflect reduced municipal water demands due to water use efficiency measures, and much reduced quarry and remediation extractions than in prior years.

## 2.2.6.3.1 CURRENT PRECIPITATION BUDGET

The current precipitation budget provides a recent record of precipitation inflow and outflow in the Basin. The current precipitation budget is summarized in Table 2-28 and presented as part of the time series chart on Figure 2-78.

| Water Budget<br>Components<br>Average Total for Current Water Budget<br>(AF) |                      | Current Wa<br>2010        |  | Historical Water Budget<br>1985-2018 |  |
|--|----------------------|---------------------------|--|--------------------------------------|--|
|  |                      | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow or<br>Outflow | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow or<br>Outflow |
| Inflows<br>(79,600)*   | Precipitation        | 79,600                    | 100%                                     | 82,400                               | 100%                                     |
| Outflows<br>(79,700)*  | Evapotranspiration   | 37,100                    | 47%                                      | 38,000                               | 46%                                      |
|  | Direct Runoff        | 29,400                    | 37%                                      | 30,800                               | 37%                                      |
|  | Groundwater Recharge | 13,200                    | 16%                                      | 13,700                               | 17%                                      |

## Table 2-28. Summary of Current Precipitation Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

Overall, total precipitation during the current period is slightly less than during the historical period and is more variable. On average, approximately 79,600 AFY of precipitation fell in the Basin during the current timeframe, which is about 2,500 AF less per year than the historical period. During the current period, average evapotranspiration, runoff, and groundwater recharge has similar modest overall reductions due to slightly lower precipitation and greater variability compared to the historical period. As with the historical period, evapotranspiration during the current period is relatively less responsive to extremes in climate than runoff and groundwater recharge. As a result, proportionally less precipitation enters the surface water and groundwater

systems during critically dry years, and proportionally more precipitation enters the surface water and groundwater systems in wet years.

# 2.2.6.3.2 CURRENT SURFACE WATER BUDGET

The current surface water budget provides a recent record of surface water inflow and outflow in the Basin. The current surface water budget is summarized in Table 2-29 and presented as part of the time series chart on Figure 2-79.

| Water Budget<br>Components<br>Average Total for Current Water Budget<br>(AF) |                                 | Current Water Budget<br>2010-2018 |  | Historical Water Budget<br>1985-2018 |  |
|--|---------------------------------|-----------------------------------|--|--------------------------------------|--|
|  |                                 | Annual<br>Average<br>(AF)         | Percent of<br>Total Inflow or<br>Outflow | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow or<br>Outflow |
| Inflows<br>(115,600)*  | Surface Water Inflow            | 68,500                            | 59%                                      | 70,800                               | 59%                                      |
|  | Runoff                          | 27,000                            | 23%                                      | 28,300                               | 23%                                      |
|  | Groundwater Discharge to Creeks | 20,100                            | 18%                                      | 21,200                               | 18%                                      |
| Outflows<br>(115,500)*   | Surface Water Outflow           | 106,900                           | 93%                                      | 111,700                              | 93%                                      |
|  | Streambed Recharge              | 8,600                             | 7%                                       | 8,600                                | 7%                                       |

# Table 2-29.Summary of Current Surface Water Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

During the current period, average overall inflow and outflow is approximately 115,600 AFY, which is about 4,700 AF less per year than the historical period. Overall drier conditions during the current period compared to the historical period result in less surface water inflow and outflow. Groundwater discharge to creeks and streambed recharge to groundwater decreased proportionally with decreased inflow and outflow, especially during the drought from 2012 to 2015.

# 2.2.6.3.3 CURRENT GROUNDWATER BUDGET

The current groundwater budget provides a recent record of groundwater inflow and outflow in the Basin. The current groundwater budget is summarized in Table 2-30 and presented as part of the time series chart on Figure 2-80.

The inflows and outflows to the groundwater budget are similar in the historical and current periods. The total inflow is about 22,900 AF, which is about 1,100 AFY less than the historical period. The total outflow is about 23,300 AF, which is about 1,900 AFY less than the historical period.

| Water Budget<br>Components<br>Average Total for Current Water Budget (AF) |                                  |                           | ater Budget<br>-2018                     | Historical Water Budget<br>1985-2018 |  |
|---|----------------------------------|---------------------------|--|--------------------------------------|--|
|   |                                  | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow or<br>Outflow | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow or<br>Outflow |
|   | Precipitation Recharge           | 13,100                    | 54%                                      | 13,700                               | 57%                                      |
|   | Subsurface Inflow                | 100                       | 1%                                       | 100                                  | 1%                                       |
|   | System Losses                    | 200                       | 1%                                       | 200                                  | 1%                                       |
| Inflows<br>(22,900)*  | Septic Return Flow               | 900                       | 4%                                       | 1,100                                | 5%                                       |
| (22,700)  | Quarry Return Flow               | <100                      | <1%                                      | 200                                  | 1%                                       |
|   | Streambed Recharge               | 8,600                     | 36%                                      | 8,700                                | 36%                                      |
|   | Irrigation Return Flow           | <100                      | <1%                                      | <100                                 | <1%                                      |
|   | Groundwater Pumping              | 3,000                     | 13%                                      | 3,700                                | 15%                                      |
| Outflows<br>(23,300)*   | Subsurface Outflow               | 100                       | <1%                                      | 100                                  | <1%                                      |
| (20,000)  | Discharge to Creeks              | 20,200                    | 87%                                      | 21,400                               | 85%                                      |
| Storage*  | Average Annual Change in Storage | -200                      |  | -1,200                               |  |
| lorago  | Cumulative Change in Storage     | -2,100                    |  | -39,300                              |  |

### Table 2-30. Current Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

The main difference between the current and historical periods is that municipal pumping decreased. During the current period, outflow from groundwater pumping is 3,000 AFY on average, which is about 700 AF less than during the historical period. This reflects a reduction of average annual groundwater pumping of about 20% between the historical and current period. More details on groundwater pumping reductions are provided in Section 2.2.5.1: Groundwater Elevations.

During the current period groundwater discharge to streams decreased by about 1,200 AFY in comparison to the historical period. Less net groundwater discharge to streams is likely related to less precipitation and lower groundwater levels in the Santa Margarita aquifer between 2012 and 2015.

Change of groundwater in storage fluctuated over the current period, with a cumulative loss of 2,100 AF, and an average annual loss of 200 AF. The small overall change in storage during the current period indicates that groundwater inflow and outflow balanced since 2010. This is an improvement from the historical period during which average annual storage losses are about 1,200 AF. Groundwater in storage declines in dry and critically dry water years suggest that net groundwater recharge of the Basin's aquifers is possible only in normal and wet years.

## 2.2.6.3.4 CURRENT GROUNDWATER BUDGET BY AQUIFER

The current groundwater budget is analyzed by aquifer to demonstrate changes in groundwater flows in the various aquifers relative to the historical period. The current groundwater budget by aquifer is summarized in Table 2-31 and in more detailed tables in Appendix 2F.

|           |                                      | Current Water Budget: 2010-2018 Annual Average<br>(AF) |                       |                    |                   |                     |
|-----------|--------------------------------------|--|-----------------------|--------------------|-------------------|---------------------|
| Gr        | Groundwater Budget<br>Components     |  | Monterey<br>Formation | Lompico<br>Aquifer | Butano<br>Aquifer | Other<br>Formations |
|           | Precipitation Recharge               | 6,200  | 1,400                 | 900                | 3,900             | 700                 |
|           | Subsurface Inflow                    | 0  | 0                     | 0                  | 100               | <100                |
| Inflows   | Return Flows                         | 600  | 200                   | 200                | 200               | 100                 |
|           | Streambed Recharge                   | 1,700  | 800                   | 400                | 3,300             | 2,500               |
|           | Flow from Other<br>Aquifers          | <100   | 300                   | 1,700              | 600               | Not calculated      |
|           | Inflow*                              | 8,500  | 2,700                 | 3,200              | 8,100             | 3,300               |
|           | Groundwater Pumping                  | 800  | 200                   | 1,500              | 500               | <100                |
|           | Subsurface Outflow                   | 0  | 0                     | 0                  | <100              | <100                |
| Outflows  | Discharge to Creeks                  | 6,400  | 2,100                 | 1,300              | 7,100             | 3,400               |
|           | Flow to Other Aquifers               | 1,200  | 400                   | 600                | 400               | Not calculated      |
|           | Total Outflow*                       | 8,400  | 2,700                 | 3,400              | 8,000             | 3,400               |
| Character | Average Annual Change<br>in Storage* | <100   | <100                  | -200               | <100              | -100                |
| Storage   | Cumulative Change in<br>Storage*     | 800  | 100                   | -2,000             | 100               | -1,100              |

### Table 2-31. Summary of Current Groundwater Budget by Aquifer

\*Small discrepancies between total inflow and outflow may occur due to rounding

There are a few notable differences between the aquifer-specific water budgets for current and historical periods. As noted in Section 2.2.5.1: Groundwater Elevations less groundwater is pumped now than prior to 2010. Despite less overall precipitation recharge during the current period, streambed recharge has remained approximately the same. Current groundwater discharge to creeks is about 1,200 AFY less than the historical budget. Like the historical budget, most of the surface water and groundwater interactions are in the Santa Margarita and Butano aquifers.

During the current period, inflows and outflows for each aquifer are close to balanced. This is an improvement from the historical period, when each aquifer underwent comparatively larger storage losses annually of 1,100 AFY for the entire Basin. Each principal aquifer, except the

Lompico aquifer, has a slight increase of groundwater in storage during the current period. The average annual loss in storage from the Lompico aquifer is about 200 AFY, which improves on the historical period where the average annual loss was about 600 AFY.

## 2.2.6.3.5 CURRENT GROUNDWATER CHANGE IN STORAGE BY SUBAREA

The current groundwater change in storage is analyzed by subarea to assess where storage changes are occurring. Figure 2-81 through Figure 2-84 illustrate that cumulative change in storage has ceased declining in the current period with fluctuations in some aquifer subareas.

The amounts of groundwater in storage in the Santa Margarita aquifer subareas has remained approximately constant in the current period, although they are subject to large annual fluctuations as a function of precipitation, particularly in the Quail Hollow subarea. Similar results were found for the Santa Margarita aquifer as a whole for the current time frame. The relative constancy of the groundwater in storage is a result of the elevated conductivity in this unconfined aquifer allowing for rapid storage recovery during wet years.

Historical declines in groundwater in storage in the deeper, semi-confined, and confined aquifers stabilized during the current timeframe. The Lompico aquifer in the Mount Hermon/South Scotts Valley subarea, which had the greatest groundwater in storage losses during the historical timeframe, lost only about 2,000 AF of groundwater in storage during the eight most recent years. Where the Butano aquifer outcrops along the Basin's northern boundary, i.e., North of Bean Creek and North Scotts Valley subareas, groundwater in storage declined during the WY2012 to WY2015 drought.

## 2.2.6.4 Projected Water Budget

The GSP Regulations (§ 354.18) require the development of a projected water budget baseline to assess how water supply, surface water and groundwater interactions, and aquifer conditions will be impacted by future changes in climate and water demands if projects and management actions are not implemented. The projected baseline water budget presented in this subsection fulfills those requirements of the GSP. The projected water budget is developed for the period WY2020 to WY2072 per the GSP Regulations requirement that the projected period include a 50-year planning and implementation horizon over which the GSP and measures will be implemented to ensure that the Basin is operated within its sustainable yield.

Section 2.2.3.2 describes the climate projection used by the groundwater model to simulate and estimate water budget components. In addition to the climate projection, the projected baseline simulation assumes a small increase in urban growth. Water demands are projected to increase 8% for SLVWD and 7% for SVWD from 2020 through 2045 that continues linearly through the projected model period ending in 2072. Although it is not simulated in the projected groundwater model, the urban footprint in the service areas is projected to expand slightly, resulting in slightly

more runoff and less recharge. As shown in the sections below, climate change is predicted to have a larger impact on the projected water budget than changes in water demand and runoff due to urban and residential development.

## 2.2.6.4.1 PROJECTED PRECIPITATION BUDGET

The projected precipitation budget provides a simulated outlook of precipitation inflow and outflow in the Basin. The projected precipitation budget is summarized in Table 2-32 and presented in a time series chart on Figure 2-85.

| Water Budget<br>Components<br>Average Total for Projected Water Budget<br>(AF) |                      | ~                         | /ater Budget<br>-2072                    | Current<br>Water Budget<br>2010-2018 | Historical<br>Water Budget<br>1985-2018 |
|--|----------------------|---------------------------|--|--------------------------------------|---|
|  |                      | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow or<br>Outflow | Annual<br>Average<br>(AF)            | Annual<br>Average<br>(AF)               |
| Inflows<br>(77,400)*   | Precipitation        | 77,400                    | 100%                                     | 79,600                               | 82,400                                  |
|  | Evapotranspiration   | 37,600                    | 48%                                      | 37,100                               | 38,00                                   |
| Outflows<br>(77,500)*  | Direct Runoff        | 27,700                    | 36%                                      | 29,400                               | 30,800                                  |
| (,000)   | Groundwater Recharge | 12,200                    | 16%                                      | 13,200                               | 13,700                                  |

### Table 2-32. Summary of Projected Precipitation Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

Projected precipitation in the Basin is on average about 3% less than the current period and 6% less than the historical period. Annual precipitation is predicted to average about 5,000 AF less than in the historical period. Future precipitation is predicted to be more variable year-to-year than in the historical period, with more wet and critically dry years, and extended periods of wet or dry conditions. The 4-model ensemble climate projection has 53% of the water years classified as critically dry, 11% are normal, and 36% are wet. There are no water years classified as dry in the projection. In comparison, historical precipitation is less variable with only 21% of water years classified as critically dry and 26% as wet, with the remainder classified as dry or normal.

Evapotranspiration over the projected period is similar to current and historical evapotranspiration. Evapotranspiration projections are stable despite lower precipitation mainly because temperature is anticipated to increase during the projected period. Higher temperature causes more vegetative growth and evaporation. The more or less constant evaporation, combined with a decrease in precipitation, result in simulated overland flow and groundwater recharge being about 10% less than in the historical period.

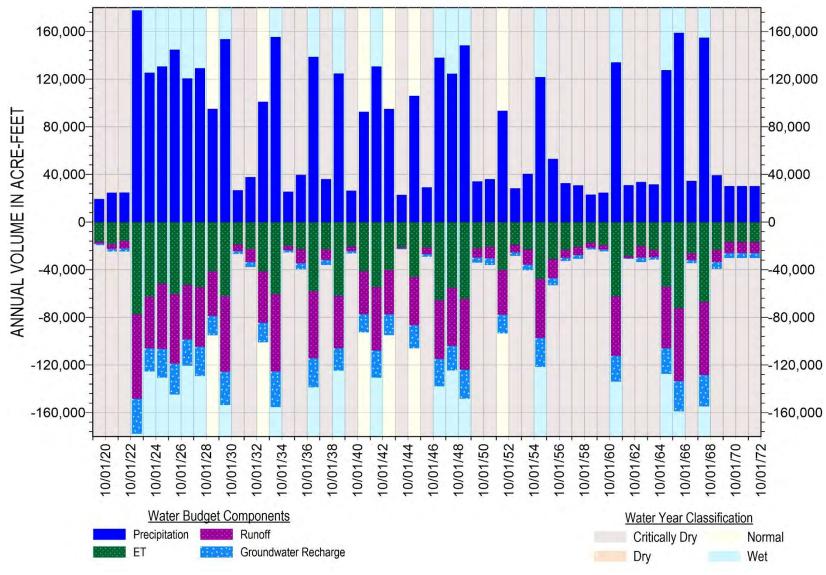


Figure 2-85. Projected Precipitation Budget

### 2.2.6.4.2 PROJECTED SURFACE WATER BUDGET

The projected surface water budget provides a simulated outlook for surface water inflow and outflow in the Basin in the future. The projected surface water budget is summarized in Table 2-33 and presented in a time series chart on Figure 2-86.

| Water Budget<br>Components<br>Average Total for Projected Water Budget (AF) |                                 | 2                         | ected<br>-2072                           | Current<br>2010-2018      | Historical<br>1985-2018   |
|---|---------------------------------|---------------------------|--|---------------------------|---------------------------|
|   |                                 | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow<br>or Outflow | Annual<br>Average<br>(AF) | Annual<br>Average<br>(AF) |
|   | Surface Water Inflow            | 64,800                    | 59%                                      | 68,500                    | 70,800                    |
| Inflows<br>(109,600)  | Runoff                          | 25,400                    | 23%                                      | 27,000                    | 28,300                    |
| (107,000)   | Groundwater Discharge to Creeks | 19,400                    | 18%                                      | 20,100                    | 21,200                    |
| Outflows  | Surface Water Outflow           | 101,200                   | 92%                                      | 106,900                   | 111,700                   |
| (109,600)   | Streambed Recharge              | 8,400                     | 8%                                       | 8,600                     | 8,600                     |

### Table 2-33. Summary of Projected Surface Water Budget

During the projected period, average groundwater total inflow and outflow is approximately 109,600 AFY, which is about 10,700 AFY less than the historical period. Surface water inflows and outflows during the projected period decrease by about 9%, in comparison to the historical period, which reflects drier climatic conditions predicted in the future. Surface water and groundwater interaction reflected as discharge to creeks and streambed recharge to groundwater fluctuates proportionally with precipitation and surface water inflow, especially during periods of extended drought. Consequently, the amount of surface water and groundwater interaction decreases during the projected period.

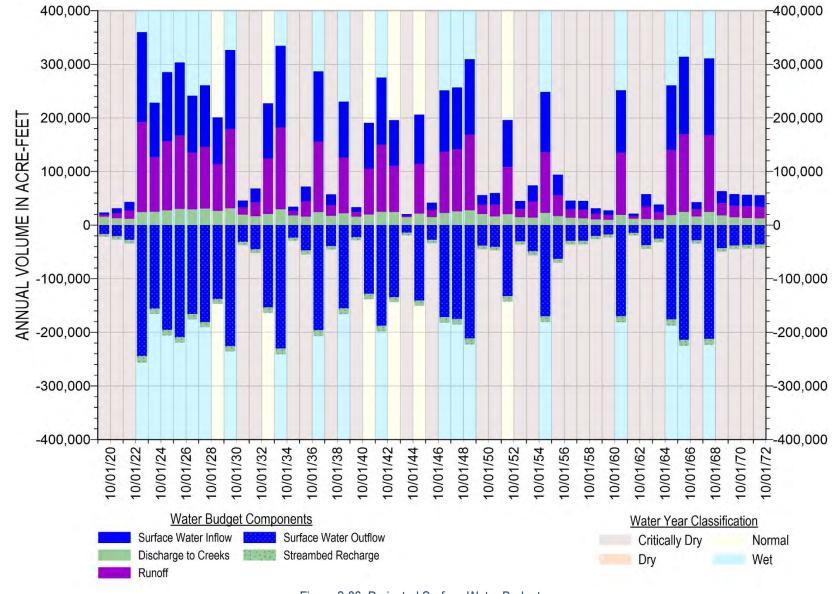


Figure 2-86. Projected Surface Water Budget

### 2.2.6.4.3 PROJECTED GROUNDWATER BUDGET

The projected groundwater budget provides a simulated outlook for groundwater inflow and outflow in the Basin. The projected groundwater budget is summarized in Table 2-34 and presented in a time series chart on Figure 2-87.

| Water Budget         |   | Projected<br>2020-2072 |  | Current<br>2010-2018      | Historical<br>1985-2018   |
|----------------------|---|------------------------|--|---------------------------|---------------------------|
| Average <sup>-</sup> | Components<br>Average Total for Projected Water Budget (AF) |                        | Percent of<br>Total Inflow<br>or Outflow | Annual<br>Average<br>(AF) | Annual<br>Average<br>(AF) |
|                      | Precipitation Recharge                                      | 12,100                 | 56%                                      | 13,100                    | 13,700                    |
|                      | Subsurface Inflow   | 100                    | <1%                                      | 100                       | 100                       |
|                      | System Losses   | 300                    | 1%                                       | 200                       | 200                       |
| Inflows<br>(21,700)* | Septic Return Flow  | 800                    | 4%                                       | 900                       | 1,100                     |
| (21,700)             | Quarry Return Flow  | <100                   | <1%                                      | <100                      | 200                       |
|                      | Streambed Recharge  | 8,400                  | 39%                                      | 8,600                     | 8,700                     |
|                      | Irrigation Return Flow                                      | <100                   | <1%                                      | <100                      | <100                      |
|                      | Groundwater Pumping   | 2,800                  | 12%                                      | 3,000                     | 3,700                     |
| Outflows (22,300)*   | Subsurface Outflow  | 100                    | 1%                                       | 100                       | 100                       |
| (22,000)             | Discharge to Creeks   | 19,400                 | 87%                                      | 20,200                    | 21,400                    |
| Ctorogo*             | Average Annual Change in Storage                            | -500                   | -  | -200                      | -1,200                    |
| Storage*             | Cumulative Change in Storage                                | -24,000                | -  | -2,100                    | -39,300                   |

### Table 2-34. Summary of Projected Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

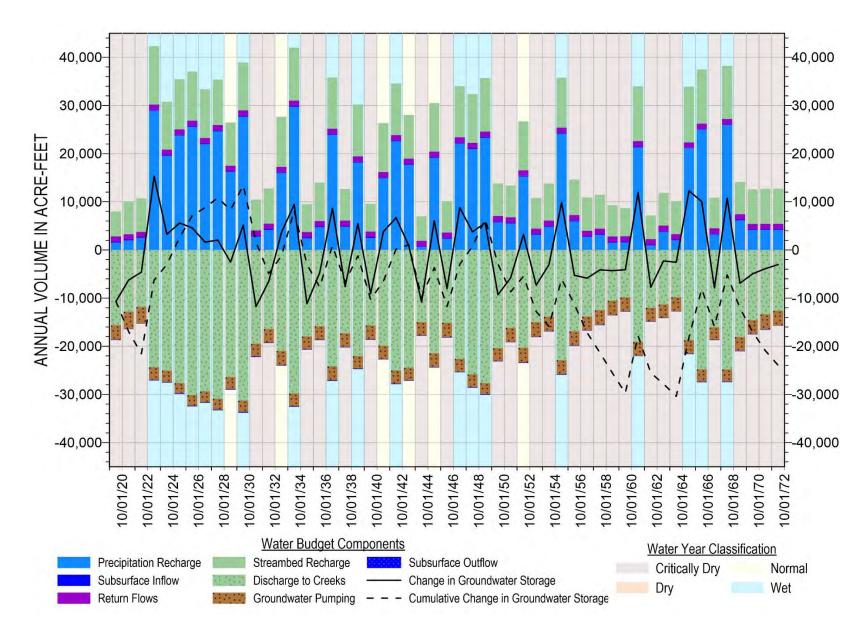


Figure 2-87. Projected Groundwater Budget

Total inflows and outflows to the groundwater budget are both smaller in the projected period than in the historical and current periods. Compared to the historical period, predicted total inflows and outflows are approximately 2,300 AFY and 2,900 AFY smaller, respectively.

Reduced recharge by precipitation is the largest source of the predicted decline in total groundwater inflows. Direct groundwater recharge from precipitation is projected to be about 1,600 AF less per year than the historical period; in comparison, streambed recharge is predicted to be about 300 AF less. Septic return flows to groundwater are expected to decrease about 28% with improved water efficiency as water fixtures are replaced, resulting in about 800 AFY of septic return flows compared to about 1,110 AF per over the historical period. Other components of projected groundwater inflow are expected to be similar to historical inflows.

Reduced projected groundwater outflow is mostly a result of less groundwater pumping and groundwater discharge to creeks. In the future, groundwater pumping is estimated to average about 2,800 AFY, which is about 200 AFY less than average current conditions and about 900 AFY less than average historical conditions. The reduced groundwater use is based on the assumption that SLVWD will use surface water more in wet years in place of groundwater. Future population growth is expected to be moderate and is expected to be offset with continued efficiency improvements in public water supply. It is projected that groundwater discharge to creeks will be about 19,400 AFY on average, which is 2,000 AF less than the historical annual average. The projected reduction in groundwater and surface water interactions is primarily due to overall drier conditions, which will reduce groundwater recharge and lower groundwater levels.

Under the 4-model ensemble climate projection used to simulate future groundwater conditions, the Basin will experience slightly less overall precipitation and greater precipitation variability resulting in longer periods of drought. Together, this causes losses of groundwater in storage and lower groundwater levels. Prolonged drought stresses the water supply in the Basin and requires greater groundwater banking and/or conjunctive use strategies to increase groundwater in storage in wetter years when water is available. The projected baseline simulation without implementing new projects or management actions results in a cumulative loss of groundwater in storage of about 24,000 AF between 2020 and 2072. The annual average decline in storage in this timeframe is about 500 AFY.

Given these results, projects and management actions will need to be implemented to achieve sustainability of groundwater conditions, as discussed further in Section 4. It is, however, important to recognize that the model projections are highly dependent on estimates of future precipitation. To the degree that actual future precipitation deviates from that predicted by the four-model ensemble, groundwater conditions could be better or worse than simulated.

### 2.2.6.4.4 PROJECTED GROUNDWATER BUDGET BY AQUIFER

The projected groundwater budget is analyzed by aquifer to demonstrate changes in groundwater flows in the various aquifers if no additional projects or management actions are implemented. The projected groundwater budget by aquifer is summarized in Table 2-35 and in more detailed tables in Appendix 2F.

| Groundwater Budget |                                      | Projected Water Budget: 2020-2072 Annual Average<br>(AF) |                       |                    |                   |                     |  |
|--------------------|--------------------------------------|--|-----------------------|--------------------|-------------------|---------------------|--|
| Ű                  | Components                           |  | Monterey<br>Formation | Lompico<br>Aquifer | Butano<br>Aquifer | Other<br>Formations |  |
|                    | Precipitation Recharge               | 5,700  | 1,300                 | 900                | 3,600             | 600                 |  |
|                    | Subsurface Inflow                    | 0  | 0                     | 0                  | 100               | <100                |  |
| Inflows            | Return Flows                         | 500  | 200                   | 200                | 200               | 100                 |  |
| innows             | Streambed Recharge                   | 1,600  | 800                   | 400                | 3,300             | 2,300               |  |
|                    | Flow from Other<br>Aquifers          | <100   | 300                   | 1,600              | 600               | Not calculated      |  |
|                    | Total Inflow*                        | 7,800  | 2,600                 | 3,100              | 7,800             | 3,100               |  |
|                    | Groundwater Pumping                  | 900  | 100                   | 1,200              | 500               | <100                |  |
|                    | Subsurface Outflow                   | 0  | 0                     | 0                  | 100               | <100                |  |
| Outflows           | Discharge to Creeks                  | 6,100  | 2,100                 | 1,300              | 6,900             | 3,000               |  |
|                    | Flow to Other Aquifers               | 1,100  | 400                   | 600                | 400               | Not calculated      |  |
|                    | Total Outflow*                       | 8,100  | 2,600                 | 3,100              | 7,900             | 3,000               |  |
| Channer            | Average Annual Change<br>in Storage* | -200   | -100                  | -100               | -100              | <100                |  |
| Storage            | Cumulative Change in<br>Storage*     | -9,600   | -2,900                | -7,000             | -5,100            | 600                 |  |

| Table 2-35  | Projected  | Groundwater | Budget by | Aquifer   |
|-------------|------------|-------------|-----------|-----------|
| 10010 2 00. | 1 10,00100 | orounanator | Duugotby  | / iquilor |

\*Small discrepancies between total inflow and outflow may occur due to rounding

There are a few notable differences between the aquifer-specific change in storage for the projected, current, and historical periods. The most notable difference between the water budget timeframes is changes to precipitation patterns due to climate change. Simulated precipitation in the projected timeframe is more variable and less than current and historical precipitation, translating to less recharge available for the Basin's aquifers. This change is anticipated to impact future recharge patterns in all aquifers, but especially the Santa Margarita and Butano aquifers which rely directly on recharge from precipitation and from streambeds. The Lompico aquifer is also impacted by reduced overall recharge, although to reach the Lompico aquifer, recharge water typically percolates through the overlying Santa Margarita aquifer and/or

Monterey Formation, so the response to climatic patterns is muted. Recharge of the Lompico aquifer from the Santa Margarita aquifer is unimpeded in the Camp Evers area in south Scotts Valley where shale of the Monterey Formation is absent between the permeable Santa Margarita and Lompico aquifers. The result of more variable and less overall precipitation is that groundwater in storage is projected to decrease in each of the principal aquifers and the Monterey Formation.

The projected water budget assumes groundwater pumping will be on average 200 AFY less than current pumping (Table 2-31). This is because in the projection's very wet years, there will be more surface water available for municipal water supply. Slight increases in pumping are projected in the Santa Margarita and Butano aquifers, while slight decreases in groundwater pumping are projected in the Lompico aquifer in comparison to current pumping.

The average long-term annual change in storage is projected to be slightly negative for each of the principal aquifers. The greatest amounts of storage loss are projected for the Santa Margarita and Lompico aquifers. Storage is lost during dry periods and gained during wet periods. Since more dry years are projected than wet years, the result is a net overall loss of groundwater in storage.

## 2.2.6.4.5 PROJECTED GROUNDWATER CHANGE IN STORAGE BY SUBAREA

Based on the projected baseline simulation the principal aquifers will all be affected by the drier projected climate simulated by the 4-model ensemble climate projection. This is especially the case in the multiple critically dry years towards the end of the projected period. Figure 2-88 through Figure 2-91 show each aquifer's projected cumulative change of groundwater in storage.

The Santa Margarita aquifer is the most sensitive to climatic changes and loses almost 6,000 AF from storage in the Quail Hollow subarea during the longest projected drought period from 2050 to 2064 (Figure 2-88). However, it recovers very quickly after several wet years. The same pattern of groundwater depletion and recovery occur in the other subareas, but at a lesser scale. The Quail Hollow and Olympia/Mission Springs subareas have the greatest losses and gains in storage because they contain municipal supply wells that pump most of the groundwater extracted from the Santa Margarita aquifer.

Monterey Formation projected change of groundwater in storage is shown on Figure 2-89. The Monterey Formation is not pumped by many wells in the area south of Bean Creek (North Scotts Valley and Mount Hermon/South Scotts Valley subareas) and even in the driest years, little change in storage is predicted. Figure 2-89 shows that there is more change in stored groundwater in the subarea north of Bean Creek where only *de minimis* users pump from the Monterey Formation. The very low rainfall predicted from 2050 onwards results in an overall loss of about 2,000 AF at the end of the projected period.

Up until 2048, groundwater in storage in the Lompico aquifer is generally consistent (Figure 2-90). This indicates that pumping from the Lompico aquifer is roughly in balance with its recharge. The extended drought projected after this period causes a significant loss of groundwater in storage, especially in the Mount Hermon/South Scotts Valley subarea where the majority of Lompico aquifer pumping occurs by MHA, SLVWD, and SVWD. Recovery from significant losses such as this, even in wet years, is not possible without projects or management actions because of the aquifer's limited recharge area and confined nature. Section 4 described potential projects that target the Lompico aquifer to both provide for some recovery from past losses of storage and to provide resiliency against prolonged future droughts.

The Butano aquifer is pumped only in the northern portions of the Basin, where it outcrops south of the Zayante-Vergeles fault and slightly farther south from the boundary where SVWD has 2 deep wells in Scotts Valley that extend down more than 1,000 feet. The projected modeled changes in storage depicted on Figure 2-91 reflect effects of recharge in wet years. This pattern is more like the Santa Margarita aquifer response to recharge events and less like the similarly confined Lompico aquifer responds. The 2 Butano aquifer monitoring wells in northern Scotts Valley do not appear to respond to wet years in the same way the model predicts (hydrographs are included on Figure 2-47). It is acknowledged in Section 2.2.4.11 that because of so few monitoring wells in the Butano aquifer, our current understanding of it is limited and assumptions made in the model may not be correct. Existing plans to install new Butano monitoring wells may increase hydrogeologic understanding, in turn informing the groundwater model.

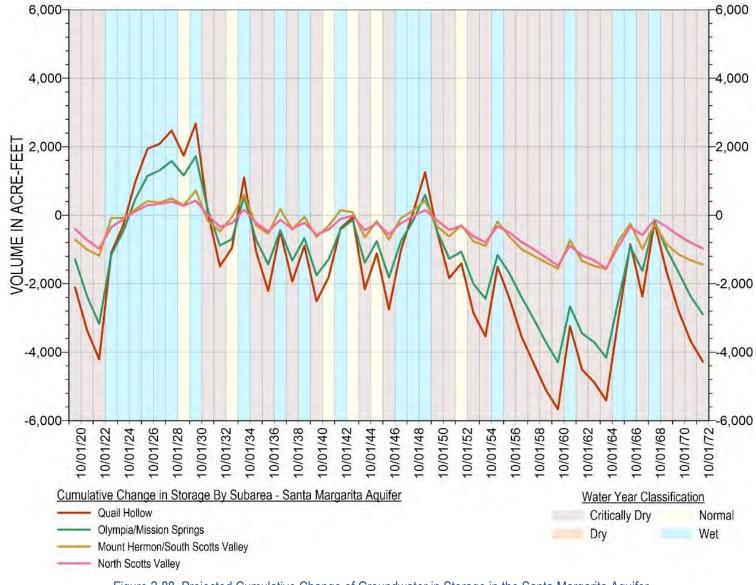


Figure 2-88. Projected Cumulative Change of Groundwater in Storage in the Santa Margarita Aquifer

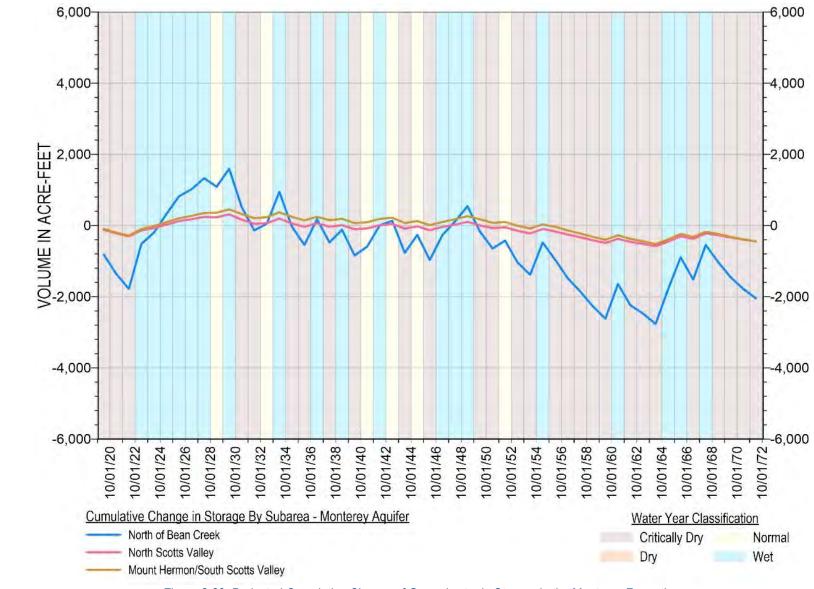
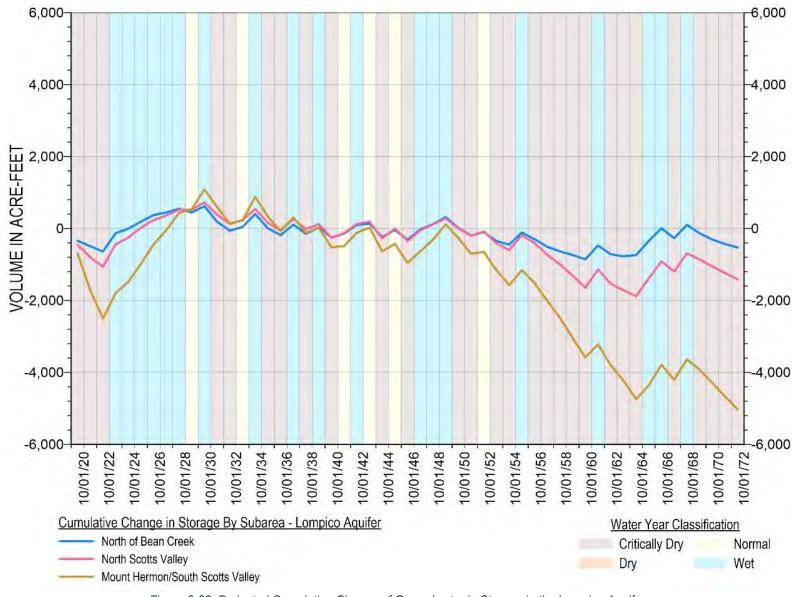


Figure 2-89. Projected Cumulative Change of Groundwater in Storage in the Monterey Formation





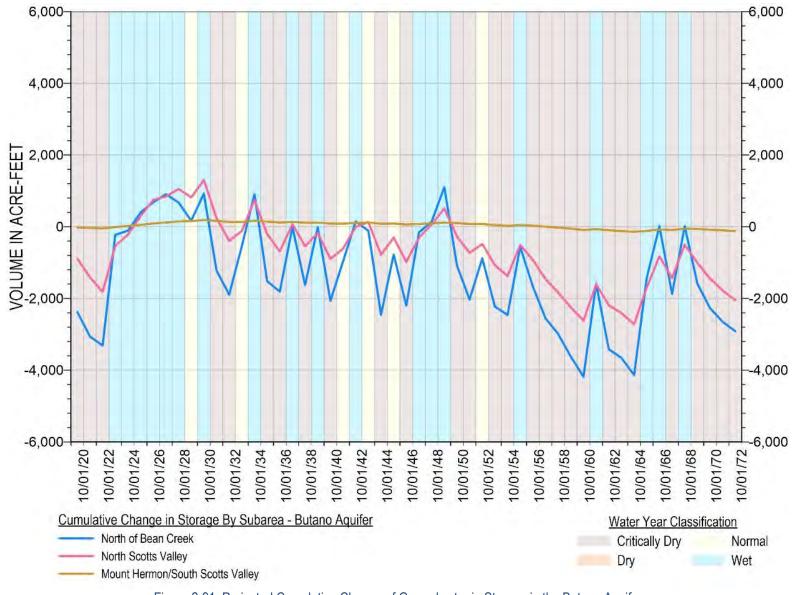


Figure 2-91. Projected Cumulative Change of Groundwater in Storage in the Butano Aquifer

### 2.2.6.5 Sustainable Yield

The Basin's sustainable yield is an estimated volume of groundwater that can be pumped on a long-term average annual basis without causing undesirable results. The role of sustainable yield estimates in SGMA as described in the SMC BMP (DWR, 2016a) are as follows:

"In general, the sustainable yield of a basin is the amount of groundwater that can be withdrawn annually without causing undesirable results. Sustainable yield is referenced in SGMA as part of the estimated basinwide water budget and as the outcome of avoiding undesirable results.

Sustainable yield estimates are part of SGMA's required basinwide water budget. Section 354.18(b)(7) of the GSP Regulations requires that an estimate of the basin's sustainable yield be provided in the GSP (or in the coordination agreement for basins with multiple GSPs). A single value of sustainable yield must be calculated basinwide. This sustainable yield estimate can be helpful for estimating the projects and programs needed to achieve sustainability."

Basin-wide groundwater pumping within the sustainable yield does not constitute proof of sustainability. Sustainability under SGMA is only demonstrated by avoiding undesirable results for the sustainability indicators applicable to the Basin. Specific undesirable results for the chronic lowering of groundwater levels, reduction in groundwater storage, and depletion of interconnected surface water sustainability indicators are presented in Section 3. While GSP Regulations only require 1 sustainable yield volume for the entire basin, pumping within the sustainable yield may affect groundwater elevations in different aquifers and aquifer subareas differently depending on how pumping is distributed spatially. Therefore, sustainable yield volumes are estimated for each aquifer based on predictive model simulations that do not produce undesirable results.

The future baseline model simulation incorporating climate change and projected water use predicts undesirable results will not occur within the modeled 50-year interval. This means that groundwater pumping volumes used in the baseline simulation can be used to estimate sustainable yield. Given that groundwater pumping in the model is not specifically optimized to avoid undesirable results, it is possible that slightly more pumping than the estimated sustainable yield could avoid future undesirable results. Groundwater pumping in the projected baseline simulation, shown on Figure 2-92, is generally consistent after WY2022 in the Monterey Formation, and Lompico and Butano aquifers. The sustainable yield for those aquifers is therefore set as the average pumping after 2022 plus a 5% buffer to allow for pumping optimization during GSP implementation.

The amount of municipal groundwater pumped in the Santa Margarita aquifer is related to water year type and increases considerably during dry periods. When surface water supply is limited

(Figure 2-89), SLVWD augments it with groundwater pumped from the Santa Margarita aquifer at the Quail Hollow and Olympia wellfields. For example, a substantial modeled increase in pumping during an extended simulated drought after WY2050 results in considerable loss of groundwater in storage in the Santa Margarita aquifer, and minimum thresholds to be exceeded (Figure 2-93). These exceedances are not considered undesirable results because they occur during an extended drought. In contrast, from WY2030-2049 the simulation shows in a non-drought period that the Santa Margarita aquifer does not have undesirable results. During this relatively wetter period, the Santa Margarita aquifer experiences almost no cumulative groundwater in storage losses, indicating sustainable groundwater conditions. Therefore, the sustainable yield for the Santa Margarita aquifer is set as the average pumping from 2030-2049 plus a 5% buffer to allow for pumping optimization during GSP implementation.

Historical pumping and estimate of sustainable yield for each aquifer is presented in Table 2-36. The estimates of sustainable yield for each aquifer are used as minimum thresholds for the reduction of groundwater storage sustainability indicator, described further in Section 3.

Five-year averages of historical pumping are compared with sustainable yield values on Figure 2-94. While pumping in all aquifers has declined over the historical period, current period pumping remains above sustainable yield in the Monterey and Lompico aquifers.

|                 | Historical  | Current     |             |  |
|-----------------|-------------|-------------|-------------|--|
|                 | Pumping     | Pumping     | Sustainable |  |
|                 | 1985 – 2018 | 2010 – 2018 | Yield       |  |
| Aquifer         | (AFY)       | (AFY)       | (AFY)       | Sustainable Yield Based on                       |
| Santa Margarita | 1,070       | 770         | 850         | Average pumping between 2030-2049 plus 5% buffer |
| Monterey        | 320         | 180         | 140         | Average pumping after 2022 plus 5% buffer        |
| Lompico         | 1,770       | 1,520       | 1,290       | Average pumping after 2022 plus 5% buffer        |
| Butano          | 530         | 480         | 540         | Average pumping after 2022 plus 5% buffer        |

#### Table 2-36. Sustainable Yield by Aquifer Compared to Historical and Current Pumping

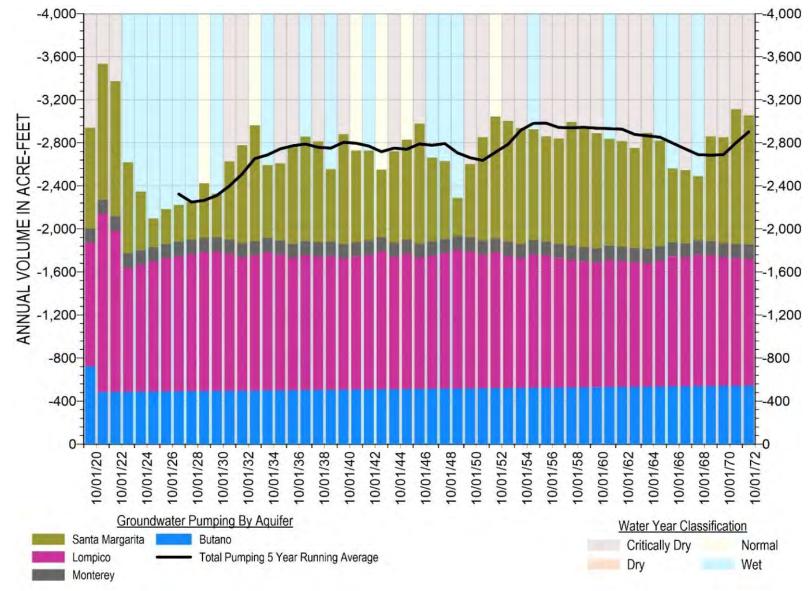


Figure 2-92. Projcted Baseline Simulation Groundwater Pumping by Aquifer

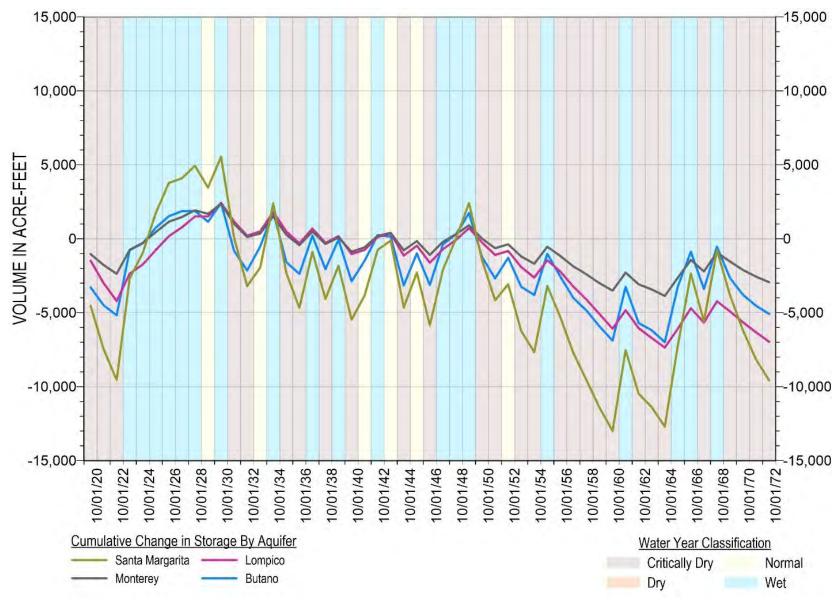


Figure 2-93. Projected Baseline Simulation Cumulative Change in Groundwater in Storage by Aquifer

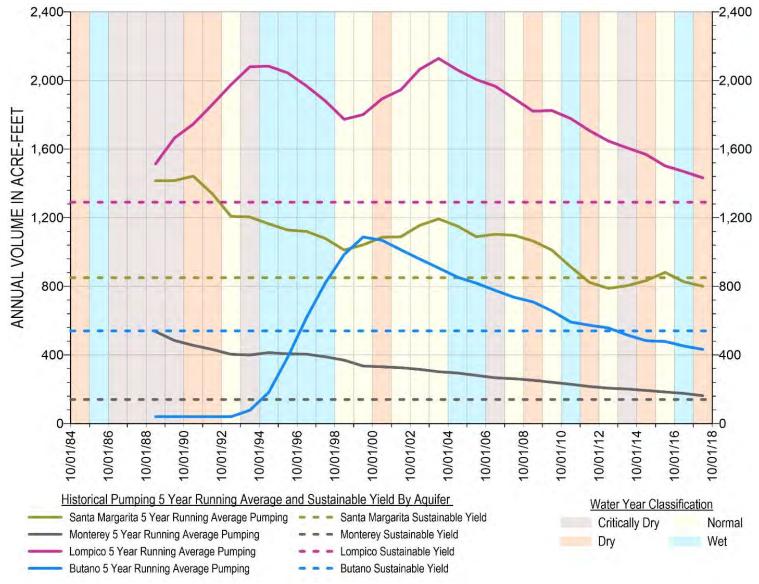


Figure 2-94. Historical Pumping 5-Year Running Average and Sustainable Yield by Aquifer

### 2.2.6.6 Description of Surface Water Supply for Groundwater Recharge or In-Lieu Supply

The sources of water supply in the Basin are discussed in Section 2.2.4.10: Sources and Points of Water Supply. Almost all water supply within the Basin is derived from surface water and groundwater, which is fed by precipitation in the Basin and the surrounding watershed. A very small amount (between 160 to 200 AFY) of recycled water is used by SVWD to supplement their water supply.

SLVWD has rights to divert water from tributaries of the San Lorenzo River located outside of the Basin. When surface water is available, SLVWD uses it in lieu of pumping its wells. This conjunctive use of surface water and groundwater is described in more detail in the baseline projects in Section 4. If SLVWD's water rights and place of use restrictions are revised per current requests to the SWRCB, in wet years there will be more surface water available for conjunctive use by SLVWD and potentially SVWD.

SVWD has provided recycled water to its irrigation customers in lieu of pumping groundwater since 2002. Larger volumes of treated wastewater from outside of the Basin is another source of water that could be used for groundwater recharge in the future. Section 4 describes potential projects that would use treated wastewater for indirect potable reuse.

Currently, the City of Santa Cruz has water rights to divert water from the San Lorenzo River. Between October 1 and May 31, the San Lorenzo River and its tributaries are not fully appropriated, and at times have streamflow in excess of minimum bypass flows; these excess flows could be used for groundwater recharge and conjunctive use projects. Appendix 2E: Section 7.3.3 describes an estimated total of 540 AFY for excess flows within the water rights of SLVWD and City of Santa Cruz. This potential source and volume of water is used for an expanded conjunctive use project described in Section 4 on projects and management actions. The 540 AFY estimate may change subject to applications by the City of Santa Cruz and SLVWD to change their water rights.

## 2.2.7 Management Areas

SGMA allows GSAs to define 1 or more management areas within a groundwater basin if the agency determines that the creation of management areas will facilitate implementation of its GSP. Management areas may have different minimum thresholds and be operated to different measurable objectives than the basin at large, provided that undesirable results are defined consistently throughout the basin. The SMGWA found no additional benefit to establishing separate management areas within the Basin at this time, although management areas may be needed in the future.

# 3 SUSTAINABLE MANAGEMENT CRITERIA

This section defines the groundwater conditions that constitute sustainable groundwater management, discusses the process by which the SMGWA characterizes undesirable results, identifies the monitoring networks used to assess conditions, and establishes minimum thresholds and measurable objectives for each applicable sustainability indicator. Undesirable results, minimum thresholds, and measurable objectives together define the SMC and commit the SMGWA to actions that will achieve those conditions. These SGMA specific terms and others are defined in the Glossary.

Defining SMC requires significant analysis and scrutiny. This section presents the data and methods used to develop SMC and demonstrates how they influence beneficial uses and users. The SMC are based on currently available data and the application of best available science. As noted in this GSP, data gaps exist in the HCM related to the interconnection of surface water and groundwater. Uncertainty caused by these data gaps was considered when developing the SMC. Due to uncertainty in the HCM, the SMC are considered initial criteria that will be reevaluated and potentially modified in the future as new data becomes available.

This section is organized to address all the SGMA regulations regarding SMC. The Sustainability Goal guides development of the SMC and the monitoring network describes the monitoring features used to track progress toward meeting interim milestones and measurable objectives and what data gaps still exist. To retain an organized approach, the description of the Monitoring Network and SMCs are grouped by each individual sustainability indicator. Each subsection follows a consistent format that contains the information required by Section §354.22 *et. seq* of the SGMA regulations and outlined in the SMC BMP (DWR, 2017). Each SMC subsection includes a description of how the following SMC were developed:

- Qualitative, locally defined significant and unreasonable conditions
- Quantitative description of undesirable results, including:
  - The criteria defining when and where the effects of the groundwater conditions cause undesirable results based on a quantitative description of the combination of minimum threshold exceedances (§354.26 (b)(2))
  - The potential causes of undesirable results (§354.26 (b)(1))
  - The effects of these undesirable results on the beneficial users and uses (§354.26 (b)(3))
- Quantitative minimum thresholds, including:
  - The information and methodology used to develop minimum thresholds (§354.28 (b)(1))

- The relationship between minimum thresholds and the relationship of these minimum thresholds to other sustainability indicators (§354.28 (b)(2))
- The effect of minimum thresholds on neighboring basins (§354.28 (b)(3))
- The effect of minimum thresholds on beneficial uses and users (§354.28 (b)(4))
- How minimum thresholds relate to relevant Federal, State, or local standards (§354.28 (b)(5))
- The method for quantitatively measuring minimum thresholds (§354.28 (b)(6))
- Quantitative measurable objectives, including:
  - The methodology for setting measurable objectives (§354.30)
  - o Interim milestones (§354.30 (a), §354.30 (e), §354.34 (g)(3))

# 3.1 Sustainability Goal

Per Section 1 of this GSP, the SMGWA's sustainability goals are to:

- Implement the SGMA, which requires the management and use of groundwater in the Basin in a manner that can be maintained during the planning and implementation horizon without causing undesirable results.
- Provide a safe and reliable groundwater supply that meets the current and future needs of beneficial users.
- Support groundwater sustainability measures and projects that enhance a sustainable and reliable groundwater supply in the Basin, utilizing integrated water management principles by:
  - Safeguarding water supply availability for public health and welfare
  - Maintaining and enhancing groundwater availability for municipal, private, and industrial users and uses
  - Maintaining and enhancing groundwater contributions to streamflow, where beneficial users are dependent upon such contributions (fish, frogs, salamanders, dragonflies etc.)
  - Maintaining and enhancing groundwater levels that support groundwater dependent ecosystems
  - Maintaining and enhancing groundwater quality for existing and future beneficial uses
- Provide for operational flexibility within the Basin by supporting a drought supply reserve that takes into account future climate change.

• Plan and implement projects and activities to achieve sustainability that are cost effective and do not place undue financial hardship on the SMGWA, its cooperating agencies, or basin stakeholders. A cost-benefit analysis, taking into consideration financial, social, environmental, and adverse consequences, may be conducted to evaluate whether a project or activity results in undue financial hardship.

Measures that SMGWA cooperating agencies will take to achieve Basin sustainability are primarily focused on increasing Lompico aquifer groundwater levels in the Mount Hermon / South Scotts Valley area. The most immediate action will be to expand conjunctive use of surface water and groundwater using existing infrastructure. It is likely that this measure will be followed by development of infrastructure to gain access to San Lorenzo Valley Water District's (SLVWD) entitlement of 313 AFY of Loch Lomond water for further conjunctive use opportunities. Combining the 2 projects would potentially provide for a long-term average of 540 AFY of in-lieu recharge by SLVWD and SVWD resting their extraction wells during the wet seasons when surface water is available for conjunctive use. Groundwater modeling has demonstrated the combined projects will raise Mount Hermon / South Scotts Valley area Lompico aquifer groundwater levels by 20 to 50 feet and Monterey Formation levels by 20 feet. Additionally, resting SVWD wells extracting from the Butano aquifer may raise Butano aquifer groundwater levels by 20 to 50 feet in the central to northern Scotts Valley areas. The anticipated increases in groundwater levels from 540 AFY of conjunctive use enables the SMGWA to meet its long-term measurable objectives for chronic lowering of groundwater levels, depletion of interconnected surface water, and reduction of groundwater in storage, while having no impact on groundwater quality.

Larger, more costly projects using either treated surface water or purified wastewater imported from outside the Basin, as described in Section 4, will be evaluated during the first 5 years of GSP implementation. The larger projects will provide the SMGWA cooperating agencies additional water supply resiliency and drought protection, beyond the level likely needed for sustainable management of groundwater in the Basin.

# 3.2 Process of Developing Sustainable Management Criteria

# 3.2.1 SMGWA Board Involvement

SMC were developed for the Basin based on historical data and desired future conditions. The SMC decision making process involved guidance by SMGWA staff, stakeholder outreach, and discussion and refinement over multiple SMGWA Board meetings. Prior to discussing SMC for a particular sustainability indicator with the SMGWA Board, Directors were provided background information describing the sustainability indicator including the past and present groundwater conditions associated with it. Discussion during the meeting was facilitated by David Ceppos from Consensus and Collaboration Program at the College of Continuing Education, Sacramento State. Facilitation focused on information sharing, topic understanding, and public participation.

Once there was comfort in understanding Basin conditions related to the sustainability indicator, the technical consultant described potential options for SMC. First, a statement that identified significant and unreasonable, or unsustainable conditions, was drafted. The statement was revisited multiple times in subsequent Board meetings until the Board was satisfied with the definition.

The significant and unreasonable conditions statement for each sustainability indicator guided development of the other SMCs, including undesirable results, minimum thresholds, and measurable objectives. Options for each SMC were provided to the SMGWA Board for consideration. This approach was taken so that the Board could understand the relative levels of protectiveness for each indicator before making decisions. Interim milestones were developed based on current conditions, measurable objectives, and future groundwater conditions predicted by the groundwater model and did not have direct SMGWA Board input.

Meeting summaries and video recordings posted on the SMGWA website reflect the discussions that took place for each sustainability indicator. The SMC were developed over several meetings of the SMGWA Board, which allowed for continual improvements to the criteria. Additionally, opportunities for public comment on the topics being discussed at the SMGWA Board meetings were provided and taken into consideration during development of the SMC.

# 3.2.2 Surface Water Technical Advisory Group

Representatives from the following organizations and agencies participated in 2 technical Surface Water TAG meetings to provide their perspectives on the approach for development of depletion of interconnected surface water SMC and identification of GDEs:

- Balance Hydrologics (consultant to the SMGWA)
- California Department of Fish and Wildlife
- California Department of Water Resources
- City of Santa Cruz Water Department
- County of Santa Cruz Environmental Health
- Environmental Defense Fund
- Land Trust of Santa Cruz County
- Montgomery & Associates (consultant to the SMGWA)
- National Marine Fisheries Service (NMFS, formerly NOAA Fisheries)
- The Nature Conservancy
- Resource Conservation District of Santa Cruz County
- San Lorenzo Valley Water District staff
- Santa Margarita Groundwater Agency Board (2 directors)
- Scotts Valley Water District staff
- U.S. Fish and Wildlife Service

The 2 meetings, held on August 14, 2020, and February 24, 2021, provided the TAG background information on the hydrogeological setting of the Basin, City of Santa Cruz habitat conservation planning, Santa Cruz County fish monitoring, potential conjunctive use opportunities for SLVWD, water budget, and current understanding of the relationship between surface water and groundwater. Based on the background information available, the technical team shared potential approaches for developing SMC for the depletion of interconnected surface water and plans for GDE monitoring. The TAG was asked to provide specific input on the SMGWA Board's statement of significant and unreasonable, potential SMC approaches, and GDE monitoring plan. Their expert input was considered in the development of SMC and the GDE monitoring plan.

# 3.3 Monitoring Networks

This section describes the monitoring networks and protocols that the SMGWA will use to assess groundwater conditions and the Basin's sustainability during GSP implementation. The monitoring networks included in this subsection are based, to the extent possible, on existing monitoring networks described in Section 2.1.2: Water Resources Monitoring and Management Programs. The subsections below describe how the existing networks are adapted to meet the SGMA requirements for each applicable sustainability indicator. A subset of monitoring wells from the existing monitoring network are selected as Representative Monitoring Points (RMPs) at which to establish SMC for measuring progress towards sustainability. Finally, this section identifies monitoring network data gaps and proposed improvements for networks that are insufficient for assessing current and future conditions.

## 3.3.1 Description of Monitoring Networks

The SGMA regulations require that monitoring networks be developed to promote the collection of data of sufficient quality, frequency, and spatial distribution to characterize groundwater and related surface water conditions, and to evaluate changing conditions that occur during GSP implementation. Monitoring networks should accomplish the following:

- Demonstrate progress toward achieving interim milestones and measurable objectives described in the GSP
- Monitor impacts to beneficial uses and users of groundwater
- Monitor changes in groundwater conditions relative to measurable objectives and minimum thresholds
- Quantify annual changes in water budget components

The Basin's existing monitoring networks have been used for many decades to collect information to demonstrate short-term, seasonal, and long-term trends in groundwater and related surface water conditions. The existing networks can be used to collect data relevant to the Basin's applicable groundwater sustainability indicators including chronic lowering of groundwater levels, depletion of interconnected surface water, reduction of groundwater in storage, and degraded groundwater quality (Table 3-1).

| Sustainability Indicator                  | Metric                          | Proxy                 |
|---|---------------------------------|-----------------------|
| Chronic Lowering of Groundwater Levels    | Groundwater elevation           |                       |
| Reduction of Groundwater in Storage       | Volume of groundwater extracted |                       |
| Degraded Groundwater Quality              | Concentration                   |                       |
| Depletion of Interconnected Surface Water | Volume or rate of streamflow    | Groundwater elevation |

### Table 3-1. Applicable Sustainability Indicators in the Santa Margarita Basin

## 3.3.1.1 Groundwater Level Monitoring Network

Each SMGWA member agency has its own network of dedicated monitoring wells and extraction wells that monitor groundwater elevations in their respective jurisdictions. These wells have been used for decades to evaluate short-term, seasonal, and long-term groundwater trends for groundwater management purposes, and will be incorporated into the GSP groundwater level monitoring network.

There are currently 35 wells used to monitor groundwater levels at least twice a year. Clusters of monitoring wells completed in different aquifers at the same location are used to understand changes in vertical gradients between aquifers. Table 3-2 summarizes the wells in the existing monitoring network by aquifer. Figure 3-1 shows the basin-wide distribution of groundwater level monitoring wells.

| A 16 11 11                 |                                   |            | Monitoring | Sounding      | Data   |
|----------------------------|-----------------------------------|------------|------------|---------------|--------|
| Aquifer Unit               | Well Name                         | Well Type  | Agency     | Frequency     | Logger |
|                            | SLWVD Quail MW-A                  | Monitoring | SLVWD      | Monthly       | N      |
|                            | SLVWD Quail MW-B                  | Monitoring | SLVWD      | Monthly       | Ν      |
|                            | SLVWD Quail MW-C                  | Monitoring | SLVWD      | Monthly       | Ν      |
|                            | SLVWD Quail Hollow #4A            | Extraction | SLVWD      | Monthly       | N      |
|                            | SLVWD Quail Hollow #5A            | Extraction | SLVWD      | Monthly       | Ν      |
|                            | SLVWD Olympia #2                  | Extraction | SLVWD      | Monthly       | Ν      |
|                            | SLVWD Olympia #3                  | Extraction | SLVWD      | Monthly       | Ν      |
|                            | SLVWD Pasatiempo MW-2             | Monitoring | SLVWD      | Monthly       | Ν      |
|                            | SVWD AB303 MW-1                   | Monitoring | SVWD       | Daily         | Y      |
| <b>•</b> • • • •           | SVWD AB303 MW-3B                  | Monitoring | SVWD       | Daily         | Y      |
| Santa Margarita<br>Aquifer | SVWD SV1-MW INACTIVE              | Monitoring | SVWD       | Inactive      | Y      |
|                            | SVWD SV3-MW A                     | Monitoring | SVWD       | Daily         | Y      |
|                            | SVWD SV3-MW B                     | Monitoring | SVWD       | Daily         | Y      |
|                            | SVWD SV4-MW                       | Monitoring | SVWD       | Daily         | Y      |
|                            | SVWD TW-18                        | Monitoring | SVWD       | Daily         | Y      |
|                            | Hidden Meadows Mutual Water Co #2 | Extraction | County     | Semi-annually | Ν      |
|                            | Ruins Creek                       | Monitoring | County     | Daily         | Y      |
|                            | Bahr Drive                        | Monitoring | SLVWD      | Daily         | Y      |
|                            | Glen Arbor Road                   | Monitoring | SLVWD      | Daily         | Y      |
|                            | Bean Creek ds of Mackenzie Creek  | Monitoring | County     | Daily         | Y      |
|                            | Nelson Road/Lockhart Gulch        | Monitoring | County     | Daily         | Y      |
|                            | SVWD #9                           | Extraction | SVWD       | Daily         | Y      |
| Monterey                   | Weston Road                       | Monitoring | County     | Daily         | Y      |
| Formation                  | Smith Creek                       | Monitoring | SLVWD      | Daily         | Y      |
|                            | Near SV4-MW                       | Monitoring | SVWD       | Daily         | Y      |
| Lompico Aquifer            | Mount Hermon #1                   | Inactive   | MHA        | Semi-annually | Ν      |

Table 3-2. Summary of Groundwater Level Monitoring Network Wells

| Aquifer Unit               | Well Name                       | Well Type  | Monitoring<br>Agency | Sounding<br>Frequency | Data<br>Logger |
|----------------------------|---------------------------------|------------|----------------------|-----------------------|----------------|
|                            | Mount Hermon #2                 | Extraction | MHA                  | Semi-annually         | Ν              |
|                            | Mount Hermon #3                 | Extraction | MHA                  | Semi-annually         | Ν              |
|                            | MHA-MW1                         | Monitoring | MHA                  | Semi-annually         | Ν              |
|                            | SLVWD Pasatiempo MW-1           | Monitoring | SLVWD                | Monthly               | Ν              |
|                            | SLVWD Pasatiempo #5A            | Extraction | SLVWD                | Monthly               | Ν              |
| Lompico Aquifer            | SLVWD Pasatiempo #7             | Extraction | SLVWD                | Monthly               | Ν              |
|                            | SLVWD Pasatiempo #8             | Extraction | SLVWD                | Monthly               | Ν              |
|                            | SVWD #10                        | Monitoring | SVWD                 | Monthly               | Ν              |
|                            | SVWD #10A                       | Extraction | SVWD                 | Monthly               | Y              |
|                            | SVWD #11A                       | Extraction | SVWD                 | Monthly               | Y              |
|                            | SVWD #11B                       | Extraction | SVWD                 | Monthly               | Y              |
|                            | SVWD AB303 MW-3A                | Monitoring | SVWD                 | Semi-annually         | Y              |
|                            | SVWD TW-19                      | Monitoring | SVWD                 | Semi-annually         | Y              |
|                            | SVWD SV3-MW C                   | Monitoring | SVWD                 | Semi-annually         | Y              |
|                            | Graham Hill Rd/Conference Drive | Monitoring | SLVWD                | Semi-annually         | Y              |
|                            | SVWD #3B                        | Extraction | SVWD                 | Monthly               | Y              |
| Lompico/<br>Butano Aquifer | SVWD Orchard Well               | Extraction | SVWD                 | Monthly               | Y              |
|                            | SVWD #15 Monitoring Well        | Monitoring | SVWD                 | Monthly               | Y              |
|                            | SVWD Canham Well                | Monitoring | SVWD                 | Semi-annually         | Y              |
| Butano Aquifer             | SVWD Stonewood Well             | Monitoring | SVWD                 | Semi-annually         | Y              |
|                            | Polo Ranch Road                 | Monitoring | SVWD                 | Daily                 | Y              |

Notes: Wells in bold are Representative Monitoring Points; wells in italics are to be installed in 2022

The monitoring network contains wells within each principal aquifer in areas where municipal extraction takes place. Areas where groundwater is used but there is no groundwater level monitoring typically occur where there are a significant number of domestic supply wells or there are GDEs. Potential additions to the monitoring network that would be required to meet the goals of the GSP are discussed in Section 3.3.5.

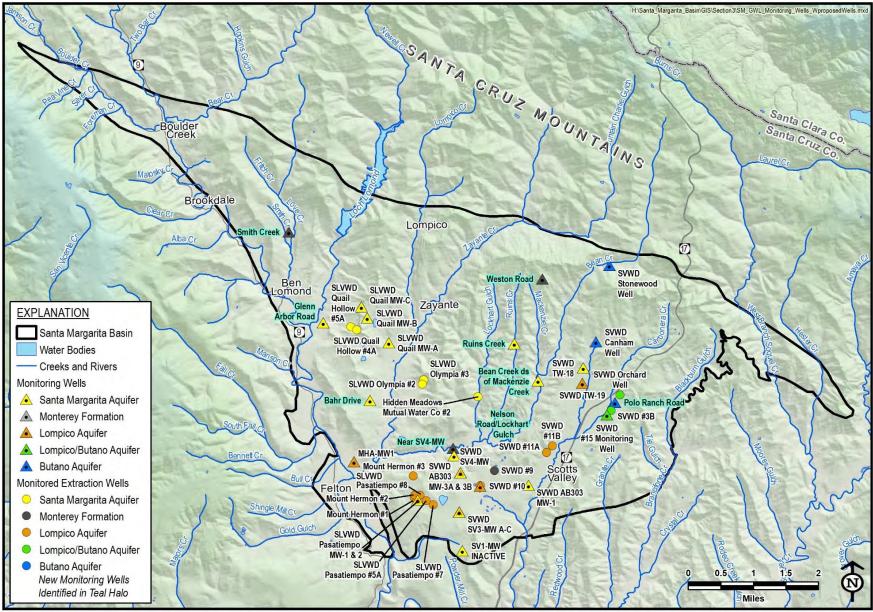


Figure 3-1. Location of Wells Used for Groundwater Level Monitoring with Proposed New Wells Labeled in Teal

|                                   |            | Number of Wells |       |                |  |  |  |
|-----------------------------------|------------|-----------------|-------|----------------|--|--|--|
|                                   |            |                 |       | Representative |  |  |  |
|                                   |            |                 |       | Monitoring     |  |  |  |
| Agency                            | Monitoring | Extraction      | Total | Points         |  |  |  |
| San Lorenzo Valley Water District | 5          | 7               | 12    | 5              |  |  |  |
| Scotts Valley Water District      | 15         | 6               | 21    | 9              |  |  |  |
| Mount Hermon Association          | 2          | 2               | 4     | 0              |  |  |  |
| Total                             | 20         | 15              | 35    | 14             |  |  |  |

### Table 3-3. Summary of SMGWA Groundwater Level Monitoring Networks

The proposed groundwater level monitoring network shown on Figure 3-1 will be used to assess progress toward achieving interim milestones and measurable objectives with respect to chronic lowering of groundwater levels and will serve as a proxy in assessing the depletion of interconnected surface water described in the GSP.

The chronic lowering of groundwater levels sustainability indicator will be monitored using existing monitoring wells, focused in areas of municipal groundwater extraction: Quail Hollow, Olympia, and Scotts Valley. In addition to existing wells, Section 3.3.4.1: Groundwater Level Monitoring Improvements describes 4 new monitoring wells that will be installed to address identified data gaps using Proposition 68 and SMGWA member agency match funds.

The depletion of interconnected surface water sustainability indicator will be monitored using 2 existing shallow monitoring wells: SVWD SV4-MW near Bean Creek and SLVWD Quail MW-A near an unnamed tributary of Zayante Creek. Recognizing that the Basin does not have enough shallow wells on the major creeks in the Basin to monitor and evaluate the effects of groundwater extractions on streamflow in interconnected surface waters, up to 5 new shallow monitoring wells will be installed using Proposition 68 and agency match funds to complete the monitoring network. The proposed new monitoring well general locations and intended use are described in more detail in Section 3.3.4.1.3.

Each agency will continue to monitor existing and new wells as the GSP is implemented. All groundwater level data collected, both hand soundings and pressure transducer records, will be stored in a regional DMS to be managed by the County. All monitoring data uploaded to the DMS will be analyzed, compared to SMC, and included on hydrographs in the annual reports. The DMS is described in more detail in Section 3.3.2.5.

## 3.3.1.2 Groundwater Extraction Monitoring

Per GSP regulations, the quantitative metric for reduction of groundwater in storage is an annual volume of groundwater extracted. The volume of groundwater extracted will be measured using flow meters where available. For extraction wells that do not have flow meters, assumptions are

made about water demand to estimate a volume of groundwater extracted. The location of the groundwater extraction well monitoring network is shown on Figure 3-2.

### 3.3.1.2.1 METERED GROUNDWATER EXTRACTION

The SLVWD, SVWD, and MHA measure monthly extraction by individual well using totalizer readings. Public SWS with between 5 and 199 connections are required to measure and report monthly extraction data to SCEH. Table 3-4 lists the extraction wells that are metered. All metered monthly extraction data will be stored in the DMS.

| Aquifer         | Well Name                                   |
|-----------------|---|
| Santa Margarita | SLVWD Quail Hollow #4A                      |
|                 | SLVWD Quail Hollow #5A                      |
|                 | SLVWD Olympia #2                            |
|                 | SLVWD Olympia #3                            |
|                 | Fernbrook Woods Mutual Water Company        |
|                 | Fern Grove Water Club                       |
|                 | Hidden Meadows Mutual Water Company         |
|                 | Karl's Dell                                 |
|                 | Mission Springs Conference Center Well      |
|                 | Vista Robles Association                    |
| Monterey        | SVWD #9                                     |
|                 | Love Creek Heights Mutual Water Association |
|                 | Moon Meadows Water Company                  |
| Lompico         | SLVWD Pasatiempo #5A                        |
|                 | SLVWD Pasatiempo #7                         |
|                 | SLVWD Pasatiempo #8                         |
|                 | SVWD #10A                                   |
|                 | SVWD #11A                                   |
|                 | SVWD #11B                                   |
|                 | Mount Hermon #2                             |
|                 | Mount Hermon #3                             |
|                 | Roaring Camp                                |
| Lompico/Butano  | SVWD #3B                                    |
|                 | SVWD Orchard Well                           |

### Table 3-4. Metered Extraction Wells

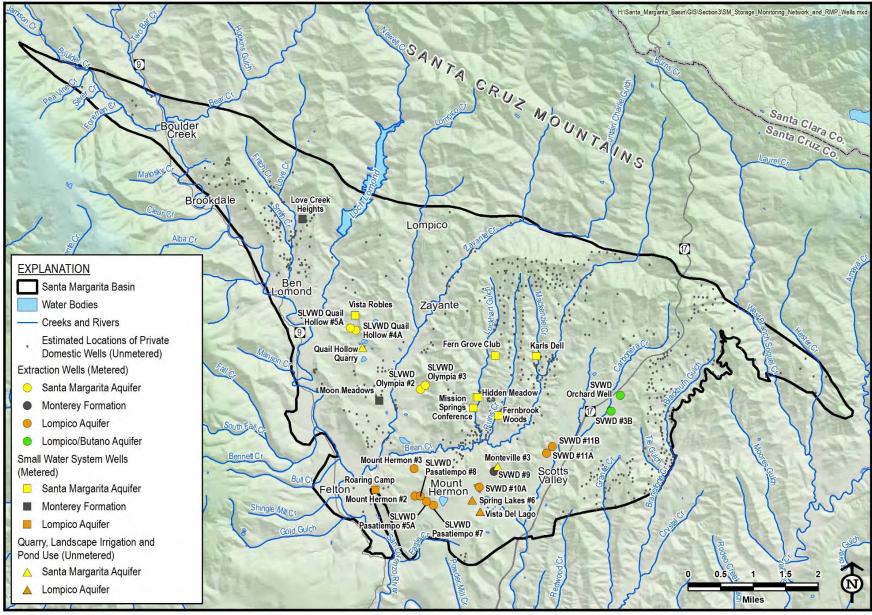


Figure 3-2. Location of Wells Used for Groundwater Extraction Monitoring

### 3.3.1.2.2 UNMETERED GROUNDWATER EXTRACTION

Unmetered groundwater extraction includes pumping for private domestic supply, irrigation, and landscaping, and industrial water uses.

There are approximately 777 residences throughout the Basin that are not supplied by public water agencies, and where unmetered groundwater pumping for domestic use takes place. These users are considered *de minimis* users, which is defined by the SGMA legislation as "a person who extracts, for domestic purposes, 2 AF or less per year." Under SGMA, *de minimis* groundwater pumping (less than 2 AFY) is exempted from metering. This exemption, however, does not exempt *de minimis* pumpers from addressing impacts they may have on the Basin, including cumulative impacts. Collective pumping from *de minimis* wells for domestic supply is estimated to be around 233 AFY based on an annual water use factor of 0.3 AFY, which is approximately 8% of extraction from the Basin. An update of the number of residential parcels that are not served by public water supply agencies will be updated for the GSP's 5-year updates. During GSP implementation, the amount of water extracted for domestic use will be estimated based on the number of rural parcels with domestic wells, approximate population counts for people using domestic wells for water supply, and per connection water use estimates from small water systems and individual households that are metered.

Similar to domestic pumping, industrial groundwater extraction at Quail Hollow Quarry and irrigation by other larger private pumpers is currently unmetered. As part of GSP implementation, the SMGWA will implement a metering program that will require non-*de minimis* users who pump more than 2 AFY to meter their wells and provide records to the SMGWA. The number and location of industrial, pond filling, agricultural, and landscape irrigation non-*de minimis* pumpers are known based on land use maps.

Estimated groundwater extractions will not be included in the DMS as the data are not measured. Instead, estimated extraction data will be compiled and stored in tabular format. These data will be included in GSP 5-year updates and will be used to update the model. The frequency of future groundwater model updates during GSP implementation has not yet been determined.

### 3.3.1.3 Groundwater Quality Monitoring Network

Routine groundwater quality monitoring is almost entirely limited to public water agencies and SWS with 15 or more connections. Table 3-5 summarizes the 21 wells that are monitored most frequently in the Basin. Well locations are shown on Figure 3-3 and sampling frequency requirements for individual wells are summarized in Table 3-6. There are no dedicated monitoring wells that are used for groundwater quality monitoring, therefore all wells shown on Figure 3-3 are extraction wells.

Private domestic wells and SWS with 5 to 14 connections are generally not sampled routinely, as described in Sections 2.1.2.4.2.1 and 2.1.2.4.2.2. These wells are typically required by SCEH to be sampled after installation and before use. After initial sampling, there are no sampling requirements for domestic wells and limited and sporadic requirements for SWS with fewer than 15 connections. Data for domestic and SWS wells are reported to SCEH. Domestic wells and SWS with less than 15 connections are not included in the GSP's groundwater quality monitoring network, though the SMGWA will evaluate options for incorporating these limited data, if available, during future GSP updates. Should more water quality data be needed, the SMGWA could partner with the County on a free or reduced cost groundwater quality testing program for private well owners willing to share their data.

|                                   | Number of Wells |            |                  |                   |
|-----------------------------------|-----------------|------------|------------------|-------------------|
|                                   |                 |            |                  | Representative    |
| Member Agency                     | Monitoring      | Extraction | Total in Network | Monitoring Points |
| San Lorenzo Valley Water District | 0               | 7          | 7                | 3                 |
| Scotts Valley Water District      | 0               | 6          | 6                | 6                 |
| Mount Hermon Association          | 0               | 2          | 2                | 0                 |
| Fern Grove Club                   | 0               | 2          | 2                | 0                 |
| Hidden Meadows Mutual Water Co.   | 0               | 1          | 1                | 0                 |
| Mission Springs Conference Center | 0               | 2          | 2                | 0                 |
| Vista Robles Association          | 0               | 1          | 1                | 0                 |
| Total                             | 0               | 21         | 21               | 9                 |

#### Table 3-5. Summary of Groundwater Quality Monitoring Network Wells

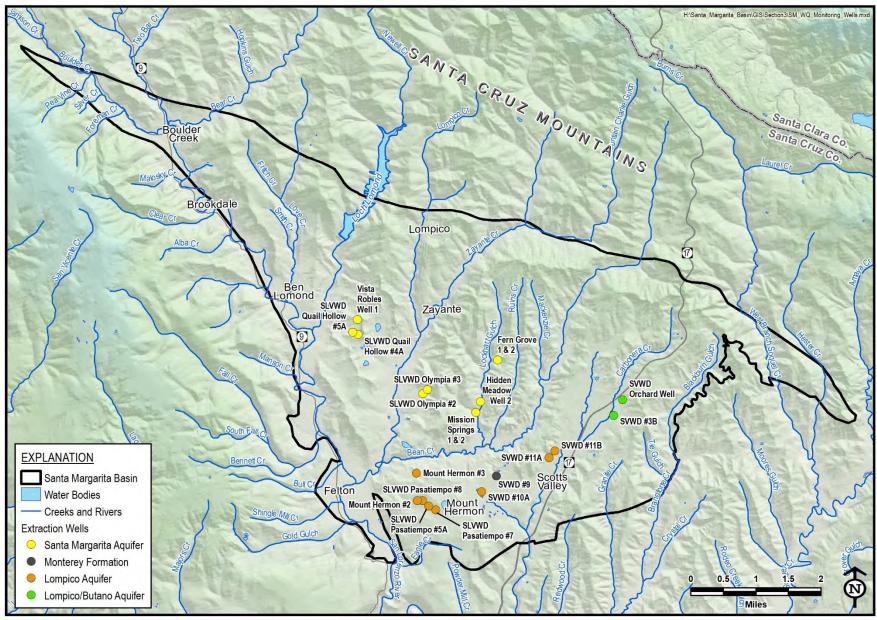


Figure 3-3. Location of Wells Used to Monitor Groundwater Quality

|                    |   |                  | Inorga          | aics with Mc     | ore Frequen      | t Sampling       | Volatile (VOC) &                 |
|--------------------|---|------------------|-----------------|------------------|------------------|------------------|----------------------------------|
|                    |   |                  | Nitrate         |                  |                  | t Sampling       | Synthetic (SOC)                  |
| Aquifer            | Extraction Well                         | Inorganics       | as N            | Arsenic          | Iron             | Manganese        | Organics                         |
|                    | SLVWD Olympia #2                        | Every 3<br>years | 1 x year        | Every 3<br>years | 4 x year         | 4 x year         | Every 3 years                    |
|                    | SLVWD Olympia #3                        | Every 3<br>years | 1 x year        | Every 3<br>years | 4 x year         | 4 x year         | Every 3 years                    |
|                    | SLVWD Quail Hollow<br>#4A               | Every 3<br>years | 1 x year        | Every 3<br>years | 4 x year         | 4 x year         | Every 3 years                    |
|                    | SLVWD Quail Hollow<br>#5A               | Every 3<br>years | 1 x year        | Every 3<br>years | 4 x year         | 4 x year         | Every 3 years                    |
| Santa              | Mission Springs<br>Conference Center #1 | Every 9<br>years | 1 x year        | Every 3<br>years | Every 3<br>years | Every 3<br>years | SOCs = 9 years<br>VOCs = 6 years |
| Margarita          | Mission Springs<br>Conference Center #2 | Every 9<br>years | 1 x year        | Every 3<br>years | Every 3<br>years | Every 3<br>years | SOCs = 9 years<br>VOCs = 6 years |
|                    | Hidden Meadows<br>Mutual Water Co #2    | Every 9<br>years | 1 x year        | Every 3<br>years | Every 9<br>years | Every 9<br>years | SOCs = 3 years<br>VOCs = 6 years |
|                    | Fern Grove #1                           |                  | 1 x year        | Every 3<br>years | Every 3<br>years | Every 3<br>years | SOCs = 3 years<br>VOCs = 6 years |
|                    | Fern Grove #2                           | Every 3<br>years | 1 x year        | Every 3<br>years | Every 3<br>years | Every 3<br>years | SOCs = 3 years<br>VOCs = 6 years |
|                    | Vista Robles<br>Association #1          | Every 3<br>years | 1 x year        | Every 3<br>years | Every 9<br>years | Every 9<br>years | SOCs = 9 years<br>VOCs = 6 years |
| Monterey           | SVWD #9<br>(standby well)               | 1 x year         | 1 x year        | 1 x year         | 1 x year         | 1 x year         | 1 x year                         |
|                    | MHA #2                                  | Every 3<br>years | 1 x year        | Every 3<br>years | 4 x year         | Every 3<br>years | SOCs = 3 years<br>VOCs = 6 years |
| Lomnico            | MHA #3                                  | 1 x year         | 1 x year        | 1 x year         | 1 x year         | 1 x year         | SOCs = 3 years<br>VOCs = 6 years |
| Lompico            | SLVWD Pasatiempo<br>#5A                 | Every 3<br>years | 1 x year        | 12 x<br>year     | 12 x<br>year     | 12 x year        | Every 3 years                    |
|                    | SLVWD Pasatiempo #7                     | Every 3<br>years | 1 x year        | 12 x<br>year     | 12 x<br>year     | 12 x year        | Every 3 years                    |
|                    | SLVWD Pasatiempo #8                     | Every 3<br>years | 1 x year        | 12 x<br>year     | 12 x<br>year     | 12 x year        | Every 3 years                    |
| Lompico            | SVWD #10A                               | 4 x year         | 4 x year        | 4 x year         | 4 x year         | 4 x year         | 2 x year                         |
| (conťd)            | SVWD #11A                               | 4 x year         | 4 x year        | 4 x year         | 4 x year         | 4 x year         | 4 x year                         |
|                    | SVWD #11B                               | 4 x year         | 4 x year        | 4 x year         | 4 x year         | 4 x year         | 4 x year                         |
| Lompico/<br>Butano | SVWD #3B                                | 4 x year         | 4 x year        | 4 x year         | 4 x year         | 4 x year         | 4 x year                         |
| Dulano             | SVWD Orchard Well                       | 4 x year         | x year 4 x year |                  | 4 x year         | 4 x year         | 4 x year                         |

### Table 3-6. Current Sampling Frequency of Groundwater Quality Monitoring Wells

Notes: Wells in bold are Representative Monitoring Points

#### 3.3.1.4 Streamflow Monitoring Network

Stream stage and discharge will be assessed in areas where groundwater pumping occurs in the vicinity of streams connected to groundwater. Streamflow monitoring gages are located throughout the Basin, especially in the southern portion, where tributaries consolidate into the larger stream reaches and groundwater and surface water interactions occur due to aquifers exposed at the ground surface.

There are 7 active stream gages within the Basin that will continue to be used as part of the GSP monitoring network. An additional eighth gage is planned for installation in late 2021. One of the existing gages is maintained and operated by the USGS (streamflow gage No. 11160500, San Lorenzo River at Big Trees) with funding from the City of Santa Cruz. The other active stream gages are funded and maintained by the City of Santa Cruz and the County. The USGS and City of Santa Cruz stream gages are measured monthly throughout the year and the County stream gages are typically operational during the seasonal baseflow period (approximately May to November) to record flow during the driest time of year. The stream gage network is summarized in Table 3-7 and shown on Figure 3-4. A few of the recently inactivated gages have also been included on Figure 3-4 and Table 3-7 for reference.

Beginning in 2017, Balance Hydrologics conducted annual late-season stream observation walks called accretion runs to help determine where groundwater is contributing flow to the stream, and where the stream is replenishing groundwater. Accretion studies were performed at locations along the San Lorenzo River and its tributaries shown on Figure 3-4. Results of accretion studies are described in Section 2.2.5.6.1. The SMGWA will evaluate whether further accretion studies would provide additional value based on changes observed in the groundwater levels, streamflow, and GDE health over the 5-year monitoring period before the first GSP update in January 2027.

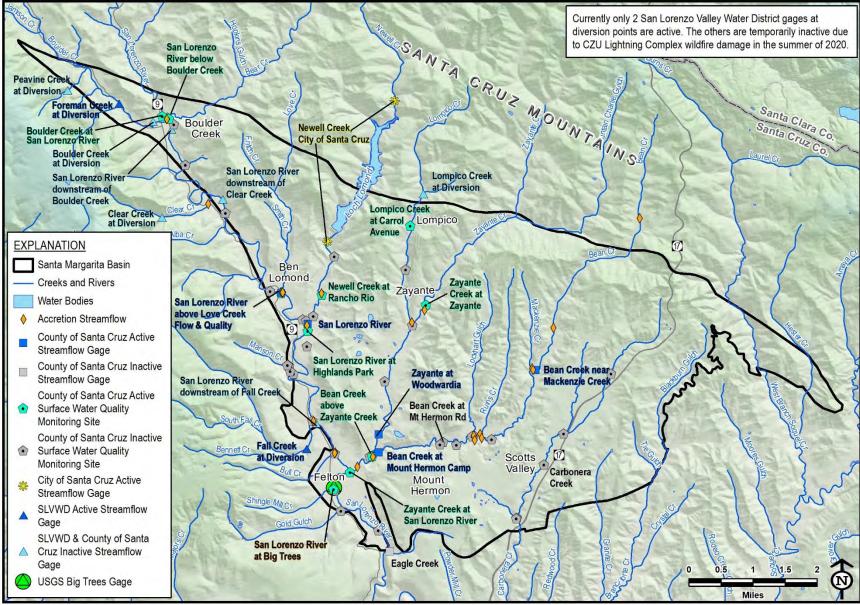


Figure 3-4. Location of Streamflow Gages and Surface Water Quality Monitoring Sites

# Table 3-7. Summary of Streamflow Gages

| Monitoring                              |   |                                 |  |  |
|---|---|---------------------------------|--|--|
| Agency                                  | Streamflow Gage Name                            | Status                          | Parameters Measured                              | Frequency Measured                             |
| USGS                                    | USGS 11160500 San Lorenzo<br>River at Big Trees | Active                          | Streamflow                                       | Approximately monthly                          |
| City of Santa                           | Newell Creek below Loch Lomond                  | Active                          | Streamflow                                       | Approximately monthly                          |
| Cruz                                    | Newell Creek above Loch Lomond                  | Active                          | Streamflow                                       | Approximately monthly                          |
|   | San Lorenzo River Downstream of<br>Fall Creek   | Inactive                        | Streamflow, Temperature                          | Approximately monthly during seasonal baseflow |
| San Lorenzo<br>Valley Water<br>District | San Lorenzo River Downstream of<br>Clear Creek  | Inactive                        | Streamflow, Temperature                          | Approximately monthly during seasonal baseflow |
|   | San Lorenzo River Downstream of Boulder Creek   | Inactive                        | Streamflow, Temperature                          | Approximately monthly during seasonal baseflow |
|   | San Lorenzo River above Love<br>Creek           | Active                          | Streamflow, Specific Conductance,<br>Temperature | Approximately monthly during seasonal baseflow |
|   | Newell Creek upstream of San<br>Lorenzo River   | Active                          | Streamflow, Specific Conductance, Temperature    | Approximately monthly during seasonal baseflow |
| County of Santa                         | Zayante at Woodwardia                           | Active                          | Streamflow, Specific Conductance,<br>Temperature | Approximately monthly during seasonal baseflow |
| Cruz                                    | Bean Creek at Mount Hermon<br>Camp              | Active                          | Streamflow, Specific Conductance,<br>Temperature | Approximately monthly during seasonal baseflow |
|   | Bean Creek near Mackenzie<br>Creek              | Planned in late 2021            | Streamflow, Specific Conductance,<br>Temperature | Approximately monthly during seasonal baseflow |
|   | Eagle Creek Gage                                | Inactive after October.<br>2020 | Streamflow, Specific Conductance,<br>Temperature | Approximately monthly during seasonal baseflow |

### 3.3.1.5 Groundwater Dependent Ecosystem Monitoring

As part of GSP implementation, the SMGWA will evaluate potential impacts to GDEs from groundwater use, projects, or management actions. The GDEs will be evaluated using surface water measurements, field observations, and vegetation index mapping. Groundwater and surface water monitoring networks described in Sections 3.3.1.1 and 3.3.1.4, respectively, will be an integral part of GDE monitoring. GDE monitoring protocols are described generally below; other routine GSP monitoring protocols are described in Section 3.3.2.

Work in the Basin over the past few decades indicates surface water characteristics are directly related to what is occurring in the aquifer underlying the surface water during the dry season. Surface water observations for GDE assessment will include visual inspection and water level, specific conductance, and temperature measurements at representative sites. Decades of monitoring by Santa Cruz County and other agencies have shown that these metrics vary seasonally with wet and dry periods and are resilient to most other watershed surface disturbances but are still susceptible to changes in conditions of the aquifers that control them. The timing of observations will be standardized, and field visits will occur twice a year, once in late spring/early summer (early May) and again in late summer/early fall (late September to early October). Timing may need to be adjusted slightly depending on the type of water year, and if there is late season rain, to capture the range of baseflow conditions. Measurements and observations will be documented in a standard format that will be uploaded to the DMS. Qualitative metrics, such as photo monitoring and general site observations, will also be collected during site visits to further evaluate site conditions within the context of the direct measurements. This information will be provided in annual GSP updates.

Vegetation vigor is affected by changes in groundwater, climate, and physical conditions (erosion, sedimentation, mass wasting, wildfire, etc.). Vegetation vigor datasets are generated through processing satellite imagery. State agencies have made these datasets publicly available thereby making them a cost-effective indicator of change in groundwater levels and GDE vegetation quality. The common vegetation vigor indices include Normalized Difference Vegetation Index (NDVI), Enhanced Vegetation Index (EVI), and Normalized Difference Moisture Index (NDMI)<sup>3,4</sup>. Within the Basin, the diversity in GDE types and the natural high NDVI values, make vegetation vigor a suitable long-term tool for analysis of vegetation impacts from changing groundwater levels. Remote sensing tools, such as the Nature Conservancy's GDE Pulse or Google Earth Engine will be used to qualitatively assess the health of vegetation surrounding lakes and ponds by evaluating changes in vegetation vigor indices, such as NDVI, EVI, and NDMI, over time. This information is available online and is free for the SMGWA to

<sup>&</sup>lt;sup>3</sup>https://www.usgs.gov/core-science-systems/nli/landsat/landsat-enhanced-vegetation-index?qtscience\_support\_page\_related\_con=0#qt-science\_support\_page\_related\_con

<sup>&</sup>lt;sup>4</sup> https://gde.codefornature.org/#/methodology

access. Vegetation vigor analysis by remote sensing methods will be conducted every 5 years using annual remote sensing data available over that 5-year period. Results of the analysis will be included in the GSP's 5-year updates. Table 3-8 summarizes GDE monitoring frequency.

| Monitoring Type      | Frequency  |
|----------------------|--|
| GDE Field Assessment | Twice per Year, Late Spring/Early Summer<br>and Late Summer/Early Fall |
| Vegetation Vigor     | Every Five Years   |

#### Table 3-8. Summary of GDE Monitoring Frequency

#### 3.3.1.5.1 GROUNDWATER DEPENDENT ECOSYSTEM MONITORING NETWORK

As described in Section 2.2.4.9, GDEs are classified into categories: springs, open water, riverine/riparian, and other groundwater-supported wetlands. Monitoring objectives will be specific for each type of GDE summarized below, with monitoring at representative GDE monitoring sites occurring semi-annually or every 5-years, depending on the objective. Monitoring objectives and frequency are summarized in Table 3-9, and monitoring locations are summarized in Table 3-10 and shown on Figure 3-5.

| GDE Classification   | Semi-Annual Frequency<br>Late Spring/Early Summer and Late<br>Summer/Early Fall | Frequency of Every Five Years |
|--|---|-------------------------------|
|  | Monitoring C  | Dbjectives                    |
| Springs  | Flow, specific conductance, temperature, and shallow groundwater monitoring     | Vegetation vigor              |
| Open Water (lakes and ponds)   | Photo monitoring, water level and shallow groundwater monitoring                | Vegetation vigor              |
| Riverine/ Riparian (perennial and<br>ephemeral streams, riparian corridors,<br>on-channel ponds, wetlands) | Streamflow and shallow groundwater monitoring                                   | Vegetation vigor              |
| Other Groundwater-Supported<br>Wetlands (seeps, quarry floor, willow,<br>shrub, and scrub vegetation)      | Photo monitoring, shallow groundwater monitoring                                | Vegetation vigor              |

#### Table 3-9. Groundwater Dependent Ecosystems Monitoring Objectives and Frequency

| C'h.  |  | Coloritor Dellando  |
|---|--|---|
| Site  | GDE Types  | Selection Rationale   |
| Glenwood Preserve and                               | Springs and Other  | Near SVWD pumping, near contact between Santa   |
| Canham Springs                                      | Groundwater-Supported<br>Wetlands                                    | Margarita aquifer and Santa Cruz Mudstone   |
| Quail Hollow  | Springs, Open Water, and<br>Other Groundwater-<br>Supported Wetlands | Near SLVWD pumping in Santa Margarita aquifer   |
| Zayante Creek south of<br>Quail Hollow              | Springs, Riverine and<br>Riparian                                    | Near SLVWD and private pumping, near contact between Santa Margarita aquifer and Monterey Formation             |
| Redwood and Ferndell<br>Springs                     | Springs  | Near Mount Hermon Association pumping, springs are in the Santa Margarita aquifer                               |
| Eagle Creek Springs                                 | Springs  | At southern extent of Basin, springs are in the Santa<br>Margarita aquifer                                      |
| San Lorenzo River, Zayante<br>Creek, and Bean Creek | Riverine and Riparian  | Primary streams in the Basin that are connected to groundwater, with nearby municipal and private pumping wells |

#### Table 3-10. Groundwater Dependent Ecosystem Representative Monitoring Sites

## 3.3.1.5.1.1 Springs

Monitoring of representative springs listed in Table 3-10 and shown on Figure 3-5 will include measurements of flow, specific conductance, and temperature, along with general observations of the spring and surrounding vegetation. These physical measurements and records will be the clearest link between hydrologic support for GDEs and groundwater management. Monitoring will occur semi-annually during the first 10 years of the monitoring program to document the relationship between surface water flow, groundwater levels, and GDE health. Springs located near streamflow gages will additionally be monitored during regular streamflow gage calibration site visits.

## 3.3.1.5.1.2 Open Water

Monitoring of representative open water sites listed in Table 3-10 and shown on Figure 3-5 will consist of evaluating vegetation vigor of fringe vegetation, photo monitoring, and measurements of surface water level. As previously discussed, remote sensing methods will be used to assess the changes in vegetation vigor surrounding open water GDEs during the period leading up to the GSP's 5-year update. To monitor the water surface level of the water body, a staff plate or measuring stick, will be installed at representative open water sites to document changes in water surface level at the site over time. Photos will be collected at established photo points, measurements of specific conductance and temperature will be taken, and observations of surface water stage and surrounding vegetation will be noted. Monitoring will occur semi-annually during the first 10 years of the monitoring program.

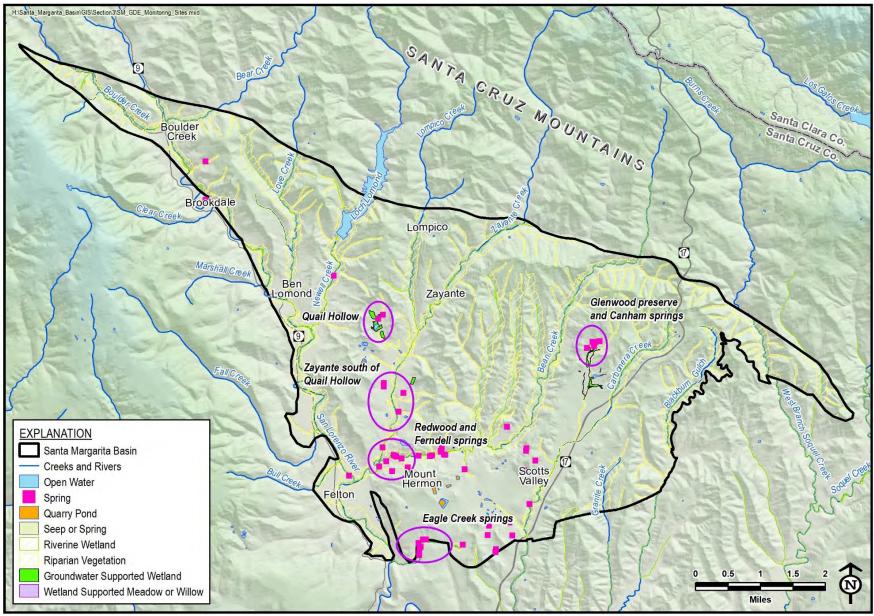


Figure 3-5. Location of Groundwater Dependent Ecosystem Monitoring Sites

## 3.3.1.5.1.3 Riverine and Riparian

Monitoring of representative riverine and riparian areas listed in Table 3-10 and shown on Figure 3-5 will consist of seasonal streamflow monitoring to document changes in baseflow in selected streams during a given year and compared to other years (see Section 3.3.1.4). Riverine and riparian monitoring will include evaluation of vegetation vigor along riparian corridors. Field observations will be compared with remote sensing data to assess annual changes in vegetation vigor within the riparian corridor, which can be an indicator of shallow groundwater availability for plants. The evaluation of vegetation vigor using remote sensing data will occur during the period leading up to the GSP 5-year update.

# 3.3.1.5.1.4 Other Groundwater-Supported Wetlands

Monitoring of representative other groundwater-supported wetland sites listed in Table 3-10 and shown on Figure 3-5 will consist of photo monitoring and evaluating vegetation vigor. As previously discussed, remote sensing methods will be used to assess the changes in vegetation vigor within representative other groundwater-supported wetlands during the period leading up to the GSP 5-year update. Semi-annual site visits during the first 10 years of the monitoring program will include collecting photos at photo monitoring locations, as well as general and qualitative site observations of the wetland and vegetation.

# 3.3.1.5.1.5 Representative Groundwater Dependent Ecosystem Sites

Specific sites are selected to be representative of the GDEs within the Basin (Table 3-10 and Figure 3-5). These sites will be monitored to evaluate the impacts by groundwater use, projects, or management actions on GDEs. These sites were selected based on their proximity to pumping areas, the underlying geology, and inferred or modeled stream connectivity with groundwater. The GDE data collected at representative sites will be supplemented by groundwater level and stream stage monitoring networks presented in Sections 3.3.1.1 and 3.3.1.4, respectively.

## 3.3.1.5.2 GROUNDWATER DEPENDENT ECOSYSTEMS AND PRIORITY SPECIES

GDE monitoring will focus on areas most likely to support priority species habitat. For example, streamflow and temperature are critical components of habitat for many of the priority species within the Basin. Observations of changes in vegetation health, through monitoring vegetation vigor and photo monitoring, will indicate changes in groundwater availability for plants.

Table 3-11 lists priority species for the Basin selected for GDE management, the locations of those species, and the habitat components that will be measured through the GDE monitoring plan. Section 2.1.4.2.8 describes more broadly ecological beneficial users of groundwater including other priority species that may be found within the Basin. Other species of importance in the Basin not listed in Table 3-11 are believed to either not be dependent on groundwater or have similar needs as the priority species identified for GDE monitoring. For example, multiple plant species are included in each GDE type but are not specifically considered priority species for GDE monitoring.

| Priority Species common name   | Type of species | Location(s)   | Habitat components monitored through SMGWA                           |
|--------------------------------|-----------------|---|--|
| Steelhead                      | Fish            | Bean Creek, Zayante Creek, Lompico,<br>MacKenzie, San Lorenzo River, Newell<br>Creek, Love Creek, Boulder Creek                         | Streamflow, temperature  |
| Coho Salmon                    | Fish            | Bean Creek, Zayante Creek, San<br>Lorenzo River   | Streamflow, temperature  |
| Lamprey                        | Fish            | Bean Creek, Zayante Creek, Newell<br>Creek, San Lorenzo River   | Streamflow, temperature  |
| California Red-<br>Legged Frog | Amphibian       | Bean Creek, Mountain Charlie Gulch  | Streamflow, temperature, water level in open water and seeps/springs |
| Western Pond<br>Turtle         | Reptile         | Zayante Creek, Newell Creek, San<br>Lorenzo River   | Streamflow, temperature, water level in open water and seeps/springs |
| California Giant<br>Salamander | Amphibian       | Probably distributed widely in basin.<br>Bean Creek, Lockhart Gulch, Ruins<br>Creek, Zayante Creek, Lompico Creek,<br>San Lorenzo River | Streamflow, temperature, water level in open water and seeps/springs |

#### Table 3-11. Priority Species Monitoring

## 3.3.1.5.3 BIOLOGICAL RESPONSES

Ongoing studies, conducted by the County, SLVWD, and the City of Santa Cruz, will assist in data interpretation by providing additional information on the anticipated biological responses to surface water fluctuations and variability in GDE conditions. The Santa Cruz County Juvenile Steelhead and Stream Habitat Monitoring Program, a multi-agency partnership, has measured steelhead population density at more than 40 sites throughout the San Lorenzo, Soquel, Aptos, and Pajaro watersheds since 1989. Additionally, the County occasionally monitors riparian vegetation using the Riparian Rapid Assessment Method, a monitoring method developed by the Central Coast Wetlands Group to assess physical and biological complexity, and to infer ecological functioning and benefits (City of Santa Cruz Water Department *et al.*, 2018). Data from these monitoring programs are anticipated to generally inform the SMGWA's ongoing consideration of potential groundwater management impacts to GDEs.

## 3.3.1.6 Land Elevation Monitoring

Land subsidence is not an applicable indicator of sustainability in the Basin and land surface elevations within the Basin have not been historically monitored nor are there plans to conduct such monitoring in the future. The DWR-funded vertical displacement spatial data from InSAR, described in Section 2.2.5.5, will be reviewed as part of each GSP 5-year update to confirm that subsidence is not occurring. In the analysis of the InSAR dataset, it will be important to distinguish between land elevation changes resulting from tectonic deformation due to the proximity of active faults and land elevation changes from land subsidence caused by groundwater extraction. It will also be important to take into account small seasonal elevation

changes that can result from changing moisture levels in expanding soils, and to acknowledge the intrinsic precision of the measurements can result in small calculated changes that do not reflect actual surface movement.

If inelastic or permanent land subsidence from groundwater extraction is found to be occurring, it will trigger the need for dedicated subsidence monitoring.

## 3.3.1.7 Climate Monitoring

Precipitation and temperature data are collected by the Basin's 2 municipal water agencies. The County of Santa Cruz has a county-wide rainfall sensor network (<u>https://santacruz.onerain.com</u>) with 1 sensor in the Basin at Ben Lomond. The collected data will be used to estimate precipitation and evapotranspiration which help refine estimates of groundwater recharge, runoff, and surface water and groundwater interactions. Climate stations are summarized on Table 3-12 and their locations are provided on Figure 2-12.

| Monitoring Entity                 | Station Name   | Parameters  |
|-----------------------------------|----------------|---|
| San Lorenzo Valley Water District | Boulder Creek  | Daily precipitation, daily minimum, maximum and average temperature |
| Scotts Valley Water District      | El Pueblo Yard | Daily precipitation, daily minimum, maximum and average temperature |
| Santa Cruz County                 | Ben Lomond     | Daily precipitation   |

#### Table 3-12. Climate Stations in the Santa Margarita Basin

# 3.3.2 Protocols for Data Collection and Monitoring

Pursuant to the goals of SGMA, agencies monitoring groundwater in the Basin endeavor to use reliable and effective data collection protocols to monitor groundwater conditions. Use of the monitoring protocols contained within this GSP ensures data are consistently collected thereby increasing the reliability of data used to evaluate GSP implementation. There are 5 types of data collected: groundwater level, groundwater quality, streamflow, groundwater extraction volume, and climate conditions.

## 3.3.2.1 Groundwater Level Measurement Protocols

Groundwater level monitoring is conducted to evaluate Basin conditions relative to the SMC for chronic lowering of groundwater levels and depletion of interconnected surface water, as shown in Table 3-1. Groundwater levels in some wells are measured and recorded at least daily using pressure transducers with data loggers. Groundwater level measurement in wells without data loggers are collected monthly.

All groundwater level measurements are referenced to a consistent elevation datum, known as the Reference Point (RP). For monitoring wells, the RP is typically a mark on the top of the well casing. For extraction wells, the RP is typically the top of the well's concrete pedestal. Per GSP regulations, the elevation of the RP of each well is to be surveyed to the North American Vertical Datum of 1988 (NAVD 88). Currently, the elevation of the monitoring well RPs is accurate to at least 0.5 foot.

Groundwater level measurements are taken to the nearest 0.01 foot relative to the RP using procedures appropriate for the measuring device. Groundwater elevation is calculated using the following equation:

$$GWE = RPE - DTW$$

where:

GWE = groundwater elevation

RPE = reference point elevation

DTW = depth to water

In cases where the official RPE is a concrete pedestal, but the hand soundings are referenced off the top of a sounding tube, the measured DTW is adjusted by subtracting the sounding tube offset from the top of the pedestal.

All groundwater level measurements include a record of the date, well identifier, time (in 24-hour format), RPE, DTW, GWE, and comments regarding factors which may influence the recorded measurement such as nearby extraction wells pumping, weather, flooding, or well condition.

#### 3.3.2.1.1 MANUAL GROUNDWATER LEVEL MEASUREMENT

All manual groundwater level measurements will use the following protocols:

- Measurements will be collected using an electronic sounder or steel tape. Electronic sounders consist of a graduated wire equipped with a weighted electric sensor. When the sensor is lowered into water, a circuit is completed and an audible beep is produced, at which point the sampler will record the depth to groundwater. This is the preferred method for monitoring groundwater levels, but other methods may be used. For instance, some extraction wells may have lubricating oil floating on top of the groundwater column; oil and groundwater levels in these wells will be gaged with an oil water interface probe or steel tape with oil and water indicator paste. Equipment usage will follow manufacturer specifications for procedure and maintenance.
- In wells that have been subject to recent pumping, a measurement will be taken after pumping has ceased and the water level has recovered to a stable level. If a well pump

cannot be turned off during the scheduled monitoring event, then a measurement will be collected if possible, and accompanied by an explanatory note.

- For each well, multiple measurements will be collected to ensure the well has reached equilibrium such that no significant changes in groundwater level are observed.
- Equipment will be thoroughly cleaned after measurements at each well location in order to prevent cross-contamination among wells.
- The groundwater level measurement will be collected from a permanent reference mark. If a well is found to not have a permanent reference mark, one will be made on the north side of the casing to ensure subsequent measurements reference the same point.

## 3.3.2.1.2 GROUNDWATER LEVEL MEASUREMENT WITH CONTINUOUS RECORDING DEVICES

In addition to manual groundwater level measurements, some wells in the Basin are equipped with pressure transducers to collect more frequent data. These include SVWD extraction wells and most monitoring wells. Installation and use of pressure transducers abide by the following protocols:

- In order to calibrate the transducer data, the sampler will use a water level measurement device to measure the current groundwater level prior to installation of the probe. The groundwater level will be measured following the protocols listed above.
- All transducer installations will follow manufacturer specifications for installation and calibration. The time on the transducer internal clock will be synchronized with the computer satellite time.
- The well name, transducer name, transducer range, transducer accuracy, and cable serial number will be recorded in any log or datasheet used to document measurements.
- The sampler will note whether the pressure transducer uses a vented or non-vented cable for barometric compensation. If non-vented units are used, data will be corrected for natural barometric pressure changes using a barometric pressure logger or if unavailable, weather station data.
- All transducer cables will be secured to the well head with a well dock or another reliable method. This cable will be marked at the elevation of the reference point to allow estimates of future cable slippage (as needed).
- Transducer data will be periodically checked against manually measured groundwater levels to identify electronic drift, cable movement, and transducer failure. These checks will occur at least annually, typically during routine site visits.
- Transducer data will be downloaded when water levels are measured. Transducer data will be entered into the regional DMS as soon as possible. Once the transducer data has been successfully downloaded and stored, the data will be deleted or overwritten to ensure adequate data logger memory.

• Desiccant for vented transducers will be replaced as needed, or at least annually, in order to prevent failure of the transducers. Non-vented transducers are preferred for this reason as they do not require routine maintenance.

### 3.3.2.2 Groundwater Quality Monitoring Protocols

Monitoring of groundwater quality in the Basin will rely on existing sampling programs. All public water supply agencies and SWS are responsible for sampling and testing groundwater from wells used for drinking water.

For purposes of GSP implementation, groundwater quality monitoring is required to provide data to assess whether projects and/or management actions implemented to achieve sustainability are degrading groundwater quality (Table 3-1). While specific groundwater sampling protocols vary depending on the constituent and the hydrogeologic context, the protocols contained herein provide guidance which is applied to all groundwater quality sampling:

- All groundwater quality analyses will be performed by laboratories certified under the State Environmental Laboratory Accreditation Program.
- Prior to sampling, the sampler will contact the laboratory(s) to schedule sample analysis, obtain appropriate sample containers, and clarify any sample holding times or sample preservation requirements. Laboratory(s) must be able to provide a calibration curve for the desired analyte and are instructed to use reporting limits equal to or less than the applicable data quality objectives, regional water quality objectives, or screening levels.
- Each well used for groundwater quality monitoring will have a unique identifier (ID). This ID will be written on the well housing or the well casing (if not there already) to avoid confusion.
- Sample containers will be labeled prior to sample collection if possible. The sample label will include the sample ID, sample date and time, sample personnel, sample location, preservative used, analyte, and analytical method.
- Prior to any sampling, the sampler will clean the sampling port and/or sampling equipment so that it is free of any contaminants and also decontaminate sampling equipment between sampling locations to avoid cross-contamination between samples. Cleaning should be conducted using a phosphate-free detergent, such as Alconox® or Liquinox®, followed by a rinse with distilled, deionized, or purified water.
- In the case of wells with dedicated pumps, samples will be collected at or near the wellhead. Samples will not be collected from storage tanks, at the end of long pipe runs, or after any water treatment. Samples from active extraction wells that are continuously purging may be collected after flushing the sample tap.
- Should monitoring well or inactive extraction well sampling be required, sampling should follow either low-flow or three well casing volume sampling methods. Low-flow

sampling consists of purging at a low rate less than 0.13 gallons per minute and measuring water quality parameters until they stabilize within a specific range. Low-flow sampling is best suited for wells with short well screens less than 20 feet in length. Three well casing volume sampling will consist of purging 3 standing volumes of water from the well to ensure that the groundwater sample is representative of ambient groundwater and not stagnant water in the well casing. If pumping causes a well to go dry, the condition will be documented, and the well will be allowed to recover to within 90% of the original level prior to sampling. For deep and large casing diameter wells, purging 3 well volumes may not always be applicable, so professional judgment will be practiced for purging and sampling.

- For low-flow and three well casing volume sampling protocols, field parameters including dissolved oxygen, electrical conductivity, temperature, oxidation reduction potential and pH may be collected during well purging. Samples should not be collected until these parameters stabilize. Parameters will be considered stabilized at the following ranges for 10 to 15 minutes: dissolved oxygen and oxidation reduction potential, ±10%; temperature and electrical conductivity, ±3%; and pH ±0.2%.
- All field instruments will be calibrated each day of use, cleaned between samples, and evaluated for drift throughout the day of use.
- Samples will be collected under laminar flow conditions if possible (i.e., without turbulence and bubbles). This may require reducing pumping rates prior to sample collection. For extraction wells, purging at laminar flow rates is not always an option, so professional judgment will be practiced.
- All samples requiring preservation will be preserved as soon as practically possible and filtered appropriately as recommended for the specific constituent.
- Samples will be chilled and maintained at 4 °C to prevent degradation of the sample prior to analysis.
- Samples must be promptly shipped or delivered in person to the appropriate laboratory to avoid exceeding holding times. The sampler will be responsible for providing proper chain of custody documentation for sample delivery.

#### 3.3.2.3 Groundwater Extraction Measurement Protocols

Groundwater extraction volumes are collected to provide data for water demand operations, wellfield management, and estimate the GSP water budget. Additionally, the volume of groundwater extracted is the metric for the reduction of groundwater in storage sustainability indicator. Municipal SMGWA member agencies measure discharge from their individual extraction wells with calibrated flow meters and totalizers. SVWD and SLVWD also use SCADA systems to monitor and control extraction from individual wells in close to real time. Small water systems report monthly extractions to the County of Santa Cruz on an annual basis.

the amount of water extracted for domestic use will be estimated based on the number of rural parcels with domestic wells, approximate population counts for people using domestic wells for water supply, and per connection water use estimates from small water systems that are metered.

## 3.3.2.4 Streamflow Monitoring Protocols

### 3.3.2.4.1 STREAM GAGE MEASUREMENTS

Stream stage and discharge measurements are collected by SMGWA cooperating agencies to monitor streamflow interaction related to groundwater extractions, monitor stream conditions related to fish habitat, and help preserve other beneficial uses of surface water. The Big Trees gage on the San Lorenzo is operated and monitored by the USGS according to procedures outlined by USGS (1982).

Surface water is most easily measured using a stream gage and stilling well system, which requires development of a ratings curve between stream stage and total discharge. Several measurements of discharge at a variety of stream stages are taken to develop an accurate ratings curve. This relationship is sometimes developed with assistance from Acoustic Doppler Current Profilers. Following development of an accurate ratings curve, streamflow is evaluated on a frequent basis using a stilling well and pressure transducer.

The following stream gage monitoring protocols will be followed:

- Streamflow gages within the basin are equipped with a staff plate and pressure transducer(s), housed in a stilling well.
- Most of the gages are equipped with non-vented pressure transducers, which measure pressure, temperature, and specific conductance and are usually set to log at 15-minute intervals. All transducer installations follow manufacturer specifications for installation, calibration, data logging intervals, battery life, and anticipated life expectancy. Non-vented pressure transducers are properly corrected for natural barometric pressure changes. See Section 3.3.2.1.2 for pressure transducer installation protocol.
- Streamflow measurements are regularly made at gauging locations following the methods established by the Federal Interagency Sedimentation Program. All field measurements are documented by date in station observers' logs, which are included with data submittals.
- Streamflow velocities are measured using a bucket-wheel meter, either a full-size Type AA ("Price"), bucket-wheel current meters, or a 60% scale smaller meter ("pygmy meter"). Flow meters must meet and exceed the required calibration test of that type of meter prior to measuring flow.
- Measurements of streamflow are taken at a variety of stream stages to develop an accurate rating curve, which establishes the relationship between stream stage and total

discharge. The rating curve is used to create a continuous record of flow from the record of water depth collected by the pressure transducers.

### 3.3.2.4.2 STREAM ACCRETION

To ensure consistency with previous accretion studies, any additional studies will follow the general protocol described below:

- Streamflow measurements and velocities will be collected per the protocols described in the Section above. To increase accuracy for the accretion studies, 30 or more "verticals," or discrete velocity measurements are typically collected across each stream transect.
- Streamflow velocities are measured using a bucket-wheel meter, either a full-size Type AA ("Price"), bucket-wheel current meters, or a 60% scale smaller meter ("pygmy meter"). For low flow stream discharge (less than 50 gallons per minute), measurements are taken using a bag with graduated cylinder or bucket. Flow from seeps is measured with a bucket and stopwatch or Ziploc bag and graduated cylinder where appropriate.
- Specific Conductance is measured with a calibrated specific conductance meter at field temperature and at 25 °C. Specific conductance is measured in the center of flow in the stream profile.
- Water quality samples, such as nitrate and phosphate, are collected in Polyethylene bottles. Each bottle and cap are triple rinsed at the site before sample collection. Each sampling team will collect at least 1 field duplicate per day. Samples are stored in a cooler with ice and kept at or below 4° C. Samples and the chain-of-custody forms are delivered to a state-certified laboratory at the end of the sampling day.
- All field measurements are documented by date in station observers' logs, which are included with data submittals.

#### 3.3.2.5 Climate Monitoring Protocols

The SLVWD and SVWD both use weather stations manufactured by Davis Instruments. Instrument models include Vantage Pro and Vantage Pro2. The rain sensor is a self-emptying tipping bucket, with each tip occurring after 0.01 inches of rain. District staff operate and maintain the stations according to the user manual:

https://www.davisinstruments.com/product\_documents/weather/manuals/07395-333\_IM-6322C-6334.pdf

# 3.3.3 Data Management System

A regional DMS has been developed jointly by the member agencies of the SMGWA and Santa Cruz Mid-County Groundwater Agency. The DMS platform is WISKI (Water Information Systems by Kisters) developed by KISTERS North America. WISKI also the DMS used by Soquel Creek Water District and the City of Santa Cruz Water Department for their own monitoring and operational purposes.

The DMS has been developed specifically to support water resource management that meets requirements outlined by the DWR for GSAs and can act as a regional platform for data management and access to data. It includes the following elements:

- Data repository and storage
- Data uploading using file importers
- Data quality assurance (QA) and control (QC) measures and features
- Management of multiple levels of user access with accessibility controls to ensure confidential data entered by one agency is not available to other agencies unless it relates to one of the GSAs
- Analytical and customizable reporting tools for time series and tabular data
- Capacity to accommodate system modifications and expansion to incorporate additional geographic areas or additional datasets
- Conformity with and enforcement of metadata standards
- Audit tracking options for particular data sets (i.e., a record of changes to a data set by a named user, when changes were made and what was changed)
- Potential for web portal options
- Migration of historical data into DMS

Complete end-user and technical support staff training is provided by Kisters. Under an annual support and maintenance agreement, ongoing support services and training are accessible to all end-users and IT staff.

The costs for development of the DMS is funded 83% by the Water Quality, Supply, and Infrastructure Improvement Act of 2014 (Sustainable Groundwater Planning Grant Program), administered by DWR, and 27% by the member agencies of both GSAs. Ongoing maintenance will be shared by the member agencies of both GSAs. Details on estimated cost to the SMGWA member agencies over the next 5 years are provided in Section 5 on Plan Implementation.

Cooperating agencies will be required to upload groundwater level data to the DMS twice a year quarter using simple tools developed by KISTERS for that purpose. These data are required for

reporting to the SGMA portal and are also used to report on basin conditions for the Annual Reports required to be submitted to DWR by April 1 of each year following the SMGWA's adoption of the GSP. Each of the submitting agencies are responsible for QA/QC of their data, and barometric compensation and correction of data logger records prior to upload to the DMS.

Apart from groundwater level data, other data stored in the DMS include groundwater quality, streamflow stage and flow rate, GDE observations, rainfall, and groundwater extraction data. These data will also be uploaded by cooperating agencies twice a year prior to the SGMA required uploads to the SGMA portal before January 1 and July 1 of each year.

# 3.3.4 Assessment and Improvement of Monitoring Network

The monitoring networks will continue to be evaluated and refined during GSP implementation. The following sections describe the current data gaps and how they may be improved during GSP implementation.

# 3.3.4.1 Groundwater Level Monitoring Improvements

There are areas of the Basin where groundwater is being used, but there are no historical or current groundwater level data. These are areas where monitoring network improvements are needed as soon as possible. Data gap areas identified include: 1) communities where there are many private domestic wells pumping from either the Santa Margarita Sandstone or Monterey Formation; 2) deep Butano aquifer; and 3) areas where shallow groundwater is connected to surface water and groundwater pumping may be causing depletion of surface water. Nine new monitoring wells are scheduled to be installed in 2022. The exact locations of new monitoring wells have not been finalized yet, but locations will be in the general vicinity described in Table 3-13 and depicted on Figure 3-6. Installation of the new monitoring wells is funded using Proposition 68 and SMGWA member agency match funds.

| Location                                  |                 |  |  |
|---|-----------------|--|--|
| Location<br>Type                          | Aquifer         | General Location   | Purpose  |
| Monitoring in<br>Areas of<br>Concentrated | Santa Margarita | Near Ruins Creek (Ruins Creek on Figure 3-6)   | Address a data gap in the aquifer where there is no historical groundwater level data  |
| Private<br>Domestic<br>Pumping            | Monterey        | At the headwaters of Mackenzie Creek<br>(Weston Road on Figure 3-6)  | Collect data from an area with a high<br>concentration of private domestic pumping and<br>no records of historical groundwater levels                                    |
|   | Monterey        | Northwest of Basin, near Love Creek<br>(Smith Creek on Figure 3-6)   | Collect data from an area with a high<br>concentration of private domestic pumping and<br>no records of historical groundwater levels                                    |
| Deep Butano<br>Sandstone                  | Butano          | In the vicinity of SVWD Orchard and #3B<br>extraction wells which are screened in<br>both the Lompico and Butano aquifers<br>(Polo Ranch Road on Figure 3-6) | Establish a monitoring well screened only in the Butano aquifer near SVWD extraction wells   |
| Shallow wells<br>to Monitor<br>Surface    | Santa Margarita | Bean Creek, downstream of Mackenzie<br>Creek   | Collect groundwater data near a portion of<br>Bean Creek that periodically runs dry in<br>summer months  |
| Water /<br>Groundwater<br>Interactions    | Santa Margarita | Bean Creek, near its confluence with<br>Ruins/ Lockhart Creek (Nelson<br>Road/Lockhart Gulch on Figure 3-6)  | Monitor an area that has a high concentration<br>of private domestic pumping and is the location<br>where Bean Creek flow resurfaces when the<br>upgradient reach is dry |
|   | Santa Margarita | Zayante Creek, above confluence with<br>Bean Creek (Bahr Drive on Figure 3-6)  | Monitor an area where groundwater seeps out of the valley side and into Zayante Creek  |
|   | Santa Margarita | Newell Creek, between SLVWD Quail<br>Hollow #8 extraction well and lower<br>Newell Creek (Glen Arbor Road on<br>Figure 3-6)                                  | Monitor groundwater levels in the Quail Hollow subarea   |
|   | Monterey        | Bean Creek, next to an existing stream<br>gage and slightly downstream of the<br>Lockhart Gulch confluence (near SV4-<br>MW on Figure 3-6)                   | Establish a correlation between groundwater<br>and surface water levels in an area<br>downgradient to a high concentration of private<br>domestic users                  |

#### Table 3-13. Rationale for Proposed New Monitoring Well Locations

#### 3.3.4.1.1 MONITORING IN AREAS OF CONCENTRATED PRIVATE DOMESTIC PUMPING

A large proportion of private well owners pump from either the very productive Santa Margarita aquifer or the considerably less productive Monterey Formation. Monitoring both aquifers is critical to understanding the collective impact of individual private wells on GDEs, as well as the vulnerability of private well owners to groundwater level declines.

Relative to the Monterey Formation, the Santa Margarita Sandstone is less extensive across Basin, so only a single new monitoring well in the Santa Margarita is proposed, near Ruins Creek in an area with no historical groundwater level data (Table 3-13 and Figure 3-6). There are an additional 4 new Santa Margarita aquifer shallow monitoring wells proposed near private domestic wells to evaluate surface water/groundwater interactions as described in Section 3.3.4.1.3.

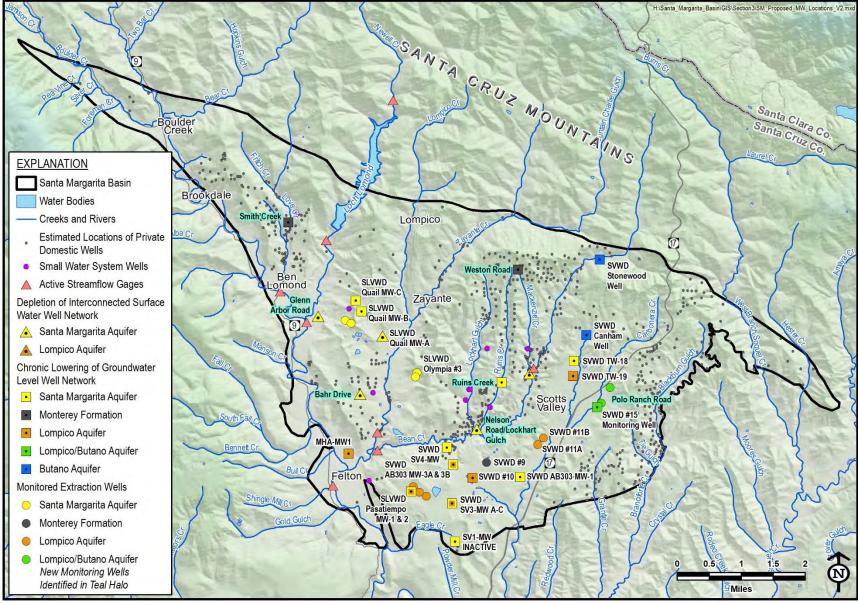


Figure 3-6. New Monitoring Wells (Teal Label) in Relation to Existing Monitoring Features and Private Wells

There is only a single groundwater level monitoring well located in the Monterey Formation within the Basin. Although not a principal aquifer, many private domestic wells extract their supply from the Monterey Formation because it is the only aquifer available to them. The largest concentrations of private domestic wells in the Monterey Formation are located where it crops out in the northwestern and northern parts of the Basin. Given that there are no long-term records of the groundwater levels in these areas, it is proposed to install 2 new monitoring wells. One well is near Love Creek and a second near the headwaters of Mackenzie Creek (Table 3-13 and Figure 3-6) in order to better understand how pumping and direct recharge effect groundwater levels.

### 3.3.4.1.2 GROUNDWATER LEVELS IN THE BUTANO AQUIFER

Groundwater level data from the Butano aquifer is limited because there are currently only 2 monitoring wells screened exclusively in the aquifer. Two municipal extraction wells and 1 monitoring well screened the Butano aquifer, are also screened in the Lompico aquifer. The 2 monitoring wells (Canham and Stonewood) screened exclusively in the Butano aquifer are located in northern Scotts Valley fairly distant from the municipal pumping center at SVWD's #3B and Orchard wells (Figure 3-1). A well dedicated to monitoring groundwater elevation in the Butano aquifer near these municipal wells (Figure 3-6) is necessary to further understand groundwater level responses to pumping and recharge in this poorly understood aquifer.

# 3.3.4.1.3 Shallow Monitoring Wells to Evaluate Surface Water/Groundwater Interactions

As the existing distribution of monitoring wells is largely limited to monitoring wells close to municipal pumping, additional shallow monitoring wells are required to 1) better understand the interactions between groundwater and surface water, 2) become RMPs for the depletion of interconnected surface water sustainability indicator, and 3) provide measured groundwater level data to improve simulation of groundwater and surface water interactions in the groundwater model. The 2 existing monitoring wells used as RMPs for the depletion of interconnected surface water sustainability indicator are inadequate to represent the entire Basin and it is expected that new shallow monitoring wells will become RMPs after several years of data collection.

Areas where the existing network should be improved by installation of shallow groundwater monitoring wells are listed in Table 3-13 and locations shown on Figure 3-6. There are a total of 5 proposed shallow wells: 4 monitoring wells in the Santa Margarita aquifer which contributes the greatest amount of groundwater to surface water in the Basin and 1 in the Lompico Sandstone near where the Lompico aquifer discharges to the San Lorenzo River. The locations of these new monitoring locations, although not yet finalized, are selected specifically to be paired with either existing or soon-to-be installed streamflow gages. The intent is that data from the paired monitoring features will be used to quantify surface water depletions from groundwater pumping.

### 3.3.4.2 Groundwater Extraction Monitoring Improvements

Where groundwater extraction is unmetered, assumptions on water usage are used in this GSP to estimate the volume of extractions by private *de minimis* (2 AFY or less) or non-*de minimis* pumpers (more than 2 AFY). SGMA does not authorize GSAs to require metering of *de minimis* extractions, however, non-*de minimis* may be required to be metered by the SMGWA.

As part of GSP implementation, the SMGWA will initiate a new well metering program requiring measurement and reporting of all non-*de minimis* groundwater extraction greater than 2 AF annually. Groundwater pumpers using more than 2 AFY include the Quail Hollow Quarry, those that pump groundwater for large scale irrigation or to fill landscape ponds, environmental remediation pump and treat operations, and SWS with more than 5 connections. The SWS with more than 5 connections have been metered since 2015. A planned non-*de minimis* metering program is described in more detail in Section 5 on Plan Implementation.

## 3.3.4.3 Groundwater Quality Monitoring Improvements

Groundwater quality sampling is conducted routinely in public drinking water supply wells; therefore, there are no spatial data gaps in this network. However, the sampling frequency in some municipal extraction wells is insufficient because specific analytes are only sampled once every 4 years per DDW requirements. Increasing the frequency of groundwater quality sampling will generate current water quality information that can be used to detect degradation of groundwater quality from projects and management actions implemented to achieve the Basin's sustainability goals. SLVWD intends to increase the sampling frequency on the groundwater quality RMP wells for COCs identified in Section 2.2.5.4.

## 3.3.4.4 Streamflow Monitoring Improvements

As shown on Figure 3-4 there are currently no active surface water monitoring sites on Carbonera Creek within the Basin. As GDEs have been identified on Carbonera Creek within the Basin (Figure 2-30), streamflow monitoring should be established for potential correlation with nearby groundwater elevations. A new gage on Carbonera Creek will be installed within the first 5 years of GSP implementation.

## 3.3.5 Representative Monitoring Points

Representative monitoring points are a subset of the Basin's overall monitoring network where numeric values for SMCs, including minimum thresholds, measurable objectives, and interim milestones, are set. Per the GSP regulations, designation of an RMP must be supported by adequate evidence demonstrating that the site reflects general aquifer conditions in the area.

Groundwater levels may be used as a proxy for sustainability indicators if the following can be demonstrated:

- 1. Significant correlation exists between groundwater elevations and the sustainability indicators for which groundwater elevation measurements serve as a proxy.
- 2. Measurable objectives established for groundwater elevation include a reasonable margin of operational flexibility taking into consideration the basin setting to avoid undesirable results for the sustainability indicators for which groundwater elevation measurements serve as a proxy.

Table 3-1 lists the metrics for each of the Basin's applicable sustainability indicators. The SMC for depletion of interconnected surface water sustainability indicator were developed using groundwater levels as a proxy.

### 3.3.5.1 Chronic Lowering of Groundwater Level Representative Monitoring Points

The selection of RMPs used to evaluate compliance with chronic lowering of groundwater level SMC are based on considerations that they:

- Have a relatively long-term historical record
- Are representative of the aquifer in which they are screened
- Are preferably not an extraction well

Based on an evaluation of spatial well distributions, proximity to groundwater use (both municipal and private use), GDEs, available measured groundwater level data, and groundwater level trends, RMPs listed in Table 3-14 are selected as points for assessment of chronic lowering of groundwater sustainability indicator. These wells will be used for long-term monitoring and to compare against SMC established in this GSP. The rationale for selecting each RMP is provided in Table 3-14 and well locations are shown on Figure 3-7.

Some or all 9 of the additional monitoring wells being installed in 2022 will be added to the RMP network once several years of data are collected. It is anticipated that the 1<sup>st</sup> 5-year update to the GSP in 2027 will include analysis of the new monitoring well data and recommendations for inclusion as RMPs and associated SMC. Figure 3-7 includes the location of these potential RMPs in relation to current RMPs, GDEs, DACs, and private domestic wells to show how they fill monitoring data gaps.

### Table 3-14. Representative Monitoring Points for Chronic Lowering of Groundwater Levels

|                    |                          | Screen Interval<br>(feet below        |   |
|--------------------|--------------------------|---------------------------------------|---|
| Aquifer            | Well Name                | ground)                               | Rationale   |
| Santa<br>Margarita | SLVWD Quail MW-A         | 38 – 88                               | Upgradient of Quail Hollow municipal wells, 1,600 feet from Zayante Creek, in an area with private domestic wells. Also, a depletion of interconnected surface water RMP due to shallow screen interval and proximity to the creek. |
|                    | SLVWD Quail MW-B         | 95 – 195                              | 24-year record that is representative of nearby pumping wells SLVWD Quail Hollow #4A and #5A; screen overlaps with Quail Hollow #4A and just above Quail Hollow #5A (Figure 3-8)  |
|                    | SLVWD Olympia #3         | 230 – 300                             | No dedicated monitoring wells in this area so an extraction well is the only option; It is selected because is screened shallower than Olympia #2 and for a greater thickness of the aquifer  |
|                    | SLVWD Pasatiempo MW-2    | 280 – 340                             | 30-year record in an area with historical Santa Margarita aquifer pumping. Westernmost active Santa Margarita monitoring well south of Bean Creek.  |
|                    | SVWD TW-18               | 285 – 345                             | Northernmost monitoring well screened in the Santa Margarita aquifer  |
|                    | SVWD SV4-MW              | 50 - 60                               | Also, a depletion of interconnected surface water RMP due to shallow screen interval and proximity to the creek.<br>Representative of AB303 MW 3B (Figure 3-9).   |
| Monterey           | SVWD #9                  | 155 – 195,<br>315 – 365               | Only well screened in Monterey Formation with a long-term record that has a deep enough screened interval that has not gone dry   |
| Lompico            | SLVWD Pasatiempo MW-1    | 600 – 660                             | Representative of aquifer from which nearby extraction wells pump: Mount Hermon #2 and #3, and SLVWD Pasatiempo #5A, #7 and #8 (Figure 3-10).   |
|                    | SVWD #10                 | 190 – 220                             | Representative of AB303 MW-2 and AB303 MW-3A (Figure 3-11).   |
|                    | SVWD #11A                | 399 – 419,<br>459 – 469,<br>495 – 515 | No dedicated monitoring wells in this area so an extraction well is the only option; representative of SVWD #11B screened similarly (Figure 3-12).  |
|                    | SVWD TW-19               | 960 – 1,050                           | Northernmost Lompico monitoring well  |
| Lompico/<br>Butano | SVWD #15 Monitoring Well | 700 – 1,100                           | Possibly convert to Butano only monitoring well. On the same site as pumping well SVWD #3B and therefore influenced by pumping  |
| Butano             | SVWD Stonewood Well      | 799 – 859                             | Northernmost Butano aquifer monitoring well in an area with private domestic pumping  |
|                    | SVWD Canham Well         | 1,281 – 1,381                         | Closest Butano monitoring well to SVWD pumping in the Butano aquifer  |

Well names in italics are active extraction wells

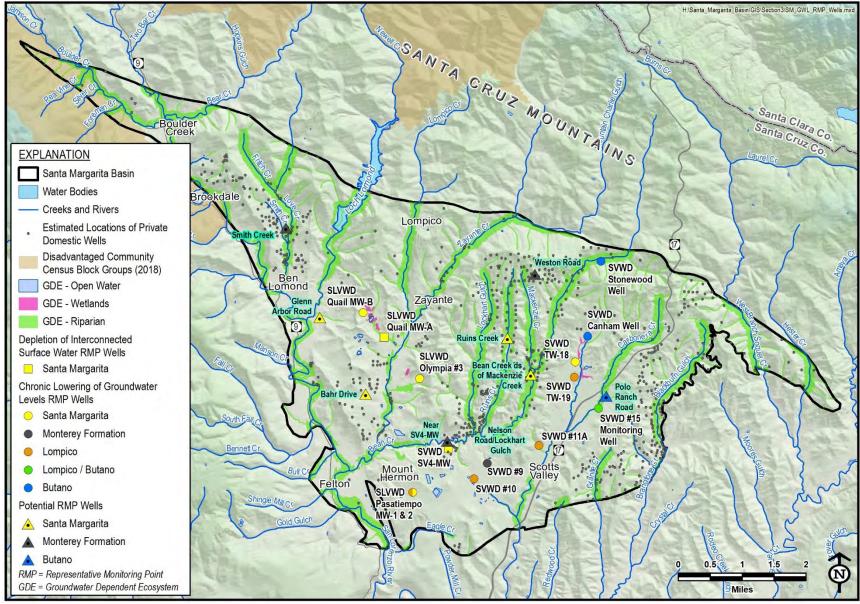


Figure 3-7. Representative Monitoring Points for Groundwater Levels

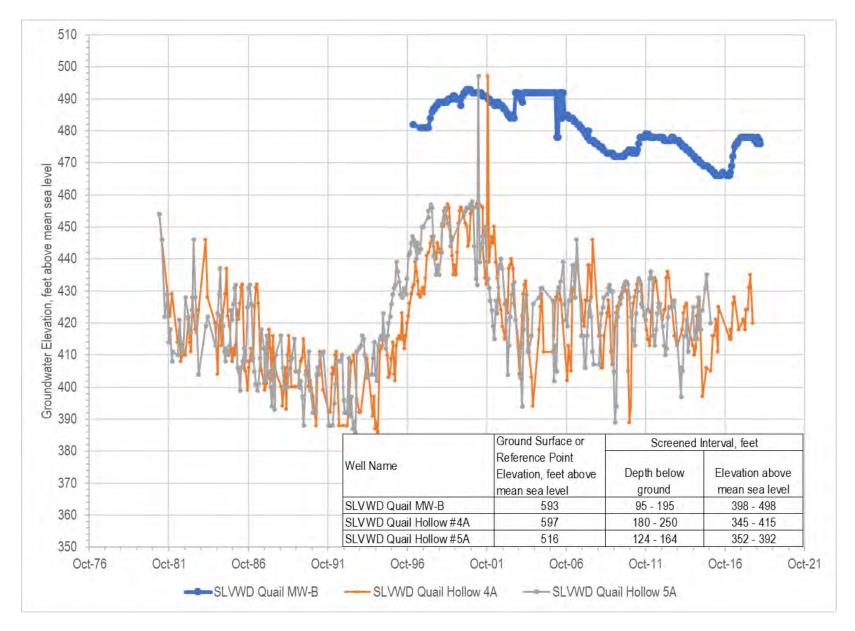


Figure 3-8. Hydrographs Showing Groundwater Elevations in Nearby Wells Relative to Representative Monitoring Point SLVWD Quail MW-B

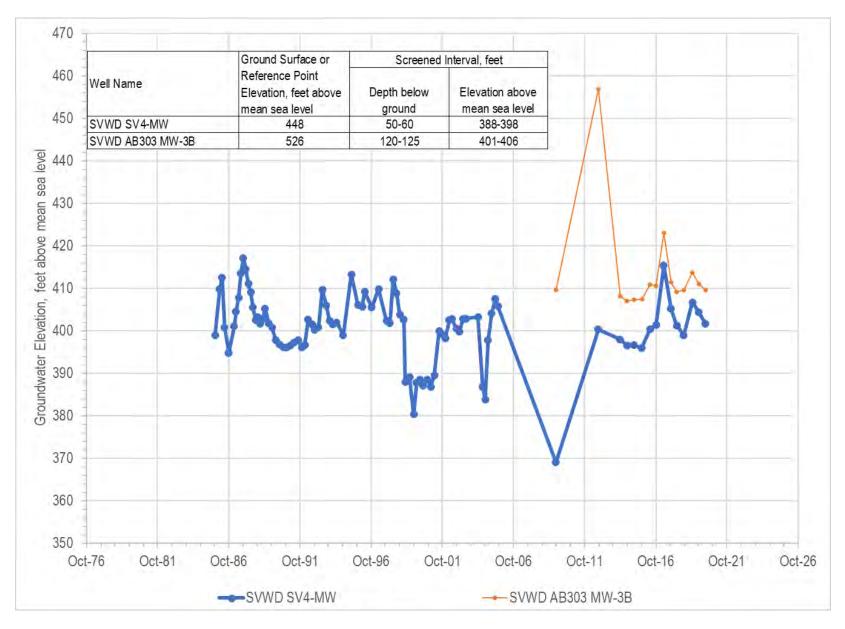


Figure 3-9. Hydrographs Showing Groundwater Elevation in Nearby Well Relative to Representative Monitoring Point SVWD SV4-MW

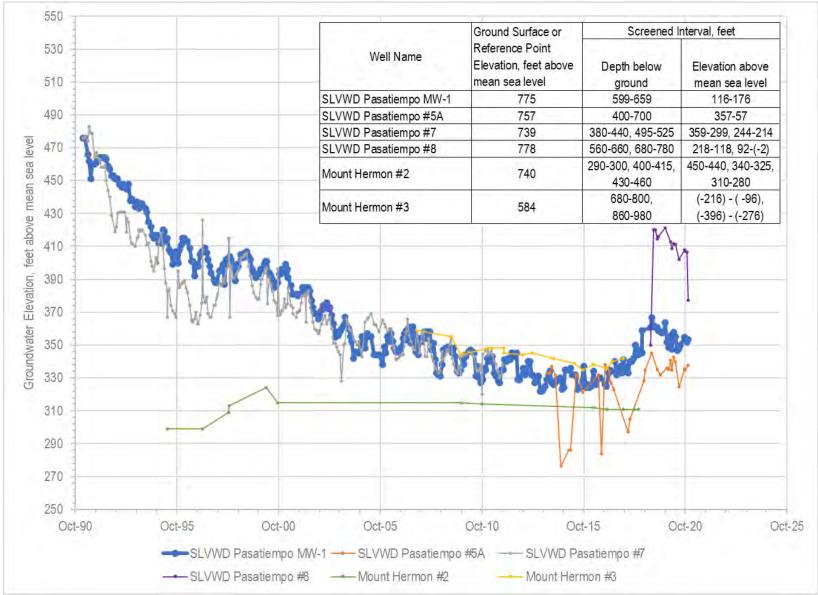


Figure 3-10. Hydrographs Showing Groundwater Elevations in Nearby Wells Relative to Representative Monitoring Point SLVWD Pasatiempo MW-1

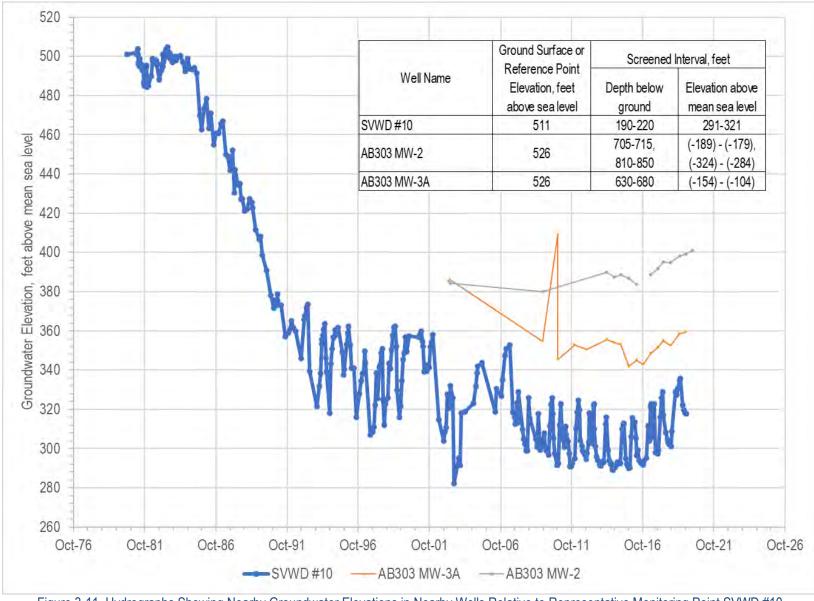


Figure 3-11. Hydrographs Showing Nearby Groundwater Elevations in Nearby Wells Relative to Representative Monitoring Point SVWD #10

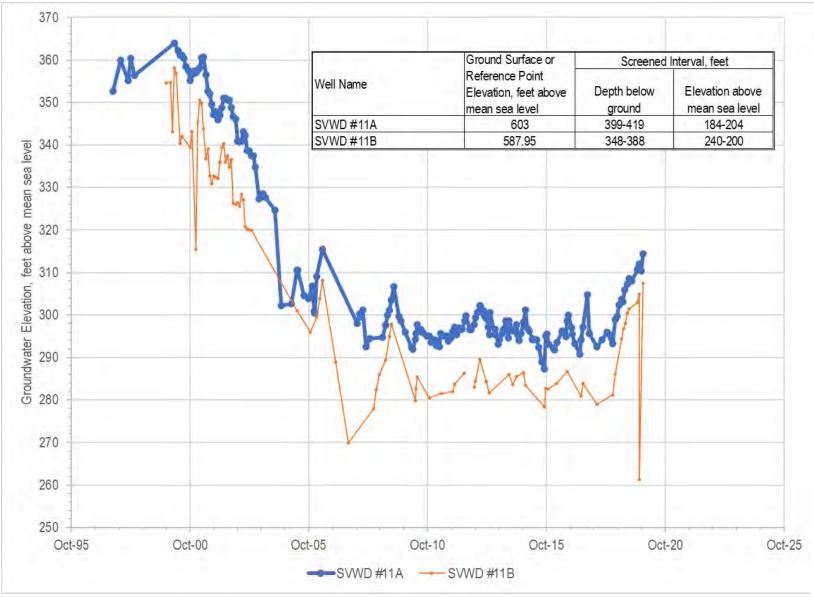


Figure 3-12. Hydrographs Showing Groundwater Elevation in Nearby Well Relative to Representative Monitoring Point SVWD #11A

#### 3.3.5.2 Reduction of Groundwater in Storage Representative Monitoring Points

The RMPs for reduction in groundwater storage consist of all municipal and private extraction wells where groundwater extraction is measured or estimated. These include metered public water supply and SWS wells and unmetered private uses such as domestic, quarry operations, pond filling, and landscape irrigation. The metered RMP wells for reduction in groundwater storage are summarized in Table 3-4 and shown on Figure 3-2.

#### 3.3.5.3 Degraded Groundwater Quality Representative Monitoring Points

The RMPs used to evaluate groundwater quality compared to degraded groundwater quality SMC are based on the criteria that they are:

- Regularly sampled at least annually
- Representative of the aquifer in which they are screened
- Located in areas where GSP related projects and management actions are likely to influence groundwater conditions

The above criteria were used to narrow the water quality RMPs to the active municipal extraction wells listed in Table 3-15 and shown on Figure 3-13.

|                 |                        | Screen Interval                              |
|-----------------|------------------------|--|
| Aquifer         | Well Name              | (feet below ground)                          |
| Santa Margarita | SLVWD Quail Hollow #5A | 124-164                                      |
| Santa Marganta  | SLVWD Olympia #3       | 230-300                                      |
| Monterey        | SVWD #9                | 155-195, 315-355                             |
|                 | SLVWD Pasatiempo #7    | 380-440, 495-525                             |
| Lompico         | SVWD #10A              | 280-380, 400-450                             |
| Lompico         | SVWD #11A              | 399-419, 459-469, 495-515                    |
|                 | SVWD #11B              | 348-388, 423-468, 500-515                    |
| Lompico/Butano  | SVWD #3B               | 700-720, 880-1,050, 1,180-1,370, 1,400-1,670 |
| Lompico/Bulano  | SVWD Orchard Well      | 705-784, 805-1,063, 1,084-1,455              |

#### Table 3-15. Representative Monitoring Points for Degraded Groundwater Quality

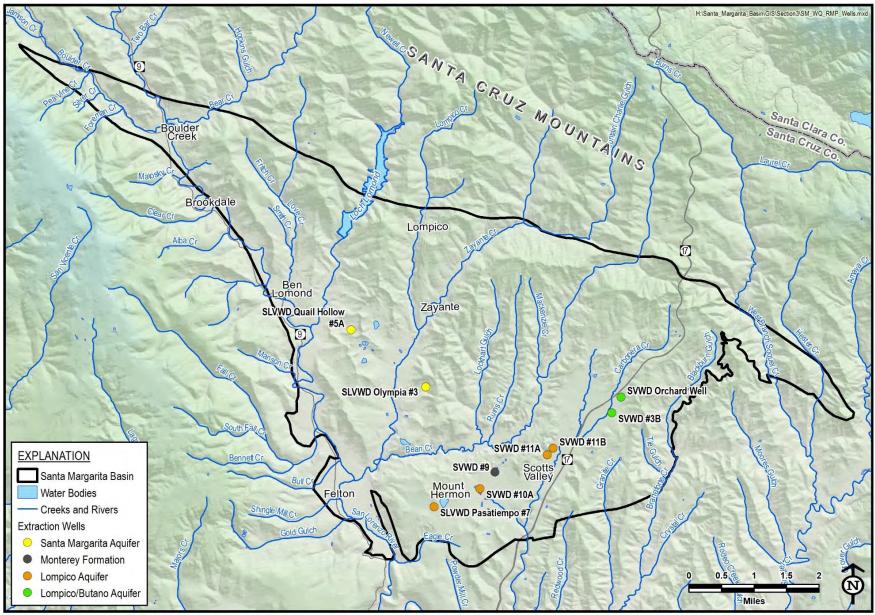


Figure 3-13. Representative Monitoring Points for Groundwater Quality

SLVWD is required to sample their extraction wells less frequent than annually for some COCs (Table 3-6); therefore, a single RMP for each of the 3 clusters of extraction wells in the Quail Hollow, Olympia, and Pasatiempo areas was selected for future increased sampling frequency on an annual basis for the COCs listed in the GSP. SLVWD extraction well water quality RMPs are Quail Hollow #5A, Olympia #3, and Pasatiempo #7. These specific wells are representative of aquifer conditions in nearby extraction wells as they are screened in the same aquifer and show similar groundwater quality trends. The wells selected either had the highest concentration in the well cluster of the COCs identified in Section 2.2.5.4, or if data were similar, had the longest sampling record in the well cluster.

### 3.3.5.4 Depletion of Interconnected Surface Water Monitoring Representative Monitoring Points

Direct streamflow measurements cannot be used because depletion of surface water by groundwater pumping is a fraction of the other factors influencing streamflow, such as precipitation and runoff, evapotranspiration, diversions, and natural groundwater / surface water interactions creeks. The GSP regulations allow for the use of groundwater elevations as a proxy for assessing the volume or rate of surface water depletion SMC. To use groundwater elevation as a proxy, there must be significant correlation between groundwater elevations and depletion of surface water. This correlation is demonstrated in Section 3.7.2.1.

The only existing shallow monitoring wells in the Basin that can be used for depletion of interconnected surface water RMPs are SLVWD Quail MW-A and SVWD SV4 MW (Figure 3-7). Historically, groundwater levels are measured monthly at SLVWD Quail MW-A and semi-annually at SVWD SV4-MW. SVWD SV4-MW was recently equipped with a datalogger, and SLVWD Quail MW-A will be equipped with a datalogger as part of Proposition 68 grant funds received by the SMGWA. The dataloggers will measure groundwater levels continuously. As a result, SMGWA will have a record of daily groundwater level in these wells.

Two shallow monitoring wells are not enough locations to represent the Basin's major creeks where there is interconnected surface water and groundwater pumping. Additional shallow monitoring wells are needed to monitor and evaluate the effects of groundwater levels on streamflow where it is connected to surface water. The additional monitoring wells are described in more detail in Section 3.3.4.4

# 3.4 Chronic Lowering of Groundwater Levels Sustainable Management Criteria

Groundwater levels in the Basin fluctuate seasonally and over the long-term. Groundwater level change in the unconfined Santa Margarita aquifer is driven mainly by variations in precipitation, as the aquifer drains quickly during extended dry periods, but is able to fill up during a wet year. The principal confined aquifers in the Basin also respond to changes in climate, but the response is muted in comparison to the unconfined Santa Margarita aquifer.

The primary groundwater condition in the Basin that is considered unsustainable to beneficial users is lowered groundwater levels in 2 of the Basin's principal aquifers, the Lompico and Santa Margarita aquifers in the Mount Hermon / South Scotts Valley area. There is a portion of this area where the entire depth of the Santa Margarita aquifer is dewatered due to groundwater level declines of 30 to 40 feet and where there has been a 150- to 200-foot decline in groundwater levels in the Lompico aquifer. Groundwater levels in both Santa Margarita and Lompico aquifers in the Mount Hermon / South Scotts Valley area started to decline as early as the 1970s when the area underwent extensive development. The groundwater level declines were exacerbated by a 10-year drought starting in 1984. During this drought, the Scotts Valley area experienced an average rainfall deficit of 8.6 inches relative to the long-term average annual rainfall of 41.7 inches. Coinciding with climate-driven reduced natural aquifer recharge, water demand in the Basin peaked further exacerbating groundwater conditions.

Groundwater levels in the Mount Hermon / South Scotts Valley area have stabilized over the past 10 years and even experienced a small amount of recovery due to water use efficiency measures and recycled water use to offset potable demand from the aquifers. The sustainability goal strives to improve groundwater levels in this portion of the Basin and the SMC reflect that.

## 3.4.1 Significant and Unreasonable Chronic Lowering of Groundwater Levels

Significant and unreasonable chronic lowering of groundwater levels occurs if lowered levels materially impair groundwater supply, negatively impact beneficial uses, or cause undue financial burden to a significant number of beneficial users.

In this context, undue financial burden means a cost or financial impact resulting from an action or inaction of the SMGWA or groundwater users in the Basin, that is unwarranted, inappropriate, or excessive and/or rising to a level that is more than necessary, acceptable, or reasonable.

## 3.4.2 Undesirable Results - Chronic Lowering of Groundwater Levels

#### 3.4.2.1 Criteria for Defining Chronic Lowering of Groundwater Levels Undesirable Results

The description of undesirable results from chronic lowering of groundwater levels is based on a quantitative description of a combination of minimum threshold exceedances that cause significant and unreasonable effects in the Basin.

Criteria considered in developing undesirable results included:

- Knowledge of impacts to groundwater beneficial users during periods when groundwater levels were lowest in the Basin
- How the Basin's aquifers respond to climatic changes
- Some level of flexibility for avoiding undesirable results that gives the SMGWA and its member agencies an opportunity to implement management actions if there are short-term declines in groundwater levels.

When Santa Margarita and Lompico aquifer groundwater levels declined in the Mount Hermon/South Scotts Valley subareas from 1985 through 1994 due to a combination of a 10-year extended drought and increased groundwater use in the area, there were known impacts to human groundwater beneficial users. In the early 1990s, municipal water supply wells screened in the dewatered Santa Margarita aquifer were replaced with wells screened deeper in the Lompico aquifer. Since the South Scotts Valley is supplied municipal water, there were no significant impacts to individual domestic users of groundwater in this portion of the Basin. Chronically lowered groundwater levels have not occurred in any other areas of the Basin.

The County has records that many shallow private wells less than 100 feet in depth outside of the Scotts Valley area were deepened or replaced in response to declining groundwater levels towards the end of the WY 1987-1994 drought. Since that extended drought there have not been many wells deepened or replaced with deeper wells, including during the WY2012-2015 drought.

Lowering of groundwater levels in the Santa Margarita aquifer in years of drought, although not ideal, are not considered significant and unreasonable if levels can recover (either naturally, by managed recharge, or by reducing pumping). It is anticipated that climate change will cause wetter wet years and drier dry years. Multiple consecutive dry years may lead to groundwater levels falling below historical measured lows (i.e., minimum thresholds). Groundwater model simulations under projected climate conditions demonstrate the effects of climate extremes on groundwater levels, including that during wet years, the Santa Margarita aquifer fills up relatively quickly because of its high recharge rate.

The Basin's confined aquifers, Lompico and Butano, together with the Monterey Formation, do not respond as rapidly to changing climatic conditions as the Santa Margarita aquifer.

## 3.4.2.2 Numerical Description of Undesirable Results

Specific groundwater level conditions that constitute undesirable results for chronic lowering of groundwater levels occur if the groundwater elevation in any RMP falls below the minimum threshold in 2 or more consecutive non-drought years. If an RMP groundwater elevation below its minimum threshold is caused by emergency operational issues or extended droughts, it is not considered an undesirable result.

Per DWR's draft SMC Best Management Practices (DWR, 2017), chronic lowering of groundwater levels due to prolonged drought will not be considered undesirable results:

"Undesirable results are one or more of the following effects: Chronic lowering of groundwater levels indicating a significant and unreasonable depletion of supply if continued over the planning and implementation horizon. Overdraft during a period of drought is not sufficient to establish a chronic lowering of groundwater levels if extractions and groundwater recharge are managed as necessary to ensure that reductions in groundwater levels or storage during a period of drought are offset by increases in groundwater levels or storage during other periods".

## 3.4.2.3 Potential Causes of Undesirable Results

Undesirable results may be caused by unsustainable groundwater use that results in chronic lowering of groundwater levels. Temporary lowering of groundwater levels during extended drought are exempted from this. Undesirable results may occur under the following conditions:

- 4. **Changes to Basin Pumping.** If the location and rates of groundwater pumping change as a result of new high-capacity wells, or projects and management actions implemented to improve sustainability and water supply reliability, these changes could result in localized lowering of groundwater levels and changes in groundwater flow directions. Total Basin extraction more than the sustainable yield is another potential cause of undesirable results for groundwater levels. Total extractions include those for municipal, small water systems, industrial, private domestic and landscaping, and agricultural uses.
- 5. **Groundwater Recharge**. Capture and transfer of stormwater runoff as part of a project that relies on stormwater to recharge groundwater may potentially result in localized lowered groundwater levels due to loss of recharge.
- 6. **Surface Water Diversions**. Diversion of surface water may result in reduced recharge to groundwater in the upper reaches of the Basin's creeks where losing creek

conditions occur. Most creeks in the Basin are currently gaining year-round and surface water diversions are currently small, making this a highly unlikely cause of undesirable results if current groundwater conditions and management practices continue.

## 3.4.2.4 Effects on Beneficial Users and Land Use

Currently, there are no undesirable results to human beneficial users occurring due to chronic lowering of groundwater levels. As described earlier, deeper wells replaced impacted shallow wells in the 1990's. Those municipal, industrial, agricultural, and domestic users of groundwater have adjusted to the lowered groundwater levels during pre-2012 droughts. Impacts of historical chronic lowering of groundwater levels on environmental groundwater users, such as GDEs and aquatic species is less understood.

If undesirable results from chronic lowering of groundwater levels occur in the future, it will impact beneficial users of groundwater as described in the bullets below. Lowering of groundwater levels will reduce the thickness of saturated aquifer from which wells can pump and may prevent a significant number of water supply wells from pumping the amount of groundwater they have typical used to meet their water needs.

Undesirable results from chronic lowering of groundwater levels can have the following general impacts on beneficial users and land uses:

• Urban land uses and users. If groundwater levels fall below municipal supply well pumps, the pump can only be lowered to the point where it reaches the bottom of the well, and then a deeper replacement well needs to be drilled. Lowering the pump or drilling a deeper well in the same location is not a solution as the levels will only continue to drop. Another solution is to move pumping to an unimpacted part of the Basin to meet demands. It is possible that changing extraction to a different groundwater supply source may add stress to those unimpacted parts of the Basin groundwater. Other effects on municipal users from lowered groundwater levels is the increased pumping costs due to greater lift required to bring the water to the surface.

Lowered groundwater levels in both Santa Margarita and Lompico aquifers result in reduced contributions to streamflow and can impact the City of Santa Cruz, a downstream surface water user, especially in light of their efforts to support enhanced streamflow to protect and restore runs of endangered coho salmon and threatened steelhead trout. One result of the City's commitments to providing instream flows for fisheries is that it is working to develop a supplemental water supply to replace supply dedicated to fisheries. Continued loss of baseflows due to lowered groundwater levels in the Santa Margarita and Lompico aquifers incurs significant costs, borne by the City because it increases the amount of supplemental supply that

the City needs to develop so that adequate flows are left in the river to comply with the provisions of the City's HCP.

- Rural residential land uses and users. Typically, rural residential users have the • shallowest wells which makes them more vulnerable to lowered groundwater levels. If groundwater levels decline below the top of well screens or below pump intakes, landowners may lose access to groundwater and be forced to lower their pumps or drill their well deeper. Additionally, when groundwater levels fall below the top of well screens, this has the potential to cause cascading water in the well. Cascading or falling water is water flowing through preferential pathways above the groundwater table that falls into the well. As it pours into the well it introduces air into the water being pumped thereby causing pump cavitation. This condition may increase the cost to pump, cause physical damage to the well and pump, and potentially degrade groundwater quality within the well due to microbial biofouling. Property values may decline if low groundwater levels cause undesirable results that require residential pumping restrictions, deepening of wells, or connection to a public water system. Some small water systems rely on springs and lowered groundwater levels may dry the springs out.
- Industrial land uses and users. Industrial use of groundwater in the Basin is limited to process and dust suppression water at a single remaining sand quarry at Quail Hollow. Chronic lowering of groundwater elevations has the potential to increase pumping costs or reduce access to groundwater for similar reasons listed above for rural residential users.
- Agricultural land uses and users. For the very limited agriculture in the Basin, chronic lowering of groundwater elevations has the potential to increase irrigation costs or reduce access to groundwater for similar reasons listed above for rural residential users.
- Ecological land uses and users. GDEs have the potential to be impacted directly if groundwater depths decrease below the accessible level for GDE vegetation. Surface water bodies connected to groundwater may also incur reductions in baseflow caused by lowering of groundwater levels. Reduced baseflow may negatively impact portions of the lifecycle of aquatic species. Potential impacts to GDEs and priority species from decreased groundwater levels and interconnected surface water are further described in Section 3.7.2.5.

## 3.4.3 Minimum Thresholds - Chronic Lowering of Groundwater Levels

Section §354.28(c)(1) of the GSP Regulations states that "The minimum threshold for chronic lowering of groundwater levels shall be the groundwater elevation indicating a depletion of supply at a given location that may lead to undesirable results."

3.4.3.1 Information and Methodology Used to Establish Minimum Thresholds and Measurable Objectives

The minimum thresholds and measurable objectives were established based on historical groundwater elevation data collected at RMP wells and projected groundwater levels during the GSP planning and implementation horizon. Appendix 3A includes hydrographs with historical measured and projected groundwater elevations for all RMP wells.

Board discussion on whether historical chronic lowering of groundwater levels during the recent or prior droughts had resulted in diminished supply in the past lead to general agreement that municipal, industrial, agricultural, and domestic users of groundwater adjusted to the lowered groundwater levels during past droughts. However, the SMGWA Board expressed that they did not want groundwater levels to fall below historical low levels as this would cause undue financial burden to some beneficial groundwater users.

#### 3.4.3.2 Chronic Lowering of Groundwater Level Minimum Thresholds

As the SMGWA Board direction on chronic lowering of groundwater levels was that levels should not be allowed to fall below historical low levels, minimum groundwater elevations on record were considered to represent the minimum threshold. The absolute minimum elevation was not used for minimum thresholds because for some RMPs that value appeared anomalous. To treat each well's data consistently without the need to discard seemingly anomalous data, an average of the 5 lowest measured elevations are used to calculate a minimum elevation to use as a minimum threshold. Using this methodology, minimum thresholds for chronic lowering of groundwater levels are the average of the 5 lowest measured groundwater elevations at each RMP.

Minimum thresholds for each RMP are summarized in Table 3-16. Hydrographs showing minimum thresholds and measurable objectives for each RMP are included in Appendix 3A. Examples from a RMP in the Santa Margarita aquifer and a RMP Lompico aquifer are shown on Figure 3-14 and Figure 3-15, respectively.

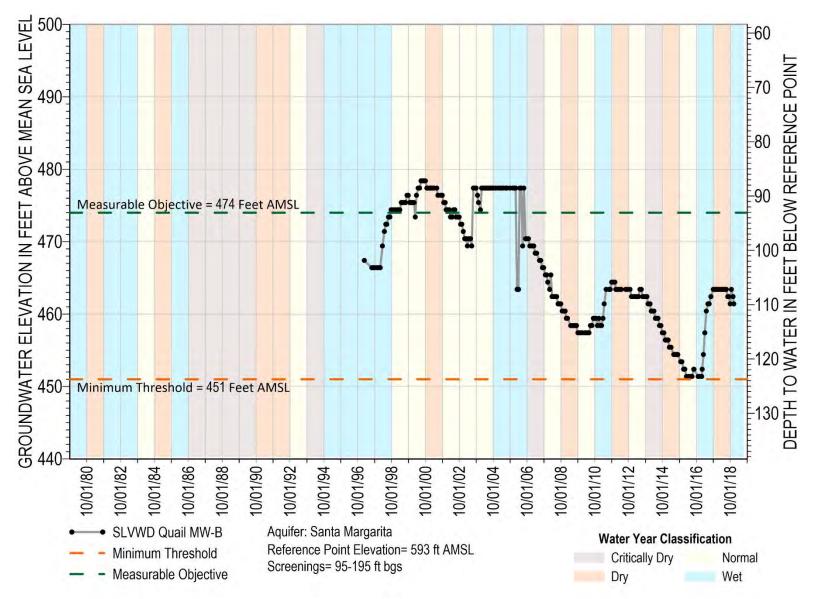


Figure 3-14: Hydrograph for SLVWD Quail MW-B in the Santa Margarita Aquifer Showing Minimum Threshold and Measurable Objective Relative to Measured Groundwater Elevations

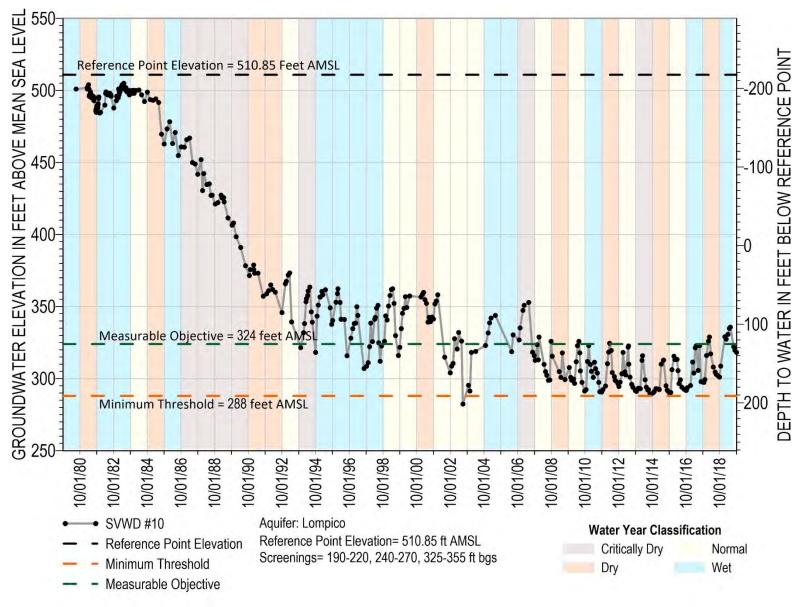


Figure 3-15: Hydrograph for SVWD Well #10 in the Lompico Aquifer Showing Minimum Threshold and Measurable Objective Relative to Measured Groundwater Elevations

|   |                          | Groundwater Elevation (feet above mean sea level) |                   |                   |   |            |  |  |  |  |
|---|--------------------------|---|-------------------|-------------------|---|------------|--|--|--|--|
|   |                          | Minimum   | Interim Milestone | Interim Milestone | Interim Milestone   | Measurable |  |  |  |  |
| Aquifer   | Well Name                | Threshold   | #1 (2027)         | #2 (2032)         | #3 (2037)   | Objective  |  |  |  |  |
|   | SLVWD Quail MW-B         | 451   | 474               | 474               | 474   | 474        |  |  |  |  |
| Santa Margarita   | SLVWD Olympia #3         | 304   | 309               | 309               | #3 (2037)         Objective           474         474           309         309           516         516           471         471           356         360           359         374           318         324           316         319           373         376 |            |  |  |  |  |
| Santa Margarita   | SLVWD Pasatiempo MW-2    | 500   | 516               | 516               | 516   | 516        |  |  |  |  |
|   | SVWD TW-18               | 462   | 471               | 471               | 471   | 471        |  |  |  |  |
| Monterey  | SVWD #9                  | 303   | 342               | 353               | 356   | 360        |  |  |  |  |
| Lompico SLVWD Pasatiem<br>SVWD #10<br>SVWD #11A<br>SVWD TW-19 | SLVWD Pasatiempo MW-1    | 336   | 341               | 355               | 359   | 374        |  |  |  |  |
|   | SVWD #10                 | 288   | 304               | 316               | 318   | 324        |  |  |  |  |
|   | SVWD #11A                | 290   | 301               | 314               | 316   | 319        |  |  |  |  |
|   | SVWD TW-19               | 314   | 357               | 371               | 373   | 376        |  |  |  |  |
| Lompico/Butano  | SVWD #15 Monitoring Well | 291   | 310               | 328               | 330   | 333        |  |  |  |  |
|   | SVWD Stonewood Well      | 839   | 847               | 847               | 847   | 847        |  |  |  |  |
| Butano  | SVWD Canham Well         | 427   | 447               | 461               | 463   | 466        |  |  |  |  |

## Table 3-16. Minimum Thresholds, Measurable Objectives, and Interim Milestones for Chronic Lowering of Groundwater Levels

3.4.3.3 Relationship between Individual Minimum Thresholds and Relationship to Other Sustainability Indicators

Groundwater level minimum thresholds are unique to every RMP. As they are based on historical data, they represent actual achievable conditions that will not conflict other RMP minimum thresholds.

Minimum thresholds for chronic lowering of groundwater level are selected to avoid undesirable results for other sustainability indicators, as described below.

- **Reduction of groundwater in storage**. Minimum thresholds for chronic lowering of groundwater levels do not promote pumping more than the sustainable yield or cause long-term declines of groundwater in storage because they are not lower than historical groundwater elevations. Therefore, minimum thresholds for the chronic lowering of groundwater levels sustainability indicator will not result in an exceedance of the reduction of groundwater in storage minimum threshold.
- **Degraded groundwater quality**. Declines in groundwater elevation may cause wells to draw from different aquifers or hydrogeologic subunits, potentially impacting groundwater quality. Because the minimum threshold is set at the average of 5 lowest historical groundwater elevations, groundwater elevations should not be lower than historical levels. Historical groundwater levels are not believed to have caused degradation of groundwater quality, and thus chronic lowering of groundwater level minimum thresholds should not result in exceedances of groundwater quality minimum thresholds.
- **Depletion of interconnected surface water**. Minimum thresholds for chronic lowering of groundwater levels do not promote additional pumping or lower groundwater elevations adjacent to interconnected surface water than has historically occurred. Therefore, the chronic lowering of groundwater elevations minimum thresholds will not result in a significant or unreasonable depletion of interconnected surface water.
- Seawater intrusion. Not applicable.
- Subsidence. Not applicable.

## 3.4.3.4 Effect of Minimum Thresholds on Neighboring Basins

The anticipated effect of minimum thresholds for the chronic lowering of groundwater level sustainability indicator on each of the neighboring basins is addressed below.

**Santa Cruz Mid-County Basin** (critically-overdrafted). There is a relatively impermeable basement high that separates the 2 basins and very limited areas where the Purisima Formation, the largest supply aquifer for Santa Cruz Mid-County Basin, is in direct contact with the principal aquifers of the Santa Margarita Basin. As a result, it is very unlikely that changes in groundwater levels due to projects and management actions in either basin could change hydraulic gradients near the shared basin boundary or affect groundwater level minimum thresholds in the neighboring basin.

**Purisima Highlands Subbasin of the Corralitos Basin** (very low priority). The Santa Margarita Basin is hydraulically downgradient from the Purisima Highlands Subbasin, but is separated from it by the Zayante-Vergeles fault zone, which acts as a barrier to groundwater flow. Hence, it is unlikely that groundwater elevations in the Santa Margarita Basin can have an influence on groundwater in the Purisima Highlands Subbasin.

West Santa Cruz Terrace Basin (very low priority). The boundary between the Santa Margarita Basin and West Santa Cruz Terrace Basin is located where Tertiary sedimentary rocks that are the principal aquifers in Santa Margarita Basin thin abruptly against basement rocks that are exposed at the surface or are at shallow depth in the subsurface. Groundwater pumping in West Santa Cruz Terrace Basin is mostly from private wells tapping low-yielding Quaternary alluvium and terrace deposits. These Quaternary deposits are not hydrologically connected to similar deposits scattered in small patches in Santa Margarita Basin. The lack of continuity in the Quaternary deposits and thinning of the Santa Margarita Basin aquifers makes it unlikely that groundwater elevations in the Santa Margarita Basin at minimum thresholds would cause chronic lowering of groundwater levels in the West Santa Cruz Terrace Basin.

#### 3.4.3.5 Effects of Minimum Thresholds on Beneficial Users and Land Uses

Minimum thresholds for chronic lowering of groundwater levels are set at the average of the 5 lowest historical minimum elevations. Because historical levels have not appeared to cause significant and unreasonable conditions in the past, these levels should continue to support similar beneficial use in the future. The minimum thresholds generally benefit beneficial users and land uses in the Basin as outlined in the bullets below.

• Urban land uses and users<sup>5</sup>. Maintaining groundwater elevations at or above historical levels will benefit municipal groundwater pumpers by protecting their

<sup>&</sup>lt;sup>5</sup> Urban land users include a small area of a DAC supplied water by SLVWD.

ability to pump groundwater from existing municipal wells to meet public water supply demands. The City of Santa Cruz as a user of Basin surface water and implementor of habitat conservation in the San Lorenzo River watershed relies on baseflows to help achieve the Agreed Flows described in Section 2.1.4.2.8. If groundwater levels in the Basin do not fall below historical lows, baseflows should remain within the historical range of flows used to determine the Agreed Flows.

- **Rural residential land uses and users**<sup>6</sup>. Maintaining groundwater elevations at or above historical levels that for the most part represent low levels during the 2012-2015 drought will benefit most domestic users of groundwater by protecting their ability to pump groundwater from their wells. There were very few reports of dry wells during the 2012-2015 drought and so not allowing levels to fall below those historical low levels will protect a vast majority of private domestic wells. Although most existing domestic wells are deeper than the minimum thresholds, new wells drilled near the RMPs should not have their pumps set at an elevation shallower than the minimum threshold elevation. If groundwater levels fall below minimum thresholds in RMPs, private domestic wells near those RMPs shallower than 250 feet may be at risk of being dewatered.
- Industrial land uses and users. Maintaining groundwater elevations at or above historical levels should benefit industrial land uses and beneficial users by protecting their ability to pump groundwater from industrial wells.
- Agricultural land uses and users. For the very limited agriculture in the Basin, maintaining groundwater elevations at or above historical levels will benefit agricultural users and land use by protecting their ability to pump groundwater from irrigation wells.
- Ecological land uses and users. Maintaining groundwater elevations at or above historical levels will maintain the very connected nature of groundwater and surface water in the Basin. This will protect GDE habitat used by priority species, and generally benefit ecological land uses and users.

#### 3.4.3.6 Relevant Federal, State, or Local Standards

No federal, state, or currently enforced local standards exist for chronic lowering of groundwater elevations.

<sup>&</sup>lt;sup>6</sup> Rural land users include an estimated fewer than 10 DAC residents who depend on private wells for domestic use.

## 3.4.3.7 Method for Quantitative Measurement of Minimum Thresholds

Depth to groundwater will be directly measured at the RMPs identified in Section 3.3.5.1 for comparison to minimum thresholds. The groundwater level data will be collected in accordance with the monitoring protocols outlined in Section 3.3.2.1 and converted to groundwater elevation by subtracting the measured depth to water from the reference point elevation used to take the depth to water measurement. During GSP implementation, individual groundwater level measurements collected manually and by data loggers will be reviewed for quality control and analyzed for minimum threshold exceedances during compilation of GSP annual and 5-year update reports.

## 3.4.4 Measurable Objectives - Chronic Lowering of Groundwater Levels

#### 3.4.4.1 Measurable Objectives

Measurable objectives are set for each RMPs at groundwater elevations that reflect where the SMGWA would like groundwater elevations to be in 20 years while considering realistic project implementation and allowing for operational flexibility. To be consistent with minimum thresholds that are mostly based on annual minimum groundwater elevations, measurable objectives are also based on annual minimum groundwater elevations. Hydrographs showing measurable objectives for a Santa Margarita aquifer monitoring well and Lompico aquifer monitoring well are shown on Figure 3-14 and Figure 3-15, respectively. Hydrographs for each RMP are included in Appendix 3A.

Measurable objectives are defined as follows:

- The measurable objectives for the Santa Margarita aquifer RMPs are the annual minimum groundwater levels in each well in WY2004.
- RMPs located in the Monterey Formation and the Lompico and Butano aquifers are the average annual minimum groundwater elevation measured from 2016 to 2020 plus the projected groundwater elevation increase in annual minimum groundwater elevations simulated to result from implementing a 540 AFY conjunctive use project in the Mount Hermon / South Scotts Valley area.

Measurable objectives are defined differently in the Santa Margarita aquifer than in the underlying aquifers because of the rapid response of its groundwater levels to changes in precipitation. Absent current undesirable results, with no significant projected improvement in levels from potential projects that target the Lompico aquifer (see Section 4), the measurable objectives are based on groundwater levels observed in a typical year. WY2004 was selected because WY2004 and the 5 prior years (4 normal and 1 dry water year) had an average of 41 inches of precipitation per year, which is similar to the average of 41.7 inches for the period 1947-2020 measured at the El Pueblo Yard in Scotts Valley. Hence, the measurable objective for

each RMP in the Santa Margarita aquifer is defined as the annual minimum groundwater elevation measured in WY2004.

## 3.4.4.2 Interim Milestones

Interim milestones in the Santa Margarita aquifer RMPs are all set equivalent to the measurable objective for the aquifer being the annual minimum WY2004 groundwater elevation because projects and management actions are not predicted to increase groundwater elevations significantly.

Interim milestones for the confined aquifers are estimated using the expected benefit (positive change in groundwater elevations) from the conjunctive use simulations compared to the baseline. Expected benefits from 2022-2027, 2028-2032, and 2033-2037 are added the average annual minimum groundwater elevations from 2016-2020. Estimation of interim milestones for the confined aquifers are consistent with the definition of measurable objectives described above that reflects projected rise in groundwater elevations with the implementation of a 540 AFY conjunctive use project. All interim milestones are included in Table 3-16.

# 3.5 Reduction of Groundwater in Storage Sustainable Management Criteria

Since the 1980s, and even possibly starting in the 1960s, there has been a consistent loss of groundwater stored in the Basin primarily due to overpumping of the Lompico aquifer in the South Scotts Valley area. Individual annual increases of groundwater stored in the Basin correlate with either wet years or normal years if the normal year follows a dry year. Historical normal or drier water year types generally result in groundwater lost from storage. After WY2014, cumulative change in storage appears to level out but it is anticipated that below average rainfall from 2018 through 2021 will continue the trend of declining groundwater in storage.

## 3.5.1 Significant and Unreasonable Reduction of Groundwater in Storage

Based on SMGWA Board input, a significant and unreasonable reduction of groundwater in storage occurs when there is a long-term decline of groundwater in storage, or the volume of groundwater extracted causes undesirable results for any other sustainability indicator.

## 3.5.2 Undesirable Results - Reduction of Groundwater in Storage

## 3.5.2.1 Criteria for Defining Undesirable Results

The reduction in storage sustainability indicator is not measured by a change of groundwater in storage. Rather, per the GSP Regulations, the reduction of groundwater in storage sustainability

indicator is measured by "a total volume of groundwater that can be withdrawn from the basin without causing conditions that may lead to undesirable results." (§354.28 (c)(2)). This definition intersects with the definition of sustainable yield described in Section 2.2.6.5. As described there, Basin-wide groundwater pumping within the sustainable yield does not constitute proof of sustainability. Sustainability under SGMA is only demonstrated by avoiding undesirable results for all sustainability indicators applicable to the Basin. Therefore, undesirable results for reduction of groundwater in storage is total pumping that causes undesirable results in any other indicator. These total pumping amounts for each aquifer representing undesirable results for the storage indicator are based on predictive model simulations that demonstrate undesirable results for applicable sustainability indicators are avoided.

## 3.5.2.2 Numerical Description of Undesirable Results

Undesirable results for reduction of groundwater in storage are defined numerically as groundwater extraction volumes that exceed the reduction in groundwater storage minimum thresholds in one or more principal aquifers.

## 3.5.2.3 Potential Causes of Undesirable Results

Undesirable results for reduction of groundwater in storage may occur due to pumping more than the sustainable yield in one or more of the Basin's principal aquifers. Potentially, increased groundwater extraction may result from urban or agricultural land use expansion or a failure to implement projects and management actions that supplement native groundwater extraction such as conjunctive use or managed aquifer recharge projects. Reduction of groundwater in storage due to extended dry conditions is not considered undesirable if extractions and groundwater recharge are managed as necessary to ensure reductions during a period of drought are offset by increased groundwater levels or storage during other periods.

## 3.5.2.4 Effects on Beneficial Users and Land Use

Undesirable results of reduced groundwater in storage impacts beneficial users of groundwater by inducing undesirable results for one or more applicable sustainability indicators. Undesirable results can have the following general impacts on beneficial users and land uses:

- Urban land uses and users. Continual reduction of groundwater in storage leads to groundwater elevation decline which may reduce well efficiency, increase associated pumping costs, mechanical damage to the well by cavitation, falls below pump intakes or even the bottom of wells. Reduced groundwater in storage decreases contributions to streamflow which may impacts GDEs and surface water users, including the City of Santa Cruz which is a downstream user of surface water.
- **Rural residential land uses and users**. Groundwater elevation declines associated with reduction of groundwater in storage have the potential to reduce or eliminate

rural residential access to groundwater. Problems associated with declining groundwater elevations below well screens include reduced pump efficiency, mechanical damage to the well (cavitation), and microbial growth. These problems have cost ramifications for the individual property owner who may need to drill their well deeper, and to the community at large which may see a decline in property value or require connecting to public water service.

- Industrial land uses and users. Industrial use of groundwater in the Basin is limited to process and dust suppression water at 1 remaining sand quarry at Quail Hollow. Groundwater elevation declines associated with reduction of groundwater in storage have the potential to increase pumping costs or reduce access to groundwater for similar reasons listed above for rural residential users.
- Agricultural land uses and users. Groundwater elevation declines associated with reduction of groundwater in storage have the potential to increase irrigation costs or reduce access to groundwater for similar reasons listed above for rural residential users.
- Ecological land uses and users. GDEs have the potential to be impacted directly if groundwater depths fall below the accessible level for GDE vegetation. Surface water bodies connected to groundwater may also incur reductions in baseflow caused by falling groundwater levels expressing reduced groundwater in storage. This may negatively impact portions of aquatic species lifecycles.

## 3.5.3 Minimum Thresholds - Reduction of Groundwater in Storage

The reduction of storage sustainability indicator is not measured by a change in groundwater in storage. Rather, per the GSP Regulations, the reduction in groundwater in storage sustainability indicator is measured by "a total volume of groundwater that can be withdrawn from the basin without causing conditions that may lead to undesirable results." (§354.28 (c)(2)).

3.5.3.1 Information and Methodology Used to Establish Minimum Thresholds and Measurable Objectives

Minimum thresholds and measurable objectives for the reduction of groundwater in storage indicator are established using a simulation from the Basin Model that projects pumping and climate change through WY2072. Minimum thresholds are developed based on pumping in the baseline model simulation (no projects or management actions implemented), while measurable objectives are based on projected pumping that corresponds with implementing a 540 AFY conjunctive use project to reduce November through April pumping by SLVWD and SVWD in an effort to recover groundwater levels in the Mount Hermon / South Scotts Valley area. The conjunctive use project is described in Sections 4.3.1.2 and 4.3.1.3 and assumptions made in developing the projected model simulation are provided in Appendix 2E.

#### 3.5.3.2 Reduction of Groundwater in Storage Minimum Thresholds

Minimum thresholds for the reduction of groundwater in storage indicator are equivalent to aquifer-specific sustainable yield volumes described in Section 2.2.6.5 on sustainable yield. The minimum thresholds are derived from a projected baseline model simulation incorporating climate change and projected pumping that predicts undesirable results will not occur over the GSP planning and implementation horizon of 50 years. Groundwater pumping volumes from the baseline simulation are used to estimate sustainable yield and represent minimum thresholds. For all aquifers apart from the Santa Margarita aquifer the long-term period from WY2022-2072 produces relatively constant groundwater in storage, therefore the long-term average pumping over this period is used for the minimum threshold calculation. While change of groundwater in storage in the Santa Margarita aquifer is more variable, groundwater pumping in this aquifer produces near zero cumulative groundwater in storage loss from WY2030-2049, therefore this period is used for the minimum threshold calculation. Given that groundwater pumping in the model is not specifically optimized to avoid undesirable results, it is possible that slightly more pumping than the estimated sustainable yield could avoid future undesirable results. A 5 percent buffer to account for this is added to all minimum threshold calculations to allow for pumping optimization during GSP implementation. Reduction of groundwater in storage minimum thresholds and their relationships to historical and current groundwater pumping are summarized in Table 2-36.

| Aquifer         | HistoricalCurrentPumpingPumpingMinimum1985 - 20182010 - 2018Threshold(AFY)1,070770850 |       |       | Minimum Threshold Calculation Based On             |  |
|-----------------|---|-------|-------|--|--|
| Santa Margarita |   |       |       | Average baseline pumping between 2030-2049 plus 5% |  |
| Monterey        | 320   | 180   | 140   | Average baseline pumping after 2022 plus 5%        |  |
| Lompico         | 1,770   | 1,520 | 1,290 | Average baseline pumping after 2022 plus 5%        |  |
| Butano          | 530   | 480   | 540   | Average baseline pumping after 2022 plus 5%        |  |

Table 3-17. Reduction of Groundwater in Storage Minimum Thresholds by Aquifer Compared to Historical and Current Pumping

3.5.3.3 Relationship between Individual Minimum Thresholds and Relationship to Other Sustainability Indicators

Reduction of groundwater in storage minimum thresholds can influence other sustainability indicators. However, by design (see Section 3.5.2.1 above), minimum thresholds for reduction of groundwater in storage avoid occurrence of undesirable results in other sustainability indicators.

• Chronic Lowering of Groundwater Levels. Reduction of groundwater in storage minimum thresholds, by definition, prevent pumping in excess of the sustainable yield

that would cause chronic lowering of groundwater level undesirable results. Therefore, the reduction of groundwater in storage minimum thresholds will not result in an exceedance of the chronic lowering of groundwater levels minimum threshold unless the pumping distribution in the Basin changes significantly.

- **Degraded groundwater quality**. Rising or falling groundwater elevations may cause wells to draw from different aquifers or hydrogeologic subunits, potentially impacting groundwater quality. Historical groundwater levels are not believed to have caused degradation of groundwater quality. Because minimum thresholds are set at volumes that avoid undesirable results and should maintain groundwater levels above historical minimums, reduction or groundwater in storage minimum thresholds should not result in exceedances of groundwater quality minimum thresholds.
- **Depletion of interconnected surface water**. Reduction of groundwater in storage minimum thresholds do not promote additional pumping or lowering of groundwater elevations adjacent to interconnected surface water. Therefore, the chronic lowering of groundwater elevations minimum thresholds will not result in a significant or unreasonable depletion of interconnected surface water.
- Seawater intrusion. Not applicable.
- Subsidence. Not applicable.

## 3.5.3.4 Effect of Minimum Thresholds on Neighboring Basins

The anticipated effect of the minimum thresholds for reduction in groundwater storage on each of the neighboring basins is addressed below.

**Santa Cruz Mid-County Basin** (critically-overdrafted). There is a relatively impermeable basement high that separates the two basins and very limited areas where the Purisima Formation, the largest supply aquifer for Santa Cruz Mid-County Basin, is in direct contact with the principal aquifers of the Santa Margarita Basin. As a result, it is very unlikely that changes of groundwater in storage due to projects and management actions in either basin could change hydraulic gradients near the shared basin boundary or affect minimum thresholds for the reduction of groundwater in storage in the neighboring basin.

**Purisima Highlands Subbasin of the Corralitos Basin** (very low priority). The Santa Margarita Basin is hydraulically downgradient from the Purisima Highlands Subbasin, but is separated from it by the Zayante-Vergeles fault zone, which acts as a barrier to groundwater flow. With a flow barrier between the two basins and a minimum threshold based on sustainable yield less than historical pumping, it is highly unlikely Santa Margarita Basin pumping at will have a negative influence on groundwater in storage in the Purisima Highlands Subbasin. West Santa Cruz Terrace Basin (very low priority). The boundary between the Santa Margarita Basin and West Santa Cruz Terrace Basin is located where Tertiary sedimentary rocks that are the principal aquifers in Santa Margarita Basin thin abruptly against basement rocks that are exposed at the surface or are at shallow depth in the subsurface. Groundwater pumping in West Santa Cruz Terrace Basin is mostly from private wells tapping low-yielding Quaternary alluvium and terrace deposits. These Quaternary deposits are not hydrologically connected to similar deposits scattered in small patches in Santa Margarita Basin aquifers makes it unlikely that groundwater extraction at minimum thresholds in the Santa Margarita Basin would cause a reduction of groundwater in storage in the West Santa Cruz Terrace Basin.

## 3.5.3.5 Effects of Minimum Thresholds on Beneficial Users and Land Uses

The reduction in groundwater in storage minimum thresholds are set at volumes that avoid undesirable results in the other sustainability indicators, and therefore maintain groundwater elevations above historical lows. Since historical groundwater levels have not appeared to cause undesirable conditions in the Basin, levels no lower than the historical low should continue to support similar beneficial use in the future:

- Urban land uses and users. Maintaining available groundwater in storage will benefit municipal groundwater pumpers by protecting their ability to pump groundwater from municipal wells and meet public water supply demands.
- **Rural residential land uses and users**. Maintaining available groundwater in storage will benefit all domestic users of groundwater by protecting their ability to pump groundwater from their wells.
- **Industrial land uses and users**. Maintaining available groundwater in storage will benefit industrial land uses and beneficial users by protecting their ability to pump groundwater from their wells.
- Agricultural land uses and users. For the very limited agriculture in the Basin, maintaining available groundwater in storage will benefit those beneficial users and land uses by protecting their ability to pump groundwater from irrigation wells.
- Ecological land uses and users. Maintaining groundwater in storage above historical low groundwater levels will preserve groundwater's connection to surface water in the Basin thereby protecting GDE habitat used by priority species and generally benefit ecological land uses and users.

#### 3.5.3.6 Relevant Federal, State, or Local Standards

No federal, state, or currently enforced local standards exist for reduction of groundwater in storage.

#### 3.5.3.7 Method for Quantitative Measurement of Minimum Thresholds

Exceedance of minimum thresholds for reduction of groundwater in storage will be quantified using metered and estimated groundwater extractions within the Basin. Municipal and small water systems have metered pumping data, while *de minimis* and non-*de minimis* pumping will be estimated.

## 3.5.4 Measurable Objectives - Reduction of Groundwater in Storage

Measurable objectives for reduction of groundwater in storage provide quantitative and obtainable goals for volumes of groundwater extracted from each aquifer. Measurable objectives are determined using groundwater pumping projected in a model simulation incorporating a 540 AFY conjunctive use project in the South Scotts Valley area consistent with the calculation of measurable objectives for groundwater levels. Calculations for the measurable objective are consistent with the periods used to calculate minimum thresholds described in 3.5.3.2 above. The measurable objective for the Santa Margarita aquifer uses average conjunctive use simulation pumping from 2030-2049, while the other aquifers use the long-term average from 2022-2072. Table 3-18 summarizes the measurable objectives in comparison to historical and current pumping.

|                 | Historical<br>Pumping<br>1985 - 2018 | Current<br>Pumping<br>2010 - 2018 | Measurable<br>Objective |  |
|-----------------|--------------------------------------|-----------------------------------|-------------------------|--|
| Aquifer         |                                      | (AFY)                             |                         | Measurable Objective Calculation Based On                    |
| Santa Margarita | 1,070                                | 770                               | 615                     | Average conjunctive use simulation pumping between 2030-2049 |
| Monterey        | 320                                  | 180                               | 130                     | Average conjunctive use simulation pumping after 2022        |
| Lompico         | 1,770                                | 1,520                             | 1,000                   | Average conjunctive use simulation pumping after 2022        |
| Butano          | 530                                  | 480                               | 380                     | Average conjunctive use simulation pumping after 2022        |

# Table 3-18. Reduction of Groundwater in Storage Measurable Objectives by Aquifer Compared to Historical and Current Pumping

#### 3.5.4.1 Interim Milestones

Like the measurable objectives for this indicator, interim milestones are derived from pumping included in the projected conjunctive use model simulation. Simulation of conjunctive use begins in WY2025. Therefore, the interim milestones for reduction of groundwater in storage are equivalent to minimum thresholds prior to 2027 and equivalent to measurable objectives from 2027 onward. Interim milestones are summarized in Table 3-19.

|                 | Interim Milestone prior to 2027 | Interim Milestone from 2027<br>onward |  |  |  |  |  |
|-----------------|---------------------------------|---------------------------------------|--|--|--|--|--|
| Aquifer         | Acre-Feet per Year              |                                       |  |  |  |  |  |
| Santa Margarita | 850                             | 615                                   |  |  |  |  |  |
| Monterey        | 140                             | 130                                   |  |  |  |  |  |
| Lompico         | 1,290                           | 1,000                                 |  |  |  |  |  |
| Butano          | 540                             | 380                                   |  |  |  |  |  |

#### Table 3-19. Reduction of Groundwater in Storage Interim Milestones by Aquifer

## 3.6 Degraded Water Quality Sustainable Management Criteria

Groundwater in the Basin is generally of good quality and does not regularly exceed primary drinking water standards. However, both naturally occurring and anthropogenic groundwater quality concerns are present in some aquifers and areas. Municipal water suppliers regularly sample and test both raw and treated water sources per state requirements.

## 3.6.1 Significant and Unreasonable Degraded Water Quality

Significant and unreasonable water quality conditions occur if projects or management actions in support of SGMA degrade groundwater quality such that it leads to diminished supply, adverse impacts on beneficial uses or undue financial burden for mitigating such negative impacts.

In this context, undue financial burden means a cost or financial impact resulting from an action or inaction of the SMGWA or groundwater users in the Basin, that is unwarranted, inappropriate, or excessive and/or rising to a level that is more than is necessary, acceptable, or reasonable.

## 3.6.2 Undesirable Results - Degraded Water Quality

3.6.2.1 Criteria for Defining Degraded Water Quality Undesirable Results

There are several criteria for defining undesirable results for degraded groundwater quality:

- 1. There must be confirmation sampling to prove that a concentration above its minimum threshold is not sampling or laboratory error.
- 2. Water quality degradation must be caused by SMGWA approved projects or management actions implemented as part of this GSP to achieve and maintain sustainability.

The following are conditions that <u>do not</u> cause undesirable results as defined in this GSP:

1. It is not considered an undesirable result if activities by private individuals or companies mobilize poor quality groundwater or introduce poor quality water or contaminants into

the Basin. This is because the undesirable result was not caused by the SMGWA. Although such groundwater quality degradation needs to be addressed, it does not fall under the responsibility of the SMGWA. Per the GSP Regulations, SMGWA is only responsible for its own actions and consequences of implementing the GSP. There are local and state regulatory agencies responsible for enforcing various Acts and policies protecting water resources in the Basin as described in Section 2.1.3.4.6.1 on groundwater contamination cleanup.

- 2. Naturally elevated concentrations already exceeding minimum thresholds are not considered an undesirable result because it was not caused by the SMGWA member or cooperating agencies. Examples of elevated naturally occurring chemical constituents in the Basin are iron, manganese, sulfate, and arsenic. These constituents are discussed in more detail in Section 2.2.5.4.3. Although naturally occurring elevated concentrations are undesirable to users of the water and require treatment to make the water either safe for human health or aesthetically acceptable depending on the constituent, those elevated concentrations are not an undesirable result caused by implementation of the GSP.
- 3. Nitrates introduced into the Santa Margarita aquifer and surface water through wastewater disposal, livestock, fertilizer use, and other sources have been occurring since the lands within the Basin were first developed. County of Santa Cruz Environmental Health is responsible for improving septic tank standards and has been implementing the San Lorenzo Nitrate Management Plan since 1995 to reduce nitrate impacts in the Basin. Since nitrate impacts have been occurring for decades, SMGWA is not responsible for causing them not mitigating them.

#### 3.6.2.2 Numerical Description of Undesirable Results

Undesirable results occur if any of the degraded groundwater quality minimum thresholds are exceeded at RMPs where:

- Minimum thresholds have not been exceeded prior to SMGWA approved project(s) or management action(s)
- An immediate resampling confirms the exceedance
- The exceedance is caused by SMGWA approved project(s) or management action(s)

#### 3.6.2.3 Potential Causes of Undesirable Results

SMGWA approved projects and management activities may potentially degrade groundwater quality under the following conditions:

• **Changes to Basin Pumping.** If the location and rates of groundwater pumping change as a result of projects implemented or management actions taken under the GSP, these

changes could alter hydraulic gradients and cause movement of existing poor-quality groundwater towards a supply well at concentrations that exceed minimum thresholds.

- **Groundwater Recharge**. Active groundwater recharge through injection wells or surface spreading could potentially modify groundwater gradients and move existing poor-quality groundwater towards a supply well in concentrations that exceed minimum thresholds. Another potential cause of groundwater degradation from recharge by injecting water into the aquifer is mobilization of metals. Introducing surface water or purified wastewater into an aquifer may change the eH or pH of groundwater in such a way that minerals in the aquifer such as pyrite break down or trace elements are desorbed from clays, thereby releasing iron, manganese, or arsenic into the groundwater. Pilot testing can help understand geochemical impacts an Aquifer storage & Recovery (ASR) project may or may not have before a decision can be made on its feasibility.
- Recharge of Poor-Quality Water. Although highly unlikely because of the state's antidegradation policy that requires the project proponent to demonstrate a project will not cause surface water or groundwater degradation, a recharge project could potentially introduce poor quality water or contaminants into the Basin. Recharge of stormwater from an urban area and recharge of wastewater are examples of sources with potential poor-quality water. Recharge water needs to be treated to concentrations that will not cause undesirable results by degrading groundwater or surface water. Using wastewater as a recharge source requires advanced treatment that may include ozonation, membrane filtration, reverse osmosis, and ultraviolet advanced oxidation. Nitrate concentrations introduced by poor-quality recharge water is a concern because increased nitrate concentrations in groundwater may result in increased nitrate in surface water through groundwater's contribution to baseflows. Elevated nitrate in surface water may cause biostimulation in the aquatic ecosystem, depressing dissolved oxygen levels and adversely impacting aquatic biota. It may also result in increased production of organic compounds that can cause taste and odor problems and disinfection byproducts adversely affecting municipal water supply and costs for surface water treatment.

SMGWA approved projects and management activities may potentially degrade surface water quality under the following conditions:

• **Degraded Groundwater Impacts to Surface Water**: Groundwater in the Basin is highly connected to surface water which means the quality of groundwater influences the quality of surface water. This is evident in the elevated nitrate concentrations in the San Lorenzo River influenced in large part by septic system leaching to groundwater. Users of surface water within the Basin are primarily SLVWD, and to a lesser extent a few private users and small water systems who have water rights. Surface water from

the Basin is also used outside of the Basin by the City of Santa Cruz that has appropriative rights to San Lorenzo River water via licenses. These licenses allow the withdrawal of water at the San Lorenzo River Intake in Santa Cruz for delivery to the Graham Hill WTP and the Felton diversion for storage at Loch Lomond Reservoir. Surface water is always treated before being used by the City of Santa Cruz for potable water. If SMGWA approved projects and management activities degrade surface water quality, additional treatment may be needed depending on the chemical constituents and concentrations.

• **Degraded Groundwater Impacts to Soil Vapor**: If SMGWA approved projects or management actions move existing plumes with vapor-forming chemicals, a potential impact on urban land use is formation of soil vapor plumes that may impact health. Vapor intrusion occurs when vapor-forming chemicals in contaminated soils or groundwater migrate into overlying buildings. Vapor-forming chemicals may include VOCs, such as TCE and benzene, select semi-volatile organic compounds, such as naphthalene, elemental mercury, and some polychlorinated biphenyls and pesticides (USEPA, 2020).

#### 3.6.2.4 Effects on Beneficial Users and Land Use

Undesirable results from degradation of groundwater quality can have the following general impacts on beneficial users and land uses:

- Urban land uses and users. If municipal supply wells cannot be pumped anymore because of contamination, an alternative water source will need to be used or the groundwater will need to be treated to drinking water standards. New wells or increased pumping in existing wells may change the groundwater pumping regime, which could promote migration of degraded groundwater. If surface water or soil vapor impacts are caused by groundwater degradation, then water or soil vapor treatment may be needed to ensure public safety. With groundwater and surface water closely connected, degraded groundwater quality can degrade surface water quality. The only urban user impacted would be the City of Santa Cruz which is a downstream user of surface water. Elevated nitrate in surface water may result in increased production of organic compounds that can cause taste and odor problems and disinfection byproducts adversely affecting municipal water supply and costs for surface water treatment. SLVWD surface water sources are outside of and upgradient of the Basin and will not be impacted.
- **Rural residential land uses and users**. Since private well owners do not routinely test groundwater pumped by their wells, there is a strong possibility that they could unknowingly drink groundwater exceeding drinking water standards and experience potential health effects. In addition, not having access to groundwater as a water source because of known undesirable results will significantly devalue properties that have no

alternative water source or cannot be connected to a municipal water system. Finally, costly treatment systems may need to be installed depending on the concentration and chemical found in rural water supplies.

- Industrial land uses and users. Industrial use of groundwater in the Basin is limited to process and dust suppression water at 1 remaining sand quarry at Quail Hollow. Degraded groundwater quality will have limited negative effect on the use of water used at the quarry. Impacts on groundwater quality by sand mining have a greater potential negative effect than projects or management actions implemented to achieve sustainability.
- Agricultural land uses and users. For the very limited agriculture in the Basin, degraded groundwater quality has the potential to damage crops. It is unlikely that the agricultural land use will be impacted by degraded water quality caused by SMGWA approved projects or management actions since those land uses are many miles away from the urban settings that have known contaminant plumes.
- Ecological land uses and users. GDEs have the potential to be directly impacted if baseflows become contaminated by degraded groundwater enters or is utilized by root zone of GDEs. Each species has differing tolerance to groundwater quality, but in general, groundwater quality degradation may cause nuisance or toxicity for some riparian, aquatic, or terrestrial species. Elevated nitrate in surface water may cause biostimulation in the aquatic ecosystem, depressing dissolved oxygen levels and adversely impacting aquatic biota.

## 3.6.3 Minimum Thresholds - Degraded Water Quality

The GSP Regulations allow three options for setting degraded water quality minimum thresholds. Section \$354.28(c)(2) of the GSP Regulations states that "The minimum threshold shall be based on the number of supply wells, a volume of water, or a location of an isocontour that exceeds concentrations of constituents determined by the Agency to be of concern for the basin" (CCR, 2016). In this Basin, minimum thresholds are based on specified concentrations of constituents determined to be of concern. This metric is similar to the location of an isocontour approach in the GSP Regulations. Currently available wells monitored annually for COCs are public supply wells.

## 3.6.3.1 Information and Methodology Used to Establish Minimum Thresholds and Measurable Objectives

The primary information used to develop minimum thresholds and measurable objectives are historical groundwater quality data from public supply wells. Other sources of information used to develop minimum thresholds and measurable objectives are state primary and secondary drinking water standards or MCLs, and various guidance documents (DWR, 2017; Moran and Belin, 2019; Community Water Center, 2019).

## 3.6.3.2 Degraded Water Quality Minimum Thresholds

Minimum thresholds for COCs in degraded groundwater quality RMPs are state drinking water standards, except for nitrate (as N). Using state standards to define minimum thresholds is consistent with the SMGWA defined significant and unreasonable water quality degradation that results in adverse impacts including materially diminished water supplies or undue costs for mitigating such negative impacts. Federal, state, or local regulatory requirements are established after careful scientific study, legal review and procedural steps mandated by law. They are designed to protect public health and welfare, and they provide the clearest indication of the point beyond which there is a real risk of an undesirable result (Moran and Belin, 2019).

Nitrate (as N) concentrations in groundwater are typically less than 5 mg/L. Because nitrate in groundwater influences nitrate concentrations in the San Lorenzo River (described in Section 2.1.2.3), allowing nitrate concentrations in groundwater to increase above 5 mg/L will make it challenging to meet the San Lorenzo River's 0.33 mg/L nitrate TMDL enforced by the CCRWQCB.

A minimum threshold of 5 mg/L is established for nitrate (as N) because:

- 7. Concentrations in RMPs are historically below this threshold
- 8. The groundwater quality goal is to prevent concentrations from worsening and concentrations above 5 mg/L are currently uncommon throughout the Basin
- 9. Nitrate concentrations in SMGWA approved project source waters close to 10 mg/L would increase the challenge of meeting the nitrate TMDL in the San Lorenzo River. Feasibility for future projects will need to demonstrate the Basin's good quality groundwater will not be degraded above 5 mg/L before the SMGWA can approve its implementation.

Table 3-20 lists the Basin's COCs together with why it is of concern, basis for the minimum threshold, and the minimum threshold value. Appendix 3B includes chemographs for COCs at each RMP showing historical data, minimum thresholds, and measurable objectives.

| Constituent of Concern         | Reason for Concern          | Minimum Threshold Based On   | Minimum Threshold<br>(mg/L) |  |
|--------------------------------|-----------------------------|--|-----------------------------|--|
| Total dissolved solids         | basic health of basin       | Upper recommended limit of State<br>secondary MCL used county-wide | 1,000                       |  |
| Chloride                       | basic health of basin       | State secondary MCL  | 250                         |  |
| Iron                           | naturally elevated          | State secondary MCL  | 0.30                        |  |
| Manganese                      | naturally elevated          | State secondary MCL  | 0.05                        |  |
| Arsenic                        | naturally elevated          | State primary MCL  | 0.01                        |  |
| Nitrate as Nitrogen            | septic systems              | Consideration of the State TMDL<br>for San Lorenzo River           | 5                           |  |
| Methyl-tert-butyl-ether (MTBE) | Introduced into groundwater | State primary MCL  | 0.013                       |  |
| Chlorobenzene                  | by leaking gasoline tanks   | State primary MCL  | 0.07                        |  |
| Trichloroethylene (TCE)        | Introduced into groundwater | State primary MCL  | 0.005                       |  |
| Tetrachloroethylene (PCE)      | by Watkins-Johnson and      | State primary MCL  | 0.005                       |  |
| 1,2-Dichloroethylene (1,2-DCE) | Scotts Valley Dry Cleaners  | State primary MCL  | 0.07                        |  |

#### Table 3-20. Minimum Thresholds for Groundwater Quality Constituents of Concern

MCL = maximum contaminant level

Each future SMGWA approved project implemented as part of the GSP will have a set of COC that apply to monitoring and extraction wells included in their use permits granted by the SWRCB DDW. For example, projects injecting purified recycled water into the Basin are classified as groundwater replenishment reuse projects and permits from SWRCB DDW are required. A compendium of groundwater replenishment reuse regulations (GRRR) (Title 22, Division 4, Chapter 3) was issued by the SWRCB in 2014 (SWRCB, 2018). Specific monitoring wells and a list of chemical constituents to monitor are part of specific permit conditions. The GRRR Section 60320.200 (c) requires at least four quarters of background groundwater quality data to characterize groundwater quality in each aquifer that will be receiving recycled water before injection of purified recycled water starts. Constituents of concern for implemented projects will be added to the list of COC for this GSP, and some of the monitoring wells specified in the permit will be added as RMPs.

For ASR projects, the SWRCB has adopted general waste discharge requirements for ASR projects that inject water of drinking water quality into groundwater (Order No. 2012-0010-DWQ or ASR General Order). The ASR General Order provides a consistent statewide regulatory framework for authorizing both pilot ASR testing and permanent ASR projects. Oversight of these regulations is through the CCRWQCB and obtaining coverage under the General ASR Order requires the preparation and submission of a Notice of Intent (NOI) application package. The NOI includes a technical report that, amongst other things, identifies and describes target aquifers, delineates the Areas of Hydrologic Influence, identifies all land uses within the delineated Areas of Hydrologic Influence, identifies known areas of

contamination within the Areas of Hydrologic Influence, identifies project-specific constituents of concern, and groundwater degradation assessment.

3.6.3.3 Relationship between Individual Minimum Thresholds and Relationship to Other Sustainability Indicators

SGMA regulations do not require projects or management actions to improve existing groundwater quality, although the GSA may undertake such a goal. Since the Basin's groundwater quality is generally below minimum thresholds, the SMGWA's objective is to keep it at current concentrations and will not be taking any actions to improve it. Keeping groundwater quality at current concentrations, therefore, poses no threat to other sustainability indicators. However, preventing migration of poor-quality groundwater may limit projects or management actions needed to achieve minimum thresholds for other sustainability indicators.

- **Chronic lowering of groundwater levels**. Degraded groundwater quality minimum thresholds could influence groundwater level minimum thresholds by limiting the types of water that can be used for recharge to increase groundwater levels if groundwater levels if groundwater levels started to approach minimum thresholds.
- Change in groundwater storage. Degraded groundwater quality minimum thresholds do not promote pumping in excess of the sustainable yield that is needed to ensure change in groundwater storage does not cause undesirable results. Therefore, the degraded groundwater quality minimum thresholds will not result in an exceedance of the groundwater storage minimum threshold.
- Seawater intrusion. Not applicable.
- Subsidence. Not applicable.
- **Depletion of interconnected surface water**. Degraded groundwater quality minimum thresholds do not promote additional pumping or lower groundwater elevations adjacent to interconnected surface water. Therefore, the degraded groundwater quality minimum thresholds will not result in a significant or unreasonable depletion of interconnected surface water.

Minimum thresholds for specific COCs are the same for each RMP throughout the Basin, thus there is no conflict between individual RMP minimum thresholds.

#### 3.6.3.4 Effect of Minimum Thresholds on Neighboring Basins

The anticipated effect of the minimum thresholds for degraded groundwater quality on each of the neighboring basins is addressed below.

**Santa Cruz Mid-County Basin** (critically overdrafted). Limited groundwater flows from the Santa Cruz Mid-County Basin into the Santa Margarita Basin. Groundwater quality in the vicinity of the basins' boundary is generally good except for naturally occurring elevated iron, manganese, and occasionally arsenic. No GSP projects or management actions, for either basin, that might change hydraulic gradients or directions are likely in the vicinity of the basins' shared boundary. The Santa Cruz Mid-County Basin's minimum thresholds for groundwater quality are drinking water standards and therefore, it is unlikely that the degraded groundwater quality minimum thresholds established for the Basin will prevent the Santa Cruz Mid-County Basin from achieving sustainability. Even though the Santa Cruz Mid-County Basin's minimum threshold for nitrate (as N) of 10 mg/L is higher than the Santa Margarita Basin's minimum threshold of 5 mg/L, the lack of connection between the Santa Cruz Mid-County Basin's primary aquifer (Purisima Formation) and the Santa Margarita Basin's primary aquifers (Santa Margarita, Lompico and Butano aquifers) will not prevent the Santa Margarita Basin from achieving its nitrate (as N) minimum threshold.

**Purisima Highlands Subbasin of the Corralitos Basin** (very low priority). The Santa Margarita Basin is hydraulically downgradient from the Purisima Highlands Subbasin, but is separated from it by the Zayante-Vergeles fault zone, which acts as a barrier to groundwater flow. Furthermore, with minimum thresholds in the Santa Margarita Basin set at drinking water standards, groundwater quality at those concentrations or better will remain safe for Purisima Highlands Subbasin beneficial users.

West Santa Cruz Terrace Basin (very low priority). The boundary between the Santa Margarita Basin and West Santa Cruz Terrace Basin is located where Tertiary sedimentary rocks that are the principal aquifers in Santa Margarita Basin thin abruptly against basement rocks that are exposed at the surface or are at shallow depth in the subsurface. Groundwater pumping in West Santa Cruz Terrace Basin is mostly from private wells tapping low-yielding Quaternary alluvium and terrace deposits. These Quaternary deposits are not hydrologically connected to similar deposits scattered in small patches in Santa Margarita Basin. Even if the sediments in the two basins were highly connected, groundwater quality at drinking water standards would not adversely impact rural residential or GDE groundwater users in the West Santa Cruz Terrace Basin.

#### 3.6.3.5 Effects of Minimum Thresholds on Beneficial Users and Land Uses

In general, groundwater quality concentrations at or less than the minimum thresholds will not impact beneficial users and land uses in the Basin. The selected minimum thresholds generally benefit beneficial users and land uses in the Basin:

- Urban land uses and users<sup>7</sup>. The degraded groundwater quality minimum thresholds benefit the urban water users in the Basin. Preventing groundwater for drinking water supply from exceeding state drinking water standards ensures an adequate supply of groundwater for municipal use.
- **Rural residential land uses and users**<sup>8</sup>. The degraded groundwater quality minimum thresholds benefit domestic water users in the Basin. Ensuring constituents of concern in water supply wells remain below state drinking water standard to protect groundwater for private domestic use.
- Industrial land uses and users. The degraded groundwater quality minimum thresholds generally benefit industrial water users in the Basin. Ensuring constituents of concern in water supply wells remain below state drinking water standard is more protective than is needed for industrial use.
- Agricultural land uses and users. The degraded groundwater quality minimum thresholds generally benefit the limited agricultural water use in the Basin by preventing impacts to crop health from degraded groundwater.
- Ecological land uses and users. Although the groundwater quality minimum thresholds do not directly benefit ecological uses, it can be inferred that the degraded groundwater quality minimum thresholds generally benefit the environmental water uses in the Basin. Preventing poor-quality groundwater from migrating to GDEs and surface water bodies will limit ecosystem impacts.

#### 3.6.3.6 Relevant Federal, State, or Local Standards

The degraded groundwater quality minimum thresholds are defined as the state drinking water standards with the exception of the nitrate minimum threshold, which is less than the state drinking water standard.

#### 3.6.3.7 Method for Quantitative Measurement of Minimum Thresholds

Groundwater quality in RMPs will be directly measured by collecting and testing groundwater samples in accordance with the monitoring protocols outlined in Section 3.3.2. Chemical

<sup>&</sup>lt;sup>7</sup> Urban land users include a small area of a DAC supplied water by SLVWD.

<sup>&</sup>lt;sup>8</sup> Rural land users include an estimated fewer than 10 DAC residents who depend on private wells for domestic use.

concentrations reported by the laboratory will be used to compare chemical COC concentrations in relation to their respective minimum thresholds. Should a minimum threshold be exceeded, follow-up sampling and analysis will be conducted to confirm that exceedances are not due to sample collection or laboratory errors.

## 3.6.4 Measurable Objectives - Degraded Water Quality

## 3.6.4.1 Measurable Objectives

All measurable objectives set for degraded groundwater quality strive to keep groundwater quality at current concentrations. Measurable objectives for each RMP are the average concentration between January 2010 and December 2019 concentrations for each COC. The measurable objectives for RMPs are shown in Table 3-21 and included on chemographs in Appendix 3B.

## 3.6.4.2 Interim Milestones

Groundwater in the Basin is currently of better quality than minimum thresholds for all RMPs with no changes in quality expected from projects and management actions implemented to achieve sustainability. Since the measurable objectives effectively represent current conditions, interim milestones are set at the same concentration as measurable objectives (see Table 3-21).

| Aquifer<br>Unit    | Well Name              | Total Dissolved Solids | Chloride | Iron  | Manganese | Arsenic | Nitrate as Nitrogen | Methyl-tert-butyl-ether<br>(MTBE) | Chlorobenzene | Trichloroethylene<br>(TCE) | Tetrachloroethylene<br>(PCE) | 1,2-Dichloroethylene (1,2-<br>DCE) |
|--------------------|------------------------|------------------------|----------|-------|-----------|---------|---------------------|-----------------------------------|---------------|----------------------------|------------------------------|------------------------------------|
| All units in mg/L  | Minimum Threshold      | 1,000                  | 250      | 0.3   | 0.05      | 0.01    | 5                   | 0.013                             | 0.07          | 0.005                      | 0.005                        | 0.07                               |
| Santa              | SLVWD Quail Hollow #5A | 123                    | 8.00     | 0.020 | 0.003     | 0.002   | 2.13                | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
| Margarita          | SLVWD Olympia #3       | 573                    | 8.85     | 0.502 | 0.157     | 0.002   | 0.400               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
| Monterey           | SVWD Well #9           | 839                    | 44.7     | 0.082 | 0.015     | 0.002   | 0.400               | 0.003                             | 0.001         | 0.0008                     | 0.0005                       | 0.0005                             |
|                    | SLVWD Pasatiempo #7    | 143                    | 7.40     | 0.539 | 0.099     | 0.002   | 0.330               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
| Lomnico            | SVWD #10A              | 290                    | 30.6     | 1.51  | 0.099     | 0.002   | 0.390               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
| Lompico            | SVWD #11A              | 525                    | 27.1     | 0.459 | 0.112     | 0.003   | 0.400               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
|                    | SVWD #11B              | 367                    | 21.3     | 0.826 | 0.077     | 0.009   | 0.400               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
| Lompico/<br>Butano | SVWD #3B               | 563                    | 31.6     | 0.380 | 0.042     | 0.002   | 0.400               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |
|                    | SVWD Orchard Well      | 450                    | 26.3     | 0.063 | 0.004     | 0.002   | 0.400               | 0.003                             | 0.001         | 0.0005                     | 0.0005                       | 0.0005                             |

## Table 3-21. Minimum Thresholds and Measurable Objectives for Degradation of Groundwater Quality

# 3.7 Depletion of Interconnected Surface Water Sustainable Management Criteria

Stream gauging, accretion studies, groundwater level monitoring, stream and GDE field reconnaissance, and groundwater modeling have all been used to show that surface water is connected to groundwater throughout most of the Basin. As discussed in Section 2.2.5.6.1, during the dry season from late May through October, almost all the water flowing in the Basin's streams and creeks is derived from groundwater. In the historical groundwater model simulation, there is about 2.5 times more groundwater discharge to creeks than creek recharge of groundwater. The result of net groundwater discharge to surface water is widespread gaining stream conditions that contribute to more surface water flowing out of the Basin than flowing into the Basin.

The depletion of interconnected surface water SMC is developed using groundwater levels as a proxy as discussed in Section 3.7.2.1 below. Recognizing that the Basin does not have enough shallow wells to monitor and evaluate the effects of groundwater extractions on streamflow depletion in interconnected surface waters, up to 5 new shallow monitoring wells will be installed in 2022 to complete the monitoring network. This section details the SMC for the 2 existing monitoring wells near creeks that will be used as RMP. SMC will be defined for new monitoring wells once several years of groundwater level data have been collected and a relationship between groundwater levels, groundwater extractions, rainfall, and other factors can be established. Any new RMPs and SMC developed with input from and approved by the SMGWA Board will be included in future updates to the GSP.

## 3.7.1 Significant and Unreasonable Depletion of Interconnected Surface Water

Significant and unreasonable depletion of interconnected surface water occurs if groundwater use, or projects or management actions in support of SGMA adversely impact the sustainability of GDEs or selected priority species or cause undue financial burden to beneficial users of surface water.

In this context, undue financial burden means a cost or financial impact resulting from an action or inaction of the SMGWA or groundwater users in the Basin, that is unwarranted, inappropriate, or excessive and/or rising to a level that is more than is necessary, acceptable, or reasonable.

## 3.7.2 Undesirable Results - Depletion of Interconnected Surface Water

3.7.2.1 Groundwater Elevation as a Proxy for Depletion of Interconnected Surface Water Minimum Thresholds

The metric for depletion of interconnected surface water is a volume or rate of surface water depletion. Limited data collected to date does not allow for measurement or estimation of a volume or rate of historical depletion of interconnected surface water due specifically from groundwater extractions. Data limitations include streamflow gages not paired with shallow monitoring wells and having to rely on estimates of extraction for unmetered groundwater usage by *de minimis* pumpers and some non-*de minimis* pumpers. Although there have been multiple accretion studies to understand where groundwater and surface water are interconnected, and what the groundwater contributions are to baseflow (as described in Section 2.2.5.6.1), there have been no studies conducted in the Basin to understand the effects of groundwater use on streamflow or the GDEs that rely on streamflow for supporting flora and fauna.

Even though streamflow depletion from groundwater extractions cannot be directly measured at a streamflow gage because it is only one component of many other components that make up streamflow, changes in groundwater contributions to streamflow can be simulated with a groundwater model. Sensitivity runs using the calibrated Basin model to simulate groundwater conditions and water budget with and without groundwater pumping and associated return flows shows, on average over the WY1985-2018 historical model period, there is around 1,000 AFY (approximately 1.4 cfs) of year-round surface water depletion due to groundwater extraction (Figure 3-16). The negative values on Figure 3-16 indicate the volume of pumping and return flows removed from the model in the "without pumping" simulation, while the positive values for discharge to creeks indicate the increase in discharge in response to pumping being removed.

Analysis of the model simulated water budget for the Bean Creek watershed reveals that on average from WY1985 through 2018 groundwater extractions reduce groundwater contributions to Bean Creek during low flow periods by approximately 0.5 cfs (Figure 3-17). The amount of groundwater contribution in the low flow months is highly dependent on rainfall depicted as water year type on Figure 3-17.

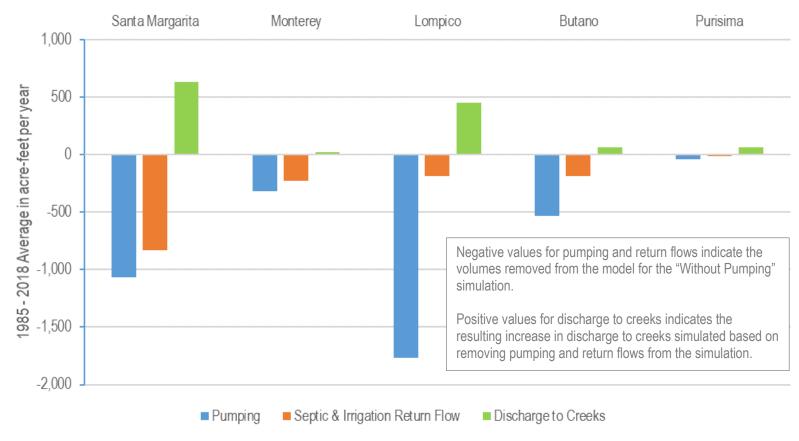


Figure 3-16. Model Simulated Effects of Groundwater Extractions on Groundwater Discharge to Creeks (Difference between Simulations Without Pumping and With Pumping)

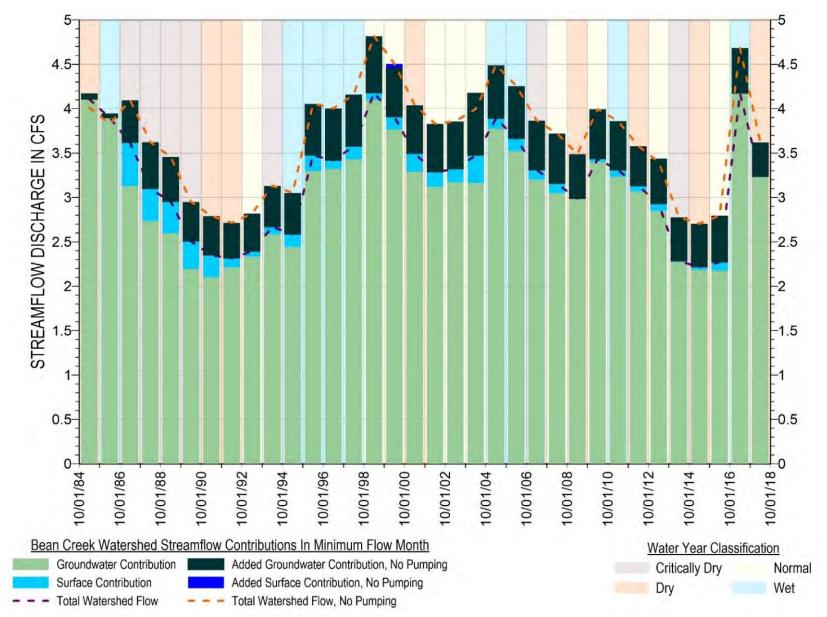


Figure 3-17. Model Simulated Effects of Groundwater Extractions on Groundwater Discharge to Bean Creek in Minimum Flow Month

There are only 2 monitoring wells from the existing monitoring network adjacent to creeks and screened in the aquifer connected to the creek that can be used as RMPs for the depletion of interconnected surface water. Each of these wells has some limitations:

- SLVWD's Quail MW-A is screened in the Santa Margarita aquifer and is closer to an unnamed non-perennial tributary of Zayante Creek than Zayante Creek. This well is included as an RMP even though its location is not ideal because it more likely represents flow in the unnamed tributary rather than Zayante Creek.
- SVWD's SV4-MW is screened in the Santa Margarita aquifer and is located south of Bean Creek in an area of known groundwater contribution to baseflows. This location is more suitable for an RMP however, it only has semi-annual historical groundwater level measurements which is not a suitable frequency for monitoring interconnected surface water. To improve data from this well, it was recently equipped with a pressure transducer to monitor groundwater levels continuously.

In 2022, up to 5 shallow monitoring wells in areas with groundwater extraction and interconnected surface water will be installed, as described in Section 3.3.4.1.3. These additional shallow wells are needed to better understand the relationship between groundwater conditions and baseflow in creeks, to improve the simulation of groundwater and surface water interactions in the groundwater model, and to add to the depletion of interconnected surface water RMP network. Some of the new shallow wells will be paired with nearby streamflow gages. Streamflow and groundwater level data from the new monitoring wells along with more frequent groundwater levels from the 2 RMPs will be used to establish a relationship between streamflow, nearby groundwater use, and other relevant components of streamflow. Until those relationships can be established and because of no other direct means to estimate depletions of interconnected surface water in streamflow records, groundwater levels in the 2 RMPs will be used in the interim to monitor groundwater levels adjacent to creeks. This approach is justified because both RMPs have had groundwater elevations well above adjacent streambed elevations over their respective periods of record (greater than 24 years). If groundwater elevations connected to creeks are kept at or above historical elevations, there will be no more depletion of surface water than experienced over the past 24 years. These historical groundwater levels are not thought to have caused significant and unreasonable impacts to GDEs or selected priority species or cause undue financial burden to beneficial users of surface water.

# 3.7.2.1.1 CORRELATION BETWEEN GROUNDWATER ELEVATION AND STREAMFLOW DEPLETION IN SLVWD QUAIL MW-A

Model simulated streamflow adjacent to SLVWD Quail MW-A for "with pumping" and "without pumping" simulations are used to evaluate the relationship between measured groundwater elevation and baseflow in the adjacent unnamed tributary to Zayante Creek (Figure 3-7). The results plotted on Figure 3-18 and Figure 3-19 show data from September of every year of the calibrated model period (WY1985 – 2018). Data from September represent baseflow during the driest time of year.

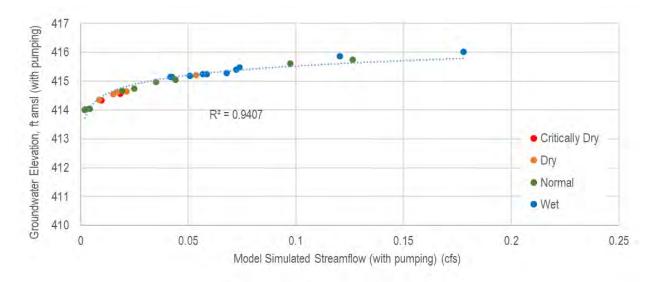


Figure 3-18. SLVWD Quail MW-A September Model Simulated Streamflow Compared to Groundwater Elevations

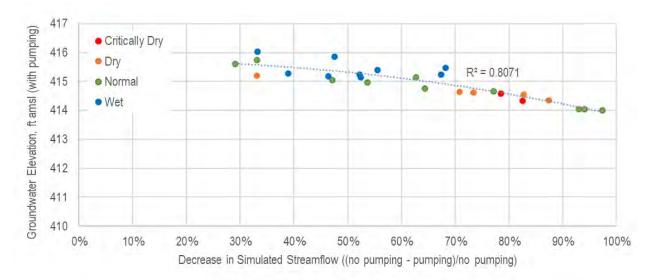




Figure 3-18 shows the relationship between simulated streamflow and measured groundwater elevations during historical Septembers with pumping. There are 8 dry and critically dry years during the interval WY1985-2018 for which there is no simulated streamflow in the unnamed tributary in September and measured groundwater elevations are lower than 414 feet amsl. Those points are not included on the chart. Figure 3-18 shows a strong relationship between September streamflow and groundwater levels at SLVWD Quail MW-A. The relationship indicates with wetter years there is more groundwater recharge and higher groundwater levels leading to greater groundwater discharge to creeks.

Figure 3-19 shows simulated streamflow depletion compared to historical measured groundwater elevations. Simulated streamflow depletion is calculated as the difference between baseflow with and without pumping. Years with no baseflow are not included. Figure 3-19 shows a good correlation between simulated streamflow depletion in the unnamed tributary from pumping compared to measured groundwater elevation. Streamflow depletion at this location is sensitive to changes in groundwater elevation, with 50% reduction in streamflow occurring from a 1-foot decline in groundwater level.

# 3.7.2.1.2 CORRELATION BETWEEN GROUNDWATER ELEVATION AND STREAMFLOW DEPLETION IN SVWD SV4-MW

The results of the same analysis performed on simulated streamflow and measured groundwater level data for SLVWD Quail MW-A above is shown on Figure 3-20 and Figure 3-21 for SVWD SV4-MW just south of Bean Creek. Well location is shown on Figure 3-7.

Figure 3-20 shows the relationship between simulated streamflow in Bean Creek close to the monitoring well and measured groundwater elevations in the monitoring well during historical Septembers with pumping. The relationship between streamflow and groundwater levels at this location is not as good as at SLVWD Quail MW-A, likely because of other factors that influence streamflow, one of which may be the discharge of treated water from the Watkins-Johnson Superfund site remediation efforts from October 1986 to July 2016 (described in Section 2.1.3.4.6.1).

Figure 3-21 shows simulated streamflow depletion compared to historical groundwater elevations. Streamflow depletion is calculated as the difference between baseflow with and without pumping. Unlike at SLVWD Quail MW-A, at this monitoring well there is not a good long-term relationship between simulated streamflow depletion from pumping compared to groundwater elevations potentially because of the effects of discharge of treated water from the Watkins-Johnson Superfund site. Since discharges from the Watkins-Johnson Superfund site have now stopped, groundwater levels monitored in SVWD SV4-MW over the next 5 years will be used to determine whether the relationship between groundwater elevations and modeled surface water depletions is improved and the groundwater elevations can be more confidently used as a proxy for surface water depletion.

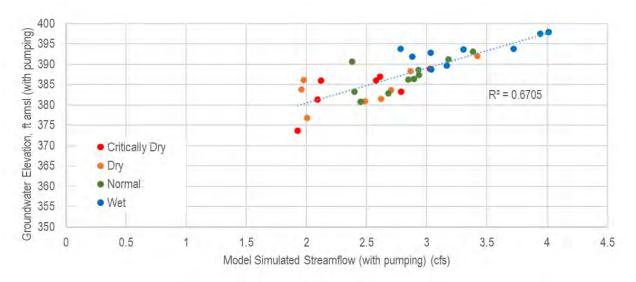
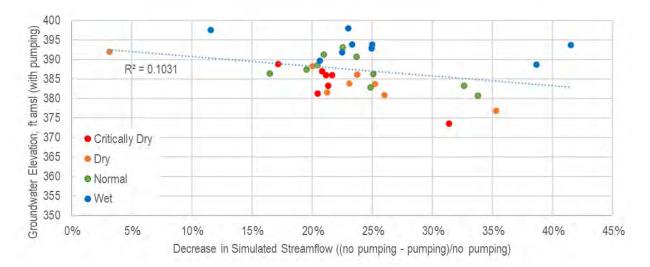


Figure 3-20. SVWD SV4-MW September Model Simulated Streamflow Compared to Groundwater Elevations





# 3.7.2.1.3 FUTURE EVALUATION OF DEPLETION OF INTERCONNECTED SURFACE WATER FROM GROUNDWATER EXTRACTION

Development of this GSP relies on best available data and science. Until there are data collected that can inform specific studies to quantify groundwater extraction's impact on surface water, the data currently available to the SMGWA are being used to monitor groundwater's contribution to surface water. The SGMA regulations allow for the use of groundwater elevations as a proxy for volume or rate of surface water depletion. To use a groundwater elevation proxy there must be

significant correlation between groundwater elevations and the sustainability indicator for which groundwater elevation measurements are to serve as a proxy.

Correlation based on the data from the 2 monitoring wells collected to date is not sufficient to establish that correlation. With a total of 8 monitoring wells collecting daily data near creeks plus stream gauging data, it is anticipated that by the first GSP 5-year update in 2027, there will sufficient data to better quantify depletions from groundwater extraction and establish whether groundwater elevations as a proxy are still applicable or not. Supplementing field measurements, there will be some component of analysis of depletion of surface water that relies on model simulation since depletion of surface water by groundwater extraction is only one component of streamflow and is not directly measurable in streamflow.

### 3.7.2.2 Criteria for Defining Depletion of Interconnected Surface Water Undesirable Results

The depletion of interconnected surface water undesirable result is defined using groundwater elevation as a proxy. Per the GSP Regulations, the description of undesirable results was based on a quantitative description of the combination of minimum threshold exceedances that cause significant and unreasonable effects in the Basin.

Criteria that were considered by the SMGWA Board in defining undesirable results include avoiding conditions worse than historical conditions. Having recently had water infrastructure destroyed by wildfires, the Board believes that emergency operational issues or extended droughts are not cause for undesirable results. Fortunately, the Santa Margarita aquifer that contributes the majority of the Basin's baseflow quickly recharges in above-average water years, thereby naturally recovering after drought years and does not have a long-term effect on baseflow.

## 3.7.2.3 Numerical Description of Undesirable Results

Groundwater level conditions that constitute undesirable results for depletion of interconnected surface water occur if the groundwater level in any RMP falls below the minimum threshold in 2 or more consecutive non-drought years. If a RMP groundwater level below its minimum threshold is caused by emergency operational issues or extended droughts, it is not considered an undesirable result.

### 3.7.2.4 Potential Causes of Undesirable Results

Surface water flow is more strongly correlated with precipitation than groundwater extraction. However, undesirable results for depletion of interconnected surface water in the context of the GSP must be related to the extraction of groundwater or other project and management actions implemented for groundwater sustainability, and not due to lack of precipitation during periods of prolonged drought. Undesirable results may occur in the future to GDEs if groundwater pumping near creeks causes declines in shallow groundwater levels and baseflow to creeks, or if increased diversion of runoff results in reduced recharge in the aquifers, particular the Santa Margarita aquifer.

### 3.7.2.5 Effects on Beneficial Users and Land Use

Undesirable results from depletion of surface water can have the following general impacts on beneficial users and land uses:

- Urban land uses and users. If municipal supply wells cannot be pumped due to depletion of interconnected surface water, an alternative water source will need to be used. This will likely add stress on municipal water systems which will result in installation of new wells or increased pumping in wells distal from the impact area, which increases the potential for further depletions of interconnected surface water in other portions of the Basin. Depletion of interconnected surface water may reduce the availability of surface water for the City of Santa Cruz which is a downstream user of surface water that can only divert when there are flows greater than the Agreed Flows described in Section 2.1.4.2.8.
- **Rural residential land uses and users**. Depletion of interconnected surface water may limit the amount of available groundwater for residential groundwater supply due to reduced recharge from streams. Property values may decline if lowering of groundwater levels causes undesirable results that require residential pumping restrictions, deepening of wells, or connection to a public water system.
- Industrial land uses and users. Industrial use of groundwater in the Basin is limited to process and dust suppression water at 1 remaining sand quarry at Quail Hollow. Depletion of interconnected surface water has the potential to reduce access to groundwater for similar reasons listed above for rural residential users.
- Agricultural land uses and users. For the very limited agriculture in the Basin, depletion of interconnected surface water may reduce access to groundwater for similar reasons listed above for rural residential users.
- Ecological land uses and users. GDEs have the potential to be impacted directly if the depth to groundwater exceeds depths accessed by the roots of groundwater dependent vegetation. Surface water bodies connected to groundwater may also incur reductions in baseflow. Under late summer low flow conditions, there is a direct relationship between streamflow and the amount of suitable GDE habitat. Reduction of flow directly reduces the amount of suitable rearing habitat for steelhead, by reducing the amount of wetted area, stream depth, flow velocity, cover, and dissolved oxygen. Reduced flow can also result in increased water temperature. In extreme conditions, dewatering of stream reaches eliminates the ability of fish to move to

more suitable areas and can cause mortality. In even more extreme conditions, lowering of groundwater levels below the root zone of riparian vegetation can result in the loss of vegetation, impacting terrestrial GDE habitat. Section 2.1.4.2.8 includes a detailed discussion of the ecological users in the basin, including: a list of priority species and co-beneficiaries of priority species, resources and methods available to evaluate instream flows for priority species, steelhead and coho minimum passage and spawning criteria, and a summary of on-going programs to evaluate the biological response of priority species within the basin.

# 3.7.3 Minimum Thresholds - Depletion of Interconnected Surface Water

3.7.3.1 Information and Methodology Used to Establish Minimum Thresholds and Measurable Objectives

Information used to establish the depletion of interconnected surface water minimum thresholds and measurable objectives include:

- Definitions of significant and unreasonable conditions and desired groundwater elevations discussed during Surface Water TAG and SMGWA Board meetings
- Depths, locations, and logged lithology of existing monitoring wells throughout the Basin
- Historical groundwater elevation data from monitoring wells
- Streamflow and stream stage data collected by the USGS, SLVWD, and County of Santa Cruz
- Input from the Surface Water TAG (described in Section 3.2.2)
- Past hydrologic reports and accretion studies

Since groundwater level is used as a proxy to define the minimum thresholds for the depletion of interconnected surface water, the approach for this sustainability indicator is consistent with the approach for defining minimum thresholds for chronic lowering of groundwater levels, described in Section 3.4.3.1.

Consistent with the approach used for chronic lowering of groundwater level minimum threshold, historical data from the 2 existing surface water depletion RMPs, SLVWD Quail MW-A and SVWD SV4-MW, is used to develop surface water depletion minimum thresholds. These RMPs are both screened in the Santa Margarita aquifer in locations close to interconnected creeks. Historical groundwater level records at SLVWD Quail MW-A have been consistent; the absolute minimum is less than 1 ft lower than the average of the 5 lowest measurements. However, at monitoring well SVWD SV4-MW there is more variation in measured groundwater levels. The absolute minimum, recorded in 2009, is approximately 12 feet lower than the average

of the 5 lowest measurements. This point was the only measurement over a 7-year span and was approximately 11 feet lower than any other recorded point. The average of the 5 lowest groundwater levels is approximately 1 foot higher than the second lowest recorded groundwater level in 1999. As more data are collected, the validity of this outlying measurement at SVWD SV4-MW will be assessed. The surface water depletion RMP network will be refined with new data and monitoring wells during the GSP 5-year update.

### 3.7.3.2 Depletion of Interconnected Surface Water Minimum Thresholds

Minimum thresholds for depletion of interconnected surface water RMPs are summarized in Table 3-22. Hydrographs showing historical groundwater elevation data compared to the minimum threshold and streambed elevation are provided on Figure 3-22 and Figure 3-23.

|                  | Groundwater Elevation (Feet MSL) |              |              |              |            |  |  |  |
|------------------|----------------------------------|--------------|--------------|--------------|------------|--|--|--|
|                  |                                  | Interim      | Interim      | Interim      |            |  |  |  |
|                  | Minimum                          | Milestone #1 | Milestone #2 | Milestone #3 | Measurable |  |  |  |
| Well Name        | Threshold                        | (2027)       | (2032)       | (2037)       | Objective  |  |  |  |
| SLVWD Quail MW-A | 413                              | 416          | 416          | 416          | 416        |  |  |  |
| SVWD SV4-MW      | 381                              | 387          | 387          | 387          | 387        |  |  |  |

Table 3-22. Minimum Thresholds, Measurable Objectives, and Interim Milestones for Depletion of Interconnected Surface Water

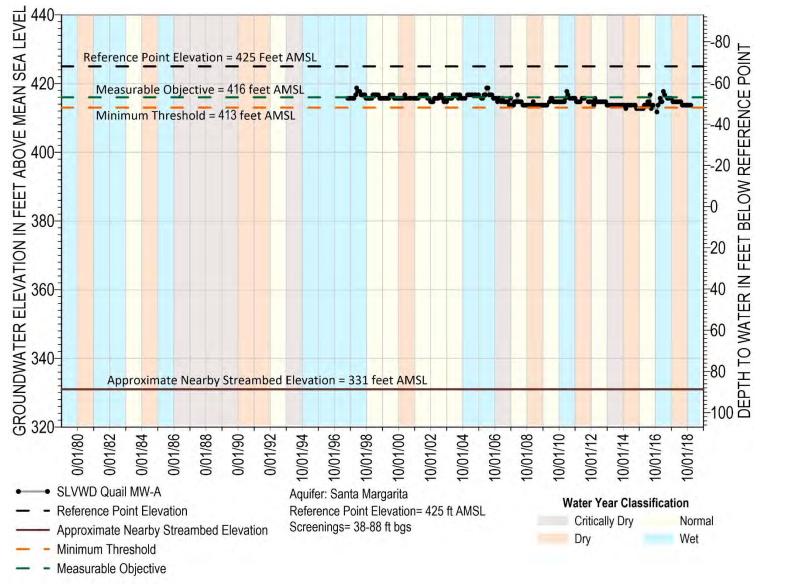


Figure 3-22: Hydrograph for SLVWD Quail MW-A in the Santa Margarita Aquifer Showing Minimum Threshold and Measurable Objective Relative to Measured Groundwater and Streambed Elevations

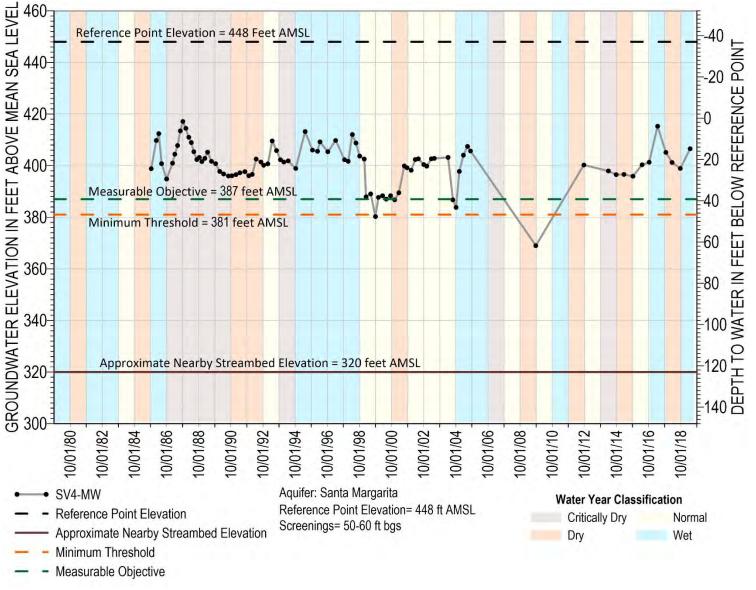


Figure 3-23: Hydrograph for SLWD SV4-MW in the Santa Margarita Aquifer Showing Minimum Threshold and Measurable Objective Relative to Measured Groundwater and Streambed Elevations

3.7.3.3 Relationship between Individual Minimum Thresholds and Relationship to Other Sustainability Indicators

Since the groundwater elevations are based on historical conditions and are considered an achievable condition, the individual minimum thresholds at RMPs do not conflict with each other.

The surface water depletion minimum thresholds have the potential to influence other sustainability indicators. The groundwater level minimum thresholds are selected to avoid undesirable results for other sustainability indicators, as described below:

- Chronic lowering of groundwater levels. Groundwater levels are used as a proxy for monitoring the depletion of interconnected surface water minimum thresholds. The methodology for establishing minimum thresholds for both sustainability indicators are the same. If groundwater levels for chronic lowering of groundwater level RMPs are lower than their minimum thresholds, groundwater levels for streamflow depletion are also likely to be lower than their minimum thresholds.
- **Reduction of groundwater in storage**. Minimum thresholds for depletion of interconnected surface water do not promote pumping in excess of the sustainable yield that is needed to ensure change of groundwater in storage does not cause undesirable results. Therefore, the minimum threshold for depletion of interconnected surface water minimum thresholds will not result in an exceedance of the groundwater storage minimum threshold.
- **Degraded groundwater quality**. Minimum thresholds for depletion of interconnected surface water are set just above the historical minimum groundwater elevation. Since historical groundwater levels are not thought to cause existing degradation of groundwater quality, depletion of interconnected surface water minimum thresholds should not result in exceedances of groundwater quality minimum thresholds.
- Seawater intrusion. Not applicable.
- Subsidence. Not applicable.

#### 3.7.3.4 Effect of Minimum Thresholds on Neighboring Basins

The anticipated effect of the depletion of interconnected surface water minimum thresholds on each of the neighboring basins is addressed below.

**Santa Cruz Mid-County Basin** (critically-overdrafted). The Santa Margarita Basin is upstream of the Santa Cruz Mid-County Basin. The San Lorenzo River does not run through the Santa Cruz Mid-County Basin, but the West Branch of Soquel Creek and Blackburn Gulch/Branciforte

Creek do. Only a very small portion of the West Branch of Soquel Creek runs through the Santa Margarita Basin (Figure 2-25). By maintaining groundwater levels above historical levels in areas near interconnected streams, the minimum thresholds do not prevent the Santa Cruz Mid-County Basin from meeting their respective surface water depletion minimum thresholds which are based on groundwater elevations slightly higher than historical lows. Groundwater flow between the Santa Cruz Mid-County Basin and the Santa Margarita Basin is limited, and there are no GSP projects or management actions planned for either basin that might change hydraulic gradients near the basins' shared boundary. The lack of connection between the Santa Cruz Mid-County Basin's primary aquifer (Purisima Formation) and the Santa Margarita Basin's primary aquifers (Santa Margarita, Lompico and Butano aquifers) further reduces the likelihood of either basin affecting depletion of interconnected surface water minimum thresholds in the neighboring basin.

**Purisima Highlands Subbasin of the Corralitos Basin** (very low priority). The Purisima Highlands Subbasin is hydraulically upgradient from the Santa Margarita Basin and separated by the Zayante-Vergeles fault zone which acts as a barrier to groundwater flow. This hydrogeologic disconnect provides little opportunity for depletion of interconnected surface water in the Santa Margarita Basin to influence groundwater in the Purisima Highlands Subbasin.

West Santa Cruz Terrace Basin (very low priority). Most private domestic wells in the West Santa Cruz Terrace Basin pump from low yielding Quaternary alluvium and terrace deposits (DWR, 2003). These deposits are not principal aquifers in the Santa Margarita Basin nor are they hydraulically downgradient of the Santa Margarita Basin. Therefore, it is unlikely that the depletion of interconnected surface water minimum thresholds in the Santa Margarita Basin would influence the West Santa Cruz Terrace Basin.

### 3.7.3.5 Effects of Minimum Thresholds on Beneficial Users and Land Uses

The minimum thresholds for depletion of interconnected surface water measured using groundwater levels as a proxy assumes that maintaining groundwater levels at or above historical low levels in the Basin, will maintain historical levels of surface water depletion. Maintaining surface water depletion at levels greater than historical conditions will provide a benefit to beneficial users and land uses that rely on interconnected surface water. The following specifically describes how minimum thresholds will benefit land and beneficial water use in the Basin:

• Urban land uses and users. Municipal groundwater pumpers will still be able to meet their typical water demands if surface water interconnection with groundwater remains similar to historical levels. The City of Santa Cruz as a user of Basin surface water and implementor of habitat conservation in the San Lorenzo River watershed relies on baseflows to help achieve the Agreed Flows described in Section 2.1.4.2.8. If groundwater levels adjacent to creeks are no lower than historical levels, baseflows

should remain within the historical range of flows used to determine the Agreed Flows.

- **Rural residential land uses and users**. Maintaining surface water interconnection with groundwater at or above historical levels will protect residential beneficial users of groundwater by keeping groundwater levels at or above historical low levels. This protects their ability to pump from domestic wells in the vicinity of creeks.
- **Industrial land uses and users**. Maintaining surface water interconnection with groundwater should benefit industrial land uses and beneficial users by supporting similar groundwater pumping to historical levels.
- Agricultural land uses and users. For the very limited agriculture in the Basin, maintaining interconnection of surface water and groundwater at historical levels should not impact irrigation water supply.
- Ecological land uses and users. The main benefit of the surface water depletion minimum thresholds is to GDEs for priority species. Meeting minimum thresholds for depletion of surface water allows for continuing gaining surface water in the vicinity of the RMPs. Based on historical conditions, these groundwater levels are considered sufficient to support GDEs for priority species.

### 3.7.3.6 Relevant Federal, State, or Local Standards

No explicit federal, state, or local standards exist for depletion of interconnected surface water. However, both the CCRWQCB and state and federal endangered species provisions call for the protection and restoration of conditions necessary for steelhead and coho salmon habitat in San Lorenzo River. These provisions were considered in development of the surface water depletion minimum thresholds.

### 3.7.3.7 Method for Quantitative Measurement of Minimum Thresholds

Groundwater elevations will be measured in RMPs used to monitor surface water depletion as a proxy. Groundwater level monitoring will be conducted in accordance with the monitoring protocol outlined in Section 3.3.2.1.

In addition to the direct measurement of groundwater levels, GDE monitoring described in Section 3.3.1.5.1 will be compared to proxy groundwater levels in an effort to correlate vegetation vigor with groundwater levels.

# 3.7.4 Measurable Objectives - Depletion of Interconnected Surface Water

#### 3.7.4.1 Measurable Objectives

Measurable objectives are established to define an achievable average groundwater level in the depletion of interconnected surface water RMPs. The measurable objectives for the Santa Margarita aquifer surface water depletion RMPs are the annual minimum groundwater levels in each RMP from the fall of WY 2004.

Measurable objectives are based on groundwater levels that occurred in a historical average year. The average year selected is WY2004 because WY2004 and the 5 prior years cumulatively average 41 inches per year, which is similar to the average precipitation of 41.7 inches between 1947 and 2020 measured at the El Pueblo Yard in Scotts Valley. The prior 5 years comprise 4 normal and 1 dry water year.

Measurable objectives for depletion of interconnected surface water RMPs are summarized in Table 3-22 and hydrographs showing historical groundwater elevation data compared to the measurable objective are provided in Appendix 3A.

#### 3.7.4.2 Interim Milestones

Recent groundwater levels are close to the measurable objective at both depletion of interconnected surface water RMPs. Because the 540 AFY expanded conjunctive use project used to develop the measurable objectives targets the Lompico aquifer, the RMPs in the Santa Margarita aquifer are predicted to have very small increases in groundwater levels. Interim milestones are therefore set at the same elevations as measurable objectives shown in Table 3-22.

# 3.8 Land Subsidence Sustainable Management Criteria

The land subsidence sustainability indicator is not applicable in the Basin as an indicator of groundwater sustainability and therefore no SMC are set. Section 2.2.5.5: Land Subsidence provides substantiating evidence for subsidence's inapplicability as an indicator of groundwater sustainability. Even though the indicator is not applicable, the SMGWA Board agreed that any land subsidence caused by lowering of groundwater levels occurring in the Basin would be considered significant and unreasonable.

If, during GSP implementation, the Basin experiences conditions of inelastic subsidence specifically due to groundwater use, the SMGWA would develop land subsidence SMC in an update to the GSP.

# 4 PROJECTS AND MANAGEMENT ACTIONS

This chapter describes a range of potential projects and management actions that will allow the Basin to attain sustainability in accordance with §354.42 and §354.44 of the SGMA regulations.

As a Joint Powers Authority, the SMGWA is comprised of 3 member agencies: SLVWD, SVWD, and the County. The SMGWA Board consists of representatives from the 3 member agencies and from other public agencies and private groups that rely directly or indirectly on groundwater from the Basin: City of Scotts Valley, City of Santa Cruz, MHA, and private well owners. Projects and management actions presented herein may provide benefits to just a single agency, to multiple agencies, and/or other groundwater or surface water users within the Basin. The term *cooperating agencies* is used throughout this section to represent the diverse water supply and land use planning agencies, organizations, and other operations that have a role in developing or implementing projects and/or management actions within the Basin. It includes SMGWA member agencies, other public agencies, and private parties.

Projects and management actions discussed in this section are in varying stages of development. They are proposed to achieve one or more of the following outcomes:

- Achieve groundwater sustainability in the Basin by meeting SMC by 2042
- Meet the water supply goals of the cooperating agencies
- Provide a framework for future collaboration and cost sharing for cooperating agencies

Groundwater is a primary source of drinking water for residents and businesses within the Basin. Groundwater supports important creek baseflows for municipal agencies and aquatic species throughout the year, but most importantly, in the summer and fall. The City of Santa Cruz indirectly uses groundwater from the Basin because the surface water it diverts from the San Lorenzo River for municipal use partially comprises baseflows supported by Basin groundwater discharge to creeks.

Projects introduced within this section focus on achieving high return on investment using existing supply and infrastructure resources within the Basin, transferring surface water sources from outside the Basin, or recharging the Basin with purified wastewater. Several projects have the benefit of creating supplemental supply to improve water supply reliability for the City of Santa Cruz, SLVWD, and SVWD. Some projects benefit areas pumped by *de minimis* groundwater users.

The primary groundwater condition in the Santa Margarita Basin that projects and management actions aim to improve is lowered groundwater levels in one of the Basin's primary aquifers. The affected aquifer is the Lompico aquifer in the Mount Hermon / South Scotts Valley area where there has been a 150 to 200-foot historical decline in groundwater levels as described in Section

2.2.4.1. The long-term decline has been halted by successful water use efficiency programs and supplying recycled water for non-potable uses. Increasing groundwater levels to meet the SMGWA's sustainability goal will require additional projects and management actions to achieve sustainability under the assumed future climate conditions.

Projects and management actions are presented in 3 groups that provide distinction of the general status of projects and management actions representing a range of scale, cost, and state of planning and implementation, and timeframe which they may be implemented.

**Group 1 - Baseline Projects and Management Actions:** Activities in Group 1 are considered existing commitments by cooperating agencies. These include projects and management actions that are currently being implemented and are expected to continue to be implemented, as needed, to assist in achieving the sustainability goal throughout the GSP implementation period. Group 1 projects and management actions are incorporated into baseline conditions in the groundwater model used to evaluate projected groundwater conditions. Group 1 projects and management actions, by themselves, are not sufficient to achieve groundwater sustainability.

**Group 2 - Projects and Management Actions in Planning Process:** Projects in Group 2 are considered the Basin's best options for reaching sustainability. Many Group 2 projects require detailed feasibility and environmental review. Continuation of Group 1 projects along with the select Group 2 projects is anticipated to bring the Basin into sustainability. It is anticipated that the continuation of Group 1 projects along with a subset of Group 2 projects should allow the Basin to reach sustainability. If this combination is not able to meet the SMGWA's sustainability goals, additional Group 2 projects and even Group 3 projects may be implemented.

Group 2 projects are further organized into tiers based on their source of water:

- Tier 1 Projects that rely on existing water sources within the Basin
- Tier 2 Projects that rely on water from existing surface water sources outside the Basin
- Tier 3 Projects that rely on purified wastewater

**Group 3 - Projects and Management Actions Requiring Future Evaluation:** If groundwater model projections and assumptions of future supply availability change or if Group 2 projects do not end up having the expected results further projects and/or actions will be required to achieve sustainability. Similarly, if Group 2 projects fail to become feasible either due to costs, environmental requirements, or any other reason, SMGWA may need to look to additional projects. In either case, appropriate projects may be chosen from those listed under Group 3. As work continues on water supply and resource management efforts, it may be prudent to incorporate additional projects into future GSP updates.

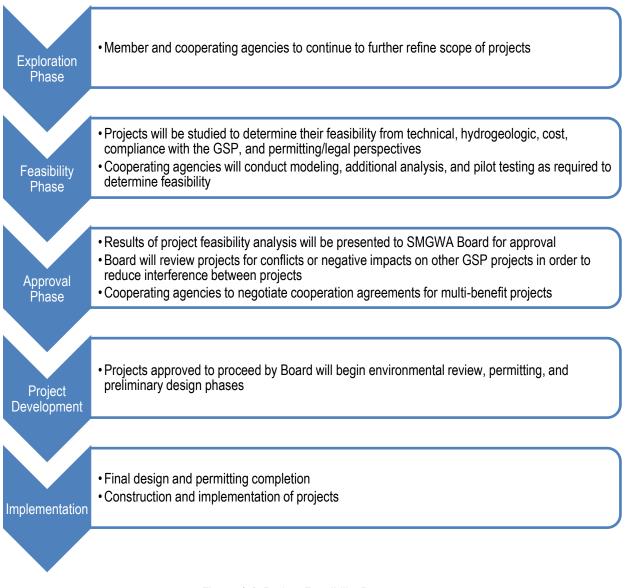
# 4.1 How Projects will be Accomplished

Projects and management actions included in Sections 4.2 through 4.6 provide a framework for achieving the outcomes described above, however project feasibility analysis must be completed, funding secured, and necessary cooperation agreements negotiated before any of the projects and management actions proceed with design, permitting, water rights, environmental review, and ultimately implementation. Costs for implementing projects are in addition to the costs for operation of the SMGWA described in the GSP's implementation plan in Section 5.

Group 2 and 3 projects are not developed enough for cooperating agencies to fully commit to any projects prior to submission of the GSP to DWR in January 2022. Project implementation will ultimately be led by cooperating agencies, not the SMGWA, working in coordination with one another for projects with multi-stakeholder benefits. Many projects have significant costs and their viability for implementation depends on obtaining grants and/or low-interest loans to supplement local revenue streams.

Through project feasibility analysis, cooperating agencies will need to demonstrate to the SMGWA that their projects meet SMGWA's groundwater sustainability goals, water supply goals of the individual cooperating agencies without causing undesirable effects to other groundwater beneficial uses or users.

Feasibility and analysis of projects will require additional information, technical and financial analysis, modeling, and potentially, pilot scale testing. Findings and results of such feasibility and analysis will be provided to the SMGWA Board for final evaluation and approval. SMGWA Board involvement in project evaluation is likely limited to determining if projects interfere with achieving the Basin's sustainability goals or have negative impacts on other GSP-related projects or management actions. Cooperating agencies are encouraged to coordinate with one another on projects to ensure multi-stakeholder benefits, thereby decreasing the likelihood of project interference. The process described herein is shown in Figure 4-1.





Aside from feasibility and analysis, each SMGWA member and cooperating agency will be responsible for permitting and other specific implementation oversite for its own projects. Inclusion in this GSP does not forego any obligations under local, state, or federal regulatory programs.

Most of the projects presented within Groups 2 and 3 are conceptual and still within the development phase shown on Figure 4-1. Very few projects within these groupings have had any feasibility analysis performed. For those where feasibility analysis has been performed, additional analysis is likely needed to update project scopes, benefits, limitations, and costs.

# 4.2 Baseline Projects and Management Actions (Group 1)

Projects and management actions in Group 1 are existing commitments by cooperating agencies and are currently being implemented. These baseline projects and management actions are expected to continue, as needed, throughout the GSP implementation period. As mentioned previously, these projects and management actions alone do not achieve basin sustainability on their own.

# 4.2.1 Existing Water Use Efficiency

SLVWD and SVWD are already implementing a number of water use efficiency and conservation activities. These successful programs have been in place for some time and have contributed to significant demand reduction. These programs are regularly updated to continue to incentivize conservation and promote efficient use of water. The programs are supported by extensive public outreach and education measures.

SLVWD, SVWD, the County, and City of Santa Cruz are members of the Water Conservation Coalition of Santa Cruz County, which serves as a regional information source for countywide water reduction measures, rebates, and resources. The Water Conservation Coalition provides water saving tips, information on countywide rebate programs, and educational materials (e.g., drought-tolerant plants suitable for local conditions). The organization works collaboratively to produce press releases, newspaper ads, radio ads, and informational booths at local events.

SLVWD, SVWD, the County, and the City of Santa Cruz have adopted water waste ordinances (incorporating State of California Executive Order B-37-16), which allow agencies to address incidents of water waste by investigating, recommending corrective action, providing follow-up documentation of resolution, and administering penalties, fines, and water service disconnection commensurate with the excessiveness of the action.

SLVWD promotes public awareness and education through a variety of water use efficiency programs. SLVWD provides information to customers regarding the water supply sources, the San Lorenzo River watershed, and the public's role in conserving water and protecting shared resources. The SLVWD website provides seasonal water use efficiency tips, informs customers when the drought contingency plan is in effect, posts restrictions or prohibitions for outdoor water use, provides rebate and landscape waterwise assistance and provides contacts for other partner organizations supporting water conservation. As mentioned previously SLVWD is part of the Water Conservation Coalition of Santa Cruz County.

SVWD, like SLVWD, also promotes public awareness and education through a variety of water efficiency programs. SVWD established the Think Twice Water Use Efficiency program which prescribes a set of activities to support SVWD's long-term sustainable water supply planning efforts. The program outlines a multi-pronged approach that increases awareness about indoor

and outdoor water use efficiencies, promotes water efficient behaviors, and continuously reduces water waste. A key Think Twice program component is education and outreach. SVWD promotes public awareness and education of SVWD water supply sources, the San Lorenzo River watershed, and the public's role in conserving water and protecting shared resources. The SVWD website provides water use efficiency tips, informs customers when the drought contingency plan is in effect, posts restrictions or prohibitions for outdoor water use, provides rebate and landscape waterwise assistance and provides contacts for other resources that support water conservation. As mentioned previously, SVWD is part of the Water Conservation Coalition of Santa Cruz County.

Although the City of Santa Cruz is not in the Basin, it does divert water from the San Lorenzo River in the Basin. Consequently, conservation measures implemented by the city lessen the need for surface water diversions in the Basin. The City of Santa Cruz actively values and promotes public awareness and education about its water resources and the importance of water conservation. In 2017, the City of Santa Cruz initiated a Water Conservation Master Plan to define the next generation of water conservation activities and serve as a road map to help the community achieve maximum, practical water use efficiency. The City of Santa Cruz disseminates information to the public in different forms including media, workshops and community events, billing and customer service, and school education programs. In addition to education and outreach the City of Santa Cruz implements the following conservation programs: metering infrastructure improvements to monitor water losses, large landscape budget-based water rates, residential leak assistance, high efficiency plumbing fixture rebates, turf removal and lawn rebates, sprinkler nozzle rebates, gray water retrofits and rain barrels, and overall system water loss reductions.

These management actions will continue to evolve with technological advances and future legislative requirements. Existing water use efficiency activities lower water demand and consequently reduce groundwater pumping and surface water diversions. Depending on where pumping and diversion reductions occur, groundwater levels may increase, and surface water depletions may be reduced.

There is currently no plan to end these successful water use efficiency activities. SVWD's peak water usage was in 2003 and they have since reduced consumption by 45% (data from 1995 to 2020 water years, WSC AND M&A, 2021). SLVWD's peak water usage was in 2002 and they have since reduced consumption by 26% (data from 1995 to 2020 water years, WSC AND M&A, 2021). City of Santa Cruz's peak water usage was in 2000 and they have since reduced consumption by 45% (data from 1951 to 2015 water years, City of Santa Cruz, 2016). Costs of conservation and demand management programs are built into respective agency's budgets and are not anticipated to be passed on to the SMGWA. As existing water use efficiency activities within the Basin continue to evolve over time, any significant changes will be publicly noticed as necessary by each implementing agency's governing bodies. Existing California state law gives

water districts the authority to implement water conservation programs. Local land use jurisdictions have police powers to develop similar permitting programs to conserve water. SGMA grants the SMGWA legal authority to pass regulations necessary to achieve sustainability. Cooperating agencies are committed to successful implementation of their conservation programs.

# 4.2.2 SVWD Low Impact Development

SVWD has implemented 3 LID projects, largely with grant funds that apply stormwater BMPs – such as infiltration basins, vegetated swales, bio-retention and/or tree box filters – to retain and infiltrate stormwater that is currently being diverted into the storm drain system. SVWD has installed monitoring equipment to assess the performance of the facilities. The total amount of stormwater captured at the three LID facilities in the SVWD service area in 2019 was 40.38 AF and in 2020 was 19.42 AF (Montgomery & Associates, 2021). The location of the LID facilities is described in Section 2.1.3.4.6.3 and shown on Figure 2-7. The 3 LID projects are:

- Transit Center LID: SVWD obtained grant funding through a Santa Cruz County Proposition 84 grant from the SWRCB for the planning, design, and construction of a LID retrofit at the Scotts Valley Transit Center site. The design included construction of a vegetated swale, a below-ground infiltration basin, and pervious pavement. Construction began in October 2016 and was completed in May 2017. In 2020, SVWD recorded a total of 1.5 AF of infiltrated stormwater at this location (Montgomery & Associates, 2021).
- Woodside Homeowner's Association LID: As part of the Proposition 84 grant match, SVWD worked with a local developer to install a stormwater recharge facility at the Woodside Homeowner's Association along Scotts Valley Drive. This facility includes a large below-ground infiltration basin. Stormwater is routed from the development to the basin where it can percolate down into the groundwater. Initial hydrology reports estimate recharge on the order of 20 to 40 AFY (Ruggeri, Jensen, and Azar, 2010). In 2020, SVWD recorded, a total of 14.97 AF of infiltrated stormwater at this location (Montgomery & Associates, 2021).
- Scotts Valley Library LID: An earlier grant-funded project installed a below-ground infiltration basin at the Scotts Valley Library. In 2020 SVWD recorded, a total of 2.94 AF of infiltrated stormwater at this location (Montgomery & Associates, 2021).

In addition to the 3 LID projects described above, SVWD was part of the Strategic and Technical Resources Advisory Groups for Ecology Action's regional sponsorship of the Proposition 84 LID Incentives Grant. SVWD staff provided input on rating criteria for the landscape certification program and the structure of grant reporting. Through 2018, 32 SVWD customers were awarded grant incentives for making stormwater management improvements to their properties, with strategies such as rainwater harvesting, lawn and hardscape removal, and

stormwater retention methods, such as swales and rain gardens. According to SVWD staff records, the program provided 31,733 square-feet of permeable recharge area.

The infiltrated stormwater recharges the shallow aquifers in a manner similar to natural processes. The infiltration helps augment groundwater levels and sustains groundwater contributions to stream baseflow that supports local fishery habitats. In the case of the existing LID facilities, all 3 overlie percolate stormwater into the Santa Margarita Sandstone in areas where the underlying Monterey Formation restricts recharge of that water into the Lompico aquifer beneath the Monterey Formation. Because of this geological sequence there is limited potential of the LID facilities recharging the Lompico aquifer which has the greatest need for recovery and is the source of most of SVWD's water supply. A complicating factor in implementing LID projects in the Scotts Valley area is that there is no centralized stormwater collection system. This limits the ability to do large scale projects to direct groundwater augmentation to the most beneficial areas. Costs of existing projects have been offset by grant funding. SVWD will continue to evaluate additional LID projects in the future and look for opportunities to gain additional funding as needed.

# 4.2.3 SLVWD Conjunctive Use

SLVWD owns, operates, and maintains 2 permitted water systems: San Lorenzo Valley System (comprising 2 connected distribution systems: North System and South System) and Felton System (Figure 2-3), which supply separate areas from independent water sources. A conjunctive use program is already implemented in the North System, as this water system relies on surface water when available and groundwater when surface water diversion is not possible.

The North System is approximately 57 square miles and includes the unincorporated communities of Boulder Creek, Brookdale, and Ben Lomond. The North System is supplied by both stream diversions and groundwater wells. Six active points of diversion are located on Peavine, Foremen, Clear, and Sweetwater creeks. Two active groundwater wells draw from the Santa Margarita aquifer in each of the Quail Hollow and Olympia areas. On average, the North System obtains 56% of its water supply from stream diversions and 44% from groundwater pumping (Exponent, 2019).

Conjunctive use in this sense refers to the optimized, sustainable use of multiple water sources throughout repeated climatic cycles under physical, legal, and environmental constraints. As practiced in the North System, conjunctive use requires water production from stream diversions whenever possible. This allows a significant portion of unused and recharging groundwater to remain essentially stored for use during dry periods. The conjunctive use of these sources has met annual production demands since 1984, without a substantial decline in groundwater levels.

This successful conjunctive use program has allowed SLVWD to optimize the use of surface water and groundwater in the North System by utilizing stream flows while they are high and

groundwater during low flow times. The resulting impacts are reduced groundwater pumping, increased groundwater levels around the wells that are resting, and increased creek baseflow.

The existing conjunctive use program uses operational changes to increase surface diversions when there is enough flow available that results in reduced groundwater pumping. The conjunctive use program can only be operated when there is available surface water. When surface water is not available due to sustained drought, groundwater pumping will increase. SLVWD currently has no plan to end the conjunctive use strategy it has been applying toward its 2 water sources, and instead has plans to expand the diversions in the North System to offset additional groundwater pumping (see Section 4.3.1.2). Costs of implementing additional diversions are built into ongoing SLVWD budgetary commitments and are not anticipated to be passed on to the SMGWA.

# 4.2.4 SVWD Recycled Water Program

The Recycled Water Program is a cooperative effort between SVWD and the City of Scotts Valley. Recycled water has been used by SVWD since 2002 in lieu of groundwater for non-potable uses. This augments the water supply and helps to meet water use efficiency goals. Recycled water is produced at the City of Scotts Valley Tertiary Treatment Plant, where it undergoes treatment including nitrate removal, ultra-violet disinfection, and chlorination. Recycled water is then distributed by SVWD to customers through a dedicated recycled water system. Recycled water is mostly used for landscape irrigation and dust control to a lesser extent.

The following specific recycled water programs are implemented by SVWD:

- The City of Scotts Valley has an order mandating use of recycled water for irrigation for new construction when permissible and economically feasible.
- Recycled Water Fill Station was activated in 2016-2018 and 2021 to offer free recycled water to District customers and City residents for permitted uses.
- In 2016, the City of Scotts Valley and Pasatiempo Golf Club, located outside of the Basin, reached an agreement for the City of Scotts Valley to provide treated wastewater to the golf course for irrigation. This allows Pasatiempo Golf Club to reduce its reliance on potable water from the City of Santa Cruz during peak-use months when irrigation demand is high. In support of this regional effort, SVWD released 10% of its total recycled water allocation in exchange for compensation that can be applied toward funding future projects. SVWD did not have a current identified use for the amount of recycled water that it supplied to the golf course.

Recycled water use within the Basin represents an equivalent reduction in groundwater pumping. Groundwater not pumped from the basin is assumed to be available for future beneficial use.

Therefore, recycled water use results in a reduction in groundwater pumping and an increase in groundwater levels in the Basin.

SVWD continues using recycled water use in lieu of groundwater pumping and is exploring options to maximizing the beneficial use of recycled water in the future (see Section 4.6.7). Costs of operating the recycled water system are built into SVWD and City of Scotts Valley budgets and are not anticipated to be passed on to the SMGWA.

# 4.3 Projects and Management Actions Using Existing Water Sources Within the Basin (Group 2, Tier 1)

# 4.3.1 Project Descriptions, Objectives, and Circumstances for Implementation

Group 2 projects represent current thinking regarding the Basin's best option for reaching sustainability. Projects and management actions presented in this section have been designated under Group 2, Tier 1 and comprise projects that rely on existing water sources within the Basin, often cases within each agencies' own systems. Tier 1 projects and management actions also include expansion of some of the baseline, Group 1 projects presented in the previous section. These projects and management actions describe strategies for additional water use efficiency and conjunctive use of existing water sources in the Basin. Some of the potential projects in Tier 1 are the result of work and ideas emanating from a 2017 Memorandum of Agreement between SLVWD, SVWD, City of Santa Cruz, and County of Santa Cruz (City of Santa Cruz *et al.*, 2017) to explore and evaluate potential projects for the conjunctive use of surface and groundwater resources in the Basin and San Lorenzo River watershed.

The following subsections provide detailed project descriptions followed by a summary of objectives and discussion of circumstances for implementation.

## 4.3.1.1 SLVWD, SVWD, and Santa Cruz County Additional Water Use Efficiency

### **Project Description**

As discussed in Section 4.2.1, SLVWD and SVWD have a long history of implementing successful water use efficiency activities resulting in significant demand reduction. Further expansion of these programs will allow SLVWD and SVWD to reach more customers and expand the awareness. This management action establishes a set of activities to support the SLVWD and SVWD's long-term sustainable water supply planning efforts. The management action outlines a multi-pronged approach that increases awareness about indoor and outdoor water use efficiencies, promotes water efficient behaviors, and continuously reduces water waste. The program components include additional education and outreach measures such as free house calls to provide consultation and devices for efficient water use, continued participation in countywide conservation coalition activities, continued public speaking and local media

placements, irrigation scheduling guidelines, commercial kitchen pre-rinse spray valve project repeating in 5 years (2023), and community outreach at Scotts Valley and Felton Farmers Market and other events. SLVWD and SVWD will continue to provide rebates on a variety of activities and equipment and free devices, which enhance water use efficiencies. Both SLVWD and SVWD will continue implementation and enforcement of the water waste policies (SLVWD Ordinance 106 and SVWD P500-15-1). In addition, SVWD will evaluate feasibility and effectiveness of a program that sets water targets for landscape customers.

While education and outreach programs increase awareness and efficiency on the customer side, both SLWVD and SVWD will look to continue to increase efficiencies within their respective distribution systems through improvements to the metering infrastructure, evaluation and remediation of non-revenue water, and system pressure reduction. New metering infrastructures allow for increased accuracy, leak detection, and customer involvement and awareness. In 2016, SLVWD began deployment of new meters in its Lompico service area, and a multi-year system wide meter change out program that has upgraded 27% of meters system wide at the time of writing this GSP. In 2016, SVWD began system-wide deployment of AMI and achieved 100% completion in spring 2021.

As part of regular capital improvements, SLVWD is planning to begin replacement of older storage tanks and pipelines. Many of these facilities are parts of older distribution systems that have been acquired by SLVWD. Several storage tanks within SLVWD are made of redwood and known sources of water loss. Systemically addressing water losses increases overall efficiency and reduces non-revenue loss thereby decreasing consumption and groundwater pumping.

Santa Cruz County can facilitate improved water use efficiency for non-municipal groundwater users, many of whom rely on the climate-vulnerable Santa Margarita aquifer. To achieve this, the County would provide small water systems and private well owners education, outreach and support for water conservation practices and opportunities.

### **Project Objectives**

Management actions to reduce water demand have been implemented at various times depending on the agency and are continued to this day. Benefits from already implemented water use efficiency programs have resulted in overall reduction of pumping and halting the long-term decline in Lompico aquifer and Monterey Formation groundwater levels in the Scotts Valley area. Expected project benefits from expanding water use efficiency projects include further reductions in groundwater pumping that results in increased groundwater levels, and the ancillary benefits such as increased groundwater storage and reduction in surface water depletion. Additional water use efficiency on its own is not expected to increase groundwater levels to meet measurable objectives for chronic lowering of groundwater levels and depletion of interconnected surface water, but it is expected to contribute to keeping water demand flat while population increases slightly.

#### **Circumstances for Implementation**

Majority of water use efficiency measures are already in place and covered in existing budgets of the respective agencies. Since existing water use efficiency programs are well received and successful, expansion of these programs where viable is not expected to face any significant setbacks.

### 4.3.1.2 SLVWD Existing Infrastructure Expanded Conjunctive Use (Phase 1)

### **Project Description**

As discussed in Section 4.2.3, SLVWD has been practicing conjunctive use in their North System for decades, however, SLVWD has an opportunity to expand conjunctive use in their South System. Expanding conjunctive use will allow SLVWD to optimize use of currently available treated surface water sources in their North System and Felton System by using existing system interties and potential capacity enhancements to offset groundwater pumping in their South System where lowered groundwater levels have occurred. The South System is supplied groundwater pumped from the Lompico aquifer by SLVWD's Pasatiempo wellfield. SLVWD would achieve reductions in groundwater pumping in this area by substituting Pasatiempo pumping with excess surface water from the North System and/or Felton System. In very wet years when there is more surface water available than needed to meet SLVWD's South System and SVWD demands, the Santa Margarita aquifer will benefit by resting SLVWD's Quail Hollow and Olympia wellfields in the North System. This project is the first of 2 phases to increase surface water use in an effort to reduce groundwater pumping in areas with depressed groundwater levels. A second phase requiring additional infrastructure is described in Section 4.3.1.3.

Estimated available excess surface water from the North System is approximately 99 AFY and the Felton System may have up to 128 AFY. Available excess surface water is based primarily on runoff simulated to occur in response to the future climate projection developed for the GSP. The following constraints are considered in the analysis of availability:

- Minimum Fall Creek winter (November 1 through March 31) bypass flow of 0.75 cfs for dry years, and 1.5 cfs for otherwise. Dry years are defined based on cumulative flow volume in the San Lorenzo River at Big Trees from the beginning of the water year, and it should be noted that the administrative definition of dry year used to constrain Felton System diversions differs from the definition of dry year used for the GSP.
- SLVWD' permitted appropriative right to divert at a maximum total diversion rate of 1.7 cfs from Fall and Bull Creeks, and Bennett spring, with a maximum total annual diversion volume of 1,059 AF.

• Diversions from streams serving SLVWD's Felton System are permitted only if streamflow in the San Lorenzo River at Big Trees is at least 20 cfs.

Details on the climate projection and water availability analysis is described in the groundwater model report included as Appendix 2E. Excess surface water in the North and Felton Systems would be transferred to the South System in lieu of pumping groundwater from the Pasatiempo wellfield during the winter/springs months. This would allow the unpumped groundwater to remain stored for use during dry periods. On average, an estimated 227 AFY of excess surface water from SLVWD's North and Felton Systems is potentially available for expanded conjunctive use (Appendix 2E).

In general, availability of excess surface water is constrained by a number of factors, including drinking water treatment capacity, water rights place of use restrictions, required minimum fish flows, and availability of adequate surface water supplies to serve SLVWD customers in the North System. SLVWD's Fall Creek diversion that supplies the Felton System is currently limited by the water right place of use to the town of Felton.

SLVWD has been studying expanded conjunctive use for several years. Currently, SLVWD is completing a California Environmental Quality Act (CEQA) analysis and a final Conjunctive Use Plan, which has been funded with grant funds. The following supporting studies have been completed:

- Fisheries Resource Considerations for the San Lorenzo River Watershed Conjunctive Use Plan (Podlech, 2019)
- Water Availability Assessment for San Lorenzo River Watershed Conjunctive Use Plan (Exponent, 2019)

## **Project Objectives**

The project objective is to use existing infrastructure to expand conjunctive use to passively recharge groundwater in SLVWD's Quail Hollow, Olympia, and Pasatiempo wellfield areas by resting those wells when excess North and Felton Systems surface water is available while also increasing stream baseflows. Groundwater stored by in-lieu recharge can be pumped in years when surface water flows are less available. As a result of expanding conjunctive use in the Basin, it is expected that there will be increased groundwater levels, increased stored groundwater, and increased baseflows.

### **Circumstances for Implementation**

SLVWD's expanded conjunctive use project is already in the early planning stages and is likely to be implemented in the next year or two. As presented in Section 4.3.8, it is the lowest capital

cost of the projects and management actions included in this GSP to implement assuming future excess surface water is available.

### 4.3.1.3 SLVWD and SVWD Inter-District Conjunctive Use with Loch Lomond (Phase 2)

As a second phase to the expanded conjunctive use project presented in Section 4.3.1.2, the Inter-District Conjunctive Use project with Loch Lomond would provide an additional 313 AF of treated surface water from Loch Lomond each year to offset wet season demand in SLVWD's South System and, once that need is satisfied, in SVWD's service area. Combined with Phase 1, there would be on average 540 AFY to offset all or almost all wet season groundwater demand. Through this demand offset SLVWD and SVWD could recover groundwater resources by reducing or eliminating pumping during the wet part of the year. Water transfers through existing and to be constructed system interties will allow the transfer and purchase of surface water from City of Santa Cruz to SLVWD and SVWD.

SLVWD has entitlements to a portion of Loch Lomond yield. In 1958, SLVWD sold 2,500 acres encompassing a portion of the Newell Creek watershed to the City of Santa Cruz with the agreement that SLVWD would be entitled to purchase 500 AFY, which was12.5% of the annual safe yield from a future Newell Creek reservoir planned by the City of Santa Cruz. In 1960, the City completed the Newell Creek Dam which created Loch Lomond Reservoir. The reservoir has a drainage area of 8.3 square miles and a reservoir capacity of approximately 9,000 AF. The City of Santa Cruz's appropriative right allows a maximum direct diversion of 3,200 AFY and a maximum use of 5,600 AFY.

SLVWD began receiving a portion of the reservoir yield in 1963. In 1965 SLVWD constructed the Glen Arbor Treatment Plant for treating its Loch Lomond deliveries. Toward the end of the 1976-77 drought, the City of Santa Cruz stipulated that SLVWD was not entitled to an allocation of 500 AFY, merely 12.5% of the safe yield. This decision, based on a reduction to the estimated annual safe from the Newell Creek Reservoir, reduced SLVWD's contractual allocation. This determination led to several years of water disputes between the City of Santa Cruz and SLVWD. In June 1977, SLVWD filed a Complaint for Declaratory Relief, which requested the Court to make a judicial determination of the respective parties' duties and rights. In June 1980, a court order fixed the estimated annual safe yield from Newell Creek Reservoir at reduced quantity, which resulted in a reduction to SLVWD's contractual allocation. SLVWD can currently purchase up to 313 AFY. Since implementation of the Surface Water Treatment Rule, SLVWD has not had the means to adequately treat diversions from Loch Lomond. For that reason, SLVWD has not exercised its contractual allotment of 313 AFY of raw Loch Lomond water. In 2010, the City of Santa Cruz and SLVWD discussed an option that would allow SLVWD to purchase up to 313 AFY (102 million gallons) of treated City of Santa Cruz water. During the discussion, however, the City indicated that the treated water allocation would be

reduced or interruptible during declared water-shortage emergencies. This was unacceptable to SLVWD, so the discussion did not lead to an agreement.

SLVWD commissioned a study to evaluate the feasibility and cost of utilizing its allotment of Loch Lomond (SPH Associates Consulting Engineers, 2010). The 2010 study presented costs of a project to upgrade the Kirby WTP and interconnect the Felton and San Lorenzo North and South Systems at a cost of approximately \$6.4 million. This cost estimate is now outdated and would need to be updated, and the project scope and assumptions revisited.

An alternative would be purchasing treated water from the City of Santa Cruz. This would require conveyance lines, upgrades to the Graham Hill WTP, a booster pump from the Graham Hill WTP, and additional interties to route treated water to SLVWD's South System and SVWD. In previous discussions, the City of Santa Cruz indicated that the availability of treated water sales would carry drought restrictions. During drought is exactly when SLVWD would most need the water. Upgrading the Kirby WTP, on the other hand, would allow SLVWD unrestricted use of its Loch Lomond entitlement during all seasons and water quality conditions.

### **Project Objectives**

The project objective is to use both existing and new infrastructure to expand conjunctive use beyond Phase 1 to passively recharge groundwater in SLVWD's Quail Hollow, Olympia, and Pasatiempo wellfield areas and in Scotts Valley where SVWD's extraction wells are located by resting those wells when Loch Lomond and excess North and Felton System surface water is available. Groundwater stored by in-lieu recharge can pumped in years when surface water flows are less available. As a result of expanding conjunctive use in the Basin, it is expected that there will be increased groundwater levels, increased stored groundwater, and increased baseflows.

### **Circumstances for Implementation**

Adding the Loch Lomond component (Phase 2) to the Expanded Conjunctive Use project (Phase 1) is currently a conceptual project. Apart from the constraints outlined for the Phase 1 project above, the major factor constraining use of Loch Lomond water is adequate water treatment. Additionally, a study will be required to determine if there are water quality issues from mixing surface and groundwater across interties between SLVWD and SVWD.

It is expected that Phase 1 (227 AFY of in-lieu recharge) will not be able to achieve the increases in groundwater levels required to reach measurable objectives for chronic lowering of groundwater levels on its own. SMC developed for this GSP are based on the model results of combined 313 AFY of Loch Lomond and 227 AFY of North System and Felton System surface water being used in lieu of groundwater pumping in the winter and spring months (totaling an average of 540 AFY). Work to complete Phase 2 will likely follow completion of Phase 1.

# 4.3.2 Public Noticing

Public notice for all aspects of the conjunctive use will be carried out by member agencies prior to the start of the project. Public noticing is anticipated to occur through compliance with CEQA for any facilities or plans associated with the project.

Projects will be approved through regular member agency public board or council meetings in which public discussions or comments will occur. Future notification of the public for any additional pilot testing or long-term implementation will be carried out prior to initiation of any project.

# 4.3.3 Overdraft Mitigation and Management Actions

The water budget described in Section 2.2.5 identifies there have been historical losses of groundwater in storage in the Basin and those losses will continue in the future without projects and management actions. The historical declines in groundwater levels in the Mount Hermon / south Scotts Valley started to lessen in the mid-2000s due to water use efficiency efforts by SLVWD and SVWD as well as elimination of pumping by Hanson Quarry to the point that groundwater levels are no longer declining.

While the stabilization of groundwater levels in recent years is promising, cooperating agencies will need to implement projects that recharge the areas of the Basin that have lowered groundwater levels. Projects and management actions presented within this section offer existing sources of water to offset groundwater pumping to raise groundwater levels through increased water use efficiency (reducing demand) or conjunctive use (in-lieu recharge). If existing sources and groundwater pumping are managed prudently, groundwater levels will increase resulting in basin sustainability.

## 4.3.4 Permitting and Regulatory Process

No permitting is required for water use efficiency and public education programs. However, the conjunctive use projects will require compliance with CEQA. An Initial Study – Mitigated Negative Declaration is currently being prepared for the expanded conjunctive use project with Loch Lomond water. Upon completion of the CEQA process, the SMGWA member and cooperating agency boards must take actions to certify the CEQA work and approve projects. No new water rights are being requested as part of any of the projects presented under this section, however, change of water rights place of use will be needed for excess surface water available from the Fall Creek diversion in the Felton System.

# 4.3.5 Timetable for Implementation

Additional water use efficiency programs are expected to start being implemented in 2022. Of the conjunctive use and replenishment projects relying on similar water sources, expanded conjunctive use (Phase 1) and addition of Loch Lomond water (Phase 2) are those most likely to be implemented first.

SLVWD is in the planning stage for Phase 1 of expanded conjunctive use and is currently preparing CEQA documentation for routine use of existing emergency interties which would be required as part of both the conjunctive use and replenishment projects (SLVWD, 2020). As such, the expanded conjunctive use and replenishment projects are not included in SLVWD's or SVWD's most recent capital improvement plans or fiscal planning budgets. It is anticipated that expanded conjunctive use (Phase 1) will be fully implemented within the next 5 years, while planning, environmental documentation, and construction of the infrastructure required to access Loch Lomond water will be completed before 2032.

# 4.3.6 Expected Benefits

While Basin groundwater levels have stabilized in the last few decades, it is anticipated that further water use efficiency efforts will not be able to increase groundwater levels on their own. Additional conjunctive use and/or groundwater replenishment will help increase Basin groundwater levels in areas where wells are rested. Current projections indicate that the combined projects of expanded conjunctive use (Phase 1) and addition of Loch Lomond water (Phase 2) will meet the SMC described in Section 3. The severity of climate change over the next 20 years will determine whether supplemental projects are needed to achieve groundwater sustainability.

The Basin groundwater model described in Appendix 2E was used to simulate groundwater conditions in the Basin in response to implementing the combined projects of expanded conjunctive use (Phase 1) and addition of Loch Lomond water (Phase 2) for a total of 540 AFY in-lieu recharge in the areas where SLVWD and SVWD extract groundwater. The Basin groundwater budget and groundwater levels for the project simulation are compared against a baseline "no project" simulation. Both the project and baseline simulations account for projected climate change described in Appendix 2E. It is important to note that the simulations used to evaluate benefits are based on an assumed climate projection that will not reflect the year-to-year climate that transpires. The climate projection was selected to allow for a drier future to conservatively guide sustainability planning. Actual projects and management actions benefits will be understood by monitoring groundwater responses to their implementation. Recognizing the impossibility of predicting future climate and how much groundwater is pumped and where it is pumped, some of the smaller volumes in the water budgets are smaller than the noise or statistical uncertainty of those simulated volumes.

Table 2-34 compares baseline "no project" conditions to 540 AFY Phase 1 and 2 conjunctive use water budgets. An average 510 AFY reduction in pumping due to conjunctive use has the following benefits, on average, over the 50-year simulation:

- 100 AFY more groundwater is left in storage
- 400 AFY more net groundwater discharge<sup>9</sup> to creeks as baseflow

The baseline and conjunctive use simulations both have cumulative losses of groundwater in storage (Table 2-34). This is predominantly because the climate change projection in those simulations has 940 AFY less precipitation than WY2010 through WY2018 average precipitation. Storage losses are mostly in the Santa Margarita aquifer which is the most vulnerable to drought because it is directly recharged by rainfall and loses much of its recharge to creeks (Table 4-2). The projected average of all critically dry water years, when there is only 27% of average projected rainfall, results in storage losses of up to 6,500 AF regardless of whether there is a conjunctive use project or not (Table 2-34). This is because there will be less available surface water for conjunctive use and so groundwater will be pumped more. Note that even in critically dry years there is still 313 AF of Loch Lomond and a small amount of Felton system surface water available for the conjunctive use project. Wet years may result in gains in storage of up to 7,600 AFY (Table 2-34).

The groundwater model is used to simulate benefits to groundwater levels from the expanded conjunctive use project (magenta line on Figure 4-2 through Figure 4-5) in the areas where SLWVD and SVWD extraction wells are rested during the wet season months. In the Olympia wellfield area (Figure 4-2) extracting from the Santa Margarita aquifer, there is little increase in groundwater levels because the simulation assumes that to improve groundwater levels in the Lompico aquifer, excess surface water is used to first offset SLVWD Pasatiempo pumping, followed by SVWD pumping. Any remaining surface water is used to offset SLVWD pumping from its Olympia and Quail Hollow wellfields, which only occurs in a few very wet years. The projected baseline and expanded conjunctive use lines on Figure 4-2 are very similar and as a result the baseline is obscured.

Figure 4-3 and Figure 4-4 show simulated groundwater levels for Lompico aquifer wells in the vicinity of SLVWD and SVWD extraction wells that are rested in the wet season months. A conjunctive use project of 540 AFY is simulated to recover groundwater levels around the Pasatiempo wellfield (Figure 4-3) by an average of 25 feet and in south Scotts Valley (Figure 4-4) by an average of 20 feet. Monitoring well SVWD #15 screened in both the Lompico and Butano aquifers is simulated to have a benefit of around 50 feet of groundwater level recovery (Figure 4-5).

<sup>&</sup>lt;sup>9</sup> Net groundwater discharge to creeks is groundwater discharge to creeks less streambed recharge.

| Water Budget<br>Components<br>Average Total for Water Budget Period in<br>parenthesis (AF) |   | Projected Baseline<br>2020-2072 |  |                           | 540 AFY Conjunctive Use<br>2020-2072                |                              |  |                           |  |
|--|---|---------------------------------|--|---------------------------|---|------------------------------|--|---------------------------|--|
|  |   | Wet Water<br>Year<br>Average    | Critically<br>Dry Water<br>Year<br>Average | Annual<br>Average<br>(AF) | Average<br>Percent of<br>Total Inflow<br>or Outflow | Wet Water<br>Year<br>Average | Critically<br>Dry Water<br>Year<br>Average | Annual<br>Average<br>(AF) | Average<br>Percent of<br>Total<br>Inflow or<br>Outflow |
| Inflows  | Precipitation Recharge  | 23,700                          | 3,300                                      | 12,100                    | 56%   | 23,700                       | 3,300                                      | 12,100                    | 56%  |
|  | Subsurface Inflow   | 100                             | 100  | 100                       | <1%   | 100                          | 100  | 100                       | <1%  |
|  | Return flows (System Losses,<br>Septic Systems, Quarry, Irrigation) | 1,100                           | 1,100                                      | 1,200                     | 5%  | 1,100                        | 1,100                                      | 1,100                     | 5%   |
|  | Streambed Recharge  | 10,700                          | 6,600                                      | 8,400                     | 39%   | 10,600                       | 6,500                                      | 8,300                     | 38%  |
|  | Total Inflow  | 35,600                          | 11,100                                     | 21,800                    |   | 35,500                       | 11,000                                     | 21,600                    |  |
| Outflows   | Groundwater Pumping   | 2,600                           | 2,900                                      | 2,800                     | 12%   | 1,900                        | 2,500                                      | 2,300                     | 10%  |
|  | Subsurface Outflow  | 100                             | 100  | 100                       | 1%  | 100                          | 100  | 100                       | 1%   |
|  | Discharge to Creeks   | 25,600                          | 14,600                                     | 19,400                    | 87%   | 25,900                       | 15,000                                     | 19,700                    | 89%  |
|  | Total Outflow   | 28,300                          | 17,600                                     | 22,300                    |   | 27,900                       | 17,600                                     | 22,100                    |  |
| Storage  | Average Annual Change in Storage                                    | 7,400                           | -6,400                                     | -500                      | -   | 7,600                        | -6,500                                     | -400                      | -  |
|  | Cumulative Change in Storage  | -                               | -  | -24,000                   | -   |                              |  | -19,700                   | -  |

# Table 4-1. Baseline and 540 AFY Conjunctive Use Project Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

| Water Budget<br>Components |   | 540 AFY Conjunctive Use<br>2020-2072 |                       |                    |                   |  |  |
|----------------------------|---|--------------------------------------|-----------------------|--------------------|-------------------|--|--|
| Averaç                     | ge Total for Water Budget Period in parenthesis (AF)                | Santa<br>Margarita<br>Aquifer        | Monterey<br>Formation | Lompico<br>Aquifer | Butano<br>Aquifer |  |  |
| Inflows                    | Precipitation Recharge  | 5,700                                | 1,300                 | 900                | 3,600             |  |  |
|                            | Subsurface Inflow   | 0                                    | 0                     | 0                  | 100               |  |  |
|                            | Return flows (System Losses, Septic<br>Systems, Quarry, Irrigation) | 500                                  | 200                   | 200                | 200               |  |  |
|                            | Streambed Recharge  | 1,600                                | 800                   | 400                | 3,300             |  |  |
|                            | Flow from Other Aquifers  | 0                                    | 300                   | 1,600              | 600               |  |  |
|                            | Inflow Totals   | 7,800                                | 2,600                 | 3,000              | 7,700             |  |  |
|                            | Groundwater Pumping   | 700                                  | 100                   | 1,000              | 400               |  |  |
|                            | Subsurface Outflow  | 0                                    | 0                     | 0                  | 100               |  |  |
| Outflows                   | Discharge to Creeks   | 6,300                                | 2,120                 | 1,400              | 6,900             |  |  |
|                            | Flow to Other Aquifers  | 1,100                                | 400                   | 600                | 400               |  |  |
|                            | Outflow Totals  | 8,000                                | 2,600                 | 3,000              | 7,800             |  |  |
| Storage                    | Average Annual Change in Storage                                    | -200                                 | 0                     | 0                  | -100              |  |  |
|                            | Cumulative Change in Storage  | -9,600                               | -2,400                | -2,700             | -4,500            |  |  |

#### Table 4-2. 540 AFY Conjunctive Use Project Groundwater Budget by Aquifer

\*Small discrepancies between total inflow and outflow may occur due to rounding

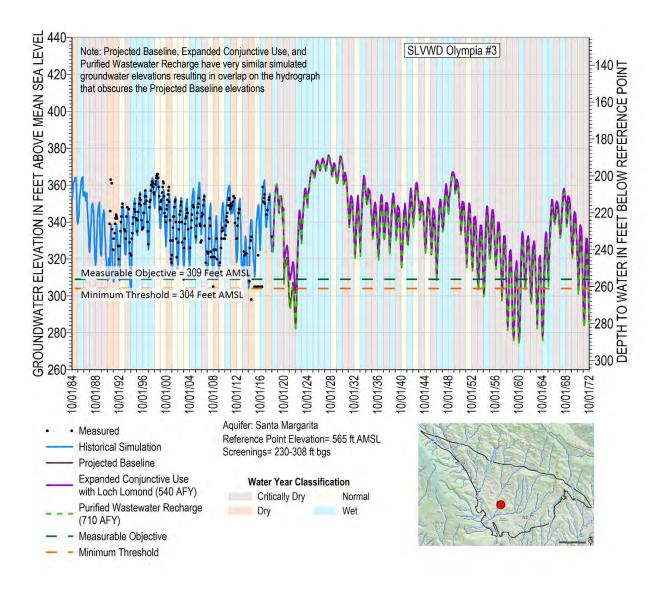


Figure 4-2. SLVWD Olympia #3 Simulated Groundwater Levels (Santa Margarita Aquifer)

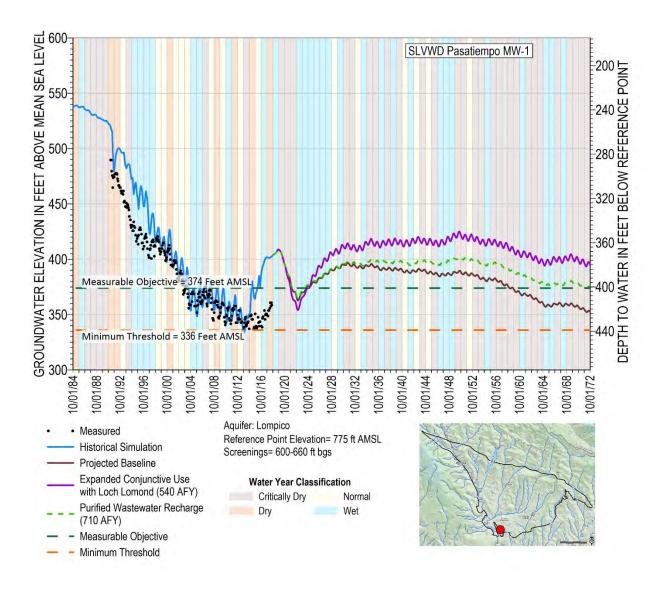


Figure 4-3. SLVWD Pasatiempo MW-1 Simulated Groundwater Levels (Lompico Aquifer)

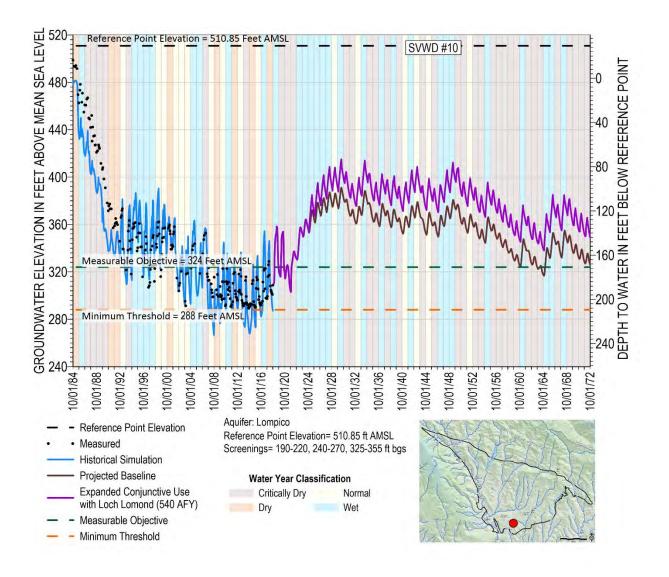


Figure 4-4. SVWD #10 Simulated Groundwater Levels (Lompico Aquifer)

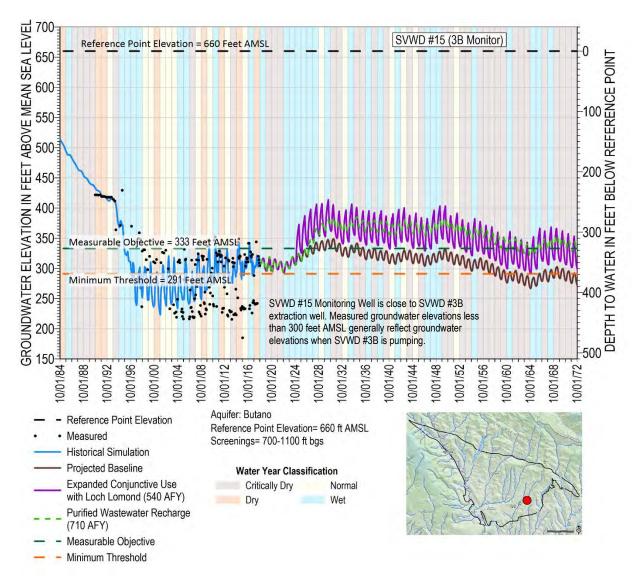


Figure 4-5. SVWD #15 Monitor Simulated Groundwater Levels (Butano Aquifer)

## 4.3.7 Legal Authority

California state law gives water districts the authority to take actions necessary to supply sufficient water for present or future beneficial use. Land use jurisdictions have police powers to develop similar programs. The SGMA grants SMGWA legal authority to adopt rules, regulations, ordinances, and resolutions necessary to achieve sustainability. Water use efficiency and conjunctive use projects make use of preserving existing water resources already within each member agency's system to which each agency already has access. Water transfers and purchases between agencies will comply with all legal requirements.

## 4.3.8 Estimated Costs and Funding Plan

Projects and management actions within this section will rely on a significant amount of existing infrastructure and in the case of additional water use efficiency will expand currently implemented programs. Additional infrastructure such as pipelines, pump stations, interties, injection wells and treatment capacity expansions will be required as part of the expanded conjunctive use with Loch Lomond and groundwater replenishment projects. Costs associated with these projects will be funded through a combination of increased operating revenue and outside funding sources. SLVWD has already received Proposition 50 grant funds for CEQA permitting required to expand conjunctive use within their system. Potential outside funding sources include IRWM, Sustainable Groundwater Management Grant Program, State Revolving Fund low interest loans, USDA grants and/or low interest loans, or USBR Drought Resiliency and/or Title XVI Recycled Water grants. For the more costly projects, securing outside funding will be needed for the projects to be affordable.

A summary of estimated costs is included in Table 4-3. Other project related costs presented below include engineering, permitting, land acquisition, environmental, special studies, legal, water rights, and other indirect costs. Cost estimates were prepared to Advancement of Cost Engineering (AACE) Estimate Class 5 intended for conceptual and planning level uses.

| Project   | Capital Construction<br>Cost | Other Project<br>Related Cost | Total Capital<br>Cost | Annual O&M<br>Costs |
|---|------------------------------|-------------------------------|-----------------------|---------------------|
| SLVWD, SVWD and County<br>Additional Water Use<br>Efficiency                    | \$0.9 M                      | \$1.0 M                       | \$1.9 M               | \$0.9 M             |
| SLVWD Existing<br>Infrastructure Expanded<br>Conjunctive Use (Phase 1)          | \$0.5 M                      | \$2.8 M                       | \$3.3 M               | \$0.2 M             |
| SLVWD and SVWD Inter-<br>District Conjunctive Use with<br>Loch Lomond (Phase 2) | \$25.1 M                     | \$26.7 M                      | \$51.7 M              | \$2.0 M             |

## 4.3.9 Management of Groundwater Extractions and Recharge

The Additional Water Use Efficiency activities and Expanded Conjunctive Use with Loch Lomond projects target to reduce groundwater pumping by SLVWD and SVWD. Reductions in groundwater pumping allow aquifers to passively recharge around the extraction wells being pumped less. Reduced pumping will contribute to increased groundwater levels and groundwater in storage. Increased groundwater extractions in dry years when surface water is less available will need to be managed such that minimum thresholds are not exceeded. Management actions are described in the 2020 Water Shortage Contingency Plan included in SVWD and SLVWD's joint 2020 UWMP. These actions are developed to address supply shortages that consider groundwater levels approaching minimum thresholds and extraction averages compared to projected long-term average baseline pumping (WSC and M&A, 2021).

The GSP monitoring network will be used to track groundwater levels, groundwater extraction, and groundwater quality by cooperating agencies to evaluate pumping impacts, measures of sustainability, and effects of implemented GSP projects and management actions on beneficial groundwater users and uses.

# 4.4 Projects and Management Actions Using Surface Water Sources Outside the Basin (Group 2, Tier 2)

## 4.4.1 Project Descriptions, Objectives, and Circumstances for Implementation

Projects and management actions presented in this section are designated as Group 2, Tier 2 and comprise projects that rely on surface water sources outside of the Basin. The following

subsections provide a detailed project description followed by a summary of objectives and discussion of any circumstances for implementation for Tier 2 projects.

#### 4.4.1.1 Transfer for Inter-District Conjunctive Use

#### **Project Description**

Similar to the expanded conjunctive use projects presented in Sections 4.3.1.2 and 4.3.1.3, this is a conjunctive use project, but it relies on treated surface water from outside of the Basin to offset some or all SLVWD and SVWD groundwater pumping during the wet season months. Treated source water would be provided by the City of Santa Cruz from its San Lorenzo River and North Coast sources when excess water is available.

A majority of the City of Santa Cruz water system relies on local surface water supplies, which include the North Coast sources, the San Lorenzo River, and Loch Lomond. The North Coast sources consist of surface diversions from three coastal streams and a natural spring. The San Lorenzo River is the City's largest source of water supply through their primary surface water diversion, Tait Diversion, and is supplemented by shallow, auxiliary wells located directly across the river. The City of Santa Cruz's Felton Diversion is a secondary diversion on the San Lorenzo River within the Basin. The diversion is an inflatable dam and intake structure about 6 miles upstream from the Tait Diversion. Water is pumped from this diversion to Loch Lomond to augment storage in the reservoir during dry years when natural inflow from Newell Creek, which feeds Loch Lomond, is low.

#### **Project Objectives**

The City of Santa Cruz Transfer for Inter-District Conjunctive Use project has the primary objective of helping recover groundwater levels in the Lompico aquifer in the Scotts Valley area. It would allow for passive groundwater recharge in the areas where the SLVWD and SVWD extract groundwater by using treated surface water supply from City of Santa Cruz in lieu of groundwater pumping. Conjunctive use projects have the potential to increase groundwater levels and create additional groundwater in storage if adequate amounts of treated surface water are available.

#### **Circumstances for Implementation**

The City of Santa Cruz Transfer for Inter-District Conjunctive Use is currently a conceptual project. In general, availability of excess surface water is constrained by a number of factors, including drinking water treatment capacity, water rights place of use restrictions, required minimum fish flows, and availability of adequate surface water supplies to serve SLVWD's and

SVWD's demands. Some of the City of Santa Cruz's surface water is currently limited by water right place of use restrictions and the City has prepared a draft EIR evaluating the potential for significant environmental impacts from improved flexibility for operation of the City's water system while enhancing stream flows for local anadromous fisheries. The draft EIR public review period is from June 10 to July 26, 2021. To improve operational flexibility of the water system, the City of Santa Cruz is proposing water rights modifications to its existing rights, permits, and licenses to expand the authorized place of use, to better utilize existing diversions, and to extend the City's time to put water to full beneficial use. A purchase water agreement would need to be established between inter-SMGB agencies (i.e., SLVWD and SVWD) and the City of Santa Cruz.

If a conjunctive use project using sources from within the Basin is implemented, it is unlikely a conjunctive use project using water from outside of the Basin would also be implemented (and vice versa) because there is not enough wet season demand for both conjunctive use projects at the same time.

#### 4.4.1.2 Aquifer Storage & Recovery Project in Scotts Valley Area of the Basin

Over the past few years, the City of Santa Cruz has explored the possibility of an ASR project in the Basin. The potential project would use treated surface water from the City of Santa Cruz's San Lorenzo River and North Coast sources to create an underground reservoir in the Basin for drought supply. The project would be located in the area of Scotts Valley where Lompico aquifer groundwater levels are lowered and there is the most storage capacity.

The City of Santa Cruz has used the Basin groundwater model to simulate some preliminary ASR options for different ASR configurations and operations. However, its ASR feasibility study in the Basin has generally been deferred while this GSP is developed to ensure an ASR project is designed and operated in a manner that does not prevent the Basin from achieving sustainability. The City of Santa Cruz is also evaluating and pilot testing ASR in the neighboring Santa Cruz Mid-County Basin.

#### **Project Objectives**

The potential ASR project is a drought storage project for the City of Santa Cruz because it has limited water storage options. The objective is to store treated surface water in the Lompico aquifer for use in drought years. For the SMGWA to support a storage project such as this, there must be benefits to the Basin that would likely need to include a reduction in depletion of interconnected surface water and increased groundwater levels. To achieve this, the project will need to leave an agreed amount of water in the aquifer to provide a benefit to the Basin.

The ASR project feasibility study will need to include an evaluation of potential adverse impacts, such as property damage from high groundwater levels, groundwater quality degradation, reduction in groundwater baseflows to creeks, and groundwater levels falling below minimum thresholds when the City of Santa Cruz needs to use their drought storage.

#### **Circumstances for Implementation**

The potential ASR project is a drought storage project for the City of Santa Cruz, however, for it to be supported by the SMGWA it needs to operate within the GSP's SMC. If a feasibility study shows an ASR project to be technically feasible, it will also need to demonstrate that it has benefits to groundwater beneficial users and uses, such as GDEs, municipal users, and private domestic users.

## 4.4.2 Public Noticing

Public notice for all aspects of an ASR project will be carried out by the City of Santa Cruz prior to the start of the project. Public noticing is anticipated to occur through compliance with CEQA for any facilities or plans associated with the project.

Projects will be approved through regular member agency public board or council meetings in which public discussions or comments will occur. Future notification of the public for pilot testing or long-term implementation will be done prior to initiation of the project.

## 4.4.3 Overdraft Mitigation and Management Actions

An ASR project will not permanently stop overdraft of the Basin on its own. It is not designed for that purpose, although if combined with another potential project(s) included in this GSP it may cumulatively increase groundwater in storage.

## 4.4.4 Permitting and Regulatory Process

The conjunctive use and ASR projects presented under this section will require an EIR to be developed in compliance with CEQA. Upon completion of the CEQA process, the cooperating agencies' boards and/or councils shall take actions to certify the CEQA work and approve projects. At this early stage of planning, it is unknown if any modifications to existing water rights would be required for these projects, or if a storage supplement could be filed through an administrative process.

## 4.4.5 Timetable for Implementation

The ASR project is only in the preliminary planning stages. Key next steps are to fully determine project feasibility and Basin benefits. The ASR project will continue to be evaluated over the next year or two.

The Transfer for Inter-District Conjunctive Use project is purely conceptual at this stage with no plan to conduct a feasibility study. If Phase 2 of the Expanded Conjunctive Use project is completed with treated Loch Lomond water being treated by the City of Santa Cruz and piped back up to south Scotts Valley in lieu of pumping groundwater by SLVWD and SVWD, the infrastructure will then be in place to supply the treated water needed for both ASR and transfer of surface water to the Basin for inter-district conjunctive use.

## 4.4.6 Expected Benefits

The transfer of treated surface water from outside the Basin for inter-district conjunctive use would have similar benefits as described in Section 4.3.6, if the volume transferred averages at least 540 AFY over the long-term. Benefit will be proportional to the volume of water available for conjunctive use and resulting in-lieu recharge.

Expected benefits from ASR are temporary increased groundwater levels and groundwater in storage. The benefits are temporary until a drought period when the stored water is needed and groundwater levels and storage decline until more drought storage can be injected into the aquifer. How the ASR project can be configured and operated so it does not negatively impact the Basin is still being evaluated. To provide a benefit to the Basin, the project will need to leave an agreed amount of water in the aquifer to improve groundwater levels and groundwater discharge to creeks.

## 4.4.7 Legal Authority

California state law gives water districts the authority to take actions necessary to supply sufficient water for present or future beneficial use. Land use jurisdictions have police powers to develop similar programs. The SGMA grants SMGWA legal authority to adopt rules, regulations, ordinances, and resolutions necessary to achieve sustainability. Water use efficiency and conjunctive use projects make use of preserving existing water resources already within each member agency's system to which each agency already has access. Water transfers and purchases between agencies will comply with all legal requirements.

## 4.4.8 Estimated Costs and Funding Plan

Projects included in this section will require additional new infrastructure such as pipelines, interties, pump stations and treatment capacity expansions and costs associated with these would be funded through a combination of increased operating revenue and outside funding sources. Potential outside funding sources could include IRWM Grant Programs, Sustainable Groundwater Management Grant Program, State Revolving Fund low interest loans, USDA grants and/or low interest loans, or USBR Drought Resiliency and/or Title XVI Recycled Water grants. Without outside funding, these projects are very likely not financially feasible.

A summary of estimated costs is presented in Table 4-4. Other project related costs presented below include engineering, permitting, land acquisition, environmental, special studies, legal, water rights, and other in-direct costs. Cost estimates were prepared to AACE Estimate Class 5, intended for conceptual and planning level uses.

| Project  | Capital<br>Construction<br>Cost | Other Project<br>Related Cost | Total Capital<br>Cost | Annual O&M<br>Costs |
|--|---------------------------------|-------------------------------|-----------------------|---------------------|
| Inter-District Transfer for Conjunctive Use                              | \$15 M                          | \$16 M                        | \$31 M                | \$2.5 M             |
| Aquifer Storage & Recovery Project in<br>Scotts Valley Area of the Basin | \$25 M                          | \$26.6 M                      | \$51.6 M              | \$2.5 M             |

#### Table 4-4. Group 2, Tier 2 Estimated Project Costs

## 4.4.9 Management of Groundwater Extractions and Recharge

The Transfer for Inter-District Conjunctive Use project intends to reduce groundwater pumping by SLVWD and SVWD. Reductions in groundwater pumping allow aquifers to passively recharge around the extraction wells being pumped less. Reduced pumping will contribute to increased groundwater levels and groundwater in storage. Increased groundwater extractions in dry years when surface water is less available will need to be managed such that minimum thresholds are not exceeded. Management actions are described in the 2020 Water Shortage Contingency Plan included in SVWD and SLVWD's joint 2020 UWMP. These actions are developed to address supply shortages that consider groundwater levels approaching minimum thresholds and extraction averages in comparison with projected long-term average baseline pumping (WSC and M&A., 2021). The ASR project will need to be designed to operate such that it does not draw groundwater levels down below minimum thresholds for extended periods of time without the means to recharge the aquifers again before significant and unreasonable conditions occur.

The GSP monitoring network will be used to track groundwater levels, groundwater extraction, and groundwater quality by cooperating agencies to evaluate pumping impacts, measures of sustainability, and effects of implemented GSP projects and management actions on beneficial groundwater users and uses.

Of the potential projects included in Tier 2 of Group 2, ASR using treated surface water from the City of Santa Cruz's San Lorenzo River and North Coast sources is the only project with a potential to change groundwater quality. A project feasibility study for ASR would include, amongst other things, an evaluation of the potential for groundwater quality degradation. Two potential causes of degradation are 1) dissolution of metals, such as arsenic, from the geologic formation into groundwater because of changes in geochemistry caused by mixing surface water and groundwater, and 2) mobilization of an existing contaminant plume that causes the plume to contaminate previously unimpacted wells or surface water.

Furthermore, a feasibility study needs to identify if beneficial groundwater users may be impacted by the project and whether groundwater quality minimum thresholds (drinking water standards) may be exceeded at RMPs. With ASR targeting the Lompico aquifer in Scotts Valley, only municipal beneficial users of groundwater may be directly impacted by degraded groundwater quality in the Lompico aquifer. There are very few private domestic wells in the area with a potential to be impacted by degraded groundwater quality because residents of the City of Scotts Valley and Mount Hermon are supplied municipal water by SLVWD, SVWD, and the MHA. Private wells outside of the City limits and the DAC (8 miles from Scotts Valley) will not be impacted because they are hydraulically upgradient of where projects may take place.

Santa Margarita aquifer quality has a potential to be impacted by raising groundwater levels in the Lompico aquifer. Model simulations show increasing Lompico aquifer groundwater levels raise Santa Margarita aquifer groundwater levels because induced recharge is reduced through the Santa Margarita aquifer. Higher Santa Margarita aquifer groundwater levels have a potential to mobilize existing south Scotts Valley VOC contaminant plumes. Beneficial uses that may be impacted if groundwater is degraded by mobilized plumes in the Santa Margarita aquifer include baseflows to Bean Creek and groundwater extraction from wells screened in the Santa Margarita aquifer located between the plumes and Bean Creek.

# 4.5 Projects and Management Actions Using Purified Wastewater Sources (Group 2, Tier 3)

## 4.5.1 Project Descriptions, Objectives, and Circumstances for Implementation

Projects and management actions presented in this section have been designated under Group 2, Tier 3 and represent projects that obtain their source water from purified wastewater supplies. The following subsections provide a detailed project description followed by a summary of objectives and discussion of any circumstances for implementation.

4.5.1.1 Purified Wastewater Recharge in Scotts Valley Area of the Basin (710 – 1,500 AFY Treated at Existing Facility Outside of the Basin)

A purified wastewater recharge project in the Scotts Valley area would use advanced water purification technology to treat existing secondary-treated effluent source water from the City of Santa Cruz Wastewater Treatment Facility (WWTF). Advanced treated wastewater would be injected into the Lompico aquifer in the Scotts Valley area. The project could use the expanded capacity of SqCWD's Chanticleer Advanced Water Purification Facility (AWPF) that is scheduled to begin construction in 2021 as part of the Pure Water Soquel project.

SVWD is in the process of assessing the feasibility and benefit to the Basin of using purified wastewater to replenish the Lompico aquifer. In 2020, SVWD performed an alternatives analysis to assess alternative purified wastewater projects ranging between 250 to 2,600 AFY (Kennedy/Jenks, 2020). Modeling performed in preparation of this GSP shows 710 AFY of replenishment would be enough to raise groundwater levels in the Lompico aquifer by 20 to 80 feet (see Section 4.5.6 for results) and meet measurable objectives. Preliminary modeling results indicate that if the expanded conjunctive use project with Loch Lomond (Phase 1 and 2) is not implemented, recharge of purified wastewater in excess of 710 AFY will create drought storage that can be used while still meeting measurable objectives.

To generate 710 AFY of purified wastewater, Pure Water Soquel Chanticleer AWPF would require a partial expansion, while full expansion of the Pure Water Soquel Chanticleer AWPF would generate 1,500 AFY of purified wastewater. In both the 710 and 1,500 AFY alternatives, secondary-treated effluent would be conveyed to the Chanticleer AWPF via planned infrastructure as part of the Pure Water Soquel project. Secondary-treated effluent would be treated using micro-filtration, reverse osmosis, and ultraviolet light and advanced oxidation process. Purified wastewater would be conveyed to the SVWD's El Pueblo yard for final conditioning and injected into wells near El Pueblo yard to recharge the Lompico aquifer. Brine is intended to be discharged via the Santa Cruz outfall.

A purified wastewater project is a high-cost option, but with regional participation it could provide greater water availability as well as the benefit of shared infrastructure and costs.

#### **Project Objectives**

The 710 AFY alternative's objective is to recharge the Lompico aquifer in the Scotts Valley area to increase groundwater levels and groundwater discharge to creeks. For alternatives recharging more than 710 AFY, the excess water recharged may be used as drought supply.

#### **Circumstances for Implementation**

The expanded conjunctive use with Loch Lomond (Phase 1 and 2) projects are a cheaper option for raising groundwater levels in the Lompico aquifer than a purified wastewater recharge project. However, the advantage of using purified wastewater is that it is a drought resilient source, while conjunctive use is reliant on having excess surface water. With concerns that changing climate is altering the timing and intensity of rainfall events that impact surface water runoff, conjunctive use may not solely provide the benefits needed to achieve sustainability.

As a backup option for achieving sustainability, and as a source of drought supply storage that can have multi-agency benefits, purified wastewater recharge is a potential project that the cooperating agencies are now considering.

Technical feasibility of the project is still largely unknown and further investigation is required. Several key factors that will determine feasibility are:

- Public perception related to perceived public health issues associated with using purified wastewater as a source
- Groundwater modeling required to assess available capacity in the groundwater basin and ability to meet regulatory travel times
- Pilot testing of Lompico aquifer injection capacity
- Water quality testing is required to assess potential impacts to the Basin and to meet regulatory and GSP requirements
- Dependability on other agencies to supply the source wastewater and treatment at the Chanticleer AWPF (i.e., City of Santa Cruz and SqCWD)
- Concept for Pure Water Soquel expansion capacity was initially intended for the Santa Cruz Mid-County Basin and not for the Santa Margarita Basin
- Complex multi-agency partnerships and institutional agreements would be required (i.e., cost sharing, operational agreements, etc.)

- Lack of conveyance network with other agencies to sell excess recharged water and considerable capital and operations and maintenance (O&M) cost for treatment of purified water and conveyance to Scotts Valley
- 4.5.1.2 Purified Wastewater Recharge in Scotts Valley Area of the Basin (3,500 AFY Treated at New Facility inside the Basin)

Similar to the purified wastewater recharge project presented in the previous subsection, this larger project utilizes advanced water purification technology to treat existing secondary-treated effluent source water from the City of Santa Cruz WWTF for injection into the Lompico aquifer. The difference between this 3,500 AFY project and the previous project with a 710 to 1,500 AFY capacity is that this project requires a new AWPF site in or near Scotts Valley. A project of this capacity would need to be a regional project with separate infrastructure from that used by Pure Water Soquel. Cooperating agencies are still in early discussions amongst themselves to determine if this project has potential regional support before assessing its feasibility.

Under this project 4 million gallons per day (MGD) of secondary-treated effluent would be conveyed to a new Scotts Valley based-AWPF via new conveyance infrastructure. Secondarytreated effluent would be put through a rigorous advance treatment using technology that meets regulatory requirements and industry best practices for similar sites throughout California. Purified wastewater would be conveyed and injected into injection wells near SVWD's El Pueblo yard and at several other suitable location in Scotts Valley. Brine discharge will need new infrastructure to connect to the Santa Cruz outfall.

#### **Project Objectives**

The 3,500 AFY purified wastewater recharge alternative's objective is to recharge the Lompico aquifer through active injection in the Scotts Valley area to increase groundwater levels, groundwater in storage, and groundwater discharge to creeks. Recharged purified wastewater in excess of 710 AFY may be used by multiple cooperating agencies as drought supply.

#### **Circumstances for Implementation**

A project of this size and cost can only be implemented if there is regional multi-agency benefit to the cooperating agencies. Longer drought periods and the threat of wildfires are considerations that need to be weighed against the costs and benefits of a drought resilient supply. This is a long-range project that needs to be studied together with the lesser capacity alternatives described in Section 4.5.1.1. The different project sizes will have different cost-benefits and

operational strategies to maximize storage potential and control loses to creeks that may dictate which project size is the most beneficial to the Basin and its users.

#### 4.5.1.3 Purified Wastewater Augmentation at Loch Lomond

This project involves augmenting Loch Lomond storage with purified wastewater. Advanced treatment would occur via an Advanced Wastewater Treatment Facility (AWTF) located at or near City of Santa Cruz WWTF employing full advanced treatment technology that meets regulatory requirements and industry best practices. The project would convey purified wastewater from the AWFT to Loch Lomond where it would be blended with raw water in the reservoir, a source of municipal drinking water supply for the City of Santa Cruz. Brine discharge would be via connection to the existing City of Santa Cruz ocean outfall. Other infrastructure would include a pump station near the treatment facility, conveyance pipelines and diffuser discharge facility at Loch Lomond (Kennedy/Jenks, 2018).

The available supply for a surface water augmentation project would depend on the amount of secondary effluent available for reuse, the dilution ratio and the retention time in the reservoir needed to meet regulation. Monthly wastewater flows are generally their lowest during summer months thereby limiting the size of the surface water augmentation project. This also happens to correspond with the time in which there is more available capacity in Loch Lomond. The ability to augment Loch Lomond may be limited to when there is available capacity in the reservoir to accept advanced treated flows. Reservoir augmentation would take place about half of each year and be sized to produce 3.2 MGD of advanced treated water when the reservoir is being drawn down to meet demands. Production would scale down in the winter months when the reservoir is filled naturally by rainfall and runoff. The project could be sized larger to draw the reservoir down in the summer as source of water for conjunctive use or ASR type projects (Kennedy/Jenks, 2018).

## **Project Objectives**

A purified wastewater augmentation project at Loch Lomond would maximize the beneficial reuse of wastewater in summer months, and potentially provide more operational flexibility for reservoir operations. Instead of preserving storage to assure sufficient water supply for the City of Santa Cruz in the dry months, in all seasons Loch Lomond could be used as a climate independent resource for the region. If sized appropriately, the project could offset groundwater pumping by the City of Santa Cruz in the Santa Cruz Mid-County Basin, or if sold to SLVWD or SVWD offset pumping in the Santa Margarita Basin thereby raising groundwater levels in the locations where pumping is offset.

#### **Circumstances for Implementation**

The project provides an alternative means of utilizing drought resilient purified wastewater to augment Loch Lomond instead of for aquifer recharge and use as drought supply. Technical feasibility of the project is still largely unknown and further investigation is required. Several key factors that will determine feasibility are:

- There is a regulatory pathway for reservoir water augmentation projects, and though no projects are currently permitted in California, there are three projects in various stages of planning, design, and construction
- Requires meeting reservoir retention and dilution times
- Facility operation would be limited when the reservoir is full due to natural runoff
- Climate change and resiliency study by the City of Santa Cruz is in progress to understand true benefit of supply in dry years
- Project may require the City of Santa Cruz to operate Loch Lomond differently in the future
- Public perception related to perceived public health issues associated with using wastewater as a source supply for drinking water

## 4.5.2 Public Noticing

Public notice for all aspects of the project will be carried out by member agencies prior to the start of the project. Public noticing is anticipated to occur through compliance with CEQA for any facilities or plans associated with the project.

Projects will be approved through regular member agency public board or council meetings in which public discussions or comments will occur. Future notification of the public for any additional pilot testing or long-term implementation would be done prior to initiation of the project.

## 4.5.3 Overdraft Mitigation and Management Actions

The purified wastewater recharge projects presented within this section use outside purified wastewater sources to recharge the Lompico aquifer and increase groundwater levels in the Scotts Valley area, thereby eliminating overdraft conditions. Where recharge capacity of the project exceeds 710 AFY, recharge provides for drought supply through indirect potable reuse.

The purified wastewater augmentation at Loch Lomond project will only help address lowered groundwater levels in the Lompico aquifer if a portion of the water can be used by SLVWD

and/or SVWD in lieu of pumping groundwater from the Lompico aquifer in the Scotts Valley area.

## 4.5.4 Permitting and Regulatory Process

The projects presented under this section will require an EIR to be developed in compliance with CEQA. Upon completion of the CEQA process, cooperating agencies' boards and/or councils shall take actions to certify the CEQA work and approve projects. No new water rights are being requested as part of any of the projects presented under this section.

Any project involving recycled water is required to comply with the State's Water Quality Control Policy for Recycled Water. This policy includes the need for an antidegradation analysis demonstrating that the existing projects, reasonably near future projects, and other sources of loading to the basin included within the plan will, cumulatively, satisfy the requirements of State Water Board Resolution No. 68-16, Statement of Policy with Respect to Maintaining High Quality of Waters in California (Antidegradation Policy).

## 4.5.5 Timetable for Implementation

The projects presented herein are only in the conceptual planning stages. Project scopes and benefits are subject to change based on further analysis. Key next steps are properly determining feasibility of the projects and defining key benefits.

## 4.5.6 Expected Benefits

While basin groundwater levels have stabilized in the last few decades, supplemental sources of water from outside the Basin may be needed to increase Lompico aquifer groundwater levels and meet Basin sustainability objectives. After recharging enough purified wastewater to increase groundwater levels to measurable objectives, any additional water stored in the aquifer may be used to augment groundwater or surface water providing a drought resilient supply that will increase the cooperating agencies' water supply resiliency.

The groundwater model was used to simulate groundwater conditions in the Basin in response to injecting 710 AFY in the central and northern Scotts Valley area. The Basin groundwater budget and groundwater levels for the project simulation are compared against a baseline "no project" simulation. Both the project and baseline simulations account for projected climate change described in Appendix 2E. A project of greater capacity was not modeled.

Table 4-5 compares the Basin groundwater budgets for baseline conditions with injecting 710 AFY of purified wastewater into the Lompico aquifer. The project is simulated to, on average, have the following benefits to the Basin:

- 200 AFY more groundwater is left in storage
- 300 AFY more net groundwater discharge to creeks as baseflow

Compared to 540 AFY conjunctive use (Section 4.3.6, Table 2-34), the amount of groundwater discharge to creeks from 710 AFY purified wastewater recharge (Table 4-5) is very similar, but there is 75% more groundwater in storage because of direct injection into the Lompico aquifer.

Like the expanded conjunctive use with Loch Lomond project, groundwater storage losses for the 710 AFY purified wastewater injection simulation is mostly in the Santa Margarita aquifer due to reduced precipitation in the climate change projection used in the simulations (Table 4-6). With injection, storage losses in critically dry water years are simulated to be half of that if there were no project because of the cumulative benefits of leaving 710 AFY in storage each year (Table 4-5).

The groundwater model is used to simulate benefits to groundwater levels from injection of 710 AFY of purified wastewater (green dashed line on Figure 4-2 through Figure 4-6). In the Olympia wellfield area (Figure 4-2), there is no increase in groundwater levels because all injection takes place into the Lompico aquifer south of Bean Creek and there is no direct connection to the Santa Margarita aquifer north of Bean Creek. The most distant monitoring well from where injection takes place is SLVWD Pasatiempo MW-1. The hydrograph for this well shown on Figure 4-3 simulates around 20 feet of recovery which is a smaller groundwater level improvement than expanded conjunctive use. The difference in benefit is because resting the Pasatiempo wellfield through conjunctive use is more impactful than injection some 2 miles to the northeast. SVWD #10 (Figure 4-4), in the south Scotts Valley area, also has a smaller groundwater level increase than expanded conjunctive use because injection is about 1 mile away.

At a location close to injection, SVWD #11A (Figure 4-6), groundwater levels are simulated to increase up to 80 feet, well above those predicted for expanded conjunctive use at this location. SVWD #15 Monitor (Figure 4-5) is a monitoring well screened in the Lompico and Butano aquifers. It has a 50-foot groundwater level benefit, which is similar to the expanded conjunctive use but without the seasonal fluctuations that occur in the expanded conjunctive use simulation. Its resultant groundwater levels do not have seasonal fluctuations since injection occurs uniformly throughout the year.

The purified wastewater augmentation at Loch Lomond project has unknown benefits to the Basin at this early stage of the City of Santa Cruz's recycled water planning efforts.

|  |   | Projected Baseline<br>2020-2072 |  |                           | 710 AFY Injection<br>2020-2072                      |                              |  |                           |  |
|--|---|---------------------------------|--|---------------------------|---|------------------------------|--|---------------------------|--|
| Water Budget<br>Components<br>Average Total for Water Budget Period in<br>parenthesis (AF) |   | Wet Water<br>Year<br>Average    | Critically<br>Dry Water<br>Year<br>Average | Annual<br>Average<br>(AF) | Average<br>Percent of<br>Total Inflow<br>or Outflow | Wet Water<br>Year<br>Average | Critically<br>Dry Water<br>Year<br>Average | Annual<br>Average<br>(AF) | Average<br>Percent of<br>Total<br>Inflow or<br>Outflow |
|  | Precipitation Recharge  | 23,700                          | 3,300                                      | 12,100                    | 56%   | 23,700                       | 3,300                                      | 12,100                    | 54%  |
|  | Subsurface Inflow   | 100                             | 100  | 100                       | <1%   | 100                          | 100  | 100                       | <1%  |
| Inflows  | Return flows (System Losses,<br>Septic Systems, Quarry, Irrigation) | 1,100                           | 1,100                                      | 1,200                     | 5%  | 1,100                        | 1,100                                      | 1,100                     | 5%   |
| milows   | Streambed Recharge  | 10,700                          | 6,600                                      | 8,400                     | 39%   | 10,700                       | 6,500                                      | 8,400                     | 37%  |
|  | Injection   | 0                               | 0  | 0                         | 0%  | 600                          | 600  | 620                       | 3%   |
|  | Inflow Totals   | 35,600                          | 11,100                                     | 21,800                    |   | 36,200                       | 11,600                                     | 22,400                    |  |
|  | Groundwater Pumping   | 2,600                           | 2,900                                      | 2,800                     | 12%   | 2,600                        | 3,100                                      | 2,900                     | 13%  |
| Outflows   | Subsurface Outflow  | 100                             | 100  | 100                       | 1%  | 100                          | 100  | 100                       | <1%  |
|  | Discharge to Creeks   | 25,600                          | 14,600                                     | 19,400                    | 87%   | 25,800                       | 15,000                                     | 19,700                    | 87%  |
|  | Outflow Totals  | 28,300                          | 17,600                                     | 22,300                    |   | -2,600                       | -3,100                                     | 22,700                    |  |
| Storago  | Average Annual Change in Storage                                    | 7,400                           | -6,400                                     | -500                      | -   | 2,600                        | -3,100                                     | -300                      | -  |
| Storage  | Cumulative Change in Storage  | -                               | -  | -24,000                   | -   |                              |  | -16,300                   | -  |

#### Table 4-5. Baseline and 710 AFY Purified Wastewater Recharge Project Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

| Water Budget<br>Components<br>Average Total for Water Budget Period in<br>parenthesis (AF) |   | 710 AFY Injection<br>2020-2072 |                       |                    |                   |  |  |
|--|---|--------------------------------|-----------------------|--------------------|-------------------|--|--|
|  |   | Santa<br>Margarita<br>Aquifer  | Monterey<br>Formation | Lompico<br>Aquifer | Butano<br>Aquifer |  |  |
| Precipitation Recharge   |   | 5,700                          | 1,300                 | 900                | 3,600             |  |  |
|  | Subsurface Inflow   | 0                              | 0                     | 0                  | 90                |  |  |
| Inflows  | Return flows (System Losses, Septic<br>Systems, Quarry, Irrigation) | 500                            | 200                   | 200                | 150               |  |  |
| mnows  | Streambed Recharge  | 1,600                          | 800                   | 400                | 3,330             |  |  |
|  | Flow from Other Aquifers  | 3,300                          | 600                   | 2,300              | 1,160             |  |  |
|  | Inflow Totals   | 7,800                          | 2,500                 | 2,800              | 7,800             |  |  |
|  | Groundwater Pumping   | 900                            | 100                   | 1,400              | 520               |  |  |
|  | Subsurface Outflow  | 0                              | 0                     | 0                  | 100               |  |  |
| Outflows   | Discharge to Creeks   | 6,100                          | 2,100                 | 1,500              | 6,920             |  |  |
|  | Flow to Other Aquifers  | 4,400                          | 700                   | 1,500              | 860               |  |  |
|  | Outflow Totals  | 8,000                          | 2,500                 | 3,500              | 7,900             |  |  |
| Storage  | Average Annual Change in Storage                                    | -200                           | 0                     | -700               | -100              |  |  |
| Storage  | Cumulative Change in Storage  | -9,300                         | -1,600                | -3,000             | -3,400            |  |  |

#### Table 4-6. 710 AFY Purified Wastewater Recharge Project Groundwater Budget by Aquifer

\*Small discrepancies between total inflow and outflow may occur due to rounding

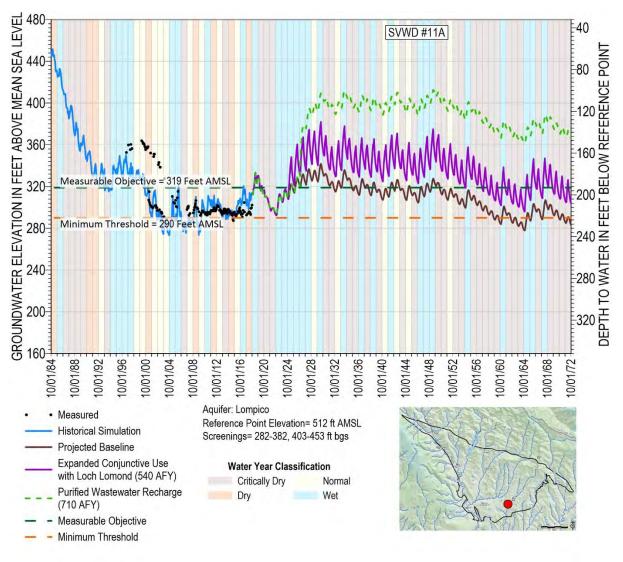


Figure 4-6. SVWD #11A Simulated Groundwater Levels (Lompico Aquifer)

## 4.5.7 Legal Authority

California state law gives water districts the authority to take actions necessary to supply sufficient water for present or future beneficial use. Land use jurisdictions have police powers to develop similar programs. The Sustainable Groundwater Management Act of 2014 grants SMGWA legal authority to pass regulations necessary to achieve sustainability. Water use efficiency projects make use of preserving existing sources already within each member agency's specific system to which each agency already has rights.

## 4.5.8 Estimated Costs and Funding Plan

Projects included in this subsection require new infrastructure such as pipelines, interties, pump stations, injection wells, and new treatment facilities. Costs associated with the new infrastructure would be funded through a combination of increased operating revenue and outside funding sources. Potential outside funding sources could include IRWM Grant Programs, Sustainable Groundwater Management Grant Program, State Revolving Fund low interest loans, USDA grants and/or low interest loans, or USBR Drought Resiliency and/or Title XVI Recycled Water. The significant cost of the projects in this tier will require multi-agency collaboration, plus substantial outside funding to make them financially feasible.

A summary of costs is presented in Table 4-7. Other project related costs presented below include engineering, permitting, land acquisition, environmental, special studies, legal, water use rights, and other in-direct costs. Cost estimates were prepared to AACE Estimate Class 5 intended for conceptual and planning level uses.

| Project  | Capital<br>Construction<br>Cost | Other Project<br>Related Cost | Total Capital<br>Cost | Annual O&M<br>Costs |
|--|---------------------------------|-------------------------------|-----------------------|---------------------|
| Purified Wastewater Recharge in<br>Scotts Valley Area of the Basin (710 –<br>1,500 AFY Treated at an Existing<br>Facility Outside of the Basin) <sup>1</sup> | \$61.4 M                        | \$46.1 M                      | \$107.5 M             | \$2.6 M             |
| Purified Wastewater Recharge in<br>Scotts Valley Area of the Basin (3,500<br>AFY Treated at a New Facility inside<br>the Basin)                              | \$167.9 M                       | \$126 M                       | \$293.9 M             | \$5.9 M             |
| Purified Wastewater Augmentation at Loch Lomond  | \$117.2 M                       | \$76.1 M                      | \$193.3 M             | \$7.5 M             |

#### Table 4-7. Group 2, Tier 3 Estimated Project Costs

<sup>1</sup> Costs are shown for the larger 1,500 AFY project. The smaller 710 AFY project is estimated at \$97.9 million in total costs with \$2.1 million in annual O&M.

## 4.5.9 Management of Groundwater Extractions and Recharge

Two potential projects included in Tier 3 of Group 2 have the potential to impact groundwater quality by recharging purified wastewater into groundwater. To ensure a project does not degrade groundwater quality, the project proponent of a groundwater recharge project using purified wastewater must submit an antidegradation analysis to the CCRWQCB with the report

of waste discharge to demonstrate compliance with the State's Antidegradation Policy. The antidegradation study needs to consider project impacts on the fate and transport of existing contaminant plumes causing contamination of previously unimpacted wells or surface water, and changes to the geochemistry of an aquifer thereby causing the dissolution of metals from the geologic formation into groundwater.

SWRCB approved projects are required to meet the following criteria (SWRCB, 2018):

- Compliance with regulations related to purified wastewater for groundwater recharge projects, including monitoring requirements for priority pollutants contained in California Code of Regulations, title 17 and California Code of Regulations, title 22 (including subsequent revisions), and recommendations by the SWRCB for the protection of public health pursuant to Water Code section 13523.
- Implementation of a monitoring program for CECs that is consistent with the SWRCB's Water Quality Control Policy for Recycled Water and any additional recommendations from the SWRCB.

Furthermore, a feasibility study needs to identify if beneficial groundwater users may be impacted by the project and whether groundwater quality minimum thresholds (drinking water standards) may be exceeded at RMPs. With potential projects targeting the Lompico aquifer in Scotts Valley, only municipal beneficial users of groundwater may be directly impacted by degraded groundwater quality in the Lompico aquifer. There are very few private domestic wells in the area with a potential to be impacted by degraded groundwater quality because residents of the City of Scotts Valley and Mount Hermon are supplied municipal water by SLVWD, SVWD, and the MHA. Private wells outside of the City limits and the DAC (8 miles from Scotts Valley) will not be impacted because they are hydraulically upgradient of where projects may take place.

Santa Margarita aquifer quality has a potential to be impacted by raising groundwater levels in the Lompico aquifer. Model simulations show increasing Lompico aquifer groundwater levels raise Santa Margarita aquifer groundwater levels because induced recharge is reduced through the Santa Margarita aquifer. Higher Santa Margarita aquifer groundwater levels have a potential to mobilize existing south Scotts Valley VOC contaminant plumes. Beneficial uses that may be impacted if groundwater is degraded by mobilized plumes in the Santa Margarita aquifer include baseflows to Bean Creek and groundwater extraction from wells screened in the Santa Margarita aquifer located between the plumes and Bean Creek.

All water injected will be metered and subject to reporting to the CCRWQCB, as well as to the SMGWA to be included in the GSP's Annual Reports. Monitoring wells associated with the project proponent's permit requirements will monitor groundwater quality changes from the

project. Some of the monitoring wells may be included as RMPs in future updates to the GSP. Extractions to recover water stored for drought supply will be metered and accounted for separately from native groundwater extractions. Data collected as part of recharge operations will create a record of changes in groundwater levels and quality by the project and will be used to evaluate project impacts on all beneficial users of groundwater and its contribution to achieving sustainability.

# 4.6 Identified Projects and Management Actions Requiring Future Evaluation (Group 3)

If Group 2 projects are deemed infeasible or anticipated outcomes change, SMGWA may look to Group 3 projects to meet SMGWA sustainability goals. The level of detail provided for Group 3 is significantly less detailed than Groups 1 and 2 because the activities listed have not yet been seriously considered for implementation.

## 4.6.1 SLVWD Olympia Groundwater Replenishment

The Olympia groundwater replenishment project is a potential aquifer replenishment project in SLVWD's North System. Injection wells at the Olympia wellfield would be used to replenish the Santa Margarita aquifer with treated surface water from available winter flows. The winter surface water flows available for replenishment would be those greater than ongoing operations, water rights, and fish flows.

Since the Olympia area Santa Margarita aquifer is a major contributor to baseflow in Zayante Creek, the project could only provide for operational storage for one season rather than as a drought reserve. It is unknown currently what the losses to baseflow would be as groundwater modeling of the project has not been undertaken.

Replenishment of the Santa Margarita aquifer in this area may be needed in the future if groundwater extraction in the area caused significant and unreasonable surface water depletions or chronic lowering of groundwater levels. Currently, there is some slight long-term declines in groundwater levels in the Olympia area.

Similar to the projects presented in the previous Sections 4.3.1.2 and 4.3.1.3, replenishing the Olympia wellfield area would be sourced by excess surface water in the North System and Felton System. If the Expanded Conjunctive Use project (Phase 1) and Inter-District Conjunctive Use project with Loch Lomond (Phase 2) are implemented and all available excess surface water is used by those projects, the Olympia Groundwater Replenishment project would not have source water. It is therefore considered an alternative project that would only be needed if

groundwater extraction in the area caused significant and unreasonable surface water depletions or chronic lowering of groundwater levels.

Use of excess surface water for replenishment would directly recharge groundwater and increase groundwater levels instead of indirect or in-lieu passive recharge from conjunctive use presented in Sections 4.3.1.2 and 4.3.1.3. In addition to increasing groundwater storage in the Santa Margarita aquifer through direct recharge, a portion of the replenished water will discharge to creeks as baseflow.

## 4.6.2 Public/Private Stormwater Recharge and Low Impact Development

This project includes, where feasible, installation of small to medium scale, 10 AFY to 1,000 AFY per site, facilities to capture stormwater to recharge the Santa Margarita aquifer through surface spreading and/or constructed dry wells. Preliminary siting of such facilities could be within the Lockhart Gulch area where stormwater runoff is currently diverted, near an existing detention basin on Marion Avenue, or one of several previously disturbed sites in public ownership or on property owned by the Santa Cruz Land Trust. Benefits would be location dependent but would likely locally increase groundwater levels around the recharge site and increase Santa Margarita aquifer baseflows to creeks. If stormwater recharge location can be found in the Camp Evers area where the Monterey Formation is absent, it will also benefit the Lompico aquifer underlying the Santa Margarita aquifer. While low-impact development projects do have positive impacts on basin recharge their individual flow contributions are typically small due to their limited footprints.

## 4.6.3 Enhanced Santa Margarita Aquifer Conjunctive Use

This conceptual conjunctive use operational strategy builds on Phase 1 and 2 Expanded Conjunctive use projects described in Section 4.3.1.2. and 4.3.1.3. Its objective is to maximize the conjunctive use of the Santa Margarita and Lompico aquifers based on wet and dry years.

It is proposed that SLVWD extract from the Santa Margarita aquifer (Olympia and Quail Hollow wellfields) instead of its Pasatiempo wells extracting from the Lompico aquifer in years when the Santa Margarita aquifer has high groundwater levels. This allows the SLVWD Pasatiempo wellfield to provide for in-lieu recharge of the Lompico aquifer. In dry years, when Santa Margarita aquifer groundwater are lowered in response to reduced recharge from rainfall and impacting baseflows to creeks, SLVWD's Santa Margarita aquifer wells are rested by extracting instead Lompico aquifer groundwater recharged in the wet years.

The anticipated benefits of operating Santa Margarita and Lompico aquifer extractions in this way are that it maximizes the storage capacity of the Santa Margarita aquifer, operating it much

like a surface reservoir. The expectation is that Santa Margarita aquifer groundwater will be available in the critical high water demand late summer and fall months when surface water is less available thereby maximizing conjunctive of the Lompico aquifer. By eliminating or reducing pumping from the SLVWD's Santa Margarita aquifer wellfields in drought years, groundwater that would have been pumped can remain in the aquifer to support creek baseflows. It also provides SLVWD with drought storage in the Lompico aquifer when groundwater levels in its Santa Margarita aquifer wells are too low to pump. There are also potential benefits to SVWD and the City of Santa Cruz.

Groundwater modeling of this operational concept will be needed to determine if it is feasible given climate change is expected to result in more dry years than wet years, and that the wet years will be wetter than historically experienced. Understanding potential impacts on the Santa Margarita aquifers contribution to creek baseflow and fate of the groundwater stored in the Lompico aquifer will also be important factors in determining its feasibility.

## 4.6.4 SLVWD Quail Hollow Pumping Redistribution

This project would add a new well within the SLVWD's system in order to redistribute pumping at the Quail Hollow area. SLVWD operates and maintains 2 active groundwater extraction wells in the Quail Hollow area which were constructed in the early 2000s. Prior to 1995, SLVWD operated wells at 3 additional locations in the Quail Hollow area. SLVWD plans to construct a third Quail Hollow extraction well to provide needed redundancy, additional capacity, and redistribute pumping in the area. Redistribution will help address drawdown impacts that may negatively affect some GDEs.

Wells sites in the vicinity of Quail Hollow Ranch are being considered to minimize potential interference with the two active Quail Hollow extraction wells with the intent of widening and reducing the depth of the pumping cone of depression caused by the existing wells.

## 4.6.5 Santa Margarita Aquifer Private Pumpers Connect to Public Water System

Public water systems operated by SMGWA member agencies could be expanded to incorporate parcels or developments dependent on private wells extracting from the Santa Margarita aquifer. A project of this nature would only be considered if it were found that private pumping was impacting surface water sources, if there was concern about shallower private wells going dry, or if there are climate change impacts not accounted for in current models. If this were the case, some parcels or developments could choose to be connected to the nearest public water system.

Preliminary analysis undertaken as part of GSP development using the groundwater model indicates that private pumping is not causing significant depletion of interconnected surface

water and so this is not a necessary project. Additionally, connecting rural parcels to a water system will require significant additional infrastructure for minimal benefit given the size and relatively low population density of the region.

## 4.6.6 Direct Potable Reuse

Current California regulations do not allow direct potable reuse (DPR). DPR is the purposeful introduction of advanced treated wastewater into a drinking water supply, typically upstream of a drinking WTP or directly into the potable water supply distribution system downstream of a WTP. Unlike indirect potable reuse projects, there is no environmental buffer that limits the capacity of a DPR project.

The report entitled "A Proposed Framework for Regulating Direct Potable Reuse in California" was released by the SWRCB in April 2018 and identifies key research areas to fill the identified knowledge gaps prior to the adoption of water recycling criteria for DPR through raw water augmentation by December 2023 (per AB 574). Given the outcome of the framework and interest in potable reuse statewide, raw water blending should continue to be tracked as a potential long-term strategy to maximize reuse and reduce ocean discharge. In general, future feasibility of the technology will be tied to overcoming the perception that there are public health issues associated with using wastewater as a source water for drinking water supplies.

## 4.6.7 Groundwater Use Restrictions

SGMA grants the SMGWA the authority to restrict pumping if the need or situation arises. At the time of submission of this GSP, pumping curtailment or restrictions are not currently being considered. However, should a future extreme scenario arise where the SMGWA fails to reach sustainability, the SWRCB will most likely enforce pumping restrictions as a management action to achieve sustainability.

For the purpose of the GSP, pumping restrictions are defined as reductions or limitations in the amount of water a current or future groundwater user can pump from the Basin. This would be applied in the case of a situation where implemented projects and management actions are insufficient to reach and/or maintain sustainability and one or more sustainability indicator is forecast to fall below minimum thresholds by 2042. Under such a curtailment scenario, the SMGWA would determine the amount of water that affected groundwater beneficial users could pump sustainably, and the pumpers would be required to reduce their groundwater extraction to that allocation. All pumpers subject to allocations and restriction would be required to be metered.

Should this dire option need to be considered at some point in the future, considerable technical work, discussion, and stakeholder input would be needed for the SMGWA to define the policies and procedures required to implement groundwater pumping restrictions.

## 4.6.8 Scotts Valley Non-Potable Reuse

Recycled water has been available for use in the City of Scotts Valley since 2002. Its availability increased steadily through expansion of the distribution system and the addition of service connections.

In 2021, the City of Scotts Valley is planning to conduct a study of potential upgrades or replacement projects for its existing Wastewater Recovery Facility. The full range of options has yet to be identified at the time of writing this GSP, however, it is anticipated to include looking at alternatives such as refurbishment of the existing treatment plant technology, upgrading to new technology such as membrane bioreactors, or other opportunities. Part of this study will be to review other reuse and system expansion opportunities for adjacent water agencies such as the City of Santa Cruz or Soquel Creek Water District. Recycled water demand for irrigation primarily occurs in the summer months. SVWD provides recycled water for use by irrigation at parks, schools, homeowners associations, landscaped medians, and businesses. Recycled water use has tapered off in the last decade and has historically been climate dependent with higher usage during periods of reduced rainfall. While additional customers have been connected to the recycled water distribution system, overall demand has not increased significantly. Expansion of the system is currently limited by the economics of large capital costs required to connect a limited number of additional customers.

# 5 GROUNDWATER SUSTAINABILITY PLAN IMPLEMENTATION

This section describes how the SMGWA's GSP will be implemented. It serves as an initial roadmap for addressing GSP implementation activities between 2022 and 2042 but focuses on implementation activities to be completed between 2022 and 2026, prior to the GSP's first 5-year update. It also provides an estimate of the cost to implement the GSP over the next 5 years (Table 5-1) and how the SMGWA plans to meet those costs.

In Table 5-1 annual costs are multiplied by 5 to arrive at the 5-year cost that is included in the total. Annual costs are directly related to work that needs to be done consistently to meet the requirements of SGMA. Items listed as lump sum are one-time costs that are not multiplied and are carried forward to the total 5-year cost. Annualized costs over the 5-year period are also provided in Table 5-1. It is important to note that not all lump sum costs will be required in the first year of the 5-year implementation period, but for cost estimating purposes, are anticipated before the first GSP 5-year update.

This implementation plan is based on the current understanding of Basin conditions described in Section 2 and the monitoring networks summarized in Section 3, and conceptual nature of Group 2 and 3 potential projects and management actions for achieving groundwater sustainability described in Section 4. Understanding of groundwater conditions and the specific details of projects and management actions will evolve over time based on future data collection, model analysis, and stakeholder input. New understanding about the Basin and how it responds to implemented projects and management actions may change the course of SMGWA activities, which is the reason this section focuses on the next 5 years.

Each of the line items in Table 5-1 correspond to the 8 GSP implementation activities described in the subsections that follow. Appendix 5A contains a more detailed explanation of how the costs are estimated, which activities are currently being performed by the SMGWA and cooperating agencies, and which are new activities required under SGMA and the contents of the GSP. More accurate costs will be brought to the Board in the form of the annual budget for approval.

|   | Categories and Tasks  | Annual<br>Cost   | Lump<br>Sum Items | 5-year<br>Total | Annualized<br>Cost<br>(5 years) |  |
|---|---|--|-------------------|-----------------|---------------------------------|--|
| 1 | Agency Membership and Funding Structure<br>Evaluation                                       | To be accomplished in Fiscal Year 2022 and included in<br>Fiscal Year 2022 budget    |                   |                 |                                 |  |
|   | Administrative and Business Operations  |  |                   |                 |                                 |  |
|   | Administrative and Planning Coordination  | \$100,000  | \$0               | \$500,000       | \$100,000                       |  |
|   | Treasurer Services  | \$10,000   | \$0               | \$50,000        | \$10,000                        |  |
|   | Legal Services  | \$12,000   | \$0               | \$60,000        | \$12,000                        |  |
|   | Communication and Outreach  | \$20,000   | \$0               | \$100,000       | \$20,000                        |  |
| 2 | Audit Services  | \$9,000  | \$0               | \$45,000        | \$9,000                         |  |
|   | Software and Licenses   | \$2,500  | \$0               | \$12,500        | \$2,500                         |  |
|   | Memberships   | \$2,100  | \$0               | \$10,500        | \$2,100                         |  |
|   | Meetings and Travel   | \$5,000  | \$0               | \$25,000        | \$5,000                         |  |
|   | Insurance   | \$1,200  | \$0               | \$6,000         | \$1,200                         |  |
|   | Supplies and Equipment  | \$1,000  | \$0               | \$5,000         | \$1,000                         |  |
|   | Technical Support and Consultation  |  |                   |                 |                                 |  |
| 3 | Groundwater Model Simulations and Updates   | \$15,000   | \$0               | \$75,000        | \$15,000                        |  |
|   | Consultants As-Needed Technical Support   | \$15,000   | \$0               | \$75,000        | \$15,000                        |  |
|   | Monitoring & Reporting  |  |                   |                 |                                 |  |
|   | Groundwater Level Monitoring  | \$8,000  | \$0               | \$40,000        | \$8,000                         |  |
|   | Interconnected Surface Water Monitoring: Streamflow   | \$40,000   | \$0               | \$200,000       | \$40,000                        |  |
| 4 | Interconnected Surface Water Monitoring: 5-Year<br>Vegetation Vigor                         | \$0  | \$5,000           | \$5,000         | \$1,000                         |  |
|   | Interconnected Surface Water Monitoring: GDEs   | \$5,000  | 0                 | \$25,000        | \$5,000                         |  |
|   | Annual Reports  | \$45,000   | \$0               | \$225,000       | \$45,000                        |  |
|   | GSP 5-year Update   | \$0  | \$100,000         | \$100,000       | \$20,000                        |  |
| 5 | Non-De Minimis Metering Program   | \$2,000  | \$5,000           | \$15,000        | \$3,000                         |  |
| 6 | Address Data Gaps in the Hydrogeological Conceptual Model, Under and the Monitoring Network |  |                   | Groundwater     | Conditions,                     |  |
|   | Streamflow Gage on Carbonera Creek  | \$0  | \$15,000          | \$15,000        | \$3,000                         |  |
| 7 | Data Management System  | \$40,000   | \$0               | \$200,000       | \$40,000                        |  |
| 8 | Evaluate, Prioritize, and Refine Projects and<br>Management Actions                         | Funded by individual agencies sponsoring specific<br>projects and management actions |                   |                 |                                 |  |
|   | Contingency (10%)   | \$33,280   | \$12,500          | \$178,900       | \$35,780                        |  |
|   | TOTAL   | \$366,080  | \$137,500         | \$1,967,900     | \$393,580                       |  |

#### Table 5-1. Santa Margarita Groundwater Agency 5-Year Estimated Costs For GSP Implementation

# 5.1 Implementation Activity 1: Agency Membership and Funding Structure Evaluation

The SMGWA is organized as a JPA by and between 3 public agencies: SLVWD, SVWD and the County. The water districts are the Basin's principal water purveyors, while the County oversees the well permitting process and represents non-municipal pumpers. The SMGWA member agencies agreed to jointly develop this GSP and fund the required activities during the GSP development period. However, it is appropriate and prudent for the SMGWA to evaluate expanding the agency's membership and funding structure. This activity will determine the most effective and equitable approach going forward with GSP implementation starting after the GSP is submitted to DWR by January 31, 2022. No cost estimate is included in Table 5-1 for reviewing and making appropriate changes to agency membership and funding structure because it is anticipated that the activity will be completed in Fiscal Year 2022 and funded under the approved Fiscal Year 2022 budget.

## 5.2 Implementation Activity 2: Administrative and Business Operations

This category includes various activities in support of the SMGWA, including administrative and planning coordination, Board support, legal and audit services, communication and outreach, and miscellaneous services and supplies. Estimated costs to cover these expenses are provided in Table 5-1.

This category broadly includes various management, planning and programmatic support tasks to the SMGWA for ongoing GSP and SGMA related requirements. The SMGWA has used a collaborative staffing model since it was formed in 2017 whereby cooperating agencies participating in Basin management through the SMGWA do so as part of their internal budgets and not that of the SMGWA. Staff from cooperating agencies provide management, administrative and support services to the agency. For the SMGWA to fund agency staff time, the SMGWA bylaws would need to be revised.

Outside vendors and consultants are retained to perform specialized activities such as technical work, legal counsel, financial audit, facilitation, public outreach, and grant administration. As the SMGWA shifts from GSP development into implementation starting in 2022, administrative support needs will be evaluated to determine the appropriate level of service and structure. It is anticipated staffing needs will be assessed annually during the early years of GSP implementation as a better understanding of the agency's needs is developed.

The SVWD Finance Manager serves as SMGWA Treasurer and is responsible for the financial and accounting activities of the SMGWA. The SVWD has been providing administrative staff

support to SMGWA with a half-time employee position designated for this purpose. Considering that in the future, the scope and frequency of activities for the agency will change notably, the appropriate level and method of providing administrative services will need to be assessed.

Community outreach activities will also transition from awareness building and education about SGMA, SMGWA, and the Basin, to providing more routine updates on the implementation efforts of the GSP and communication on Basin conditions. Some of the activities can be achieved under the administration function while others require subject matter expert services.

# 5.3 Implementation Activity 3: Technical Support and Consultation

This category includes activities by technical consultants in support of implementing the GSP. It includes ongoing improvements and use of the groundwater model to evaluate impacts from projects and management actions on groundwater conditions, and as needed-technical support not related to the groundwater model. Estimated costs to cover these tasks are presented in Table 5-1.

## 5.3.1 Groundwater Model Simulations and Updates

The Basin groundwater model helps inform development of projects and management activities, and ongoing performance assessment of the GSP's SMC. Periodic updates to the groundwater model are required to continue to refine and improve its capabilities and maintain ongoing functionality. This includes incorporating new model tools and features, aquifer parameters, refining of climate change projections, and related work to support ongoing simulations of projects and management actions. The estimated cost of this task is provided in Table 5-1.

## 5.3.2 Consultants As-Needed Technical Support

It is anticipated the SMGWA will have a need for technical support to inform Basin management. The estimated \$15,000 per year for this activity included in Table 5-1 covers general as-needed costs that are not project specific. Examples of as-needed support include assistance with the DMS, collate and upload seasonal high and low (at a minimum) groundwater elevation data to the online SGMA portal as required by the SGMA, periodic SMGWA requests for information, attending SMGWA Board meetings when requested, and providing ongoing updates on SGMA related activities by the DWR and others.

There may be times when a defined project requires consultant support. Specific needs beyond what is included in the 5-year cost estimate provided in Table 5-1 are yet to be identified and are not included in the estimate. Examples of technical consultant support for potential future projects are hydrogeologic technical support (not groundwater model specific), economic (e.g.,

cost-benefit analysis), programmatic assessment of funding mechanisms, supplemental studies to address data gaps, vulnerability assessments for climate change, and additional assessment of managed aquifer recharge opportunities.

# 5.4 Implementation Activity 4: Monitoring and Reporting

One of the primary ongoing functions of GSP implementation is data collection and its evaluation, comparison of data against SMC, and reporting of groundwater conditions. The SMGWA will either contract consultants, negotiate agreements with agencies, and/or hire staff to implement the GSP's monitoring and reporting tasks. Cooperating agencies will provide the monitoring data they collect from their existing monitoring networks as part of their ongoing operations. Costs for monitoring and reporting are included in Table 5-1.

## 5.4.1 Monitoring

The SMGWA's monitoring program is described in Section 3.3. Individual member agencies will continue to collect the same data from their monitoring networks as they have prior to the GSP to inform management and operation of their respective water supplies. It likely that costs resulting from improvements to or expansion of existing monitoring networks necessary to evaluate progress towards sustainability, or otherwise added at the request of the SMGWA, will be funded by the SMGWA.

Groundwater level, groundwater quality, extraction, streamflow, and rainfall data collected by cooperating agencies will be uploaded semi-annually to the DMS described in Section 5.7. Data stored in the DMS will be downloaded by the consultant or SMGWA staff preparing the annual report and summarized in the required tables and figures to demonstrate that progress is being made toward sustainability in the Basin, as defined in Section 3. Cooperating agency uploads to the DMS will be coordinated with the requirement under SGMA for SMGWA to upload, at a minimum, seasonal high and low groundwater elevation data to the SGMA portal by January 1 and July 1 of each year.

## 5.4.2 Reporting

SGMA regulations require that the SMGWA submit regular reports to DWR documenting Basin conditions and progress toward sustainability. The costs to prepare the required reports are included in Table 5-1 and described below.

• Annual Reports. In accordance with SGMA Regulation §356.2, annual reports will be submitted to DWR starting on April 1, 2022. The purpose of the report is to provide

monitoring and total groundwater use data to DWR, compare monitoring data to SMC, and adaptively implement actions and projects to achieve sustainability.

- **5-Year GSP Update Reports.** Five-year GSP update reports will be provided to DWR starting April 1, 2027. The SMGWA will evaluate the GSP at least every 5 years to assess whether it is achieving its sustainability goals. The evaluation will include a description of significant new information that has been made available since GSP adoption or amendment and whether the new information or understanding warrants changes to any aspect of the plan.
- **GSP Amendments.** Although not required by SGMA regulations, the SMGWA may prepare amendment(s) to the GSP as the monitoring networks are refined and understanding of basin conditions are improved over time. The amendment does not need to correspond to the GSP's 5-year update if there is an urgent need to make a change to the GSP.
- 5.5 Implementation Activity 5: Implement Groundwater Extraction Metering for Non-*De Minimis* Extractors

The SMGWA will initiate a well metering program to collect volumes of non-*de minimis* groundwater extraction. These data will be used to assess and refine the sustainable yield calculation, which is used to define undesirable results related to the reduction of groundwater in storage sustainability indicator. The metering program will apply to all non-*de minimis* private pumping extracting more than 2 AFY and will be led by the County of Santa Cruz. Under the SGMA, private well owners who extract less than 2 AFY for domestic purposes (also called *de minimis* users), including individual water systems serving fewer than 5 connections, may not be required to meter their wells by the SMGWA. The SMGWA has no current plans to regulate or to charge a fee on either *de minimis* or non-*de minimis* private users. The SMGWA may evaluate these options as funding mechanisms in the future, with any fees that may be proposed being commensurate to the benefit received by *de minimis* and non-*de minimis* private users. Private users shall be engaged in this process.

Costs to implement the metering program are summarized in Table 5-1. The costs include program development including timeline, guidance documents, and outreach; coordination of program set-up and implementation; participant tracking; and coordination of annual reporting by the participants. The SMGWA will initiate planning to develop the program in 2022 and aim to implement it within 2 years. It is anticipated the non-*de minimis* users will be responsible for all costs related to the purchase, installation, calibration, and operation of the meters as well as annual reporting to the SMGWA.

# 5.6 Implementation Activity 6: Address Data Gaps in the Hydrogeological Conceptual Model, Understanding of Groundwater Conditions, and the Monitoring Network

Section 2 identifies several data gaps related to the HCM and groundwater conditions. There are areas of the Basin with limited to no data available to develop the HCM and calibrate the groundwater model. Data collection during GSP implementation will be used to refine the HCM for better groundwater management in the following areas:

- 10. Communities where there are higher concentrations of private domestic *de minimis* wells pumping from either the Santa Margarita aquifer or Monterey Formation
- 11. The Butano aquifer where it is pumped at depths more than 1,000 feet by SVWD
- 12. Areas where shallow groundwater is connected to surface water and groundwater pumping may be causing depletion of surface water

In 2020, the SMGWA was awarded a Round 3 Water Quality, Supply, and Infrastructure Improvement Act of 2014 (Sustainable Groundwater Planning Grant Program) grant, administered by the California Department of Water Resources. In July 2021, a project funded by this grant will commence to expand the Basin's monitoring network through the installation of 8 new monitoring wells to fill the data gaps described above and described in more detail in Section 3.3.4.1.

Collection of additional hydrogeologic data during well installation of the 8 new monitoring wells, as well as their ongoing monitoring during GSP implementation will help the SMGWA improve Basin characterization. During drilling activities, groundwater level and water chemistry data will be collected, and drill cuttings will be examined to determine depths to the top of various geologic formations and the presence of sandy layers most suitable for aquifers. Gathering more lithologic and hydrostratigraphic data will help map the lateral and vertical extent, and aquifer characteristics of the principal aquifers and other formations with greater resolution. New information will further inform understanding of groundwater levels in parts of the Basin where no historical data exist and can be used to improve model calibration in those areas.

**Groundwater Level Spatial Data Gaps Near Groundwater Pumping**: Spatial data gaps are identified in areas pumped exclusively by *de minimis* and small water systems that lack historical groundwater level monitoring and hydrogeologic data. These data gaps will be addressed by installation of 4 new monitoring wells screened in targeted aquifers to collect groundwater

levels: 1 well in the Santa Margarita aquifer, 2 wells in the Monterey Formation, and 1 well in the deep Butano aquifer.

**Groundwater Level Spatial Data Gaps Near Interconnected Creeks:** Spatial data gaps are identified in areas that have interconnected surface waters supported by aquifers pumped by municipal and private extractors, and with limited aquifer-specific groundwater level monitoring. In order to address these data gaps, 4 new monitoring wells will be installed with screen intervals in the aquifers underlying interconnected creeks. These wells will supplement the 2 existing shallow monitoring wells near creeks that are included as RMPs for the depletion of interconnected surface water SMC. The new monitoring wells will include 4 wells in the Santa Margarita aquifer and 1 well in the Lompico aquifer.

**Localized Streamflow Monitoring Data Gaps**: During GSP development, streamflow monitoring data gaps were identified. To address the data gaps, 3 streamflow gauges were upgraded, and 2 new gauges were installed and calibrated early in 2021. The gauges are being monitored by the SMGWA and where possible will be paired with new monitoring wells to be constructed in 2022. There is one streamflow monitoring data gap of lower priority identified near Carbonera Creek which is not as connected to groundwater as most other creeks in the Basin and is therefore a lower priority to be addressed as funding becomes available.

# 5.7 Implementation Activity 7: Data Management System

As described in Section 3.3.3, the SMGWA, Santa Cruz Mid-County Groundwater Agency (MGA), and County of Santa Cruz have established a regional DMS to upload, store, and review data collected by the GSP monitoring networks for the Santa Margarita and Santa Cruz Mid-County Basins. Having all groundwater related data in the DMS will streamline data collation while preparing GSP annual reports and 5-year updates. Ongoing costs to SMGWA, shared with the MGA, include fees for hosting, maintenance, and licensing of the WISKI DMS. Cooperating agencies that collect relevant data within the Basin will be responsible for semi-annual uploads to the DMS.

## 5.7.1 Implementation Plans for Addressing Data Gaps

## 5.7.1.1 Groundwater Level Monitoring Network

The planning and construction of 9 new groundwater level monitoring wells will commence in July 2021. Estimated costs for the next 5 years are not included in Table 5-1 because the SMGWA has already been awarded DWR grant funding and has budgeted the required match. Given the need for landowner negotiations, and potential limitations on well construction during winter months, this project will be completed in 2022, after GSP adoption.

#### 5.7.1.2 Groundwater Storage Monitoring Network

In 2022, the SMGWA plans to implement a non-*de minimis* groundwater extraction metering program as described in Section 5.5 above. The more accurate groundwater pumping volumes generated from this program will be used to compile groundwater extraction data needed to assess whether the 5-year moving average Basin extraction is less than the sustainable yield which is used to determine reduction of groundwater storage undesirable results.

#### 5.7.1.3 Interconnected Surface Water Monitoring Network

Four new monitoring wells, as part of the 9 new wells described in Section 5.7.1.1, will be completed in 2022 to improve understanding of surface water and groundwater interactions, to improve the groundwater model simulations of and surface water interactions, and to become RMPs for the depletion of interconnected surface water indicator. A cost estimate for the new wells is not included in Table 5-1 because the SMGWA has already been awarded a DWR grant and has budgeted the required match. The first GSP 5-year update will include analyses on the new well groundwater level data recorded by data loggers adjacent to gauged streamflow, accretion studies, and GDE monitoring. Based on findings in that first GSP 5-year update, additional monitoring locations may be identified.

In addition, either a new stream gage will be installed, or an old gage will be reestablished on Carbonera Creek within the first 5 years of GSP implementation. The SMGWA's estimated costs to install, calibrate and maintain 1 streamflow gage are presented in Table 5-1. This estimate includes one-time costs related to the initial establishment of the new station. The cost estimate includes planning, site selection, design specifications, and related pre-installation tasks. It includes the cost to install monitoring instrumentation, conduct surveys and related work to establish each monitoring site, develop rating curves to establish a stream stage-discharge relationship, routine data collection, and station maintenance. The assignment of roles and responsibilities (consultants and agency staff) will be evaluated as GSP implementation proceeds.

# 5.8 Implementation Activity 8: Evaluate, Prioritize, and Refine Projects and Management Actions

Table 5-1 does not include SMGWA costs for evaluating, prioritizing, and refining projects and management actions. This is because individual cooperating agencies will principally lead efforts on evaluating projects and management actions, but may and are encouraged to collaborate with each other on feasibility studies when practical. Project implementation will likely involve partnerships between interested parties and benefiting agencies.

Projects and management actions are needed to achieve the SMGWA's sustainability goals and improve individual agency water supply reliability. The Mount Hermon / South Scotts Valley subarea is targeted for projects that increase groundwater levels in the Lompico aquifer where lowered groundwater levels still occur. Historical groundwater level declines have been mitigated by water use efficiency programs and use of recycled water for non-potable uses, However, additional projects are needed to achieve the SMGWA's sustainability goals under a projected drier climate.

Before cooperating agencies can begin pilot studies and develop project designs, further study of project feasibility from a technical and operational perspective must be completed. Cooperating agencies will be examining several alternatives in parallel to ensure sufficient projects and actions to account for the level of uncertainty in the Basin's HCM. Refinement of projects and management actions will occur simultaneously with refinement of the funding mechanism that supports them.

Activities that will take place during the first 5 years of implementation include:

- Reaching agreements between cooperating agencies to refine project descriptions
- Clarifying water rights for recharge opportunities and water transfers
- Using the groundwater model for evaluating how those projects improve groundwater conditions in relation to SMCs
- Identifying synergistic infrastructure that would allow different projects to complement each other, facilitating easier adaptive management of projects over time, if necessary
- Applying for change of diversion or change of timing on water rights, as necessary
- Refining capacities of proposed projects
- Refining costs of proposed projects based on evaluations discussed above
- Agreeing to preliminary cost share options based on refined costs
- If projects are adequately defined, producing preliminary design of projects
- Completing pilot testing of the top projects to confirm their feasibility for providing anticipated benefits without causing negative impacts to the Basin and its beneficial users
- Initiating environmental permitting for projects, as necessary

In general, the process to complete a project from inception to implementation can take 5 to 10 years. Figure 5-1 shows the steps that will be taken to complete projects found to be feasible. Projects that rely more on existing infrastructure will be completed closer to the 5-year time

frame, but projects with many miles of pipeline, pump stations, and new treatment facilities will take closer to 10 years to complete.

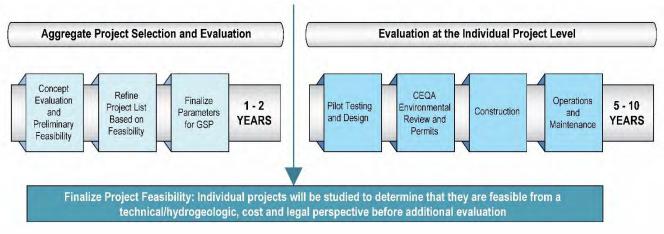


Figure 5-1. Project Development Process

# 5.9 Financial Reserves and Contingencies

Prudent financial management prescribes that the SMGWA carry a general reserve in order to manage cash flow and mitigate the risk of expense overruns due to unanticipated expenditures. General reserves have no restrictions and the ending balance in cash reserves becomes the beginning balance for the next fiscal year.

The SMGWA Treasurer, responsible for overseeing the financial health of the agency, will advise the Board on the appropriate reserves and request a contingency amount as part of the budget adoption process. An initial contingency of 10% of the annual total cost is included in Table 5-1.

# 5.10 GSP Implementation Schedule

A general schedule showing the major GSP implementation activities and their estimated timelines during the first 5 years of GSP implementation is provided on Figure 4-1. Project and management actions summarized in Section 4 will have their own implementation timelines that would be determined after the project is deemed feasibility and funding is secured.

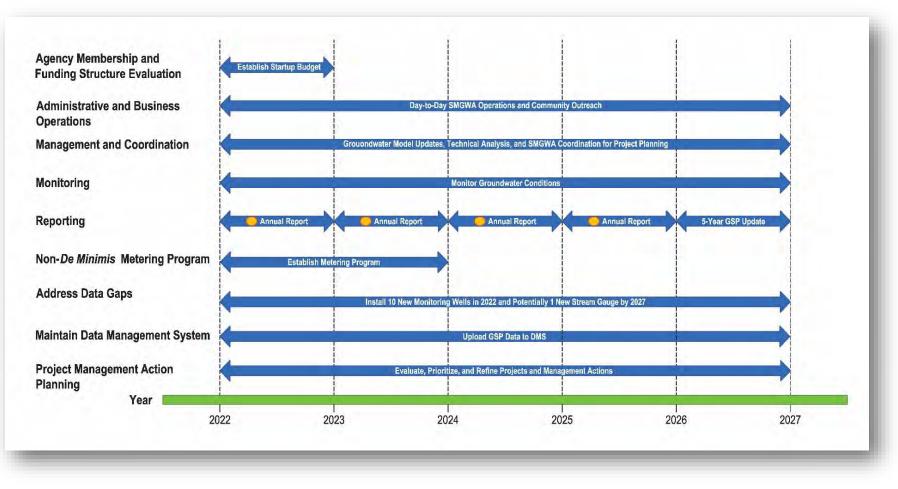


Figure 5-2. General Schedule of 5-year Implementation Plan

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# Appendix 1A Definition of SGMA and Groundwater Terms

## **Definition of SGMA and Groundwater Terms**

Aquifer – a geologic formation(s) that is water bearing; a geological formation or structure that stores and/or transmits water, such as to wells and springs. Use of the term is usually restricted to those water-bearing formations capable of yielding water in sufficient quantity to constitute a usable supply for people's needs.

**Aquifer (confined)** – soil or rock below the land surface that is saturated with water. There are layers of impermeable material both above and below it, and it is under pressure so that when the aquifer is penetrated by a well, the water will rise above the top of the aquifer.

Aquifer (unconfined) – an aquifer whose upper water surface (water table) is at atmospheric pressure, and thus is able to rise and fall.

Aquitard – a geologic formation or stratum that lies adjacent to an aquifer and that allows only a small amount of liquid to pass.

Artificial recharge – a process where water is put back into groundwater storage from surfacewater supplies such as irrigation, or induced infiltration from streams or wells.

**Best available science** – the use of sufficient and credible information and data, specific to the decision being made and the time frame available for making that decision that is consistent with scientific and engineering professional standards of practice.

**Best management practice** – a practice, or combination of practices, that are designed to achieve sustainable groundwater management and have been determined to be technologically and economically effective, practicable, and based on best available science.

**Conjunctive use** – the combined use of groundwater and surface water sources that optimizes the beneficial characteristics of each source.

**Data gap** – a lack of information that significantly affects the understanding of the basin setting or evaluation of the efficacy of GSP implementation, and could limit the ability to assess whether a basin is being sustainably managed.

*De minimis* extractor – a person who extracts, for domestic purposes, 2 acre-feet or less per year. SGMA does not authorize GSAs to require *de minimis* users to meter their wells.

**Department of Water Resources (DWR)** – State agency that oversees the implementation of SGMA.

Drawdown – a lowering of the groundwater surface caused by pumping.

**Evapotranspiration** – the process by which water is transferred from the land to the atmosphere by evaporation from the soil and other surfaces and by transpiration from plants.

**Groundwater** – water that exists underground in saturated zones beneath the land surface. The upper surface of the saturated zone is called the water table.

**Groundwater dependent ecosystem** – ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface.

**Groundwater flow** – the volume and direction of groundwater movement into, out of, or throughout a basin.

**Groundwater Sustainability Agency** (GSA) – 1 or more local agencies that implement the provisions of this part. For purposes of imposing fees pursuant to Chapter 8 (commencing with Section 10730) or taking action to enforce a GSP, groundwater sustainability agency also means each local agency comprising the groundwater sustainability agency if the GSP authorizes separate agency action.

**Groundwater Sustainability Plan** (GSP or Plan) – in groundwater basins designated by the Department of Water Resources (DWR) as critically-overdrafted high and medium priority, local public agencies and GSAs are required to develop and implement groundwater sustainability plans (GSPs) by January 31, 2020. All other groundwater basins designated as high or medium priority basins to be managed under a GSP by January 31, 2022.

**Hydraulic conductivity** – property of geologic materials that controls the ease with which groundwater flows through pore spaces or fractures. Higher hydraulic conductivity allows water to travel faster through geologic media. Units with very low hydraulic conductivity slow or may prevent groundwater flow. Hydraulic conductivity has units with dimensions of length per time (e.g., feet per day).

**Injection well** – an injection well is used to place fluid underground into porous geologic formations. These underground formations may range from deep sandstone or limestone to a shallow soil layer. Injected fluids may include water, wastewater, brine (salt water) or water mixed with chemicals.

**In-lieu use** – the use of surface water by persons that could otherwise extract groundwater in order to leave groundwater in the basin.

**Interconnected surface water** – surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted.

**Interim milestone** (IM) – a target value representing measurable groundwater conditions, in increments of 5 years, set by a groundwater sustainability agency as part of a GSP.

**Local agency** – a local public agency that has water supply, water management, or land use responsibilities within a groundwater basin.

**Management area** – an area within a basin for which the GSP may identify different minimum thresholds, measurable objectives, monitoring, or projects and management actions based on differences in water use sector, water source type, geology, aquifer characteristics, or other factors.

**Measurable objectives** – specific, quantifiable goals for the maintenance or improvement of specified groundwater conditions that have been included in an adopted GSP to achieve the sustainability goal for the basin.

**Minimum threshold** – a numeric value for each sustainability indicator used to define undesirable results.

**Monitoring well** – a well designed and installed to obtain representative groundwater quality samples and hydrogeologic information. Deep and shallow monitoring wells provide controlled access for sampling groundwater near an agricultural waste storage or treatment facility to detect seepage and monitor groundwater quality.

**Overdraft** – overdraft occurs when, over a period of years, more water is pumped from a groundwater basin than is replaced from all sources – such as rainfall, irrigation water, streams fed by mountain runoff and intentional recharge. While many of its individual aquifers are not overdrafted, California as a whole uses more groundwater than is replaced.

**Plan or GSP implementation** – an Agency's exercise of the powers and authorities described in the SGMA, which commences after an Agency adopts and submits a GSP or Alternative to the Department of Water Resources and begins exercising such powers and authorities.

**Plan manager** – an employee or authorized representative of an Agency, or Agencies, appointed through a coordination agreement or other agreement, who has been delegated management authority for submitting the GSP and serving as the point of contact between the Agency and the Department.

**Principal aquifers** – aquifers or aquifer systems that store, transmit, and yield significant or economic quantities of groundwater to wells, springs, or surface water systems.

Private pumpers – groundwater users operating their own wells outside of any water agency.

Recharge - water added to an aquifer. For instance, rainfall that seeps into the ground.

**Reference point** – a permanent, stationary and readily identifiable mark or point on a well, such as the top of casing, from which groundwater level measurements are taken, or other monitoring site.

**Representative monitoring point** – a monitoring site within a broader network of sites that typifies 1 or more conditions within the basin or an area of the basin.

**Seasonal high** – the highest annual static groundwater elevation that is typically measured in the Spring and associated with stable aquifer conditions following a period of lowest annual groundwater demand.

**Seasonal low** – the lowest annual static groundwater elevation that is typically measured in the Summer or Fall, and associated with a period of stable aquifer conditions following a period of highest annual groundwater demand.

**Storativity (or storage coefficient)** – the volume of water (e.g., cubic feet) released from aquifer storage per unit decline in hydraulic head in the aquifer (e.g., foot), per unit area of the aquifer (e.g., square feet). Storativity is a volumetric ratio and therefore unitless. A large value for storativity implies a highly productive aquifer. Storativity is applied only to aquifers under local or regional confinement; specific yield is a roughly equivalent measure of aquifer productivity in an unconfined aquifer.

**Specific yield** – the volume of water released from storage by an unconfined aquifer per unit surface area of aquifer per unit decline of the water table. Specific yield is a volumetric ratio and therefore unitless. Specific yield is used to characterize unconfined aquifers; high specific yield indicates a productive aquifer unit.

Surface water – water that is on the Earth's surface, such as in a stream, river, lake or reservoir.

**Sustainability goal** – the existence and implementation of 1 or more groundwater sustainability plans that achieve sustainable groundwater management by identifying and causing the implementation of measures targeted to ensure that the applicable basin is operated within its sustainable yield.

**Sustainability indicator** – any of the effects caused by groundwater conditions occurring throughout the basin that, when significant and unreasonable, cause undesirable results, as described in Water Code Section 10721(x).

**Sustainable Groundwater Management Act (SMGA)** – the SGMA provides a framework for sustainable management of groundwater supplies by local authorities. Recognizing that groundwater is most effectively managed at the local level, the SGMA empowers local agencies to achieve sustainability within 20 years. The SGMA establishes minimum standards for

sustainable groundwater management, improves coordination between land use and groundwater planning, provides state technical assistance, protects water rights, and creates a mechanism for state intervention if a local agency is not managing its groundwater sustainability.

**Sustainable Management Criteria** (SMC) – refers collectively to sustainability goal, undesirable results, minimum thresholds, interim milestones, and measurable objectives.

**Sustainable yield** – the maximum quantity of water, calculated over a base period representative of long-term conditions in the basin, and including any temporary surplus, that can be withdrawn annually from a groundwater supply without causing an undesirable result.

**Transmissivity** – a measure of how much water can be transmitted horizontally. It is derived from the hydraulic conductivity of an aquifer unit multiplied by its total thickness. High transmissivity units are very conductive to groundwater flow, very thick, or both. Transmissivity is usually expressed in units of length<sup>2</sup> per time, or occasionally as volume per length per time.

**Uncertainty** – a lack of understanding of the basin setting that significantly affects an Agency's ability to develop sustainable management criteria and appropriate projects and management actions in a GSP, or to evaluate the efficacy of GSP implementation, and therefore may limit the ability to assess whether a basin is being sustainably managed.

**Undesirable results** – a quantitative description of the combination of minimum threshold exceedances that cause significant and unreasonable effects in the basin. Undesirable results may be defined by minimum threshold exceedances at a single monitoring site, multiple monitoring sites, a portion of a basin, a management area, or an entire basin. Undesirable results are one or more of the following effects:

- Chronic lowering of groundwater levels indicating a significant and unreasonable depletion of supply if continued over the planning and implementation horizon. Overdraft during a period of drought is not sufficient to establish a chronic lowering of groundwater levels if extractions and groundwater recharge are managed as necessary to ensure that reductions in groundwater levels or storage during a period of drought are offset by increases in groundwater levels or storage during other periods.
- Significant and unreasonable reduction of groundwater storage.
- Significant and unreasonable seawater intrusion.
- Significant and unreasonable degraded water quality, including the migration of contaminant plumes that impair water supplies.
- Significant and unreasonable land subsidence that substantially interferes with surface land uses.

• Depletions of interconnected surface water that have significant and unreasonable adverse impacts on beneficial uses of the surface water.

**Water budget** – an accounting of the total groundwater and surface water entering and leaving a basin including the changes in the amount of water stored.

Water table – the top of the water surface in the saturated part of an aquifer.

Water use – water that is used for a specific purpose, such as for domestic use, irrigation or industrial processing. Water use pertains to human's interaction with and influence on the hydrologic cycle and includes elements such as water withdrawal from surface and groundwater sources, water delivery to homes and businesses, consumptive use of water, water released from wastewater treatment plants, water returned to the environment, as well as instream uses, such as using water to produce hydroelectric power.

Water year - the period from October 1 through the following September 30, inclusive.

Watershed – the land area that drains water to a particular stream, river or lake. It is a land feature that can be identified by tracing a line along the highest elevations between two areas on a map, often a ridge. Large watersheds, like the Mississippi River Basin, contain thousands of smaller watersheds.

Well Owner Representative – director on the Santa Margarita Groundwater Agency Board who represents private pumpers.

## **Terminology References:**

California Code of Regulations. Title 23. Waters, Division 2. Department of Water Resources, Chapter 1.5. Groundwater Management, Subchapter 2. Groundwater Sustainability Plans, Article 2., Definitions, 23 CCR § 351, § 351. Definitions.

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Draft Best Management Practices for the Sustainable Management of Groundwater: Sustainable Management Criteria. November 2016. <u>https://water.ca.gov/-/media/DWR-Website/Web-</u><u>Pages/Programs/Groundwater-Management/Sustainable-Groundwater-Management/Best-Management-Practices-and-Guidance-Documents/Files/BMP-6-Sustainable-Management-Criteria-DRAFT\_ay\_19.pdf</u>

Groundwater Sustainability Plan (GSP) Emergency Regulations Guide. July 2016. http://cosumnes.waterforum.org/wpcontent/uploads/2020/07/DWR\_GSP\_Emegency\_Regulations\_Guide-07-2016.pdf Appendix 1B Joint Exercise of Powers Agreement Creating the Santa Margarita Groundwater Agency

## JOINT EXERCISE OF POWERS AGREEMENT

#### by and among

#### SCOTTS VALLEY WATER DISTRICT

#### SAN LORENZO VALLEY WATER DISTRICT

and

#### COUNTY OF SANTA CRUZ

creating the

## SANTA MARGARITA GROUNDWATER AGENCY

June 1, 2017

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#### JOINT EXERCISE OF POWERS AGREEMENT OF THE SANTA MARGARITA GROUNDWATER AGENCY

This Joint Exercise of Powers Agreement ("Agreement") is made and entered into as of June 1, 2017 ("Effective Date"), by and among the Scotts Valley Water District, the San Lorenzo Valley Water District, and the County of Santa Cruz, sometimes referred to herein individually as a "Member" and collectively as the "Members" for purposes of forming the Santa Margarita Groundwater Agency ("Agency") and setting forth the terms pursuant to which the Agency shall operate. Capitalized defined terms used herein shall have the meanings given to them in Article 1 of this Agreement.

#### RECITALS

A. Each of the Members is a local agency, as defined by the Sustainable Groundwater Management Act of 2014 ("SGMA"), duly organized and existing under and by virtue of the laws of the State of California, and each Member can exercise powers related to groundwater management.

B. SGMA requires designation of a groundwater sustainability agency ("GSA") by June 30, 2017, for groundwater basins designated by the California Department of Water Resources ("DWR") as medium- and high-priority basins.

C. SGMA requires adoption of a groundwater sustainability plan ("GSP") by January 31, 2022, for all medium- and high-priority basins not identified as being subject to critical conditions of overdraft.

D. Each of the Members either extracts groundwater from or regulates land use activities overlying a common groundwater basin located in Santa Cruz County in the vicinity of Scotts Valley, Felton, Ben Lomond and Boulder Creek. This area is known as the Santa Margarita Groundwater Basin (hereafter **"Basin**"), and is proposed by DWR to be designated as Basin 3-027 in the Draft Bulletin 118 Basins (2016 Edits). It is expected that the Basin will be designated by DWR as having a medium or high priority.

E. The Members intend for the Agency to develop a GSP and manage the Basin pursuant to SGMA.

F. Under SGMA, a combination of local agencies may form a GSA through a joint powers agreement.

G. The Members have determined that the sustainable management of the Basin pursuant to SGMA may best be achieved through the cooperation of the Members operating through a joint powers agency.

H. The Joint Exercise of Powers Act of 2000 ("Act") authorizes the Members to create a joint powers authority, to jointly exercise any power common to the Members, and to exercise additional powers granted under the Act.

I. The Act, including the Marks-Roos Local Bond Pooling Act of 1985 (Government Code sections 6584, *et seq.*), authorizes an entity created pursuant to the Act to issue bonds, and under certain circumstances, to purchase bonds issued by, or to make loans to,

the Members for financing public capital improvements, working capital, liability and other insurance needs or projects whenever doing so results in significant public benefits, as determined by the Members. The Act further authorizes and empowers a joint powers authority to sell bonds so issued or purchased to public or private purchasers at public or negotiated sales.

J. The Members have a history of collaborating on groundwater management issues in the Santa Margarita Groundwater Basin, originally with a memorandum of understanding dated June 30, 1995, forming the Santa Margarita Groundwater Basin Management Advisory Committee (SMGBAC).

K. The Members agree that by approving the creation of the Santa Margarita Groundwater Agency they are withdrawing from and disbanding the Santa Margarita Groundwater Basin Management Advisory Committee (SMGBAC).

L. Based on the foregoing legal authority, the Members desire to create a joint powers authority for the purpose of taking all actions deemed necessary by the joint powers authority to ensure sustainable management of the Basin as required by SGMA.

M. The governing board of each Member has determined it to be in the Member's best interest and in the public interest that this Agreement be executed.

#### TERMS OF AGREEMENT

In consideration of the mutual promises and covenants herein contained, the Members agree as follows:

## ARTICLE 1

## DEFINITIONS

The following terms have the following meanings for purposes of this Agreement:

1.1 "Act" means the Joint Exercise of Powers Act, set forth in Chapter 5 of Division 7 of Title 1 of the Government Code, sections 6500, *et seq.*, including all laws supplemental thereto.

1.2 "Agreement" has the meaning assigned thereto in the Preamble.

1.3 "Auditor" means the auditor of the financial affairs of the Agency appointed by the Board of Directors pursuant to Section 14.3 of this Agreement.

1.4 "Agency" has the meaning assigned thereto in the Preamble.

1.5 "Basin" has the meaning assigned thereto in Recital D.

1.6 "Board of Directors" or "Board" means the governing body of the Agency as established by Article 6 of this Agreement.

1.7 "Bylaws" means the bylaws, if any, adopted by the Board of Directors pursuant to Article 11 of this Agreement to govern the day-to-day operations of the Agency.

1.8 "Director" and "Alternate Director" mean a director or alternate director appointed pursuant to Article 6 of this Agreement. "Member Director" is a Director or Alternate Director appointed by and representing a Member agency pursuant to Article 6 of this Agreement.

1.9 "DWR" has the meaning assigned thereto in Recital B.

1.10 "GSA" has the meaning assigned thereto in Recital B.

1.11 "GSP" has the meaning assigned thereto in Recital C.

1.12 "Member" means each party to this Agreement that satisfies the requirements of Section 5.1 of this Agreement, including any new members as may be authorized by the Board, pursuant to Section 5.2 of this Agreement.

1.13 "Officer(s)" means the Chair, Vice Chair, Secretary, or Treasurer of the Agency to be appointed by the Board of Directors pursuant to Section 7.1 of this Agreement.

1.14 "SGMA" has the meaning assigned thereto in Recital A.

1.15 "State" means the State of California.

#### ARTICLE 2 CREATION OF THE AGENCY

2.1 <u>Creation of a Joint Powers Authority</u>. There is hereby created pursuant to the Act a joint powers authority, which will be a public entity separate from the Members to this Agreement, and shall be known as the Santa Margarita Groundwater Agency ("Agency"). Within 30 days after the Effective Date of this Agreement and after any amendment, the Agency shall cause a notice of this Agreement or amendment to be prepared and filed with the office of the California Secretary of State containing the information required by Government Code section 6503.5. Within 10 days after the Effective Date of this Agreement, the Agency shall cause a statement of the information concerning the Agency, required by Government Code section 53051, to be filed with the office of the California Secretary of State and with the County Clerk for the County of Santa Cruz, setting forth the facts required to be stated pursuant to Government Code section 53051(a).

2.2 <u>Purpose of the Agency</u>. Each Member to this Agreement has in common the power to study, plan, develop, finance, acquire, construct, maintain, repair, manage, operate, control, and govern the water supply and water management within the Basin, either alone or in cooperation with other public or private non-member entities, and each is a local agency eligible to serve as a GSA within the Basin, either alone or jointly through a joint powers agreement as provided for by SGMA. The purpose of this Agency is to serve as the GSA for the Basin and to develop, adopt, and implement the GSP for the Basin pursuant to SGMA and other applicable provisions of law.

#### ARTICLE 3 TERM

This Agreement shall become effective upon execution by each of the Members and shall remain in effect until terminated pursuant to the provisions of Article 17 (Withdrawal of Members) of this Agreement.

#### ARTICLE 4 POWERS

The Agency shall possess the power in its own name to exercise any and all common powers of its Members reasonably related to the purposes of the Agency, including but not limited to the following powers, together with such other powers as are expressly set forth in the Act and in SGMA. For purposes of Government Code section 6509, the powers of the Agency shall be exercised subject to the restrictions upon the manner of exercising such powers as are imposed on the County of Santa Cruz, and in the event of the withdrawal of the County of Santa Cruz as a Member under this Agreement, then the manner of exercising the Agency's powers shall be those restrictions imposed on the Scotts Valley Water District.

4.1 To exercise all powers afforded to a GSA pursuant to and as permitted by SGMA.

4.2 To develop, adopt and implement the GSP pursuant to SGMA.

4.3 To adopt rules, regulations, policies, bylaws and procedures governing the operation of the Agency and adoption and implementation of the GSP.

4.4 To obtain rights, permits and other authorizations for or pertaining to implementation of the GSP.

4.5 To perform other ancillary tasks relating to the operation of the Agency pursuant to SGMA, including without limitation, environmental review, engineering, and design.

4.6 To make and enter into all contracts necessary to the full exercise of the Agency's power.

4.7 To employ, designate or otherwise contract for the services of agents, officers, employees, attorneys, engineers, planners, financial consultants, technical specialists, advisors, and independent contractors.

4.8 To exercise jointly the common powers of the Members, as directed by the Board, in developing and implementing a GSP for the Basin.

4.9 To investigate legislation and proposed legislation affecting the Basin and to make appearances regarding such matters.

4.10 To cooperate and to act in conjunction and contract with the United States, the State of California or any agency thereof, counties, municipalities, public and private corporations of any kind (including without limitation, investor-owned utilities), and individuals, or any of them, for any and all purposes necessary or convenient for the full exercise of the powers of the Agency.

4.11 To incur debts, liabilities or obligations, to issue bonds, notes, certificates of participation, guarantees, equipment leases, reimbursement obligations and other indebtedness, and, to the extent provided for in a duly adopted Agency to impose assessments, groundwater extraction fees or other charges, and other means of financing the Agency as provided in Chapter 8 of SGMA commencing at Section 10730 of the Water Code.

4.12 To collect and monitor data on the extraction of groundwater from, and the quality of groundwater in the Basin.

4.13 To establish and administer a conjunctive use program for the purposes of maintaining sustainable yields in the Basin consistent with the requirements of SGMA.

4.14 To exchange and distribute water.

4.15 To regulate groundwater extractions as permitted by SGMA.

4.16 To impose groundwater extraction fees as permitted by SGMA.

4.17 To spread, sink and inject water into the Basin.

4.18 To store, transport, recapture, recycle, purify, treat or otherwise manage and control water for beneficial use.

4.19 To apply for, accept and receive licenses, permits, water rights, approvals, agreements, grants, loans, contributions, donations or other aid from any agency of the United States, the State of California, or other public agencies or private persons or entities necessary for the Agency's purposes.

4.20 To develop and facilitate market-based solutions for the use and management of water rights.

4.21 To acquire property and other assets by grant, lease, purchase, bequest, devise, gift or eminent domain, and to hold, enjoy, lease or sell, or otherwise dispose of, property, including real property, water rights, and personal property, necessary for the full exercise of the Agency's powers.

4.22 To sue and be sued in its own name.

4.23 To provide for the prosecution of, defense of, or other participation in actions or proceedings at law or in public hearings in which the Members, pursuant to this Agreement, may have an interest and may employ counsel and other expert assistance for these purposes.

4.24 To exercise the common powers of its Members to develop, collect, provide, and disseminate information that furthers the purposes of the Agency, including but not limited to the operation of the Agency and adoption and implementation of the GSP to the Members, legislative, administrative, and judicial bodies, as well the public generally.

4.25 To accumulate operating and reserve funds for the purposes herein stated.

4.26 To invest money that is not required for the immediate necessities of the Agency, as the Agency determines is advisable, in the same manner and upon the same conditions as Members, pursuant to Government Code section 53601, as it now exists or may hereafter be amended.

4.27 To undertake any investigations, studies, and matters of general administration.

4.28 To perform all other acts necessary or proper to carry out fully the purposes of this Agreement.

#### ARTICLE 5 MEMBERSHIP

5.1 <u>Members</u>. The Members of the Agency shall be the Scotts Valley Water District, the San Lorenzo Valley Water District, and the County of Santa Cruz, as long as they have not, pursuant to the provisions hereof, withdrawn from this Agreement.

5.2 <u>New Members</u>. Any public agency (as defined by the Act) that is not a Member on the Effective Date of this Agreement may become a Member upon: (a) the approval of the Board of Directors by a supermajority of at least seventy-five (75%) of the votes held among all Directors as specified in Article 9 (Member Voting); (b) payment of a pro rata share of all previously incurred costs that the Board of Directors determines have resulted in benefit to the public agency, and are appropriate for assessment on the public agency; and (c) execution of a written agreement subjecting the public agency to the terms and conditions of this Agreement.

#### ARTICLE 6 BOARD OF DIRECTORS AND OFFICERS

6.1 <u>Formation of the Board of Directors</u>. The Agency shall be governed by a Board of Directors ("**Board**"). The Board shall consist of eleven (11) Directors consisting of the following representatives who shall be appointed in the manner set forth in Section 6.3:

- 6.1.1 Two (2) representatives appointed by the governing body of each of the following public agency Members: the Scotts Valley Water District, the San Lorenzo Valley Water District and the County of Santa Cruz
- 6.1.2 One (1) representative appointed by the governing body of the City of Scotts Valley
- 6.1.3 One (1) representative appointed by the governing body of the City of Santa Cruz
- 6.1.4 One (1) representative of the Mt. Hermon Association Community Water System
- 6.1.5 Two (2) representatives of private well owners or small public water systems within the boundaries of the Agency.

6.2 <u>Duties of the Board of Directors</u>. The business and affairs of the Agency, and all of its powers, including without limitation all powers set forth in Article 4 (Powers), are reserved

to and shall be exercised by and through the Board of Directors, except as may be expressly delegated to the staff or others pursuant to this Agreement, Bylaws, or by specific action of the Board of Directors.

- 6.3 Appointment of Directors. The Directors shall be appointed as follows:
  - 6.3.1 The two representatives from the Scotts Valley Water District shall be appointed by the Scotts Valley Water District Board of Directors.
  - 6.3.2 The two representatives from the San Lorenzo Valley Water District shall be appointed by the San Lorenzo Valley Water District Board of Directors.
  - 6.3.3 The two representatives from the County of Santa Cruz shall be appointed by the County of Santa Cruz Board of Supervisors.
  - 6.3.4 The representative from the City of Scotts Valley shall be appointed by the City of Scotts Valley Council.
  - 6.3.5 The representative from the City of Santa Cruz shall be appointed by the City of Santa Cruz Council.
  - 6.3.6 The representative from the Mt. Hermon Association Community Water System shall be appointed by the Mt Hermon Association, Inc.

6.3.7 The two representatives of private well owners shall be appointed by unanimous vote of the Member Agency Directors unless the private well owners choose their representatives by a method of self-selection as described in the Bylaws. The procedures for nominating the private well owners shall be set forth in the Bylaws. Prior to the adoption of the Bylaws and selection of the private well owner representatives, the Board may appoint temporary Directors to serve as the representatives of the private well owners.

6.4 <u>Alternate Directors</u>. Each Member may have one Alternate to act as a substitute Director for either of the Member's Directors. One Alternate shall also be appointed to act as a substitute Director for the two Directors representing private well owners, and one alternate for each entity may be appointed to act as a substitute Director for the City of Scotts Valley, City of Santa Cruz and Mt. Hermon Association. All Alternates shall be appointed in the same manner as set forth in Section 6.3. Alternate Directors shall have no vote, and shall not participate in any discussions or deliberations of the Board unless appearing as a substitute for a Director due to absence or conflict of interest. If the Director is not present, or if the Director has a conflict of interest which precludes participation by the Director in any decision-making process of the Board, the Alternate Director appointed to act in their place shall assume all rights of the Director, and shall have the authority to act in his/her absence, including casting votes on matters before the Board. Alternates are strongly encouraged to attend Board meetings and stay informed on current issues before the Board.

6.5 <u>Requirements.</u> Each Member's Directors and Alternate Director shall be appointed by that Member's governing body. A Member's Director or Alternate Director may be removed during his or her term or reappointed for multiple terms at the pleasure of the Member that appointed him or her. A Director representing private well owners, the City of

Scotts Valley, the City of Santa Cruz or the Mt. Hermon Association may be removed or reappointed in the same manner as he or she was appointed as set forth in Section 6.3. No individual Director may be removed in any other manner, including by the affirmative vote of the other Directors except as described in Section 6.6

6.6 <u>Code of Conduct.</u> All Directors and Alternate Directors shall agree in writing to comply with the Code of Conduct as contained in the Bylaws. Breech of the Code could result in the removal of the Director from the Board.

6.7 <u>Vacancies</u>. A vacancy on the Board of Directors shall occur when a Director resigns or at the end of the Director's term as set forth in Section 6.5. For Member Directors, a vacancy shall also occur when he or she is removed by his or her appointing Member. For Directors representing private well owners, the City of Scotts Valley, the City of Santa Cruz or the Mt. Hermon Association, a vacancy shall also occur when the Director is removed as set forth in Section 6.5. Upon the vacancy of a Director, the Alternate Director shall serve as Director until a new Director is appointed as set forth in Section 6.3 unless the Alternate is already serving as a substitute Director in the event of a prior vacancy, in which case, the seat shall remain vacant until a replacement Director is appointed as set forth in Section 6.3. Members shall provide notice of any changes in Director or Alternate Director positions to the Board of Directors or its designee in writing and signed by an authorized representative of the Member.

#### ARTICLE 7 OFFICERS

7.1 <u>Officers</u>. Officers of the Agency shall be a Chair, Vice Chair, Secretary, and Treasurer. The Treasurer shall be appointed consistent with the provisions of Section 14.3. The Vice Chair, or in the Vice Chair's absence, the Secretary, shall exercise all powers of the Chair in the Chair's absence or inability to act.

7.2 <u>Appointment of Officers</u>. Officers shall be elected annually by, and serve at the pleasure of, the Board of Directors. Officers shall be elected at the first Board meeting, and thereafter at the first Board meeting following January 1st of each year, or as duly continued by the Board. An Officer may serve for multiple consecutive terms, with no term limit. Any Officer may resign at any time upon written notice to the Board, and may be removed and replaced by a simple majority vote of the Board.

7.3 <u>Principal Office</u>. The principal office of the Agency shall be established by the Board of Directors, and may thereafter be changed by a simple majority vote of the Board.

#### ARTICLE 8 DIRECTOR MEETINGS

8.1 <u>Initial Meeting</u>. The initial meeting of the Board of Directors shall be held in the County of Santa Cruz, California, within thirty (30) days of the Effective Date of this Agreement.

8.2 <u>Time and Place</u>. The Board of Directors shall meet at least quarterly, at a date, time and place set by the Board within the jurisdictional boundaries of one or more of the Members and at such other times as may be determined by the Board.

8.3 <u>Special Meetings</u>. Special meetings of the Board of Directors may be called by the Chair or by a simple majority of Directors, in accordance with the provisions of Government Code section 54956.

8.4 <u>Conduct</u>. All meetings of the Board of Directors, including special meetings, shall be noticed, held, and conducted in accordance with the Ralph M. Brown Act (Government Code sections 54950, *et seq.*). The Board may use teleconferencing in connection with any meeting in conformance with and to the extent authorized by applicable law.

8.5 <u>Local Conflict of Interest Code</u>. The Board of Directors shall adopt a local conflict of interest code pursuant to the provisions of the Political Reform Act of 1974 (Government Code sections 81000, *et seq.*)

#### ARTICLE 9 MEMBER VOTING

9.1 Quorum. A quorum of any meeting of the Board of Directors shall consist of an absolute majority of Directors plus one Director. In the absence of a quorum, any meeting of the Directors may be adjourned by a vote of the simple majority of Directors present, but no other business may be transacted. For purposes of this Article, a Director shall be deemed present if the Director appears at the meeting in person or participates telephonically, provided that the telephone appearance is consistent with the requirements of the Ralph M. Brown Act.

9.2 <u>Director Votes</u>. Voting by the Board of Directors shall be made on the basis of one vote for each Director. A Director, or an Alternate Director when acting in the absence of his or her Director, may vote on all matters of Agency business unless disqualified because of a conflict of interest pursuant to California law or the local conflict of interest code adopted by the Board of Directors.

9.3 Affirmative Decisions of the Board of Directors. Except as otherwise specified in this Agreement, all affirmative decisions of the Board of Directors shall require the affirmative vote of a simple majority of all appointed Directors participating in voting on a matter of Agency business, provided that if a Director is disqualified from voting on a matter before the Board because of a conflict of interest, that Director shall be excluded from the calculation of the total number of Directors that constitute a majority. Notwithstanding the foregoing, a unanimous vote of all Member Directors participating in voting shall be required to approve any of the following: (i) any expenditure that is estimated to cost \$50,000 or more; (ii) the annual budget; (iii) the GSP for the Basin or any amendment thereto; (iv) the levying of assessments or fees; (v) issuance of indebtedness; or (vi) any stipulation to resolve litigation concerning groundwater rights within or groundwater management for the Basin.

## ARTICLE 10

#### AGENCY ADMINISTRATION, MANAGEMENT AND OPERATION

The Board of Directors may select and implement an approach to Agency administration and management that is appropriate to the circumstances and adapted to the GSA's needs as they may evolve over time. Details of the Board's decision on Agency administration, management and operation shall be incorporated into the GSA's bylaws and reviewed and revised as needed using the established process for revising the GSA's bylaws.

#### ARTICLE 11 BYLAWS

The Board of Directors shall cause to be drafted, approve, and amend Bylaws of the Agency to govern the day-to-day operations of the Agency. The Bylaws shall be adopted within six months from the Board's first meeting.

#### ARTICLE 12 ADVISORY COMMITTEES

The Board of Directors may from time to time appoint one or more advisory committees or establish standing or ad hoc committees to assist in carrying out the purposes and objectives of the Agency. The Board shall determine the purpose and need for such committees and the necessary qualifications for individuals appointed to them.

#### ARTICLE 13 OPERATION OF COMMITTEES

Each committee shall include a Director as the chair thereof. Other members of each committee may be constituted by such individuals approved by the Board of Directors for participation on the committee. However, no committee or participant on such committee shall have any authority to act on behalf of the Agency except as duly authorized by the Board.

#### ARTICLE 14 ACCOUNTING PRACTICES

14.1 <u>General</u>. The Board of Directors shall establish and maintain such funds and accounts as may be required by generally accepted public agency accounting practices. The Agency shall maintain strict accountability of all funds and a report of all receipts and disbursements of the Agency.

14.2 <u>Fiscal Year</u>. Unless the Board of Directors decides otherwise, the fiscal year for the Agency shall run from July 1<sup>st</sup> through June 30<sup>th</sup>.

14.3 <u>Appointment of Treasurer and Auditor; Duties</u>. The Treasurer and Auditor shall be appointed in the manner, and shall perform such duties and responsibilities, specified in Sections 6505.5 and 6505.6 of the Act.

#### ARTICLE 15 BUDGET AND EXPENSES

15.1 <u>Budget</u>. Within 120 days after the first meeting of the Board of Directors, and thereafter prior to the commencement of each fiscal year, the Board shall adopt a budget for the Agency for the ensuing fiscal year no later than June 30<sup>th</sup>. In the event that a budget is not so approved, the prior year's budget shall be deemed approved for the ensuing fiscal year, and any groundwater extraction fee or assessment(s) of contributions of Members, or both, approved by the Board during the prior fiscal year shall again be assessed in the same amount and terms for the ensuing fiscal year.

15.2 <u>Agency Funding and Contributions</u>. For the purpose of funding the expenses and ongoing operations of the Agency, the Board of Directors shall maintain a funding account in connection with the annual budget process. The Board of Directors may fund the Agency and the GSP as provided in Chapter 8 of SGMA, commencing with Section 10730 of the Water Code, and may also issue assessments for contributions by the Members in the amount and frequency determined necessary by the Board. Such Member contributions shall be paid by each Member to the Agency within 30 days of assessment by the Board.

15.3 <u>Return of Contributions</u>. In accordance with Government Code section 6512.1, repayment or return to the Members of all or any part of any contributions made by Members and any revenues by the Agency may be directed by the Board of Directors at such time and upon such terms as the Board of Directors may decide; provided that (1) any distributions shall be made in proportion to the contributions paid by each Member to the Agency, and (2) any capital contribution paid by a Member voluntarily, and without obligation to make such capital contribution pursuant to Section 15.2, shall be returned to the contributing Member, together with accrued interests at the annual rate published as the yield of the Local Agency Investment Fund administered by the California State Treasurer, before any other return of contributions to the Members is made. The Agency shall hold title to all funds and property acquired by the Agency during the term of this Agreement.

15.4 <u>Issuance of Indebtedness</u>. The Agency may issue bonds, notes or other forms of indebtedness, as permitted under Section 4.11, provided such issuance be approved at a meeting of the Board of Directors by unanimous vote of the Member Directors as specified in Article 9 (Member Voting).

#### ARTICLE 16 LIABILITIES

16.1 <u>Liability</u>. In accordance with Government Code section 6507, the debt, liabilities and obligations of the Agency shall be the debts, liabilities and obligations of the Agency alone, and not the Members.

16.2 Indemnity. Funds of the Agency may be used to defend, indemnify, and hold harmless the Agency, each Member, each Director, and any officers, agents and employees of the Agency for their actions taken within the course and scope of their duties while acting on behalf of the Agency. Other than for gross negligence or intentional acts, to the fullest extent permitted by law, the Agency agrees to save, indemnify, defend and hold harmless each Member from any liability, claims, suits, actions, arbitration proceedings, administrative proceedings, regulatory proceedings, losses, expenses or costs of any kind, whether actual, alleged or threatened, including attorney's fees and costs, court costs, interest, defense costs, and expert witness fees, where the same arise out of, or are in any way attributable, in whole or in part, to negligent acts or omissions of the Agency or its employees, officers or agents or the employees, officers or agents of any Member, while acting within the course and scope of a Member relationship with the Agency.

#### ARTICLE 17 WITHDRAWAL OF MEMBERS

17.1 <u>Unilateral Withdrawal</u>. Subject to the Dispute Resolution provisions set forth in Section 18.9, a Member may unilaterally withdraw from this Agreement without causing or requiring termination of this Agreement, effective upon 30 days written notice to the Board of Directors or its designee.

17.2 <u>Rescission or Termination of Agency</u>. This Agreement may be rescinded and the Agency terminated by unanimous written consent of all Members, except during the outstanding term of any Agency indebtedness.

17.3 Effect of Withdrawal or Termination. Upon termination of this Agreement or unilateral withdrawal, a Member shall remain obligated to pay its share of all debts, liabilities and obligations of the Agency required of the Member pursuant to terms of this Agreement, and that were incurred or accrued prior to the effective date of such termination or withdrawal, including without limitation those debts, liabilities and obligations pursuant to Sections 4.11 and 15.4. Any Member who withdraws from the Agency shall have no right to participate in the business and affairs of the Agency or to exercise any rights of a Member under this Agreement or the Act, but shall continue to share in distributions from the Agency on the same basis as if such Member had not withdrawn, provided that a Member that has withdrawn from the Agency shall not receive distributions in excess of the contributions made to the Agency while a Member. The right to share in distributions granted under this Section 17.3 shall be in lieu of any right the withdrawn Member may have to receive a distribution or payment of the fair value of the Member's interest in the Agency.

17.4 <u>Return of Contribution</u>. Upon termination of this Agreement, any surplus money on-hand shall be returned to the Members in proportion to their contributions made. The Board of Directors shall first offer any property, works, rights and interests of the Agency for sale to the Members on terms and conditions determined by the Board of Directors. If no such sale to Members is consummated, the Board of Directors shall offer the property, works, rights, and interest of the Agency for sale to any non-member for good and adequate consideration. The net proceeds from any sale shall be distributed among the Members in proportion to their contributions made.

#### ARTICLE 18 MISCELLANEOUS PROVISIONS

18.1 <u>No Predetermination or Irretrievable Commitment of Resources</u>. Nothing herein shall constitute a determination by the Agency or any of its Members that any action shall be undertaken, or that any unconditional or irretrievable commitment of resources shall be made, until such time as the required compliance with all local, state, or federal laws, including without limitation the California Environmental Quality Act, National Environmental Policy Act, or permit requirements, as applicable, has been completed.

18.2 <u>Notices</u>. Notices to a Director or Member hereunder shall be sufficient if delivered to the respective Director or clerk of the Member agency and addressed to the Director or clerk of the Member agency. Delivery may be accomplished by U.S. Postal Service, private mail service or electronic mail.

18.3 <u>Amendments to Agreement</u>. This Agreement may be amended or modified at any time only by subsequent written agreement approved and executed by all of the Members.

18.4 <u>Agreement Complete</u>. The foregoing constitutes the full and complete Agreement of the Members. This Agreement supersedes all prior agreements and understandings, whether in writing or oral, related to the subject matter of this Agreement that are not set forth in writing herein.

18.5 <u>Severability</u>. Should any part, term or provision of this Agreement be decided by a court of competent jurisdiction to be illegal or in conflict with any applicable federal law or any law of the State of California, or otherwise be rendered unenforceable or ineffectual, the validity of the remaining parts, terms, or provisions hereof shall not be affected thereby, provided however, that if the remaining parts, terms, or provisions do not comply with the Act, this Agreement shall terminate.

18.6 <u>Withdrawal by Operation of Law</u>. Should the participation of any Member to this Agreement be decided by the courts to be illegal or in excess of that Member's authority or in conflict with any law, the validity of the Agreement as to the remaining Members shall not be affected thereby.

18.7 <u>Assignment</u>. The rights and duties of the Members may not be assigned or delegated without the written consent of all other Members. Any attempt to assign or delegate such rights or duties in contravention of this Agreement shall be null and void.

18.8 <u>Binding on Successors</u>. This Agreement shall inure to the benefit of, and be binding upon, the successors and assigns of the Members.

18.9 Dispute Resolution. In the event that any dispute arises among the Members relating to (i) this Agreement, (ii) the rights and obligations arising from this Agreement, or (iii) or a Member proposing to withdraw from membership in the Agency, the aggrieved Member or Member proposing to withdraw from membership shall provide written notice to the other Members of the controversy or proposal to withdraw from membership. Within thirty (30) days thereafter, the Members shall attempt in good faith to resolve the controversy through informal means. If the Members cannot agree upon a resolution of the controversy within thirty (30) days from the providing of written notice specified above, the dispute shall be submitted to mediation prior to commencement of any legal action or prior to withdrawal of a Member proposing to withdraw from membership. The mediation shall be no less than a full day (unless agreed otherwise among the Members) and the cost of mediation shall be paid in equal proportion among the Members. The mediator shall be either voluntarily agreed to or appointed by the Superior Court upon a suit and motion for appointment of a neutral mediator. Upon completion of mediation, if the controversy has not been resolved, any Member may exercise all rights to bring a legal action relating to the controversy or (except where such controversy relates to withdrawal of a Member's obligations upon withdrawal) withdraw from membership as otherwise authorized pursuant to this Agreement.

18.10 <u>Counterparts</u>. This Agreement may be executed in counterparts, each of which shall be deemed an original.

18.11 <u>Singular Includes Plural</u>. Whenever used in this Agreement, the singular form of any term includes the plural form and the plural form includes the singular form.

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# Appendix 1C Santa Margarita Groundwater Agency Guiding Principles

# Santa Margarita Groundwater Agency Guiding Principles

- 1. The Santa Margarita Groundwater Basin (Basin) is located entirely within Santa Cruz County (County). The Basin is a diverse area. It:
  - Is characterized by different communities with various land uses, and land and water management approaches.
  - Is defined by a complex set of aquifers through which groundwater passes and on which residents and ecosystems depend.
  - Has extensive biodiversity hotspots that support important terrestrial and aquatic ecosystems and species, many of which are protected by the California and Federal Endangered Species Acts.
  - Provides essential connectivity between groundwater and surface water on which the base flows of several creeks and rivers (including the San Lorenzo River) depend.
  - Is subject to climatological changes that alone, can significantly impact the availability of water.
  - Is hydrogeologically disconnected from other groundwater basins. There are no current plans to receive imported water from outside of the county. The Basin's Beneficial Users (as defined in the Sustainable Groundwater Management Act [SGMA] See Attachment A) rely on effective management of a water budget to achieve sustainable groundwater and surface water conditions.
- 2. SGMA affects all Beneficial Users in the Basin. It describes groundwater sustainability requirements and mandates that Beneficial Users are able to fully participate to achieve and maintain sustainable groundwater conditions in the Basin.
- 3. The Santa Margarita Groundwater Agency (SMGWA) represents and preserves the water interests of all Beneficial Uses / Users in the Basin equitably and transparently. The SMGWA is a governing public agency, granted with regulatory authorities as provided in SGMA, to ensure that the Basin achieves and maintains sustainable groundwater conditions.
- 4. Consistent with SGMA, groundwater users that extract 2 acre-feet of groundwater or less per year for domestic purposes are defined as "de minimis". This classification limits the statutory financial and measurement responsibilities of these groundwater extractors and is a means through which some SGMA-related burdens are minimized. The SMGWA is committed to the definition of de minimis and will explore opportunities to minimize SGMA-related impacts to all groundwater extractors.

- 5. While the Member agencies and participants serving as Directors of the SMGWA Board have unique responsibilities to serve their respective organizations and interests, these individuals also have a sworn responsibility (as signatory parties to the Joint Powers Agreement that formed the SMGWA) to serve the interests and regulatory authorities of the SMGWA in its required role to identify, achieve, and maintain sustainable groundwater conditions in the Basin. SMGWA Directors and staff are committed to fulfill this SGMA-specific responsibility.
- 6. In addition to its statutory responsibilities and authorities, the SMGWA is committed to provide consistent, transparent educational opportunities for all Beneficial Users about water resources, land uses, and water management in the Basin.
- 7. Historic groundwater management, surface water management and land use practices in the Basin have created overdraft conditions in some of the underlying aquifers. The practices that created overdraft conditions were not sustainable and the practices that took place will not be repeated by any member of the SMGWA nor any Beneficial User in the Basin.
- 8. Future sustainable groundwater conditions will depend on Basin land uses and water demand targets being in balance with available water resources. The SMGWA is committed to work with land use agencies in the Basin to promote land use practices and water demand targets that achieve sustainable water resources.
- 9. The SMGWA will ensure that a Groundwater Sustainability Plan (GSP) is in place by and after January 2022. Actions to achieve sustainable conditions will be described in the GSP for the Basin. Objectives and thresholds may be set Basin-wide, or may be defined differently for unique parts of the Basin in "Management Areas" (as allowed for under SGMA).
- 10. Beyond minimum sustainability thresholds and objectives described in the GSP, the SMGWA will examine possibilities to recover/restore the Basin's aquifers and restore tributary base flows to the best extent possible.
- 11. SMGWA members and Beneficial Users may have different requirements under different water resource conditions to ensure that minimum thresholds are achieved or exceeded. These potential different requirements will be defined in the GSP and implemented by the SMGWA.
- 12. Actions to achieve sustainable outcomes, report outcomes to the State and maintain the daily activities of the SMGWA will require consistent funding. Financial contributions to support this work will be proportionally distributed among the SMGWA membership and many Beneficial Users, based on impacts and benefits to groundwater and surface water resources. Specific proportional contributions will be determined in the future.

- 13. The SMGWA also recognizes its duty to taxpayers, ratepayers, and future generations to ensure that our financial resources are used effectively and responsibly as a tool to promote sustainable groundwater conditions.
- 14. Integrated water management is a set of methods to extract, transport, store, use, and share groundwater and surface water throughout a groundwater basin to ensure a resilient water supply for all water users. To support SGMA objectives and Basin-wide water needs, the SMGWA will pursue an integrated water management approach for this Basin. An integrated water management approach will honor the social, cultural, natural, and economic diversity of the Basin. It will capitalize on the diverse water resources throughout the Basin and will seek to ensure that all Beneficial Users have necessary water resources. An integrated water management approach may rely on but may not be limited to:
  - Science-based decision-making.
  - Projects and Methods to recover and restore the Basin aquifers.
  - Collective and individual groundwater use requirements to ensure that groundwater elevations are not depleted below minimum thresholds.
- 15. Discussions between SMGWA Directors, Directors and staff, and SMGWA representatives and Beneficial Users to address the above responsibilities and outcomes may be challenging at times. Consistent with the SMGWA Board of Directors Code of Conduct (as presented in Appendix A of the SMGWA Bylaws), the SMGWA will conduct these discussions at all times in a collaborative manner with a commitment to respectful civil discourse between all participants.

# ATTACHMENT A Beneficial Users as defined in the Sustainable Groundwater Management Act

# 10723.2. CONSIDERATION OF ALL INTERESTS OF ALL BENEFICIAL USES AND USERS OF GROUNDWATER

The groundwater sustainability agency shall consider the interests of all beneficial uses and users of groundwater, as well as those responsible for implementing groundwater sustainability plans. These interests include, but are not limited to, all of the following:

(a) Holders of overlying groundwater rights, including:

- Agricultural users
- Domestic well owners

(b) Municipal well operators.

- (c) Public water systems
- (d) Local land use planning agencies.
- (e) Environmental users of groundwater.

(f) Surface water users, if there is a hydrologic connection between surface and groundwater bodies.

(g) The federal government, including, but not limited to, the military and managers of federal lands.

(h) California Native American tribes.

(i) Disadvantaged communities, including, but not limited to, those served by private domestic wells or small community water systems.

(j) Entities listed in Section 10927 that are monitoring and reporting groundwater elevations in all or a part of a groundwater basin managed by the groundwater sustainability agency.

# Appendix 2A Stakeholder Communication & Engagement Plan

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# Stakeholder Communication and Engagement Plan



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# List of Abbreviations

## Board

Santa Margarita Groundwater Agency Board of Directors

**C&E Plan** Stakeholder Communication and Engagement Plan

County County of Santa Cruz

**DWR** California Department of Water Resources

**GSA** Groundwater Sustainability Agency

**GSP** Groundwater Sustainability Plan

MHA Mount Hermon Association

**PWO** Private Well Owner

**SCWD** City of Santa Cruz Water Department

**SGMA** Sustainable Groundwater Management Act

**SLVWD** San Lorenzo Valley Water District

**SMGB or Basin** Santa Margarita Groundwater Basin

**SMGWA** Santa Margarita Groundwater Agency

SVWD Scotts Valley Water District

# Background

Groundwater is a critical and integral component of California's overall water supply, benefitting residents, businesses, agriculture, industries and the environment. In many areas of the state, including the San Lorenzo Valley and Scotts Valley areas of the Central Coast, groundwater is a primary water source. Yet unlike surface water, groundwater historically was not regulated at the statewide level. This contributed to serious adverse impacts to water supply and quality including declines in groundwater levels and storage, irreversible land subsidence and degradation of groundwater-dependent ecosystems.

The Sustainable Groundwater Management Act (SGMA), which went into effect on January 1, 2015, establishes a path for the sustainable management of groundwater through the formation of locally organized Groundwater Sustainability Agencies (GSAs), which are public agencies. As part of SGMA, the California Department of Water Resources (DWR) designated groundwater basins as low, medium or high priority. The goal of SGMA is to develop and implement basinspecific Groundwater Sustainability Plans (GSPs) that outline a pathway to achieve long-term groundwater sustainability within 20 years and maintain it for 30 years beyond that.

The Santa Margarita Basin Groundwater Agency (SMGWA) is a GSA formed as a Joint Powers Authority (consistent with California Government Code 6500 – Joint Exercise of Powers Act) in June 2017. It has three member agencies: Scotts Valley Water District (SVWD), San Lorenzo Valley Water District (SLVWD), and the County of Santa Cruz (County). It is governed by the Board of Directors (Board), comprised of two representatives from each member agency, one representative from the City of Scotts Valley, one from City of Santa Cruz, one from Mount Hermon Association (MHA) and two private well owner representatives. The Board holds regular meetings that, consistent with requirements for all California public agencies through the Brown Act, are open to the public.

SMGWA is developing a GSP to ensure a groundwater supply supporting sustainable environmental and human needs, in compliance with SGMA. Under the requirements of SGMA, GSPs developed by GSAs are required to consider the interests of beneficial uses and users of groundwater, and of land uses and property interests potentially affected by using groundwater in the basin. For the Santa Margarita Groundwater Basin (SMGB or Basin), beneficial users also include customers of the City of Santa Cruz Water Department (SCWD), located outside of Basin boundaries. The San Lorenzo River, which is fed, in part, by groundwater, is a significant source of the SCWD's water supply. The GSP regulations require that GSAs document the opportunities for public engagement and active involvement of diverse social, cultural, environmental and economic elements of the population within the basin in a communication section of the GSP.

Groundwater is an essential source of drinking water for most residents living in the SMGB boundaries. Groundwater is also an important source of baseflow for the San Lorenzo River and its tributaries, especially in the summer months. Rainfall is the only source of recharge to the SMGB. Municipal pumpers — SVWD, SLVWD and MHA — as well as businesses, small water systems, residents using private wells to pump water for domestic purposes, and groundwater-dependent ecosystems, share the groundwater resource. To that end and beyond the requirements of SGMA, the member agencies of SMGWA recognize that sustainable groundwater management is essential for ensuring a reliable and resilient water supply and will continue to work collectively on the implementation of SGMA.

# Purpose

This Stakeholder Communication and Engagement Plan (C&E Plan) assists SMGWA in its efforts to disseminate and receive feedback on relevant information and to engage the public, including groundwater beneficial users, regarding the development and implementation of SMGWA's GSP with a particular focus on fulfilling and exceeding the requirements of § 354.10 Notice and Communication of the Sustainable Groundwater Management Act of 2014 (SGMA) (as amended 2015). The C&E Plan is a work plan to ensure sufficient opportunities for public participation are included in the GSP process.

The C&E Plan also provides SMGWA board members and staff a guide to ensure consistent messaging about SGMA requirements and other related information. It establishes a roadmap for GSP development that identifies how and when beneficial users and other stakeholders can provide timely and meaningful input into GSA decision-making. Additionally, the C&E Plan ensures beneficial users and other stakeholders in the SMGB are informed of milestones and offered opportunities to participate in GSP development and implementation.

#### SGMA has specific requirements for stakeholder engagement that include:

- Consider the interests of all beneficial uses of water and users of groundwater (Section 10723.2).
- Encourage the active involvement of diverse social, cultural and economic elements of the population within the groundwater basin (Section 10727.8).
- Establish and maintain a list of persons interested in receiving notices regarding plan preparation, meeting announcements and availability of draft plans, maps and other relevant documents (Section 10723.4).
- Make available to the public and DWR a written statement describing the manner in which interested parties may participate in the development and implementation of the GSP (Section 10723.2).

## **Goals and Outcomes**

The C&E Plan is an evolving document that is updated and refined as GSP planning and implementation progresses. The C&E Plan supports the following goals:

- 1. Provide opportunities to educate stakeholders about SGMA and its requirements, and how those requirements could affect them.
- **2.** Articulate strategies and channels to obtain ongoing stakeholder input to inform GSP development.
- **3.** Increase awareness and understanding among stakeholders of the challenges and opportunities that SMGWA faces to achieve and maintain groundwater sustainability and other related issues facing the SMGB.
- 4. Increase engagement among stakeholders in support of the GSP.

## **Communication and Outreach Objectives**

The following are the communications and outreach objectives that the C&E Plan supports:

#### • Expand Audience Reach

- » Maintain a robust stakeholder list of interested individuals, groups and/or organizations.
- » Secure a balanced level of participants who represent the interests of beneficial uses and users of groundwater.
- Increase Engagement
  - » Keep a list of interested stakeholders informed and aware of opportunities for involvement through email communications and/or their preferred communications.
  - » Publish meeting agendas, minutes, recordings and summaries on the SMGWA website (www.smgwa.org).
  - » Inform and encourage comments from the general public during Board meetings.
  - » Facilitate productive dialogue among participants throughout the planning process.
  - » Seek the input of interest groups during the implementation of the GSP and any future planning efforts.

#### • Increase GSP Awareness

- » Provide timely and accurate public reporting of planning milestones through the distribution of outreach materials and posting of materials on the SMGWA website for the GSP.
- » Seek to secure quality media coverage that is accurate, complete and fair.
- » Utilize social media to engage with the general public.
- » Utilize direct mailers to beneficial users when additional outreach seems necessary.
- Track Efforts
  - » Maintain an active communications tracking tool to capture stakeholder engagement and public outreach activities and to demonstrate the reporting of GSP outreach activities.

## **Target Audiences and Stakeholders**

SMGB stakeholders are other agencies and interested parties including all beneficial users of groundwater or representatives of those users. Under the requirements of SGMA, all beneficial uses and users of groundwater must be considered in the development of GSPs, and GSAs must encourage the active involvement of diverse social, cultural and economic elements of the population.

There are a variety of audiences targeted within the SMGB whose SGMA knowledge varies from high to little or none. Given this variance, communication and engagement efforts are broad and all-inclusive. Target audiences include:

#### • SMGWA Board of Directors

How to contact: direct calls, email, press releases, board meetings, community events

- SMGWA member and partner agencies, including management, staff and customers How to contact: email newsletters, bill inserts, social media, press releases, board meetings, community events
- Elected officials, and local and state agencies within the SMGB How to contact: presentations, direct calls, email, press releases, board meetings, community events
- Beneficial uses and users of groundwater including private pumpers and environmental uses such as fish and plant habitat

How to contact: presentations, email newsletters, postcard mailings, social media, press releases, board meetings, community events

 Diverse social, cultural and economic segments of the population within the SMGB including Disadvantaged Communities (DACs) How to contact: email newsletters, social media, press releases, board meetings,

community events

• **Public** How to contact: press releases, social media, community events

The SGMA mandates that beneficial users participate in development of the GSP. The SMGB's beneficial users rely on effective management of groundwater sustainability indicators to achieve and maintain sustainable groundwater conditions that support each of their uses.

# Target Audiences and Stakeholders

| Category of Interest           | Examples of Stakeholder Groups  | Engagement Purpose  |
|--------------------------------|---|---|
| General Public                 | Basin residents   | Inform to improve public awareness of sustainable groundwater management  |
| Land Use                       | <ul> <li>County Planning</li> <li>City of Scotts Valley Planning</li> <li>LAFCO</li> <li>AMBAG</li> </ul>   | Consult and involve to ensure land<br>use policies are supporting GSP, and<br>GSP reflects projected population and<br>development    |
| Private Users                  | <ul> <li>Private domestic pumpers</li> <li>Small water systems</li> <li>Mount Hermon Association</li> <li>Quarries</li> <li>Irrigation users such as Home<br/>Owner Associations</li> <li>Amah Mutsun Tribal Band</li> </ul>              | Inform and involve to avoid negative<br>impact to these users, and inform<br>about the need and basis for possible<br>future fees     |
| Urban and Agriculture<br>Users | <ul> <li>Resource Conservation District<br/>of Santa Cruz County</li> <li>Farm Bureau</li> <li>Cannabis Licensing Division</li> <li>Municipal water ratepayers</li> <li>Commercial users</li> <li>City, County and State parks</li> </ul> | Collaborate to ensure sustainable<br>management of groundwater, and to<br>inform about the need and basis for<br>possible future fees |
| Environmental and<br>Ecosystem | <ul> <li>Federal and State regulatory<br/>agencies (Fish and Wildlife)</li> <li>Wetland managers</li> <li>Environmental groups</li> </ul>   | Inform and involve to sustain vital<br>groundwater-dependent ecosystems   |
| Economic<br>Development        | <ul><li>Chambers of commerce</li><li>Elected officials</li></ul>  | Inform and involve to support a stable economy  |
| Human Right to Water           | <ul> <li>Disadvantaged communities</li> <li>Environmental justice groups</li> <li>Human service non-profits</li> </ul>  | Inform and involve to provide a safe<br>and secure groundwater supply to<br>DACs  |
| Integrated Water<br>Management | <ul> <li>Regional Water Management<br/>Group of Santa Cruz County</li> <li>Water Advisory Commission of<br/>Santa Cruz County</li> </ul>  | Inform, involve and collaborate to improve regional sustainability  |

# Engagement and Public Outreach

Stakeholder involvement and public outreach is critical to the GSP development and implementation because it helps promote the plan development, based on input and broad support. The following activities summarize involvement opportunities and outreach methods to inform target audiences and stakeholders. It is important to note that levels of interest will evolve and shift according to the GSP's development stage.

## **Goals and Outcomes**

An email listserve of interested persons and organizations is created and maintained. The listserve includes stakeholders that represent the region's broad interests, perspectives and geography. It is developed by leveraging existing lists and by conducting research of potential stakeholders that may be interested in one or all of the following categories: municipal users and groundwater users including private pumpers, community/neighborhood, agricultural, environmental, industrial, institutional, business, disadvantaged communities, state lands and agencies, and integrated water management. Members of the public also can sign up for the listserve via the SMGWA website.

## Audience/Stakeholder Contact Strategies

Groundwater Users in the Basin

- Scotts Valley Water District customers (all) How to contact: Email newsletters, bill inserts, newspaper advertising, social media, presentations to board of directors, community events
- San Lorenzo Valley Water District customers (all) How to contact: Email newsletters, bill inserts, newspaper advertising, social media, presentations to board of directors, community events
- Mount Hermon Association, private well residential users, and small water systems (all) How to contact: Newspaper advertising, social media, community events, postcard mailing, agency-led well owner meetings
- Non-profit organizations and government agencies Email newsletters, newspaper advertising, social media, presentations, direct outreach to key staff

### **Key Messages and Talking Points**

The C&E Plan is intended to be transparent and direct about how the GSP will impact stakeholders. Key messages and talking points include:

- SMGWA represents the groundwater interests of all beneficial uses and users of the basin equitably and transparently to ensure that the Basin achieves and maintains sustainable groundwater conditions.
- SMGWA is working to sustainably manage local groundwater to meet all users' needs without harming the environment or jeopardizing future water supply reliability.
- SMGWA is committed to working with stakeholders using an open and transparent communication and engagement process.
- As the overall GSP will be more comprehensive with an engaged group of stakeholders providing useful information, SMGWA will create substantial opportunities to educate stakeholders on basin conditions and the GSP process to facilitate soliciting their feedback on GSP development.
- As updating and implementing the GSP will be most successful with an engaged community, outreach will be ongoing past the GSP submittal date.

These messages are being used as the basis for specific talking points/Q&A/FAQ documents to support effective engagement with audiences. The SMGWA Guiding Principles also are used to support communication with audiences (see Appendix).

## **Strategies for Engagement**

The SMGWA utilizes a variety of tactics to achieve broad, enduring and productive involvement with stakeholders during the development of the GSP. Below are activities that SMGWA uses to engage the public:

- Develop and maintain a list of interested parties
- Public informational sessions
  - » "Understanding Our Water" three-part education series
  - » "Undesirable Results the SGMA Road to What Should be Avoided" workshop
  - » "State of Surface Water in the Santa Margarita Basin" workshop
  - » "The Path to Groundwater Sustainability: Goals and Challenges" discussion
  - » Virtual PWO meeting hosted on Zoom and broadcast live on Facebook
  - » "Drought: Global Challenge, Local Solutions" open house event
- SMGB tours
- Stakeholder interviews conducted by Sacramento State, Consensus and Collaboration Program as a third party neutral facilitator to SMGWA (see Appendix).

## Strategies for Engagement (cont.)

- Board meetings
  - » Regular public notices and updates; Brown Act compliance
  - » Signs to notify residents of upcoming meetings
  - » Publish meeting summaries monthly (beginning March 2020)
  - » Virtual board meetings (beginning Spring 2020) hosted on GoToMeeting and Zoom platforms, including dial-in option for people without Internet access
  - » Hybrid board meetings (beginning Spring 2021) that continues virtual meetings while providing members of the public with an in-person option to participate
- Digital communications
  - » SMGWA website: maintain with current information
  - » SMGWA Facebook and Instagram pages: maintain and grow social media presence, promote content though advertising to target audiences
  - » Direct email via Mailchimp
- Mailings to private well owners and additional SMGB residents
- Media coverage
  - » Op-eds in the local newspapers
  - » Press releases
  - » Radio interviews
- Participation at outreach events hosted by other local agencies i.e. "Connecting the Drops"
- Co-promotional opportunities with member agencies including email newsletters, social media (Facebook, Instagram, Nextdoor), board meetings and mailings to customers
- SMGWA intern position dedicated to youth outreach
  - » Compiled an extensive list of pre- and post-pandemic outreach activities to reach a younger audience
  - » Created the Groundwater Stewardship Program, a self-paced online educational classroom that consisted of videos, articles, interactive quizzes, discussion boards and live game-play (Margaritaville) to encourage critical thinking
  - » The Quail Hollow Homeschool (K-5) participated in a lesson plan designed to promote an understanding of groundwater and how our basin functions
  - » Created 5-question trivia quizzes to share online
- Talks and presentations to various stakeholder groups and associations
- Educational and outreach materials (see Appendix)

### **Implementation Timeline and Tactics**

SMGWA uses a 4-phase plan to conduct outreach.

#### PHASE 1 Ongoing Efforts

- SMGWA website (www.smgwa.org): consistent updates
- Press releases: highlighting key milestones and opportunities for public engagement
- Social media: consistent updates
- Email newsletter: quarterly or more often
- Mailings: as needed
- Board meetings: recorded public meetings available online, written board meeting summaries provided to member agencies and the media after each meeting
- Co-promotional efforts with partner agencies: consistent updates

#### PHASE 2 GSP Development

- Review draft stakeholder engagement plan, make suggestions and update
- Media outreach
- Public workshops and events: Educational Series, community discussions, basin tours, Private Well Owner meetings
- Create youth outreach programs: speak to school groups, facilitate online Youth Education Program

### PHASE 3 GSP Rollout

- Review draft stakeholder engagement plan, make suggestions and update
- Media outreach and advertising: engage with a broad audience of stakeholders and beneficial users
- Public informational events: host community conversation for GSP
- Website: modernize website for GSP presentation and to collect comments

## Implementation Timeline and Tactics (cont.)

SMGWA uses a 4-phase plan to conduct outreach.

#### PHASE 4 GSP Submission-Ongoing

- Review draft stakeholder engagement plan, make suggestions and update
- Rollout of final plan
- Media outreach
- C&E Plan and GSP milestone requirements by phase:
  - » Prior to initiating plan development: Share how interested parties may contact the GSA and participate in development and implementation of the plan submitted to DWR. (Sec. 353.6)
  - » Prior to GSP development: Establish and maintain an email list of interested parties. (Sec. 10723.4)
  - » Prior to and with GSP submission:
    - Record statements of issues and interests of beneficial users of basin groundwater including types of parties representing the interests and consultation process
    - Lists of public meetings
    - Inventory of comments and summary of responses
    - Communication section in GSP (Sec. 354.10) that includes: agency decision-making process, identification of public engagement opportunities and response process, description of process for inclusion, and method for public information related to progress in implementing the plan (status, projects, actions)
- Supporting tactics to be used to communicate messages and supporting resources available:
  - » SMGWA website, updated regularly to reflect meetings and workshops
  - » Direct email via Mailchimp, sent approximately monthly to announce board meetings, special workshops and other opportunities for engagement such as the SMGB tours
  - » Outreach to local media to secure coverage of announcements and events, radio interviews, op-ed placement
  - » Workshops, information sessions and other community meetings
  - » Social media, specifically Facebook, updated regularly to share information and support other outreach efforts

## **Stakeholder Outreach**

Interviews conducted by Sacramento State, Consensus and Collaboration Program (as a third party neutral facilitator to SMGWA)

| Name of Interviewee                                   | Position/Affiliation                           |  |
|---|--|--|
| 2018  |  |  |
| Donna Lind         SMGWA Board, City of Scotts Valley |  |  |
| Rosemary Menard                                       | Staff, City of Santa Cruz                      |  |
| Gene Ratcliffe<br>Chuck Baughman                      | SMGWA Board, SLVWD                             |  |
| Chris Perri   | SMGWA Board, SVWD                              |  |
| Danny Reber   | SMGWA Board (Alternate), SVWD                  |  |
| John Ricker<br>Sierra Ryan                            | SMGWA Staff, County of Santa Cruz              |  |
| John Leopold  | SMGWA Board, County of Santa Cruz              |  |
| Piret Harmon  | Staff, SVWD                                    |  |
| Heidi Luckenbach                                      | Staff, City of Santa Cruz                      |  |
| Nick Vrolyk   | SMGWA Board, Well Owner Representative         |  |
| Dale Pollock  | SMGWA Board, Mt. Hermon Assoc.                 |  |
| Jen Michelsen<br>Rick Rogers                          | Staff, SLVWD                                   |  |
| David McNair  | Staff, SVWD                                    |  |
| David Hodgin  | SMGWA Board, SVWD                              |  |
| Jack Dilles   | SMGWA Board (Alternate), City of Scotts Valley |  |
| Bill Smallman   | SMGWA Board, SLVWD                             |  |
| Edan Cassidy  | SMGWA Board (Alternate), Well Owner Rep.       |  |
| Ruth Stiles   | SMGWA Board, SVWD                              |  |

# Stakeholder Outreach (cont.)

| Name of Interviewee                     | Position/Affiliation                           |
|---|--|
| Bruce McPherson                         | SMGWA Board, County of Santa Cruz              |
| Brian Lee                               | General Manager, SLVWD                         |
| Bruce Holloway                          | Community Representative                       |
| SMGWA Facilitation Subcommittee Meeting | 5x   |
| Lois Henry                              | SMGWA Board, SLVWD                             |
| Stephen Swan                            | SMGWA Board, SLVWD                             |
| William "Bill" Ekwall                   | SMGWA Board, SVWD                              |
| 2019                                    |  |
| SMGWA Facilitation Subcommittee Meeting | 2x   |
| Rick Moran                              | Board, SLVWD                                   |
| Jeff Koopman                            | SMGWA Board, SVWD                              |
| 2020                                    |  |
| Doug Engfer                             | SMGWA Board, City of Santa Cruz                |
| Donna Lind                              | SMGWA Board, SVWD                              |
| Jack Dilles                             | SMGWA Board (Alternate), City of Scotts Valley |
| Lois Henry                              | SMGWA Board, SLVWD                             |
| Jeff Koopman                            | SMGWA Board (Alternate), Well Owner Rep.       |
| Chris Perri                             | SMGWA Board, SVWD                              |
| Angela Franklin                         | SMGWA Board (Alternate), Well Owner Rep.       |
| Rick Moran                              | SMGWA Board, SLVWD                             |
| John Leopold                            | SMGWA Board, County of Santa Cruz              |
| Dale Pollack                            | SMGWA Board, Mt. Hermon Assoc.                 |

### Stakeholder Outreach (cont.)

| Name of Interviewee                 | Position/Affiliation                     |  |
|-------------------------------------|--|--|
| Ruth Stilles                        | SMGWA Board, SVWD                        |  |
| Bruce McPherson / J.M. Brown        | SMGWA Board, County of Santa Cruz        |  |
| Lew Farris                          | Board, SLVWD                             |  |
| William "Bill" Ekwall               | SMGWA Board, SVWD                        |  |
| Edan Cassidy                        | SMGWA Board (Alternate), Well Owner Rep. |  |
| 2021                                |  |  |
| Gail Mahood                         | SMGWA Board, SLVWD                       |  |
| Tina To     Board, SLVWD            |  |  |
| Mark Smolley SMGWA Board, SLVWD     |  |  |
|                                     |  |  |
| Note regarding tribal stakeholders: |  |  |

There is no currently active or known group representing the descendants of the Awaswas.

The neighboring tribe to the Awaswas were the Mutsun, now represented through the Amah Mutsun Tribal Band (AMTB). Staff met with a representative of the AMTB who indicated their focus at the moment is on their ancestral lands. However, they do maintain an interest in the surrounding areas as well. As rivers are of particular importance, SMGWA and contributing agencies will notify the Amah Mutsun Tribal Band about projects that may impact waterways, and work with them to accommodate any actions they recommend.

#### **Evaluation and Assessment**

A phased approach to outreach provides opportunities to assess to the program and evaluate how the plan is performing against goals and objectives. Assessment is conducted by the Santa Margarita Groundwater Agency Working Group and reviewed by Board Members during quarterly communications updates to the Board. Areas for consideration:

- What worked well?
- What didn't go as planned?
- Are stakeholders educated about the GSP development process and their own role?
- Is the timeline for implementation of the GSP clear?
- Has the GSA received positive press coverage?
- Do diverse stakeholders feel included?
- Have there been behavior changes related to the program goals? Has there been improved trust/relationships among participants?
- Community and board meeting recaps and next steps
- Lessons learned

# Appendix

| MEDIA    |                      |   |
|----------|----------------------|---|
| Date     | Media                | Topic/Headline  |
| 2/16/17  | Santa Cruz Sentinel  | Coast Lines: Private well owners invited to meet  |
| 2/17/17  | Press Banner         | Feb. 22 workshop on mountain aquifer  |
| 2/22/17  | County of Santa Cruz | Groundwater Agency Formation Workshop   |
| 2/7/18   | Press Release        | \$1 Million Grant Recommended for Santa Margarita Groundwater<br>Agency by CA Dept of Water Resources   |
| 2/22/18  | Press Banner         | SMGWA aims to maintain water flow   |
| 3/9/18   | Press Banner         | SMGWA first meeting of 2018   |
| 6/14/18  | Press Banner         | Private well owners reject any new metering fees  |
| 12/11/18 | Press Release        | Santa Margarita Groundwater Agency Announces Three-Part<br>'Understanding Our Water' Educational Series |
| 1/6/19   | Santa Cruz Sentinel  | Water agency will be important for years to come  |
| 2/15/19  | Scotts Valley Times  | Understanding Our Water   |
| 4/14/19  | Santa Cruz Sentinel  | Community participation is key to future of water supply  |
| 2/4/20   | Press Banner         | Finding a Sustainable Water Solution  |
| 6/13/20  | Scotts Valley Times  | Santa Margarita Board Evaluates Groundwater   |
| 6/23/20  | My Scotts Valley     | Santa Margarita Groundwater Agency begins high school groundwater steward program                       |
| 7/15/20  | Press Banner         | Santa Margarita Groundwater Agency Begins Groundwater<br>Steward Program                                |
| 8/4/20   | My Scotts Valley     | SMGWA Board Reviews Communications Plan   |
| 9/21/20  | Press Release        | Santa Margarita Groundwater Agency Offers Second Session<br>of Groundwater Steward Program              |
| 9/21/20  | My Scotts Valley     | Santa Margarita Groundwater Agency Offers Second Session of<br>Groundwater Steward Program              |

| MEDIA (CONT.) |                     |   |
|---------------|---------------------|---|
| 11/1/20       | My Scotts Valley    | SMGWA Board advances development of Groundwater<br>Sustainability Plan                  |
| 11/13/20      | My Scotts Valley    | SMGWA Board meets Monday, Nov. 16   |
| 11/19/20      | My Scotts Valley    | Well users invited to groundwater management meeting                                    |
| 11/21/20      | Scotts Valley Times | Scotts Valley Private Well Owners Invited to Meeting                                    |
| 1/14/21       | My Scotts Valley    | SMGWA Board Finishes 2020 with Workshop, Two Meetings                                   |
| 2/22/21       | My Scotts Valley    | SMGWA board reviews hydrogeological modeling  |
| 3/8/21        | My Scotts Valley    | Santa Margarita Groundwater Agency Seeks Well Owner to<br>Serve on Board of Directors   |
| 3/10/21       | My Scotts Valley    | SMGWA Board progresses on Groundwater Sustainability                                    |
| 4/6/21        | My Scotts Valley    | SMGWA Board Aims to Complete Draft of GSP for Review in July                            |
| 4/15/21       | Press Release       | New Monitoring Wells Planned for Santa Margarita<br>Groundwater Agency                  |
| 4/16/21       | My Scotts Valley    | New Monitoring Wells Planned for Santa Margarita<br>Groundwater Agency                  |
| 5/13/21       | My Scotts Valley    | SMGWA Board Reviews Project and Management Actions                                      |
| 7/1/21        | My Scotts Valley    | Draft Groundwater Sustainability Plan nears completion                                  |
| 7/13/21       | Santa Cruz Sentinel | Santa Cruz to hold public meetings on possible<br>water rights update                   |
| 7/29/21       | Santa Cruz Sentinel | Santa Margarita Groundwater Agency to host sustainability event<br>Saturday             |
| 7/30/21       | Lookout Santa Cruz  | Morning Lookout: As Delta details grow scarier, more<br>establishments take precautions |
| 8/4/21        | My Scotts Valley    | Draft Groundwater Sustainability Plan released  |
| 8/1/21        | Scotts Valley Times | Got Groundwater?  |
| 8/13/21       | Press Banner        | Local groundwater agency plan open for public comment                                   |
| 9/9/21        | My Scotts Valley    | Draft Groundwater Sustainability Plan Public Comment Period<br>Continues Until Sept. 23 |

| PUBLIC COMMENT ADMINISTRATIVE RECORD |                  |  |   |
|--------------------------------------|------------------|--|---|
| Date<br>Submitted                    | Venue Received   | Subject  | Comment   |
| 8/27/20                              | Board Meeting    | UR for Degraded WQ   | Use 10-year exponential moving average: reflects change in contaminants quicker   |
| 8/27/20                              | Board Meeting    | UR for Degraded WQ   | Allow one well (20%) to exceed the MT   |
| 6/25/20                              | Board Meeting    | Approach for MT<br>and MO for Chronic<br>Lowering of GWL         | Favors MT #2 and UR #3 (red). There is nothing bad/<br>negative about the dropped GW levels as long as the<br>GDE, fish, WQ etc are satisfied and protected.  |
| 8/27/20                              | Board Meeting    | Statement of S&U<br>for Depletion of<br>Interconnected SW        | SGMA does not give a pass to de-minimis users if they are causing significant adverse impacts.  |
| 8/27/20                              | Board Meeting    | Statement of S&U<br>for Depletion of<br>Interconnected SW        | Undue is a legal term. Defining "undue financial burden" for all indicators is helpful.   |
| 8/27/20                              | Board Meeting    | Statement of S&U<br>for Depletion of<br>Interconnected SW        | Use an average of historical minimums instead of one single datapoint when determining MT.  |
| 8/27/20                              | Board Meeting    | Statement of S&U<br>for Depletion of<br>Interconnected SW        | Having only two RMPs poses a potential data gap.<br>Agrees with previous comment about using average of<br>historical minimums for MT.  |
| 9/24/20                              | Board<br>Meeting | Statement of S&U and<br>MT for Depletion of<br>Interconnected SW | "Viability" of priority species is too low bar. Consider<br>"thrive" or "sustain" instead.  |
| 1/28/21                              | Board<br>Meeting | Basin Problem<br>Statement                                       | Comment about the County's responsibility in<br>addressing the nitrate in San Lorenzo River – wishes<br>that County did more enforcement on septic systems.<br>Appreciates the thorough and detailed discussion that<br>including opposing views. |
| 4/22/21                              | Board<br>Meeting | Measurable Objectives<br>last five years, In Lieu<br>Projects    | Frank Cheap prefers average seasonal lows.  |
| 5/27/21                              | Board<br>Meeting | Public Outreach  | Frank Cheap does not like the format of the zoom<br>meetings; does not know who is at the meeting;<br>supports the social media efforts. Need to promote this<br>agency; offers to help promote public exposure.                                  |

| 6/24/21 | Section 4 of GSP            | C. Dzendzel requests access Loch Lomond raw<br>water; Felton Resident; concern about chemistry of<br>pipelines. Requests new treatment plant in Felton. Frank<br>Cheap asks for zoom adjustment; supports Board's<br>efforts; supports voluntarily metering and make data<br>anonymous; wants help for private well owners during<br>drought   |
|---------|-----------------------------|--|
| 7/22/21 | GSP Public Review<br>Draft  | Cynthia commented about budget and asked whether it may be easier to get grants.   |
| 7/22/21 | GSP Public Review<br>Draft  | Cynthia commented about private pumpers. Response.<br>This budget helps the Agency to apply for grants.  |
| 7/22/21 | GSP Public Review<br>Draft  | Frank Cheap asked Piret to read into the record his comments. Wants to protect deminimis users from future costs imposed by the Agency.  |
| 7/22/21 | GSP Public Review<br>Draft  | Cynthia commented about Section 4 about the<br>proposed revision requested by Director Mahood;<br>Cynthia encouraged cooperation among agencies.<br>Cooperation is the reason we have this agency.<br>Encourage all agencies to be forthcoming and to work<br>with other districts.  |
| 7/22/21 | GSP Public Review<br>Draft  | Motion to approve the issuance of the Groundwater<br>Sustainability Plan, with edits addressed and agreed<br>upon during the Board's July 22 meeting. After call for<br>public comment, no comments from the public.   |
| 9/23/21 | Draft GSP Public<br>Hearing | Jesse Maxfield Department of Fish and Wildlife.<br>Georgina's response: Monitoring wells only two. We<br>have to put in wells; need 5 years of data. Shallow<br>groundwater levels are stable. We must reassess after 5<br>years; datagap.   |
| 9/23/21 |                             | Work with National Marine Fishery Service Streamflow<br>coordinator. Right now working on a comment letter.<br>Hope to get it done tonight. Minimum thresholds<br>historical groundwater flows. Commented on this on<br>several plans. Streamflow and groundwater connection.<br>Don't believe they are appropriate. Salmon and<br>steelehead are threatened. Concern about a minimum<br>threshhold based upon 2 consecutive years. Fish and<br>aquatic organizims are viable at a moment in time. D182<br>years is not based on ecological factors. |

|          | PUBLIC COMMENT ADMINISTRATIVE RECORD (CONT.) |                          |   |  |
|----------|--|--------------------------|---|--|
| 10/28/21 |  | GSP response to comments | Frank Cheap expressed thanks for the work; inquired about public participation and outreach.  |  |
| 10/28/21 |  | Outreach                 | Frank Cheap expresses appreciation for Kelly's presentation on public outreach. Suggests power point; work with County to reach wider audience. |  |

#### **Abbreviations**

**GSP** Groundwater Sustainability Plan

**UR** Undesirable Result

**WQ** Water Quality

**S&U** Significant & Unreasonable

MT Minimum Threshold

#### GW

Groundwater

#### GDE

Groundwater Dependent Ecosystems

MO Measurable Objectives

**GWL** Groundwater Level

**RMP** Representative Monitoring Point

#### **SMGA**

Sustainable Groudnwater Management Act

|                      | OUTREACH ACTIVITIES   |  |                |  |  |
|----------------------|---|--|----------------|--|--|
| Date                 | Activity  | Description/Goals  | Venue/Platform | Audience   |  |
| January – March 2019 | "Understanding Our<br>Water" educational<br>series                                    | <ul> <li>The three-part educational series<br/>beginning in January to engage and<br/>inform all people who rely on the<br/>water supply from the Santa Margarita<br/>Groundwater Basin.</li> <li>January 12: Land Use and Water:<br/>How Much Does Growth Matter?</li> <li>February 9: Water Budgets: How<br/>Do We Balance All Needs?</li> <li>March 9: Managing Groundwater:<br/>How Can We Prepare for an<br/>Uncertain Future?</li> </ul> | In person      | General public,<br>elected officials,<br>media, private<br>domestic<br>pumpers,<br>federal and state<br>agencies |  |
| August 2019          | "State of Surface<br>Water in the Santa<br>Margarita Basin"<br>workshop               | This public workshop is the next in an<br>ongoing series of public workshops<br>hosted by SMGWA. This workshop<br>focuses on the relationship of<br>surface water to CA's Sustainable<br>Groundwater Management Act and<br>the complex nature of surface water<br>management, rights and regulations.  | In person      | General public,<br>elected officials,<br>private domestic<br>pumpers   |  |
| September 2019       | "The Path to<br>Groundwater<br>Sustainability: Goals<br>and Challenges"<br>discussion | SMGWA Board Meeting and<br>an informational session about<br>groundwater sustainability. Topics<br>include Groundwater Sustainability<br>Plan (GSP) road map, hydrogeologic<br>conceptual model, sustainability goals<br>and sustainability indicators.  | In person      | General public,<br>elected officials,<br>private domestic<br>pumpers   |  |

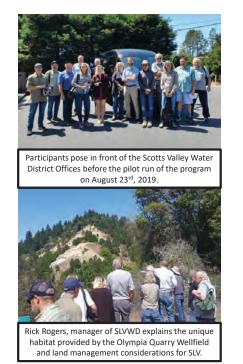
| OUTREACH ACTIVITIES (CONT.) |                                      |   |                              |  |  |  |
|-----------------------------|--------------------------------------|---|------------------------------|--|--|--|
| Date                        | Activity                             | Description/Goals   | Venue/Platform               | Audience   |  |  |
| September 2019              | Basin Tours                          | This program further educated the<br>SMGWA Board on Basin conditions,<br>and provided an effective public<br>outreach tool to members of the<br>public interested in agency activities.<br>It also served as a vehicle to promote<br>inter-agency understanding and<br>cooperation among SMGWA<br>constituent organizations.  | In person                    | All SMGWA<br>constituent<br>agencies and<br>organizations,<br>staff and public   |  |  |
| February 2020               | Scotts Valley High<br>School Lecture | A presentation to build awareness<br>that the water supply is a local natural<br>resource, local water resources<br>support other species as well as<br>people, the current GSP development<br>and the Groundwater Steward<br>Program as an opportunity to learn<br>more.   | In person                    | Scotts Valley<br>High School K<br>Street Science<br>(1 section) and<br>Environmental<br>Sciences (2<br>sections) classes,<br>approximately<br>50-60 students |  |  |
| Spring 2020 – Winter 2020   | Groundwater<br>Stewardship Program   | A self-paced online educational<br>classroom that consisted of<br>videos, articles, interactive quizzes,<br>discussion boards and live game-play<br>(Margaritaville) that was offered to<br>students and the general public. The<br>goals of the program were to encourage<br>critical thinking about balancing the<br>needs of the agency to help inform<br>the current GSP and also to engage a<br>younger audience than had historically<br>been involved and expand a general<br>understanding of the Basin and GSP<br>process. The program was offered as<br>community service credit through the<br>Scotts Valley High School and shared<br>with San Lorenzo Valley School District,<br>Pacific Collegiate School and the Santa<br>Cruz County Office of Education. | Online - Google<br>Classroom | Youth, targeting<br>high school and<br>college students  |  |  |

| OUTREACH ACTIVITIES (CONT.) |  |  |   |   |  |  |  |
|-----------------------------|--|--|---|---|--|--|--|
| Date                        | Activity                                 | Description/Goals  | Venue/Platform  | Audience  |  |  |  |
| December 2020               | Private Well Owner<br>Meeting            | Hosted a virtual meeting on Zoom and<br>broadcast on Facebook Live to provide<br>private well owners with an update on<br>SMGWA activities.  | Online:<br>Zoom and<br>Facebook Live  | Private domestic<br>pumpers and<br>small community<br>systems |  |  |  |
| April 2021                  | Groundwater<br>Experiment                | Students participated in a lesson<br>plan designed to promote an<br>understanding of groundwater<br>and how the Basin functions. The<br>experiment, called Aquifer in a Cup,<br>was led both online and in-person<br>to promote an understanding of<br>where our water comes from, what is<br>groundwater, and who does it affect. | Online and in-<br>person  | Quail Hollow<br>Homeschool<br>K-5 students                    |  |  |  |
| Spring 2021                 | Trivia Quizzes                           | A series of five-question trivia<br>quizzes promoted learning about<br>the groundwater basin, promoted<br>through the SMGWA email newsletter<br>and their Facebook and Instagram<br>pages. There was a raffle incentive for<br>participating.  | Online -<br>promoted<br>through<br>Facebook,<br>Instagram and<br>email newsletter | All   |  |  |  |
| 2021                        | Farmers Markets                          | Staff and board members provided an<br>opportunity for community members<br>to learn more about SMGWA and the<br>GSP process by tabling at farmers<br>markets in Scotts Valley and Felton.   | In person   | General public  |  |  |  |
| July 24, 2021               | Santa Cruz Mountains<br>Classic Car Show | This fundraising event in Brookdale,<br>a DAC in the San Lorenzo Valley,<br>supported local fire departments.<br>The event drew community members<br>and provided a forum for SMGWA<br>staff and board members to connect<br>one-on-one with Basin users while<br>providing free drinking water.                                   | In person   | General public  |  |  |  |

| OUTREACH ACTIVITIES (CONT.) |  |  |                |  |  |  |  |
|-----------------------------|--|--|----------------|--|--|--|--|
| Date                        | Activity   | Description/Goals  | Venue/Platform | Audience   |  |  |  |
| July 31, 2021               | "Drought: Global<br>Challenge, Local<br>Solutions" open house<br>event | This family-friendly event at Skypark<br>in Scotts Valley shared the agency's<br>work on groundwater sustainability.<br>The two-hour event featured several<br>booths where attendees could learn<br>about various aspects of SMGWA's<br>work and get stamps in a "passport."<br>There also was short presentation by<br>SMGWA staff and board members, as<br>well as a question-and-answer session.<br>Prizes were offered for completing the<br>passport and there were free activities<br>for kids. | In person      | General public,<br>elected officials,<br>private domestic<br>pumpers |  |  |  |
| Aug. 21-22, 2021            | Scotts Valley Art, Wine<br>& Beer Festival                             | Staff connected with community<br>members to share information about<br>SGMWA and the public comment<br>period for the GSP at the two-day<br>Scotts Valley Art, Wine & Beer Festival.  | In person      | General public   |  |  |  |
| Ongoing                     | Youth Outreach<br>Activities   | Researched an extensive list of<br>pre- and post-pandemic outreach<br>activities to reach a younger audience,<br>stratified by age group and life stage<br>to consider the variety of ways people<br>might want to participate.  |                | Youth  |  |  |  |

### **OUTREACH ACTIVITIES (CONT.)**

# SMGWA Basin Tour Program August-November 2019





John Ricker of County of Santa Cruz Discusses the geology of the Zayante fault line at the northern boundary of the Basin on upper Bean Creek.



Chris Berry of City of Santa Cruz Water Department demonstrates the decision matrix used to operate the inflatable dam at the Felton Diversion. Dates: August 23 September 18 October 16 November 20

Participants:

All SMGWA Constituent Agencies and Organizations, Staff, and Public.

Supported Lines of Effort:

Professional Development/Education
Stakeholder Outreach/Engagement

Strengthening Inter-Agency Relationships

#### Narrative:

From August to November of 2019, the Santa Margarita Groundwater Agency conducted a series of 4 educational tours to highlight the unique features, conditions, and challenges that face the Santa Margarita Basin.

These events were mainly aimed at the Board of Directors and their Alternates, and members of the public attended all iterations of the event on a space-available basis.

This program further educated the SMGWA Board on Basin conditions, and provided an effective public outreach tool to members of the public interested in Agency activities. It further served as a vehicle to promote inter-agency understanding and cooperation among SMGWA constituent organizations.

#### SAMPLE OF EDUCATIONAL MATERIALS



### SAMPLE OF EDUCATIONAL MATERIALS (CONT.)

# SANTA MARGARITA Groundwater Agency

The Santa Margarita Groundwater Agency is being formed to improve the regional collaboration on managing the groundwater basin and comply with State requirements.

The new agency is comprised of the representatives of public agencies and private well owners who use the basin for their water supply.

To get more information and participate in the process, sign up for the newsletter at smgwa.org and attend the upcoming workshop.

# FEBRUARY 22, 2017

Scotts Valley Water District Santa Margarita Community Room (lower level) 2 Civic Center Drive, Scotts Valley 7 to 9 pm

Information: Sierra Ryan (831) 454-3133 Sierra.Ryan@santacruzcounty.us • smgwa.org









### SAMPLE OF EDUCATIONAL MATERIALS (CONT.)



#### STOP 3: SAN LORENZO VALLEY-SCOTTS VALLEY INTERTIE

Intertie 2 is one of the four bidirectional interties constructed between the San Lorenzo Valley Water District (SLVWD) and Scotts Valley Water District (SVWD) that allow the adjacent water systems to share water during a water emergency.

This project for the first time connects the two water districts, so that in the event of a major fire, winter storm, or an earthquake, the two valleys can help each other out by directly providing water through this intertie connection. Additionally, the intertie system could improve water supply reliability for SLVWD customers and reduce aquifer pumping during winter months when stream flow is high. Previously, SLVWD could not move water between the North, South and Felton systems. With the interties in place, water could be transferred from one system to another within the district, depending on availability and demand.

SVWD led a grant application effort to obtain Proposition 50 Water Security funding from the California Department of Public Health in 2013. The state funds of about \$3.9 million covered 44% of the total project costs for interties.

The other three interties that were included in the project are: Intertie 3, connecting SLVWD South System to SLVWD North System, Intertie 4, connecting SLVWD South System to Mount Hermon, and Intertie 6, connecting SLVWD North System to Felton.

Intertie 2, completed in Spring 2016, connects the SVWD water system and the SLVWD water system along Lockwood Lane and Skypark Drive and includes a pump station on Skypark Drive allowing for water transfers either up or down gradient and enhancing water security across the region. It has a capacity of 600 gpm (gallons per minute).





sing) Street facility was

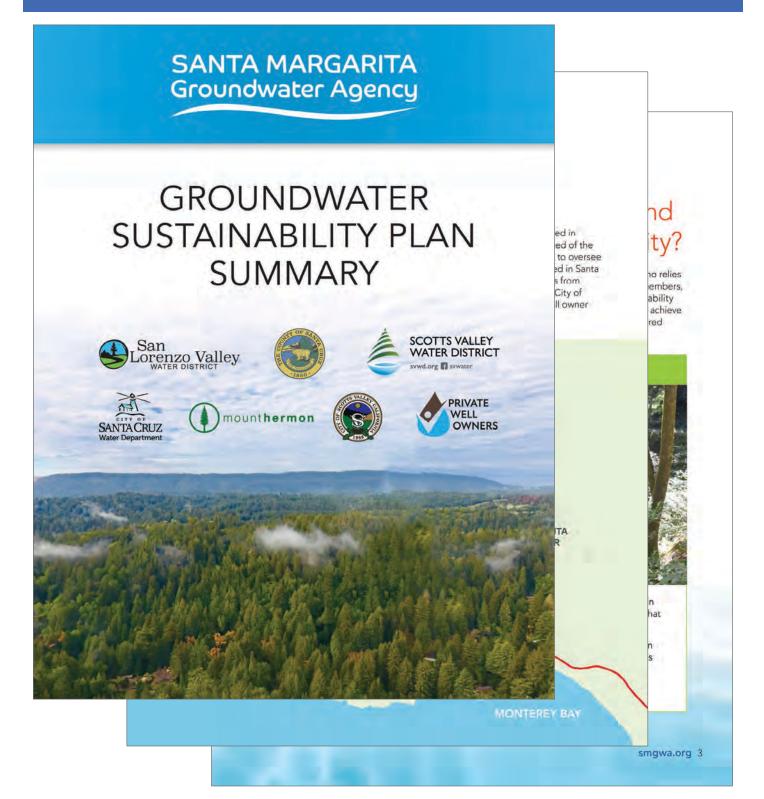
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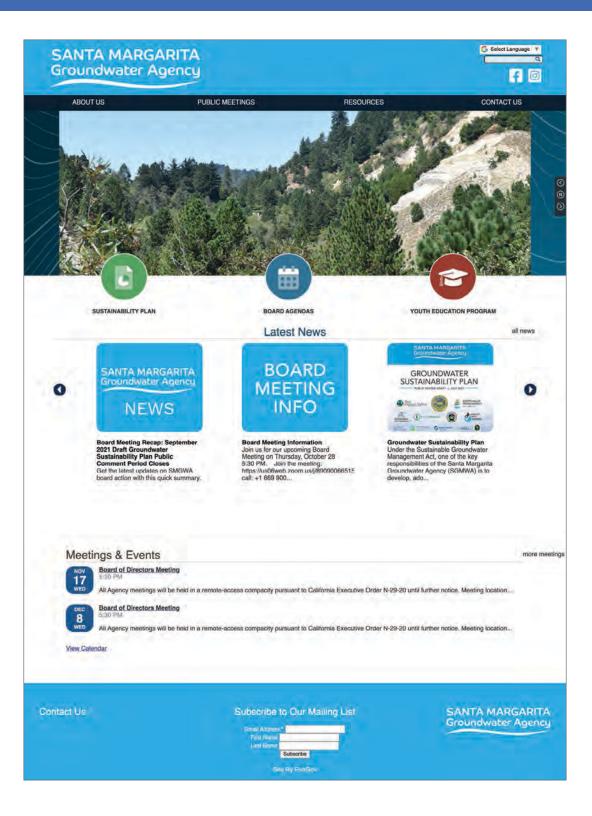
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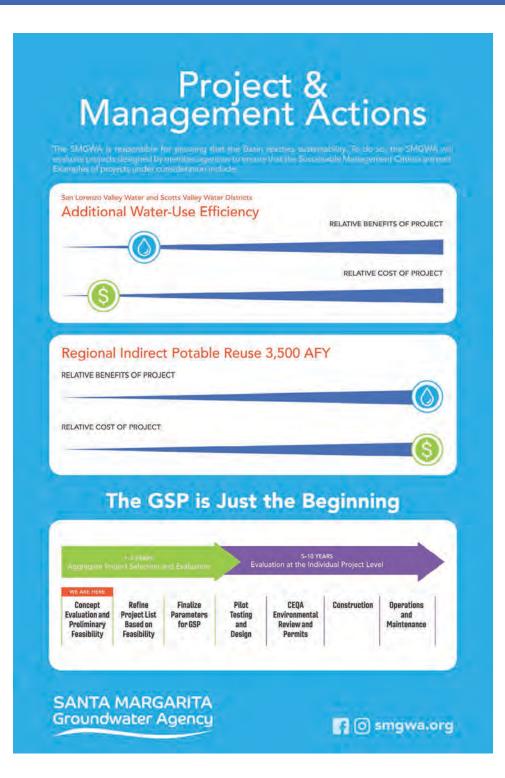
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# SANTA MARGARITA GROUNDWATER AGENCY Guiding Principles

1 The Santa Margarita Groundwater Basin (Basin) is located entirely within Santa Cruz County (County). The Basin is a diverse area. It:

- Is characterized by different communities with various land uses, and land and water management approaches.
- Is defined by a complex set of aquifers through which groundwater passes and on which residents and ecosystems depend.
- Has extensive biodiversity hotspots that support important terrestrial and aquatic ecosystems and species, many of which are protected by the California and Federal Endangered Species Acts.
- Provides essential connectivity between groundwater and surface water on which the base flows of several creeks and rivers (including the San Lorenzo River) depend.
- Is subject to climatological changes that alone, can significantly impact the availability of water.
- Is hydrogeologically disconnected from other groundwater basins. There are no current plans to receive imported water from outside of the county. The Basin's Beneficial Users (as defined in the Sustainable Groundwater Management Act [SGMA] – See Attachment A) rely on effective management of a water budget to achieve sustainable groundwater and surface water conditions.

### SANTA MARGARITA Groundwater Agency

# SANTA MARGARITA GROUNDWATER AGENCY Guiding Principles

2 SGMA affects all Beneficial Users in the Basin. It describes groundwater sustainability requirements and mandates that Beneficial Users are able to fully participate to achieve and maintain sustainable groundwater conditions in the Basin.

3 The Santa Margarita Groundwater Agency (SMGWA) represents and preserves the water interests of all Beneficial Uses / Users in the Basin equitably and transparently. The SMGWA is a governing public agency, granted with regulatory authorities as provided in SGMA, to ensure that the Basin achieves and maintains sustainable groundwater conditions.

Consistent with SGMA, groundwater users that extract two acre-feet of groundwater or less per year for domestic purposes are defined as "de minimis." This classification limits the statutory financial and measurement responsibilities of these groundwater extractors and is a means through which some SGMA-related burdens are minimized. The SMGWA is committed to the definition of de minimis and will explore opportunities to minimize SGMA-related impacts to all groundwater extractors.

SANTA MARGARITA Groundwater Agency

# SANTA MARGARITA GROUNDWATER AGENCY Guiding Principles

5 While the Member agencies and participants serving as Directors of the SMGWA Board have unique responsibilities to serve their respective organizations and interests, these individuals also have a sworn responsibility (as signatory parties to the Joint Powers Agreement that formed the SMGWA) to serve the interests and regulatory authorities of the SMGWA in its required role to identify, achieve and maintain sustainable groundwater conditions in the Basin. SMGWA Directors and staff are committed to fulfill this SGMA-specific responsibility.

6 In addition to its statutory responsibilities and authorities, the SMGWA is committed to provide consistent, transparent educational opportunities for all Beneficial Users about water resources, land uses and water management in the Basin.

Historic groundwater management, surface water management and land use practices in the Basin have created overdraft conditions in some of the underlying aquifers. The practices that created overdraft conditions were not sustainable and the practices that took place will not be repeated by any member of the SMGWA nor any Beneficial User in the Basin.

8 Future sustainable groundwater conditions will depend on Basin land uses and water demand targets being in balance with available water resources. The SMGWA is committed to work with land use agencies in the Basin to promote land use practices and water demand targets that achieve sustainable water resources.

SANTA MARGARITA Groundwater Agency

# SANTA MARGARITA GROUNDWATER AGENCY Guiding Principles

9 The SMGWA will ensure that a Groundwater Sustainability Plan (GSP) is in place by and after January 2022. Actions to achieve sustainable conditions will be described in the GSP for the Basin. Objectives and thresholds may be set Basin-wide, or may be defined differently for unique parts of the Basin in "Management Areas" (as allowed for under SGMA).

10 Beyond minimum sustainability thresholds and objectives described in the GSP, the SMGWA will examine possibilities to recover / restore the Basin's aquifers and restore tributary base flows to the best extent possible.

(1) SMGWA members and Beneficial Users may have different requirements under different water resource conditions to ensure that minimum thresholds are achieved or exceeded. These potential different requirements will be defined in the GSP and implemented by the SMGWA.

12 Actions to achieve sustainable outcomes, report outcomes to the State and maintain the daily activities of the SMGWA will require consistent funding. Financial contributions to support this work will be proportionally distributed among the SMGWA membership and many Beneficial Users, based on impacts and benefits to groundwater and surface water resources. Specific proportional contributions will be determined in the future.

13 The SMGWA also recognizes its duty to taxpayers, ratepayers and future generations to ensure that our financial resources are used effectively and responsibly as a tool to promote sustainable groundwater conditions.

### SANTA MARGARITA Groundwater Agency

# SANTA MARGARITA GROUNDWATER AGENCY Guiding Principles

A Integrated water management is a set of methods to extract, transport, store, use and share groundwater and surface water throughout a groundwater basin to ensure a resilient water supply for all water users. To support SGMA objectives and Basin-wide water needs, the SMGWA will pursue an integrated water management approach for this Basin. An integrated water management approach will honor the social, cultural, natural and economic diversity of the Basin. It will capitalize on the diverse water resources throughout the Basin and will seek to ensure that all Beneficial Users have necessary water resources. An integrated water management approach may rely on but may not be limited to:

- Science-based decision-making.
- Projects and Methods to recover and restore the Basin aquifers.
- Collective and individual groundwater use requirements to ensure that groundwater elevations are not depleted below minimum thresholds.

Discussions between SMGWA Directors, Directors and staff, and SMGWA representatives and Beneficial Users to address the above responsibilities and outcomes may be challenging at times. Consistent with the SMGWA Board of Directors Code of Conduct (as presented in Appendix A of the SMGWA Bylaws), the SMGWA will conduct these discussions at all times in a collaborative manner with a commitment to respectful civil discourse between all participants.

## SANTA MARGARITA Groundwater Agency

## Appendix 2B Comments and Reponses on Public Draft GSP

### **Comments and Responses on Public Draft GSP**

Note: public written comments as received follow this table

| Comment<br>Number | Commentor  | GSP<br>Section   | Торіс                                   | Recommendation/Comment   | Response   |
|-------------------|--|--|---|--|--|
| 1                 | Amanda       Section 2       Santa Margarita aquifer       I hereby request that sustainability plan to be amended to cover sustainability of the Santa Margarita aquifer         McLeod       recharge       I hereby request that sustainability plan to be amended to cover sustainability of the Santa Margarita aquifer         McLeod       recharge       I hereby request that sustainability plan to be amended to cover sustainability of the Santa Margarita aquifer         McLeod       recharge       I hereby request that sustainability plans around recharge. I appreciate the language that was added to underscore that consistent         with current law, taxation of private well owners is unlawful.       with current law, taxation of private well owners is unlawful. | The GSP includes sustainable manag<br>Santa Margarita aquifer is one. Other<br>no long-term widespread overdraft or<br>that needs to be addressed under the<br>Margarita aquifer happens naturally b<br>years means the aquifer recharges fa<br>discharging some of its water in the fo<br>Without this flow, many creeks would<br>is unique in this way as it can support<br>the Santa Margarita aquifer. |   |  |  |
|                   |  |  |   |  | In the Mount Hermon/South Scotts Va<br>(meaning the entire thickness has no<br>2.2.5.1.2.1. In this area, groundwater<br>industrial, contamination remediation,<br>have not recovered because the unde<br>groundwater levels that are inducing r<br>the GSP describes induced recharge<br>pathways depending on the underlying<br>Monterey Formation from where it flow<br>vertically into the Lompico aquifer whe |
|                   |  |  |   |  | Model simulations show that by imple<br>aquifer, groundwater levels in the Sar<br>reduced induced recharge. Earlier mo<br>Santa Margarita aquifer in the dewate<br>retained in the aquifer but rather flows<br>Santa Margarita aquifer are therefore<br>address improving groundwater levels   |
| 2                 | Bret McLeod  | Section 2  | Santa Margarita<br>Watershed Protection | Would like to know what steps are being taken and what steps will be taken to care for the Santa Margarita Watershed no and in the future. I would also like to have these actions/plans detailed in the upcoming management plan for the water board. | The focus of this Plan is on groundwa<br>the entire San Lorenzo watershed. Th<br>the County, SLVWD and City of Santa<br>described in Section 2.1.3.4.1 of the C  |
|                   |  |  |   |  | If this comment is related to the Santa comment 1.   |
| 3                 | Philip<br>McReynolds   | Section 2  | Santa Margarita aquifer recharge        | Asking for the plan to be amended to cover sustainability of the Santa Margarita aquifer, specifically plans around recharge of this aquifer.  | Same as response to comment 1.   |

hagement criteria for all principal aquifers in the Basin, of which the her than in the Mount Hermon/South Scotts Valley area there has been or chronic lowering of groundwater levels in the Santa Margarita aquifer the Sustainable Groundwater Management Act. Recharge of the Santa y by rainfall. Low rainfall years means less recharge and high rainfall fairly quickly until it is full. It acts as a leaky bathtub where it is always to form of baseflow to creeks, regardless of how much rain there is. Ind dry up in summer and aquatic species would not survive. The Basin ort aquatic habitat in many creeks year-round because of the nature of

Valley area, parts of the Santa Margarita aquifer are dewatered no groundwater) because of past historical use described in Section er levels have not increased much even though there are no longer on, or municipal extractions from it. It is believed groundwater levels inderlying Monterey Formation and Lompico aquifer also have lowered grecharge through the Santa Margarita aquifer. Section 2.2.5.1.2.1 of ge through the Santa Margarita aquifer as generally following 1 of 2 ying formation: 1) infiltration to the top of the underlying low permeability flows horizontally until it emerges as seeps to Bean Creek, and 2) where it directly underlies the Santa Margarita aquifer.

blementing projects to increasing groundwater levels in the Lompico canta Margarita aquifer and Monterey Formation benefit because of model runs not included in the GSP indicate that directly recharging the atered area results in a large portion of the recharged water cannot be ws into Bean Creek. Recharge projects directly targeting the dewatered re not planned, but the aquifer will indirectly benefit from projects that els in the underlying Lompico aquifer.

water and not watershed protection. The SMGWA has no authority over There are other efforts on watershed protection that are carried out by nta Cruz who rely on surface water as a source of water. These are e GSP.

ta Margarita aquifer and not the watershed, please see response to

| Comment<br>Number | Commentor         | GSP<br>Section | Торіс   | Recommendation/Comment  | Response  |
|-------------------|-------------------|----------------|---|---|---|
| 4                 | Frank Cheap       | Section 2      | Santa Margarita aquifer<br>sustainability             | First of all, I appreciate the years of work, the long hours, and expense that the Santa Margarita Groundwater<br>Basin Agency invested into this draft plan. As a member of the public, I've attended many meetings and sat<br>through numerous presentations to understand some of the goals and science applied to the undertaking of<br>Groundwater Management in this basin.<br>Though private well owners (PWO) have two seats on the agency, the thrust in the draft plan appears to be<br>dominated by the water districts with deeper aquifers and surface water that supply those districts vs the PWO<br>drafting from the more shallow Santa Margarita Aquifer. Note, there are estimated 800 to 1100 private well<br>owners and small water systems within this water management basin, primarily drawing upon the Santa<br>Margarita Aquifer, little effort has been applied to proactively managing this aquifer, aside from a small number<br>monitor wells.<br>Convention wisdom is PWO will be very conservative with water consumption. In the same breath, the PMOs<br>and small water agencies and little or no resources to manage at scale or recharge this Santa Margarita Aquifer,<br>other than land conservation practices, as mentioned, and of watershed protection of their respective properties.<br>Private well owners and small water systems are the most risk for reduction in groundwater due to climate<br>and/or drought conditions.<br>My request is that the groundwater agency consider language into the draft for protection of private well owners<br>who in most cases have no alternative source of water, as stated. In addition, active plans for aquifer<br>management, specifically conservation education efforts, monetary incentives to conserve and voluntary<br>metering (anonymised data collection) as well as active plans to assist in recharge the aquifer above and<br>beyond annual rainfall: options include: dormant quarries, recharge ponds and temporary inflatable dams, water<br>injection wells, are some of the potential options. Currently, the County has a voluntary well water depth<br>sounding program as free | See response to comment 1.<br>To address some of the recommendation<br>the County of Santa Cruz to the Group<br>Efficiency. The County would bring com-<br>private well owners.<br>There are several potential projects in the<br>Margarita aquifer, these are:<br>SLVWD Olympia Groundwater<br>Public/Private Stormwater Re<br>Enhanced Santa Margarita Act<br>Santa Margarita Aquifer Private<br>A very recent Senate Bill 352 (approved<br>establish a standing county drought and<br>preparedness for state small water syster<br>recent to include in the GSP at this time<br>Task Force comes up will be incorporated |
| 5                 | NGO<br>Consortium | Section 2      | Identification of Key<br>Beneficial Uses and<br>Users | Include a well density map for domestic wells only, not all water supply wells.   | It is not a requirement that well density<br>GSP regulations shows density of all gr<br>location of private domestic wells in the   |
| 6                 | NGO<br>Consortium | Section 2      | Identification of Key<br>Beneficial Uses and<br>Users | Provide the population of each identified DAC block group and include details on the population dependent on groundwater for their domestic water use.  | Figure 2-9 was updated to the most rec<br>smaller in area than the 2016 DACs us<br>within the Basin is estimated in the fina<br>not served municipal water.   |
| 7                 | NGO<br>Consortium | Section 2      | Identification of Key<br>Beneficial Uses and<br>Users | Describe tribal interests in the basin, including lands with historical importance to the tribe.  | Section 2.1.1.4.5 describe the California<br>the Ohlone people known as the Awasw<br>descendants of the Awaswas. The neig<br>through the Amah Mutsun Tribal Band<br>their focus at the moment is on their an<br>surrounding areas as well. As rivers are<br>notify the Amah Mutsun Tribal Band ab<br>accommodate any actions they recomm  |
| 8                 | NGO<br>Consortium | Section 2      | Identification of<br>Interconnected Surface<br>Waters | While the GSP identifies data gaps and their locations in GSP Section 2.2.4.11 (Hydrogeologic Conceptual Model Data Gaps), please also describe the data gaps in the ISW section.   | A new subsection and map have been data gaps  |
| 9                 | NGO<br>Consortium | Section 2      | Identification of<br>Interconnected Surface<br>Waters | On the ISW map (Figure 2-72), clearly label the areas with data gaps. We recommend that the GSP considers any segments with data gaps as potential ISWs and clearly marks them as such on the ISW map.  | Figure 2-72 has been revised to indicat<br>"Potentially Connected"  |

ations made by the commenter, Section 4.3.1.1 is revised to include up 2 Tier 1 project SLVWD and SVWD Additional Water Use onservation practices and opportunities to small water systems and

in the suite of projects included in the GSP to recharge the Santa

ater Replenishment (Section 4.6.1)

- Recharge and Low Impact Development (Section 4.6.2)
- Aquifer Conjunctive Use (Section 4.6.3)
- vate Pumpers Connect to Public Water System (Section 4.6.5)

ved by Governor September 23, 2021) now requires counties to and water shortage task force to facilitate drought and water shortage ystems and domestic wells within the county's jurisdiction. This is too me, but whatever plan the Santa Cruz Drought and Water Shortage rated into the first GSP Update in 5 years.

ty for each use type is prepared. The well density map required by the groundwater extraction occurring in the Basin. Figure 2-9 shows the he Basin.

recent DAC data (2018) which is a single DAC block group that is used in the Public Draft GSP. The DAC population using groundwater nal GSP as < 10 people based on the number of residential parcels

rnia Tribal and Cultural Area that historically belonged to a division of aswas. There is no currently active or known group representing the eighboring tribe to the Awaswas were the Mutsun, now represented ad (AMTB). Staff met with a representative of the AMTB who indicated ancestral lands, however they do maintain an interest in the are of particular importance, SMGWA and contributing agencies will about projects that may impact waterways, and work with them to mmend.

en added under Section 2.2.5.6 Interconnected Surface Water to cover

cate segments that were classed as "Not Connected" are now

| Comment<br>Number | Commentor         | GSP<br>Section | Торіс   | Recommendation/Comment  | Response  |
|-------------------|-------------------|----------------|---|---|---|
| 10                | NGO<br>Consortium | Section 2      | GDEs  | Develop and describe a systematic approach for analyzing the basin's GDEs. For example, provide a map of the NC Dataset. On the map, label polygons retained, removed, or added to/from the NC dataset (include the removal reason if polygons are not considered potential GDEs, or include the data source if polygons are added). Discuss how local groundwater data was used to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer. Refer to Attachment D of this letter for best practices for using local groundwater data to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer. | Section 2.2.4.9 has been revised to cla<br>dataset were retained as GDEs. The G<br>Technical Advisory Group and addition<br>knowledge of GDEs in the Basin. |
| 11                | NGO<br>Consortium | Section 2      | GDEs  | Use depth-to-groundwater data from multiple seasons and water year types (e.g., wet, dry, average, drought) to determine the range of depth to groundwater around NC dataset polygons. We recommend that a baseline period (10 years from 2005 to 2015) be established to characterize groundwater conditions over multiple water year types. Refer to Attachment D of this letter for best practices for using local groundwater data to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer.   | Figure 2-72 identifies the percent of tin<br>within 30 feet of ground surface. Conse<br>connected to groundwater. A depth to                                |
| 12                | NGO<br>Consortium | Section 2      | GDEs  | Provide depth-to-groundwater contour maps, noting the best practices presented in Attachment D. Specifically, ensure that the first step is contouring groundwater elevations, and then subtracting this layer from land surface elevations from a DEM to estimate depth-to-groundwater contours across the landscape.  | See comment 11 above.   |
| 13                | NGO<br>Consortium | Section 2      | GDEs  | If insufficient data are available to describe groundwater conditions within or near polygons from the NC dataset, include those polygons as "Potential GDEs" in the GSP until data gaps are reconciled in the monitoring network.  | All of the GDEs from the NC dataset a   |
| 14                | NGO<br>Consortium | Section 2      | Native vegetation and<br>managed wetlands and<br>their inclusion in Water<br>Budget | Quantify and present all water use sector demands in the historical, current, and projected water budgets with individual line items for each water use sector, including native vegetation. If native vegetation is included as one of the land use types in the numerical model, specifically state this in the GSP and provide a separate line item in water budget tables.  | Water budget tables do include a line i and 2-32.   |
| 15                | NGO<br>Consortium | Section 2      | Native vegetation and<br>managed wetlands and<br>their inclusion in Water<br>Budget | State whether or not there are managed wetlands in the basin. If there are, ensure that their groundwater demands are included as separate line items in the historical, current, and projected water budgets.  | No managed wetlands   |
| 16                | NGO<br>Consortium | Section 2      | Engaging Stakeholders   | Include a more detailed and robust Stakeholder Communication and Engagement Plan that describes active<br>and targeted outreach to engage DACs, domestic well owners, environmental stakeholders, and tribal<br>stakeholders during the remainder of the GSP development process and throughout the GSP implementation<br>phase. Refer to Attachment B for specific recommendations on how to actively engage stakeholders during all<br>phases of the GSP process.   | The C&E Plan will be updated with mo  |
| 17                | NGO<br>Consortium | Section 2      | Engaging Stakeholders   | Describe efforts to consult and engage with tribes within the basin. Refer to the DWR guidance entitled<br>Engagement with Tribal Governments for specifics on how to consult with tribes   | See response to comment 6.  |

o clarify the approach for analyzing the GDEs. All GDEs in the NC e GDEs included in the GSP were shown to the Surface Water tional sites were added by local experts, who have a working

f time from 1985-2018 that groundwater is connected to creeks and onservatively almost all creeks are identified as connected or potentially to water map would not change this.

t are included as GDEs in the GSP. Refer to Section 2.2.4.9.

ne item for evapotranspiration by vegetation, see Tables 2-24, 2-28,

more detail on the extensive outreach that has been carried out.

| Comment<br>Number | Commentor         | GSP<br>Section | Торіс  | Recommendation/Comment  | Response   |   |  |
|-------------------|-------------------|----------------|--|---|--|---|--|
| 18                | NGO<br>Consortium |                |  | 5   | Climate change   | Integrate extreme wet and dry scenarios into the projected water budget to form the basis for development of sustainable management criteria and projects and management actions. | The projected water budget does refle<br>scenario, but all years are averaged in<br>set sustainable management criteria to<br>criteria for groundwater in storage is to<br>simulated groundwater levels during w<br>compared to sustainable management<br>choice of climate change projection us<br>Margarita Basin Groundwater Model to<br>specifically Subsection 7.1. The climate<br>2020 through 2072. |
|                   |                   |                |  |   | Section 4 contains water budget table<br>tables includes a comparison of basel<br>year budgets have been added to the<br>received.   |   |  |
| 19                | John Ricker       | Section 2      | Start of population  | p. ES-3. Period of rapid growth in basin began in 1970-1980, particularly in unincorporated areas, see Fig 2-34   | Revised 1980 to 1970 on pg ES-3 and  |   |  |
|                   |                   |                | growth   | p. ES-8 states: "Groundwater levels in both aquifers started to decline as early as the 1970s", while ES-9 states: "Lowered groundwater levels in certain parts of the Basin have caused a corresponding reduction in groundwater stored in the Basin. Since the 1980s, and even possibly starting in the 1960s," These should be reworded for consistency. Maybe best to say: "Since the 1970s and possibly even starting in the 1960s"  | Revised as suggested on pg ES-9 and  |   |  |
| 20                | John Ricker       | Section 2      | Local Area<br>Management Program   | p. ES-5. The County's LAMP for septic systems is correctly titled the Local Area Management Program (not Plan)  | Updated to Local Area Management F   |   |  |
| 21                | John Ricker       | Section 2      |  | p. 2-107: Last paragraph: Suggest adding a sentence about the City's Tait Street Diversion on the San Lorenzo River derives a significant amount of its flow from the Basin. This is consistent with including it in Table 2-17, which I appreciate.  | Added a sentence to the paragraph de 2.2.4.10  |   |  |
| 22                | Eric Brune        | Section 2      | New developments and growth in Scotts Valley   | First, thank you for such a great document. The plan does not seem to directly address the large number of new developments and growth in the Scotts Valley area. Will there be recommendations about curbing the number of new developments in the area? The plan seems to imply that there will be a large push for more efficient water use, but no limit on the number households / commercial developments that can be supported. Whether or not a limit or curb is required; sustainable development is a huge concern that should be directly addressed in this type of report.                                  | SMGWA, like all other Groundwater S<br>GSP uses water demand projections to<br>Scotts Valley General Plans. Both put<br>updates to their Urban Water Manage<br>years, and take into consideration ant<br>developments only use potable water<br>efficiency fixtures and appliances. Rec<br>additional potable demand predicted f |   |  |
|                   |                   |                |  |   | Sections 2.1.3.2 (Potential Water Den 2.2.6.5 (Sustainable Yield) describe th  |   |  |
| 23                | NGO<br>Consortium | Section 3      | Section 3 Considering Beneficial<br>Uses and Users When<br>Establishing                        | <ul> <li>Chronic Lowering of Groundwater Levels</li> <li>Describe direct and indirect impacts on DACs and tribes when defining undesirable results for chronic lowering of groundwater levels, in addition to describing impacts to drinking water users.</li> <li>Consider and evaluate the impacts of selected minimum thresholds and measurable objectives on DACs, drinking water users, and tribes within the basin. Further describe the impact of passing the minimum threshold for these users. For example, provide the number of domestic wells that would be de-watered at the minimum threshold.</li> </ul> | DACs in the GSP are grouped into be<br>either municipal water or privately pur<br>relevant places in Section 3. Added for  |   |  |
|                   |                   |                | Sustainable<br>Management Criteria<br>and Analyzing Impacts<br>on Beneficial Uses and<br>Users |   | Revised Section 3.4.3.5. Effects of Mi residential land uses and users, includ land users and uses.  |   |  |

effect wet and dry periods included in the transient climate change d in the water budget tables. The projected water budget is not used to a because most criteria are not based on water budget terms and the s the projected pumping that will meet other criteria, The range of g wet and dry extremes in the transient climate change scenario are nent criteria to evaluate whether the GSP will achieve sustainability. The n used is described in Appendix 2C that contains a report called "Santa el Updates and Simulations for Groundwater Sustainability Planning", mate change scenario used is transient and covers the period from

bles for baseline and 2 projects (Tables 4-1 and 4-5). Each of these seline against the project. Average critically dry and average wet water he overall average water budget in response to public comments

and in Section 2.1.1.6.

and Section 2.2.5.3.

nt Program in list of abbreviations, pg ES-5 and Section 2.1.2.4.4.

describing City of Santa Cruz sources within the Basin in Section

rr Sustainability Agencies, does not have authority over land use. The hs that are in alignment with the County of Santa Cruz and City of public water agencies, SLVWD and SVWD have completed 2020 agement Plans, which include demand projections over the next 20 anticipated growth that is very moderate. A large majority of new ter indoors where the current plumbing code requires very high Recycled water is used for outdoor irrigation. Thus, the combined ad from new developments is very moderate.

emand Changes), 2.2.6.4.3 (Projected Groundwater Budget), and e the projected water demands for the Basin.

beneficial user types based on their source of water supply, which is bumped. This is described in Section 2.1.4.2.5 but will be reiterated in I footnote in Section 3.4.3.5 to make this clear.

Minimum Thresholds on Beneficial Users and Land Uses; for Rural sluding DACs, to better describe potential impacts to rural residential

| Comment<br>Number | Commentor         | GSP<br>Section | Торіс   | Recommendation/Comment  | Response  |
|-------------------|-------------------|----------------|---|---|---|
| 24                | NGO<br>Consortium | Section 3      | Considering Beneficial<br>Uses and Users When<br>Establishing<br>Sustainable<br>Management Criteria<br>and Analyzing Impacts<br>on Beneficial Uses and<br>Users | <ul> <li>Degraded Water Quality</li> <li>Describe direct and indirect impacts on DACs and tribes when defining undesirable results for degraded water quality. For specific guidance on how to consider these users, refer to "Guide to Protecting Water Quality Under the Sustainable Groundwater Management Act."</li> <li>Evaluate the cumulative or indirect impacts of proposed minimum thresholds on DACs and tribes.</li> </ul>  | The DAC is grouped into beneficial use<br>municipal water or privately pumped. T<br>places in Section 3. Added footnote in  |
| 25                | NGO<br>Consortium | Section 3      | Considering GDEs and<br>ISW When Establishing<br>Sustainable<br>Management Criteria<br>and Analyzing Impacts<br>on Beneficial Uses and<br>Users                 | When defining undesirable results for chronic lowering of groundwater levels, provide specifics on what biological responses (e.g., extent of habitat, growth, recruitment rates) would best characterize a significant and unreasonable impact to GDEs. Undesirable results to environmental users occur when 'significant and unreasonable' effects on beneficial users are caused by one of the sustainability indicators (i.e., chronic lowering of groundwater levels, degraded water quality, or depletion of interconnected surface water). Thus, potential impacts on environmental beneficial users and users need to be considered when defining undesirable results9 in the basin. Defining undesirable results is the crucial first step before the minimum thresholds can be determined. | Updated Section 3.4.2.4 to include a re<br>Section 2.1.3.4.9 to include that given<br>threatened and endangered species, c<br>unreasonable.   |
| 26                | NGO<br>Consortium | Section 3      | Considering GDEs and<br>ISW When Establishing<br>Sustainable<br>Management Criteria<br>and Analyzing Impacts<br>on Beneficial Uses and<br>Users                 | For the interconnected surface water SMC, the undesirable results should include a description of potential impacts on instream habitats within ISWs when defining minimum thresholds in the basin11. The GSP should confirm that minimum thresholds for ISWs avoid adverse impacts to environmental beneficial users of interconnected surface waters as these environmental users could be left unprotected by the GSP. These recommendations apply especially to environmental beneficial users that are already protected under pre-existing state or federal law.  | Section 3.7.2.5 includes a discussion of<br>includes a description of potential impa<br>Section 2.1.4.8, that includes a detailer<br>priority species and co-beneficiaries of<br>instream flows for priority species, stee<br>summary of on-going programs to eval<br>minimum thresholds for ISW are based<br>GDES for priority species (Section 3.7.<br>annual update, when there are data fro |
| 27                | NGO<br>Consortium | Section 3      | Monitoring Network<br>Data Gaps   | Provide a complete set of maps that overlay monitoring well locations (both existing RMPs and new RMPs) with the locations of DACs, domestic wells, and GDEs to clearly identify potentially impacted areas. Ensure that existing and proposed RMPs adequately cover DAC, domestic well, and GDE portions of the basin.   | Figure 3-7 is updated with additional re  |
| 28                | NGO<br>Consortium | Section 3      | Monitoring Network<br>Data Gaps   | Evaluate how the gathered data will be used to identify and map GDEs and ISWs, and to identify DACs and shallow domestic well users that are vulnerable to undesirable results.   | If this refers to new monitoring well dat<br>classed as "Potentially Connected" bec<br>connected. Also, if groundwater levels<br>shallow wells in those areas may be at   |

user types based on their source of water supply, which is either J. This is described in Section 2.1.4.2.5 but will be reiterated in relevant in Section 3.6.3.5.

a reference to Section 3.7.2.5. See response to comment 21. Updated en the current condition of waterways that continue to support s, current impacts to GDEs are not thought to be significant and

on on the undesirable results to ecological land uses and users. It npacts on instream habitat. This section was updated to reference ailed discussion of the ecological users in the basin, including: a list of s of priority species, resources and methods available to evaluate steelhead and coho minimum passage and spawning criteria, and a evaluate the biological response of priority species within the basin. The sed on historical conditions, which are considered sufficient to support 3.7.3.5). Minimum thresholds will be re-evaluated during the first 5-year a from new shallow monitoring wells and nearby stream gages.

I recommended features

data: new data may be used to confirm or reclassify areas that are now because currently the GSP conservatively assumes all creeks are els are found to be deeper in private well areas than expected then at risk.

| Comment | Commentor   | GSP       | Торіс  | Recommendation/Comment   | Response  |
|---------|---|-----------|--|--|---|
| 29      | Rick Rogers<br>NMFS                                 | Section 3 | Minimum thresholds for<br>Depletion of<br>Interconnected Surface<br>Water  | Does not feel a minimum threshold that maintains estimated streamflow depletions at historical maximum amounts is appropriately protective. Basic hydraulic principles dictate that groundwater flow is proportional to the difference between groundwater elevations at different locations along a flow path. Using this basic principle, groundwater flow to a stream, or conversely seepage from a stream to the underlying aquifer, is proportional to the difference between water elevation in the stream and groundwater elevations at locations away from the stream. Minimum thresholds and measurable objectives consistent with the lowest groundwater elevations on record would likely create historically high streamflow depletion rates that, when combined with low surface flow input, would be very likely to adversely affect protected species and their critical habitat. | Comment noted.<br>Minimum thresholds represent the grou<br>depletions of streamflow occur. The ob-<br>rather to be at the more aspirational me<br>minimum thresholds would certainly ca<br>this GSP.<br>The GSA has 20 years to achieve mea<br>groundwater levels supporting streamfl<br>will likely correspond to consecutive ye<br>Margarita aquifer, which is the main co<br>groundwater levels in the aquifer than na<br>average rainfall periods, even if there we<br>minimum thresholds purely because of<br>natural response in this aquifer that GE<br>Basin. If this happens, field observation<br>evaluation of predictive modeling will be<br>depletions of baseflows are occurring in<br>figuring it all out because this sustainat<br>and-true method to quantify depletions<br>Since water demand is not expected to<br>challenge for all beneficial groundwater<br>GDEs because creek baseflows are me<br>is expected that greater extremes in rai<br>receive each year. The same is true for<br>Margarita aquifer. When there is limited<br>For now, groundwater level is the only<br>losing stream conditions, and groundwater |
| 30      | Rick Rogers<br>NMFS                                 | Section 3 | Undesirable results for<br>Depletion of<br>Interconnected Surface<br>Water | Undesirable results based on multi-year exceedances are not appropriate, as impacts to fish are in a moment of time. There is no ecological basis for multi-year criteria for undesirable results.   | calibration can be used to simulate surf<br>requirements in mind, the SMGWA will<br>groundwater and surface water over the<br>Comment is noted and will be considered<br>from the expanded monitoring network   |
| 31      | Jessie<br>Maxfield CA<br>Dept. Fish<br>and Wildlife | Section 3 | Representative<br>Monitoring Points  | Will any of the new monitoring wells become representative monitoring points?  | Yes, they will be once there are several representative of nearby wells. Section  |

oundwater elevation below which significant and unreasonable objective of SGMA is not to maintain levels at minimum thresholds but measurable objectives by 2042, or even higher. Maintaining levels at cause undesirable results and that is not the intention of SGMA nor

easurable objectives and it may happen during this time that shallow mflow will fall below the minimum thresholds. When that happens, it years of below average rainfall. The amount of rainfall the Santa contributor of creek baseflow, receives has a far greater impact on n reducing Santa Margarita aquifer pumping has. In multi-year below e was no groundwater pumping, groundwater levels may fall below of the sensitivity of the Santa Margarita aquifer to rainfall. This is a GDEs have had to contend with prior to human development of the ions of GDEs, analysis of groundwater level data collected, and I be able to confirm if significant and unreasonable streamflow g in response to those levels. The next 20 years will be a period of nability indicator is new to groundwater managers and there is no triedns of interconnected surface waters from groundwater pumping.

to increase very much, climate change is going to be the biggest ter users and uses in this Basin. It will be especially challenging for mostly supported by the rainfall-dependent Santa Margarita aquifer. It rainfall will change the timing and amounts of baseflows creeks for private domestic well owners with shallow wells in the Santa ted rainfall, all beneficial users have to make do with less water.

ly measurable attribute that provides an indication of gaining and lwater models relying on those same groundwater levels for urface water and groundwater interactions. With SGMA's *vill* work diligently to better understand the complex interactions of the next 20 years, if not sooner.

lered during the first 5-year GSP update when more data are available rk to evaluate minimum thresholds and undesirable results.

ral years of data collected and the wells are found to be on 3.3.5.1 and 3.3.5.4 has been updated to reflect this more clearly.

| Comment<br>Number | Commentor   | GSP<br>Section | Торіс   | Recommendation/Comment  | Response   |
|-------------------|-------------|----------------|---|---|--|
| 32                | John Ricker | Section 3      | Degraded groundwater<br>quality SMC   | p.3-72-73: The discussion of groundwater quality should be more explicit on one point, specifically related to nitrate. Recharge with treated wastewater has the potential to increase nitrate levels in groundwater, resulting in an increase in nitrate in surface water. This can cause biostimulation in the aquatic ecosystem, depressing dissolved oxygen levels and adversely impacting aquatic biota, and it can result in increased production of organic compounds that can cause taste and odor problems and disinfection byproducts adversely affecting municipal water supply and costs for surface water treatment.   | Revised suggested text has been add<br>3.6.2.3. Additionally, effects to users h<br>Comments on minimum threshold of 5<br>GSP update must re-examine the nitra   |
|                   |             |                |   | 5 mg-N/L may still be too high as a minimum threshold for nitrate to prevent undesirable results in surface water. If extensive areas of the Basin were allowed to reach a nitrate concentration of 5 mg-N/L, it is very likely the target of 0.33 mg-N/L would be significantly exceeded in the San Lorenzo River. Ongoing monitoring should include monitoring for nitrate in the River as well as groundwater, with consideration to reducing the minimum threshold in the future as needed. Achieving the nitrate TMDL target for the River will require reducing current nitrate inputs to the Basin, which will result in lower nitrate concentrations in groundwater than presently exist as shown in Table 3-21.  |  |
| 33                | John Ricker | Section 3      | Estimates of<br>streamflow depletion<br>from groundwater<br>extraction  | P 3-82: I concur with the estimates of streamflow depletion from groundwater extraction estimated for the Basin<br>and for Bean Creek. Those figures are consistent with my analysis of streamflow records going back to the early<br>1970's. It will be good to further address this critical issue through the installation of additional shallow<br>monitoring wells and stream gages and further evaluate that data in future GSP updates. Hopefully this will help<br>establish measurable objectives that will help restore some of the depleted flows.   | Comment noted.   |
| 34                | John Ricker | Section 3      | Depletion of<br>interconnected surface<br>water SMC for<br>representative<br>monitoring point SV4-<br>MW                | Fig. 3-23: This figure illustrates some concerns I have with the minimum threshold and objectives for SV4-MW. The minimum threshold seems too low, particularly if levels can be allowed to fall below the minimum threshold for up to two years or during a drought period. Drought periods are the time when baseflow contributions to the streams are the most critical for maintaining minimum flows in streams and the River. During droughts there is almost no surface contribution from the areas of the watershed north of the Zayante fault and the contribution from the Santa Margarita basin is critically important. Perhaps some sort of minimum threshold during drought periods should be considered. If groundwater levels are low, there is a need to reduce groundwater extractions during drought periods, rather than just allowing groundwater levels to fall below minimum thresholds. I am also concerned about setting the measurable objective at levels observed in 2004 in SV4-MW. Figure 3-23 shows that the levels in 2004 were uncharacteristically low, even though it was preceded by "normal" rainfall years. For that location I might suggest a minimum threshold during drought periods of 381 ft, a minimum threshold during non-drought of 387 ft and a measurable objective of 397 ft. | Comment noted. The SV4-MW represe<br>many interferences in streamflow othe<br>included because without it, there wou<br>specifically be looking at the RMPs for<br>points and re-evaluating the SMC from |
| 35                | John Ricker | Section 3      | Impacts to Santa Cruz<br>Mid-County Basin from<br>depletion of<br>interconnected surface<br>water minimum<br>thresholds | p. 3-95: In discussing the effect on the Santa Cruz Mid-County Basin, Carbonera Creek does not flow into the Santa Cruz Mid-County Basin but Branciforte Cr. (Blackburn Gulch) does. Depletion of groundwater contribution to portions of Branciforte in the Santa Margarita Basin could have a significant effect on flow downstream in the Santa Cruz Mid-County Basin.   | Revised Section 3.7.3.4.   |

dded to the bullet titled "Recharge of Poor-Quality Water" in Section s have been updated in Section 3.6.2.4.

of 5 mg/L for nitrate as N are noted. It is agreed that the first 5-year itrate minimum threshold.

resentative monitoring point (RMP) is not an ideal location because of ther than just precipitation, runoff, and groundwater extraction. It was vould only be one RMP for the basin. The first 5-year update will for the depletion of interconnected surface water SMC; adding new rom existing points.

| Comment<br>Number | Commentor       | GSP<br>Section | Торіс                  | Recommendation/Comment  | Response  |
|-------------------|-----------------|----------------|------------------------|---|---|
| 36                | Debra<br>Loewen | Section 4      | Group 1 and 2 projects | Thank you for the opportunity to submit comments on the SMGWA GSP July 2021 draft report.<br>As an interested member of the public, I'm familiar with both the previous Santa Margarita interagency group<br>and the present SMGA groundwater agency.<br>SMGWA work towards the present GSP overall has greatly contributed to refining and understanding<br>parameters and conditions within the Basin. The GSP seems to indicate positive conditions on groundwater use,<br>as it unifies and amplifies pre-existing monitoring done by both water districts. The emphasis in the GSP draft<br>seems to be on stream flow monitoring and habitat.<br>Wy understanding is the State formed SMGA to ensure that water use is equitably distributed, that no user or<br>agency takes more than their fair share, and that the common asset of water is available to all. I think a key<br>phrase in the State Water Board mission is also the universal affordability of drinking water as an essential<br>need.<br>For the above reasons I would like the GSP to better emphasize the importance of taking incremental steps<br>towards attaining sustainability. The first is a request to state that and strike the following phrase:<br>These projects and management actions do not achieve sustainability on their own. Group 1 projects include:<br>• Water use efficiency programs<br>• SWVD lowinpact development<br>• SLVWD conjunctive use<br>• SWVD reviceld water use<br>I believe the GSP undervalues these four steps and their effect in favor of more expensive and risky solutions,<br>and their dismal is unwarranted. Please consider the following:<br>Water use efficiency: I believe it's been shown that progress to reduce leaks in our water mains can be very<br>effective, that greater efficiencies in residential water use are worthwhile, and further the use of recaptured or<br>recycled water is possible.<br>As an example, the draft GSP report cites there is no official record of cannabis cultivation in the Basin (section<br>2-9 2.1.1.6) but acknowledges their presence. As big water users I believe they are of some significance and<br>should statistical | Comment noted.<br>Group 1 projects are given priority in t<br>cooperating agencies and are current<br>allowed groundwater levels to stabilize<br>change, shows Group 1 projects are r<br>Hermon/South Scotts Valley area stat<br>charts showing this are found in Appe<br>Group 3 reduce reliance on groundwa<br>groundwater, or by storing water from<br>aquifer where the historical declines h |

in the GSP. Section 4.2 states "Group 1 are existing commitments by ently being implemented". As you correctly point out, this alone has bilize. However, predictive modeling taking into account projected climate re not able to keep groundwater levels in the Lompico aquifer in the Mt stable or improve them per the SMGWA's Sustainability Goals. The opendix 2D, for example, Figures 63 and 65. Projects in Group 2 and dwater by either using more surface water conjunctively with rom outside the Basin through injecting that water into the Lompico as have occurred in that aquifer to use in place of groundwater.

| Comment<br>Number | Commentor          | GSP<br>Section | Торіс  | Recommendation/Comment   | Response  |
|-------------------|--------------------|----------------|--|--|---|
| 36<br>continued   | Debra<br>Loewen    | Section 4      | Group 1 projects   | Actions beyond Group 1 eliminated, or noted and frozen<br>The GSP draft report shows largely stabilized groundwater elevations starting in the 2000's (2.111) (2.118), with<br>Quail Hollow and Olympia subareas have remained consistent (2.120) and did not show change in the 1980s-<br>1990s severe drought. The report cites no clear association to groundwater extractions and reductions in fish<br>have been made (Executive Summary). I'd therefore like to see SMGWA committed to successful<br>implementation of Group one actions as fulfilling both its mission and that of the State to provide a clean,<br>affordable and sustainable drinking water supply.<br>In particular, I am opposed to inclusion or any language supporting Aquifer Storage and Recovery (ASRs) as in<br>Group 2 tier 2, injection wells, and Group 2 tier 3 wastewater recharge. The GSP notes that the injection well is<br>to be implemented next year and ASR studies to currently continue. I would like both comments struck from the<br>report and SMGWA instead commit to Group one actions only.<br>Altering water chemistry in our aquifers is a high risk, as has been documented in studies, and ASRs elsewhere<br>in our State have been reported as causing nearby wells to become contaminated or fail. I am familiar with<br>studies done for an EIR here in California on both injection wells and ASRs, with the benefits of both given by<br>engineers as uncertain, and risk assessments that include catastrophic, with damages non-recoverable. I do not<br>believe the draft GSP study results support any those actions nor warrant their risk. I would favor the Group 3<br>water use restriction as being moved in the draft GSP report to a lower tier, and injection wells or ASRs<br>eliminated, or noted and frozen. |   |
| 37                | Angela<br>Franklin | Section 4      | Santa Margarita<br>Aquifer Private<br>Pumpers Connect to<br>Public Water System<br>Group 3 Existing<br>Sources Public water<br>systems | Not happy to see you are still threatening to take away private wells when they are a VERY small percentage of the water usage. I can see this being miss-used considering we will be continuing a mega drought for who knows how long. It IS only a matter of time before we run out of water due to increased growth in SV and the drought situation. To take away private wells when they really are the stewards of proper water management is ridiculous in my mind. Santa Margarita Aquifer Private Pumpers Connect to Public Water System Group 3 Existing Sources Public water systems incorporate parcels or developments dependent on private wells extracting from the Santa Margarita aquifer if it was found that private pumping was impacting surface water sources, or if there was concern about shallower private wells going dry.   | Comment noted.<br>A list of many different types of project<br>project seeking funding needs to be ir<br>conceptual in nature and most will ner<br>system will not be implemented witho<br>is only included in the event that clima<br>Margarita aquifer such that their wells<br>happen, the cost to drill a deeper well<br>and may be prohibitive without the be<br>Groundwater levels in the Santa Marg<br>year. This correlation is evident in any<br>levels over time. Given climate chang<br>threat of groundwater levels in the aquifur<br>shallow wells. This is not due to muni-<br>enough rainfall. To provide a potential<br>Margarita aquifer, this project was inc |

pjects is included in the GSP because to receive future grant funding, the e included in the GSP. Group 2 and 3 projects in the GSP are mostly never be implemented. Connecting private well owners to a public thout the support of the population involved, and likely at their request. It imate change impacts private well owners extracting from the Santa ells go dry because of multiple consecutive dry years. Should this vell or connect to a nearby water district would fall to the property owner benefit of additional funding.

largarita aquifer are directly dependent on how much rain falls each any Santa Margarita aquifer hydrograph plotting measured groundwater ange and anticipated multiple years of below average rainfall, there is a aquifer falling below well pumps or even below the bottom of screens in unicipal pumping in the Scotts Valley area but because there is not ntial option to private well owners who rely on shallow wells in the Santa included in the GSP.

| Comment<br>Number | Commentor            | GSP<br>Section | Торіс   | Recommendation/Comment   | Response   |
|-------------------|----------------------|----------------|---|--|--|
| 38                | Becky<br>Steinbruner | Section 4      | Section 4.5.1.3 Purified<br>Wastewater<br>Augmentation at Loch<br>Lomond (page 4-36)        | There is no information included regarding how the State Required holding times for indirect potable re-use would be monitored and met. There is no information regarding the inherent potential health problems with unregulated contaminants, hormones, and radioactive constituents associated with chemotherapy drugs in the waste water train. "Advanced treatment would occur via an AWTF located at or near City of Santa Cruz WWTF employing full advanced treatment technology that meets regulatory requirements and industry best practices." It is unclear whether new a Advanced Treatment Facility would be associated with the Soquel Creek Water District's Modified PureWater Soquel Project. There is no space available at the Santa Cruz Wastewater Treatment Plant for an Advanced Water Treatment Facility, which is why Soquel Creek Water District is only constructing a tertiary treatment plant and an nBAF treatment plant there. The Advanced Treatment Facility is proposed to be in Live Oak. This should be made clear, as it would influence the route of the conveyance system, and place dependence on Soquel Creek Water District's facilities. Page 4-36: "Reservoir augmentation would take place about half of each year and be sized to produce 3.2 MGD of advanced treated water when the treated wastewater, which likely would contain unregulated pharmaceuticals, hormones, CEC's and radiologic contaminants, as well as the DEET, Sucralose caffeine, ibuprofen and other compounds that cannot be fully eliminated in the treatment process. It would also reduce use of the potable water only for irrigation, and model that scenario relative to reduced draw-down from Loch Lomond inherent as opposed to pumping the recycled water into Loch Lomond. Please include the public process for notification of all CEQA hearings relative to the addition of recycled water to Loch Lomond, a practice that is not currently allowed by the State. | Comment noted.<br>The Purified Wastewater Augmentation<br>Cruz has recently started a study lookin<br>augmentation. That analysis would add<br>information from that study, there are n  |
| 39                | Becky<br>Steinbruner | Section 4      | Section 4.5.4<br>Permitting and<br>Regulatory Process<br>(page 4-38) of Group 2<br>Projects | Please include requirement for a Final Anti-Degradation Analysis for Loch Lomond if the recycled water were to be added and mixed, to comply with Resolution 68-16. Please include a discussion regarding how the Agency would collaborate with California Dept. of Fish and Wildlife to develop meaningful and enforceable mitigation measures to protect the receptive sensors.  | Comment noted.<br>Any project involving recycled water is<br>Recycled Water. This policy includes th<br>existing projects, reasonably foreseeab<br>included within the plan will, cumulative<br>68-16, Statement of Policy with Respec<br>(Antidegradation Policy). Sections 4.5.  |
| 40                | Becky<br>Steinbruner | Section 4      | Section 4.5.6 Expected<br>Benefits of Group 2<br>Projects                                   | "While basin groundwater levels have stabilized in the last few decades, supplemental sources of water from outside the Basin may be needed to increase Lompico aquifer groundwater levels and meet Basin sustainability objectives. After recharging enough purified wastewater to increase groundwater levels to measurable objectives, any additional water stored in the aquifer may be used to augment groundwater or surface water providing a drought resilient supply that will increase the cooperating agencies' water supply resiliency." Does this mean that the Agency plans to inject recycled water into the aquifer as well as into Loch Lomond? Where would the injection wells be located? What would the energy demand be, and how would there be redundancy built in to accommodate PSPS events in the summer fire season when water use is higher? Page 4-39 Expected Benefits "Compared to 540 AFY conjunctive use (Section 4.3.6, Table 4-1), the amount of groundwater discharge to creeks from 710 AFY purified wastewater recharge (Table 4-5) is very similar, but there is 75% more groundwater in storage because of direct injection into the Lompico aquifer." How would private well owners be impacted by the injection of potentially-contaminated recycled water if there are system malfunctions? How would the six-month holding times required by the State be met and monitored, as they affect nearby private well potable sources?  | All projects listed in Group 2, Tier 3 and<br>projects involve use of purified wastew.<br>Lompico aquifer while one of them aug<br>underway to study and implement the F<br>present. It will be more likely that, if gro<br>existing basin water sources), Tier 2 (u<br>purified wastewater) projects may be n<br>over the next 10 years, some of the Gro<br>feasibility evaluated by individual water<br>Augmentation at Loch Lomond project<br>recently started a study looking at a vai<br>augmentation to further evaluate its fea<br>Any project involving recycled water / p<br>Water Policy and will not be permitted<br>requirements, including an anti-degrad.<br>There is also a requirement for any AS<br>Storage and Recovery projects (WQ O |

tion at Loch Lomond project is conceptual, however, the City of Santa oking at a variety of recycled water projects that may include reservoir address some of the issues raised in the comment. Until there is more e no responses to specific questions posed.

is required to comply with the State's Water Quality Control Policy for s the need for an antidegradation analysis demonstrating that the eable future projects, and other sources of loading to the basin tively, satisfy the requirements of State Water Board Resolution No. pect to Maintaining High Quality of Waters in California 4.5.4 and 4.5.9 have been revised to reflect this.

and Group 3 are purely conceptual at this point. All Group 2, Tier 3 ewater. Two of them would inject the purified wastewater into the augments Loch Lomond with purified wastewater. There are no plans ne Purified Wastewater Augmentation at Loch Lomond project at groundwater levels do not recover with Group 2, Tier 1 projects (using 2 (use of surface water sources outside of the Basin) or Tier 3 (use of e needed to reduce pumping native groundwater. It is anticipated that Group 2, Tier 2 and 3 and some Group 3 projects may have their ater agencies. An example of this is the Purified Wastewater ect which is currently conceptual, however, the City of Santa Cruz has variety of recycled water projects that may include reservoir feasibility.

/ purified wastewater falls under the State Water Boards' Recycled ed by the State Water Board or accepted by the SMGWA if all radation study and monitoring, are not included (see Section 4.5.4). ASR project to comply with the State's General Order for Aquifer Order 2012-0010). Section 4.4.9 has added text to describe this.

| Comment<br>Number | Commentor            | GSP<br>Section | Торіс  | Recommendation/Comment  | Response  |
|-------------------|----------------------|----------------|--|---|---|
| 41                | Becky<br>Steinbruner | Section 4      | Section 4.5.7 of Group<br>2 projects         | Section 4.5.7 Legal Authority (page 4-42) of Group 2 Projects "California state law gives water districts the authority to take actions necessary to supply sufficient water for present or future beneficial use. Land use jurisdictions have police powers to develop similar programs. The Sustainable Groundwater Management Act of 2014 grants SMGWA legal authority to pass regulations necessary to achieve sustainability. Water use efficiency projects make use of preserving existing sources already within each member agency's specific system to which each agency already has rights." Please include discussion of Anti-Degradation Analysis requirements to comply with State Water Board Resolution 68-16 to protect high quality waters from contamination / degradation. Please include discussion of necessary collaboration with California Dept. of Fish and Wildlife to develop meaningful and enforceable mitigations, especially for stream crossings and stream inflow contamination monitoring from injected effluent.   | Sections 4.5.4 and 4.5.9 address this.  |
| 42                | Becky<br>Steinbruner | Section 4      | Section 4.5.8 of Group<br>2, Tier 3 projects | Section 4.5.8 Estimated Costs and Funding Plan (page 4-43) "Projects included in this subsection require new infrastructure such as pipelines, interties, pump stations, injection wells, and new treatment facilities. Costs associated with the new infrastructure would be funded through a combination of increased operating revenue and outside funding sources." This would be a very expensive supplemental source, funded by raising rates, when there are less expensive options available. Table 4-7 on page 4-44 shows projected annually operating costs to be \$2.6 million to \$7.5 million. How can the area's low-income residents and struggling businesses ever hope to afford this water? Page 4-48: "Part of this study will be to review other reuse and system expansion opportunities for adjacent water agencies." Please identify those water agenciesis it the City of Santa Cruz, or Soquel Creek Water District? This matters because of the implications inherent with necessary infrastructure and conveyance systems. | Section 4.6.8 has been updated to<br>"adjacent water agencies such as the               |
| 43                | NGO<br>Consortium    | Section 4      | Projects &<br>Management Actions             | Recharge ponds, reservoirs and facilities for managed stormwater recharge can be designed as multiple-benefit projects to include elements that act functionally as wetlands and provide a benefit for wildlife and aquatic species. For guidance on how to integrate multi-benefit recharge projects into your GSP, refer to the "Multi-Benefit Recharge Project Methodology Guidance Document".   | Multi-benefit recharge projects as desc<br>this basin. Small stormwater recharge<br>4A. |

the City of Santa Cruz or Soquel Creek Water District"

lescribed in the referenced guidance document are not applicable to ge projects are included in the Projects Table contained in Appendix

| Comment<br>Number | Commentor         | GSP<br>Section | Торіс  | Recommendation/Comment  | Response   |
|-------------------|-------------------|----------------|--|---|--|
| 44                | NGO<br>Consortium | Section 4      | Projects &<br>Management Actions   | For DACs and domestic well owners, include discussion of a drinking water well impact mitigation program to proactively monitor and protect drinking water wells through GSP implementation. Refer to Attachment B for specific recommendations on how to implement a drinking water well mitigation program. | A drinking water well impact mitigation<br>well owners, including the <10 DAC pc<br>areas of the Basin that are not pumpin<br>groundwater levels, i.e., Mount Hermon<br>actions are focused in the Mt Hermon/<br>the Lompico aquifer. Impacts to private<br>488 wells or 63% of all private wells) w<br>the Lompico aquifer and are hydrogeo<br>contour map of Lompico aquifer). Ever<br>because they are predominantly hydro<br>will be implemented (see Figure 2-45).<br>increase in response to projects. |
|                   |                   |                |  |   | A recognized data gap in Basin monitor<br>no long-term groundwater level record<br>9 new monitoring wells, most near are<br>groundwater level data in these areas<br>points in the 1st 5-year update. When<br>domestic wells, an adaptive managem<br>new wells are sufficient to do so.  |
|                   |                   |                |  |   | Section 2.1.2.4.1 of the GSP describes<br>monitoring network in parts of the Cou<br>private well owners in the Basin that a<br>development and private well owner m<br>program and are starting to volunteer to<br>increase the number of private domest   |
| 45                | NGO<br>Consortium | Section 4      | Water quality impacts<br>from Projects &<br>Management Actions<br>on DACs and tribes | For DACs and domestic well owners, include a discussion of whether potential impacts to water quality from projects and management actions could occur and how the GSA plans to mitigate such impacts. Impacts to supply wells are discussed, but not to DACs and domestic well owners.                       | See response above regarding ground<br>because most private domestic wells a<br>and management actions may take pla  |
| 46                | NGO<br>Consortium | Section 4      | Management actions   | Develop management actions that incorporate climate and water delivery  | Comment noted.<br>The intent of nearly all of the described<br>the future climate scenario. No change  |
| 47                | NGO<br>Consortium | Section 4      | Climate change   | Incorporate climate change scenarios into projects and management actions.  | The simulation of Projects & Managerr<br>groundwater levels compared to SMC<br>dry extremes. Note the climate change<br>2030 and 2070 snap shots in time. In a<br>climate change recommended by DWF<br>scenario used for the GSP; the SMGW<br>that includes wet and dry extremes ove<br>GSP.   |

on program is not needed in this Basin at this time because private population in the Basin, are mostly located north of Bean Creek in bing from the same aquifer or area that has had chronic lowering of non/South Scotts Valley. GSP related projects and management on/South Scotts Valley area to mitigate lowered groundwater levels in ate well owners and DAC wells north of Bean Creek (approximately ) will be minimal because their wells are screened in aquifers above eologically upgradient from the Scotts Valley area (see Figure 2-45 for ven those private wells south of Bean Creek will be minimally impacted drogeologically upgradient of where projects in the Scotts Valley area 5). Any impact is likely to be an overall benefit as groundwater levels

hitoring are in the areas of private domestic pumping where there are ords (described in Section 3.3.4.1). To improve the monitoring network, areas of private domestic pumping, are being installed in 2022 to collect as with the possibility they could become representative monitoring on representative monitoring points are established near private ement trigger system may be developed if the data collected from the

bes the County of Santa Cruz private well groundwater elevation ounty. Prior to development of the GSP, there have been no volunteer are part of the County's network. Through the process of GSP meetings, private well owners are now becoming aware of this er their wells for groundwater level monitoring. The County will work to estic wells in the network.

ndwater level impacts. Water quality impacts from projects are unlikely s are some distance away and upgradient of where potential projects place. Text added to Sections 4.3.9, 4.4.9, and 4.5.9.

bed Projects & Management Actions is to address water delivery under liges were made.

ement Actions did include projected climate change and the resulting IC to determine ability to avoid undesirable results over both wet and age implemented in this GSP is transient in nature and not based on n addition, state provided datasets representing central tendency WR for projected water budgets show wetter conditions than the GWA opted to use a scenario representing drier conditions on average over time. See response 17 for more on climate change used in the

| 48 | Bob Fultz | Section 4 | Cost of projects | There is a lot in the plan with which I agree. I think we must also recognize that our community has made   | Comments on the significant cost of s  |
|----|-----------|-----------|------------------|---|--|
|    |           |           |                  | tremendous strides in reducing per capita water usage to levels that beat the state's ultimate requirement for indoor water use by almost 20%. And early indications are that we are seeing substantial gains in reducing outdoor use as well. We should also recognize Scotts Valley Water District's significant improvements in its use of groundwater over these past decades, arresting a negative trend and placing our aquifer in a position where it was designated as moderately impacted when the Act was implemented. However, as is the case with many plans like this, the financial implications are not explored in enough depth (for example, min/max and inflation scenarios) and do not bring the reality of the financial pain our water customers will endure should any of the expensive plans be implemented.   | The GSP does not go into substantia<br>enough is known to warrant detailed<br>very thoroughly study and evaluate a<br>before their governing bodies make a<br>rates is clearly one of the aspects the<br>SVWD will not be the only agencies f<br>groundwater users benefiting from th<br>expressed in the SMGWA Guiding Pr   |
|    |           |           |                  | In summary, anything past the 2nd line in the Group 2, Tier 1 table is simply not financially feasible given the scale of our District. Or even all of the Districts together. Let's bring it down to numbers more understandable for everyone. The rule of thumb is that 30-year financing results in a payback of about double the principal. So if an agency borrows \$10 million it will pay back about \$20 million. However, should the current inflationary pressures continue for some time, the artificial suppression of interest rates will not be sustainable over the long run and so the costs of borrowing could go up even more.  | It is assumed that the relatively simpl<br>first, and based on performance of th<br>costly and complicated projects migh<br>GSP are mostly conceptual in nature<br>other (water supply) goals in addition<br>However, a suite of different types of<br>funding in the future.<br>Important to note is that SMGWA Gu<br>SMGWA's duty to taxpayers, ratepay<br>used effectively and responsibly as a<br>responsibility will be taken very serio<br>and long-term project benefits for futu |
|    |           |           |                  | The SLVWD has approximately 8,000 customers. Every \$10 million in capital costs translates into an increase of \$7 a month in each customer's water bill—If we qualify for the loan given the debt coverage ratio required. But, for the purposes of these calculations, let's say it's covered. And every \$100,000 in operating costs translates to about \$1 a month in each customer's water bill. Implementing the projects in the last two lines of Table 4-3, Group 2, Tier 1 requires \$76.5 in capital and \$4 million in operating expenses. Assuming a 50/50 split between SLVWD and SVWD, that's about \$47 per month on top of the existing SLVWD 4-unit bill of about \$100 a month—and that's before the SLVWD considers any further rate increases. For perspective, the SLVWD already has approximately \$30 million of historical unfunded capital obligations which ultimately have to be paid as well. Now, let's say that the taxpayers of the State or Federal governments provide grants to cover 100% of the capital costs. We're still looking at an increase of \$21 a month just for operating expenses—again, at a 50/50 split. Plus, at the rate construction costs are increasing, by the time these projects are implemented, the construction costs could increase by 50% - 100%, driving the bills even higher. |  |
|    |           |           |                  | Are the returns we get for this worth this kind of rate increase? Because by making the decision to proceed with projects like this we are essentially saying that, within a decade or so, only high-income people will be able to afford to live in the San Lorenzo Valley since these costs will be much more than a reasonable 1.0 - 1.5% of gross median household income (in a high-cost state like California). This isn't including the higher costs of living, e.g., an unreliable power grid (and generators) or the costs of vehicle maintenance associated with the light road maintenance in the San Lorenzo Valley.  |  |
|    |           |           |                  | Let's look at Group 2, Tier 2. Capital costs are a bit higher—about \$83 million—with annual operating expenses likewise a bit higher\$5 million. Fortunately, the GSP states that these projects won't be done IF we do the projects in Group 2, Tier 1. Now that is some choice—the unaffordable costs of Group 2, Tier 1 or the even more unaffordable costs of Group 2, Tier 2.   |  |
|    |           |           |                  | And then we get to Group 2, Tier 3. I sincerely hope that everyone on the SMGA Board views this group, collectively, as being well beyond the reach of the scale that we have in SLVWD and SVWD combined. The capital costs outlined in Table 4-7 total just shy of \$600 million with operating costs of \$16 million. Applying the same formula would take us to an increase of almost \$200 a month for these projects or triple the current cost of 4 units of water in the SLVWD. I'm hopeful that this table exists merely to satisfy some state requirement that we look at all options exhaustively, regardless of community feasibility. Because these options are clearly nowhere near feasible for the size of our communities. I hope the SMGA Board seriously considers modifying the report to move the unaffordable projects in Table 4-3 into Table 4-7, enabling the SLVWD and SVWD to focus on the affordable projects that will, in my opinion, deliver a much better return on investment while still meeting our groundwater sustainability goals. Doing this simple edit will result in a win-win for this multi-year process. Thank you for your attention.  |  |

of some projects in the GSP is noted.

tial detail on project costs because no project is at the stage where ed costing. Individual agency or multi-agencies pursuing a project will e all aspects of feasibility, including financial, of the potential project e a decision to go ahead or not. Understanding the project's impact on the proponent agency(ies) will study as part of feasibility. SLVWD and is financing projects but rather any agency and/or groups of beneficial the project will be expected to contribute relative to their benefit. This is Principle 12 (see Appendix 1C of the GSP).

npler, cheaper and/or more cost-efficient projects will be implemented those projects with respect to groundwater sustainability, the more ght need to be considered and executed. Group 2 and 3 projects in the ure at this point in time with several of them designed to accomplish on to helping to achieve the groundwater sustainability in this basin. of projects is included in the GSP to ensure eligibility for potential grant

Guiding Principle 13 (see Appendix 1C of the GSP) recognizes bayers, and future generations to ensure that our financial resources are s a tool to promote sustainable groundwater conditions. Fiscal riously by the water agencies in their consideration of potential projects future generations.

| Comment<br>Number | Commentor       | GSP<br>Section      | Торіс  | Recommendation/Comment  | Response  |
|-------------------|-----------------|---------------------|--|---|---|
| 49                | John Ricker     | Section 4           | SLVWD conjunctive<br>use projects in Group 2 | Are SLVWD's surface water sources for conjunctive use considered to be within the Basin? That is a bit of a stretch. Maybe better to say within the basin watershed. In that case, the San Lorenzo River would also be considered an in-basin source. | Comment noted.<br>It is acknowledged that it may not be te<br>they are considered sources that flow i<br>Lorenzo River being just outside the ba<br>Lorenzo River does not preclude it from<br>downstream a short distance from the |
| 50                | John Ricker     | Sections<br>4 and 5 | General comment                              | Sections 4 and 5: It is encouraging to see potential projects under consideration and real possibilities to meet measurable objectives of the GSP; and to see the budget and implementation program going forward.                                    | Comment noted.  |
| 51                | Thomas<br>Hogye |                     | Comment not related directly to GSP content  |   |   |

be technically correct to call SLVWD diversions within the basin, but ow into the basin. The location of diversion on tributaries to the San e basin boundary and close to where the tributaries flow into the San from being considered a source within the basin. Water just has to flow the point of diversion to be within the basin.

Name: Eric Brune

Address: Scotts Valley

Comment:

First, thank you for such a great document. The plan does not seem to directly address the large number of new developments and growth in the Scotts Valley area. Will there be recommendations about curbing the number of new developments in the area? The plan seems to imply that there will be a large push for more efficient water use, but no limit on the number households / commercial developments that can be supported. Whether or not a limit or curb is required; sustainable development is a huge concern that should be directly addressed in this type of report. Thank you.

Name: Frank Cheap

Organization: Private Well Owner

### Comment:

First of all, I appreciate the years of work, the long hours, and expense that the Santa Margarita Groundwater Basin Agency invested into this draft plan. As a member of the public, I've attended many meetings and sat through numerous presentations to understand some of the goals and science applied to the undertaking of Groundwater Management in this basin. Though private well owners (PWO) have two seats on the agency, the thrust in the draft plan appears to be dominated by the water districts with deeper aguifers and surface water that supply those districts vs the PWO drafting from the more shallow Santa Margarita Aquifer. Note, there are estimated 800 to 1100 private well owners and small water systems within this water management basin, primarily drawing upon the Santa Margarita Aquifer, little effort has been applied to proactively managing this aquifer, aside from a small number monitor wells. Convention wisdom is PWO will be very conservative with water consumption. In the same breath, the PMOs and small water agencies and little or no resources to manage at scale or recharge this Santa Margarita Aguifer, other than land conservation practices, as mentioned, and of watershed protection of their respective properties. Private well owners and small water systems are the most risk for reduction in groundwater due to climate and/or drought conditions. My request is that the groundwater agency consider language into the draft for protection of private well owners who in most cases have no alternative source of water, as stated. In addition, active plans for aquifer management, specifically conservation education efforts, monetary incentives to conserve and voluntary metering (anonymised data collection) as well as active plans to assist in recharge the aquifer above and beyond annual rainfall: options include: dormant guarries, recharge ponds and temporary inflatable dams, water injection wells, are some of the potential options. Currently, the County has a voluntary well water depth sounding program as free service to PWOs, collection of this data and publication should be a resource for current and future assessment of aquifer conditions and health. Analysis and publication of this data is a low inertia and cost effective way of both and historic view and ongoing monitoring of the Santa Maria Aquifer, Thank you for your consideration of my comments. Frank Cheap

Name: Angela Franklin

Organization: Private Well Owner

Address: Scotts Valley, CA 95066

#### Comment:

Not happy to see you are still threatening to take away private wells when they are a VERY small percentage of the water usage. I can see this being miss-used considering we will be continuing a mega drought for who knows how long. It IS only a matter of time before we run out of water due to increased growth in SV and the drought situation. To take away private wells when they really are the stewards of proper water management is ridiculous in my mind. Santa Margarita Aquifer Private Pumpers Connect to Public Water System Group 3 Existing Sources Public water systems incorporate parcels or developments dependent on private wells extracting from the Santa Margarita aquifer if it was found that private pumping was impacting surface water sources, or if there was concern about shallower private wells going dry.

Name: Bob Fultz

#### Address: Boulder Creek

#### Comment:

I want to thank everyone who participated in the SMGA, past and present, who served our community and who produced this Groundwater Sustainability Plan. There is a lot in the plan with which I agree. I think we must also recognize that our community has made tremendous strides in reducing per capita water usage to levels that beat the state's ultimate requirement for indoor water use by almost 20%. And early indications are that we are seeing substantial gains in reducing outdoor use as well. We should also recognize Scotts Valley Water District's significant improvements in its use of groundwater over these past decades, arresting a negative trend and placing our aquifer in a position where it was designated as moderately impacted when the Act was implemented. However, as is the case with many plans like this, the financial implications are not explored in enough depth (for example, min/max and inflation scenarios) and do not bring the reality of the financial pain our water customers will endure should any of the expensive plans be implemented. In summary, anything past the 2nd line in the Group 2, Tier 1 table is simply not financially feasible given the scale of our District. Or even all of the Districts together. Let's bring it down to numbers more understandable for everyone. The rule of thumb is that 30-year financing results in a payback of about double the principal. So if an agency borrows \$10 million it will pay back about \$20 million. However, should the current inflationary pressures continue for some time, the artificial suppression of interest rates will not be sustainable over the long run and so the costs of borrowing could go up even more. The SLVWD has approximately 8,000 customers. Every \$10 million in capital costs translates into an increase of \$7 a month in each customer's water bill—If we qualify for the loan given the debt coverage ratio required. But, for the purposes of these calculations, let's say it's covered. And every \$100,000 in operating costs translates to about \$1 a month in each customer's water bill. Implementing the projects in the last two lines of Table 4-3, Group 2, Tier 1 requires \$76.5 in capital and \$4 million in operating expenses. Assuming a 50/50 split between SLVWD and SVWD, that's about \$47 per month on top of the existing SLVWD 4-unit bill of about \$100 a month—and that's before the SLVWD considers any further rate increases. For perspective, the SLVWD already has approximately \$30 million of historical unfunded capital obligations which ultimately have to be paid as well. Now, let's say that the taxpayers of the State or Federal governments provide grants to cover 100% of the capital costs. We're still looking at an increase of \$21 a month just for operating expenses—again, at a 50/50 split. Plus, at the rate construction costs are increasing, by the time these projects are implemented, the construction costs could increase by 50% - 100%, driving the bills even higher. Are the returns we get for this worth this kind of rate increase? Because by making the decision to proceed with projects like this we are essentially saying that, within a decade or so, only high-income people will be able to afford to live in the San Lorenzo Valley since these costs will be much more than a reasonable 1.0 - 1.5% of gross median household income (in a high-cost state like California). This isn't including the higher costs of living, e.g., an unreliable power grid (and generators) or the costs of vehicle maintenance associated with the light road maintenance in the San Lorenzo Valley. Let's look at Group 2, Tier 2. Capital costs are a bit higher-about \$83 million-with annual operating expenses likewise a bit higher -- \$5 million. Fortunately, the GSP states that these projects won't be done IF we do the projects in Group 2, Tier 1. Now that is some

choice—the unaffordable costs of Group 2, Tier 1 or the even more unaffordable costs of Group 2, Tier 2. And then we get to Group 2, Tier 3. I sincerely hope that everyone on the SMGA Board views this group, collectively, as being well beyond the reach of the scale that we have in SLVWD and SVWD combined. The capital costs outlined in Table 4-7 total just shy of \$600 million with operating costs of \$16 million. Applying the same formula would take us to an increase of almost \$200 a month for these projects or triple the current cost of 4 units of water in the SLVWD. I'm hopeful that this table exists merely to satisfy some state requirement that we look at all options exhaustively, regardless of community feasibility. Because these options are clearly nowhere near feasible for the size of our communities. I hope the SMGA Board seriously considers modifying the report to move the unaffordable projects in Table 4-3 into Table 4-7, enabling the SLVWD and SVWD to focus on the affordable projects that will, in my opinion, deliver a much better return on investment while still meeting our groundwater sustainability goals. Doing this simple edit will result in a win-win for this multi-year process. Thank you for your attention. Bob Fultz

Written Public Comments Received On Draft Santa Margarita Basin Groundwater Sustainability Plan

### SMGWA Online Comment

Name: Debra Loewen

Organization: concerned citizen

Address: residential home in Lompico Canyon

Comment:

Thank you. My letter of comment is attached.

Name: Thomas Hogye

Address: Ben Lomond

#### Comment:

Disgusting - Scotts Valley let's the "Chair" build apartments on land that's never required water before and now will require more than 5,000 gallons per day - first 19 condos and now 16 more? Where will all the water come from. Carbonero and Bean Creek are already dry. Some of the last "wooded" spaces in Scotts Valley. You guys should be ashamed of yourselves. Do the math - 58 gallons of water per person, per day - 19+16 = 35 condos + average 2.5 persons per condo - 5,075 gallons - average - per day. Then he gets accolades from the rest of the city officials on what a "beautiful" project it is? How many empty buildings are already in Scotts Valley taking up permeable land paved and roofed over? He'll want to tap into the San Lorenzo River Watershed next and it will be most certain death to Steelhead and Salmon. Then he'll take his money, move and retire somewhere where the grass will surely be greener while this county sits as a tinder box. You need to stop building, not build more. Already unsustainable.

Thank you for the opportunity to submit comments on the SMGWA GSP July 2021 draft report.

As an interested member of the public, I'm familiar with both the previous Santa Margarita interagency group and the present SMGA groundwater agency.

SMGWA work towards the present GSP overall has greatly contributed to refining and understanding parameters and conditions within the Basin. The GSP seems to indicate positive conditions on groundwater use, as it unifies and amplifies pre-existing monitoring done by both water districts. The emphasis in the GSP draft seems to be on stream flow monitoring and habitat.

My understanding is the State formed SMGA to ensure that water use is equitably distributed, that no user or agency takes more than their fair share, and that the common asset of water is available to all. I think a key phrase in the State Water Board mission is also the universal affordability of drinking water as an essential need.

For the above reasons I would like the GSP to better emphasize the importance of taking incremental steps towards attaining sustainability. The first is a request to state that and strike the following phrase:

These projects and management actions do not achieve sustainability on their own. Group 1 projects include:

- Water use efficiency programs
- SVWD low-impact development
- SLVWD conjunctive use
- SVWD recycled water use

I believe the GSP undervalues these four steps and their effect in favor of more expensive and risky solutions, and their dismal is unwarranted. Please consider the following:

**Water use efficiency**: I believe it's been shown that progress to reduce leaks in our water mains can be very effective, that greater efficiencies in residential water use are worthwhile, and further the use of recaptured or recycled water is possible.

As an example, the draft GSP report cites there is no official record of cannabis cultivation in the Basin (section 2-9 2.1.1.6) but acknowledges their presence. As big water users I believe they are of some significance and should statistically be included in agricultural use profile. Agriculture is now described as "very limited" (3-68) at 0.1% versus residential 25.9% (2.8), both numbers which will alter if adjusted and refined to include cannabis growers. The County's cannabis commission could likely help with those estimates; for instance known unpermitted commercial size growers in my area using wells have had an acknowledged affect on other well users, notably the former Lompico Water District's. It is likely the same for surface water users, as per studies done throughout California on the significant effect on stream flows. Those using metered residential water are easiest to identify, with those numbers moved to agricultural. Under an efficiency program to address all agricultural growers, a GSP could then, in steps: steer towards , assist, or require use of recycled water or rainwater catchment to provide majority of their water needs. This may greatly reduce the residential water demand.

### Land Use Elements 2.1.3.1 and Potential Water Demand 2.1.3.2

A changing parameter in housing element is coming top-down from the State. Based on current levels this report concludes that water demand reductions from water use efficiency will be outpaced by

demand from increasing growth. As a direct relation, it seems key to address this as an agency. I believe SGMA collaborators and agencies should be pursuing legislative action to reduce housing growth mandates driving the current explosive trend in both Scotts Valley and City of Santa Cruz, as it impacts all users of our aquifer. This is particular to Santa Cruz County as is regularly stated in the news as having limited water resources and no access to State projects.

The GSP notes that the State general plan was revised 2017 and that the issue of water supply within the housing element will be in their next, intended to trigger their SGMA mandate to consider impacts of development on groundwater supply. The GSP report states both Scotts Valley and County of Santa Cruz are in the process of updating their general plans, but have not yet adopted consideration of water availability. It therefore seems premature to consider any actions or studies beyond Group one actions, and I would like the GSP to include such observation.

### Actions beyond Group 1 eliminated, or noted and frozen

The GSP draft report shows largely stabilized groundwater elevations starting in the 2000's (2.111) (2.118), with Quail Hollow and Olympia subareas have remained consistent (2.120) and did not show change in the 1980s-1990s severe drought. The report cites no clear association to groundwater extractions and reductions in fish have been made (Executive Summary). I'd therefore like to see SMGWA committed to successful implementation of Group one actions as fulfilling both its mission and that of the State to provide a clean, affordable and sustainable drinking water supply.

In particular, I am opposed to inclusion or any language supporting Aquifer Storage and Recovery (ASRs) as in Group 2 tier 2, injection wells, and Group 2 tier 3 wastewater recharge. The GSP notes that the injection well is to be implemented next year and ASR studies to currently continue. I would like both comments struck from the report and SMGWA instead commit to Group one actions only. Altering water chemistry in our aquifers is a high risk, as has been documented in studies, and ASRs elsewhere in our State have been reported as causing nearby wells to become contaminated or fail. I am familiar with studies done for an EIR here in California on both injection wells and ASRs, with the benefits of both given by engineers as uncertain, and risk assessments that include catastrophic, with damages non-recoverable. I do not believe the draft GSP study results support any those actions nor warrant their risk. I would favor the Group 3 water use restriction as being moved in the draft GSP report to a lower tier, and injection wells or ASRs eliminated, or noted and frozen.

Thank you

Debra Loewen Lompico Canyon Written Public Comments Received On Draft Santa Margarita Basin Groundwater Sustainability Plan

### SMGWA Online Comment

Name: Bret McLeod

Organization:

Address: Scotts Valley, CA 95066

Comment:

I would like to know what steps are being taken and what steps will be taken to care for the Santa Margarita Watershed no and in the future. I would also like to have these actions/plans detailed in the upcoming management plan for the water board.

## SMGWA Online Comment

Name: Amanda McLeod

Organization: Private citizen

Address: Scotts Valley, CA 95066

Comment:

Thank you for your work on this project! I hereby request that sustainability plan plan to be amended to cover sustainability of the Santa Margarita aquifer and, specifically, plans around recharge. I appreciate the language that was added to underscore that consistent with current law, taxation of private well owners is unlawful.

Written Public Comments Received On Draft Santa Margarita Basin Groundwater Sustainability Plan

## SMGWA Online Comment

Name: Phil McReynolds

Organization:

Address: Scotts Valley, CA 95066

Comment:

I would like to have a plan for the Santa Margarita Aquifer. Most of all a recharge plan.

## SMGWA Online Comment

Name: J. Pablo Ortiz-Partida

Phone:

Email: ngos.sgma@gmail.com

Comment:

Subject: Comments on Draft Groundwater Sustainability Plan for Santa Margarita Basin

Hello, I am writing on behalf of Audubon California, Clean Water Action, Clean Water Fund, Local Government Commission, The Nature Conservancy, and Union of Concerned Scientists with the attached comments on the draft Groundwater Sustainability Plan for this basin. We know that SGMA plan development and implementation is a major undertaking, and we want every basin to be successful. We would be happy to meet with you to discuss our evaluation as you finalize your Plan for submittal to DWR. Feel free to contact us at ngos.sgma@gmail.com for more information or to schedule a conversation. Sincerely, J. Pablo Ortiz-Partida, Ph.D. Western States Climate and Water Scientist Union of Concerned Scientists





Leaders for Livable Communities

#### Union of Concerned Scientists Science for a healthy planet and safer world

CLEAN WATER ACTION | CLEAN WATER FUND

September 20, 2021

Santa Margarita Groundwater Agency

Submitted via web: https://www.smgwa.org/publicfeedbackform

### Re: Public Comment Letter for the Santa Margarita Groundwater Basin Draft GSP

Dear Sierra Ryan,

On behalf of the above-listed organizations, we appreciate the opportunity to comment on the Draft Groundwater Sustainability Plan (GSP) for the Santa Margarita Groundwater Basin being prepared under the Sustainable Groundwater Management Act (SGMA). Our organizations are deeply engaged in and committed to the successful implementation of SGMA because we understand that groundwater is critical for the resilience of California's water portfolio, particularly in light of changing climate. Under the requirements of SGMA, Groundwater Sustainability Agencies (GSAs) must consider the interests of all beneficial uses and users of groundwater, such as domestic well owners, environmental users, surface water users, federal government, California Native American tribes and disadvantaged communities (Water Code 10723.2).

As stakeholder representatives for beneficial users of groundwater, our GSP review focuses on how well disadvantaged communities, tribes, climate change, and the environment were addressed in the GSP. While we appreciate that some basins have consulted us directly via focus groups, workshops, and working groups, we are providing public comment letters to all GSAs as a means to engage in the development of 2022 GSPs across the state. Recognizing that GSPs are complicated and resource intensive to develop, the intention of this letter is to provide constructive stakeholder feedback that can improve the GSP prior to submission to the State.

Based on our review, we have significant concerns regarding the treatment of key beneficial users in the Draft GSP and consider the GSP to be **insufficient** under SGMA. We highlight the following findings:

- 1. Beneficial uses and users are not sufficiently considered in GSP development.
  - a. Human Right to Water considerations are not sufficiently incorporated.
  - b. Public trust resources are not sufficiently considered.
  - c. Impacts of Minimum Thresholds, Measurable Objectives and Undesirable Results on beneficial uses and users **are not sufficiently** analyzed.
- 2. Climate change is not sufficiently considered.
- 3. Data gaps **are not sufficiently** identified and the GSP **needs additional plans** to eliminate them.

4. Projects and Management Actions **do not sufficiently consider** potential impacts or benefits to beneficial uses and users.

Our specific comments related to the deficiencies of the Santa Margarita Groundwater Basin Draft GSP along with recommendations on how to reconcile them, are provided in detail in **Attachment A**.

Please refer to the enclosed list of attachments for additional technical recommendations:

| Attachment A<br>Attachment B | GSP Specific Comments<br>SGMA Tools to address DAC, drinking water, and environmental beneficial uses<br>and users                            |
|------------------------------|---|
| Attachment C<br>Attachment D | Freshwater species located in the basin<br>The Nature Conservancy's "Identifying GDEs under SGMA: Best Practices for<br>using the NC Dataset" |

Thank you for fully considering our comments as you finalize your GSP.

Best Regards,

Ngodoo Atume Water Policy Analyst Clean Water Action/Clean Water Fund

Samantha Arthur Working Lands Program Director Audubon California

E.S. Runn

E.J. Remson Senior Project Director, California Water Program The Nature Conservancy

Asepto

J. Pablo Ortiz-Partida, Ph.D. Western States Climate and Water Scientist Union of Concerned Scientists

Danielle ). Dolan

Danielle V. Dolan Water Program Director Local Government Commission

Melisse M. K.hde

Melissa M. Rohde Groundwater Scientist The Nature Conservancy

## **Attachment A**

# Specific Comments on the Santa Margarita Groundwater Basin Draft Groundwater Sustainability Plan

## 1. Consideration of Beneficial Uses and Users in GSP development

Consideration of beneficial uses and users in GSP development is contingent upon adequate identification and engagement of the appropriate stakeholders. The (A) identification, (B) engagement, and (C) consideration of disadvantaged communities, drinking water users, tribes, groundwater dependent ecosystems, streams, wetlands, and freshwater species are essential for ensuring the GSP integrates existing state policies on the Human Right to Water and the Public Trust Doctrine.

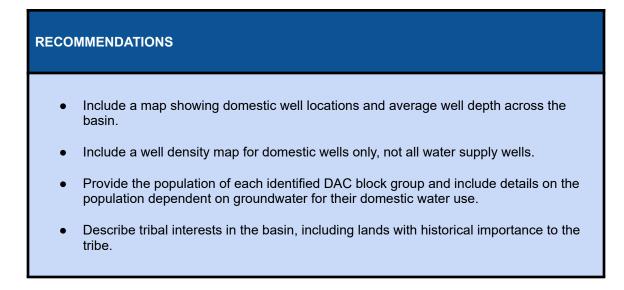
## A. Identification of Key Beneficial Uses and Users

#### Disadvantaged Communities, Drinking Water Users, and Tribes

The identification of Disadvantaged Communities (DACs), drinking water users, and tribes is **insufficient**. We note the following deficiencies with the identification of these key beneficial users.

- The GSP states that there are two DAC census block groups, both of which are partially located within the basin (Figure 2-9). Within the basin, the DACs include part of the Census Designated Places of Boulder Creek, Brookdale, and Ben Lomond. The GSP, however, does not describe the size of the population in each DAC.
- The GSP shows the estimated location of private residential groundwater use (Figure 2-31), but provides no information on depth of these domestic wells. The GSP provides a well density map showing the number of all water supply wells, including municipal, small water systems, private domestic, and industrial (Figure 2-32), but all water supply wells are grouped together in this single figure.
- Figure 2-9 maps locations of small water systems and private domestic wells. However, specifics are not given about how much each community relies on a particular water supply (e.g., what percentage is supplied by groundwater).
- The GSP states: "The [Amah Mutsun] Tribal Band is petitioning the federal government for tribal recognition and has formed the Amah Mutsun Land Trust to access, protect, and steward lands important to the tribe." The location of these lands, however, is not provided.

These missing elements are required for the GSA to fully understand the specific interests and water demands of these beneficial users, to support the development of water budgets using the best available information, and to support the development of sustainable management criteria and projects and management actions (PMAs) that are protective of these users.

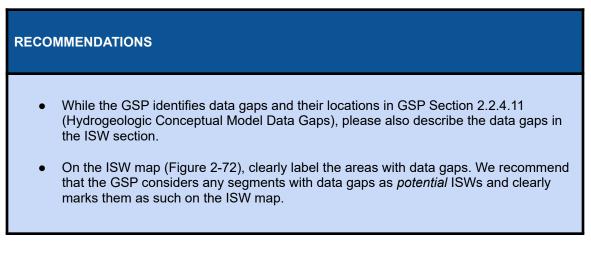


#### Interconnected Surface Waters

The identification of Interconnected Surface Waters (ISWs) is **incomplete**, due to the lack of a complete description of data gaps for ISWs.

We commend the GSA for the thorough, comprehensive evaluation of ISWs in the basin presented in the GSP. Figure 2-72 presents the spatial and temporal distribution of interconnected surface water. To analyze ISWs in the basin, the GSP uses accretion studies and comparisons between stream bed elevations and 30 years of proximal monitoring wells data (Figures 3-8 and 3-9). Findings from these studies and observations are combined with model-simulated groundwater elevations to produce the ISW map presented in Figure 2-72.

The following recommendations would strengthen the clarity and completeness of the ISW evaluation.



#### **Groundwater Dependent Ecosystems**

The identification of Groundwater Dependent Ecosystems (GDEs) is **insufficient**, due to a lack of comprehensive, systematic analysis of the basin's GDEs.

The GSP states (p. 2-98) that the Natural Communities Commonly Associated with Groundwater dataset (NC dataset) was used as a starting point, and "[i]n addition, several known springs,

seeps, or other groundwater-dependent wetlands were identified as likely GDEs." We commend the GSA for starting with the NC dataset and using additional sources to identify GDEs in the basin.

Further description in the GSP, however, of the GDE analysis process is very sparse. The GSP states (p. 2-98): "The GDE analysis in this GSP includes assessment of the extent of GDE indicator vegetation, groundwater elevations in shallow aquifers, and impacts of seasonal surface water and groundwater interaction or accretion. Where groundwater level data are unavailable, the groundwater model is used to identify where surface water and groundwater are likely connected." This statement is the only description of how the GDEs were identified. The GSP does not discuss how the NC dataset was verified with the use of groundwater data from the shallow aquifer or model output (e.g., which locations were verified with each method). Without an analysis of groundwater data to verify the NC dataset polygons, it will be difficult or impossible to adequately monitor and manage the basin's GDEs throughout GSP implementation.

## RECOMMENDATIONS

- Develop and describe a systematic approach for analyzing the basin's GDEs. For example, provide a map of the NC Dataset. On the map, label polygons retained, removed, or added to/from the NC dataset (include the removal reason if polygons are not considered potential GDEs, or include the data source if polygons are added). Discuss how local groundwater data was used to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer. Refer to Attachment D of this letter for best practices for using local groundwater data to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer.
- Use depth-to-groundwater data from multiple seasons and water year types (e.g., wet, dry, average, drought) to determine the range of depth to groundwater around NC dataset polygons. We recommend that a baseline period (10 years from 2005 to 2015) be established to characterize groundwater conditions over multiple water year types. Refer to Attachment D of this letter for best practices for using local groundwater data to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer.
- Provide depth-to-groundwater contour maps, noting the best practices presented in Attachment D. Specifically, ensure that the first step is contouring groundwater elevations, and then subtracting this layer from land surface elevations from a DEM to estimate depth-to-groundwater contours across the landscape.
- If insufficient data are available to describe groundwater conditions within or near polygons from the NC dataset, include those polygons as "Potential GDEs" in the GSP until data gaps are reconciled in the monitoring network.

#### Native Vegetation and Managed Wetlands

Native vegetation and managed wetlands are water use sectors that are required<sup>1,2</sup> to be included into the water budget. The integration of native vegetation into the water budget is **insufficient**. The water budget did not explicitly include the current, historical, and projected demands of native vegetation. The omission of explicit water demands for native vegetation is problematic because key environmental uses of groundwater are not being accounted for as water supply decisions are made using this budget, nor will they likely be considered in project and management actions. Managed wetlands are not mentioned in the GSP, so it is not known whether or not they are present in the basin.

### RECOMMENDATIONS

- Quantify and present all water use sector demands in the historical, current, and projected water budgets with individual line items for each water use sector, including native vegetation. If native vegetation is included as one of the land use types in the numerical model, specifically state this in the GSP and provide a separate line item in water budget tables.
- State whether or not there are managed wetlands in the basin. If there are, ensure that their groundwater demands are included as separate line items in the historical, current, and projected water budgets.

## **B. Engaging Stakeholders**

### Stakeholder Engagement during GSP development

Stakeholder engagement during GSP development is **insufficient**. SGMA's requirement for public notice and engagement of stakeholders<sup>3</sup> is not fully met by the description in the Stakeholder Communication and Engagement Plan included in the GSP (Appendix 2A).

We note the following deficiencies with the overall stakeholder engagement process:

- The opportunities for public involvement and engagement are described in very general terms. They include maintenance of the SMGWA website; continued social media presence through Facebook and Instagram; email newsletter; youth engagement efforts; promoting and conducting community meetings, workshops and events; coordination with member agencies to share information; and developing print materials.
- Private domestic pumpers, small water systems, and the Amah Mutsun Tribal Band are listed as private users. Disadvantaged communities, environmental justice groups, and human service nonprofits are listed under the human right to water category (p. 8 in the Stakeholder Communication and Engagement Plan). However very little information is

<sup>&</sup>lt;sup>1</sup> "Water use sector' refers to categories of water demand based on the general land uses to which the water is applied, including urban, industrial, agricultural, managed wetlands, managed recharge, and native vegetation." [23 CCR §351(al)]

<sup>&</sup>lt;sup>2</sup> "The water budget shall quantify the following, either through direct measurements or estimates based on data: (3) Outflows from the groundwater system by water use sector, including evapotranspiration, groundwater extraction, groundwater discharge to surface water sources, and subsurface groundwater outflow." [23 CCR §354.18]

<sup>&</sup>lt;sup>3</sup> "A communication section of the Plan shall include a requirement that the GSP identify how it encourages the active involvement of diverse social, cultural, and economic elements of the population within the basin." [23 CCR §354.10(d)(3)]

provided other than stating that their participation is invited in the GSP development process.

• The Stakeholder Outreach Plan does not include enough detail describing plans for continual opportunities for engagement through the *implementation* phase of the GSP for stakeholders.

### RECOMMENDATIONS

- Include a more detailed and robust Stakeholder Communication and Engagement Plan that describes active and targeted outreach to engage DACs, domestic well owners, environmental stakeholders, and tribal stakeholders during the remainder of the GSP development process and throughout the GSP implementation phase. Refer to Attachment B for specific recommendations on how to actively engage stakeholders during all phases of the GSP process.
- Describe efforts to consult and engage with tribes within the basin. Refer to the DWR guidance entitled *Engagement with Tribal Governments* for specifics on how to consult with tribes.<sup>4</sup>

## C. Considering Beneficial Uses and Users When Establishing Sustainable Management Criteria and Analyzing Impacts on Beneficial Uses and Users

The consideration of beneficial uses and users when establishing sustainable management criteria (SMC) is **insufficient**. The consideration of potential impacts on all beneficial users of groundwater in the basin are required when defining undesirable results<sup>5</sup> and establishing minimum thresholds.<sup>6,7</sup>

#### Disadvantaged Communities and Drinking Water Users

For chronic lowering of groundwater levels, while the GSP does describe or analyze direct or indirect impacts on domestic drinking water wells when defining undesirable results (p. 3-54), the GSP does not sufficiently describe how the existing minimum threshold groundwater levels are consistent with avoiding undesirable results in the basin.

For degraded water quality, the GSP sets SMC for all identified Contaminants of Concern (COCs) in the basin. Water quality minimum thresholds are based on the Maximum Contaminant levels (MCLs). The GSP does not, however, specifically analyze direct and indirect impacts on DACs or

<sup>&</sup>lt;sup>4</sup> DWR Guidance Document for Engagement with Tribal Governments

https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/Groundwater-Management/Sustainable-Groundwat er-Management/Best-Management-Practices-and-Guidance-Documents/Files/Guidance-Doc-for-SGM-Engagement-with-Tribal-Govt\_ay\_19.pdf

<sup>&</sup>lt;sup>5</sup> "The description of undesirable results shall include [...] potential effects on the beneficial uses and users of groundwater, on land uses and property interests, and other potential effects that may occur or are occurring from undesirable results." [23 CCR §354.26(b)(3)]

<sup>&</sup>lt;sup>6</sup> "The description of minimum thresholds shall include [...] how minimum thresholds may affect the interests of beneficial uses and users of groundwater or land uses and property interests." [23 CCR §354.28(b)(4)]

<sup>&</sup>lt;sup>7</sup> "The description of minimum thresholds shall include [...] how state, federal, or local standards relate to the relevant sustainability indicator. If the minimum threshold differs from other regulatory standards, the agency shall explain the nature of and the basis for the difference." [23 CCR §354.28(b)(5)]

tribes when defining undesirable results for degraded water quality, nor does it evaluate the cumulative or indirect impacts of proposed minimum thresholds on DACs or tribes. The GSP may group DACS under rural residents. The GSP states: "When developing the GSP, the SMGWA considered impacts on all beneficial uses and users, including domestic well owners, Disadvantaged Communities (DACs), and priority species." We recommend that undesirable results specifically describe direct and indirect impacts to DACs and tribes.

## RECOMMENDATIONS

### **Chronic Lowering of Groundwater Levels**

- Describe direct and indirect impacts on DACs and tribes when defining undesirable results for chronic lowering of groundwater levels, in addition to describing impacts to drinking water users.
- Consider and evaluate the impacts of selected minimum thresholds and measurable objectives on DACs, drinking water users, and tribes within the basin. Further describe the impact of passing the minimum threshold for these users. For example, provide the number of domestic wells that would be de-watered at the minimum threshold.

### **Degraded Water Quality**

- Describe direct and indirect impacts on DACs and tribes when defining undesirable results for degraded water quality. For specific guidance on how to consider these users, refer to "Guide to Protecting Water Quality Under the Sustainable Groundwater Management Act."<sup>8</sup>
- Evaluate the cumulative or indirect impacts of proposed minimum thresholds on DACs and tribes.

## Groundwater Dependent Ecosystems and Interconnected Surface Waters

The GSP sets minimum thresholds for chronic lowering of groundwater levels to the average of the five lowest historical minimum elevations, and states that "[b]ecause historical levels have not appeared to cause significant and unreasonable conditions in the past, these levels should continue to support similar beneficial use in the future." As a proxy for the depletion of interconnected surface water SMC, two monitoring wells from the existing monitoring network adjacent to creeks and screened in the aquifer connected to the creek will be used as RMPs for the depletion of interconnected surface water. Consistent with the approach used for chronic lowering of groundwater level minimum threshold, historical data from the two existing surface water depletion RMPs are used to develop surface water depletion minimum thresholds.

The GSP makes the following statement under effects of minimum thresholds on beneficial users for ecological land uses and users (p. 3-61): "Maintaining groundwater elevations at or above historical levels will maintain the very connected nature of groundwater and surface water in the Basin. This will protect GDE habitat used by priority species, and generally benefit ecological land uses and users." However, the true impacts to ecosystems under this scenario are not fully

<sup>&</sup>lt;sup>8</sup> Guide to Protecting Water Quality under the Sustainable Groundwater Management Act

discussed in the GSP. In fact, the GSP states (p. 2-47): "Impacts to GDEs within the Basin have yet to be identified. The groundwater model shows a Basin-wide reduction in streamflow from pumping, but without GDE monitoring data, a quantifiable correlation has yet to be established."

If minimum thresholds are set to historic low groundwater levels and the basin is allowed to operate at or close to those levels over many years, there is a risk of causing catastrophic damage to ecosystems that are more adverse than what was occurring at the height of the 2012-2016 drought. This is because California ecosystems, which are adapted to our Mediterranean climate, have some drought strategies that they can utilize to deal with short-term water stress. However, if the drought conditions are prolonged, the ecosystem can collapse.

## RECOMMENDATIONS

- When defining undesirable results for chronic lowering of groundwater levels, provide specifics on what biological responses (e.g., extent of habitat, growth, recruitment rates) would best characterize a significant and unreasonable impact to GDEs. Undesirable results to environmental users occur when 'significant and unreasonable' effects on beneficial users are caused by one of the sustainability indicators (i.e., chronic lowering of groundwater levels, degraded water quality, or depletion of interconnected surface water). Thus, potential impacts on environmental beneficial uses and users need to be considered when defining undesirable results<sup>9</sup> in the basin. Defining undesirable results is the crucial first step before the minimum thresholds<sup>10</sup> can be determined.
- For the interconnected surface water SMC, the undesirable results should include a
  description of potential impacts on instream habitats within ISWs when defining
  minimum thresholds in the basin<sup>11</sup>. The GSP should confirm that minimum thresholds
  for ISWs avoid adverse impacts to environmental beneficial users of interconnected
  surface waters as these environmental users could be left unprotected by the GSP.
  These recommendations apply especially to environmental beneficial users that are
  already protected under pre-existing state or federal law<sup>6,12</sup>.

## 2. Climate Change

The SGMA statute identifies climate change as a significant threat to groundwater resources and one that must be examined and incorporated in the GSPs. The GSP Regulations<sup>13</sup> require integration of climate

<sup>&</sup>lt;sup>9</sup> "The description of undesirable results shall include [...] potential effects on the beneficial uses and users of groundwater, on land uses and property interests, and other potential effects that may occur or are occurring from undesirable results". [23 CCR §354.26(b)(3)]

<sup>&</sup>lt;sup>10</sup> The description of minimum thresholds shall include [...] how minimum thresholds may affect the interests of beneficial uses and users of groundwater or land uses and property interests." [23 CCR §354.28(b)(4)]

<sup>&</sup>lt;sup>11</sup> "The minimum threshold for depletions of interconnected surface water shall be the rate or volume of surface water depletions caused by groundwater use that has adverse impacts on beneficial uses of the surface water and may lead to undesirable results." [23 CCR §354.28(c)(6)]

<sup>&</sup>lt;sup>12</sup> Rohde MM, Seapy B, Rogers R, Castañeda X, editors. 2019. Critical Species LookBook: A compendium of California's threatened and endangered species for sustainable groundwater management. The Nature Conservancy, San Francisco, California. Available at:

https://groundwaterresourcehub.org/public/uploads/pdfs/Critical\_Species\_LookBook\_91819.pdf

<sup>&</sup>lt;sup>13</sup> "Each Plan shall rely on the best available information and best available science to quantify the water budget for the basin in order to provide an understanding of historical and projected hydrology, water demand, water supply,

change into the projected water budget to ensure that projects and management actions sufficiently account for the range of potential climate futures.

The integration of climate change into the projected water budget is **insufficient**. The GSP does incorporate climate change into the projected water budget using a transient climate projection based on an ensemble of four commonly used global climate models. However, the GSP did not consider multiple climate scenarios (e.g., the 2070 extremely wet and extremely dry climate scenarios) in the projected water budget. The GSP should clearly and transparently incorporate the extremely wet and dry scenarios provided by DWR into projected water budgets or select more appropriate extreme scenarios for their basins. While these extreme scenarios may have a lower likelihood of occurring, their consequences could be significant, therefore they should be included in groundwater planning.

We acknowledge and commend the inclusion of climate change into key inputs (e.g., precipitation, evaporation, and surface water flow) of the projected water budget. Additionally, the sustainable yield is calculated based on the projected pumping with climate change incorporated. However, if the water budgets are incomplete, including the omission of extremely wet and dry scenarios, then there is increased uncertainty in virtually every subsequent calculation used to plan for projects, derive measurable objectives, and set minimum thresholds. Plans that do not adequately include climate change projections may underestimate future impacts on vulnerable beneficial users of groundwater such as ecosystems, DACs, and domestic well owners.

## RECOMMENDATIONS

- Integrate extreme wet and dry scenarios into the projected water budget to form the basis for development of sustainable management criteria and projects and management actions.
- Incorporate climate change scenarios into projects and management actions.

## 3. Data Gaps

The consideration of beneficial users when establishing monitoring networks is **insufficient**, due to lack of clarity around the Representative Monitoring Points (RMPs) in the monitoring network that represent water quality conditions and shallow groundwater elevations around DACs, domestic wells, and GDEs.

The GSP states that areas with data gaps in the shallow aquifer include communities where there are a large number of private domestic wells pumping from either the Santa Margarita Sandstone or Monterey Formation, and areas where shallow groundwater is connected to surface water and groundwater pumping may be causing depletion of surface water. Figure 3-6 shows the locations of eight new monitoring wells to be installed in 2022. However, these wells are not shown on Figure 3-7 (Representative Monitoring Points for Groundwater Levels) or on Figure 3-13 (Representative Monitoring Points for Groundwater conditions in areas of the basin with DACs, domestic wells, and GDEs.

land use, population, climate change, sea level rise, groundwater and surface water interaction, and subsurface groundwater flow." [23 CCR §354.18(e)]

We commend the GSA for including GDE-related biological monitoring in the monitoring network. The GSP states that this will include use of the Nature Conservancy's GDE Pulse tool, and field assessments that will take place twice a year to include photo monitoring and site observations of GDEs.

## RECOMMENDATIONS

- Provide a complete set of maps that overlay monitoring well locations (both existing RMPs and new RMPs) with the locations of DACs, domestic wells, and GDEs to clearly identify potentially impacted areas. Ensure that existing and proposed RMPs adequately cover DAC, domestic well, and GDE portions of the basin.
- Evaluate how the gathered data will be used to identify and map GDEs and ISWs, and to identify DACs and shallow domestic well users that are vulnerable to undesirable results.

## 4. Addressing Beneficial Users in Projects and Management Actions

The consideration of beneficial users when developing projects and management actions is **insufficient**, due to failing to completely identify benefits or impacts of identified projects and management actions to key beneficial users.

The GSP incorporates project and management actions into projected water budgets and sustainable yield. Additionally, the GSP acknowledges that SMGWA-approved projects and management activities might impact beneficial users of groundwater and lists the ways in which some beneficial users could be impacted, depending on the approved project. However, there is very little discussion of the manner in which DACs and tribes may be benefitted or impacted from identified projects and management actions. Therefore, potential project and management actions may not protect these beneficial users.

Groundwater sustainability under SGMA is defined not just by sustainable yield, but by the avoidance of undesirable results for all beneficial users. GDEs, DACs, and tribes were not sufficiently identified in the GSP. Therefore, potential project and management actions may not protect these beneficial users of groundwater. The following recommendations can improve the projects and management actions section of the GSP.

## RECOMMENDATIONS

• Recharge ponds, reservoirs and facilities for managed stormwater recharge can be designed as multiple-benefit projects to include elements that act functionally as wetlands and provide a benefit for wildlife and aquatic species. For guidance on how to

integrate multi-benefit recharge projects into your GSP, refer to the "Multi-Benefit Recharge Project Methodology Guidance Document"<sup>14</sup>.

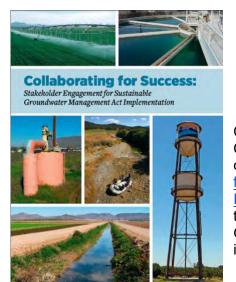
- For DACs and domestic well owners, include discussion of a drinking water well impact mitigation program to proactively monitor and protect drinking water wells through GSP implementation. Refer to Attachment B for specific recommendations on how to implement a drinking water well mitigation program.
- For DACs and domestic well owners, include a discussion of whether potential impacts to water quality from projects and management actions could occur and how the GSA plans to mitigate such impacts. Impacts to supply wells are discussed, but not to DACs and domestic well owners.
- Develop management actions that incorporate climate and water delivery uncertainties to address future water demand and prevent future undesirable results.

<sup>&</sup>lt;sup>14</sup> The Nature Conservancy. 2021. Multi-Benefit Recharge Project Methodology for Inclusion in Groundwater Sustainability Plans. Sacramento. Available at:

https://groundwaterresourcehub.org/sgma-tools/multi-benefit-recharge-project-methodology-guidance/

## Attachment B SGMA Tools to address DAC, drinking water, and environmental beneficial uses and users

## **Stakeholder Engagement and Outreach**



Clean Water Action, Community Water Center and Union of Concerned Scientists developed a guidance document called <u>Collaborating for success</u>: <u>Stakeholder engagement</u> for <u>Sustainable Groundwater Management Act</u> <u>Implementation</u>. It provides details on how to conduct targeted and broad outreach and engagement during Groundwater Sustainability Plan (GSP) development and implementation. Conducting a targeted outreach involves:

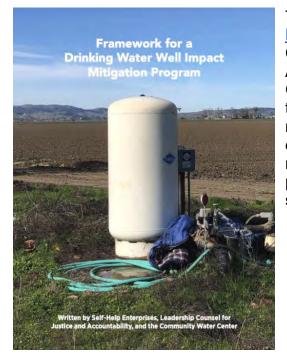
- Developing a robust Stakeholder Communication and Engagement plan that includes outreach at frequented locations (schools, farmers markets, religious settings, events) across the plan area to increase the involvement and participation of disadvantaged communities, drinking water users and the environmental stakeholders.
- Providing translation services during meetings and technical assistance to enable easy participation for non-English speaking stakeholders.
- GSP should adequately describe the process for requesting input from beneficial users and provide details on how input is incorporated into the GSP.

## The Human Right to Water

| _  |  |        |
|----|--|--------|
|    | Review Criteria<br>(All Indisatory Must be Present in Order to Protect the Human Right to Water)   | Yes/No |
| A. | Plan Area  |        |
| Î  | Dove the GSP Metally, describe, and provide maps of all of the following beneficial<br>merrs in the GSA meral <sup>44</sup><br>a. Devalvantaged Communics (DACs).<br>b. Tribes.<br>c. Community water systems.<br>d. Private will communities.   |        |
| 2  | Land are gablies and practices <sup>10</sup> Does the GSP reverse all network process and practices<br>following and gates which could impact groundwatter resources? These include but are not<br>limited for the following:<br>a. Water use policies General Plans and local land see and water planning documents<br>b. Plans for development and resonage.<br>c. Processes for premising activities which will increase water consumption. |        |
| A  | Basin Setting (Groundwater Conditions and Water Budget)  |        |
| 1  | Does the groundwater level conditions section include past and current drinking water<br>supply issues of domestic well users, small community water systems, state small water<br>systems, and disadvantaged communities?   |        |
| 2  | Does the groundwater quality conditions section include past and current drinking water<br>quality issues of domestic well users, small community water systems, state small water<br>systems, and disadvantaged communities, including public water wells that had or have<br>MCLs exceedances? <sup>11</sup>   |        |
| 3  | Does the groundwater quality conditions section include a review of all contaminants<br>with primary drinking water standards known to exist in the GSP area, as well as<br>besavalent chromium, and PFOs/PFOA/5 <sup>24</sup>   |        |
| 4  | Incorporating drinking water needs into the water budget: <sup>10</sup> Does the Futuro Projected<br>Water Budget section explicitly include both the current and projected future drinking<br>water needs of communities on donesters wells and community water systems (including<br>but not limited to unfill development and communities) "plans for infill development,   |        |

The <u>Human Right to Water Scorecard</u> was developed by Community Water Center, Leadership Counsel for Justice and Accountability and Self Help Enterprises to aid Groundwater Sustainability Agencies (GSAs) in prioritizing drinking water needs in SGMA. The scorecard identifies elements that must exist in GSPs to adequately protect the Human Right to Drinking water.

## **Drinking Water Well Impact Mitigation Framework**



## The Drinking Water Well Impact Mitigation

Framework was developed by Community Water Center, Leadership Counsel for Justice and Accountability and Self Help Enterprises to aid GSAs in the development and implementation of their GSPs. The framework provides a clear roadmap for how a GSA can best structure its data gathering, monitoring network and management actions to proactively monitor and protect drinking water wells and mitigate impacts should they occur.

## **Groundwater Resource Hub**



Groundwater dependent ecosystems (GDEs) are plant and animal communities that require groundwater to meet some or all of their water needs. California is home to a diverse range of GDEs including palm cases in the Sonoran Desert, hot springs in the Mojave Desert, seasonal wetlands in the Central Valley, perennial inparian forests along the Sacramento and San Joaquin rivers, and The Nature Conservancy has developed a suite of tools based on best available science to help GSAs, consultants, and stakeholders efficiently incorporate nature into GSPs. These tools and resources are available online at <u>GroundwaterResourceHub.org</u>. The Nature Conservancy's tools and resources are intended to reduce costs, shorten timelines, and increase benefits for both people and nature.

## **Rooting Depth Database**



The <u>Plant Rooting Depth Database</u> provides information that can help assess whether groundwater-dependent vegetation are accessing groundwater. Actual rooting depths will depend on the plant species and site-specific conditions, such as soil type and

availability of other water sources. Site-specific knowledge of depth to groundwater combined with rooting depths will help provide an understanding of the potential groundwater levels are needed to sustain GDEs.

## How to use the database

The maximum rooting depth information in the Plant Rooting Depth Database is useful when verifying whether vegetation in the Natural Communities Commonly Associated with Groundwater (NC Dataset) are connected to groundwater. A 30 ft depth-togroundwater threshold, which is based on averaged global rooting depth data for phreatophytes<sup>1</sup>, is relevant for most plants identified in the NC Dataset since most plants have a max rooting depth of less than 30 feet. However, it is important to note that deeper thresholds are necessary for other plants that have reported maximum root depths that exceed the averaged 30 feet threshold, such as valley oak (Quercus lobata), Euphrates poplar (Populus euphratica), salt cedar (Tamarix spp.), and shadescale (Atriplex confertifolia). The Nature Conservancy advises that the reported max rooting depth for these deeper-rooted plants be used. For example, a depth-to groundwater threshold of 80 feet should be used instead of the 30 ft threshold, when verifying whether valley oak polygons from the NC Dataset are connected to groundwater. It is important to re-emphasize that actual rooting depth data are limited and will depend on the plant species and site-specific conditions such as soil and aguifer types, and availability to other water sources.

The Plant Rooting Depth Database is an Excel workbook composed of four worksheets:

- 1. California phreatophyte rooting depth data (included in the NC Dataset)
- 2. Global phreatophyte rooting depth data
- 3. Metadata
- 4. References

## How the database was compiled

The Plant Rooting Depth Database is a compilation of rooting depth information for the groundwater-dependent plant species identified in the NC Dataset. Rooting depth data were compiled from published scientific literature and expert opinion through a crowdsourcing campaign. As more information becomes available, the database of rooting depths will be updated. Please <u>Contact Us</u> if you have additional rooting depth data for California phreatophytes.

<sup>&</sup>lt;sup>1</sup> Canadell, J., Jackson, R.B., Ehleringer, J.B. et al. 1996. Maximum rooting depth of vegetation types at the global scale. Oecologia 108, 583–595. https://doi.org/10.1007/BF00329030

## **GDE Pulse**



<u>GDE Pulse</u> is a free online tool that allows Groundwater Sustainability Agencies to assess changes in groundwater dependent ecosystem (GDE) health using satellite, rainfall, and groundwater data. Remote sensing data from satellites has been used to monitor the health of vegetation all over the planet. GDE pulse has compiled 35 years of satellite imagery from NASA's Landsat mission for every polygon in the Natural Communities Commonly Associated with Groundwater Dataset. The following datasets are available for downloading:

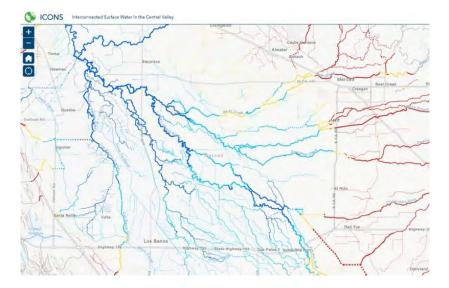
**Normalized Difference Vegetation Index (NDVI)** is a satellite-derived index that represents the greenness of vegetation. Healthy green vegetation tends to have a higher NDVI, while dead leaves have a lower NDVI. We calculated the average NDVI during the driest part of the year (July - Sept) to estimate vegetation health when the plants are most likely dependent on groundwater.

**Normalized Difference Moisture Index (NDMI)** is a satellite-derived index that represents water content in vegetation. NDMI is derived from the Near-Infrared (NIR) and Short-Wave Infrared (SWIR) channels. Vegetation with adequate access to water tends to have higher NDMI, while vegetation that is water stressed tends to have lower NDMI. We calculated the average NDVI during the driest part of the year (July–September) to estimate vegetation health when the plants are most likely dependent on groundwater.

**Annual Precipitation** is the total precipitation for the water year (October 1<sup>st</sup> – September 30<sup>th</sup>) from the PRISM dataset. The amount of local precipitation can affect vegetation with more precipitation generally leading to higher NDVI and NDMI.

**Depth to Groundwater** measurements provide an indication of the groundwater levels and changes over time for the surrounding area. We used groundwater well measurements from nearby (<1km) wells to estimate the depth to groundwater below the GDE based on the average elevation of the GDE (using a digital elevation model) minus the measured groundwater surface elevation.

## ICONOS Mapper Interconnected Surface Water in the Central Valley



ICONS maps the likely presence of interconnected surface water (ISW) in the Central Valley using depth to groundwater data. Using data from 2011-2018, the ISW dataset represents the likely connection between surface water and groundwater for rivers and streams in California's Central Valley. It includes information on the mean, maximum, and minimum depth to groundwater for each stream segment over the years with available data, as well as the likely presence of ISW based on the minimum depth to groundwater. The Nature Conservancy developed this database, with guidance and input from expert academics, consultants, and state agencies.

We developed this dataset using groundwater elevation data <u>available online</u> from the California Department of Water Resources (DWR). DWR only provides this data for the Central Valley. For GSAs outside of the valley, who have groundwater well measurements, we recommend following our methods to determine likely ISW in your region. The Nature Conservancy's ISW dataset should be used as a first step in reviewing ISW and should be supplemented with local or more recent groundwater depth data.

## **Attachment C**

## Freshwater Species Located in the Santa Margarita Subbasin

To assist in identifying the beneficial users of surface water necessary to assess the undesirable result "depletion of interconnected surface waters", Attachment C provides a list of freshwater species located in the Santa Margarita Subbasin. To produce the freshwater species list, we used ArcGIS to select features within the California Freshwater Species Database version 2.0.9 within the basin boundary. This database contains information on ~4,000 vertebrates, macroinvertebrates and vascular plants that depend on fresh water for at least one stage of their life cycle. The methods used to compile the California Freshwater Species Database can be found in Howard et al. 2015<sup>1</sup>. The spatial database contains locality observations and/or distribution information from ~400 data sources. The database is housed in the California Department of Fish and Wildlife's BIOS<sup>2</sup> as well as on The Nature Conservancy's science website<sup>3</sup>.

| Scientific Name              | Common Name          | Legal Protected Status             |                 |                          |
|------------------------------|----------------------|------------------------------------|-----------------|--------------------------|
| Scientific Name              | Common Name          | Federal                            | State           | Other                    |
| BIRDS                        | · .                  |                                    |                 |                          |
| Actitis macularius           | Spotted Sandpiper    |                                    |                 |                          |
| Aechmophorus<br>clarkii      | Clark's Grebe        |                                    |                 |                          |
| Aechmophorus<br>occidentalis | Western Grebe        |                                    |                 |                          |
| Agelaius tricolor            | Tricolored Blackbird | Bird of<br>Conservation<br>Concern | Special Concern | BSSC - First<br>priority |
| Aix sponsa                   | Wood Duck            |                                    |                 |                          |
| Anas acuta                   | Northern Pintail     |                                    |                 |                          |
| Anas americana               | American Wigeon      |                                    |                 |                          |
| Anas clypeata                | Northern Shoveler    |                                    |                 |                          |
| Anas crecca                  | Green-winged Teal    |                                    |                 |                          |
| Anas cyanoptera              | Cinnamon Teal        |                                    |                 |                          |
| Anas discors                 | Blue-winged Teal     |                                    |                 |                          |
| Anas platyrhynchos           | Mallard              |                                    |                 |                          |
| Anas strepera                | Gadwall              |                                    |                 |                          |
| Ardea alba                   | Great Egret          |                                    |                 |                          |
| Ardea herodias               | Great Blue Heron     |                                    |                 |                          |
| Aythya collaris              | Ring-necked Duck     |                                    |                 |                          |
| Aythya marila                | Greater Scaup        |                                    |                 |                          |
| Aythya valisineria           | Canvasback           |                                    | Special         |                          |
| Botaurus<br>Ientiginosus     | American Bittern     |                                    |                 |                          |
| Bucephala albeola            | Bufflehead           |                                    |                 |                          |
| Bucephala clangula           | Common Goldeneye     |                                    |                 |                          |

<sup>1</sup> Howard, J.K. et al. 2015. Patterns of Freshwater Species Richness, Endemism, and Vulnerability in California. PLoSONE, 11(7). Available at: <u>https://journals.plos.org/plosone/article?id=10.1371/journal.pone.0130710</u>

<sup>2</sup> California Department of Fish and Wildlife BIOS: <u>https://www.wildlife.ca.gov/data/BIOS</u>

<sup>3</sup> Science for Conservation: <u>https://www.scienceforconservation.org/products/california-freshwater-species-database</u>

| Butorides virescens                         | Green Heron                                     |                                    |                 |                               |
|---|---|------------------------------------|-----------------|-------------------------------|
| Calidris minutilla                          |   |                                    |                 |                               |
|   | Least Sandpiper                                 |                                    |                 |                               |
| Chen rossii                                 | Ross's Goose                                    |                                    |                 |                               |
| Cinclus mexicanus                           | American Dipper                                 |                                    |                 |                               |
| Cistothorus palustris palustris             | Marsh Wren                                      |                                    |                 |                               |
| Cypseloides niger                           | Black Swift                                     | Bird of<br>Conservation<br>Concern | Special Concern | BSSC - Third<br>priority      |
| Egretta thula                               | Snowy Egret                                     |                                    |                 |                               |
| Empidonax traillii                          | Willow Flycatcher                               | Bird of<br>Conservation<br>Concern | Endangered      |                               |
| Fulica americana                            | American Coot                                   |                                    |                 |                               |
| Gallinago delicata                          | Wilson's Snipe                                  |                                    |                 |                               |
| Haliaeetus<br>leucocephalus                 | Bald Eagle                                      | Bird of<br>Conservation<br>Concern | Endangered      |                               |
| Lophodytes<br>cucullatus                    | Hooded Merganser                                |                                    |                 |                               |
| Megaceryle alcyon                           | Belted Kingfisher                               |                                    |                 |                               |
| Mergus merganser                            | Common Merganser                                |                                    |                 |                               |
| Nycticorax<br>nycticorax                    | Black-crowned<br>Night-Heron                    |                                    |                 |                               |
| Oxyura jamaicensis                          | Ruddy Duck                                      |                                    |                 |                               |
| Phalacrocorax<br>auritus                    | Double-crested<br>Cormorant                     |                                    |                 |                               |
| Podiceps nigricollis                        | Eared Grebe                                     |                                    |                 |                               |
| Podilymbus<br>podiceps                      | Pied-billed Grebe                               |                                    |                 |                               |
| Porzana carolina                            | Sora  |                                    |                 |                               |
| Rallus limicola                             | Virginia Rail                                   |                                    |                 |                               |
| Setophaga petechia                          | Yellow Warbler                                  |                                    |                 | BSSC - Second<br>priority     |
| Tachycineta bicolor                         | Tree Swallow                                    |                                    |                 | · · ·                         |
| Tringa solitaria                            | Solitary Sandpiper                              |                                    |                 |                               |
| CRUSTACEANS                                 |   |                                    | •               |                               |
| Gammarus spp.                               | Gammarus spp.                                   |                                    |                 |                               |
| FISH  |   |                                    | •               |                               |
| Oncorhynchus<br>mykiss irideus              | Coastal rainbow<br>trout                        |                                    |                 | Least Concern -<br>Moyle 2013 |
| Oncorhynchus<br>mykiss - CCC winter         | Central California<br>coast winter<br>steelhead | Threatened                         | Special         | Vulnerable -<br>Moyle 2013    |
| HERPS                                       | ·   |                                    | •               |                               |
| Actinemys<br>marmorata<br>marmorata         | Western Pond Turtle                             |                                    | Special Concern | ARSSC                         |
| Ambystoma<br>californiense<br>californiense | California Tiger<br>Salamander                  | Threatened                         | Threatened      | ARSSC                         |

| Anaxyrus boreas<br>boreas     | Boreal Toad                     |   |                 |                            |
|-------------------------------|---------------------------------|---|-----------------|----------------------------|
| Dicamptodon<br>ensatus        | California Giant<br>Salamander  |   |                 | ARSSC                      |
| Rana boylii                   | Foothill Yellow-<br>legged Frog | Under Review in<br>the Candidate or<br>Petition Process | Special Concern | ARSSC                      |
| Rana draytonii                | California Red-<br>legged Frog  | Threatened  | Special Concern | ARSSC                      |
| Taricha granulosa             | Rough-skinned<br>Newt           |   |                 |                            |
| Taricha torosa                | Coast Range Newt                |   | Special Concern | ARSSC                      |
| Thamnophis sirtalis           | Common                          |   |                 |                            |
| sirtalis                      | Gartersnake                     |   |                 |                            |
| Pseudacris regilla            | Northern Pacific<br>Chorus Frog |   |                 |                            |
| Pseudacris sierra             | Sierran Treefrog                |   |                 |                            |
| Thamnophis atratus            | Santa Cruz                      |   |                 | Not on any                 |
| atratus                       | Gartersnake                     |   |                 | status lists               |
| Thamnophis                    | Mountain<br>Gartersnake         |   |                 | Not on any                 |
| elegans elegans<br>Thamnophis | Gartersnake                     |   |                 | status lists<br>Not on any |
| elegans terrestris            | Coast Gartersnake               |   |                 | status lists               |
| INSECTS & OTHER I             | NVERTS                          |   |                 |                            |
| Aeshnidae fam.                | Aeshnidae fam.                  |   |                 |                            |
| Agabus spp.                   | Agabus spp.                     |   |                 |                            |
| Agapetus spp.                 | Agapetus spp.                   |   |                 |                            |
| Amiocentrus aspilus           | A Caddisfly                     |   |                 |                            |
| Antocha monticola             |                                 |   |                 | Not on any status lists    |
| Antocha spp.                  | Antocha spp.                    |   |                 |                            |
| Argia spp.                    | Argia spp.                      |   |                 |                            |
| Argia vivida                  | Vivid Dancer                    |   |                 |                            |
| Baetis spp.                   | Baetis spp.                     |   |                 |                            |
| Baetis tricaudatus            | A Mayfly                        |   |                 |                            |
| Brachycentridae<br>fam.       | Brachycentridae<br>fam.         |   |                 |                            |
| Brillia spp.                  | Brillia spp.                    |   |                 |                            |
| Calineuria<br>californica     | Western Stone                   |   |                 |                            |
| Callibaetis spp.              | Callibaetis spp.                |   |                 |                            |
| Centroptilum spp.             | Centroptilum spp.               |   |                 |                            |
| Cheumatopsyche                | Cheumatopsyche                  |   |                 |                            |
| spp.                          | spp.                            |   |                 |                            |
| Chironomidae fam.             | Chironomidae fam.               |   |                 |                            |
| Chironomus spp.               | Chironomus spp.                 |   |                 |                            |
| Chloroperlidae fam.           | Chloroperlidae fam.             |   |                 |                            |
| Cinygmula spp.                | Cinygmula spp.                  |   |                 |                            |
| Cladotanytarsus<br>spp.       | Cladotanytarsus<br>spp.         |   |                 |                            |
| Cleptelmis addenda            |                                 |   |                 | Not on any<br>status lists |

| Conchapelopia spp.       | Conchapelopia spp.             |  |                            |
|--------------------------|--------------------------------|--|----------------------------|
| Cordulegaster            |                                |  |                            |
| dorsalis                 | Pacific Spiketail              |  |                            |
| Corixidae fam.           | Corixidae fam.                 |  |                            |
| Cricotopus spp.          | Cricotopus spp.                |  |                            |
| Cryptochironomus         | Cryptochironomus               |  |                            |
| spp.                     | spp.                           |  |                            |
| Dicrotendipes spp.       | Dicrotendipes spp.             |  |                            |
| Diphetor hageni          | Hagen's Small<br>Minnow Mayfly |  |                            |
| Drunella<br>coloradensis | A Mayfly                       |  |                            |
| Drunella flavilinea      | A Mayfly                       |  |                            |
| Drunella spp.            | Drunella spp.                  |  |                            |
| Enallagma basidens       | Double-striped Bluet           |  |                            |
| Enallagma                |                                |  | Not on any                 |
| cyathigerum              |                                |  | status lists               |
| Enallagma<br>praevarum   | Arroyo Bluet                   |  |                            |
| Epeorus spp.             | Epeorus spp.                   |  |                            |
| Ephemerella<br>maculata  | A Mayfly                       |  |                            |
| Ephemerella spp.         | Ephemerella spp.               |  |                            |
| Ephemerellidae fam.      | Ephemerellidae fam.            |  |                            |
| Eubrianax edwardsii      |                                |  | Not on any<br>status lists |
| Eukiefferiella spp.      | Eukiefferiella spp.            |  |                            |
| Glossosoma spp.          | Glossosoma spp.                |  |                            |
| Glossosomatidae          | Glossosomatidae                |  |                            |
| fam.                     | fam.                           |  |                            |
| Gyrinus spp.             | Gyrinus spp.                   |  |                            |
| Heptageniidae fam.       | Heptageniidae fam.             |  |                            |
| Hesperoperla spp.        | Hesperoperla spp.              |  |                            |
| Heterotrissocladius      | Heterotrissocladius            |  |                            |
| spp.                     | spp.                           |  |                            |
| Holorusia hespera        |                                |  | Not on any<br>status lists |
| Hydropsyche spp.         | Hydropsyche spp.               |  |                            |
| Hydropsychidae           | Hydropsychidae                 |  |                            |
| fam.                     | fam.                           |  |                            |
| Hydroptila spp.          | Hydroptila spp.                |  |                            |
| Ischnura cervula         | Pacific Forktail               |  |                            |
| Ischnura perparva        | Western Forktail               |  |                            |
| Isoperla spp.            | lsoperla spp.                  |  |                            |
| Kogotus nonus            | Smooth Springfly               |  |                            |
| Lepidostoma spp.         | Lepidostoma spp.               |  |                            |
| Leucotrichia pictipes    | A Micro Caddisfly              |  |                            |
| Libellula pulchella      | Twelve-spotted<br>Skimmer      |  |                            |
| Libellula saturata       | Flame Skimmer                  |  |                            |
| Limnephilus frijole      | A Caddisfly                    |  |                            |

| Malenka spp.                  | Malenka spp.                  |                            |
|-------------------------------|-------------------------------|----------------------------|
| Maruina lanceolata            |                               | Not on any<br>status lists |
| Matriella teresa              | A Mayfly                      |                            |
| Micropsectra spp.             | Micropsectra spp.             |                            |
| Microtendipes spp.            | Microtendipes spp.            |                            |
| Mideopsis spp.                | Mideopsis spp.                |                            |
| Nanocladius spp.              | Nanocladius spp.              |                            |
| Narpus spp.                   | Narpus spp.                   |                            |
| Nemouridae fam.               | Nemouridae fam.               |                            |
| Neophylax rickeri             | A Caddisfly                   |                            |
| Neophylax spp.                | Neophylax spp.                |                            |
| Neotrichia spp.               | Neotrichia spp.               |                            |
| Octogomphus                   |                               |                            |
| specularis                    | Grappletail                   |                            |
| Optioservus                   |                               | Not on any                 |
| quadrimaculatus               |                               | status lists               |
| Optioservus spp.              | Optioservus spp.              |                            |
| Oreodytes spp.                | Oreodytes spp.                |                            |
| Pachydiplax                   | Blue Dasher                   |                            |
| longipennis                   | Diue Dasilei                  |                            |
| Paltothemis                   | Red Rock Skimmer              |                            |
| lineatipes                    |                               |                            |
| Pantala hymenaea              | Spot-winged Glider            |                            |
| Paracladopelma                | Paracladopelma                |                            |
| spp.<br>Parakiefferiella spp. | spp.<br>Parakiefferiella spp. |                            |
|                               |                               |                            |
| Paraleptophlebia              | Paraleptophlebia spp.         |                            |
| spp.<br>Parametriocnemus      | Parametriocnemus              |                            |
| spp.                          | spp.                          |                            |
| Paraphaenocladius             | Paraphaenocladius             |                            |
| spp.                          | spp.                          |                            |
| Parapsyche almota             | A Caddisfly                   |                            |
| Parapsyche spp.               | Parapsyche spp.               |                            |
| Paratanytarsus spp.           | Paratanytarsus spp.           |                            |
| Paratendipes spp.             | Paratendipes spp.             |                            |
| Perlidae fam.                 | Perlidae fam.                 |                            |
| Perlodidae fam.               | Perlodidae fam.               |                            |
| Petrophila spp.               | Petrophila spp.               |                            |
| Phaenopsectra spp.            | Phaenopsectra spp.            |                            |
| Plathemis lydia               | Common Whitetail              |                            |
| Plumiperla spp.               | Plumiperla spp.               |                            |
| Polycentropus spp.            | Polycentropus spp.            |                            |
| Polypedilum aviceps           |                               | Not on any<br>status lists |
| Polypedilum                   |                               | Not on any                 |
| scalaenum                     |                               | status lists               |
| Polypedilum spp.              | Polypedilum spp.              |                            |
|                               |                               | Not on any                 |
| Polypedilum tritum            |                               | status lists               |

| Protanyderus spp.<br>Pseudochironomus<br>spp. | Protanyderus spp.<br>Pseudochironomus |         |                         |
|---|---------------------------------------|---------|-------------------------|
| spp   | r scuuberni onornus                   |         |                         |
| -44-  | spp.                                  |         |                         |
| Rheotanytarsus spp.                           | Rheotanytarsus spp.                   |         |                         |
| Rhionaeschna<br>multicolor                    | Blue-eyed Darner                      |         |                         |
| Rhyacophila spp.                              | Rhyacophila spp.                      |         |                         |
| Robackia spp.                                 | Robackia spp.                         |         |                         |
| Serratella micheneri                          | A Mayfly                              |         |                         |
| Serratella spp.                               | Serratella spp.                       |         |                         |
| Sialis spp.                                   | Sialis spp.                           |         |                         |
| Sigara mckinstryi                             | A Water Boatman                       |         | Not on any status lists |
| Sigara spp.                                   | Sigara spp.                           |         |                         |
| Simuliidae fam.                               | Simuliidae fam.                       |         |                         |
| Simulium spp.                                 | Simulium spp.                         |         |                         |
| Siphlonurus spp.                              | Siphlonurus spp.                      |         |                         |
| Skwala spp.                                   | Skwala spp.                           |         |                         |
| Sperchon spp.                                 | Sperchon spp.                         |         |                         |
| Sublettea spp.                                | Sublettea spp.                        |         |                         |
| Suwallia spp.                                 | Suwallia spp.                         |         |                         |
| Sweltsa spp.                                  | Sweltsa spp.                          |         |                         |
| Sympetrum                                     | Variegated                            |         |                         |
| corruptum                                     | Meadowhawk                            |         |                         |
| Sympetrum illotum                             | Cardinal<br>Meadowhawk                |         |                         |
| Tanypus spp.                                  | Tanypus spp.                          |         |                         |
| Tanytarsus spp.                               | Tanytarsus spp.                       |         |                         |
| Telebasis salva                               | Desert Firetail                       |         |                         |
| Thienemannimyia spp.                          | Thienemannimyia<br>spp.               |         |                         |
| Timpanoga hecuba                              | A Mayfly                              |         |                         |
| Tricorythodes spp.                            | Tricorythodes spp.                    |         |                         |
| Tvetenia spp.                                 | Tvetenia spp.                         |         |                         |
| Wormaldia spp.                                | Wormaldia spp.                        |         |                         |
| Zaitzevia spp.                                | Zaitzevia spp.                        |         |                         |
| Zoniagrion<br>exclamationis                   | Exclamation Damsel                    |         |                         |
| MOLLUSKS                                      |                                       |         |                         |
| Anodonta<br>californiensis                    | California Floater                    | Special |                         |
| Ferrissia spp.                                | Ferrissia spp.                        |         |                         |
| Gyraulus spp.                                 | Gyraulus spp.                         |         |                         |
| Hydrobiidae fam.                              | Hydrobiidae fam.                      |         |                         |
| Menetus opercularis                           | Button Sprite                         |         | CS                      |
| Physa spp.                                    | Physa spp.                            |         |                         |
| Pisidium spp.                                 | Pisidium spp.                         |         |                         |
| Pyrgulopsis spp.                              | Pyrgulopsis spp.                      |         |                         |
| Sphaeriidae fam.                              | Sphaeriidae fam.                      |         |                         |
| PLANTS  |                                       |         |                         |

| Alopecurus saccatus                        | Pacific Foxtail              |         |                         |
|--|------------------------------|---------|-------------------------|
| Ammannia coccinea                          | Scarlet Ammannia             |         |                         |
| Beckmannia                                 | American                     |         |                         |
| syzigachne                                 | Sloughgrass                  |         |                         |
| Callitriche marginata                      | Winged Water-<br>starwort    |         |                         |
| Campanula<br>californica                   | Swamp Harebell               | Special | CRPR - 1B.2             |
| Carex densa                                | Dense Sedge                  |         |                         |
| Cirsium douglasii<br>douglasii             | Douglas' Thistle             |         |                         |
| Cyperus<br>erythrorhizos                   | Red-root Flatsedge           |         |                         |
| Eleocharis<br>macrostachya                 | Creeping Spikerush           |         |                         |
| Eleocharis rostellata                      | Beaked Spikerush             |         |                         |
| Galium trifidum                            | Small Bedstraw               |         |                         |
| Hydrocotyle<br>ranunculoides               | Floating Marsh-<br>pennywort |         |                         |
| Hydrocotyle                                | Whorled Marsh-               |         |                         |
| verticillata verticillata                  | pennywort                    |         |                         |
| Juncus falcatus<br>falcatus                | Sickle-leaf Rush             |         |                         |
| Juncus<br>phaeocephalus<br>phaeocephalus   | Brown-head Rush              |         |                         |
| Lilium pardalinum<br>pardalinum            | Leopard Lily                 |         |                         |
| Ludwigia palustris                         | Marsh Seedbox                |         |                         |
| Lupinus polyphyllus<br>polyphyllus         | Bigleaf Lupine               |         |                         |
| Lysichiton<br>americanus                   | Yellow Skunk-<br>cabbage     |         |                         |
| Mimulus cardinalis                         | Scarlet<br>Monkeyflower      |         |                         |
| Mimulus guttatus                           | Common Large<br>Monkeyflower |         |                         |
| Panicum<br>dichotomiflorum                 | NA                           |         |                         |
| Phacelia distans                           | NA                           |         |                         |
| Plagiobothrys<br>chorisianus               | NA                           | Special | CRPR - 1B.2             |
| Platanus racemosa                          | California Sycamore          |         |                         |
| Psilocarphus<br>tenellus                   | NA                           |         |                         |
| Rhododendron columbianum                   |                              |         | Not on any status lists |
| Rhododendron<br>occidentale<br>occidentale | Western Azalea               |         |                         |
| Salix lasiandra<br>lasiandra               |                              |         | Not on any status lists |
| Salix sitchensis                           | Sitka Willow                 |         |                         |

| Sequoia<br>sempervirens     |                            |  |                            |
|-----------------------------|----------------------------|--|----------------------------|
| Solidago elongata           |                            |  | Not on any<br>status lists |
| Spiranthes<br>romanzoffiana | Hooded Ladies'-<br>tresses |  |                            |
| Triglochin scilloides       | NA                         |  | Not on any status lists    |
| Veronica americana          | American Speedwell         |  |                            |





## IDENTIFYING GDES UNDER SGMA Best Practices for using the NC Dataset

The Sustainable Groundwater Management Act (SGMA) requires that groundwater dependent ecosystems (GDEs) be identified in Groundwater Sustainability Plans (GSPs). As a starting point, the Department of Water Resources (DWR) is providing the Natural Communities Commonly Associated with Groundwater Dataset (NC Dataset) online<sup>1</sup> to help Groundwater Sustainability Agencies (GSAs), consultants, and stakeholders identify GDEs within individual groundwater basins. To apply information from the NC Dataset to local areas, GSAs should combine it with the best available science on local hydrology, geology, and groundwater levels to verify whether polygons in the NC dataset are likely supported by groundwater in an aquifer (Figure 1)<sup>2</sup>. This document highlights six best practices for using local groundwater data to confirm whether mapped features in the NC dataset are supported by groundwater.

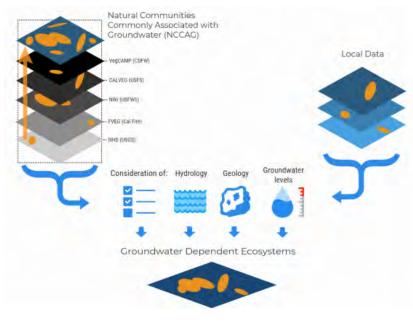


Figure 1. Considerations for GDE identification. Source: DWR<sup>2</sup>

1

<sup>&</sup>lt;sup>1</sup> NC Dataset Online Viewer: <u>https://gis.water.ca.gov/app/NCDatasetViewer/</u>

<sup>&</sup>lt;sup>2</sup> California Department of Water Resources (DWR). 2018. Summary of the "Natural Communities Commonly Associated with Groundwater" Dataset and Online Web Viewer. Available at: <u>https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/Groundwater-Management/Data-and-Tools/Files/Statewide-Reports/Natural-Communities-Dataset-Summary-Document.pdf</u>

The NC Dataset identifies vegetation and wetland features that are good indicators of a GDE. The dataset is comprised of 48 publicly available state and federal datasets that map vegetation, wetlands, springs, and seeps commonly associated with groundwater in California<sup>3</sup>. It was developed through a collaboration between DWR, the Department of Fish and Wildlife, and The Nature Conservancy (TNC). TNC has also provided detailed guidance on identifying GDEs from the NC dataset<sup>4</sup> on the Groundwater Resource Hub<sup>5</sup>, a website dedicated to GDEs.

#### BEST PRACTICE #1. Establishing a Connection to Groundwater

Groundwater basins can be comprised of one continuous aquifer (Figure 2a) or multiple aquifers stacked on top of each other (Figure 2b). In unconfined aquifers (Figure 2a), using the depth-to-groundwater and the rooting depth of the vegetation is a reasonable method to infer groundwater dependence for GDEs. If groundwater is well below the rooting (and capillary) zone of the plants and any wetland features, the ecosystem is considered disconnected and groundwater management is not likely to affect the ecosystem (Figure 2d). However, it is important to consider local conditions (e.g., soil type, groundwater flow gradients, and aquifer parameters) and to review groundwater depth data from multiple seasons and water year types (wet and dry) because intermittent periods of high groundwater levels can replenish perched clay lenses that serve as the water source for GDEs (Figure 2c). Maintaining these natural groundwater fluctuations are important to sustaining GDE health.

Basins with a stacked series of aquifers (Figure 2b) may have varying levels of pumping across aquifers in the basin, depending on the production capacity or water quality associated with each aquifer. If pumping is concentrated in deeper aquifers, SGMA still requires GSAs to sustainably manage groundwater resources in shallow aquifers, such as perched aquifers, that support springs, surface water, domestic wells, and GDEs (Figure 2). This is because vertical groundwater gradients across aquifers may result in pumping from deeper aquifers to cause adverse impacts onto beneficial users reliant on shallow aquifers or interconnected surface water. The goal of SGMA is to sustainably manage groundwater resources for current and future social, economic, and environmental benefits. While groundwater pumping may not be currently occurring in a shallower aquifer, use of this water may become more appealing and economically viable in future years as pumping restrictions are placed on the deeper production aquifers in the basin to meet the sustainable yield and criteria. Thus, identifying GDEs in the basin should done irrespective to the amount of current pumping occurring in a particular aquifer, so that future impacts on GDEs due to new production can be avoided. A good rule of thumb to follow is: if groundwater can be pumped from a well - it's an aquifer.

<sup>&</sup>lt;sup>3</sup> For more details on the mapping methods, refer to: Klausmeyer, K., J. Howard, T. Keeler-Wolf, K. Davis-Fadtke, R. Hull, A. Lyons. 2018. Mapping Indicators of Groundwater Dependent Ecosystems in California: Methods Report. San Francisco, California. Available at: <u>https://groundwaterresourcehub.org/public/uploads/pdfs/iGDE\_data\_paper\_20180423.pdf</u>

<sup>&</sup>lt;sup>4</sup> "Groundwater Dependent Ecosystems under the Sustainable Groundwater Management Act: Guidance for Preparing

Groundwater Sustainability Plans" is available at: <u>https://groundwaterresourcehub.org/gde-tools/gsp-guidance-document/</u> <sup>5</sup> The Groundwater Resource Hub: <u>www.GroundwaterResourceHub.org</u>

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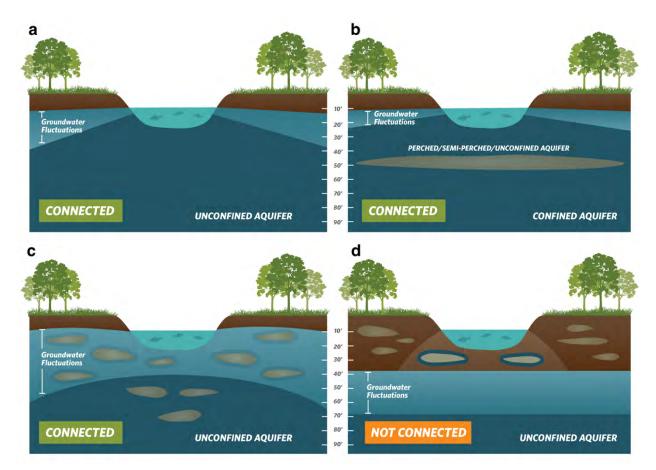


Figure 2. Confirming whether an ecosystem is connected to groundwater. Top: (a) Under the ecosystem is an unconfined aquifer with depth-to-groundwater fluctuating seasonally and interannually within 30 feet from land surface. (b) Depth-to-groundwater in the shallow aquifer is connected to overlying ecosystem. Pumping predominately occurs in the confined aquifer, but pumping is possible in the shallow aquifer. Bottom: (c) Depth-to-groundwater fluctuations are seasonally and interannually large, however, clay layers in the near surface prolong the ecosystem's connection to groundwater. (d) Groundwater is disconnected from surface water, and any water in the vadose (unsaturated) zone is due to direct recharge from precipitation and indirect recharge under the surface water feature. These areas are not connected to groundwater and typically support species that do not require access to groundwater to survive.

#### BEST PRACTICE #2. Characterize Seasonal and Interannual Groundwater Conditions

SGMA requires GSAs to describe current and historical groundwater conditions when identifying GDEs [23 CCR §354.16(g)]. Relying solely on the SGMA benchmark date (January 1, 2015) or any other single point in time to characterize groundwater conditions (e.g., depth-to-groundwater) is inadequate because managing groundwater conditions with data from one time point fails to capture the seasonal and interannual variability typical of California's climate. DWR's Best Management Practices document on water budgets<sup>6</sup> recommends using 10 years of water supply and water budget information to describe how historical conditions have impacted the operation of the basin within sustainable yield, implying that a baseline<sup>7</sup> could be determined based on data between 2005 and 2015. Using this or a similar time period, depending on data availability, is recommended for determining the depth-to-groundwater.

GDEs depend on groundwater levels being close enough to the land surface to interconnect with surface water systems or plant rooting networks. The most practical approach<sup>8</sup> for a GSA to assess whether polygons in the NC dataset are connected to groundwater is to rely on groundwater elevation data. As detailed in TNC's GDE guidance document<sup>4</sup>, one of the key factors to consider when mapping GDEs is to contour depth-to-groundwater in the aquifer that is supporting the ecosystem (see Best Practice #5).

Groundwater levels fluctuate over time and space due to California's Mediterranean climate (dry summers and wet winters), climate change (flood and drought years), and subsurface heterogeneity in the subsurface (Figure 3). Many of California's GDEs have adapted to dealing with intermittent periods of water stress, however if these groundwater conditions are prolonged, adverse impacts to GDEs can result. While depth-to-groundwater levels within 30 feet<sup>4</sup> of the land surface are generally accepted as being a proxy for confirming that polygons in the NC dataset are supported by groundwater, it is highly advised that fluctuations in the groundwater regime be characterized to understand the seasonal and interannual groundwater variability in GDEs. Utilizing groundwater data from one point in time can misrepresent groundwater levels required by GDEs, and inadvertently result in adverse impacts to the GDEs. Time series data on groundwater elevations and depths are available on the SGMA Data Viewer<sup>9</sup>. However, if insufficient data are available to describe groundwater conditions within or near polygons from the NC dataset, include those polygons in the GSP <u>until</u> data gaps are reconciled in the monitoring network (see Best Practice #6).



Figure 3. Example seasonality and interannual variability in depth-to-groundwater over time. Selecting one point in time, such Spring 2018, as to characterize groundwater conditions in GDEs fails to capture what groundwater conditions are necessary to maintain the ecosystem status into the future so adverse impacts are avoided.

4

<sup>&</sup>lt;sup>6</sup> DWR. 2016. Water Budget Best Management Practice. Available at:

https://water.ca.gov/LegacyFiles/groundwater/sgm/pdfs/BMP\_Water\_Budget\_Final\_2016-12-23.pdf

<sup>&</sup>lt;sup>7</sup> Baseline is defined under the GSP regulations as "historic information used to project future conditions for hydrology, water demand, and availability of surface water and to evaluate potential sustainable management practices of a basin." [23 CCR §351(e)]

<sup>&</sup>lt;sup>8</sup> Groundwater reliance can also be confirmed via stable isotope analysis and geophysical surveys. For more information see The GDE Assessment Toolbox (Appendix IV, GDE Guidance Document for GSPs<sup>4</sup>).

<sup>&</sup>lt;sup>9</sup> SGMA Data Viewer: <u>https://sgma.water.ca.gov/webgis/?appid=SGMADataViewer</u>

#### BEST PRACTICE #3. Ecosystems Often Rely on Both Groundwater and Surface Water

GDEs are plants and animals that rely on groundwater for all or some of its water needs, and thus can be supported by multiple water sources. The presence of non-groundwater sources (e.g., surface water, soil moisture in the vadose zone, applied water, treated wastewater effluent, urban stormwater, irrigated return flow) within and around a GDE does not preclude the possibility that it is supported by groundwater, too. SGMA defines GDEs as "ecological communities and species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface" [23 CCR §351(m)]. Hence, depth-to-groundwater data should be used to identify whether NC polygons are supported by groundwater and should be considered GDEs. In addition, SGMA requires that significant and undesirable adverse impacts to beneficial users of surface water be avoided. Beneficial users of surface water include environmental users such as plants or animals<sup>10</sup>, which therefore must be considered when developing minimum thresholds for depletions of interconnected surface water.

GSAs are only responsible for impacts to GDEs resulting from groundwater conditions in the basin, so if adverse impacts to GDEs result from the diversion of applied water, treated wastewater, or irrigation return flow away from the GDE, then those impacts will be evaluated by other permitting requirements (e.g., CEQA) and may not be the responsibility of the GSA. However, if adverse impacts occur to the GDE due to changing groundwater conditions resulting from pumping or groundwater management activities, then the GSA would be responsible (Figure 4).

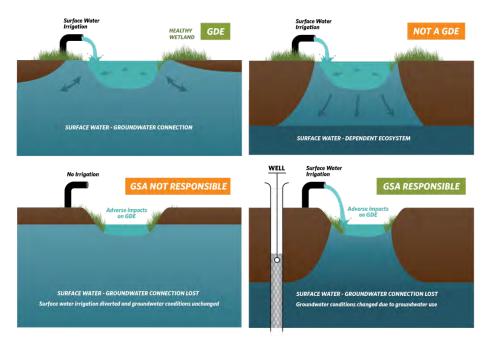


Figure 4. Ecosystems often depend on multiple sources of water. Top: (Left) Surface water and groundwater are interconnected, meaning that the GDE is supported by both groundwater and surface water. (Right) Ecosystems that are only reliant on non-groundwater sources are not groundwater-dependent. Bottom: (Left) An ecosystem that was once dependent on an interconnected surface water, but loses access to groundwater solely due to surface water diversions may not be the GSA's responsibility. (Right) Groundwater dependent ecosystems once dependent on an interconnected surface water system, but loses that access due to groundwater pumping is the GSA's responsibility.

<sup>&</sup>lt;sup>10</sup> For a list of environmental beneficial users of surface water by basin, visit: <u>https://qroundwaterresourcehub.org/gde-tools/environmental-surface-water-beneficiaries/</u>

#### BEST PRACTICE #4. Select Representative Groundwater Wells

Identifying GDEs in a basin requires that groundwater conditions are characterized to confirm whether polygons in the NC dataset are supported by the underlying aquifer. To do this, proximate groundwater wells should be identified to characterize groundwater conditions (Figure 5). When selecting representative wells, it is particularly important to consider the subsurface heterogeneity around NC polygons, especially near surface water features where groundwater and surface water interactions occur around heterogeneous stratigraphic units or aquitards formed by fluvial deposits. The following selection criteria can help ensure groundwater levels are representative of conditions within the GDE area:

- Choose wells that are within 5 kilometers (3.1 miles) of each NC Dataset polygons because they are more likely to reflect the local conditions relevant to the ecosystem. If there are no wells within 5km of the center of a NC dataset polygon, then there is insufficient information to remove the polygon based on groundwater depth. Instead, it should be retained as a potential GDE until there are sufficient data to determine whether or not the NC Dataset polygon is supported by groundwater.
- Choose wells that are screened within the surficial unconfined aquifer and capable of measuring the true water table.
- Avoid relying on wells that have insufficient information on the screened well depth interval for excluding GDEs because they could be providing data on the wrong aquifer. This type of well data should not be used to remove any NC polygons.

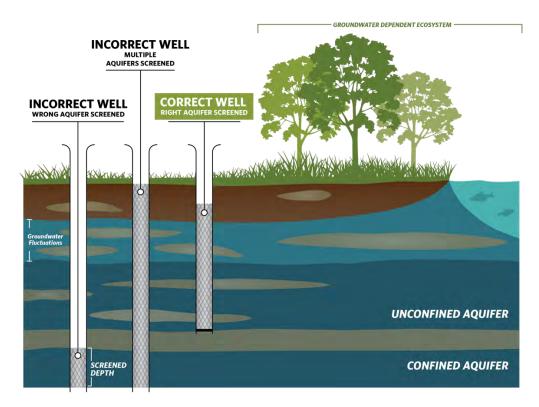


Figure 5. Selecting representative wells to characterize groundwater conditions near GDEs.

#### BEST PRACTICE #5. Contouring Groundwater Elevations

The common practice to contour depth-to-groundwater over a large area by interpolating measurements at monitoring wells is unsuitable for assessing whether an ecosystem is supported by groundwater. This practice causes errors when the land surface contains features like stream and wetland depressions because it assumes the land surface is constant across the landscape and depth-to-groundwater is constant below these low-lying areas (Figure 6a). A more accurate approach is to interpolate groundwater elevations at monitoring wells to get groundwater elevation contours across the landscape. This layer can then be subtracted from land surface elevations from a Digital Elevation Model (DEM)<sup>11</sup> to estimate depth-to-groundwater contours across the landscape (Figure 6; Figure 7). This will provide a much more accurate contours of depth-to-groundwater along streams and other land surface depressions where GDEs are commonly found.

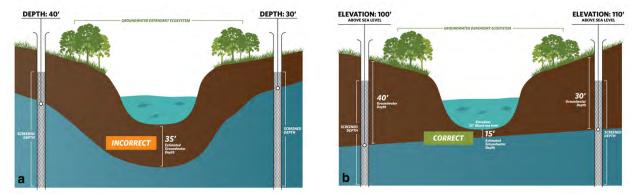


Figure 6. Contouring depth-to-groundwater around surface water features and GDEs. (a) Groundwater level interpolation using depth-to-groundwater data from monitoring wells. (b) Groundwater level interpolation using groundwater elevation data from monitoring wells and DEM data.

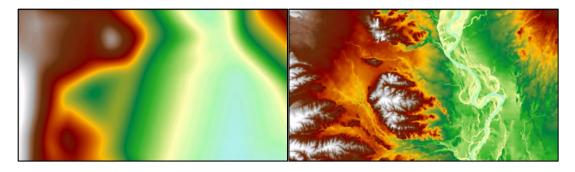


Figure 7. Depth-to-groundwater contours in Northern California. (Left) Contours were interpolated using depth-to-groundwater measurements determined at each well. (Right) Contours were determined by interpolating groundwater elevation measurements at each well and superimposing ground surface elevation from DEM spatial data to generate depth-to-groundwater contours. The image on the right shows a more accurate depth-to-groundwater estimate because it takes the local topography and elevation changes into account.

<sup>&</sup>lt;sup>11</sup> USGS Digital Elevation Model data products are described at: <u>https://www.usgs.gov/core-science-</u>

systems/nqp/3dep/about-3dep-products-services and can be downloaded at: https://iewer.nationalmap.qov/basic/

### BEST PRACTICE #6. Best Available Science

Adaptive management is embedded within SGMA and provides a process to work toward sustainability over time by beginning with the best available information to make initial decisions, monitoring the results of those decisions, and using the data collected through monitoring programs to revise decisions in the future. In many situations, the hydrologic connection of NC dataset polygons will not initially be clearly understood if site-specific groundwater monitoring data are not available. If sufficient data are not available in time for the 2020/2022 plan, The Nature Conservancy strongly advises that questionable polygons from the NC dataset be included in the GSP <u>until</u> data gaps are reconciled in the monitoring network. Erring on the side of caution will help minimize inadvertent impacts to GDEs as a result of groundwater use and management actions during SGMA implementation.

### KEY DEFINITIONS

Groundwater basin is an aquifer or stacked series of aquifers with reasonably welldefined boundaries in a lateral direction, based on features that significantly impede groundwater flow, and a definable bottom. 23 CCR §341(g)(1)

Groundwater dependent ecosystem (GDE) are ecological communities or species that depend on <u>groundwater emerging from aquifers</u> or on groundwater occurring <u>near</u> <u>the ground surface</u>. 23 CCR §351(m)

Interconnected surface water (ISW) surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted. 23 CCR §351(o)

Principal aquifers are aquifers or aquifer systems that store, transmit, and yield significant or economic quantities of groundwater to <u>wells</u>, <u>springs</u>, <u>or surface water</u> <u>systems</u>. 23 CCR §351(aa)

#### ABOUT US

The Nature Conservancy is a science-based nonprofit organization whose mission is to conserve the lands and waters on which all life depends. To support successful SGMA implementation that meets the future needs of people, the economy, and the environment, TNC has developed tools and resources (www.groundwaterresourcehub.org) intended to reduce costs, shorten timelines, and increase benefits for both people and nature.

Written Public Comments Received On Draft Santa Margarita Basin Groundwater Sustainability Plan

# SMGWA Online Comment

Name: John Ricker

Organization:

Address: Soquel, CA

Comment:

The Santa Margarita GSP is a well written and thorough document that makes good use of available data and recognizes additional data needs. Implementation of the GSP should be expected to ensure long term sustainability. I have specific comments attached.

Santa Margarita GSP Comments – John Ricker

The Santa Margarita GSP is a well written and thorough document that makes good use of available data and recognizes additional data needs. Implementation of the GSP should be expected to ensure long term sustainability. I have the following comments:

p. ES-3. Period of rapid growth in basin began in 1970-1980, particularly in unincorporated areas, see Fig 2-34

p. ES-5. The County's LAMP for septic systems is correctly titled the Local Area Management Program (not Plan)

p. ES-8 states: "Groundwater levels in both aquifers started to decline as early as the 1970s...", while ES-9 states: "Lowered groundwater levels in certain parts of the Basin have caused a corresponding reduction in groundwater stored in the Basin. Since the 1980s, and even possibly starting in the 1960s,..." These should be reworded for consistency. Maybe best to say: "Since the 1970s and possibly even starting in the 1960s"

p. ES-10 Typo at end of last paragraph: "...losses from the adjacent Mount Hermon / South Scotts Valley area -implementation."

p. ES-13: Are SLVWD's surface water sources for conjunctive use considered to be within the Basin? That is a bit of a stretch. Maybe better to say within the basin watershed. In that case, the San Lorenzo River would also be considered an in-basin source.

p. 2-107: Last paragraph: Suggest adding a sentence about the City's Tait Street Diversion on the San Lorenzo River derives a significant amount of its flow from the Basin. This is consistent with including it in Table 2-17, which I appreciate.

p.3-72-73: The discussion of groundwater quality should be more explicit on one point, specifically related to nitrate. Recharge with treated wastewater has the potential to increase nitrate levels in groundwater, resulting in an increase in nitrate in surface water. This can cause biostimulation in the aquatic ecosystem, depressing dissolved oxygen levels and adversely impacting aquatic biota, and it can result in increased production of organic compounds that can cause taste and odor problems and disinfection byproducts adversely affecting municipal water supply and costs for surface water treatment.

5 mg-N/L may still be too high as a minimum threshold for nitrate to prevent undesirable results in surface water. If extensive areas of the Basin were allowed to reach a nitrate concentration of 5 mg-N/L, it is very likely the target of 0.33 mg-N/L would be significantly exceeded in the San Lorenzo River. Ongoing monitoring should include monitoring for nitrate in the River as well as groundwater, with consideration to reducing the minimum threshold in the future as needed. Achieving the nitrate TMDL target for the River will require reducing current nitrate inputs to the Basin, which will result in lower nitrate concentrations in groundwater than presently exist as shown in Table 3-21.

P 3-82: I concur with the estimates of streamflow depletion from groundwater extraction estimated for the Basin and for Bean Creek. Those figures are consistent with my analysis of streamflow records going back to the early 1970's. It will be good to further address this critical issue through the installation of

additional shallow monitoring wells and stream gages and further evaluate that data in future GSP updates. Hopefully this will help establish measurable objectives that will help restore some of the depleted flows.

Fig. 3-23: This figure illustrates some concerns I have with the minimum threshold and objectives for SV4-MW. The minimum threshold seems too low, particularly if levels can be allowed to fall below the minimum threshold for up to two years or during a drought period. Drought periods are the time when baseflow contributions to the streams are the most critical for maintaining minimum flows in streams and the River. During droughts there is almost no surface contribution from the areas of the watershed north of the Zayante fault and the contribution from the Santa Margarita basin is critically important. Perhaps some sort of minimum threshold during drought periods should be considered. If groundwater levels are low, there is a need to reduce groundwater extractions during drought periods, rather than just allowing groundwater levels to fall below minimum thresholds. I am also concerned about setting the measurable objective at levels observed in 2004 in SV4-MW. Figure 3-23 shows that the levels in 2004 were uncharacteristically low, even though it was preceded by "normal" rainfall years. For that location I might suggest a minimum threshold during drought periods of 381 ft, a minimum threshold during non-drought of 387 ft and a measurable objective of 397 ft.

p. 3-95: In discussing the effect on the mid-county basin, Carbonera Creek does not flow into the midcounty basin but Branciforte Cr. (Blackburn Gulch) does. Depletion of groundwater contribution to portions of Branciforte in the Santa Margarita Basin could have a significant affect on flow downstream in the mid-county basin.

Sections 4 and 5: It is encouraging to see potential projects under consideration and real possibilities to meet measurable objectives of the GSP; and to see the budget and implementation program going forward.

Written Public Comments Received On Draft Santa Margarita Basin Groundwater Sustainability Plan

| From:    | Philip McReynolds                     |
|----------|---------------------------------------|
| To:      | Nick Wallace                          |
| Subject: | Santa Margarita Aquifer               |
| Date:    | Sunday, September 19, 2021 8:51:10 PM |

Hi, I'm asking for the plan to be amended to cover sustainability of the Santa Margarita aquifer, specifically plans around recharge of this aquifer.

With Respect

Philip McReynolds

Scotts Valley, Ca. 95066

# SMGWA Online Comment

Name: Becky Steinbruner

### Address: Aptos, CA 95003

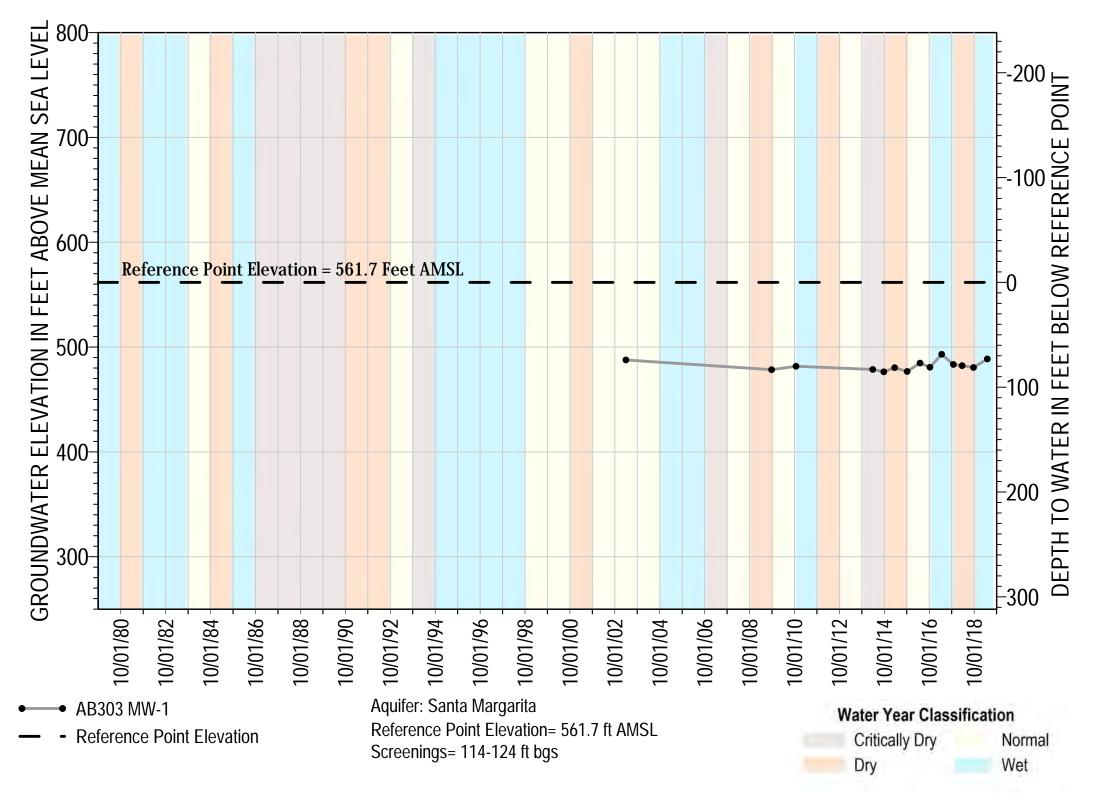
### Comment:

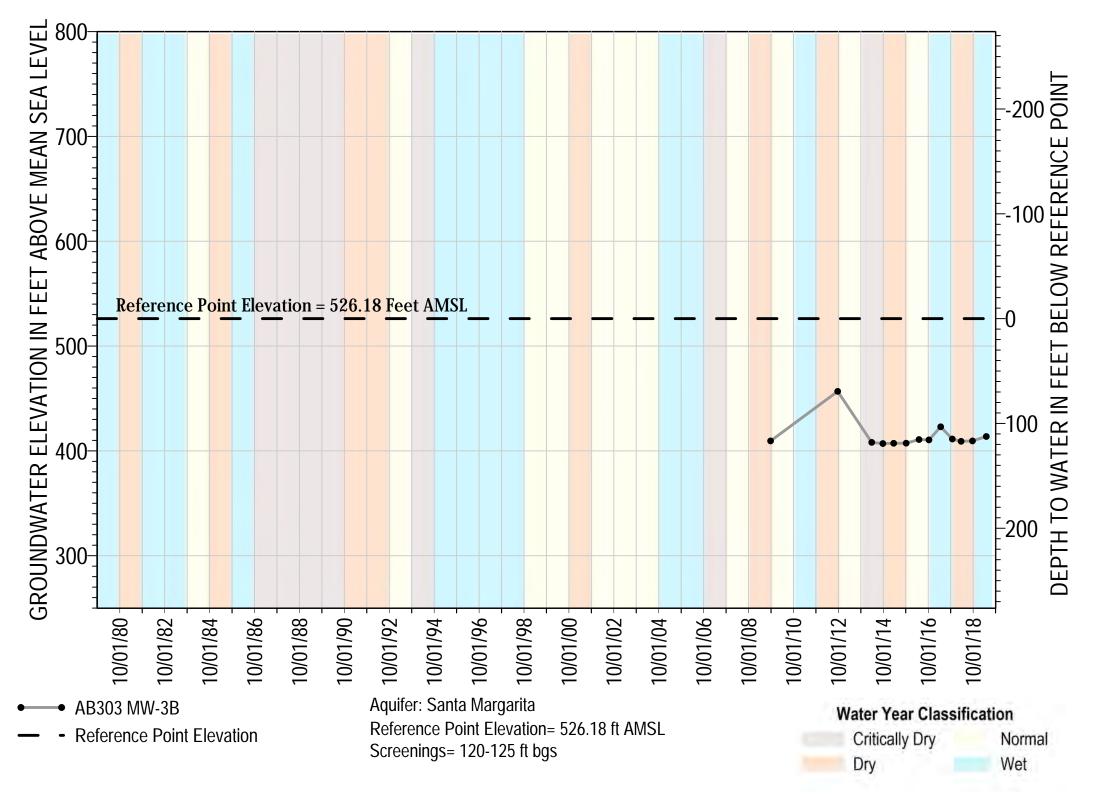
4.5.1.3 Purified Wastewater Augmentation at Loch Lomond (page 4-36) There is no information included regarding how the State Required holding times for indirect potable re-use would be monitored and met. There is no information regarding the inherent potential health problems with unregulated contaminants, hormones, and radioactive constituents associated with chemotherapy drugs in the waste water train. "Advanced treatment would occur via an AWTF located at or near City of Santa Cruz WWTF employing full advanced treatment technology that meets regulatory requirements and industry best practices." It is unclear whether new a Advanced Treatment Facility would be associated with the Soquel Creek Water District's Modified PureWater Soquel Project. There is no space available at the Santa Cruz Wastewater Treatment Plant for an Advanced Water Treatment Facility, which is why Soguel Creek Water District is only constructing a tertiary treatment plant and an nBAF treatment plant there. The Advanced Treatment Facility is proposed to be in Live Oak. This should be made clear, as it would influence the route of the conveyance system, and place dependence on Soquel Creek Water District's facilities. Page 4-36: "Reservoir augmentation would take place about half of each year and be sized to produce 3.2 MGD of advanced treated water when the reservoir is being drawn down to meet demands." Why pump the recycled water into Loch Lomond instead of using it for irrigation in the summer months? This would greatly reduce the potential ill health effects of the treated wastewater, which likely would contain unregulated pharmaceuticals, hormones, CEC's and radiologic contaminants, as well as the DEET, Sucralose caffeine, ibuprofen and other compounds that cannot be fully eliminated in the treatment process. It would also reduce use of the potable water from Loch Lomond and maintain it as a relatively clean potable water source. Please include using recycled water only for irrigation, and model that scenario relative to reduced draw-down from Loch Lomond inherent as opposed to pumping the recycled water into Loch Lomond. Please include the public process for notification of all CEQA hearings relative to the addition of recycled water to Loch Lomond, a practice that is not currently allowed by the State. 4.5.4 Permitting and Regulatory Process (page 4-38) Please include requirement for a Final Anti-Degradation Analysis for Loch Lomond if the recycled water were to be added and mixed, to comply with Resolution 68-16. Please include a discussion regarding how the Agency would collaborate with California Dept. of Fish and Wildlife to develop meaningful and enforceable mitigation measures to protect the receptive sensors. 4.5.6 Expected Benefits "While basin groundwater levels have stabilized in the last few decades, supplemental sources of water from outside the Basin may be needed to increase Lompico aguifer groundwater levels and meet Basin sustainability objectives. After recharging enough purified wastewater to increase groundwater levels to measurable objectives, any additional water stored in the aquifer may be used to augment groundwater or surface water providing a drought resilient supply that will increase the cooperating agencies' water supply resiliency." Does this mean that the Agency plans to inject recycled water into the aquifer as well as into

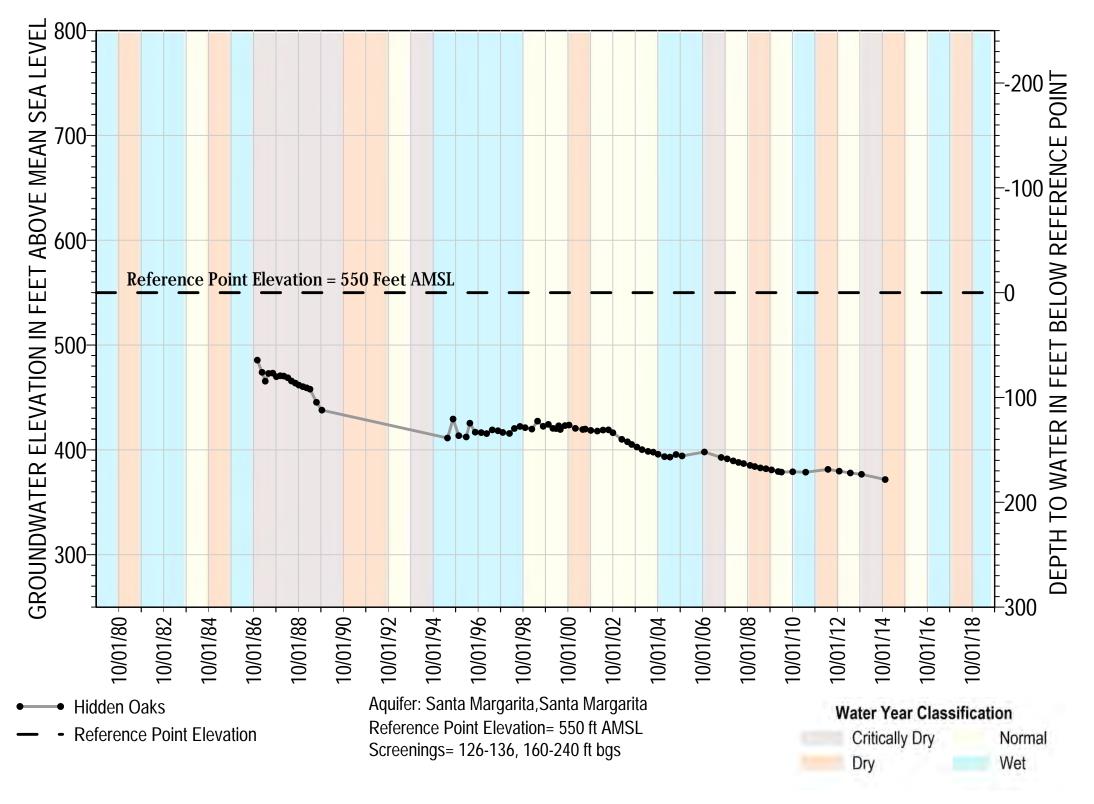
Loch Lomond? Where would the injection wells be located? What would the energy demand be, and how would there be redundancy built in to accommodate PSPS events in the summer fire season when water use is higher? Page 4-39 Expected Benefits "Compared to 540 AFY conjunctive use (Section 4.3.6, Table 4-1), the amount of groundwater discharge to creeks from 710 AFY purified wastewater recharge (Table 4-5) is very similar, but there is 75% more groundwater in storage because of direct injection into the Lompico aquifer." How would private well owners be impacted by the injection of potentially-contaminated recycled water if there are system malfunctions? How would the six-month holding times required by the State be met and monitored, as they affect nearby private well potable sources? 4.5.7 Legal Authority (page 4-42) "California state law gives water districts the authority to take actions necessary to supply sufficient water for present or future beneficial use. Land use jurisdictions have police powers to develop similar programs. The Sustainable Groundwater Management Act of 2014 grants SMGWA legal authority to pass regulations necessary to achieve sustainability. Water use efficiency projects make use of preserving existing sources already within each member agency's specific system to which each agency already has rights." Please include discussion of Anti-Degradation Analysis requirements to comply with State Water Board Resolution 68-16 to protect high quality waters from contamination / degradation. Please include discussion of necessary collaboration with California Dept. of Fish and Wildlife to develop meaningful and enforceable mitigations, especially for stream crossings and stream inflow contamination monitoring from injected effluent. 4.5.8 Estimated Costs and Funding Plan (page 4-43) "Projects included in this subsection require new infrastructure such as pipelines, interties, pump stations, injection wells, and new treatment facilities. Costs associated with the new infrastructure would be funded through a combination of increased operating revenue and outside funding sources." This would be a very expensive supplemental source, funded by raising rates, when there are less expensive options available. Table 4-7 on page 4-44 shows projected annually operating costs to be \$2.6 million to \$7.5 million. How can the area's low-income residents and struggling businesses ever hope to afford this water? Page 4-48: "Part of this study will be to review other reuse and system expansion opportunities for adjacent water agencies." Please identify those water agencies...is it the City of Santa Cruz, or Soquel Creek Water District? This matters because of the implications inherent with necessary infrastructure and conveyance systems.

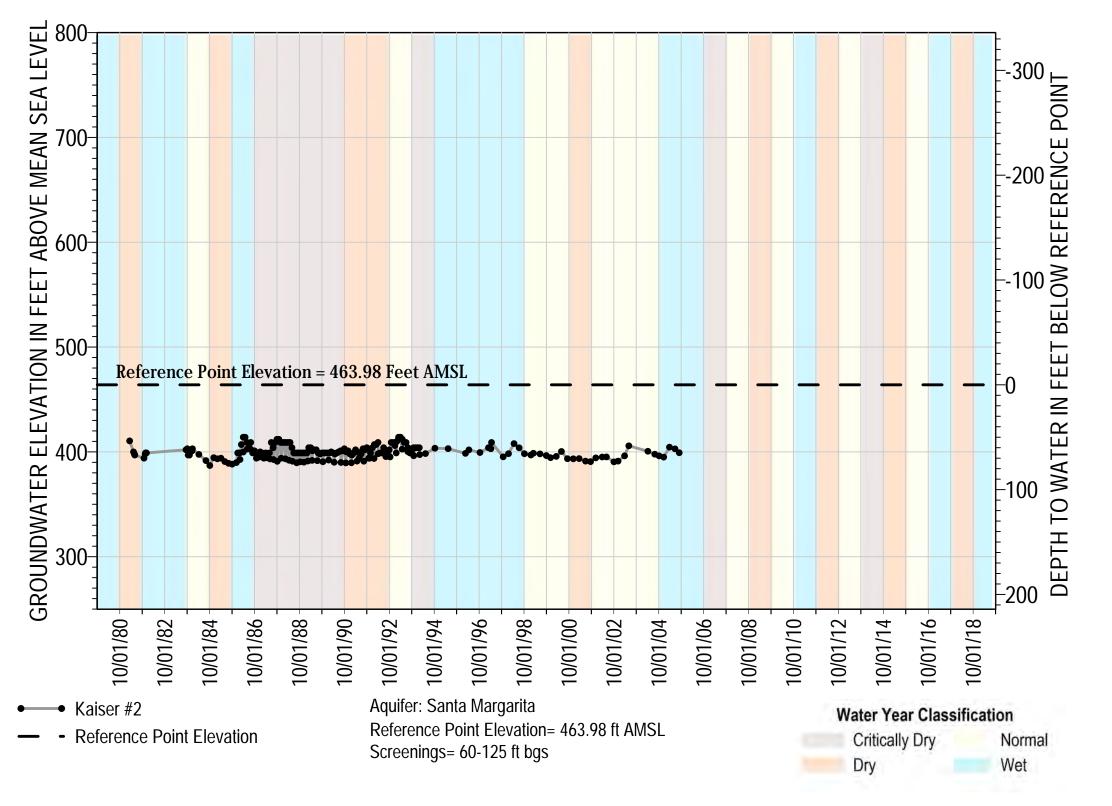
I commend the Agency for keeping management costs to a minimum, with the proposed annual budget of \$393,580 for the next five years. (page 5-2) This is in stark contrast to the bloated MidCounty Groundwater Agency annual budget of \$810,975 and a \$1.4 million cash reserve. Page 5-6:"The SMGWA has no current plans to regulate or to charge a fee on either de minimis or non-de minimis private users. The SMGWA may evaluate these options as funding mechanisms in the future, with any fees that may be proposed being commensurate to the benefit received by de minimis and non-de minimis private users. Private users shall be engaged in this process." I commend the Agency not assessing the non-diminimus and diminimus private pumpers, and to involve all such pumpers in any future actions to consider such. Would there be an engineer's report conducted to establish the benefit level of any possible future fees? Please discuss this, with any possible timeline associated.

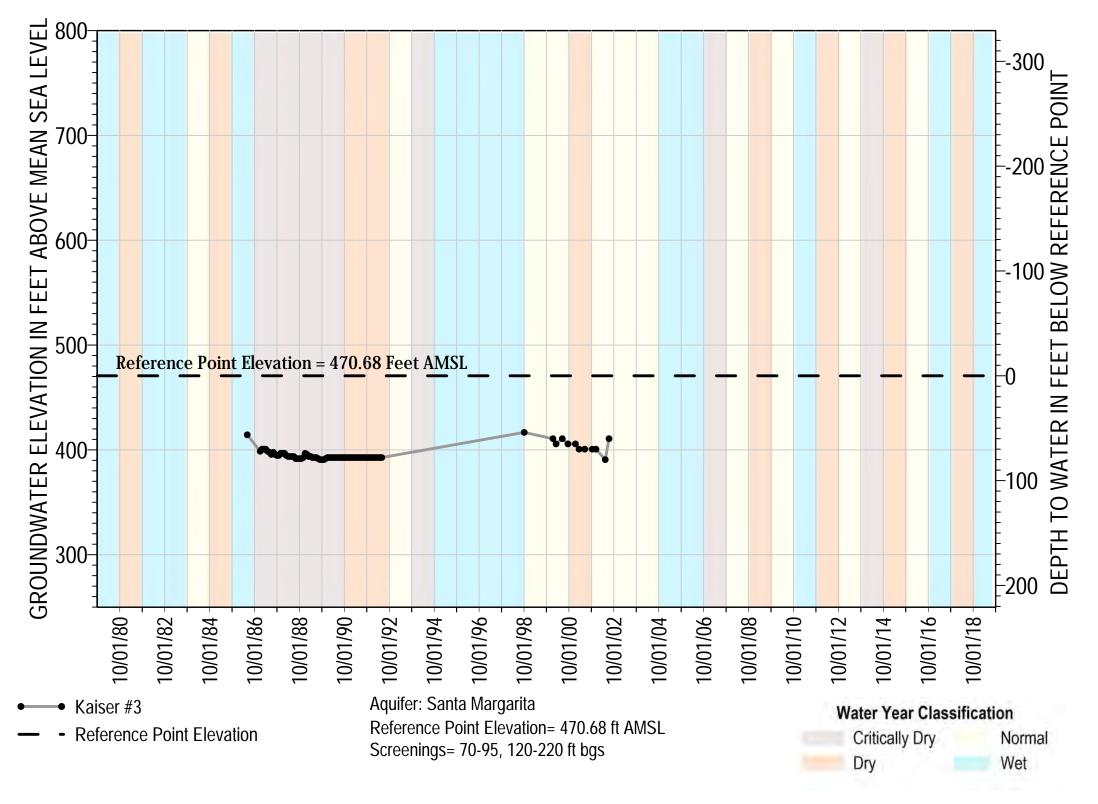
Appendix 2C Well Hydrographs Santa Margarita Sandstone

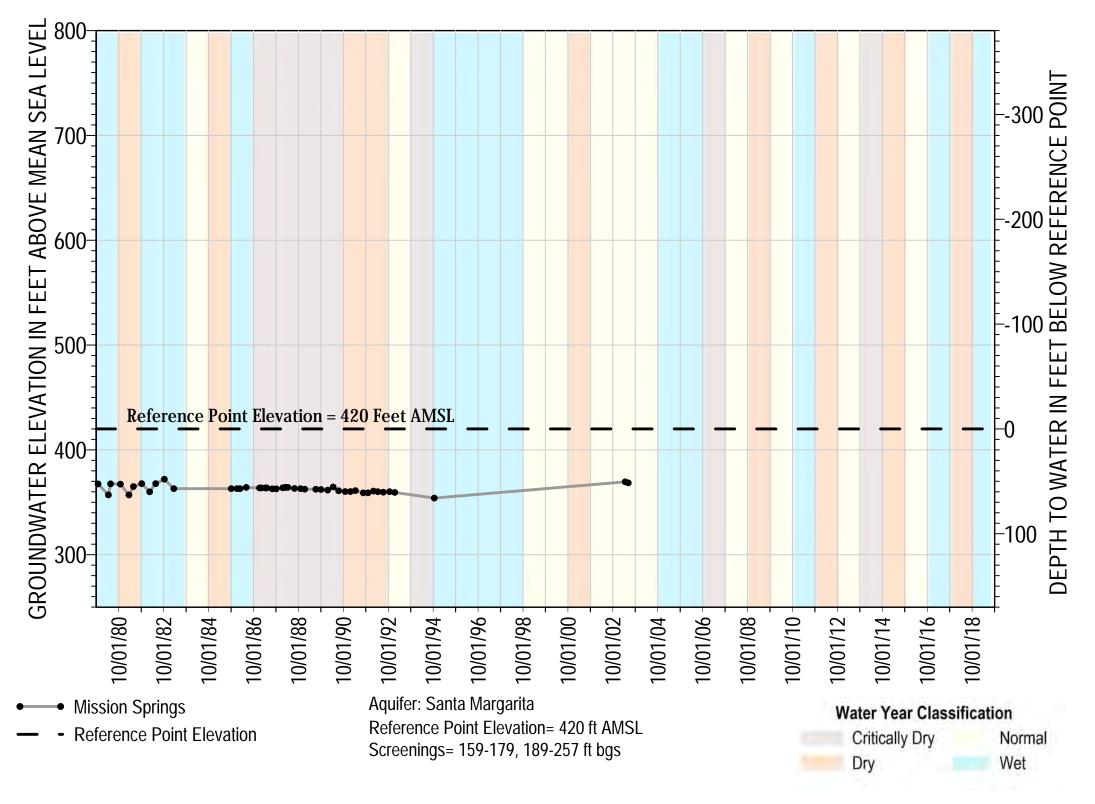


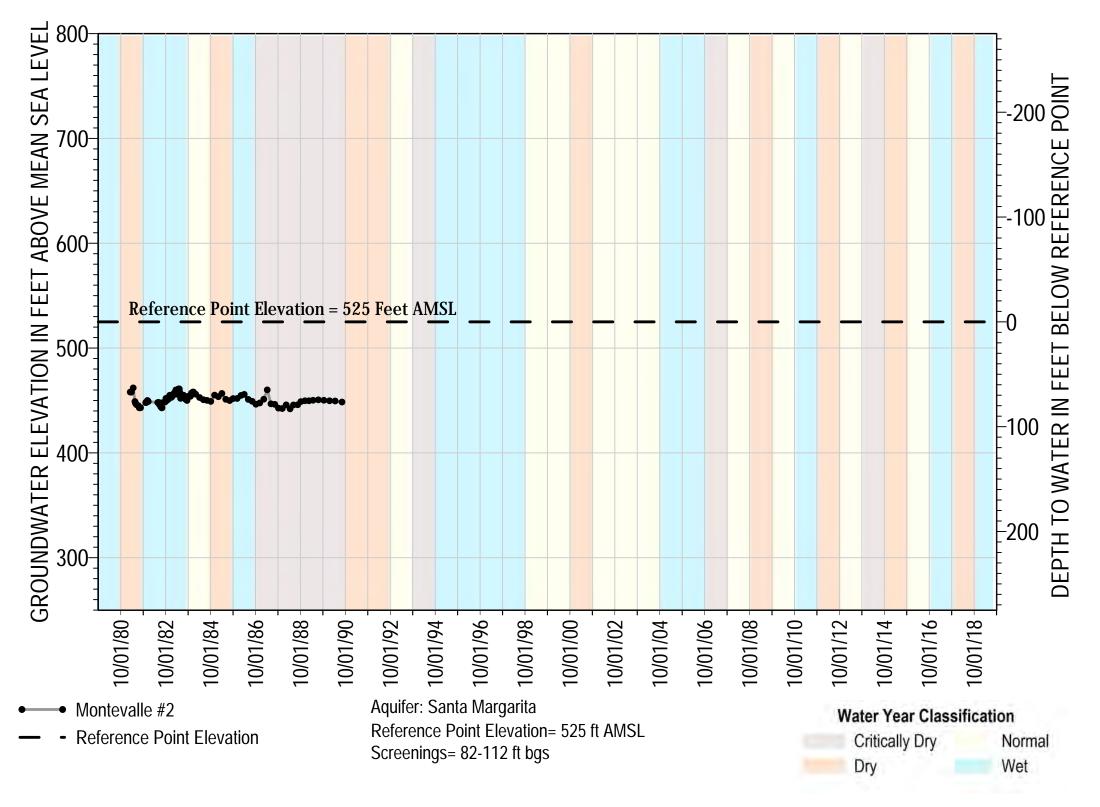


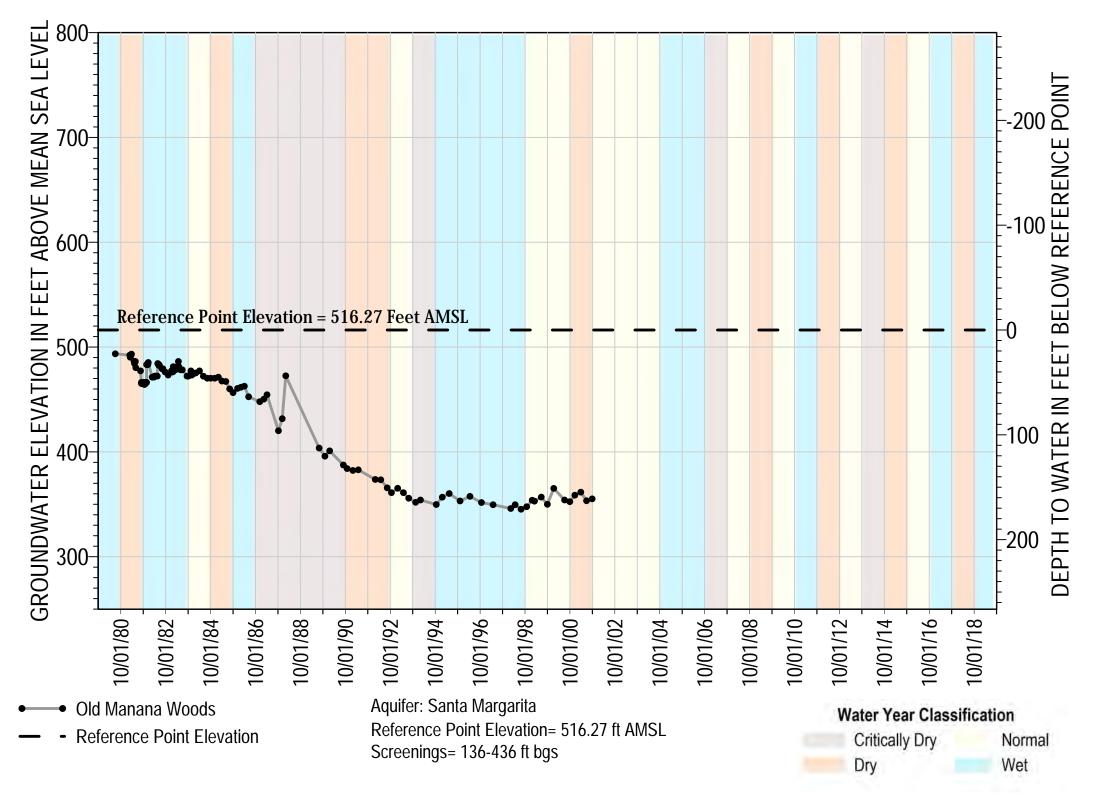


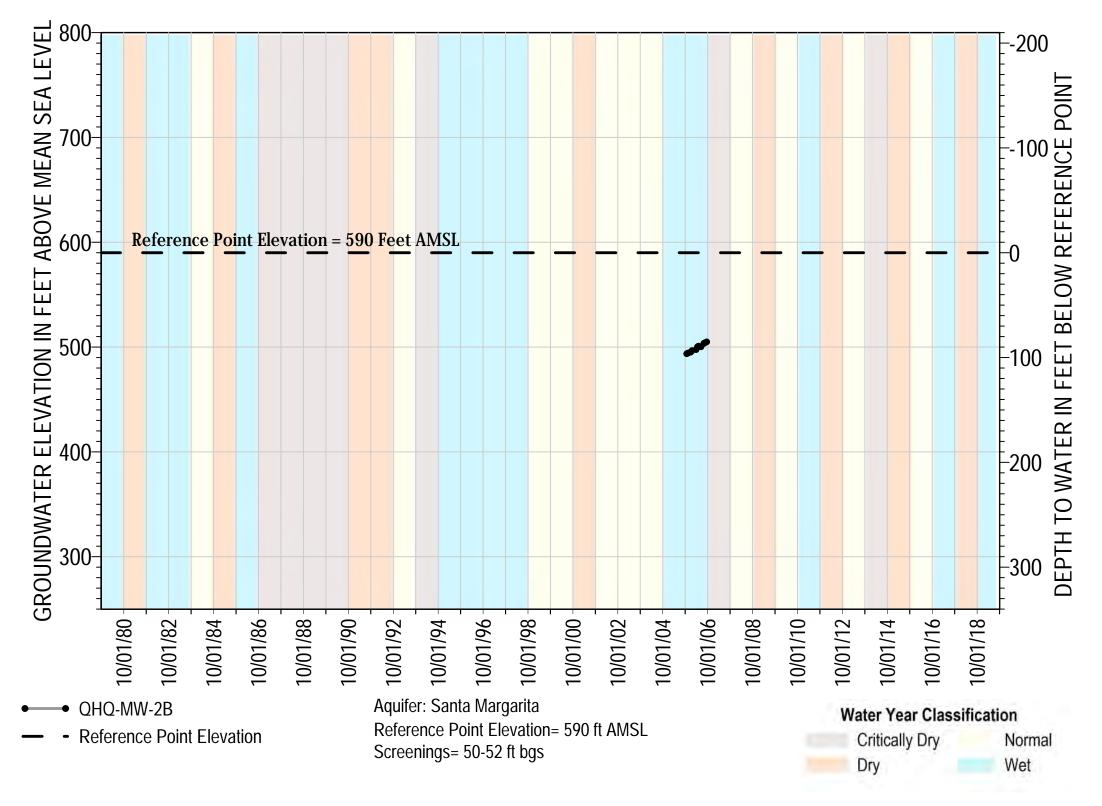


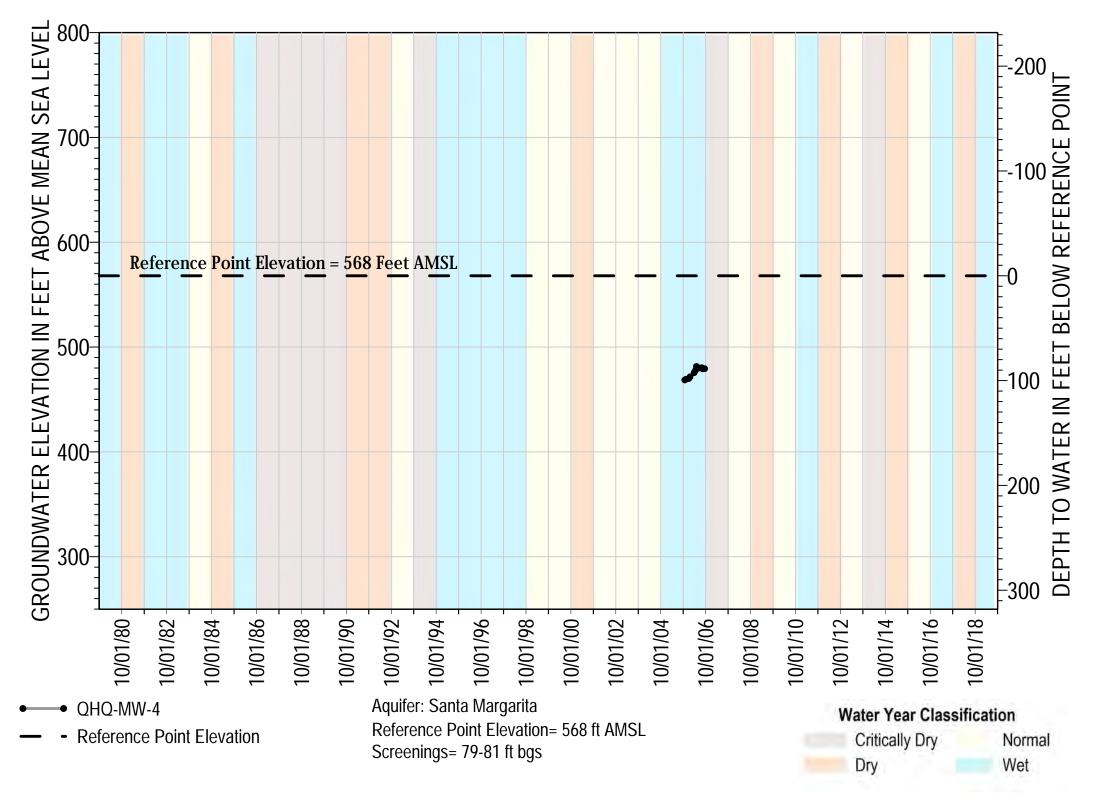


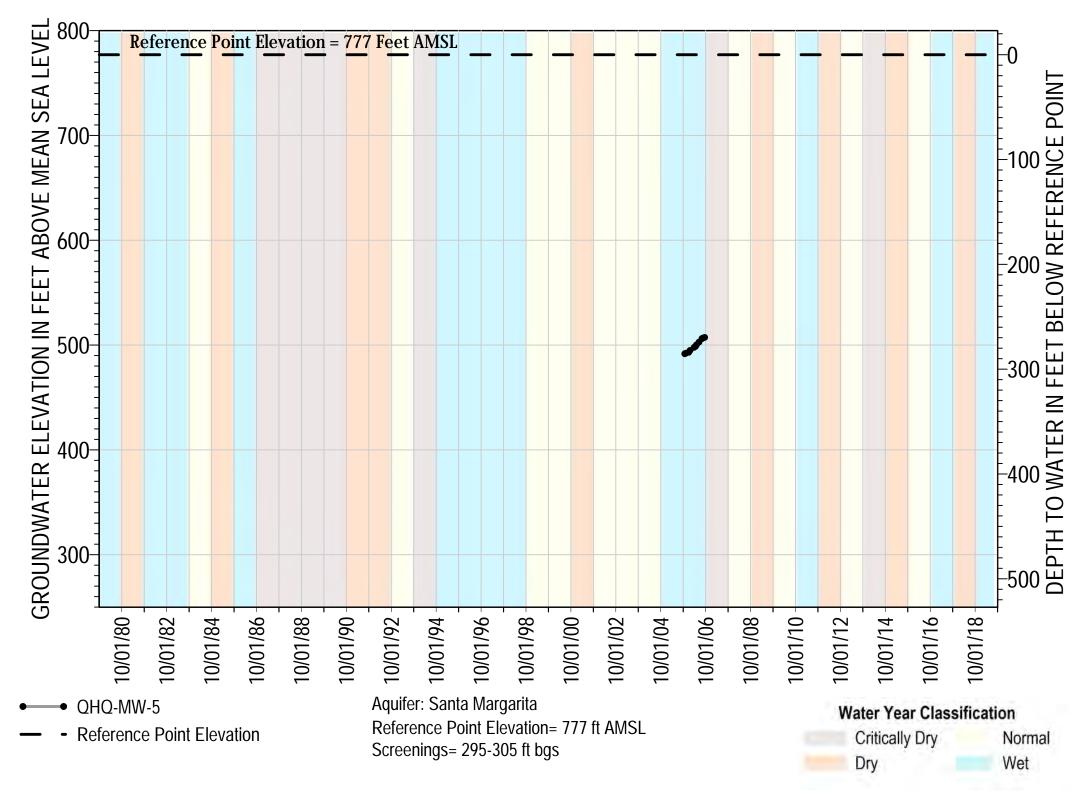


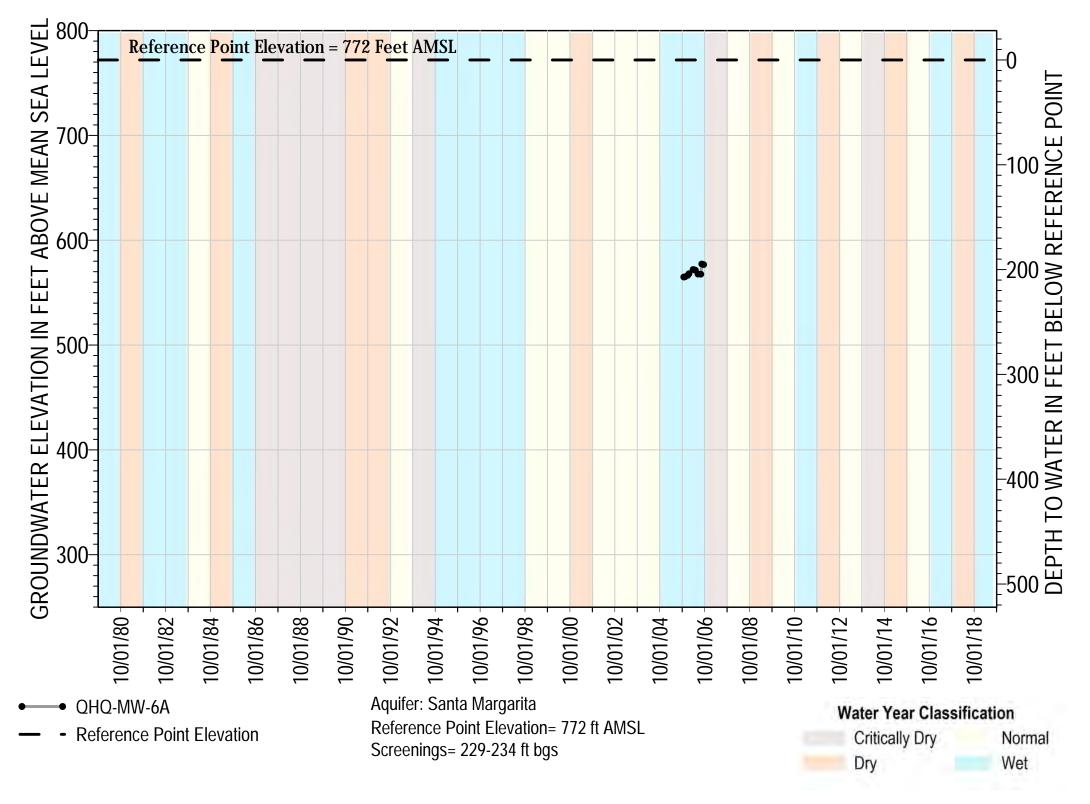


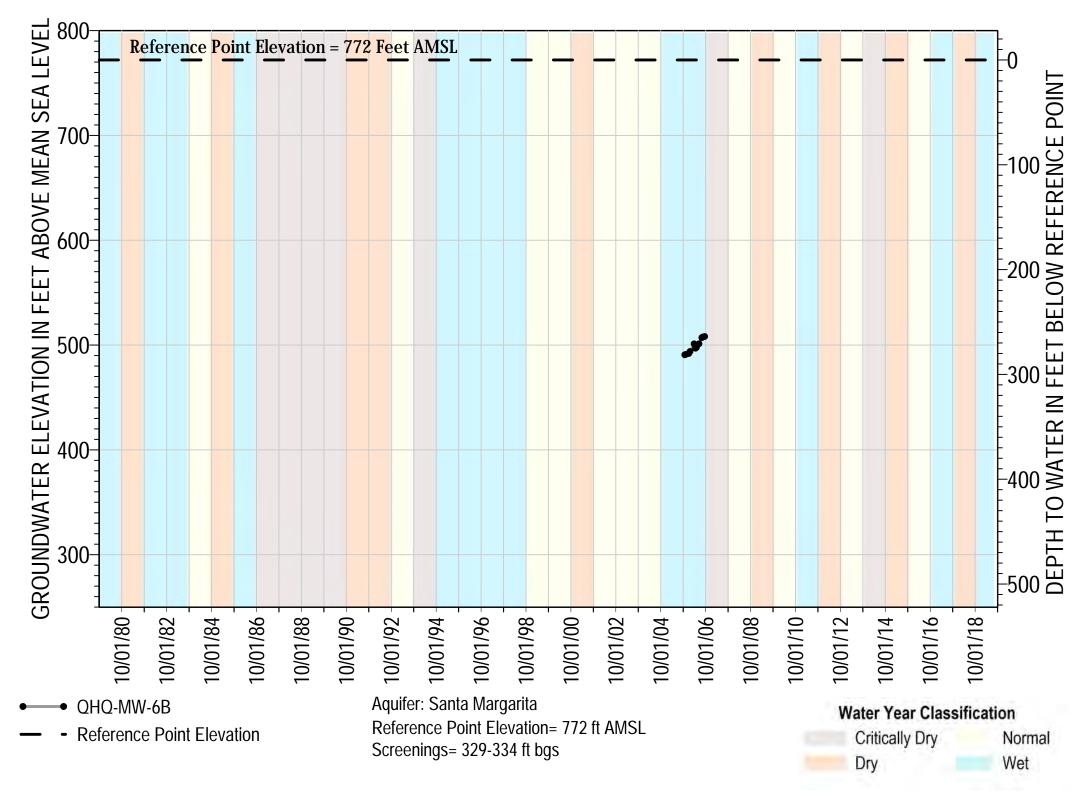


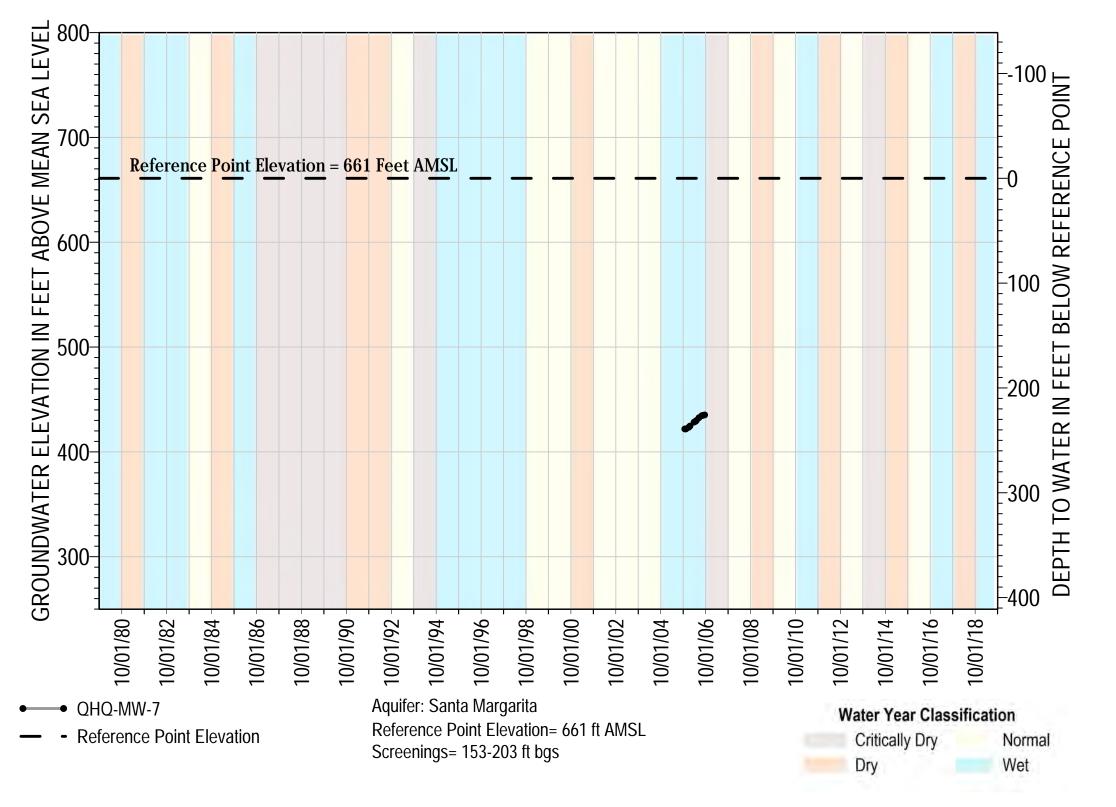


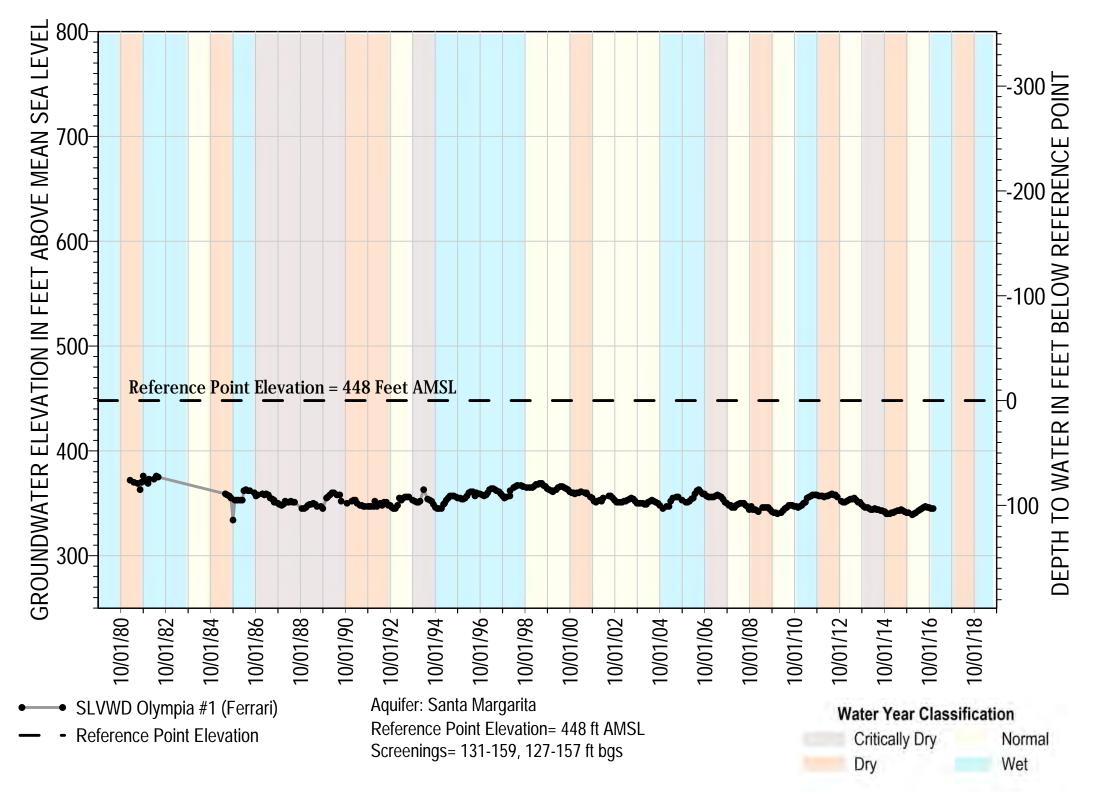


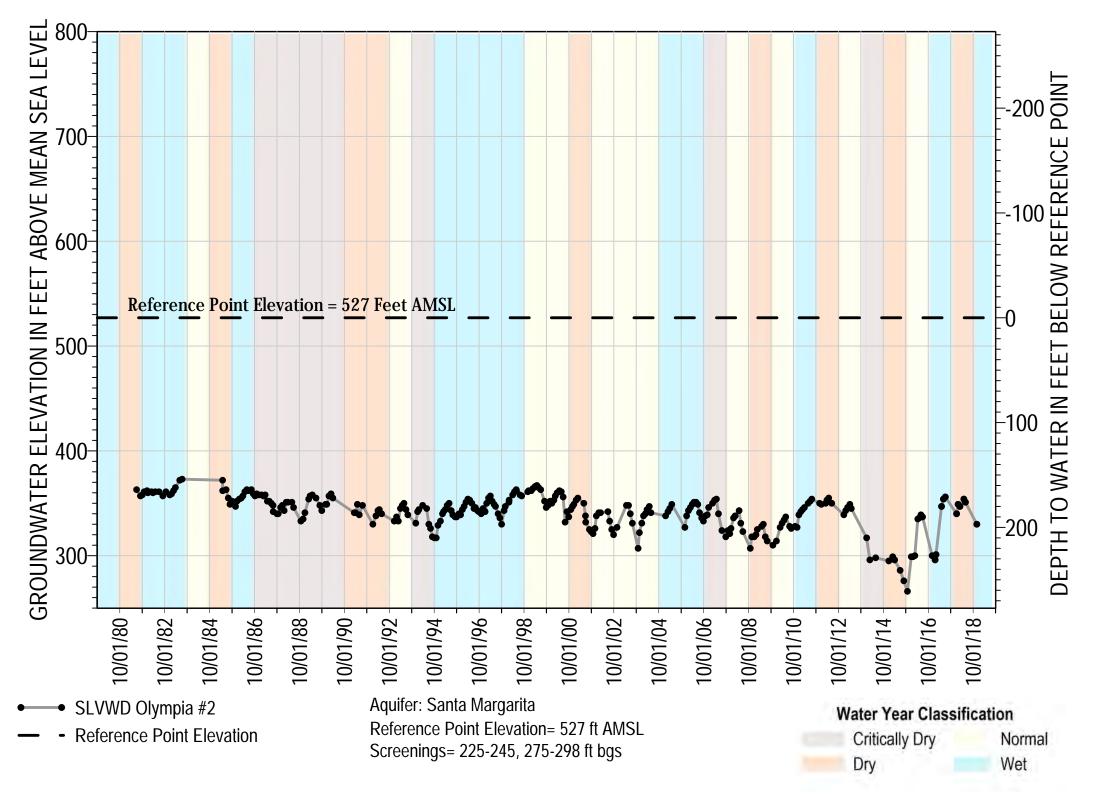




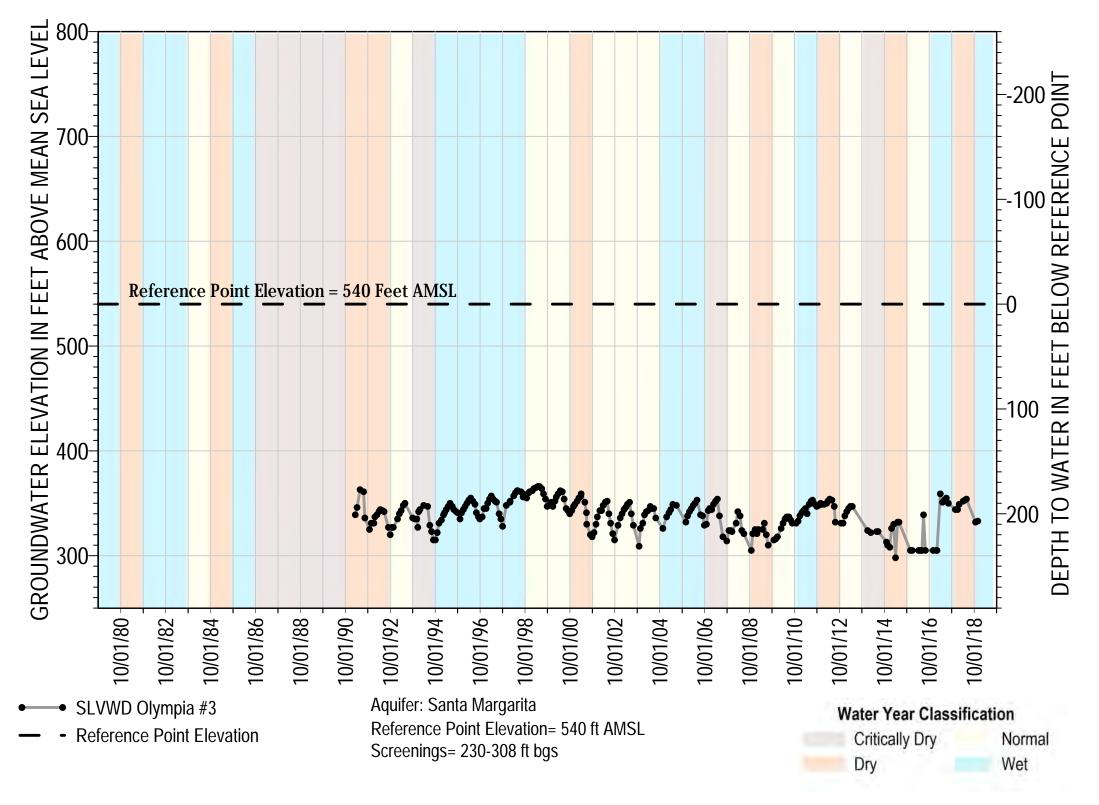


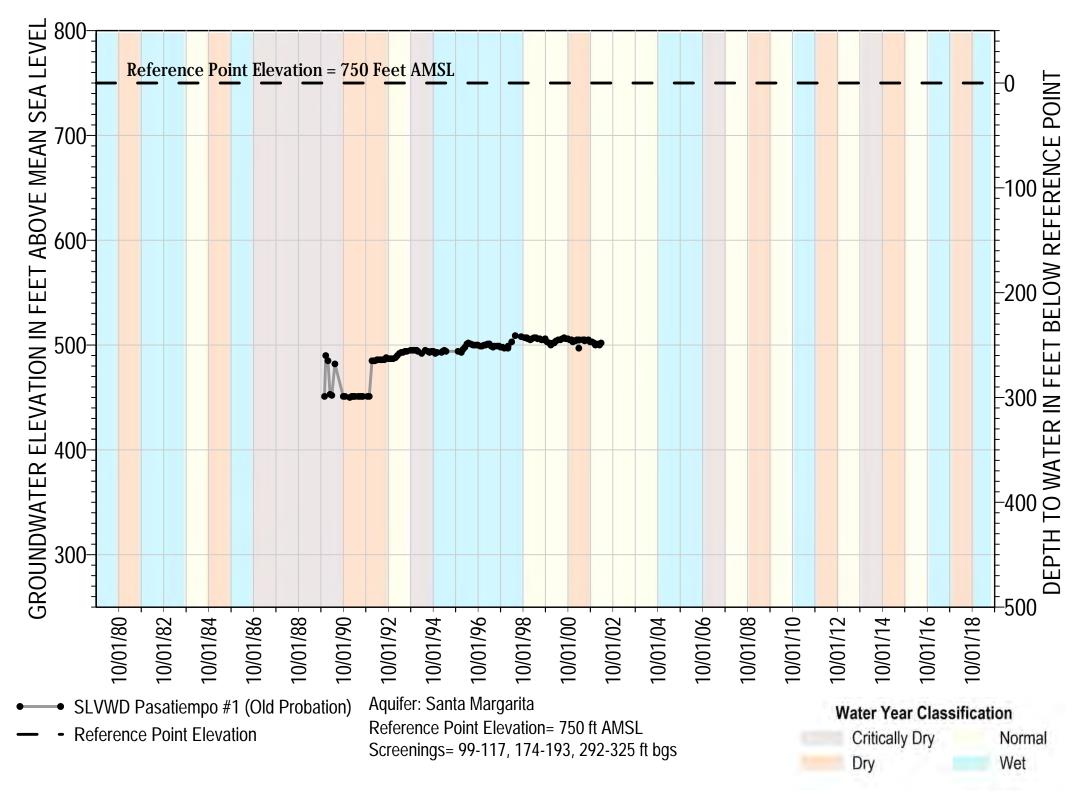


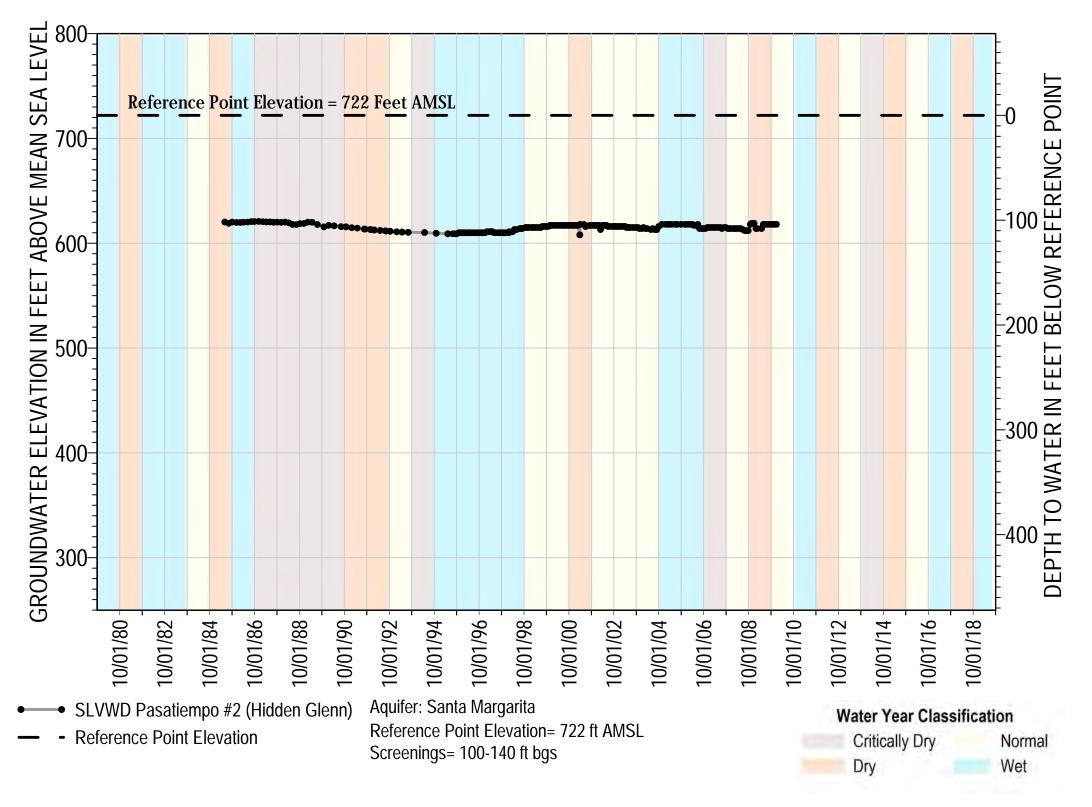


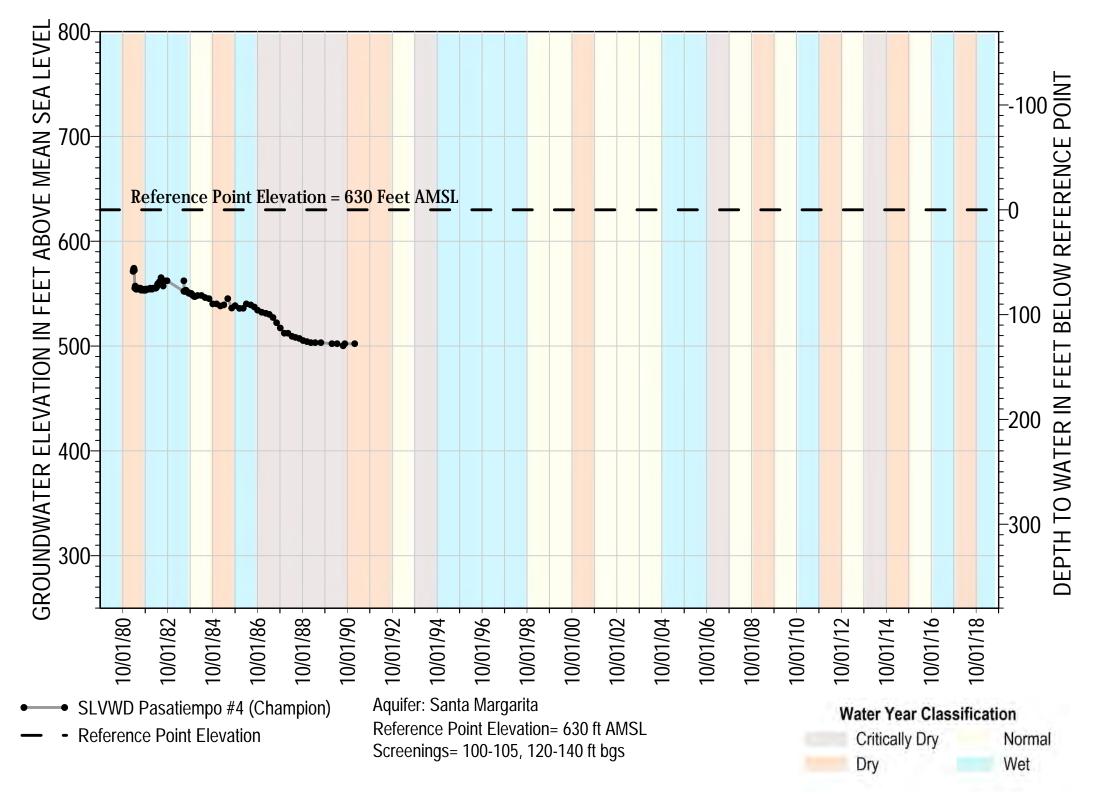


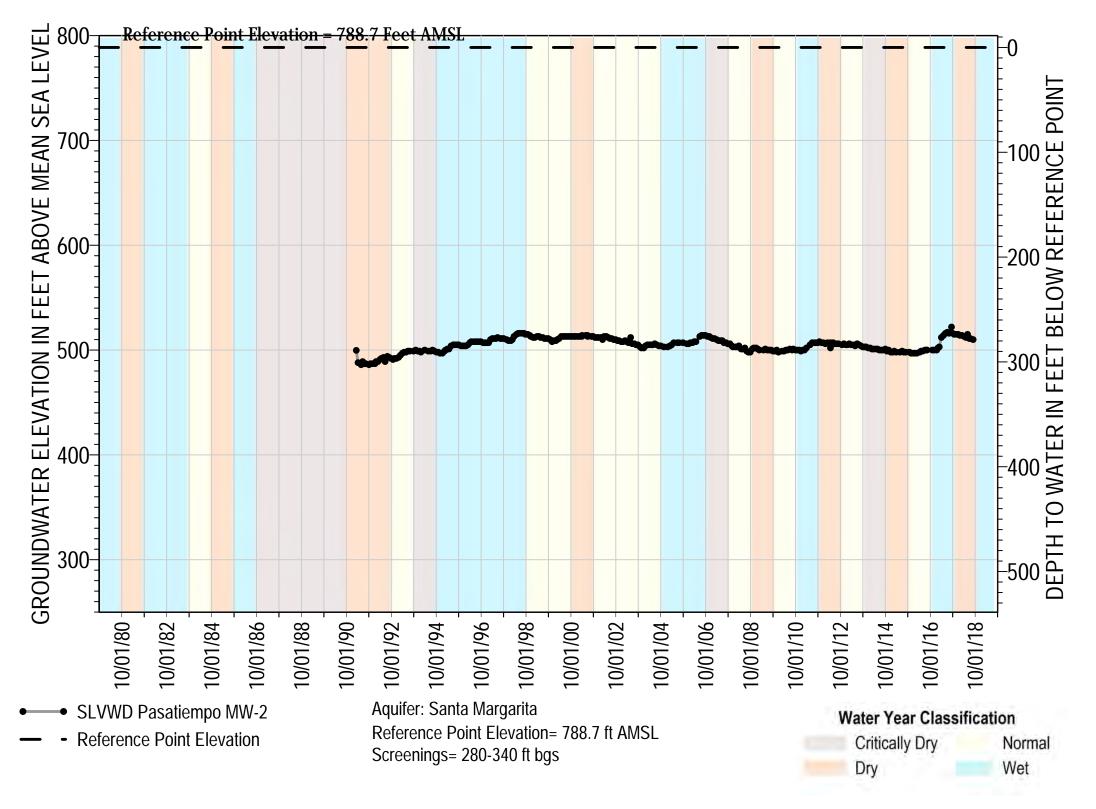
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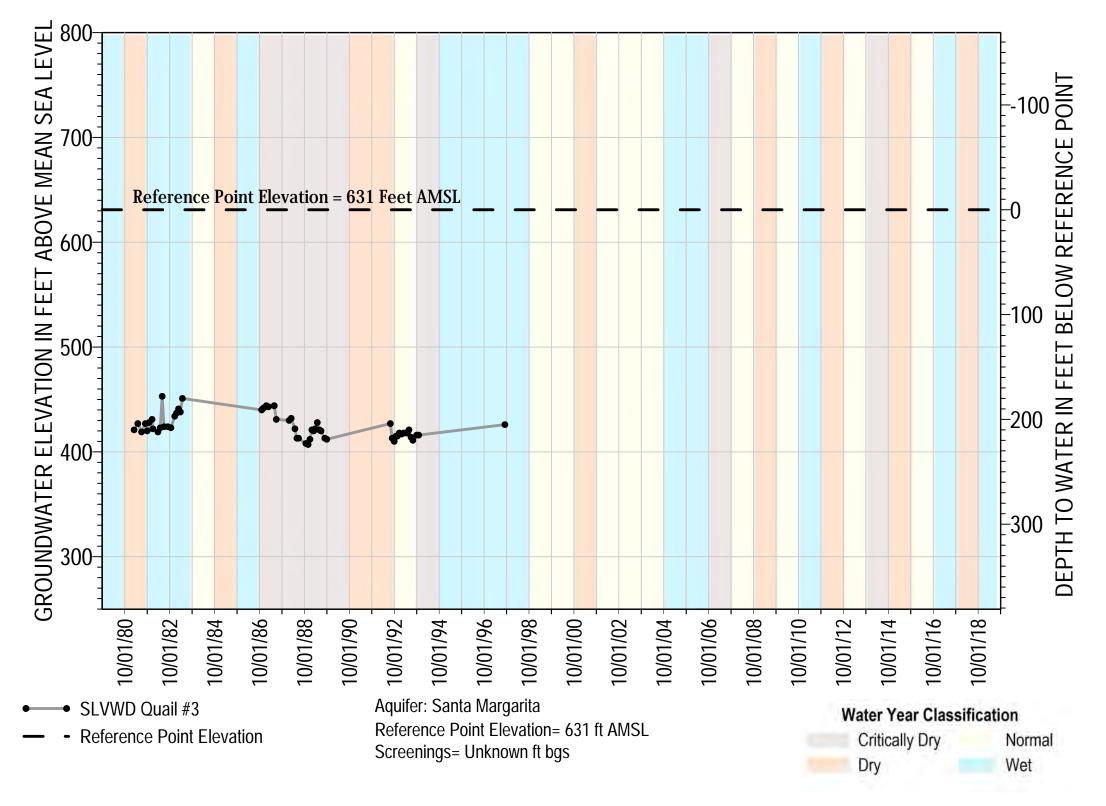


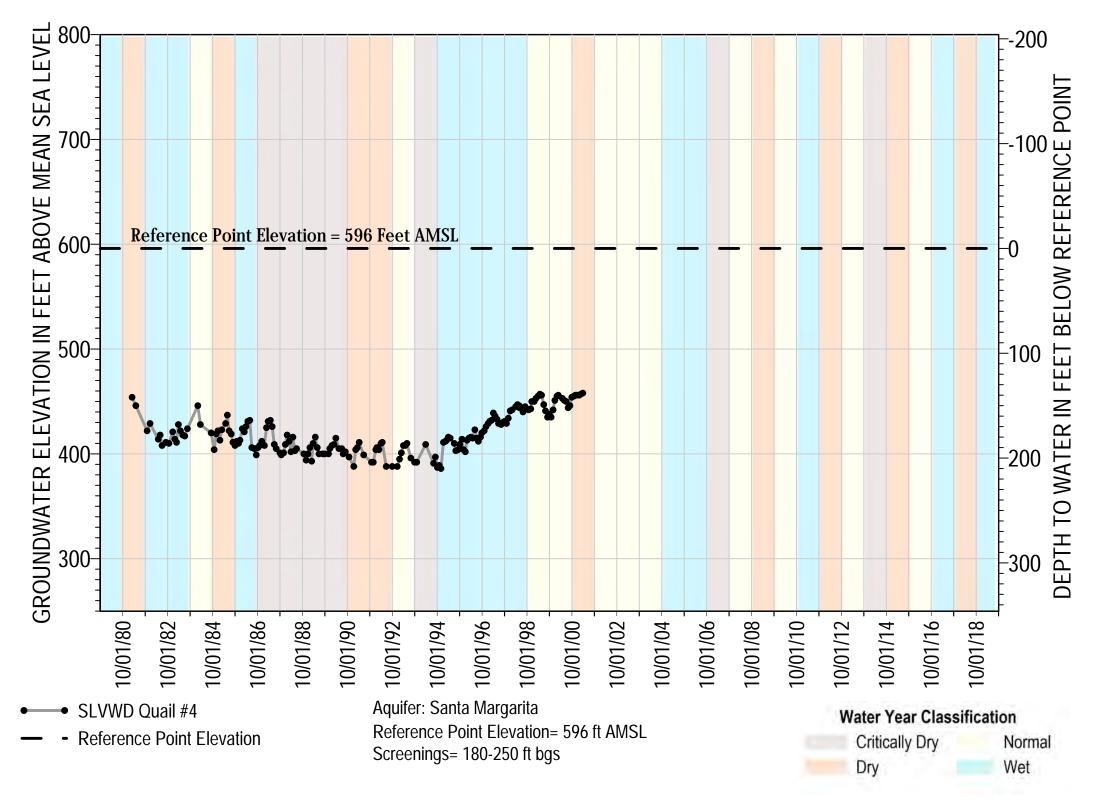


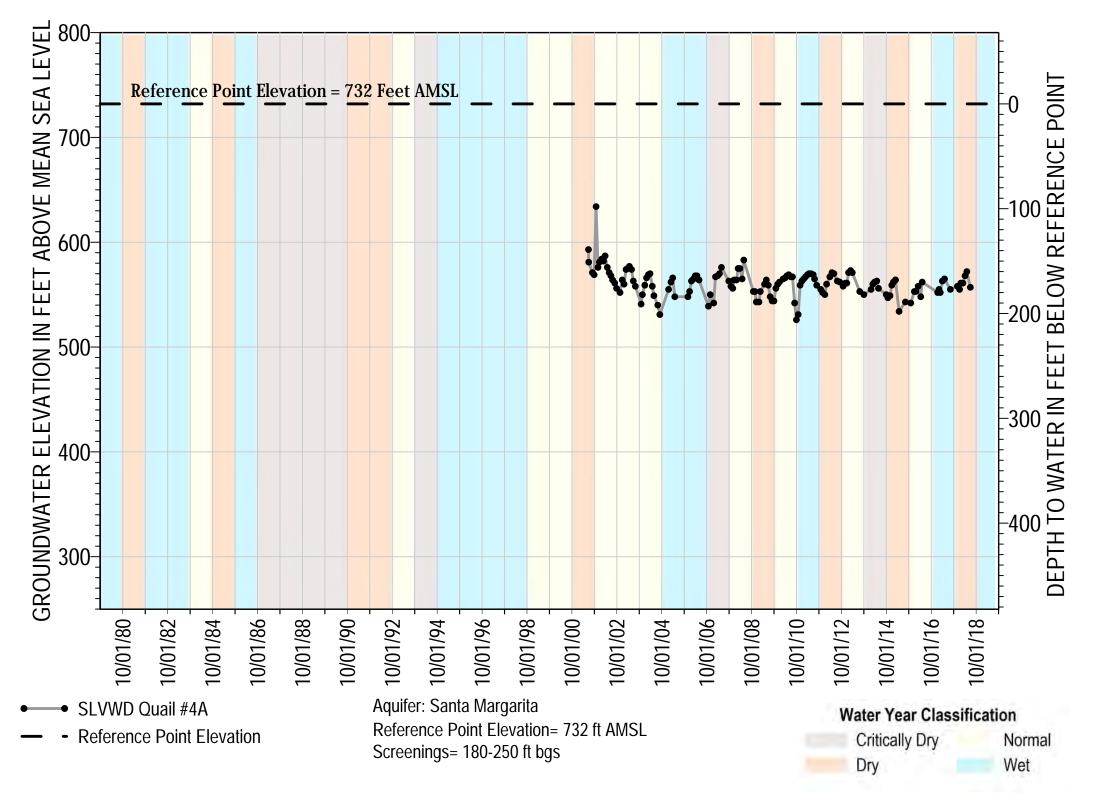


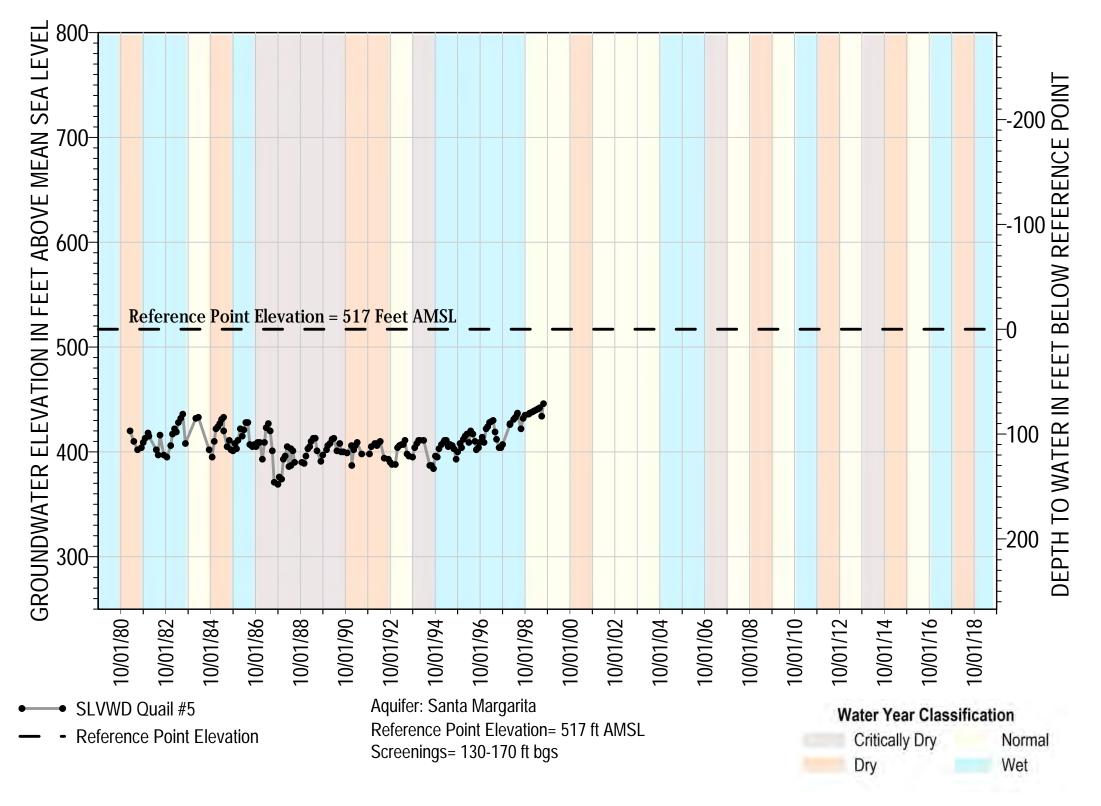




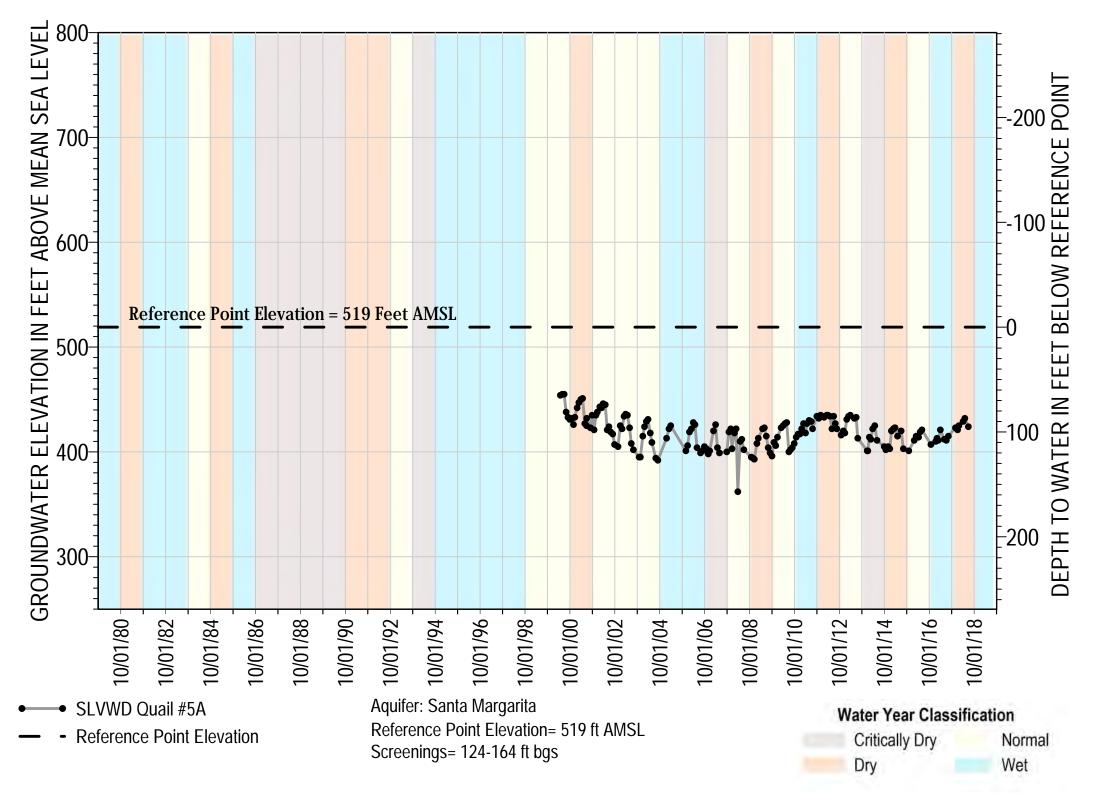


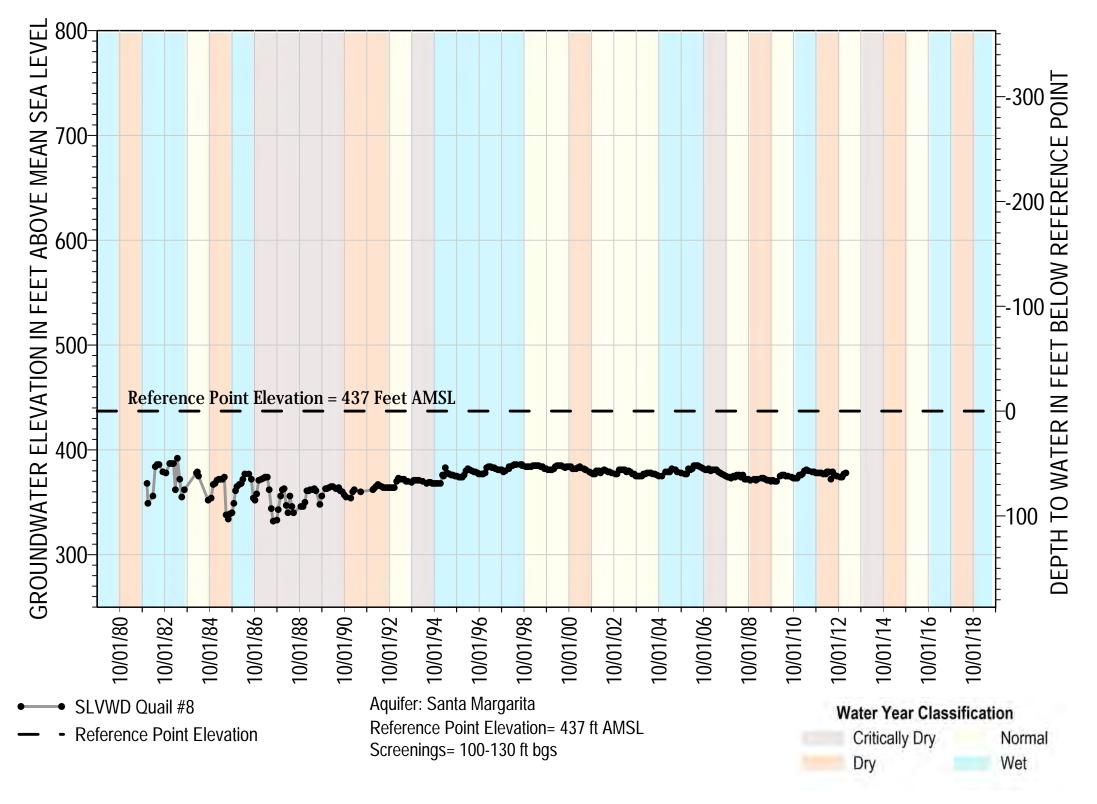


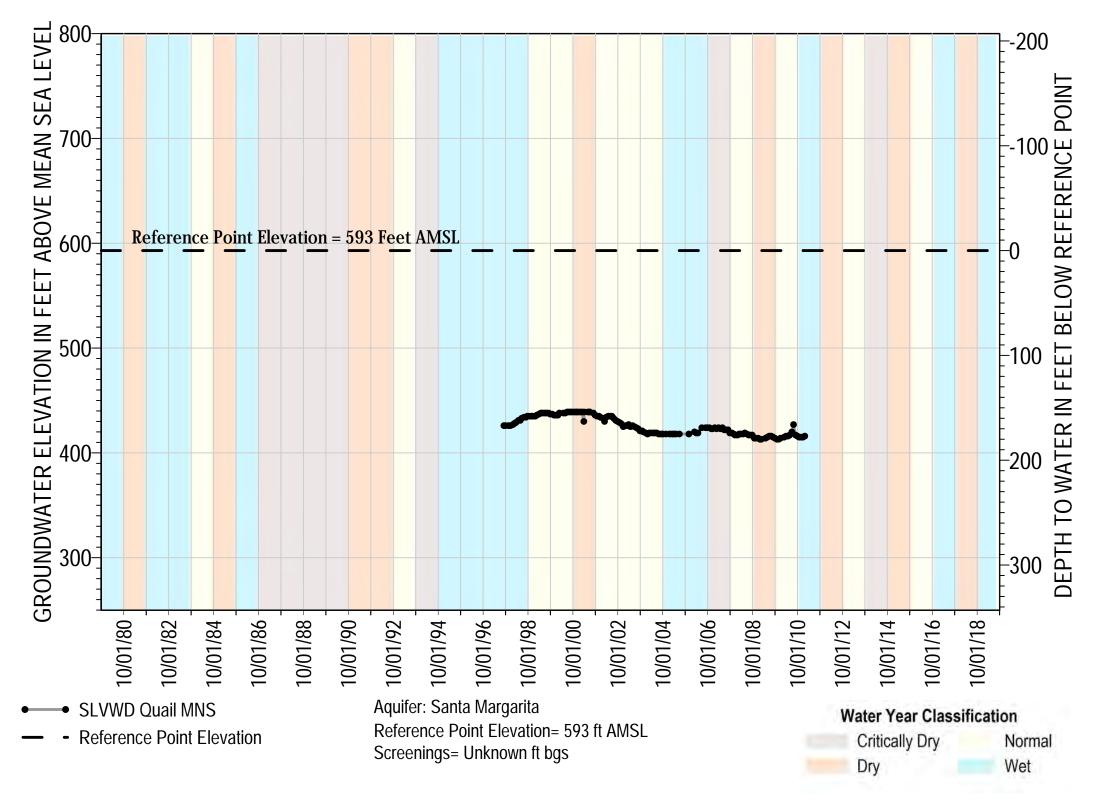


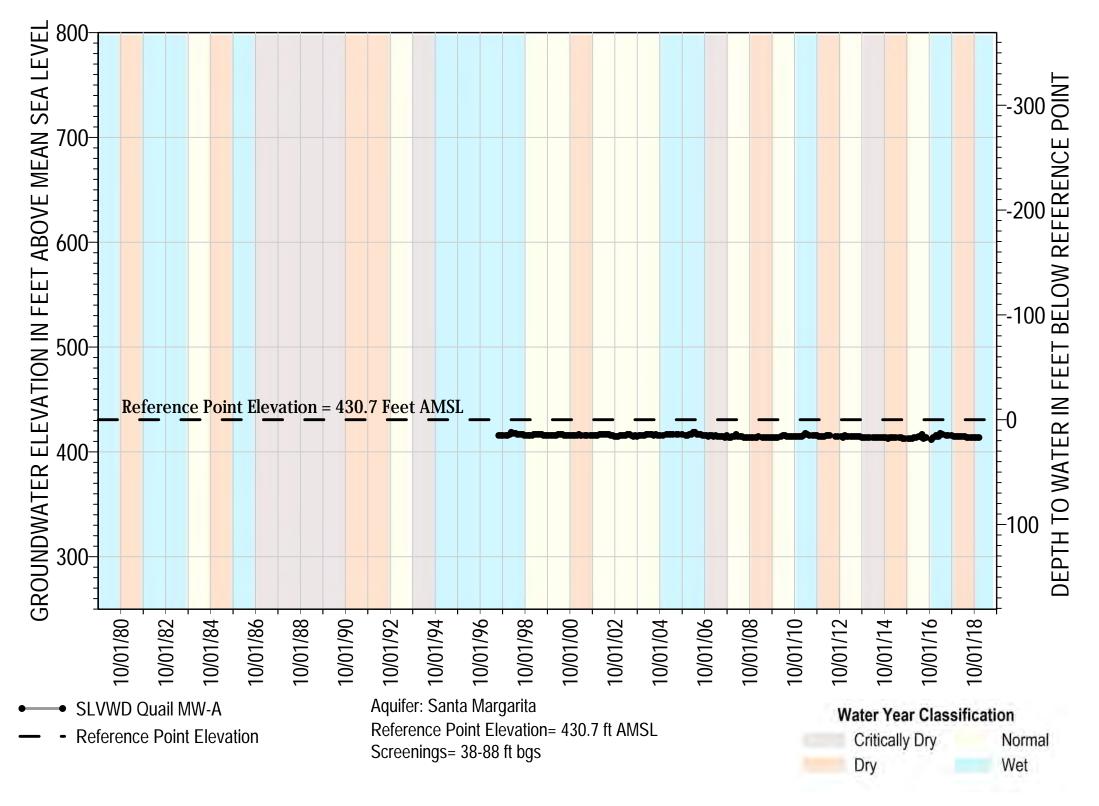


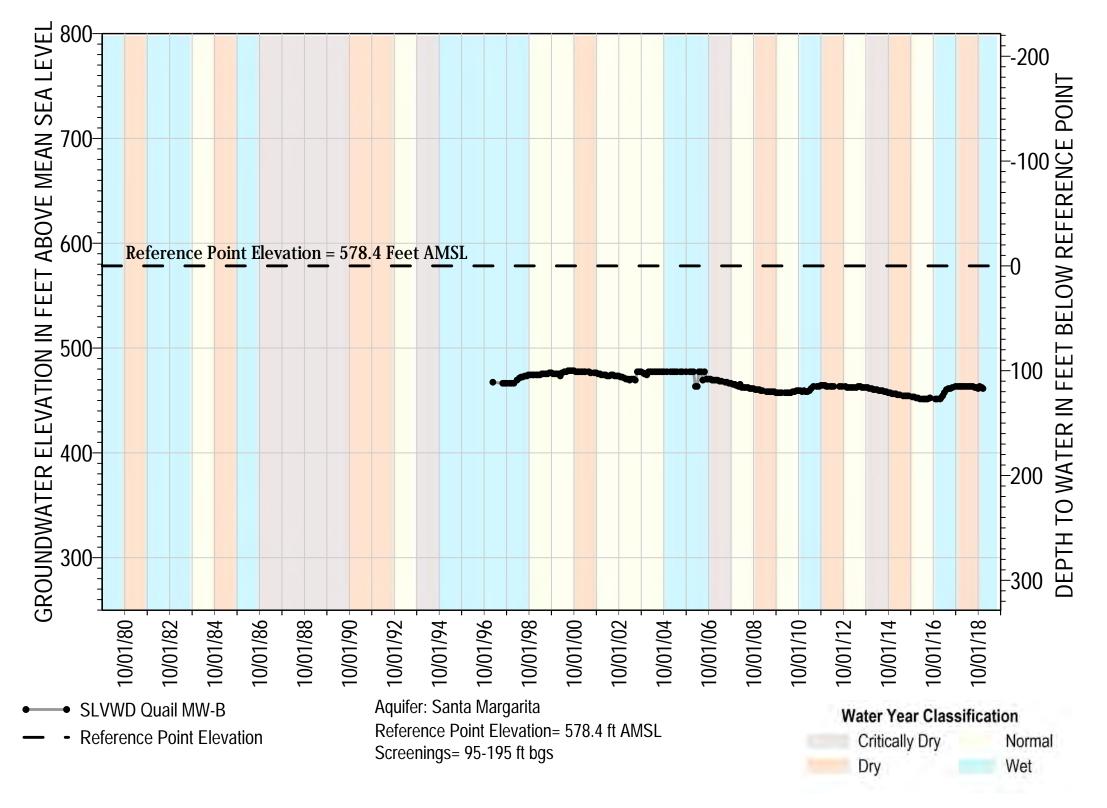
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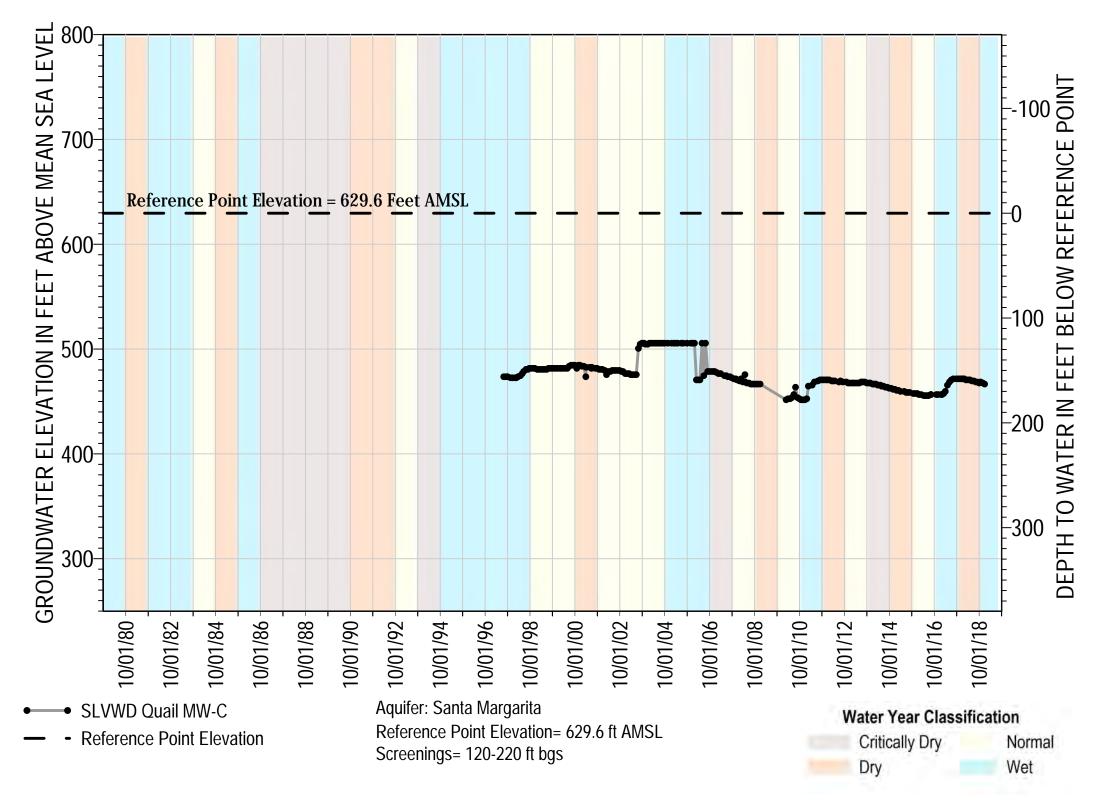




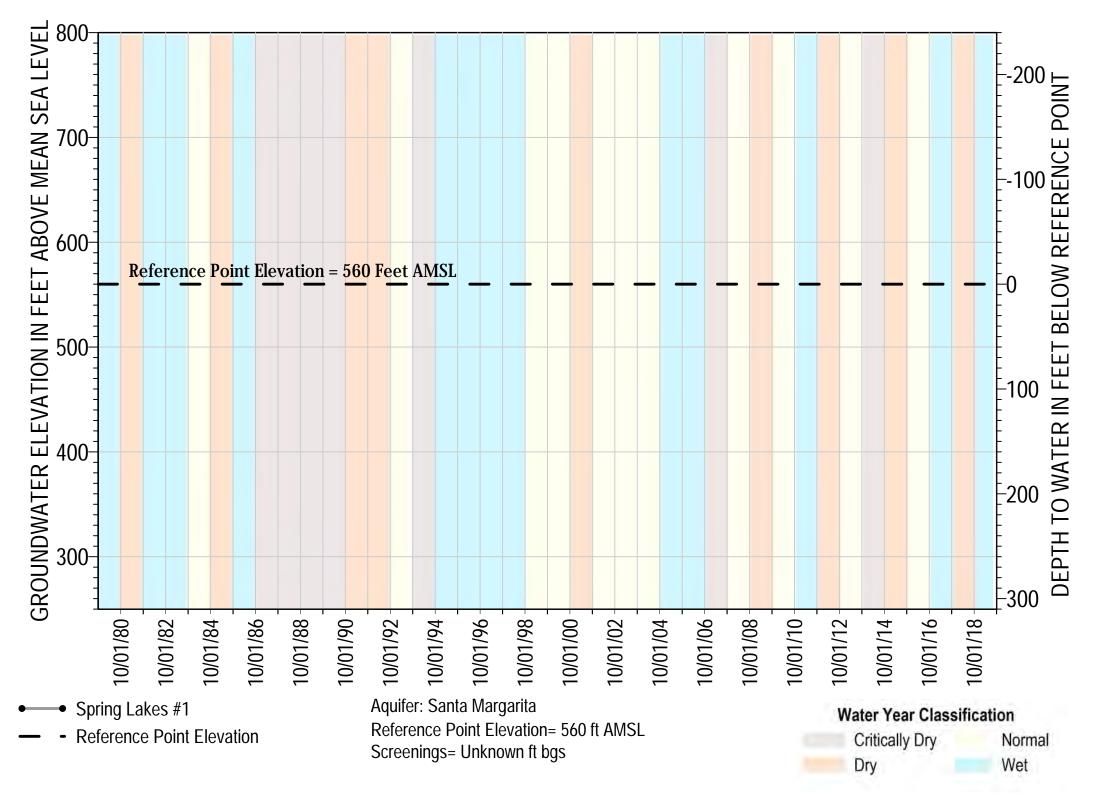


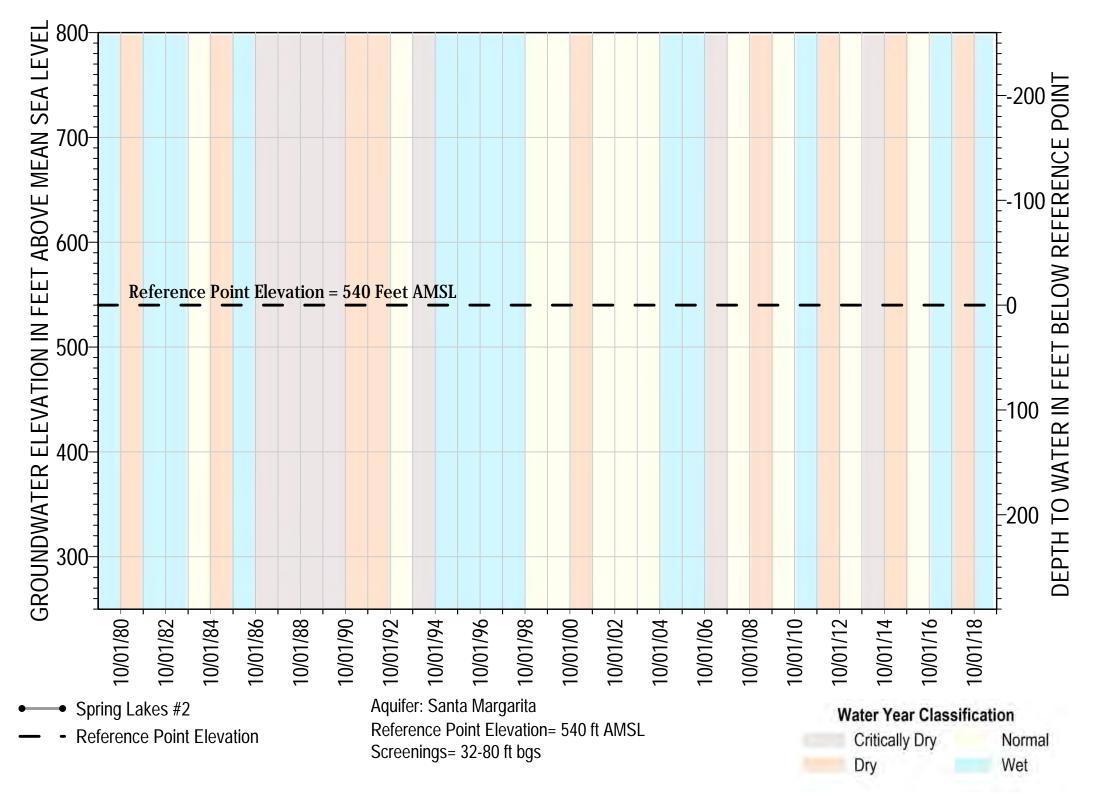


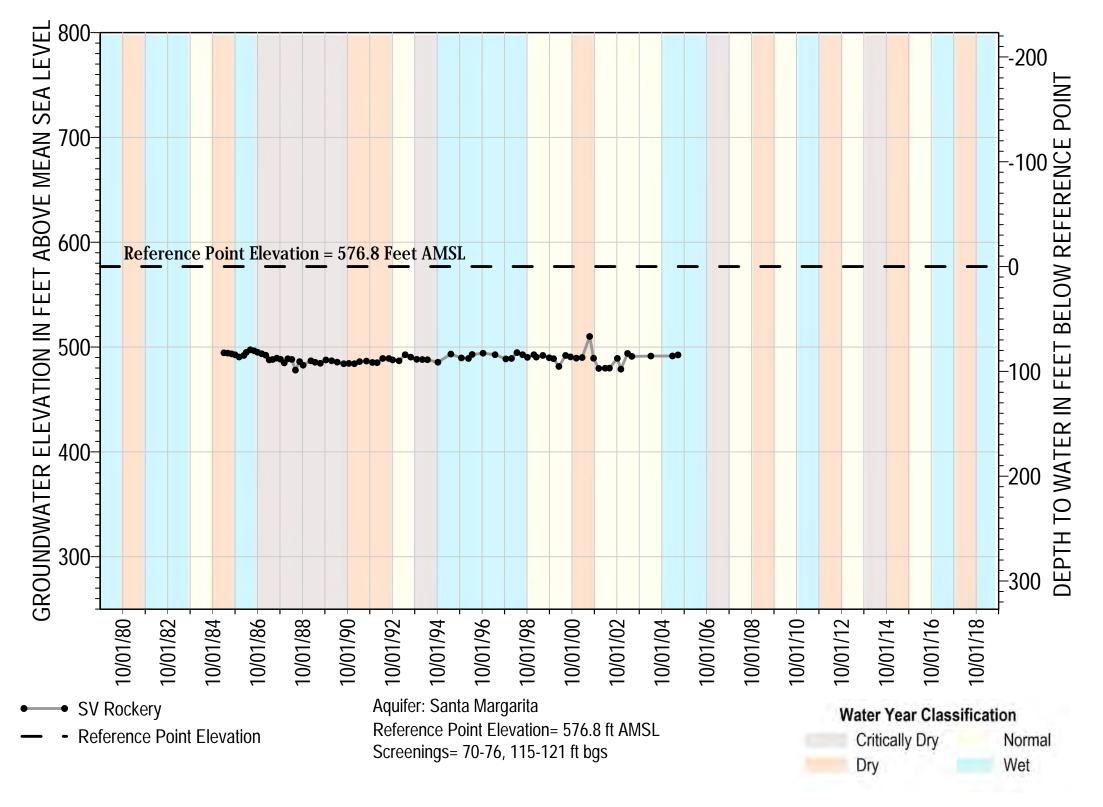


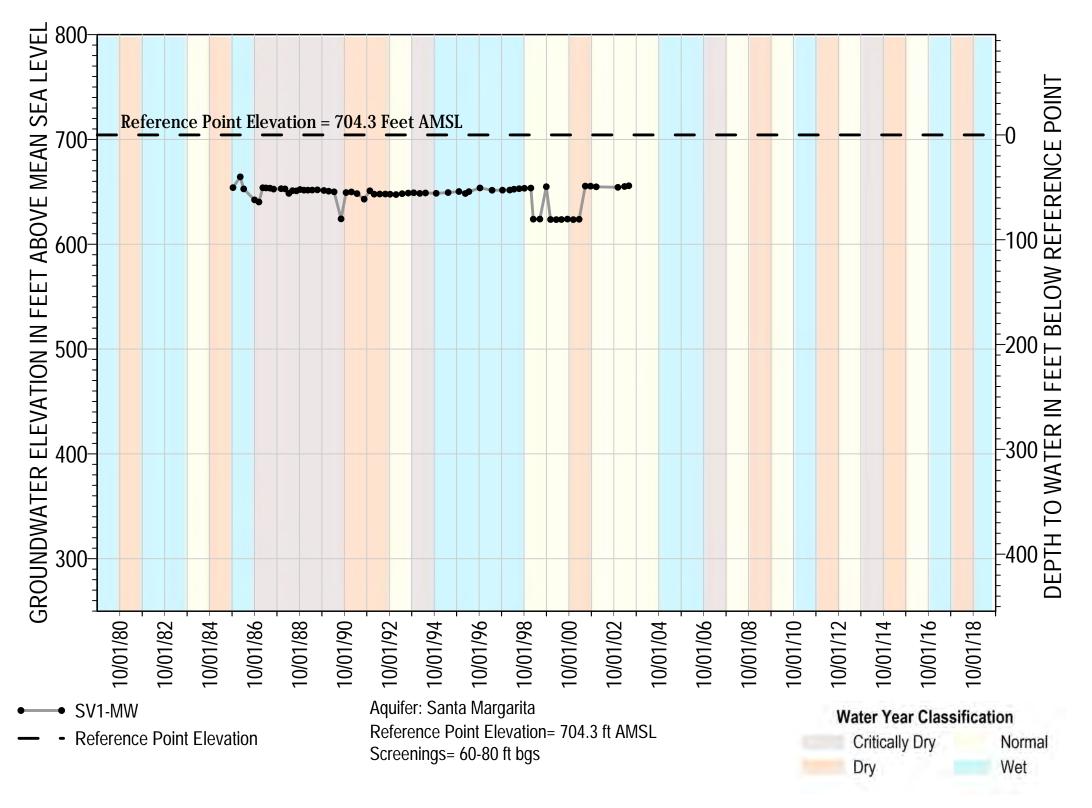


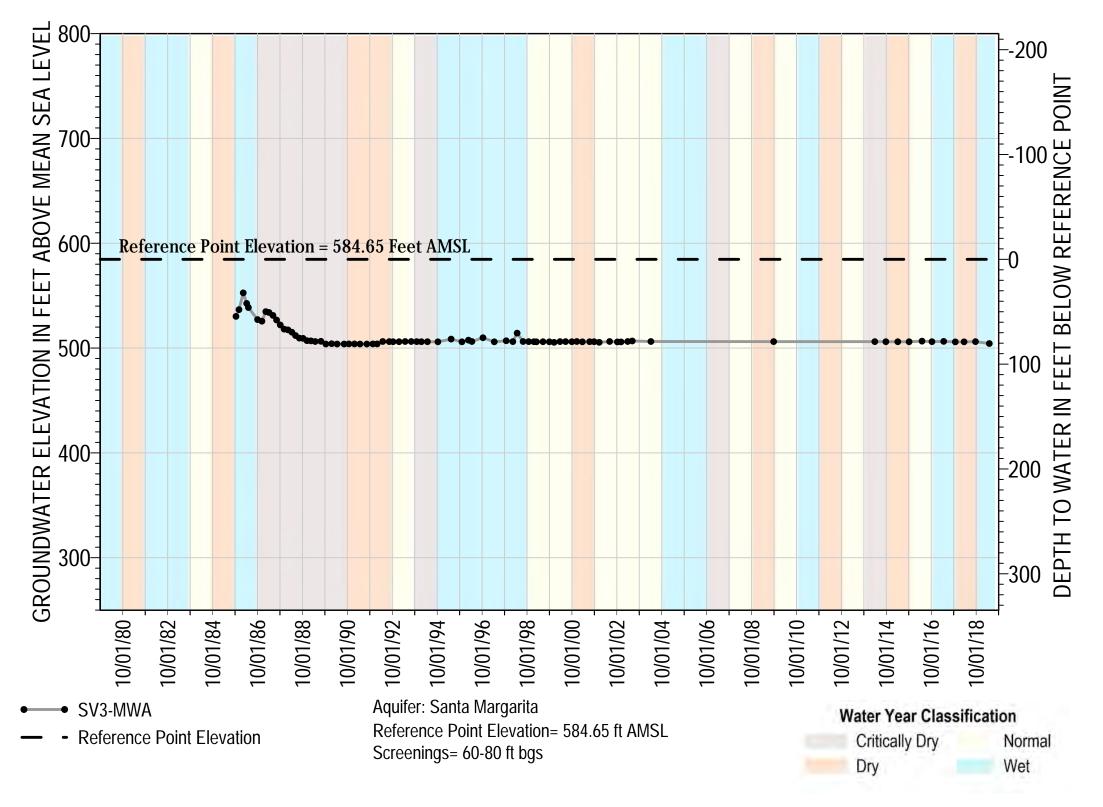
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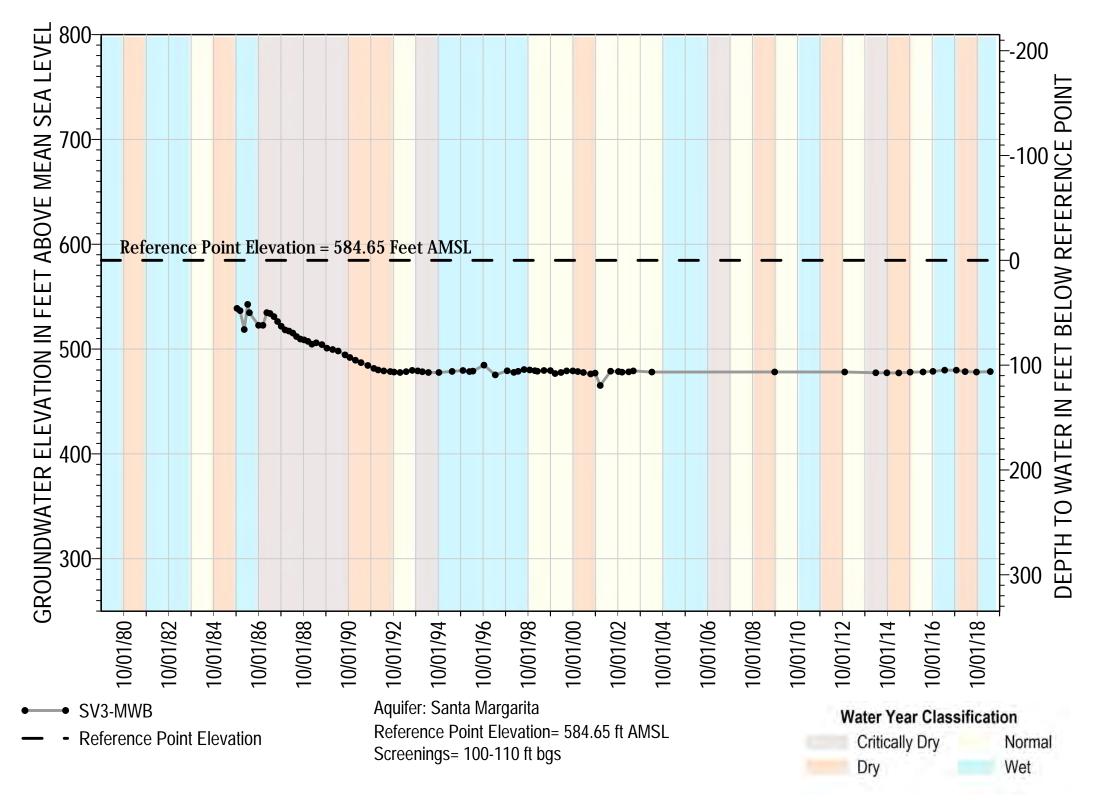




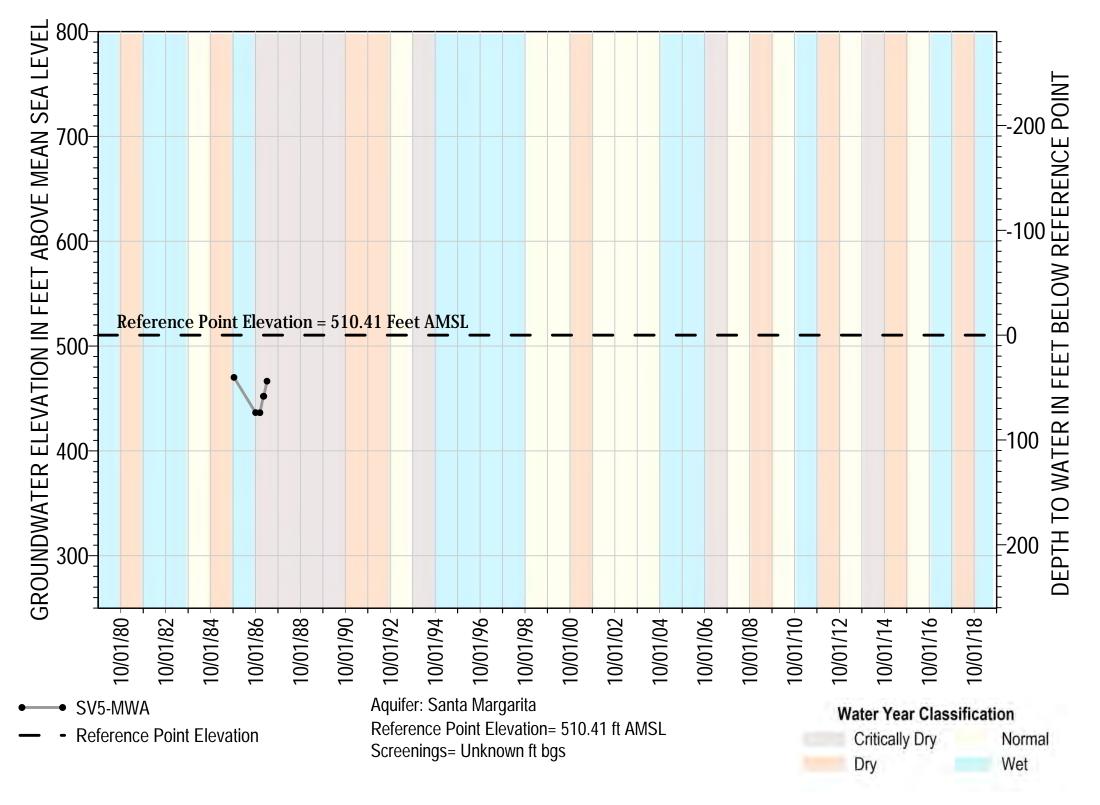


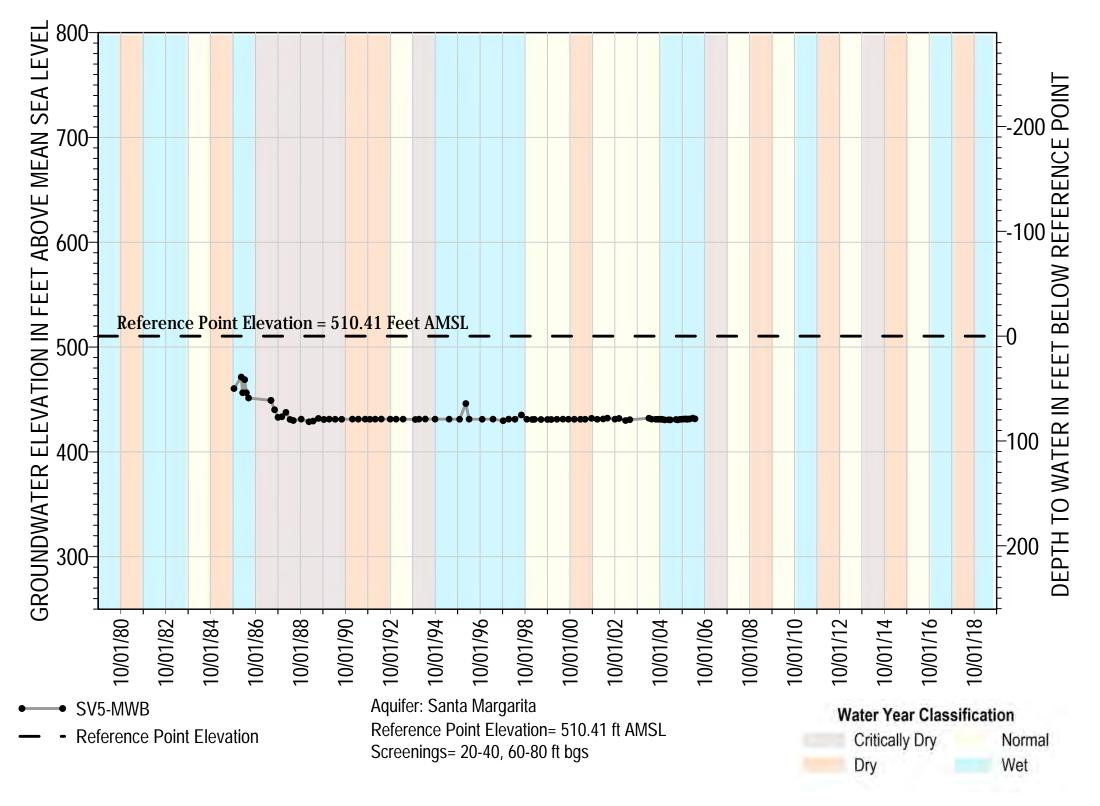


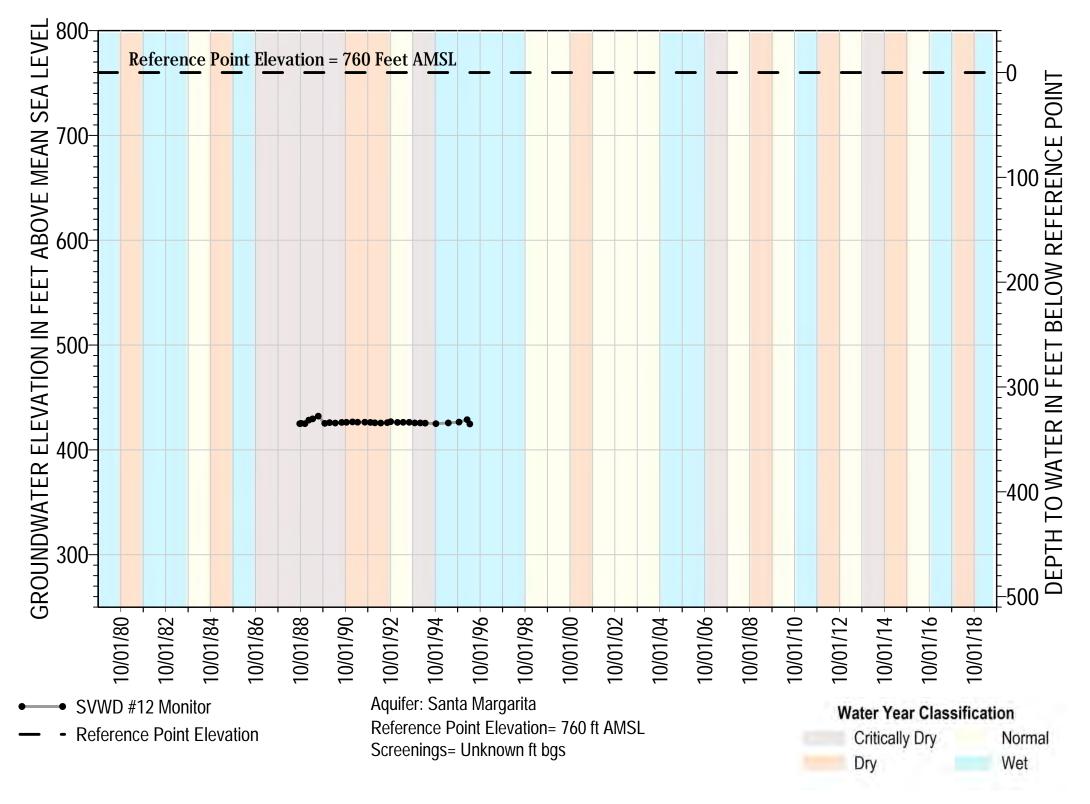


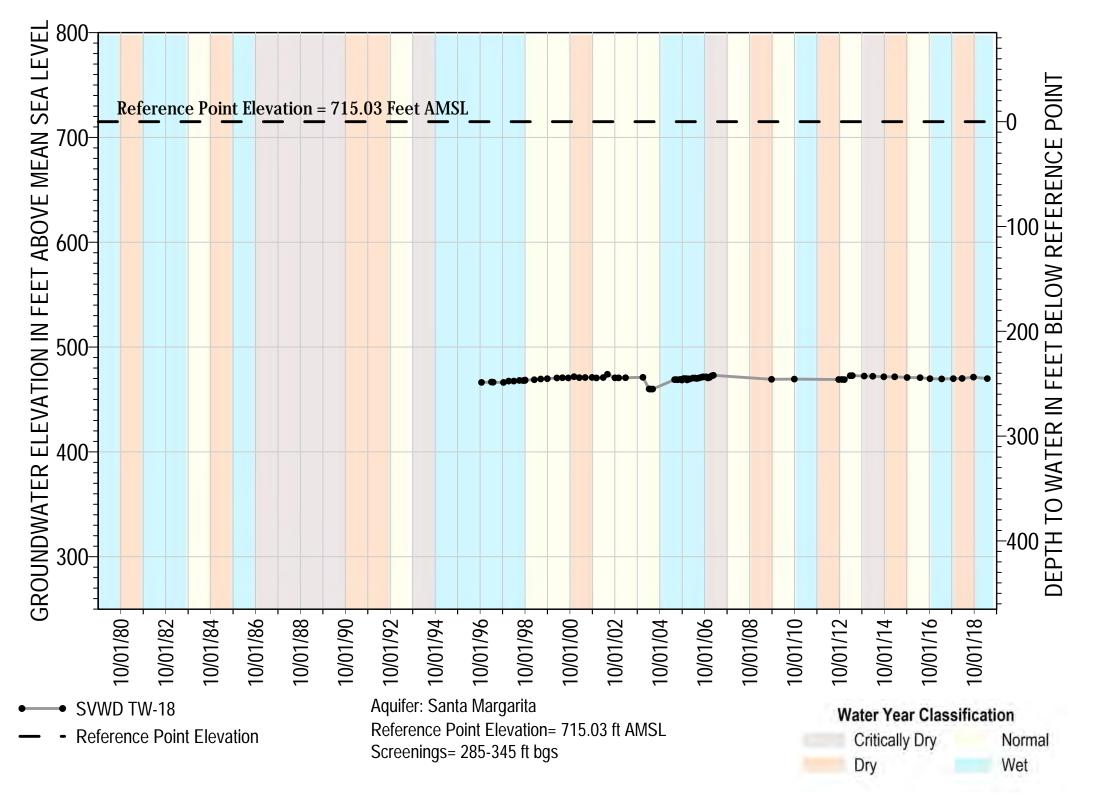


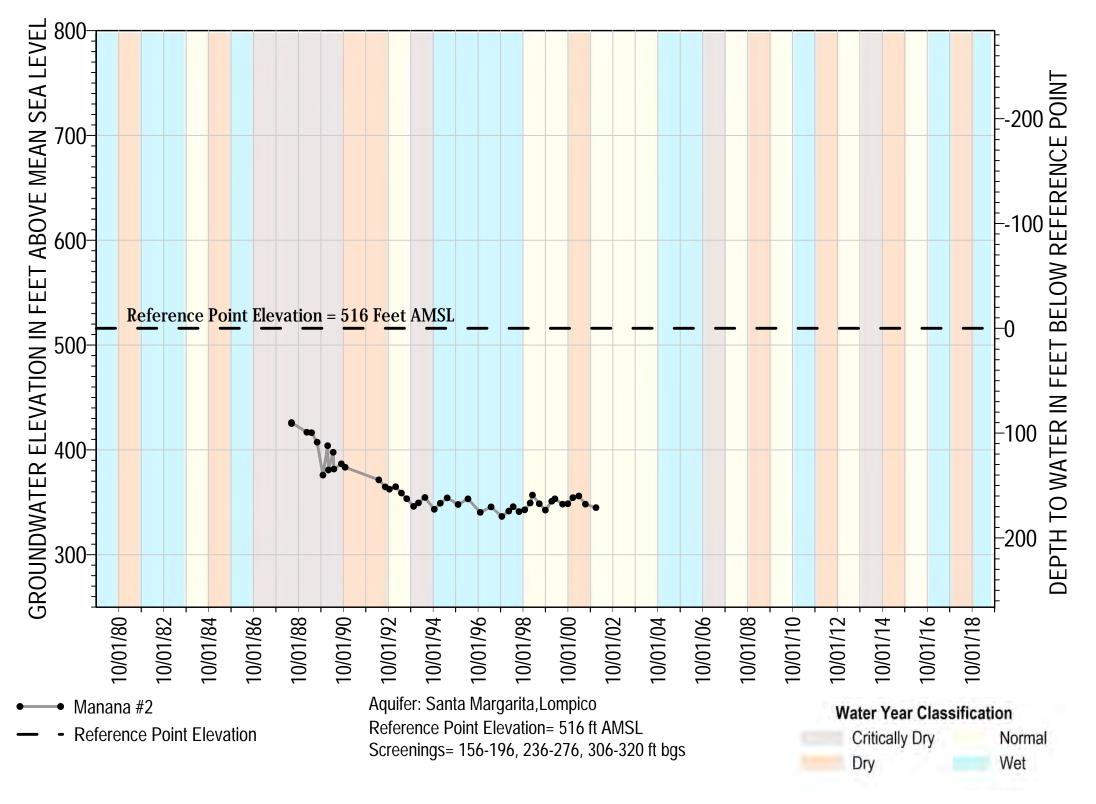




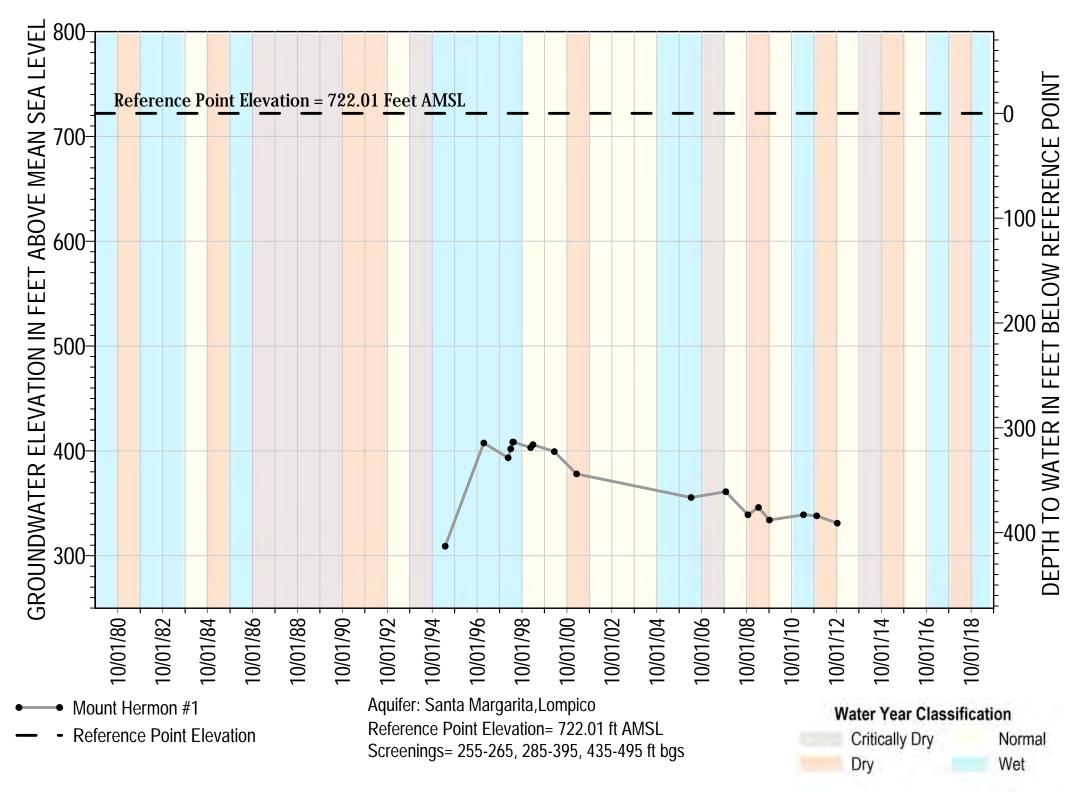


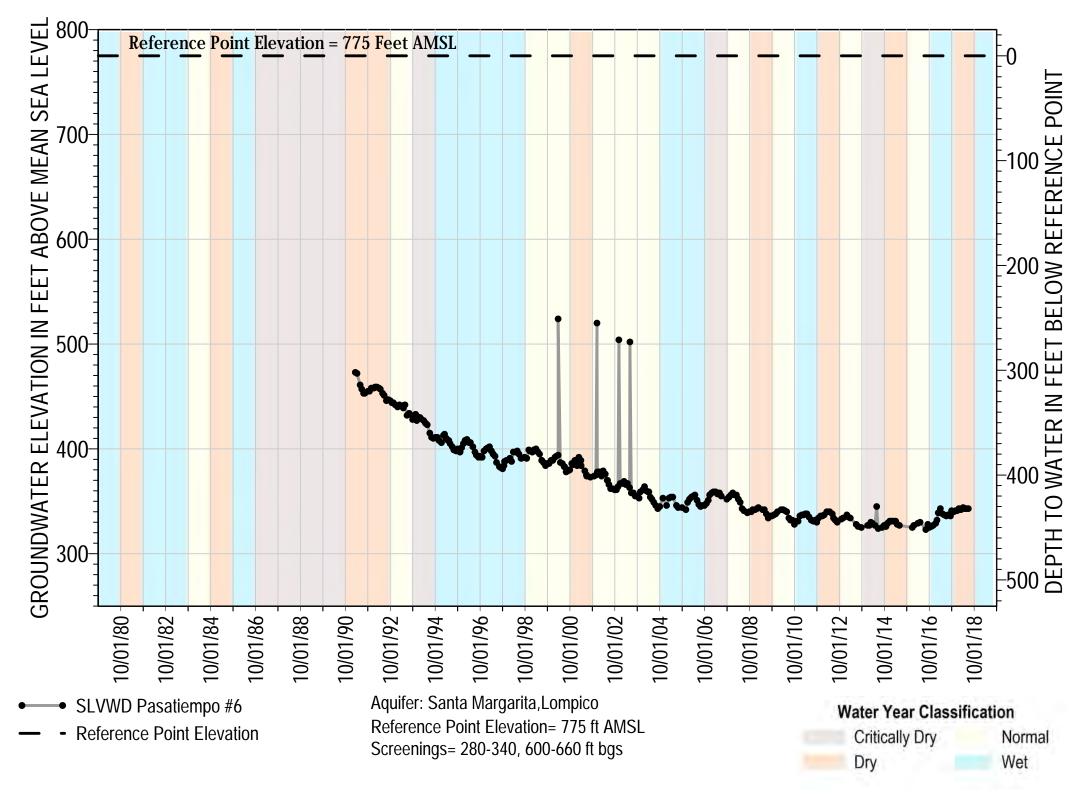


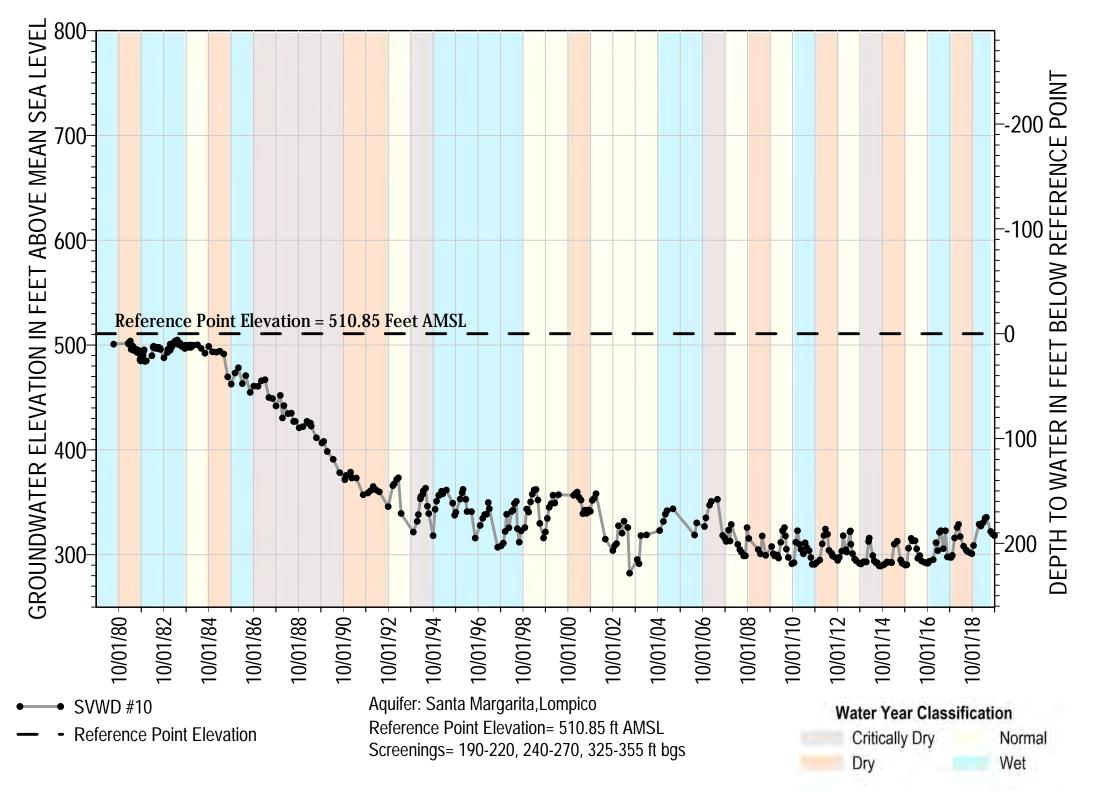




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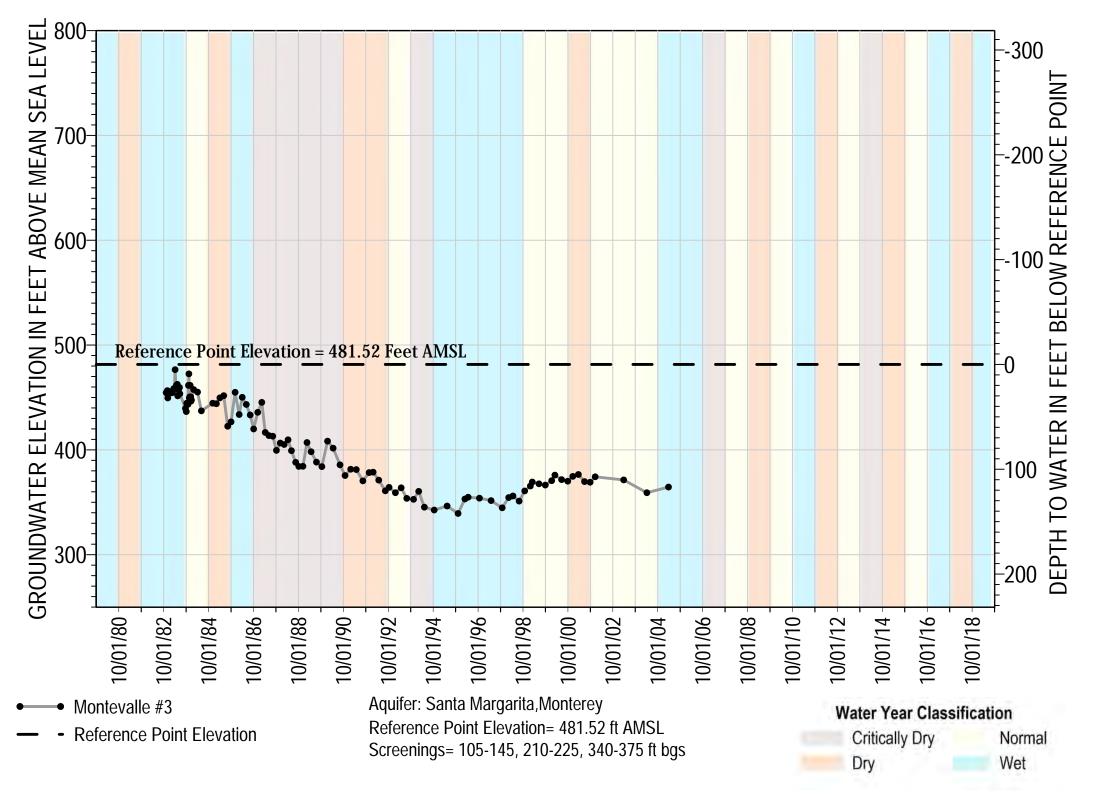




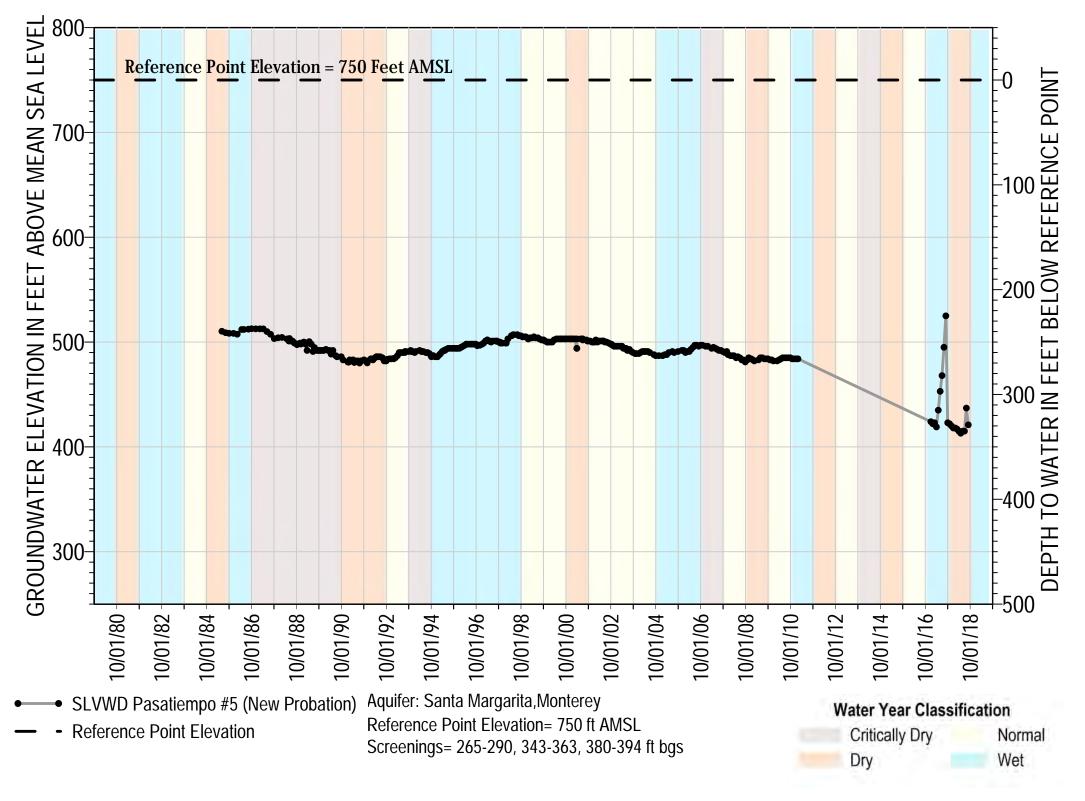


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## Santa Margarita Sandstone / Monterey Formation

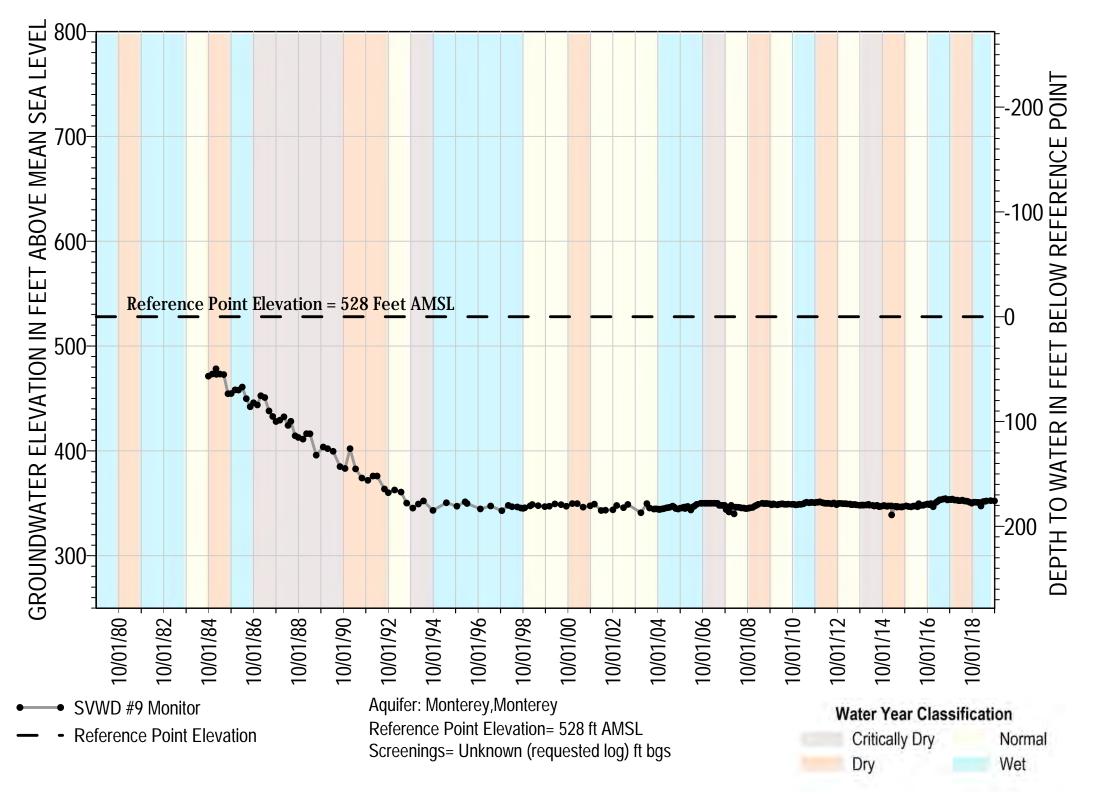


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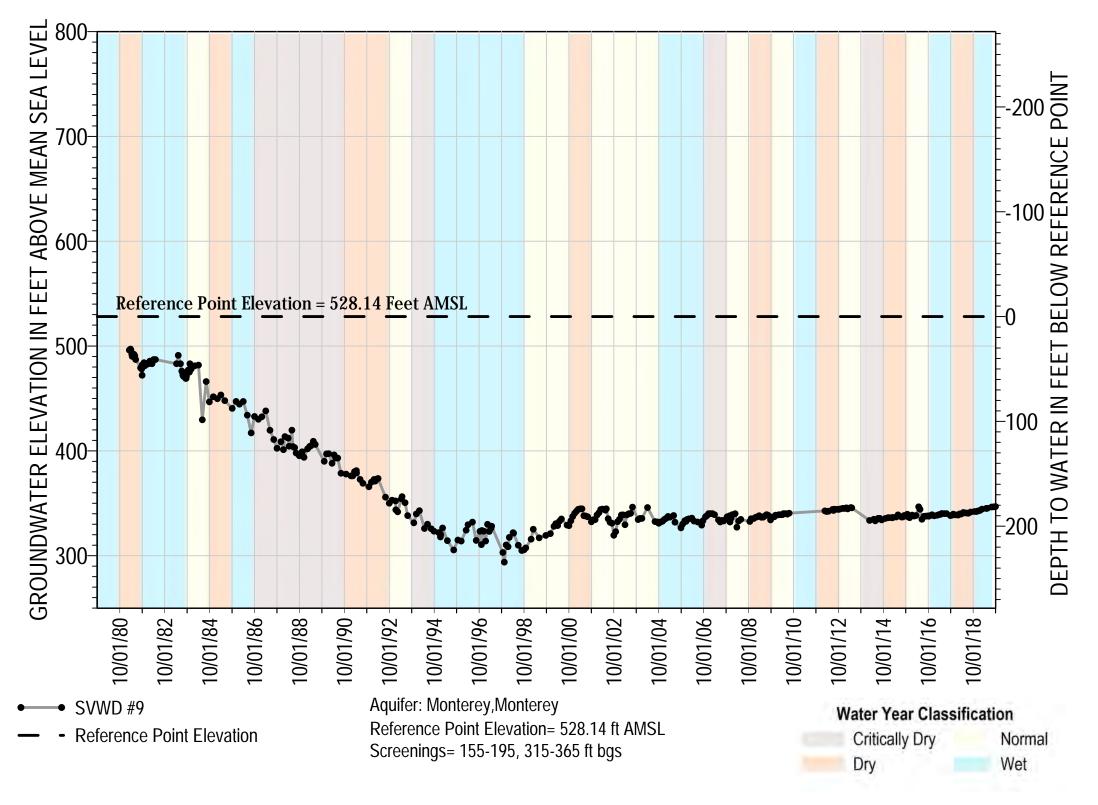


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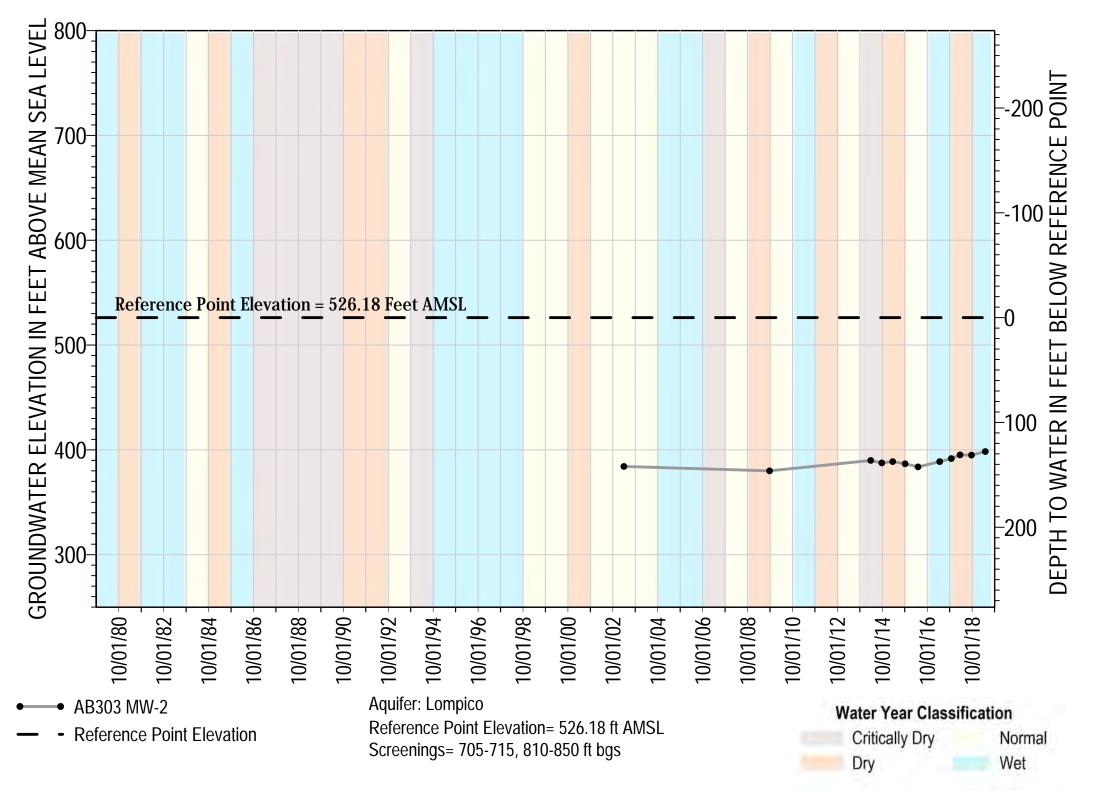
Monterey Formation



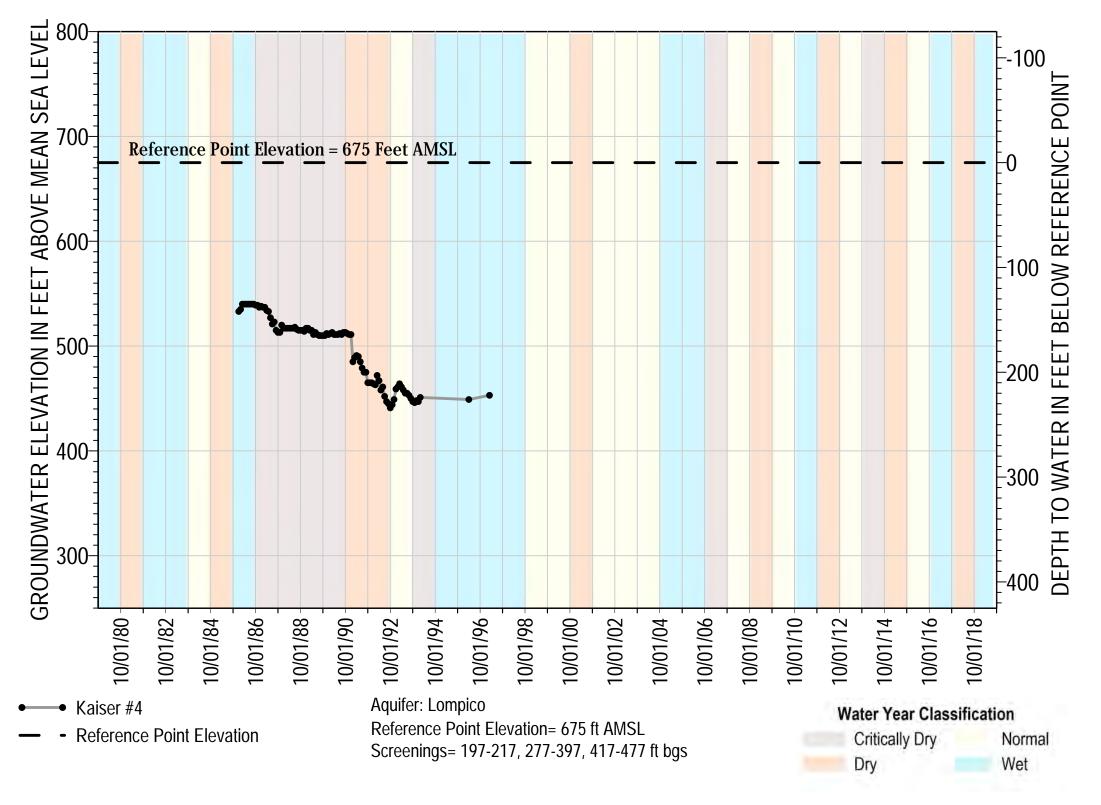
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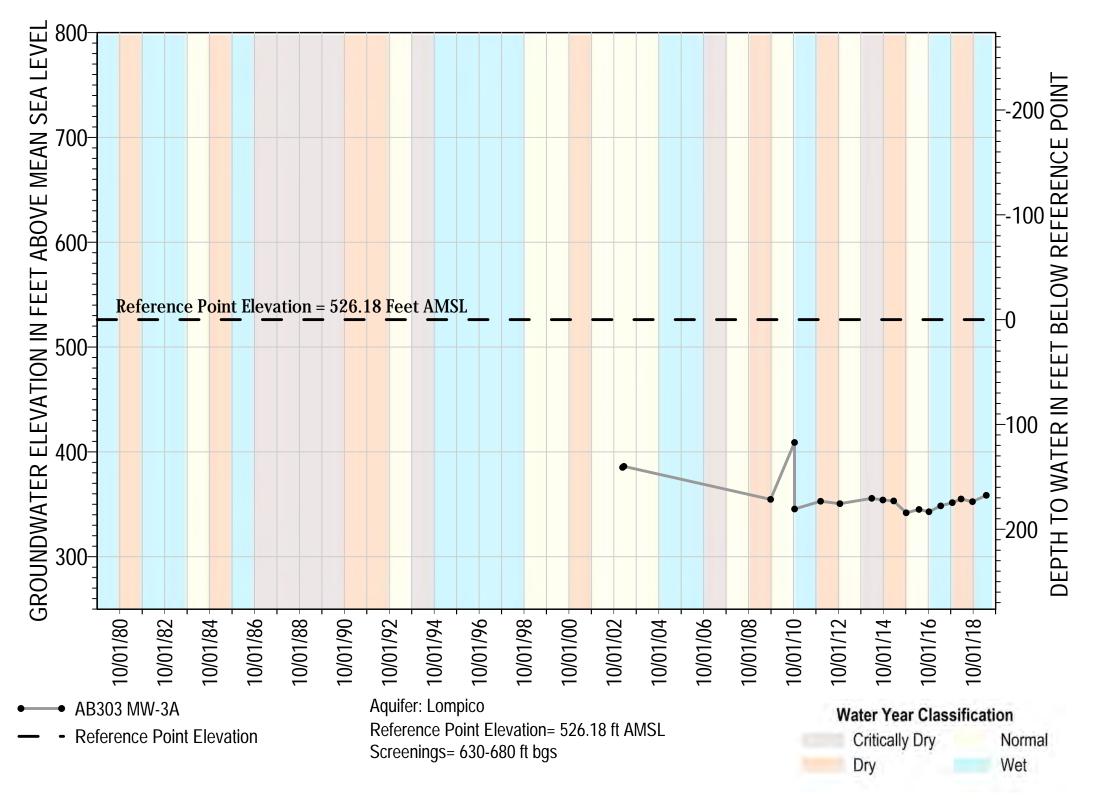


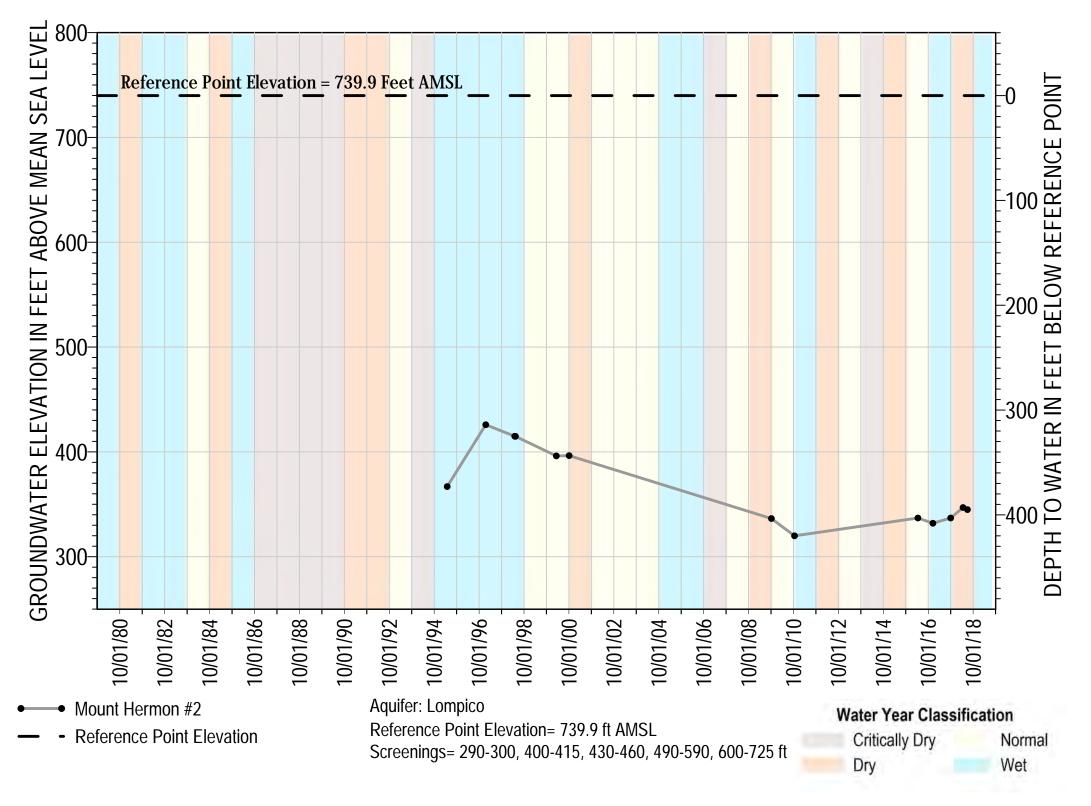
Lompico Sandstone

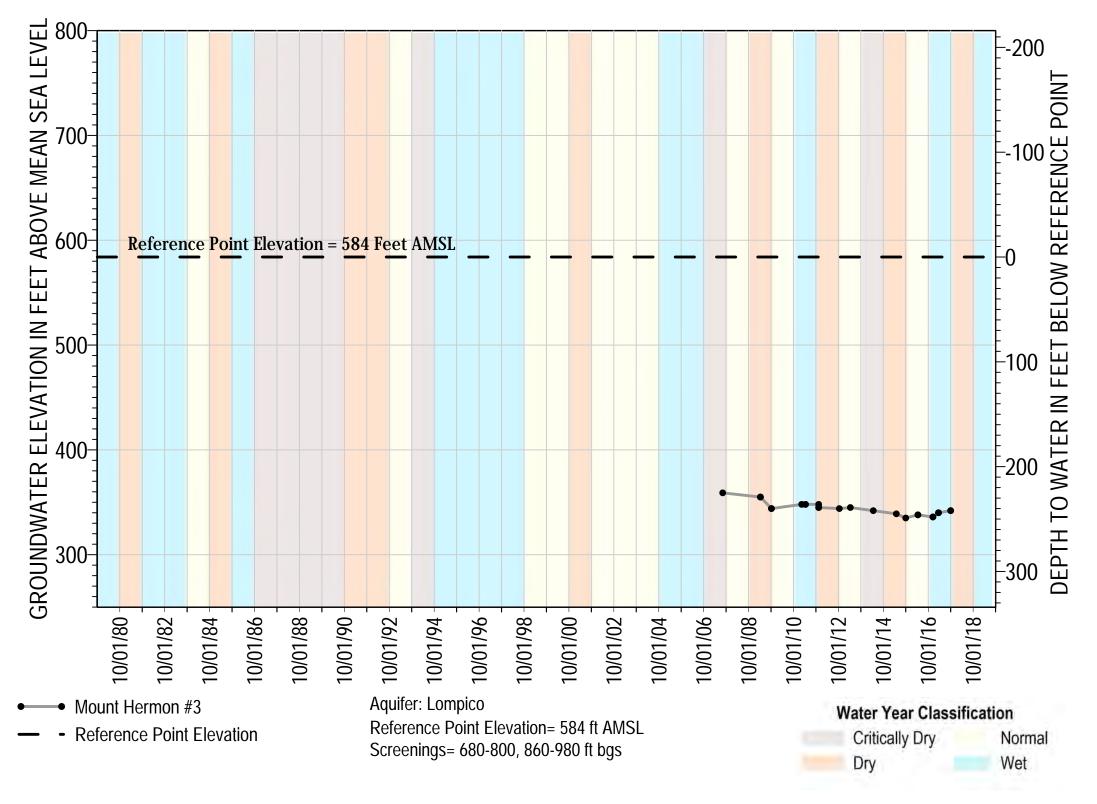


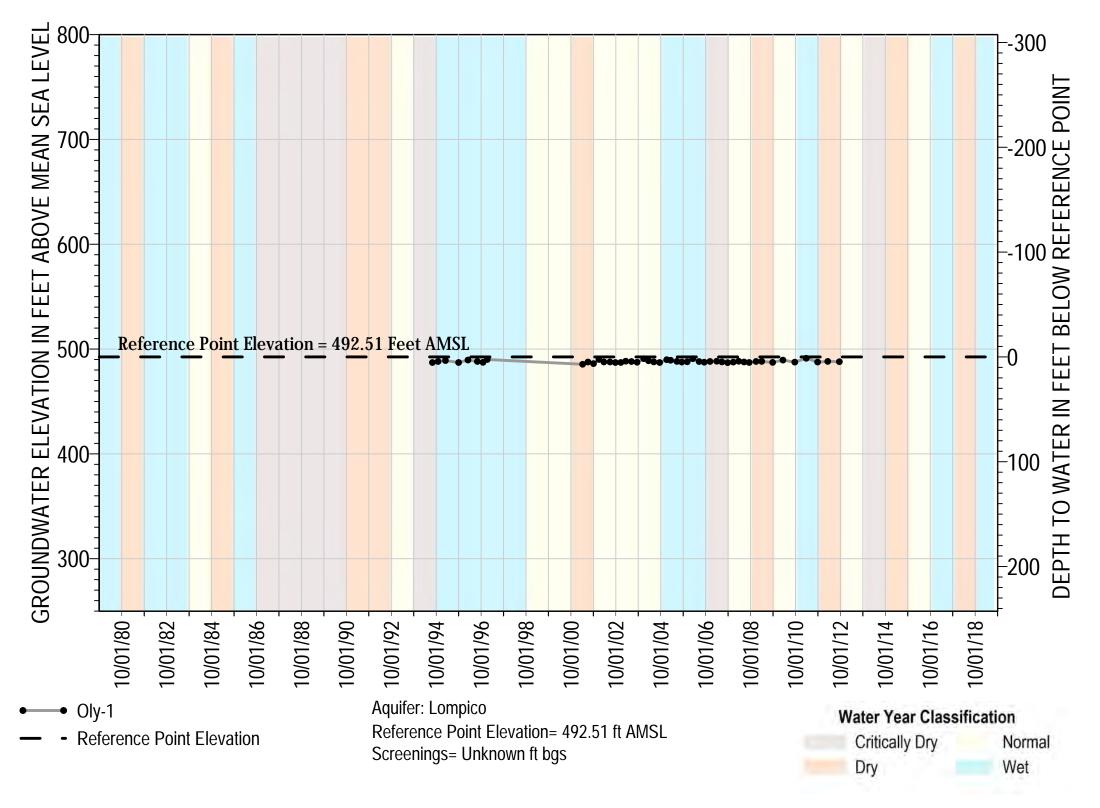
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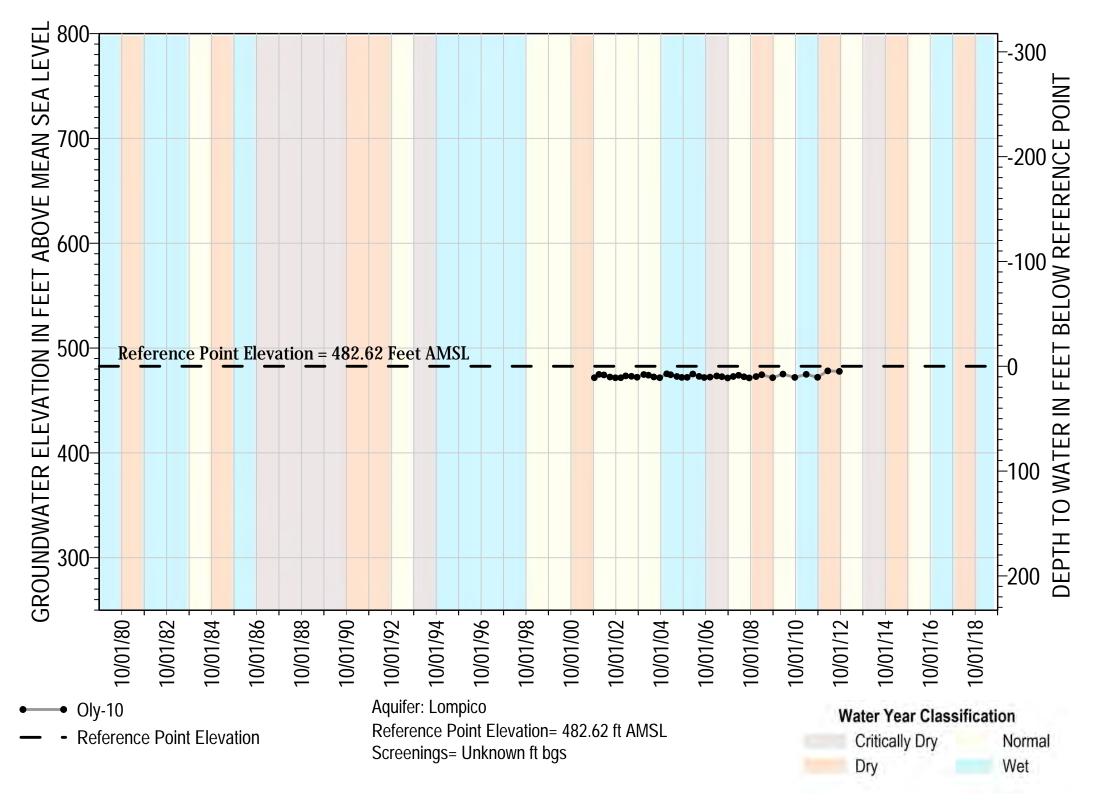


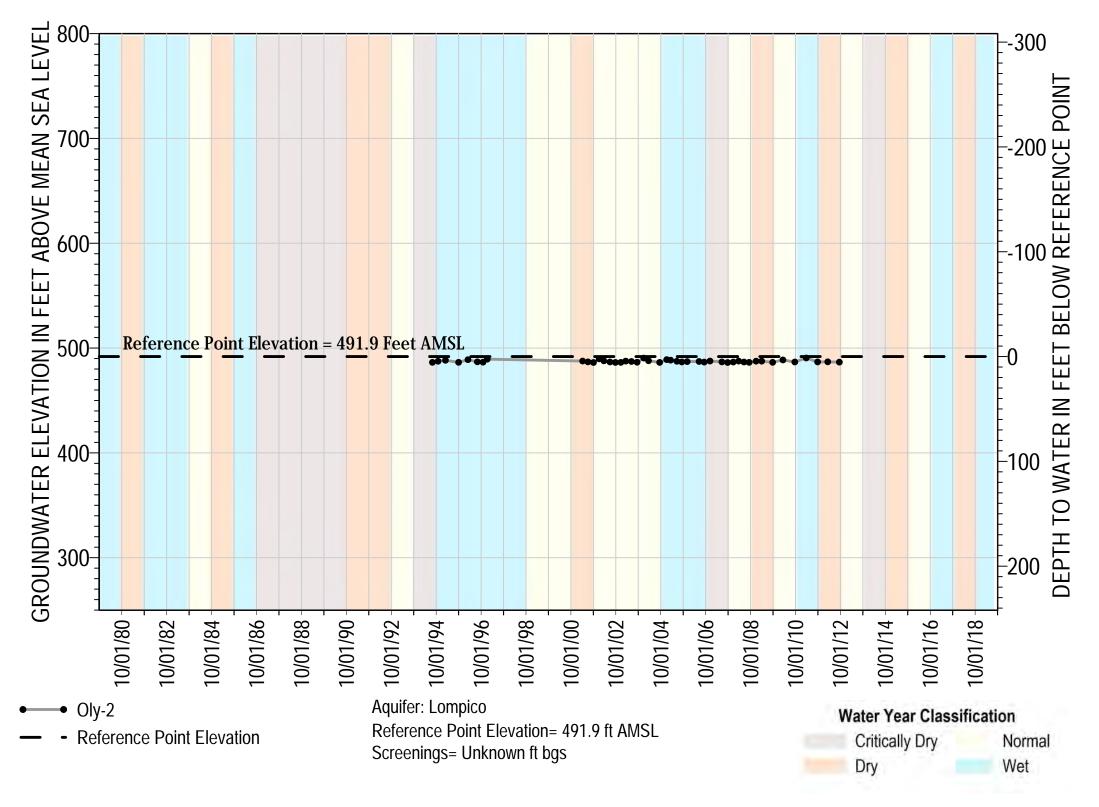


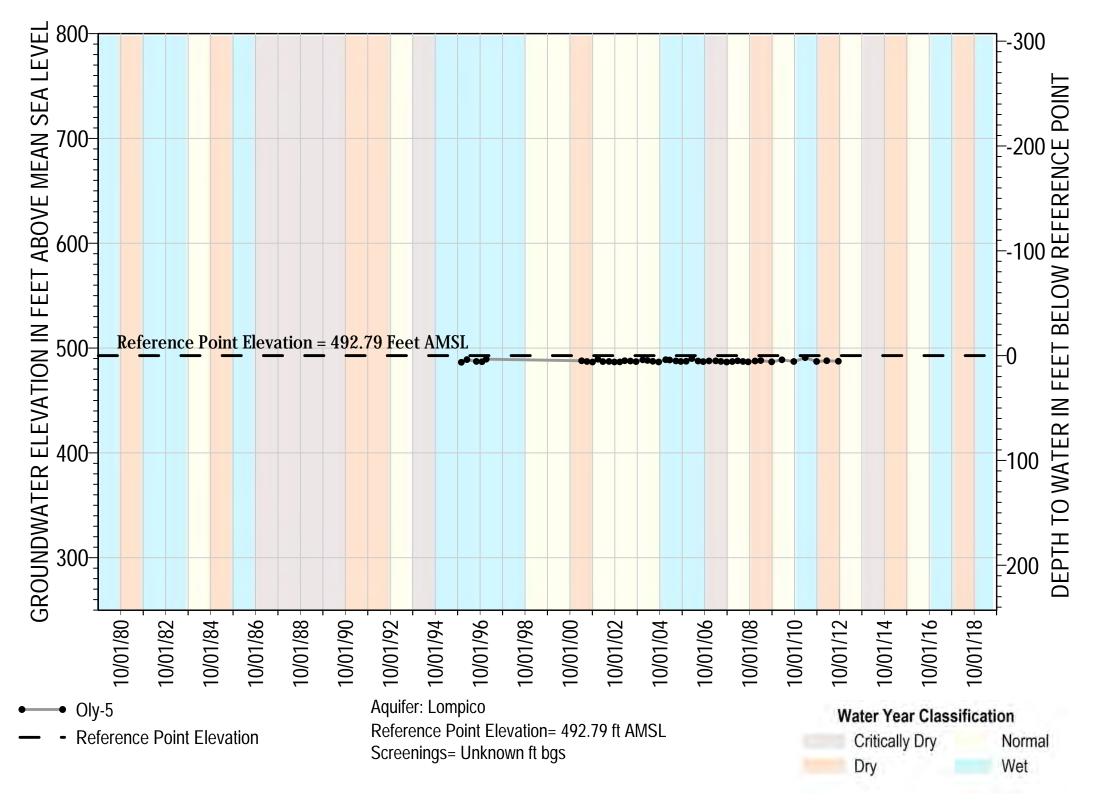


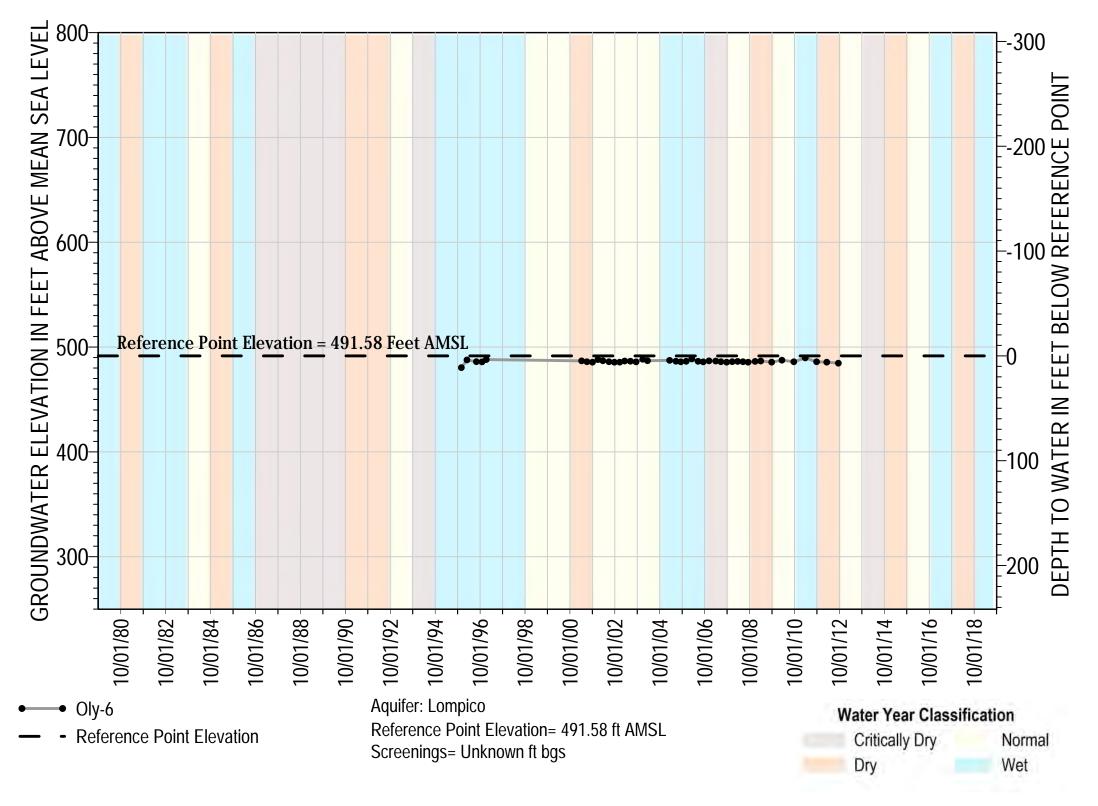


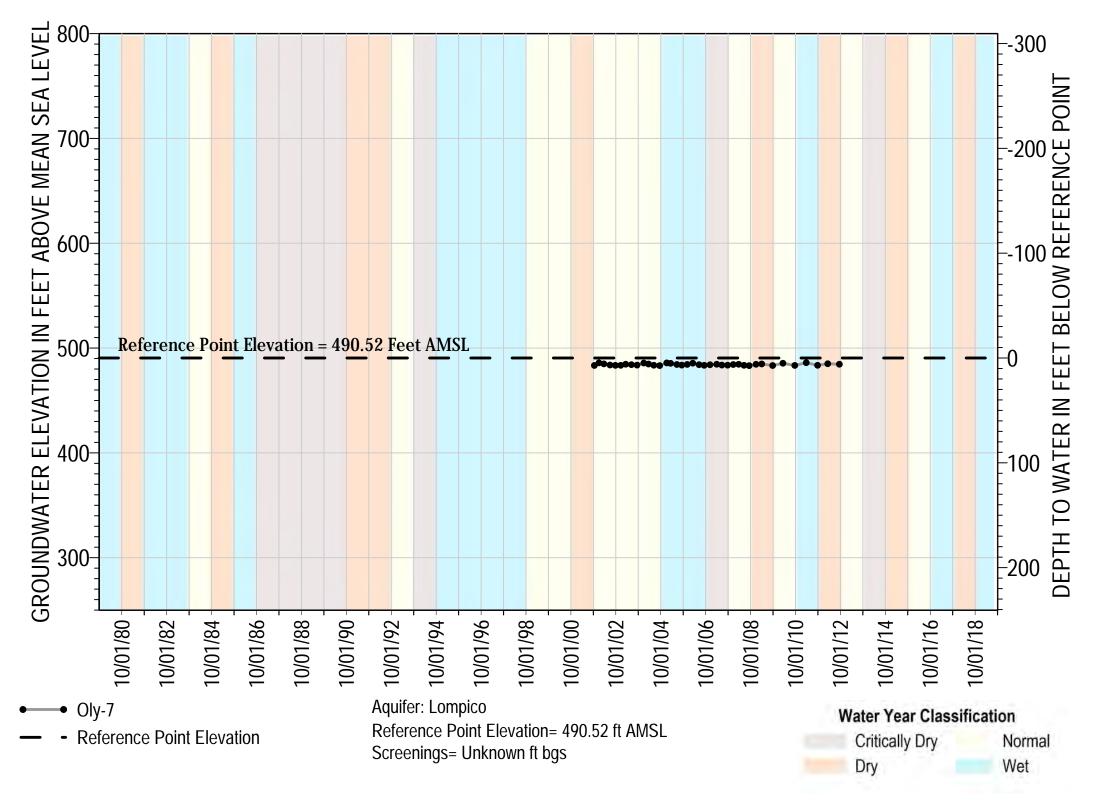




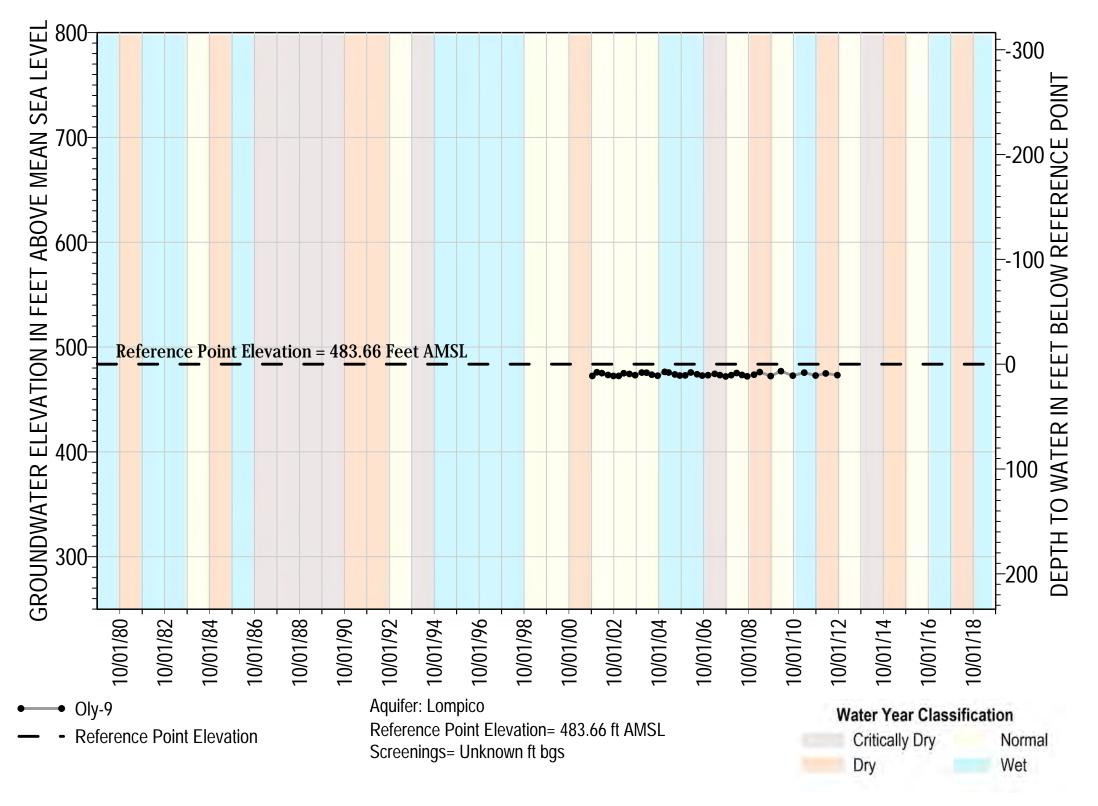


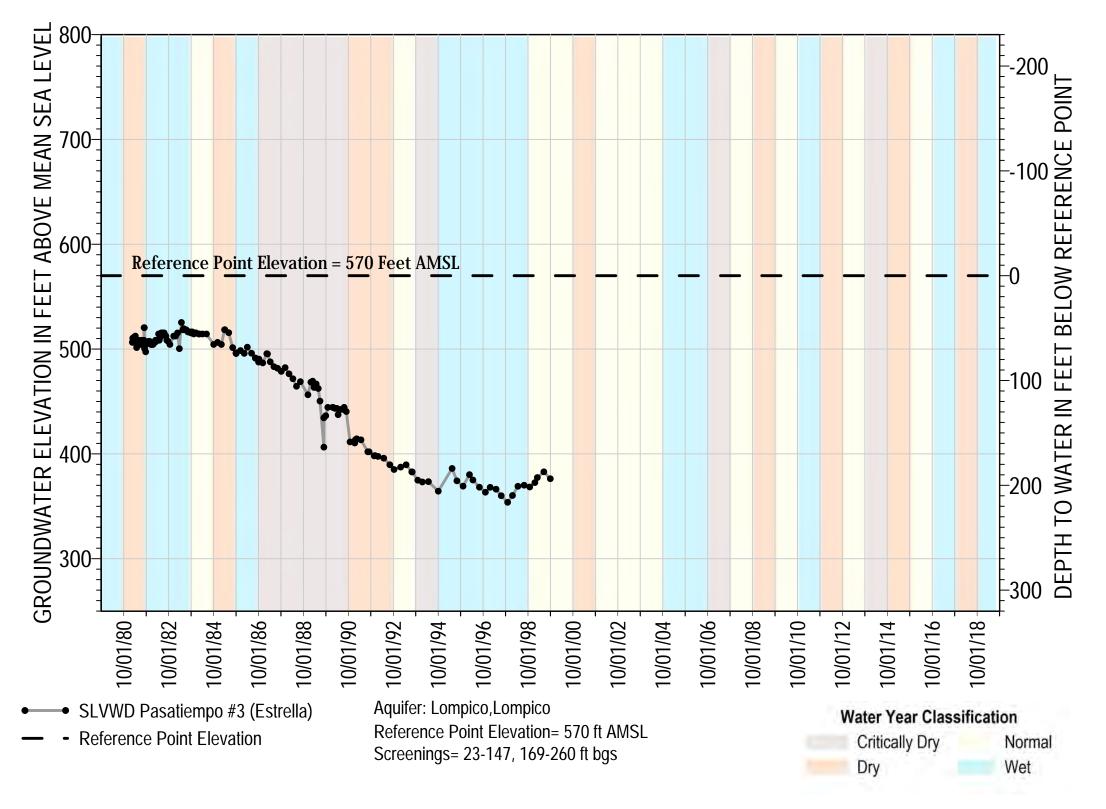




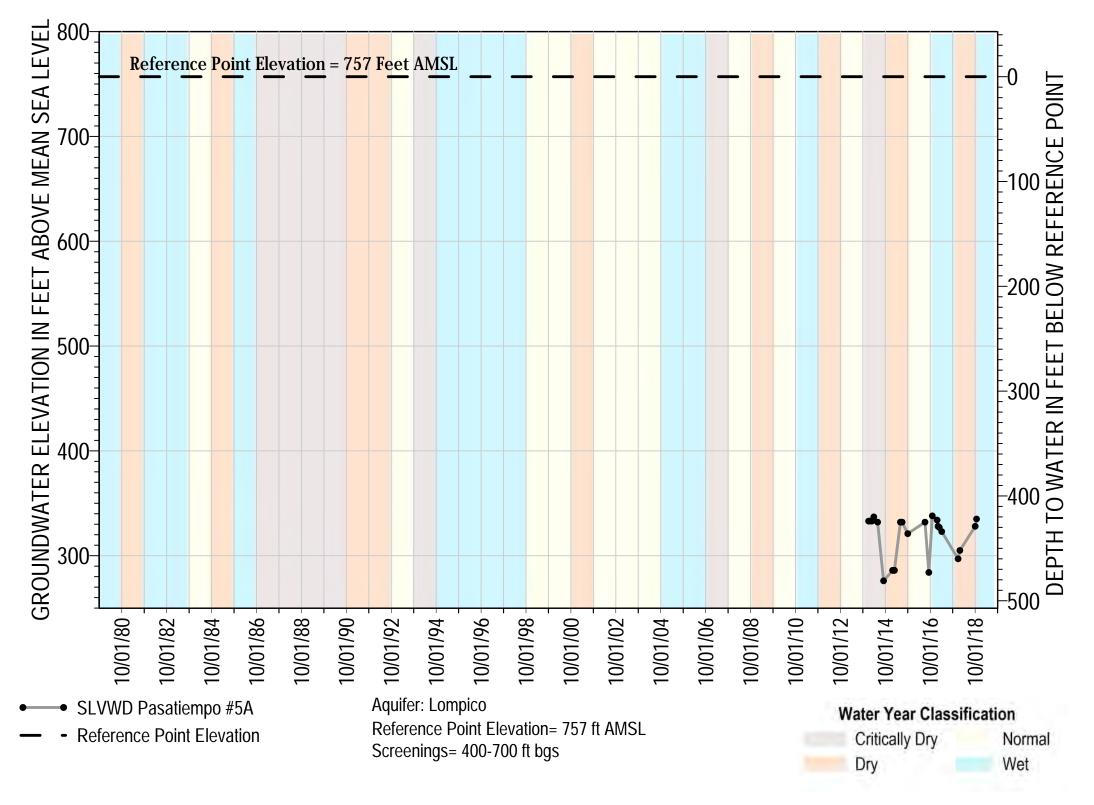


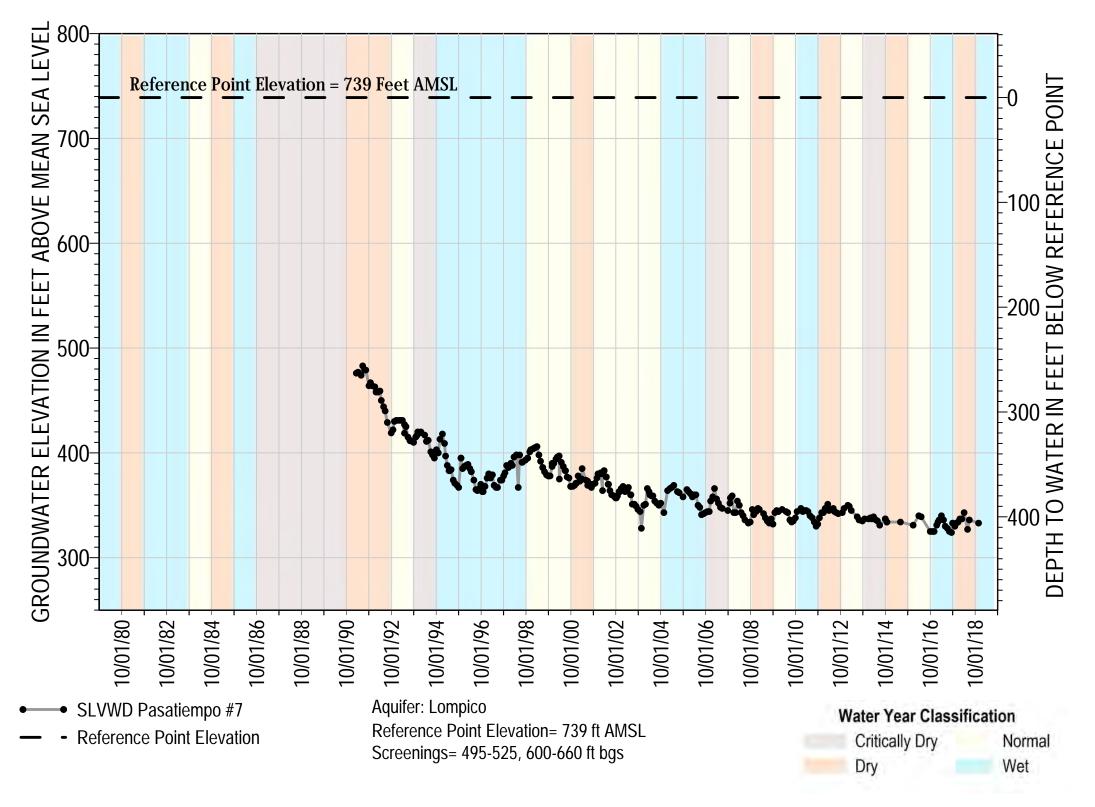




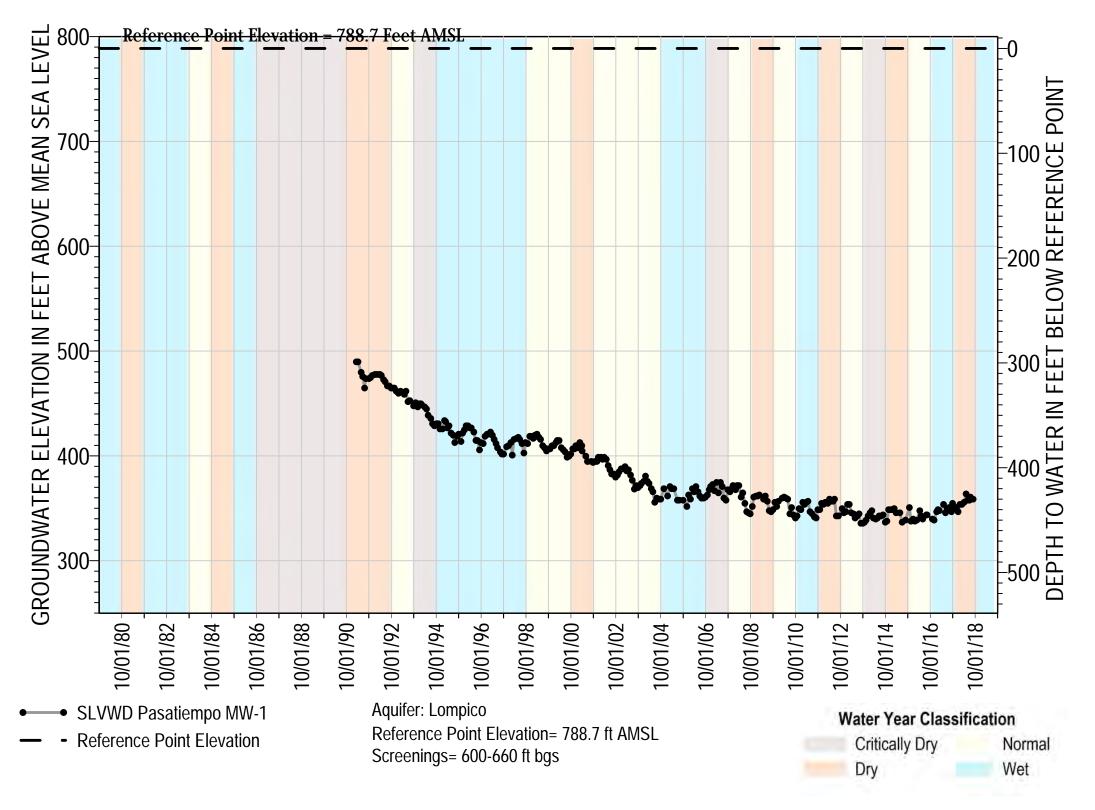


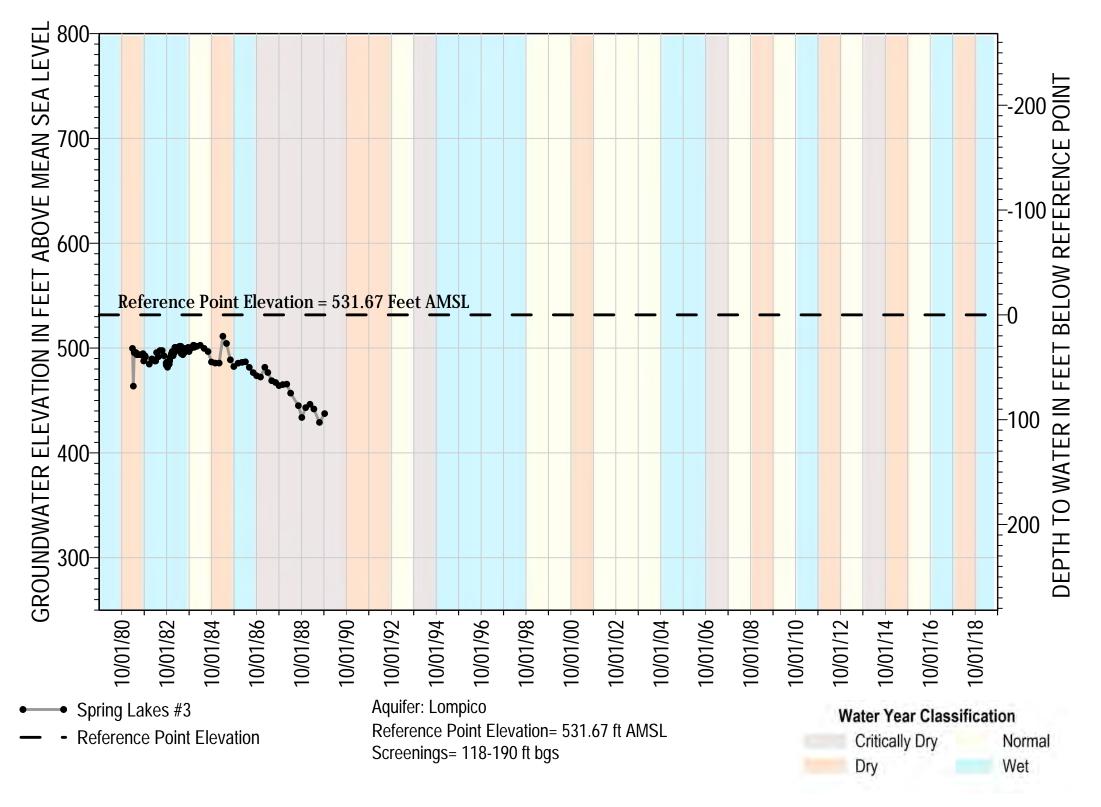
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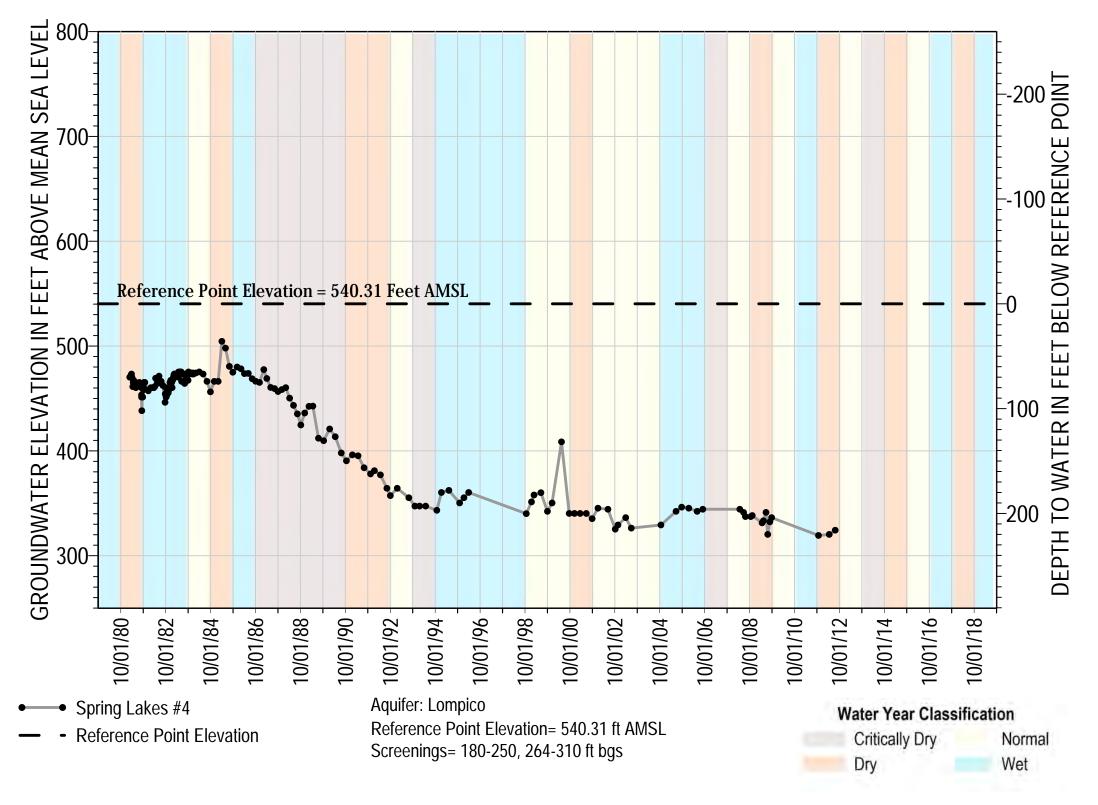


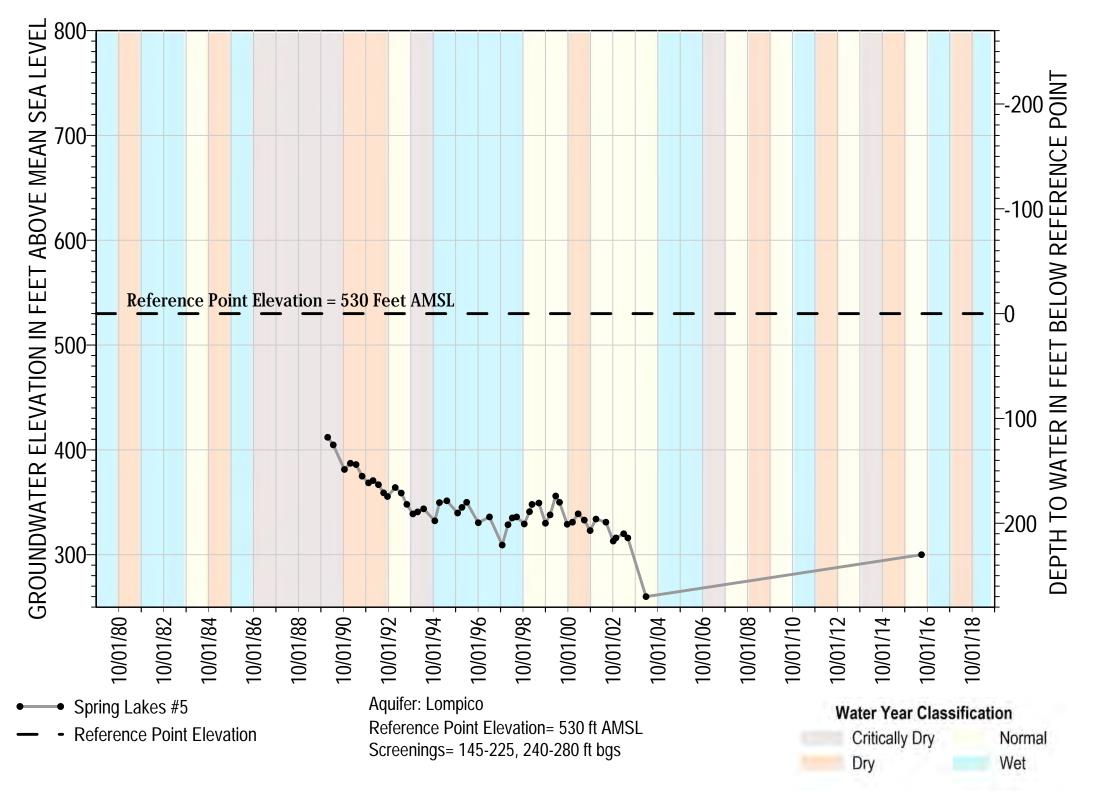
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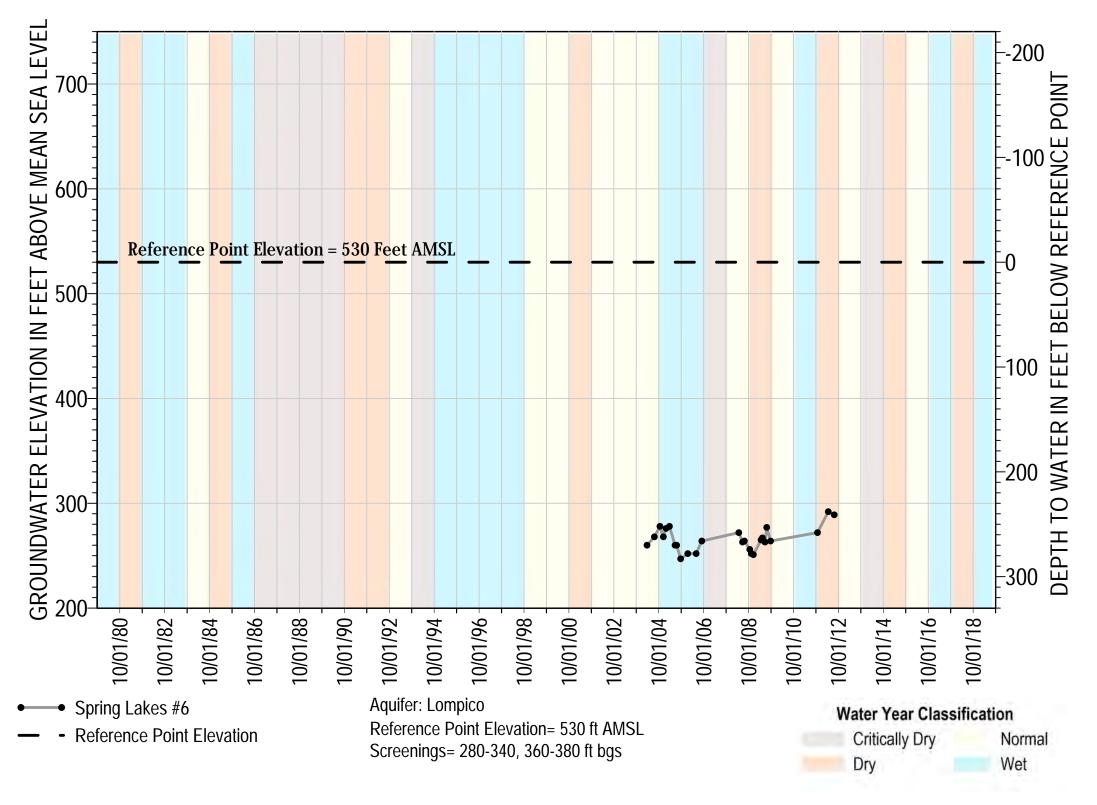


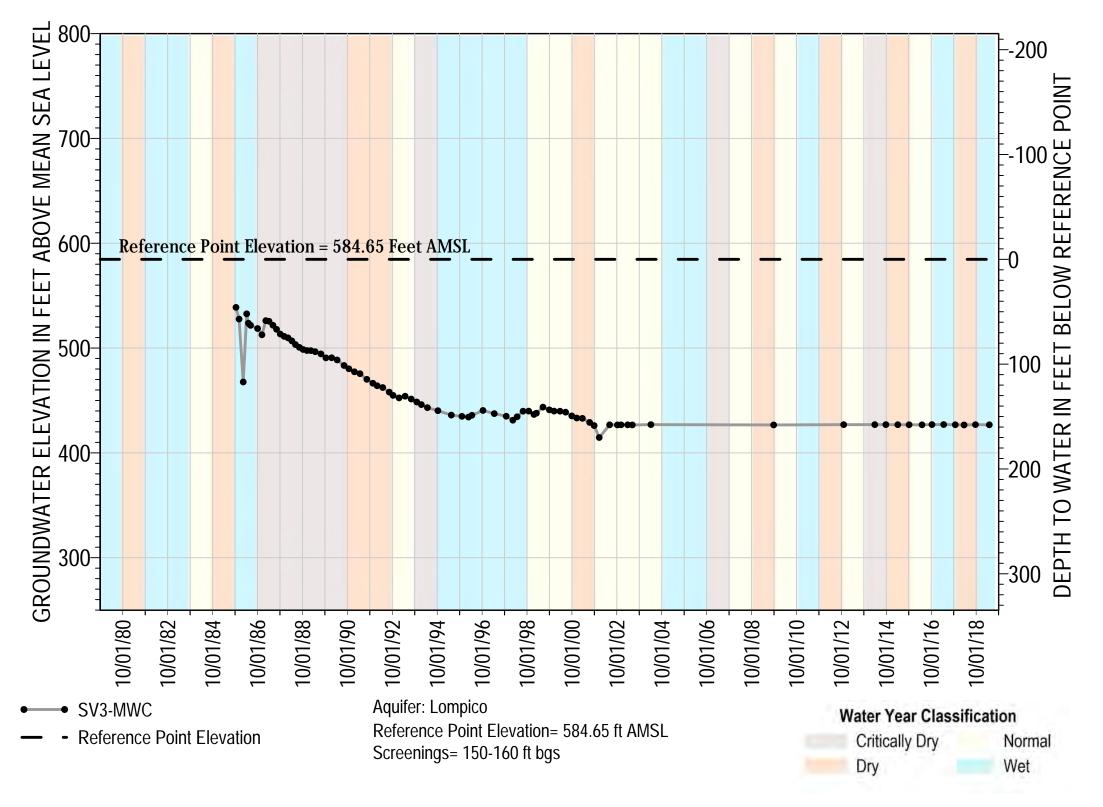


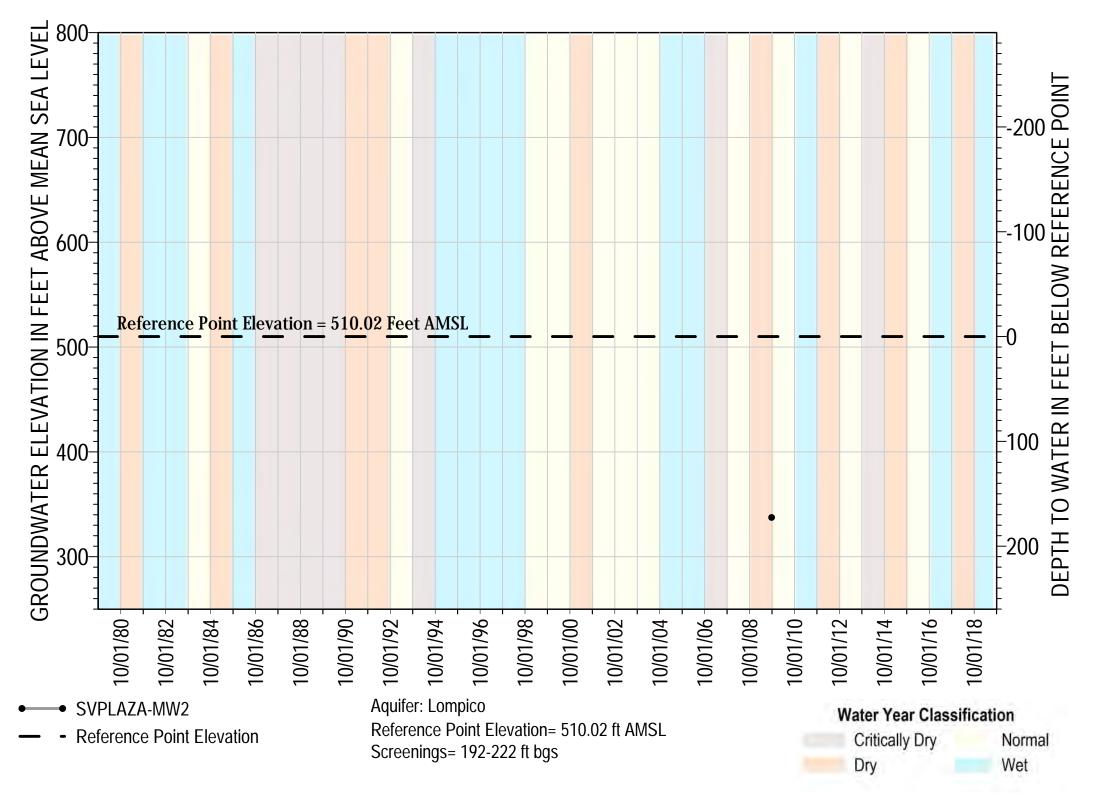
Note: Reference point is the elevation from which depth to water is measured at a well, typically 1-2 feet above land surface.

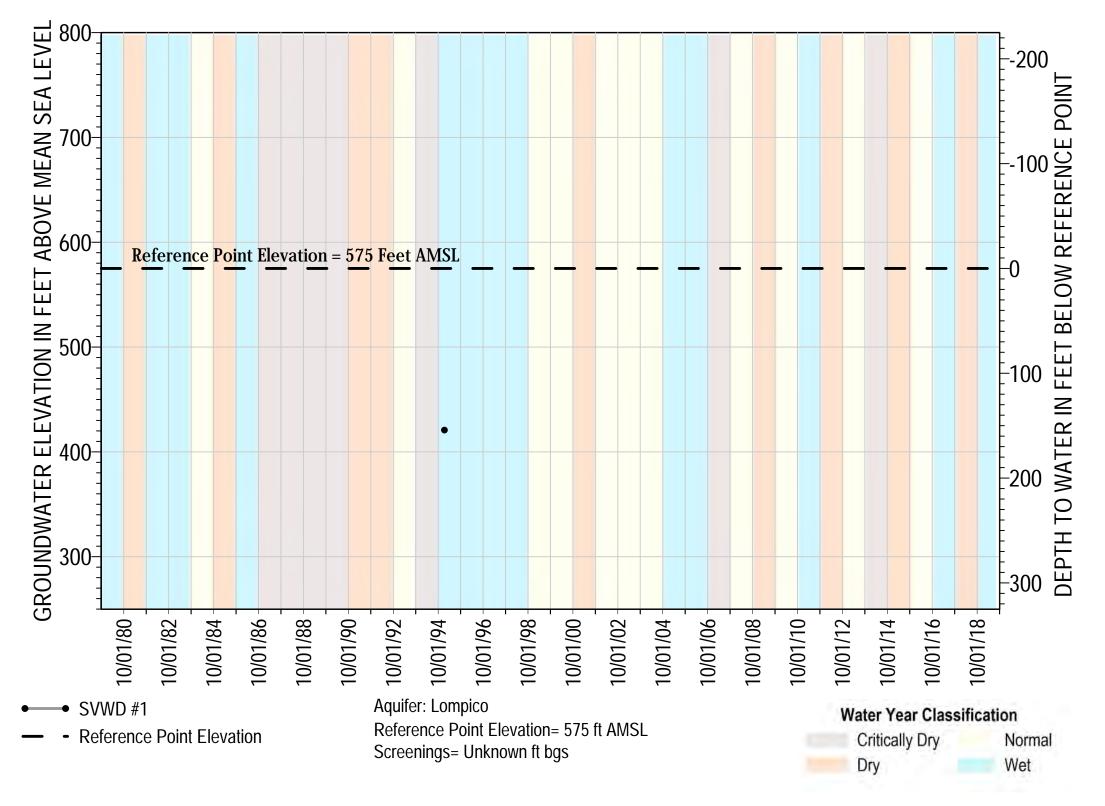


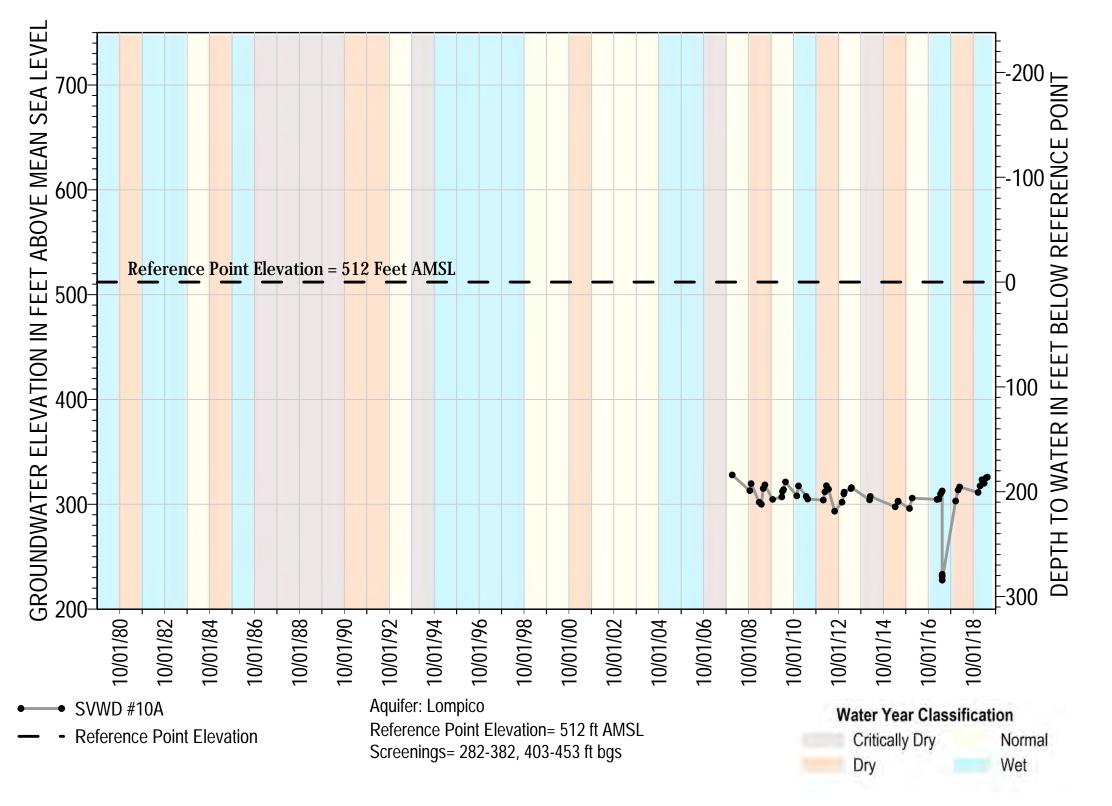


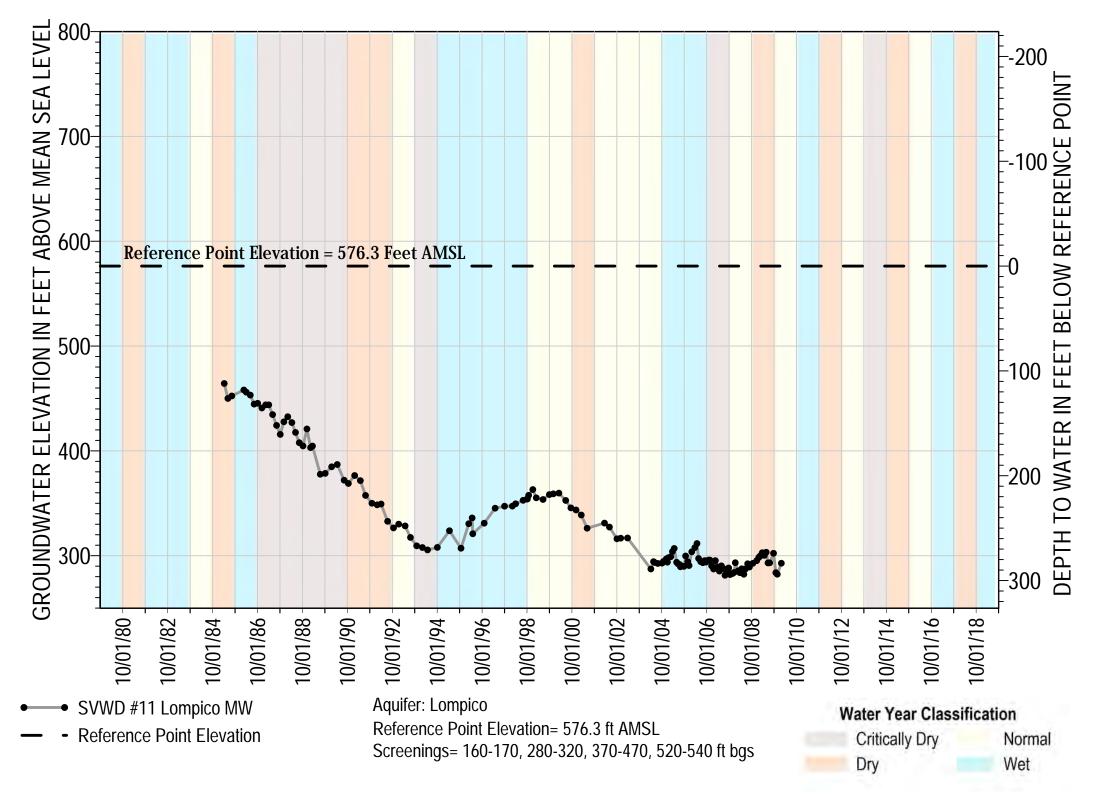


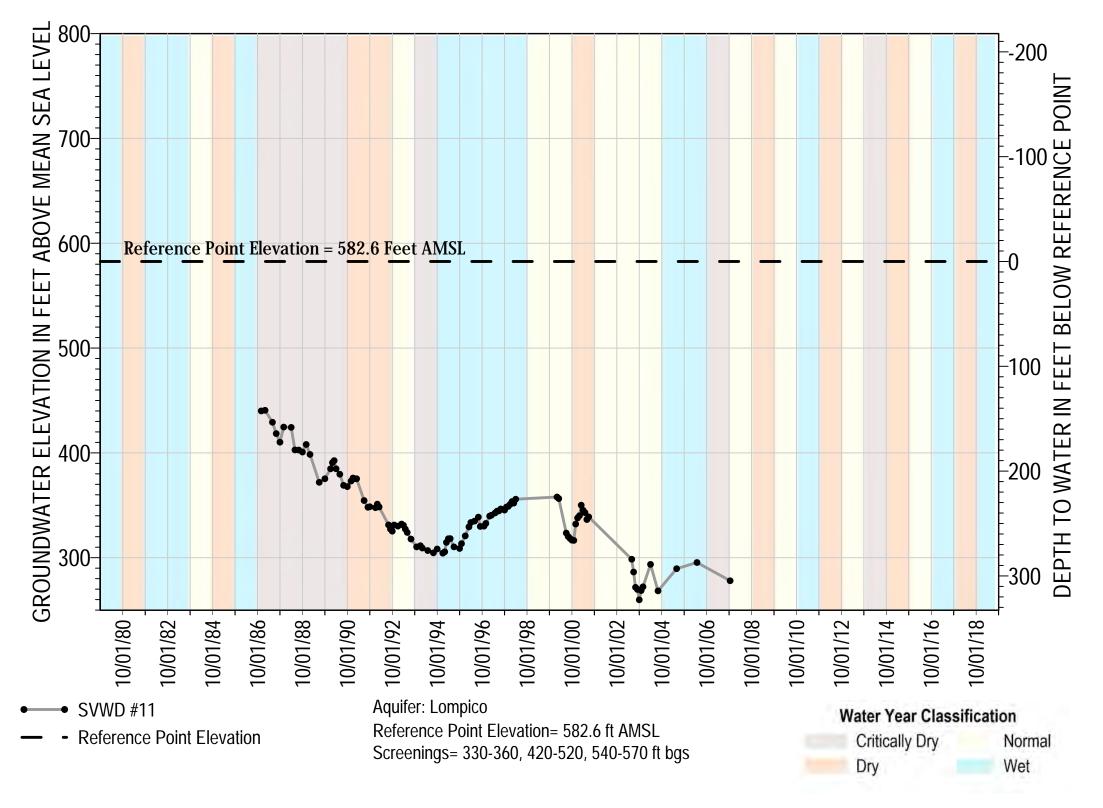


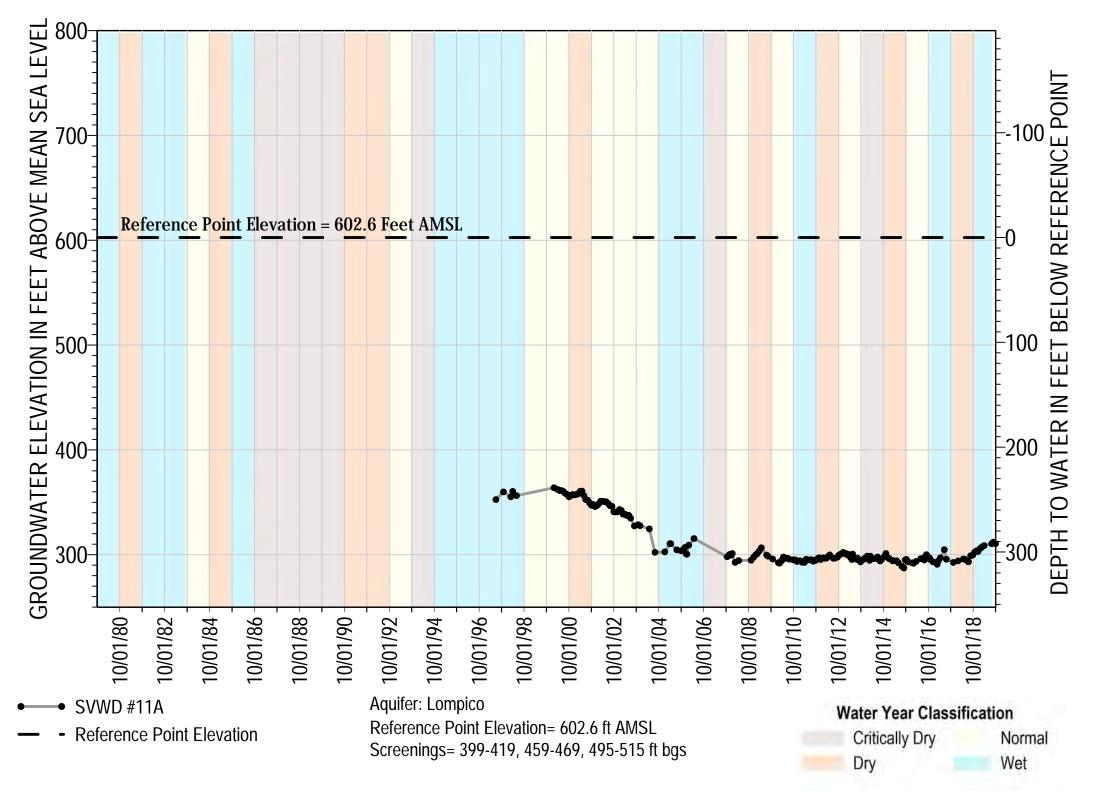


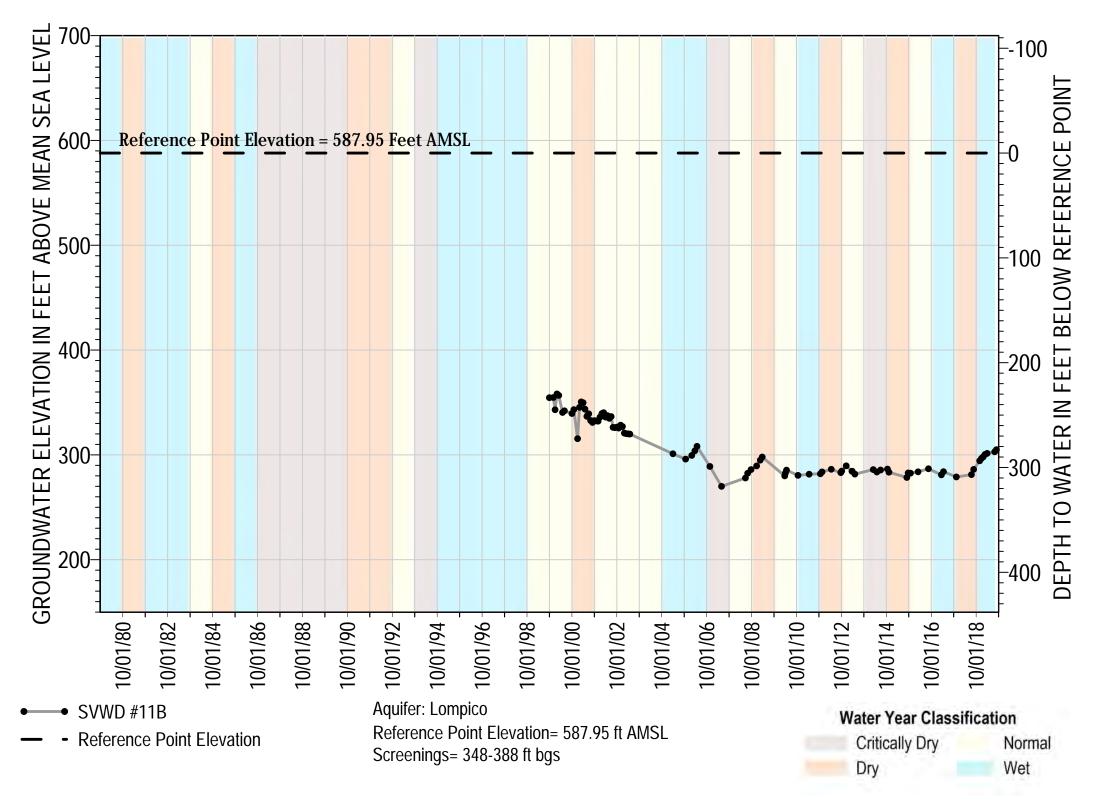


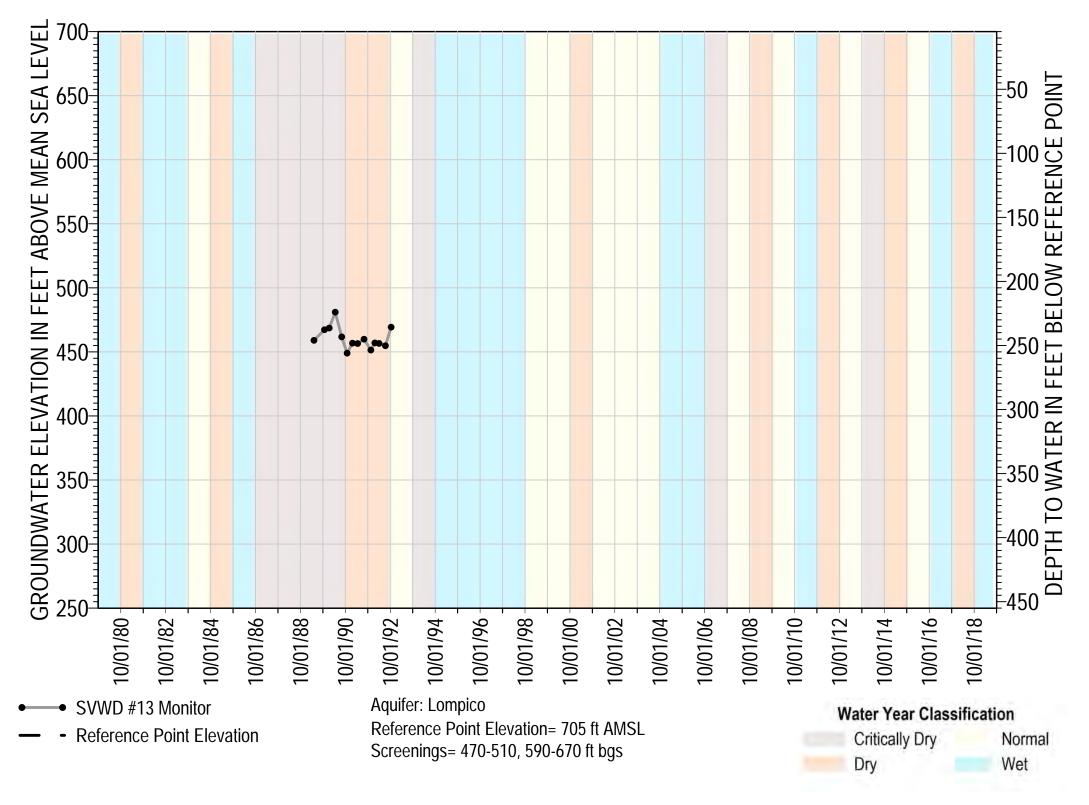


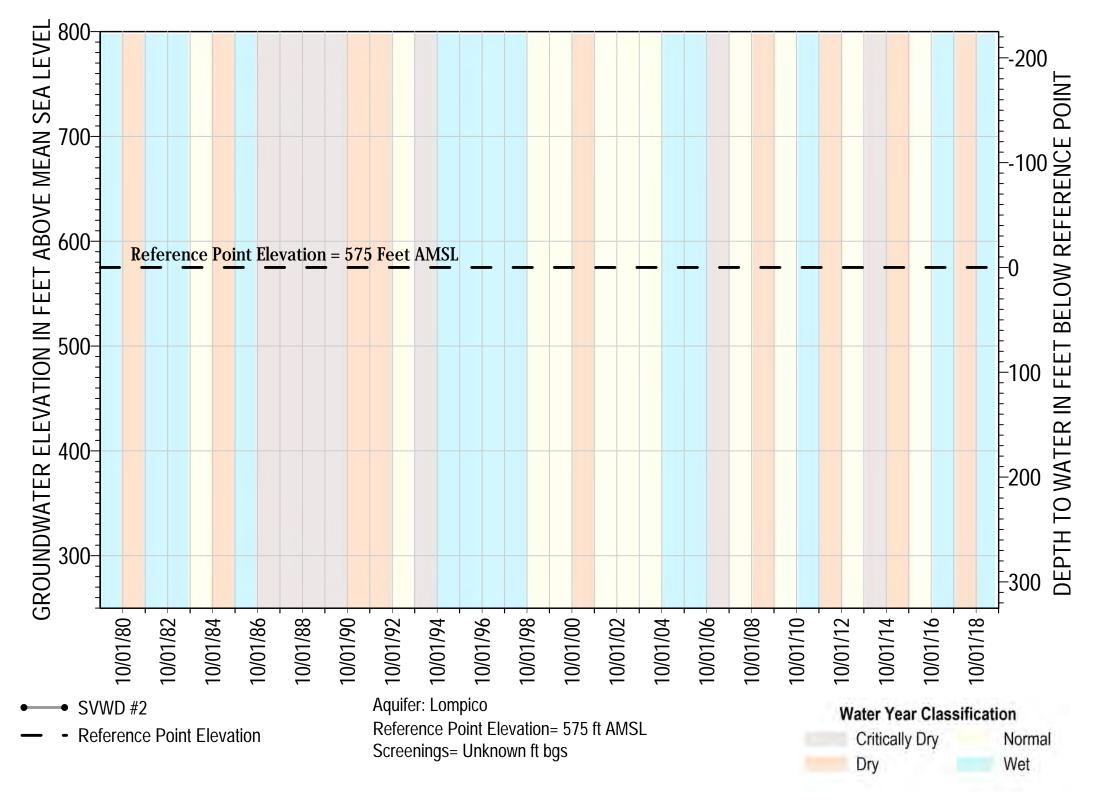


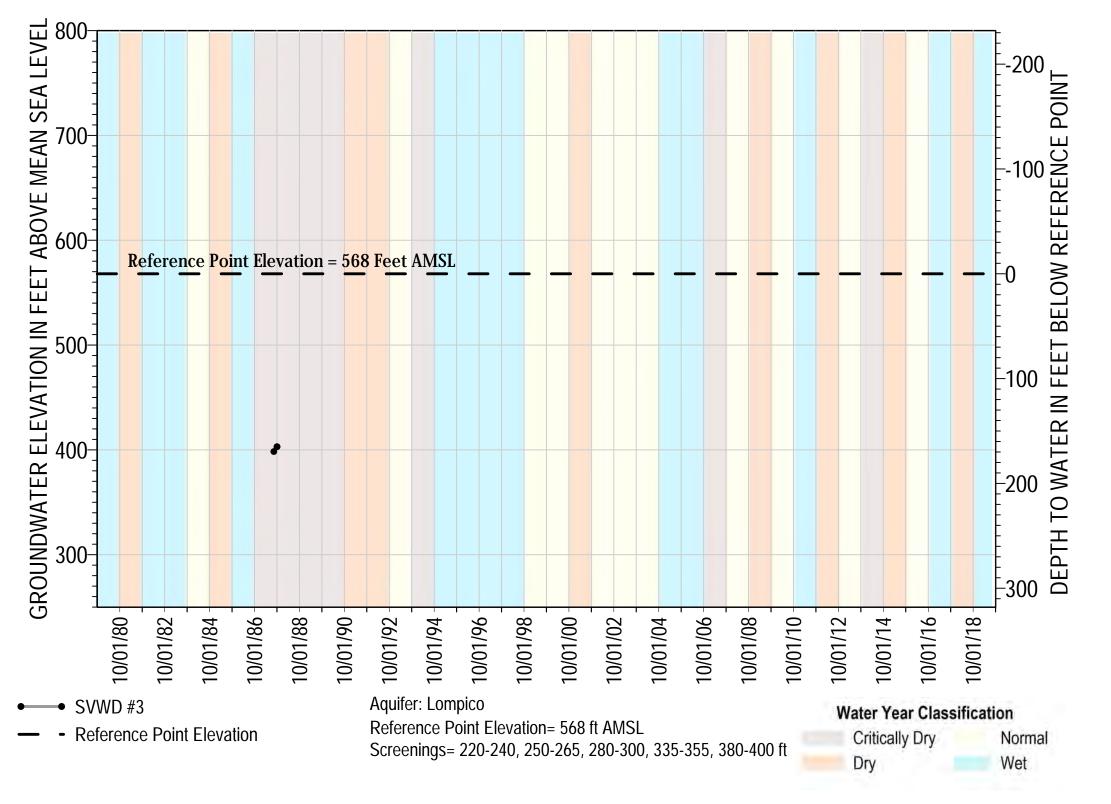


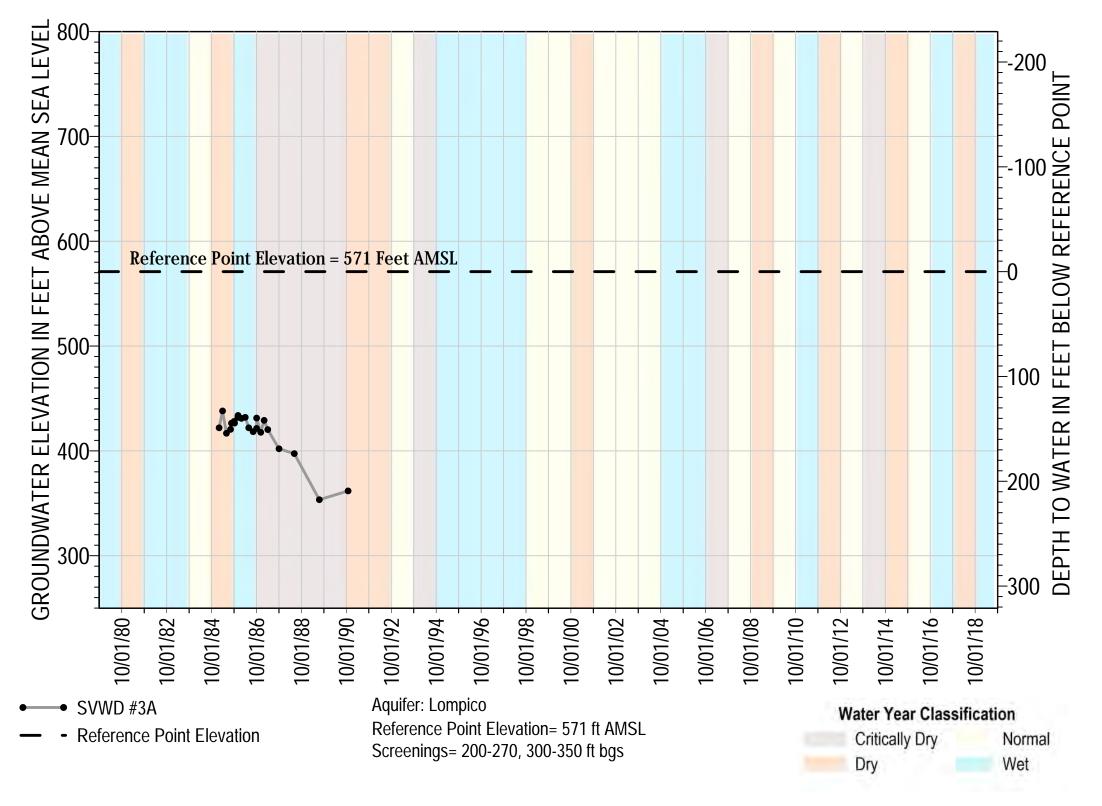


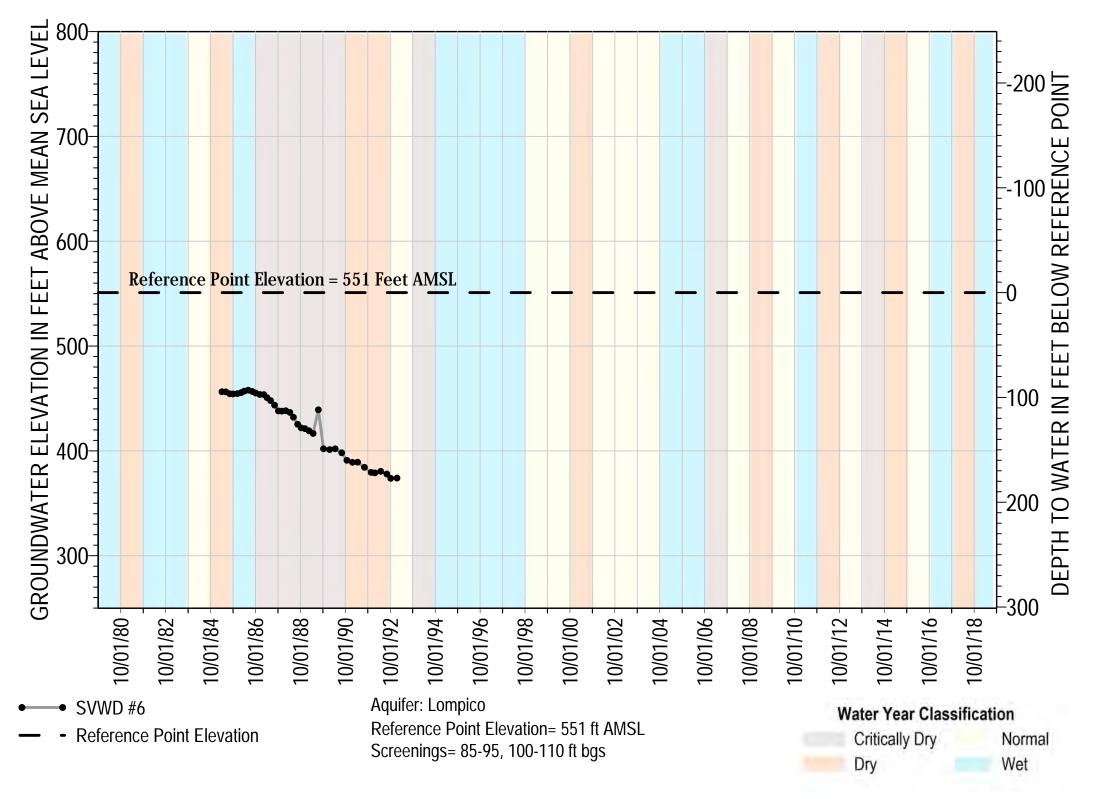


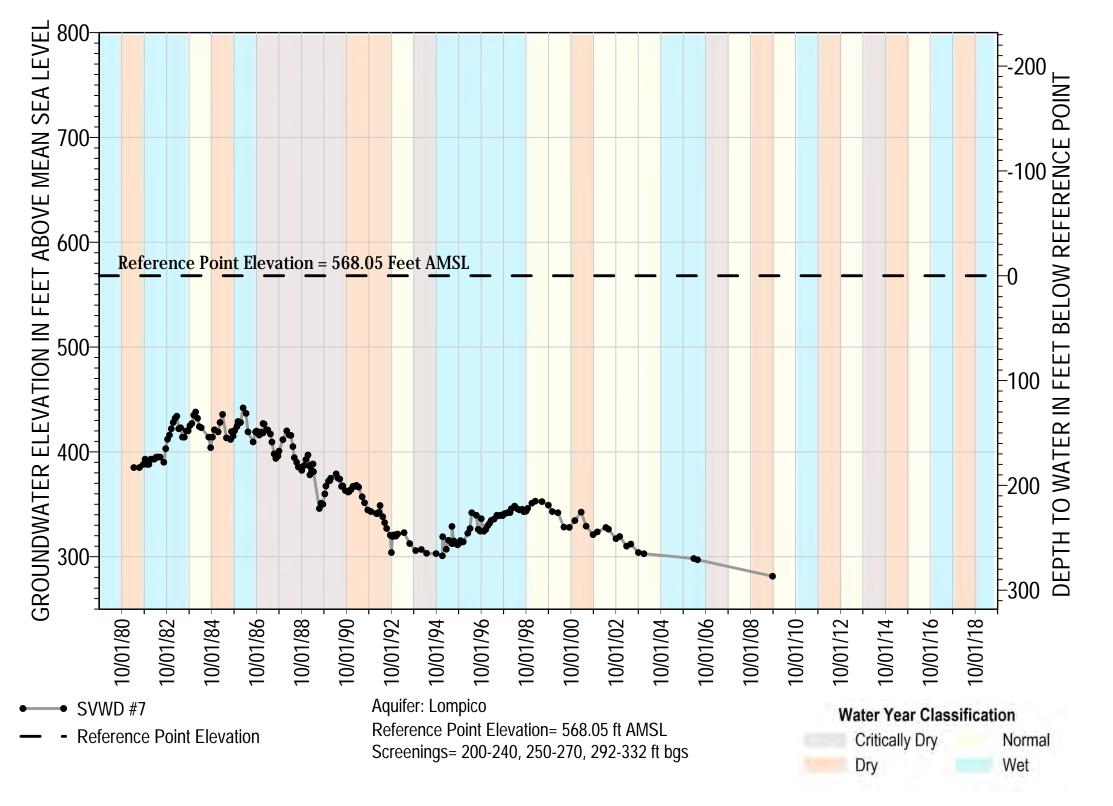




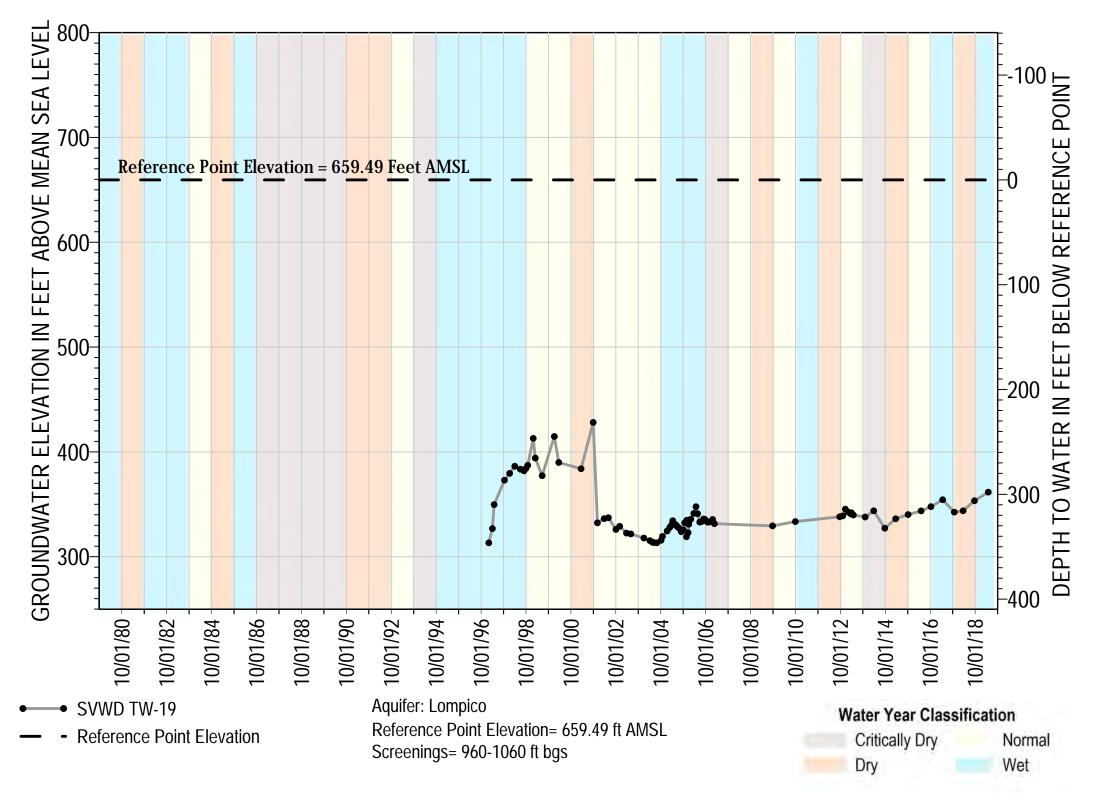




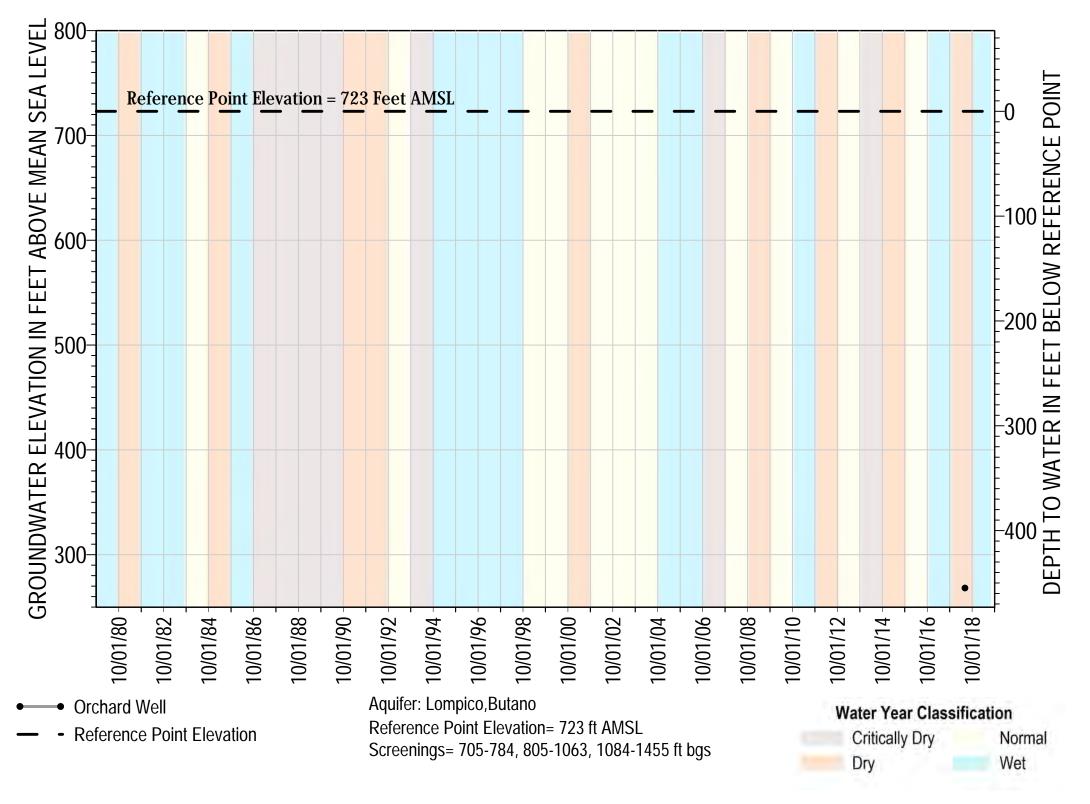


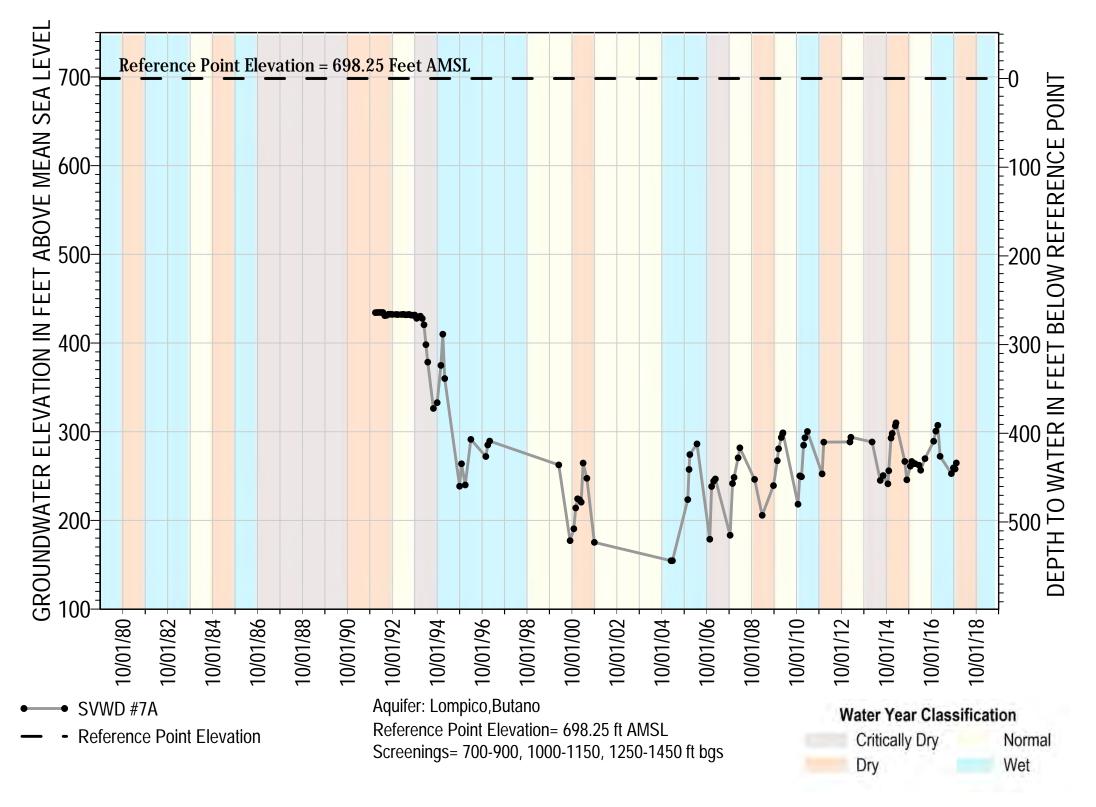


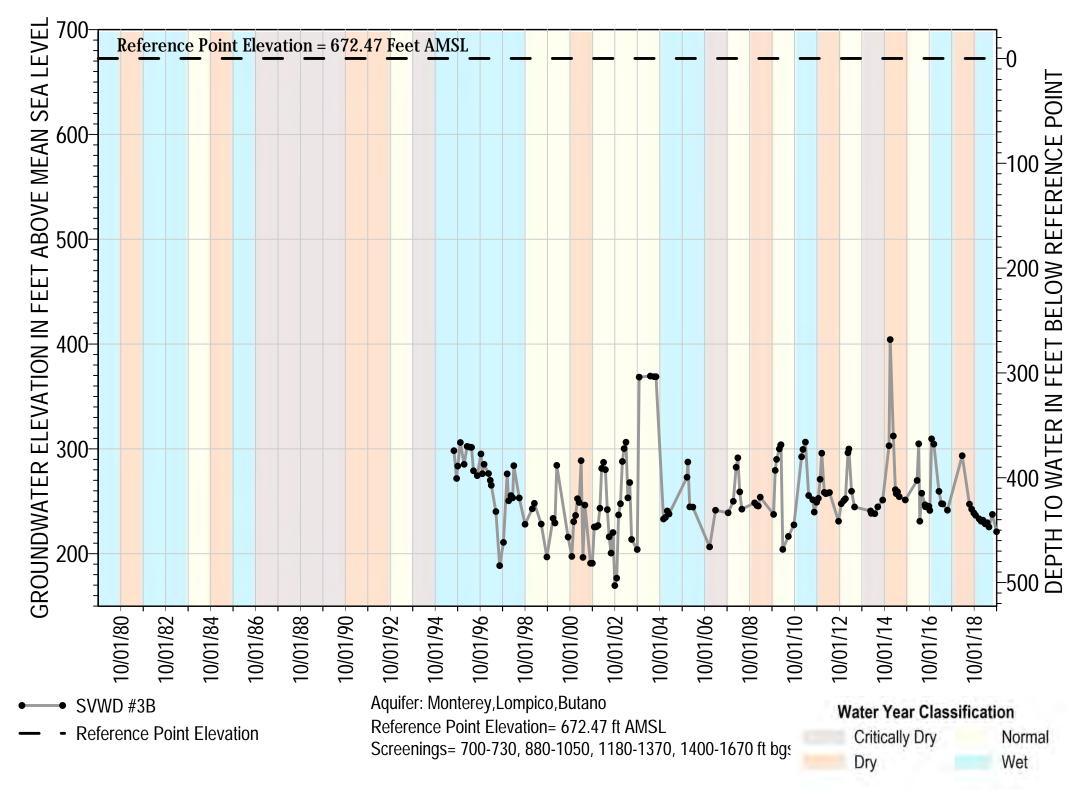
Note: Reference point is the elevation from which depth to water is measured at a well, typically 1-2 feet above land surface.



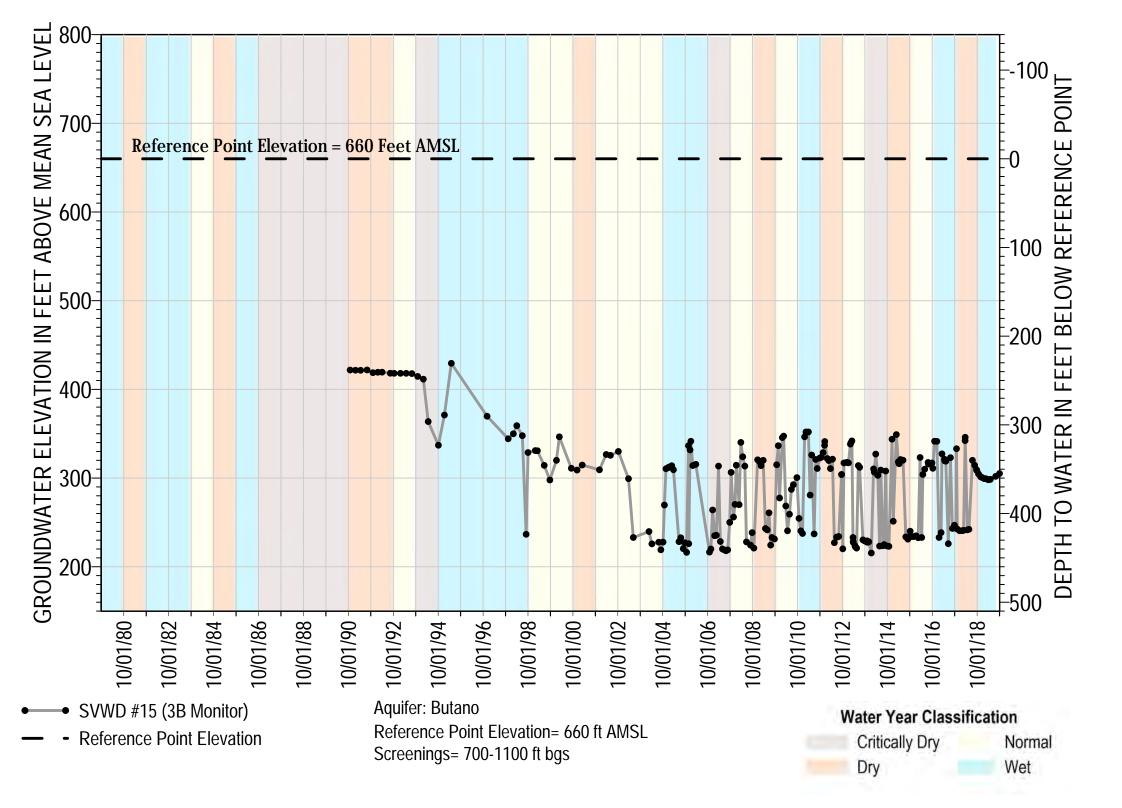
Lompico/Butano Sandstones



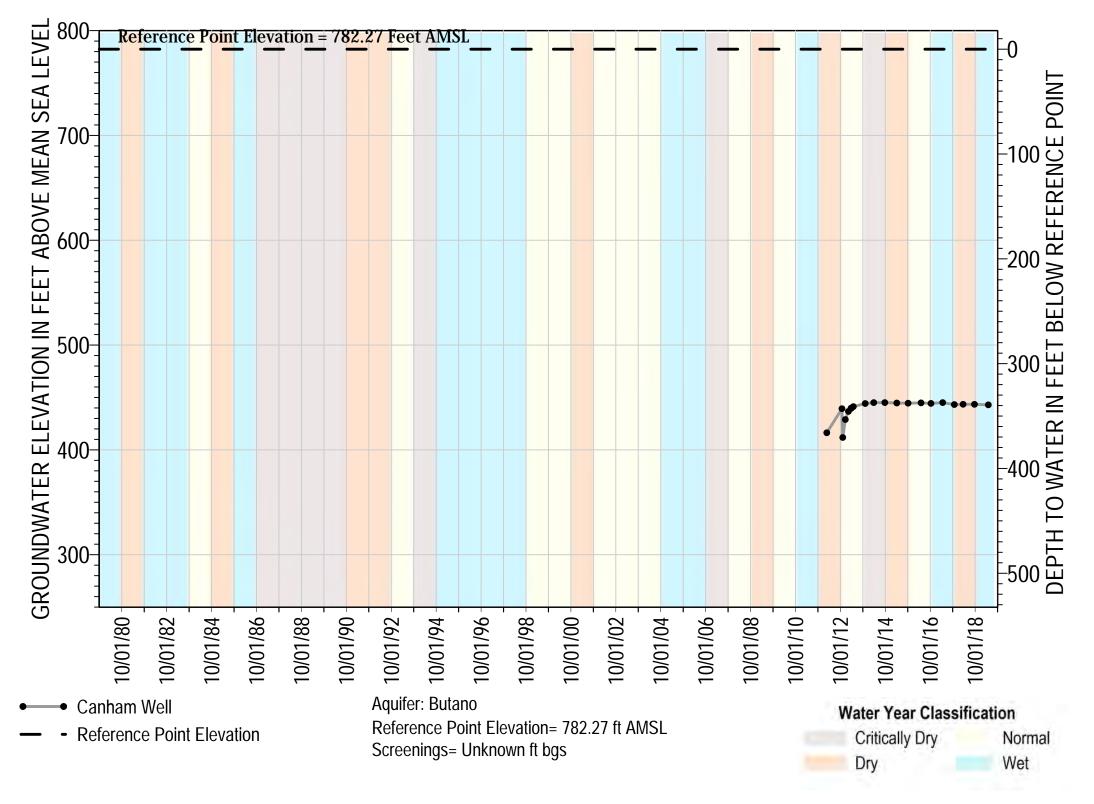


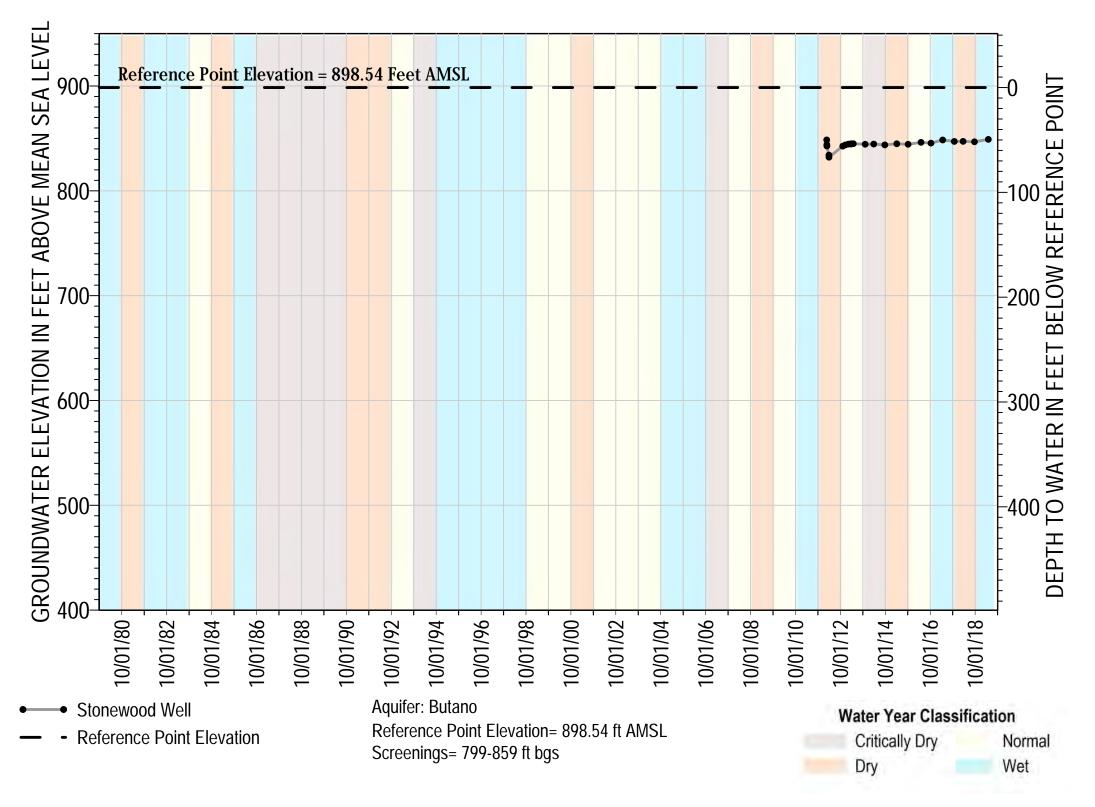


Butano Sandstone

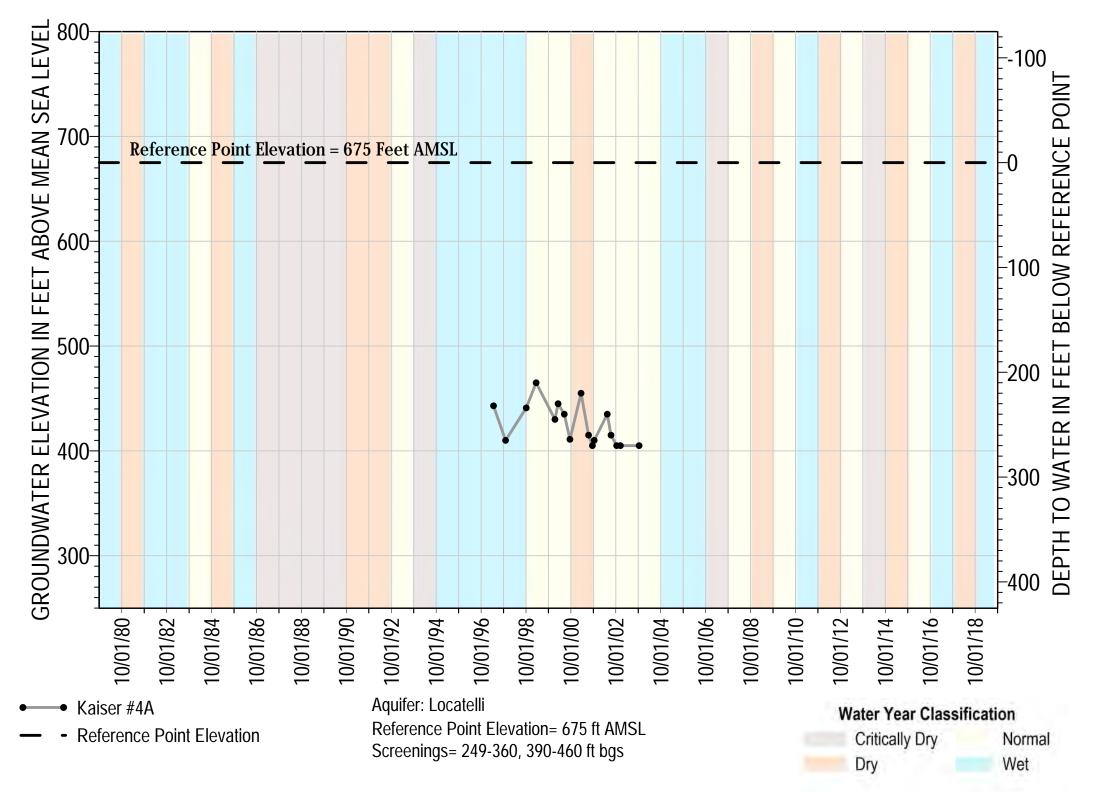


Note: Reference point is the elevation from which depth to water is measured at a well, typically 1-2 feet above land surface.

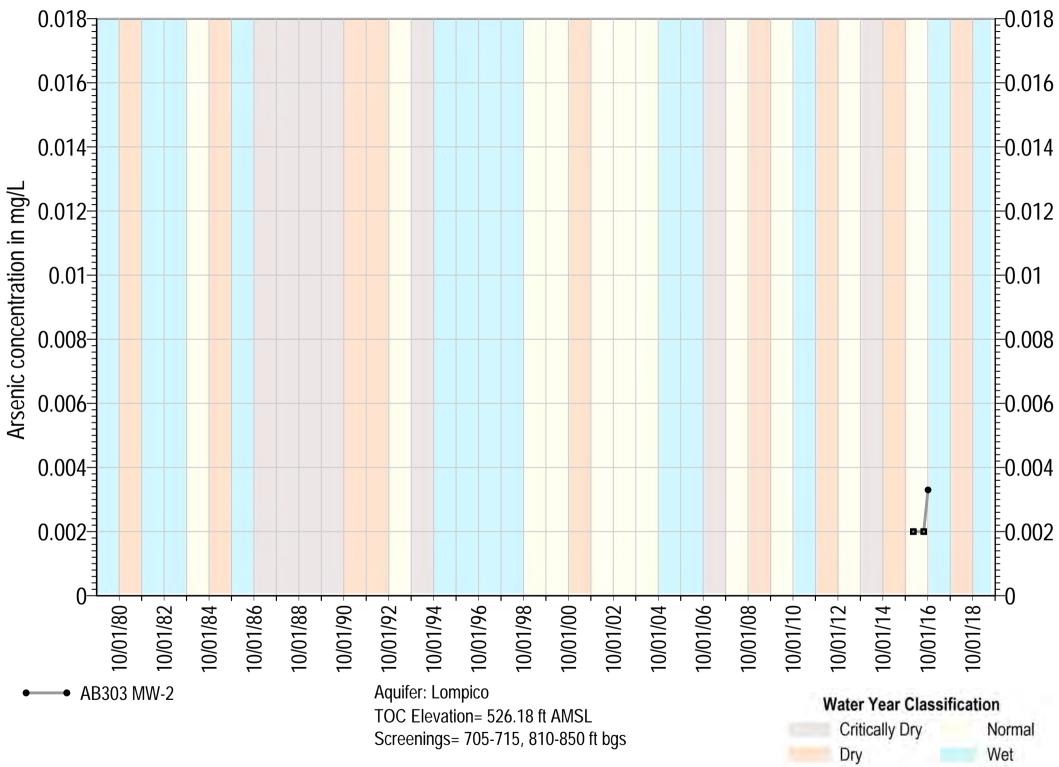




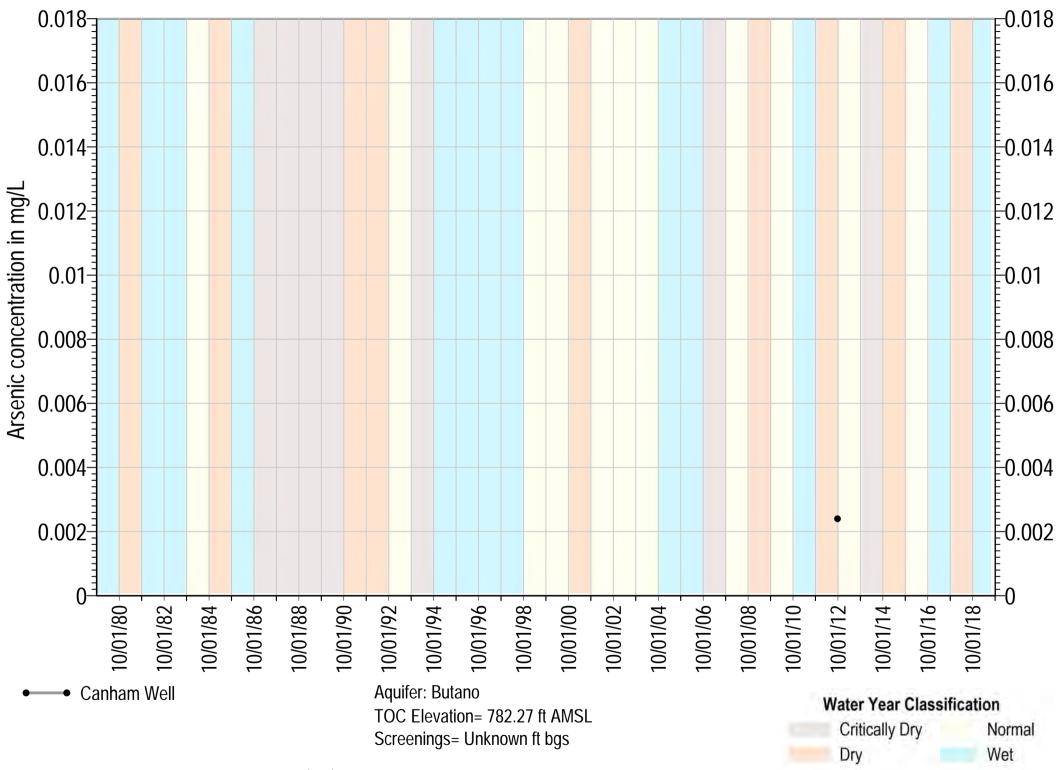
Locatelli Formation



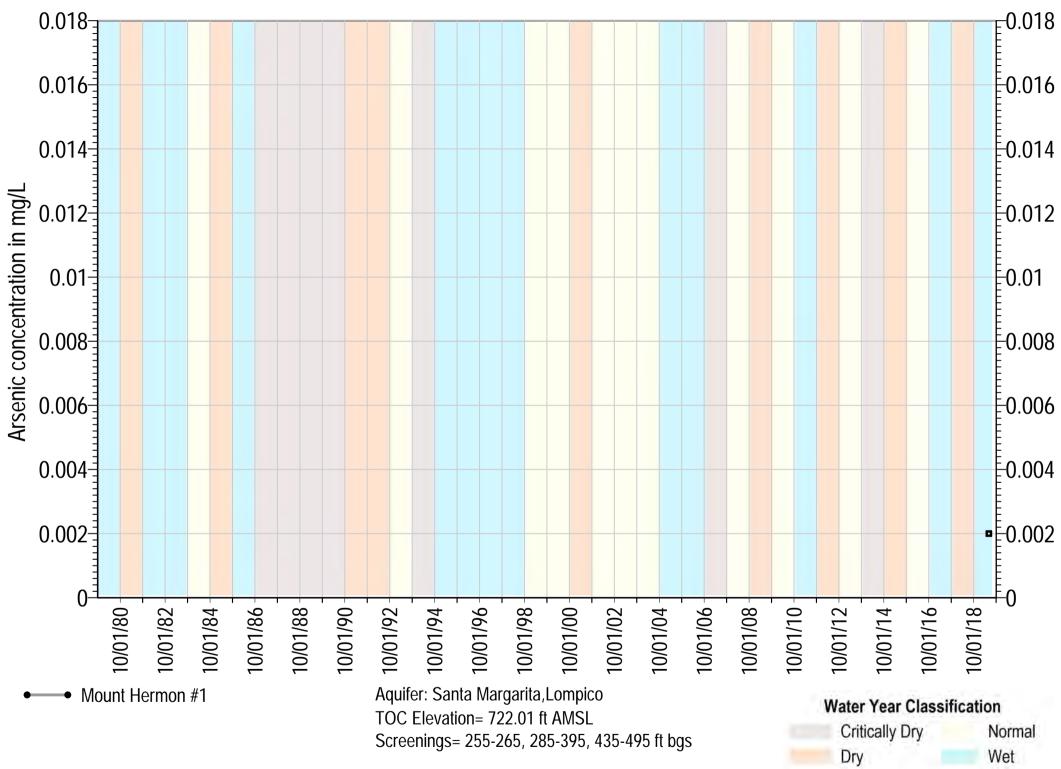
Appendix 2D Well Chemographs Arsenic



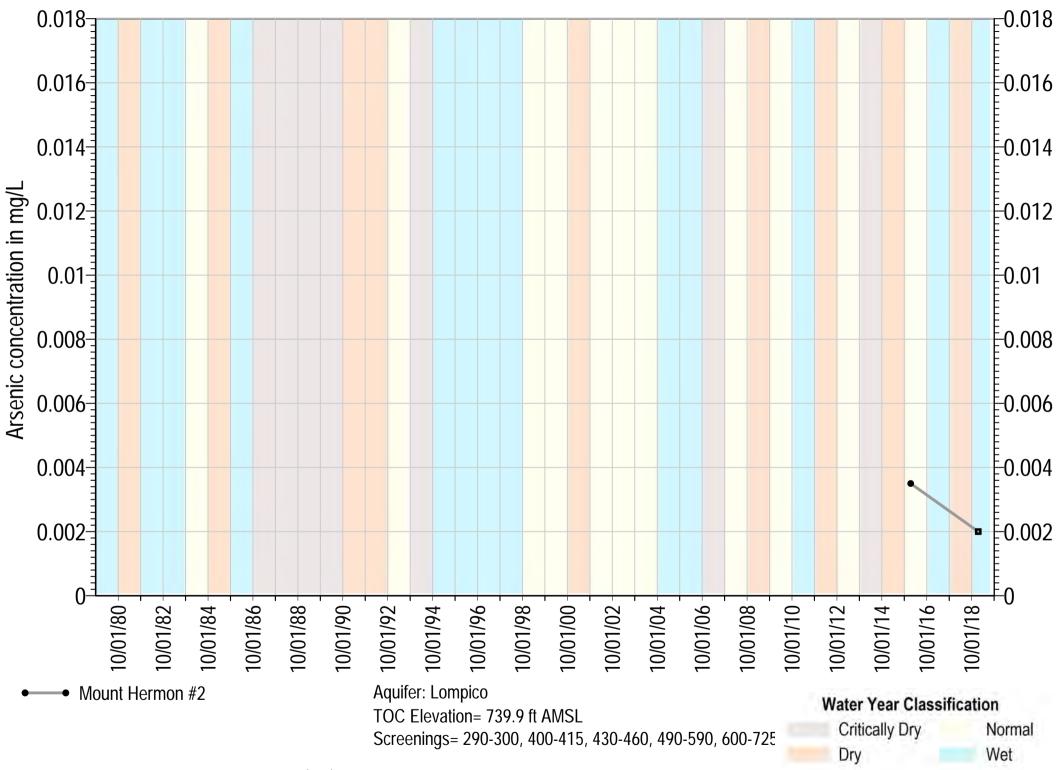
Square symbols indicate non-detects (ND)



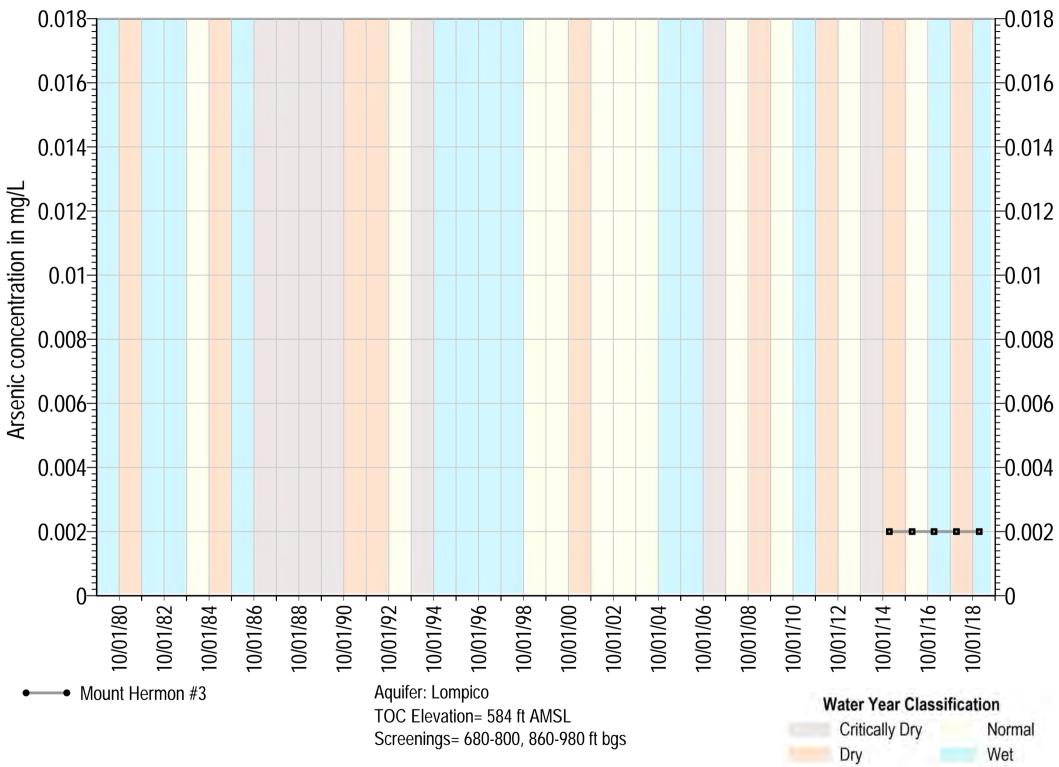
Square symbols indicate non-detects (ND)



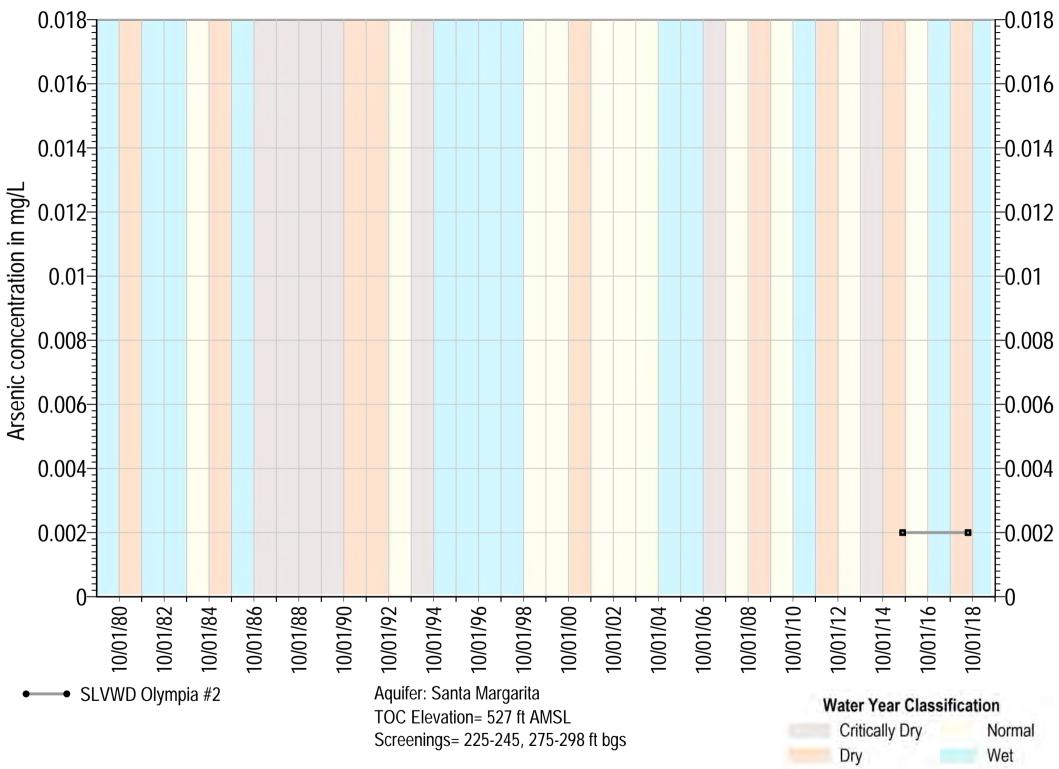
Square symbols indicate non-detects (ND)



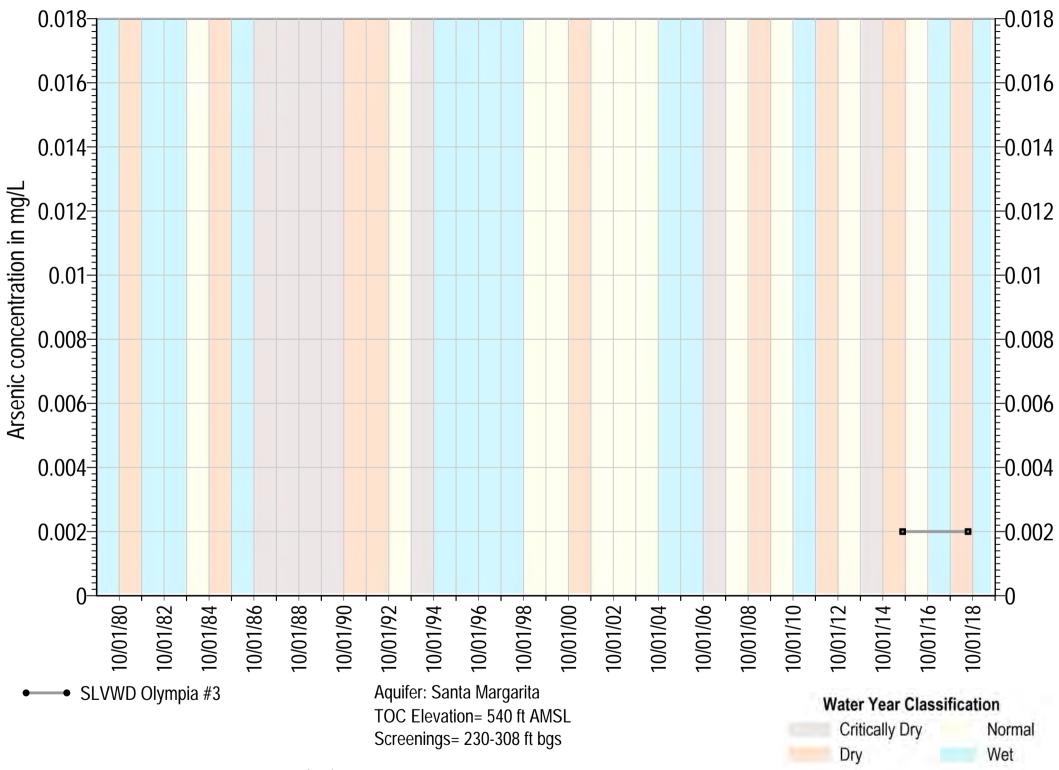
Square symbols indicate non-detects (ND)



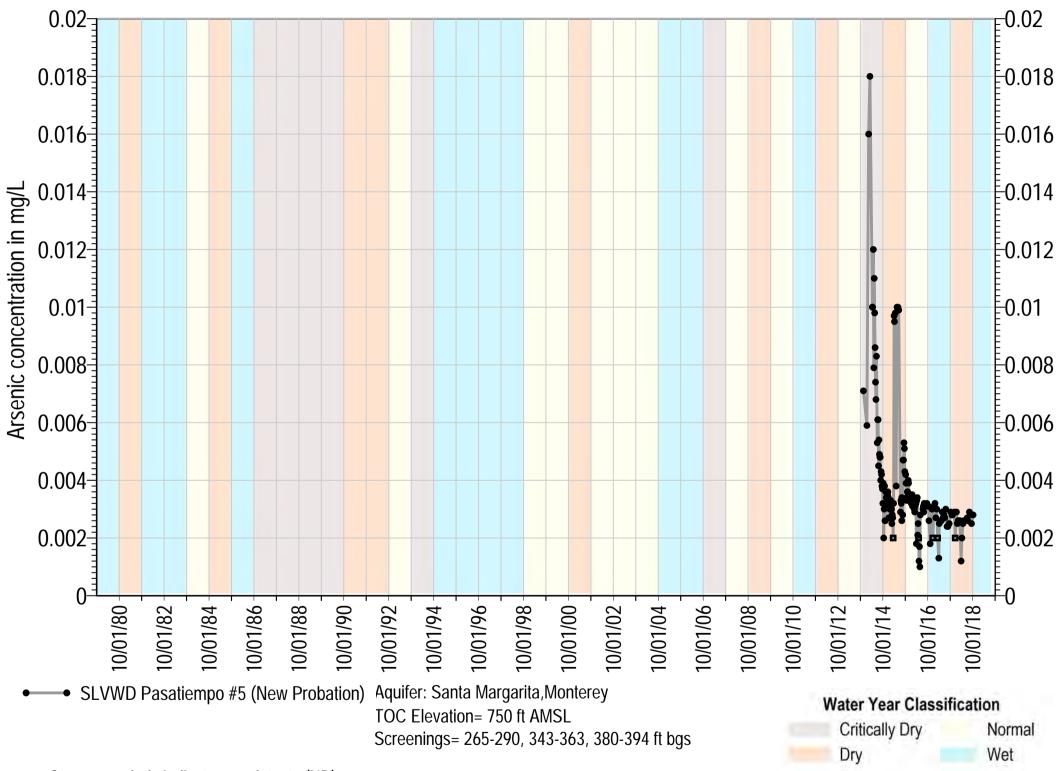
Square symbols indicate non-detects (ND)



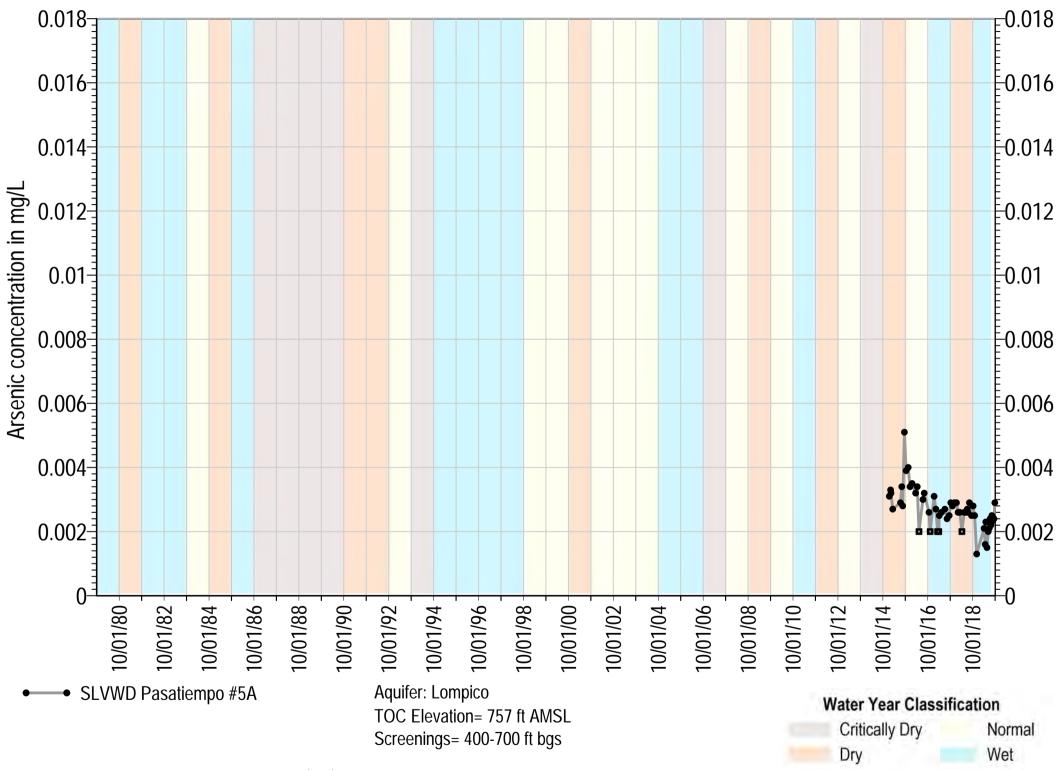
Square symbols indicate non-detects (ND)



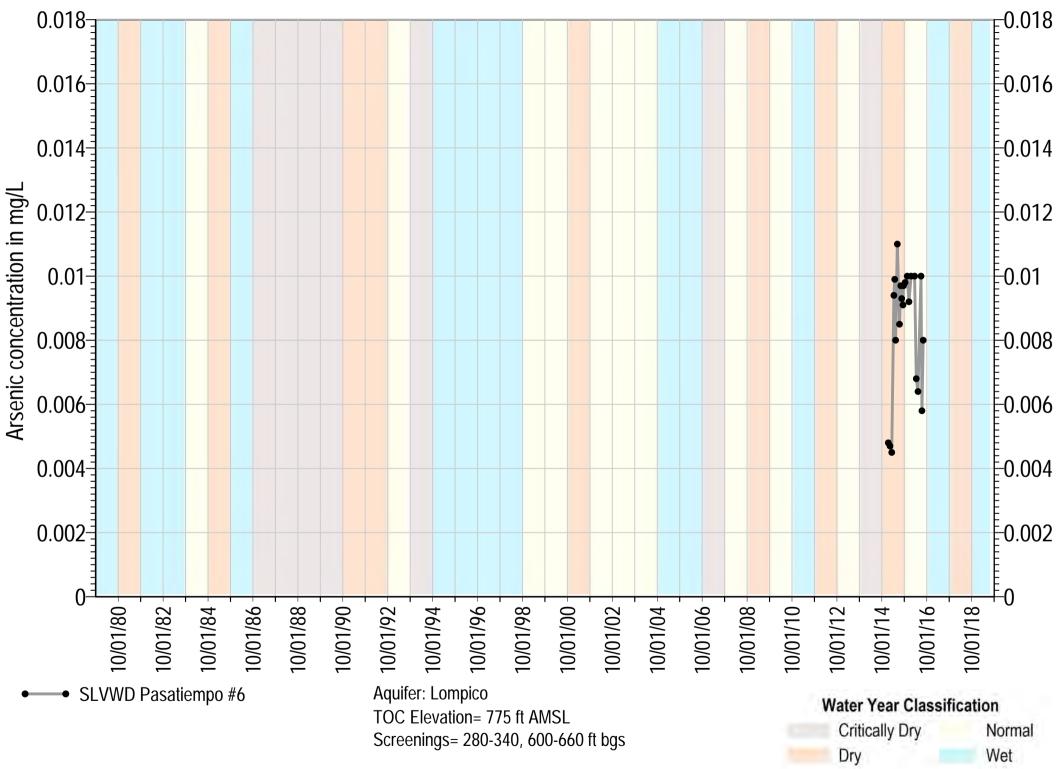
Square symbols indicate non-detects (ND)



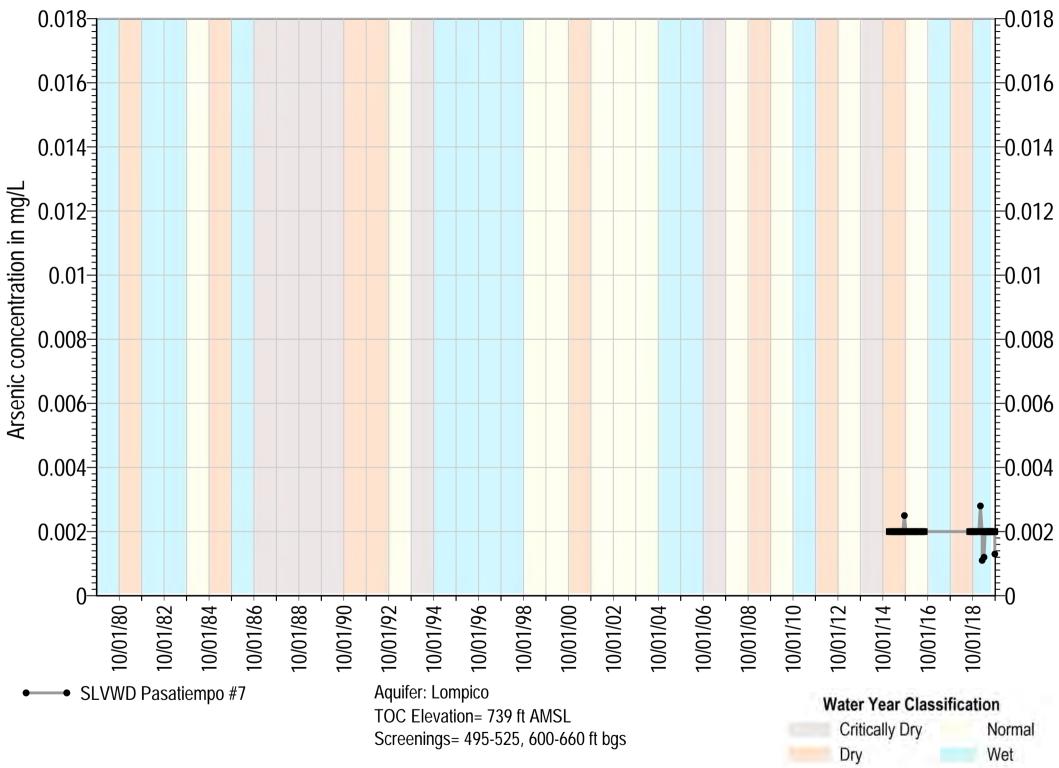
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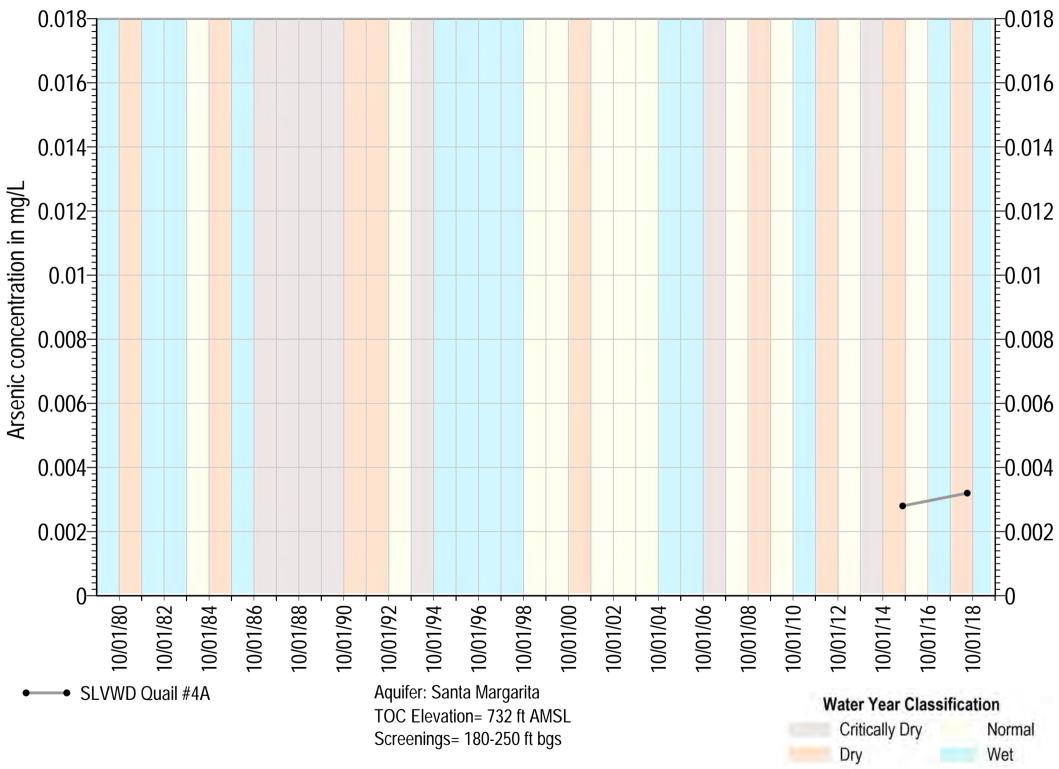
Square symbols indicate non-detects (ND)



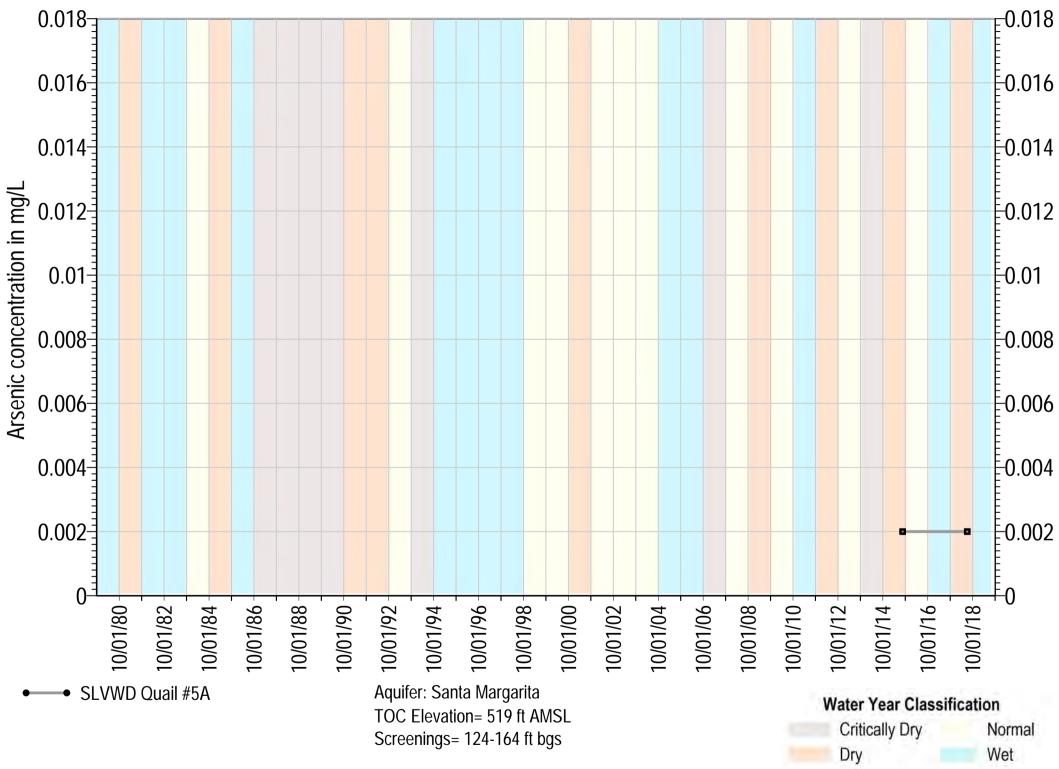
Square symbols indicate non-detects (ND)



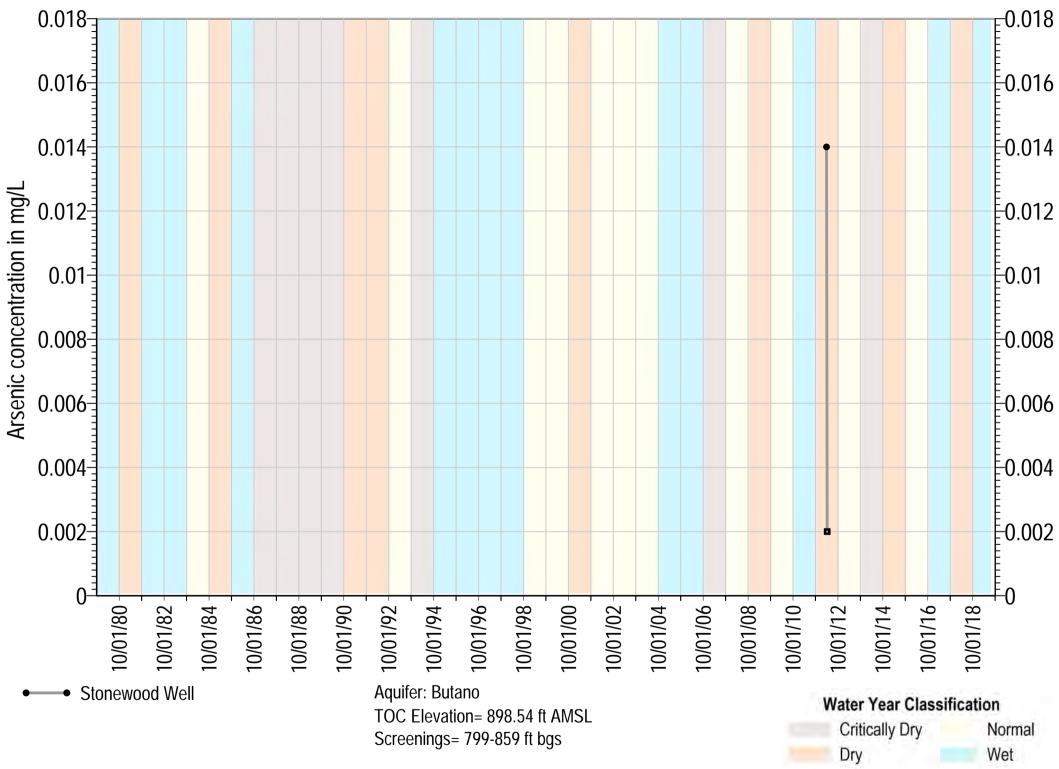
Square symbols indicate non-detects (ND)



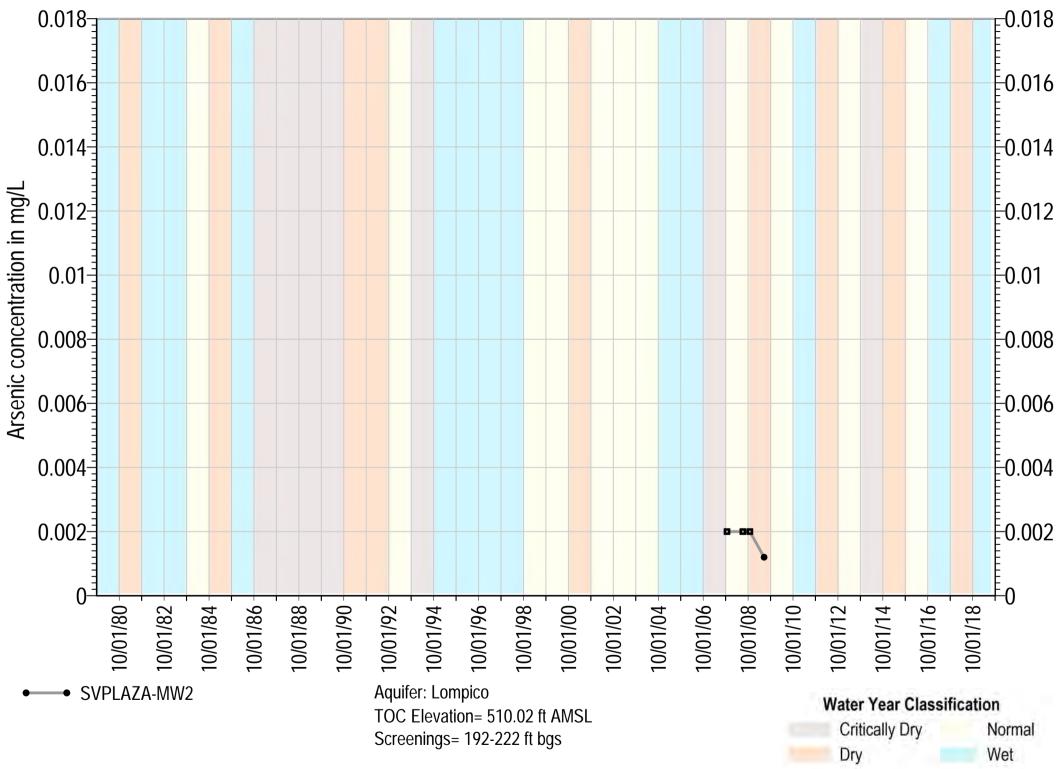
Square symbols indicate non-detects (ND)



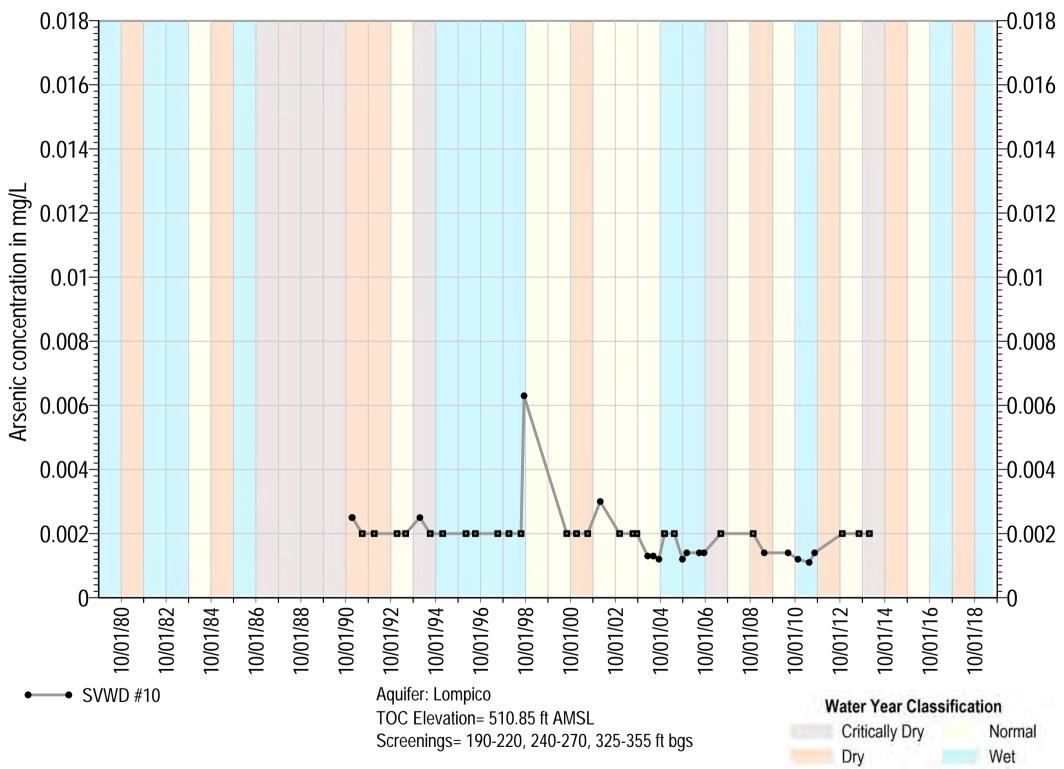
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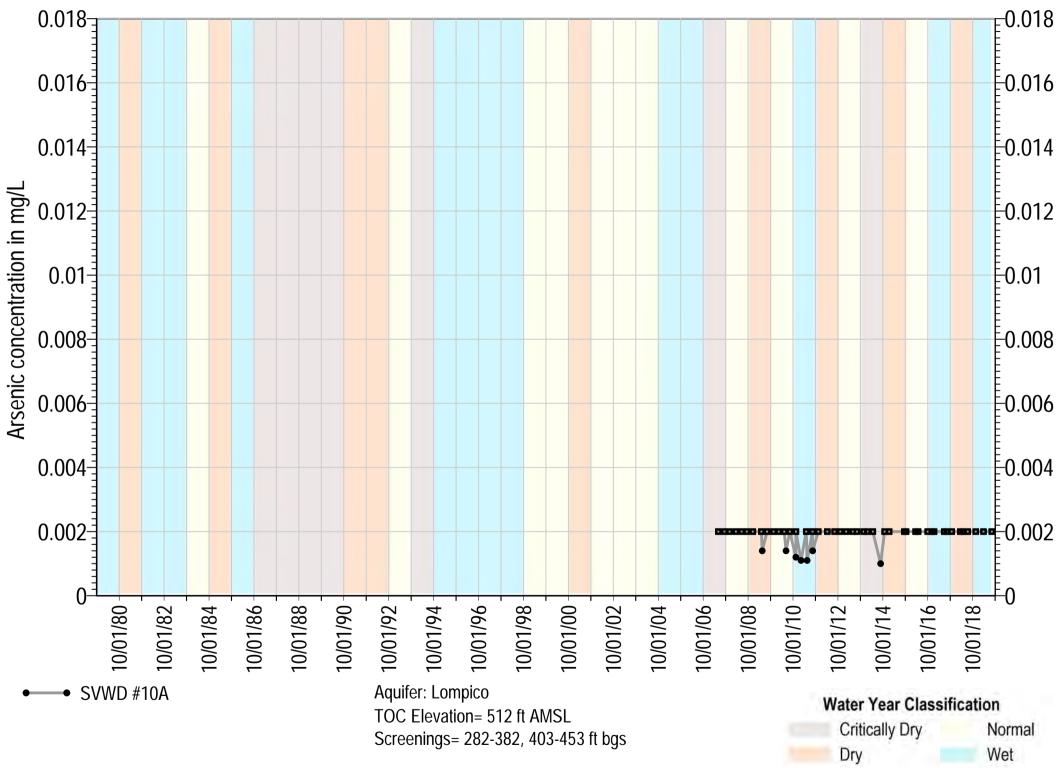
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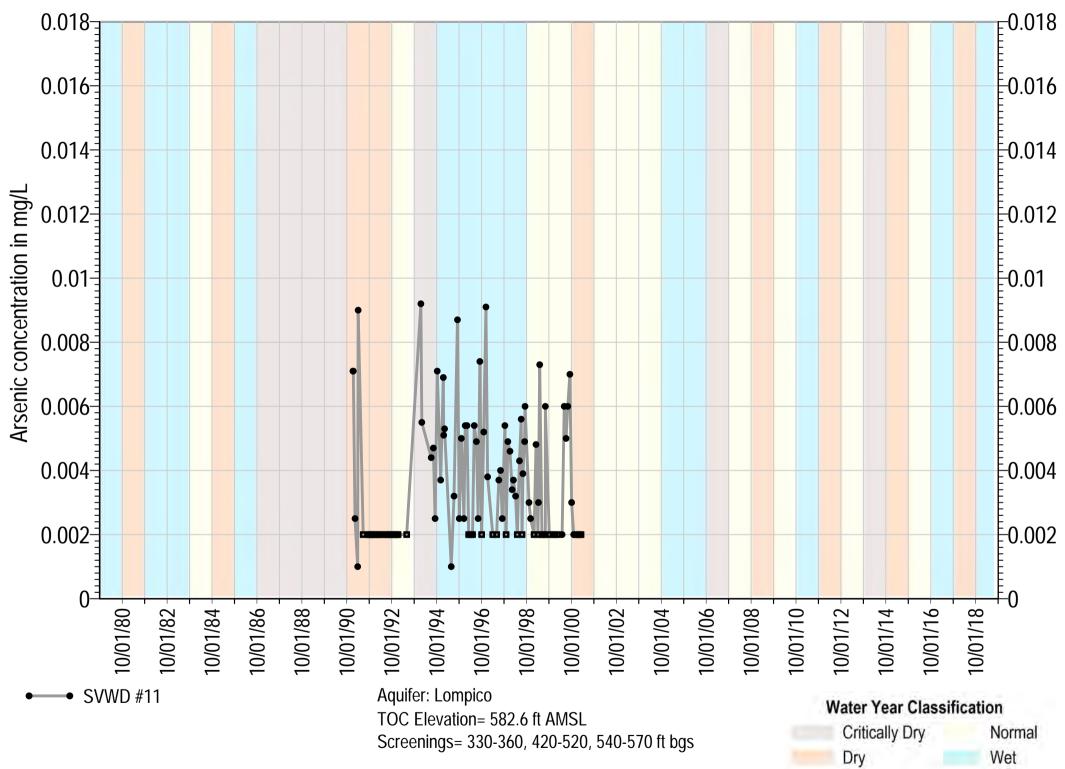
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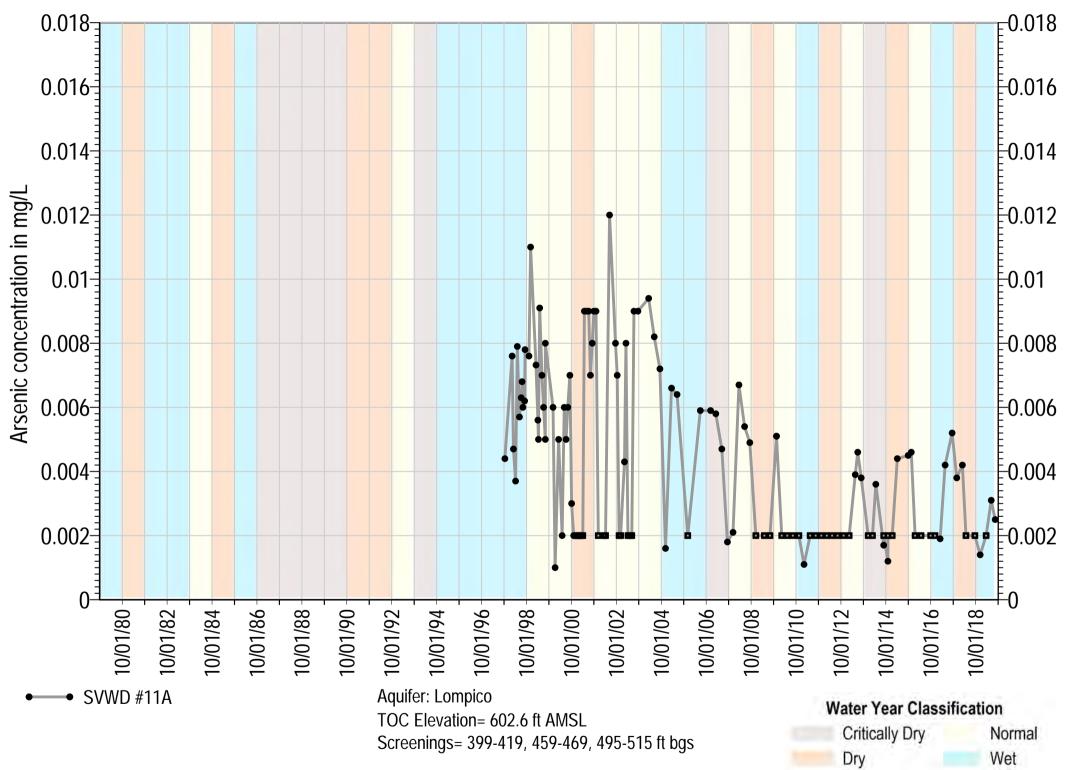
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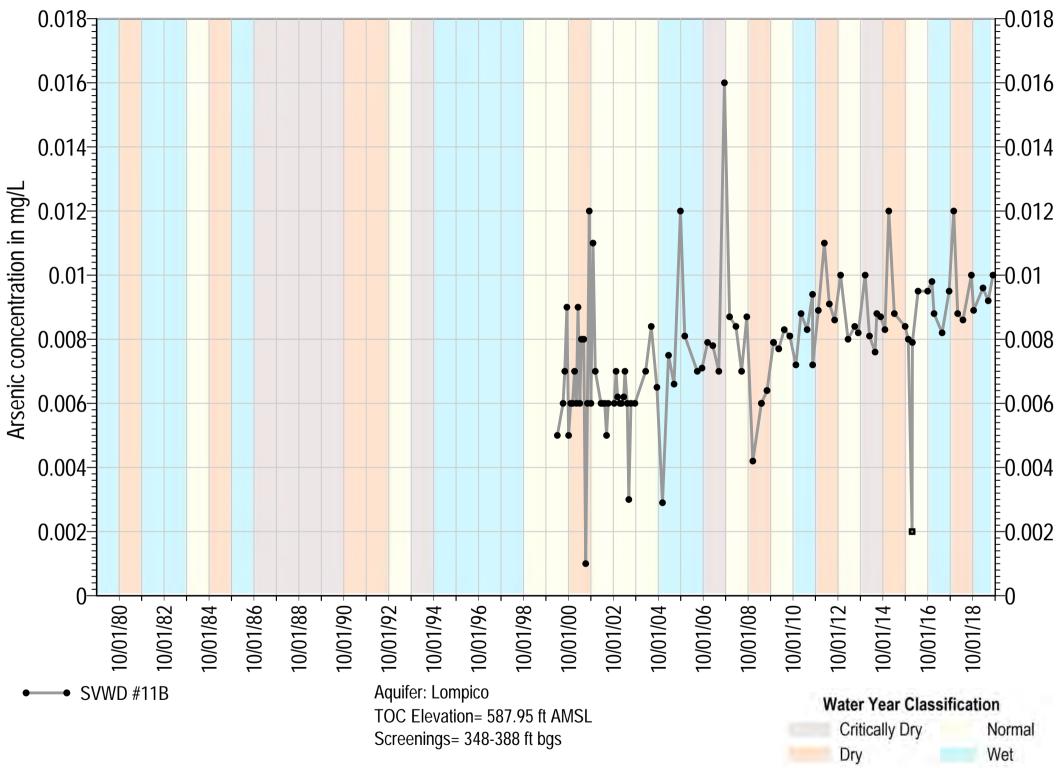
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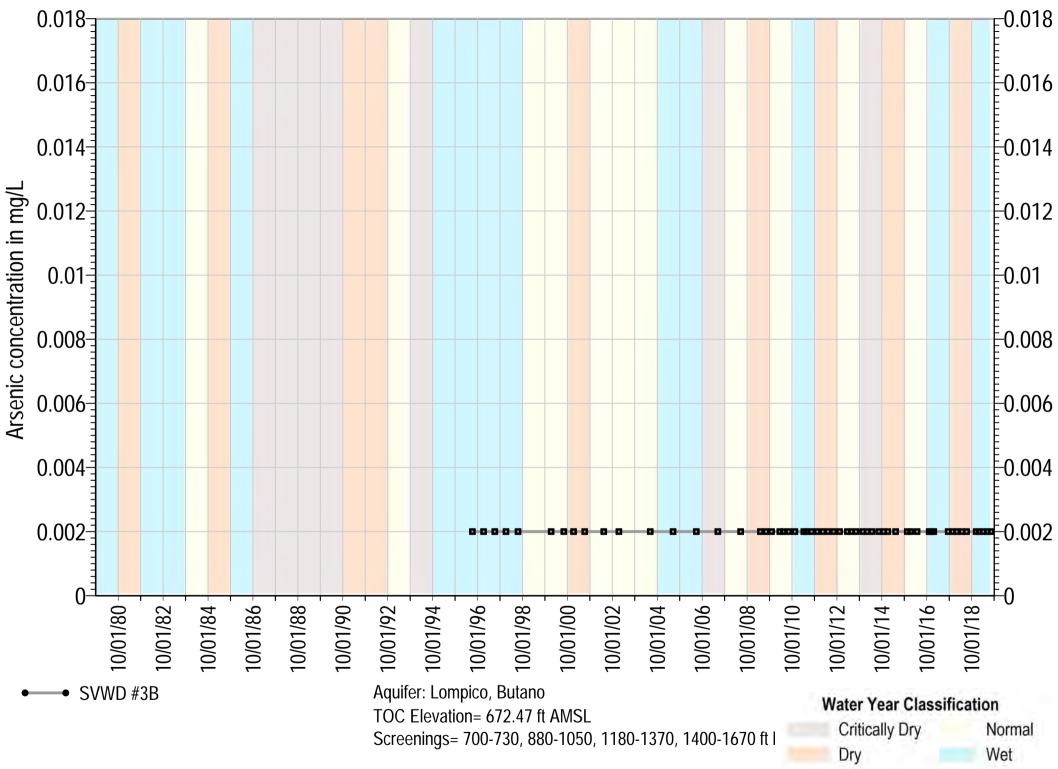
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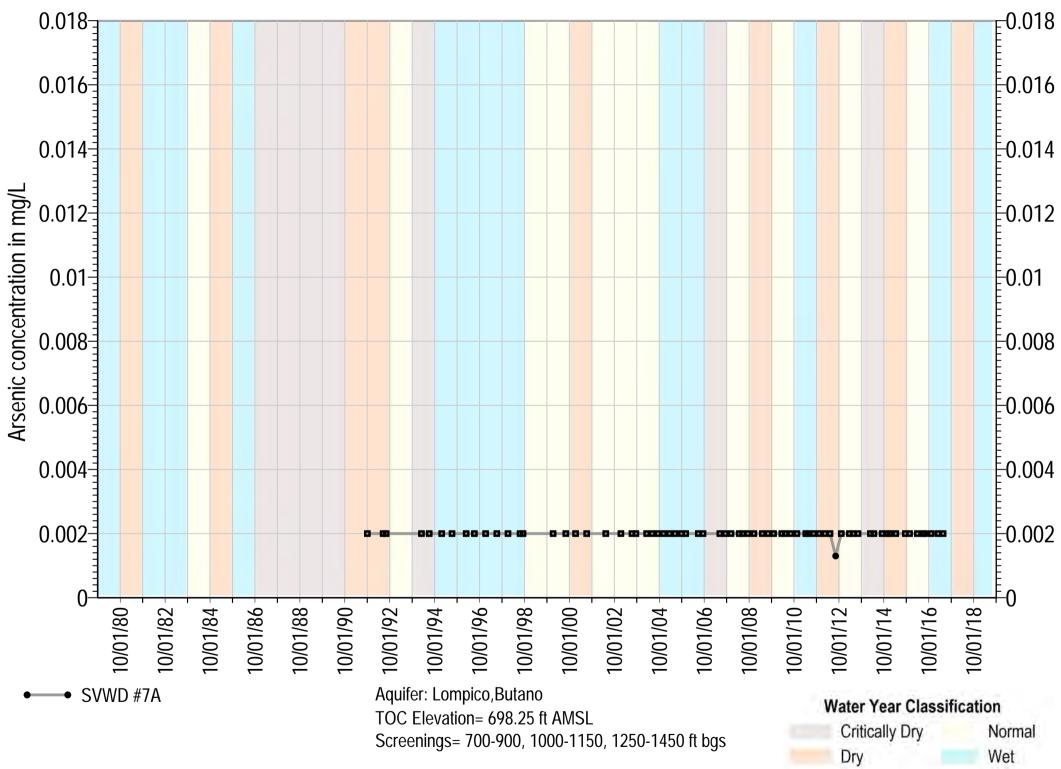
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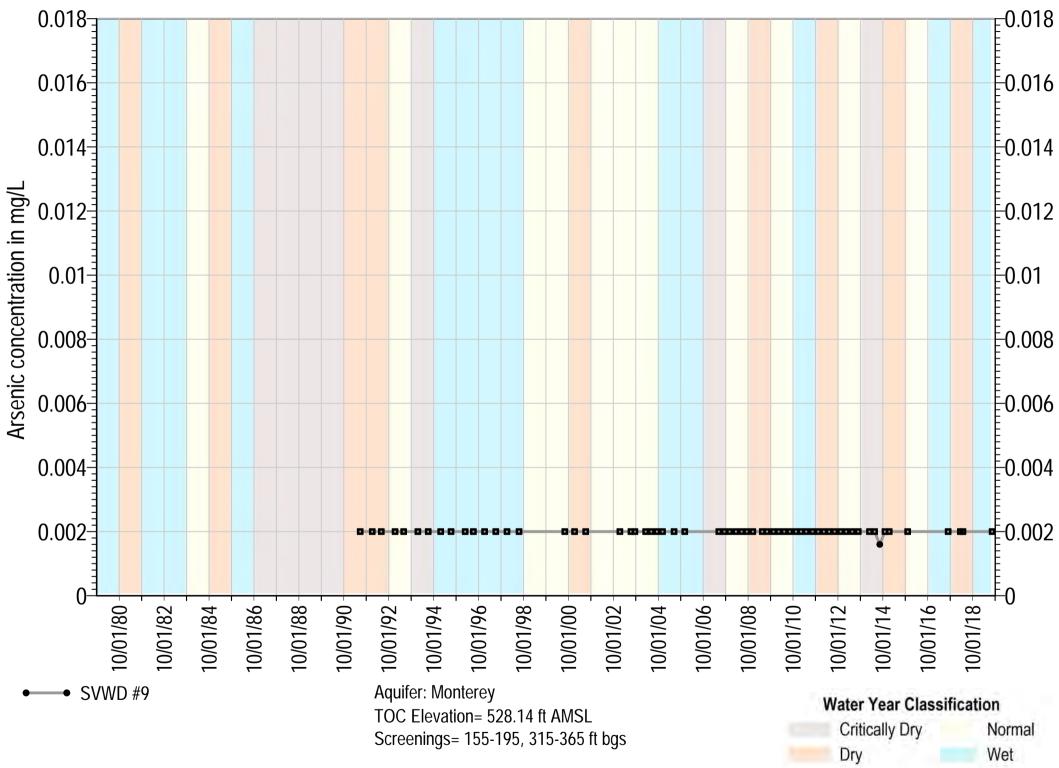
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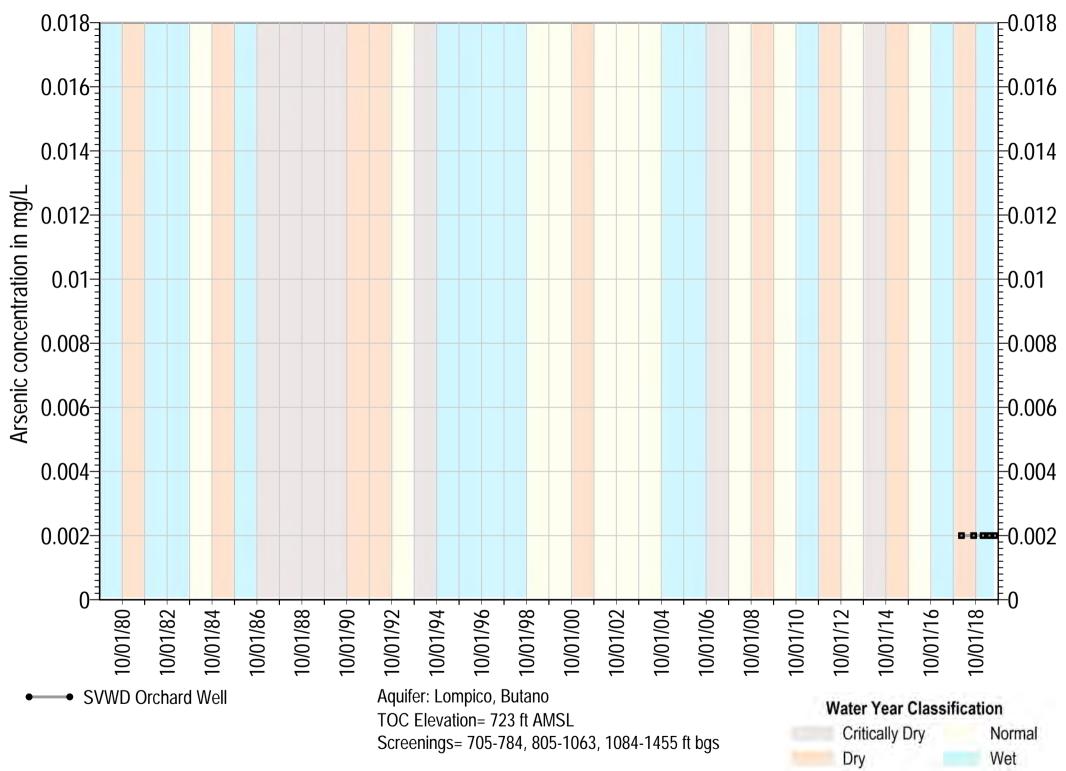
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

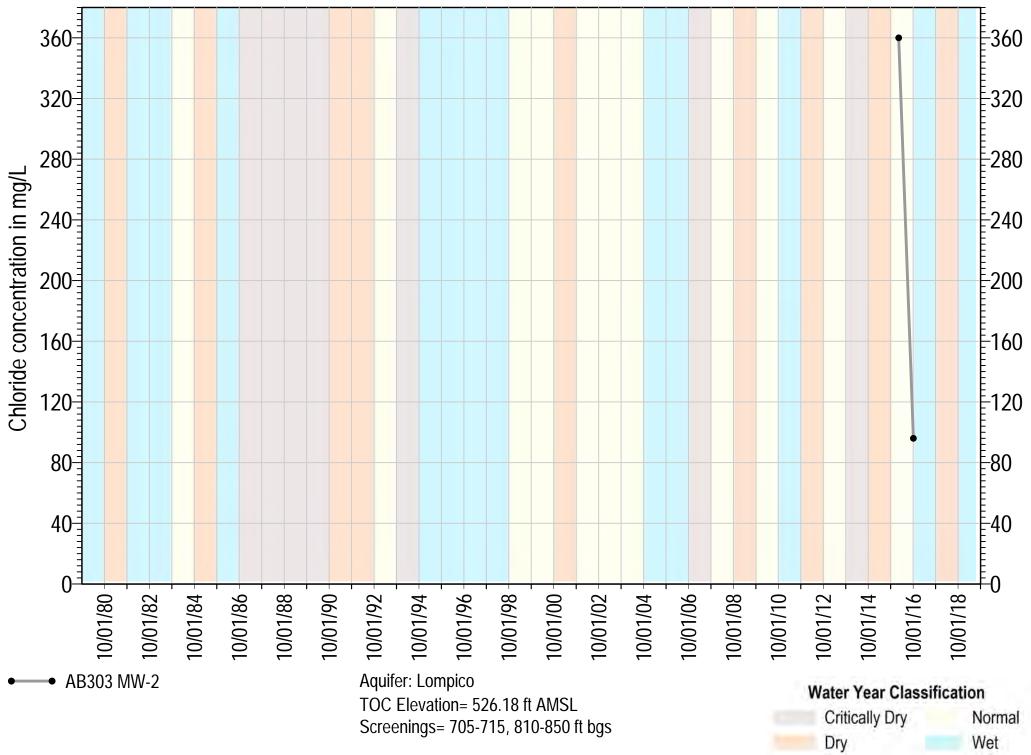


Square symbols indicate non-detects (ND)

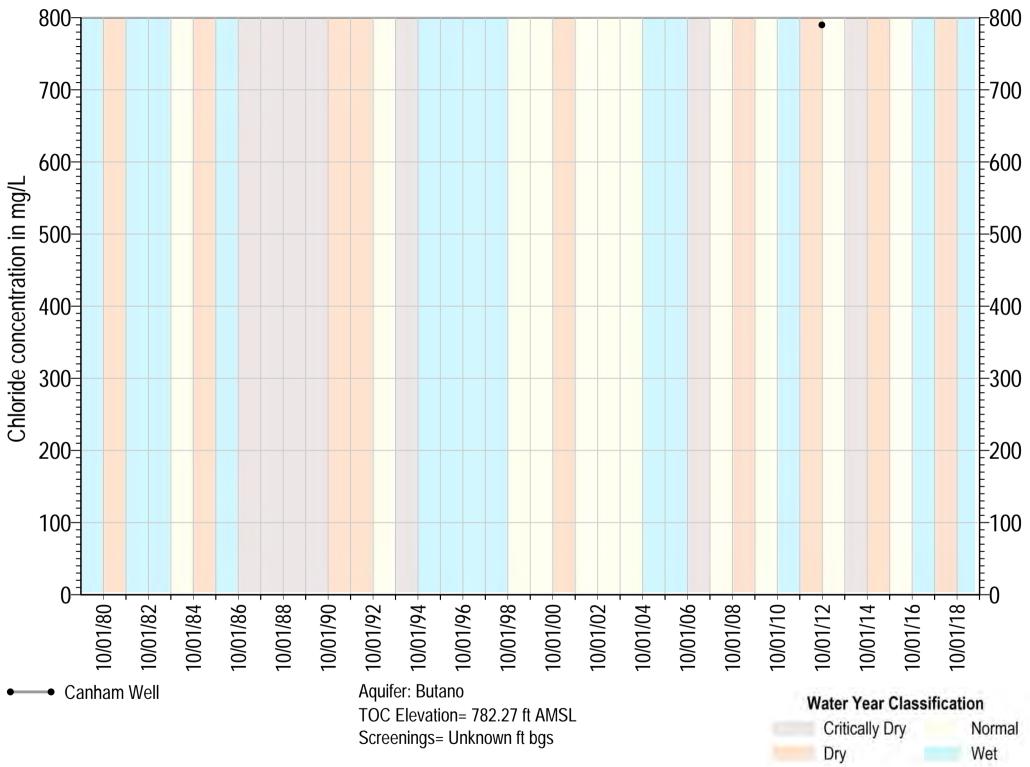


Square symbols indicate non-detects (ND)

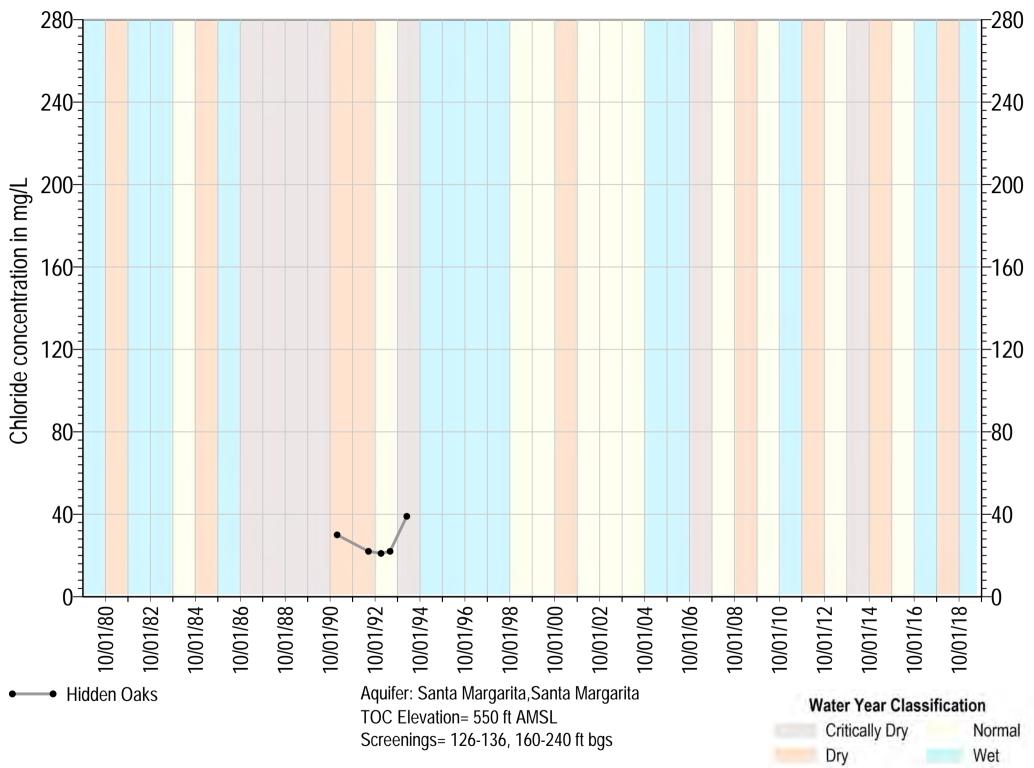
## Chloride



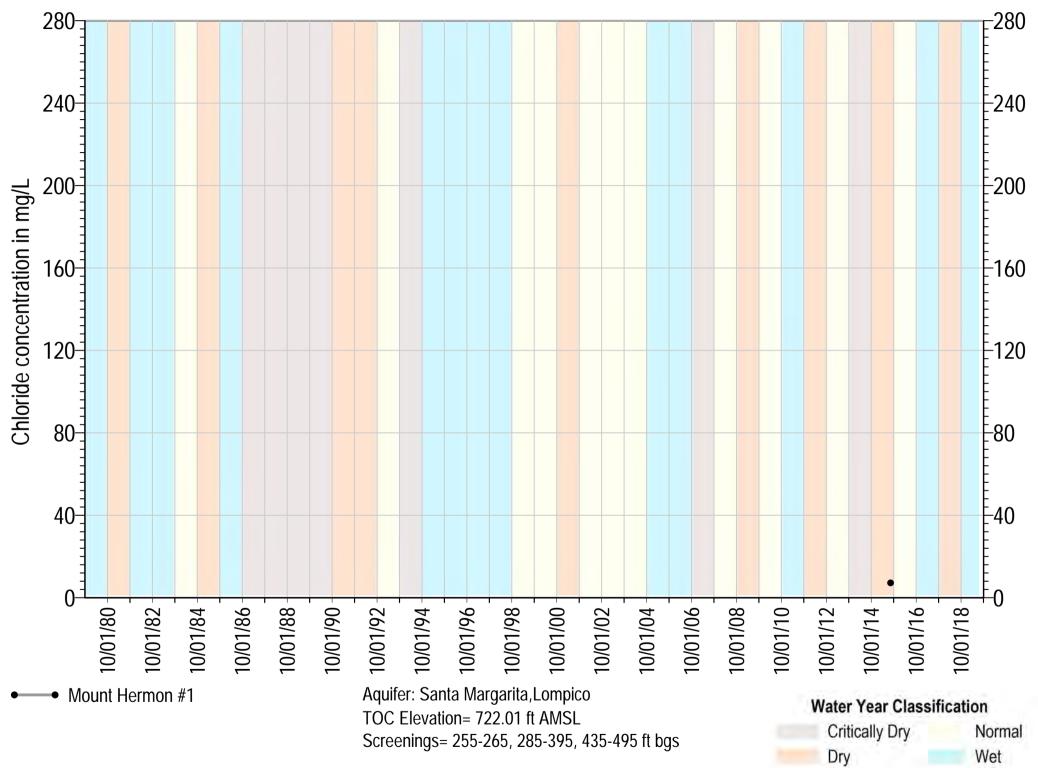
Square symbols indicate non-detects (ND)



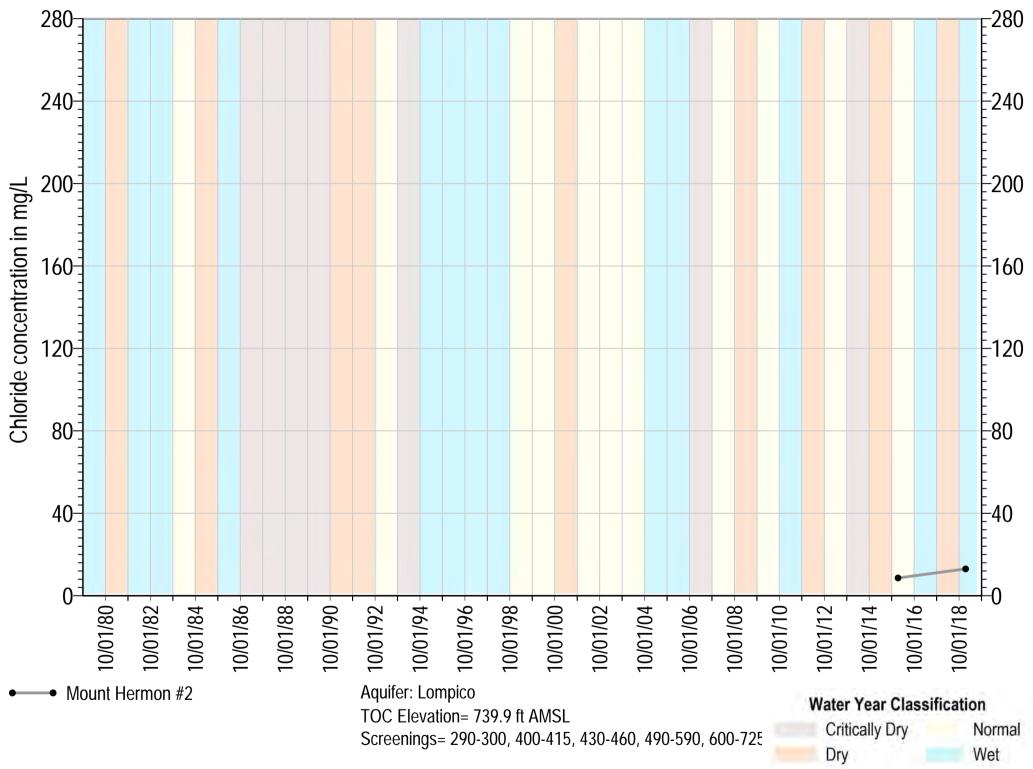
Square symbols indicate non-detects (ND)



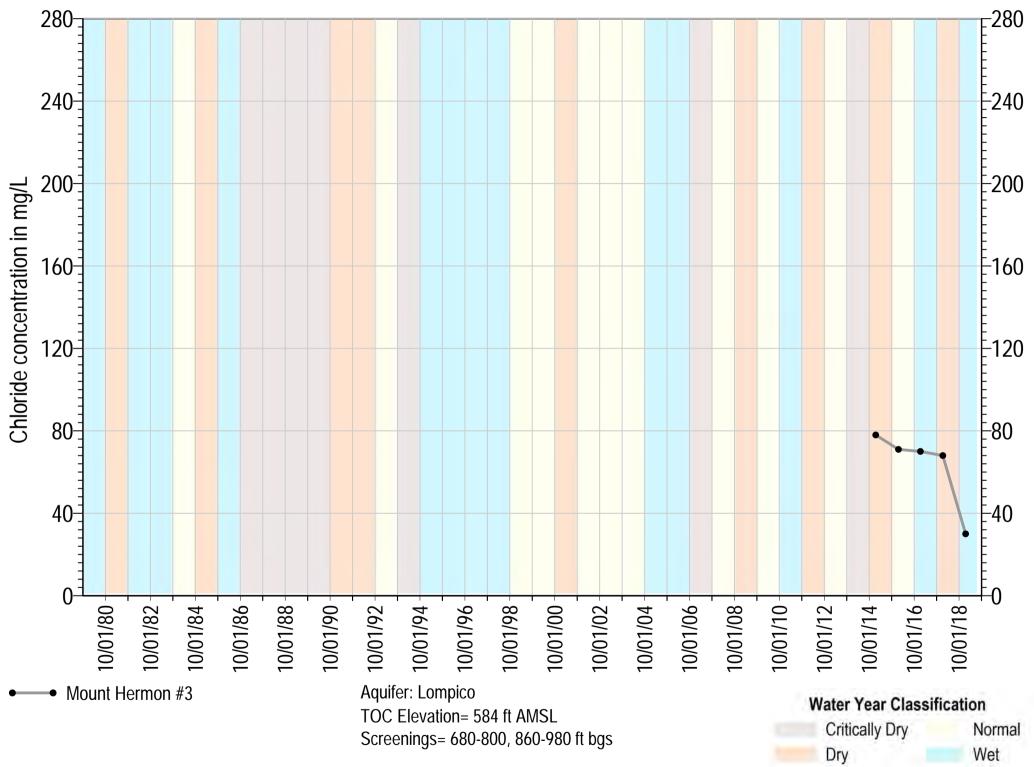
Square symbols indicate non-detects (ND)



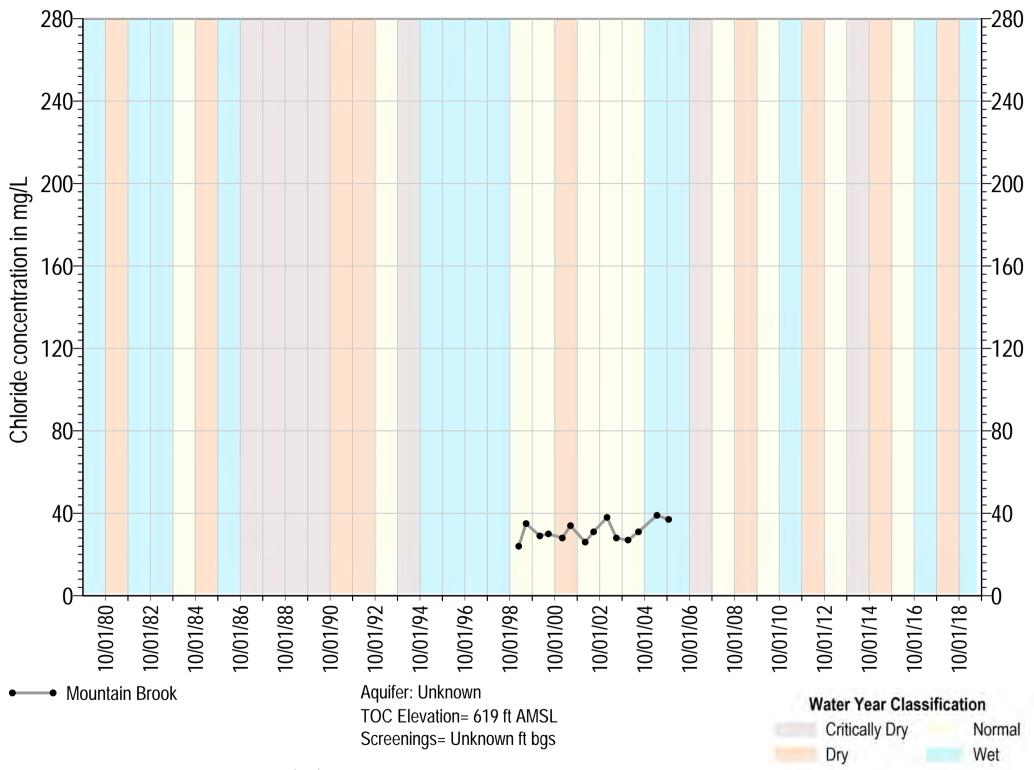
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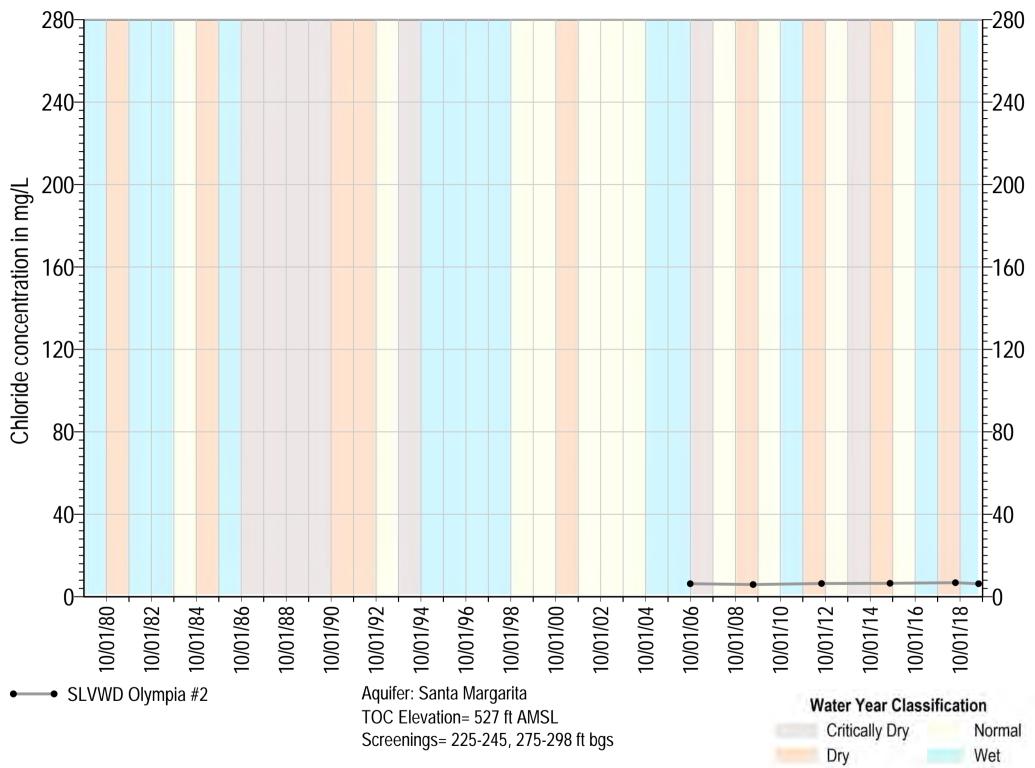
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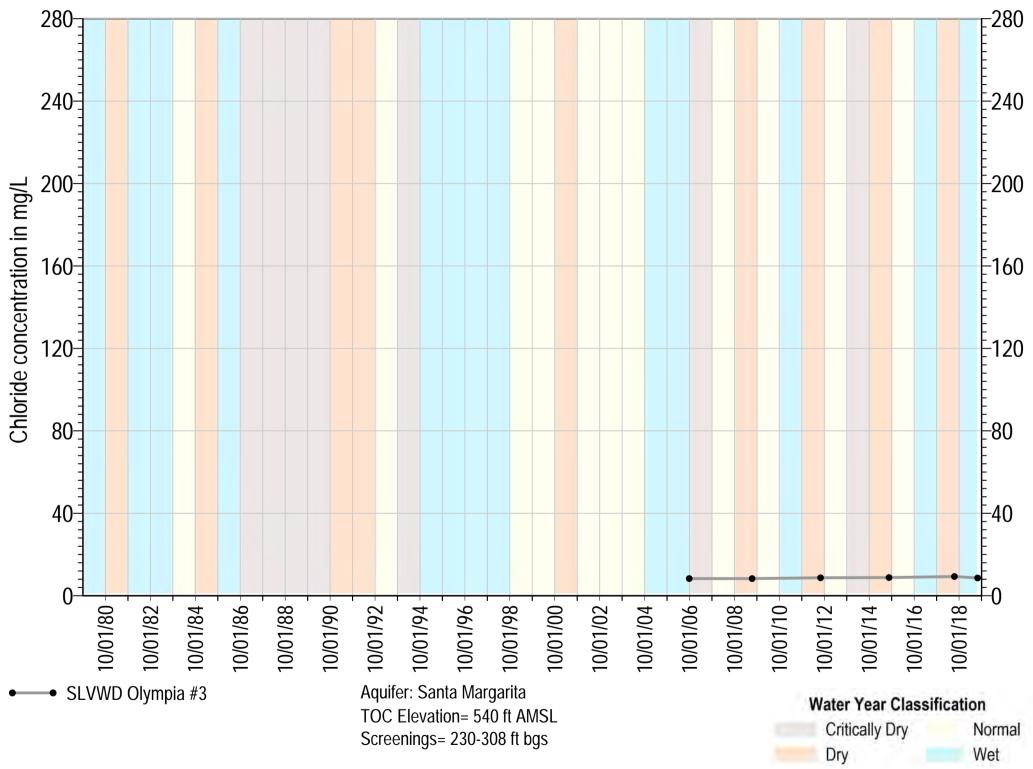
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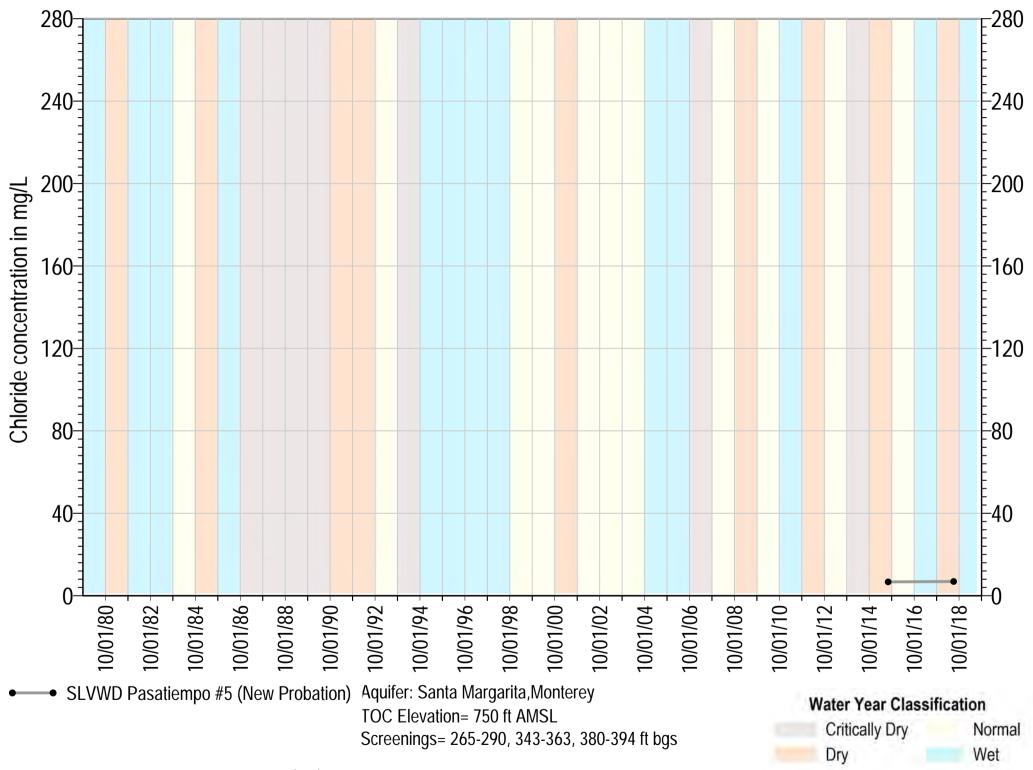
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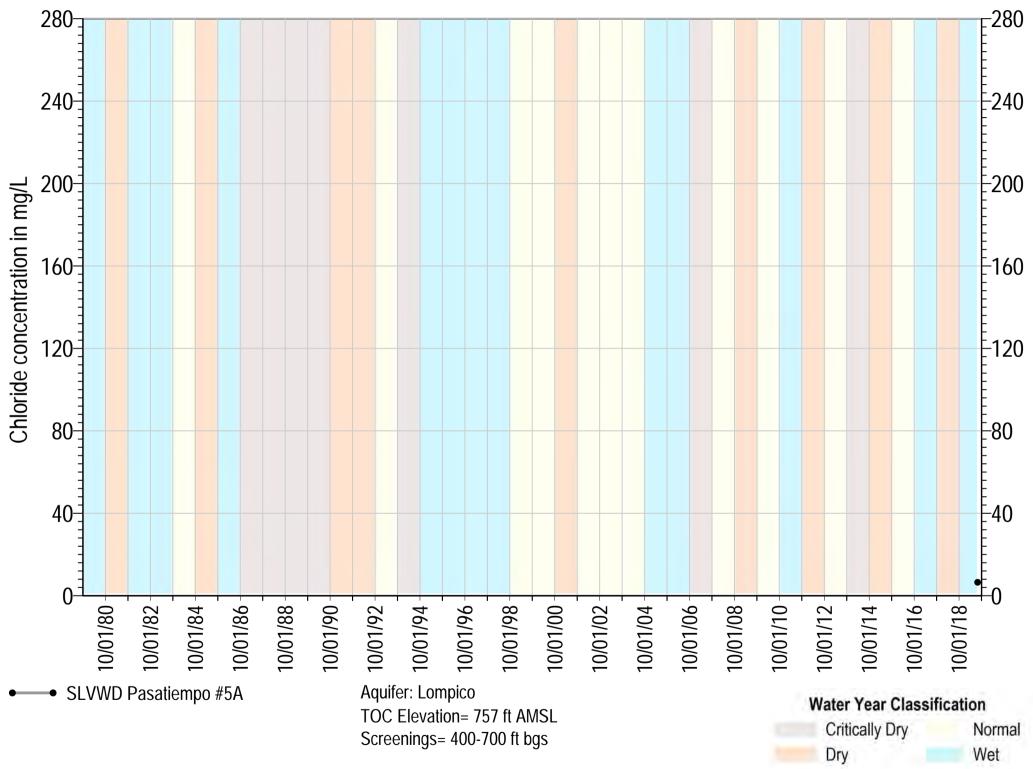
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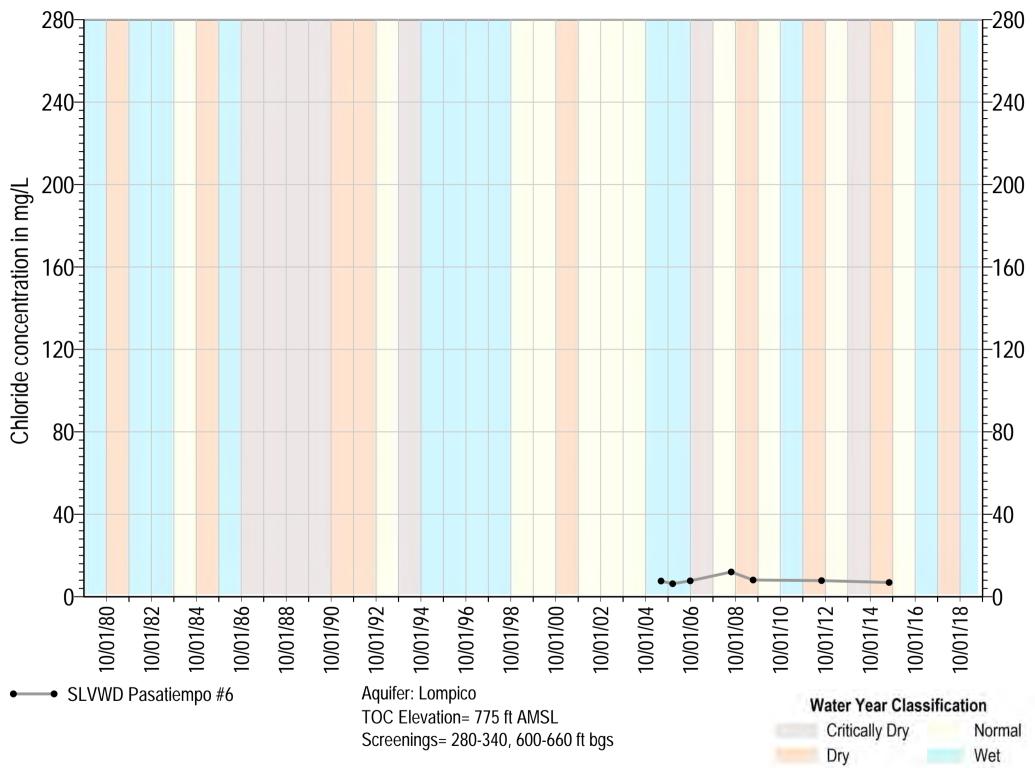
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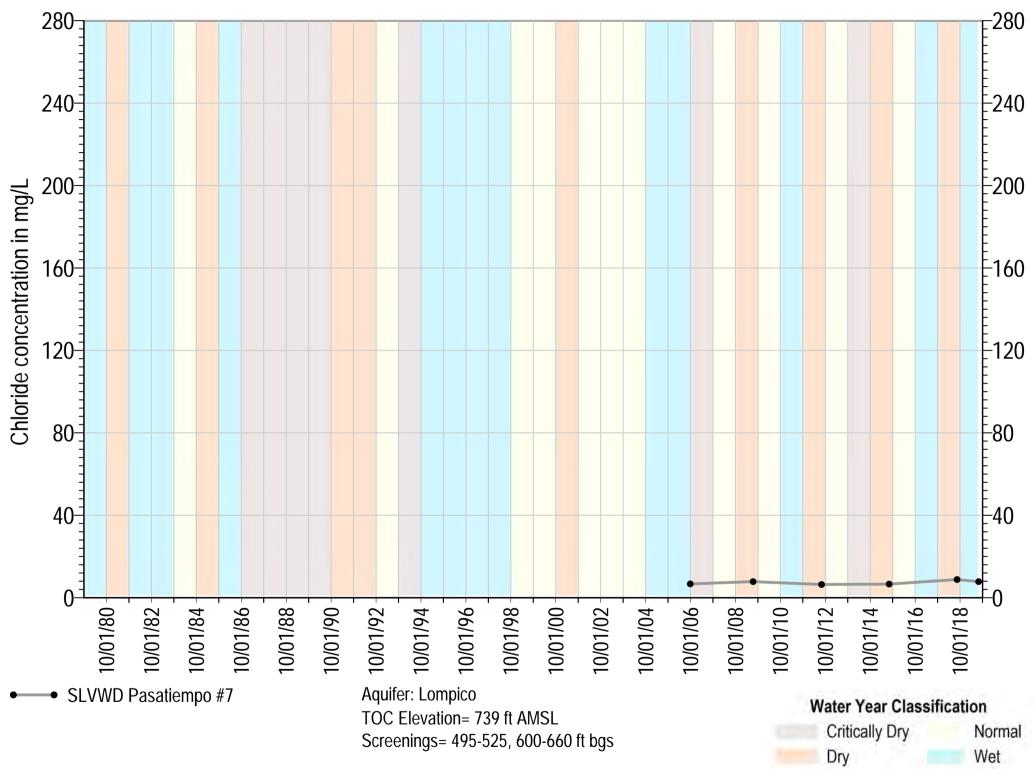
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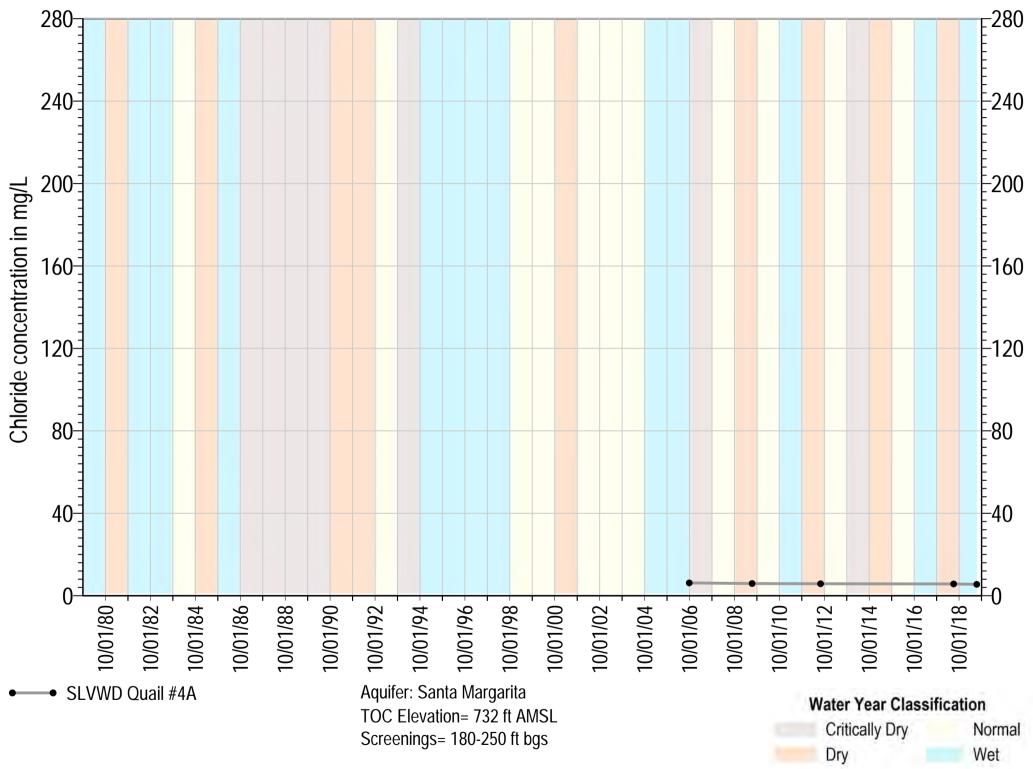
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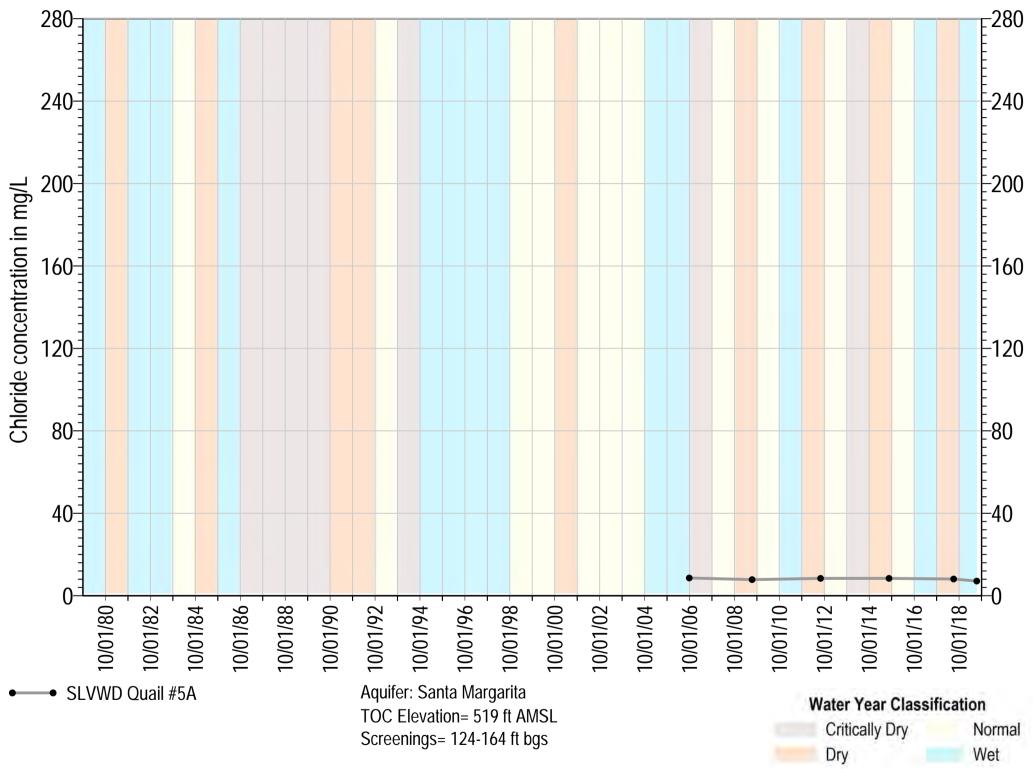
Square symbols indicate non-detects (ND)



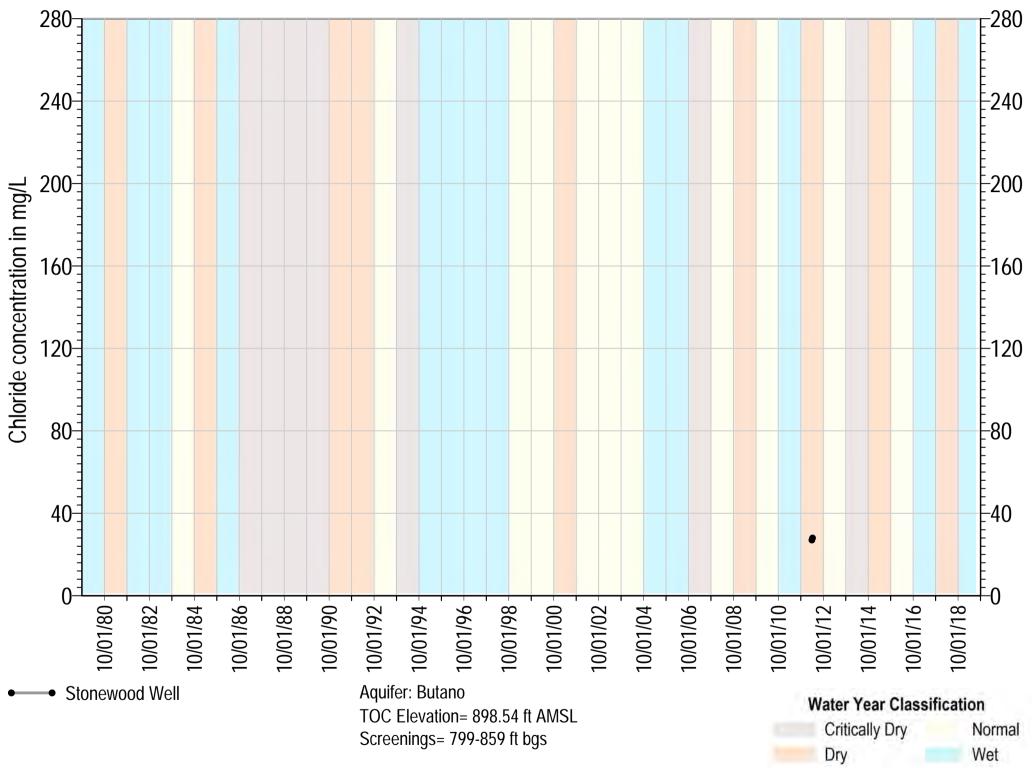
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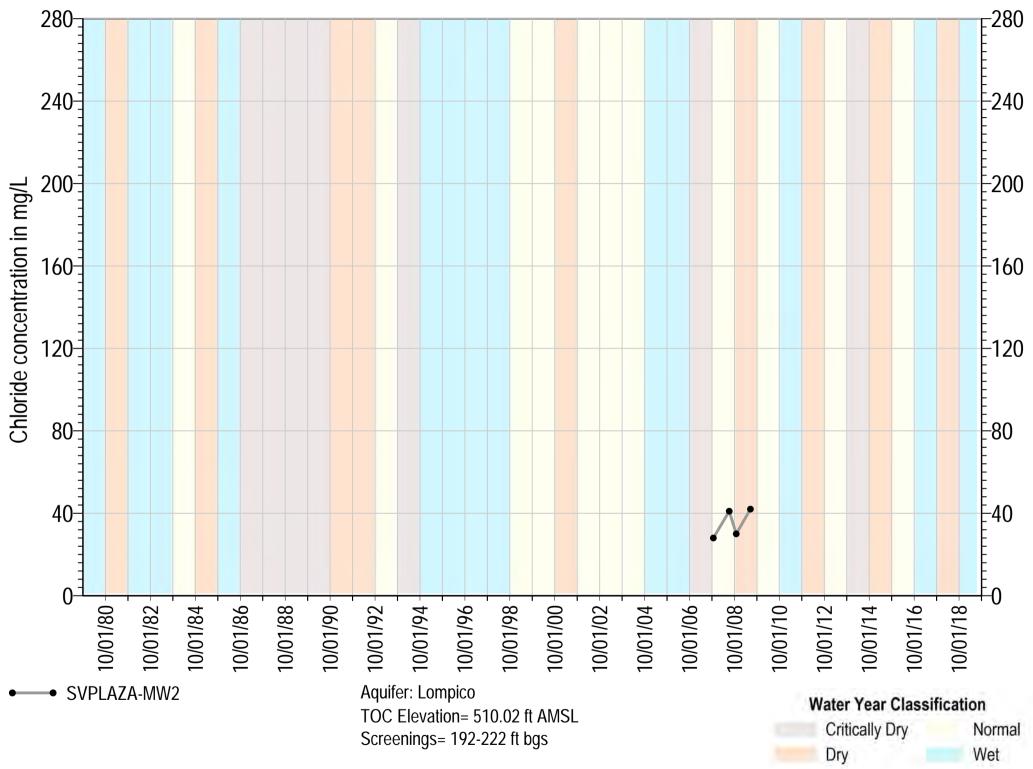
Square symbols indicate non-detects (ND)



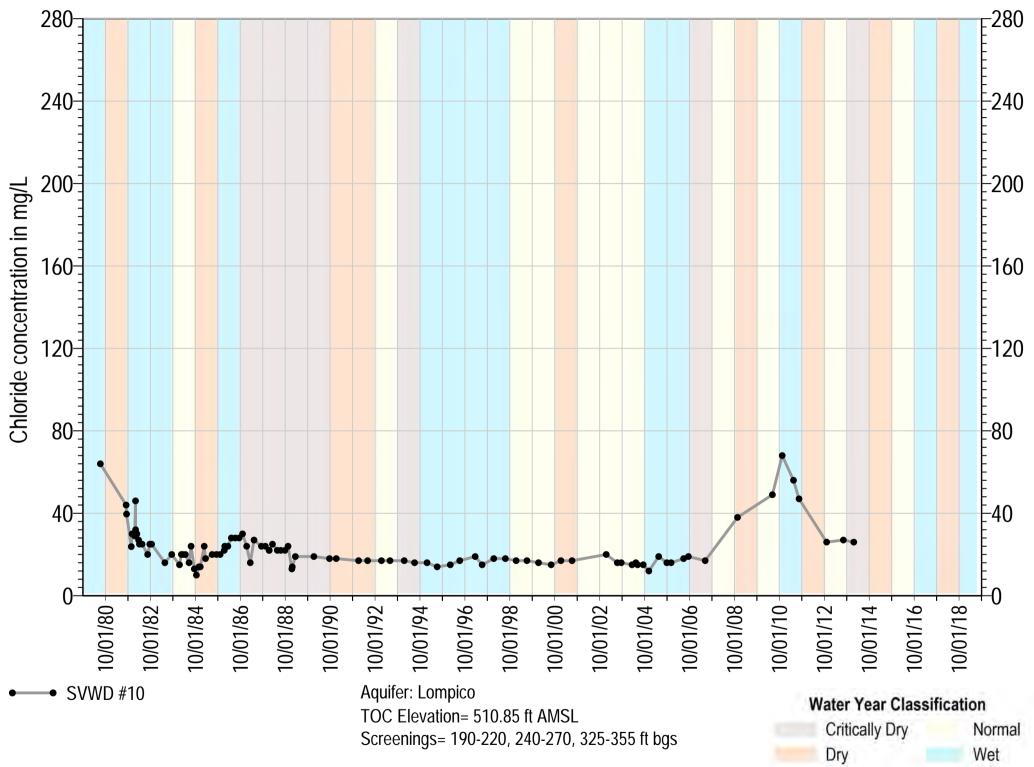
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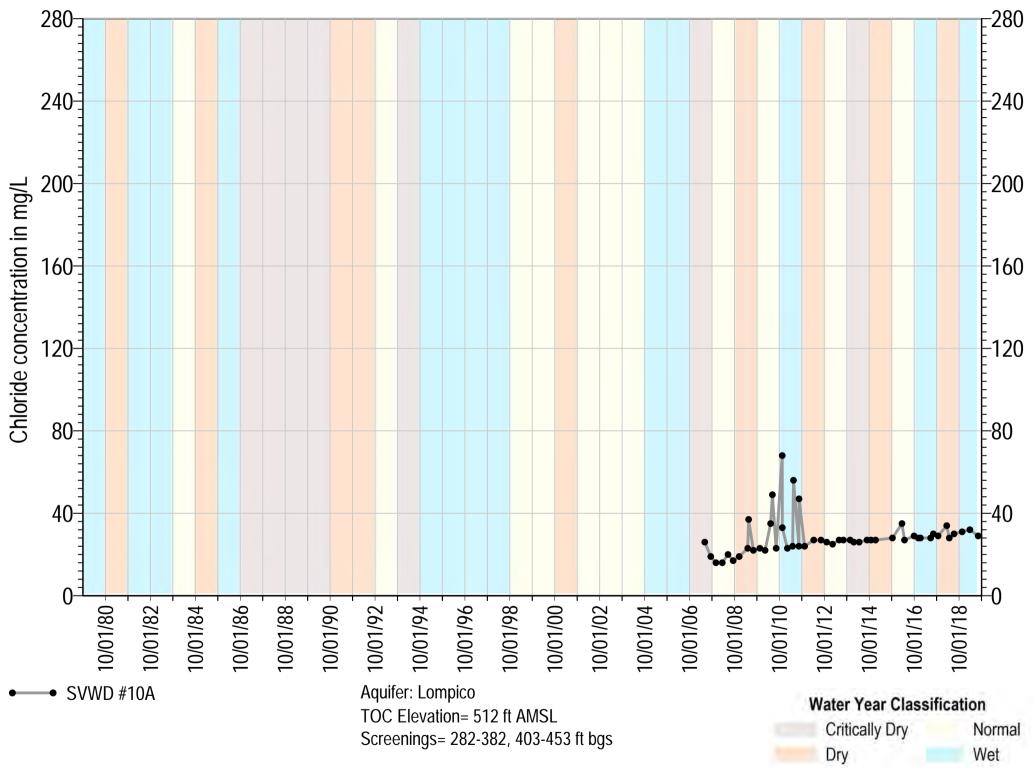
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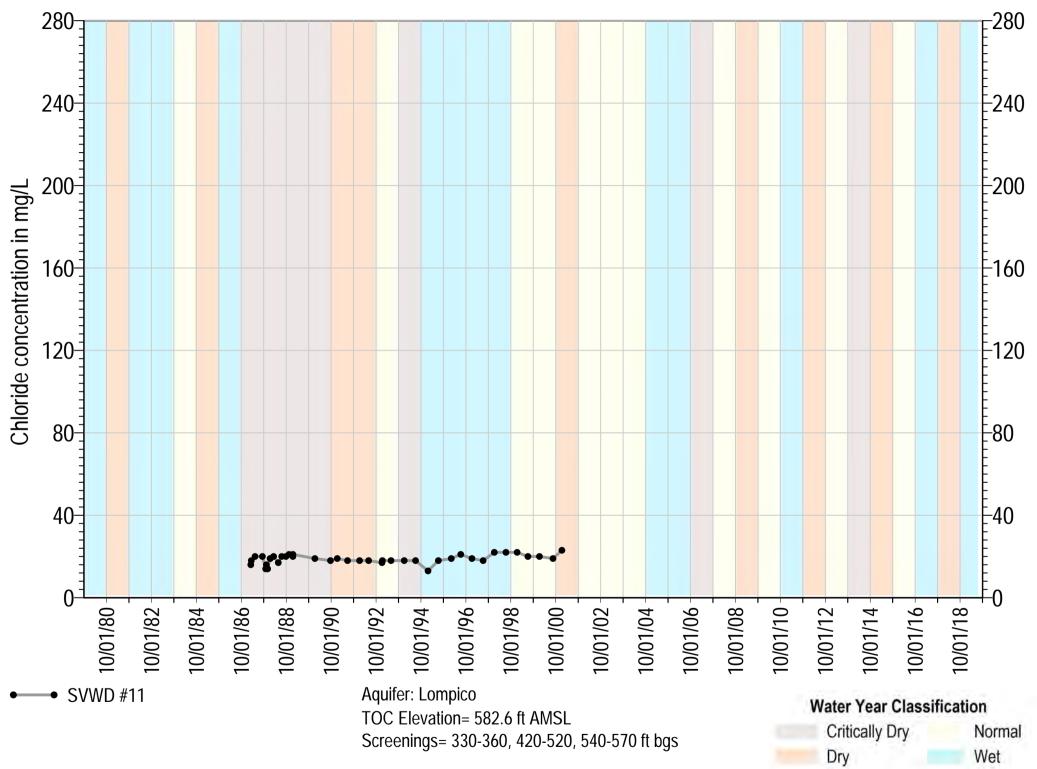
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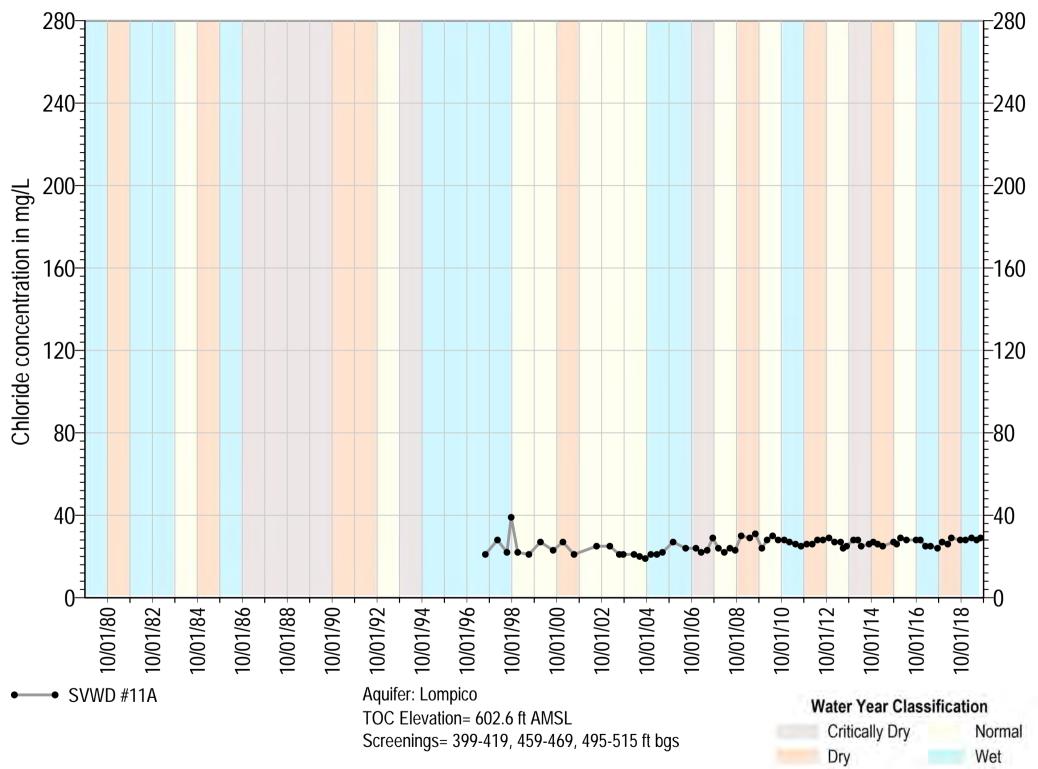
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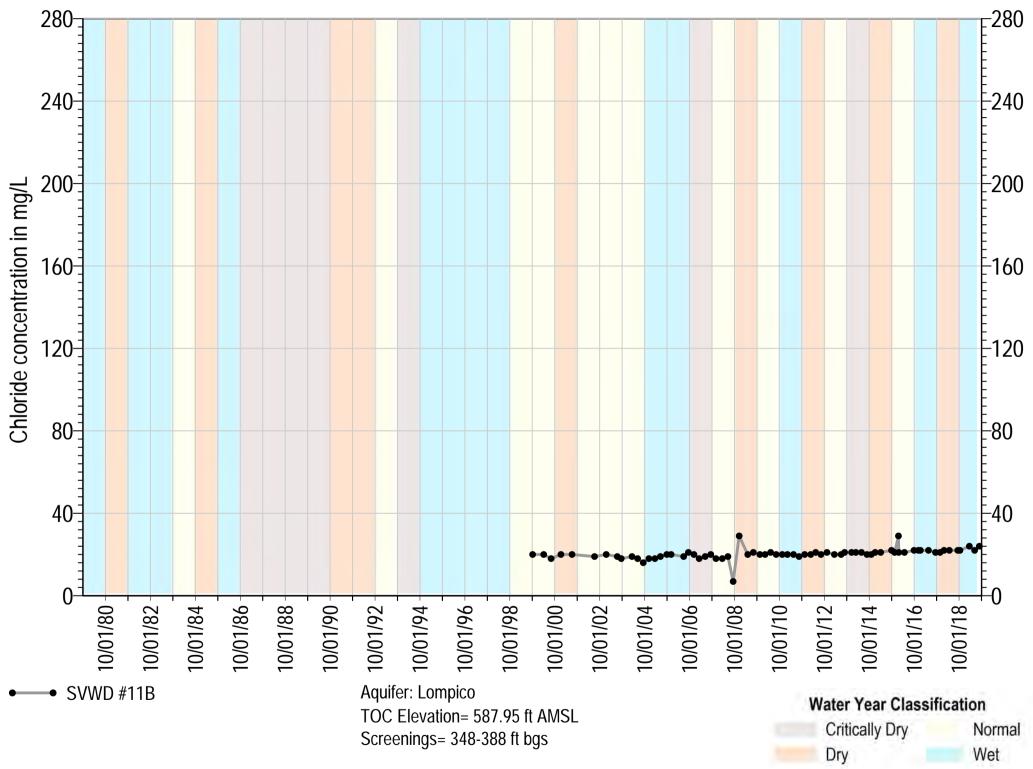
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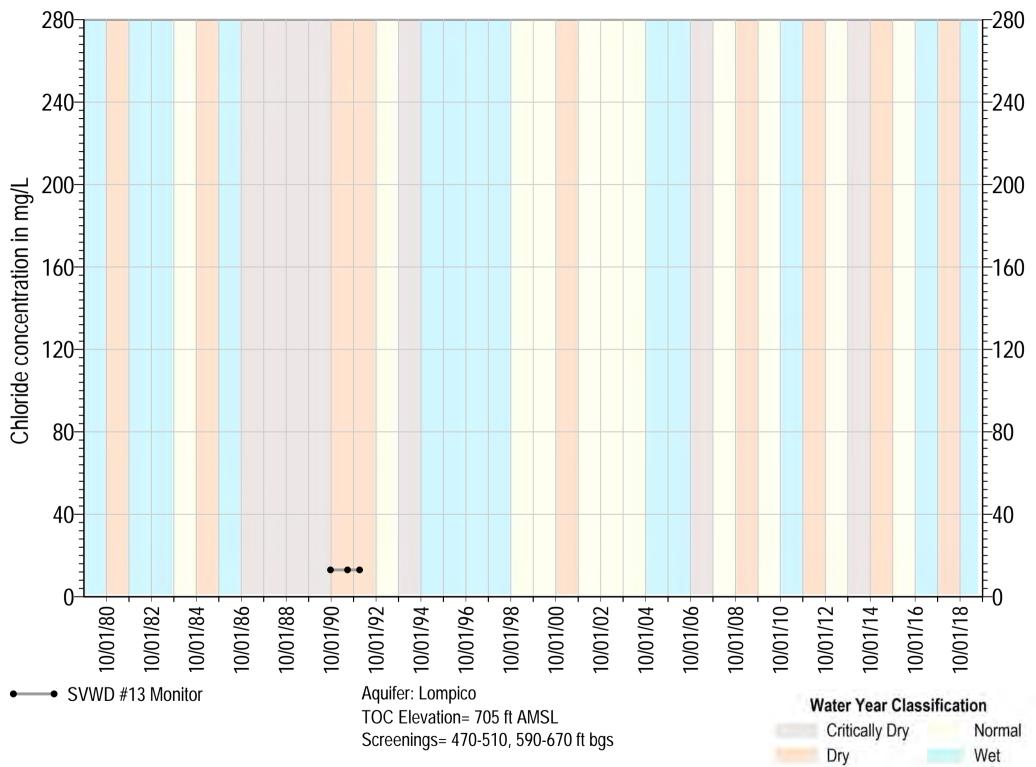
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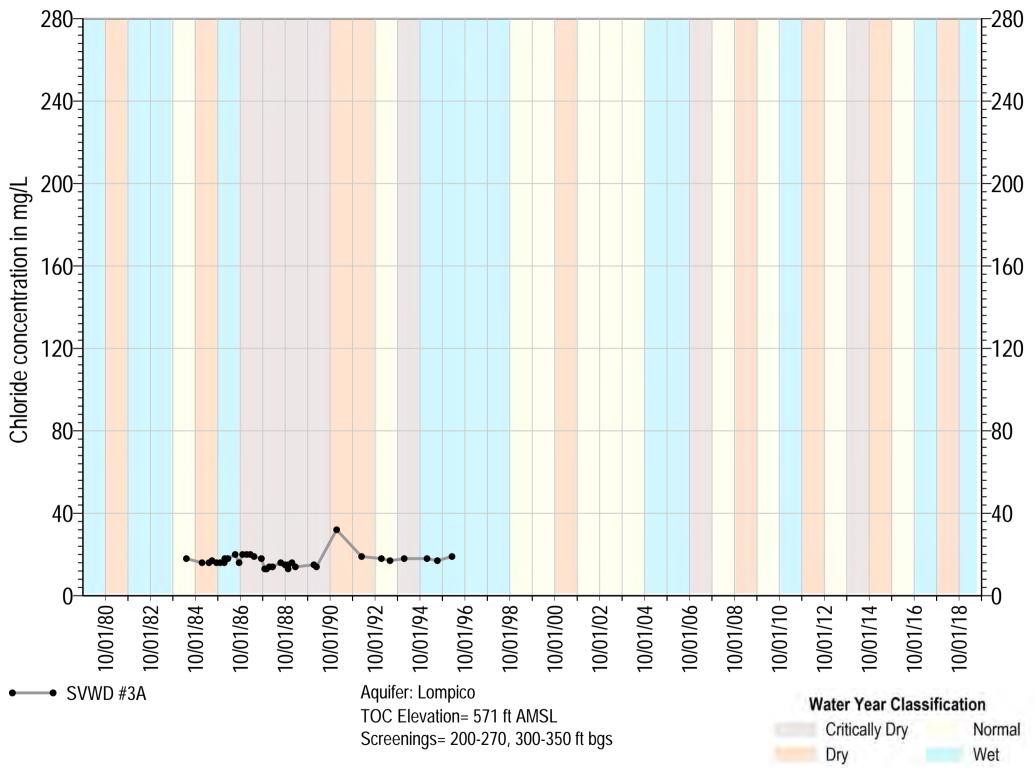
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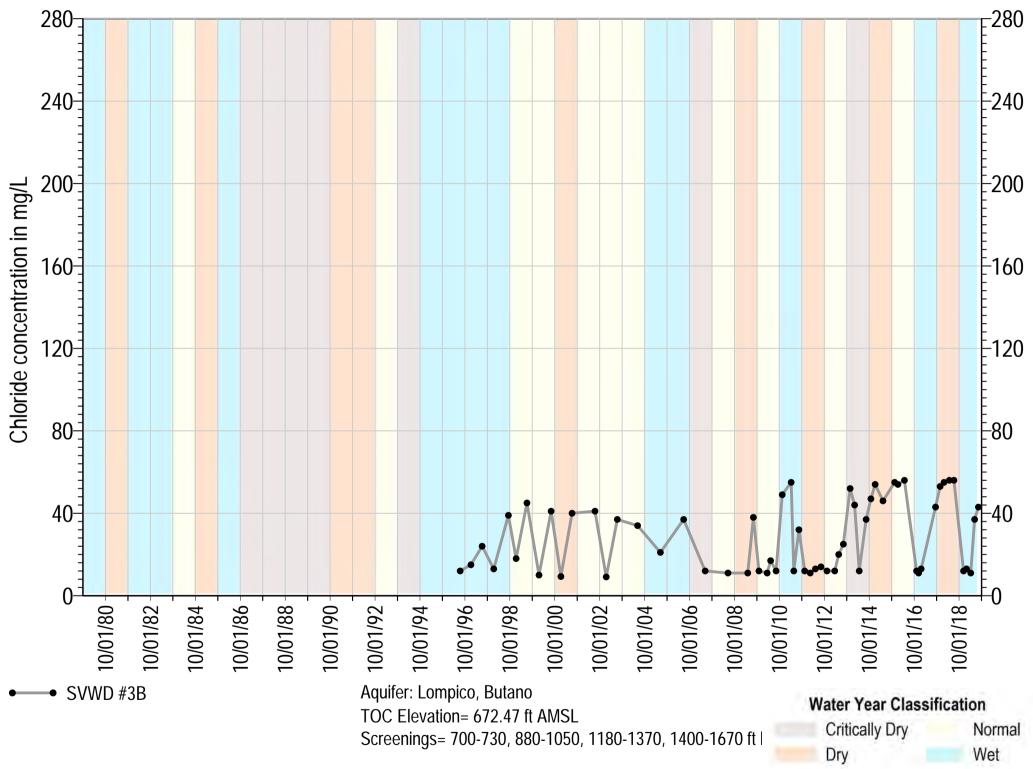
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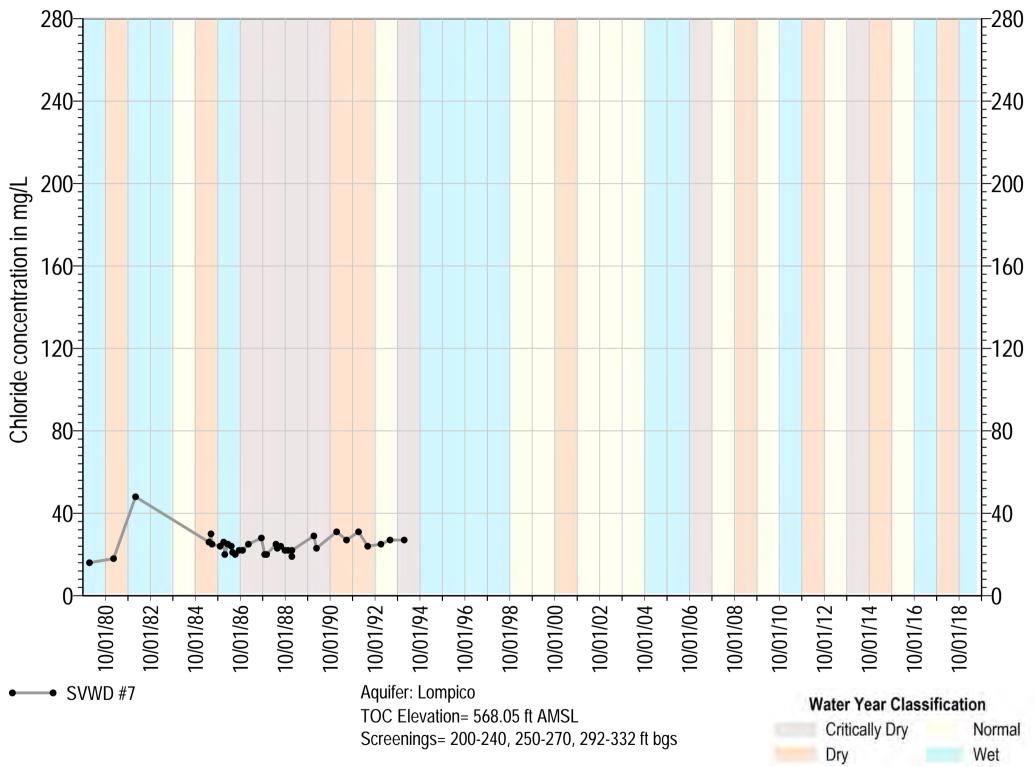
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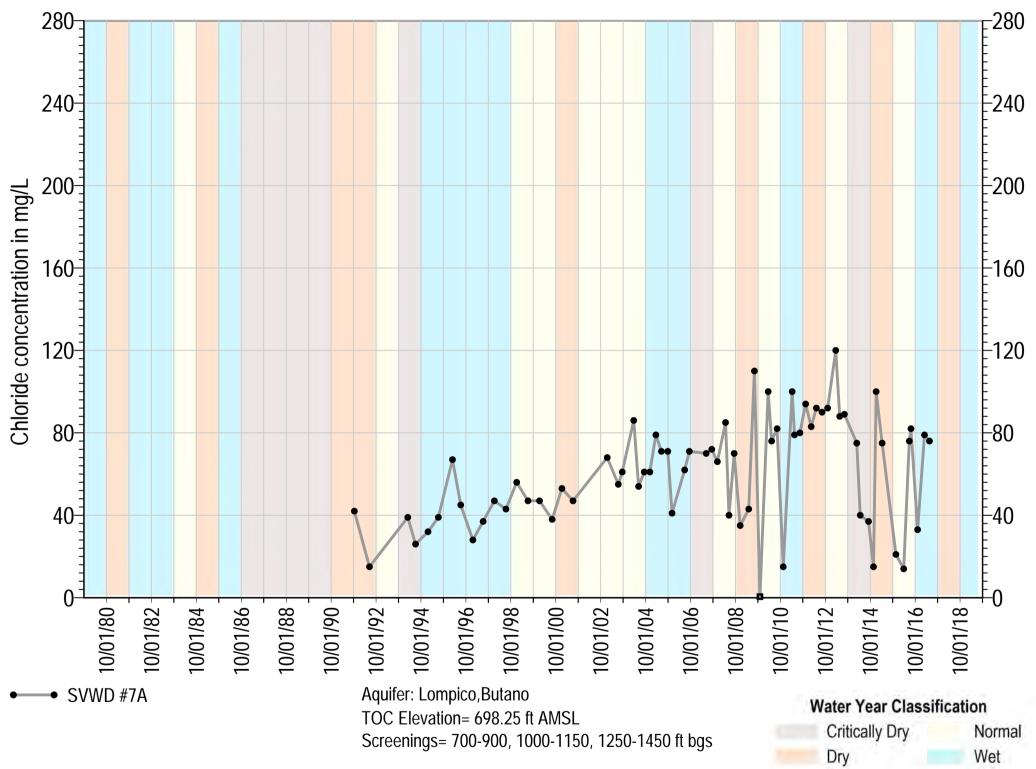
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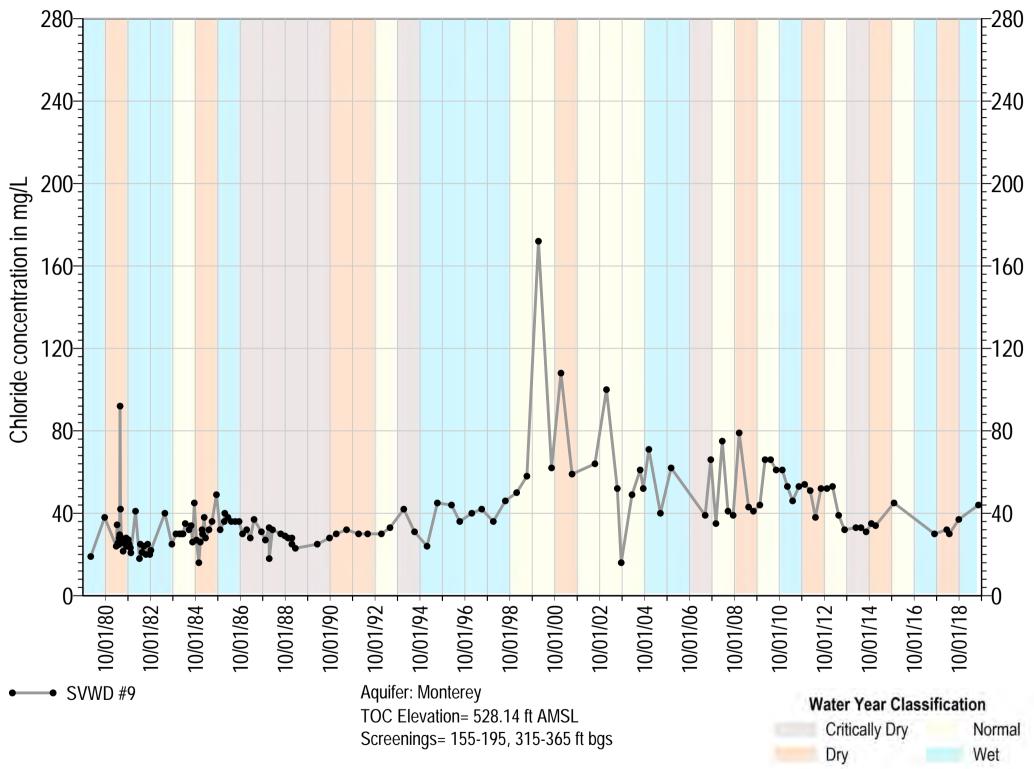
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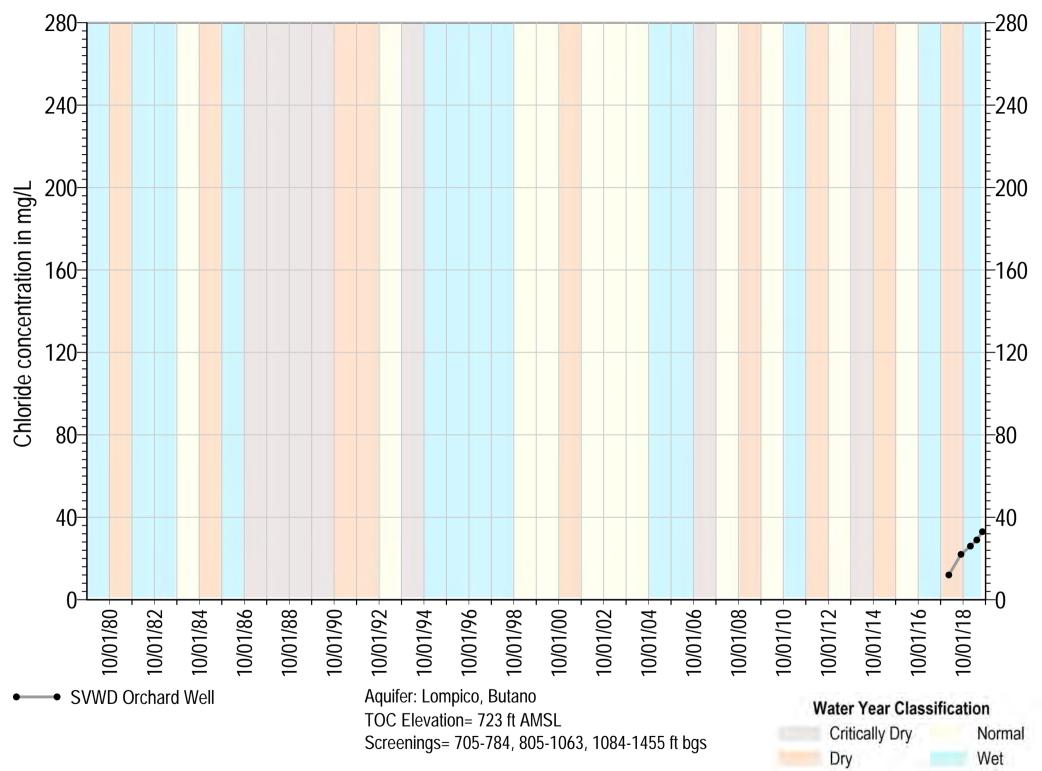
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

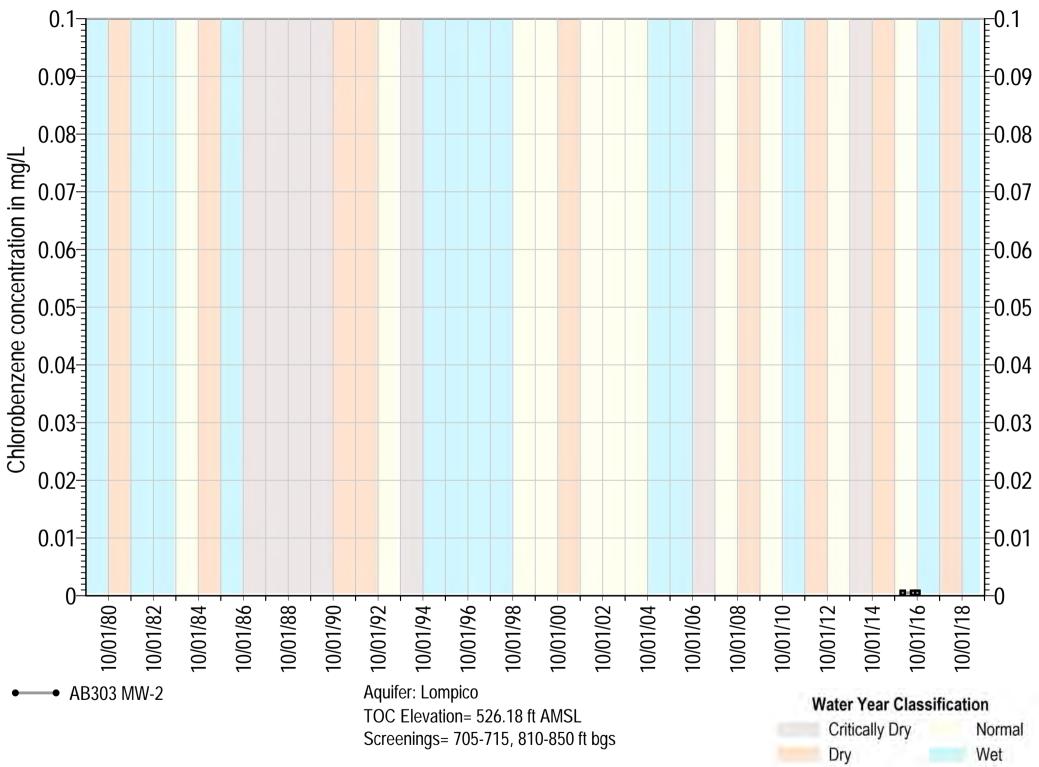


Square symbols indicate non-detects (ND)

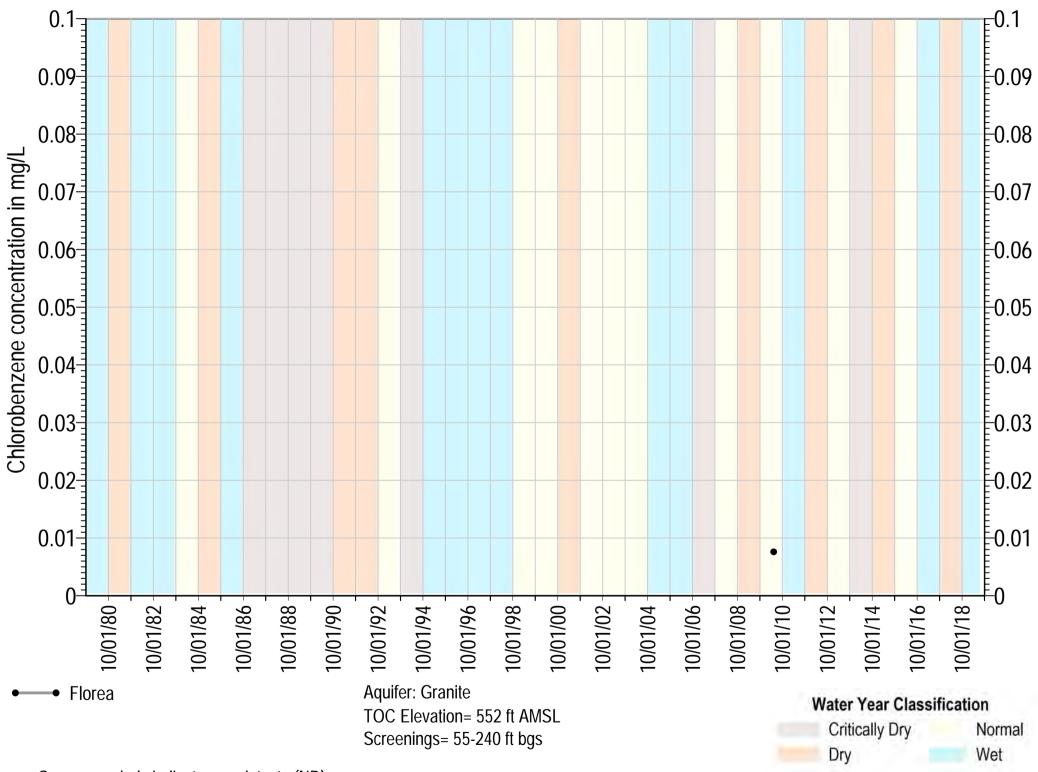


Square symbols indicate non-detects (ND)

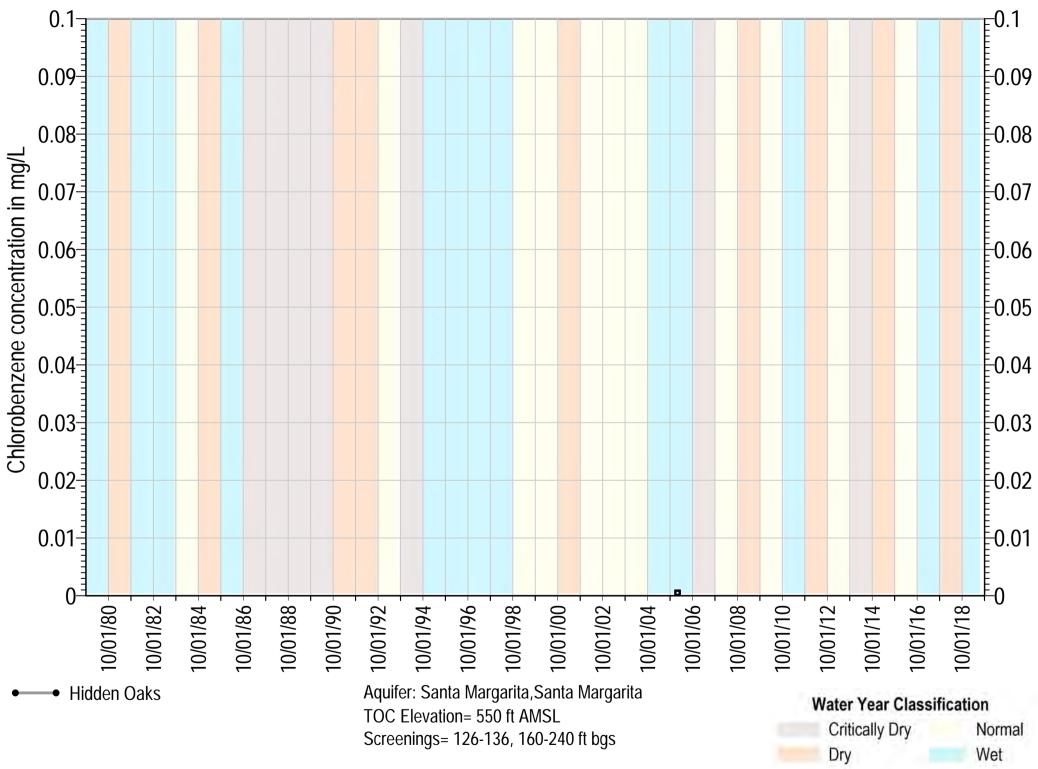
Chlorobenzene



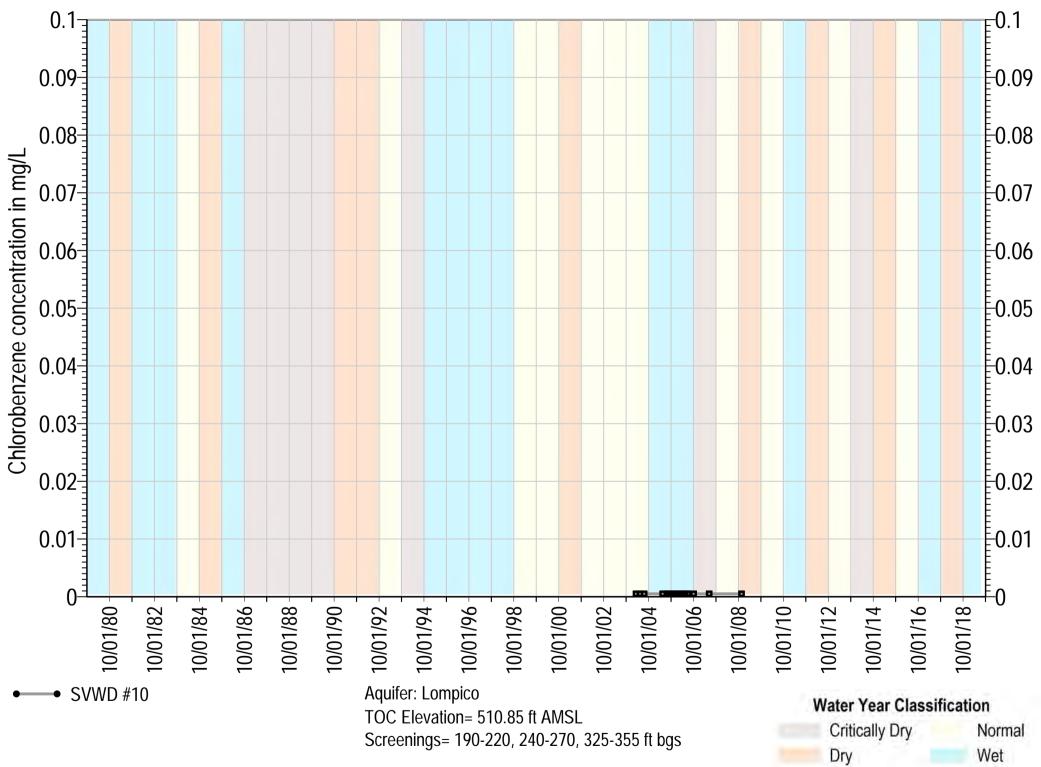
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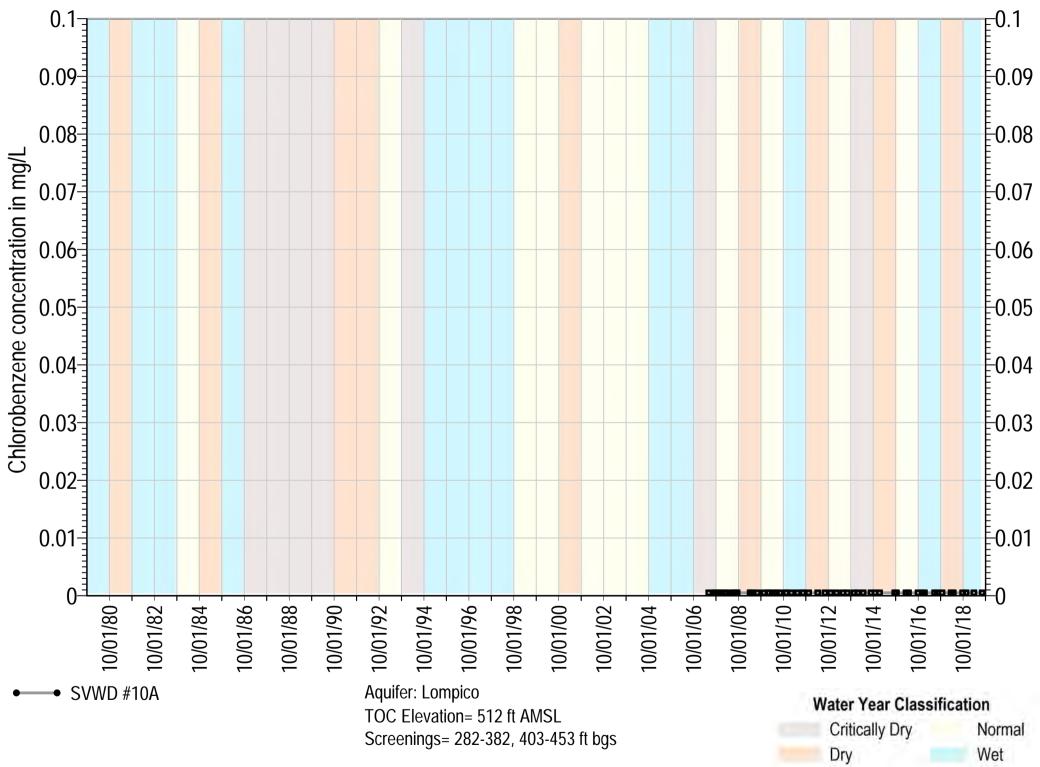
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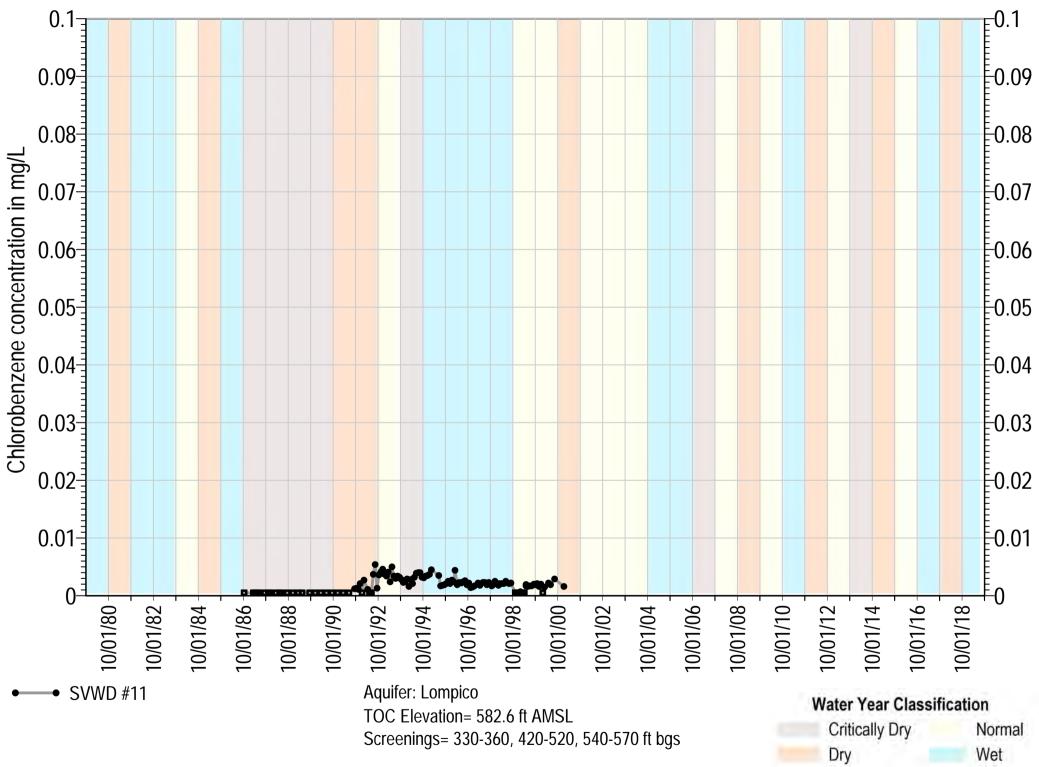
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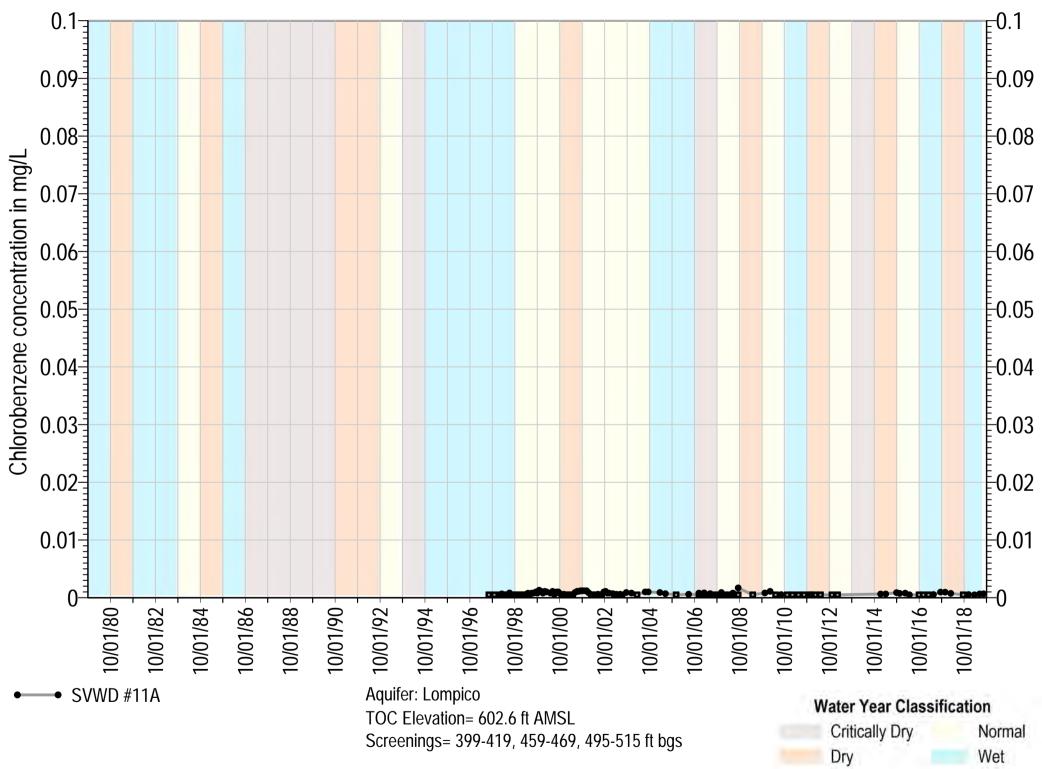
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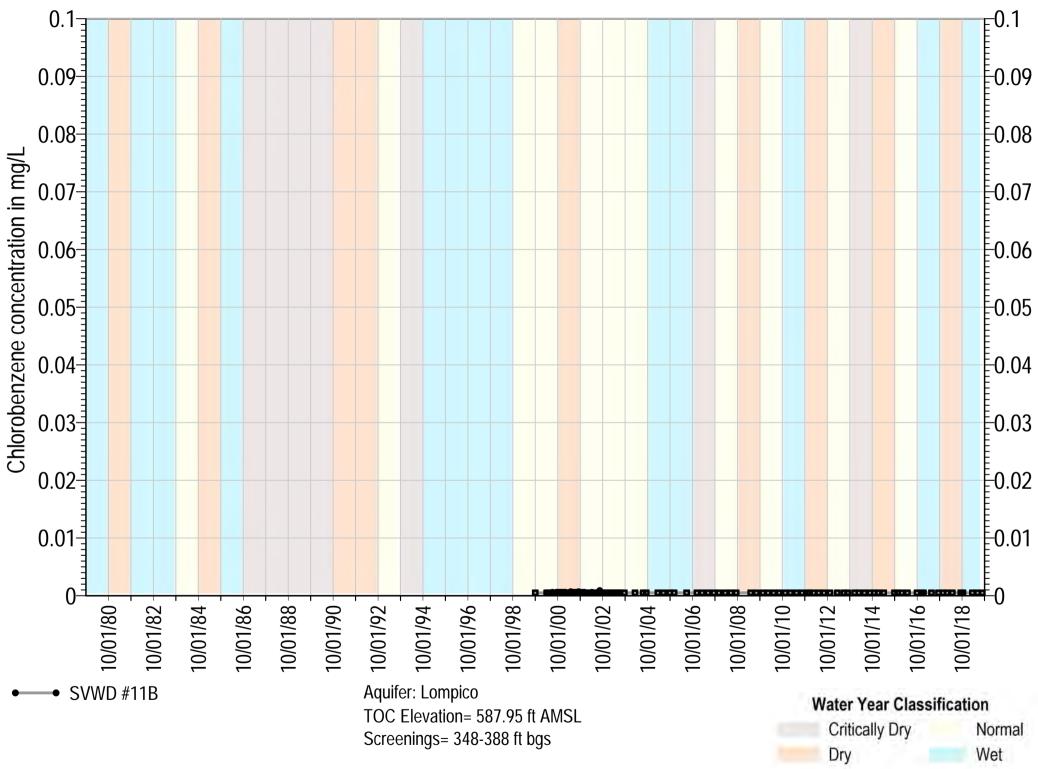
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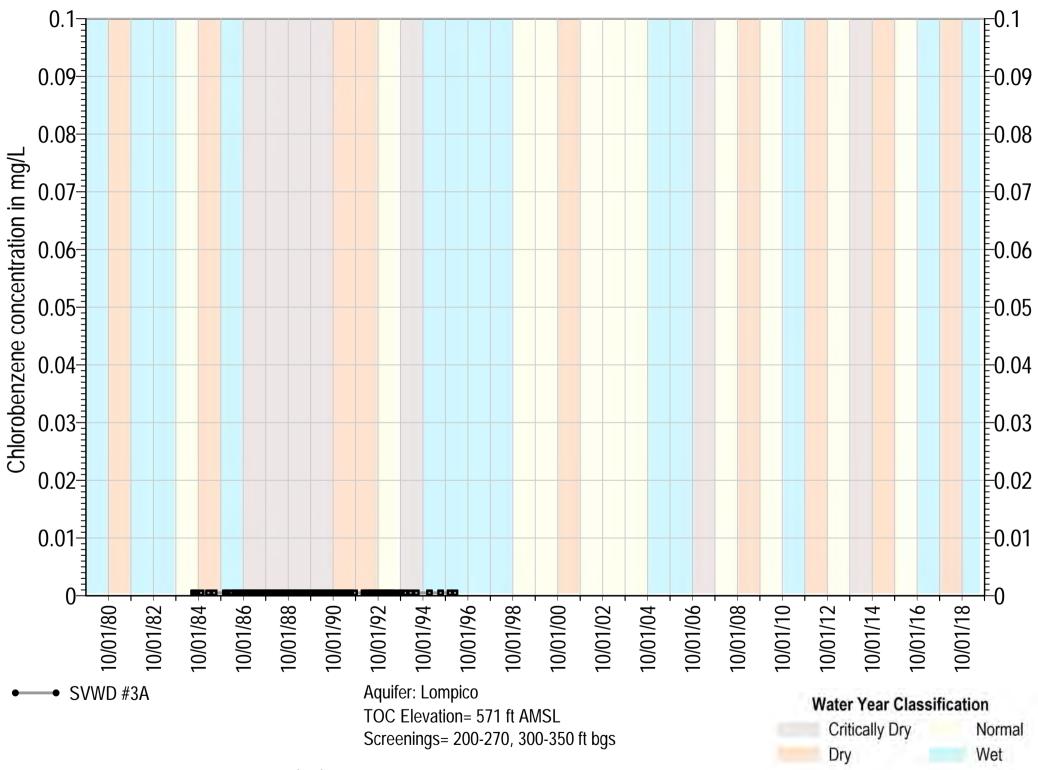
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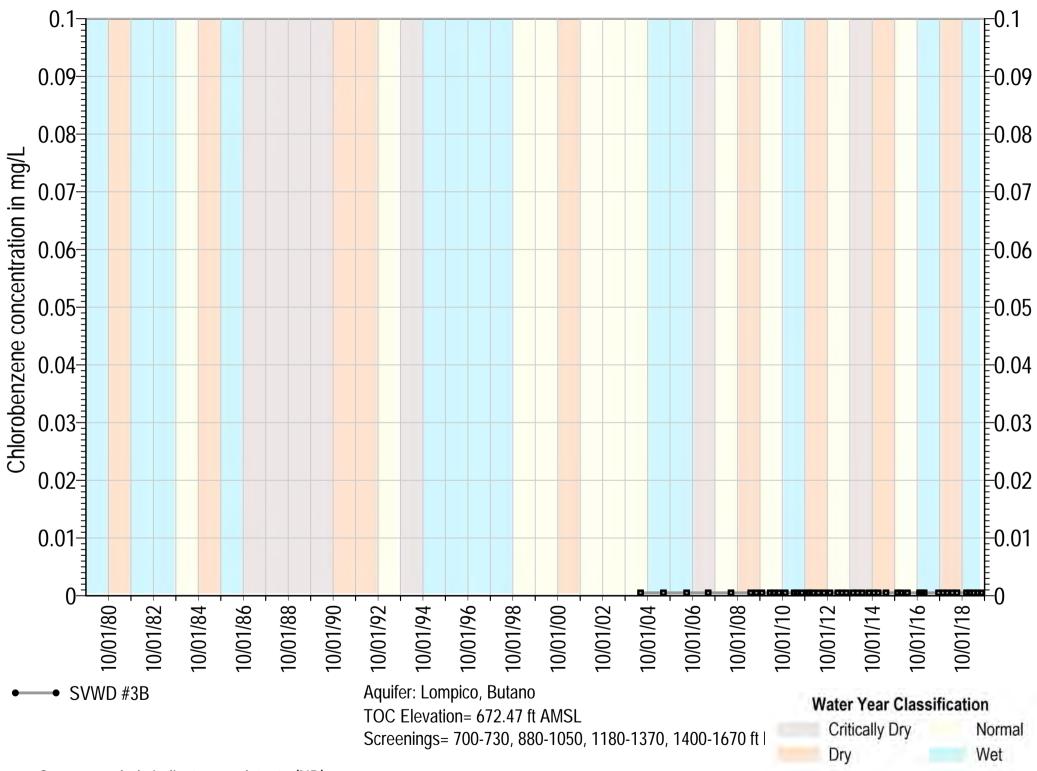
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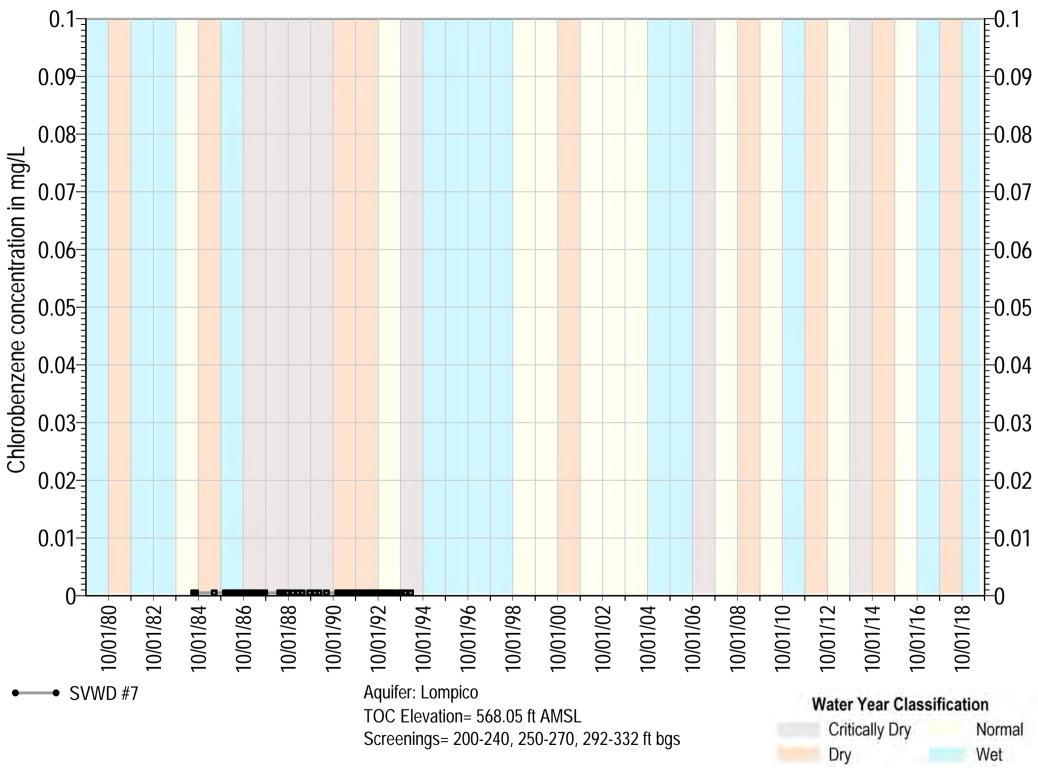
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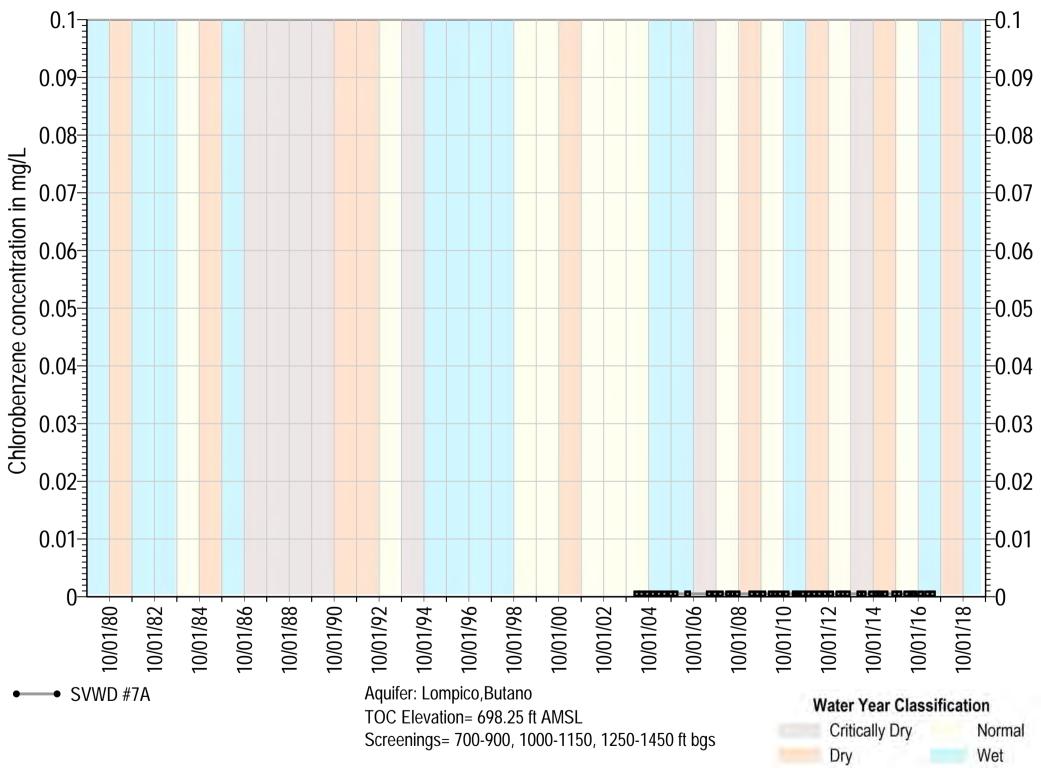
Square symbols indicate non-detects (ND)



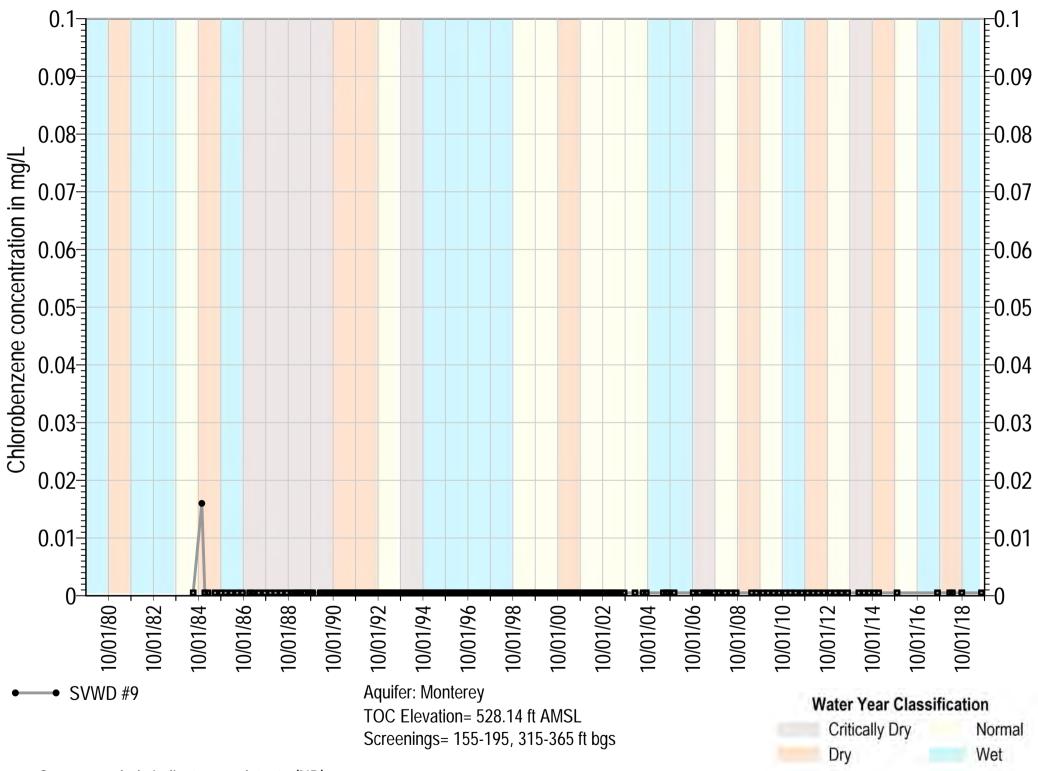
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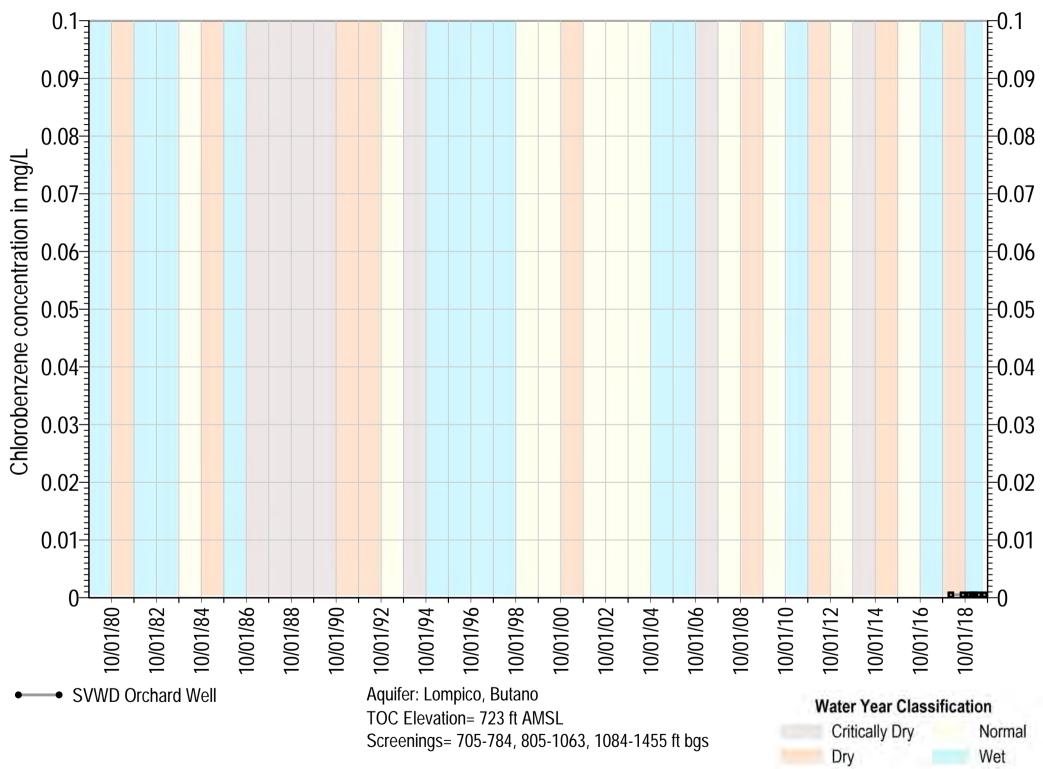
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

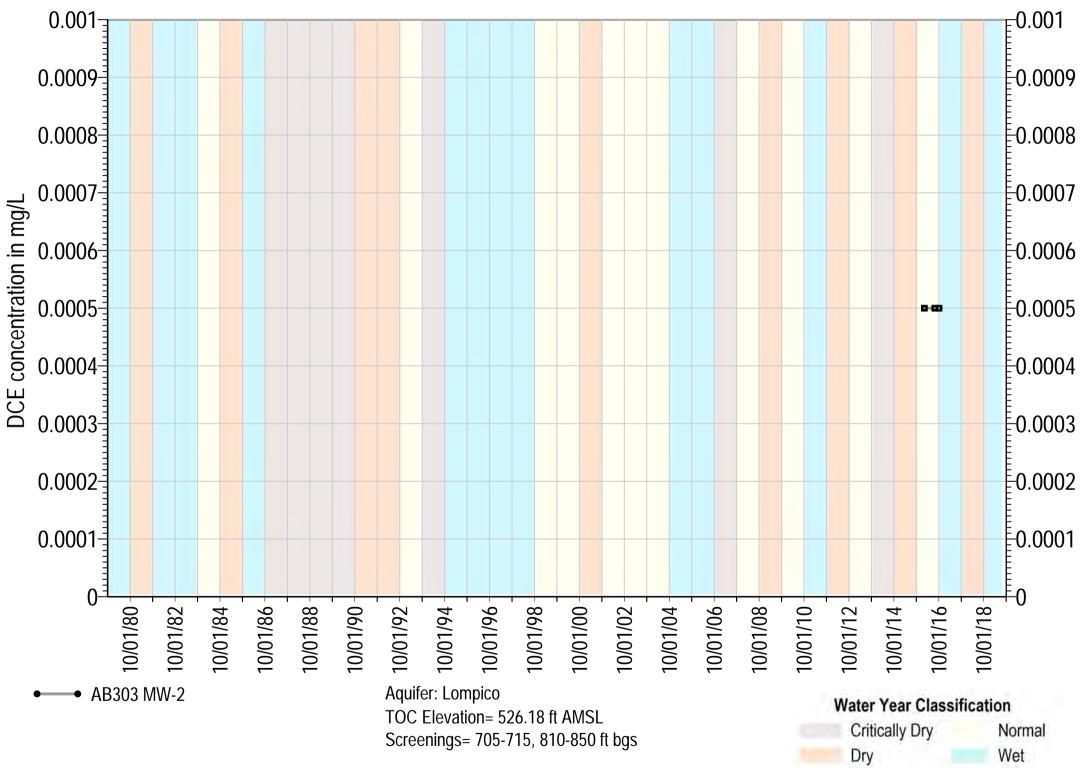


Square symbols indicate non-detects (ND)

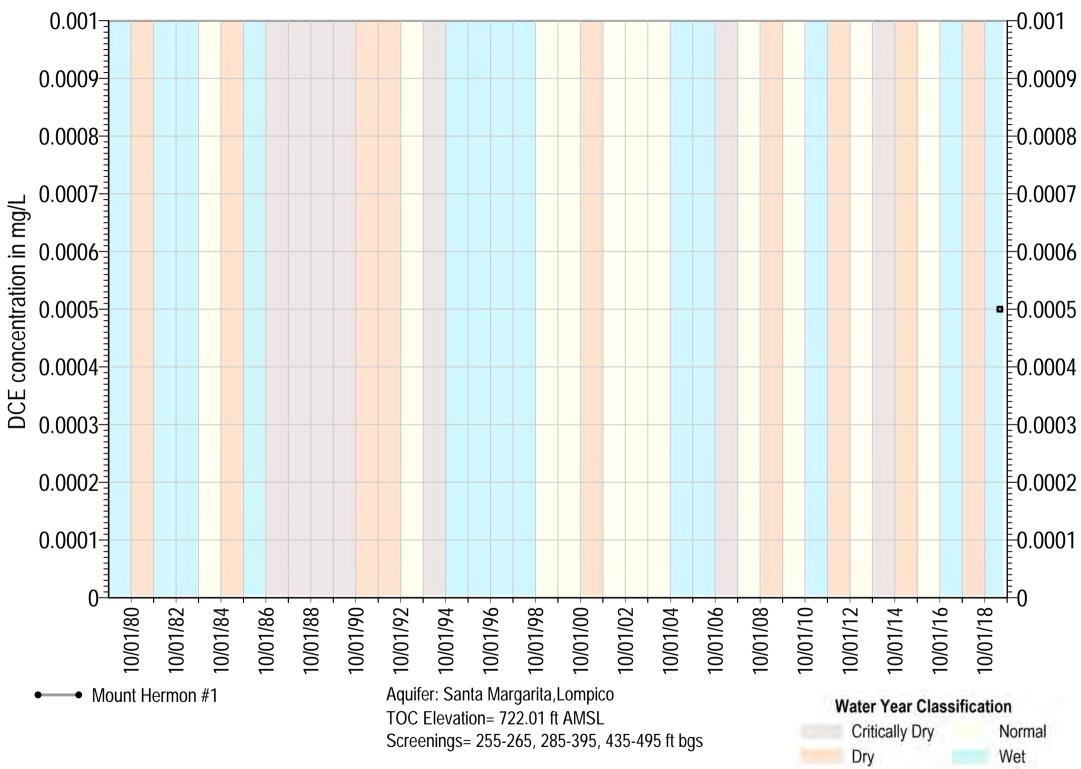


Square symbols indicate non-detects (ND)

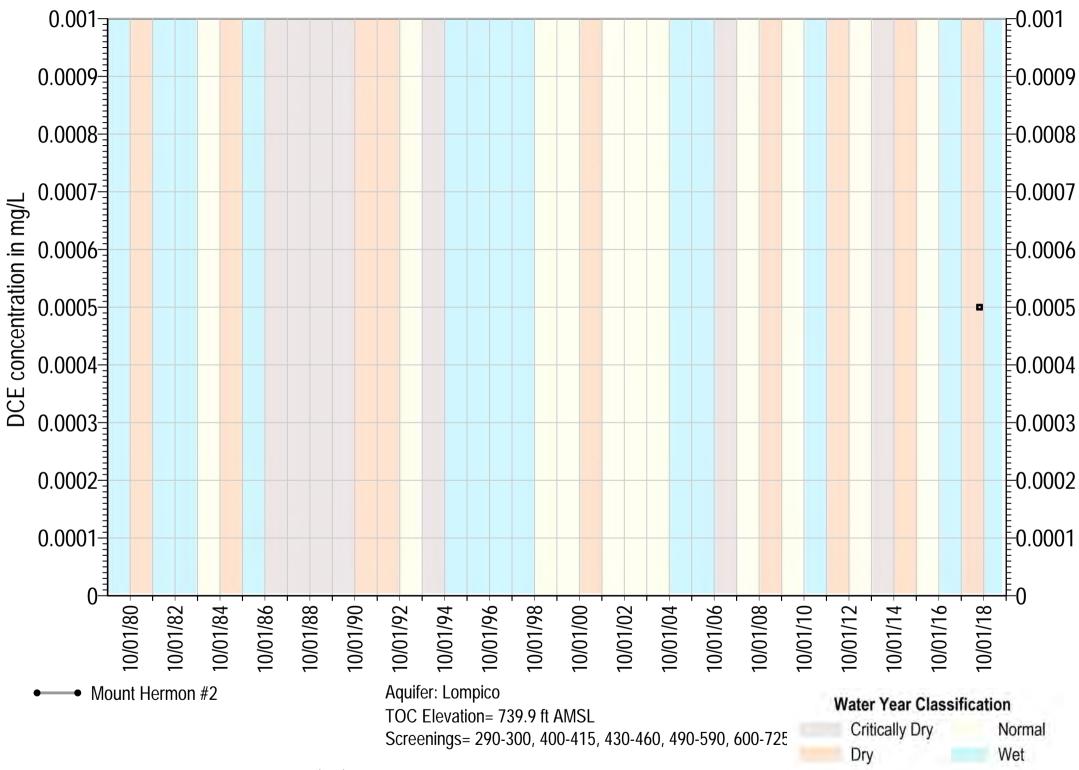




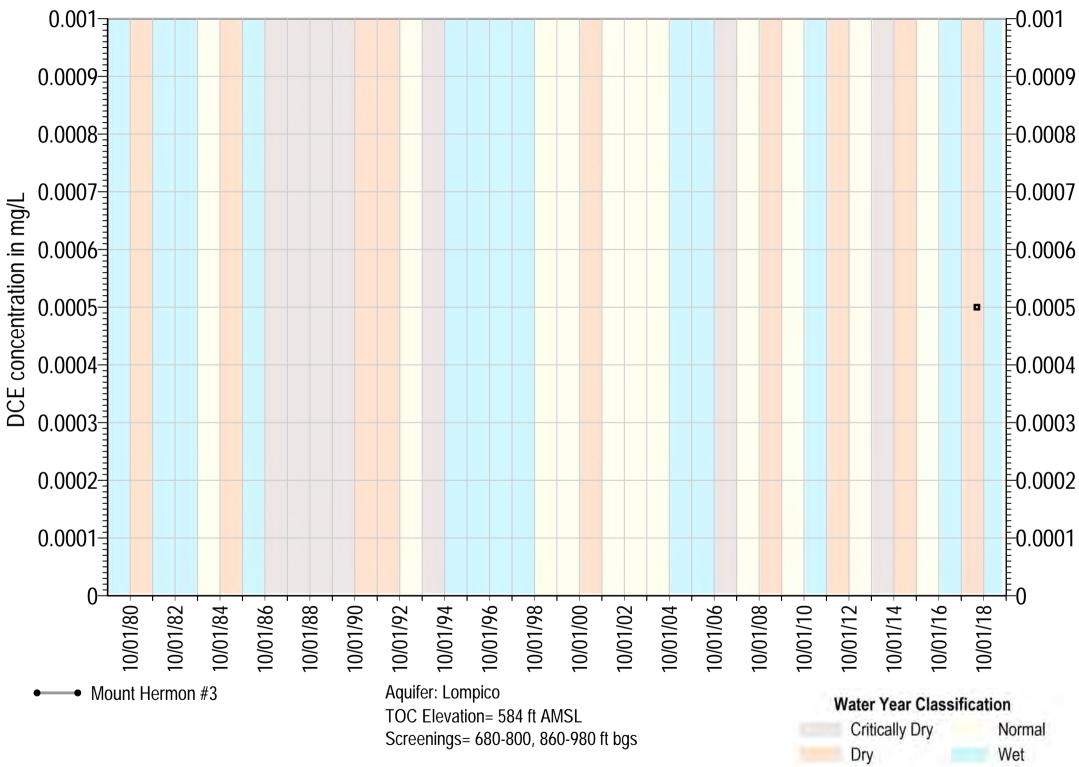
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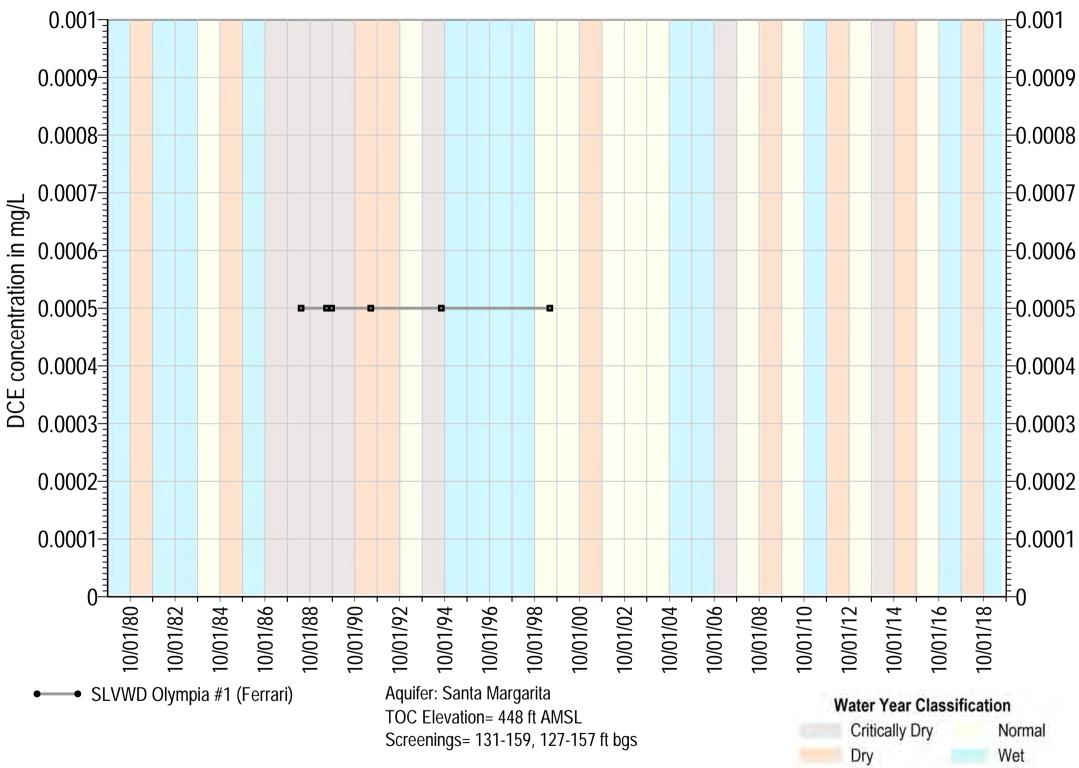
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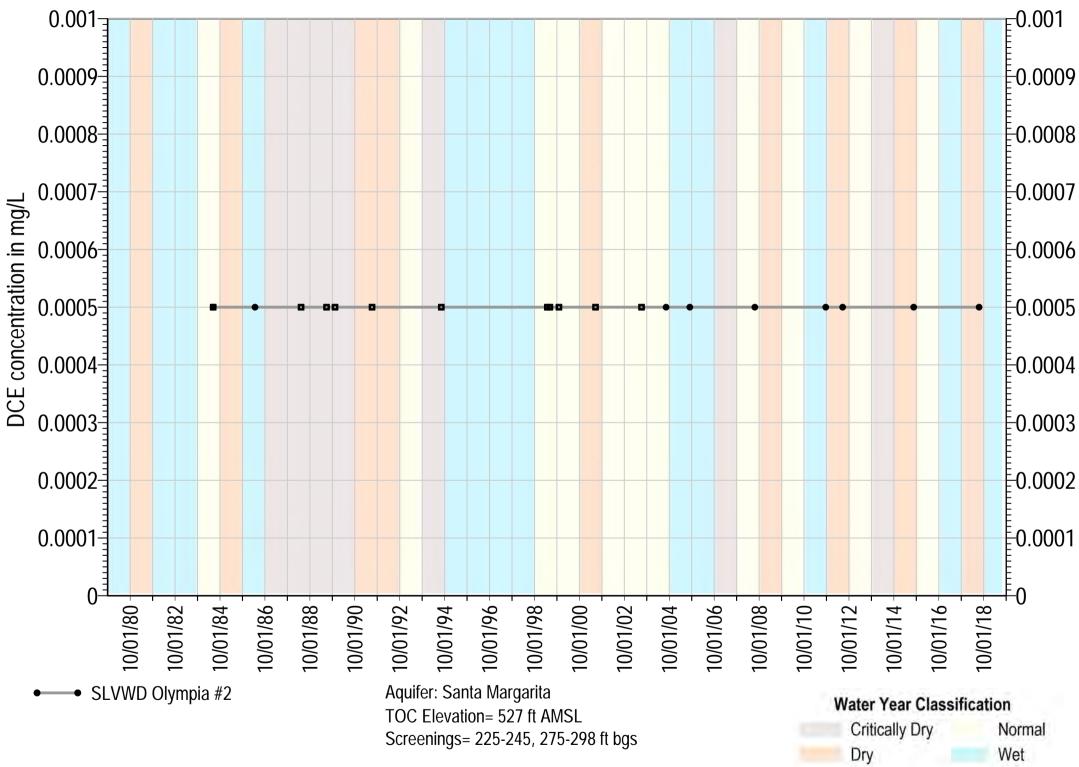
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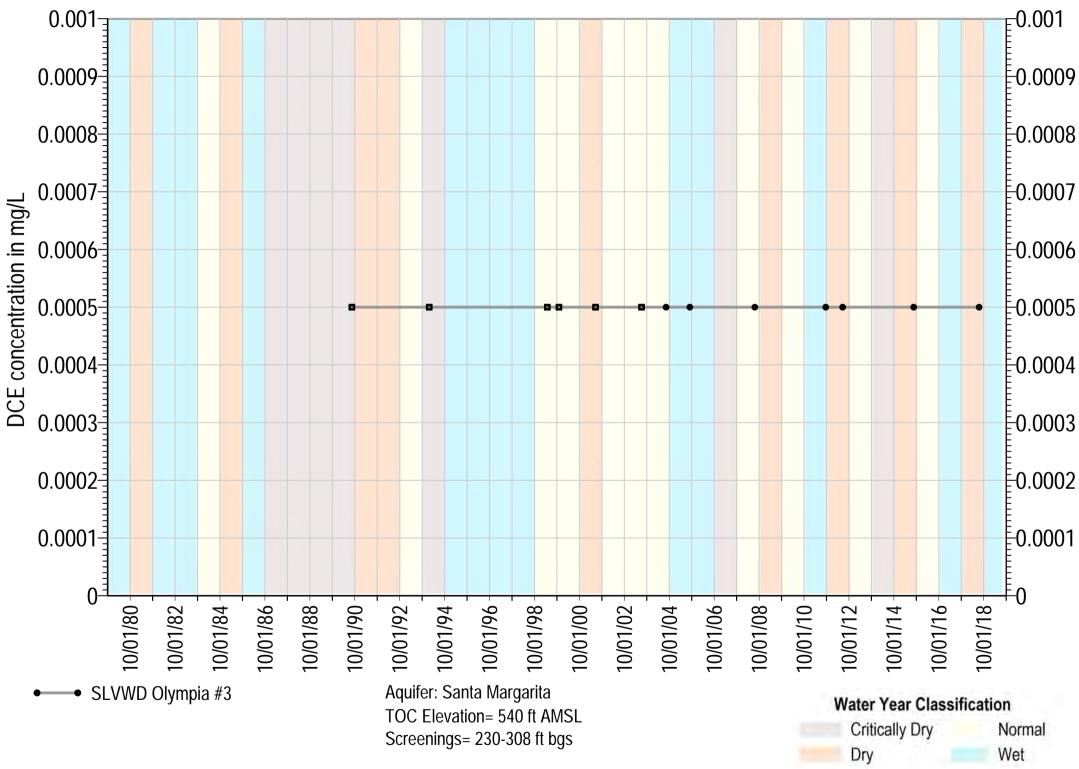
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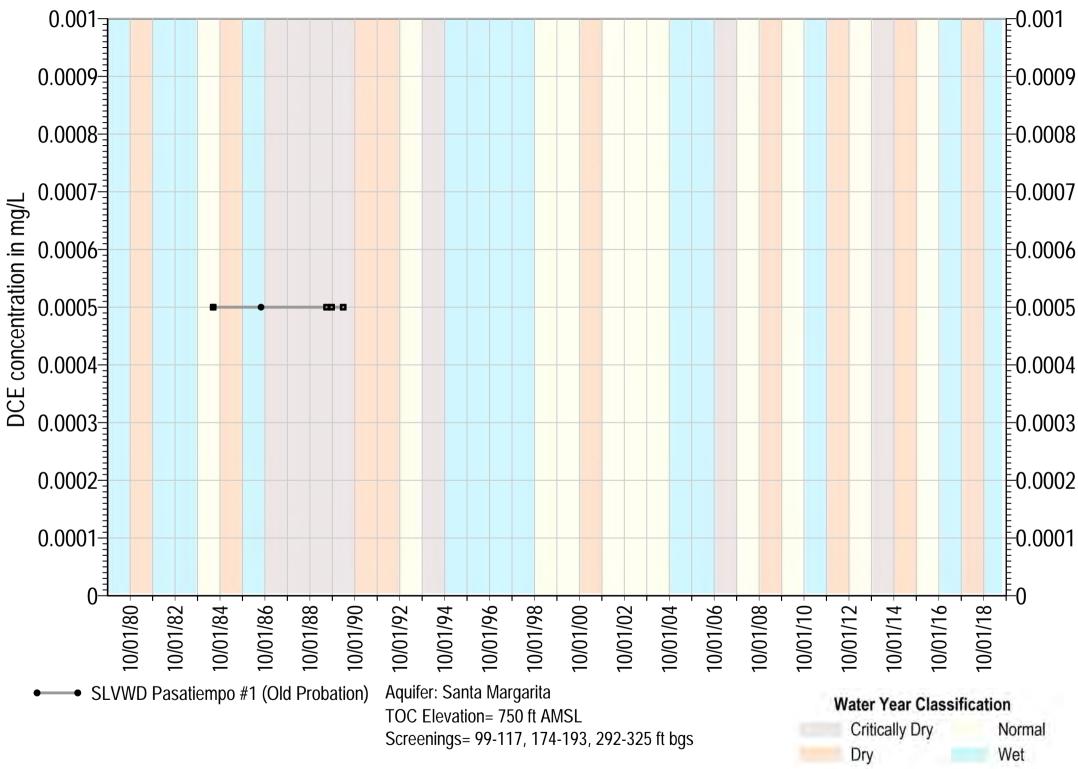
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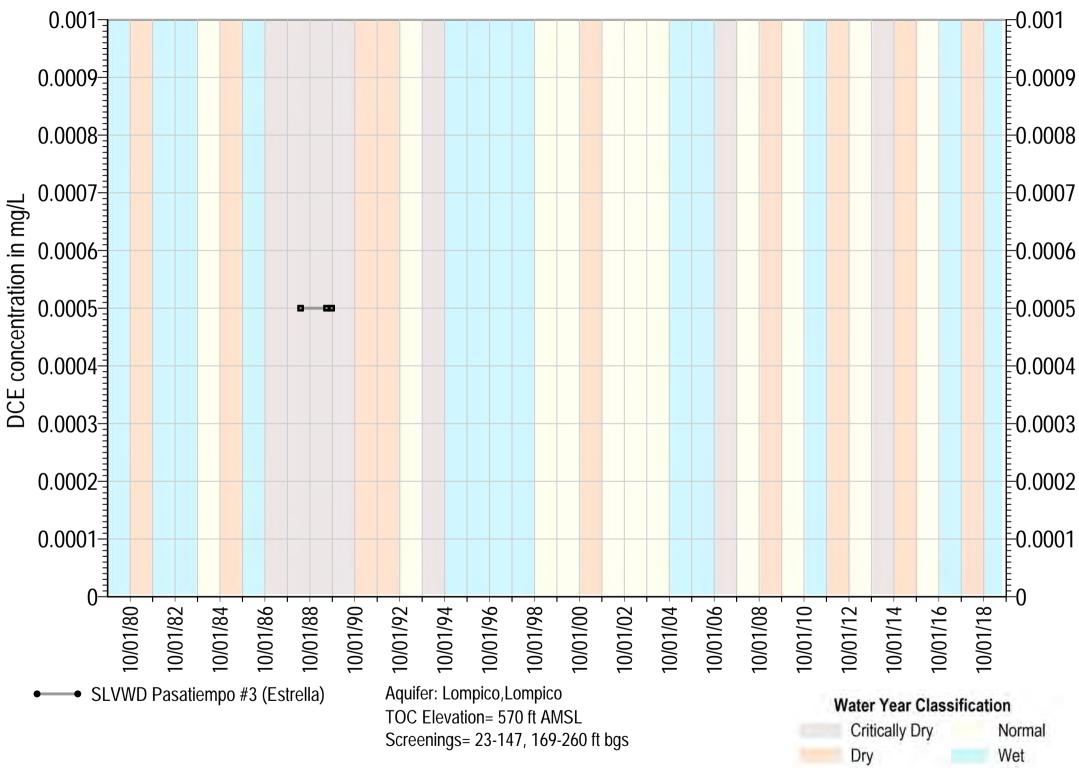
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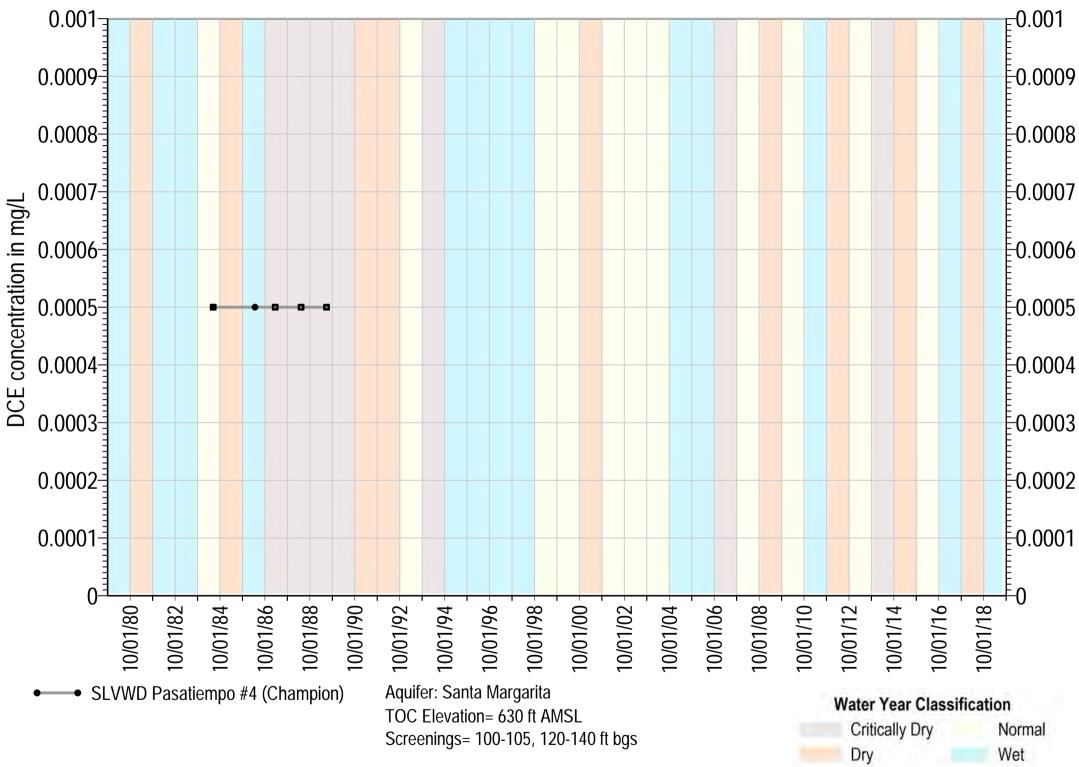
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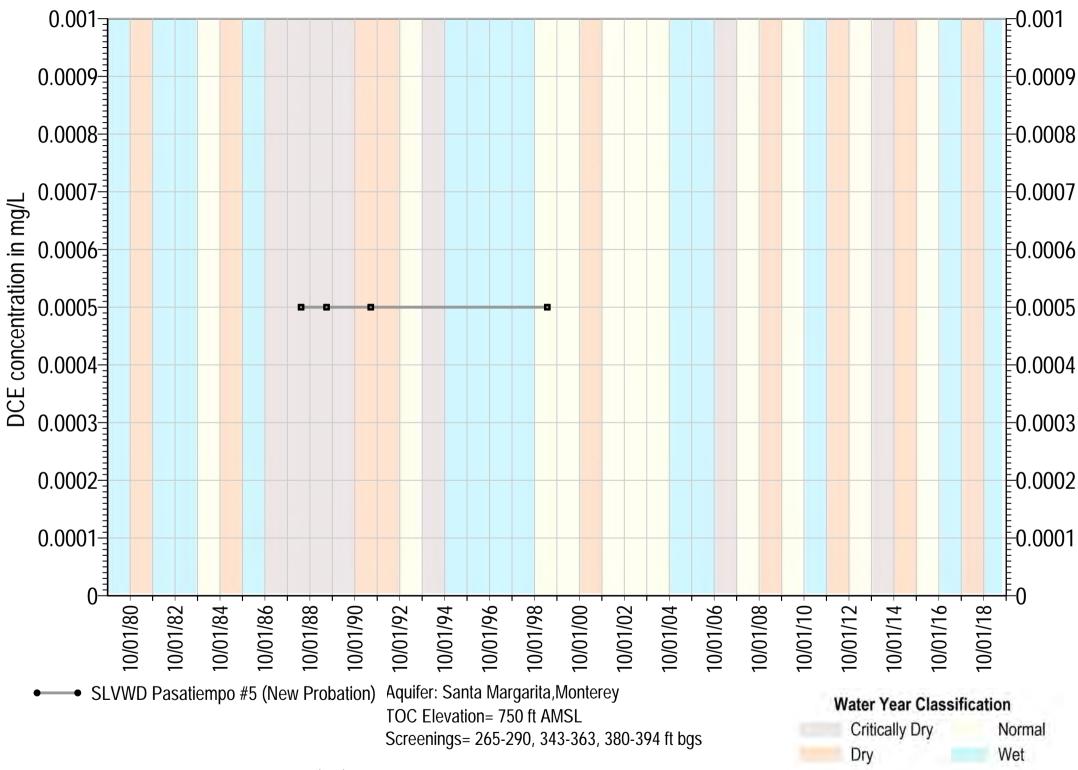
Square symbols indicate non-detects (ND)



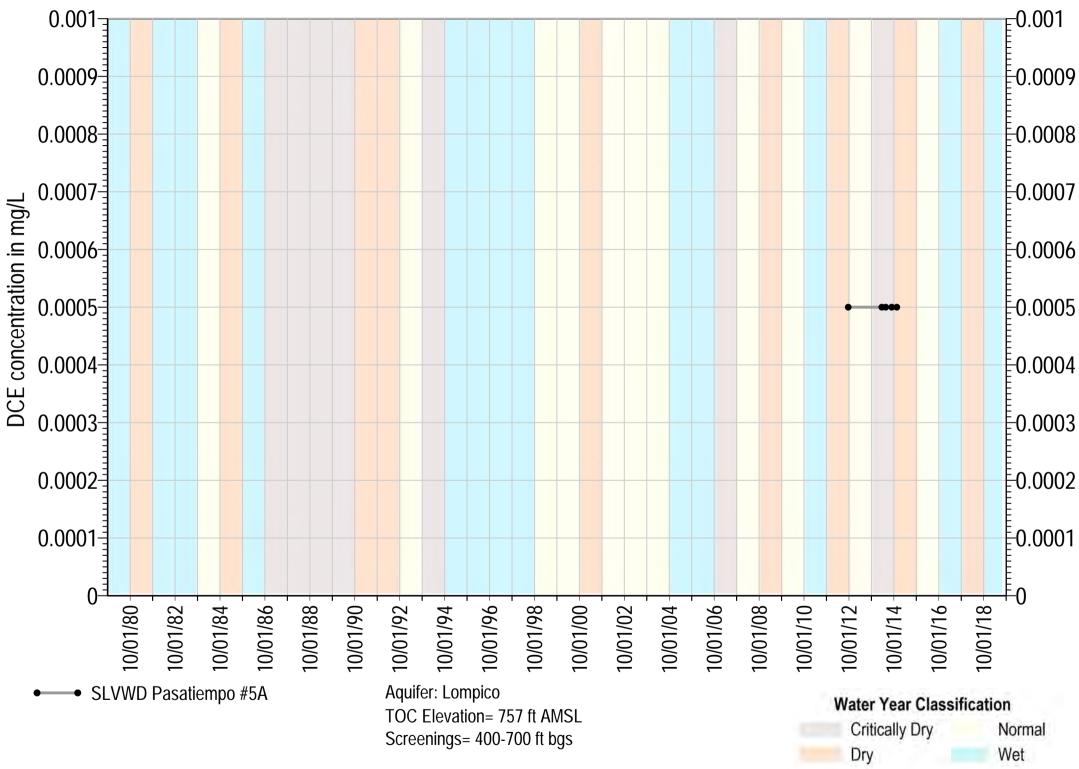
Square symbols indicate non-detects (ND)



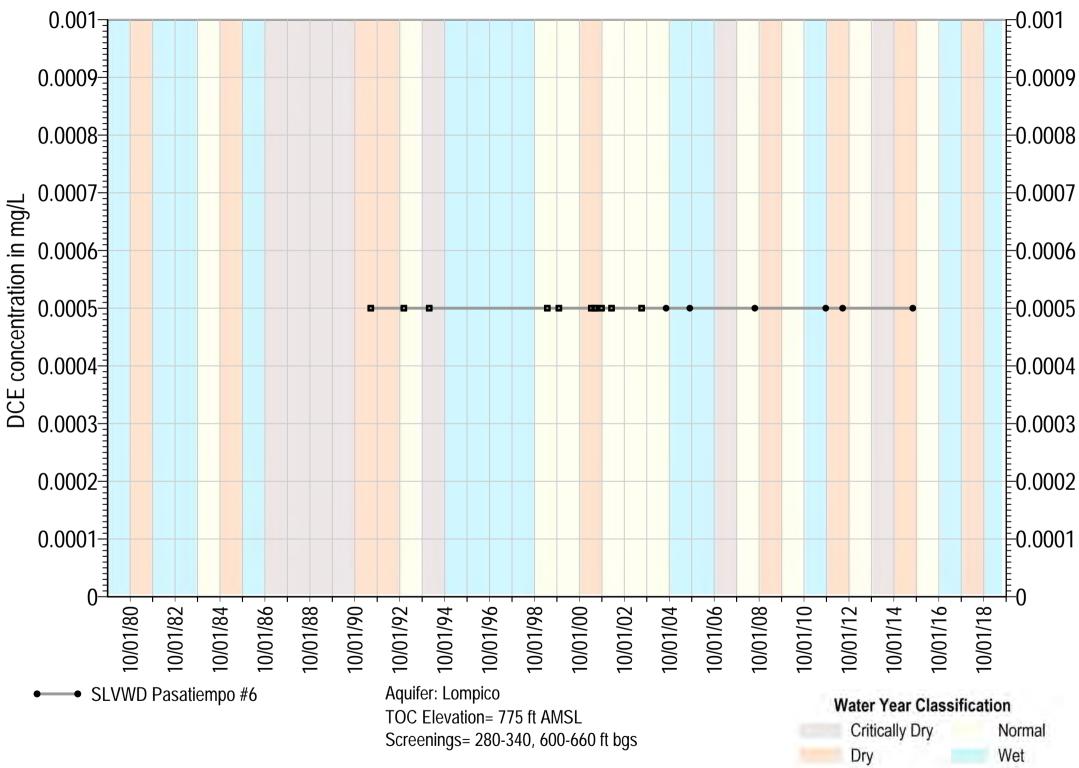
Square symbols indicate non-detects (ND)



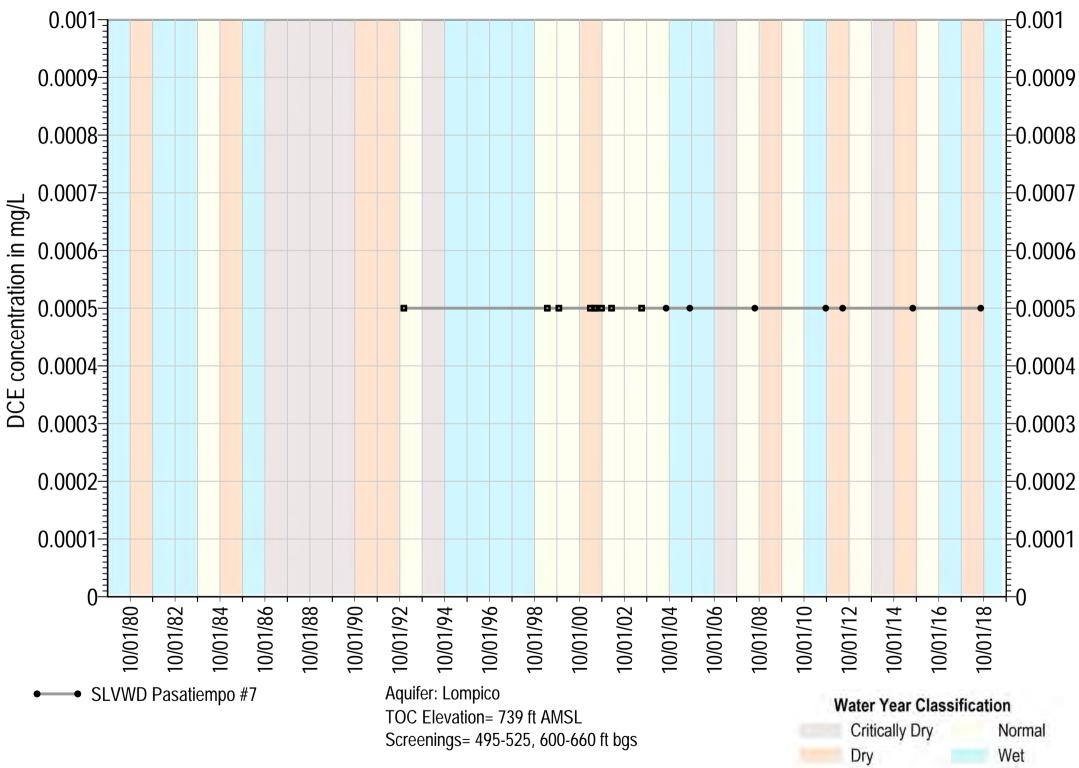
Square symbols indicate non-detects (ND)



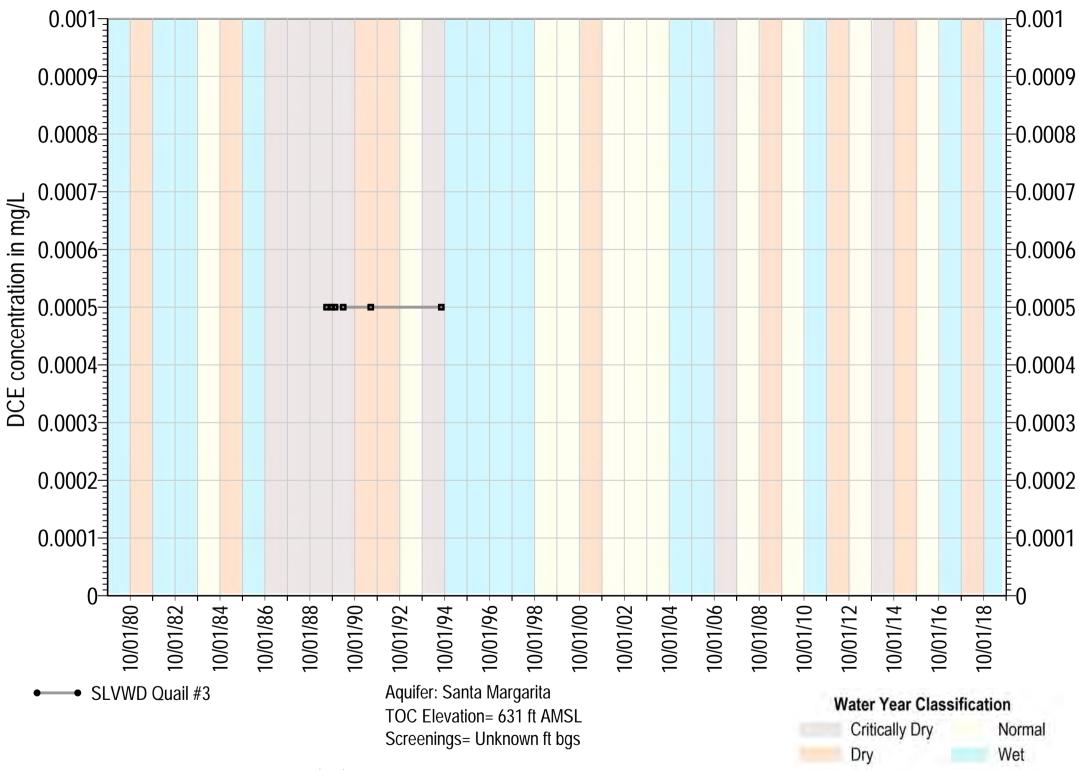
Square symbols indicate non-detects (ND)



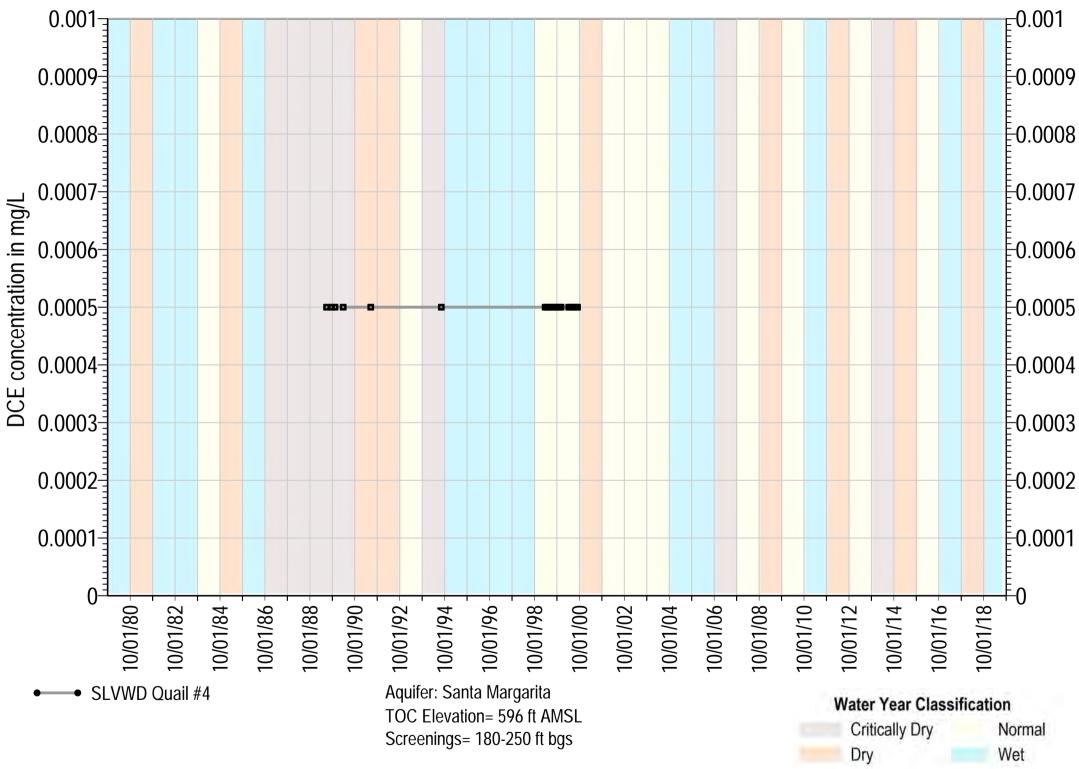
Square symbols indicate non-detects (ND)



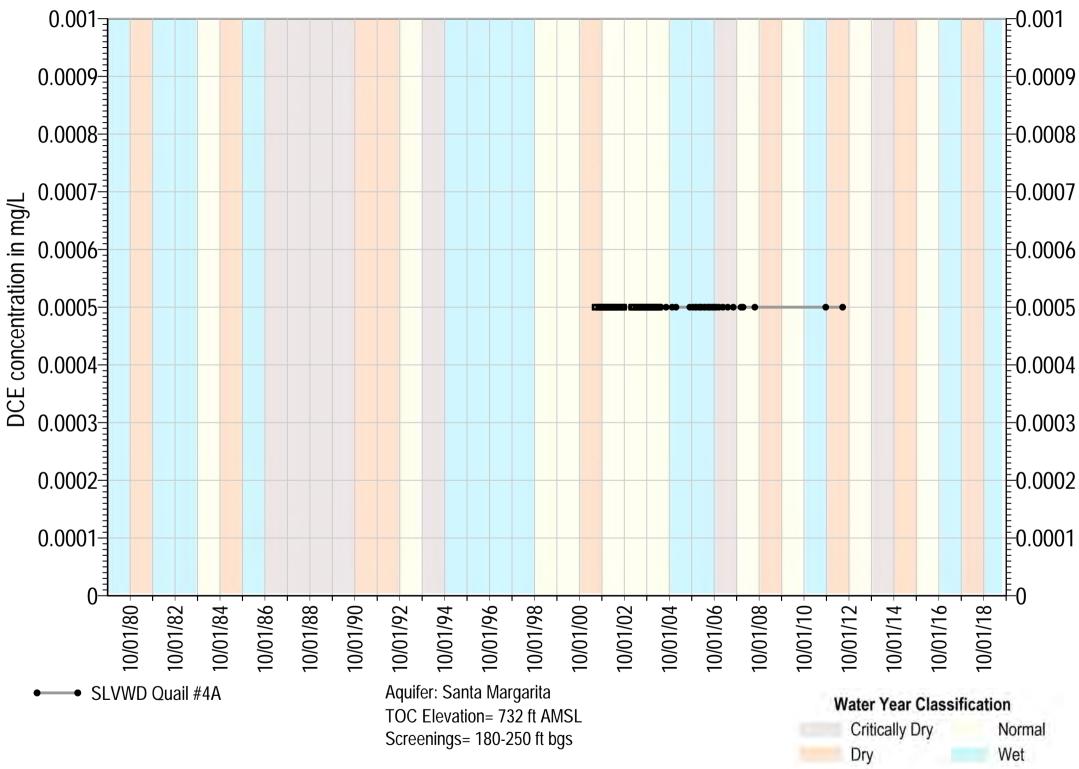
Square symbols indicate non-detects (ND)



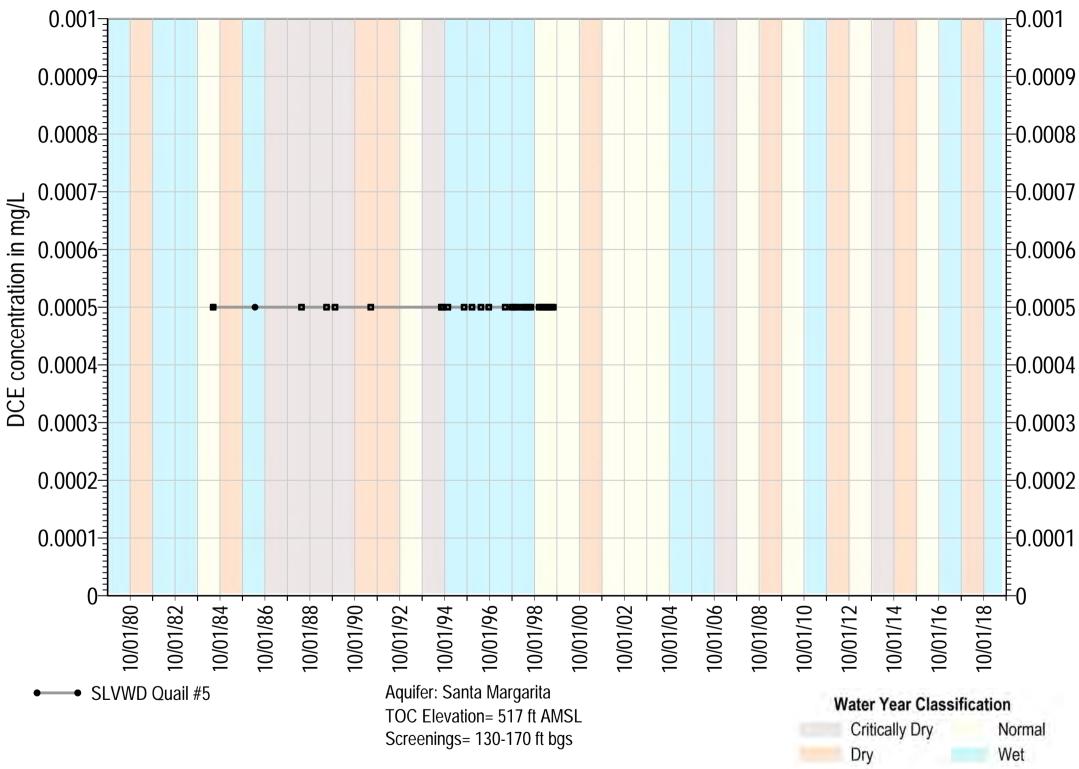
Square symbols indicate non-detects (ND)



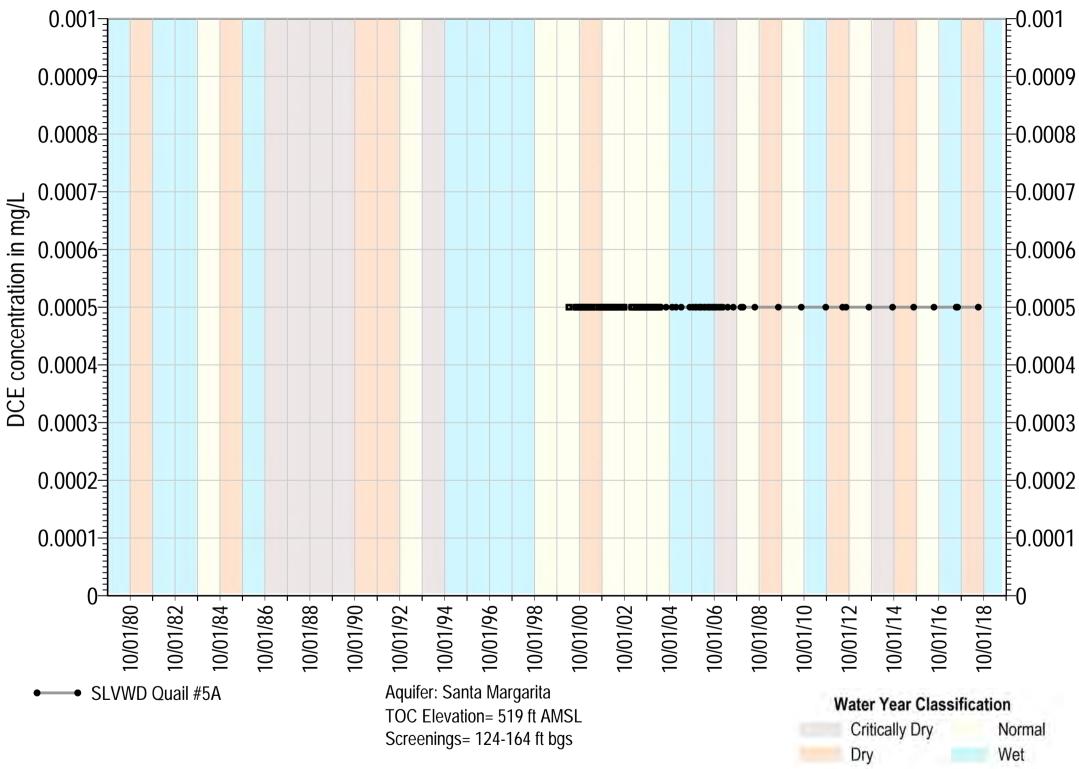
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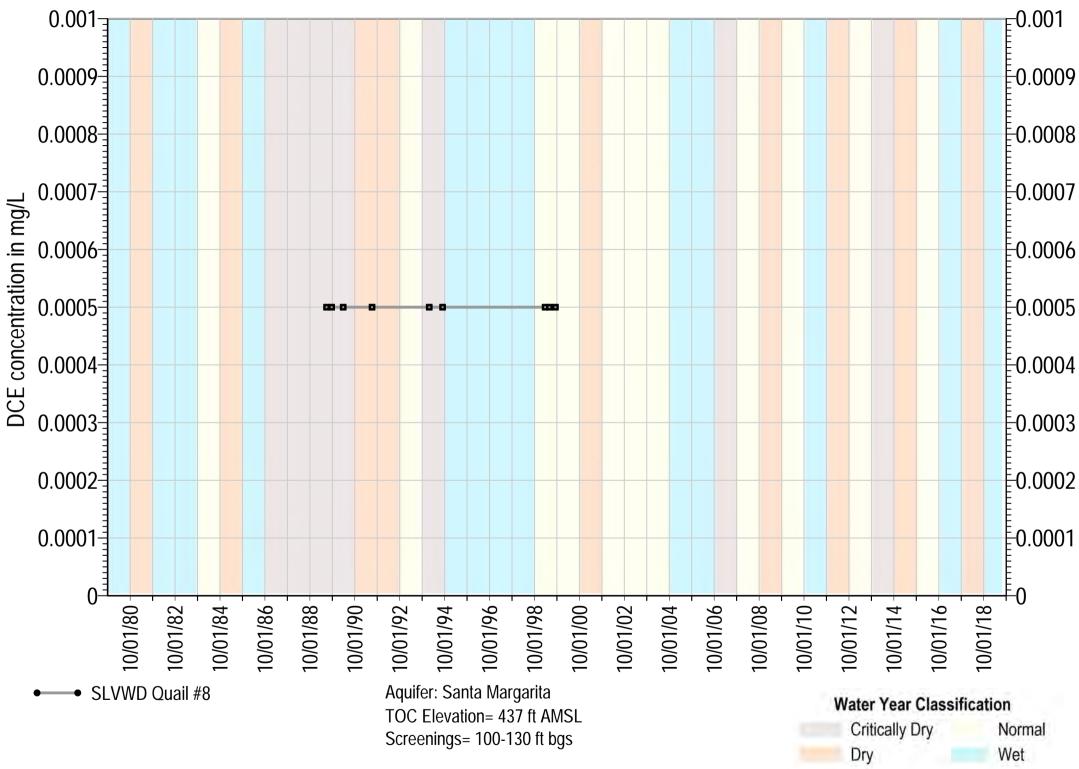
Square symbols indicate non-detects (ND)



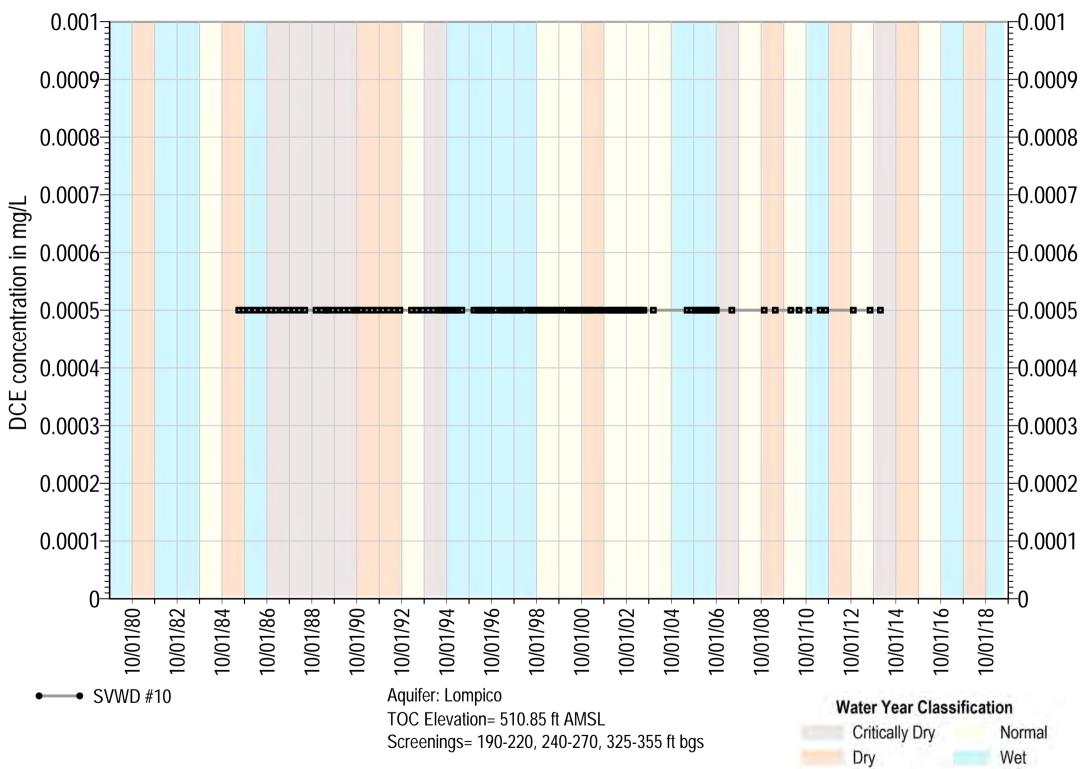
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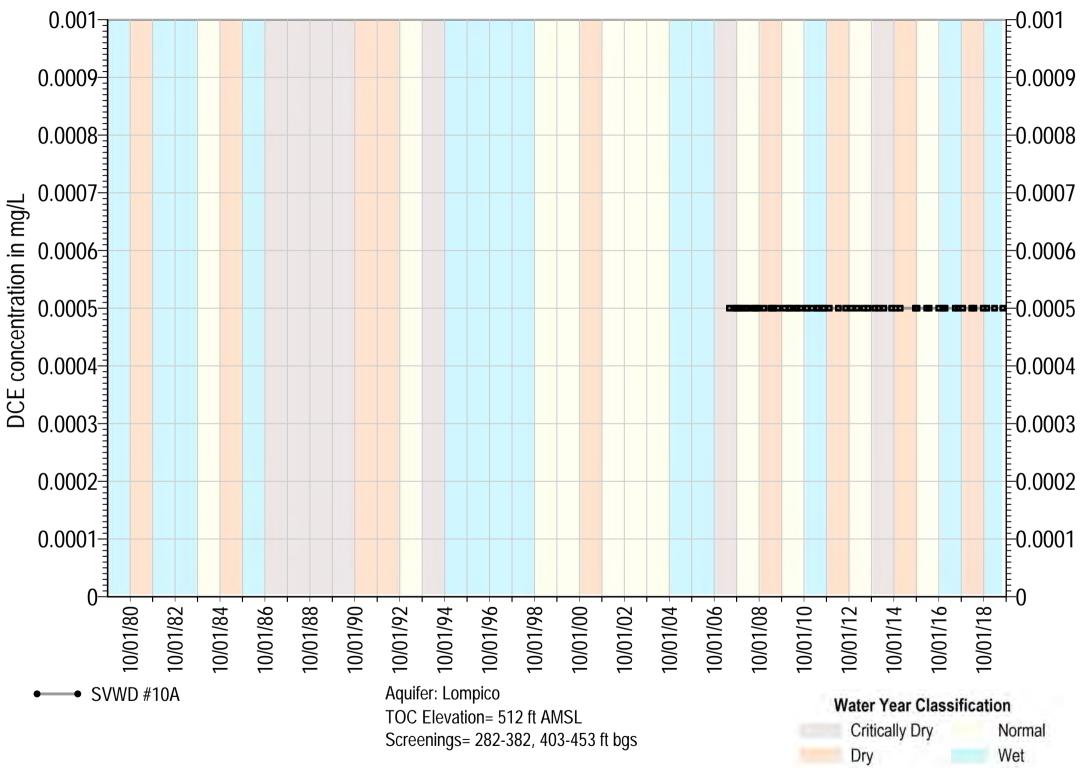
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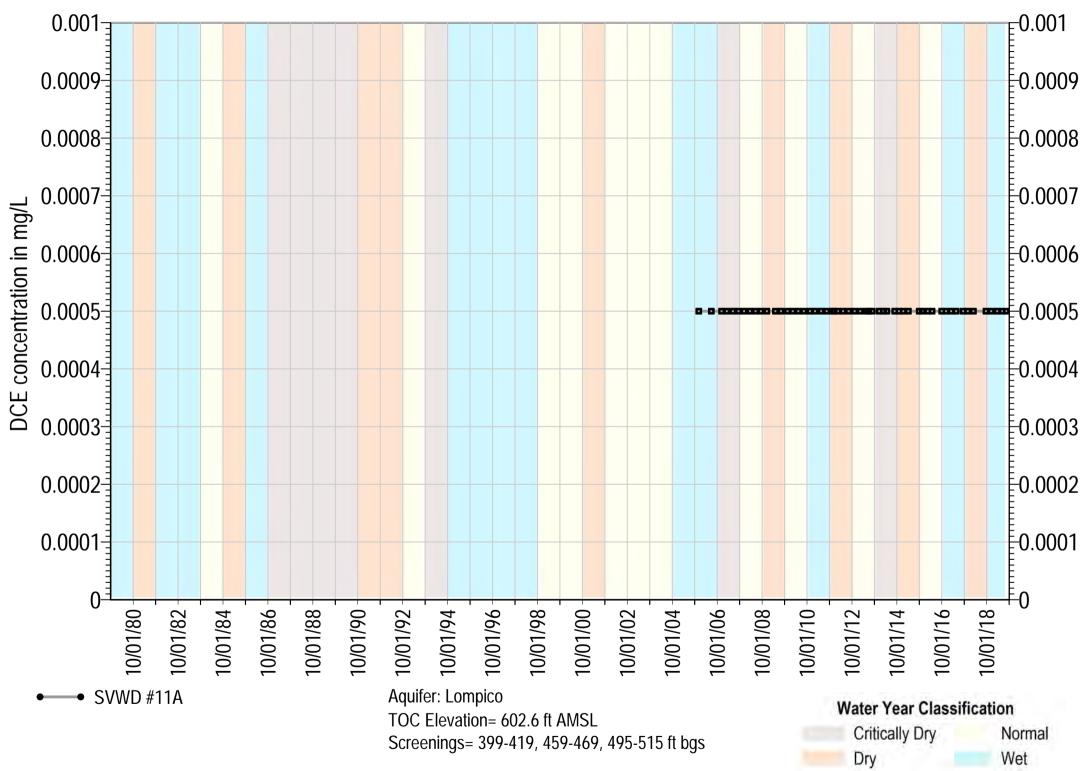
Square symbols indicate non-detects (ND)



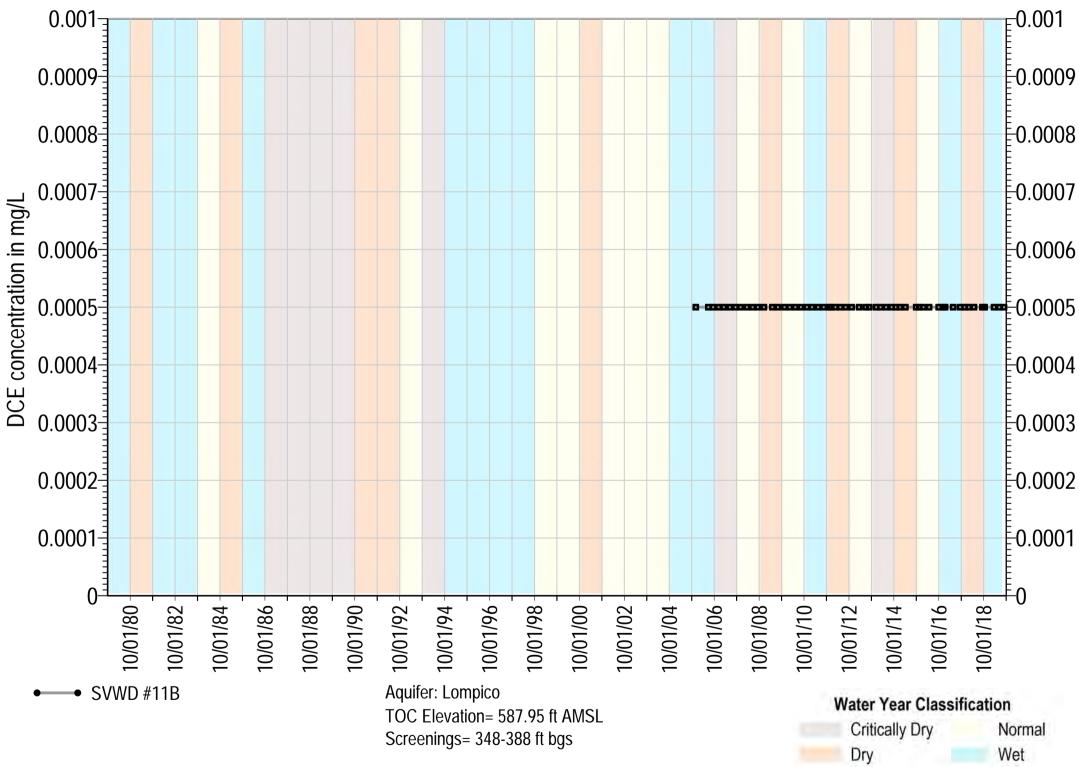
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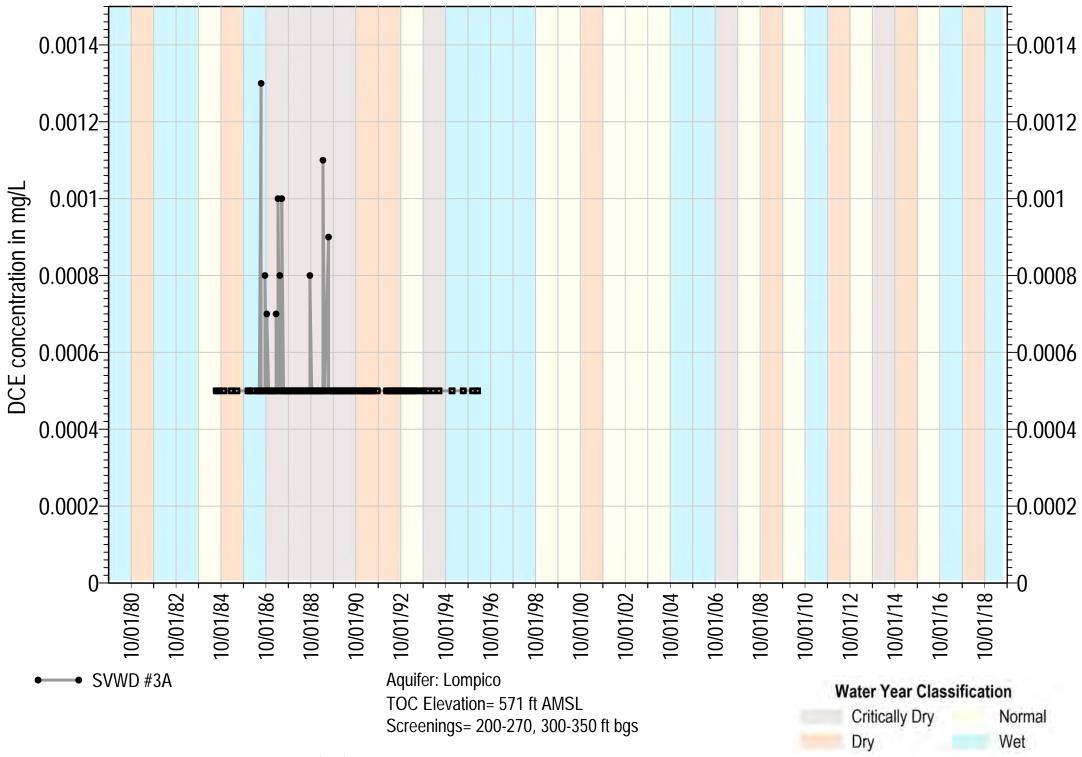
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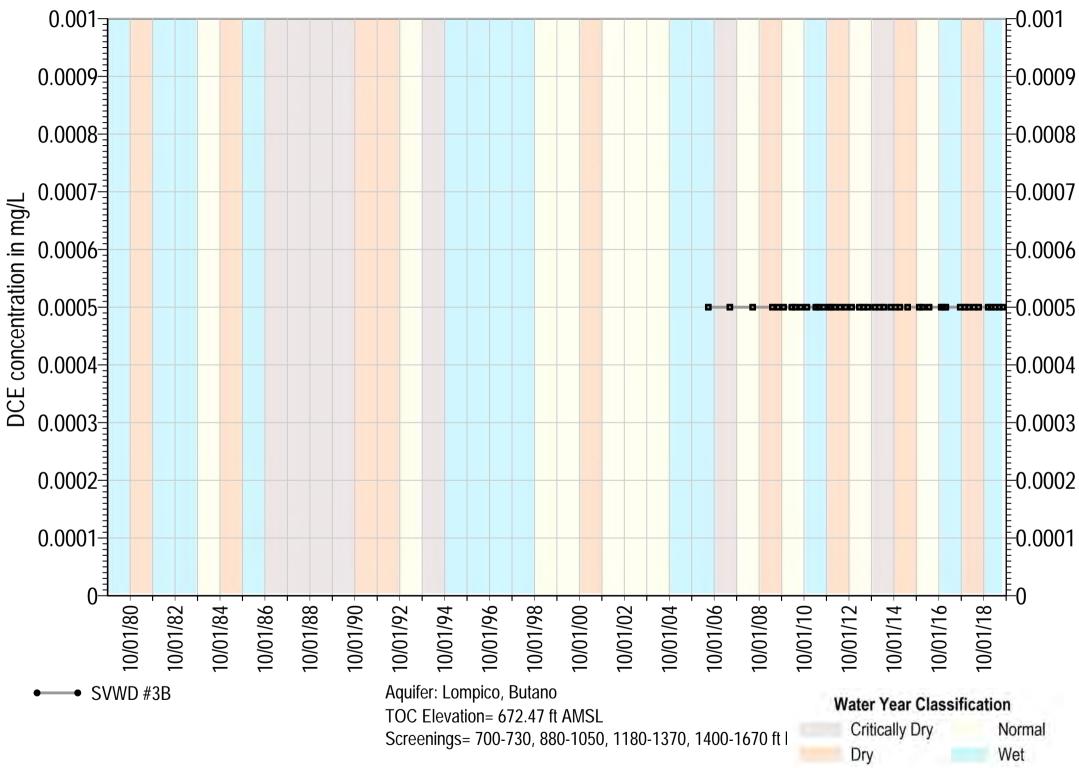
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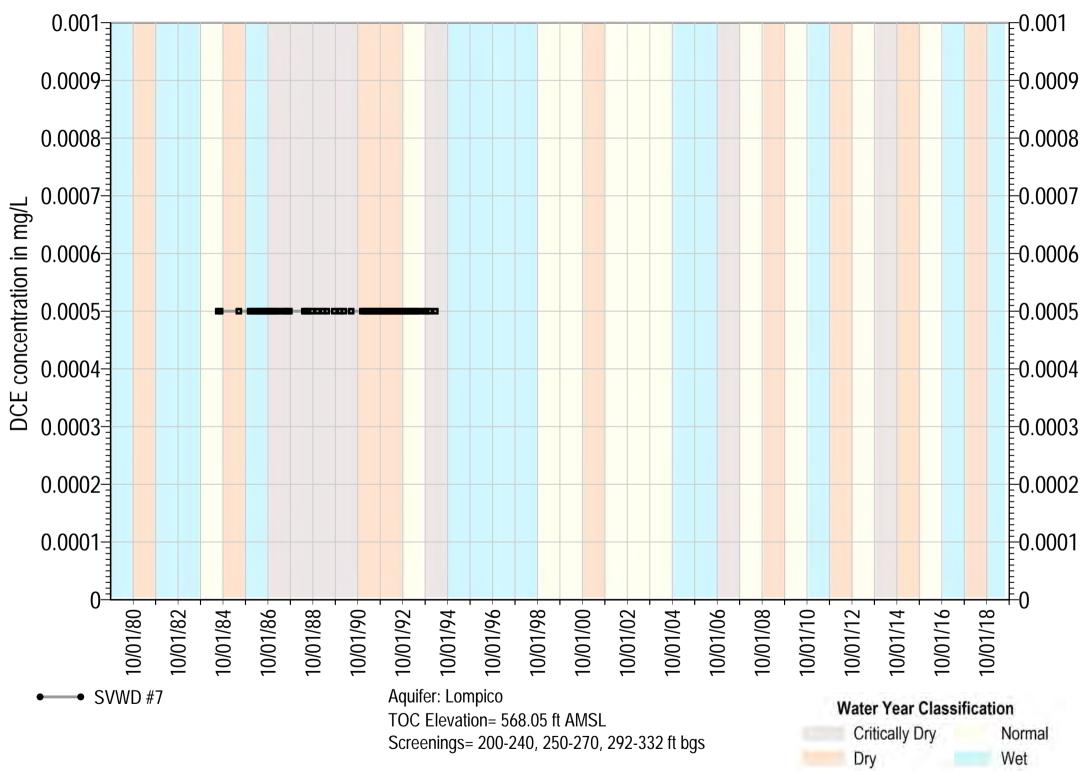
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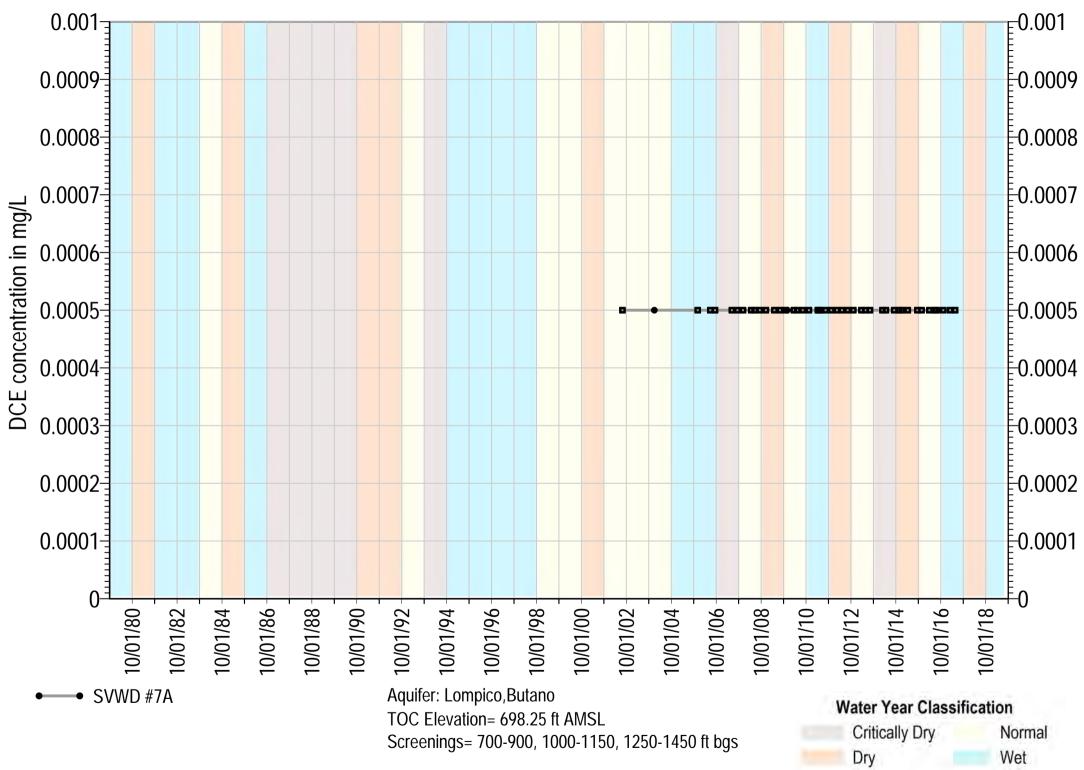
Square symbols indicate non-detects (ND)



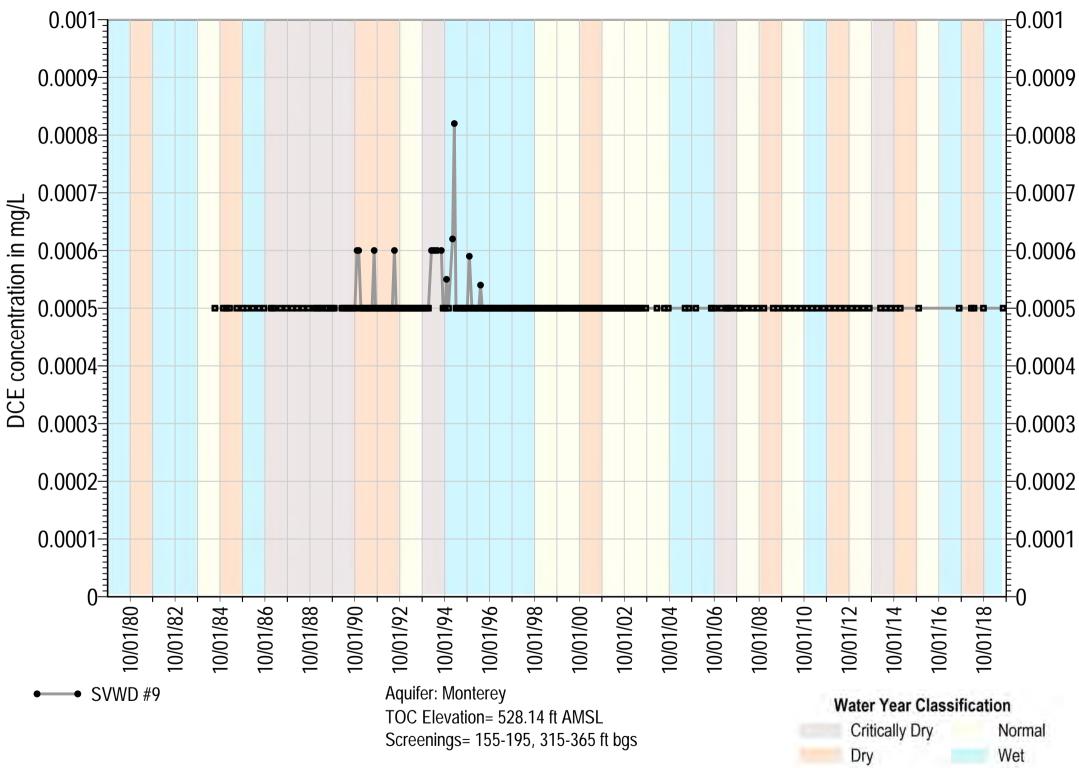
Square symbols indicate non-detects (ND)



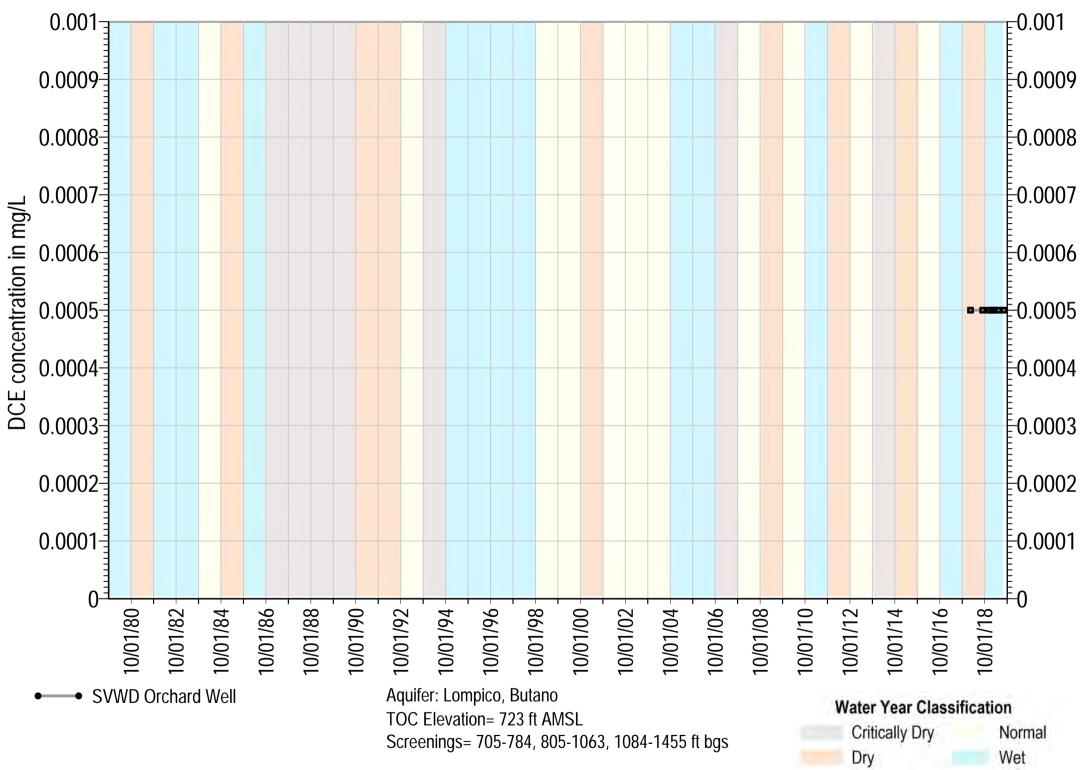
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

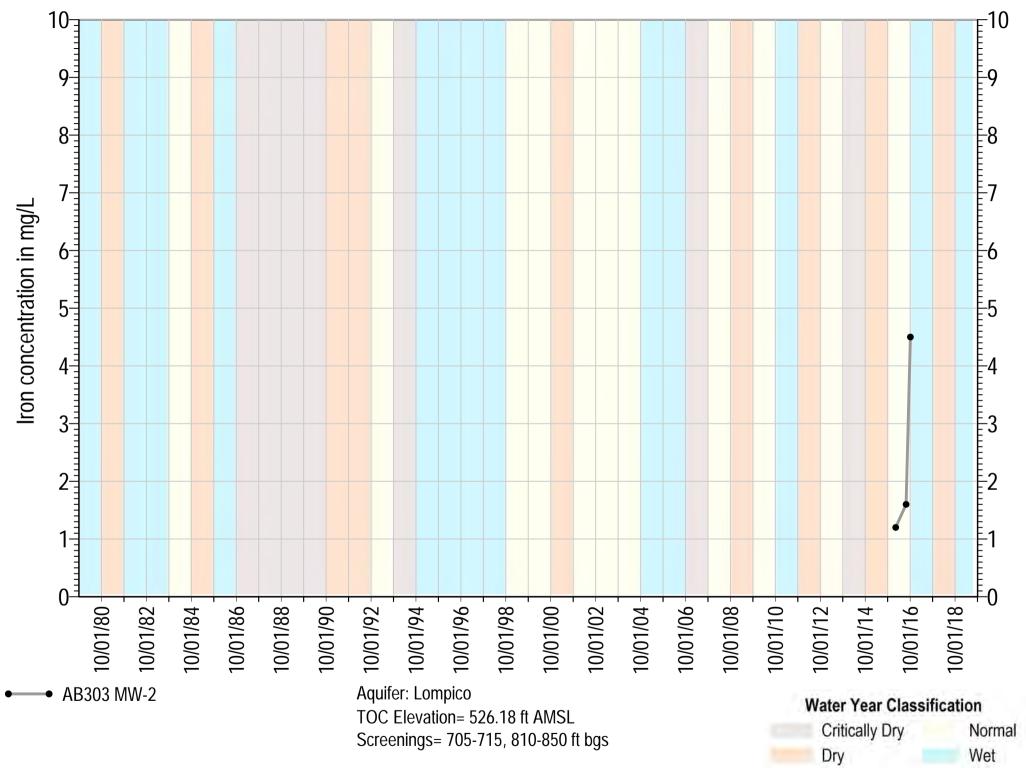


Square symbols indicate non-detects (ND)

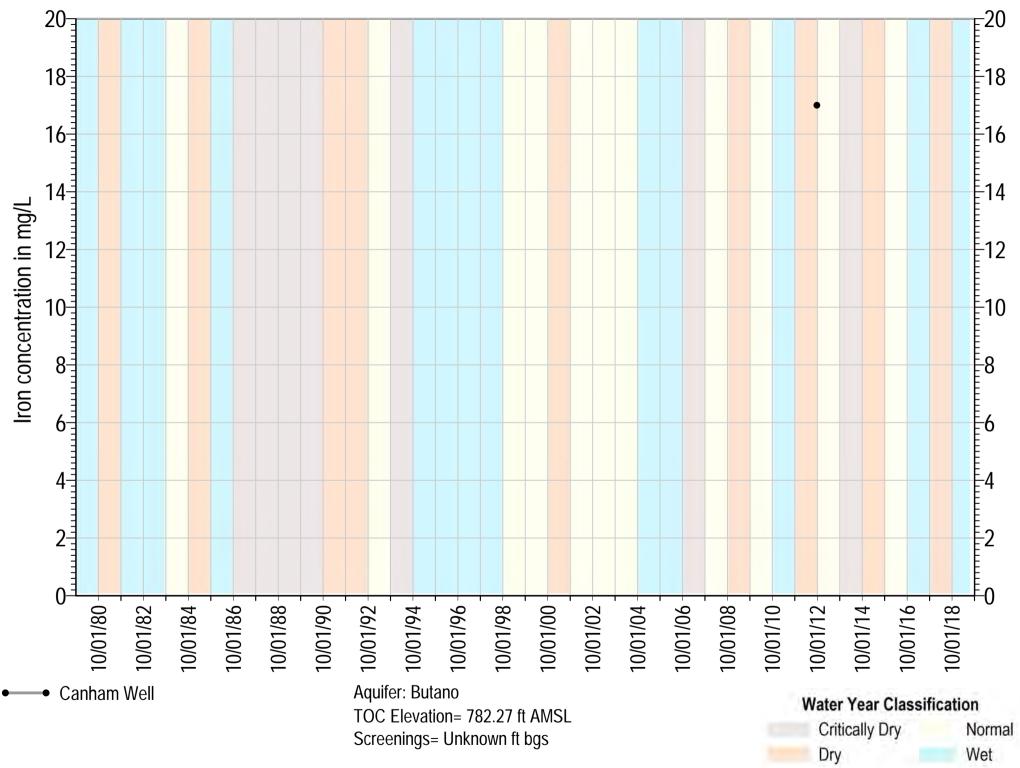


Square symbols indicate non-detects (ND)

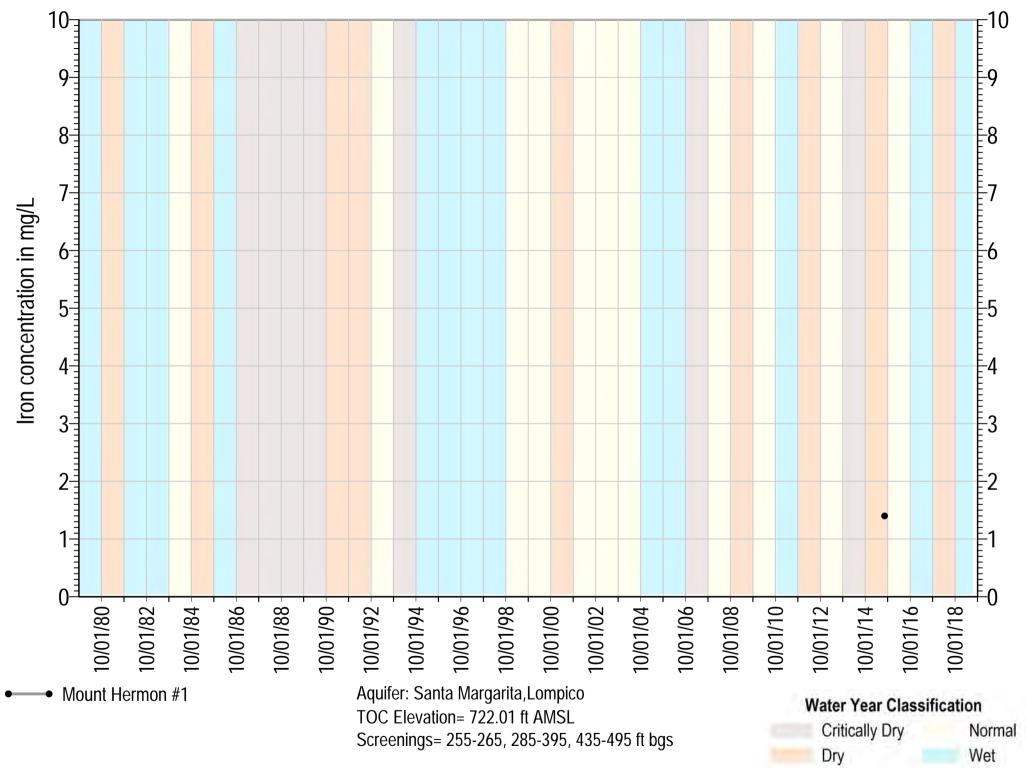
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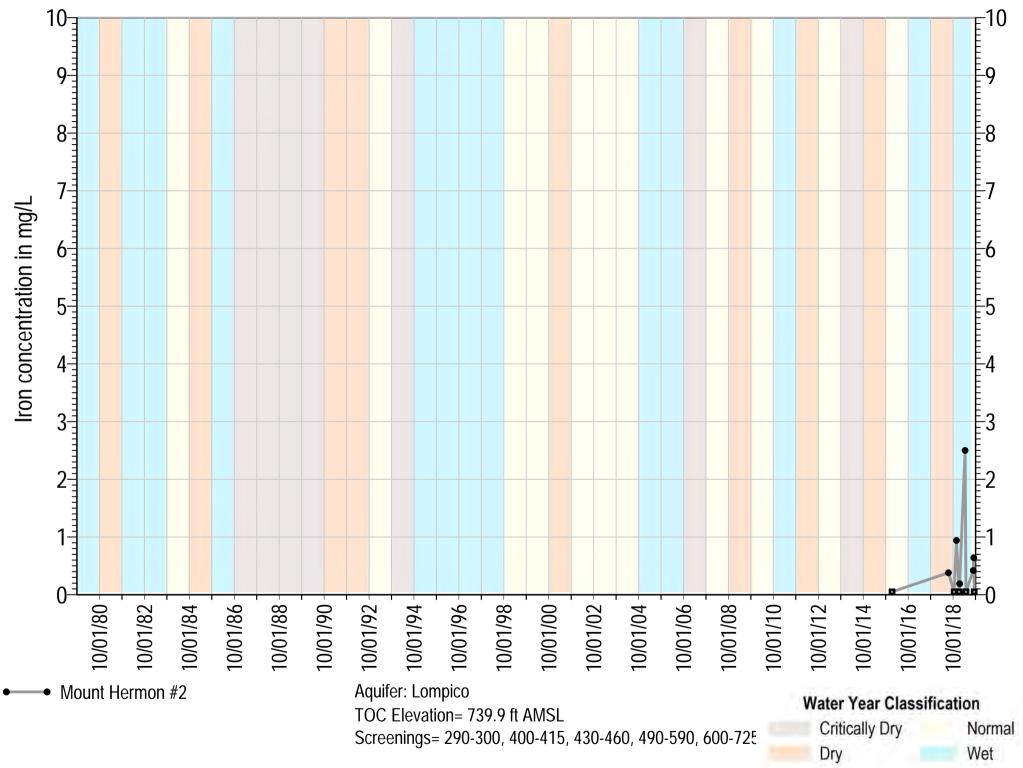
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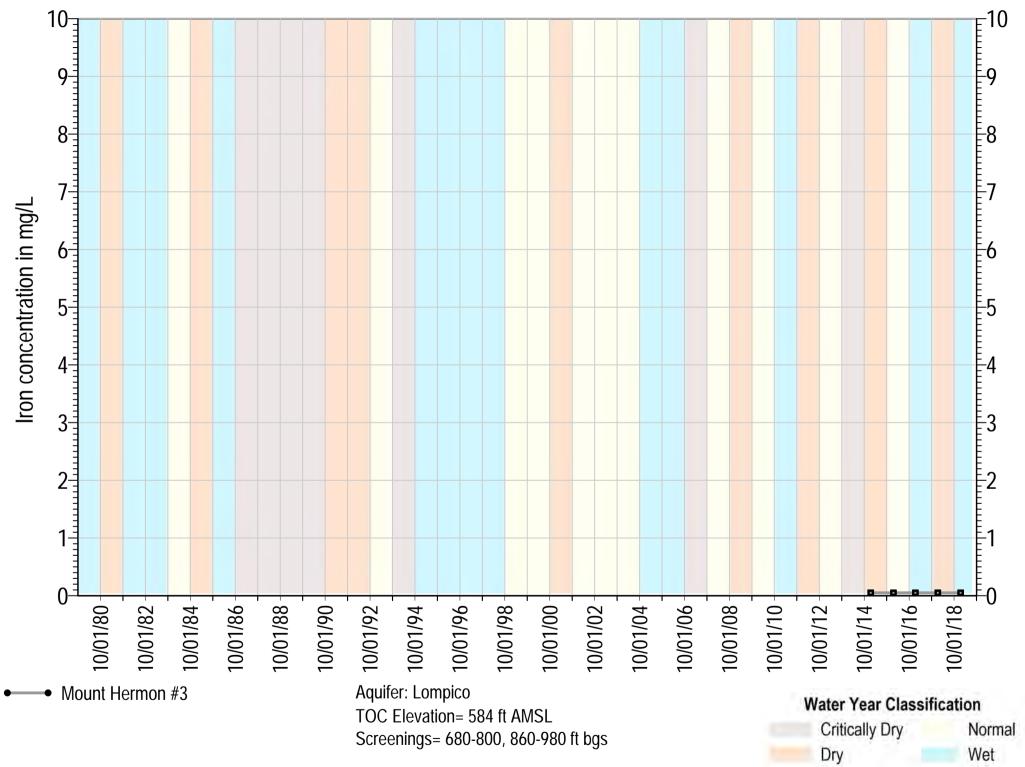
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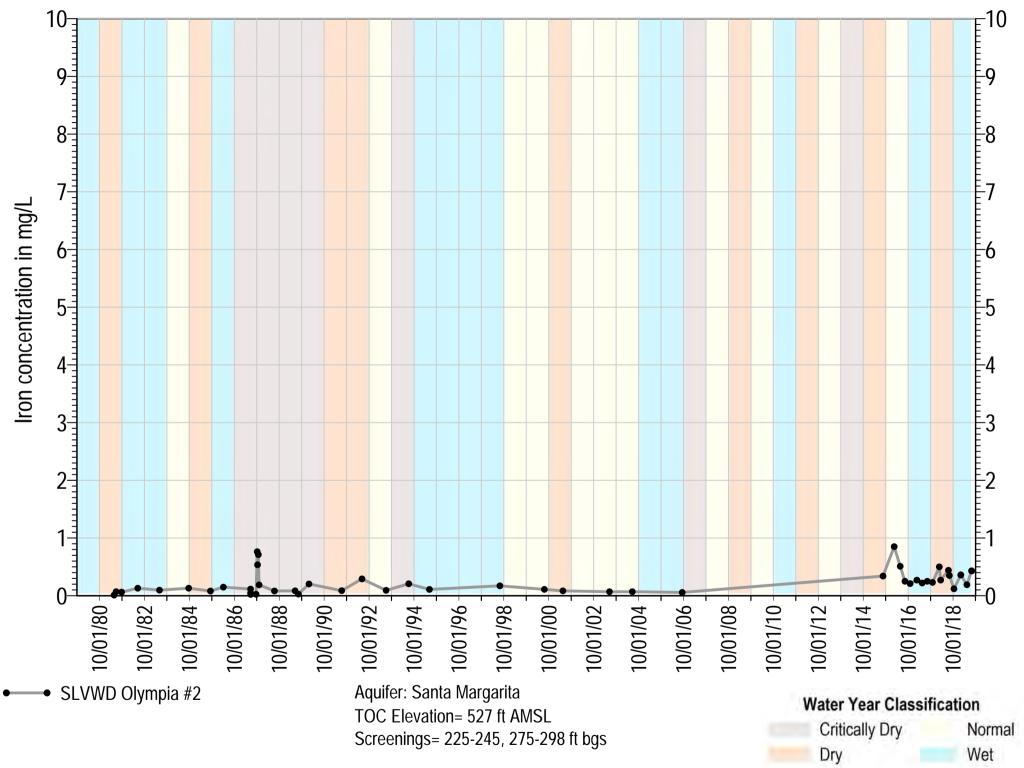
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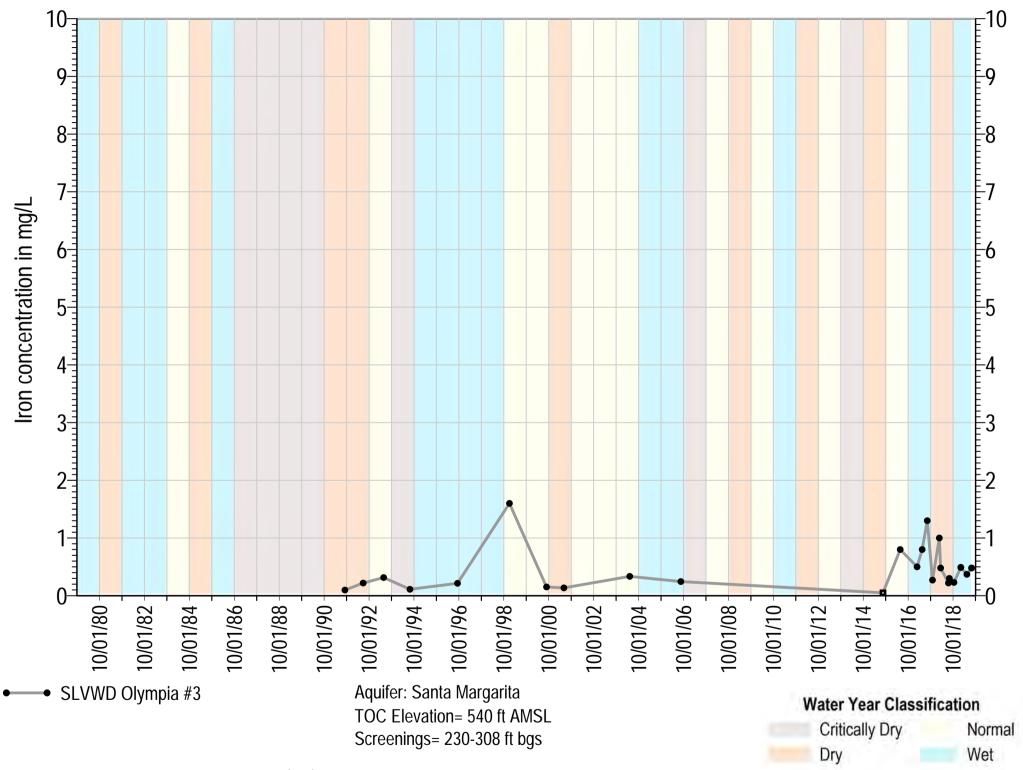
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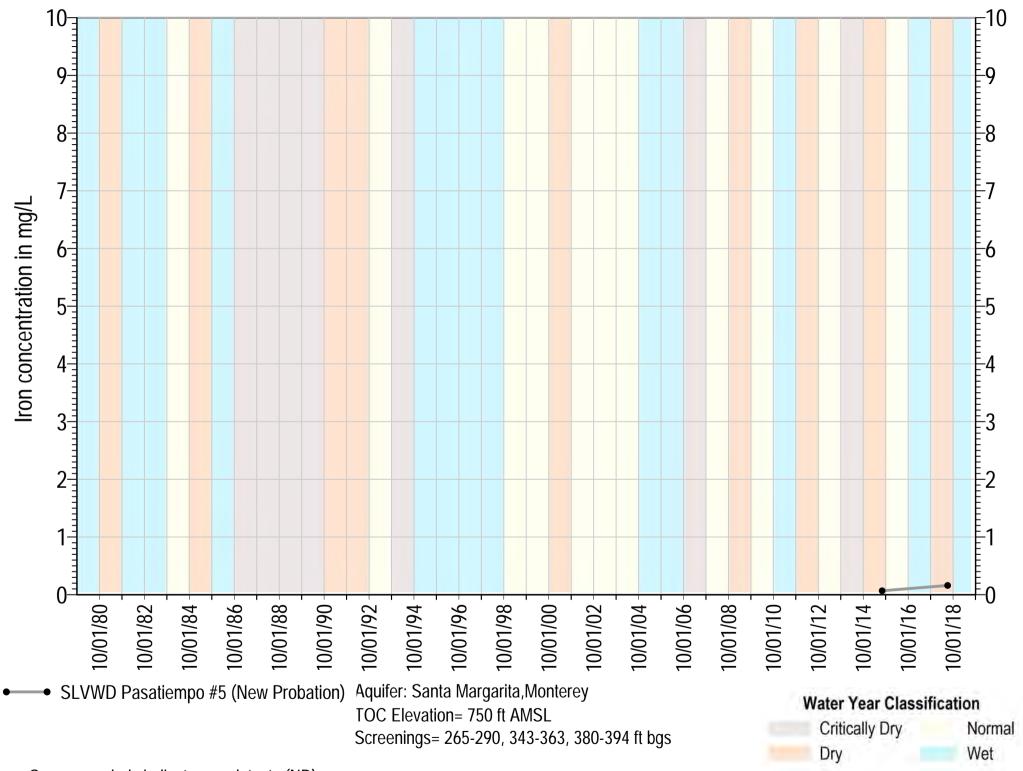
Square symbols indicate non-detects (ND)



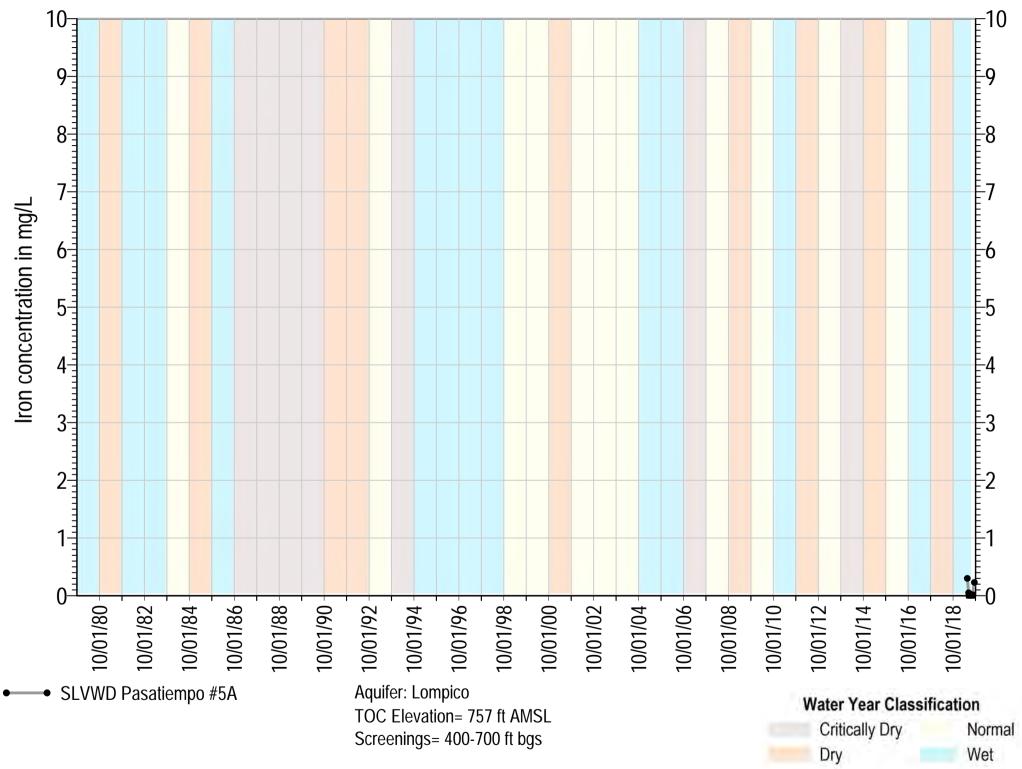
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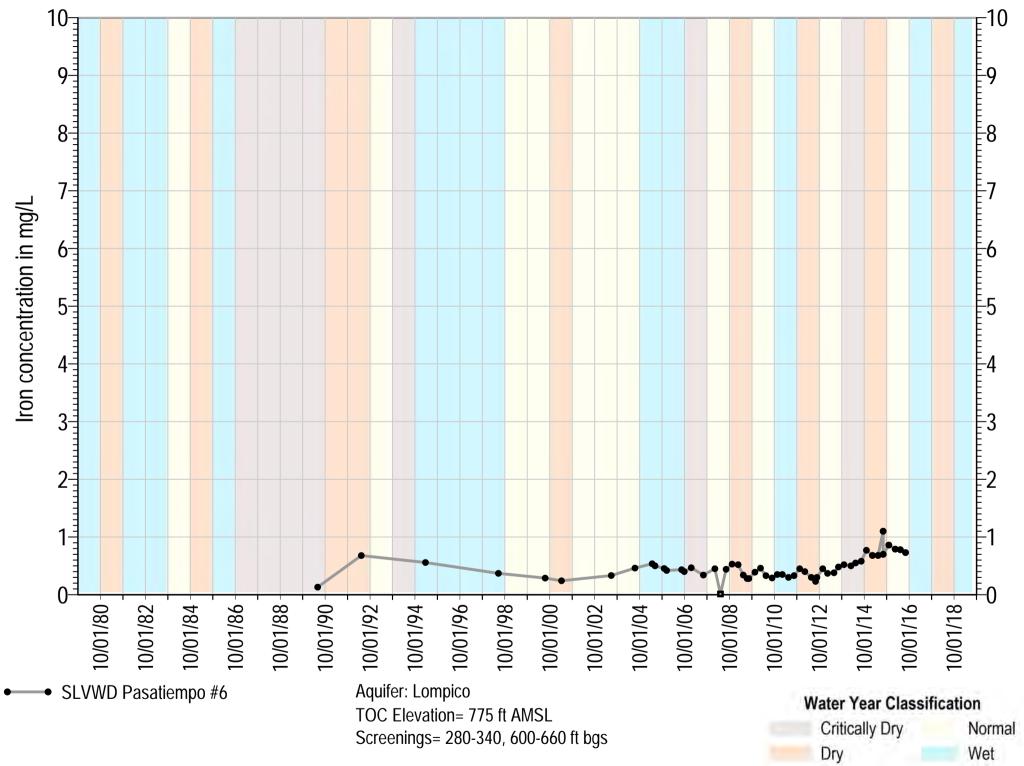
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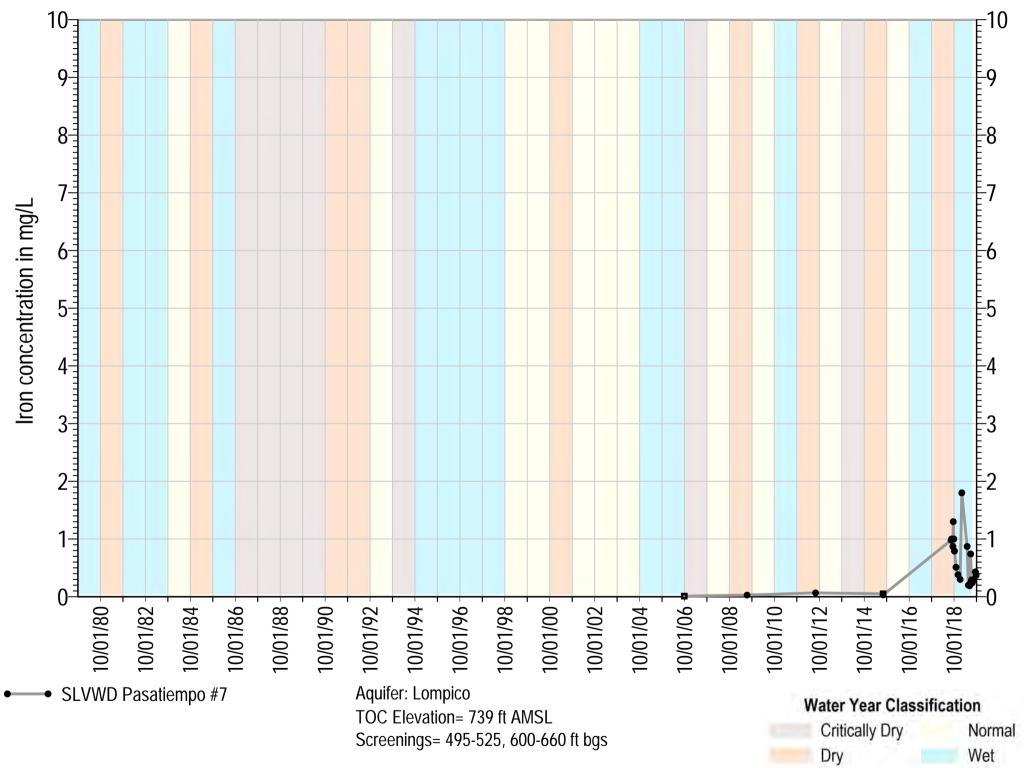
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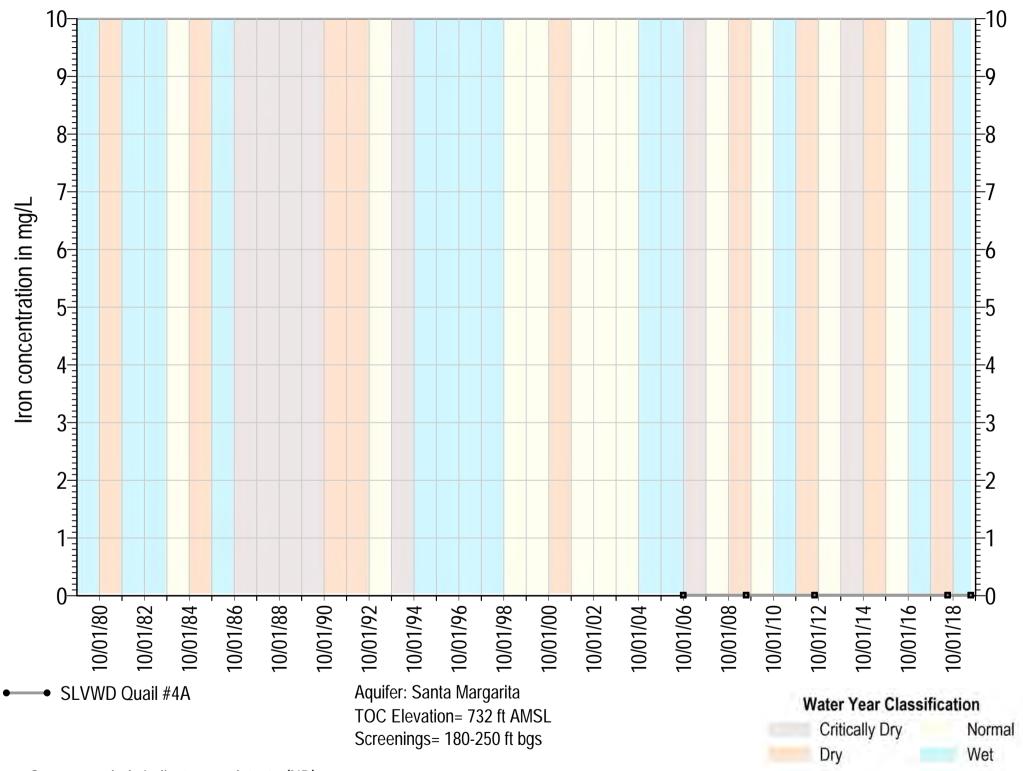
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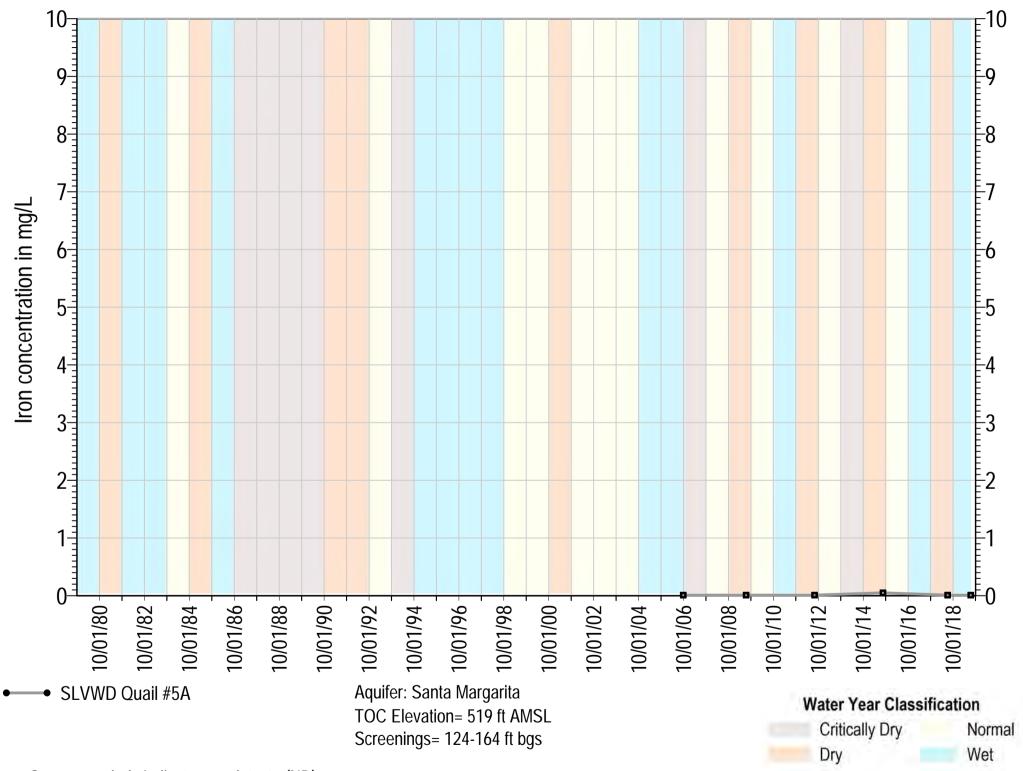
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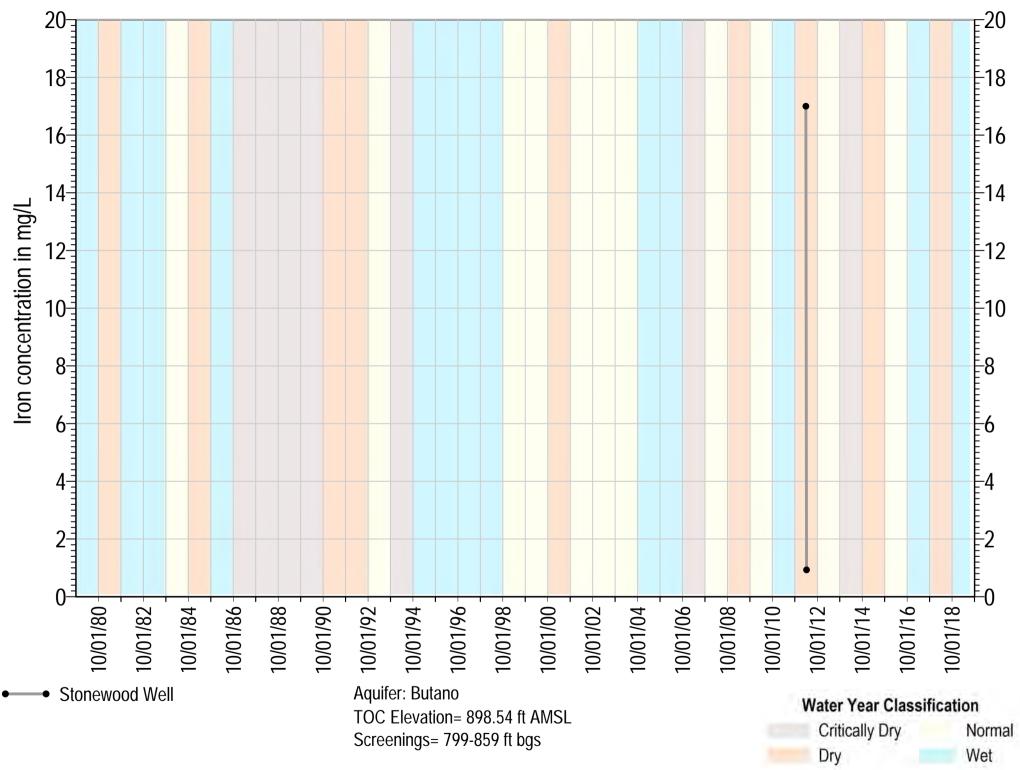
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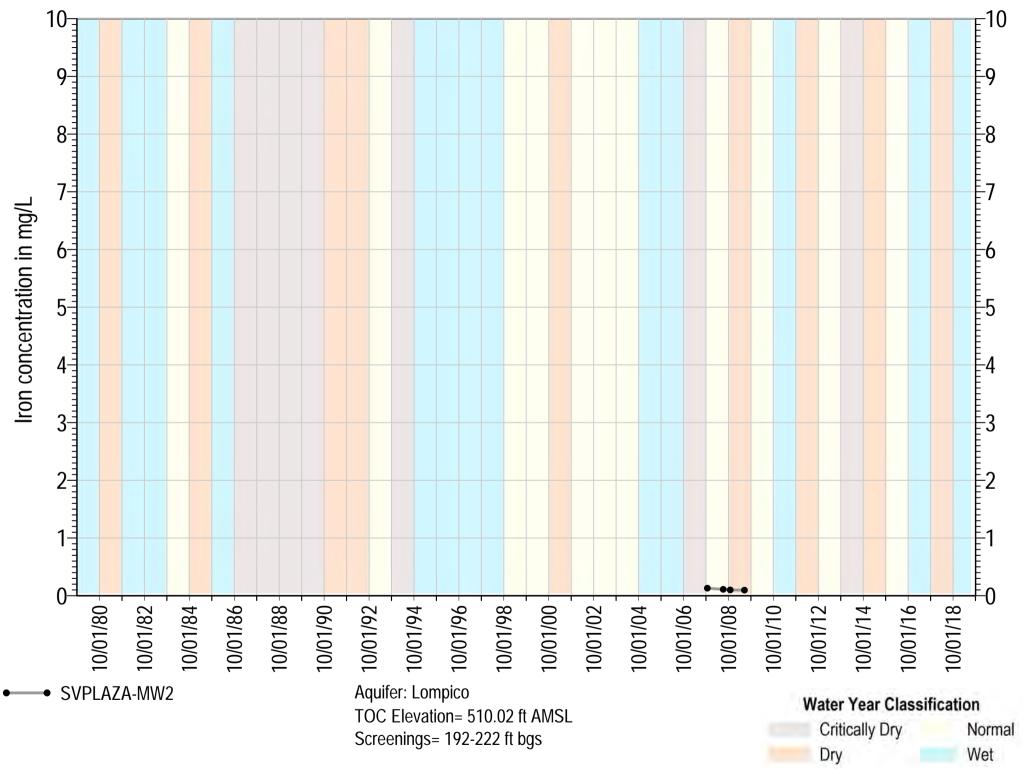
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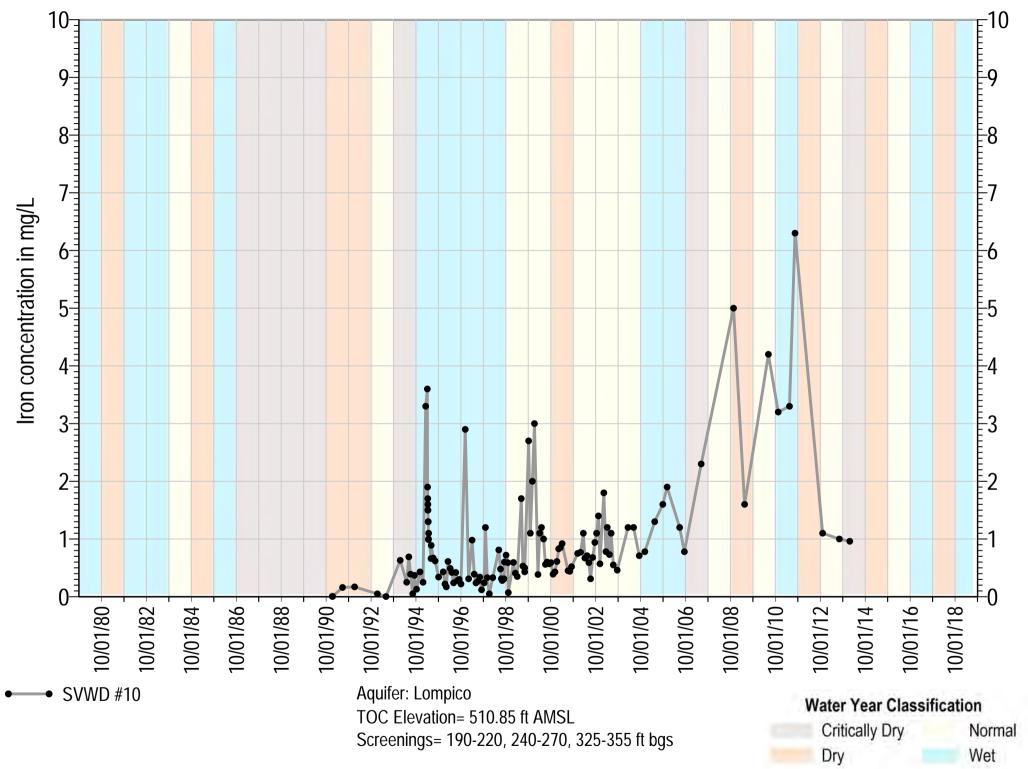
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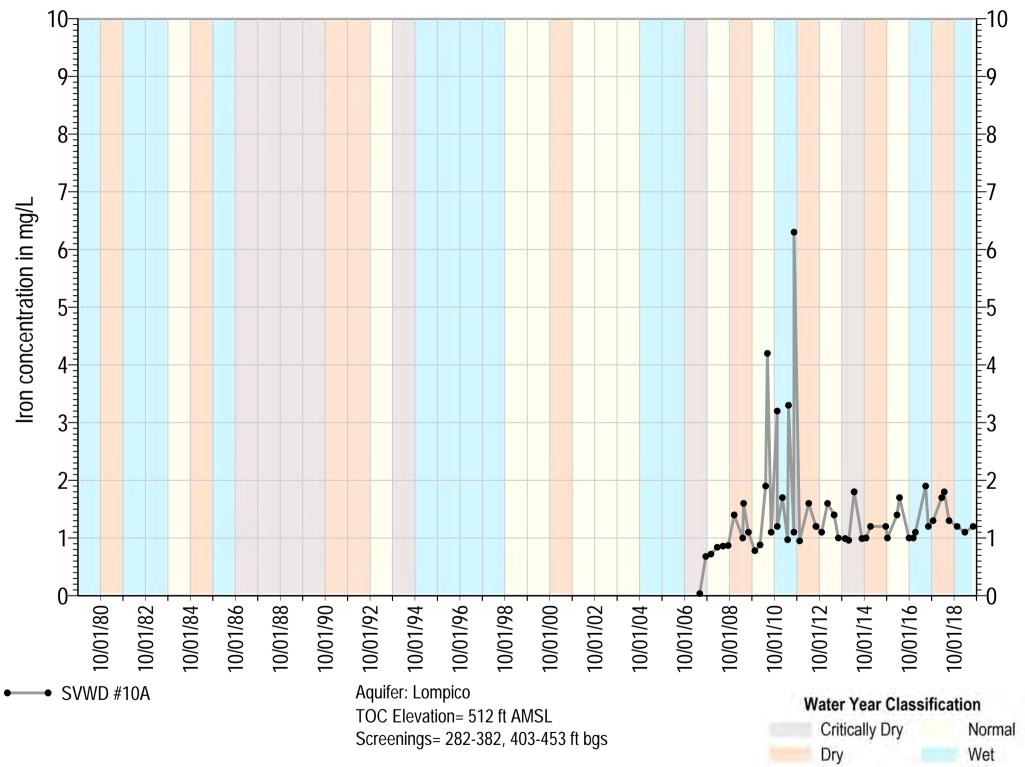
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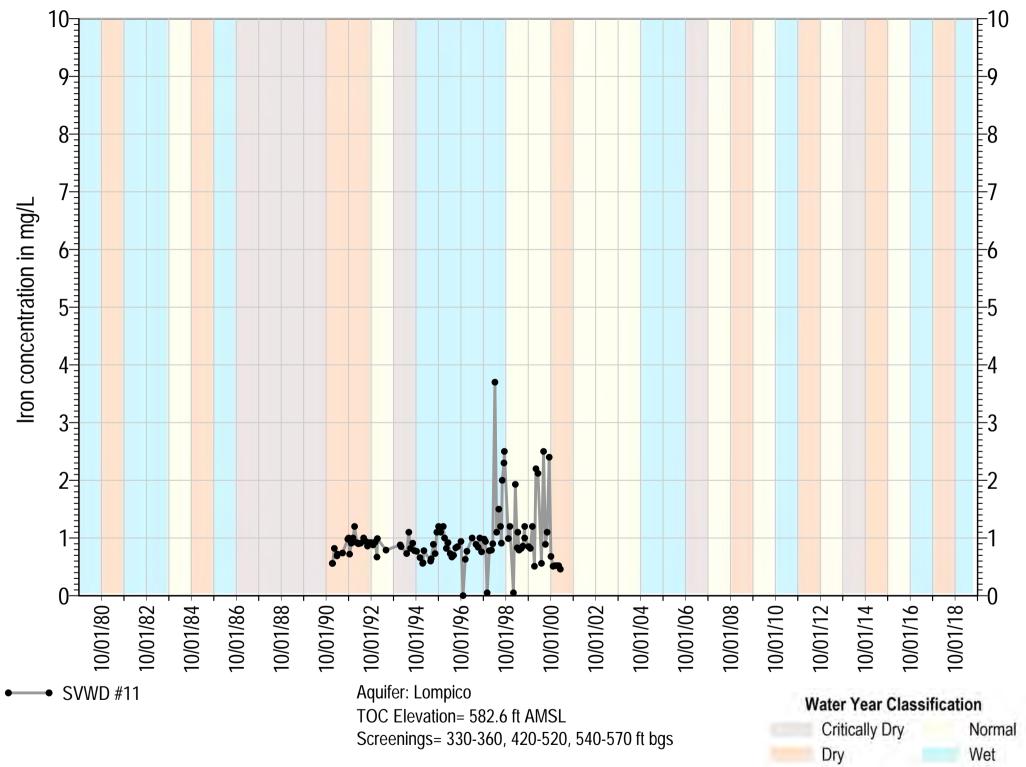
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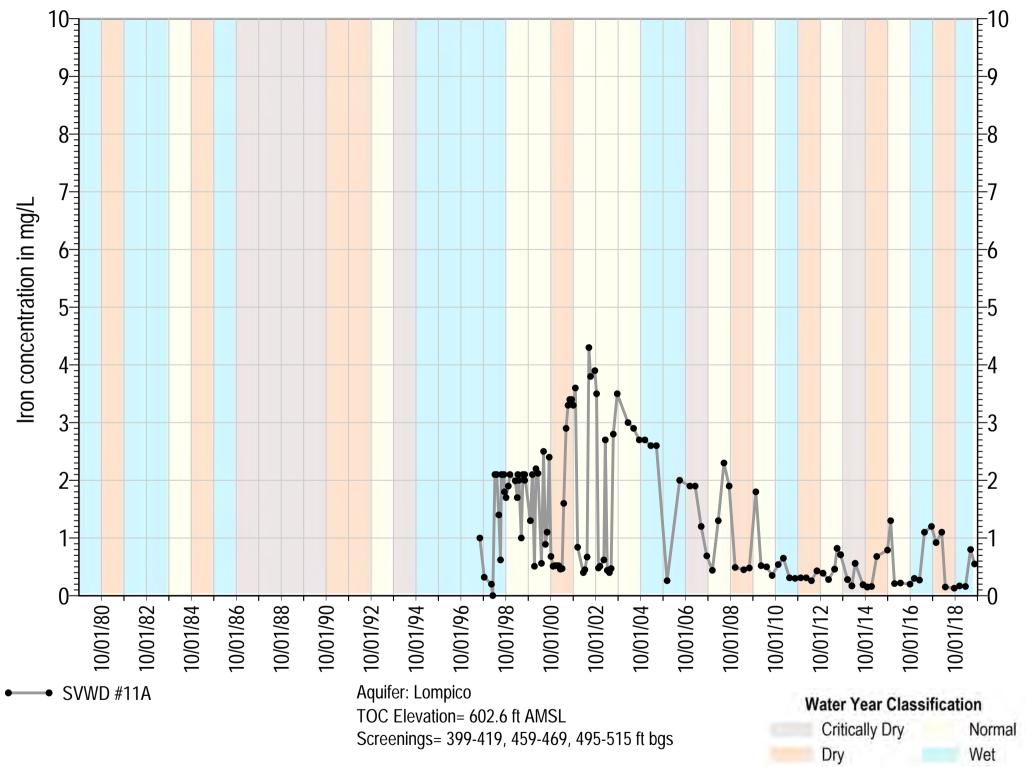
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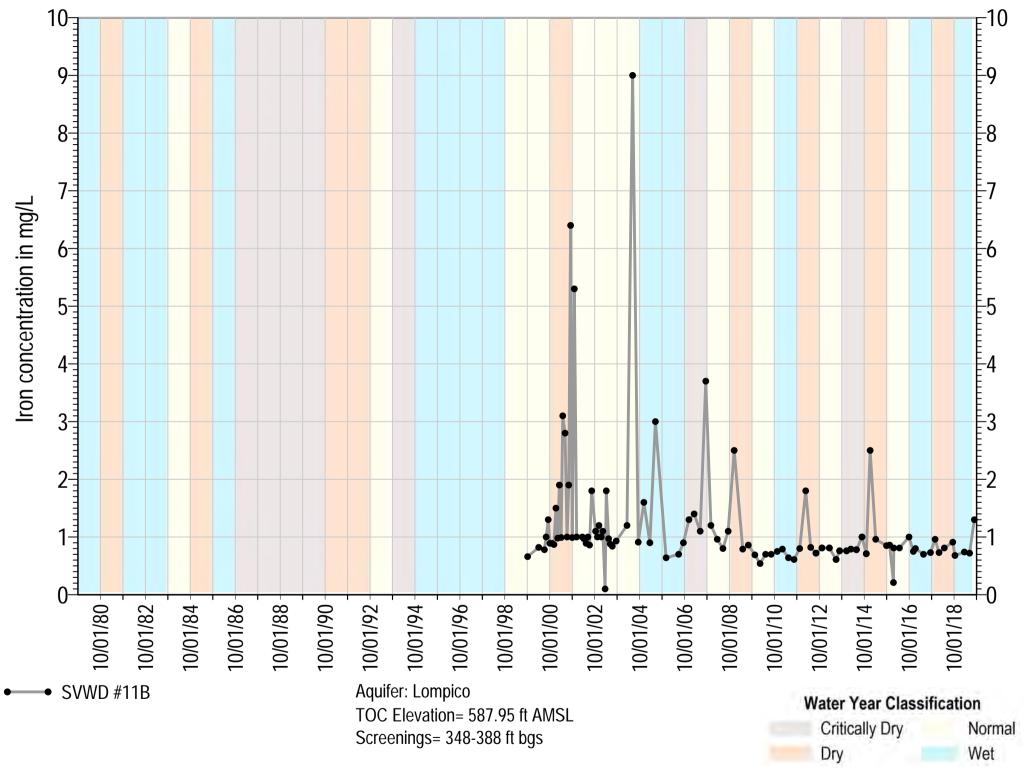
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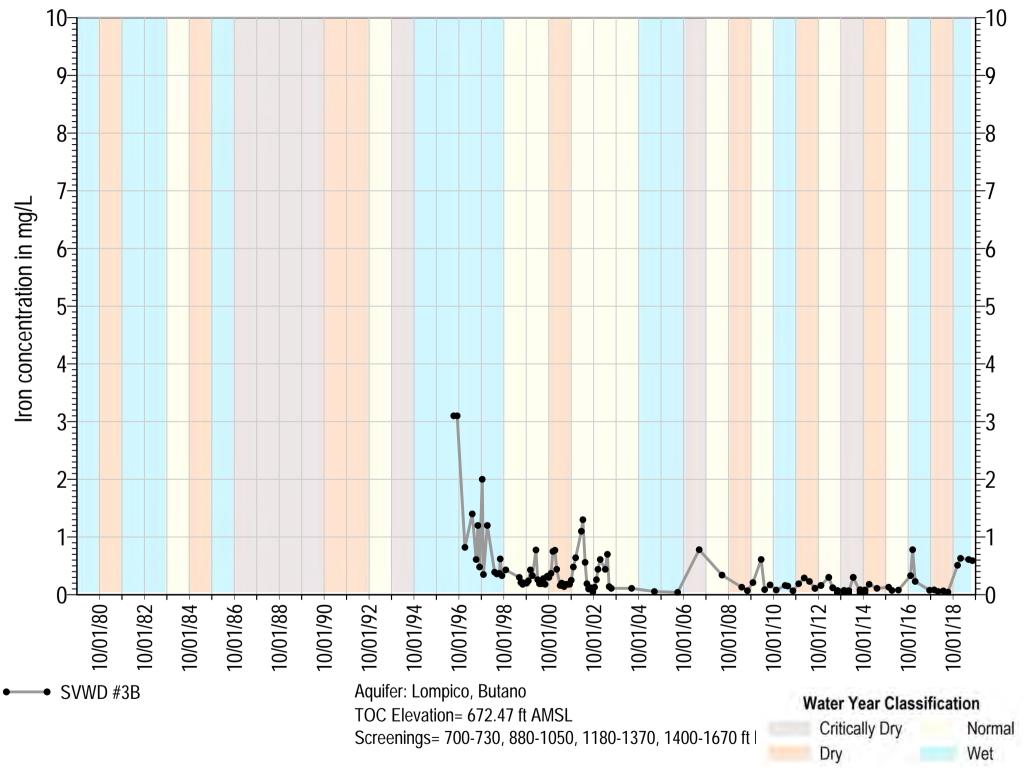
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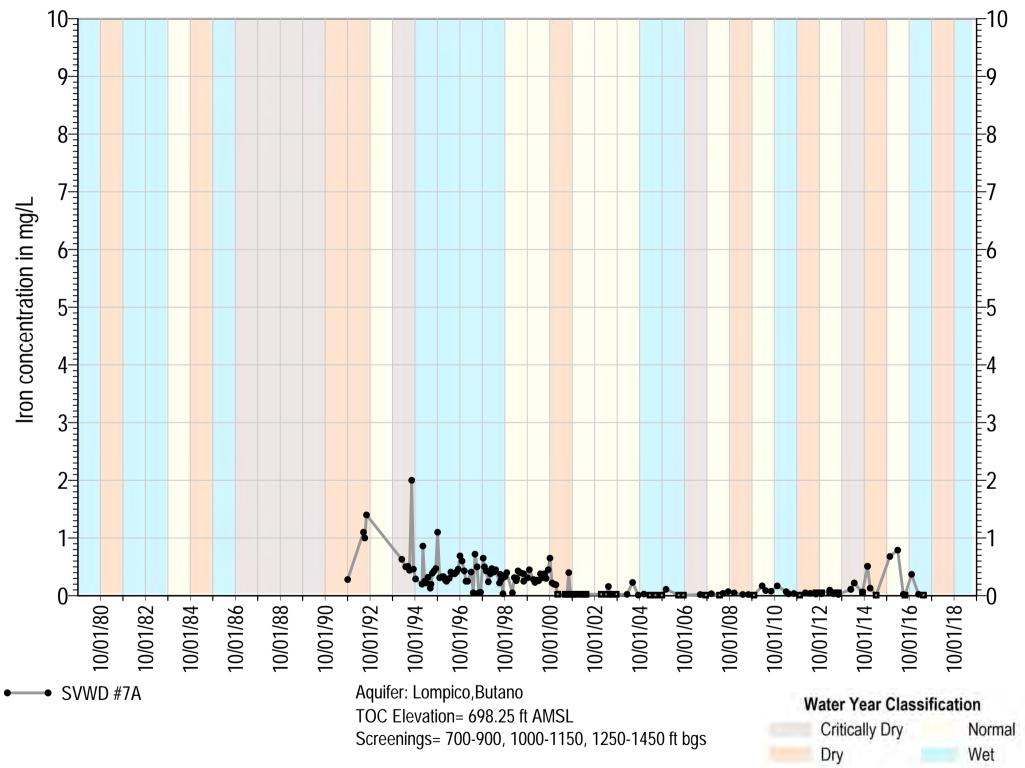
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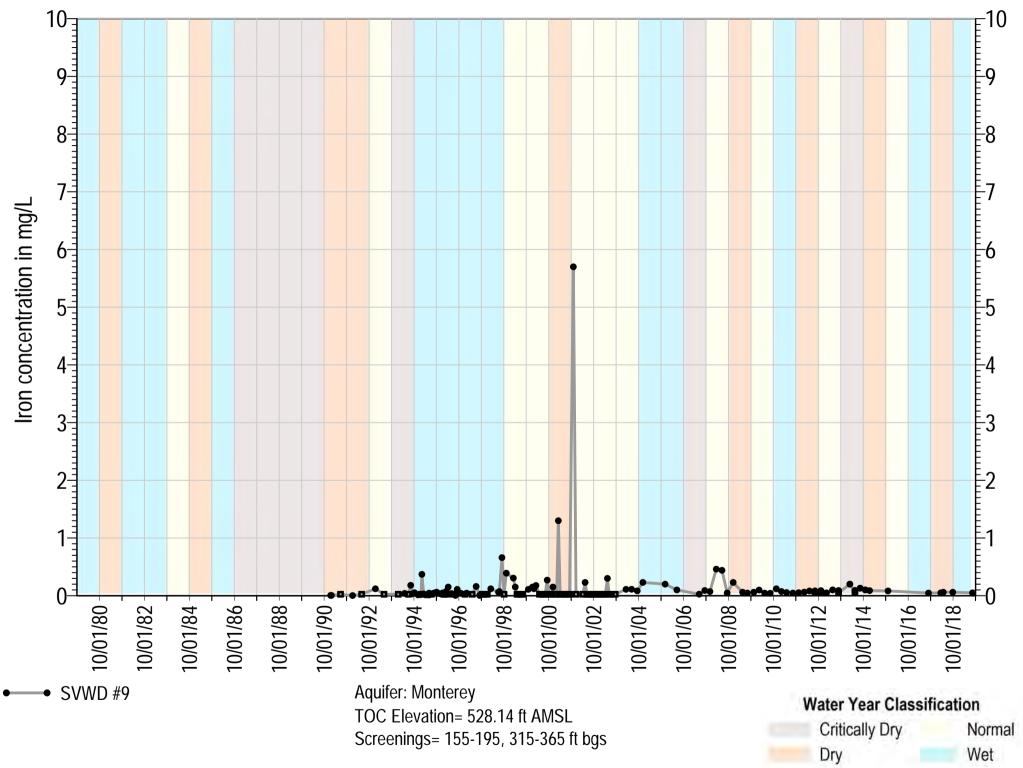
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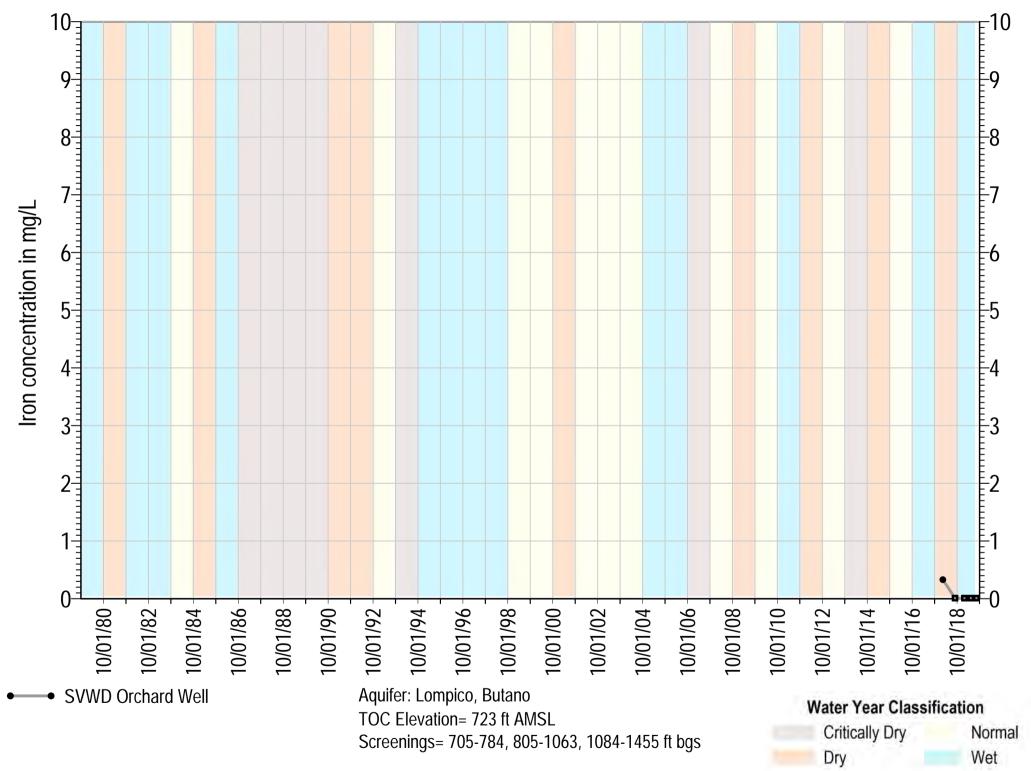
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

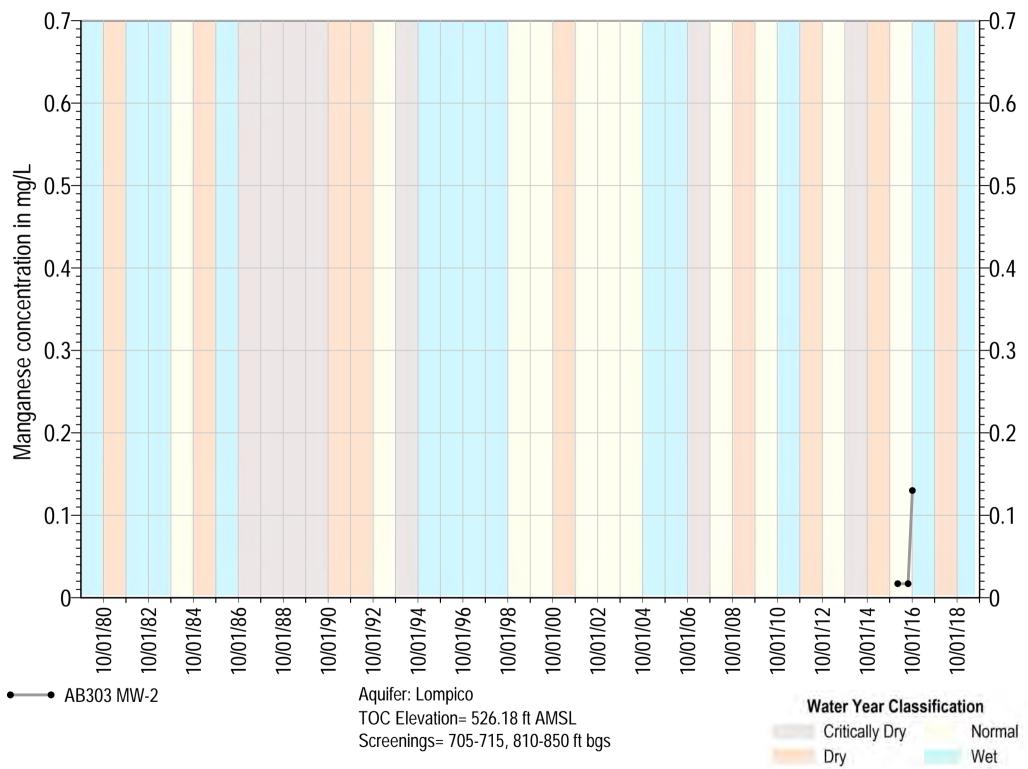


Square symbols indicate non-detects (ND)

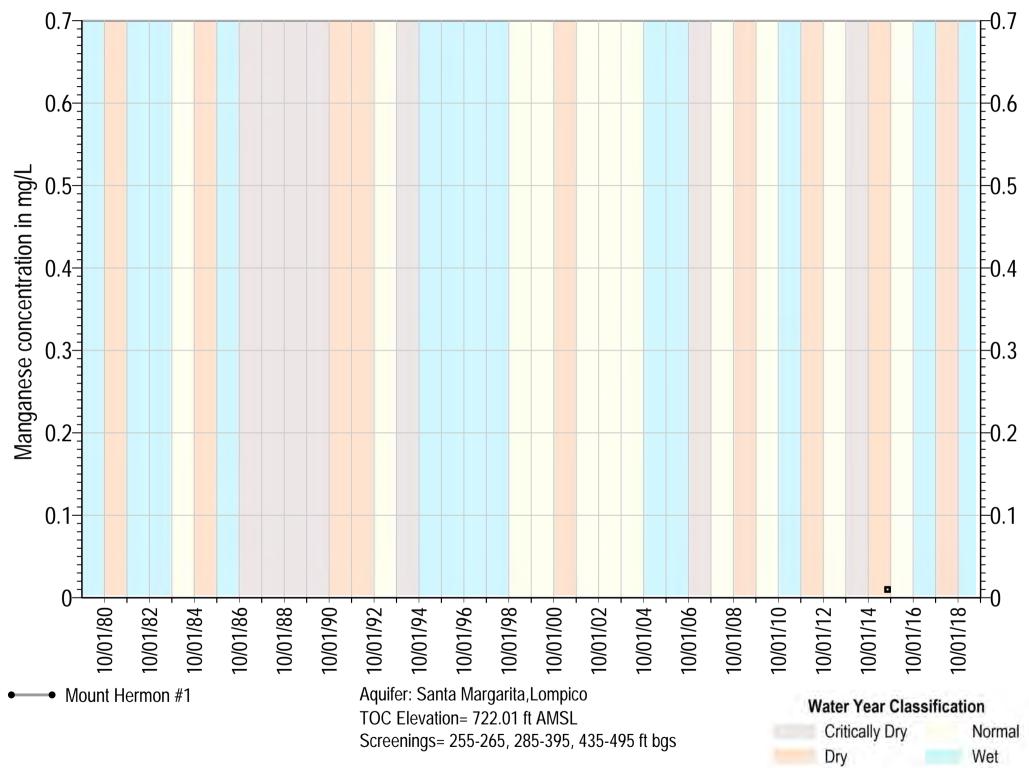


Square symbols indicate non-detects (ND)

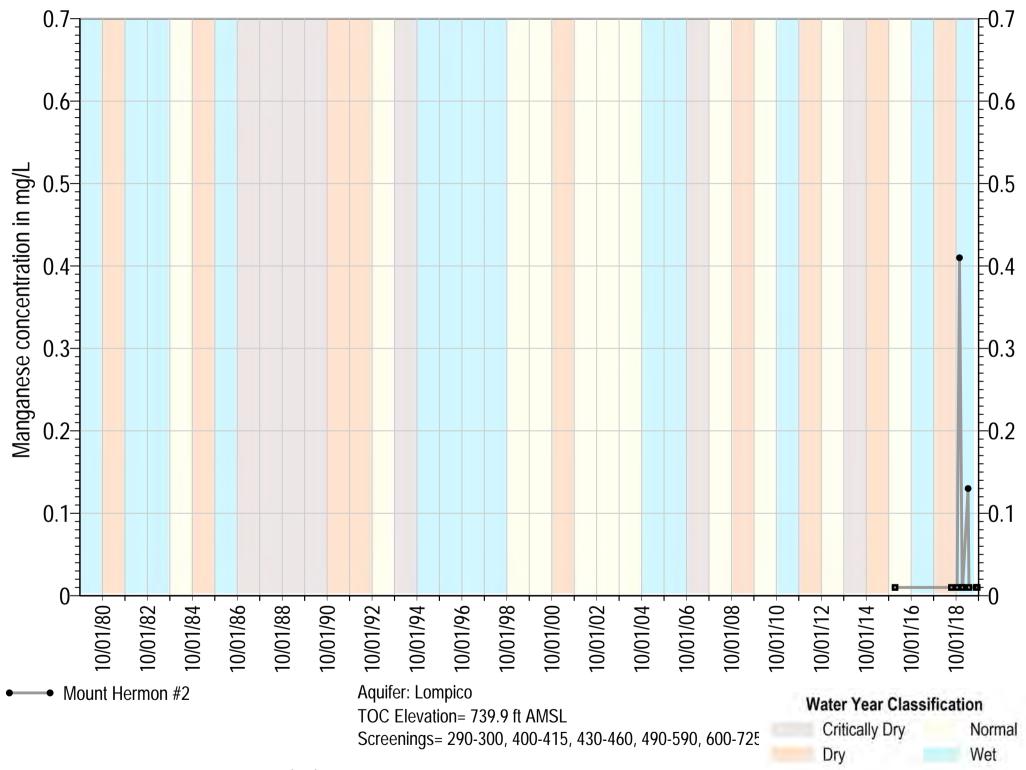
Manganese



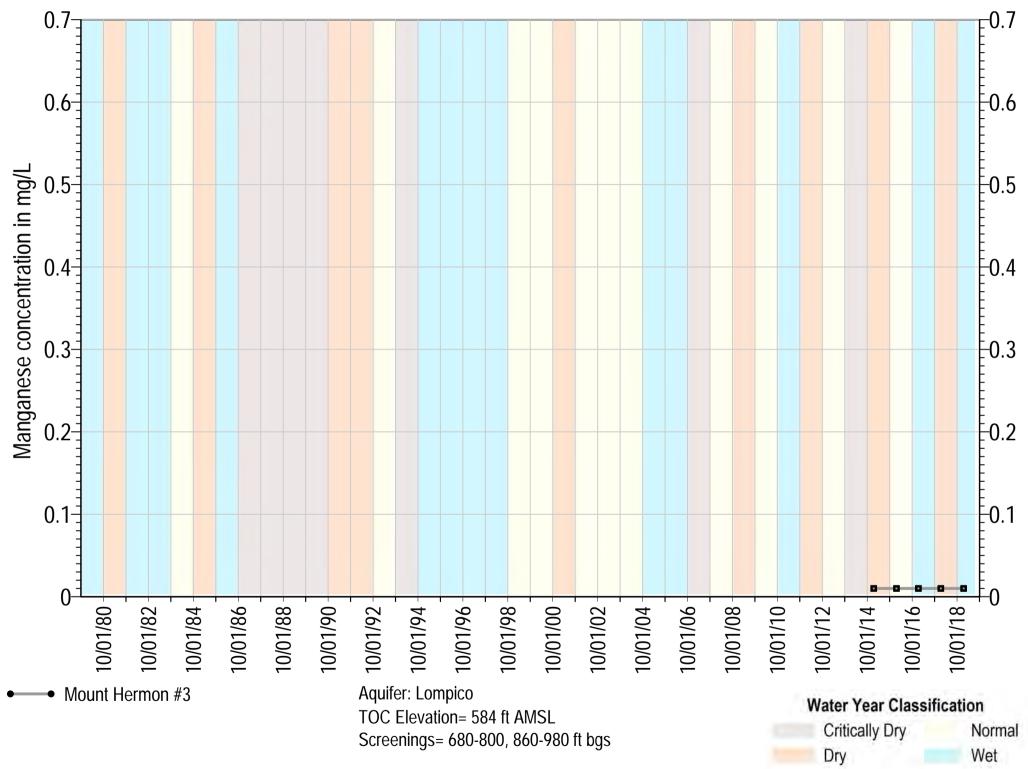
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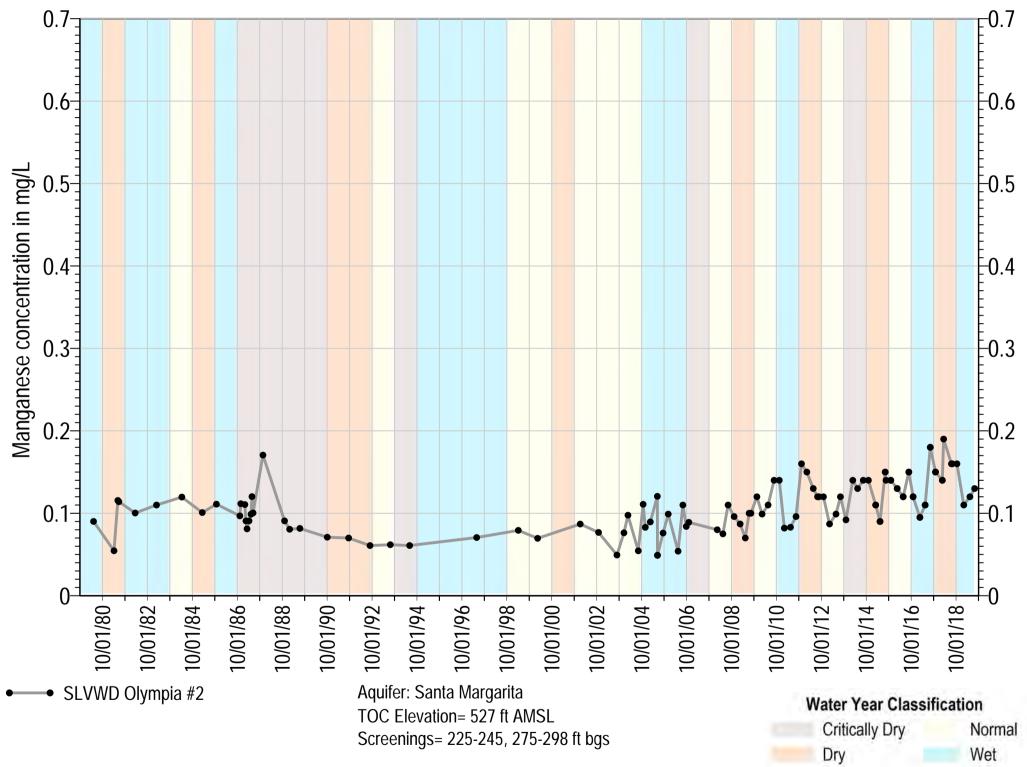
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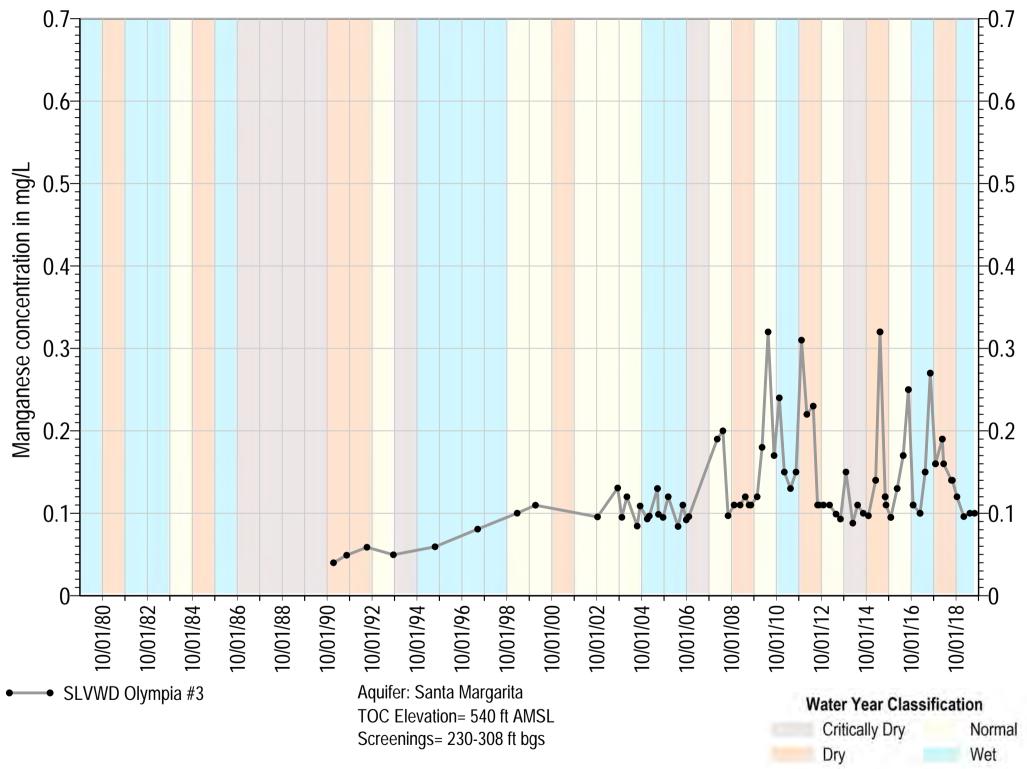
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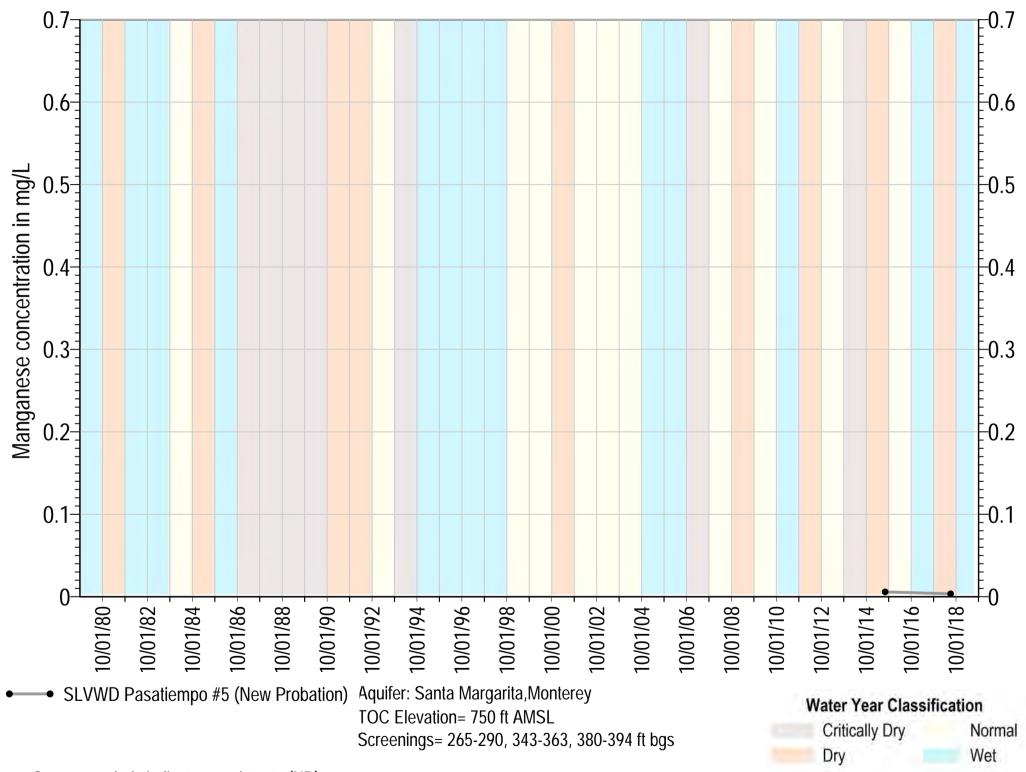
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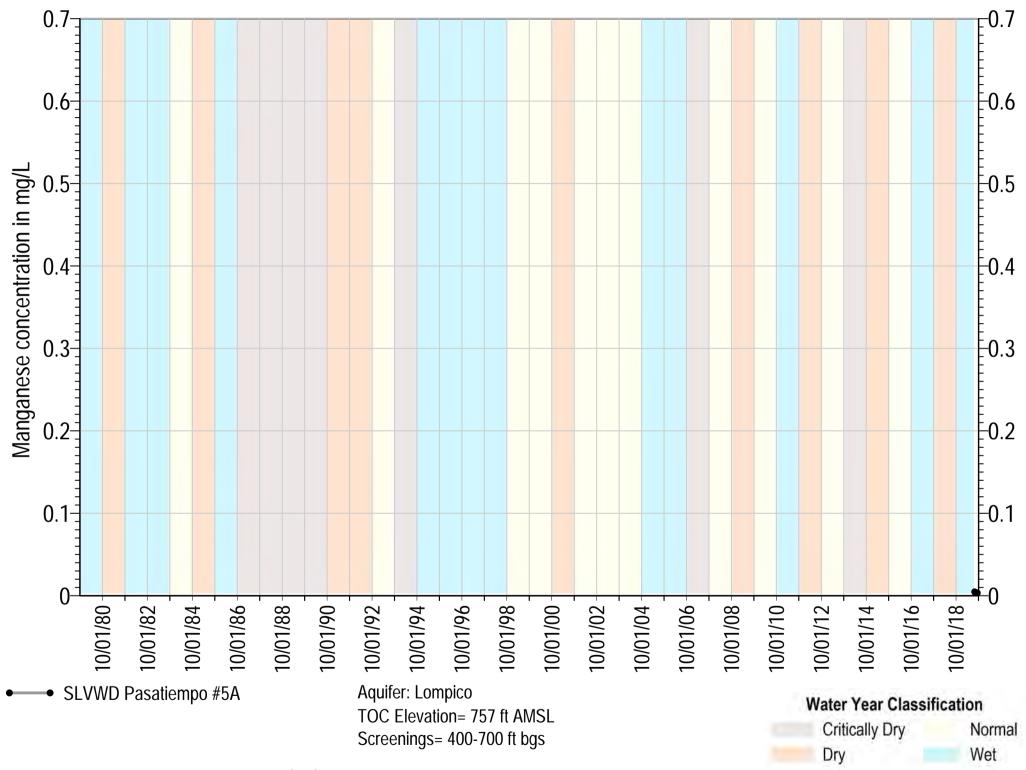
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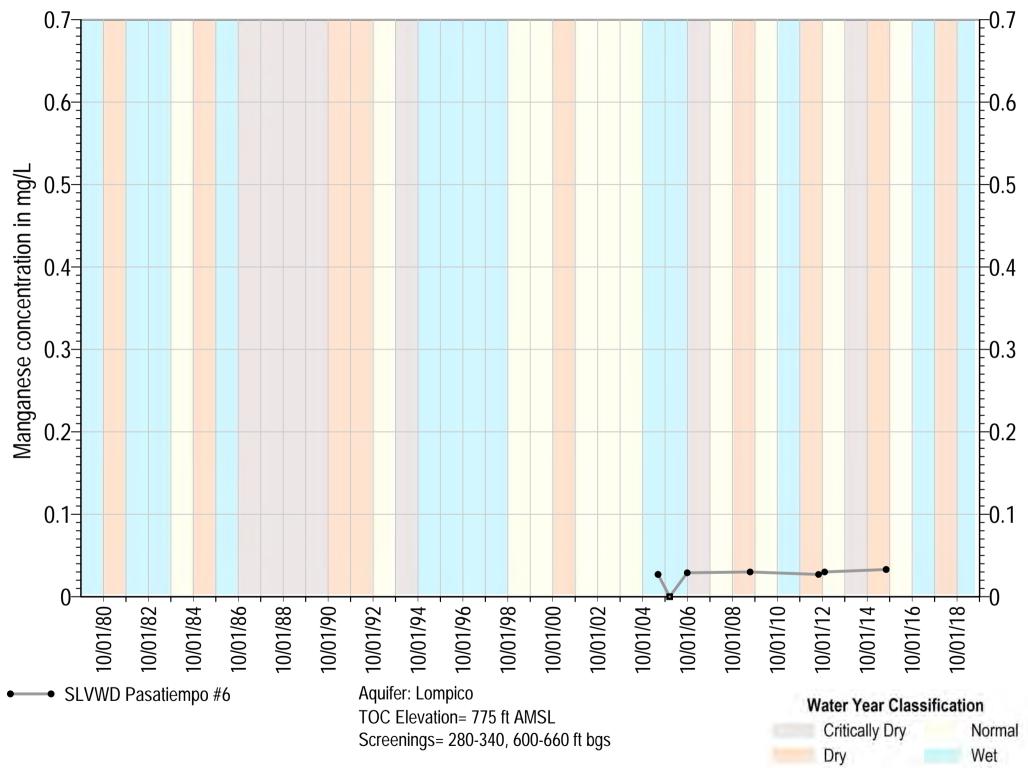
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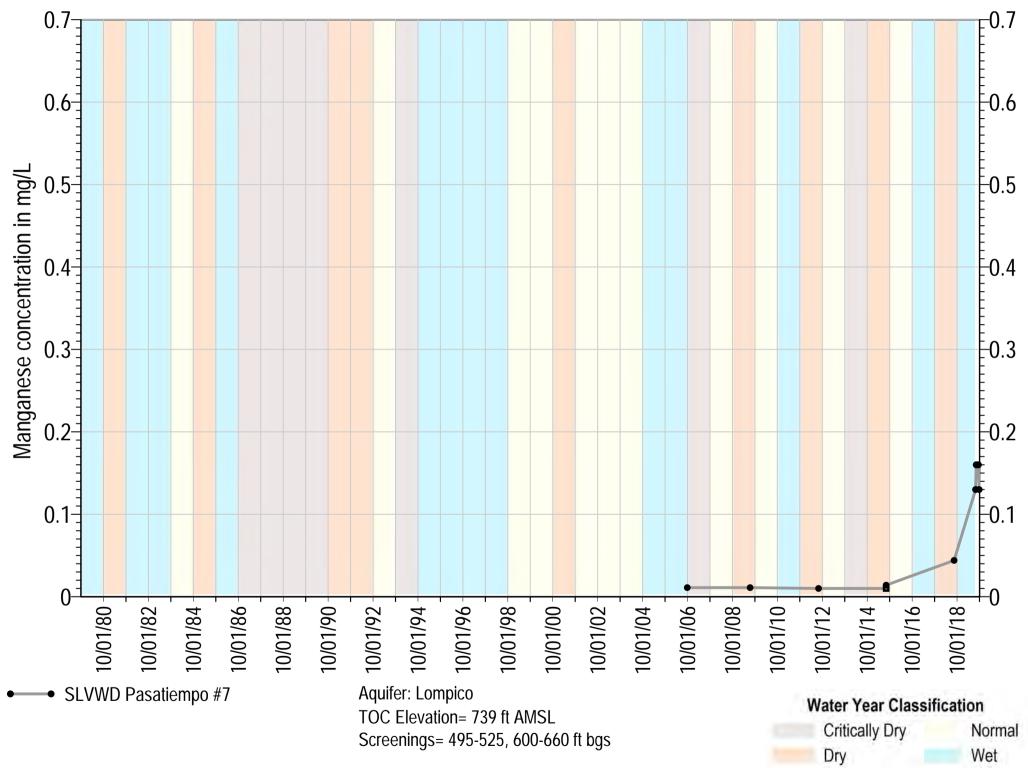
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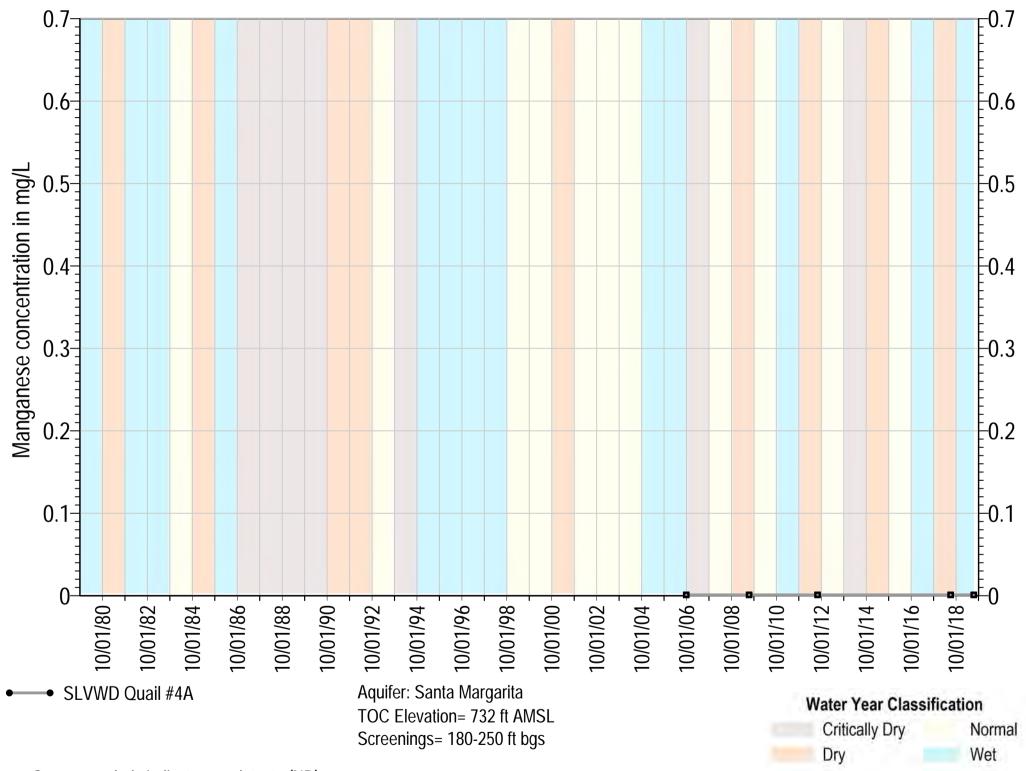
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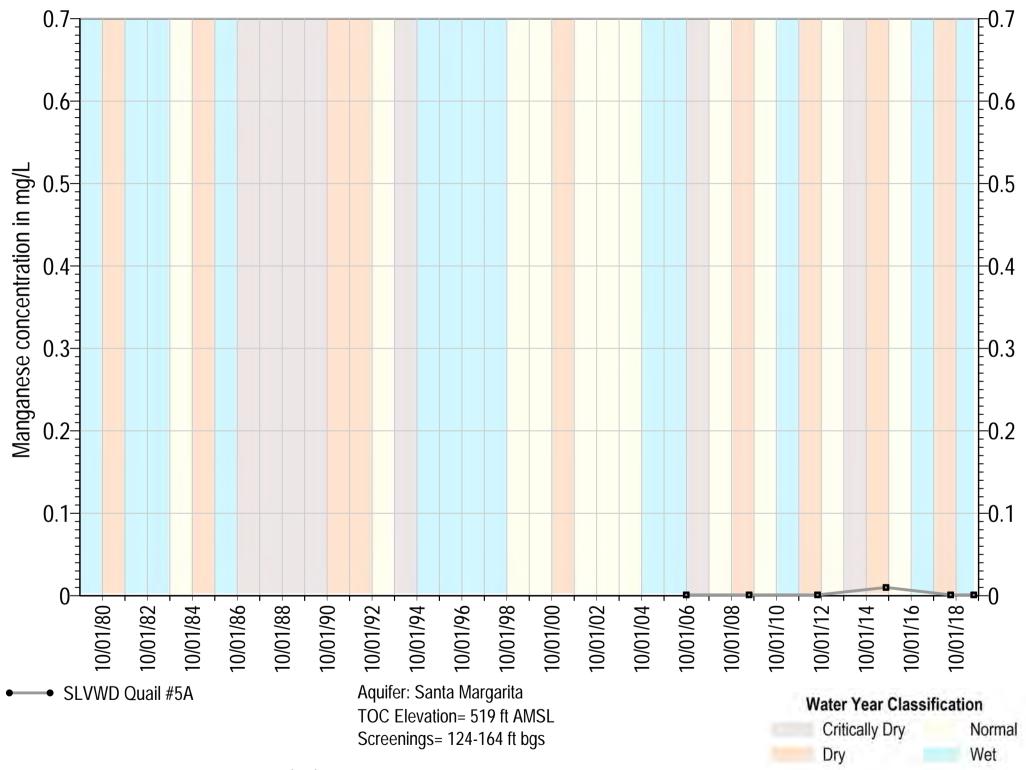
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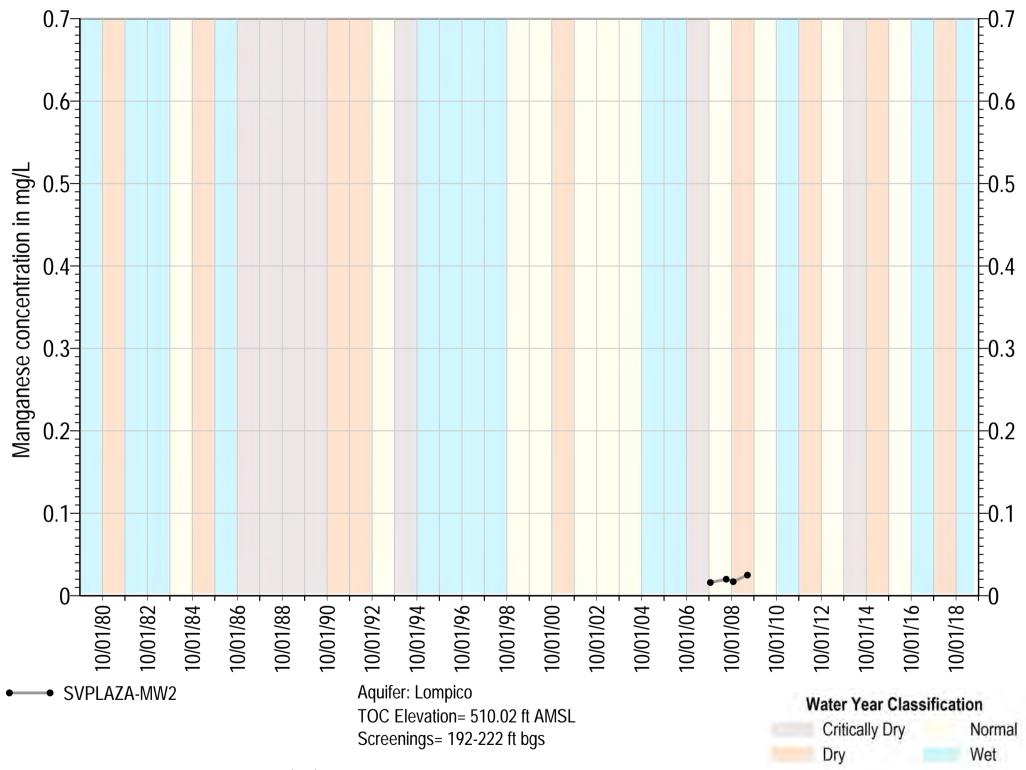
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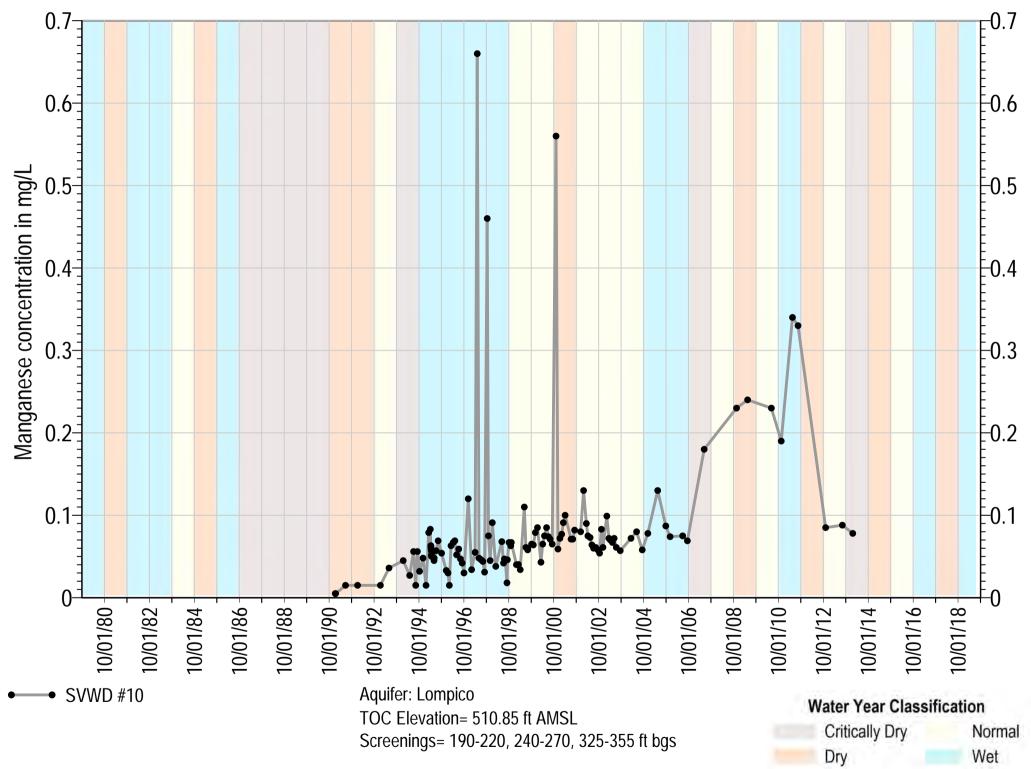
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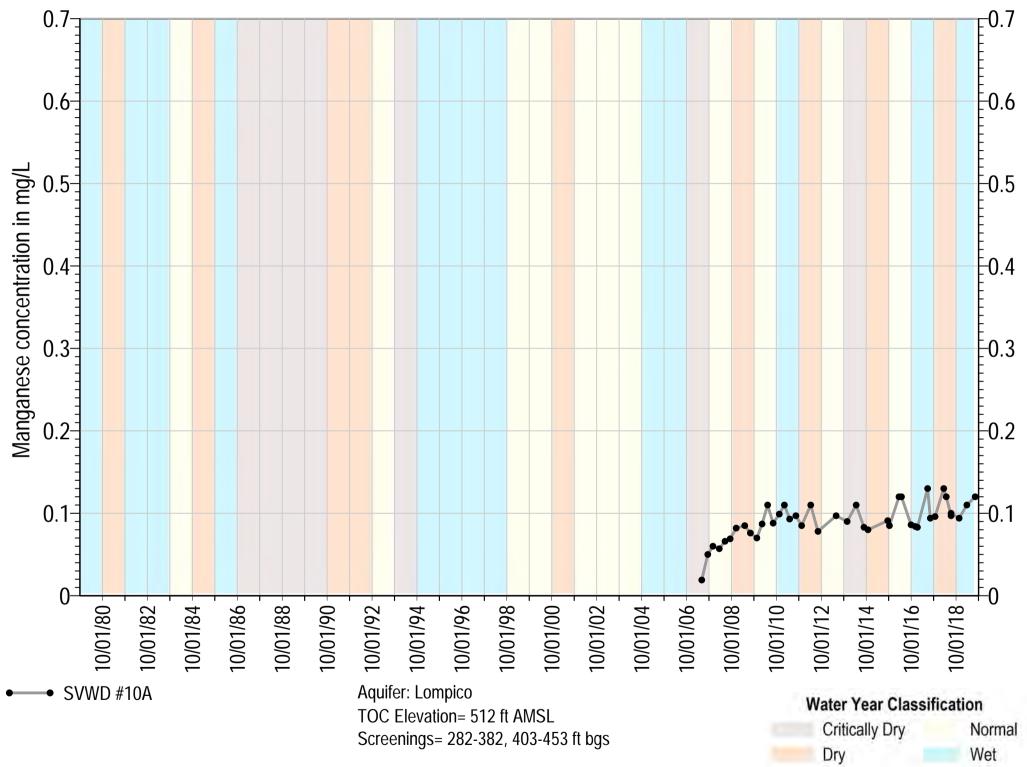
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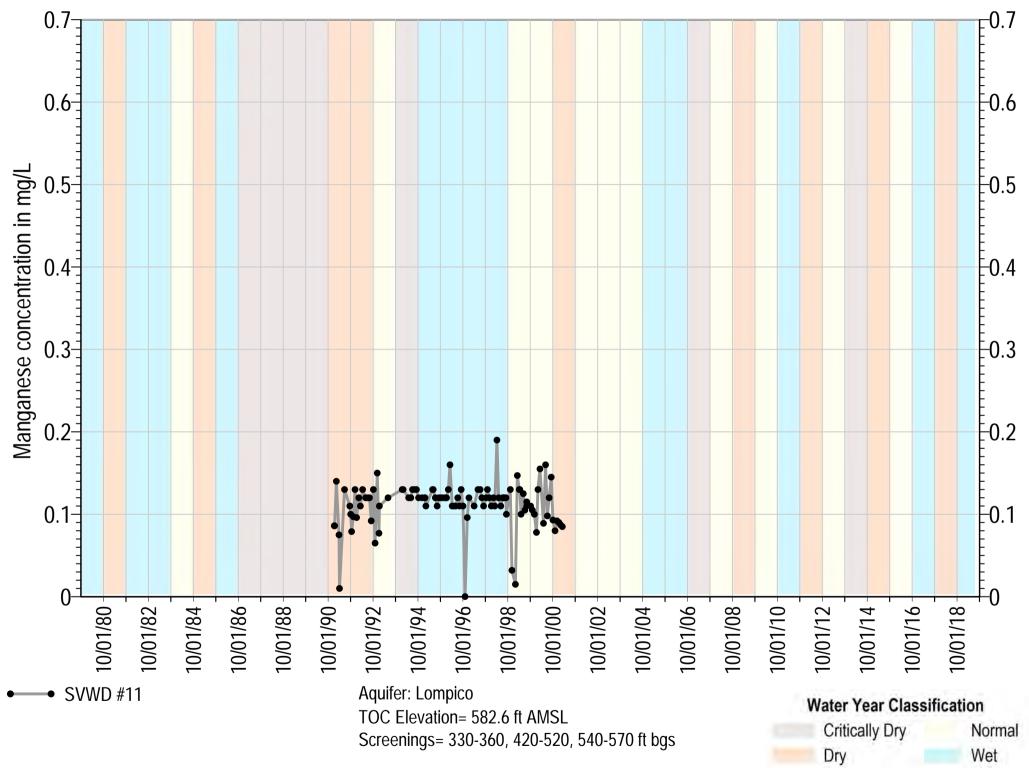
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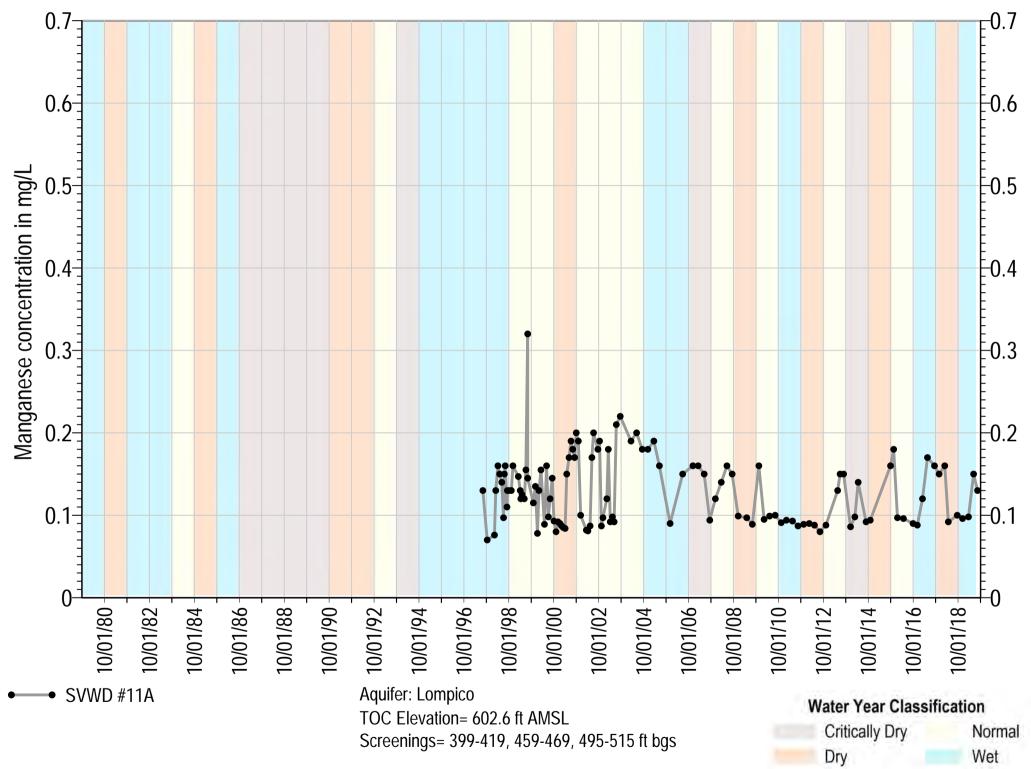
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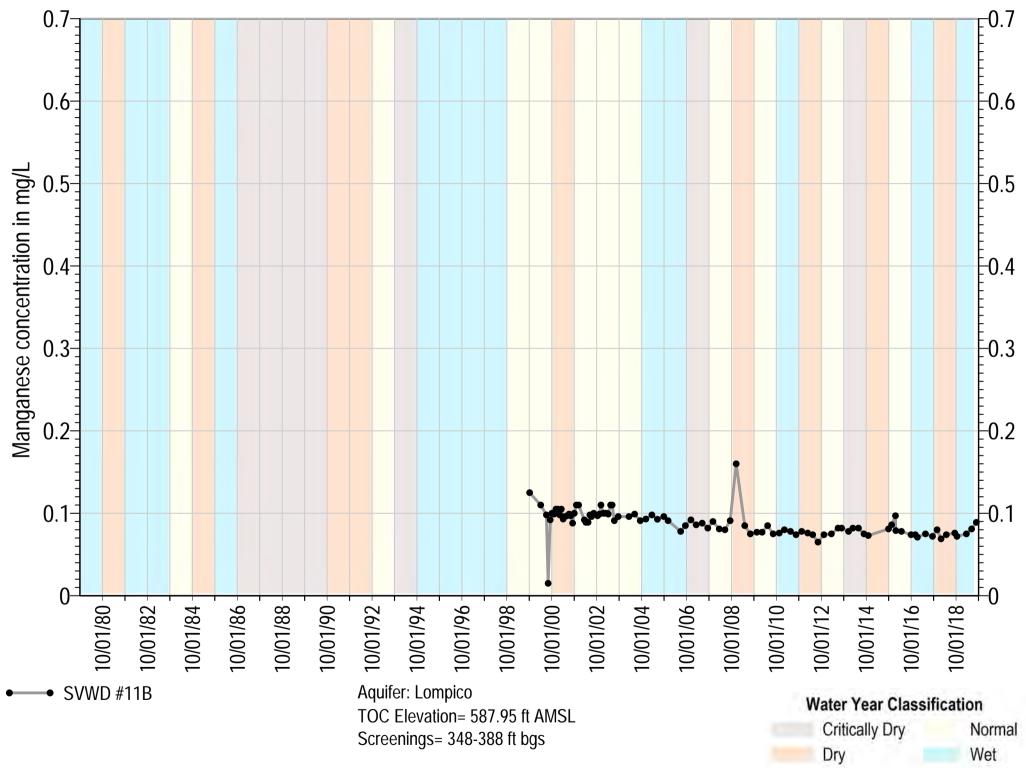
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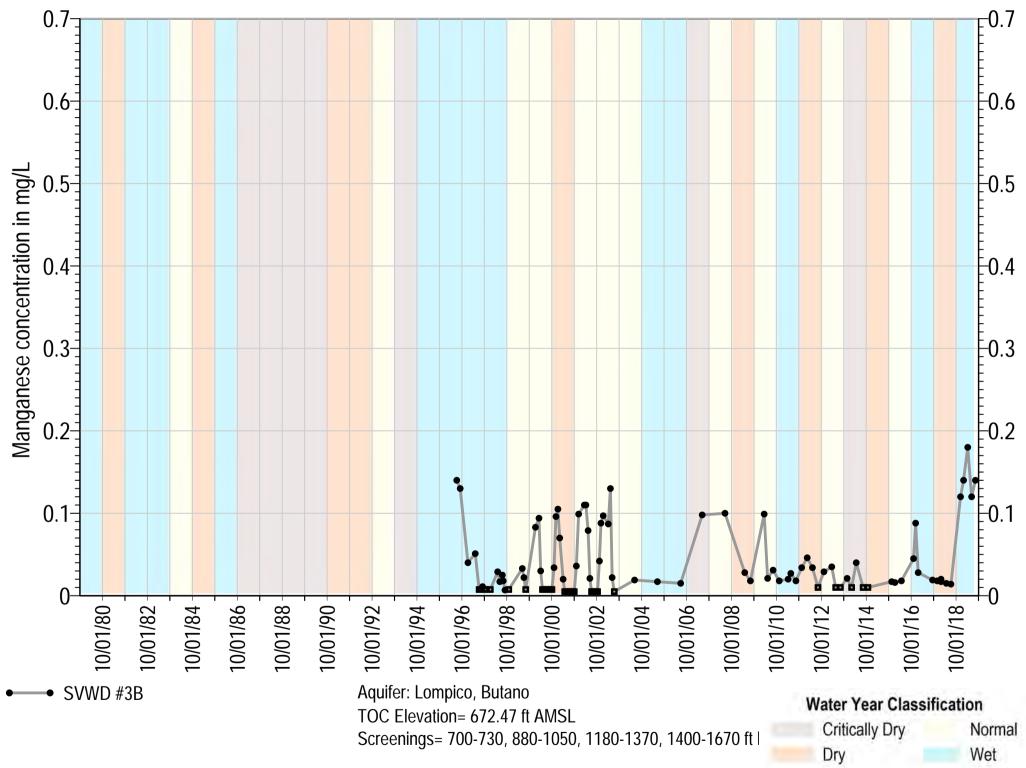
Square symbols indicate non-detects (ND)



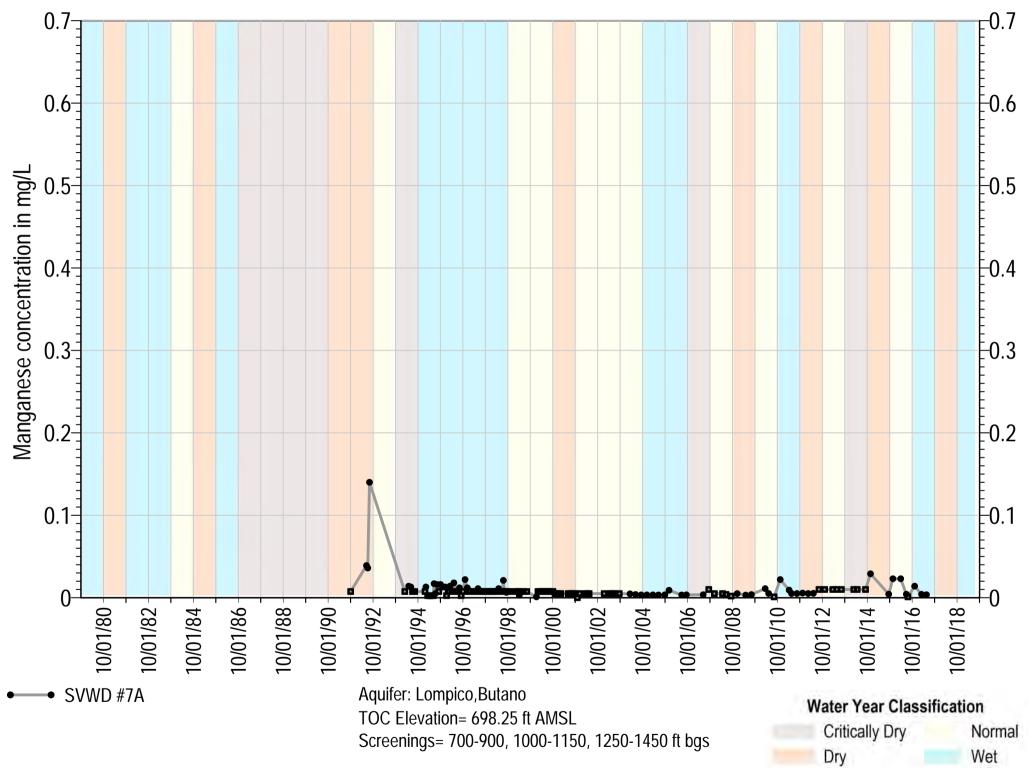
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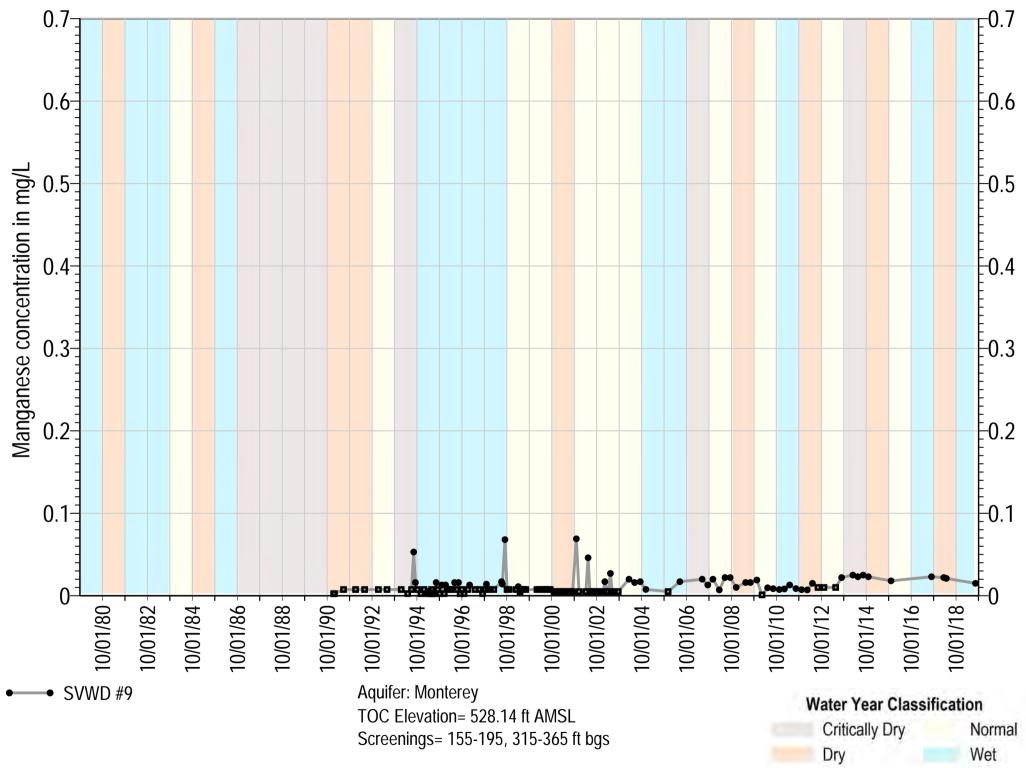
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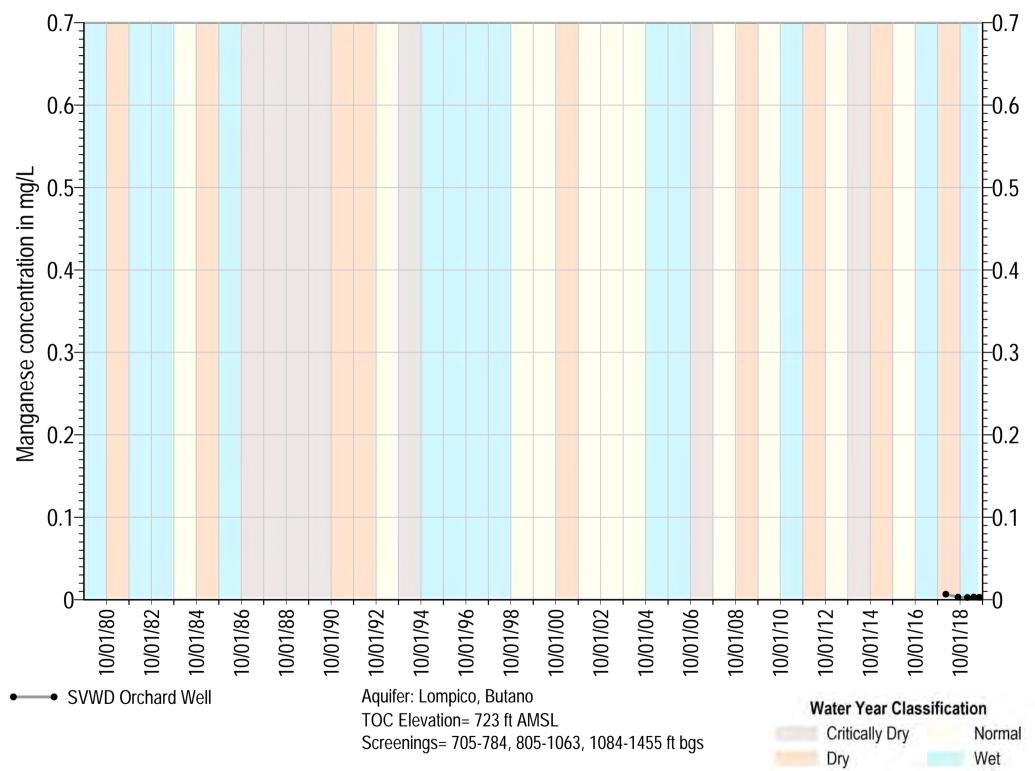
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Square symbols indicate non-detects (ND)

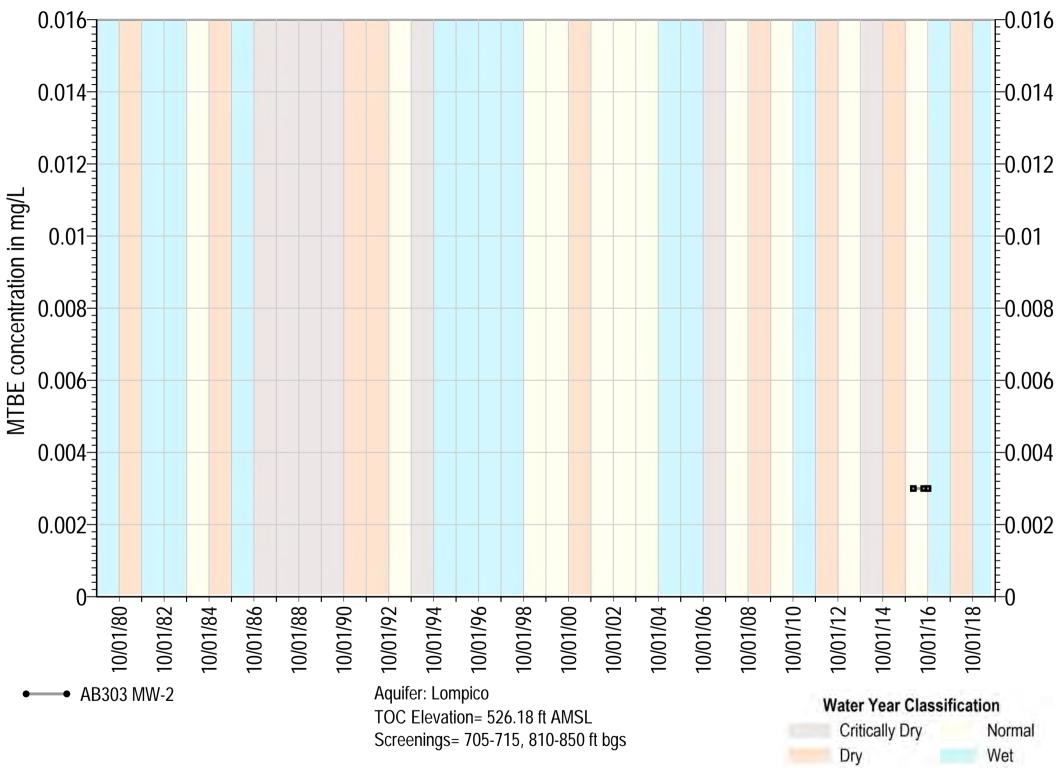


Square symbols indicate non-detects (ND)

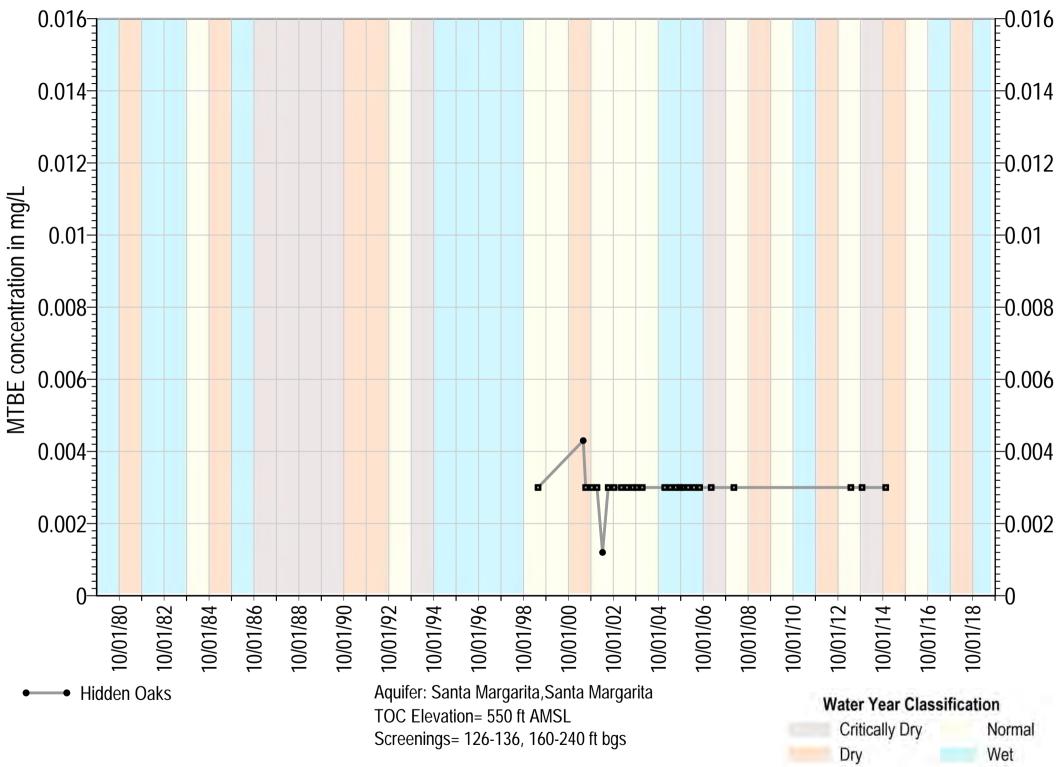


Square symbols indicate non-detects (ND)

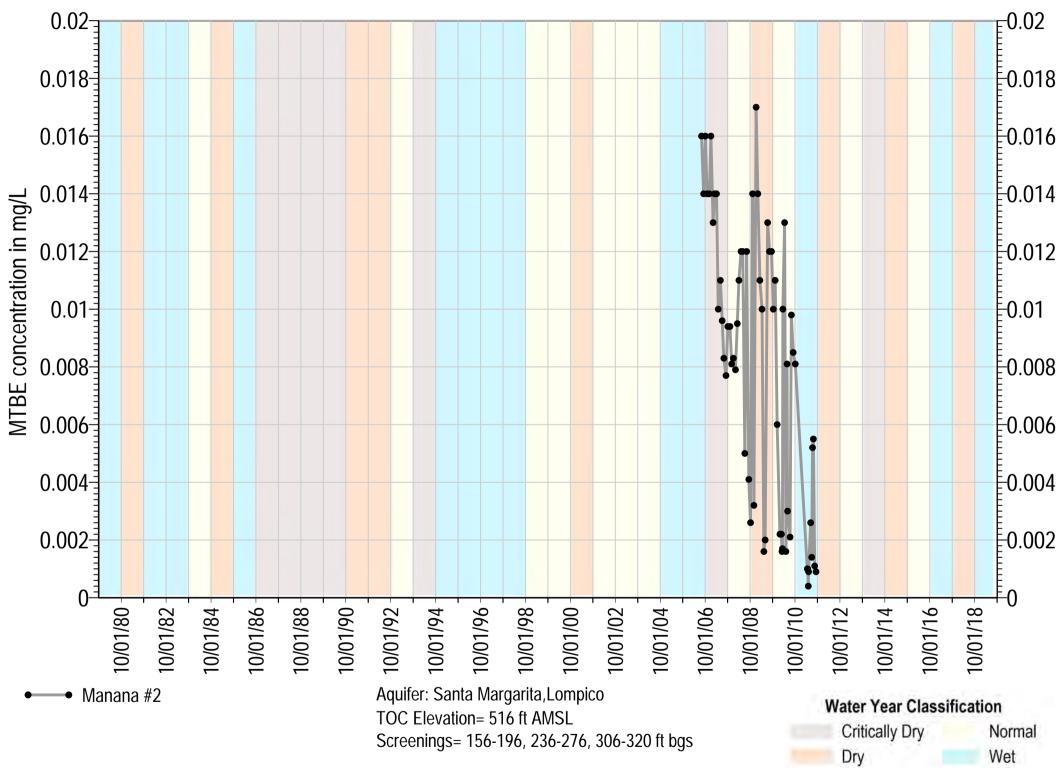
MTBE



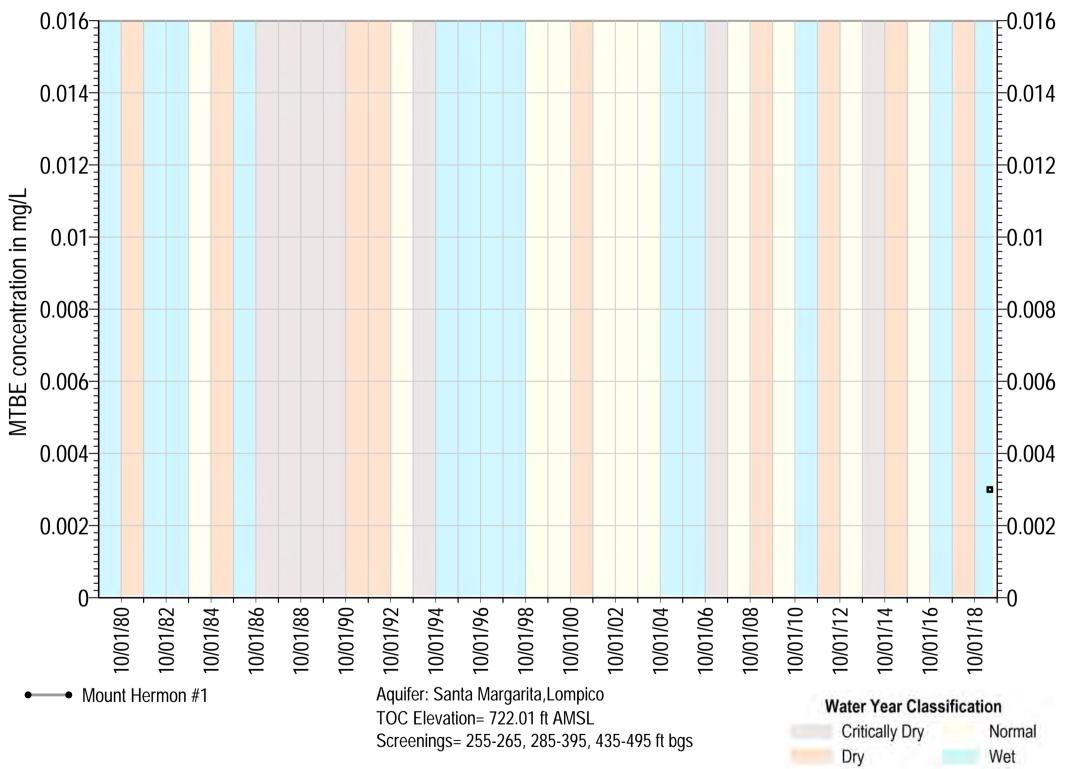
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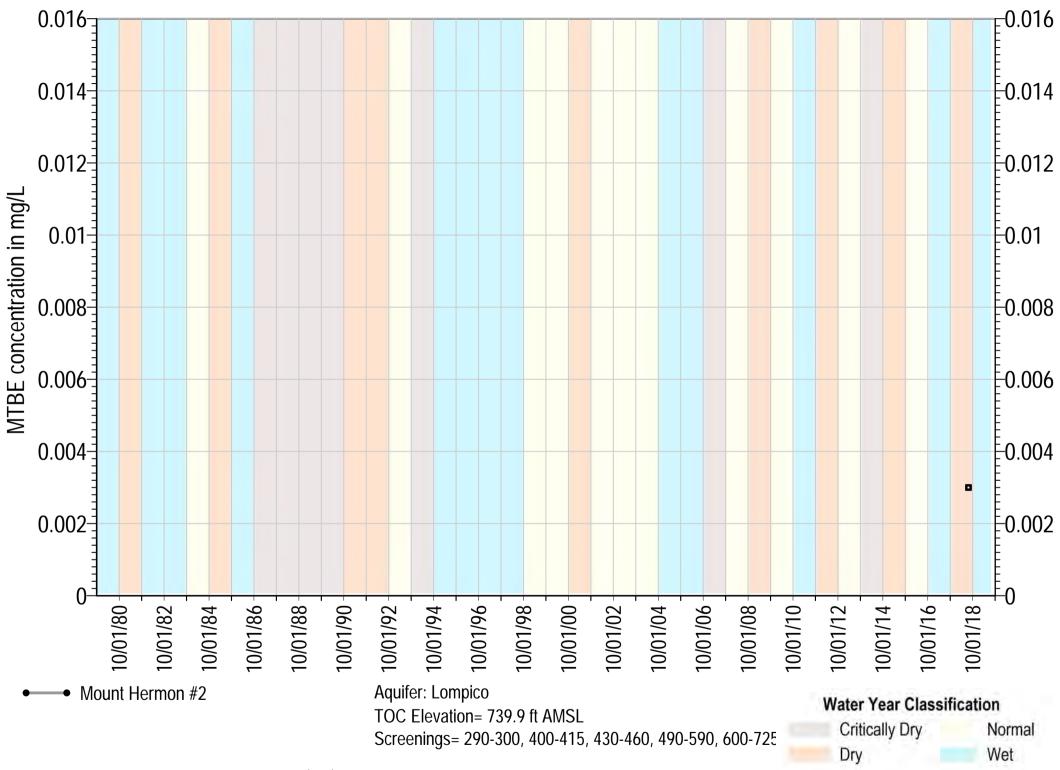
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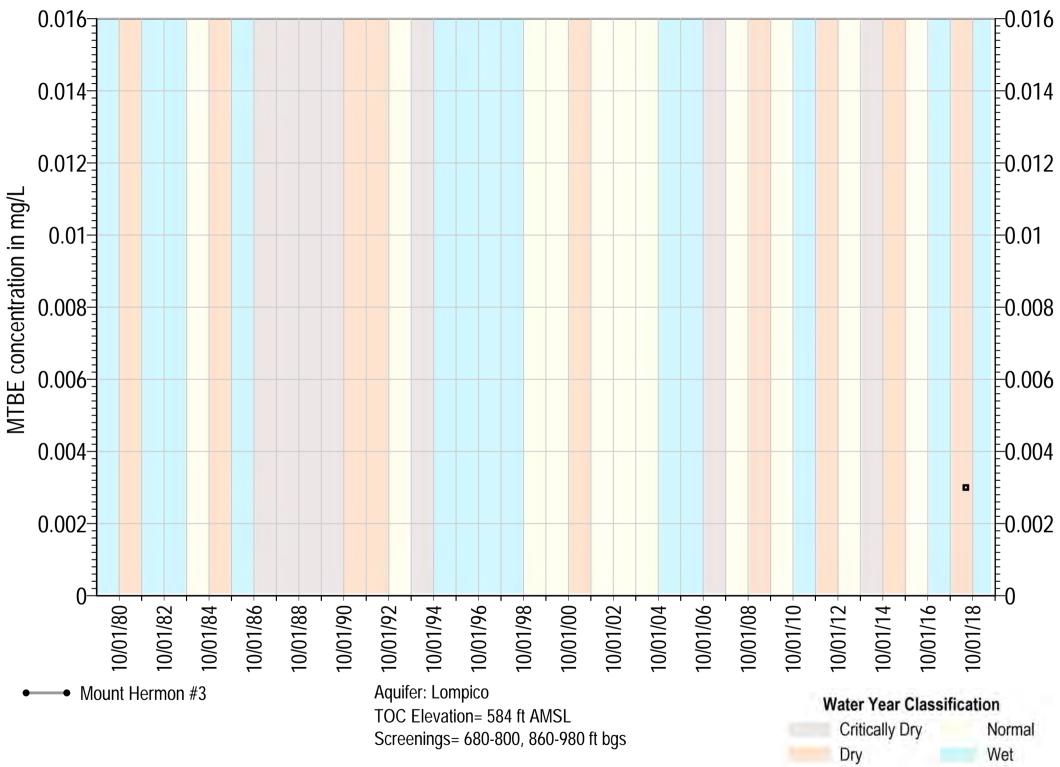
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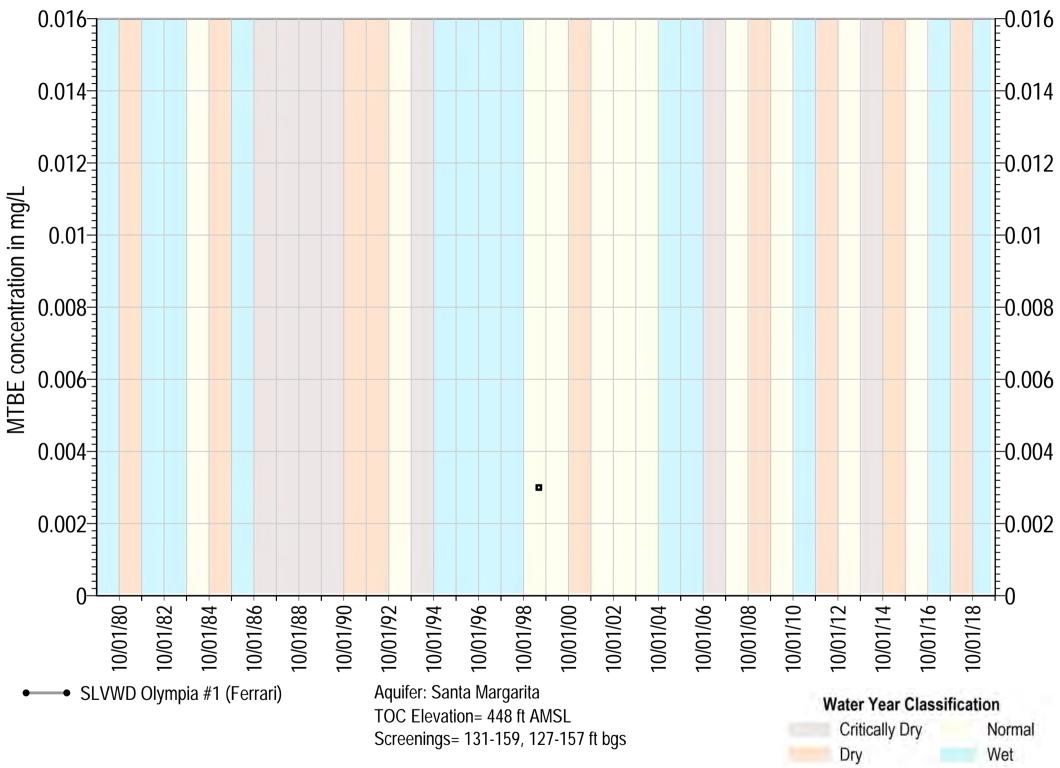
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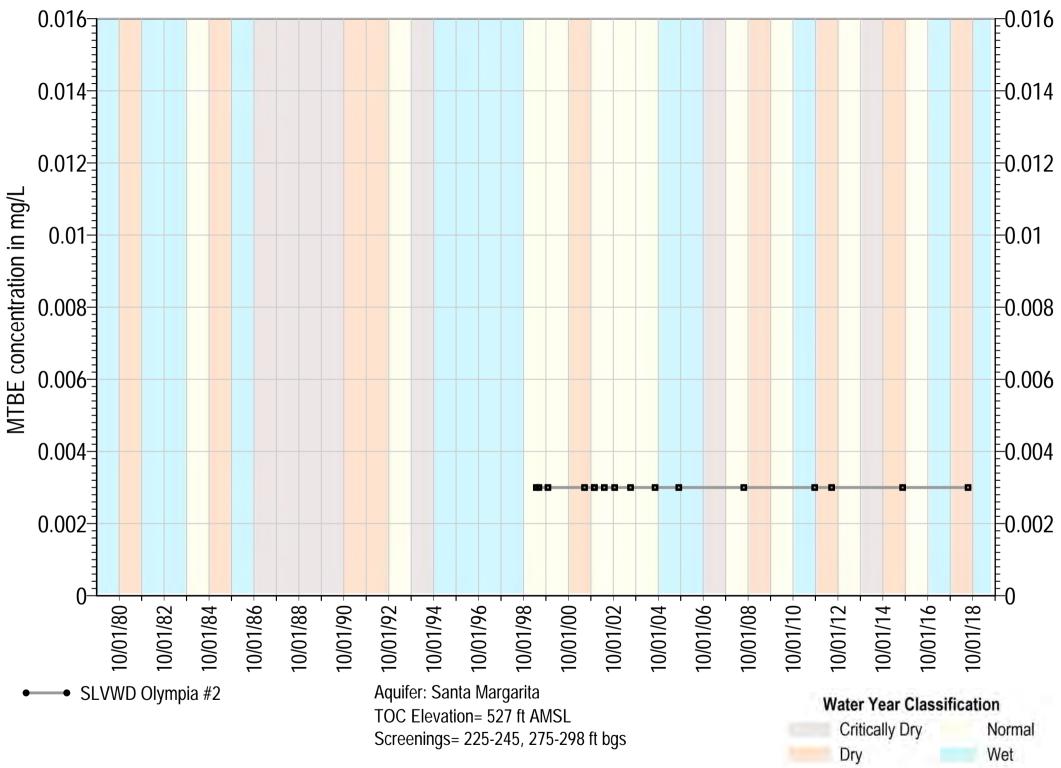
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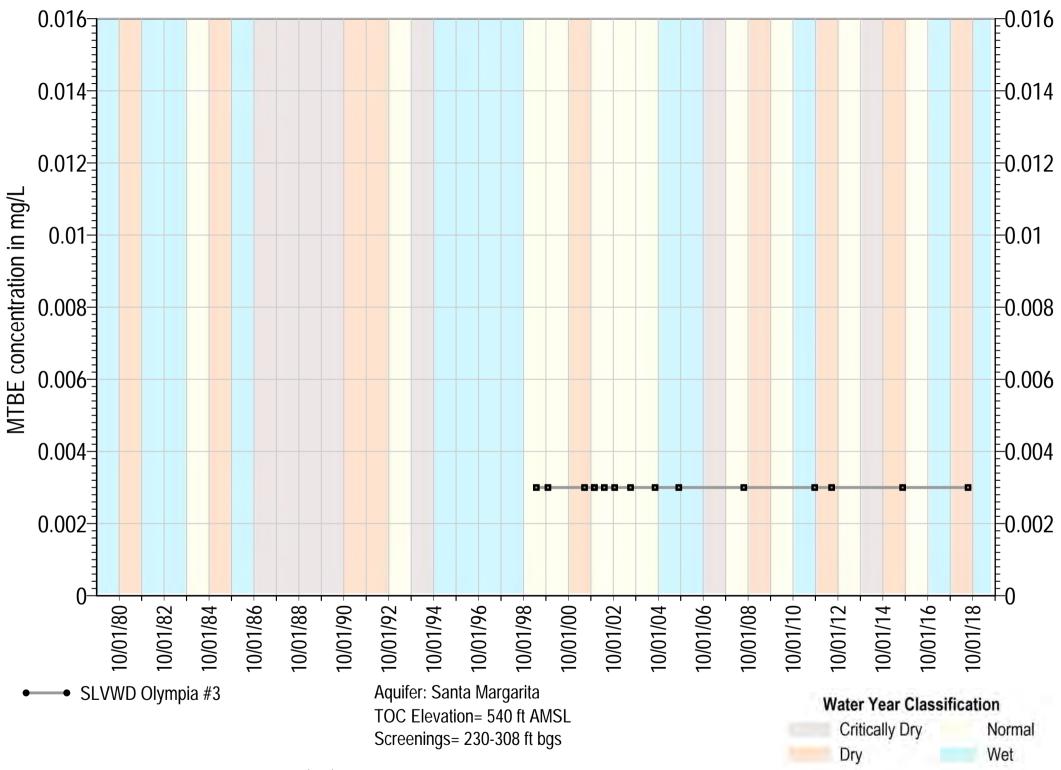
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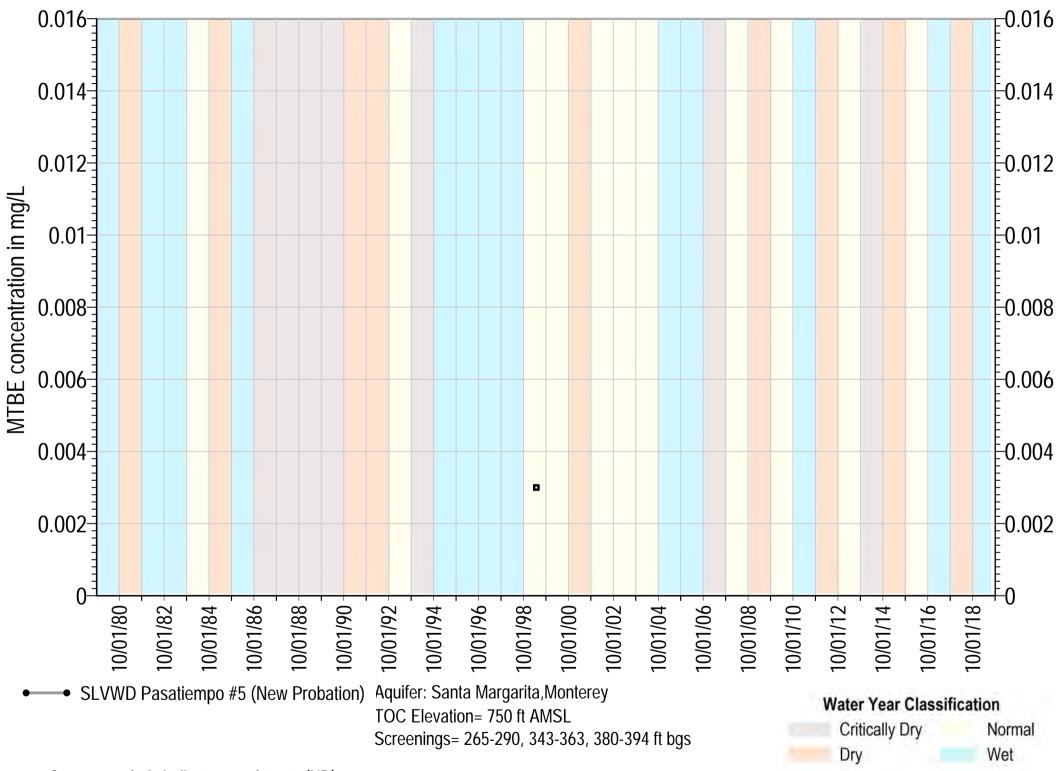
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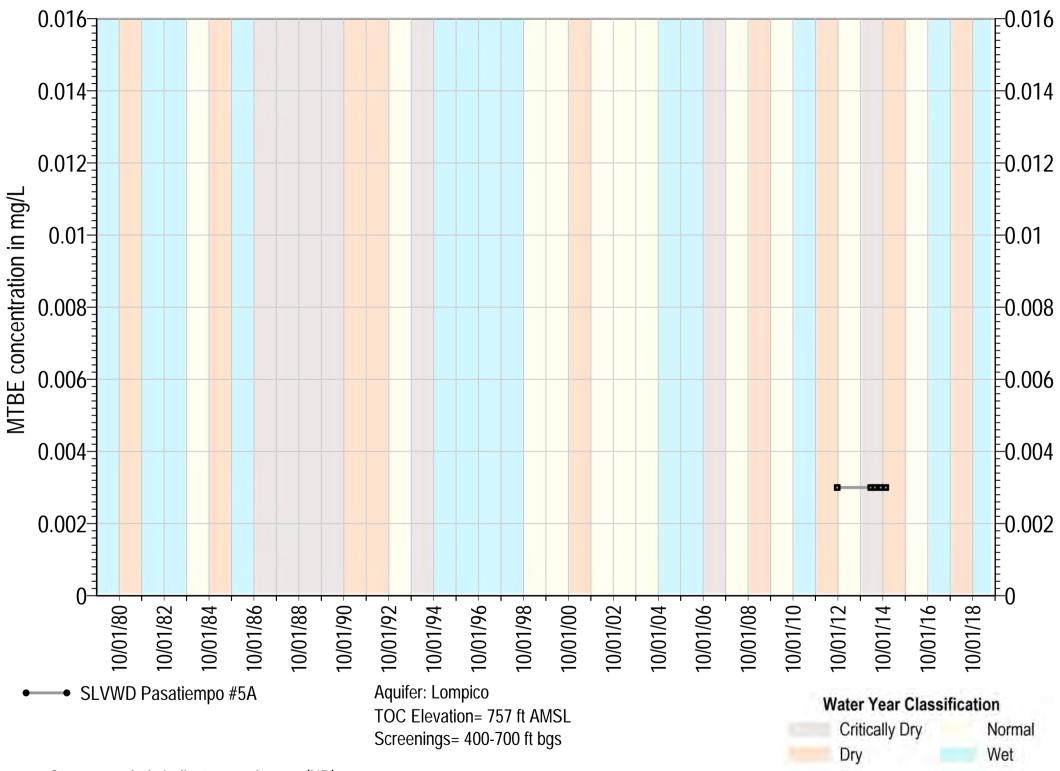
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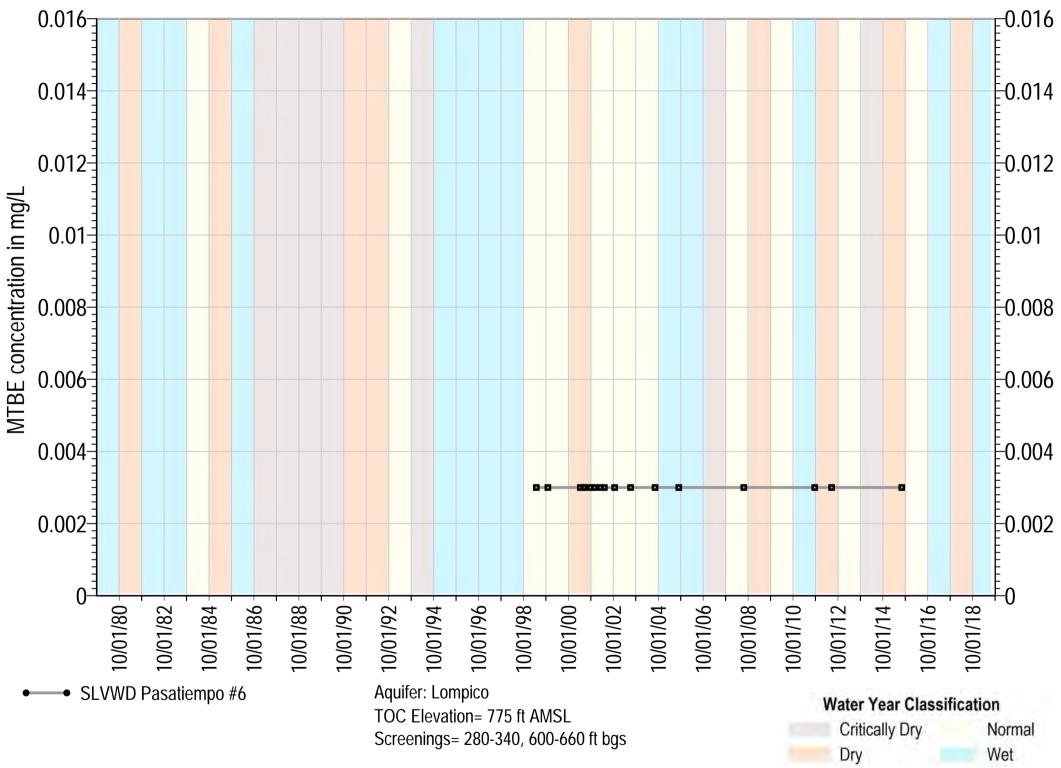
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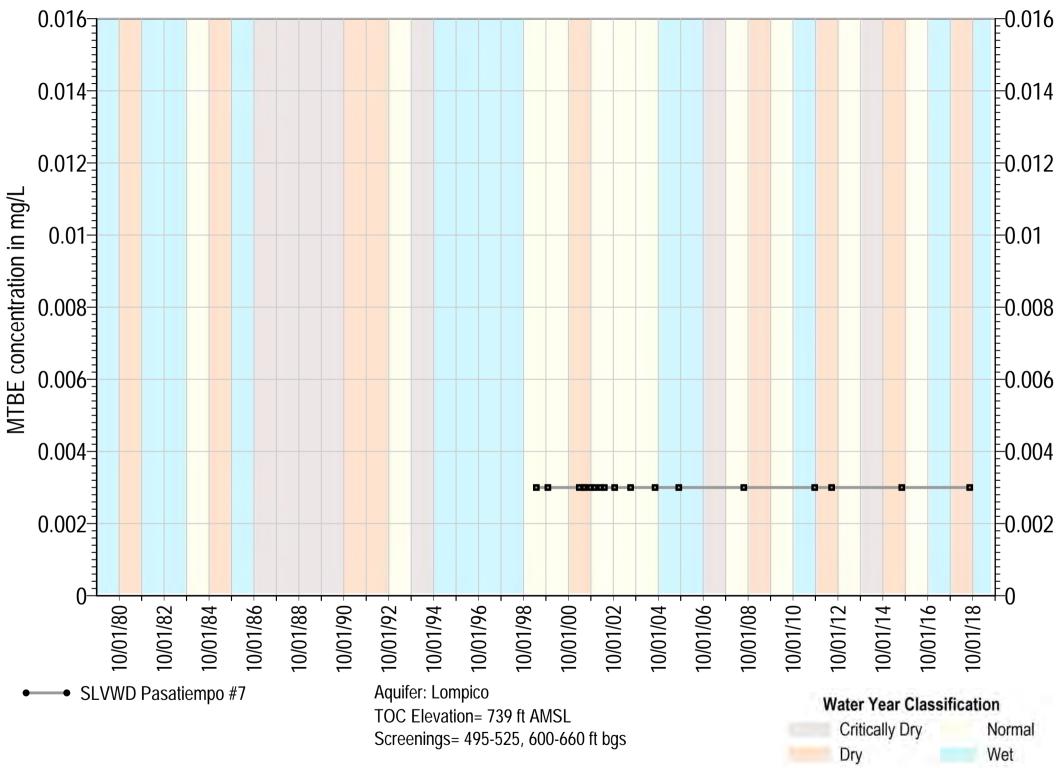
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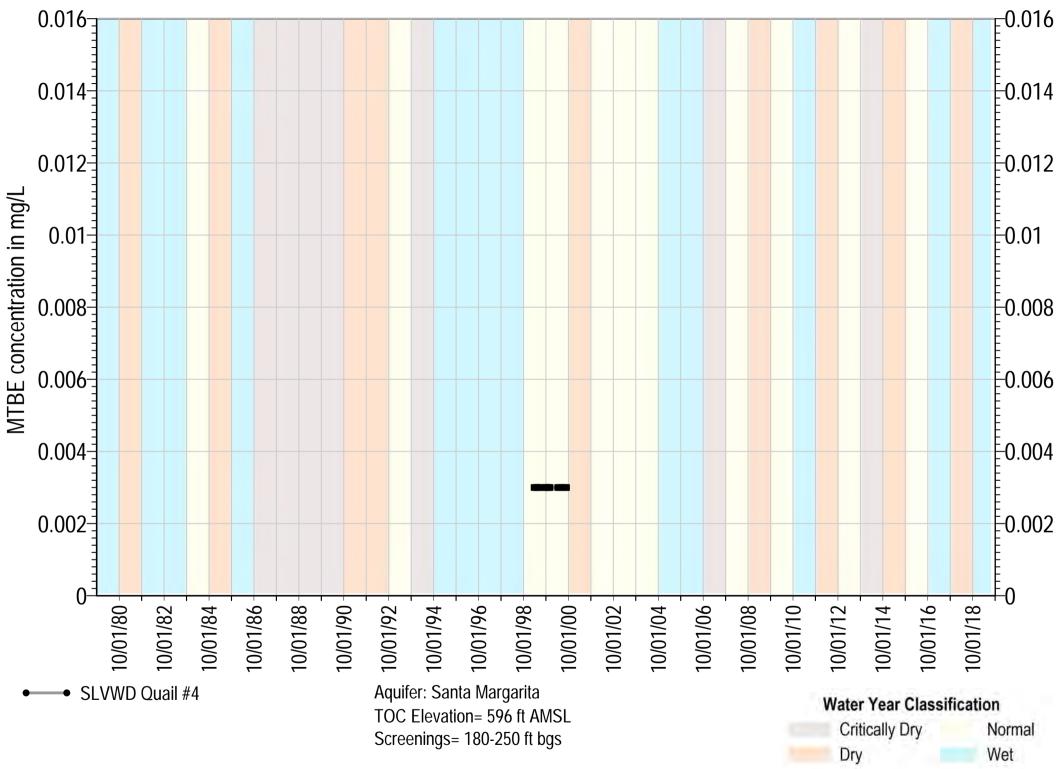
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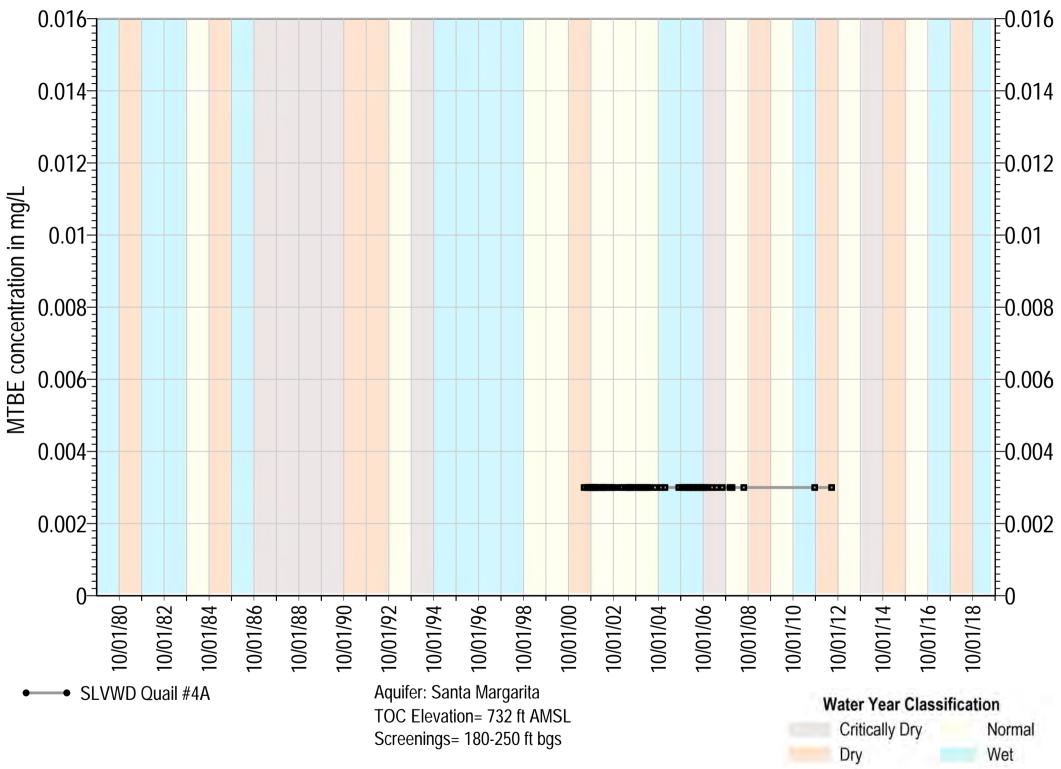
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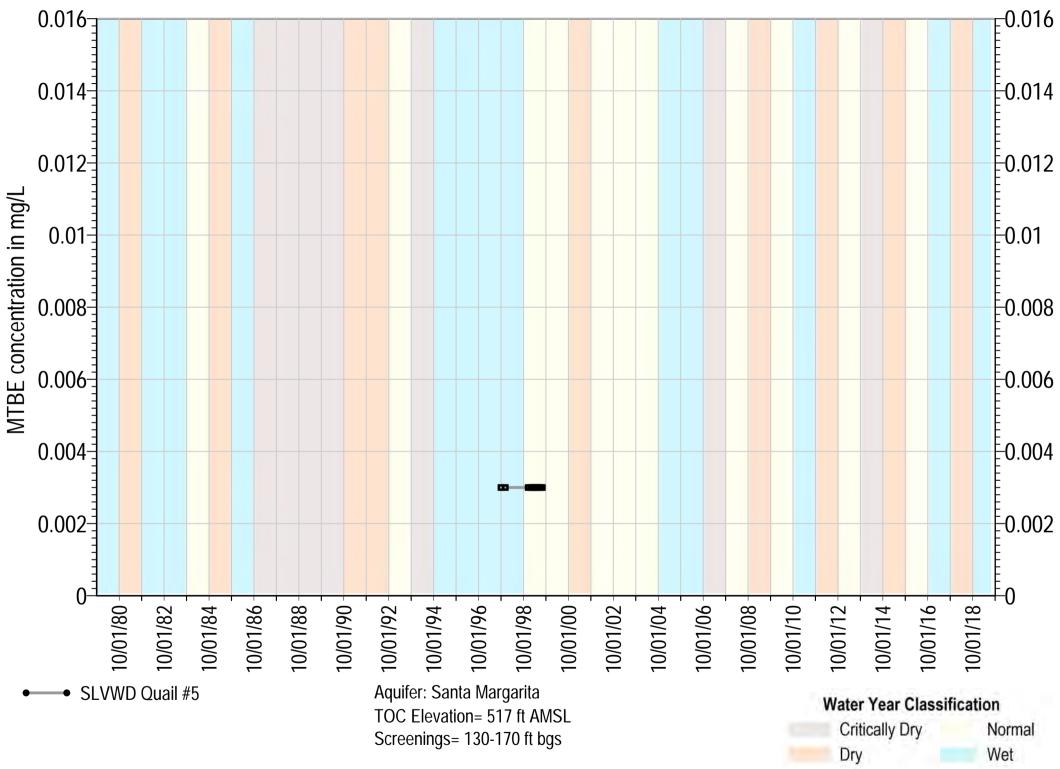
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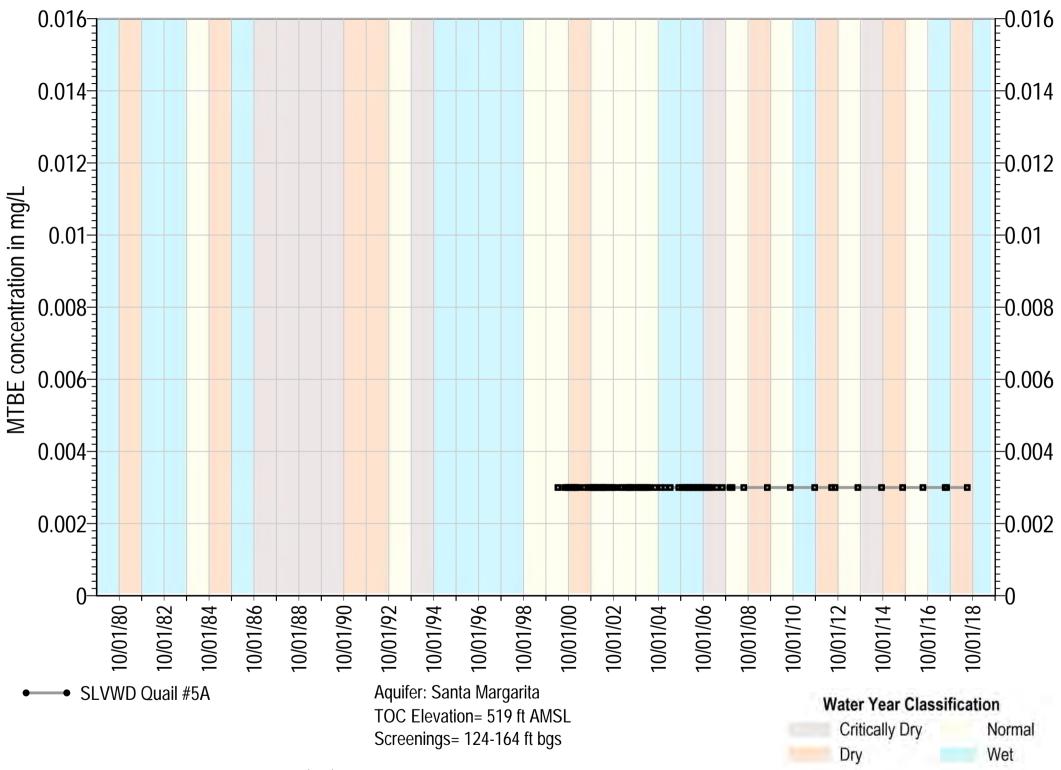
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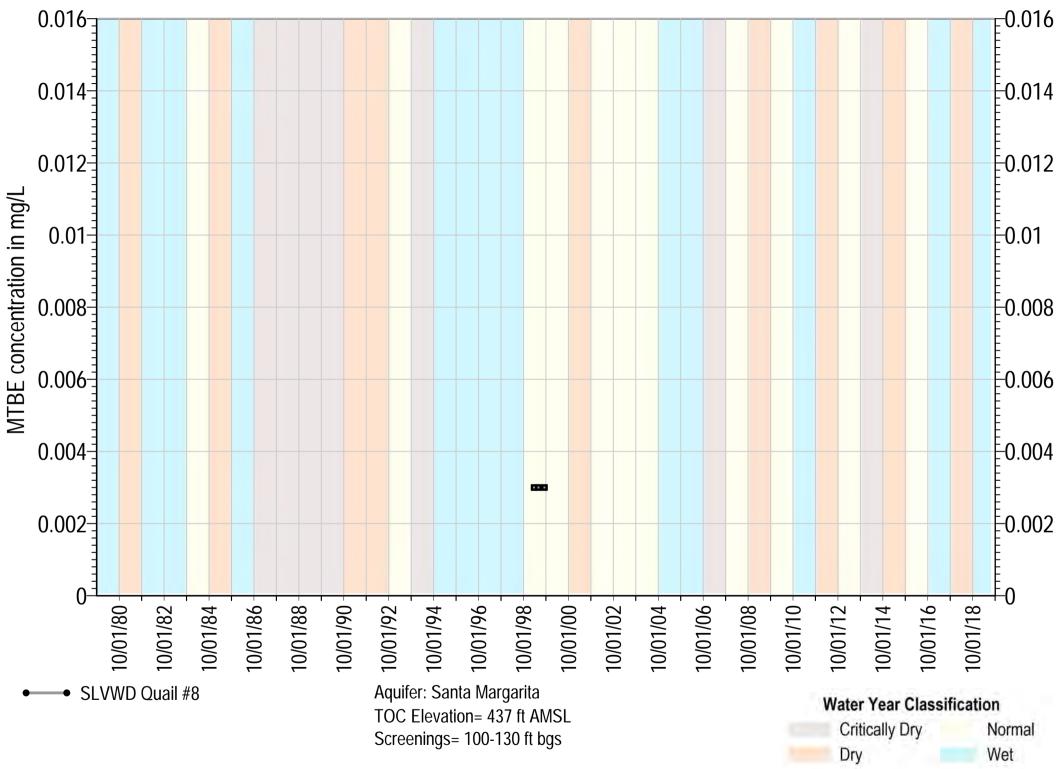
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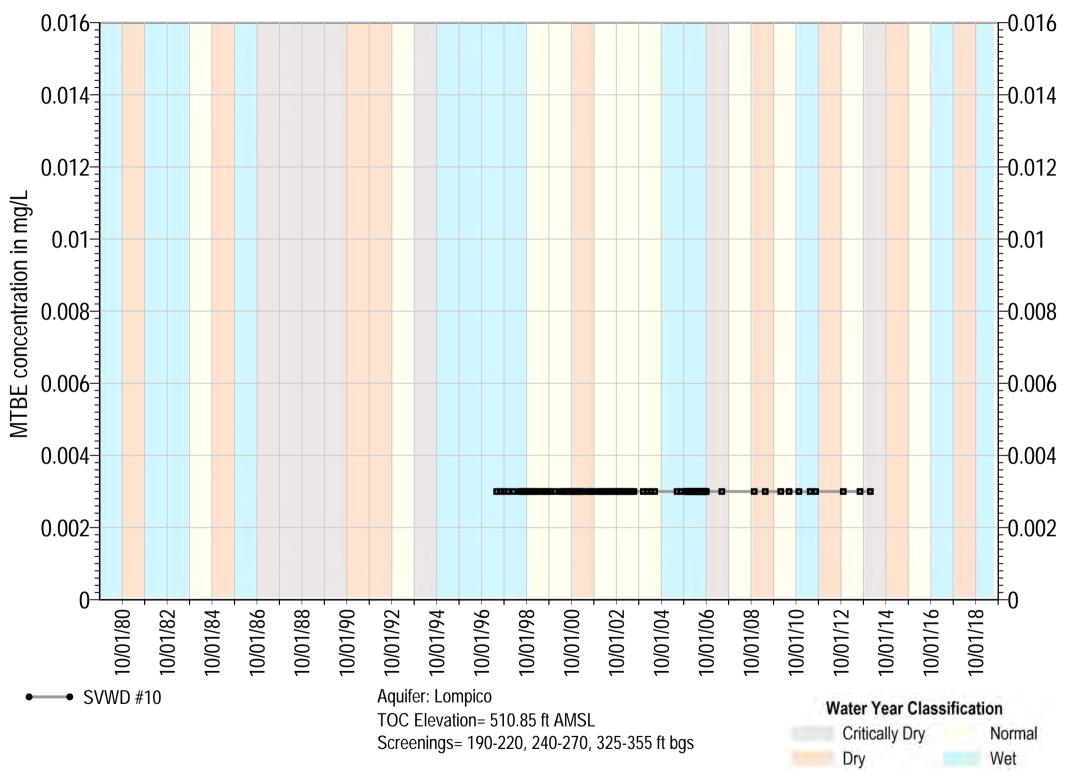
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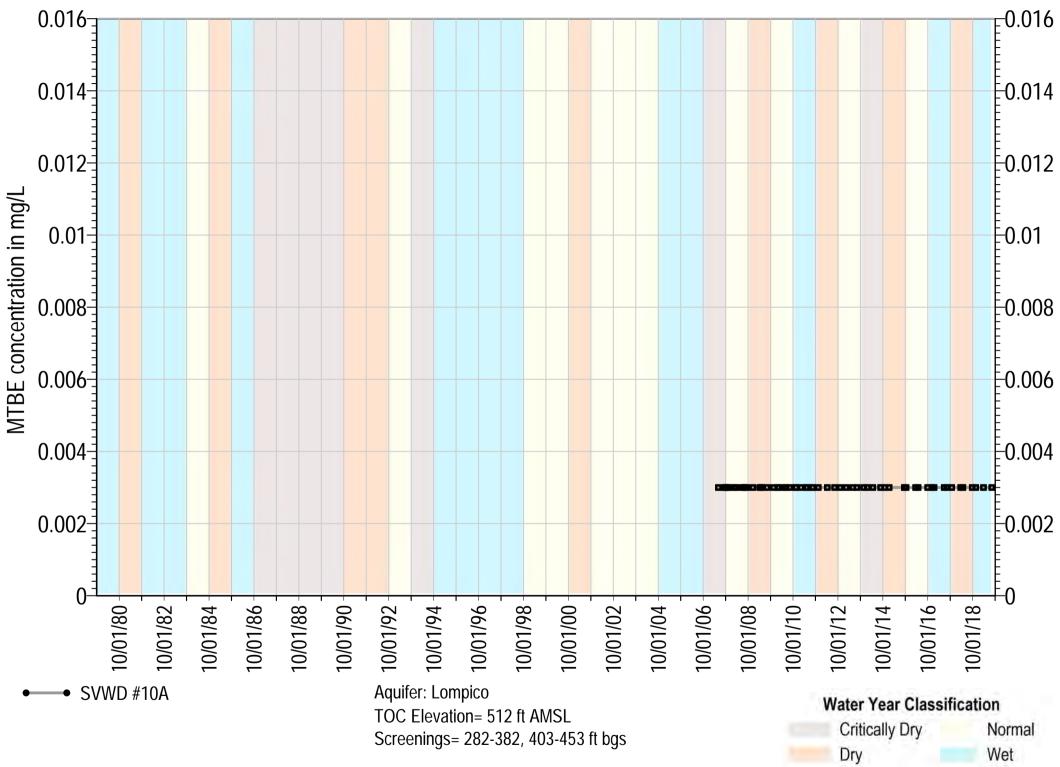
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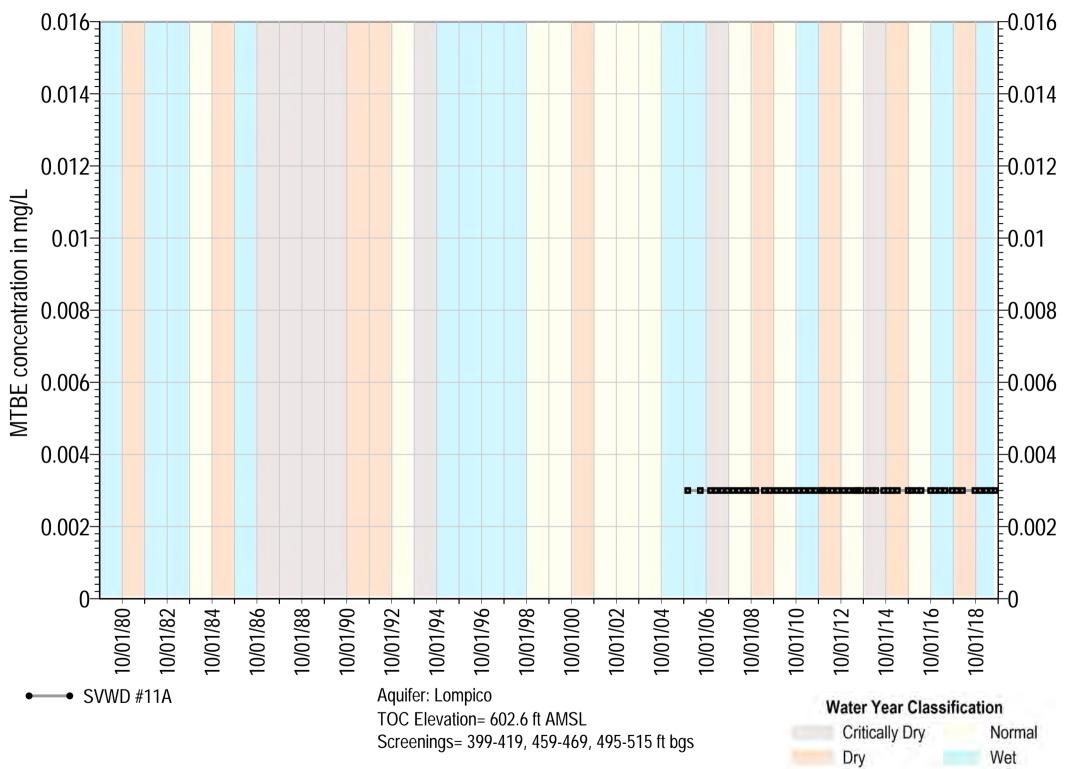
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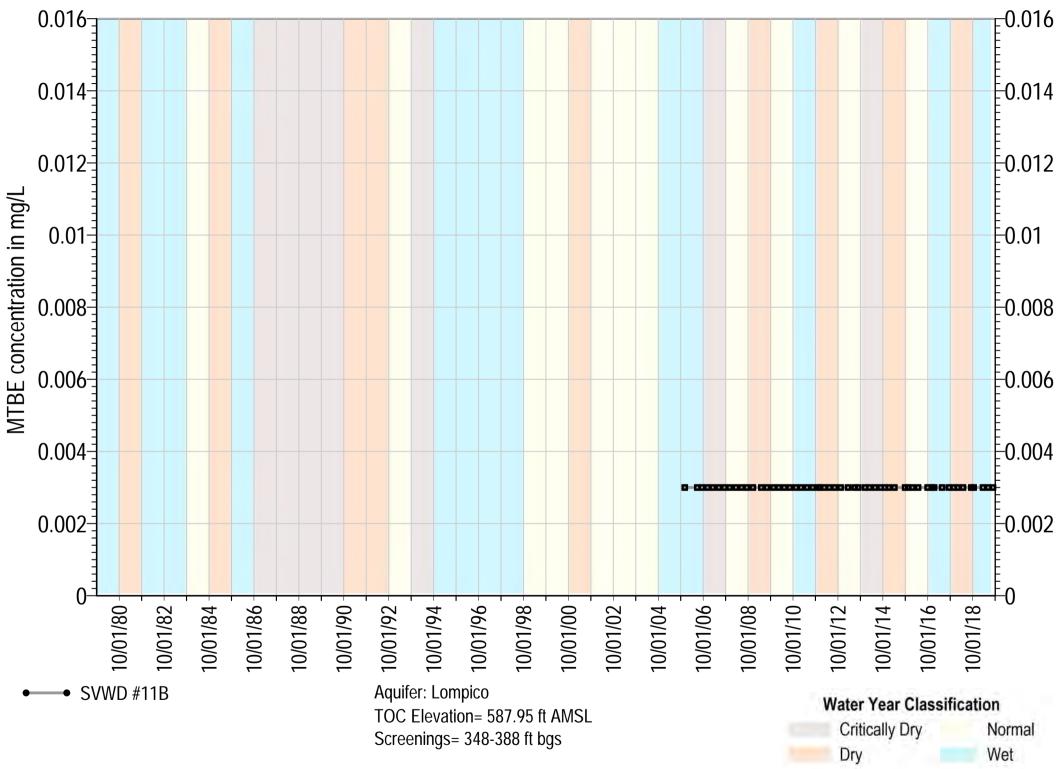
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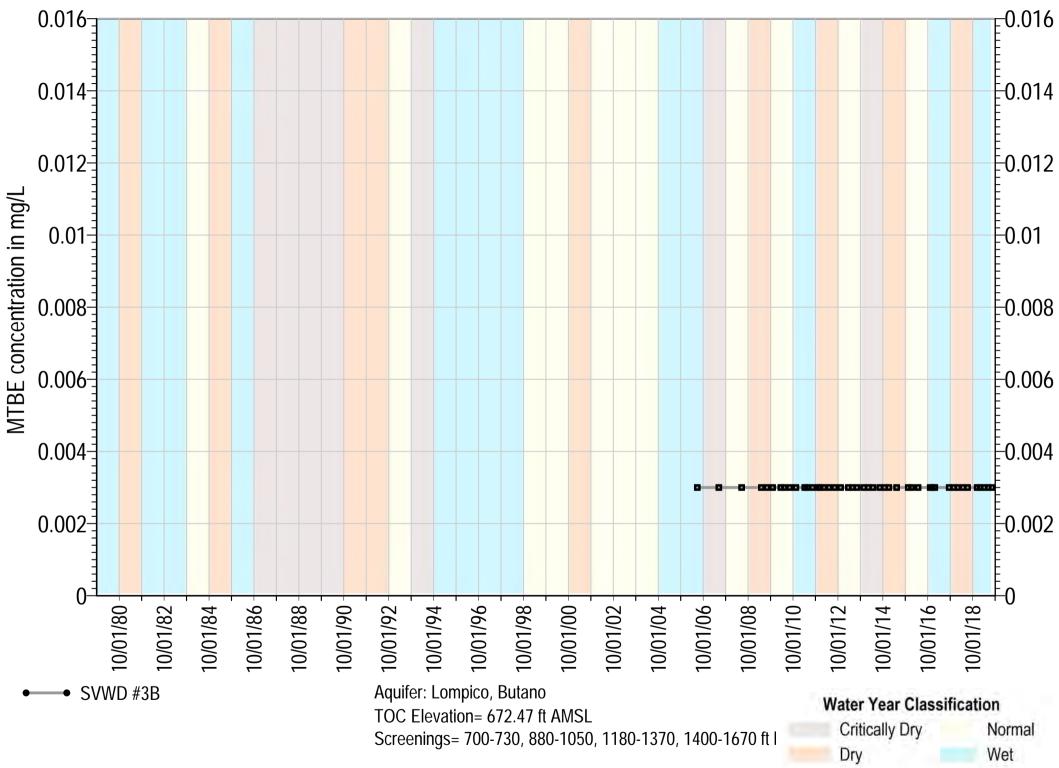
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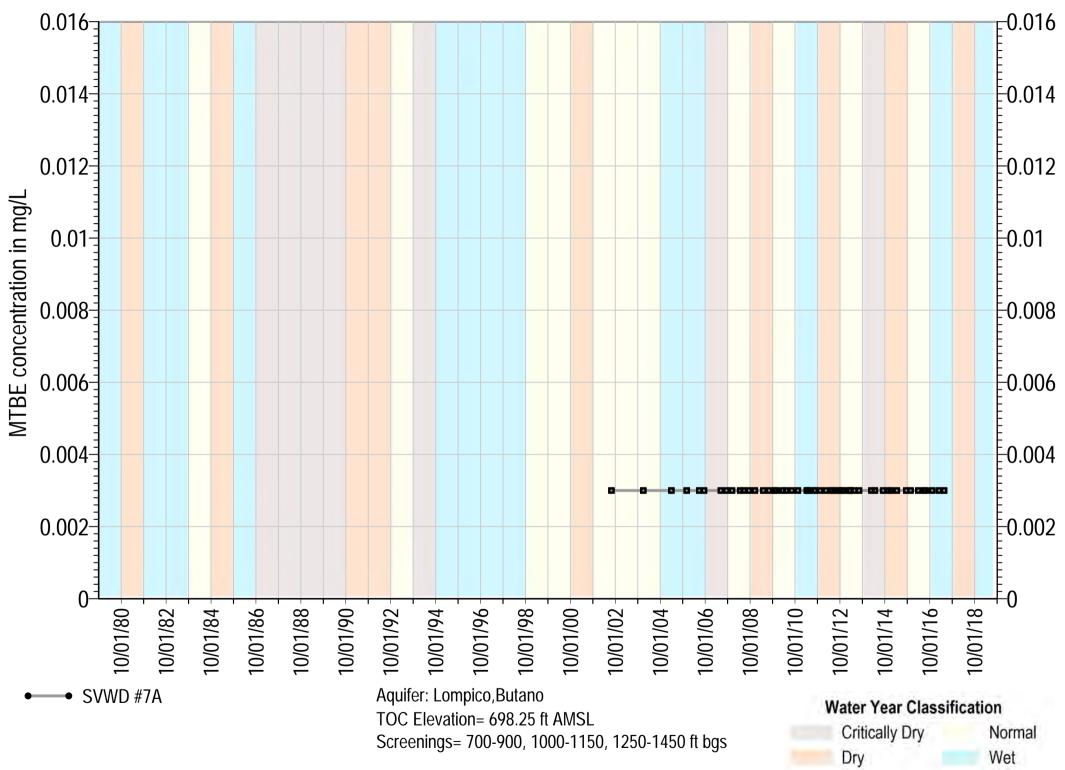
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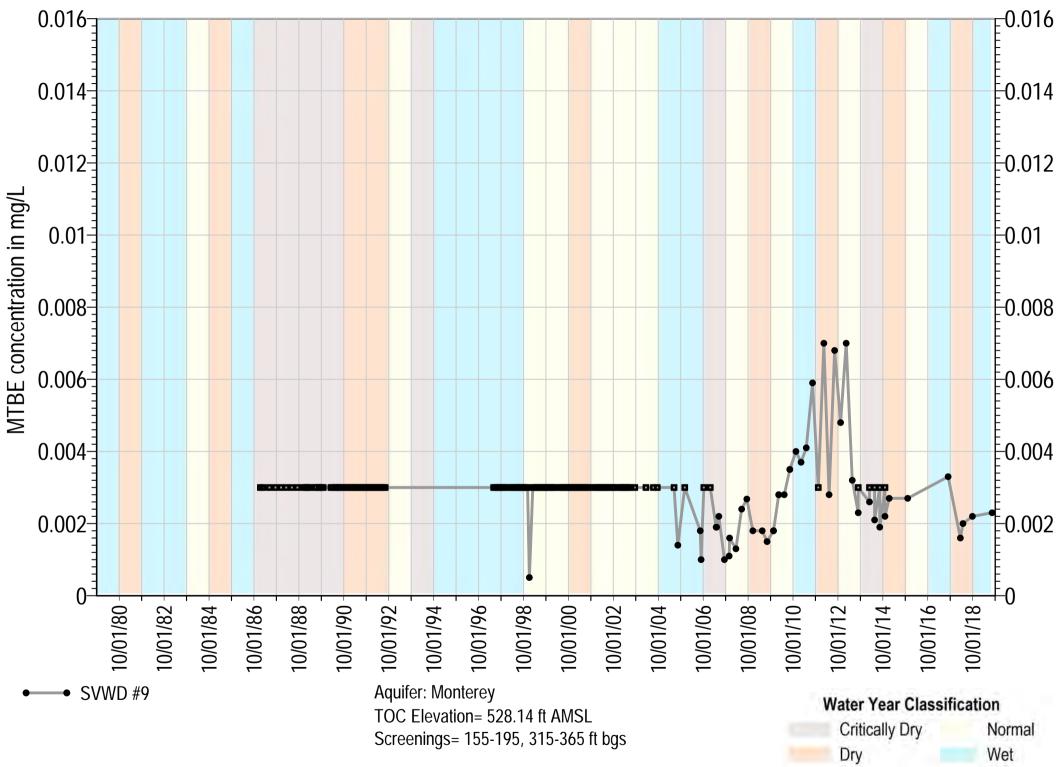
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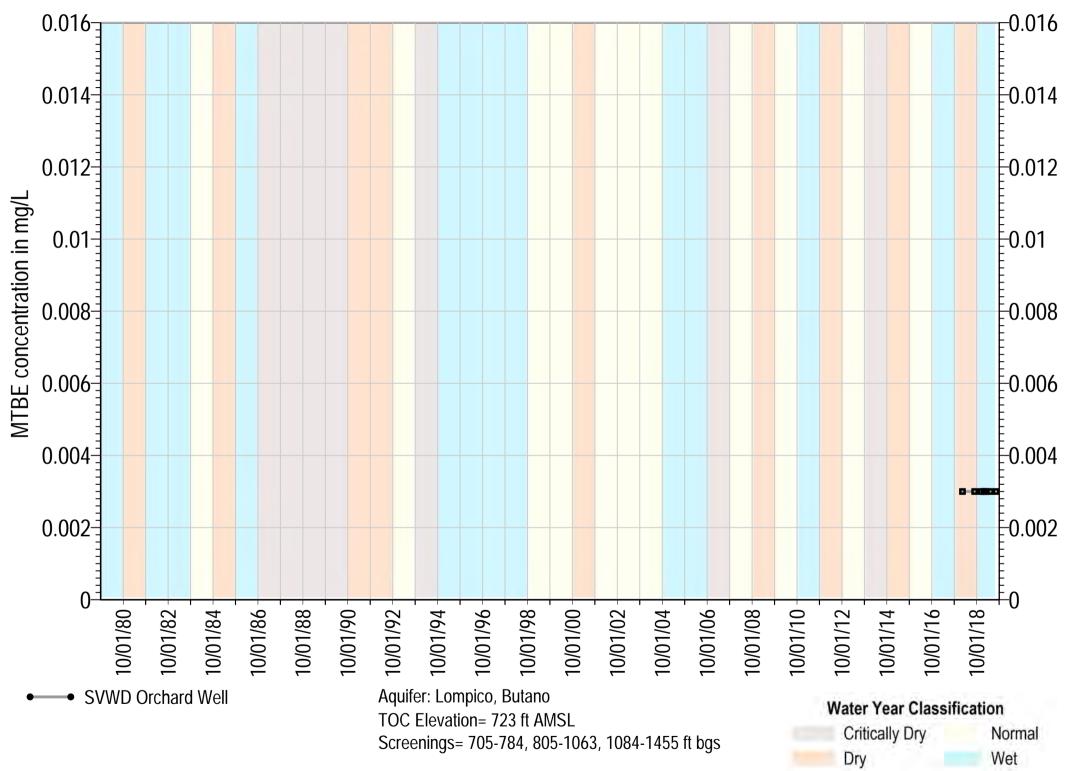
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Square symbols indicate non-detects (ND)

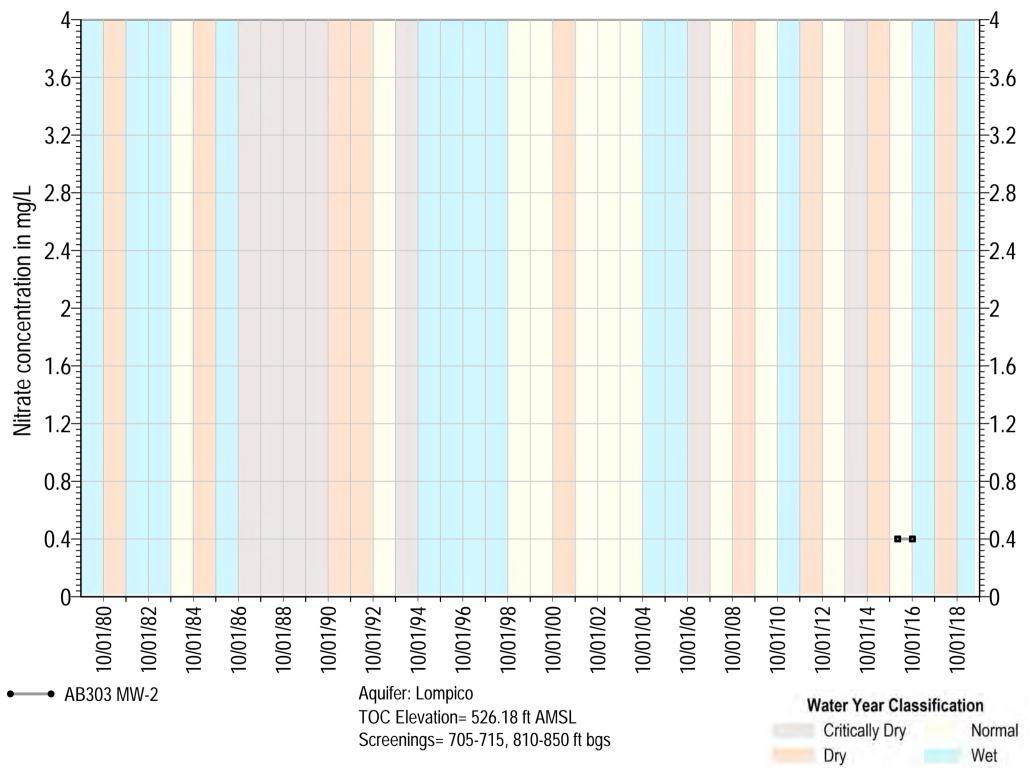


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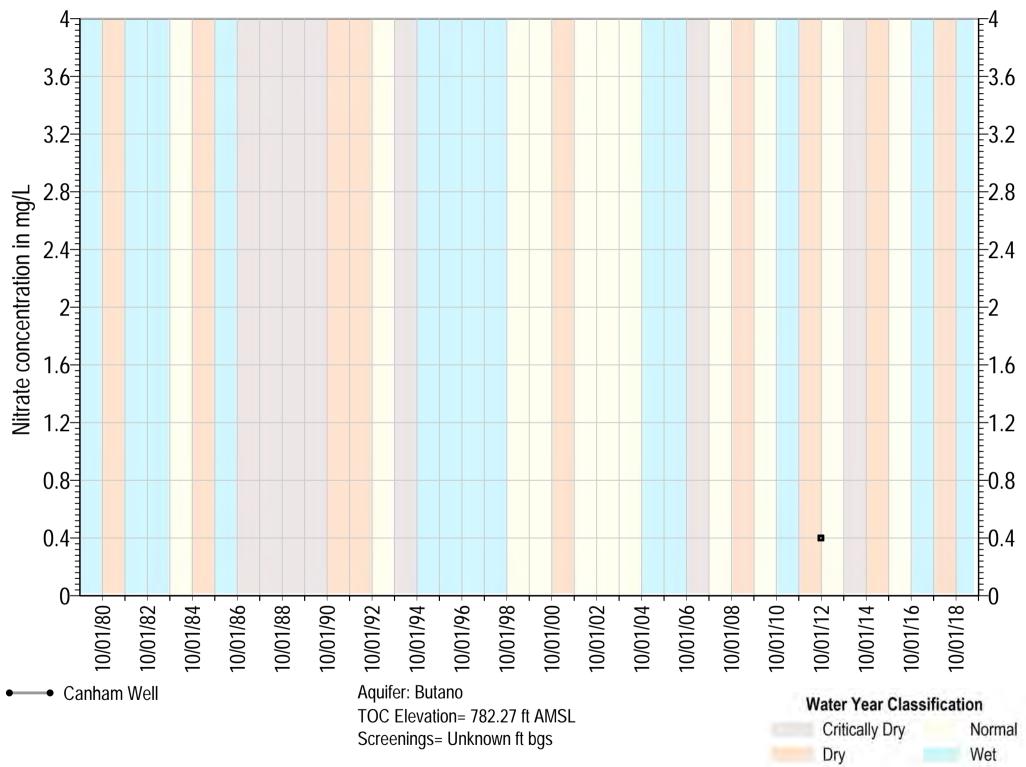


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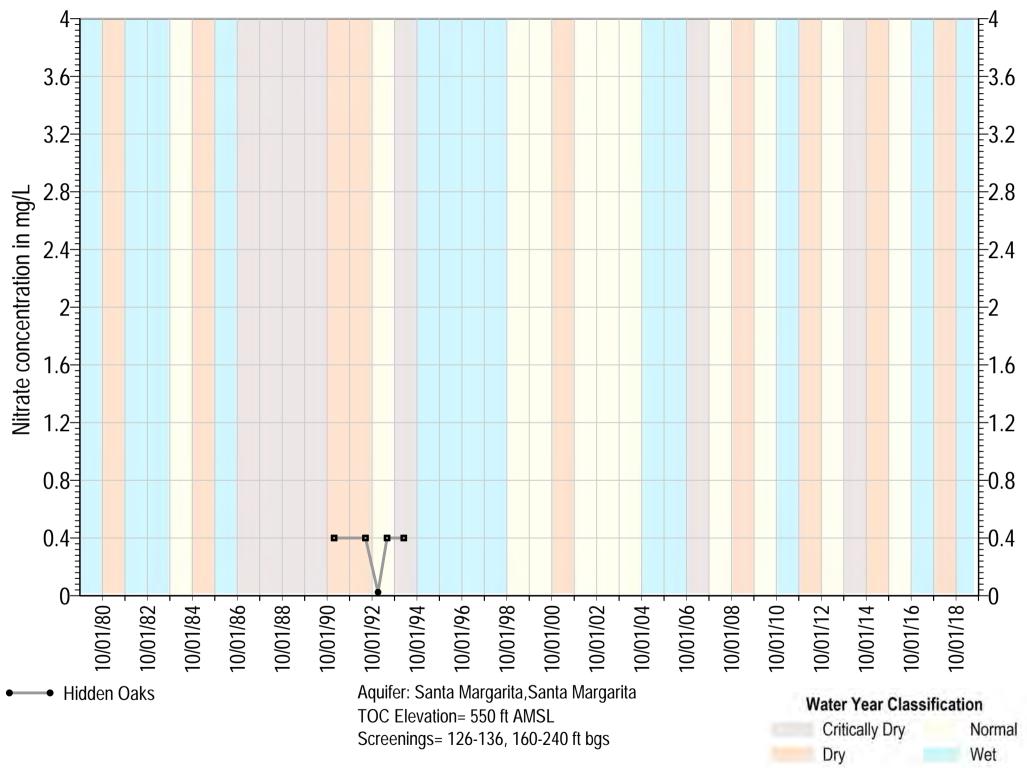
Nitrate



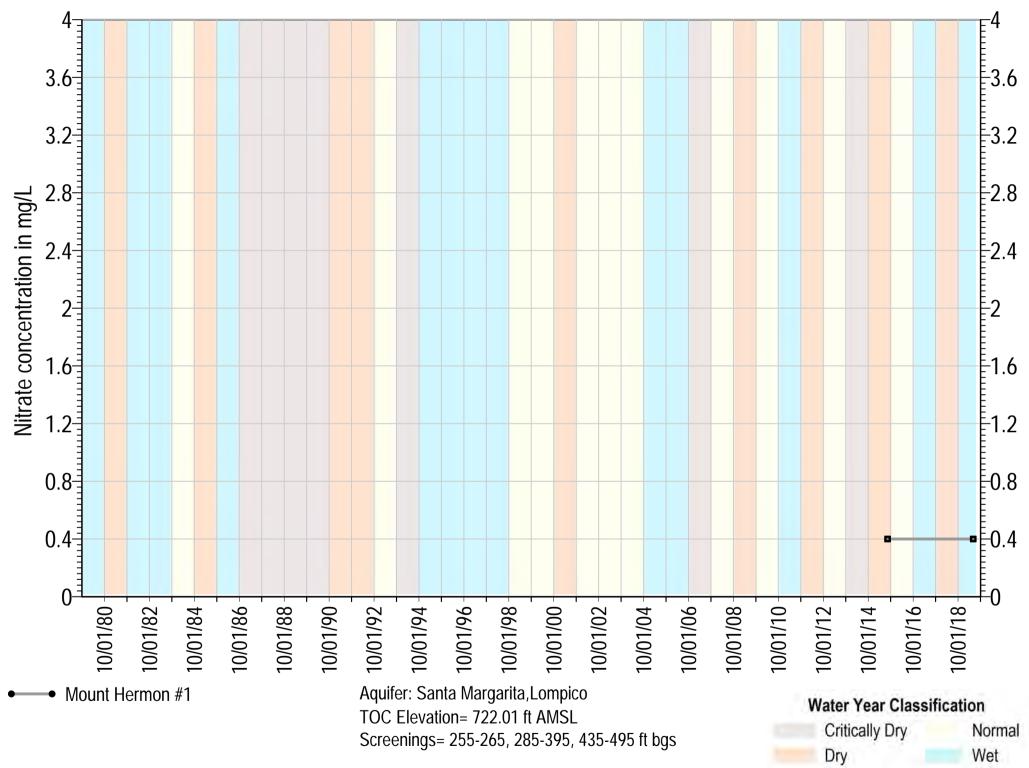
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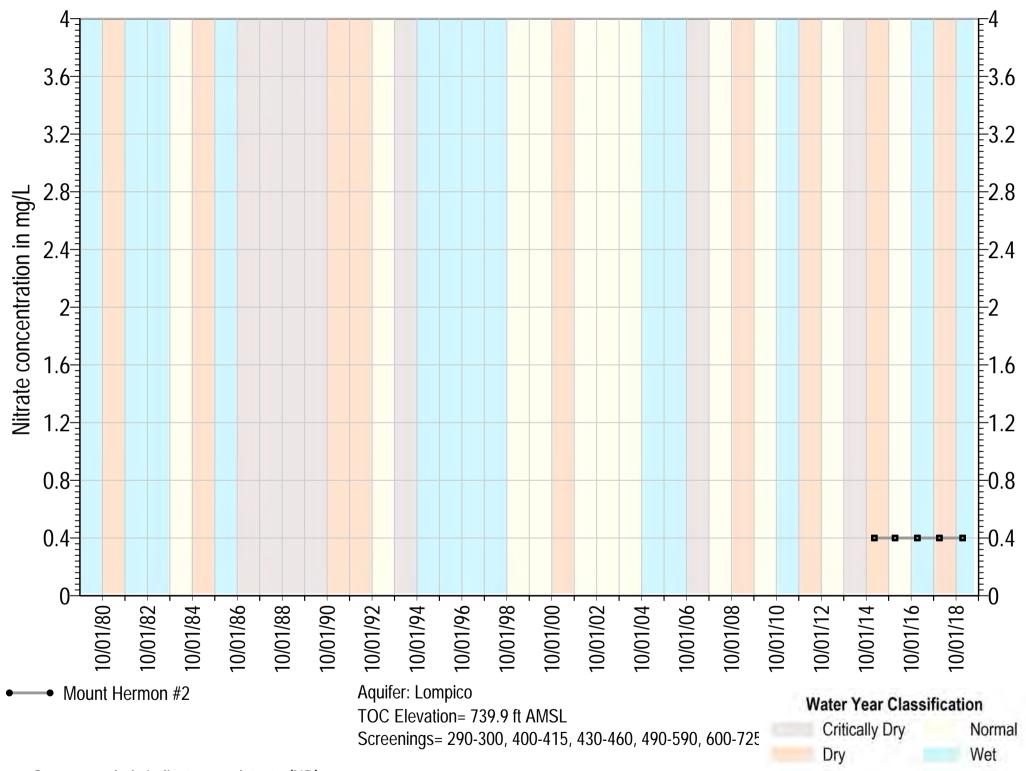
Square symbols indicate non-detects (ND)



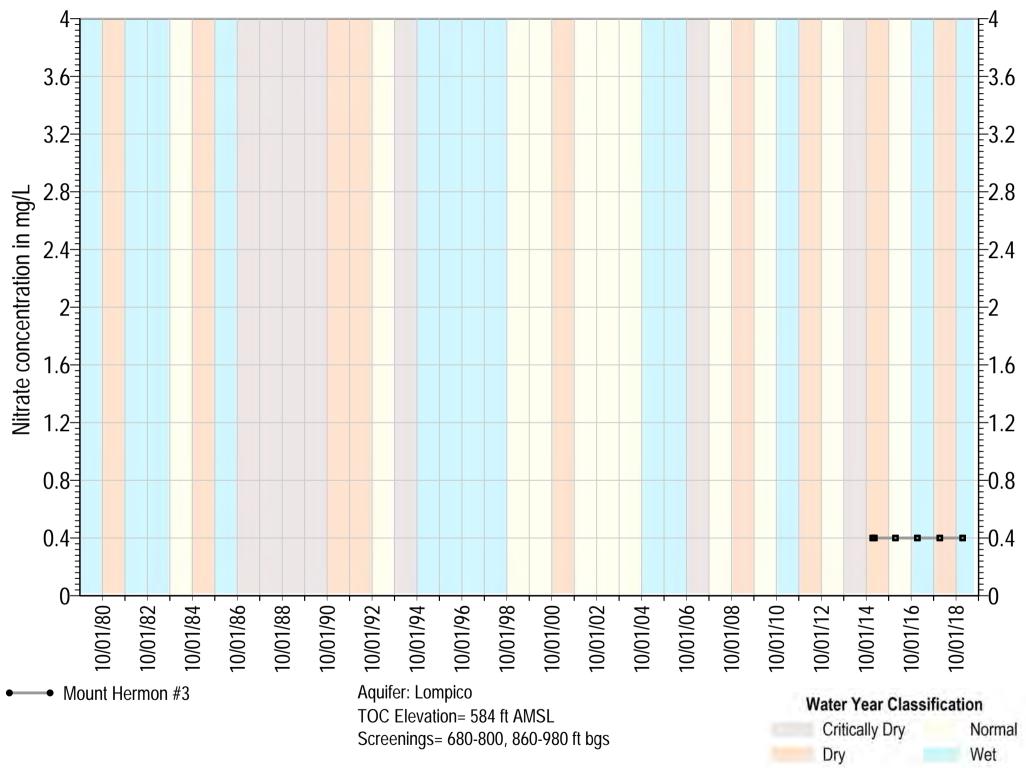
Square symbols indicate non-detects (ND)



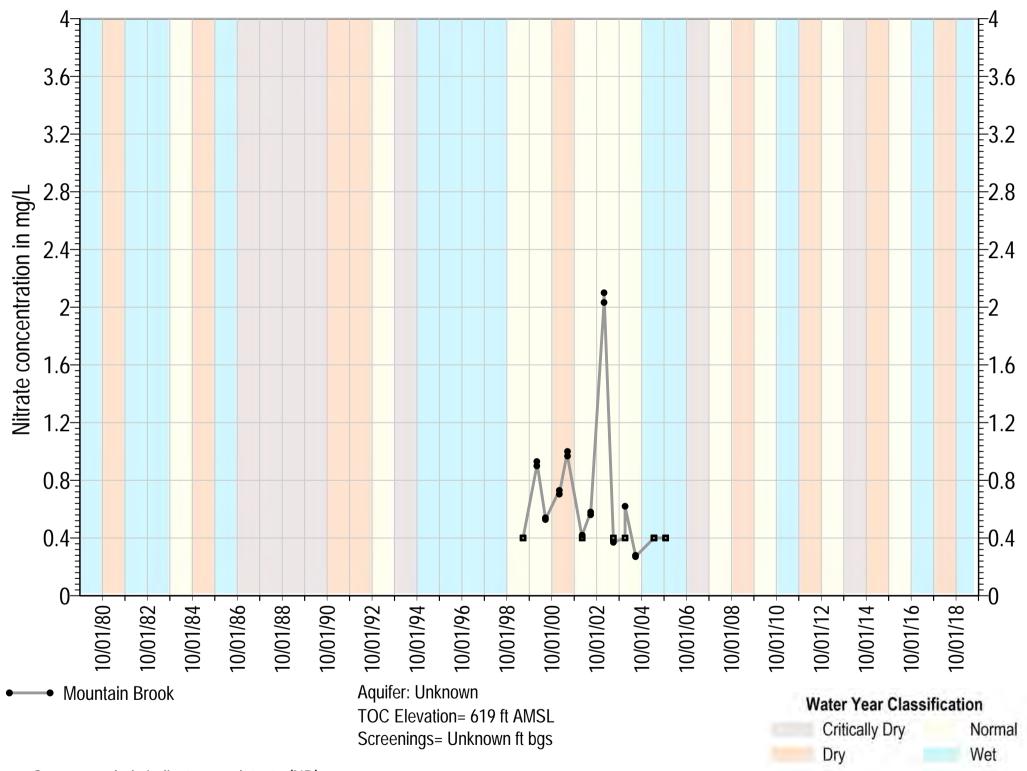
Square symbols indicate non-detects (ND)



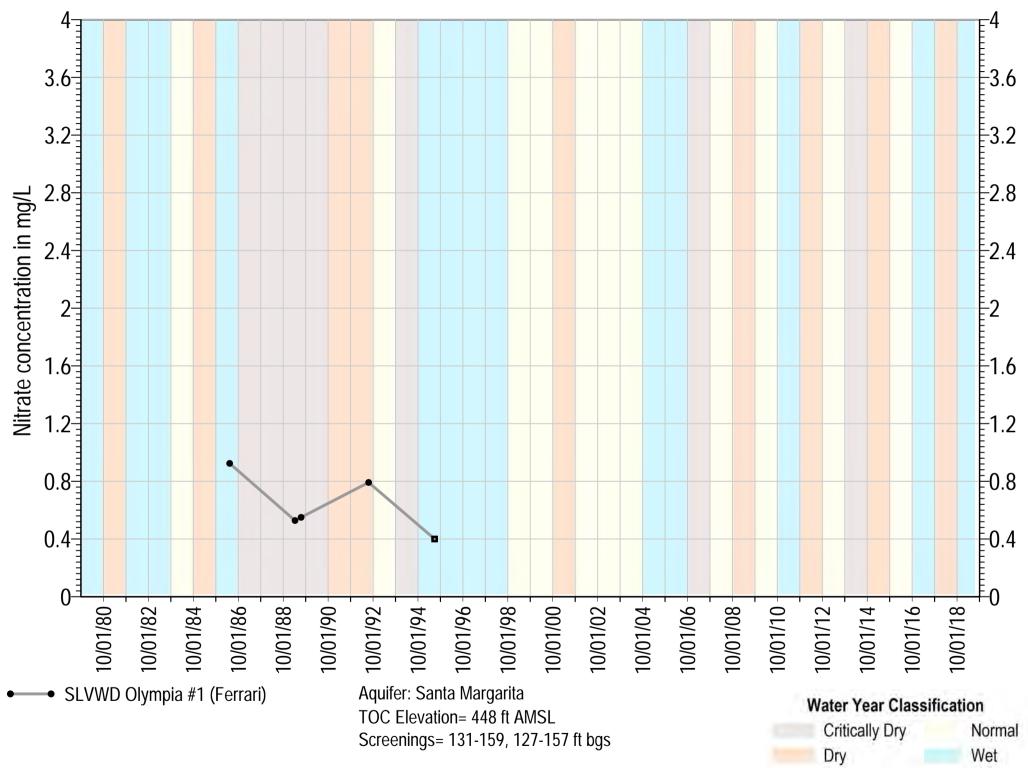
Square symbols indicate non-detects (ND)



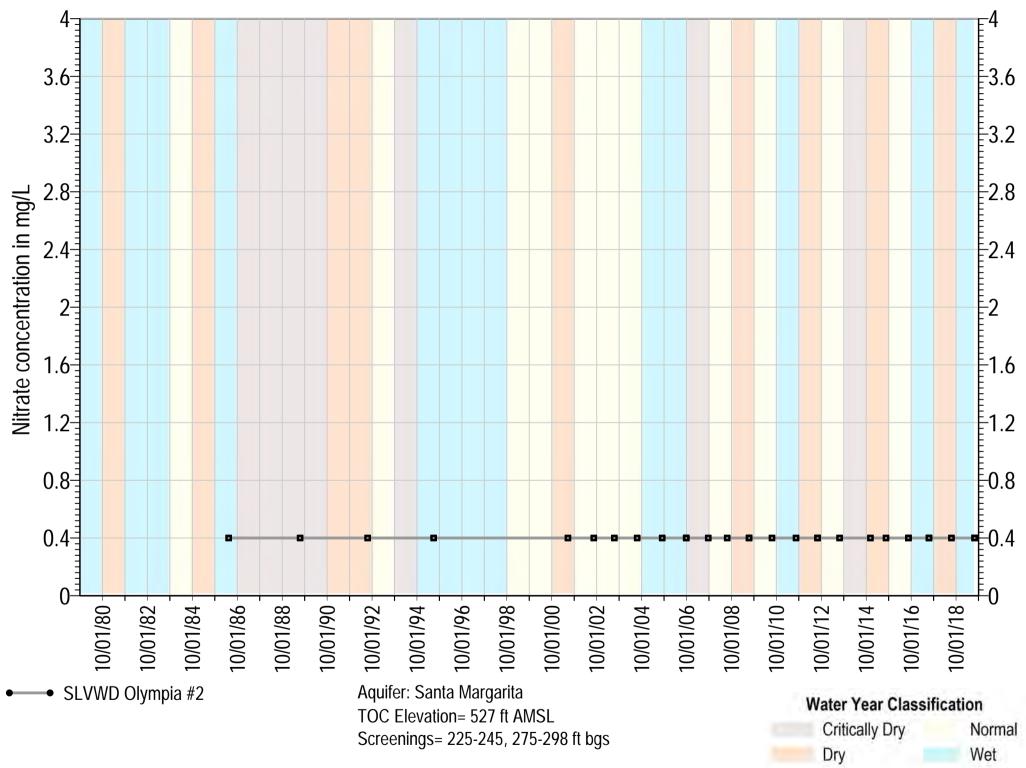
Square symbols indicate non-detects (ND)



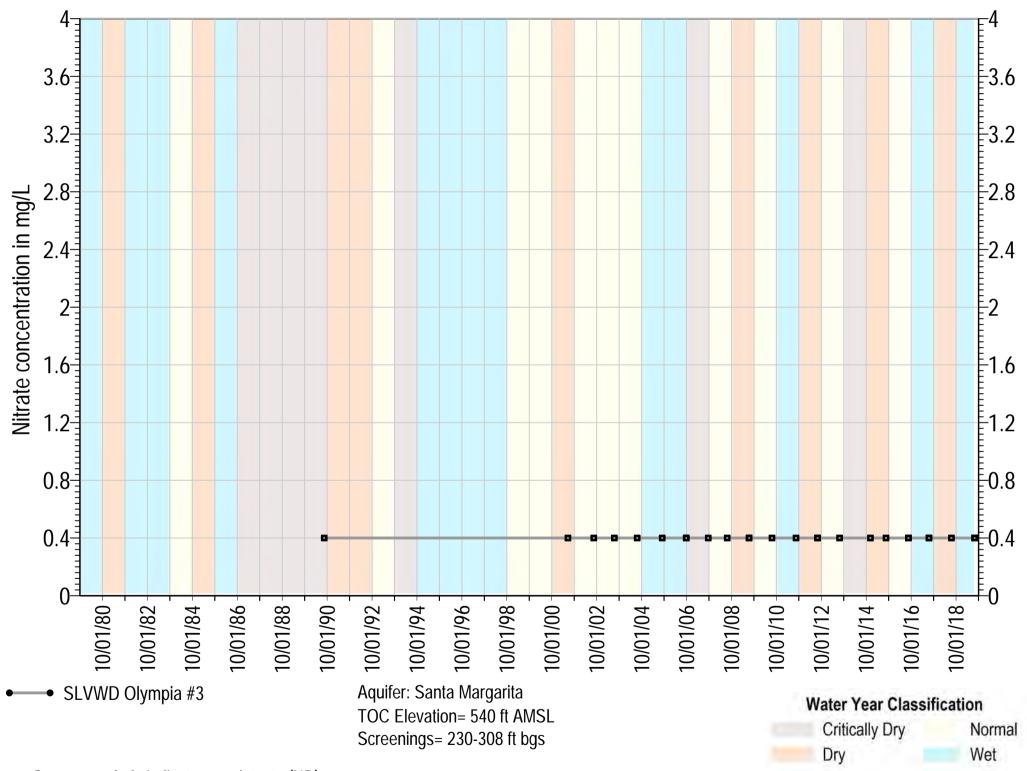
Square symbols indicate non-detects (ND)



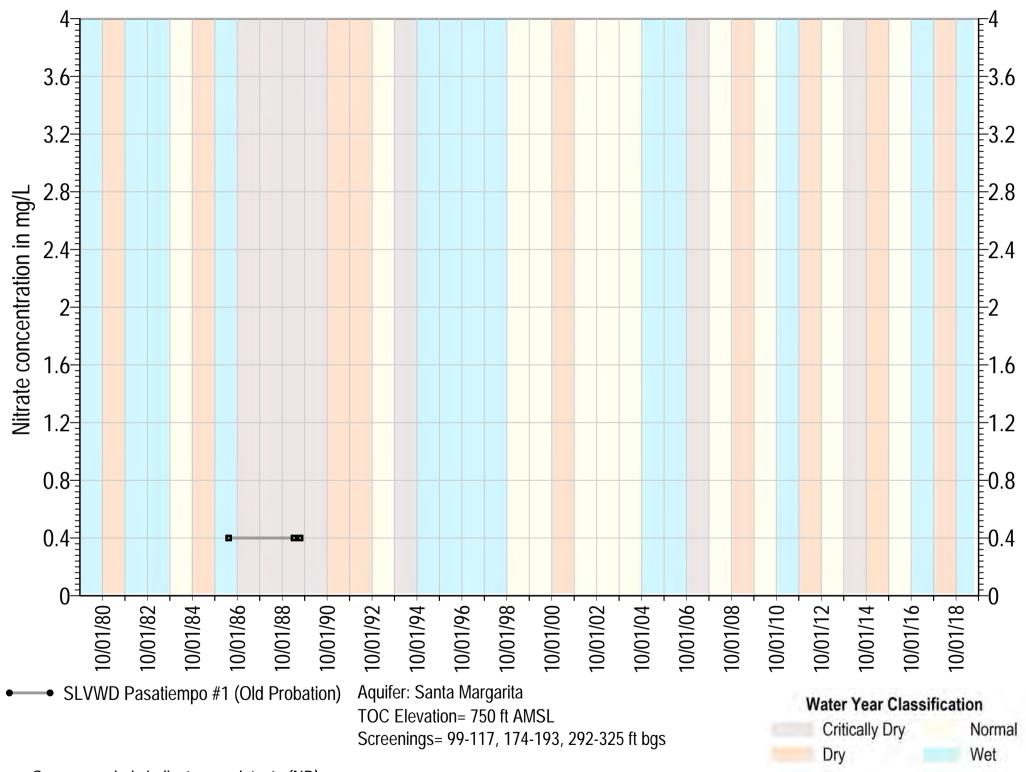
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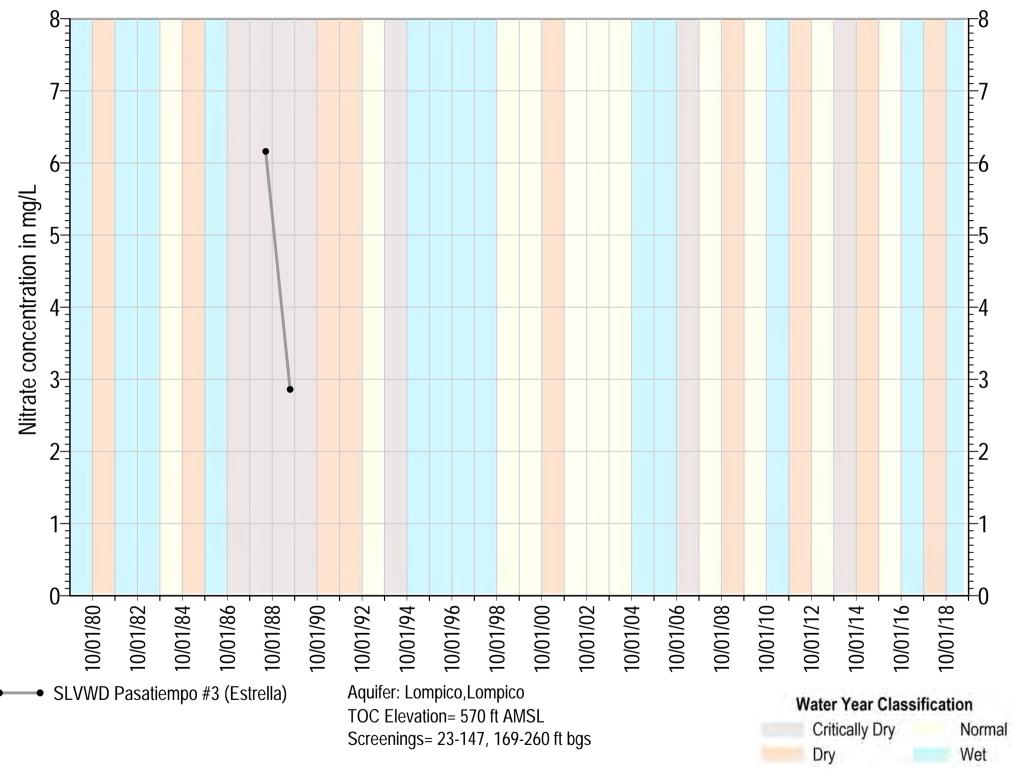
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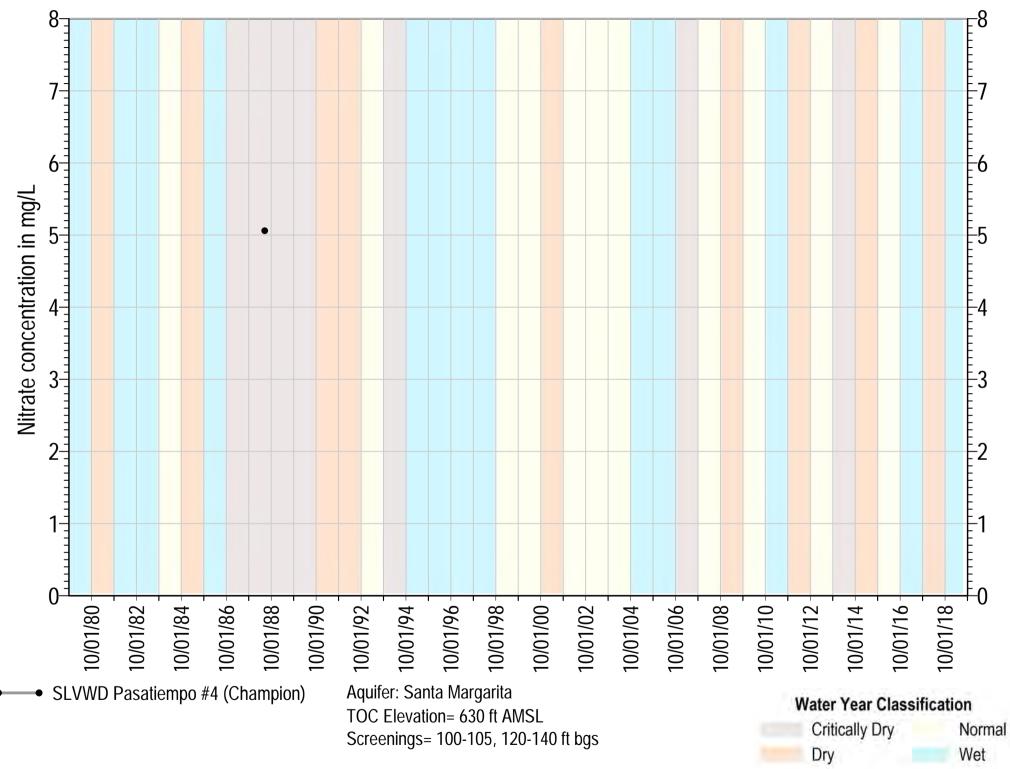
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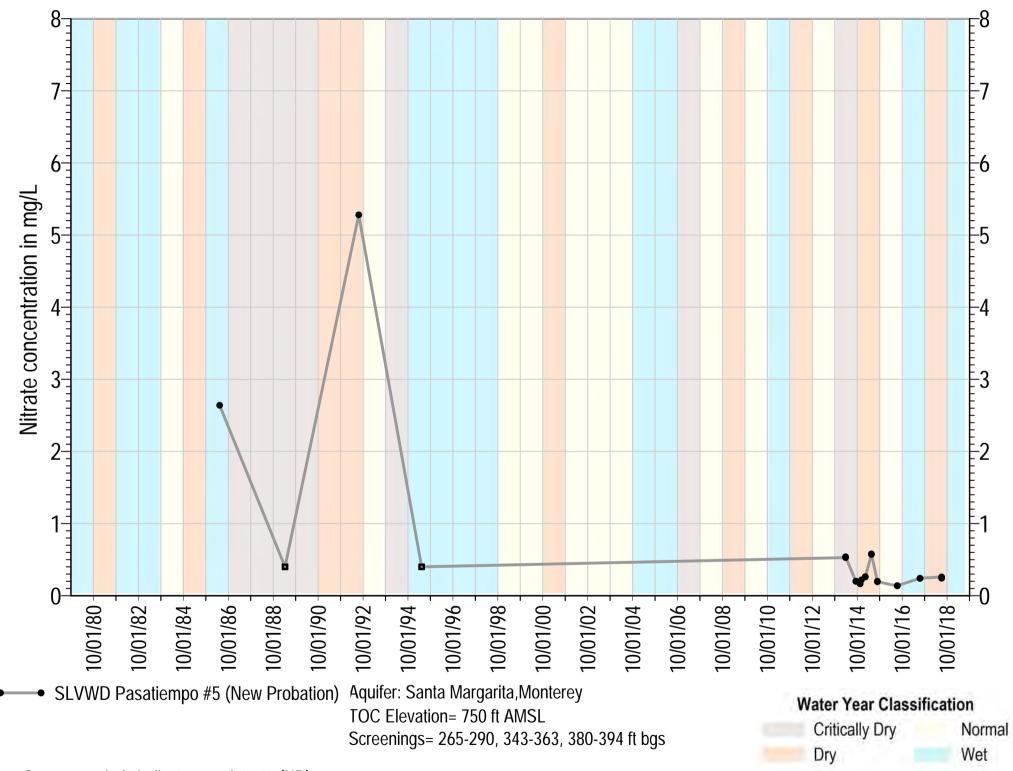
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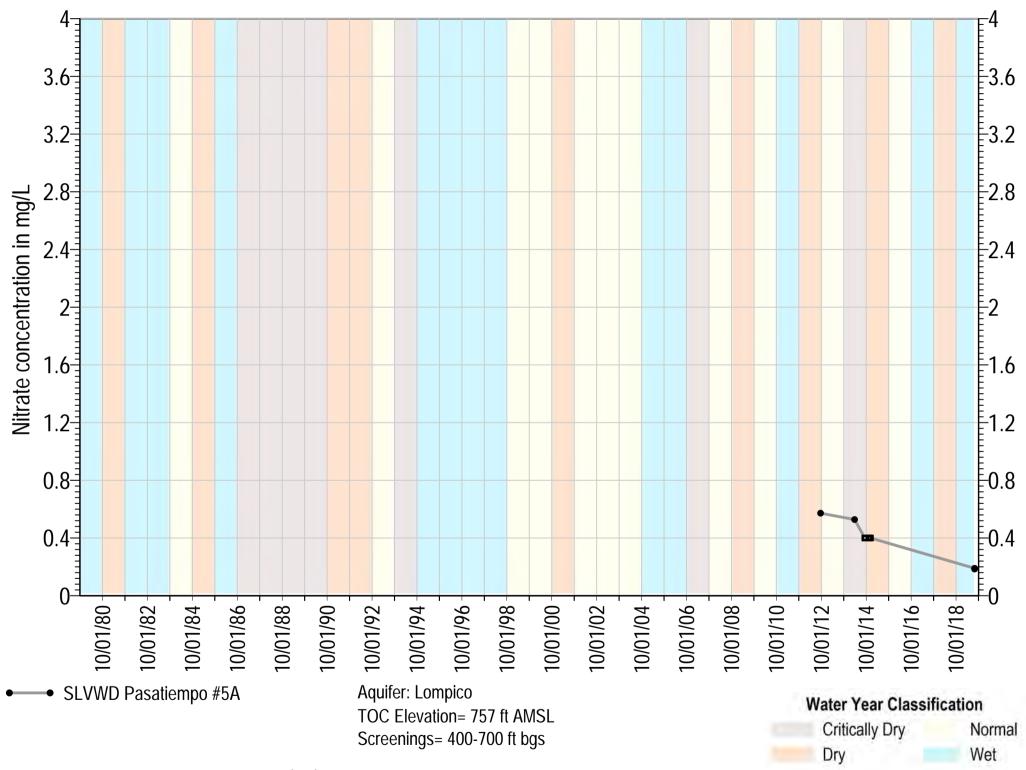
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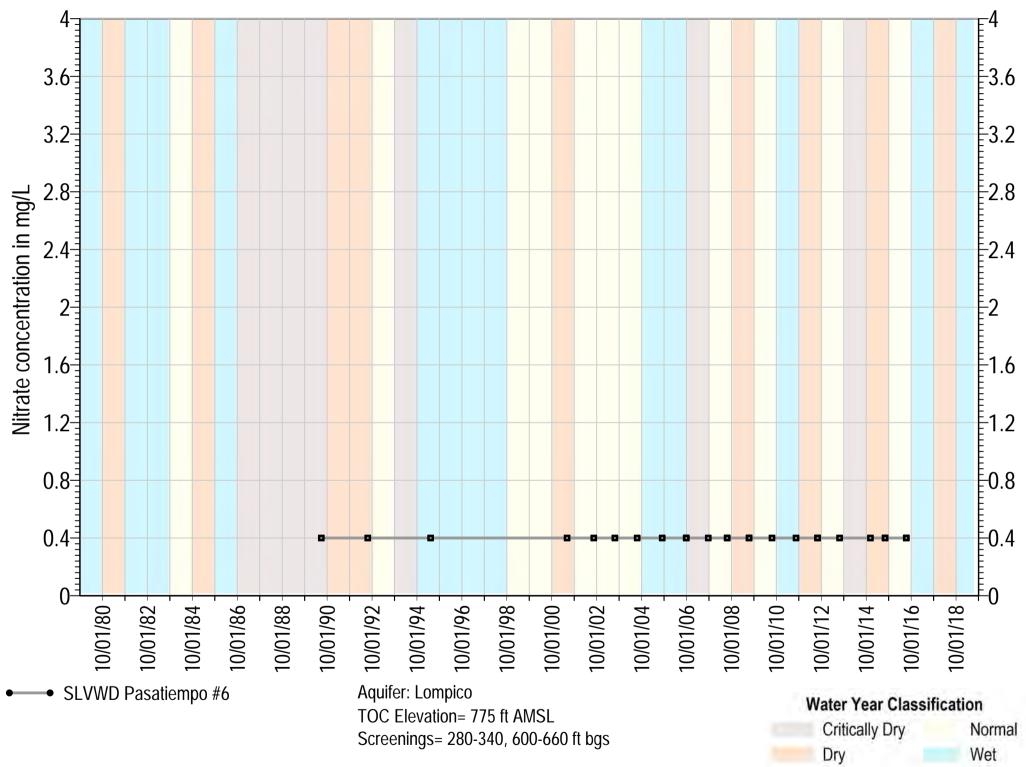
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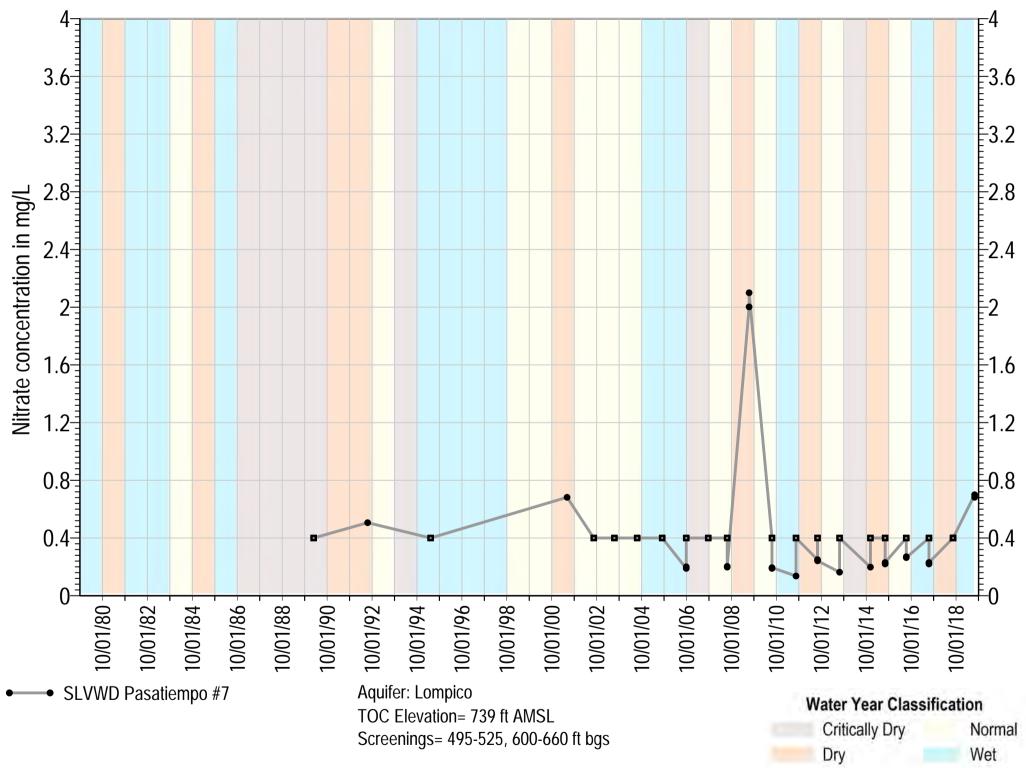
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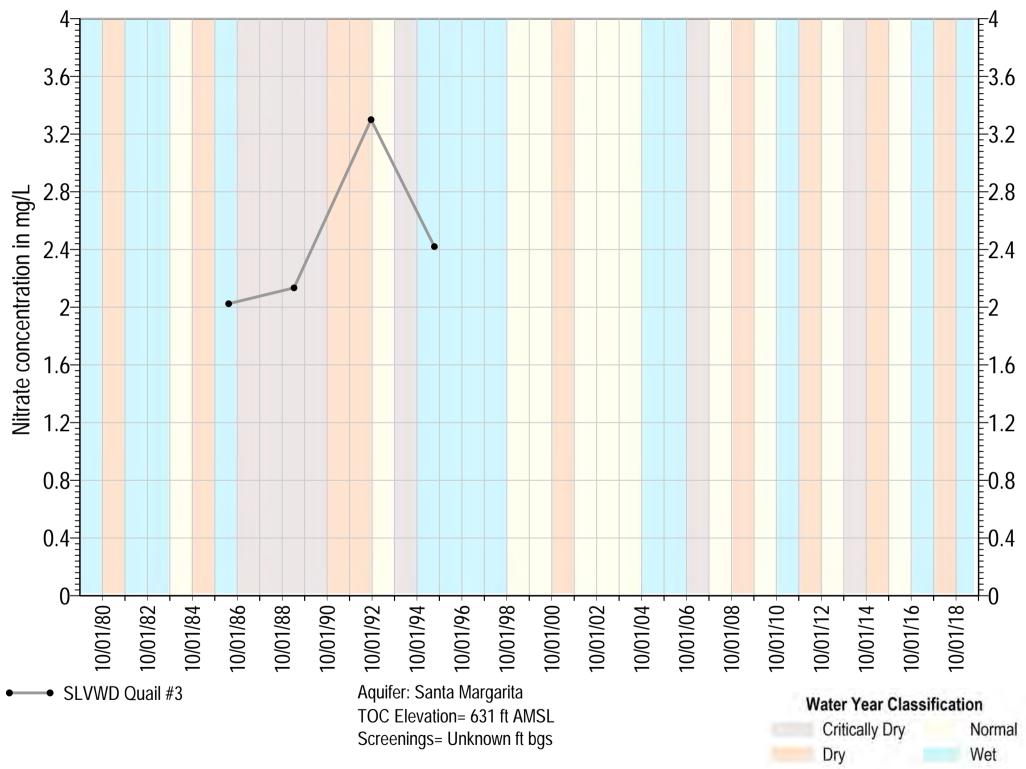
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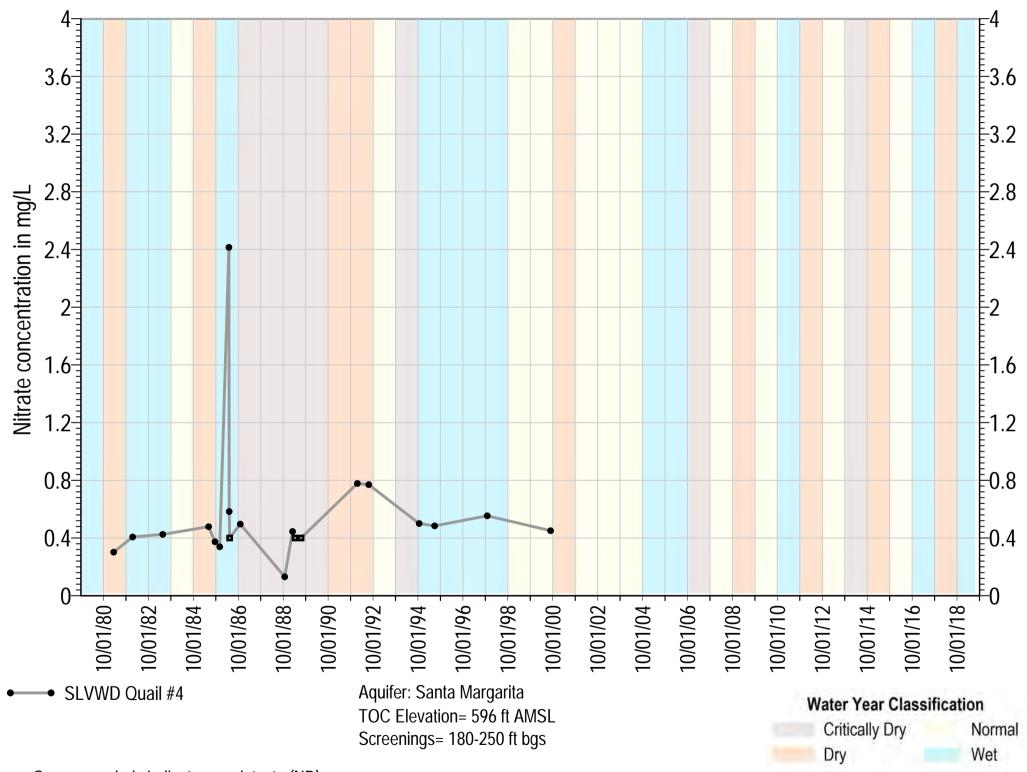
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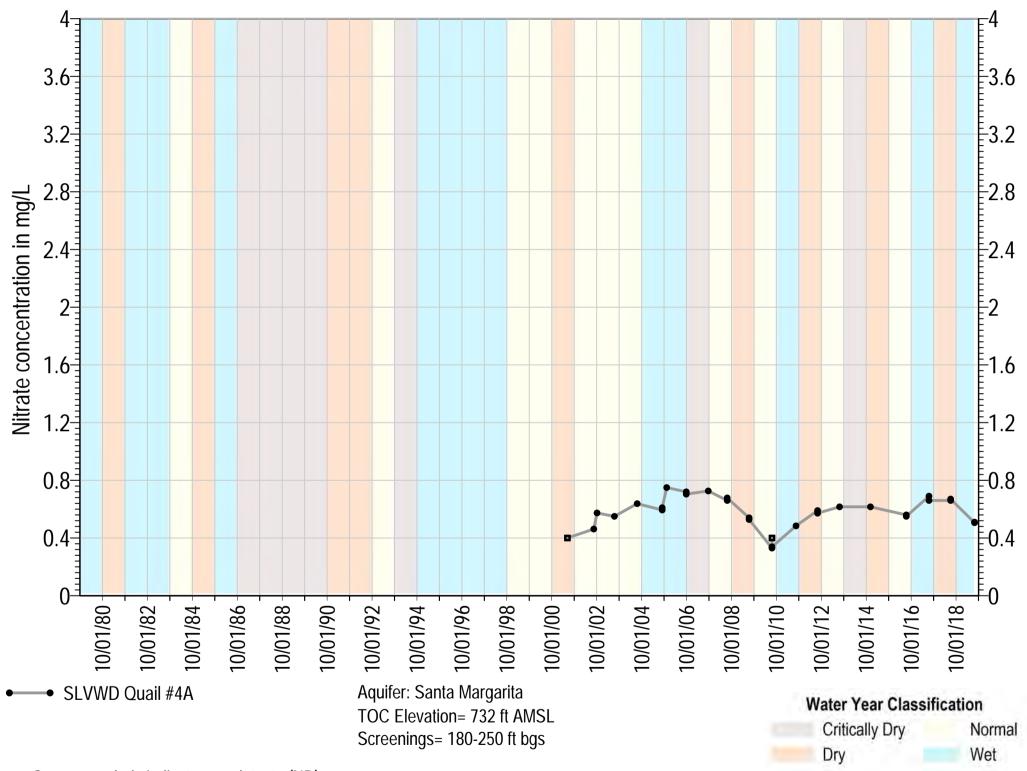
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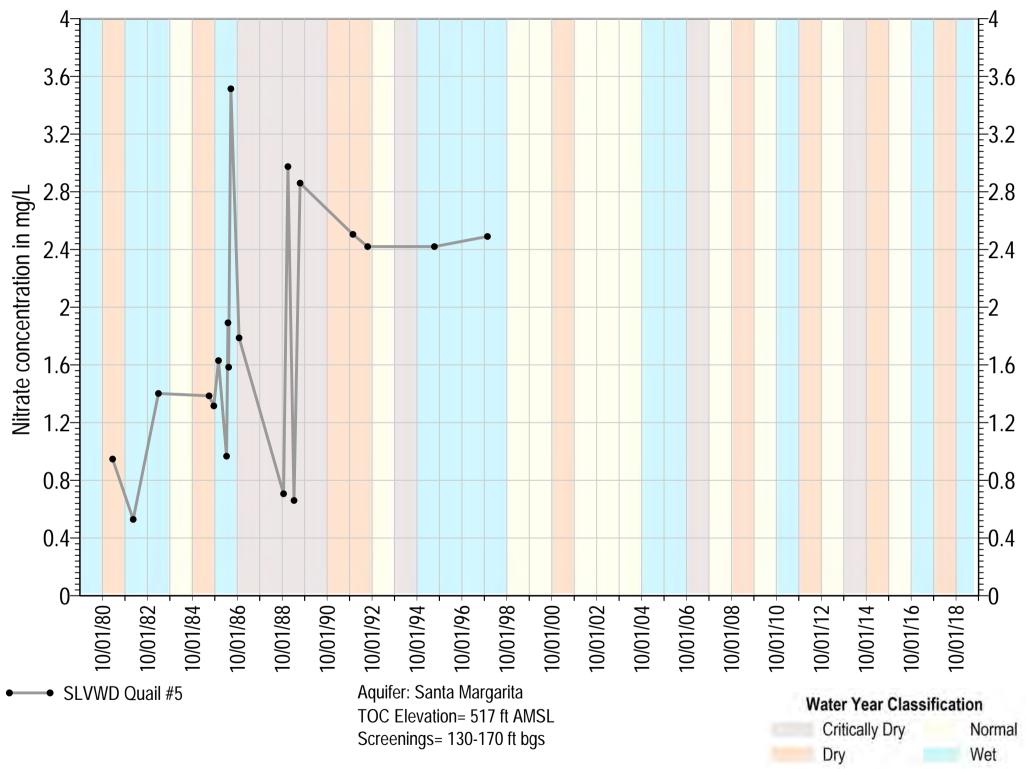
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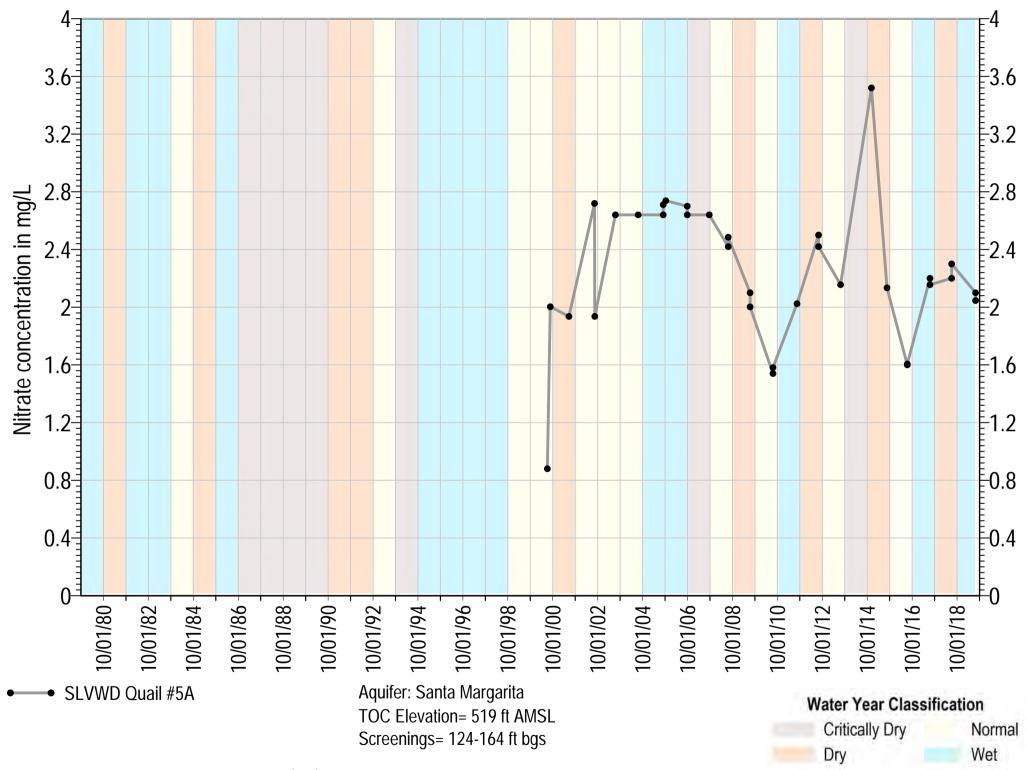
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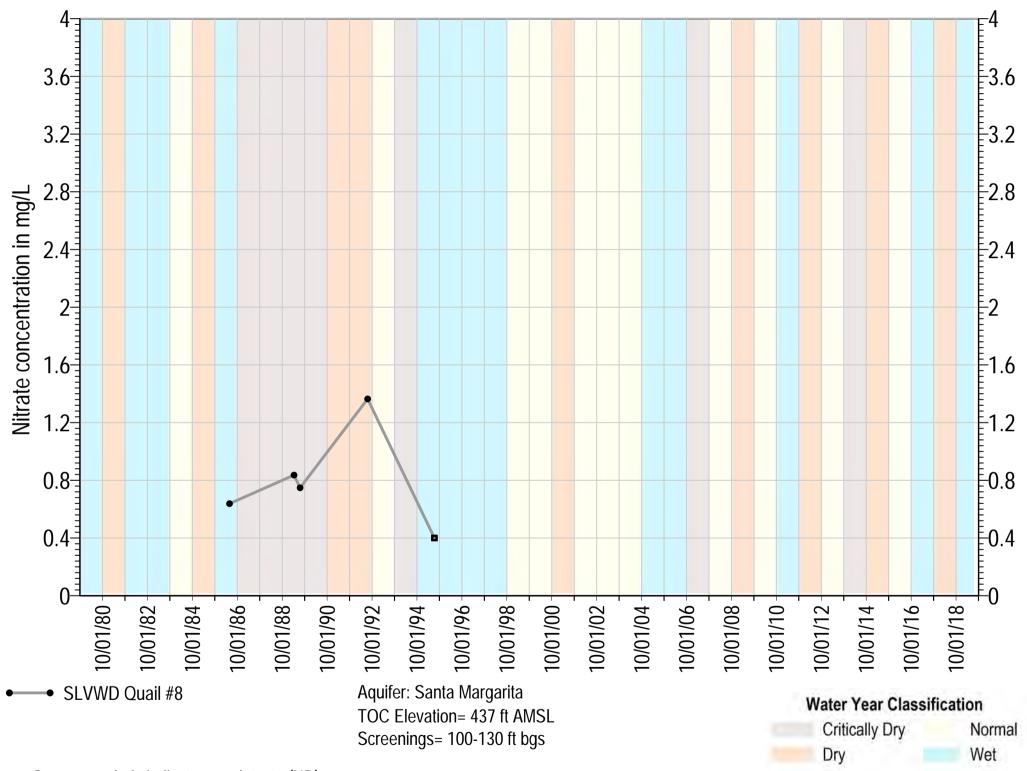
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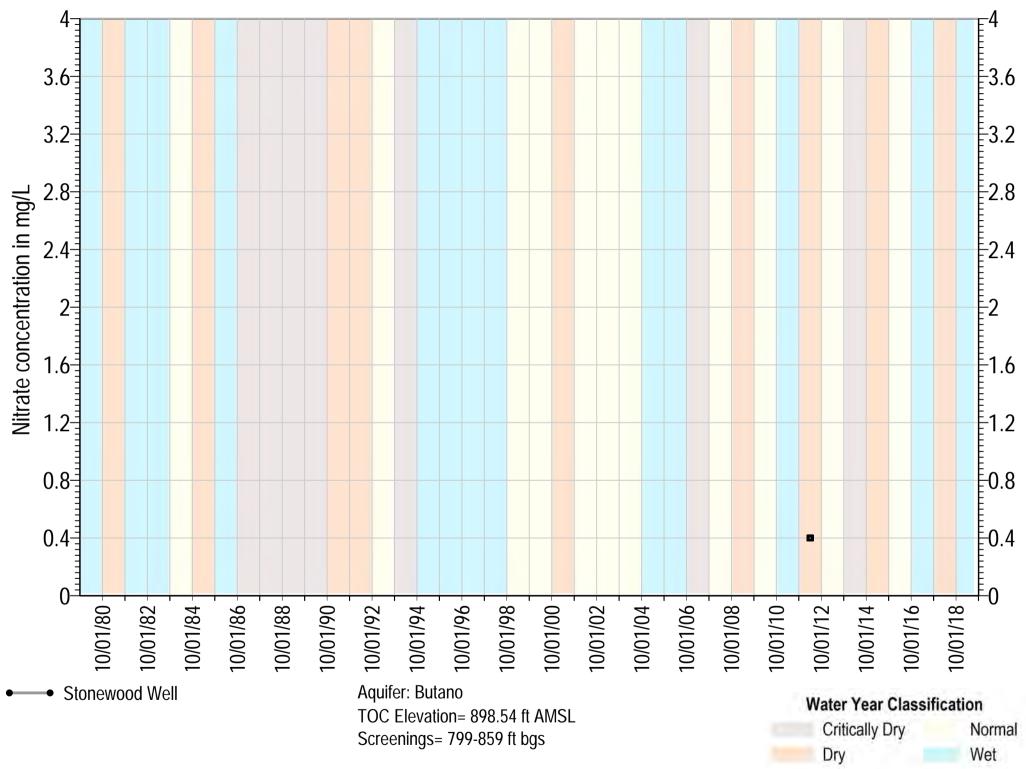
Square symbols indicate non-detects (ND)



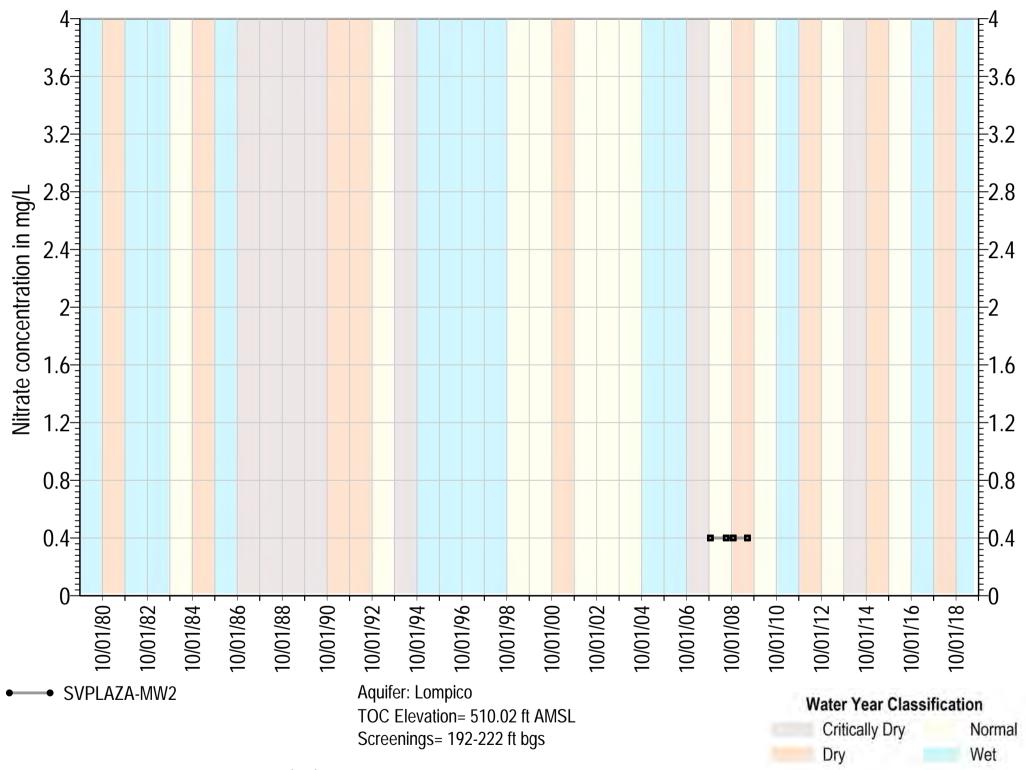
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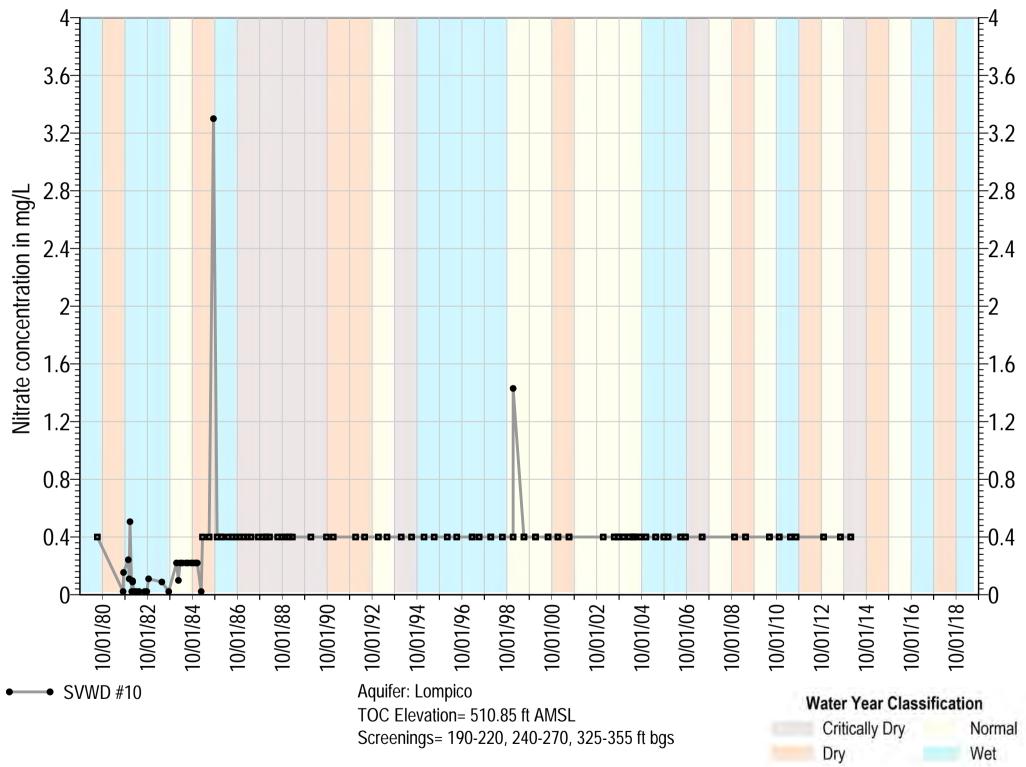
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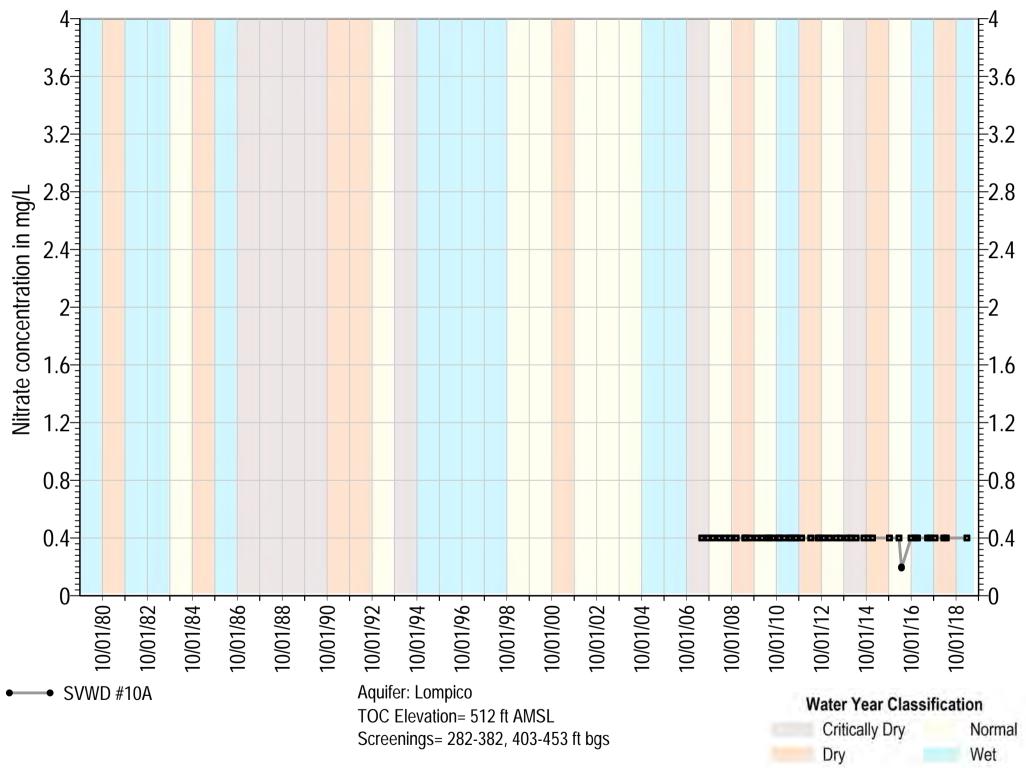
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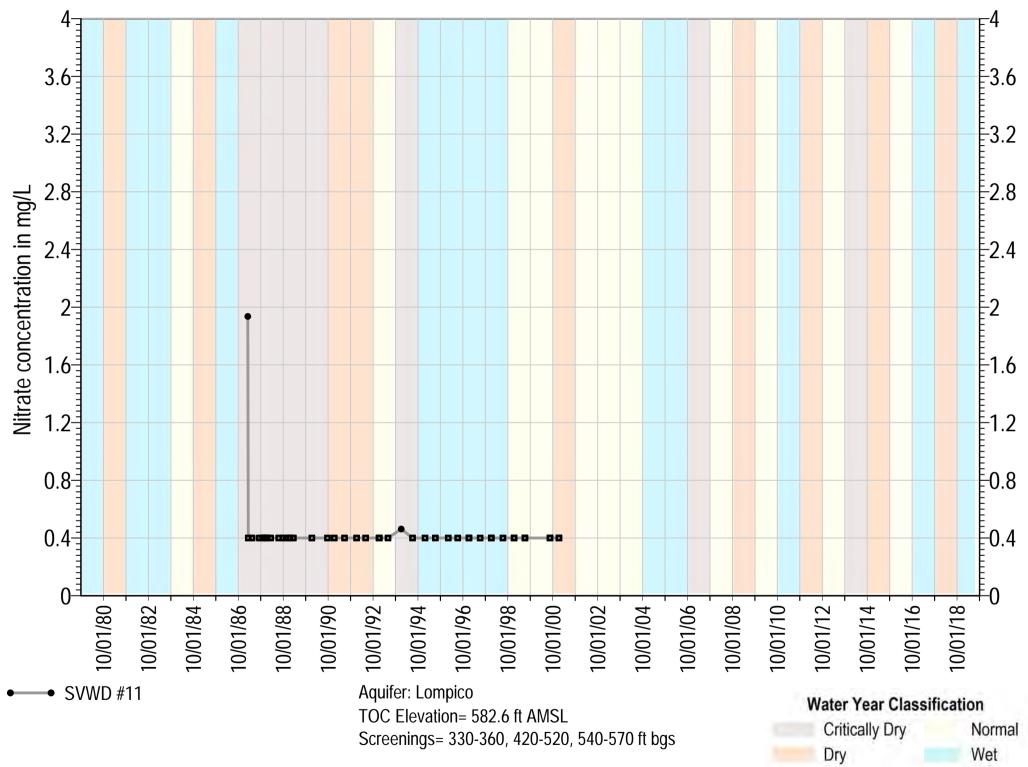
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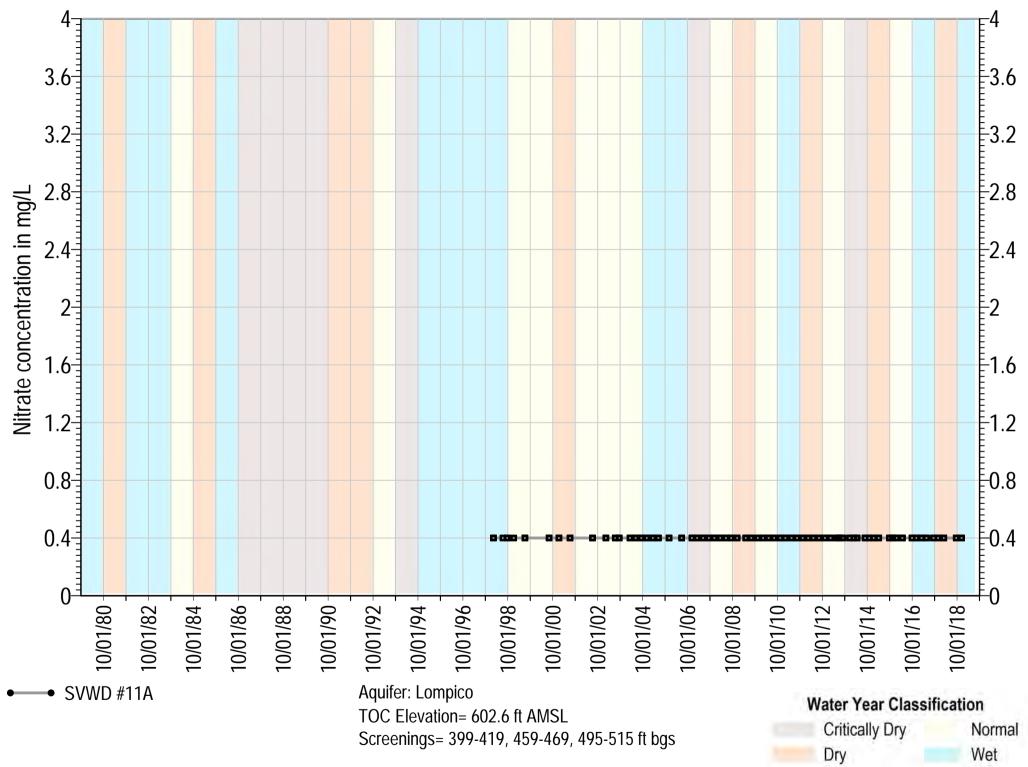
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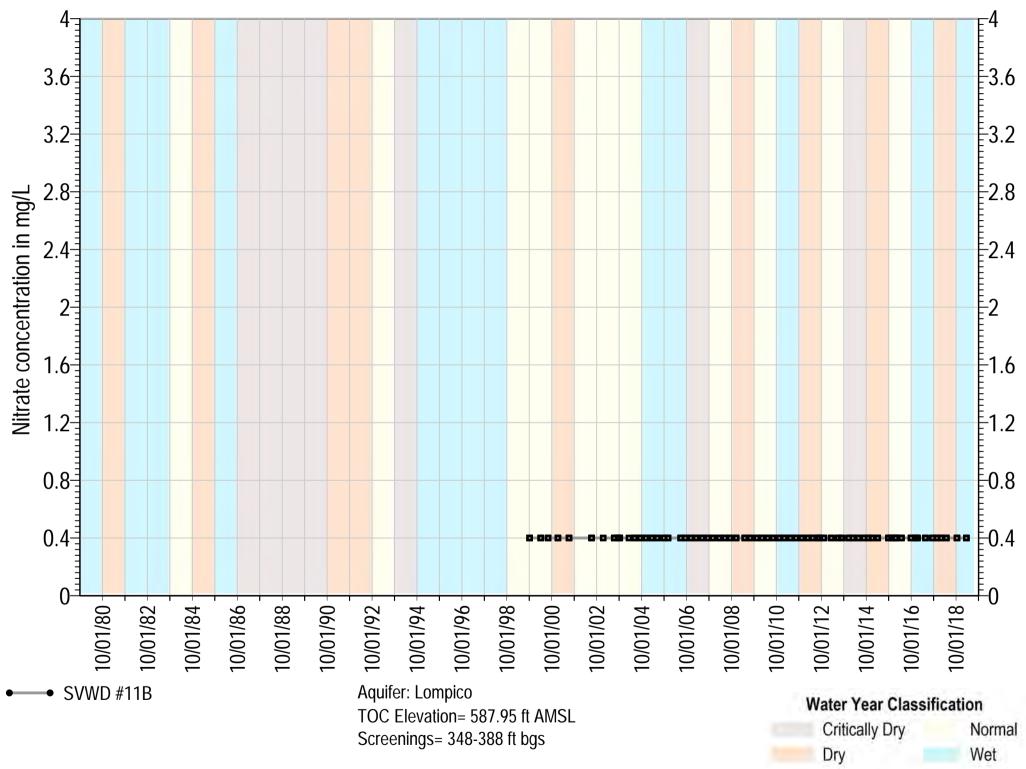
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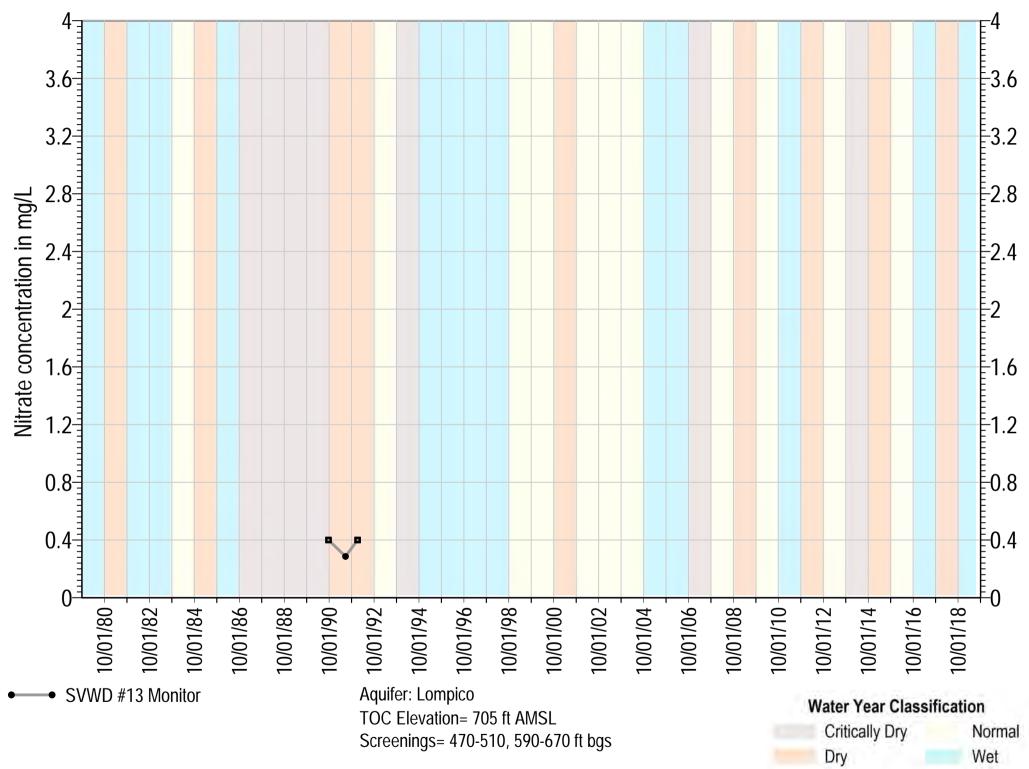
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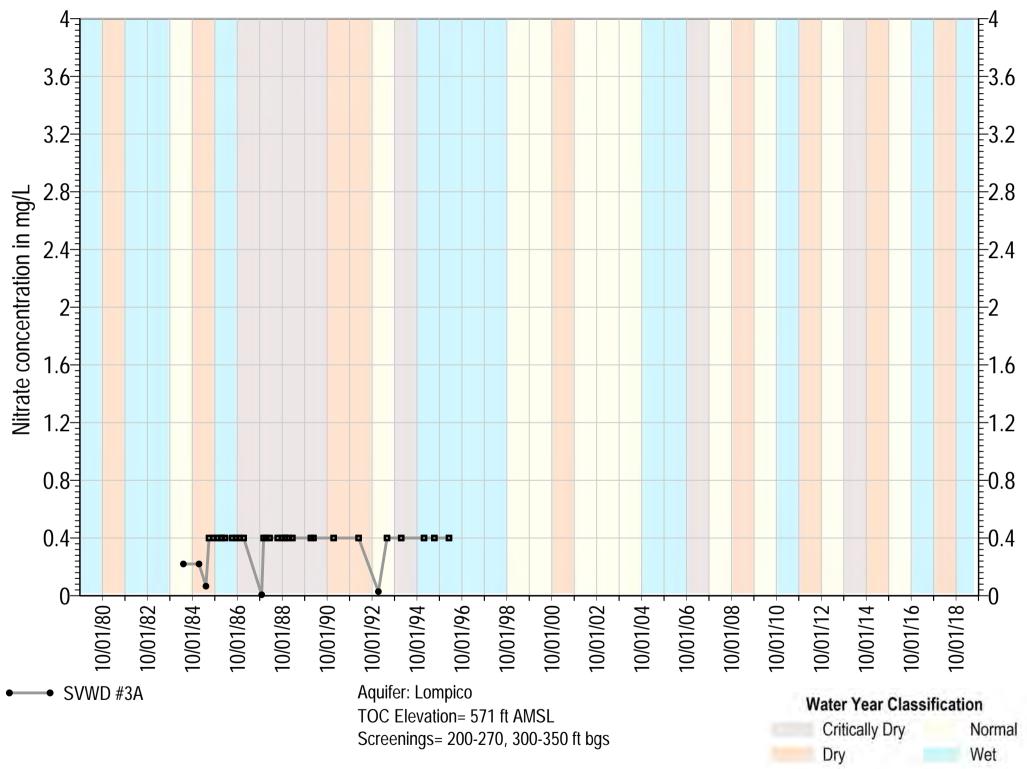
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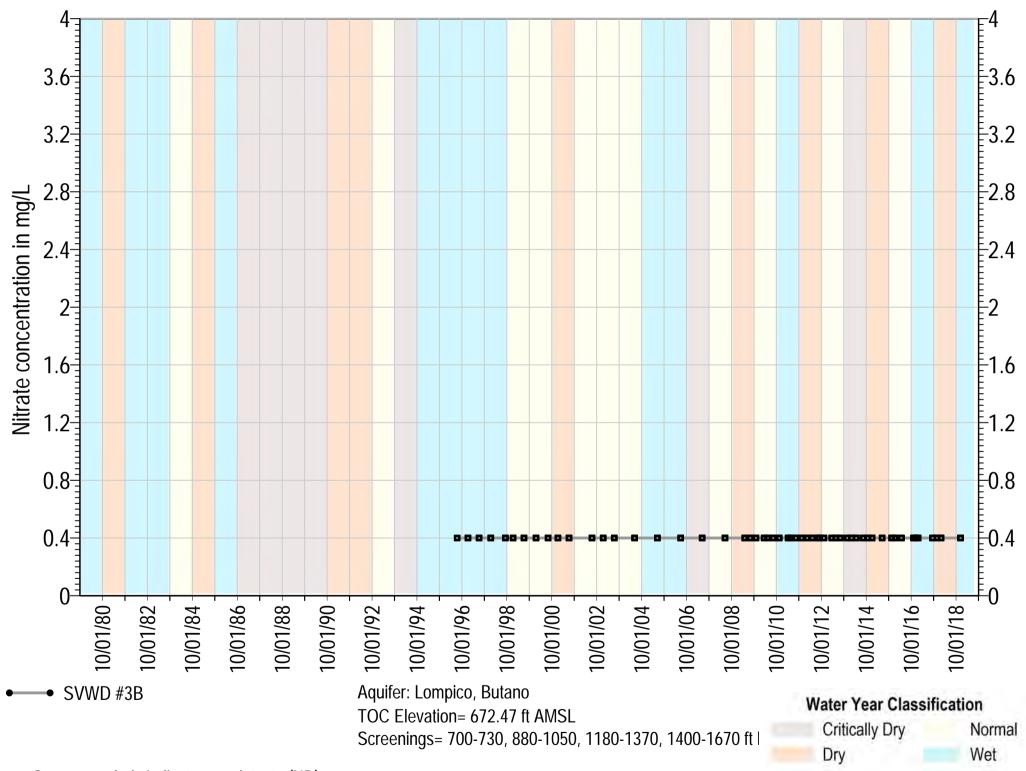
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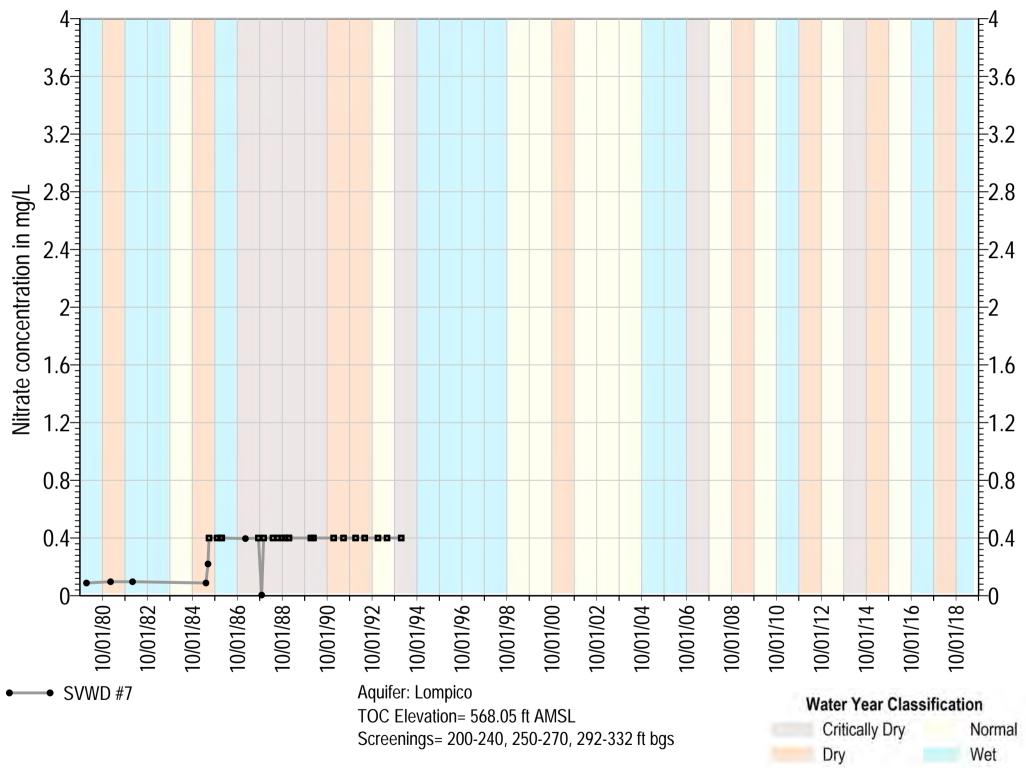
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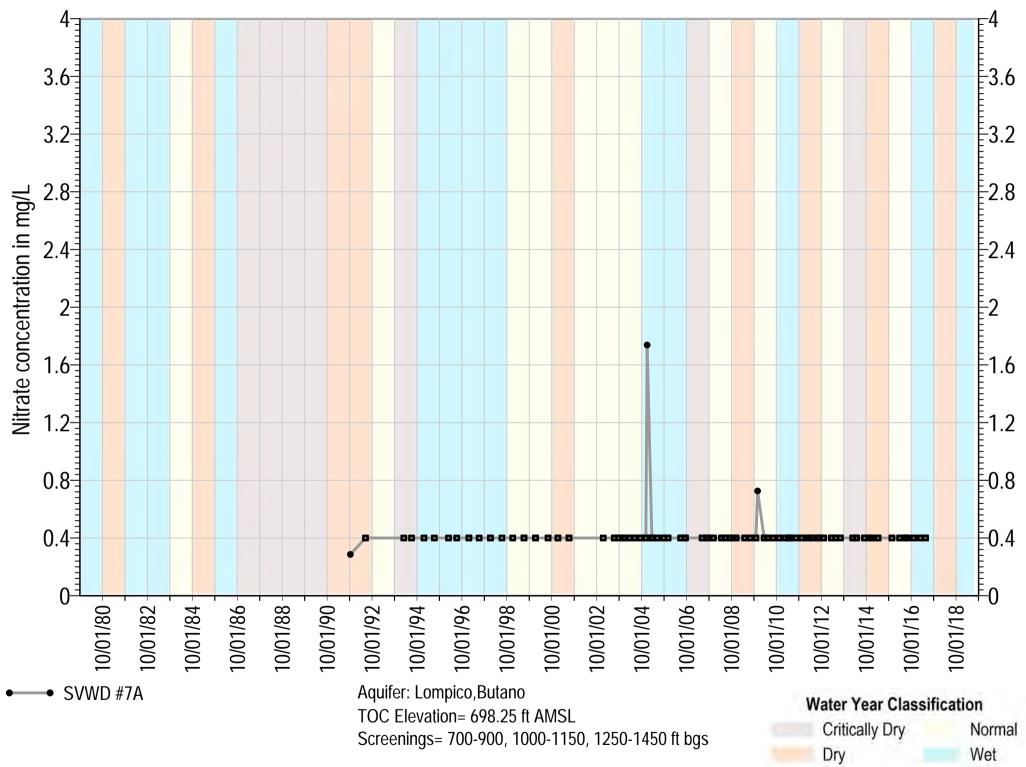
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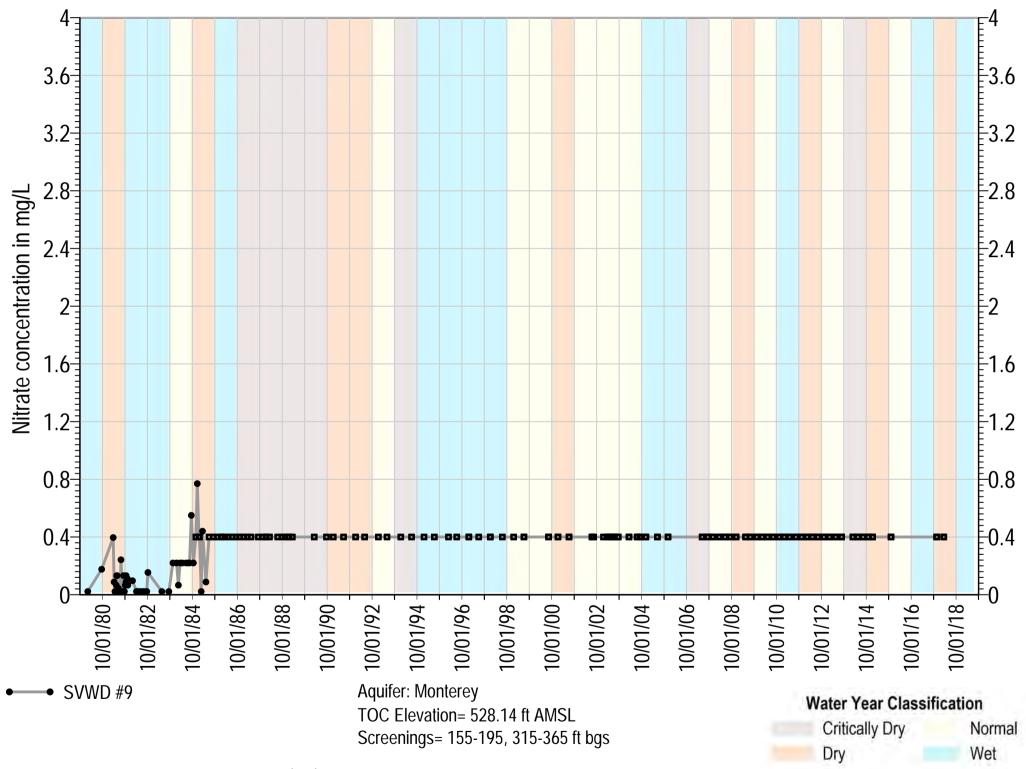
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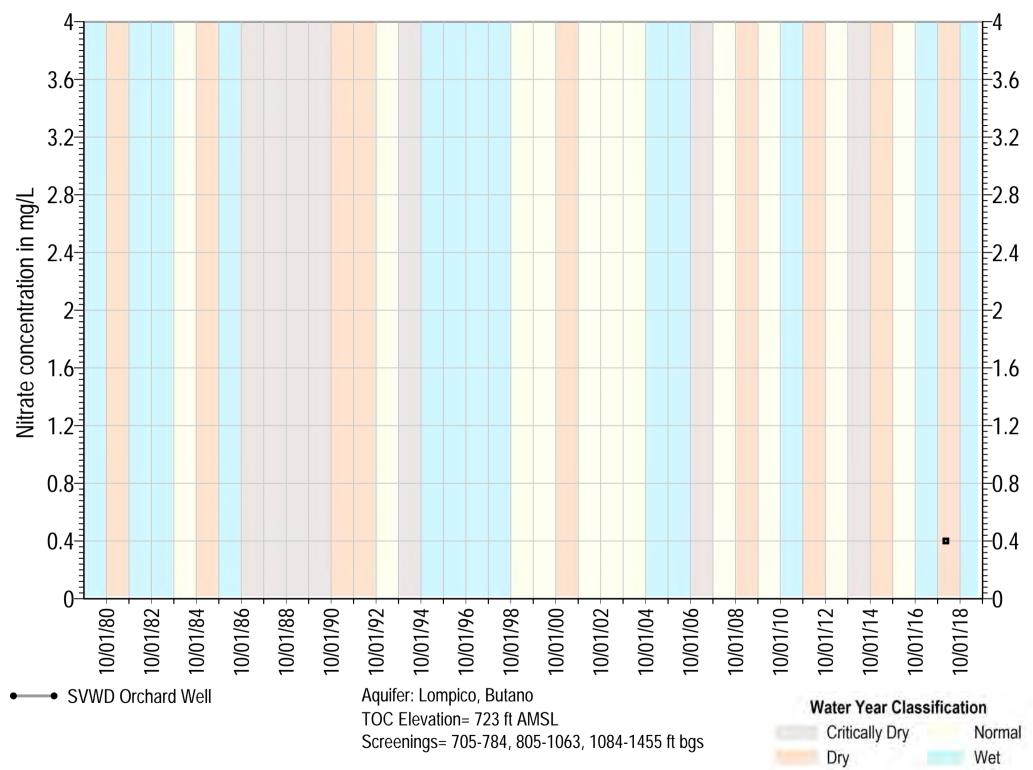
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

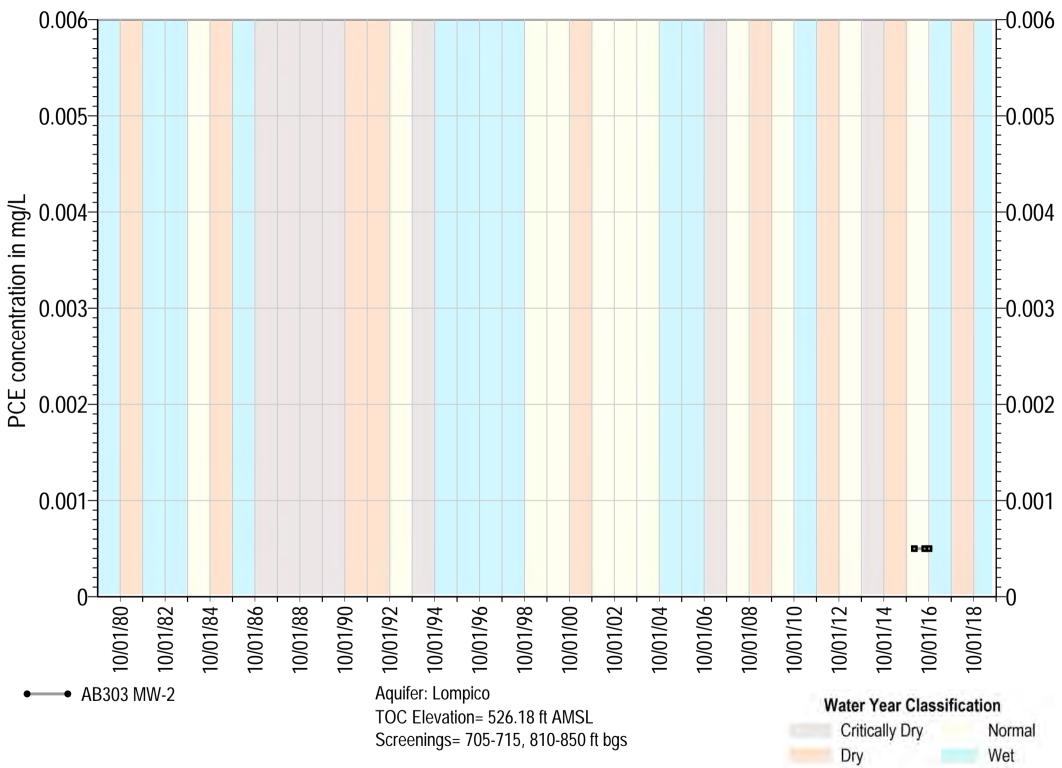


Square symbols indicate non-detects (ND)

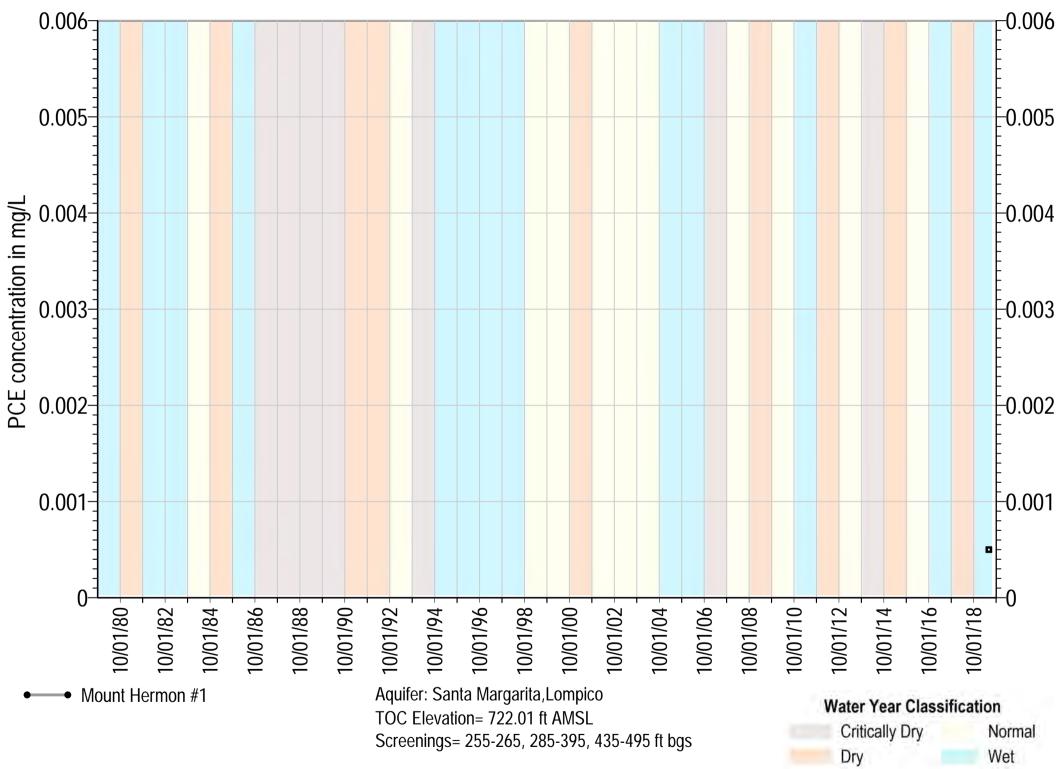


Square symbols indicate non-detects (ND)

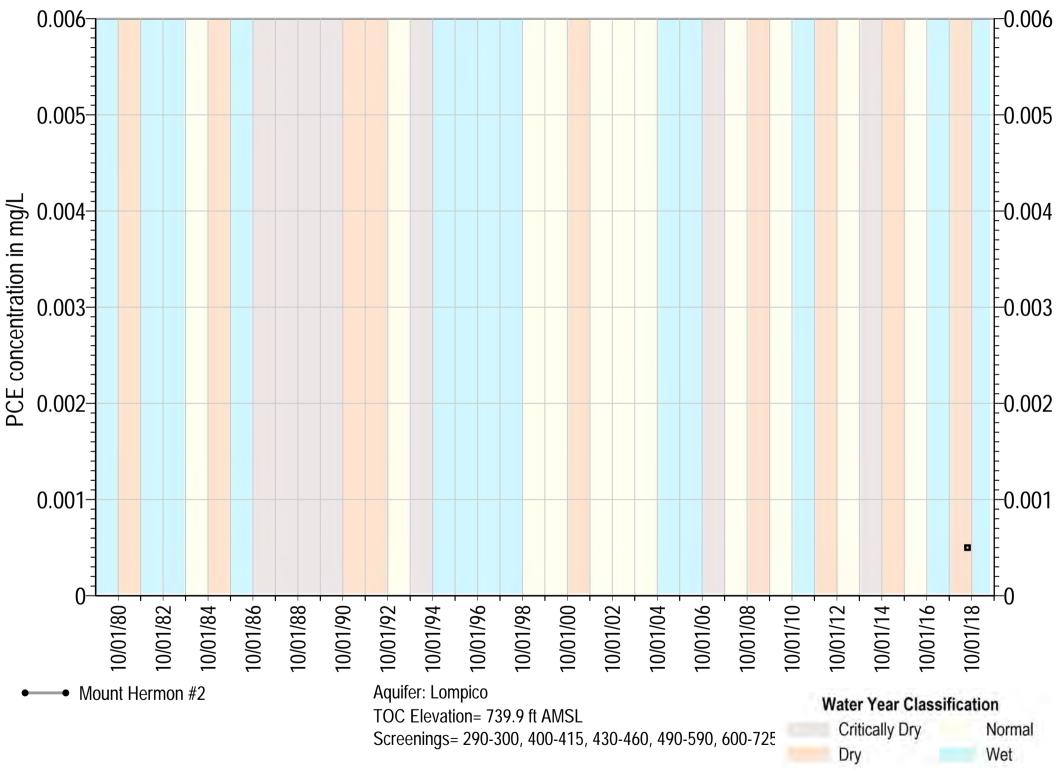




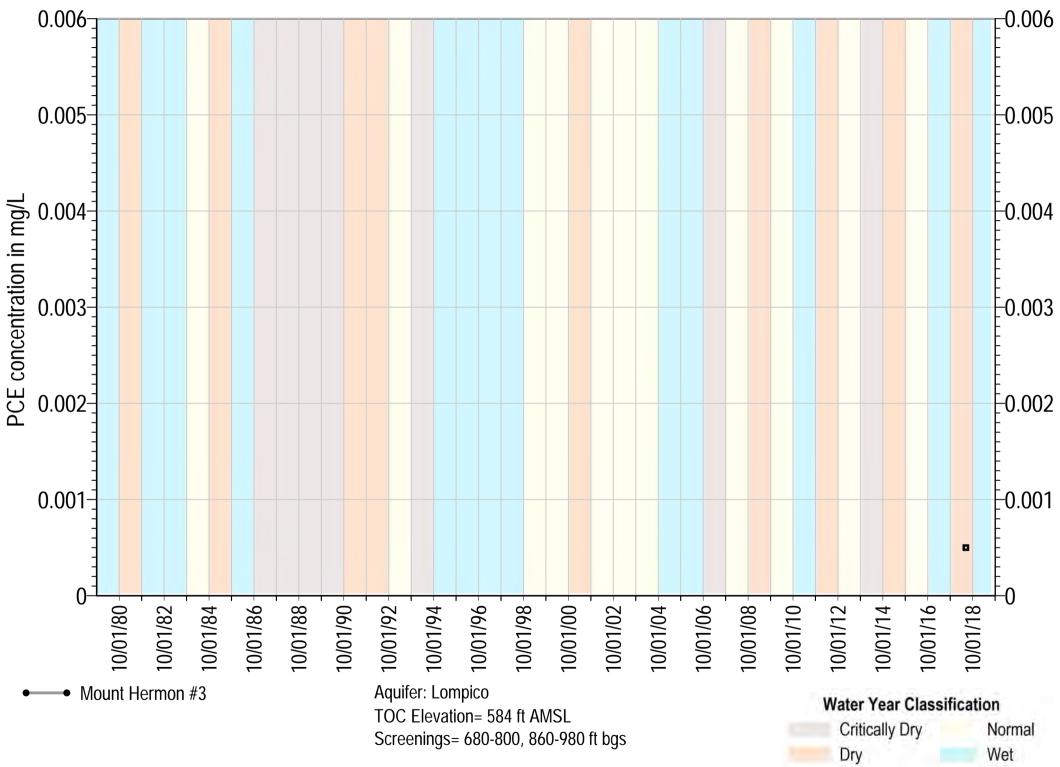
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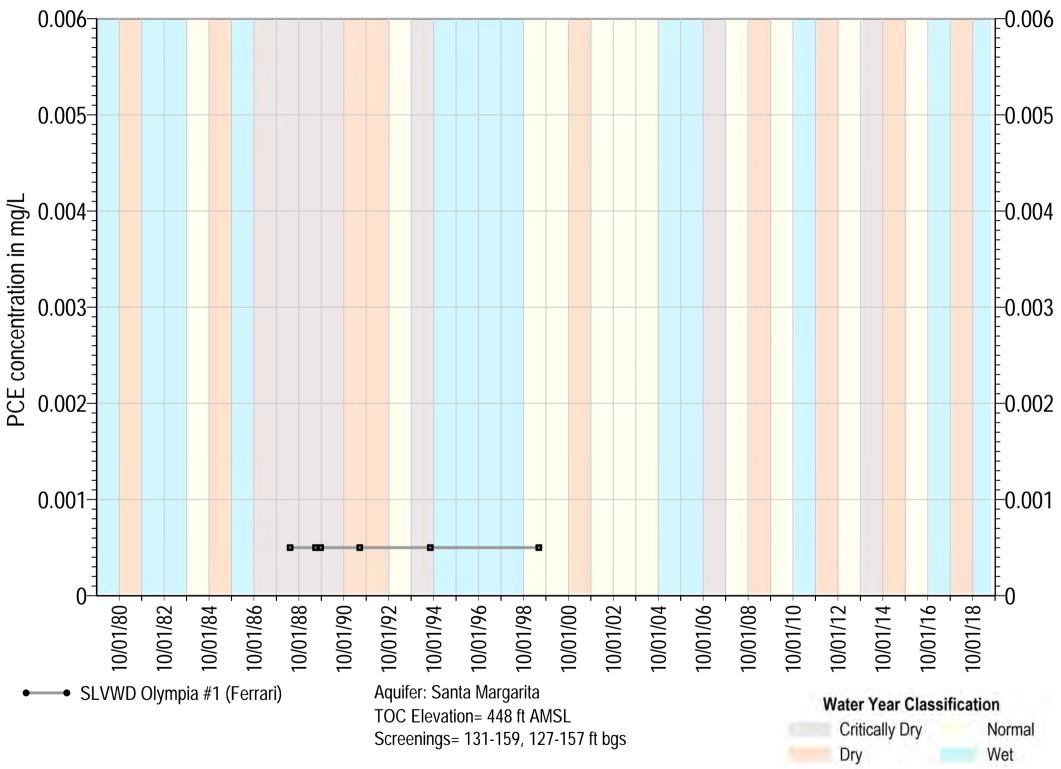
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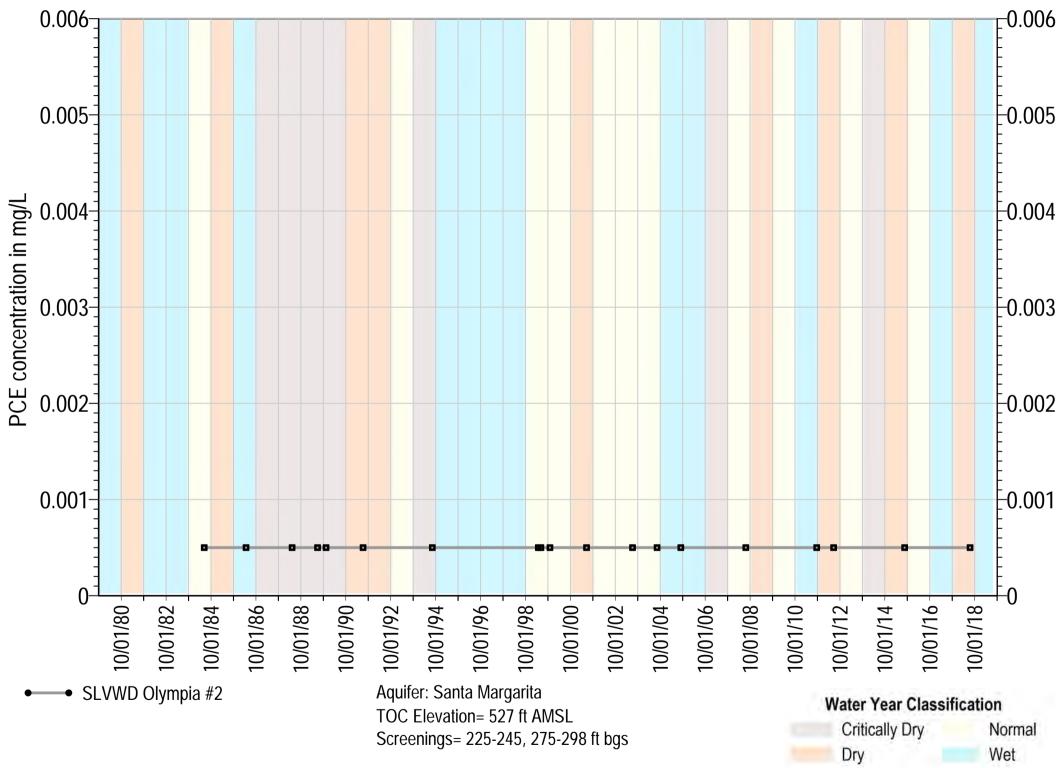
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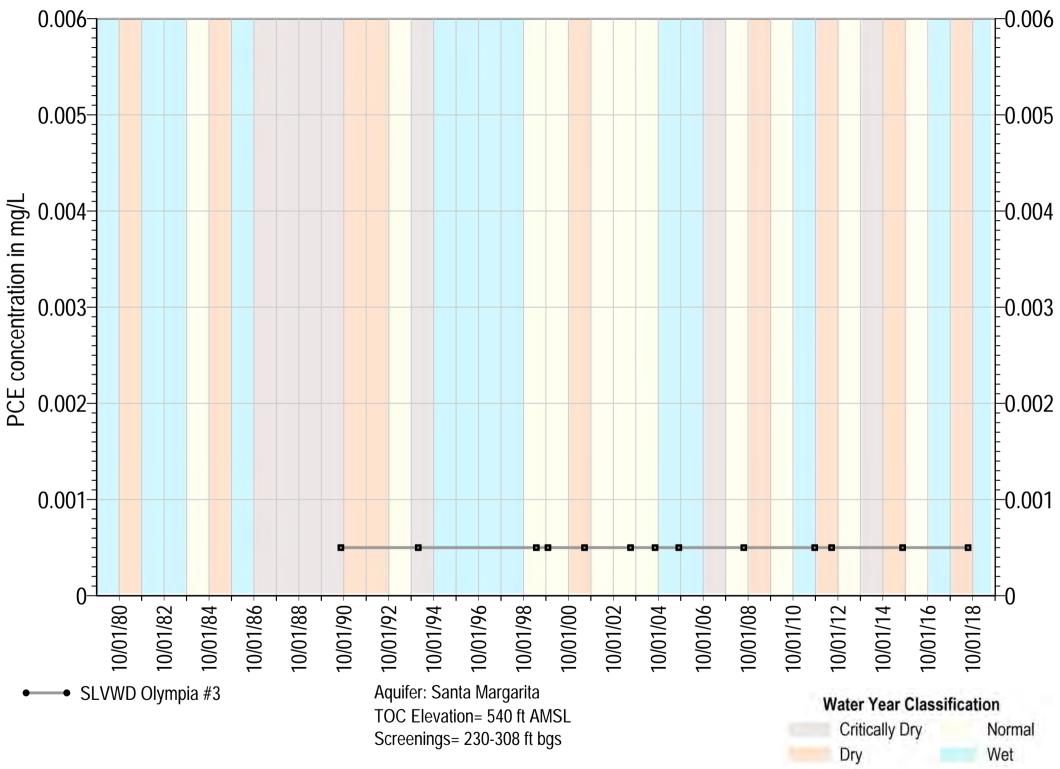
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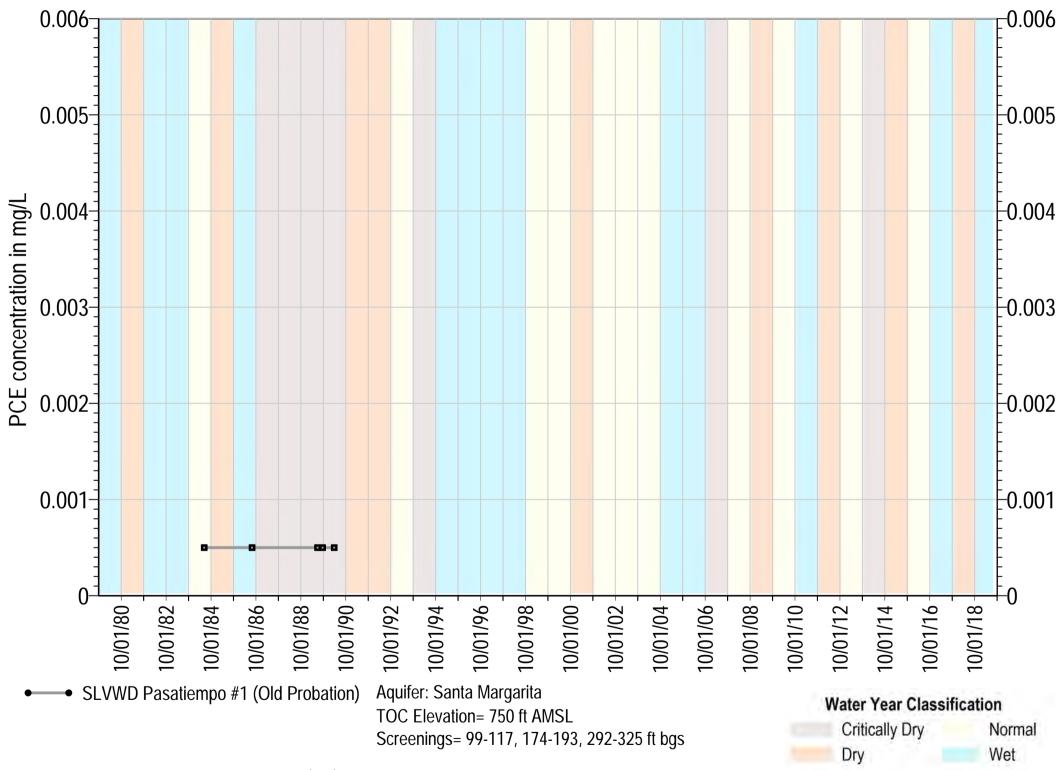
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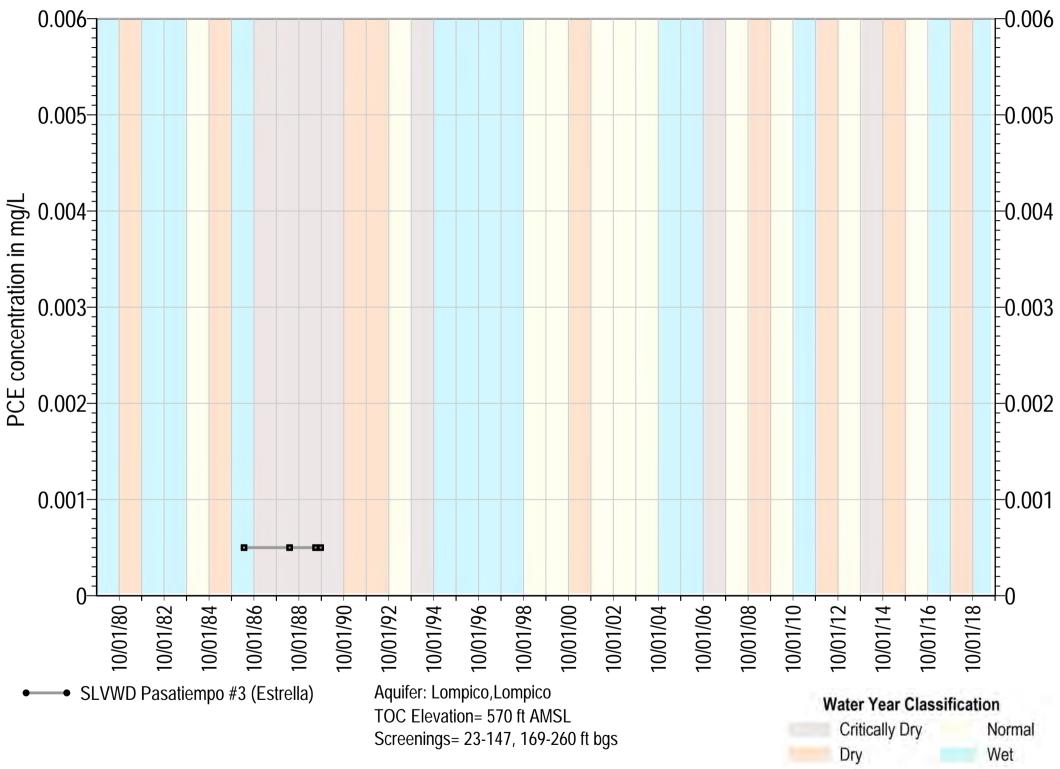
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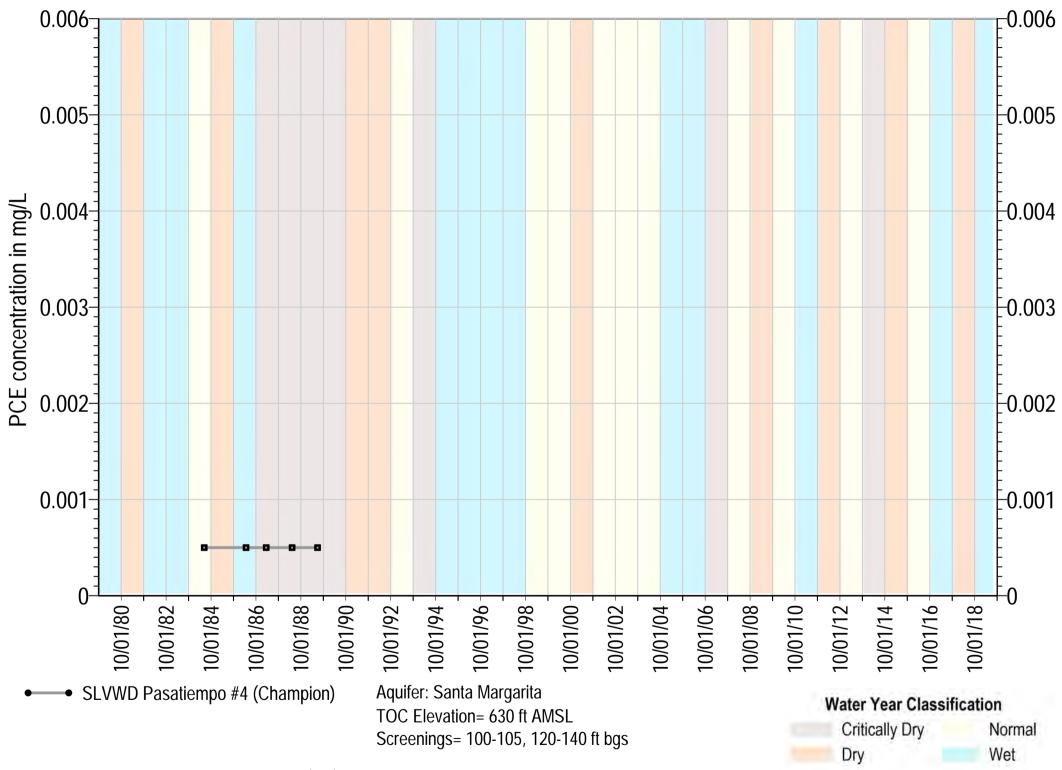
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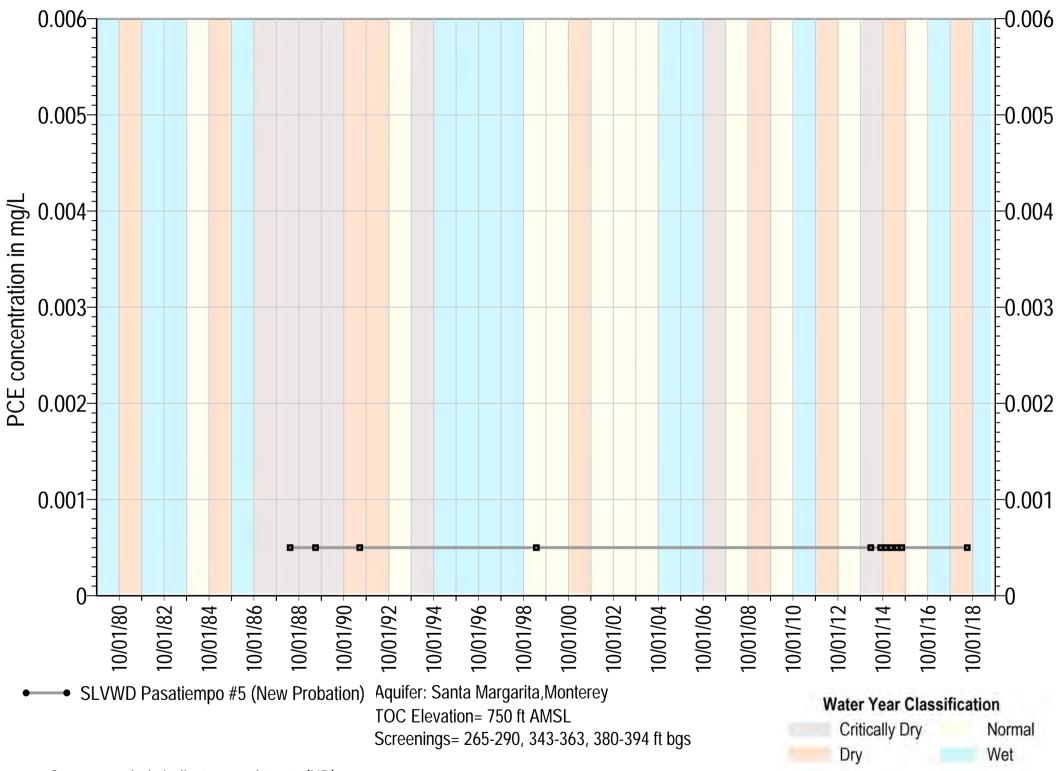
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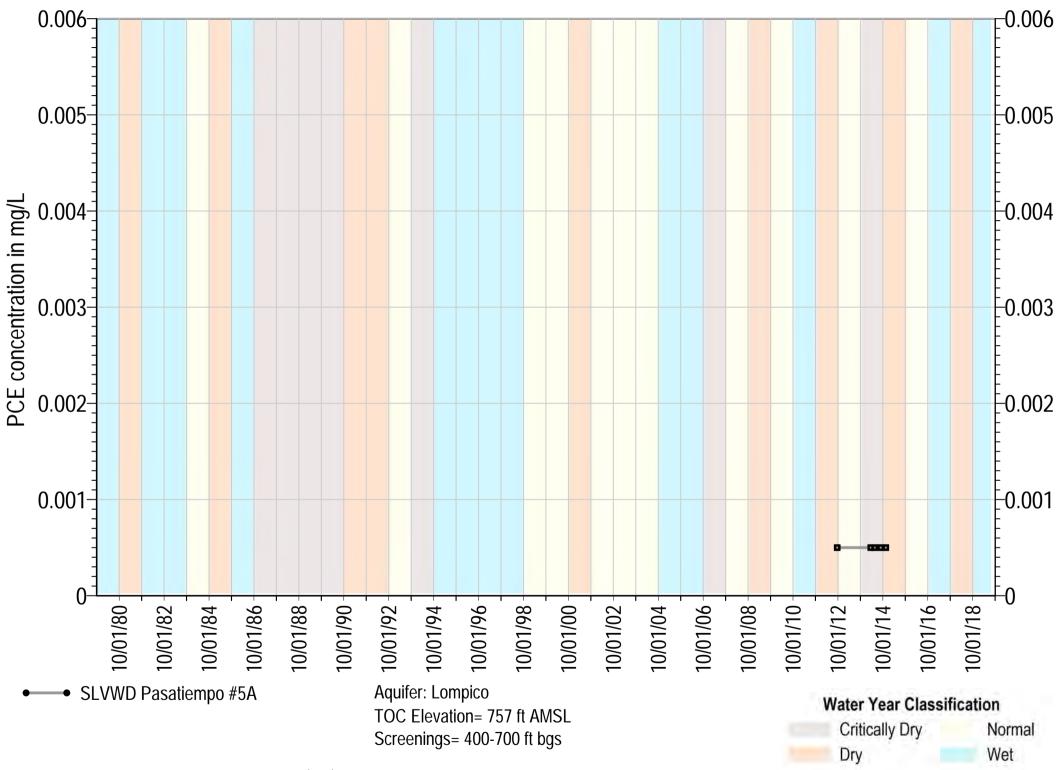
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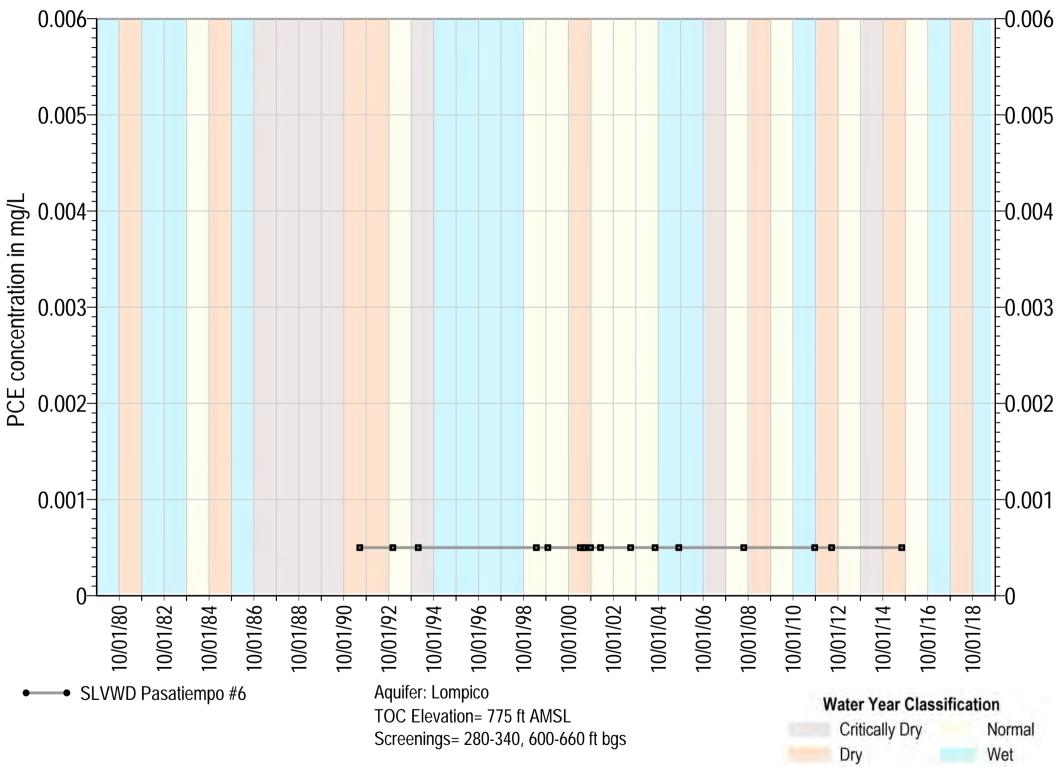
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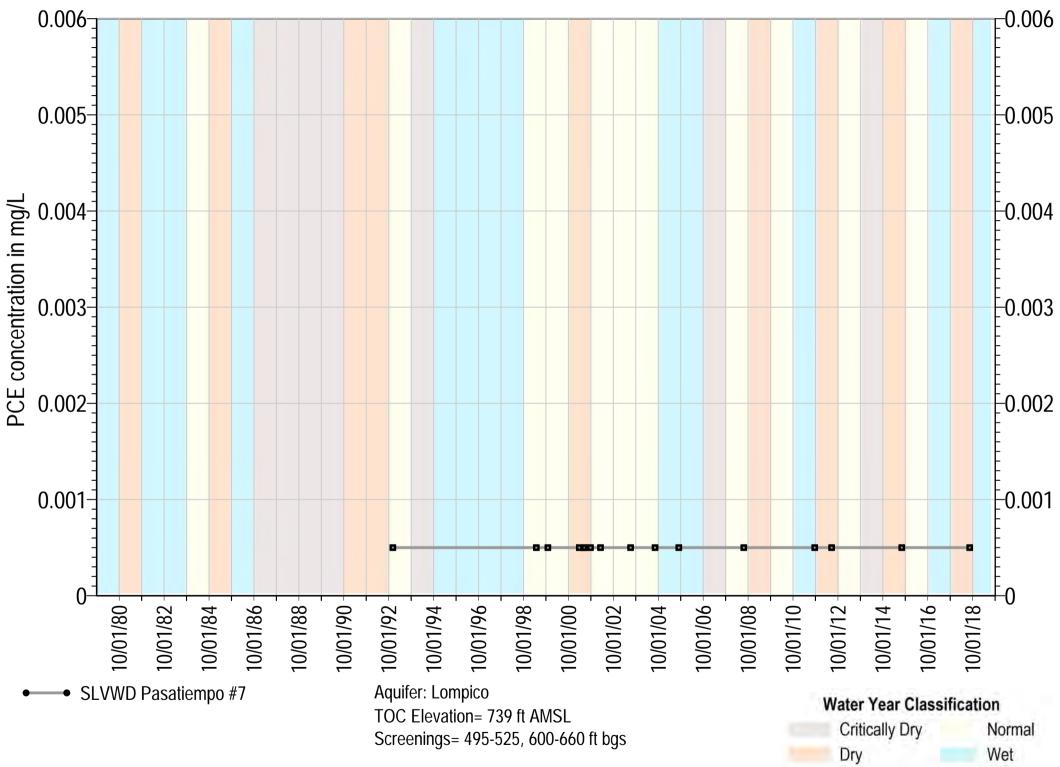
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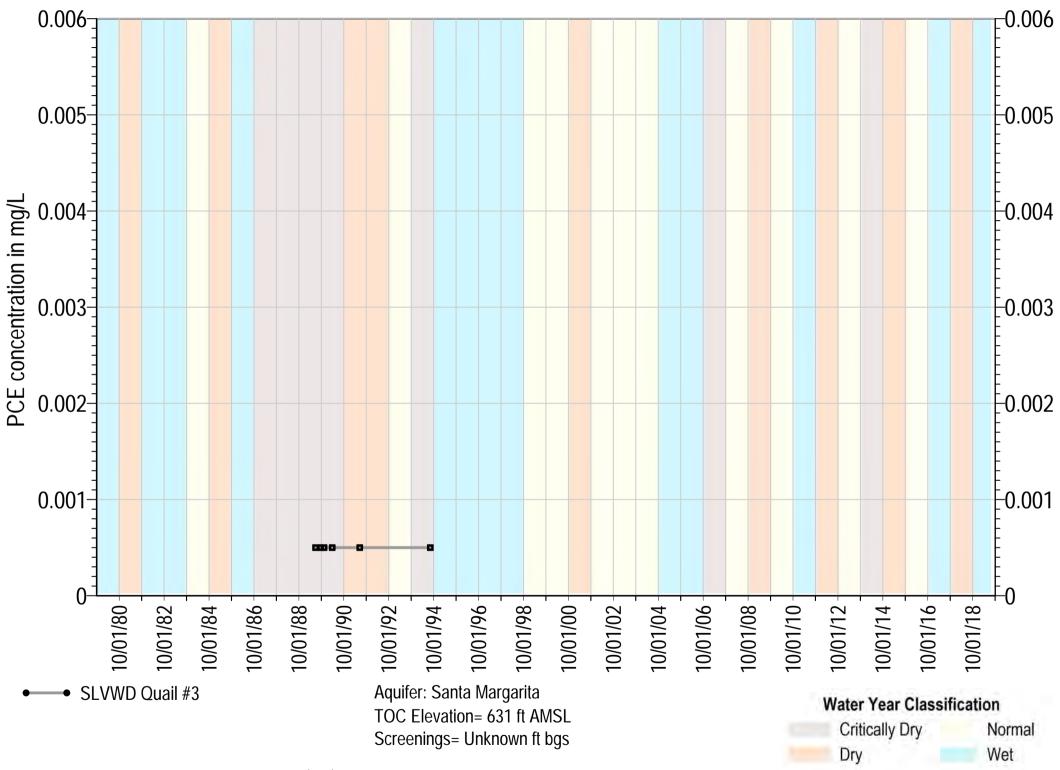
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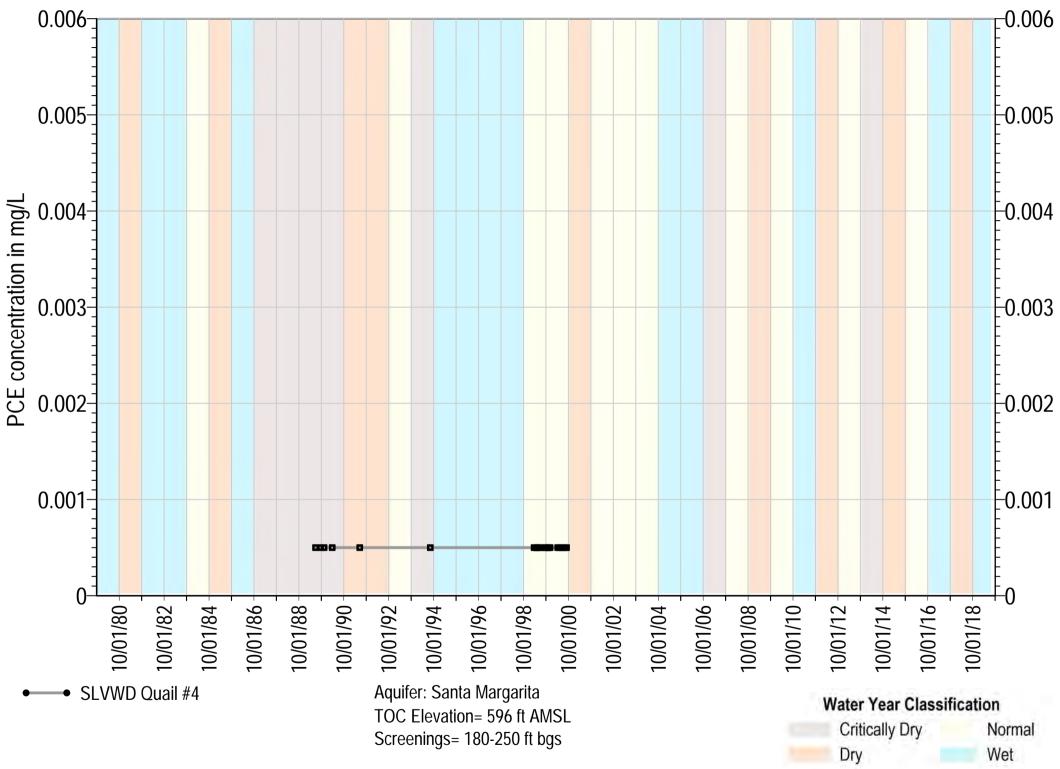
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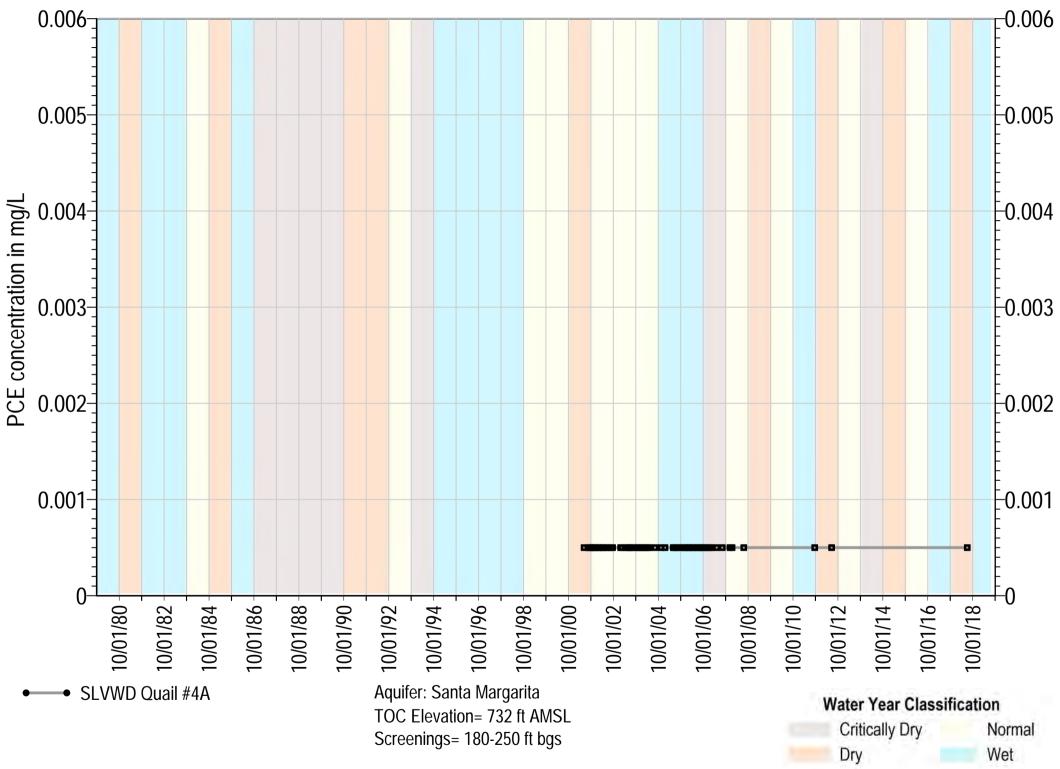
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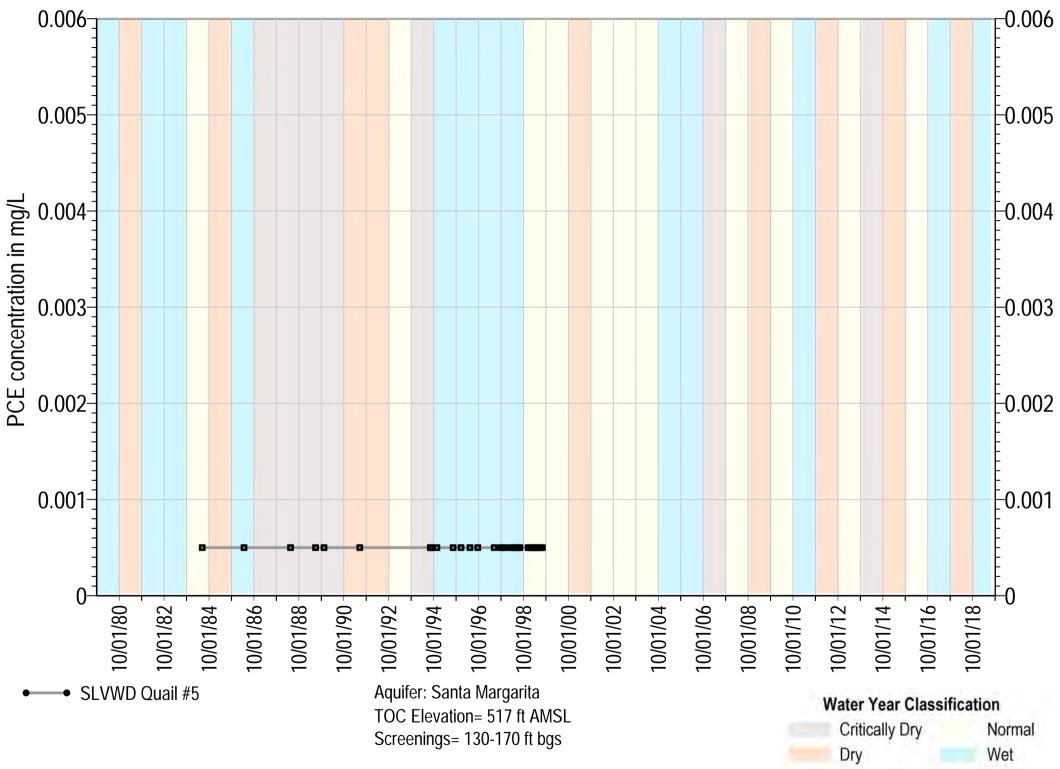
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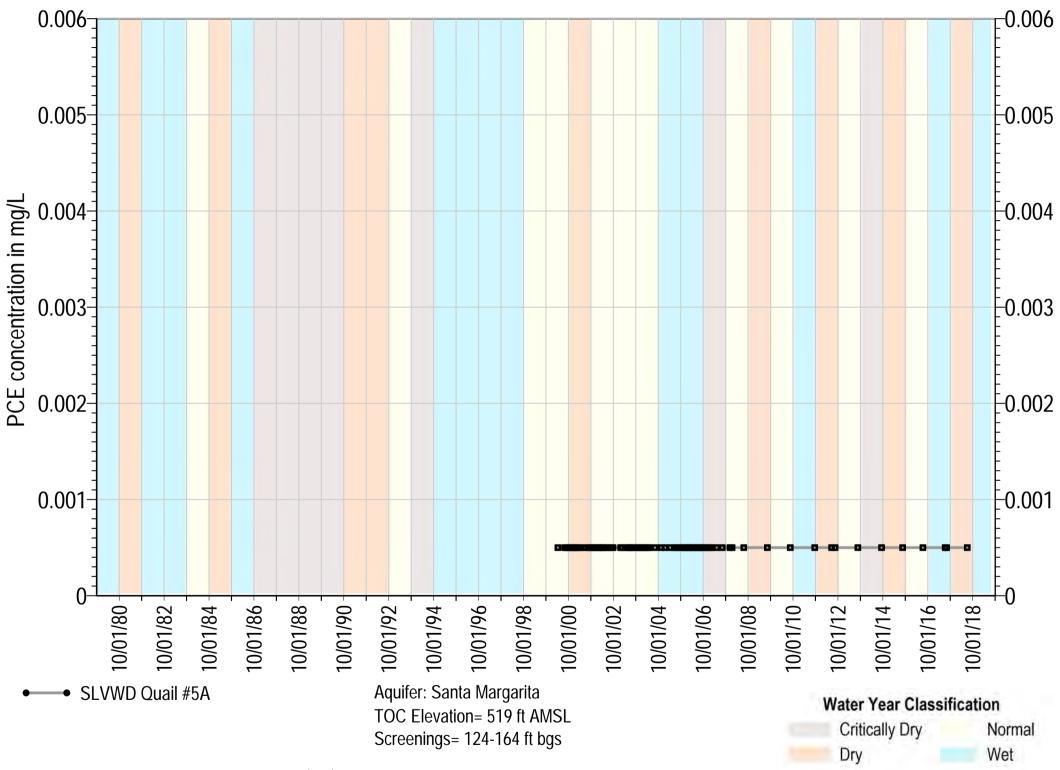
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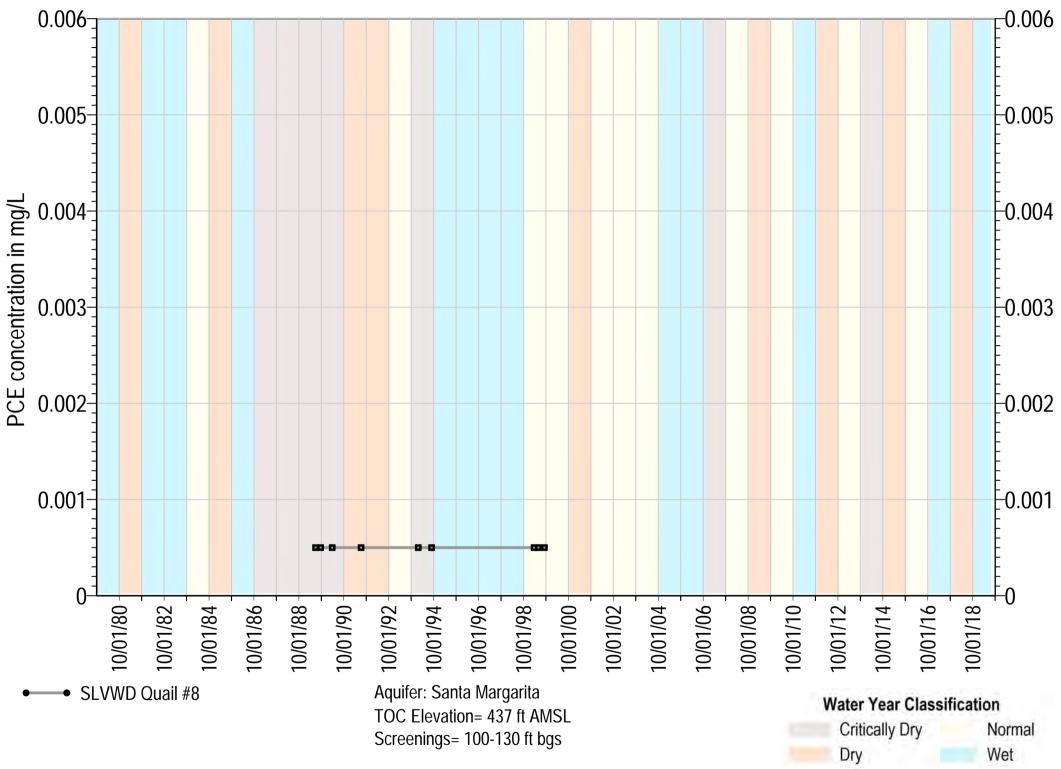
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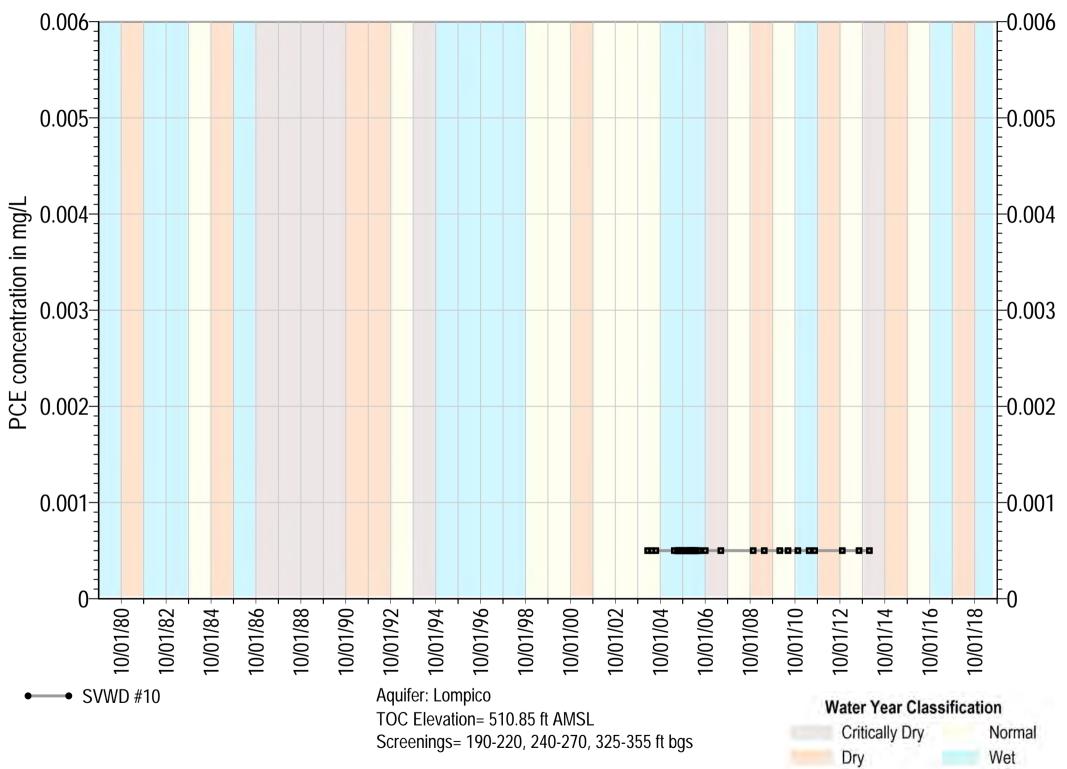
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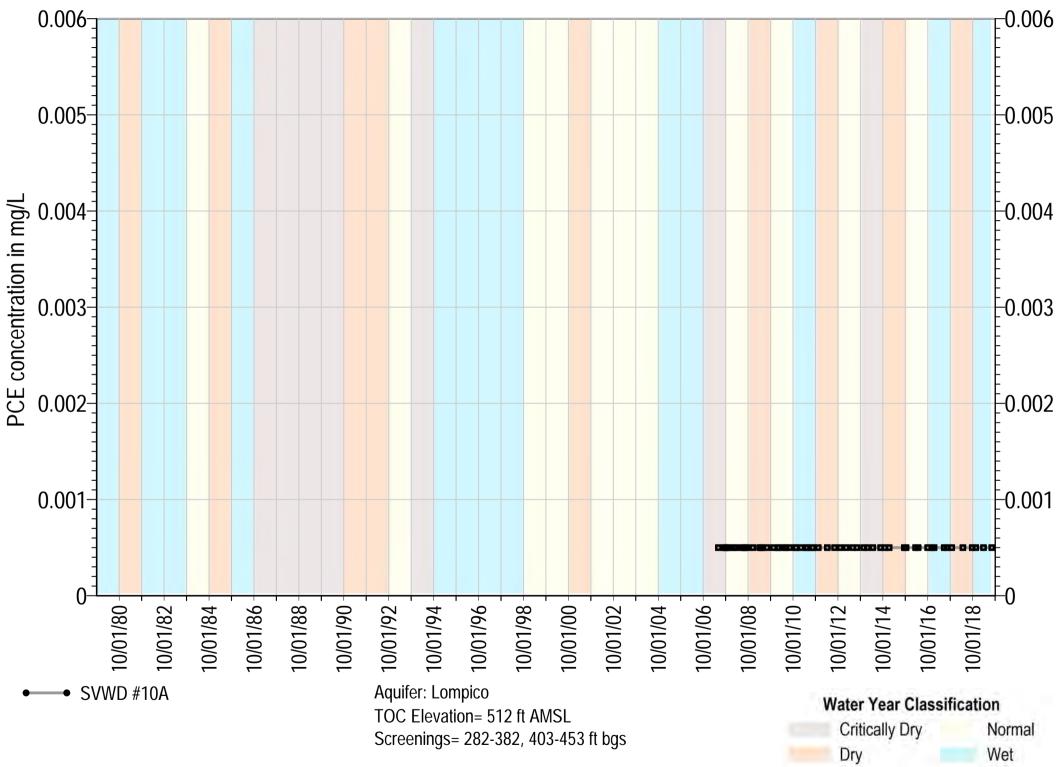
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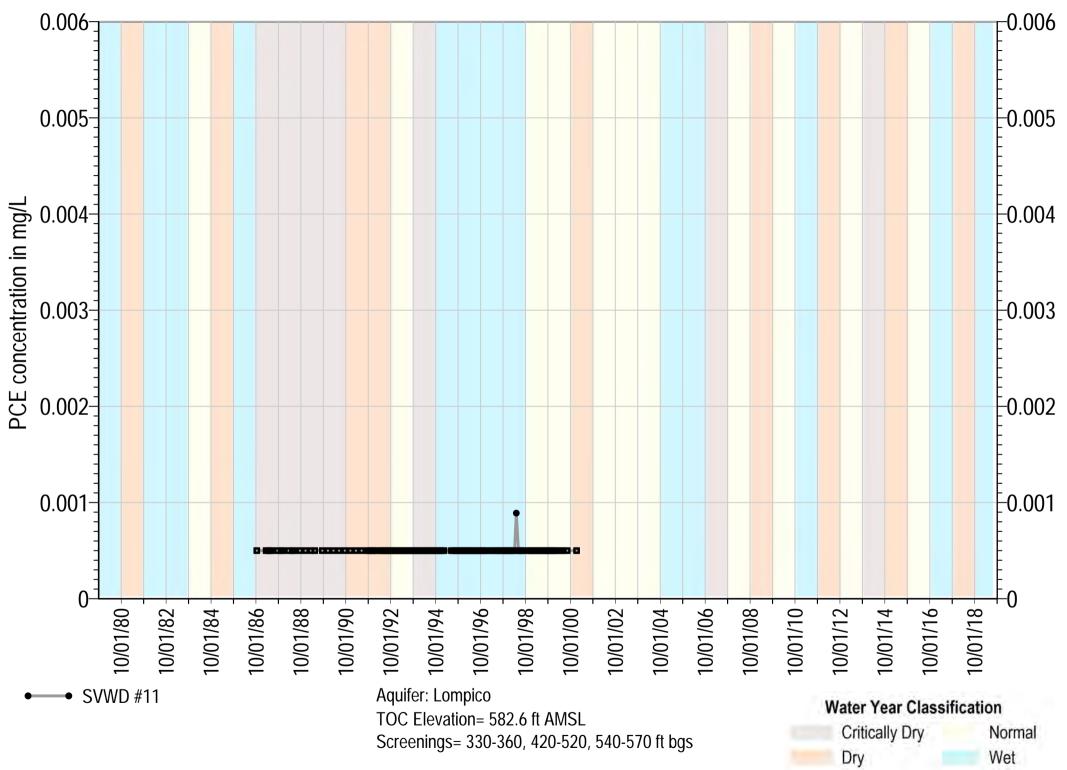
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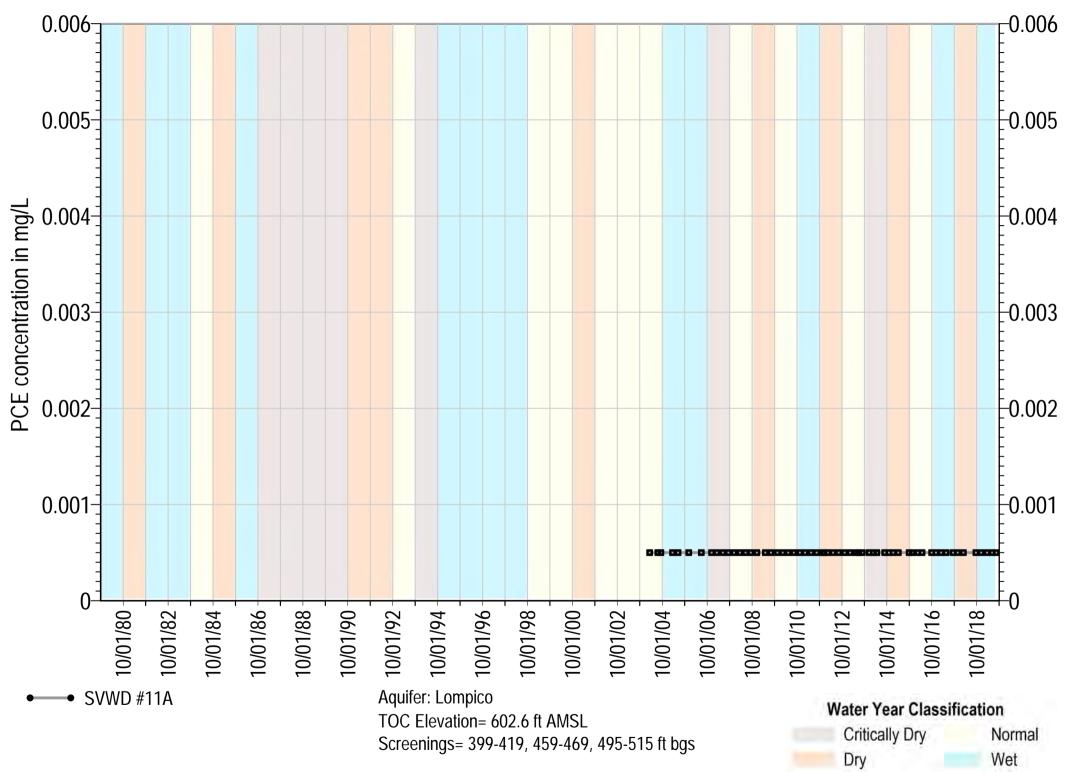
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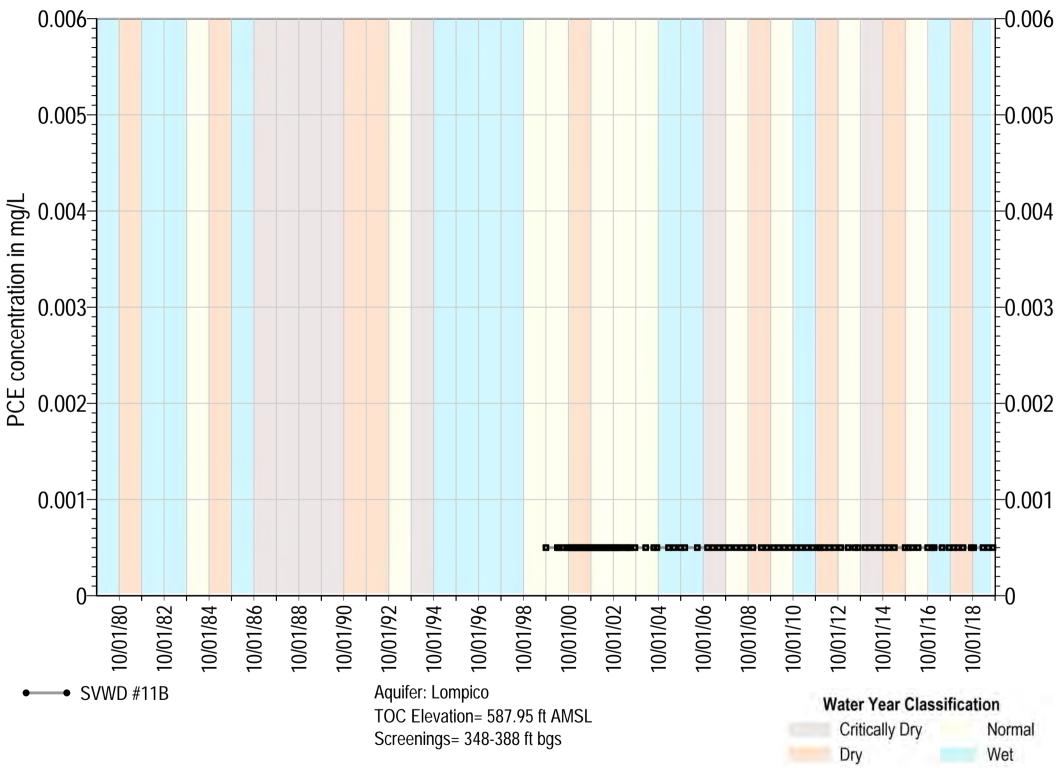
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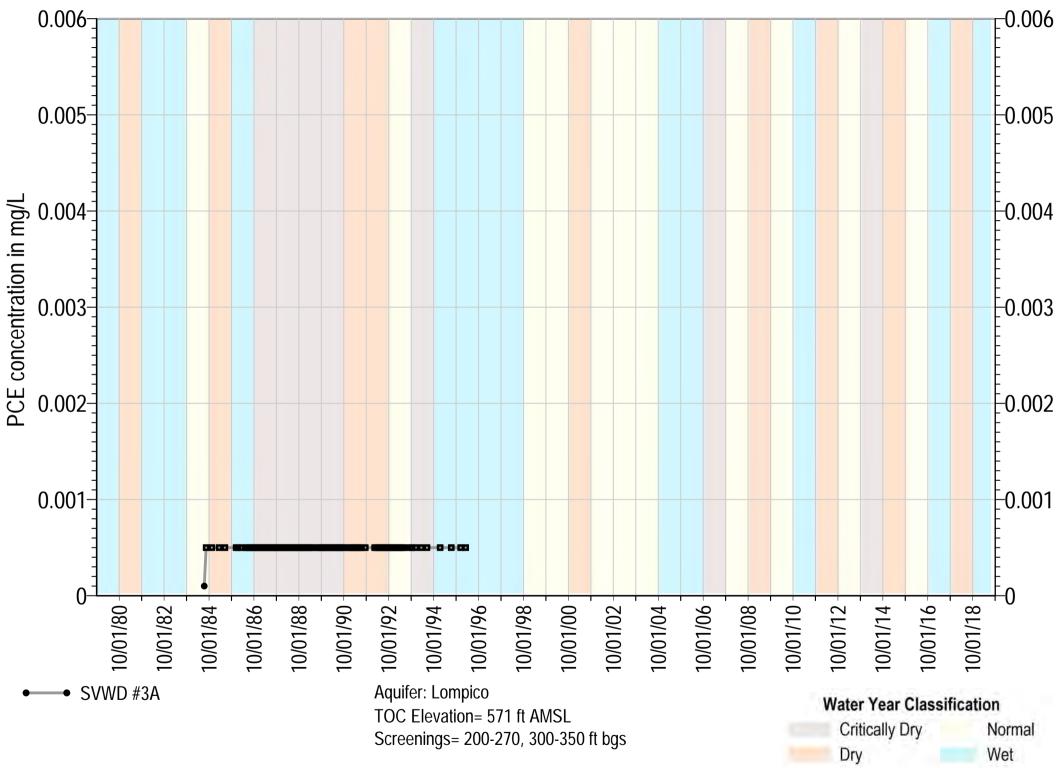
Square symbols indicate non-detects (ND)



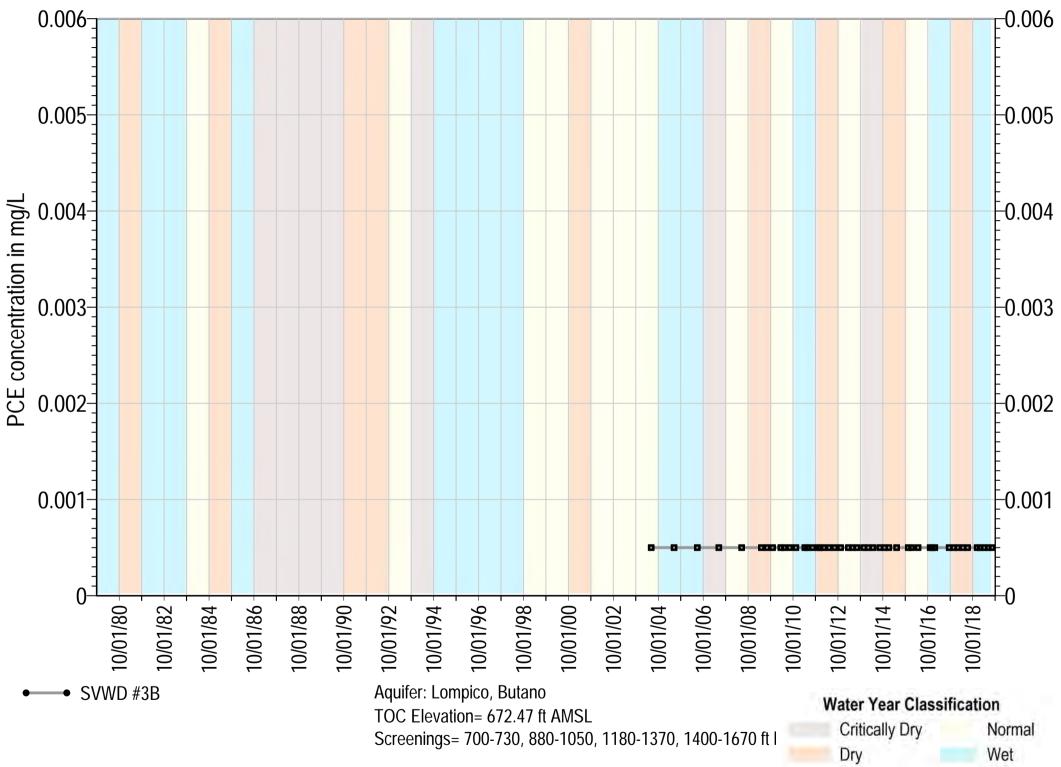
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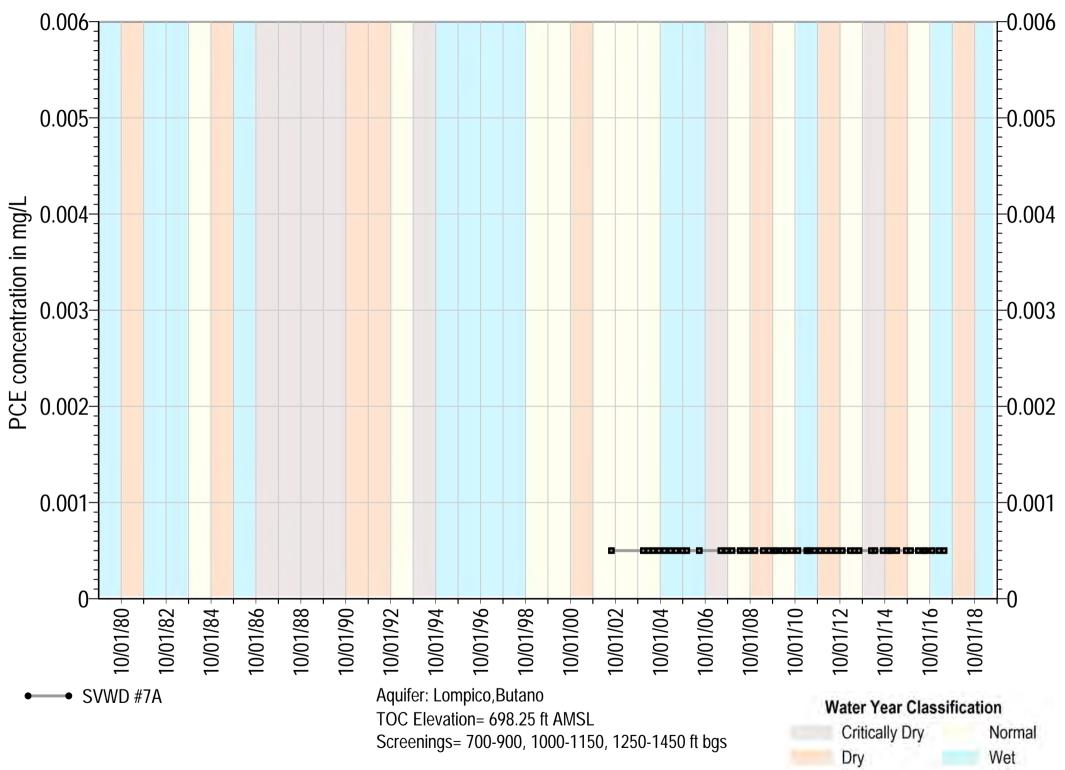
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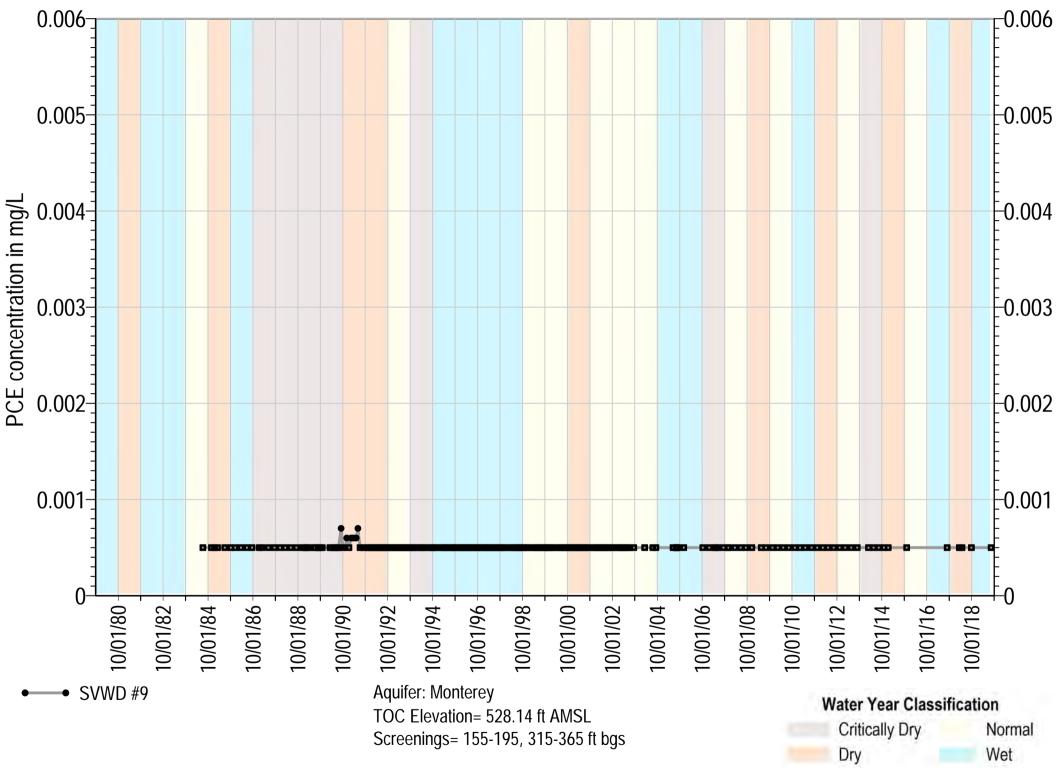
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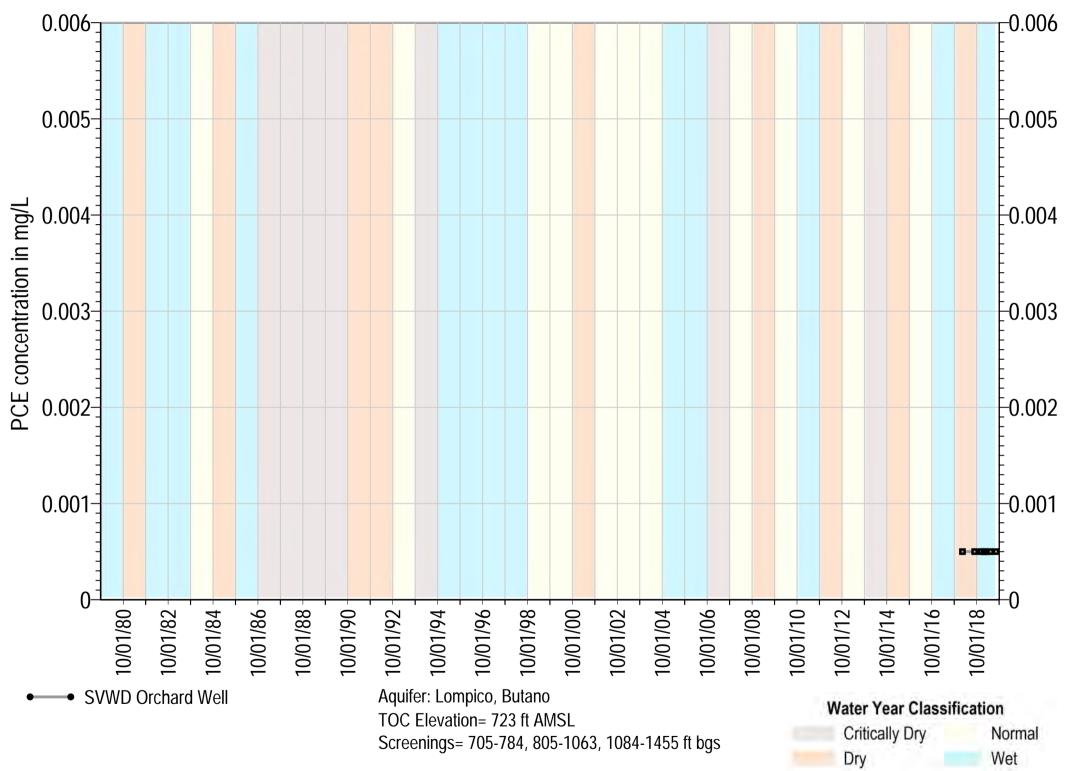
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Square symbols indicate non-detects (ND)

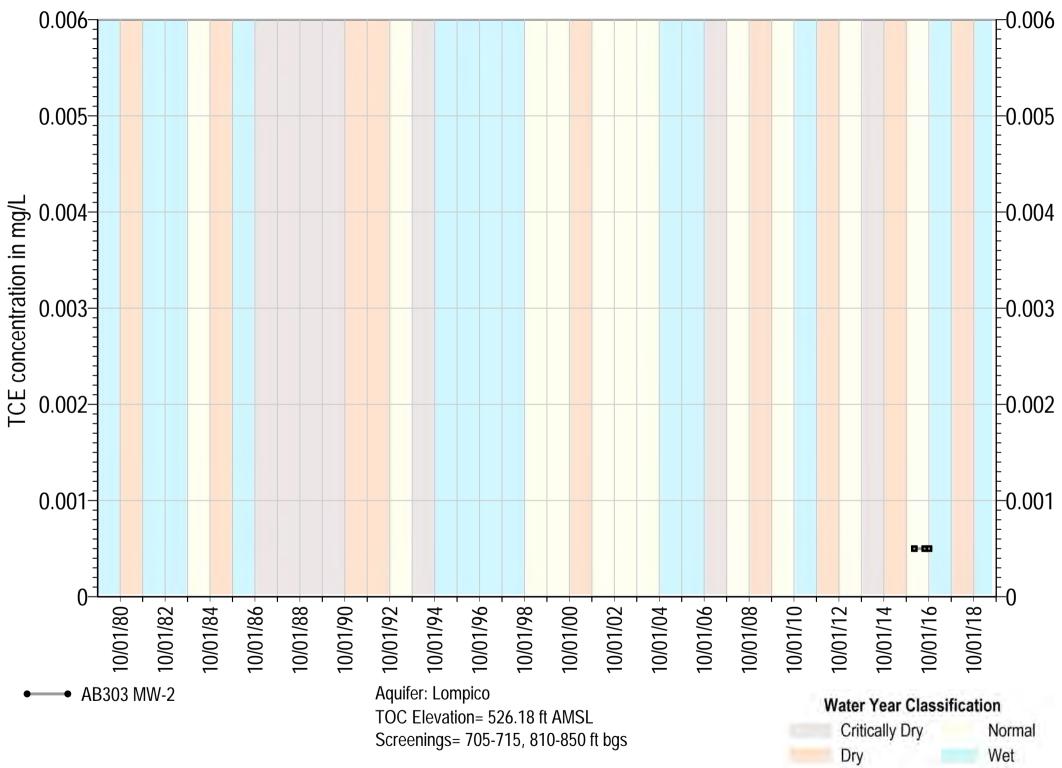


Square symbols indicate non-detects (ND)

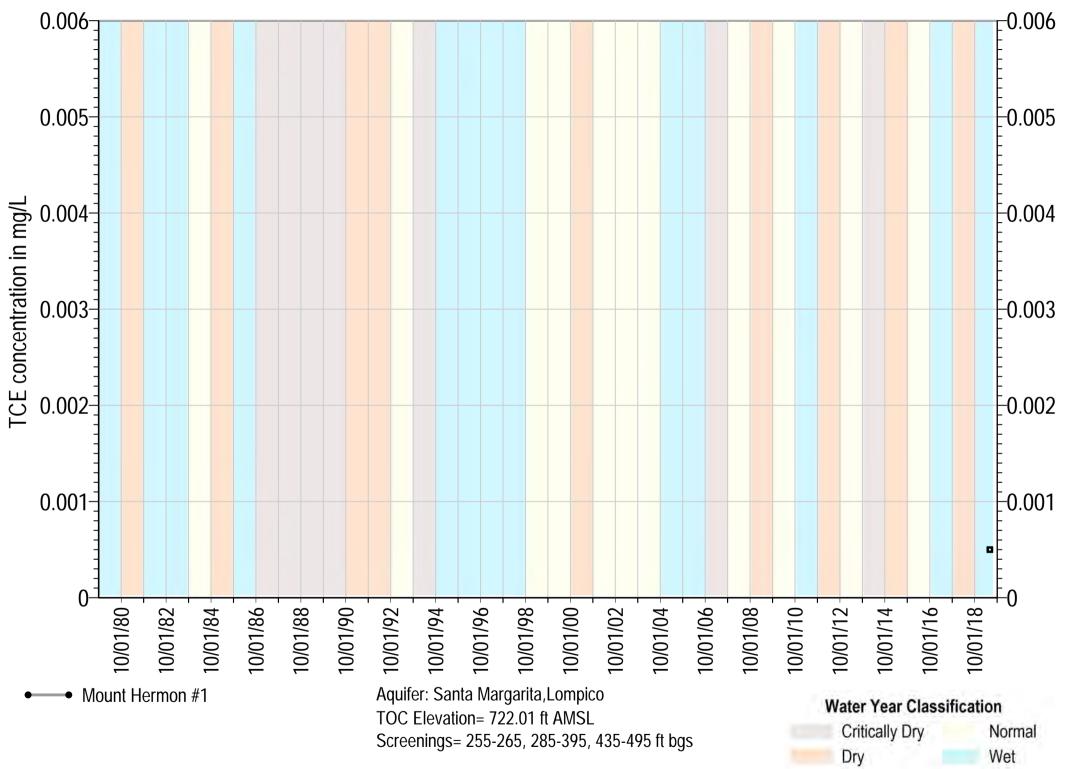


Square symbols indicate non-detects (ND)

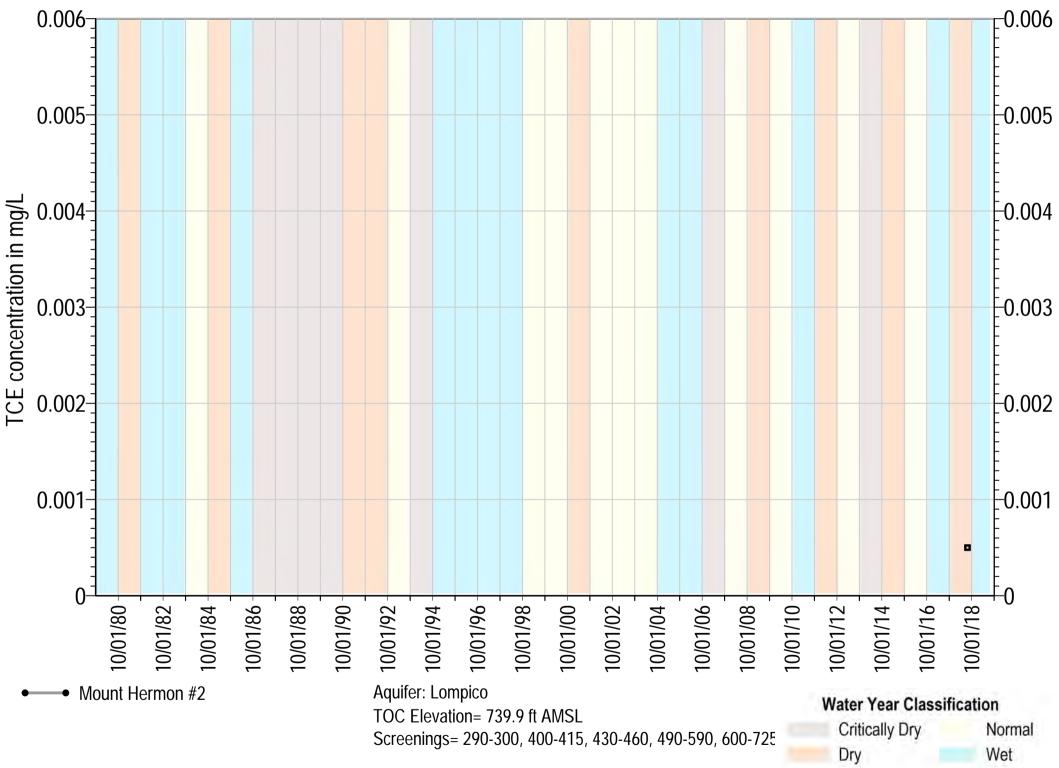




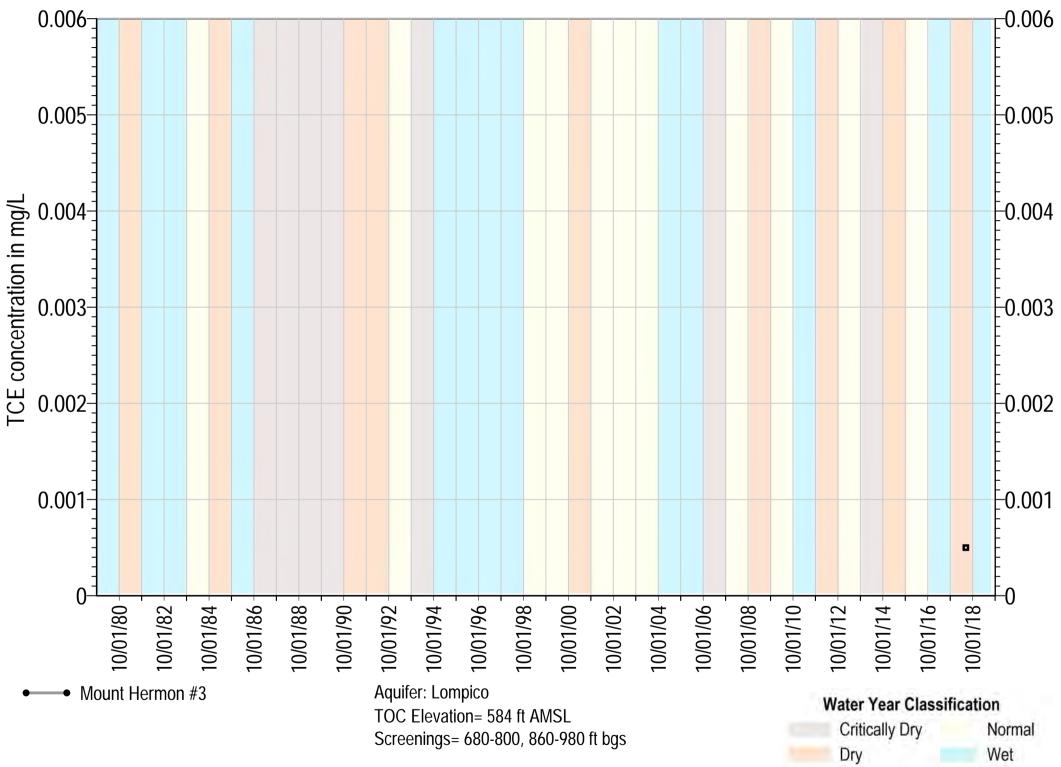
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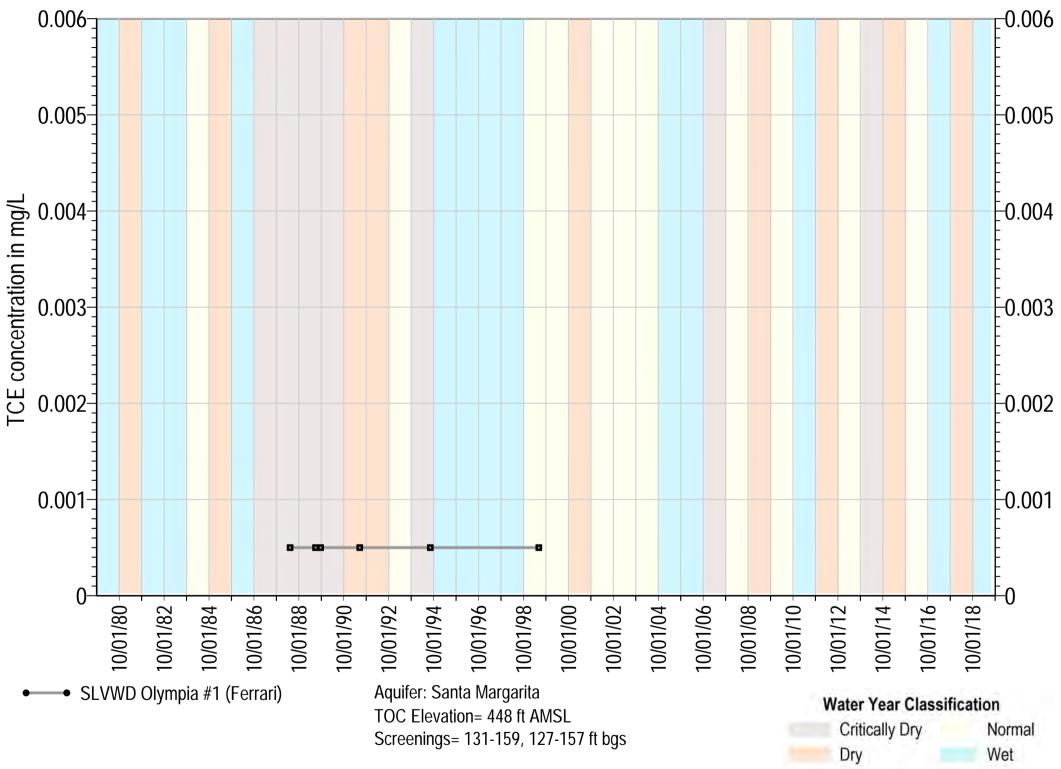
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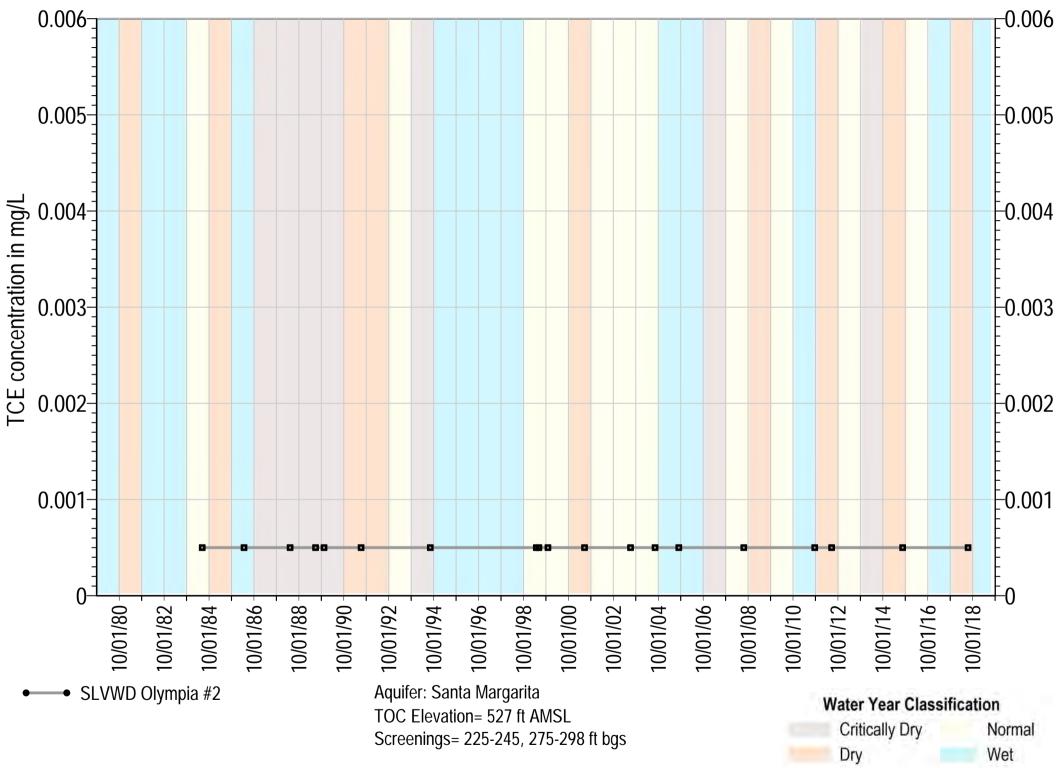
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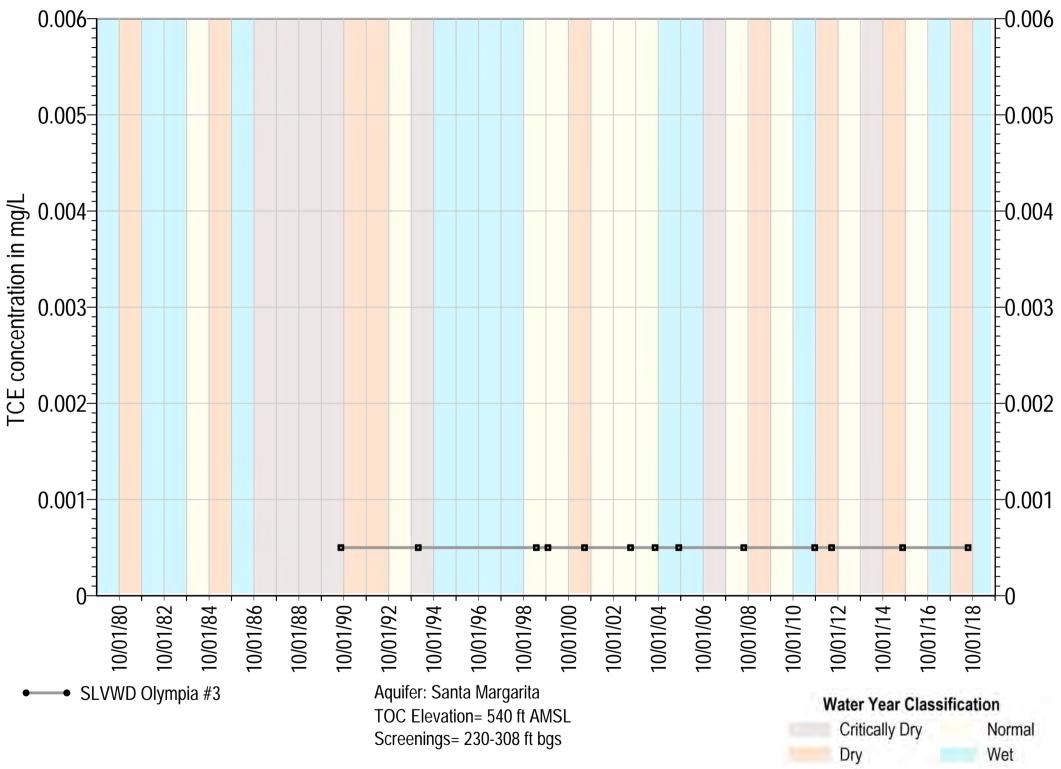
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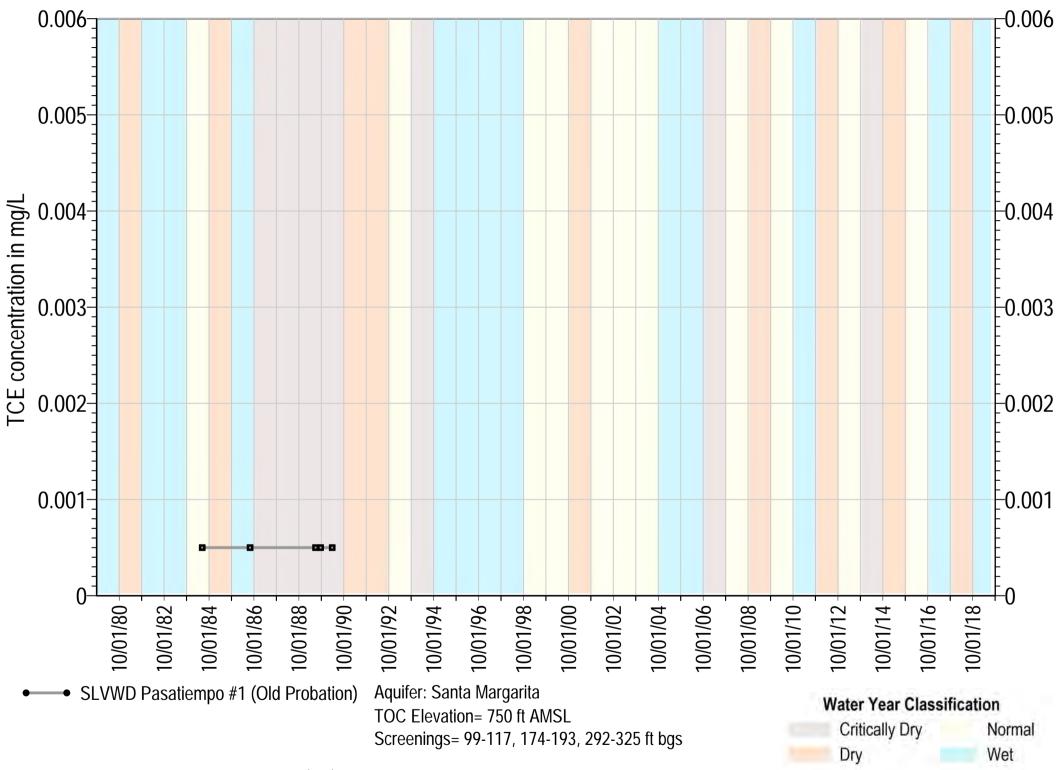
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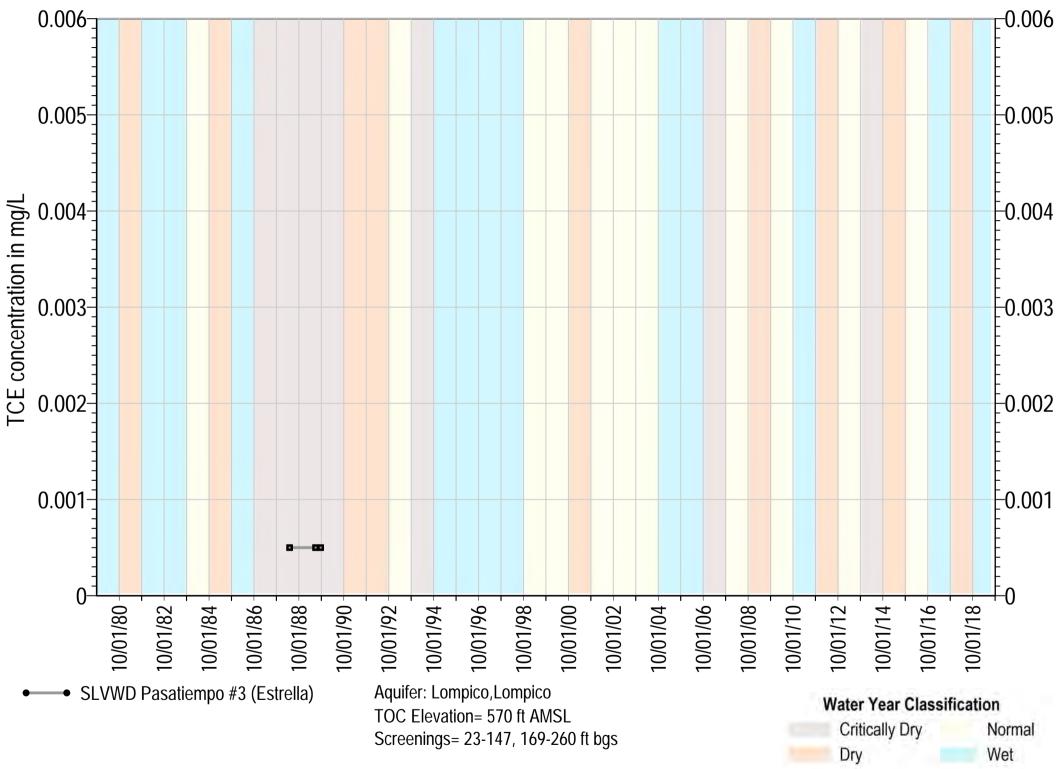
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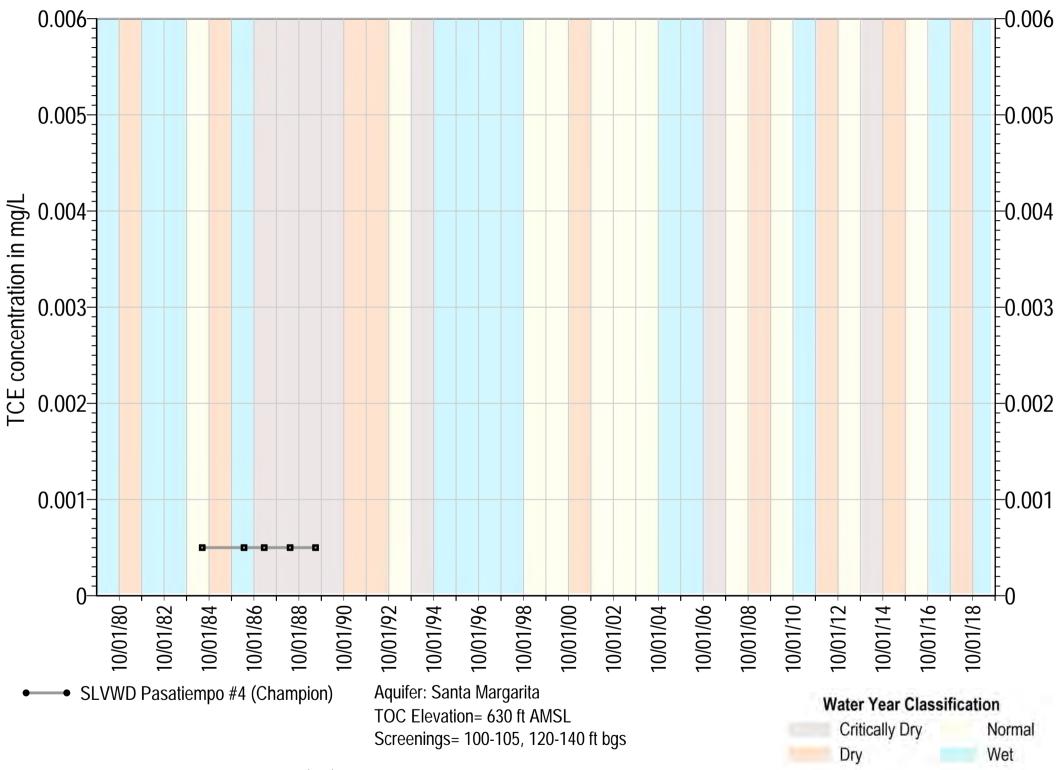
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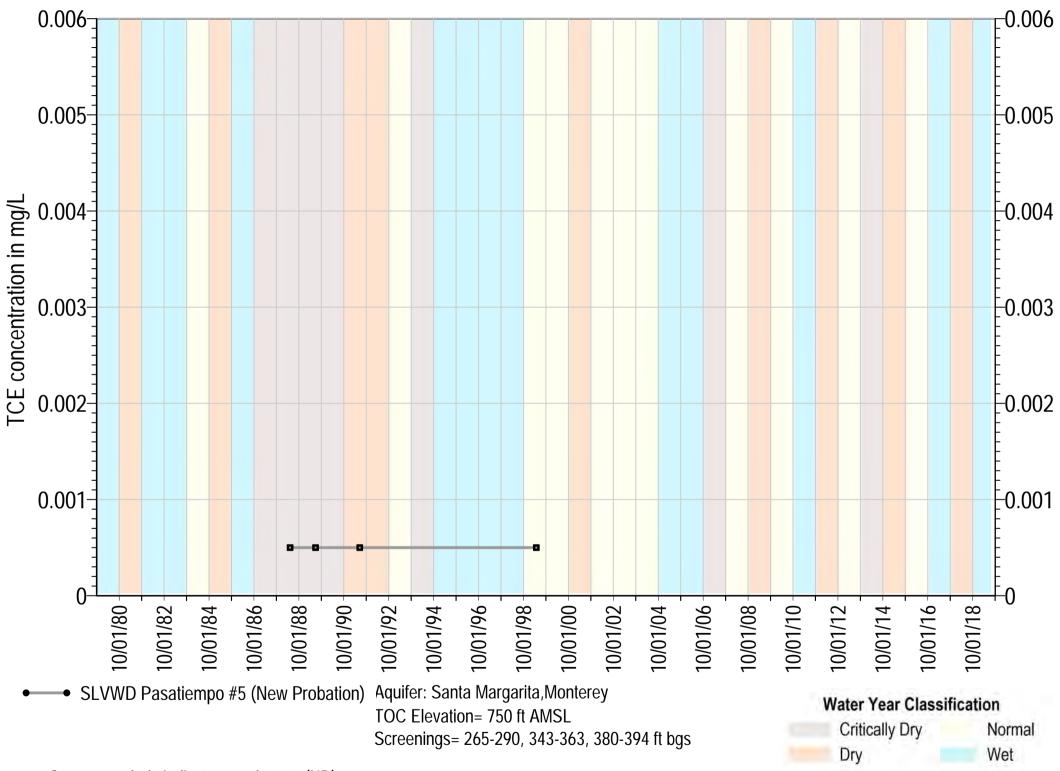
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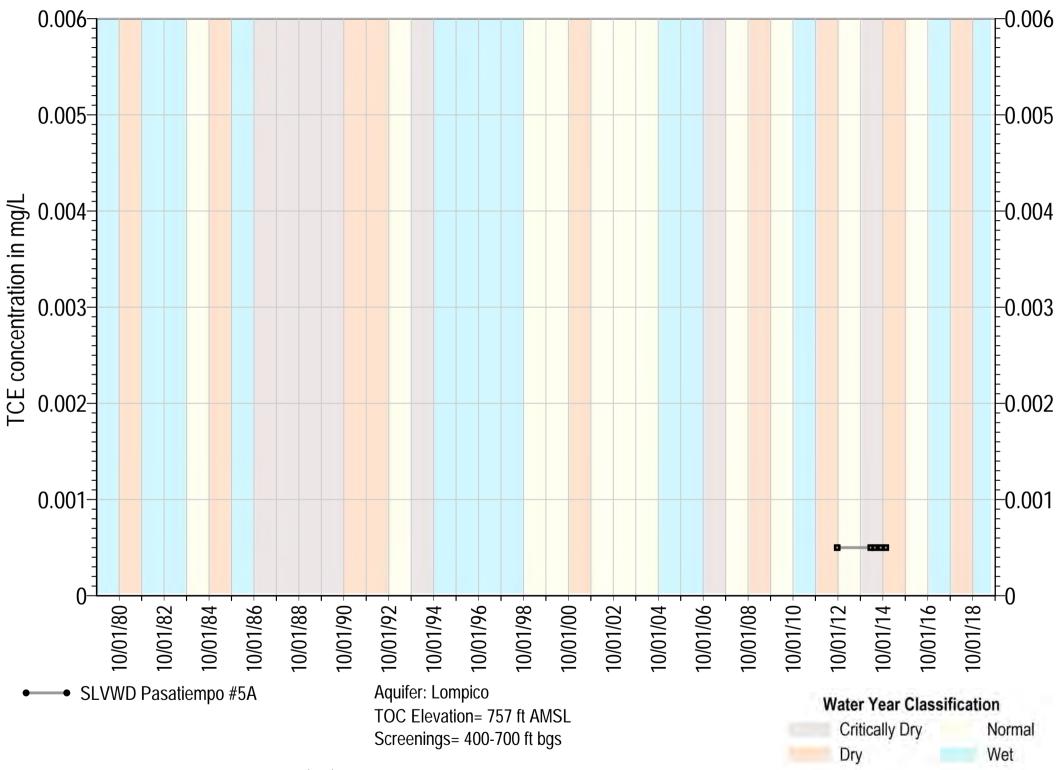
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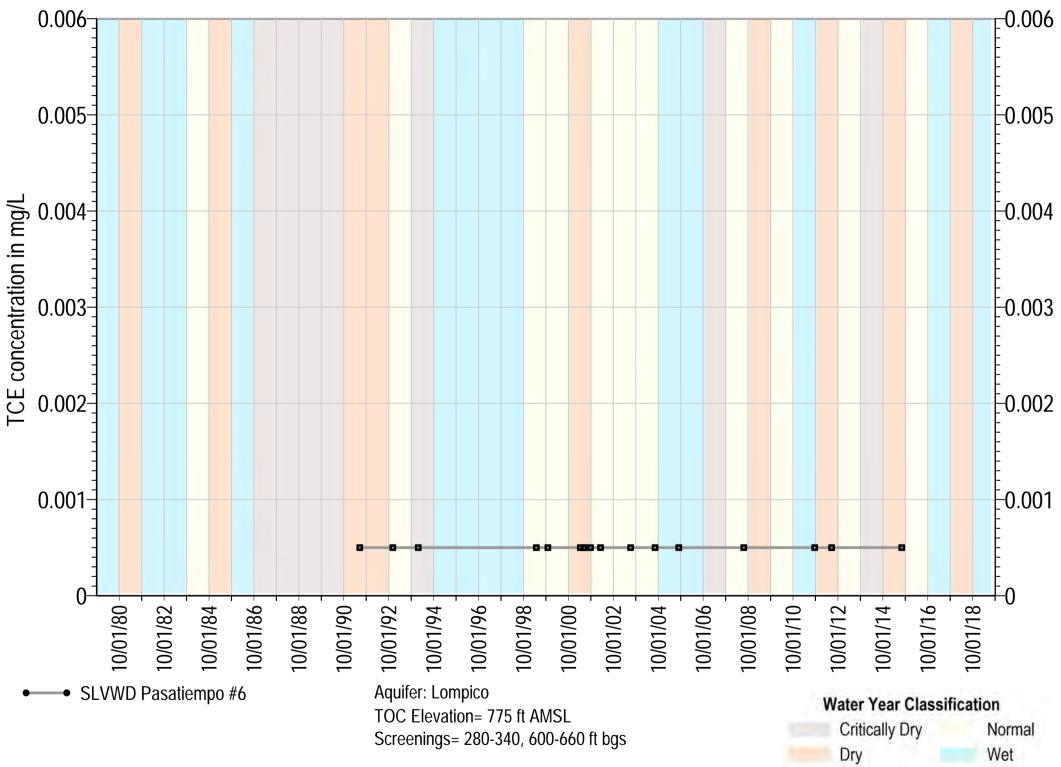
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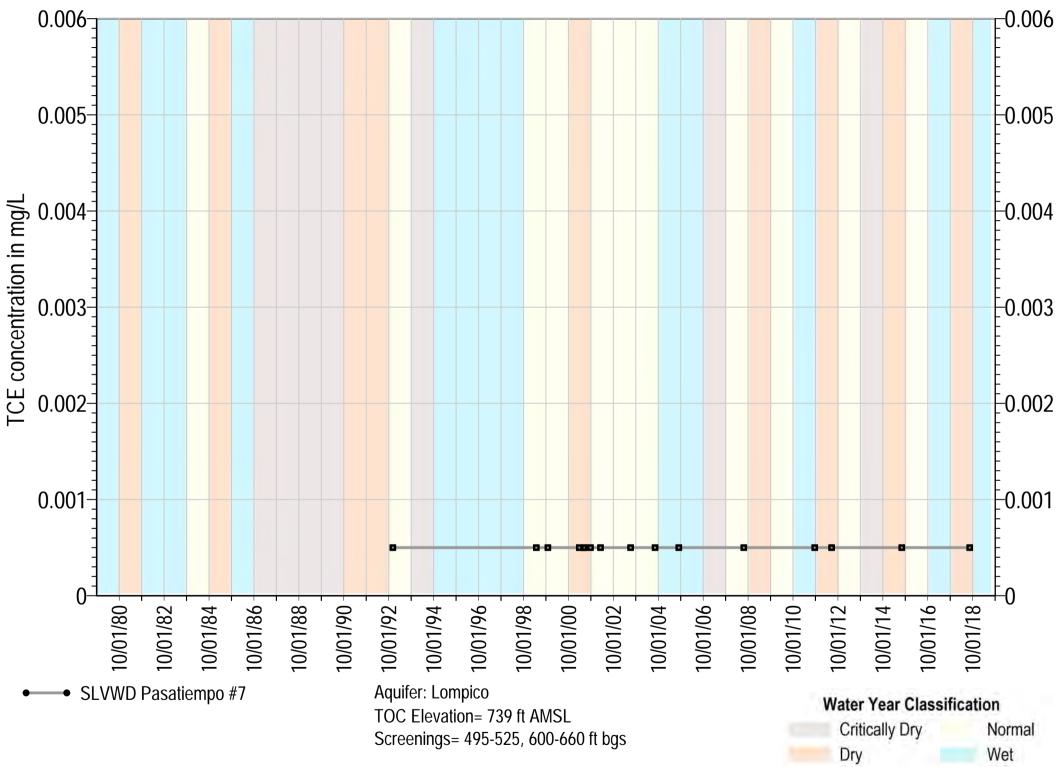
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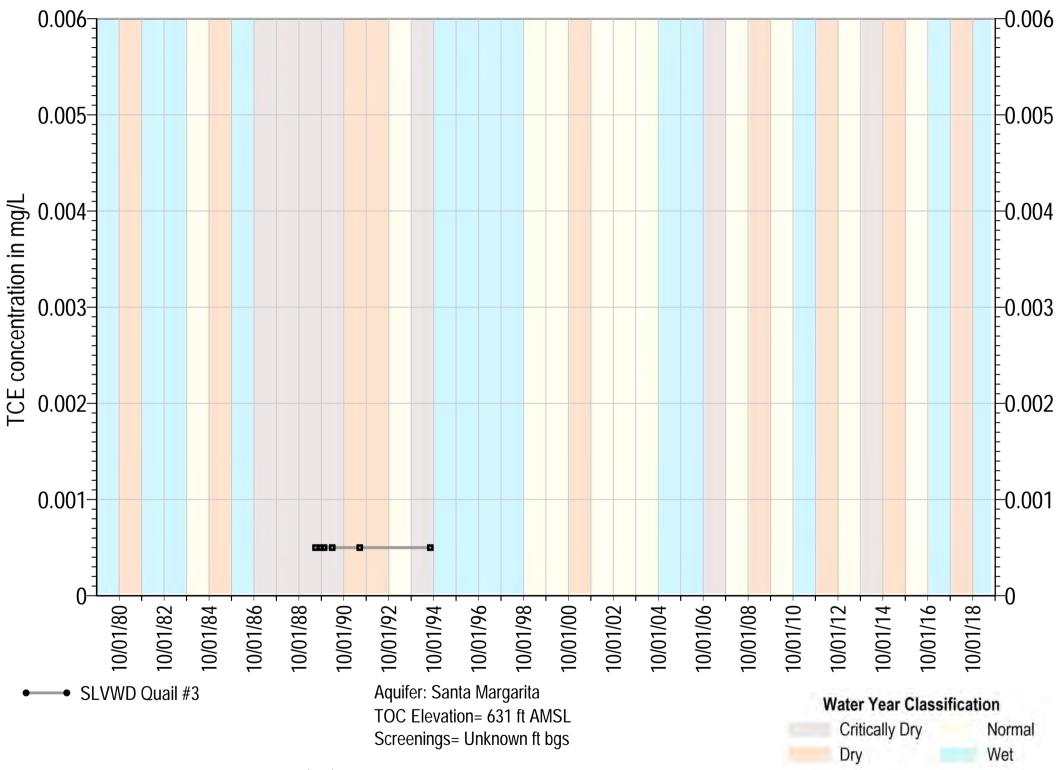
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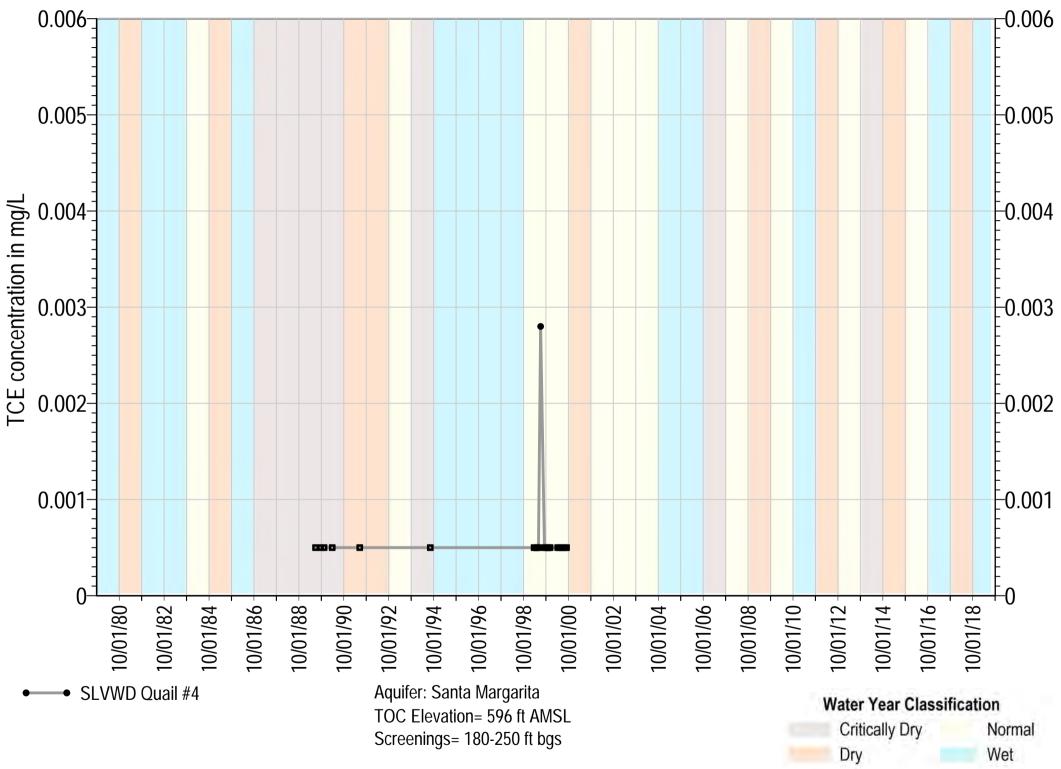
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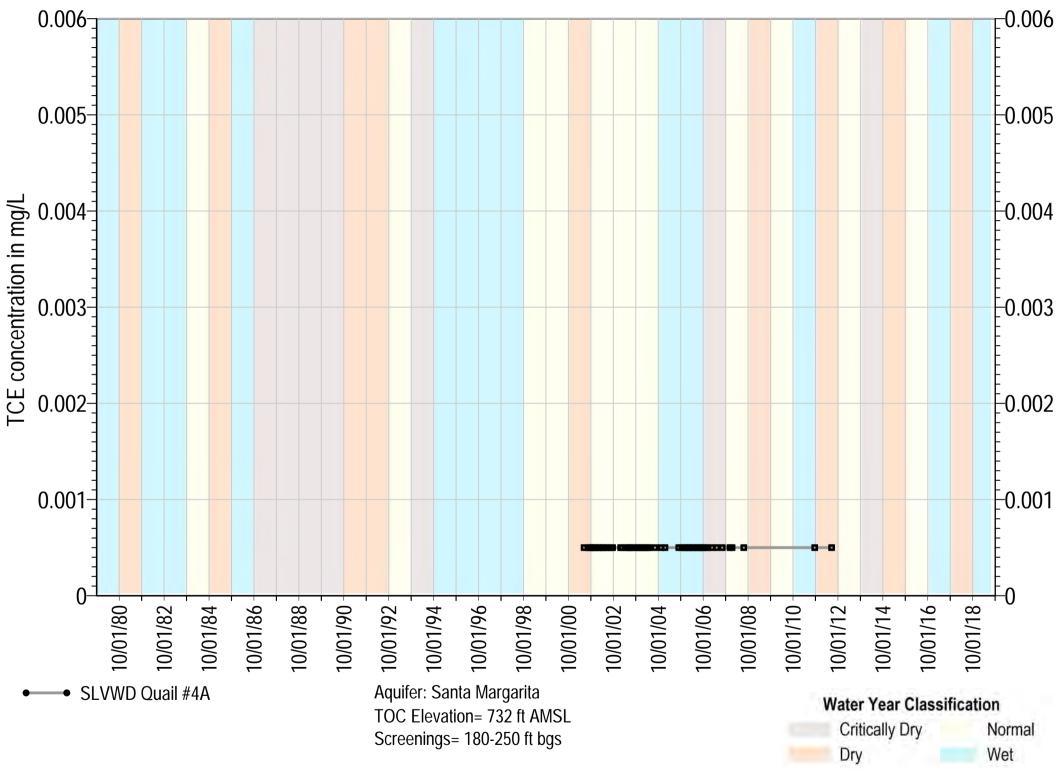
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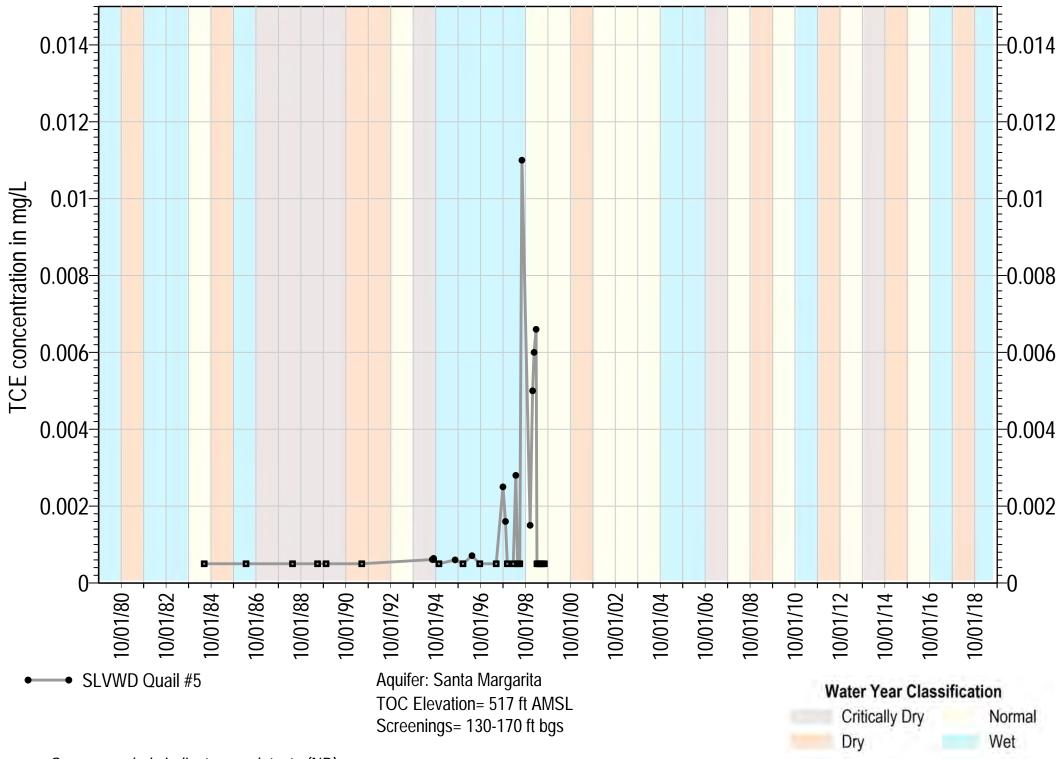
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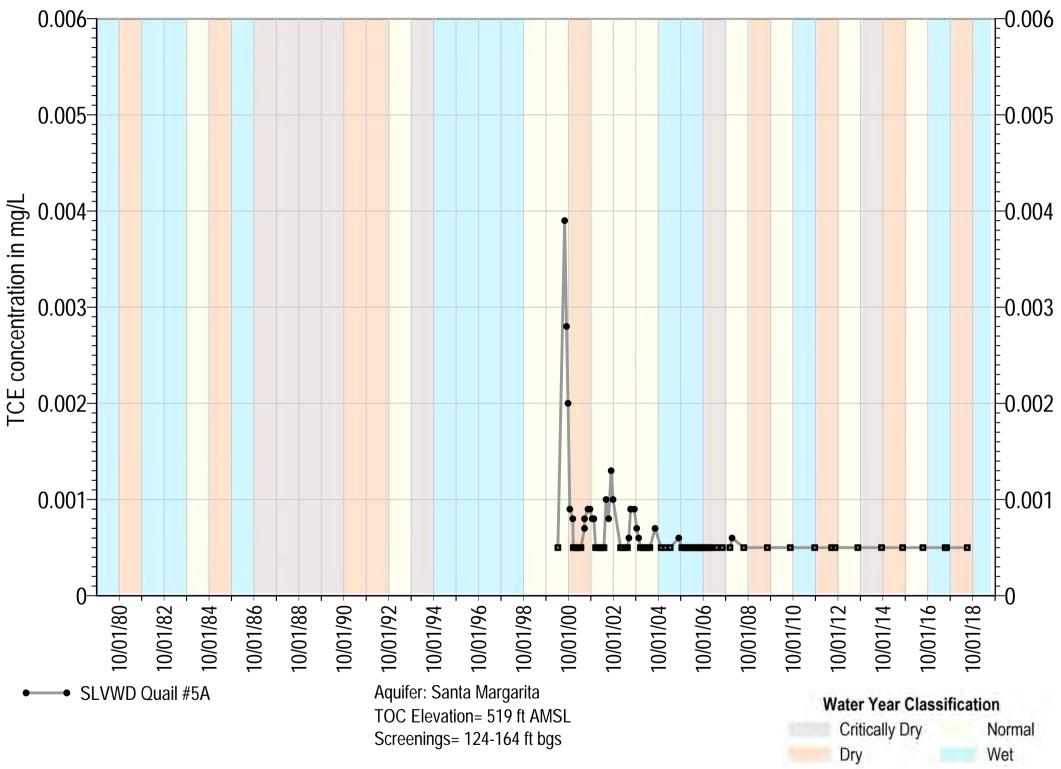
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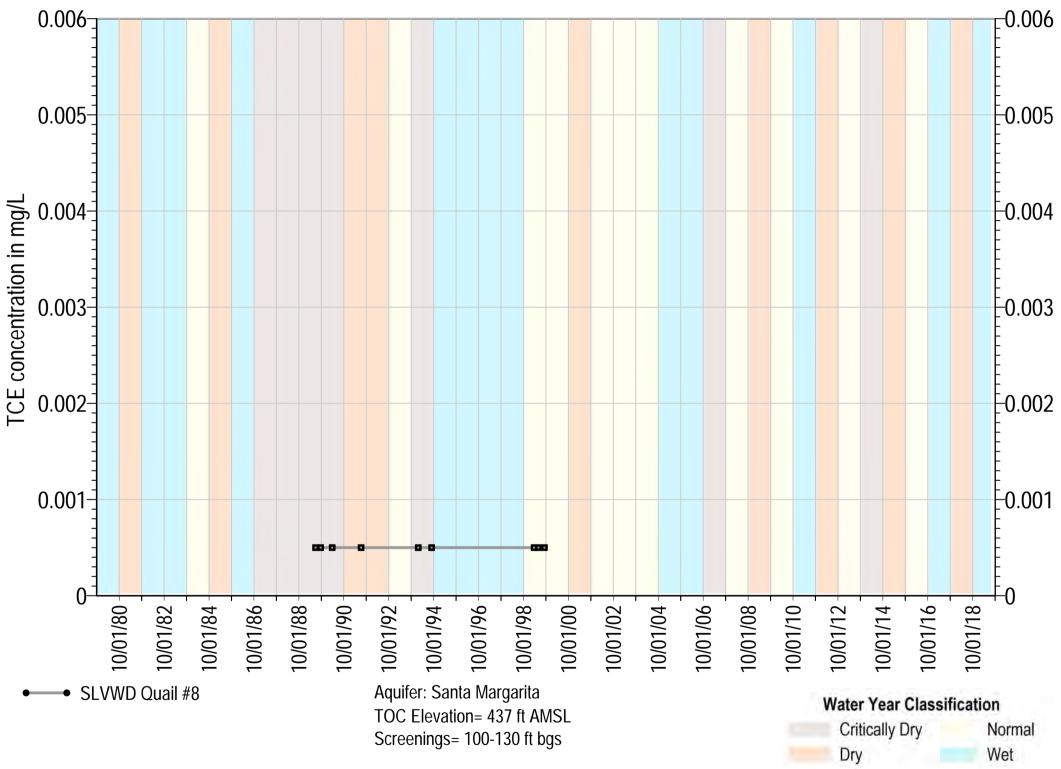
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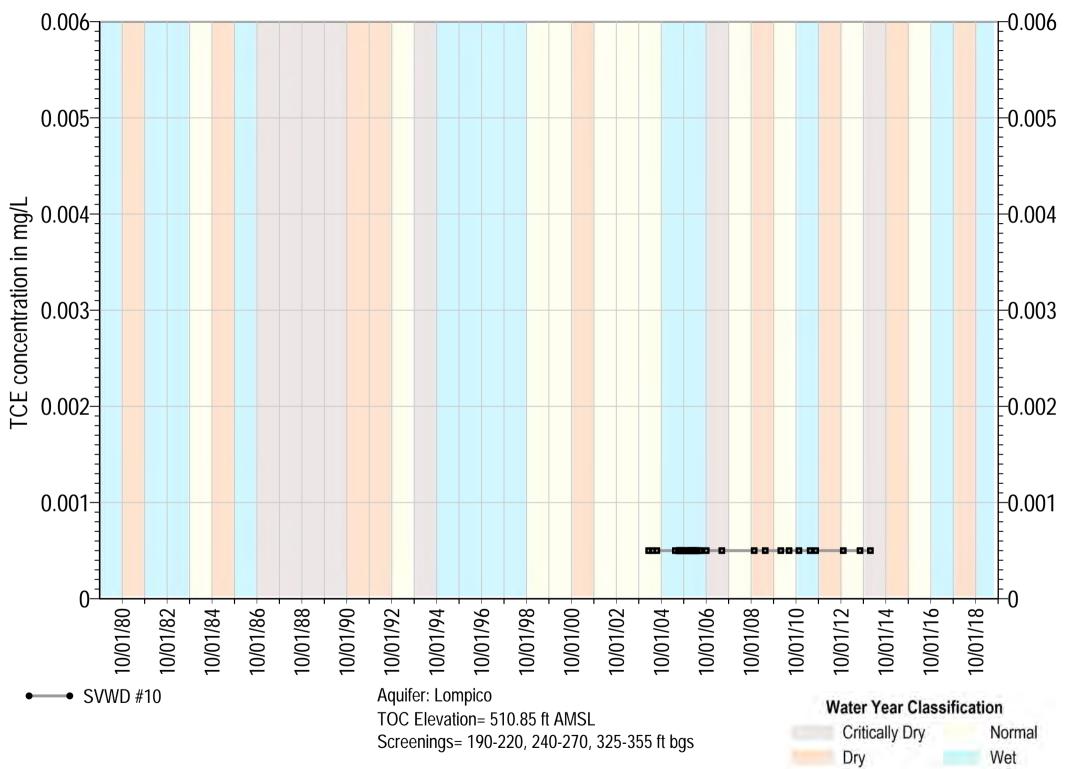
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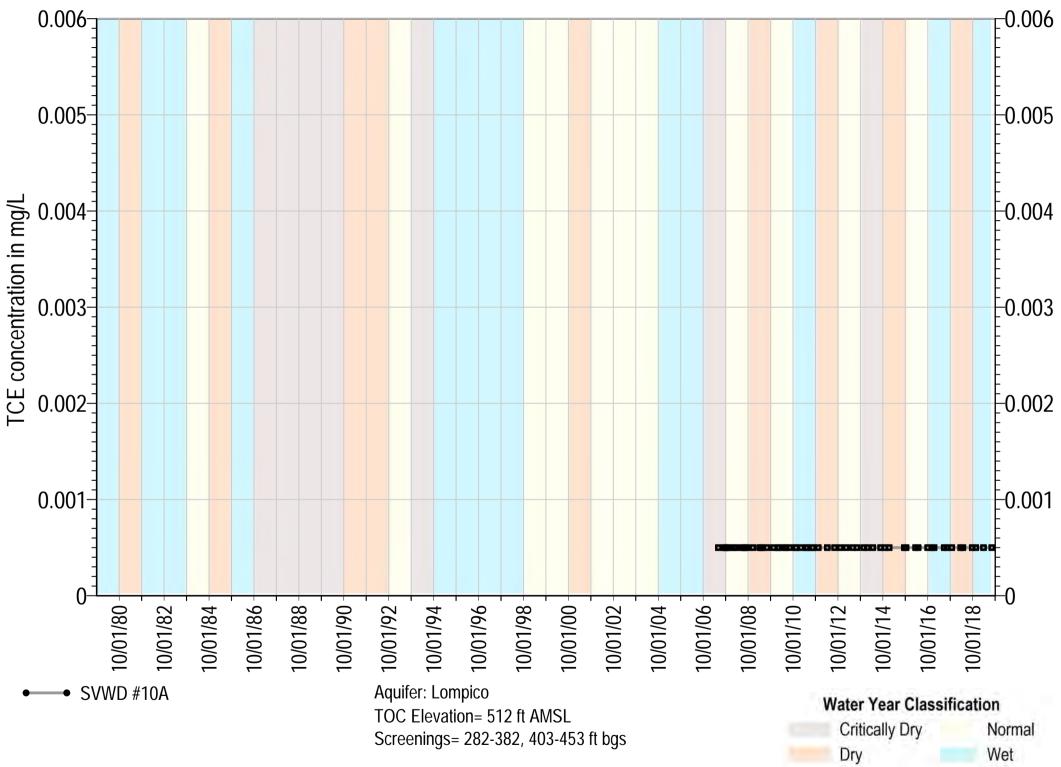
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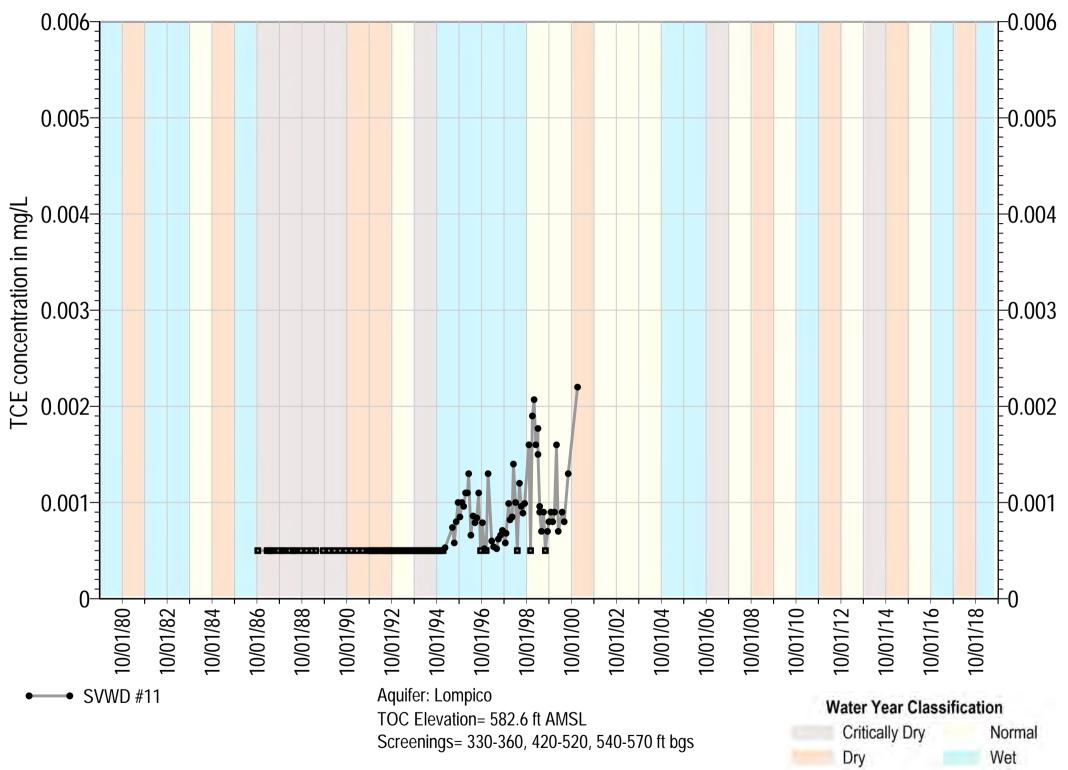
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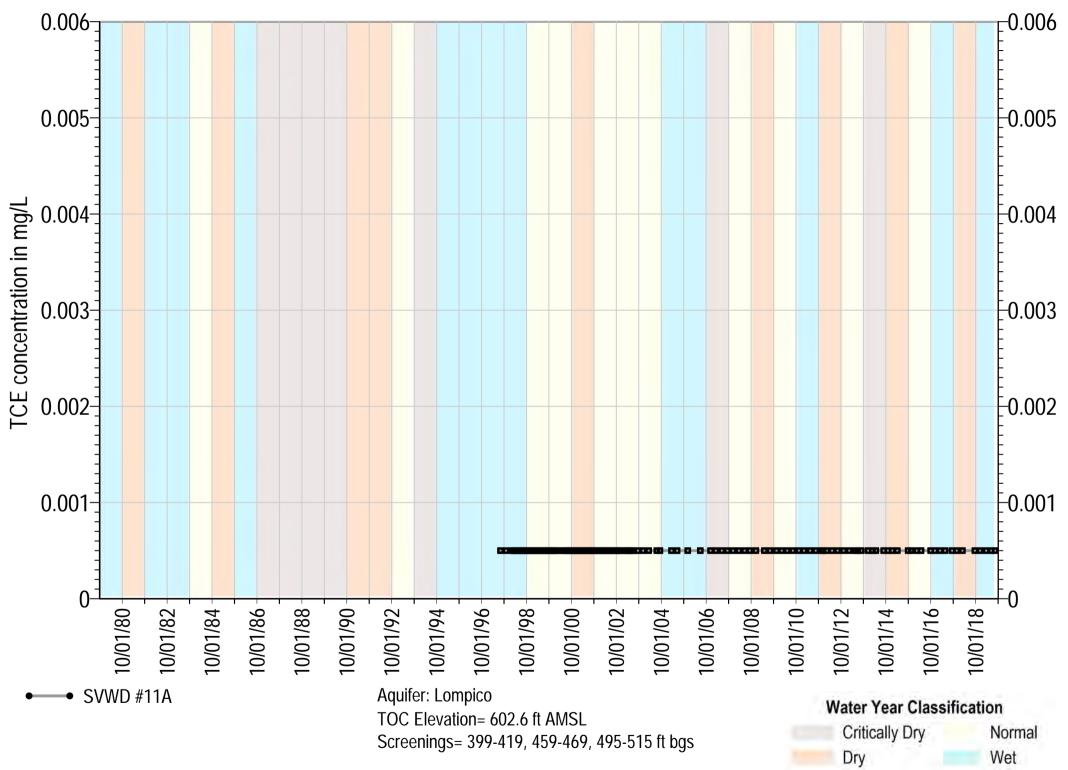
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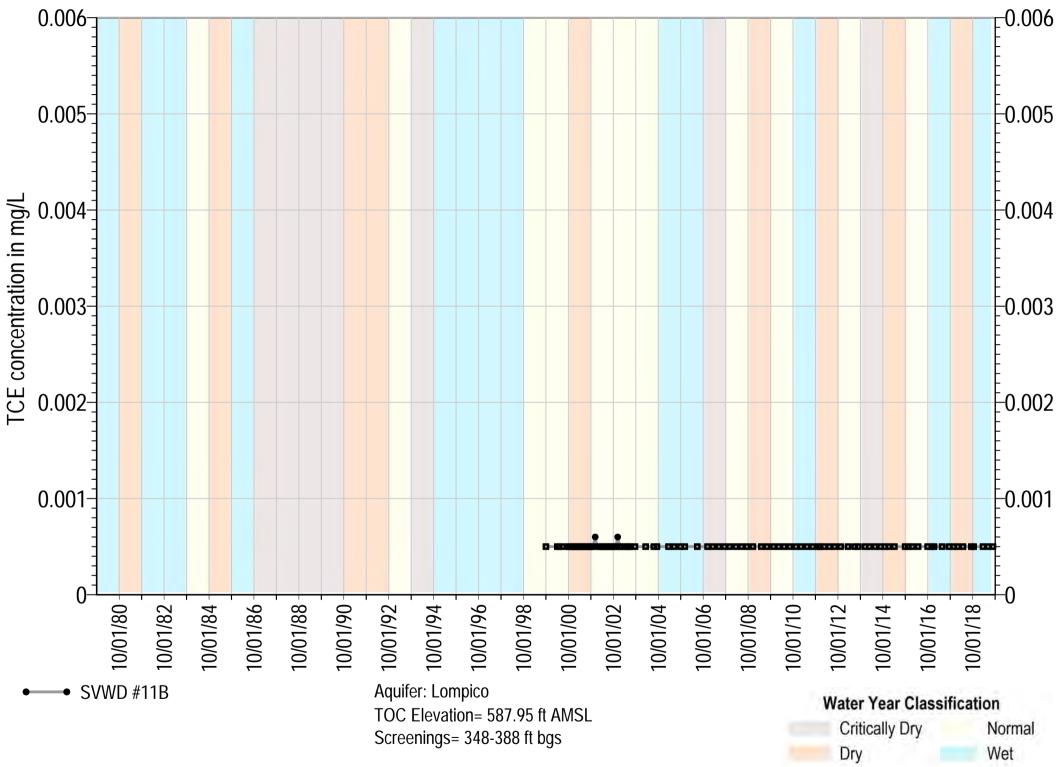
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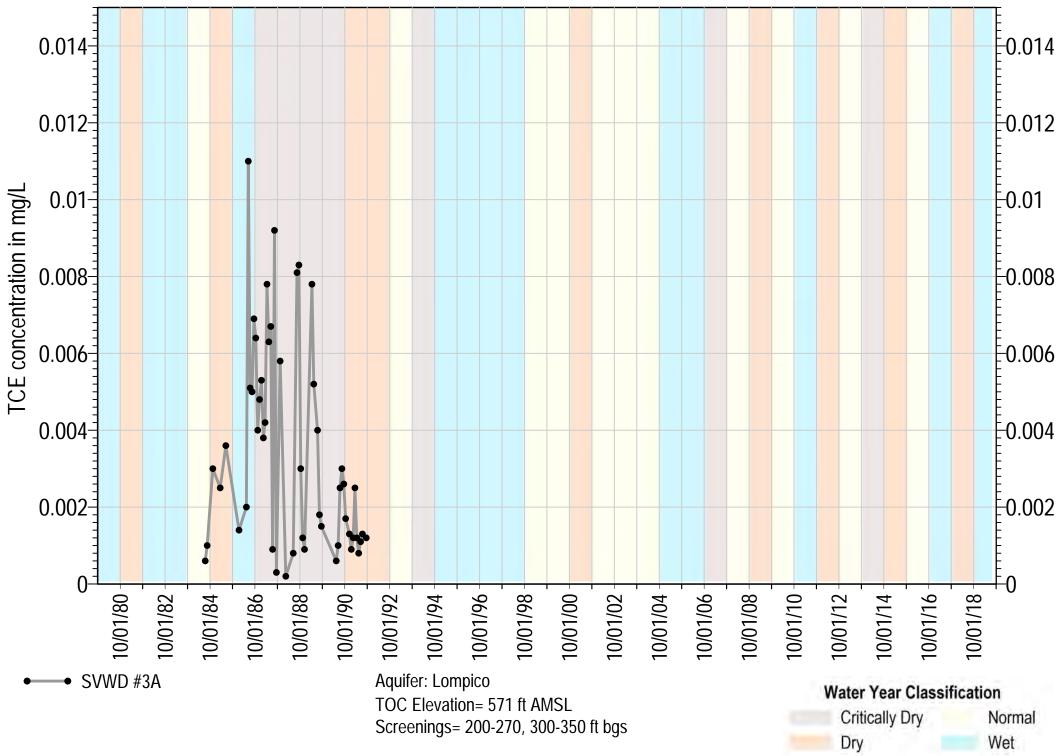
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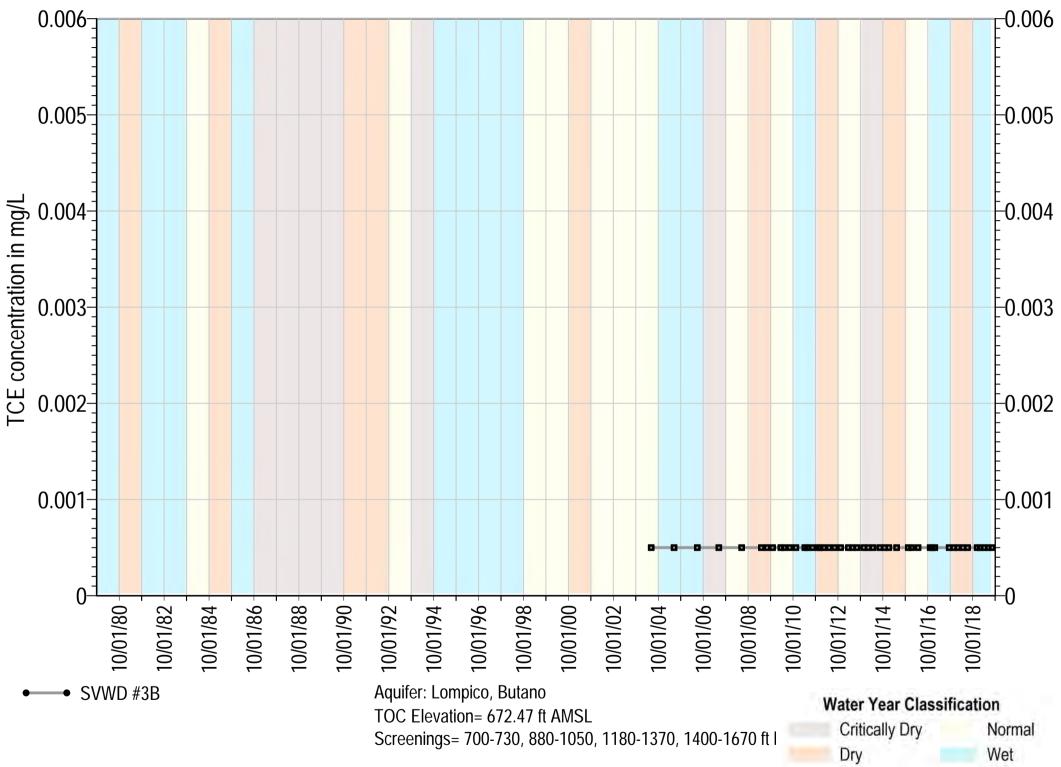
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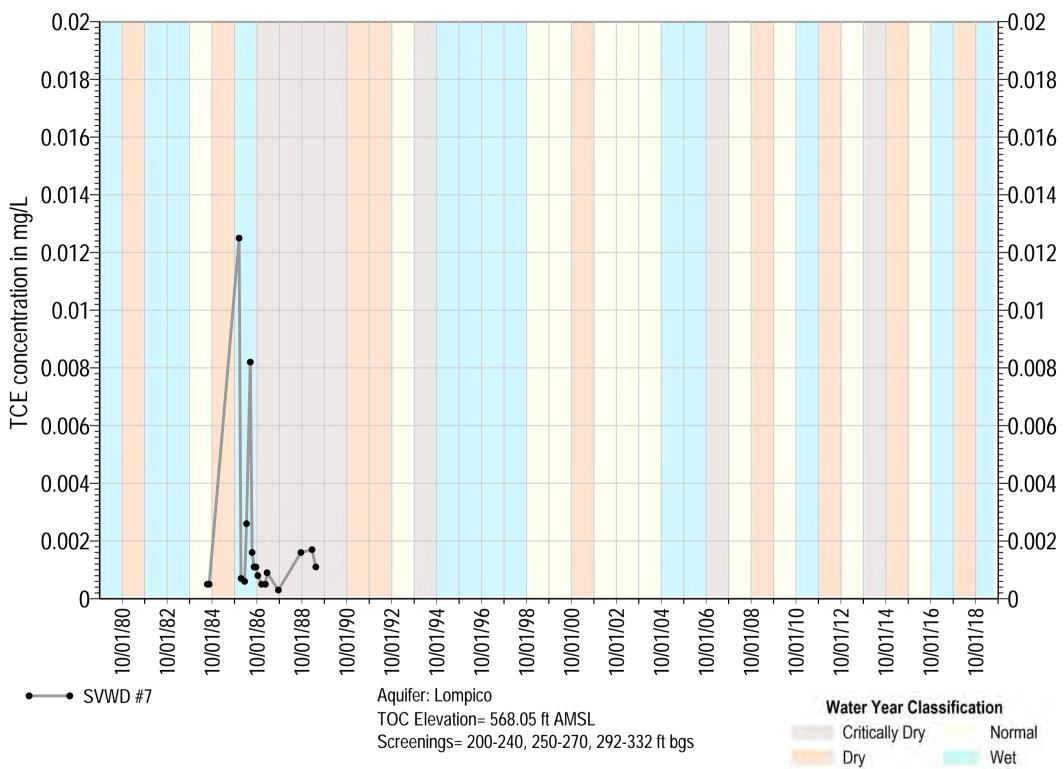
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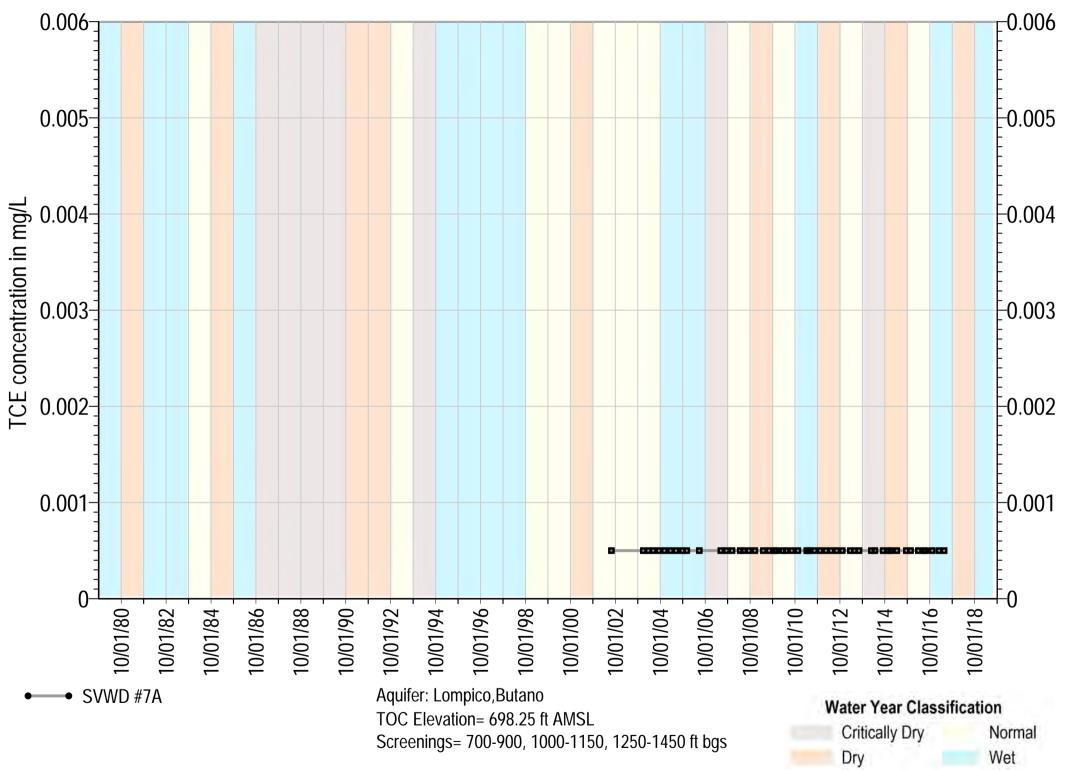
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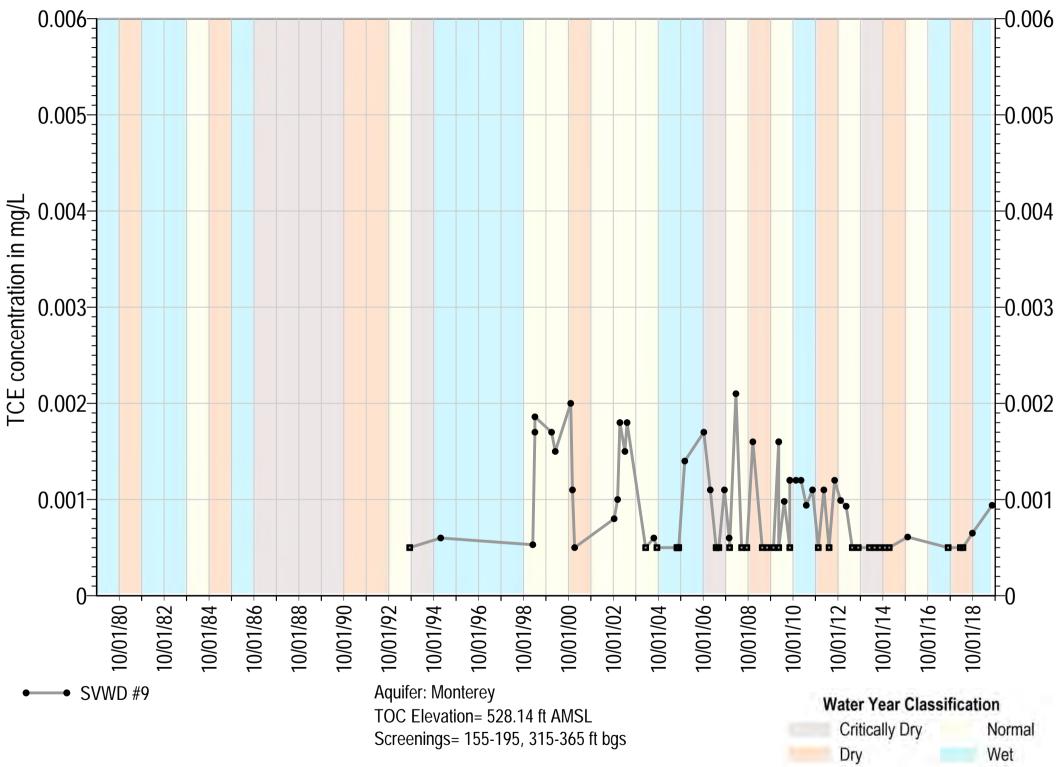
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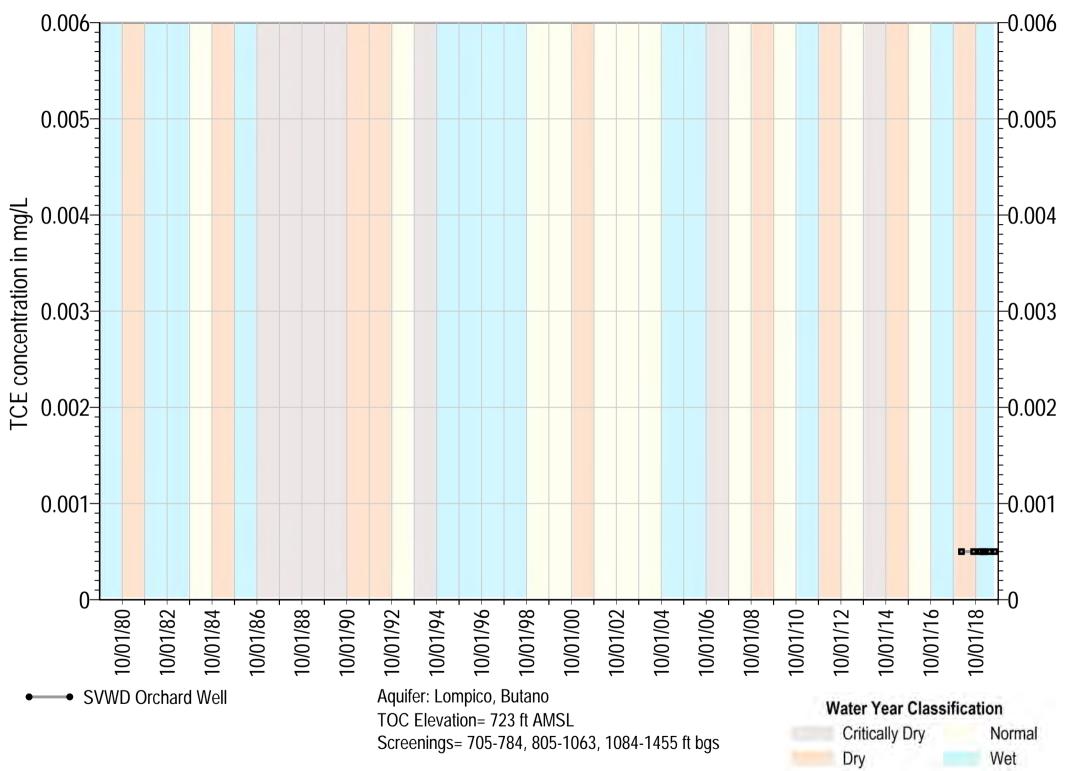
Square symbols indicate non-detects (ND)



Square symbols indicate non-detects (ND)

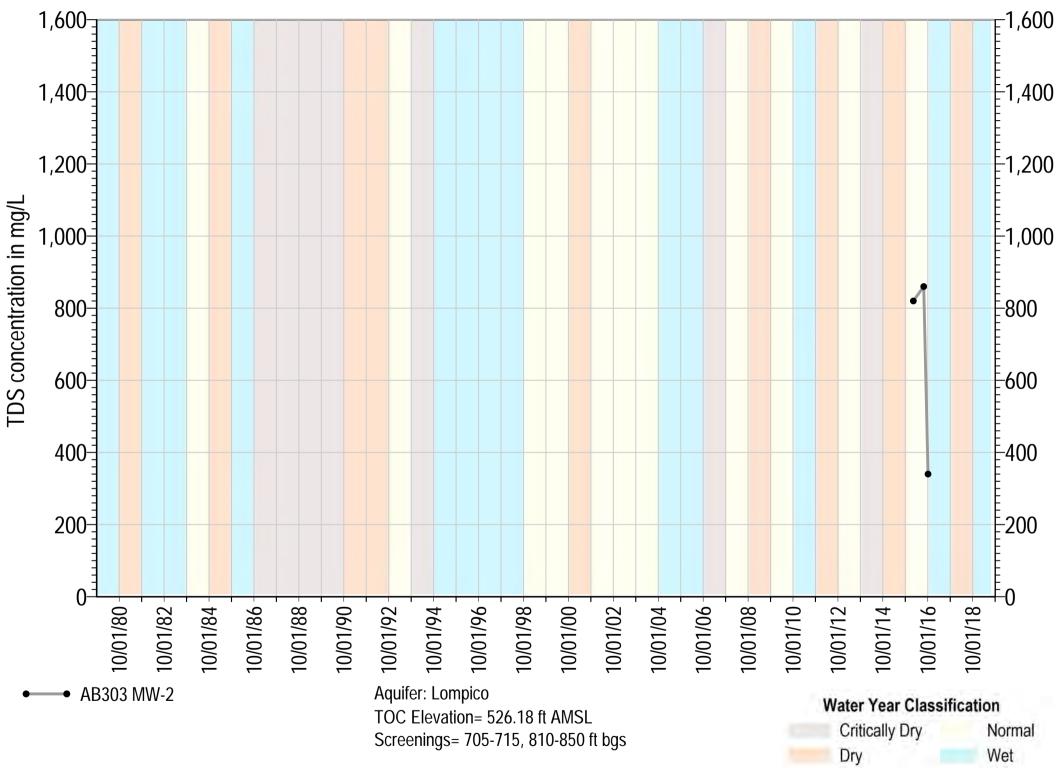


Square symbols indicate non-detects (ND)

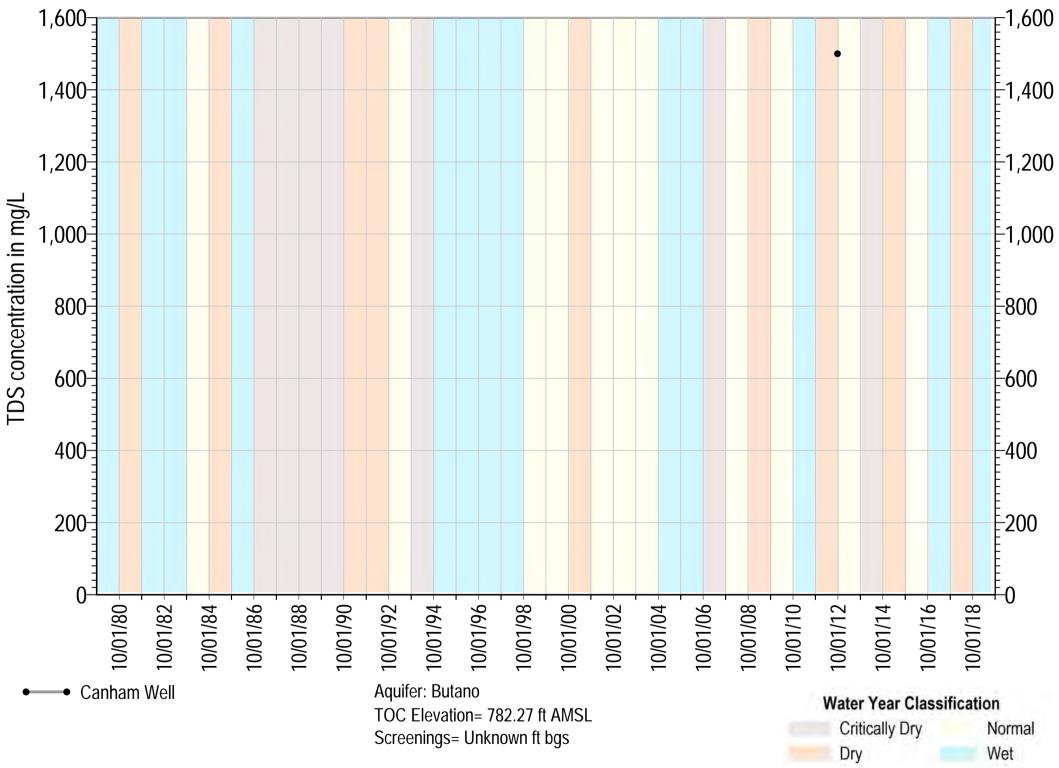


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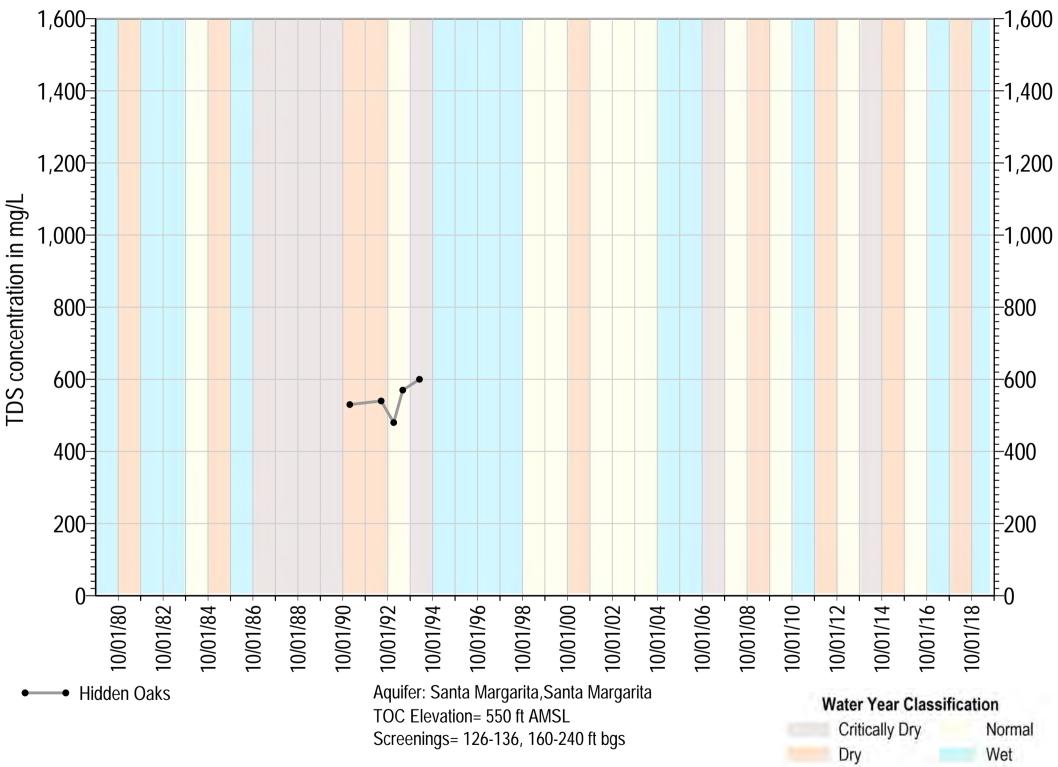




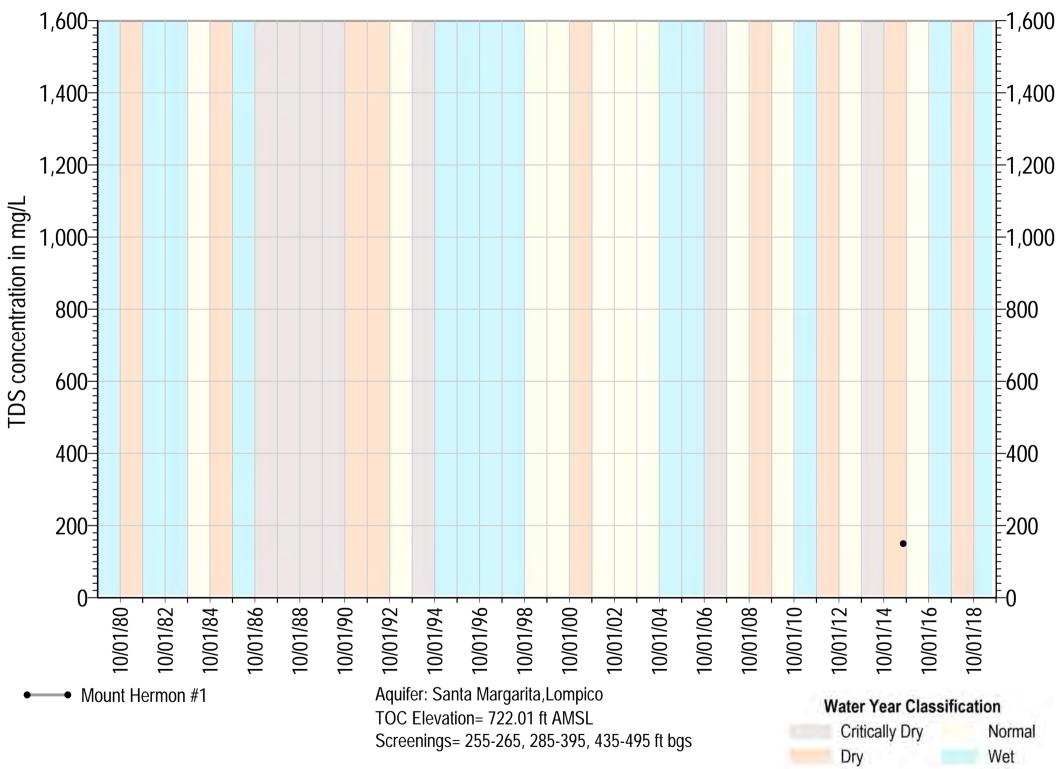
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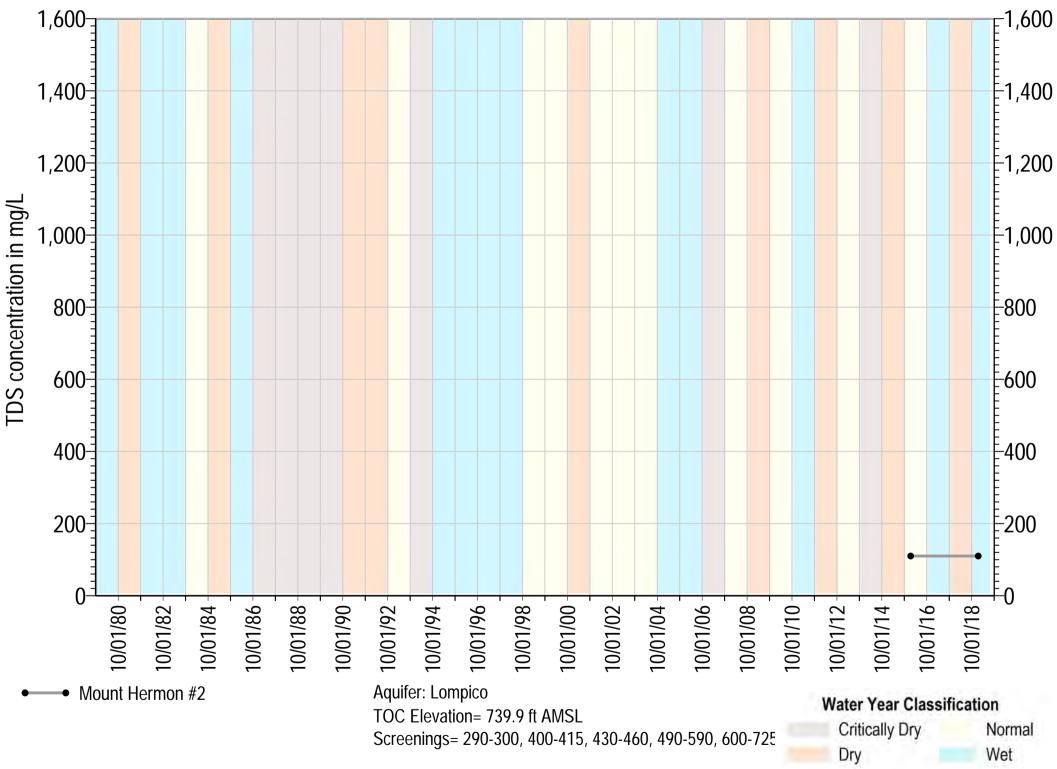
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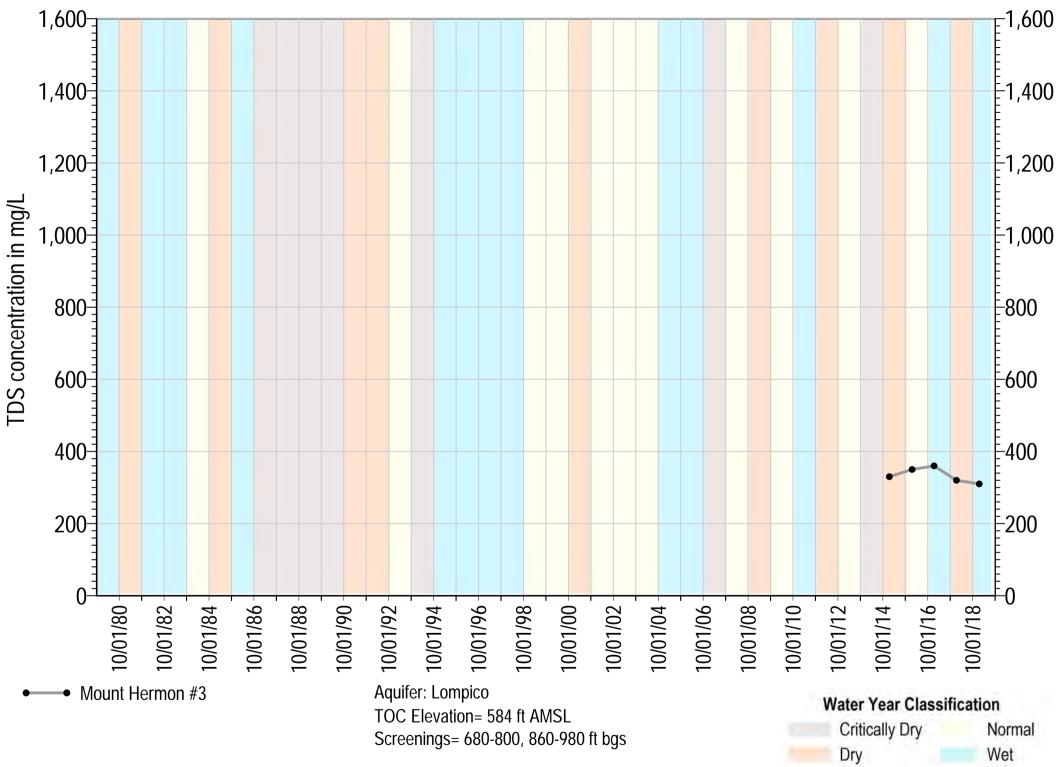
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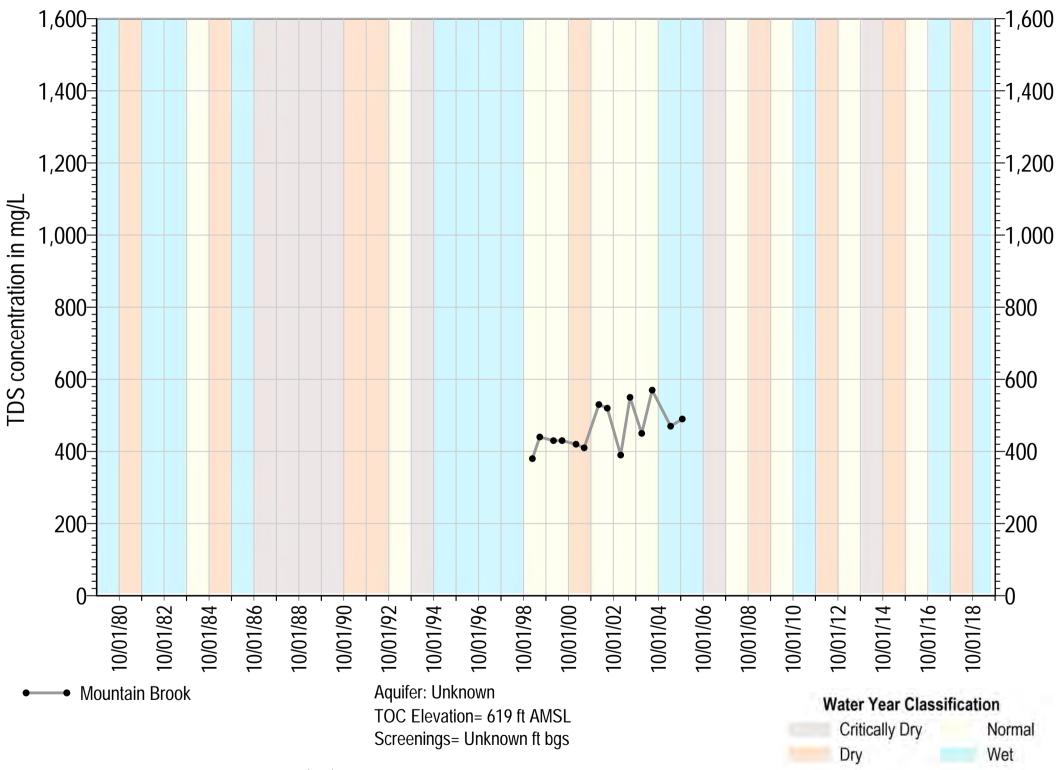
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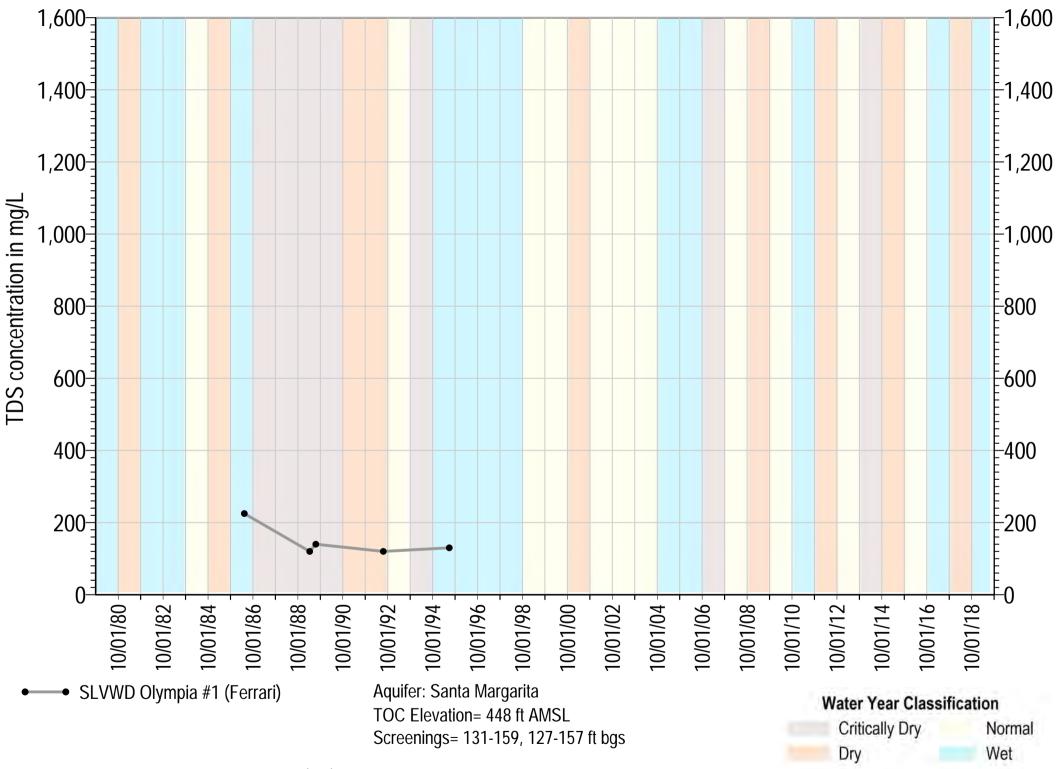
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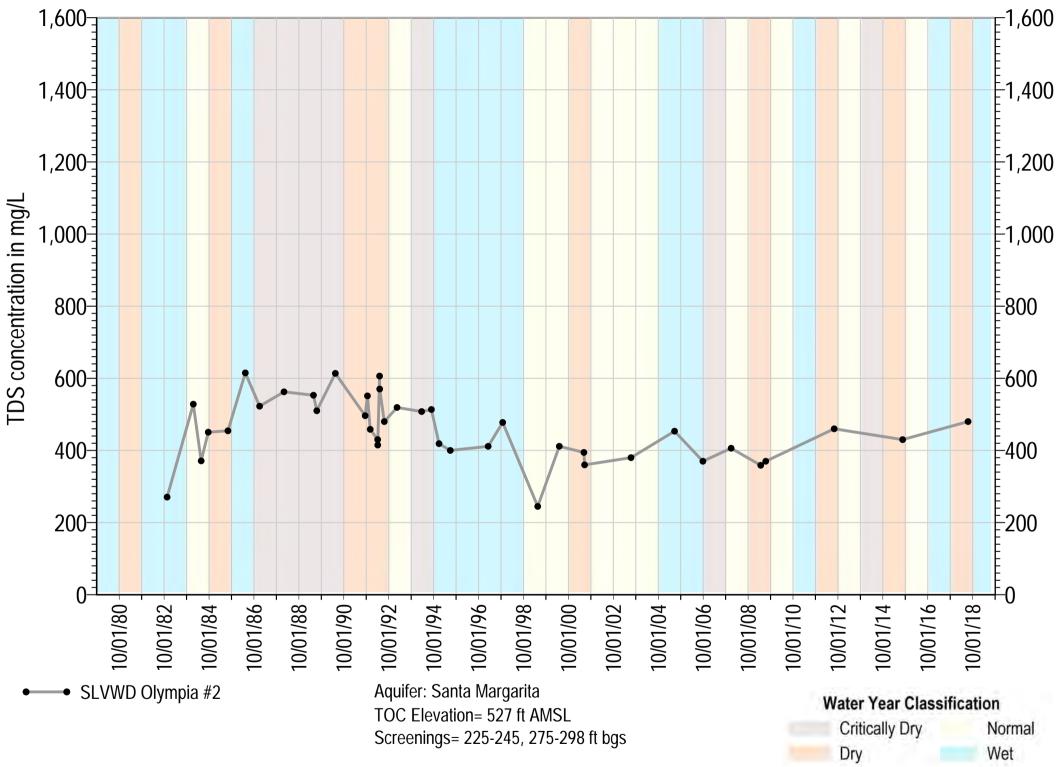
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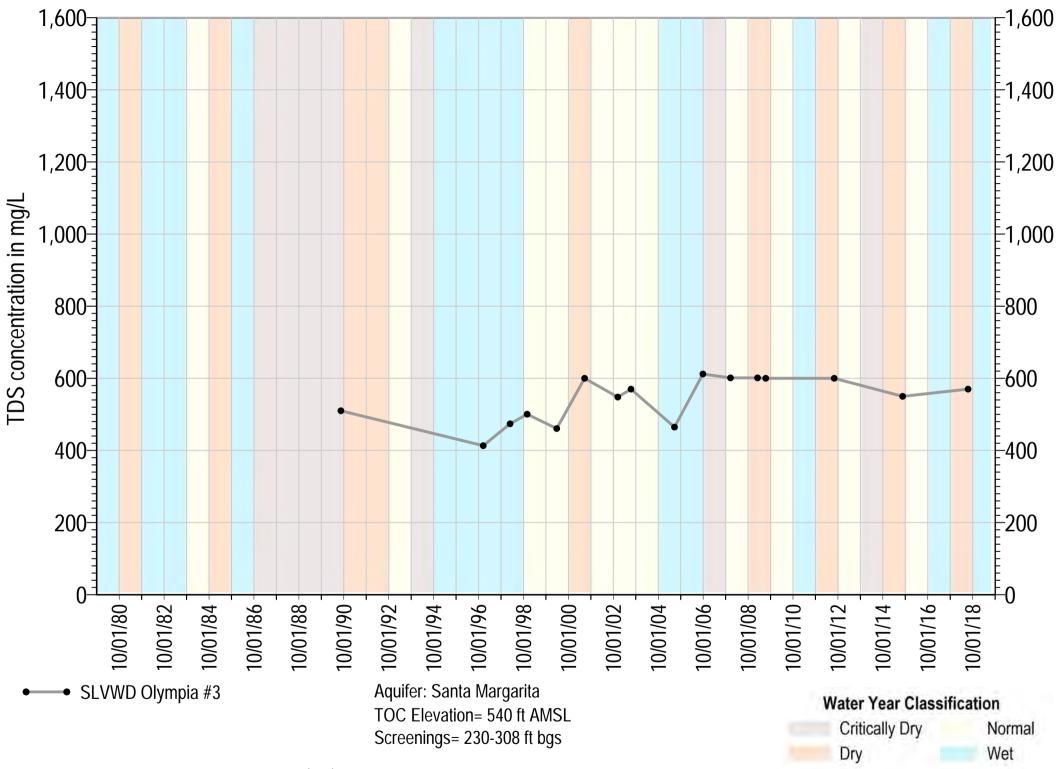
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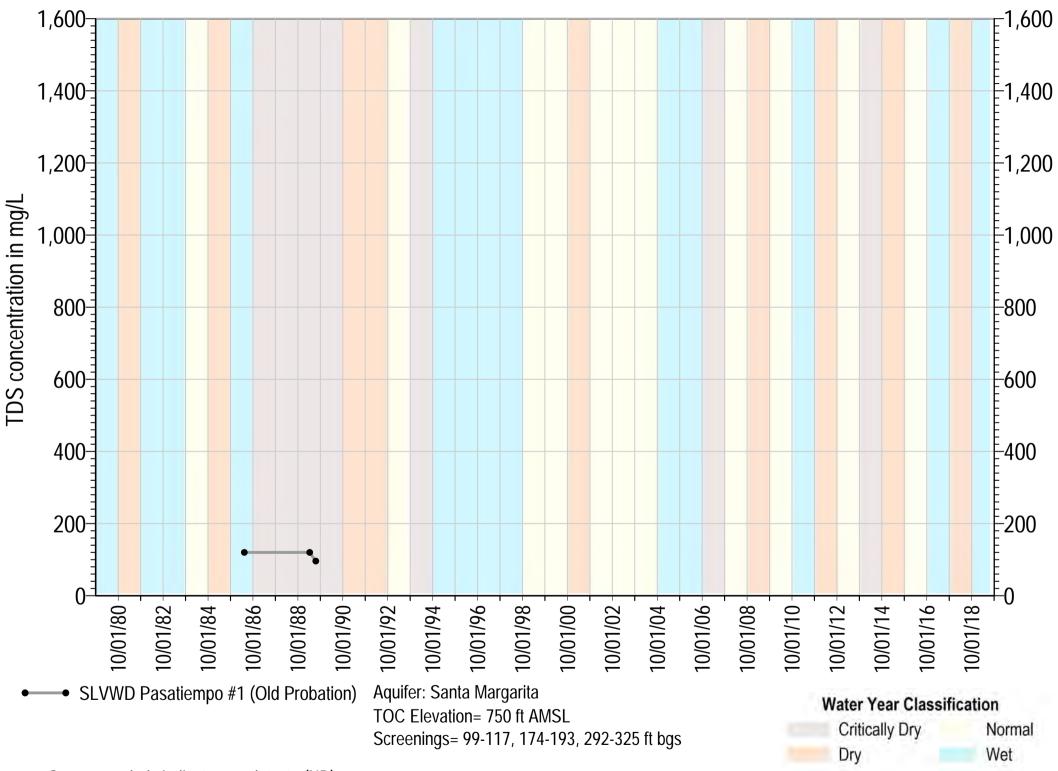
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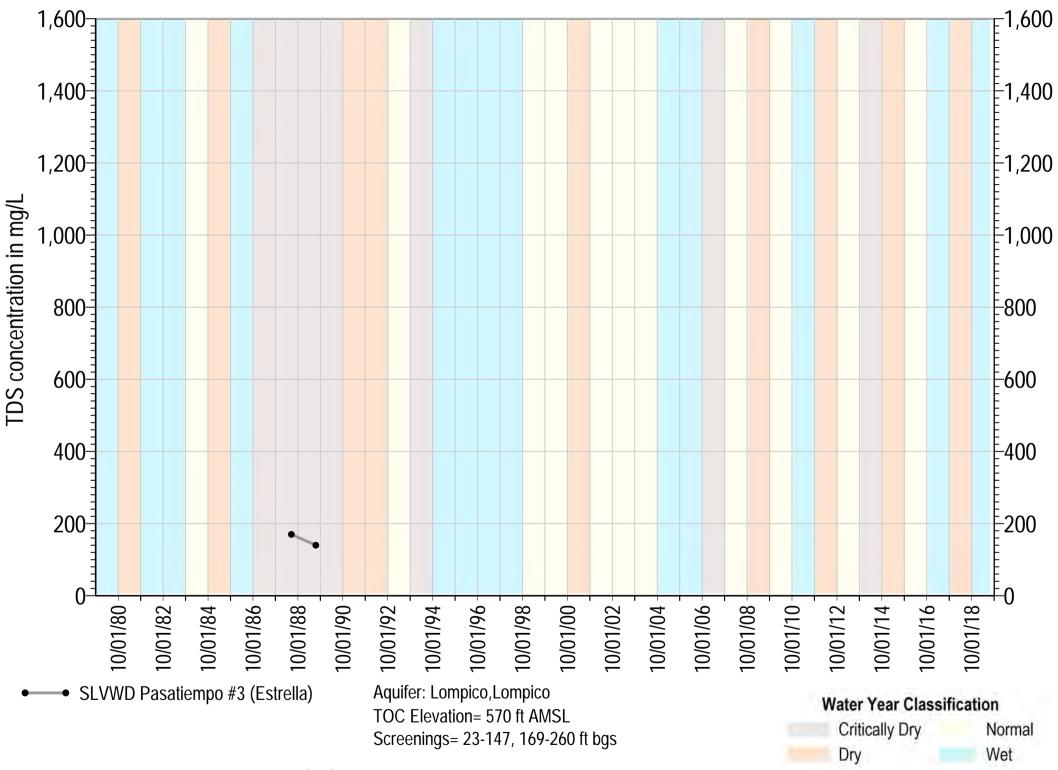
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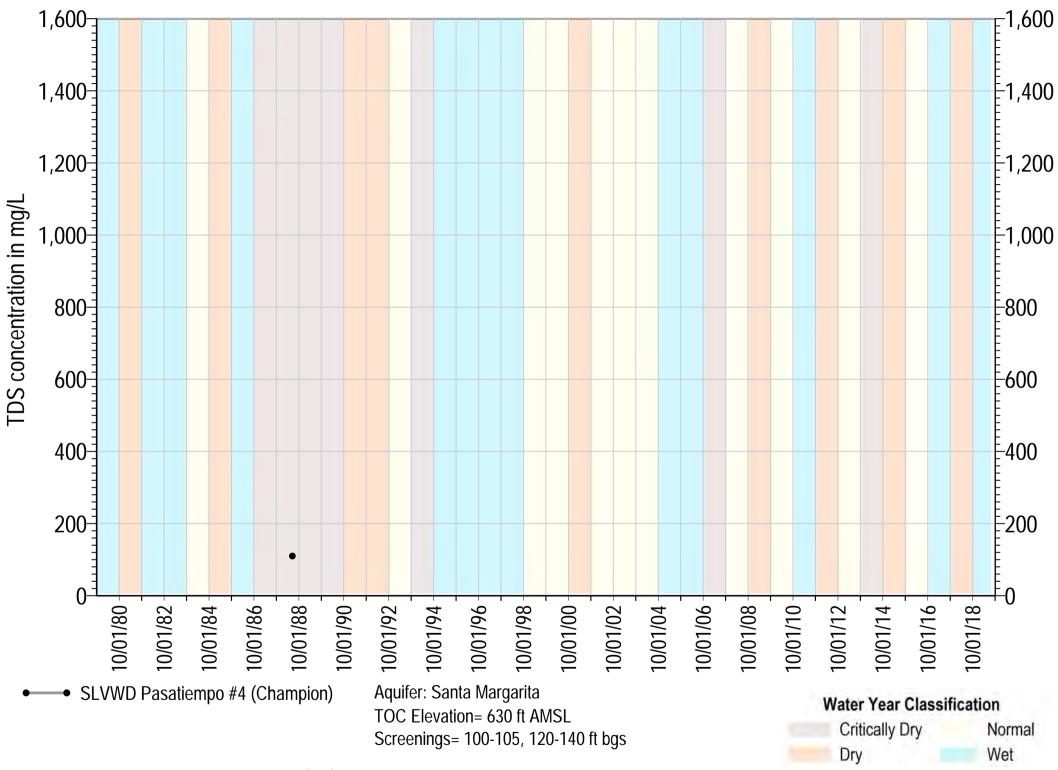
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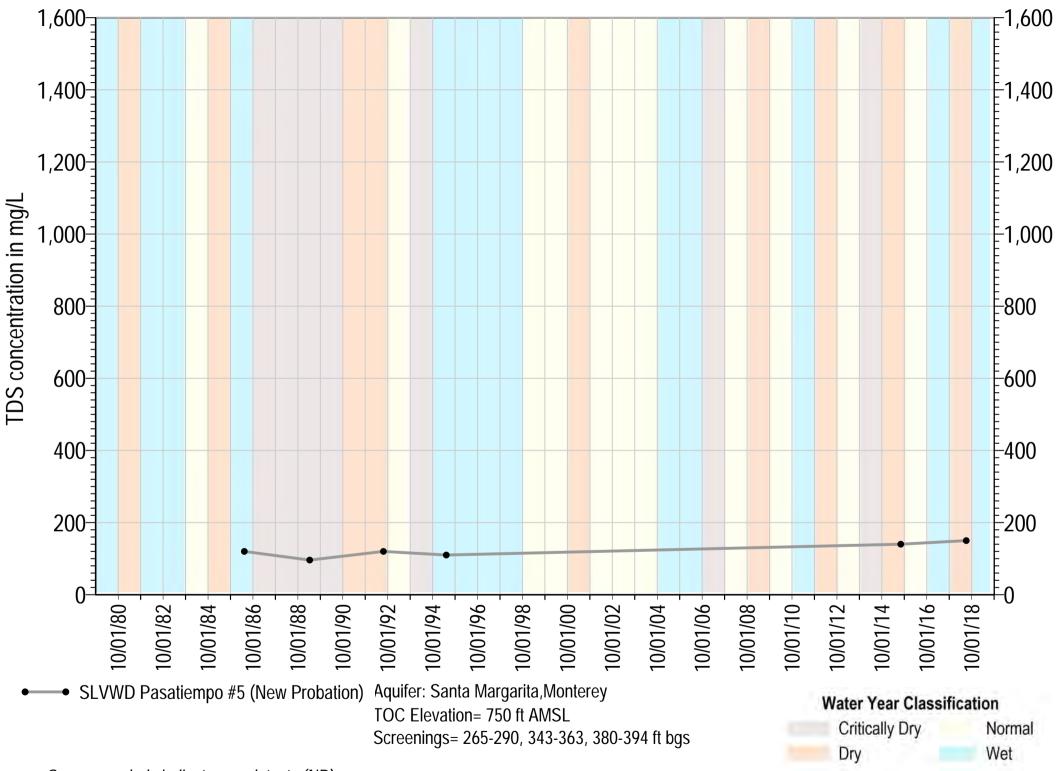
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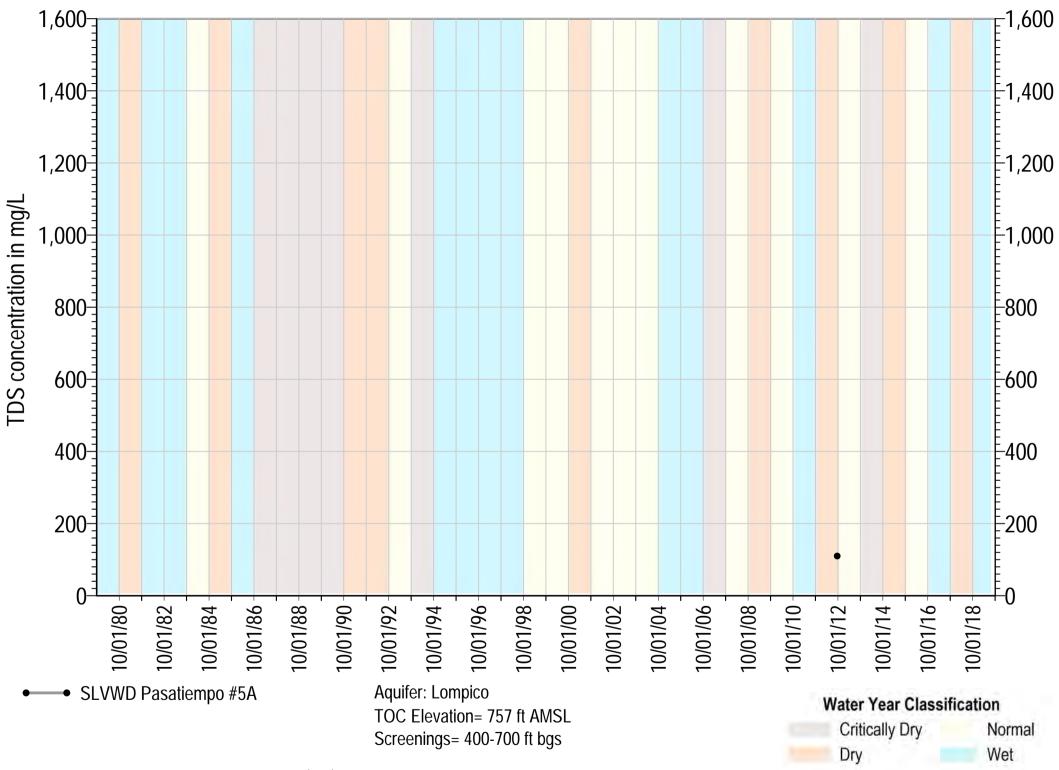
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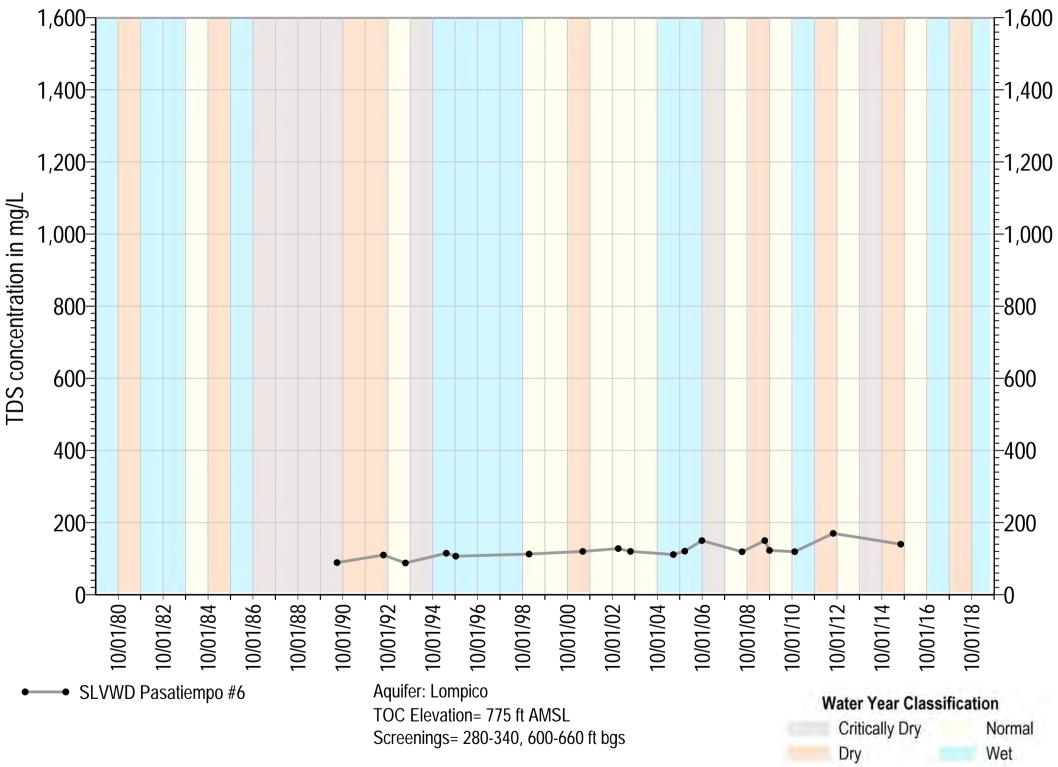
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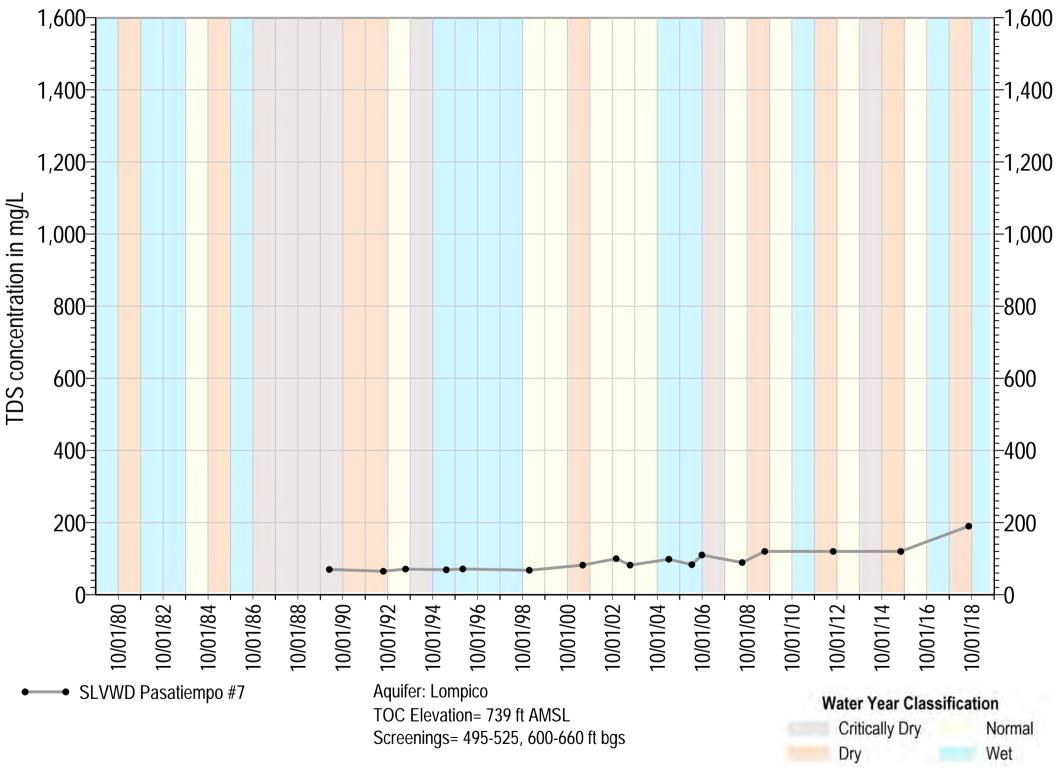
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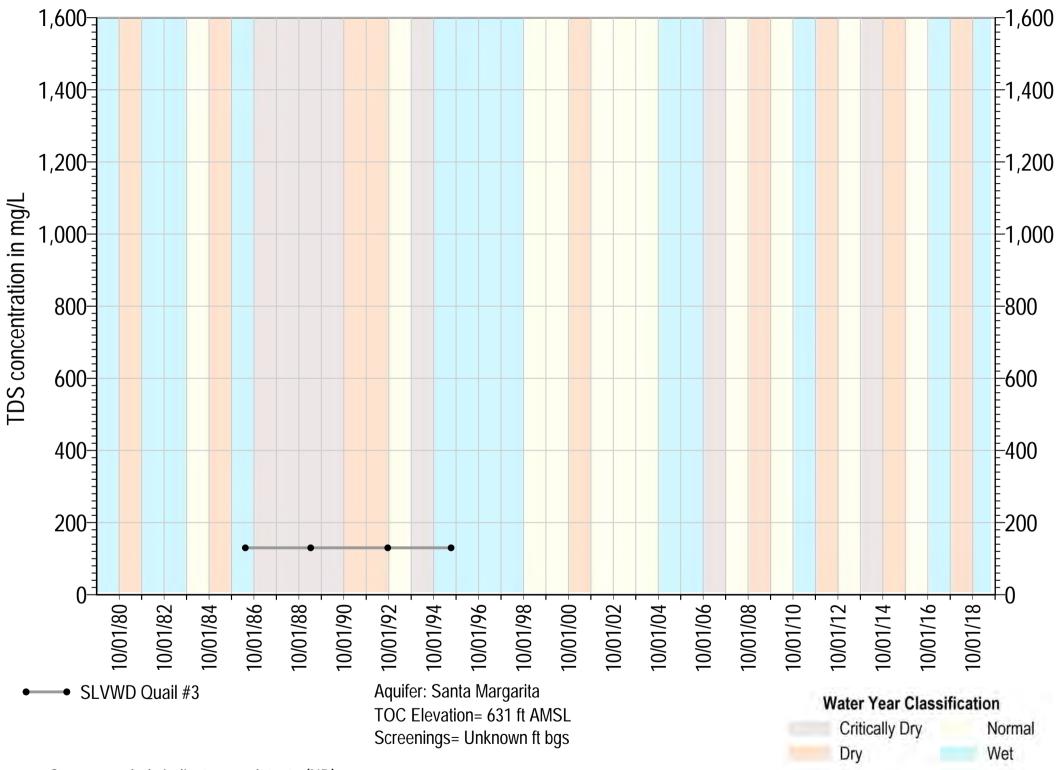
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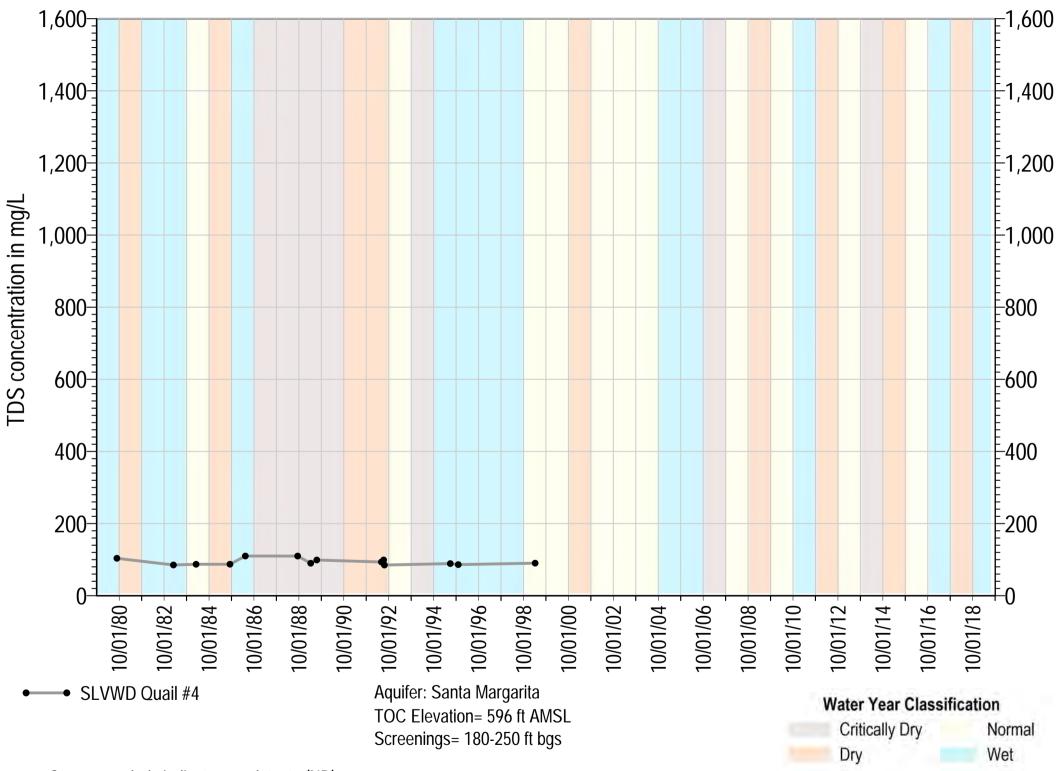
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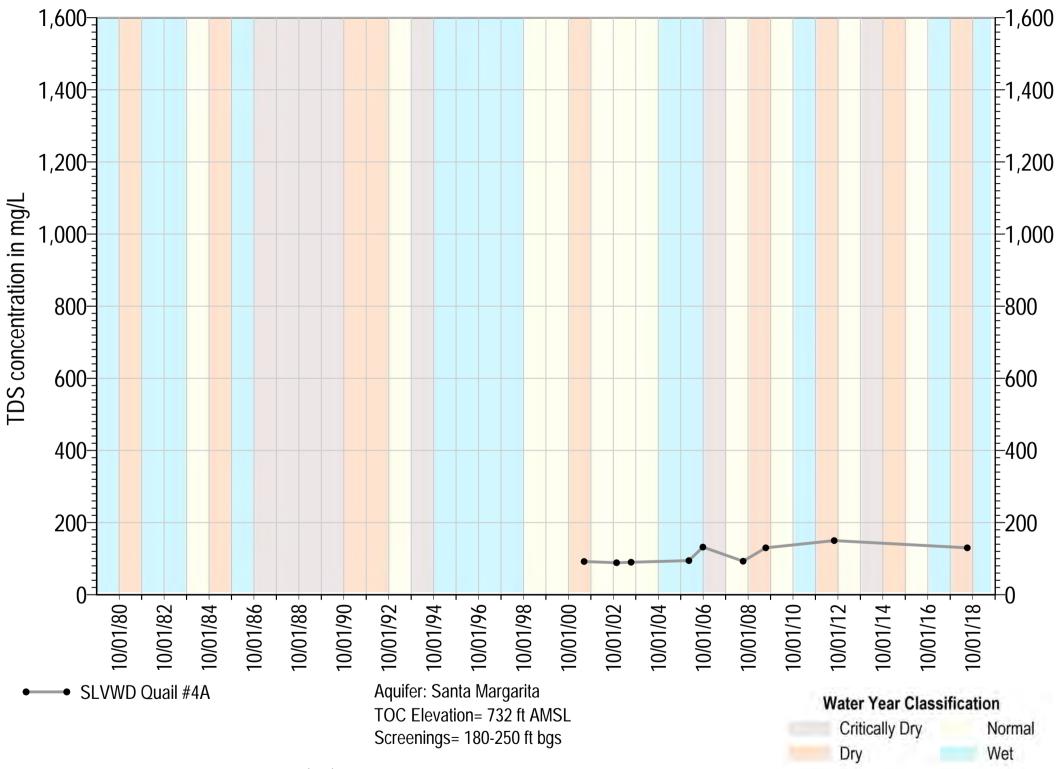
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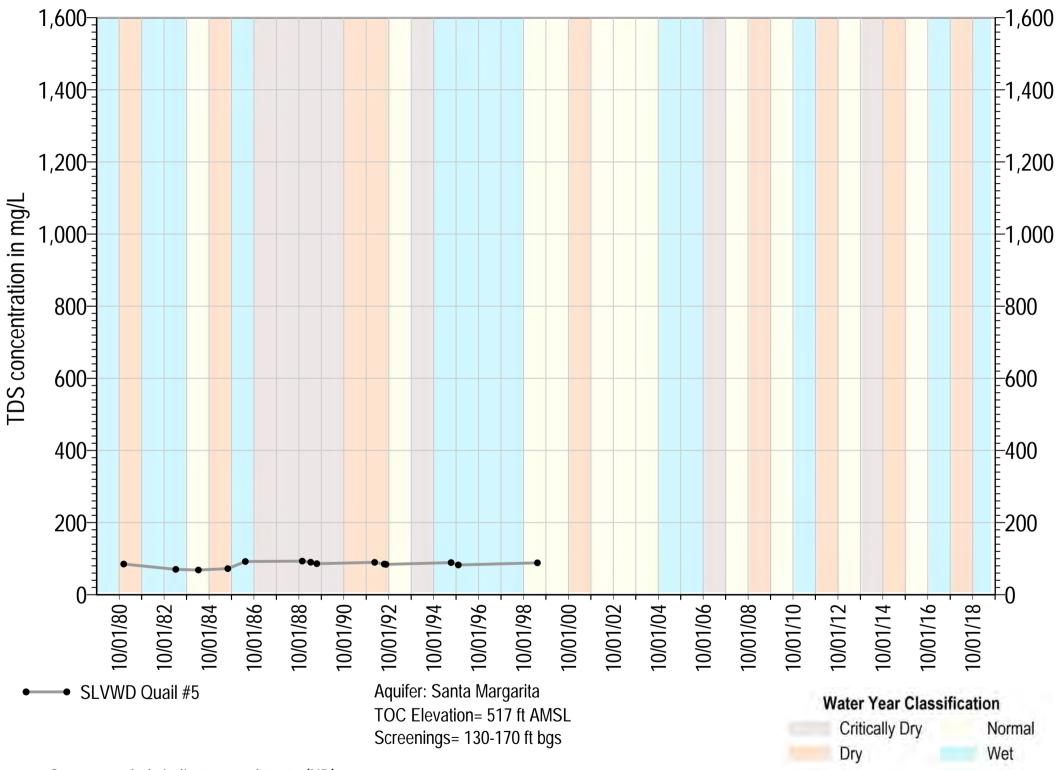
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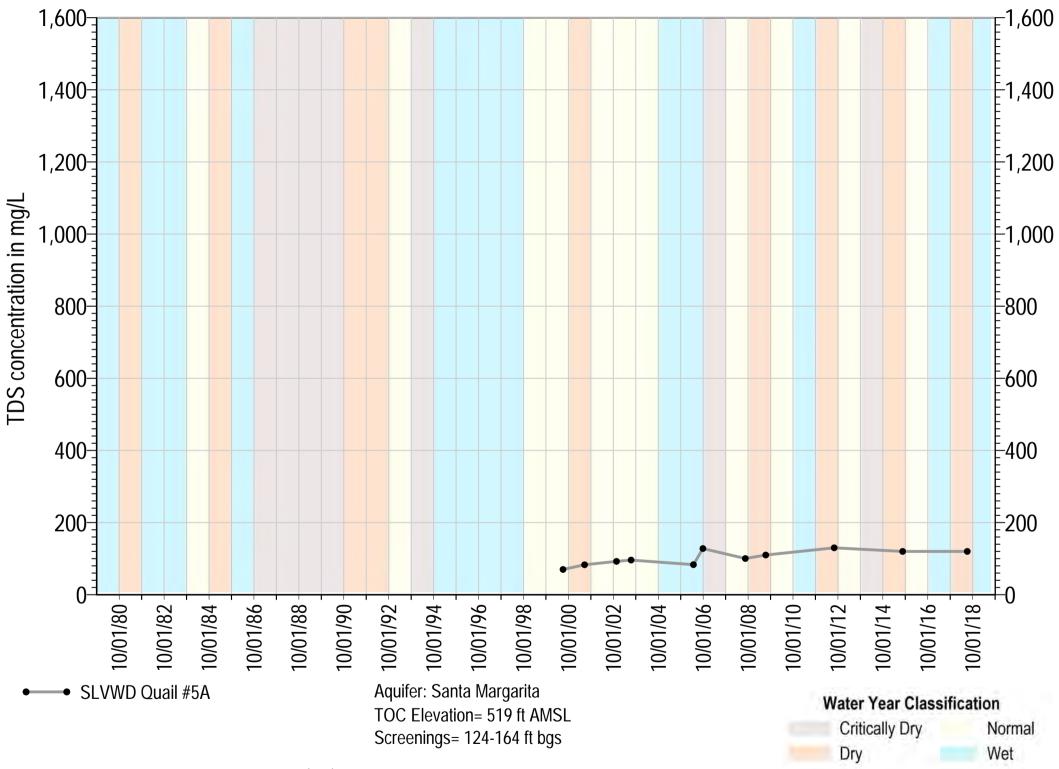
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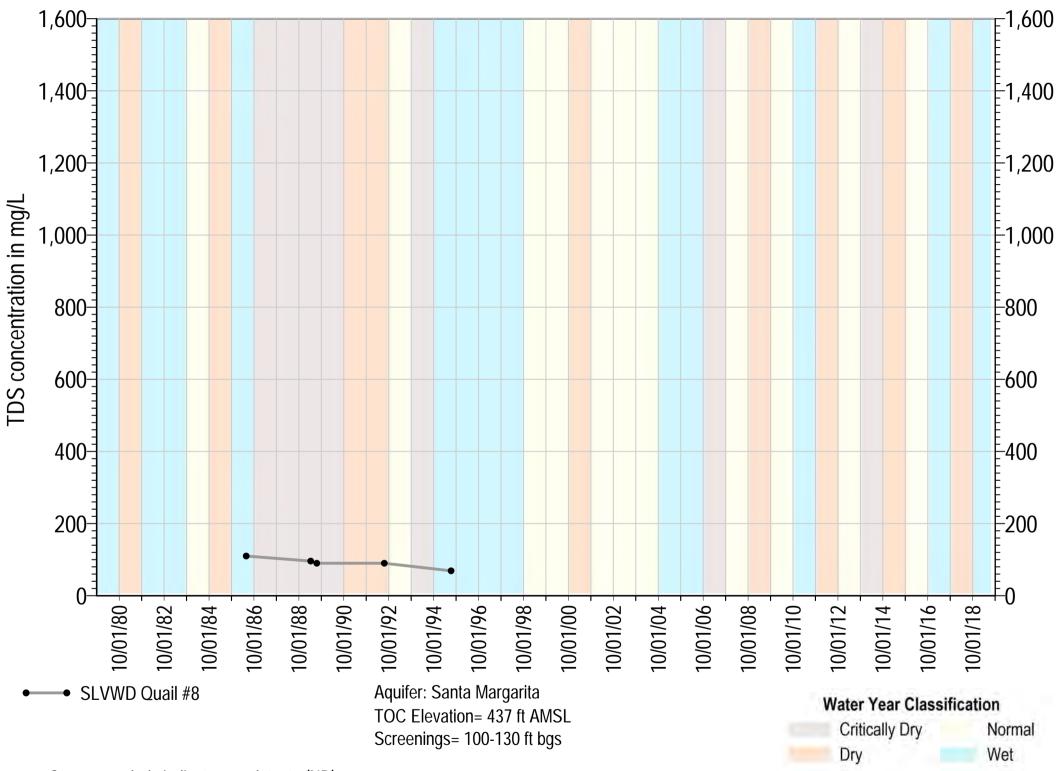
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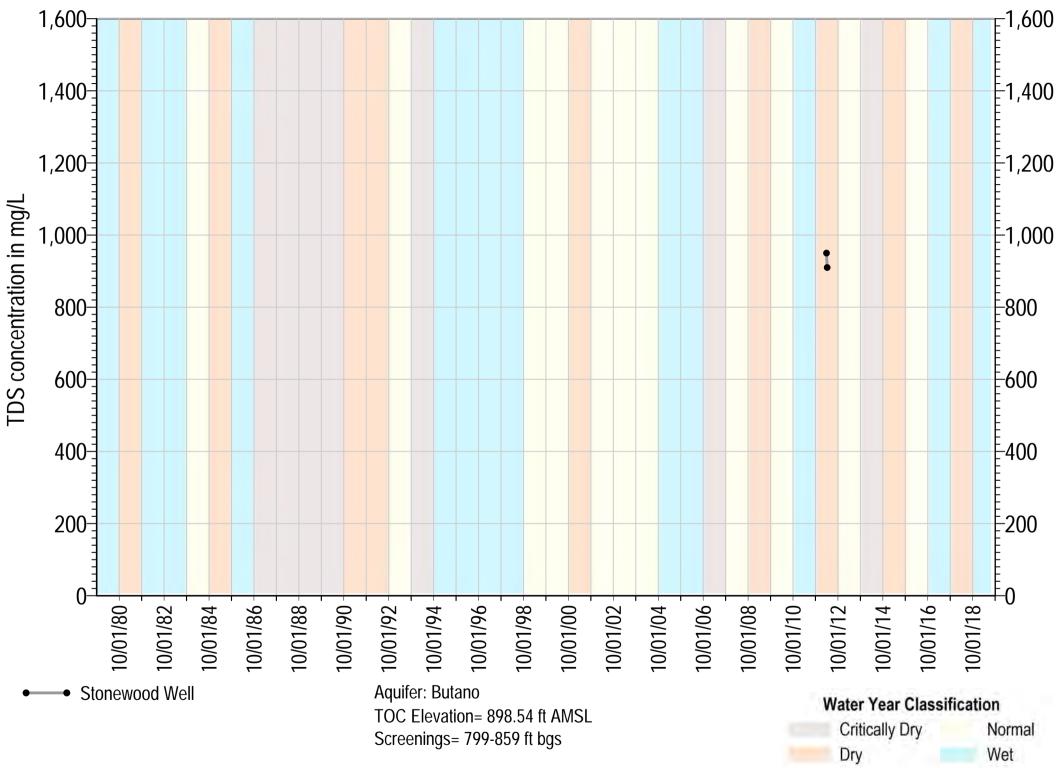
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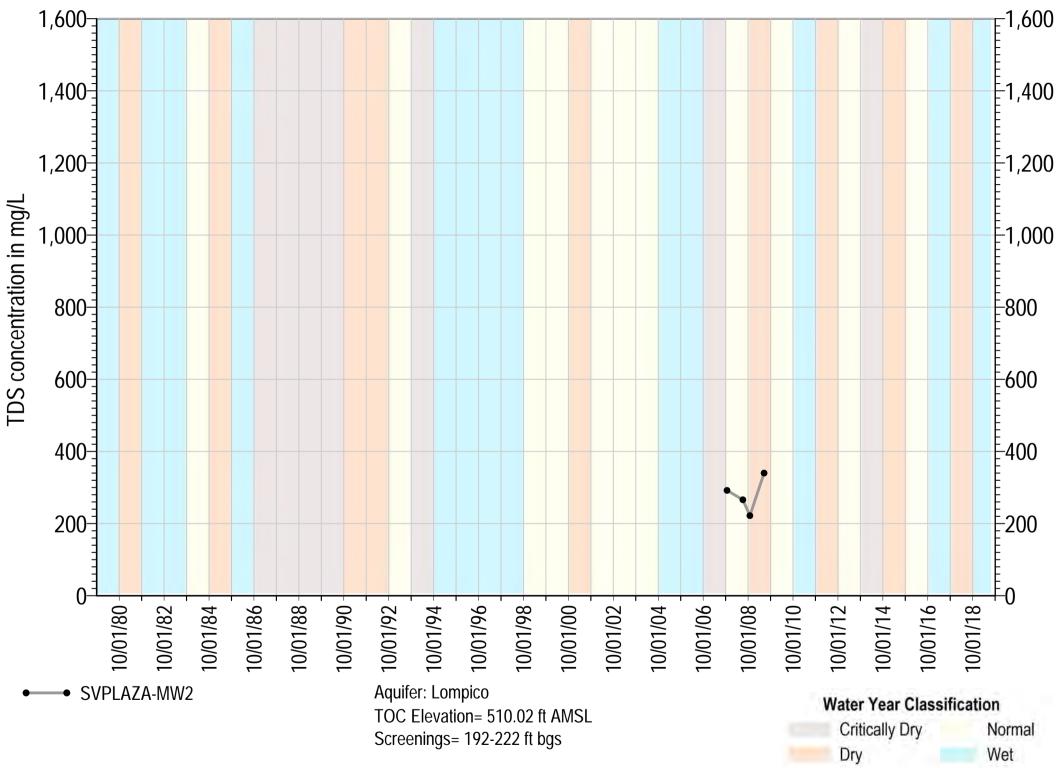
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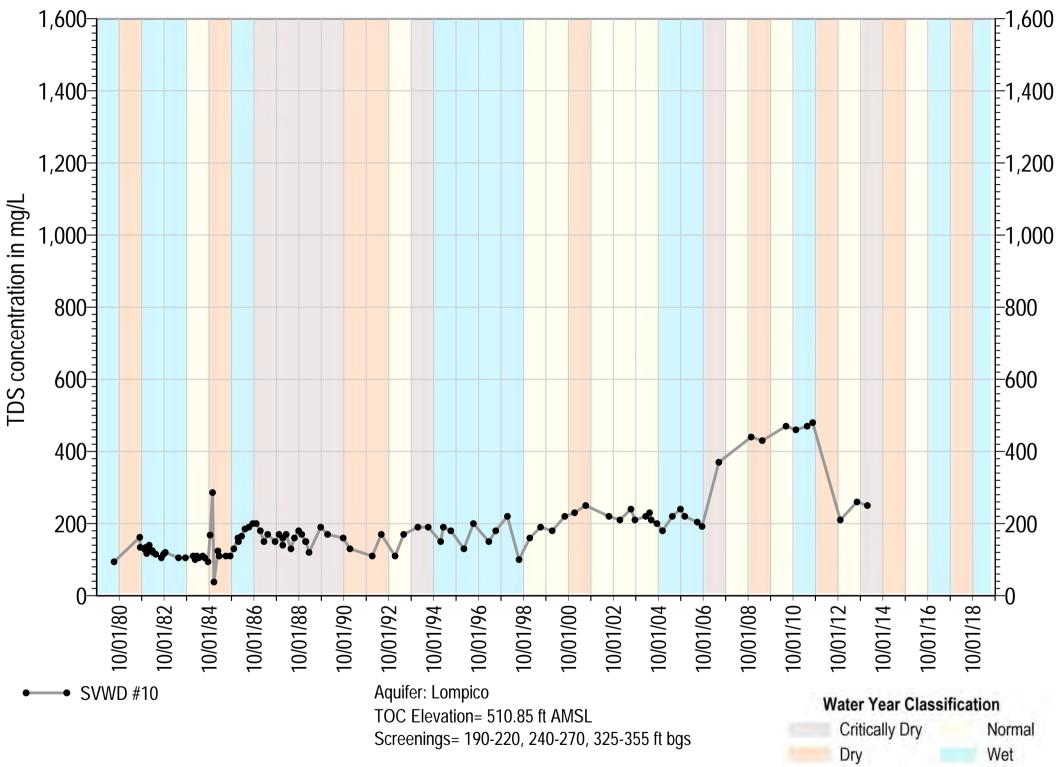
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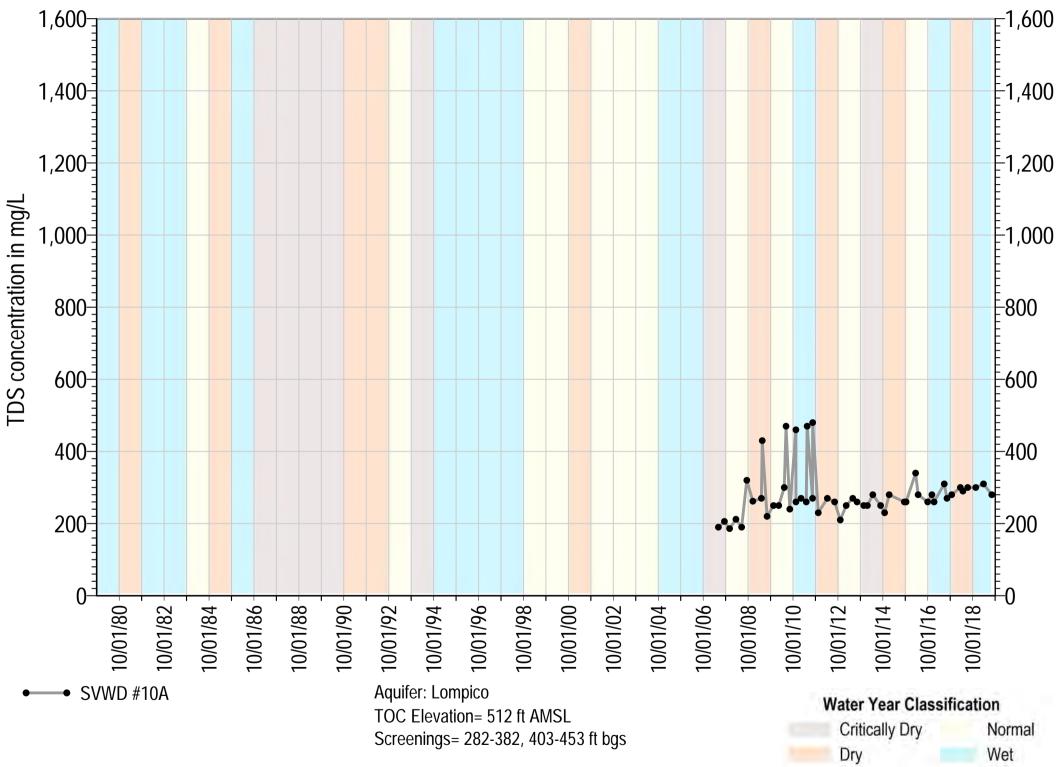
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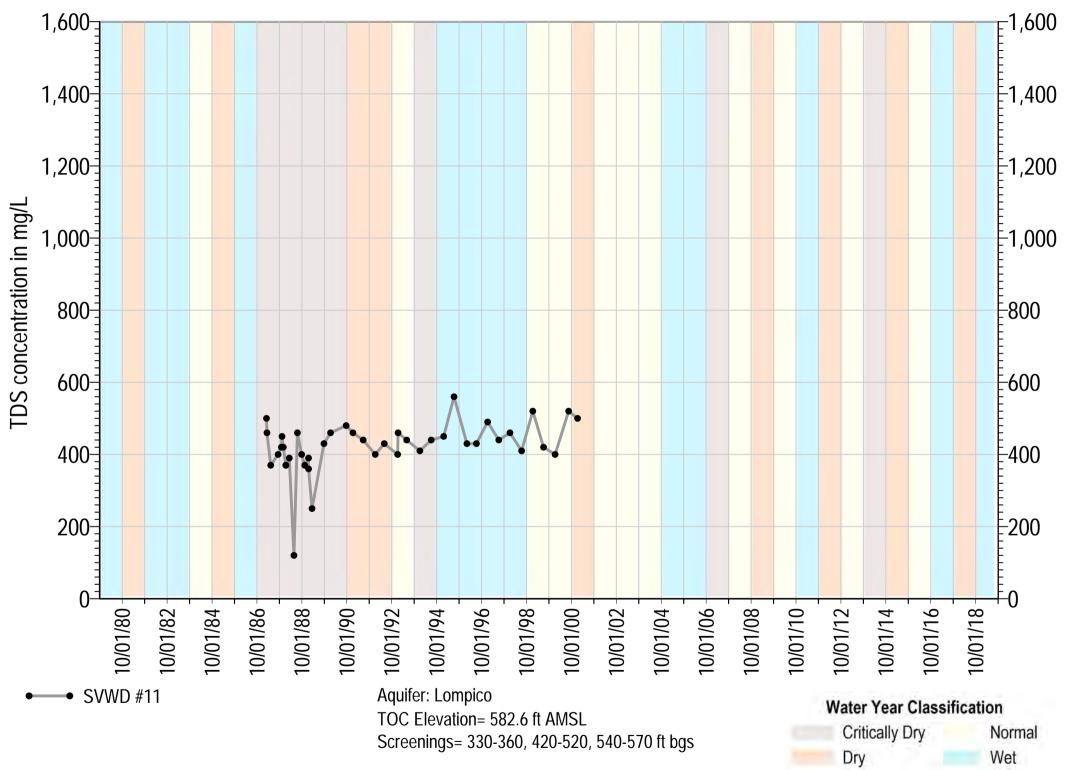
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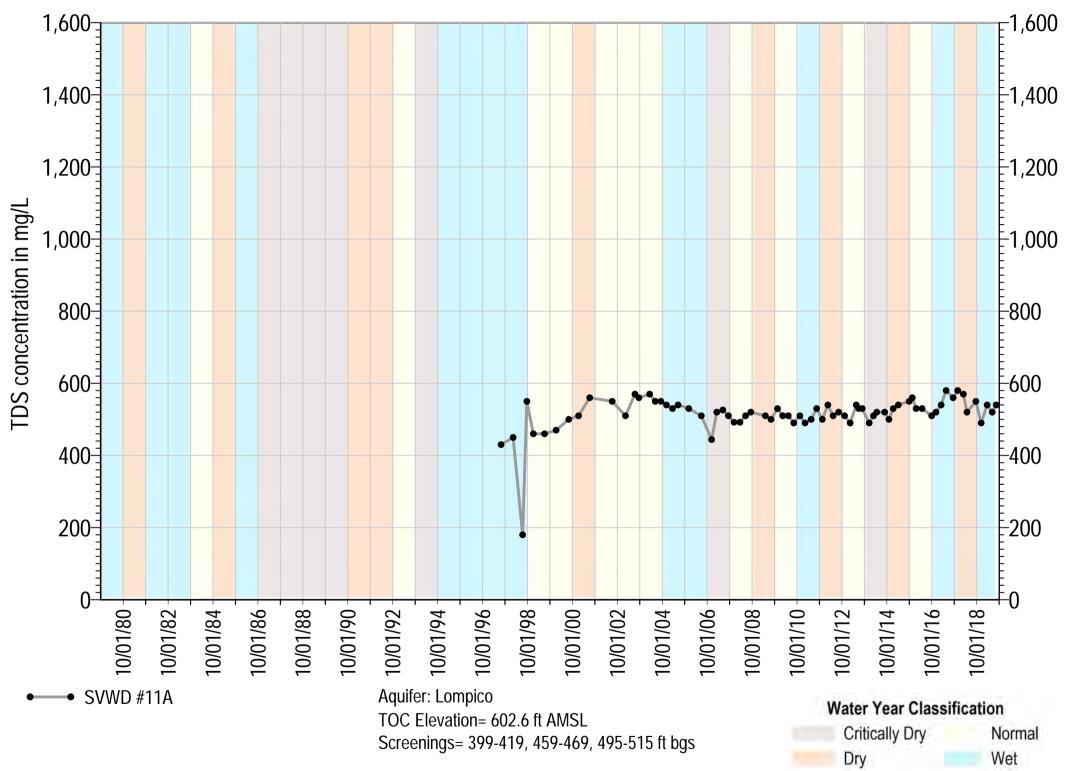
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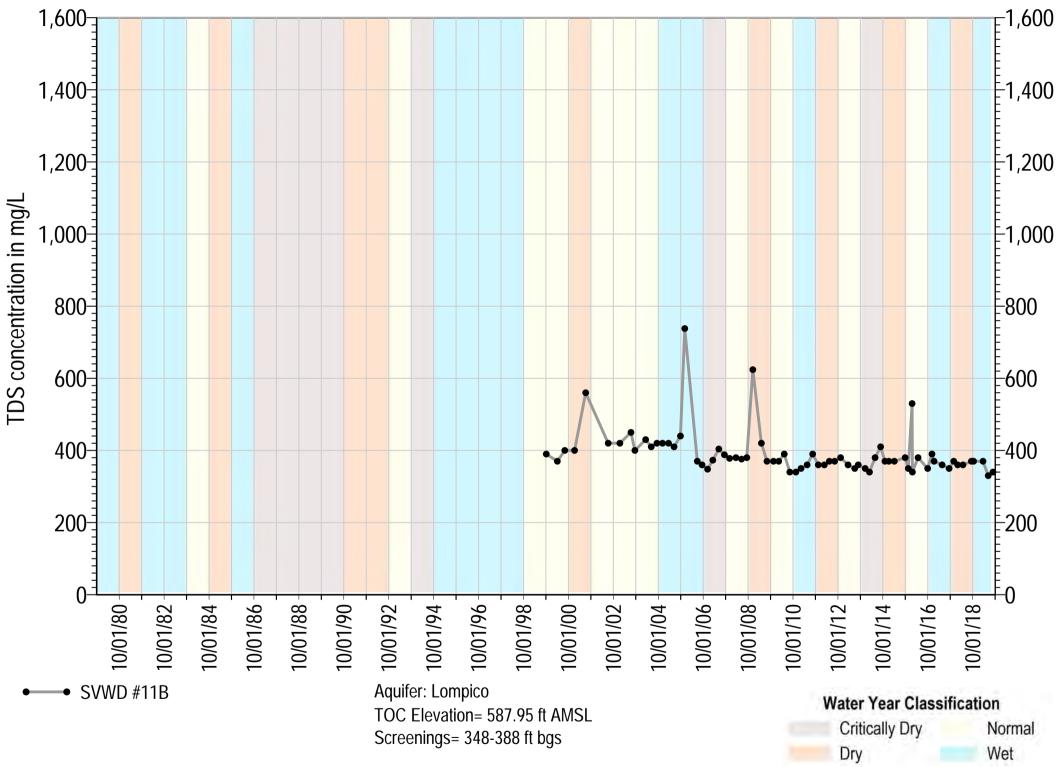
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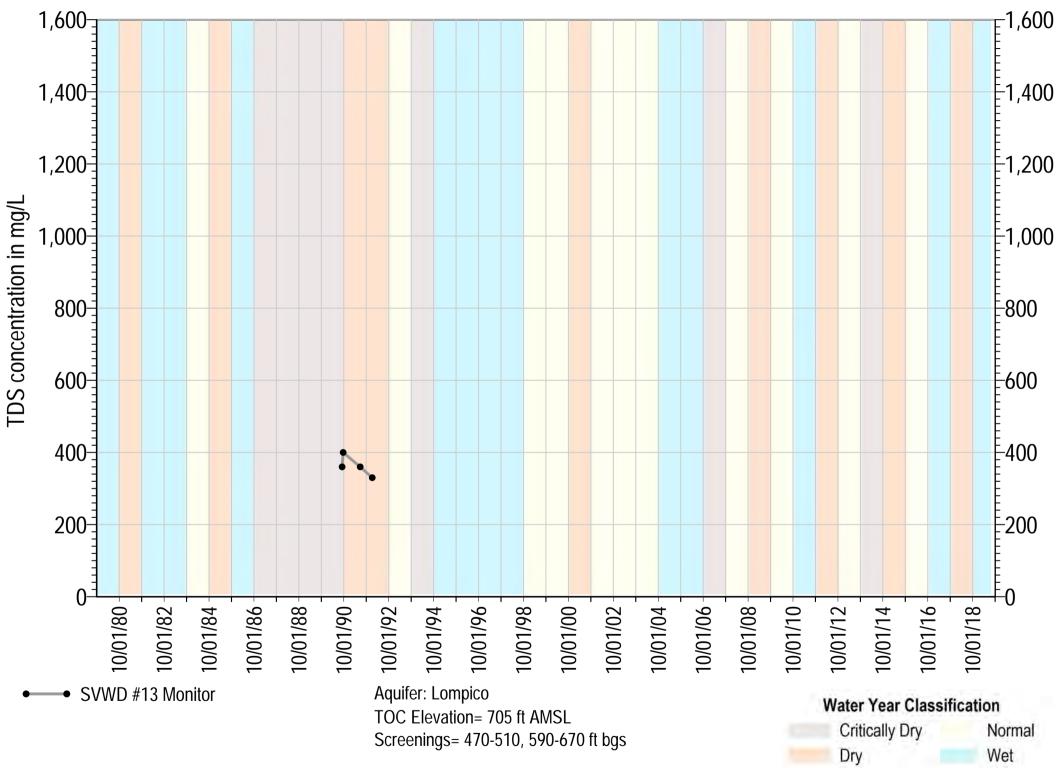
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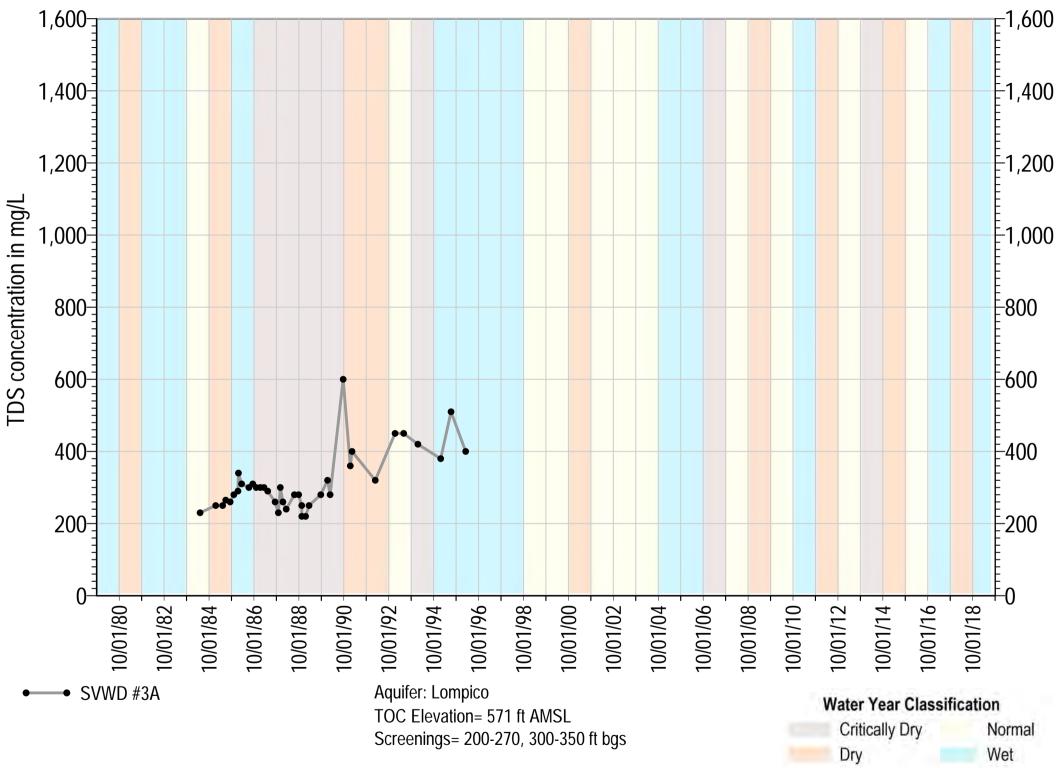
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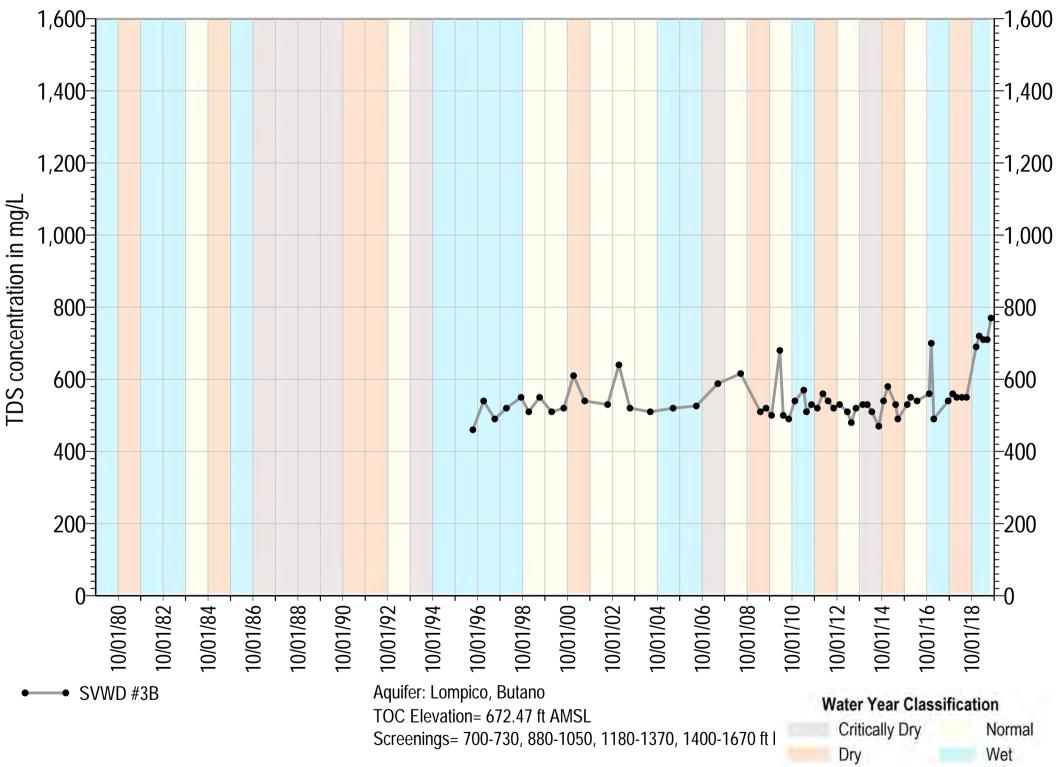
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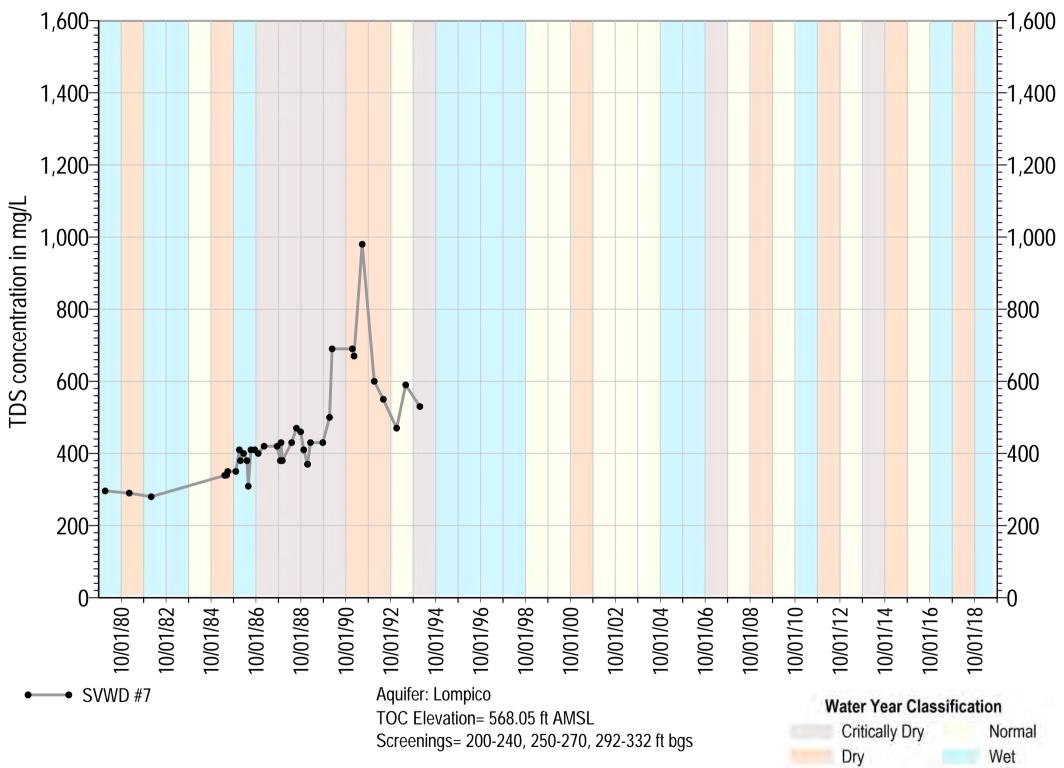
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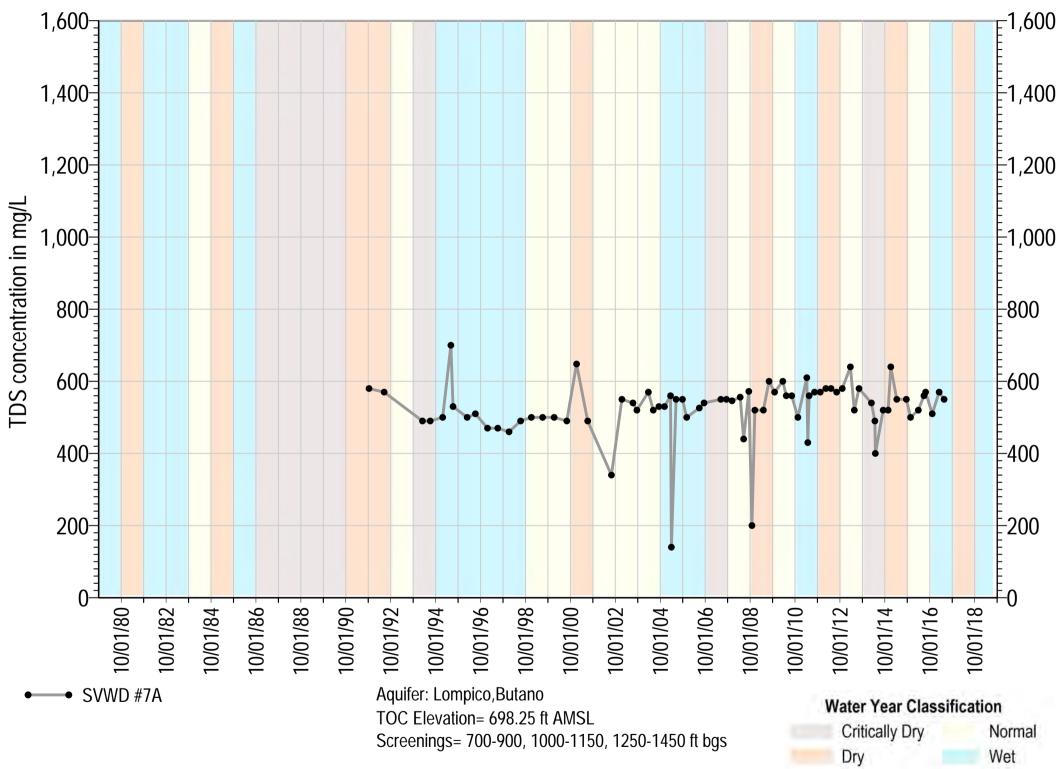
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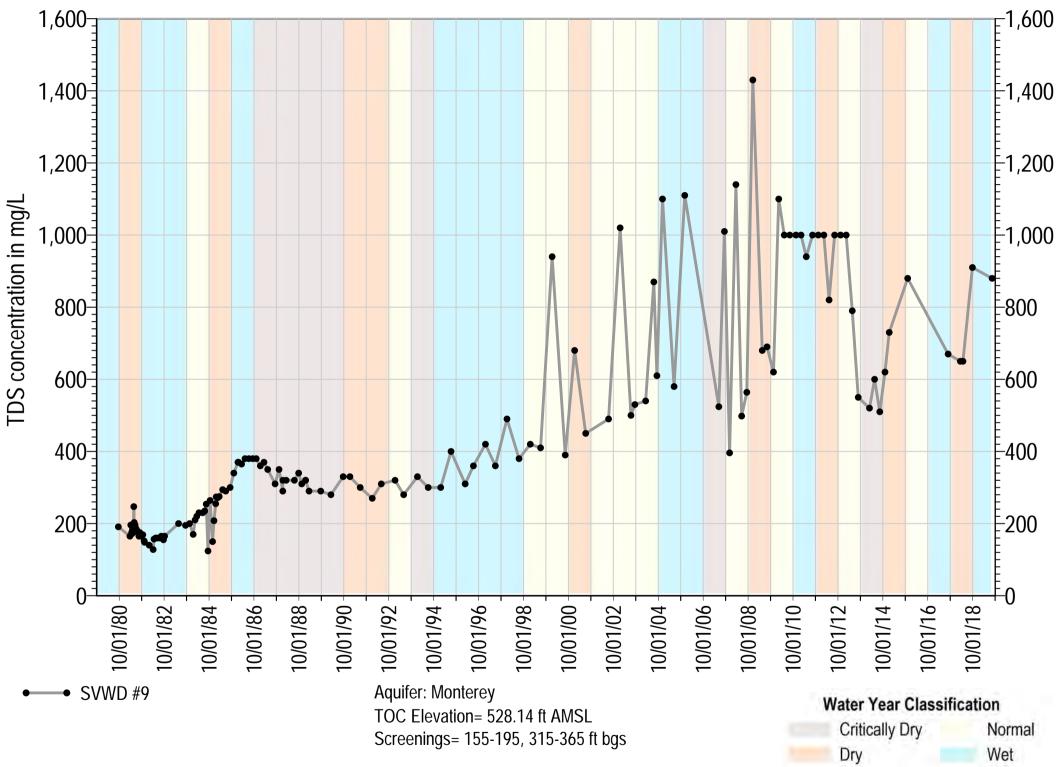
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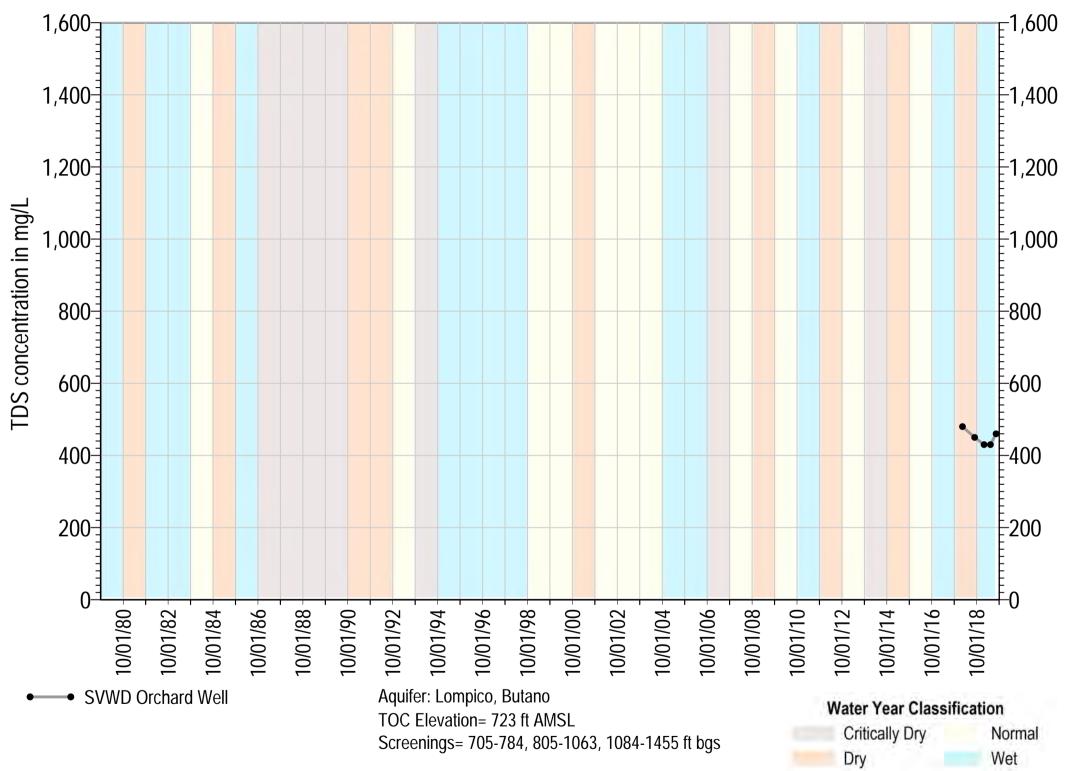
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Appendix 2E Santa Margarita Basin Groundwater Model Updates and Simulations for Groundwater Sustainability Planning

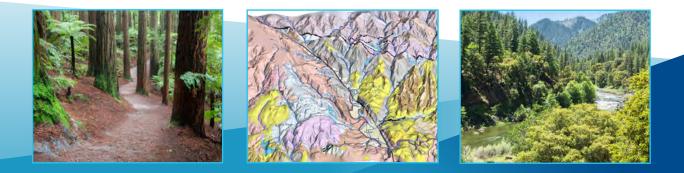


July 16, 2021

# Santa Margarita Basin Groundwater Model Updates and Simulations for Groundwater Sustainability Planning

Prepared for:

SANTA MARGARITA Groundwater Agency



1970 Broadway, Suite 225 Oakland, CA 94612 elmontgomery.com



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#### Appendices

Appendix A. Groundwater Level Target Calibration Hydrographs Appendix B. Projected Groundwater Level Target Hydrographs for Predictive Scenarios



### ACRONYMS & ABBREVIATIONS

| AFYacre-feet per year  |
|--|
| amslabove mean sea level   |
| bgsbelow ground surface  |
| cfscubic feet per second   |
| DEMdigital elevation model                                       |
| DRNdrain (MODFLOW6)  |
| DWRDepartment of Water Resources                                 |
| EKIEKI Environment & Water                                       |
| ETevapotranspiration   |
| ft/dfeet per day   |
| ft2/dsquare feet per day   |
| GHBgeneral head boundary (MODFLOW6)                              |
| GSPGroundwater Sustainability Plan                               |
| GWVGroundwater Vistas  |
| HFBhorizontal flow barrier (MODFLOW6)                            |
| IRWMPIntegrated Regional Water Management Plan                   |
| KJKennedy/Jenks Consultants                                      |
| M&AMontgomery & Associates                                       |
| MHAMount Hermon Association                                      |
| MVRmover (MODFLOW6)  |
| PETpotential evapotranspiration                                  |
| PRISMParameter-elevation Regressions on Independent Slopes Model |
| RIVriver (MODFLOW6)  |
| RMPrepresentative monitoring point                               |
| RPEreference point elevations                                    |
| SLRSan Lorenzo River   |
| SFRstreamflow routing (MODFLOW6)                                 |
| SGMASustainable Groundwater Management Act                       |
| SMGBSanta Margarita Groundwater Basin                            |
| SLVWDSan Lorenzo Valley Water District                           |
| SMGWASanta Margarita Groundwater Agency                          |
| SVWDScotts Valley Water District                                 |
| UWMPUrban Water Management Plan                                  |
| USGSU.S. Geological Survey                                       |
| WYwater year   |
| WRIWater Resources Inc   |
| WUFwater use factors   |
|  |



#### 1 EXECUTIVE SUMMARY

#### 1.1 Introduction

Santa Margarita Groundwater Agency (SMGWA) was formed under the Sustainable Groundwater Management Act (SGMA) and oversees development of a Groundwater Sustainability Plan (GSP). The Santa Margarita Groundwater Basin (SMGB or Basin) model is intended to support GSP development. ETIC originally developed the SMGB model in 2006, Kennedy/Jenks Consultants updated the model in 2015, and Hydrometrics Water Resources Inc (WRI) updated the model further in 2016 and 2017. Montgomery & Associates (M&A) has updated the model to be a suitable tool for quantifying water budgets and simulating future simulations based on different projects and management actions to support the GSP.

#### 1.2 Results

The updates to the SMGB model include improvements to structure and inputs. Updates to the model such as temporal refinement to monthly stress periods and extension of the domain to cover SMGB provide the framework needed to run predictive future simulations based on projected climate change and pumping datasets. Future model inputs are developed based on different projects and management actions and are evaluated based on sustainability indicators.

Model calibration results indicate slight improvements from previous models for both groundwater and surface water. Groundwater level hydrographs of targets generally calibrate well to long-term trends and can be used to develop sustainable management criteria by accounting for the magnitude of calibration error as well as projecting the expected benefits of projects and management actions. Surface water flows generally calibrate well, but the model does not simulate some observed base flows. Model simulation of stream discharge and seepage can be improved with additional data from new streamflow gauging sites and accretion studies.



# 2 INTRODUCTION

# 2.1 Purpose of Model Update and Improvements

The SMGB model is intended to be used to support GSP development through the following:

- Quantifying historical, current, and future water budgets
- Projecting sustainability indicators
- Evaluating effects from projects and management actions

Future monthly climate and pumping projections are used as inputs for the predictive model. The model had to be updated such that it can efficiently incorporate estimates of future conditions based on climate projections and potential projects and management actions. The model has also been expanded to cover the modified Santa Margarita Basin as required by SGMA (Figure 1). Model update needs for supporting GSP development was guided by EKI Environment & Water (EKI) model review (EKI, 2018) of the existing SMGB that was updated for the Scotts Valley Water District (SVWD) Annual Report in 2016. The following are EKI model review recommendations along with the corresponding sections in this report that address them:

- 1. Expand model to agree with SMGB boundaries (Section 5.2.1).
- 2. Preserve model cell dimensions or layering (Section 5.2).
- 3. Revise water transmitting parameters (Sections 5.2.4 and 6.2.2).
- 4. Refine recharge estimates (Sections 5.1.3 and 5.1.4).
- 5. Modify or remove ET package (Section 5.1.5).
- 6. Perform quality checks on data (Section 5).
- 7. Extend historic simulation by adding 2017-2018 data (Section 5.1.1).
- 8. Update calibration (Section 5.2.4).
- 9. Change from quarterly to monthly stress periods (Section 5.1.1).
- 10. Include downscaled climate change in projected hydrology (Section 7.1).



# 2.2 Santa Margarita Basin Model History

The original version of the SMGB model was developed in 2006 by ETIC (ETIC, 2006) as part of the Prop 84 Planning Grant via Santa Cruz Integrated Regional Water Management Plan (IRWMP). The ETIC model was developed to provide a quantitative tool to assess regional groundwater conditions for the SMGB and was updated in 2015 by Kennedy/Jenks Consultants with updated geological interpretations (KJ model). Minor updates to extend the temporal data of the KJ model was carried out by HydroMetrics WRI in 2016-2017. In 2018, the SMGWAcommissioned EKI to evaluate the KJ model on its ability to support GSP development. EKI's report provided recommended updates to the model hydrogeologic framework, recharge, evapotranspiration (ET), and model calibration as shown in Section 2.1. This report documents the most recent model updates and improvements to the KJ model as part of developing the SMGB GSP.



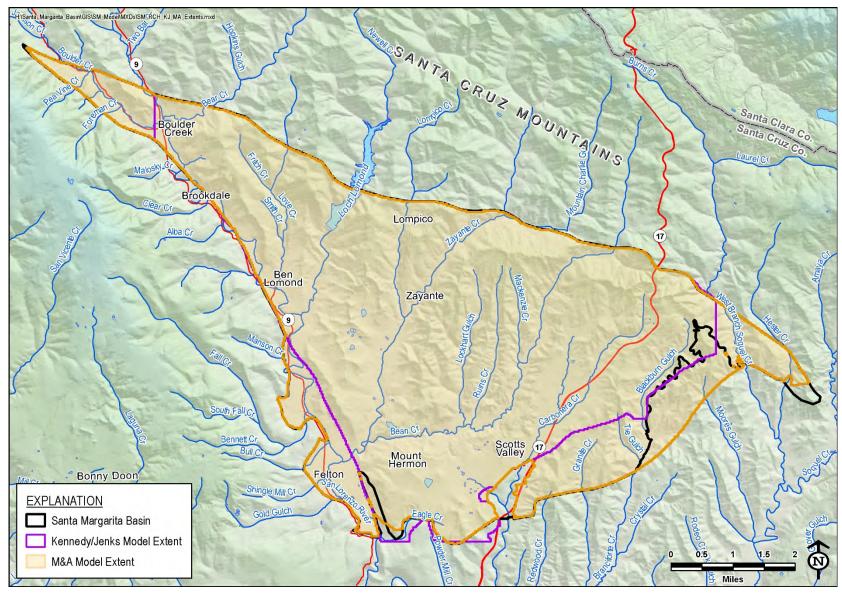


Figure 1. Santa Margarita Basin Compared to Kennedy/Jenks Model Extent and M&A Model Extent



# 3 CONCEPTUAL MODEL UPDATES

General conceptual model details can be found in the KJ model report (Kennedy/Jenks, 2015) and Section 2 of the GSP. Additional conceptual model updates include:

- Extension of existing spatial domain to include substantial extent of SMGB representing hydrogeologic boundaries described in basin boundary modification report (HydroMetrics WRI, 2016) and inclusion of Felton area alluvium
- Conversion of general head boundaries to no-flow boundaries along the model boundary at Santa Cruz Mid-County Basin to represent hydrogeologic boundary based on granitic high described in basin boundary modification report (HydroMetrics WRI, 2016)
- Removal of ET prior to recharge and runoff calculations from precipitation
- Removal of the simulation of ET by MODFLOW as recommended by EKI

Section 5.1 and 5.2 of this report elaborate further on how conceptual model updates are implemented.



# 4 NUMERICAL MODEL AND CODE

The SMGB model was updated from MODFLOW-NWT to MODFLOW6 (Langevin and others, 2017). MODFLOW6 is the most recent core MODFLOW code developed by the United States Geological Survey (USGS). MODFLOW6 allows for the following improvements to model implementation:

- Multiple input files of the same model flow package to organize input development and output processing
- Pass-through cells to efficiently simulate geological pinch-outs
- Routing of flow from one model flow package to another via Mover (MVR) package

MODFLOW6 is the most frequently updated and supported version by the USGS and allows flexibility for future model updates.



# 5 MODEL UPDATES AND IMPROVEMENTS

Model updates primarily involve changes to model inputs and model structure. Model inputs include period extension and refinement, pumping data, recharge and runoff, and ET. Structural updates include domain expansion, pinch-outs, stream network, and vertical hydraulic conductivity. This section addresses EKI recommendation 6 to perform quality checks on data as referenced in Section 2.1 in this report.

# 5.1 Model Input Updates

### 5.1.1 Model Period Extension

Model period was extended through Water Year (WY) 2018 and was discretized into monthly stress periods for a total of 409 stress periods to capture effects of seasonality and to match climate projection datasets. These changes address EKI recommendations 7 and 9 for extending the historical simulation and to change from quarterly to monthly stress periods as referenced in Section 2.1 of this report.

### 5.1.2 Pumping Volumes

#### 5.1.2.1 Public Water Supply Agencies

San Lorenzo Valley Water District (SLVWD), SVWD, and Mount Hermon Association (MHA) meter extraction from their wells. Data were provided by the agencies as monthly volumes.

#### 5.1.2.2 Small Water Systems

Since 2015, small water systems are required to report their monthly groundwater extraction to the County of Santa Cruz. These data are used in the model where available. Where data are not available, the same monthly volumes used in the KJ model were applied.

#### 5.1.2.3 Private Residential

The location of private residential pumping was determined from County parcel data assigned as residential that has a building structure built on it, and that falls outside of the water service areas of SLVWD, SVWD, and MHA. The County's well permit data for domestic wells were compared with those selected parcels to ensure the locations of known wells aligned with those areas identified by the parcel selection method.

The volume of private residential pumping is based on annual water use factors (WUF) developed based on small water system metered use per connection. The annual WUF is distributed to each month by the seasonal distribution of SVWD's residential potable water



demand. The range in WUF per home is from 0.46 acre-feet per year (AFY) in WY1985 to 0.23 AFY in WY2015 at the end of the recent drought.

An additional factor for changing population is applied to the data normalized to 2018 County of Santa Cruz unincorporated population sourced from the California Department of Finance (2019) population estimates. The range in the factor is from 0.89 in WY1985 at the start of the model to 1 in WY2018 at the end of the model.

Total private residential pumping over the model period averages 309 AFY. The KJ model cited an average of 282 AFY pumped by private wells from 1976 - 2012. This estimate only includes wells in the central and southern portion of the Basin and did not include wells to the north, or in the expanded portions of the modified Basin boundary.

#### 5.1.2.4 Other Pumping

Other uses of pumped groundwater include sand quarries dust suppression and sand washing, environmental remediation, industrial, pond-filling, and landscape irrigation. Of these uses, only extraction for environmental remediation was metered. Pump and treat remediation were deactivated at the Scotts Valley Dry Cleaners in August 2015 and at the Watkins-Johnson Superfund site in July 2016. Groundwater pumping by these remediation systems was reported to the United States Environmental Protection Agency. Discharge reports were accessed through the State Water Resources Control Board GeoTracker database and used to update the volumes included in the KJ model and for the extended period.

Estimates for groundwater pumped for sand quarries, pond-filling, and landscape irrigation included in the KJ model were duplicated for the extended model period. Additional information regarding water use and pumping can be found in GSP Section 2.

#### 5.1.3 Recharge and Runoff

The KJ model (2015) used isohyetal rainfall zones from Johnson (2009) to distribute quarterly precipitation totals from SVWD and SLVWD rain gauges to calculate recharge and runoff. The M&A model uses monthly spatial mean precipitation data from Parameter-elevation Regressions on Independent Slopes Model (PRISM) Climate Group (PRISM, 2004).

The KJ model used reference ET ( $ET_o$ ) based on data for Santa Cruz County from Snyder et al 1992 and CIMIS (1998, 2005). The M&A model uses  $ET_o$  through 2000 provided by the Hydrologic Model developed by Balance Hydrologics (City of Santa Cruz, 2021). PRISM mean temperature data is used to extend the  $ET_o$  data through 2018 with the Blaney-Criddle (1962) method using adjusted factors from the Santa Cruz Water Balance Model. PRISM allows for calculation of recharge and runoff using  $ET_o$  consistent with climate change data sets. The KJ

model used  $ET_o$  as a model input scaled by a crop factor to simulate ET over riparian areas while the M&A model uses  $ET_o$  as a part of recharge and runoff calculations.

The KJ model partitioned precipitation to recharge and runoff in the KJ model (2015) based on coefficients determined by land use and geology; remaining water after calculation of recharge and runoff was assumed to be lost without consideration of reference ET. Precipitation distribution has been updated to be affected by reference ET and therefore temperature with Equation (1) for each watershed:

$$P_{eff} = P - ET_o = R + RO \tag{1}$$

 $P_{eff} = effective precipitation$ 

P = precipitation

 $ET_o =$  reference evapotranspiration calculated from temperature using Blaney-Criddle (1962)

R = recharge

RO = runoff

 $P_{eff}$  is then distributed to recharge-runoff zones within each watershed in the basin. Watershed averages for precipitation and temperature for  $ET_o$  in each recharge-runoff zone is calculated directly from PRISM datasets. KJ model (2015) had 125 zones delineated by rainfall isohyetals, land use, and geology. The number of zones is updated with watershed boundaries that encompass the basin boundary for the M&A model. Watershed boundaries are refined by land use and geology for a total of 420 zones.

The max precipitation filter used by KJ model (2015) is still applied to  $P_{eff}$  as 50% of  $P_{eff}$  in excess of 6.67 inches (20 inches per quarter) added to 6.67 inches as shown in Equation (2):

$$P_{eff_{filtered}} = \begin{cases} P_{eff}, & P_{eff} \le 6.67\\ 6.67 + \frac{(P_{eff} - 6.67)}{2}, & P_{eff} > 6.67 \end{cases}$$
(2)

A portion of  $P_{eff_{filtered}}$  is distributed as runoff to the streams based on an area-weighted average of runoff coefficients within each watershed.

The second portion of  $P_{eff}$  applies the KJ model (2015) 3-quarter recharge lag of 60% from the current quarter, 30% from previous quarter, and 10% of the 2<sup>nd</sup> preceding quarter. Recharge lag for the M&A model is converted to monthly terms of 20% of each month in the current quarter,



10% of each month in the previous quarter, and 3.33% of each month in the 2<sup>nd</sup> preceding quarter as shown in Equation (3):

$$P_{eff_{filtered_{lag}}} = 0.2 * \sum_{i=0}^{2} P_{eff_{filtered}}(month-i) + 0.1 * \sum_{j=3}^{5} P_{eff_{filtered}}(month-j) + 0.033 * \sum_{k=6}^{8} P_{eff_{filtered}}(month-k)$$

$$(3)$$

P<sub>eff\_filtered\_lag</sub> is distributed as recharge in each zone in the watershed weighted by zone area, recharge coefficients, and percent of watershed that is inside the basin boundary; recharge outside the basin boundary is assumed to not contribute inside the basin. Recharge and runoff coefficients from the KJ model (2015) were retained. Figure 2 shows the average annual recharge for each geology within the basin.

Recharge updates described this section addresses EKI recommendation 4 as referenced in Section 2.1 in this report. Incorporating reference ET facilitates simulation of the effects of warmer temperatures projected to occur with climate change.



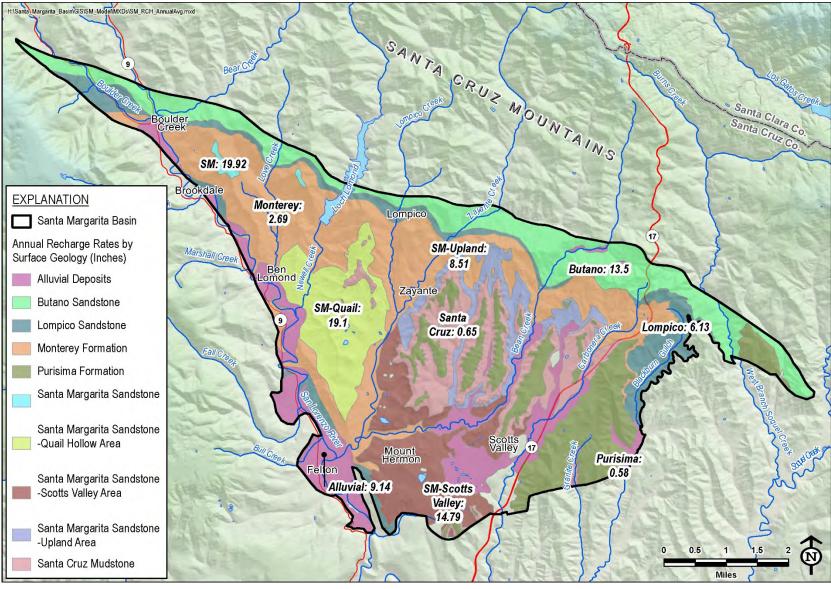


Figure 2. Average Annual Recharge by Surface Geology



### 5.1.4 Return Flow Recharge

Private well owner return flows comprise return flows generated from septic systems and outdoor irrigation. Figure 3 shows the assumptions made to determine the amount of return flow that recharges groundwater in the model.

Steady-state recharge from return flows in the Scotts Valley area are increased to account for septic system return flows occurring prior to sewering the City of Scotts Valley in the mid-1980s. Residential parcels are assumed to have septic systems and associated septic return flows for the steady-state period using the same assumptions as for private well owners shown in Figure 3.

Updated septic return flows for the M&A model (1,115 AFY average) is higher than in the KJ model (658 AFY average) due to the higher percentage of residential use that becomes return flow as well as the larger overall model area. Return flow averages over the model period are summarized in Table 1.

| Return Flow Component                       | Average Over Model Period,<br>Acre-Feet per Year<br>(Water Year 1985 – 2018) |  |  |  |  |  |
|---|--|--|--|--|--|--|
| Septic                                      | 1,115  |  |  |  |  |  |
| Private Residential Landscape Irrigation    | 4  |  |  |  |  |  |
| Landscape Irrigation in SLVWD, SVWD and MHA | 26   |  |  |  |  |  |
| Landscape Irrigation in Small Water Systems | 13   |  |  |  |  |  |
| Water System Losses                         | 216  |  |  |  |  |  |
| Sewer Losses                                | 30   |  |  |  |  |  |

#### Table 1. Average Return Flow Recharge Over Model Period

Return flow recharge updates described in this section addresses EKI recommendation 4 referenced in Section 2.1 in this report.



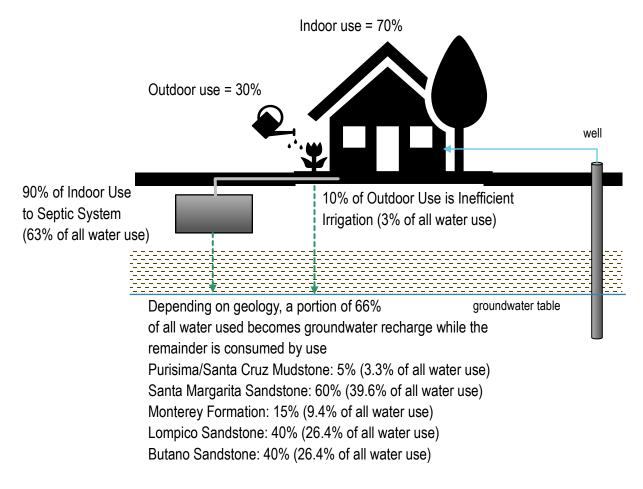


Figure 3. Private Well Owner Return Flow Assumptions



## 5.1.5 Evapotranspiration

The simulation of ET by MODFLOW is removed in the M&A model because it is factored in the recharge-runoff calculations. Removal of simulated ET addresses EKI recommendation 5 to remove or modify ET package as referenced in Section 2.1 in this report, Purpose of Model Update and Improvements.

The existing model layer structure and cell dimensions are both preserved in the M&A model which addresses EKI recommendation 2 as referenced in Section 2.1 in this report.

# 5.2 Model Structural Improvements

### 5.2.1 Model Domain Extension

The model domain is extended to include the Bulletin 118 Department of Water Resources (DWR) basin boundary for the SMGB (DWR, 2018) using a 3D geologic model prepared in Leapfrog Geo (Seequent, 2020). Leapfrog is used to define how lithologic contact surfaces between the hydrogeologic units are defined as numerical model layers in the extended areas. The areas where the numerical model is extended are shown in Figure 4 and described as:

- Northwest extension in the Boulder Creek area where the Zayante and Ben-Lomond faults described in the basin boundary modification report (HydroMetrics WRI, 2016) converge
- Southwest extension to include alluvium associated in the Felton area, west of Ben Lomond Fault, included with the SMGB as part of the basin boundary modification approval by DWR
- South extension to a granitic bedrock high defining part of the shared boundary with the Santa Cruz Mid-County Basin boundary, as described in the basin boundary modification request to DWR (HydroMetrics WRI, 2016)
- East extension: south of the Zayante fault to include the West Branch of Soquel Creek that intersects the Butano aquifer of the Santa Margarita Basin

This addresses EKI recommendation 1 to expand model domain to agree with SMGB boundaries as referenced in Section 2.1 in this report.



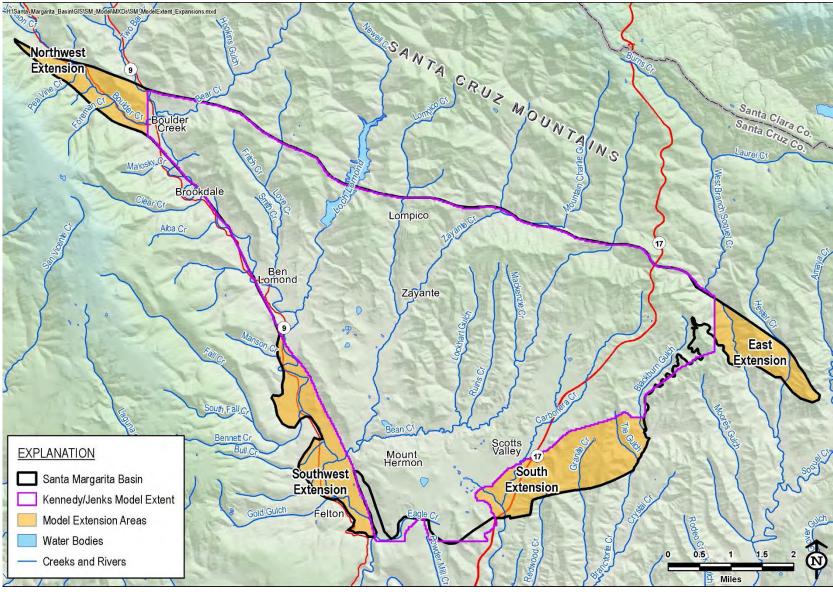


Figure 4. Model Domain Extension Areas



The M&A model extended areas are defined using hydrogeologic cross sections from the SLVWD Water Supply Master Plan (Johnson, 2009), KJ model report (2015), surface geology, selected well lithologic logs, and granitic bedrock derived from a residual gravity elevation map (Roberts et al., 2004). Land surface elevations are extended using a Lidar-generated digital elevation model (DEM) (USGS, 2012a and 2012b).

A summary of hydrogeologic units represented by the model layers in the extension areas follows along with the specific data sources used to define model layer elevations:

- <u>Northwest extension</u>: The geologic unit contact surfaces are extended using SLVWD Section C-C', and DEM.
- <u>Southwest extension</u>: The Felton area alluvium west of Ben Lomond Fault in the Felton area is a distinct geologic unit deposited on top of the Lompico aquifer Sandstone (Figure 5). Alluvium thicknesses estimated from lithologic logs near Felton vary from about 160 feet near Bean Creek, to about 100-125 feet near San Lorenzo River, and it pinches out to the west where the Lompico aquifer sandstone outcrops. Model layer elevations are based on Johnson (2009) cross sections A-A' and D-D', the extended DEM, surface geology maps, and lithologic logs from eight wells located west of Ben Lomond Fault. Alluvium is incorporated as part of layer 1 in the model and has its own set of hydraulic properties because it is not a part of the Santa Margarita aquifer.
- <u>South extension</u>: The geologic unit contact surfaces are extended using lithologic logs of wells in the extension area, granite bedrock elevation contour map, and DEM.
- <u>East extension</u>: The geologic unit contact surfaces are extended using granitic bedrock contours derived from a residual gravity elevation map (Roberts et al., 2004), and Johnson (2009) section A-A'.

With only 2 exceptions, the updated model layers within the existing KJ model domain are consistent with the KJ model. The resulting lithologic contacts match the existing bottom elevations of the KJ model layers. One exception occurs for model Layer 7 near the Santa Cruz Mid-County Basin boundary, where the bottom elevations of KJ model Layer 7 (Lower Butano aquifer-granitic bedrock contact) is merged with data from granitic bedrock contours derived from a residual gravity elevation map (Roberts et al., 2004) that covers the south and southeast edges of the model. A second exception occurs where bottom of Layer 7 matches this bedrock contour map that extends above the bottom layers of the KJ model near Mount Hermon. General head boundaries that used to run along the Mid-County Basin boundary were also switched to no-flow boundaries based on historically stable water levels in the area and the conceptualization of the granitic high representing a flow divide between the 2 basins.



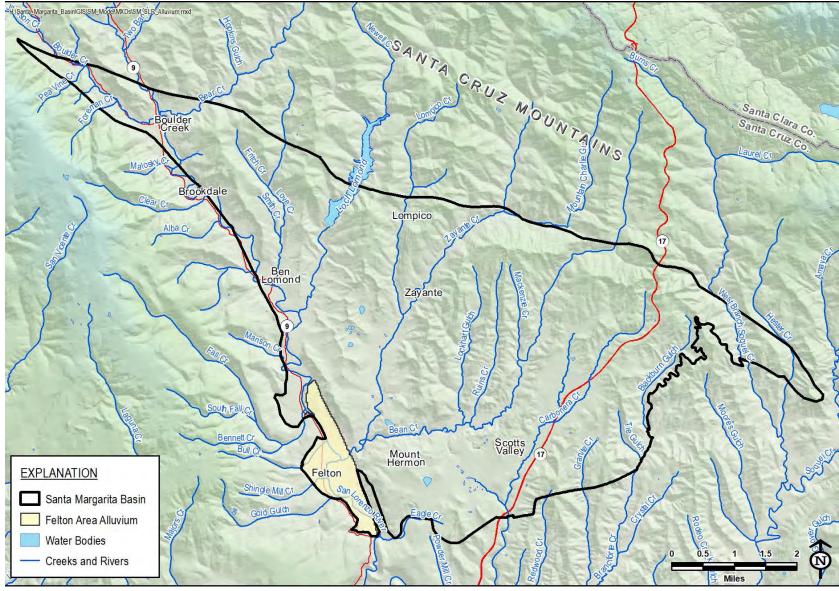


Figure 5. Felton Area Alluvium



## 5.2.2 Model Pinch-Out Implementation

Pinch-outs were previously implemented using the horizontal flow barrier (HFB) package. MODFLOW6 introduces the ability to assign pass-through cells which routes flow between the over- and underlying cells of the pass-through cell (Figure 6). The HFB package has been removed and pass-through cells are assigned to the same areas of pinch-outs in each layer as the KJ model. Figure 7 and Figure 8 summarize pinch-out area delineations for Monterey Formation and Butano aquifer. Pass-through cells allow for quicker model performance as no extra cells are simulated to account for pinch-outs.

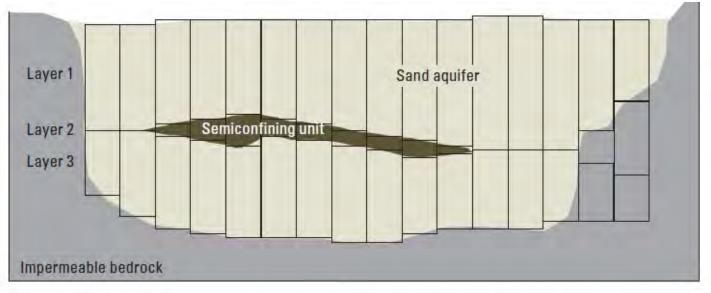
### 5.2.3 Stream Network Updates

The stream network properties of the Streamflow Routing (SFR) package are preserved within the KJ model domain. Additional stream segments are added to model extension areas. The San Lorenzo River (SLR) was represented in the KJ model using the River (RIV) package but is now added to the SFR package in the M&A model due to availability of calibration data for seepage and streamflow. The RIV package for Loch Lomond Reservoir is preserved due to limited calibration data. General Head Boundary (GHB) cells are no longer used along SMGB basin boundaries. GHB cells that represent springs and seeps are preserved to simulate flow into Butano aquifer. Springs and seeps represented by the Drain (DRN) package in the existing model are retained. Figure 9 shows the updated stream network.

New segments are assigned bottom elevations at the first and last reach via LiDAR. New segment stages are set 2 feet above bottom elevation. Conductance values are calibrated, but initial values for stream width, length, and streambed thickness are set to 10, 100, and 1 ft, respectively. Roughness coefficients are maintained at 0.035 for all segments. Initial stream conductivities from previous model are maintained and range from 0.005 to 15 ft/day. Stream conductivity for new segments is initialized to 5 ft/day.

MODFLOW6 includes the MVR package which allows the routing of water between different water flow packages. The updated DRN package is linked to the SFR with the MVR package to route flows from springs and seeps to the stream network. MVR package is set up to route DRN flows with monthly factors representing percentage of flow to be routed that vary based on location and water year type. Monthly factors applied to model cells representing springs and seeps listed in Table 2 are shown in relation to the stream network on Figure 10.





| Layer 1 | 1  | 1  | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1  | 1  | 1  | 1 | 1 |
|---------|----|----|---|---|---|---|---|---|---|---|---|----|----|----|---|---|
| Layer 2 | -1 | -1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | -1 | -1 | -1 | 0 | 0 |
| Layer 3 | 1  | 1  | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1  | 1  | 1  | 0 | 0 |

#### EXPLANATION

#### **IDOMAIN** codes

- >0 Included cell
- =0 Excluded cell
- <0 Excluded pass-through cell

Source: Figure 3-3 in Documentation for the MODFLOW6 Groundwater Flow Model (Langevin et al., 2017)

Figure 6. Pass-through Cell Representation in MODFLOW6



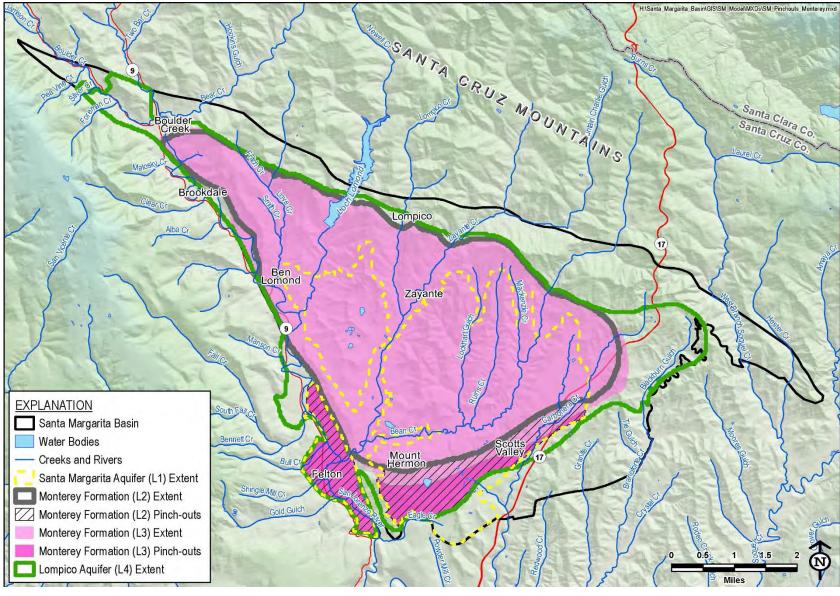


Figure 7. Pinch-out Area Delineation for Monterey Formation



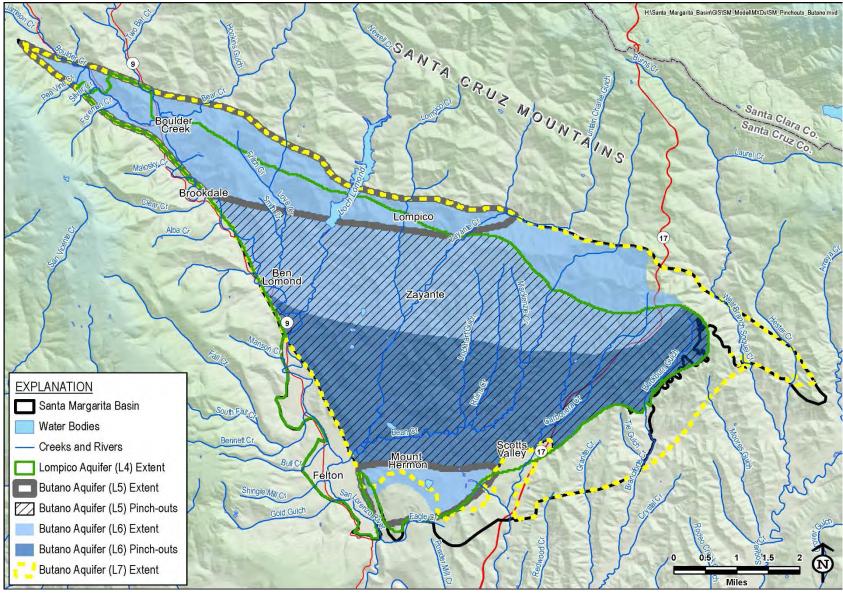


Figure 8. Pinch-out Area Delineation for Butano Aquifer



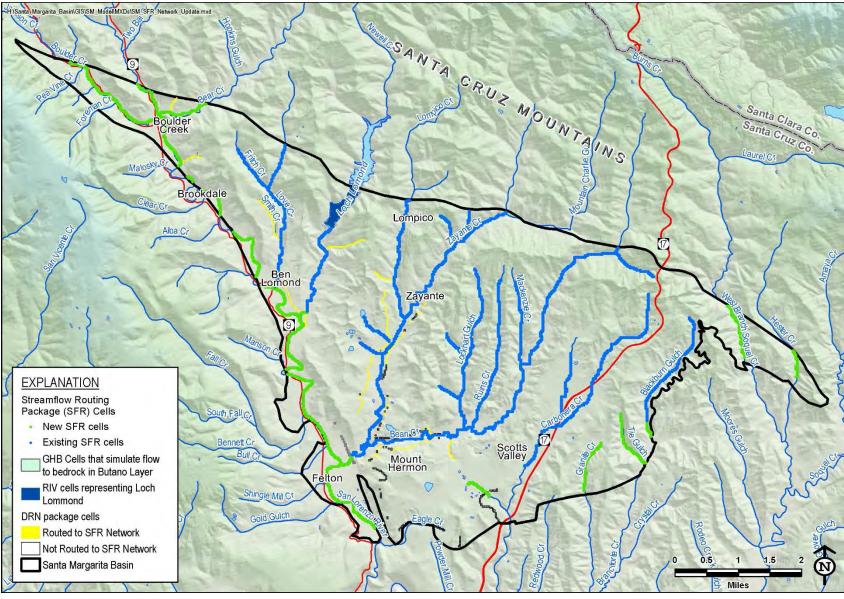


Figure 9. Updated Stream Network



#### Table 2. DRN Cell Factors

| Cluster                     | Water Year Type | Мау  | Jun  | Jul  | Aug  | Sep  | Oct  | Nov -<br>Apr |
|-----------------------------|-----------------|------|------|------|------|------|------|--------------|
| Spring Creek<br>Gulch       | Wet             | 0.80 | 0.80 | 0.75 | 0.75 | 0.75 | 0.75 | 1.00         |
|                             | Normal          | 0.75 | 0.75 | 0.75 | 0.70 | 0.70 | 0.70 | 1.00         |
|                             | Dry             | 0.75 | 0.70 | 0.65 | 0.55 | 0.40 | 0.40 | 1.00         |
|                             | Critically Dry  | 0.65 | 0.60 | 0.50 | 0.40 | 0.30 | 0.30 | 1.00         |
|                             | Wet             | 0.90 | 0.85 | 0.75 | 0.70 | 0.65 | 0.65 | 1.00         |
| Quail Hollow \              | Normal          | 0.85 | 0.85 | 0.75 | 0.70 | 0.60 | 0.60 | 1.00         |
| (San Lorenzo<br>River side) | Dry             | 0.80 | 0.75 | 0.70 | 0.60 | 0.50 | 0.50 | 1.00         |
| ,                           | Critically Dry  | 0.70 | 0.65 | 0.55 | 0.45 | 0.40 | 0.40 | 1.00         |
|                             | Wet             | 0.90 | 0.80 | 0.70 | 0.60 | 0.50 | 0.50 | 1.00         |
| Quail Hollow                | Normal          | 0.85 | 0.75 | 0.60 | 0.50 | 0.35 | 0.35 | 1.00         |
| (Zayante Creek<br>side)     | Dry             | 0.75 | 0.65 | 0.55 | 0.40 | 0.30 | 0.30 | 1.00         |
| , ,                         | Critically Dry  | 0.65 | 0.55 | 0.45 | 0.30 | 0.20 | 0.20 | 1.00         |
|                             | Wet             | 0.95 | 0.90 | 0.75 | 0.65 | 0.65 | 0.65 | 1.00         |
| Canham-                     | Normal          | 0.90 | 0.80 | 0.65 | 0.60 | 0.55 | 0.55 | 1.00         |
| Glenwood                    | Dry             | 0.80 | 0.65 | 0.60 | 0.45 | 0.35 | 0.35 | 1.00         |
|                             | Critically Dry  | 0.65 | 0.60 | 0.55 | 0.35 | 0.20 | 0.20 | 1.00         |
|                             | Wet             | 0.95 | 0.90 | 0.85 | 0.80 | 0.80 | 0.80 | 1.00         |
| Mid-Zayante                 | Normal          | 0.95 | 0.90 | 0.85 | 0.80 | 0.80 | 0.80 | 1.00         |
| Creek                       | Dry             | 0.90 | 0.85 | 0.80 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Critically Dry  | 0.75 | 0.75 | 0.65 | 0.65 | 0.65 | 0.65 | 1.00         |
|                             | Wet             | 0.95 | 0.90 | 0.85 | 0.85 | 0.75 | 0.75 | 1.00         |
| Mt Hermon-Bean              | Normal          | 0.95 | 0.90 | 0.85 | 0.80 | 0.75 | 0.75 | 1.00         |
| Creek                       | Dry             | 0.90 | 0.90 | 0.85 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Critically Dry  | 0.85 | 0.85 | 0.80 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Wet             | 0.95 | 0.90 | 0.85 | 0.85 | 0.75 | 0.75 | 1.00         |
| Manana-<br>Shadow Oaks      | Normal          | 0.95 | 0.90 | 0.85 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Dry             | 0.90 | 0.90 | 0.85 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Critically Dry  | 0.85 | 0.85 | 0.80 | 0.80 | 0.75 | 0.75 | 1.00         |
|                             | Wet             | 0.85 | 0.80 | 0.75 | 0.70 | 0.70 | 0.70 | 1.00         |
| Claurante                   | Normal          | 0.75 | 0.75 | 0.70 | 0.65 | 0.65 | 0.65 | 1.00         |
| Skypark                     | Dry             | 0.75 | 0.70 | 0.70 | 0.65 | 0.65 | 0.65 | 1.00         |
|                             | Critically Dry  | 0.70 | 0.60 | 0.60 | 0.55 | 0.55 | 0.55 | 1.00         |



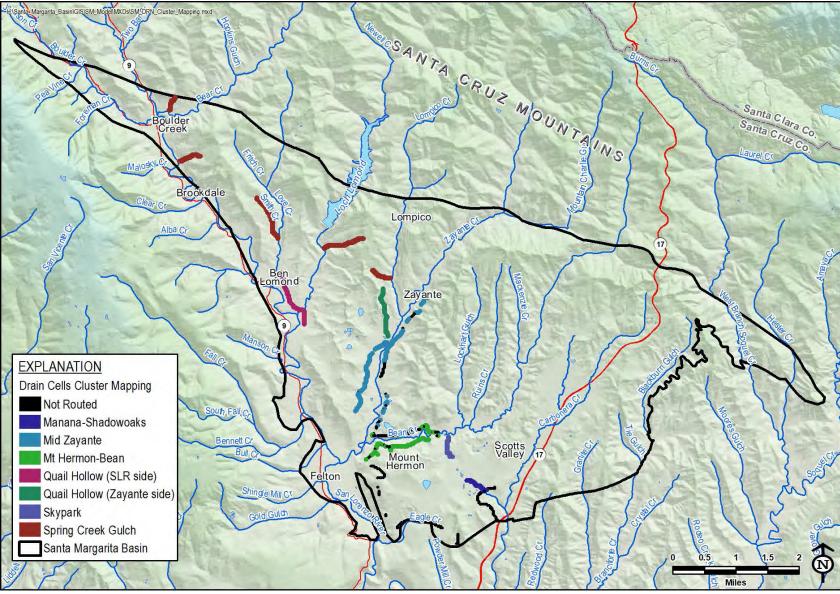


Figure 10. Drain Cluster Locations



# 5.2.4 Hydraulic Conductivity Updates

The KJ model implemented vertical hydraulic conductivity as part of the leakance property in Groundwater Vistas (GWV) with slightly different property zones than horizontal hydraulic conductivity. The updated SMGB model implements vertical hydraulic conductivity using anisotropy so a relationship between horizontal and vertical conductivity can be maintained over the same zones. This allowed for more efficient calibration during parameter estimation.

Hydraulic property zone values from the KJ model (2015) calibration were preserved as initial values. Hydraulic properties for the extended areas (Figure 4) are as follows:

- Northwest extension: Lompico aquifer and Butano aquifer hydraulic property zones are extended from the existing domain.
- Southwest extension: Lompico aquifer hydraulic property zones are extended from the existing domain and an additional hydraulic conductivity zone is added to represent the alluvium (Figure 5) since it is a layer that separates creeks with Lompico aquifer and it is not part of the Santa Margarita aquifer.
- South extension: Butano aquifer hydraulic properties are extended from existing domain.
- **East extension**: Butano aquifer hydraulic properties are extended from the existing domain.

The hydraulic property updates described address EKI recommendation 3 to revise water transmitting parameters as referenced in Section 2.1 in this report.



# 6 MODEL CALIBRATION

Model calibration is split into surface water and groundwater calibration. Additional datasets for model calibration include monthly groundwater levels, daily streamflow measurements, and accretion studies. PEST++ (2020) software suite was used along with manual trial and error to perform parameter estimation using calibration data. Methods and results described in this section address EKI recommendations 3 and 8 to revise water transmitting parameters and to update calibration as referenced in Section 2.1 in this report.

The level of calibration is appropriate for use of the model in estimating water budgets in the GSP and evaluating expected sustainability benefits of projects and management actions. Further refinement may be needed to support more detailed planning of projects and management actions. The calibration presented here is potentially non-unique; other combinations of parameter values may equivalently match calibration data. We also recommend evaluating predictive uncertainty when using the model for more detailed planning of projects and management actions.

## 6.1 Calibration Methods

### 6.1.1 Surface Water Calibration

Stream conductance is the primary parameter that is estimated for surface water calibration. Daily streamflow data throughout the model period from WY1985 through WY2018 was collected from the following locations:

- SLVWD: Boulder Creek and Lompico Creek
- Santa Cruz County: Bean Creek near Mount Hermon Camp and Zayante Creek at Woodwardia
- USGS: Bean Creek near Mount Hermon Road, Zayante Creek, Carbonera Creek, and San Lorenzo River at Big Trees

Streamflow data is aggregated into average monthly streamflow in cubic feet per second (cfs) and used as calibration targets for simulated outflows for a total of 978 streamflow targets.

Stream seepage gains and losses are processed from accretion studies by Balance Hydrologics for Bean Creek in June 2010 and San Lorenzo River in September 2017. A total of 17 seepage calibration targets are compared to the simulated stream groundwater discharge. The stream network is discretized into 26 conductance zones that are estimated in PEST using the described streamflow and seepage data. Figure 11 shows the stream gauge locations, accretion study points, and conductance zones used for surface water calibration.



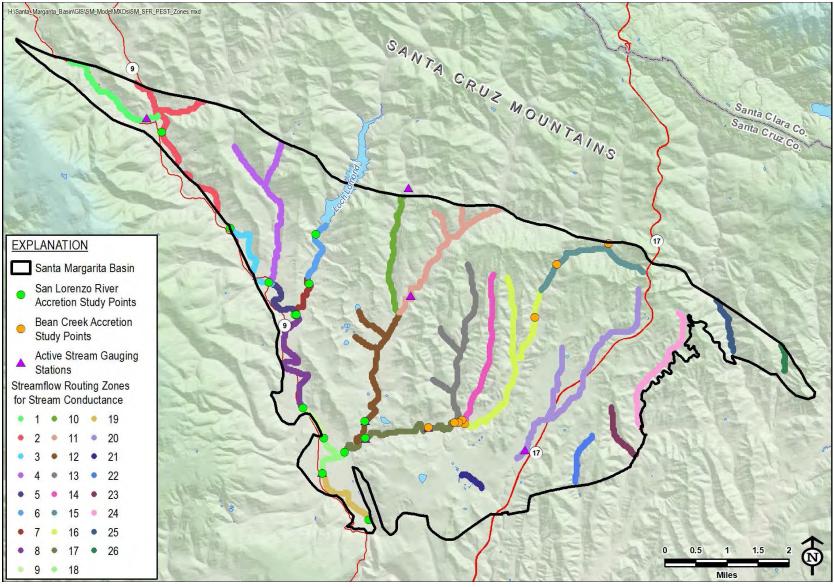


Figure 11. Streamflow Routing Network in Updated Model including Parameter Zones and Locations of Stream Gauges Used for Calibration



## 6.1.2 Groundwater Calibration

Groundwater level data for the whole model period from WY1985 through WY2018 is sourced from the database provided by SVWD and has been processed as average monthly groundwater levels for a total of 59 target wells with 5621 targets. Target wells are selected based on spatial distribution, and consistency and period of record of groundwater level measurement. Groundwater elevation targets are used to calibrate horizontal (Kx) and vertical hydraulic conductivity (Kz) and specific yield (Sy) and specific storage (Ss). There are 69 zones each for Kx and Kz and 23 zones for both Sy and Ss across all 7 layers of the model. PEST++ adjusted all parameters zones to achieve best fit to all groundwater level targets with calibration also informed by manual trial and error runs.

# 6.2 Calibration Results

### 6.2.1 Surface Water Calibration Results

Table 3 lists the final parameter values for stream conductance for each zone shown in Figure 11.

| Stream Conductance<br>Zone | Stream Conductance<br>(ft²/day) | Stream Conductance<br>Zone | Stream Conductance<br>(ft²/day) |  |  |  |
|----------------------------|---------------------------------|----------------------------|---------------------------------|--|--|--|
| 1                          | 11.70                           | 14                         | 0.01                            |  |  |  |
| 2                          | 3.34                            | 15                         | 0.04                            |  |  |  |
| 3                          | 2.24                            | 16                         | 7.70                            |  |  |  |
| 4                          | 0.27                            | 17                         | 0.01                            |  |  |  |
| 5                          | 1.33                            | 18                         | 1.21                            |  |  |  |
| 6                          | 0.73                            | 19                         | 3.65                            |  |  |  |
| 7                          | 1.99                            | 20                         | 0.07                            |  |  |  |
| 8                          | 6.85                            | 21                         | 3.52                            |  |  |  |
| 9                          | 14.98                           | 22                         | 0.16                            |  |  |  |
| 10                         | 0.25                            | 23                         | 0.13                            |  |  |  |
| 11                         | 0.47                            | 24                         | 42.33                           |  |  |  |
| 12                         | 8.46                            | 25                         | 2.20                            |  |  |  |
| 13                         | 0.01                            | 26                         | 2.18                            |  |  |  |

#### Table 3. Calibrated Streamflow Conductance

Streamflow calibration shows a good fit for Zayante Creek at Woodwardia (Figure 15), Bean Creek at Mount Hermon Camp (Figure 17), Carbonera Creek (Figure 18), and San Lorenzo River at Big Trees (Figure 19). Lompico Creek (Figure 13) indicates that the model simulates



streamflow above 0.4 cfs. Base flows is underestimated for Boulder Creek (Figure 12) and is overestimated within 1 cfs for Zayante Creek (Figure 14) and Bean Creek near Mt Hermon Rd. (Figure 16).

Model calibration for streamflow is sufficient because baseflows trends are simulated within 1 cfs on all gauges except for Boulder Creek (Figure 12). The model can be used to estimate surface water components of the water budget and provide the best available estimate of streamflow depletion from pumping. Additional streamflow data from new gauges in areas of interest would help improve model calibration.

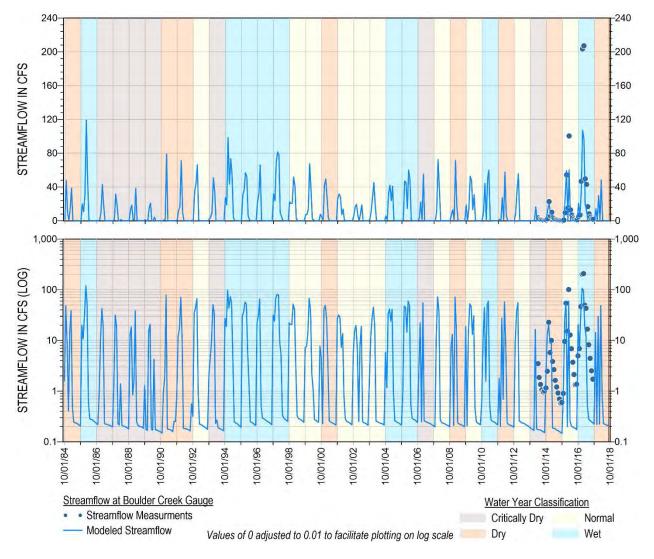


Figure 12. Boulder Creek Gauge Streamflow Hydrograph



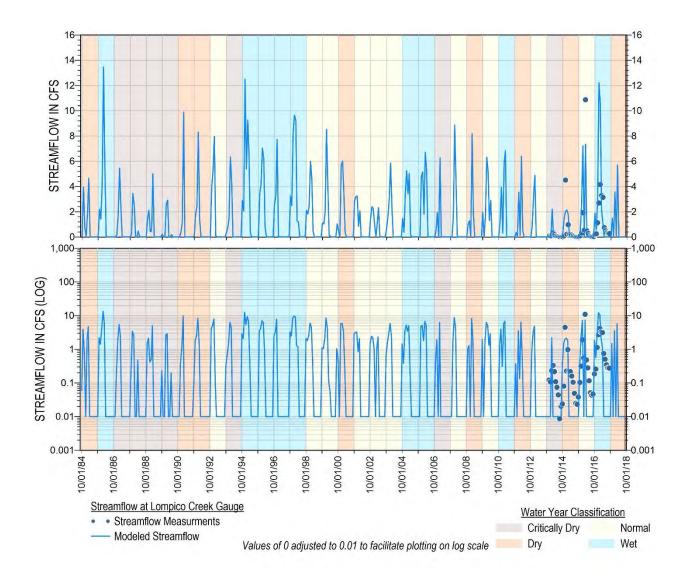


Figure 13. Lompico Creek Gauge Streamflow Hydrograph



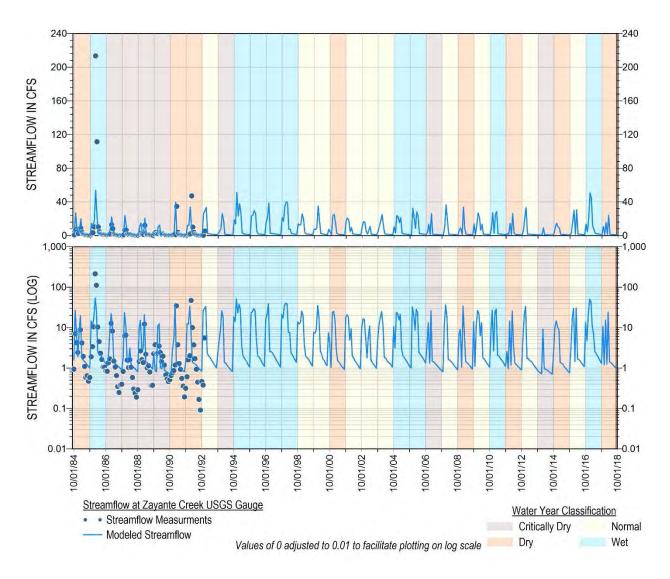


Figure 14. Zayante Creek USGS Gauge Streamflow Hydrograph



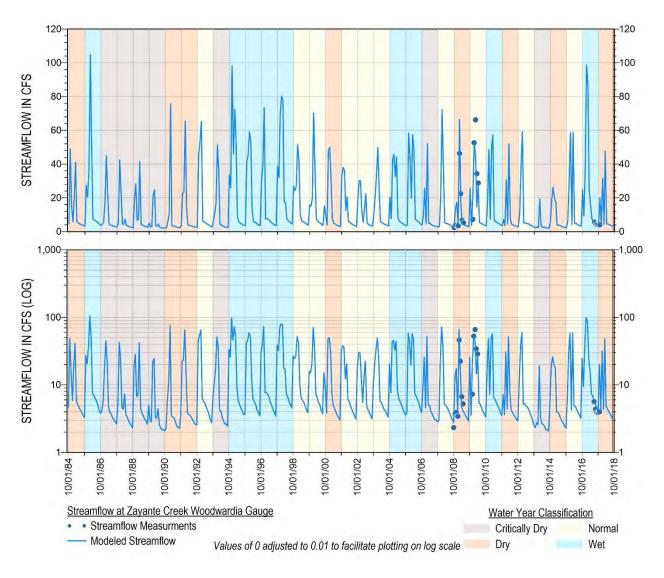


Figure 15. Zayante Creek Woodwardia Gauge Streamflow Hydrograph



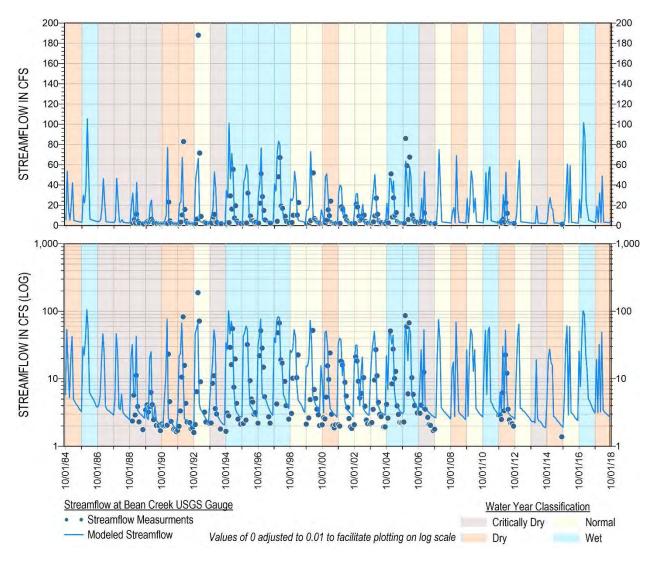


Figure 16. Bean Creek Near Mount Hermon Road Gauge Streamflow Hydrograph



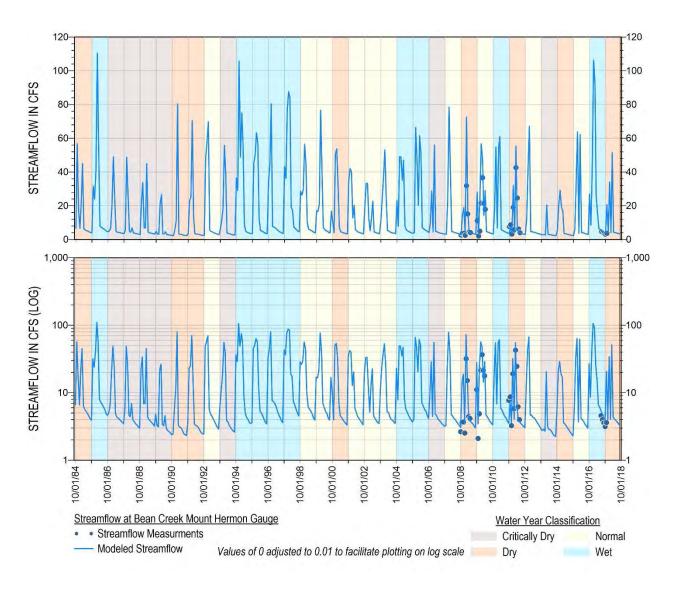


Figure 17. Bean Creek At Mount Hermon Camp Gauge Streamflow Hydrograph



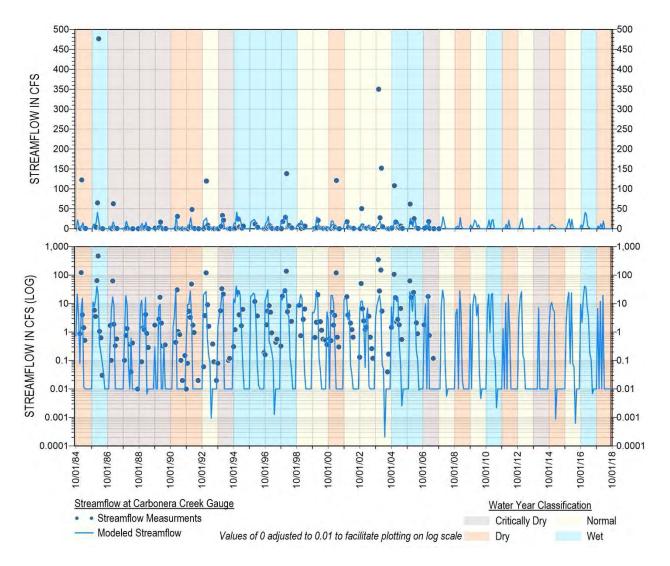


Figure 18. Carbonera Creek Gauge Streamflow Hydrographs



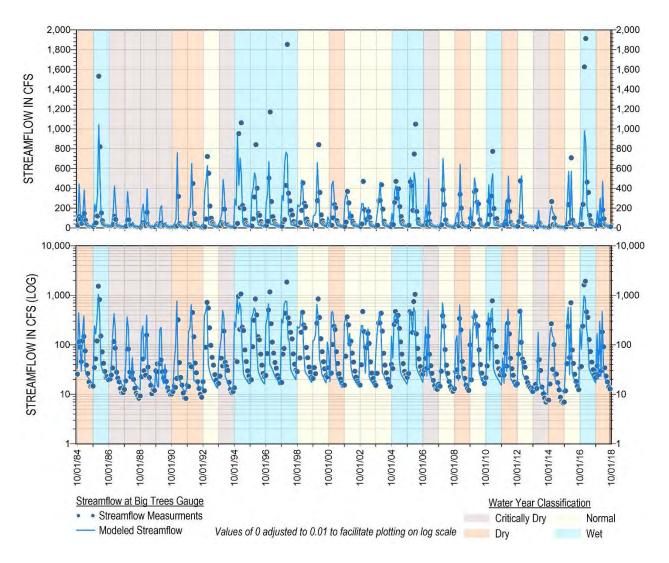


Figure 19. San Lorenzo River Big Trees Gauge Streamflow Hydrograph



Measured seepage is intended to be used for qualifying streams as gaining or losing. Simulated seepage is output on a cell-by-cell basis while measured seepage represents total seepage between 2 accretion points. Simulated seepage at each stream cell is extrapolated by multiplying cell-by-cell results by the number of stream cells between the 2 accretion points that bound the stream cells. This allows for a more similar comparison of magnitudes between measured and simulated as well as more granular identification of where the model simulates as gaining and losing.

Figure 20 compares measured to extrapolated seepage for SLR for September 2017. Stream gains are accurately simulated in Newell Creek and underestimated in Zayante Creek. San Lorenzo River gains are accurately simulated except for the stretch after the confluence with Zayante Creek where loss was simulated instead. Simulated seepage at the Big Trees gauge is overestimated compared to the neutral flows indicated by measured data but flows near Big Trees are typically large (Figure 19) and the measured data might not be a representative average.

Measured seepage for Bean Creek for June 2010 (Figure 21) shows gaining segments at the first and last segments with the middle segments as losing. Simulated seepage for Bean Creek shows stretches of gaining and losing in the middle segments with higher magnitudes which indicate more variation along segments than indicated by measured data.

Additional accretion data is provided by Balance Hydrologics for September 2019 to represent more recent trends. Simulated seepage for September 2019 is extracted from the predictive baseline simulation described in Section 7.2 and shows similar results to simulated seepage in June 2010. Measured data indicates dominantly gaining streams throughout Bean Creek which generally matches simulated trends (Figure 22).

The model calibration is sufficient for the purposes of evaluating stream conditions as gaining or losing which is the intention of measured seepage. Simulated seepage generally matches the direction of measured seepage along stream reaches with seepage data and additional accretion studies would help improve overall calibration.

Stream conductance zones 21-26 are along stream reaches that are not connected to any streamflow or seepage calibration points and there are relatively few groundwater level data in the area. Therefore, stream-aquifer flows for the eastern part of the Basin are not well calibrated. Stream conductance zone 24 represents the Upper Blackburn Gulch area near the edge of the model and has the highest conductance to better simulate high groundwater levels in the Butano aquifer. Streamflow or seepage data would be needed to better evaluate whether the stream is a source of recharge or whether there is another explanation for high groundwater levels in the area.



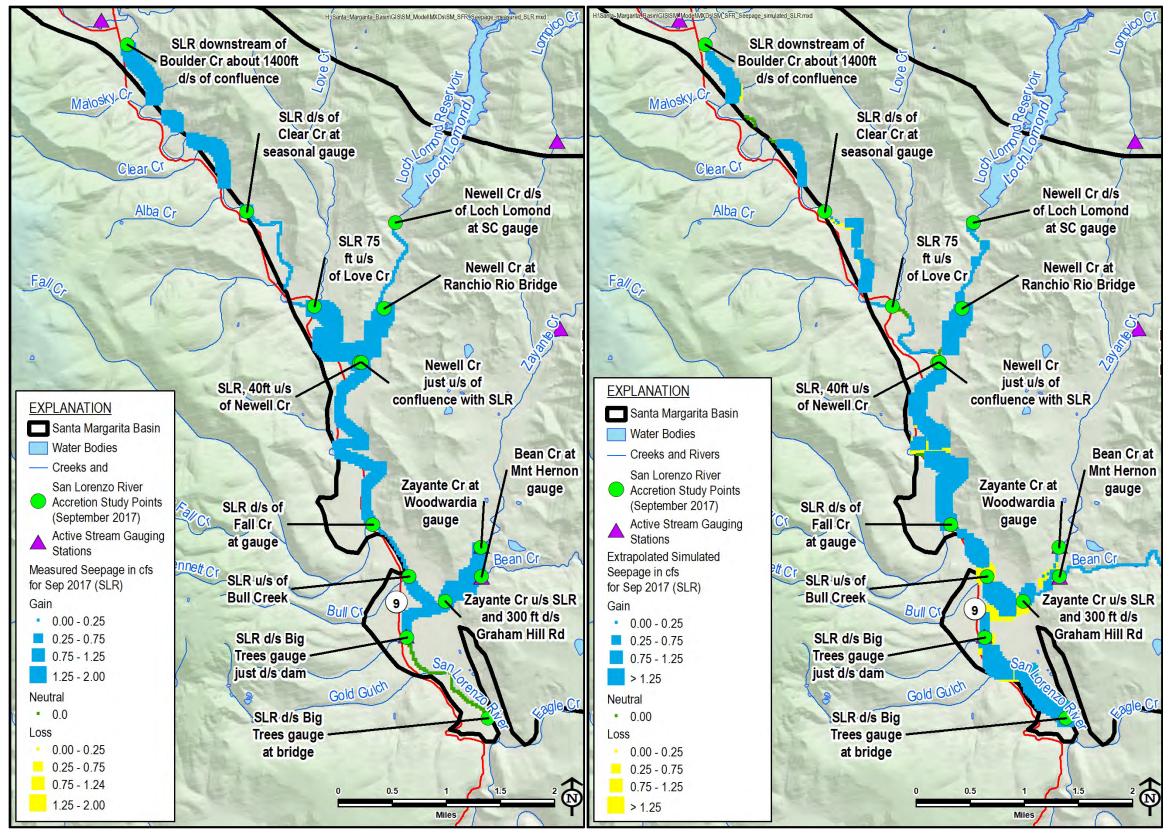


Figure 20. Measured and Extrapolated Simulated Seepage for San Lorenzo River



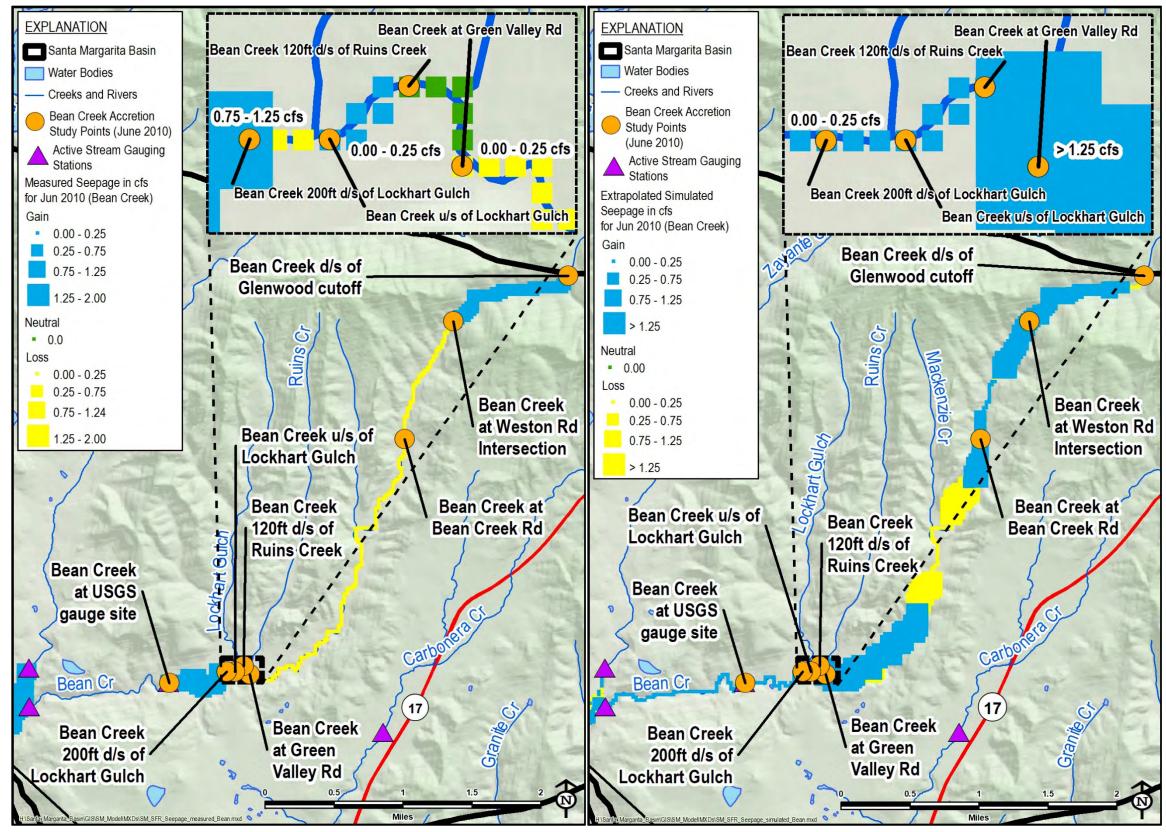


Figure 21. Measured and Extrapolated Simulated Seepage for Bean Creek



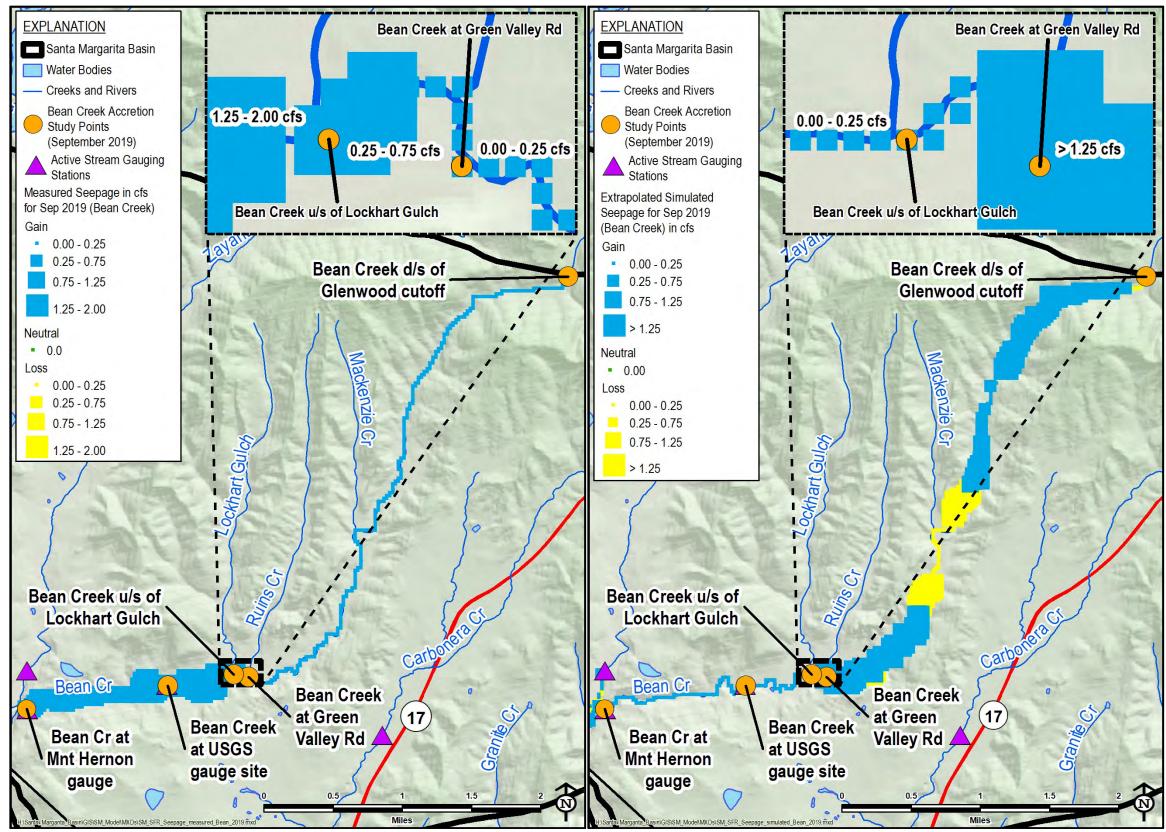


Figure 22. Measured and Extrapolated Simualted Seepage for Bean Creek in 2019



### 6.2.2 Groundwater Calibration Results

Calibrated parameters for Kx, Kz, Sy, and Ss are shown in Figure 23 through Figure 30. Comparison of simulated head and observed head (Figure 31) indicates that the model simulates heads matching observations for most layers, but underpredicts heads in Butano aquifer Layers 5-7. Updated reference point elevations (RPE) provided post-calibration resulted in more instances of underprediction. Figure 32 shows mean target residuals by aquifer calculated as the average of observed data less modeled data in model time. The model has a similar spread of over- and underprediction in the Santa Margarita aquifer and Monterey Formation with relatively small mean residuals. There are more locations of underprediction than overprediction in the Lompico aquifer, while Butano aquifer is generally underpredicting groundwater levels.

The GSP has 14 representative monitoring points (RMP) at which sustainable management criteria are defined. These are selected from 59 well targets used in calibration to represent groundwater level conditions for each model layer. Hydrographs showing observed groundwater levels and simulated groundwater levels from the M&A model and the KJ model for the 14 RMPs are shown in Figure 33 through Figure 46. RMPs for each aquifer are as follows:

- Santa Margarita aquifer: SLVWD Quail MW-A, SLVWD Quail MW-B, SLVWD Olympia #3, SLVWD Pasatiempo MW-2, SVWD TW-18, and SV4-MW
- Monterey Formation: SVWD #9
- Lompico aquifer: SLVWD Pasatiempo MW-1, SVWD #10, SVWD #11A, and SVWD TW-19
- Butano aquifer: SVWD #15 Monitoring Well, Canham Well, and Stonewood

Santa Margarita aquifer RMPs show good fits at SLVWD Olympia #3 (Figure 33) and SLVWD Quail MW-A (Figure 35); overprediction with good long-term trend at SLVWD Quail MW-B (Figure 36); underprediction with good long-term trends at SV4-MW (Figure 37); and underprediction without good long-term trends at SLVWD Pasatiempo MW-2 (Figure 34) and SVWD TW-18 (Figure 38). SLVWD Olympia #3 and SLVWD Pasatiempo MW-2 performed similarly to KJ model (2015) while SLVWD Quail MW-A and SV4-MW show improved fit. SVWD TW-18 and SLVWD Quail MW-B show worse overall fit to data, but the latter two show improved long-term trends compared to the KJ model (2015).

SVWD #9 (Figure 39) is the only RMP in the Monterey Formation and improves fit to declining trend from the beginning of the model period but deviates around 1995. There are improved simulation results starting in 2002 compared to the KJ model.



Lompico aquifer RMPs show good fit at SVWD #11A (Figure 42) and underprediction with good long-term trends for SLVWD Pasatiempo MW-1 (Figure 40), SVWD #10 (Figure 41), and SVWD TW-19 (Figure 43). The KJ model performs better on SVWD #10 and Pasatiempo MW-1, but the latter has a better long-term trend while the M&A model shows improved fit at SVWD #11A and SVWD TW-19.

RMPs in the Butano aquifer show good fit at SVWD #15 Monitoring Well (Figure 45), but consistently underpredicts at Canham Well (Figure 44) and Stonewood Well (Figure 46). Canham Well and Stonewood Well for the M&A model performs better than the KJ model while SVWD #15 Monitoring Well predicts similarly between both models.

Vertical gradients were not used as part of the calibration, but 4 sites of the 9 presented by EKI in its review of the KJ model are available for comparison of vertical gradients from to the selection of target wells. Simulated results for Site 1 (Figure 47) indicate a greater downward gradient relative to the measured by about 30 ft. Site 2 (Figure 48) shows that simulated vertical gradient is less than observed while Site 4 (Figure 49) shows more variation and greater vertical gradient than observed. Site 9 (Figure 50) shows little vertical gradient for both simulated and observed during the period when vertical gradient data are available.

Model calibration to groundwater level data is sufficient because long term trends at RMPs are generally simulated. The calibrated model can be used to interpret projected hydrographs from future scenario models by accounting for simulated average water level offsets. The calibrated model can also be used to estimate historical, current, and projected water budgets as required for the GSP. Recalibration can improve the model with additional grondwater level data at existing RMPs and new areas of interest.



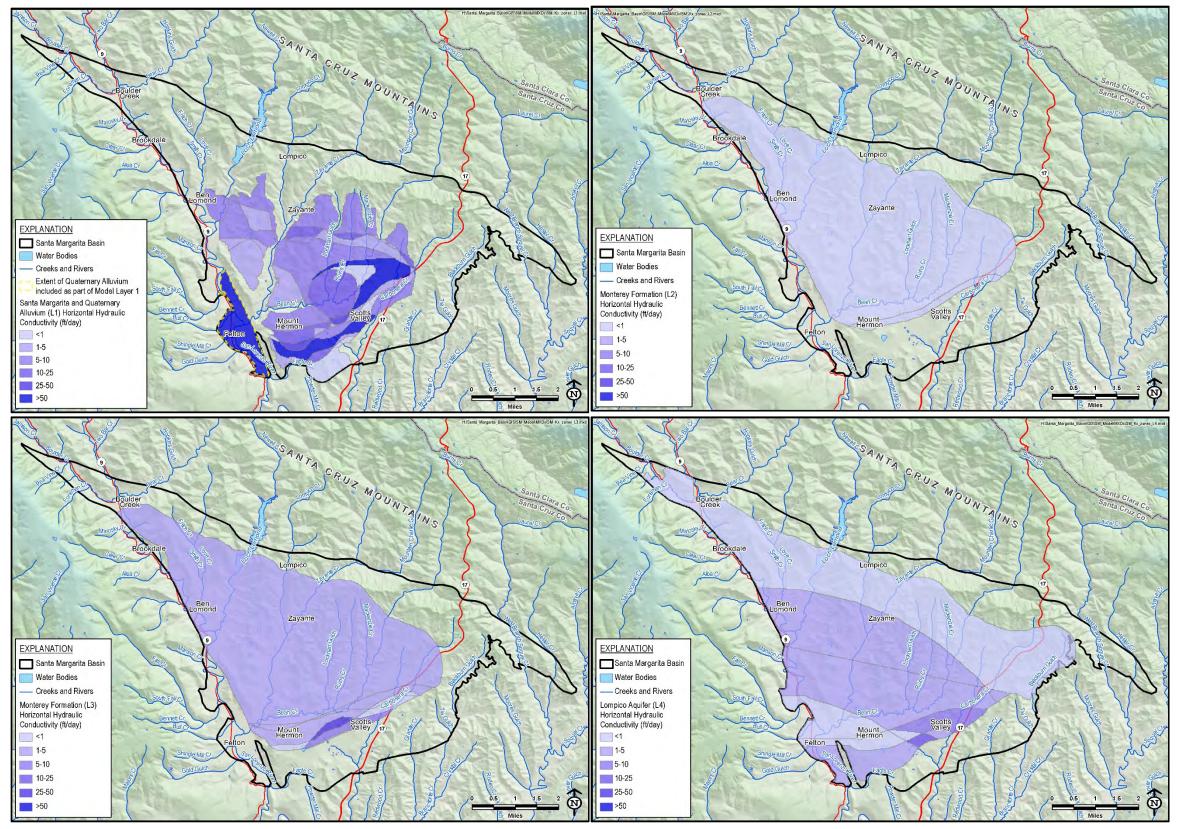


Figure 23. Horizontal Conductivity Zones for Santa Margarita Aquifer, Monterey Formation, and Lompico Aquifer



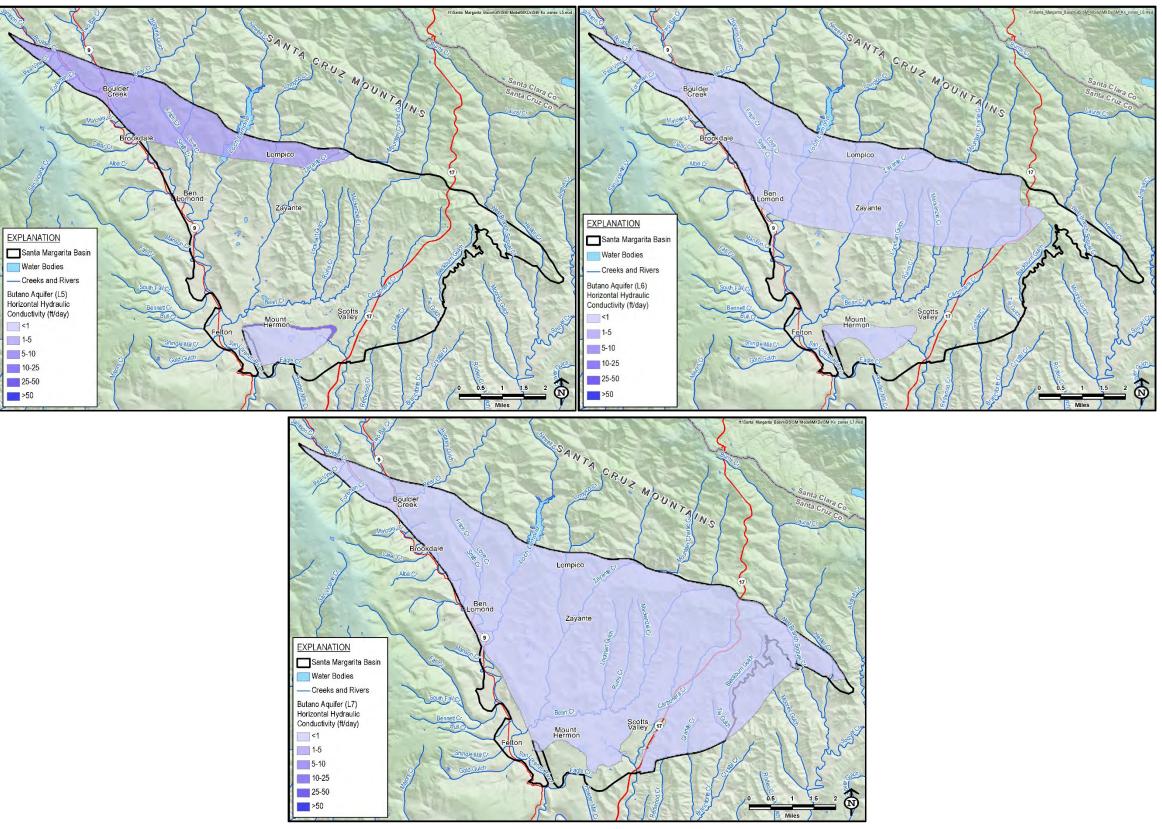


Figure 24. Horizontal Conductivity Zone Distribution for Butano Aquifer



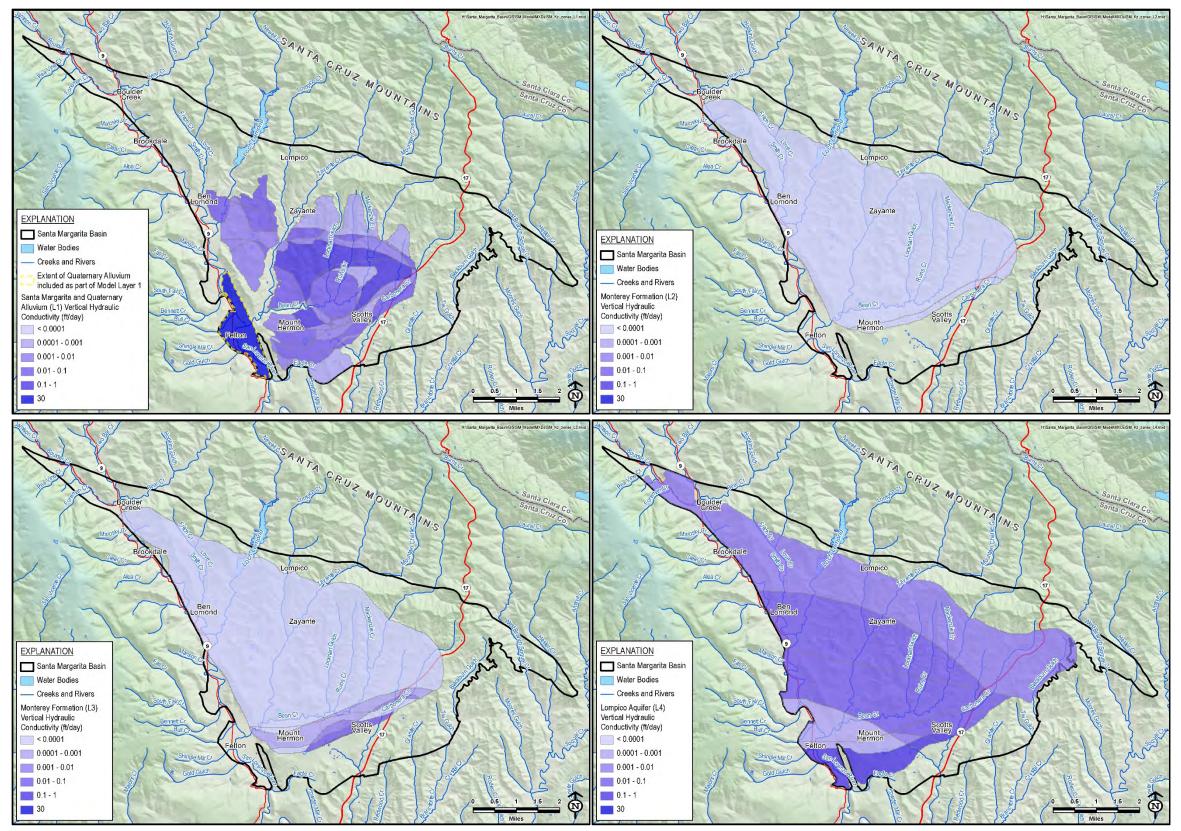


Figure 25. Vertical Conductivity Zones for Santa Margarita Aquifer, Monterey Formation, and Lompico Aquifer



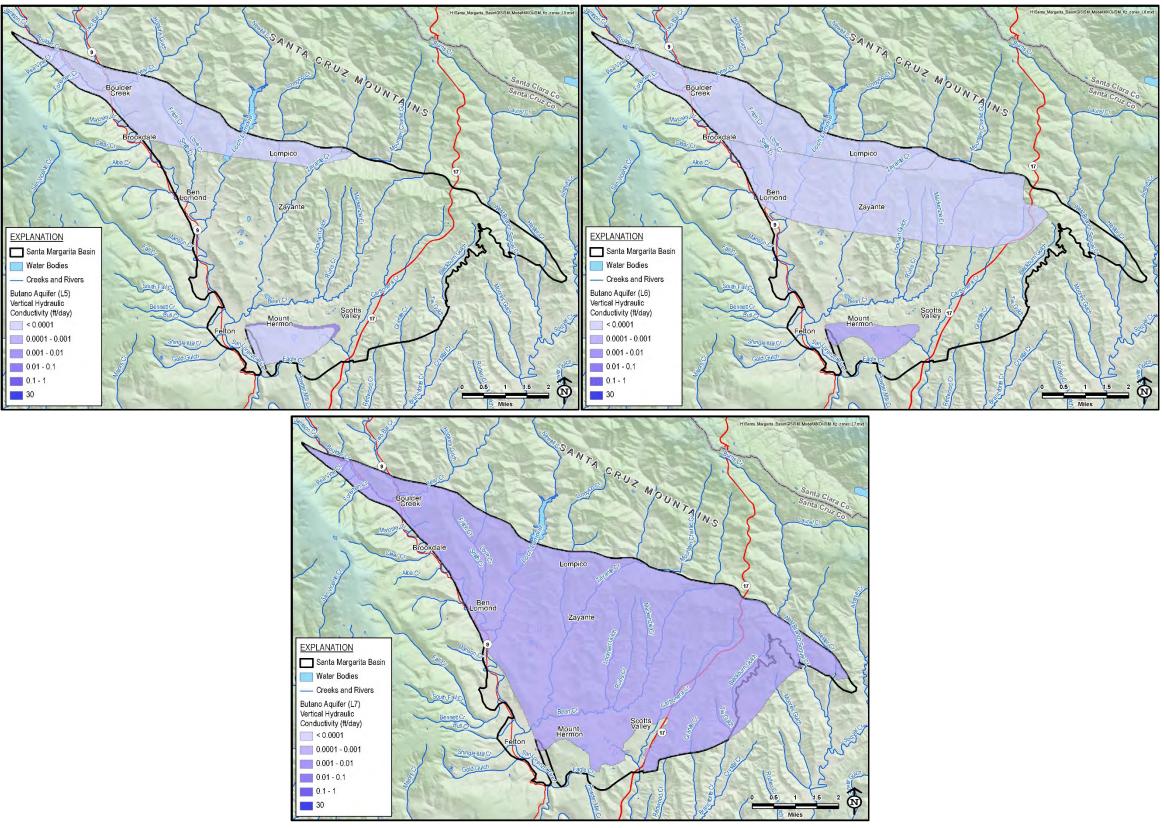


Figure 26. Vertical Conductivity Zone Distribution for Butano Aquifer



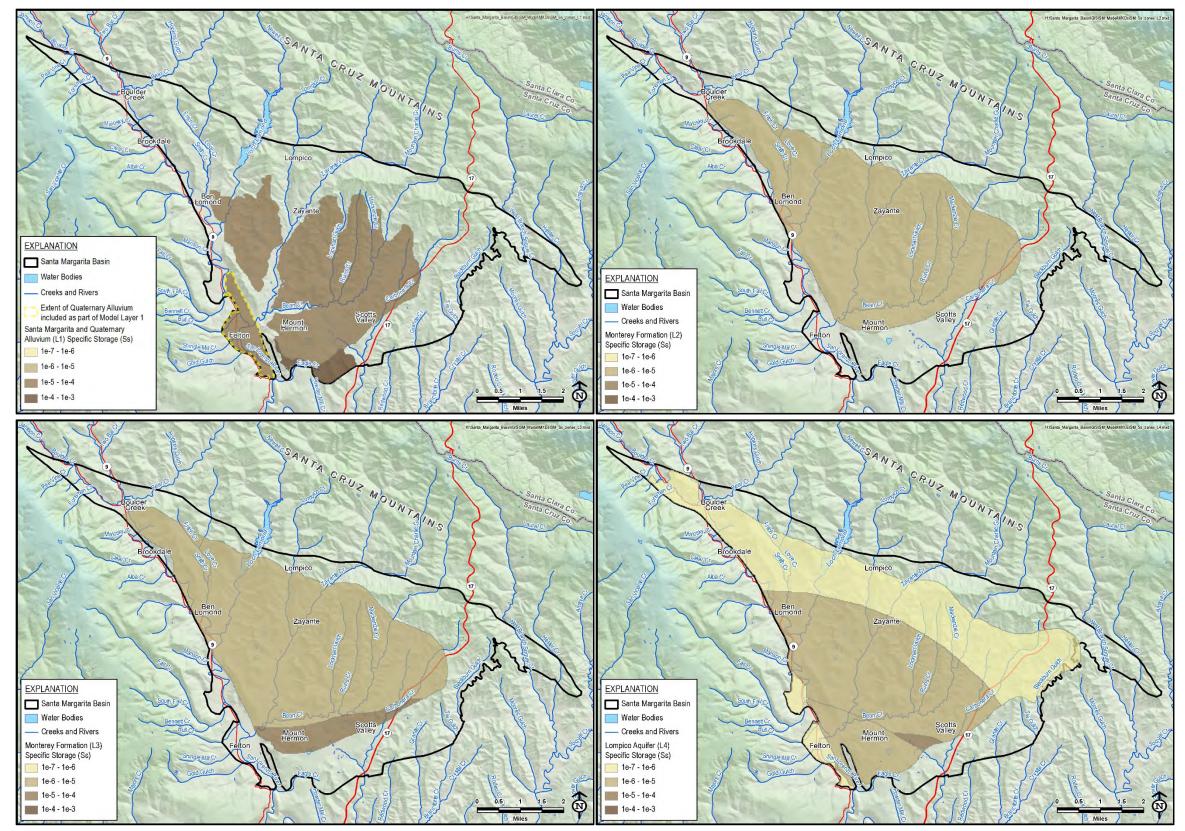


Figure 27. Specific Storage Zones for Santa Margarita Aquifer, Monterey Formation, and Lompico Aquifer



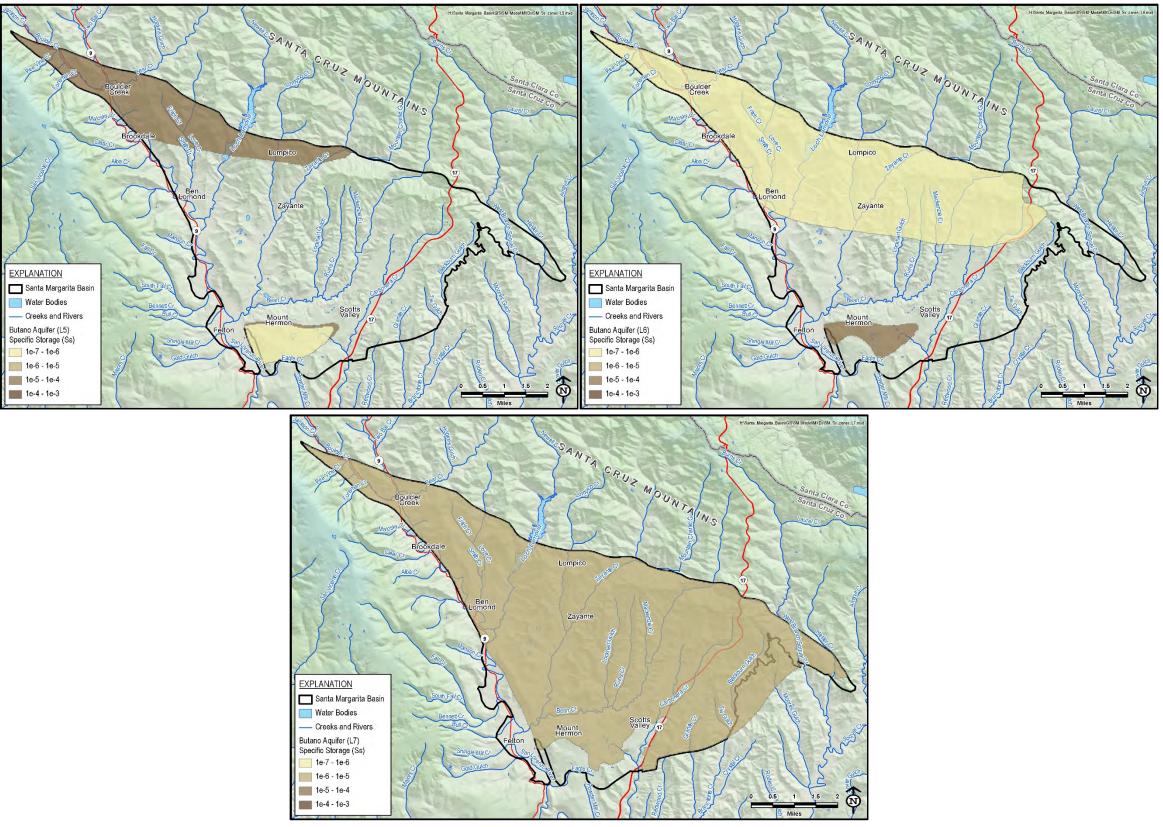


Figure 28. Specific Storage Zone Distribution for Butano Aquifer



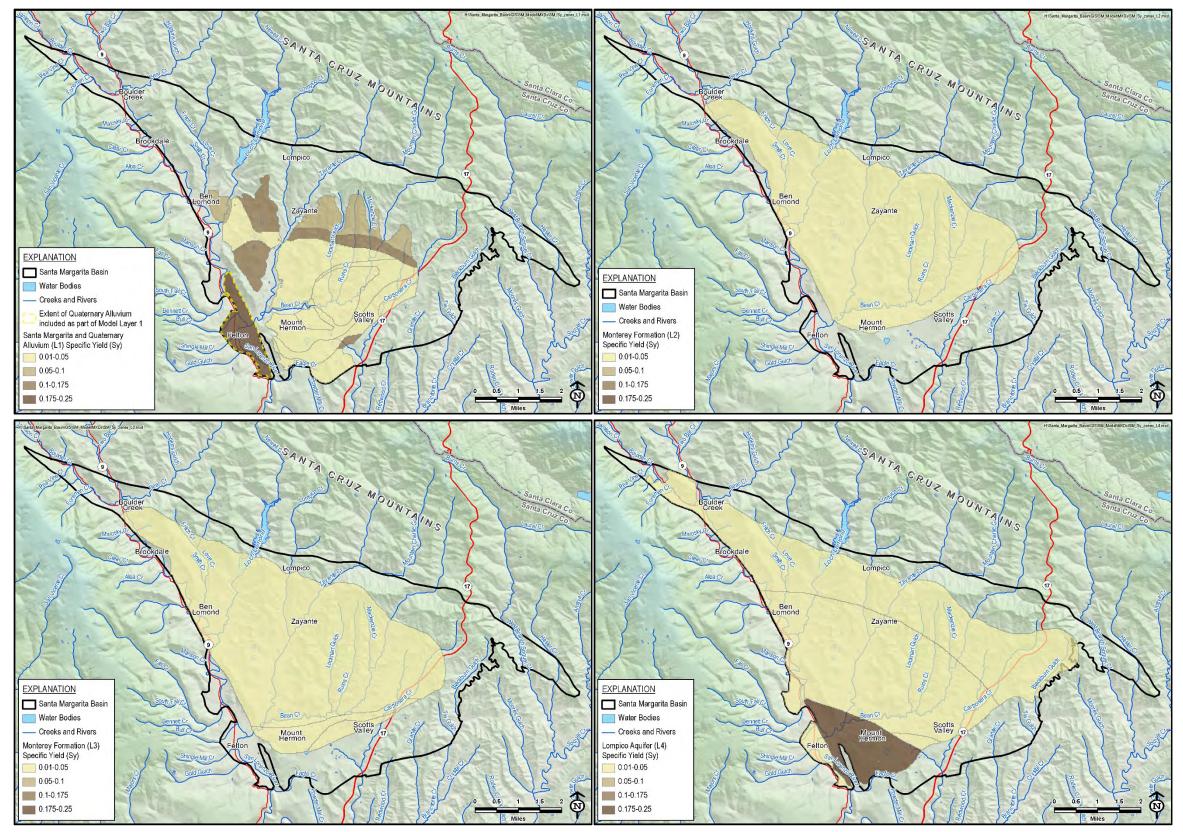


Figure 29. Specific Yield Zones for Santa Margarita Aquifer, Monterey Formation, and Lompico Aquifer



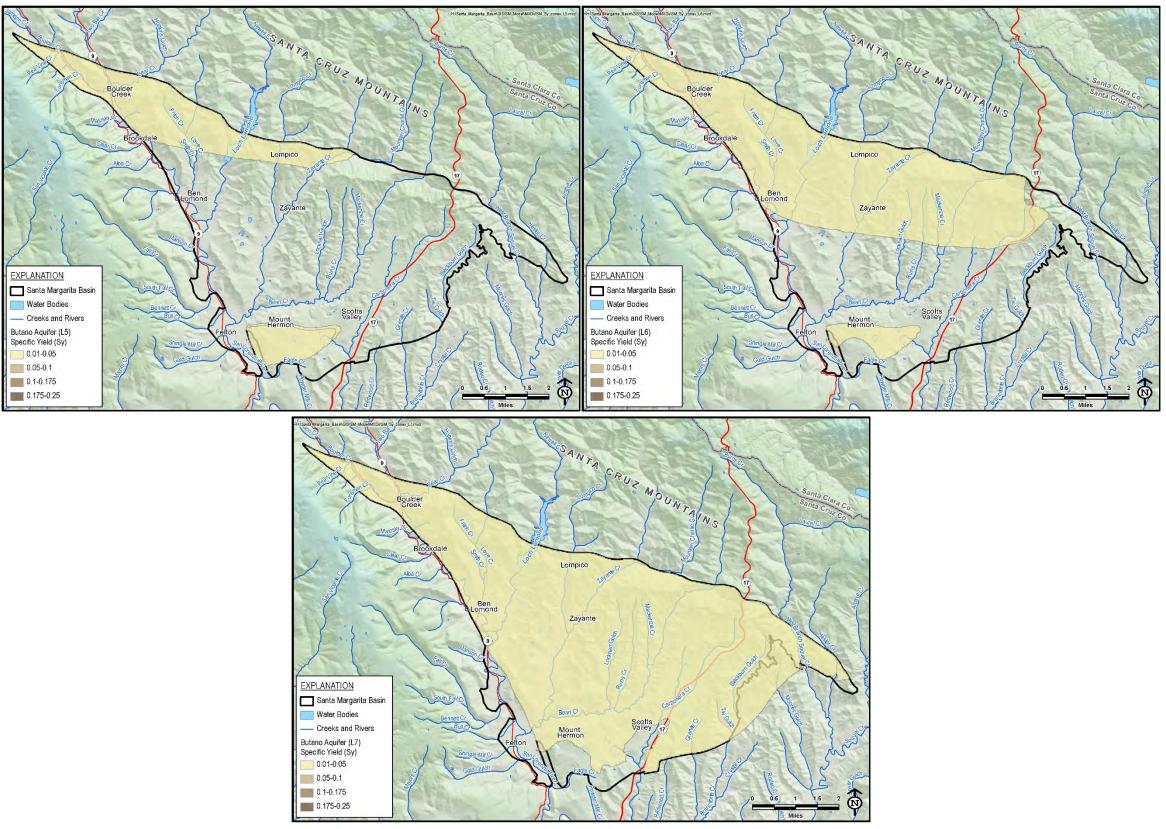


Figure 30. Specific Yield Zone Distribution for Butano Aquifer



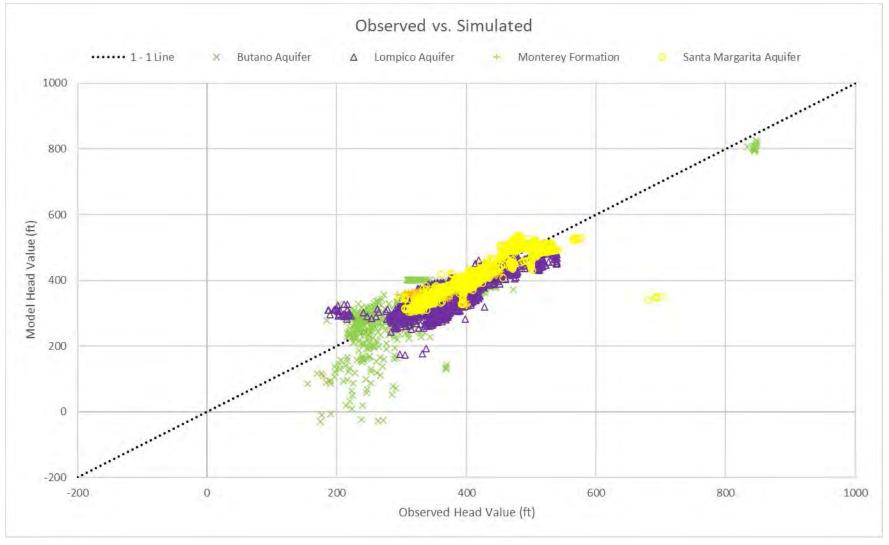


Figure 31. Simulated and Observed Head Target Comparison



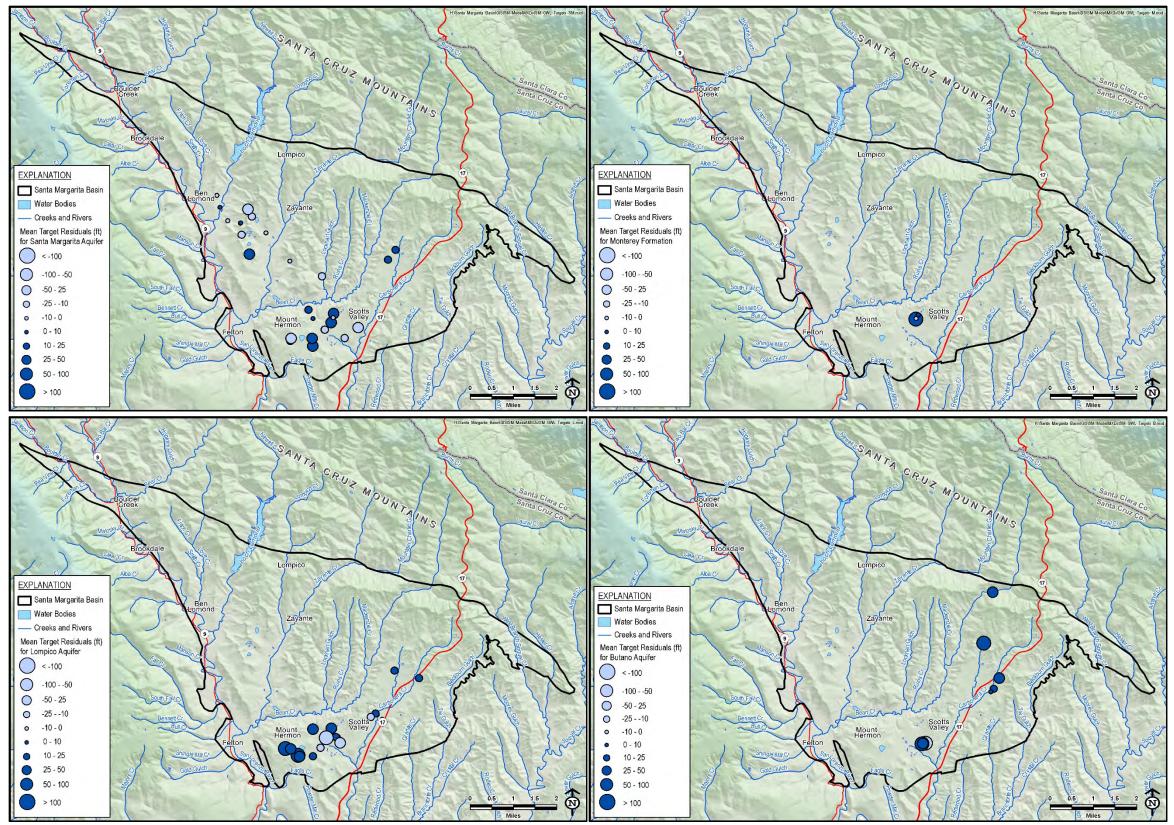


Figure 32. Mean Target Residual Maps (Observed – Simulated)



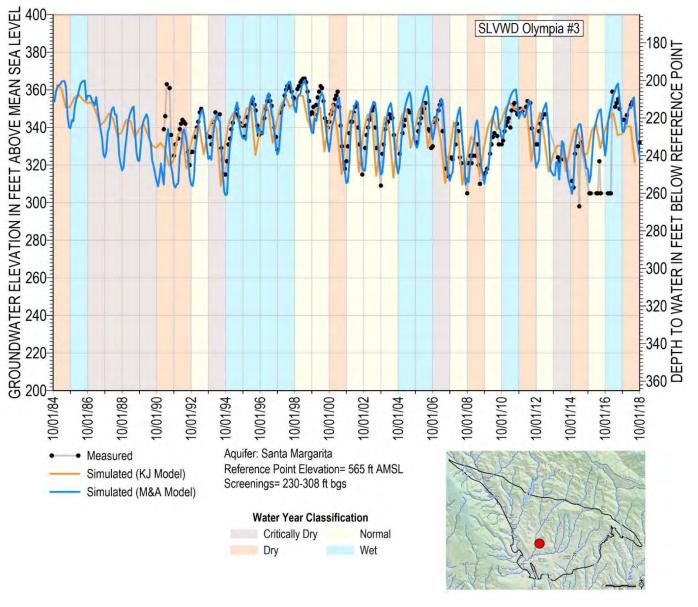


Figure 33. SLVWD Olympia #3 Hydrograph



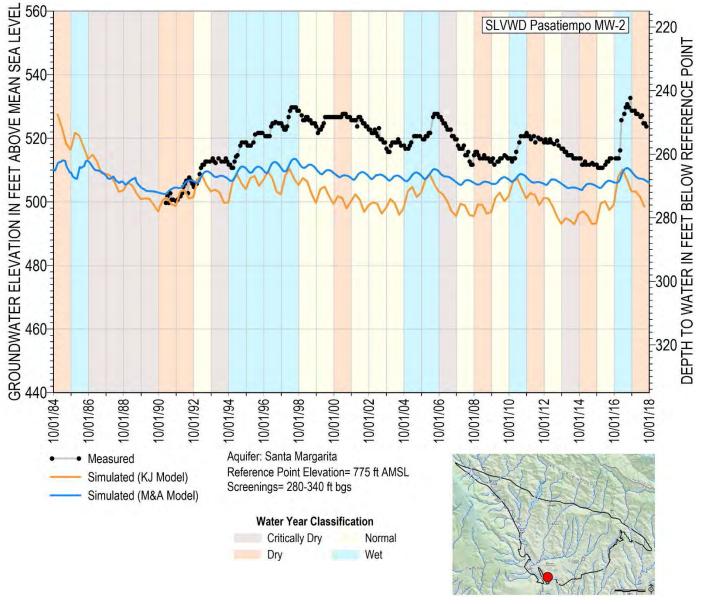


Figure 34. SLVWD Pasatiempo MW-2 Hydrograph



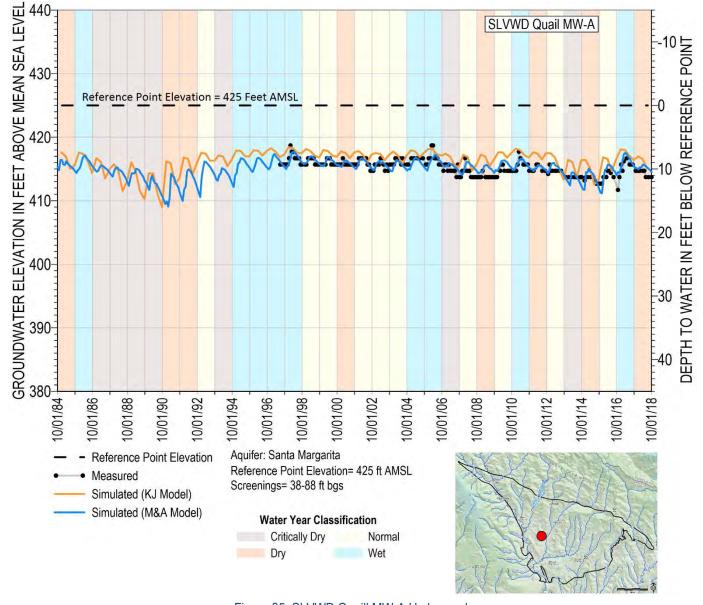


Figure 35. SLVWD Quaill MW-A Hydrograph



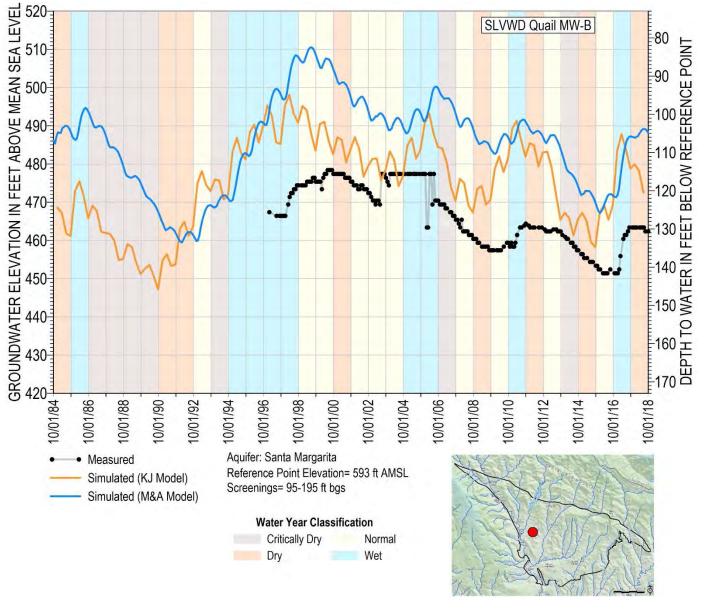
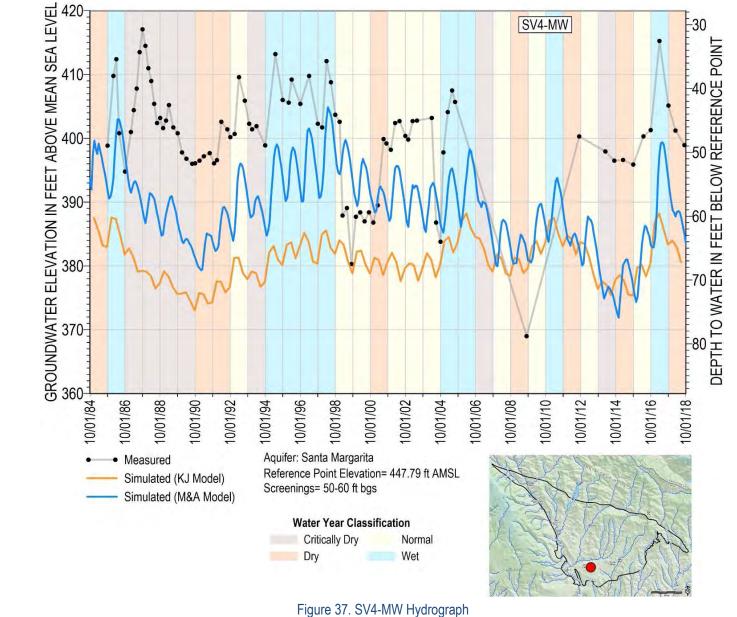


Figure 36. SLVWD Quail MW-B Hydrograph







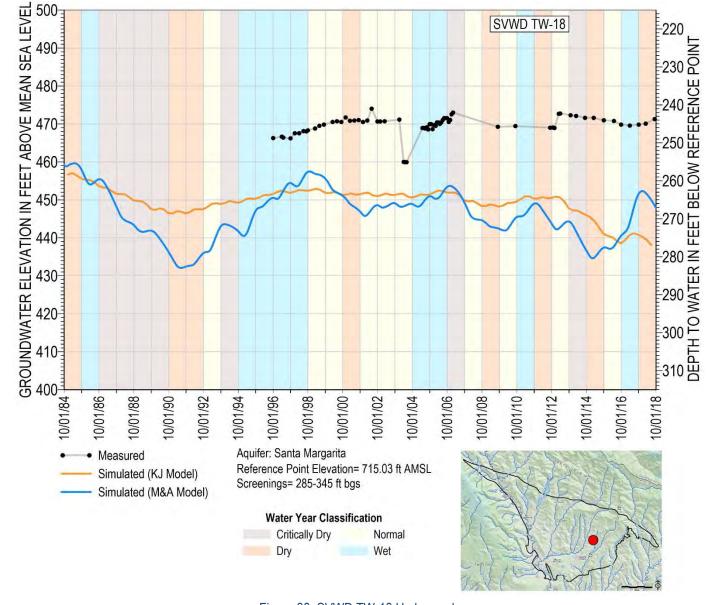


Figure 38. SVWD TW-18 Hydrograph



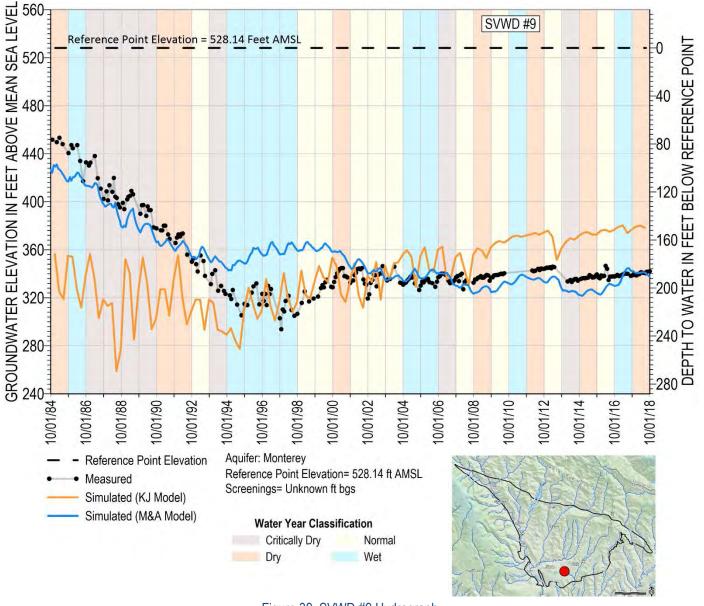


Figure 39. SVWD #9 Hydrograph



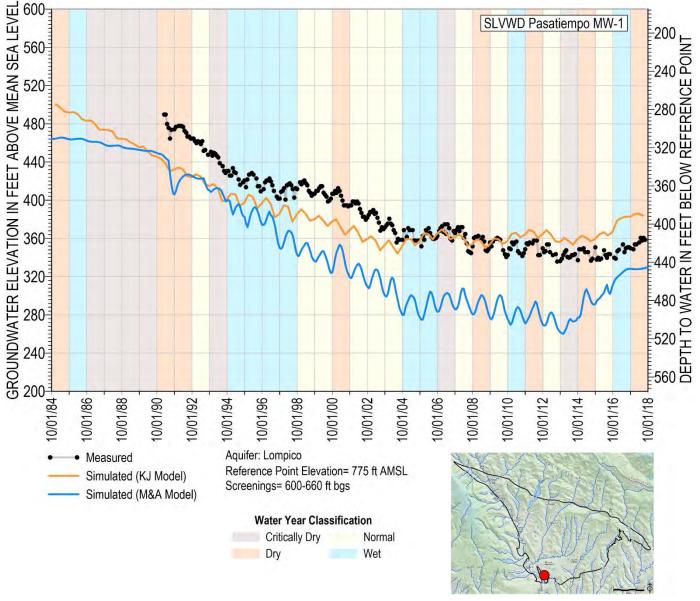
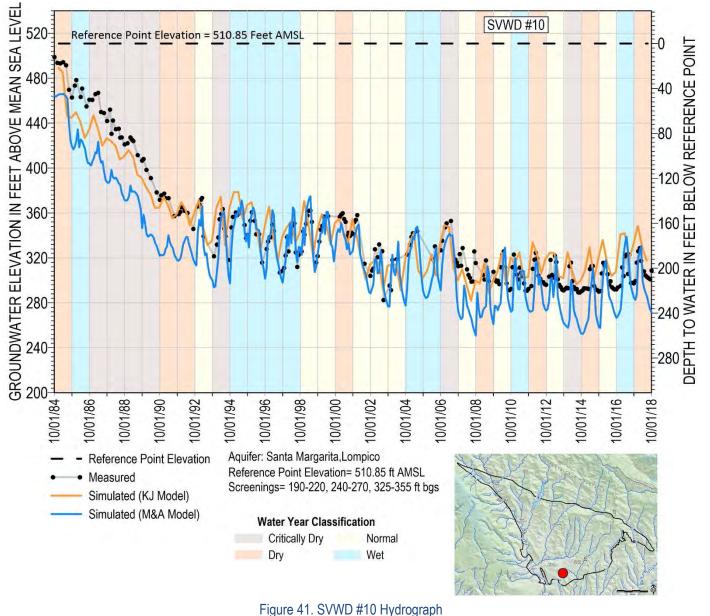
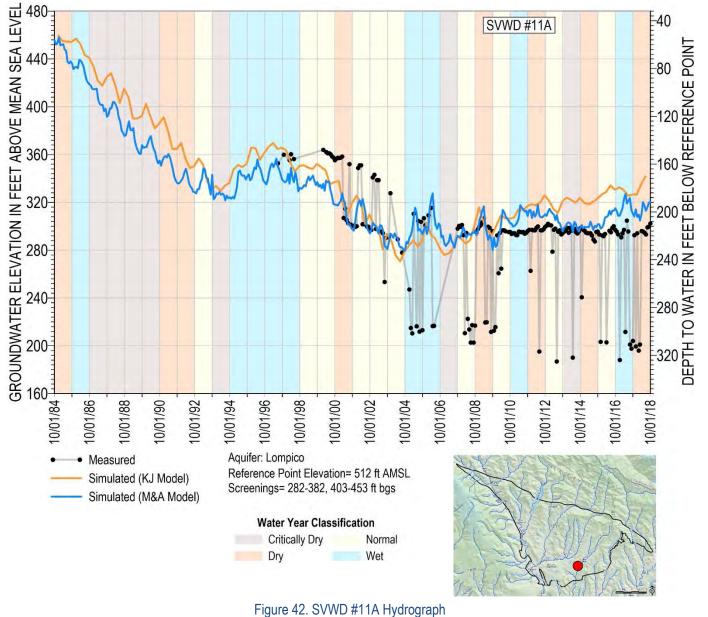


Figure 40. SLVWD Pasatiempo MW-1 Hydrograph











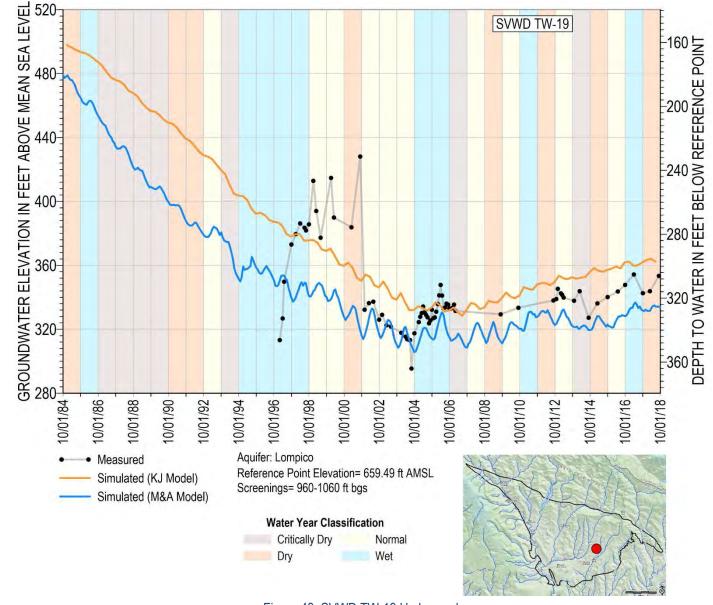
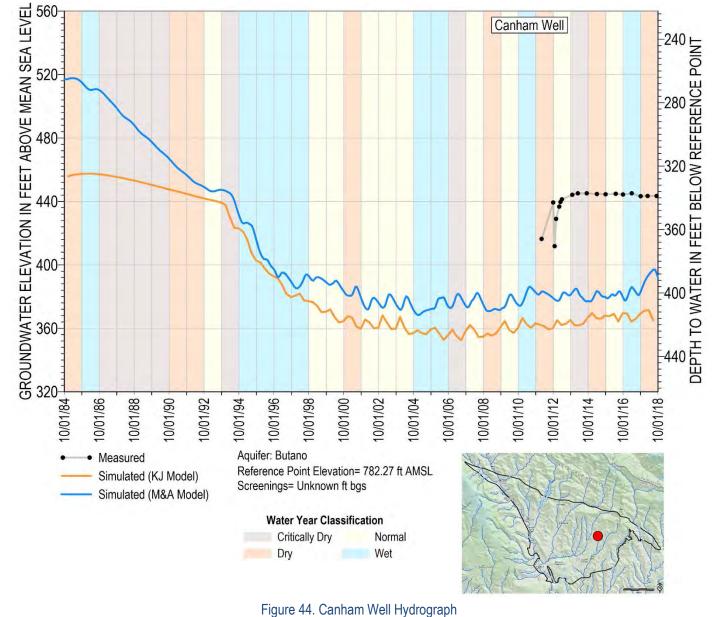


Figure 43. SVWD TW-19 Hydrograph





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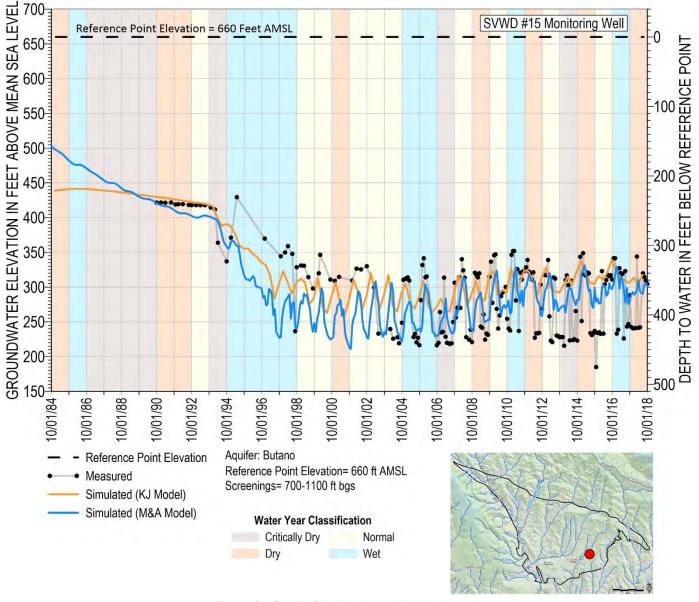
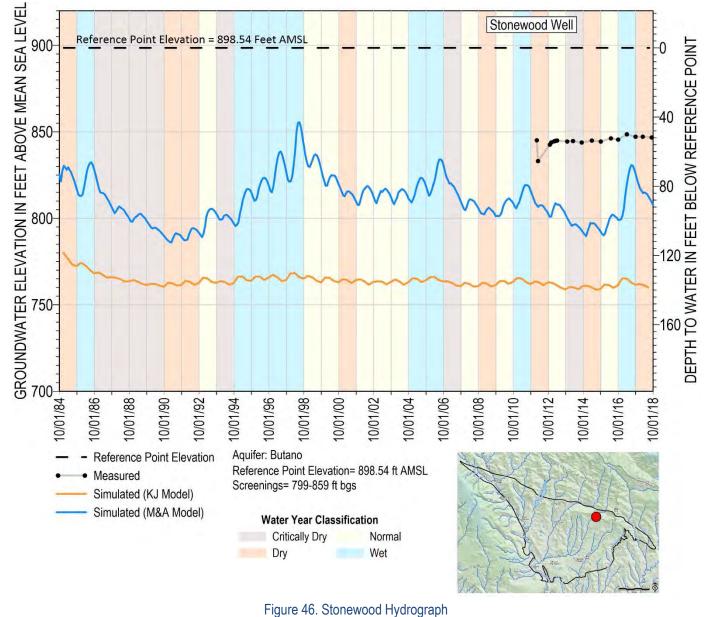


Figure 45. SVWD #15 Monitoring Well Hydrograph





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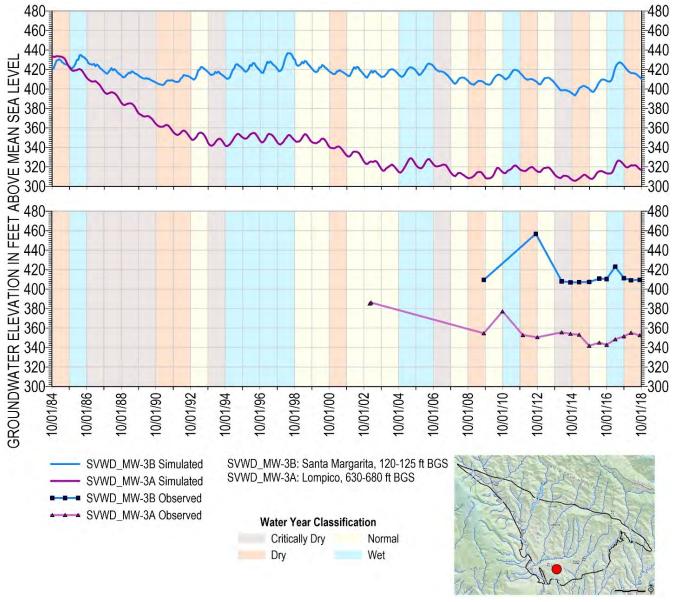


Figure 47. EKI Vertical Gradient Site 1



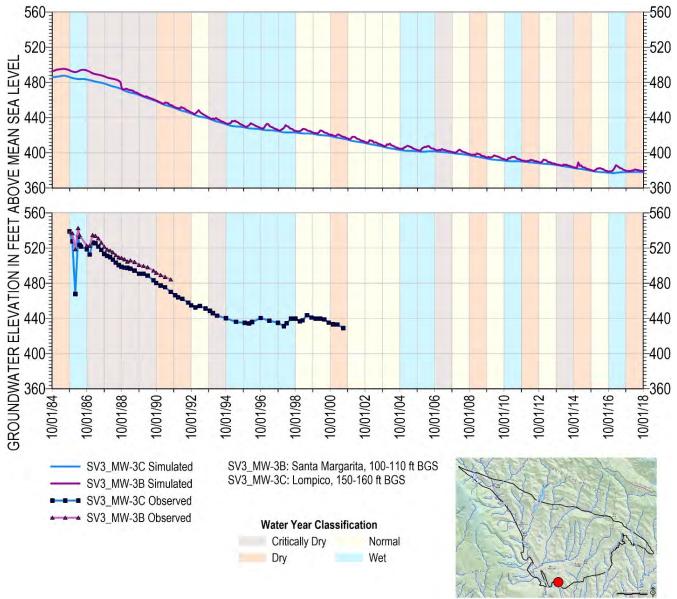
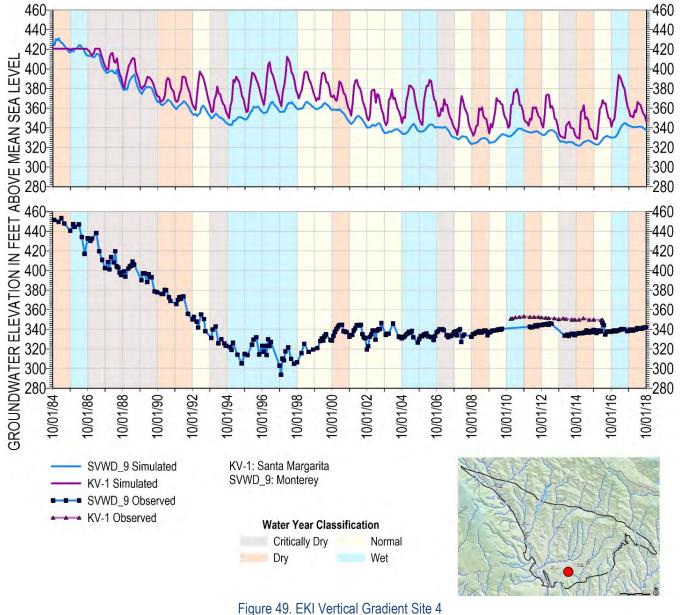


Figure 48. EKI Vertical Graident Site 2







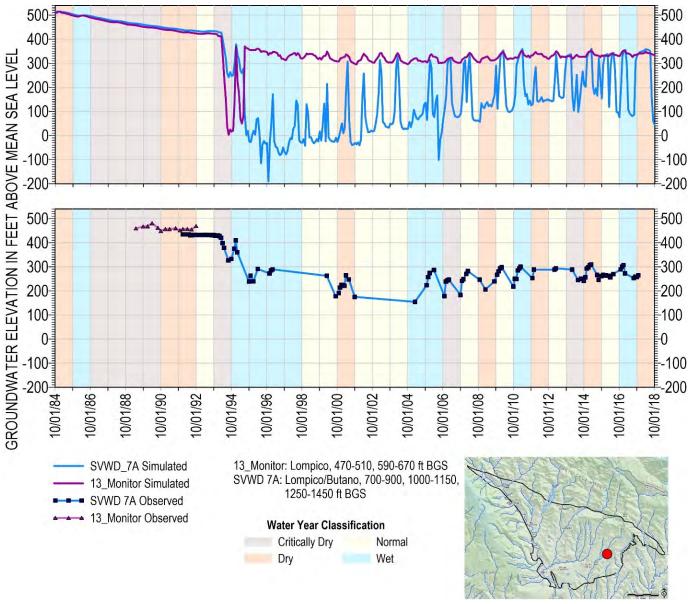


Figure 50. EKI Vertical Gradient Site 9



# 7 PREDICTIVE SIMULATIONS

A predictive baseline simulation based on projected climate change has been developed to set up the M&A model for alternative predictive simulations. Alternate predictive simulations are developed to evaluate the effects of 2 groundwater management projects:

- Expanded conjunctive use of surface water and groundwater for in-lieu recharge of groundwater by increased surface water use and proportional reduction in groundwater use by SLVWD and SVWD
- Recharge of purified wastewater via injection wells

## 7.1 Projected Climate Change Scenario

EKI's recommendation 10 to include down-scaled climate change in projected hydrology is based on GSP regulation requirements for the GSP's projected water budget to incorporate projected climate change over the planning and implementation horizon. It also follows that model evaluation of expected benefits of projects and management actions over the planning and implementation horizon should also incorporate projected climate change. Projected climate change has been incorporated into the predictive simulations as described below.

#### 7.1.1 Local Datasets for Climate Change

Although DWR provides projected climate change data sets for use in GSP development, DWR's guidance document on climate change data sets (DWR, 2018) states:

Local considerations and decisions may lead GSAs to use different approaches and methods than the ones provided by DWR for evaluating climate change. For example, the use of a transient climate change analysis approach may be appropriate where local models and data have been developed that include the best available science in that watershed or groundwater basin.

While DWR's datasets are based on a climate period approach that incorporates the effects of climate change based on projected change from historical conditions to a specific future period (e.g. 2030 or 2070), transient climate change analysis evaluates the change of effects of climate change progressing over time (e.g., simulating the increasing effects of climate change from 2020 to 2070). Table 4 shows the local models and data that have previously been developed in the Basin's watershed and region.



| Name  | Primary Client                               | Primary Project                       | Description   |
|---|--|---------------------------------------|---|
| Climate Catalog                                       | Santa Cruz Mid-County<br>Groundwater Agenecy | Santa Cruz Mid-<br>County Basin GSP   | Probabilistic selection of climate from<br>historical years with higher weight for warmer<br>years (HydroMetrics WRI, 2017) |
| GFDL2.1 A2  | City of Santa Cruz                           | Water Supply<br>Advisory<br>Committee | Single global circulation model in the CMIP3<br>ensemble (Stratus et. al, 2015)   |
| CMIP5 Mod<br>(CC Projection<br>2 in Balance,<br>2020) | City of Santa Cruz                           | Habitat<br>Conservation Plan          | Statistical sample of multiple global<br>circulation models in CMIP5<br>ensemble(Balance, 2020)                             |

#### Table 4. Climate Change Model Scenarios Used Locally

#### 7.1.2 Simulated Climate Change Scenario

The predictive simulations use a transient climate change analysis that is a statistical sample of 4 global circulation models in the CMIP5 ensemble. A transient analysis is appropriate to represent inter-annual variability of precipitation that is indicated by recent research (Swain et al., 2018). The statistical sample is developed using the methodology implemented by Balance for the CMIP5 Mod scenario (Balance, 2020). The 4 global circulation models included in the statistical sample represent moderate overall conditions and are ACESS1-0.1, CCSM4.1, HADGEM2-CC.1, CANESM1 models of the RCP8.5 high emissions scenario.

As described by Balance (2020), precipitation is assigned on an annual basis based on whether the average annual rainfall for all samples is below (dry) or above (wet) the average annual rainfall for the entire projection period. For dry years, the sample representing the 10<sup>th</sup> percentile of annual rainfall is used. For wet years, the sample representing the 75<sup>th</sup> percentile of annual rainfall is used.

The following plots label the climate change scenario used for the Santa Margarita basin model predictive scenarios as "Four Model Ensemble 50-99." Figure 51 shows the annual variability in precipitation for the Four Model Ensemble 50-99 compared to Climate Catalog used for the Santa Cruz Mid-County GSP, GFDL2.1 from the CMIP3 global circulation model ensemble used for the City of Santa Cruz Water Supply Advisory Committee, and GFDL CM3 from the more current CMIP5 ensemble. As designed, the annual variability in precipitation for the Four Model Ensemble 50-99 is greater than the other 3 scenarios. Figure 52 shows the cumulative departure from historical mean for Four Model Ensemble 50-99 compared to the historical mean. The Four Model Ensemble 50-99 ends up slightly drier than the historical mean and simulates a wetter than average period from 2023-2030, a predominantly average period from 2035-2045,



and an extended drought from 2050-2064. These periods can be used to evaluate basin sustainability under a wide range of potential future climatic conditions.

The climate change scenario used for the predictive scenarios differs from CMIP5 Mod in that a warming trend is enforced. Temperature is assigned on an annual basis based on whether the average annual temperature for all samples is below (cooler) or above (warmer) the average annual temperature for the entire projection period. For the cooler years, the sample representing the 50<sup>th</sup> percentile of annual temperature is used. For the warmer years, the sample representing the 99<sup>th</sup> percentile of annual temperature is used.

Figure 53 shows how the simulated temperature of the Four Model Ensemble 50-99 translates to reference evapotranspiration used in the predictive simulations compared to the three other scenarios. Reference evapotranspiration increases over time in the predictive simulations consistent with the expected warming trend due to climate change.



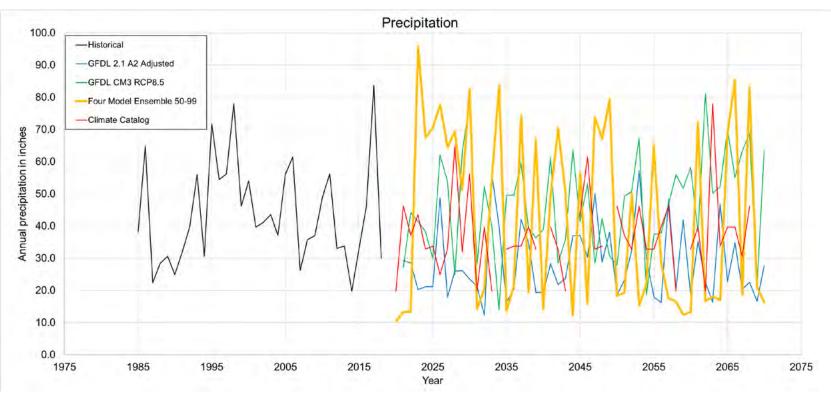


Figure 51. Precipitation Variability between Climate Models



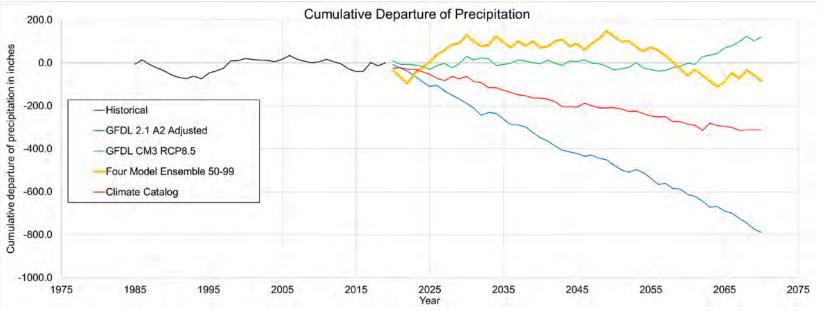


Figure 52. Variation of Cumulative Departure of Precipitation between Climate Models



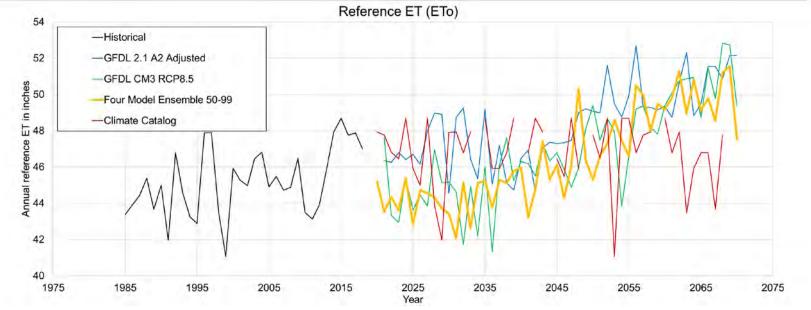


Figure 53. Variation of Annual Reference ET Betweeen Climate Models



## 7.2 Baseline Simulation

A 54-year predictive baseline simulation was developed starting from WY2019, which is the year following the last water year of the calibrated model, through WY2072. The predictive period covers the 50-year GSP planning and implementation horizon from WY2022 through WY2072 as required by the SGMA. A baseline simulation is needed to evaluate the impact on the Basin from potential projects and management actions to be implemented to achieve sustainability by 2042.

### 7.2.1 Baseline Groundwater Extraction

Where available, actual measured data for groundwater pumping is used for WY2019 and WY2020. For WY2021 through WY2072 the following assumptions are made regarding groundwater pumping and water use:

- **Private domestic pumping:** since there are no meters on private well owner wells, metered pumping from small water systems that are required to be metered is used to determine a likely WUF. For the entire predictive period, the WUF remains constant at 0.3 AFY and there is no assumed increase in rural population over time. The amount of pumping each month is based on the seasonal distribution of SVWD's residential potable water demand consistent with the historical simulation of the M&A model.
- Small Water Systems pumping: where available, metered pumping data reported to County of Santa Cruz are used. In cases where there are gaps in reported pumping, the same annual pumping and monthly distribution used in the historical simulation of the M&A model is used for the predictive period.
- **Mount Hermon Association pumping:** the current residential area in MHA is built out and thus no increase in water demand is assumed over the predictive period. Since there are large areas of turf irrigation in MHA, annual groundwater pumping is varied by predicted water year type from projected climate described in Section 7.1.2. Average annual groundwater pumping for each of the 4 water year types is calculated, and that average pumping is applied to predicted water year types to arrive at predicted MHA annual pumping which is then distributed using the same monthly distribution used in the historical simulation of the M&A model.
- San Lorenzo Valley Water District water demand and well pumping: annual water demand increase is assumed to be 0.18% over the predictive period. Historical rainfall and diversion data are used to provide an approximate correlation between annual rainfall versus annual diversions. The historical correlation is applied to predicted annual rainfall from climate change hydrology (Section 7.1.2) to arrive at predicted surface water



diversions. Groundwater pumping makes up the difference between water demand and surface water diversions. An adjustment is made to October through March 2021 surface water diversions where diversions are assumed to be zero because of damage to SLVWD's surface water systems caused by the August CZU Lightning Complex fire. During the months where there are no surface water diversions, groundwater pumping is increased to meet water demand. The distribution of pumping by well is based on the distribution of actual pumping during September 2020.

Scotts Valley Water District water demand and well pumping: the amount of groundwater pumping from WY2021 through 2072 is based on an assumed water demand increase of 0.3% per year (2015 Urban Water Management Plan (UWMP), Kennedy/Jenks Consultants, 2016) starting at actual WY2020 water demand. It is noted that the demand increase used for the predictive simulation is higher than the 2020 UWMP projection of 0.15% (WSC and M&A, 2021) which was developed after the predictive simulations were developed. Reasons for the lower rate of demand increase is because system water losses are expected to decrease 10% by 2040 due to water use efficiency measures such as advanced metering infrastructure, leak detection and reduction, WaterSmart technology, and active promotion of lawn rebates. Due to a reduction in recycled water demand in Scotts Valley, projected recycled water use each year is held constant at 200 AFY. Groundwater pumping makes up the difference between water demand and recycled water use.

#### 7.2.2 Results of Baseline Simulation

Predicted groundwater level results for baseline simulation are shown on hydrographs for all RMPs on Figure 56 through Figure 69.

Minimum thresholds for sustainable management criteria as defined by GSP Section 3 for RMPs are shown in Table 5. Minimum thresholds are an average of the 5 lowest groundwater level measurements in the historical period. Each projected hydrograph is shifted by an average offset between measured and simulated groundwater levels in the calibrated model for improved fit. This allows for a more representative interpretation of projected water levels relative to measured historical data.

Most RMPs fall below minimum thresholds once extended drought occurs in WY2052. SLVWD Pasatiempo MW-2 (Figure 57), SVWD #9 (Figure 62), SLVWD Pasatiempo MW-1 (Figure 63), SVWD #10 (Figure 64), and SVWD TW-19 (Figure 66) maintain projected groundwater levels above their corresponding minimum thresholds without any projects and management actions.



# 7.3 Expanded Conjunctive Use with Loch Lomond (In-Lieu Recharge)

Expanded conjunctive use with the addition of SLVWD's entitlement to a portion of Loch Lomond water facilitates in-lieu recharge of the aquifers pumped by SLVWD and SVWD in the wet season months. The volumes of surface water available for conjunctive use are based on projected availability of surface water to satisfy SLVWD and SVWD demand during November through April. The following surface water sources are considered:

- 313 AFY from Loch Lomond, based on a draft agreement between SLVWD and the City of Santa Cruz (Exponent, 2019).
- Additional surface water diversions from North System streams tributary to the San Lorenzo River, subject to physical projected surface water availability, includes Peavine Creek, Foreman Creek, Clear Creek, and Sweetwater Creek.
- Additional surface water diversions from Felton System streams tributary to the San Lorenzo River, subject to both physical projected surface water availability and administrative constraints, includes Fall Creek, Bennet Spring, and Bull Creek.

Figure 54 shows the locations of SLVWD surface water diversions from the creeks listed above. Expansion of existing conveyance and treatment infrastructure would be required for the additional surface water diversions considered as part of this simulation. For modeling purposes, it is assumed that the infrastructure necessary for additional surface water diversion would be completed by WY2025.

Legal rights to transfer surface water outside of the SLVWD system from which the diversion takes place is not explicitly considered as part of this evaluation. In other words, it is assumed that any necessary surface water permits required to support additional surface water diversions will be in place by WY2025.



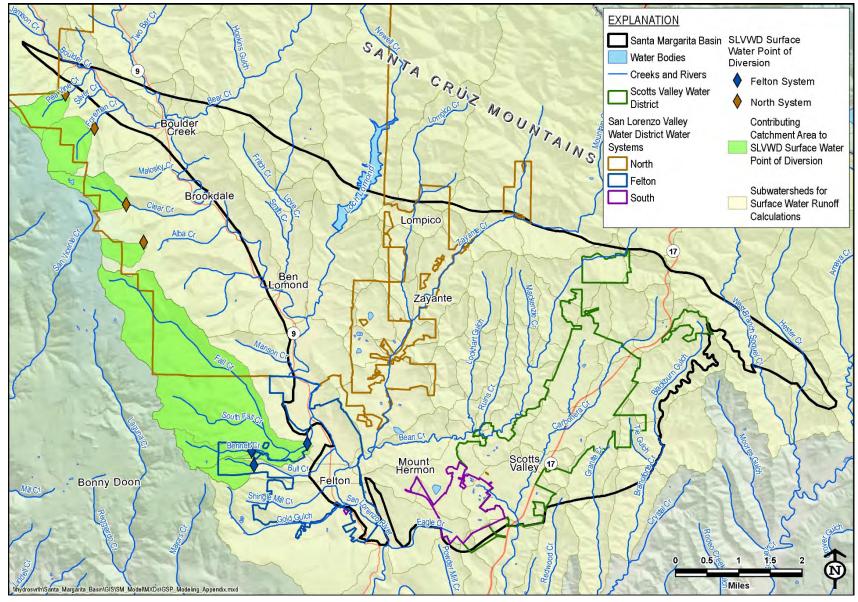


Figure 54. Location of SLVWD Surface Water Diversions



## 7.3.1 Projected Physical Availability of Surface Water

The physical availability of surface water is projected using the same assumptions and calculations used to determine surface water flows generated both inside and outside of the Basin (Section 5.1.3).

Surface water runoff calculations used to provide input to the groundwater model are at the subwatershed scale. The contributing area for each SLVWD point of diversion is smaller than the subwatersheds for which surface water runoff was calculated (Figure 54). Projected surface water runoff for each point of diversion is therefore rescaled to its corresponding contributing area by multiplying surface water runoff for the subwatershed area by the ratio of the contributing area to the subwatershed area for each point of diversion.

The surface water runoff calculations described in Section 5.1.3 do not explicitly consider or quantify baseflow or hydrograph recession following precipitation. Consequently, zero surface water runoff is calculated during a spring month with zero precipitation, even if that month was preceded by several months with above-average precipitation. This approach is used because evaluating and simulating watershed rainfall-runoff responses was outside the scope of the GSP model. However, baseflow in streams used for SLVWD surface water diversions is relevant for the purposes of determining how much additional surface water would be available to support in-lieu recharge.

Monthly streamflow for the streams used for in-lieu recharge is estimated as the cumulative runoff less the cumulative diversion over preceding months during each water year. For example, January streamflow would be computed as total October through January runoff less total October through January surface water diversions. The purpose of this simplified approach is to approximate the concept of surface water baseflow, even though baseflow is not explicitly quantified by the surface water runoff calculations used for the model.

#### 7.3.2 Assumed Administrative Constraints on Additional Surface Water Use

In addition to water physically available in the stream, additional surface water diversions for conjunctive use are assumed to be constrained by the conditions of relevant surface water diversion permits.

Loch Lomond: It is assumed that Loch Lomond releases will be limited to 313 AFY.

**SLVWD North System:** It is assumed that additional diversions from streams in the SLVWD North System are limited solely to the water physically available in the creeks.



**SLVWD Felton System**: Additional diversions from creeks serving the Felton System are assumed to be limited by the following constraints (Exponent, 2019):

- Minimum Fall Creek winter (November 1 through March 31) bypass flow of 0.75 cfs for dry years, and 1.5 cfs for otherwise. Dry years are defined based on cumulative flow volume in the San Lorenzo River at Big Trees from the beginning of the water year, and it should be noted that the administrative definition of dry year used to constrain Felton System diversions differs from the definition of dry year used for the GSP.
- Maximum diversion rate of 1.7 cfs
- Maximum annual diversion volume of 1,059 AF

Furthermore, it is assumed that diversions from streams serving the Felton System are permitted only if streamflow in the San Lorenzo River at Big Trees is at least 20 cfs (Exponent, 2019). Projected streamflow in the San Lorenzo River at Big Trees as simulated in the baseline simulation was used to identify dry years and months with streamflow less than 20 cfs.

#### 7.3.3 Reductions to Projected Groundwater Pumping

Reductions of groundwater pumping for in-lieu recharge is preferentially allocated to the SLVWD Pasatiempo wellfield and all SVWD extraction wells. This assumes, as noted in Section 7.3, that additional surface water can be treated and conveyed to the point of use. November through April groundwater pumping is reduced monthly as follows:

- 1. 313 AFY Loch Lomond water is used to offset SLVWD Pasatiempo wellfield pumping, followed by SVWD pumping.
- SLVWD North System surface water is used to first offset SLVWD Pasatiempo pumping, followed by SVWD pumping. Any remaining surface water is used to offset SLVWD pumping from its Olympia and Quail Hollow wellfields. On average 99 AFY of surface water is used conjunctively from the North System over the predictive period.
- 3. SLVWD Felton System surface water is used to first offset SLVWD Pasatiempo pumping, followed by SVWD pumping. Any remaining surface water is used to offset SLVWD pumping from its Olympia and Quail Hollow wellfields. On average 128 AFY of surface water is used conjunctively from the Felton System over the predictive period.

Figure 55 shows projected groundwater pumping and surface water diversions by water district based on the conjunctive use evaluation described above. From WY2025 through WY2072,



average groundwater pumping reductions by SLVWD and SVWD are 170 AFY and 370 AFY respectively, for a total average of 540 AFY.

Note that the estimate of available surface water for conjunctive use is only preliminary since there are future water rights change applications planned by the City of Santa Cruz and SLVWD that would change assumptions used in developing this preliminary estimate.

#### 7.3.4 Results of Expanded Conjunctive Use

Predicted groundwater level results for simulation of 540 AFY of expanded conjunctive use are shown on hydrographs for all RMPs on Figure 56 through Figure 69.

Expanded conjunctive use predicted groundwater levels show little improvement in all Santa Margarita aquifer wells (Figure 56 through Figure 61) and in Stonewood Well in Butano aquifer well (Figure 69), but indicate a benefit in achieving minimum thresholds before the extended drought in the remaining wells in Monterey Formation, Lompico aquifer, and Butano aquifer (Figure 62 through Figure 68). Predictive groundwater levels begin to fall below minimum thresholds during the extended drought starting in WY2052 (Figure 62 through Figure 68).

## 7.4 Recharge by Injection Only

The injection only simulation was developed to determine improvements to Lompico aquifer groundwater levels due to aquifer recharge by injection. The source of injection water is not a consideration for purposes of modeling, although Section 4 of the GSP describes some potential sources. The simulation assumes a constant volume of 710 AFY is injected at 3 injection wells located near the SVWD's El Pueblo yard and injection is distributed uniformly over each month. The simulation assumes the injected water is left in the aquifer and not pumped out.

Predicted groundwater level results for simulation of 540 AFY of expanded conjunctive use with 710 AFY of injection of the Lompico aquifer are shown on hydrographs for all RMPs on Figure 56 through Figure 69.

Measurable objectives for sustainable management criteria as defined by GSP Section 3 for RMPs are shown in Table 5. Results from expanded conjunctive use for WY2040 are used to determine measurable objectives for RMPs at Monterey Formation, Lompico aquifer, and Butano aquifer. Santa Margarita aquifer RMP measurable objectives are based on historical values in WY2004.

Predicted groundwater levels from expanded conjunctive use with injection only share similar results as described in Section 7.3.3 where there is minimal benefit in Santa Margarita aquifer



wells (Figure 56 through Figure 61) and Stonewood Well in Butano aquifer (Figure 69), but more favorable benefit in the remaining wells in the Monterey Formation, Lompico aquifer, and Butano aquifer (Figure 62 through Figure 68). Expanded conjunctive use with injection action can maintain predictive groundwater levels above measurable objectives and minimum thresholds throughout the entire projection period from WY2021 through WY2072 (Figure 62 through Figure 68).



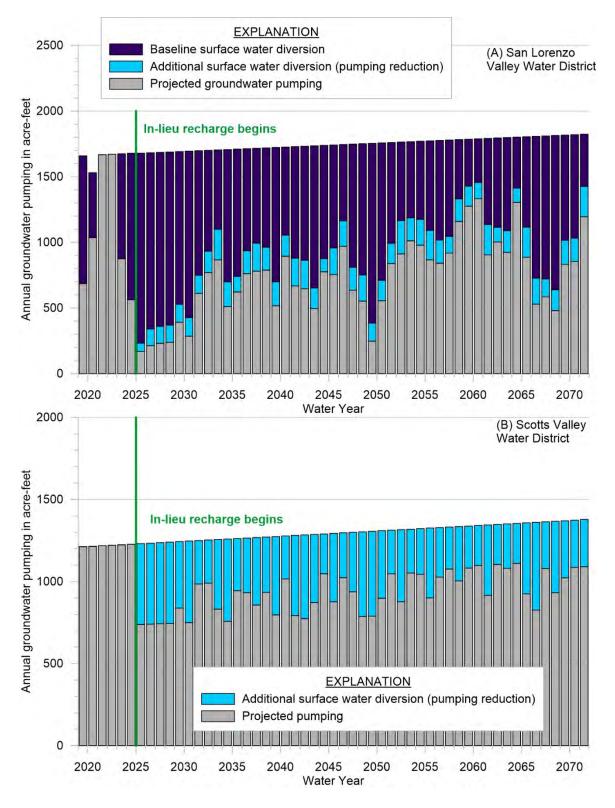


Figure 55. Projected Groundwater Pumping and Surface Water Diversion by Water District



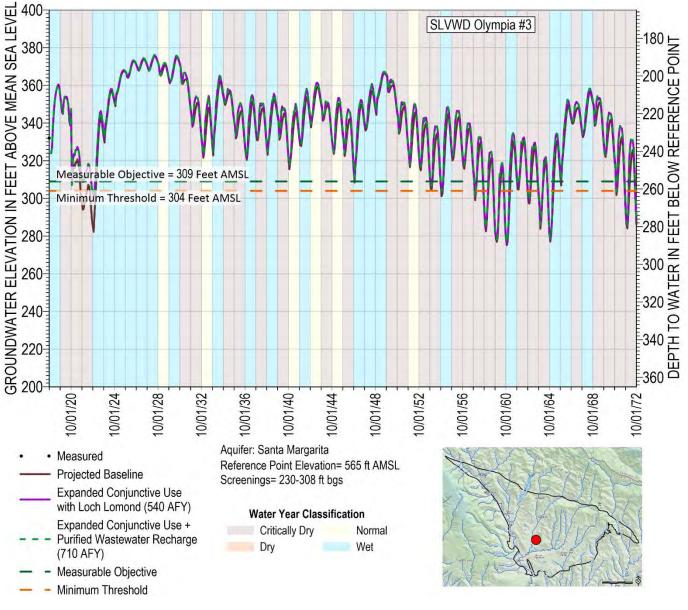


Figure 56. SLVWD Olympia #3 Projected Hydrograph



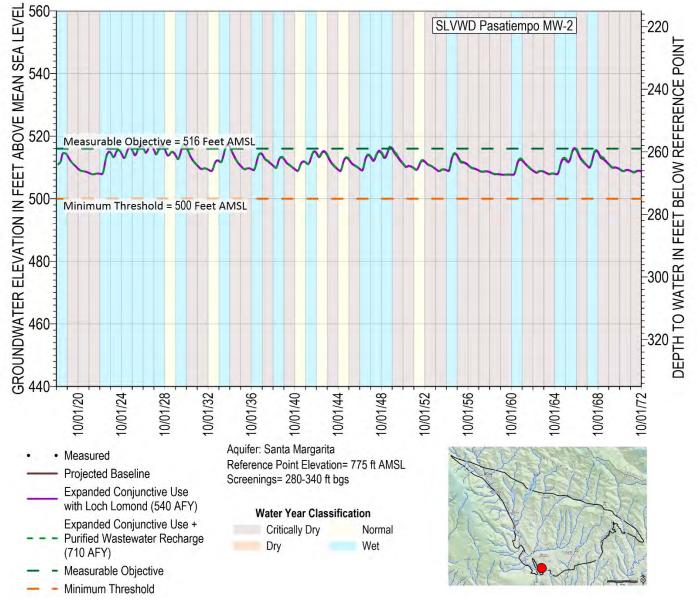


Figure 57. SLVWD Pasatiempo MW-2 Projected Hydrograph



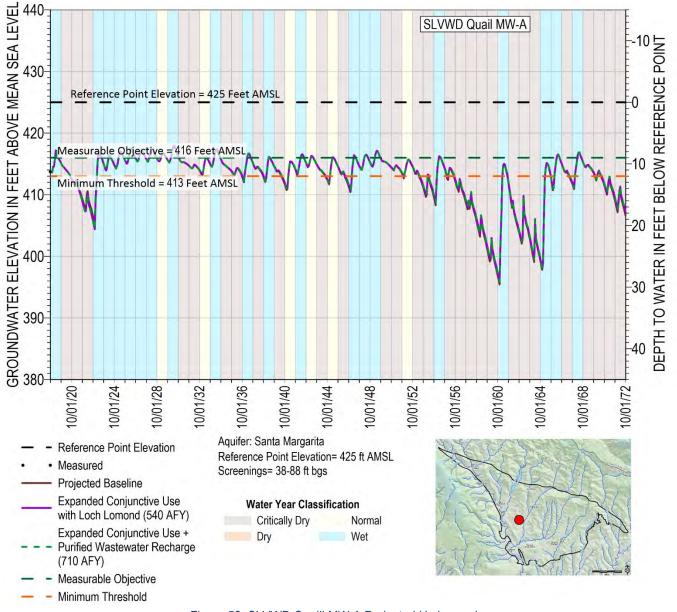


Figure 58. SLVWD Quaill MW-A Projected Hydrograph



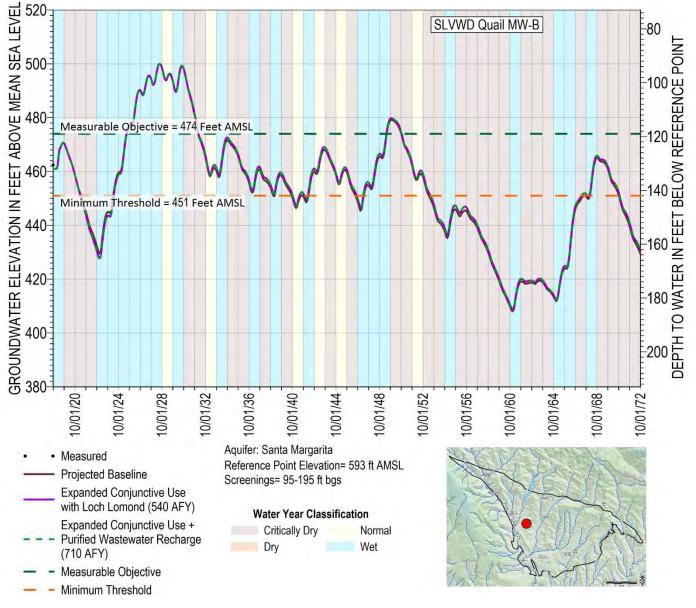


Figure 59. SLVWD Quail MW-B Projected Hydrograph



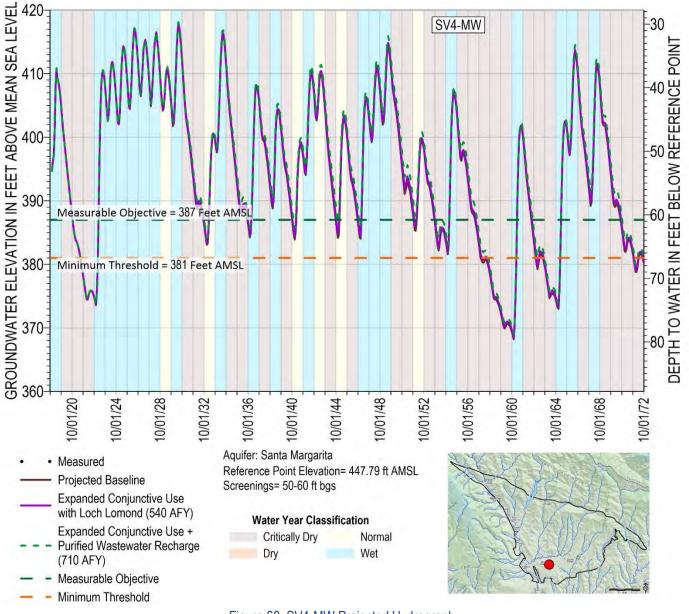


Figure 60. SV4-MW Projected Hydrograph



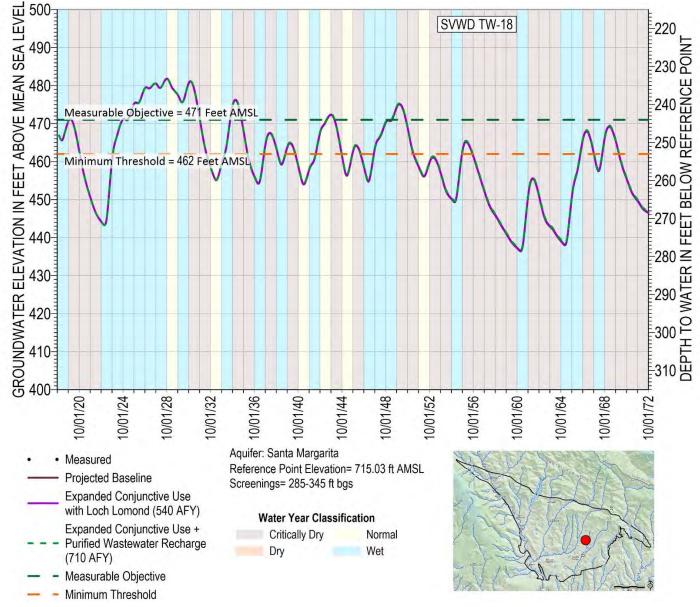


Figure 61. SVWD TW-18 Projected Hydrograph



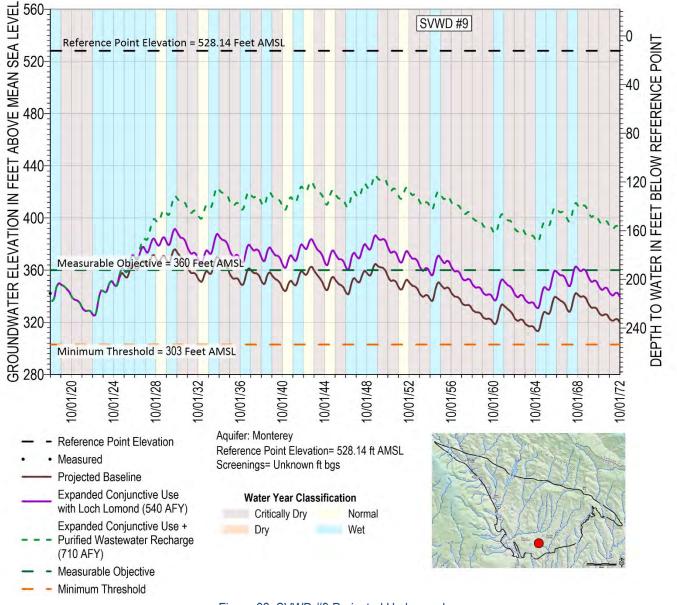


Figure 62. SVWD #9 Projected Hydrograph



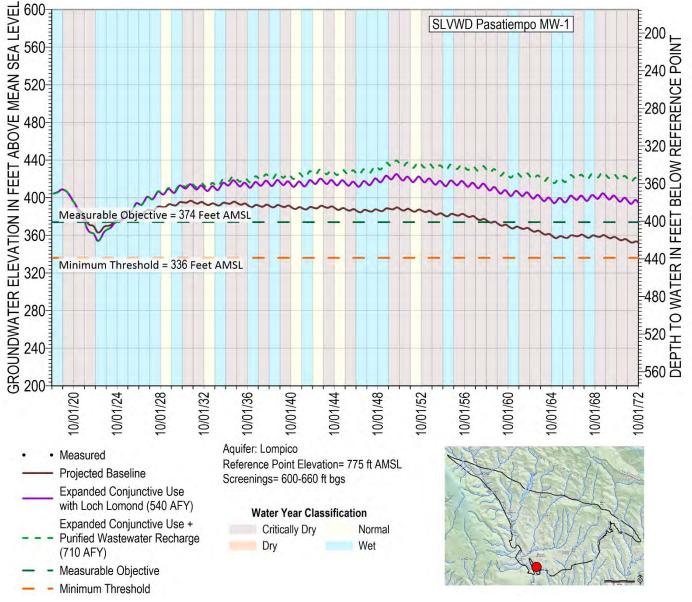
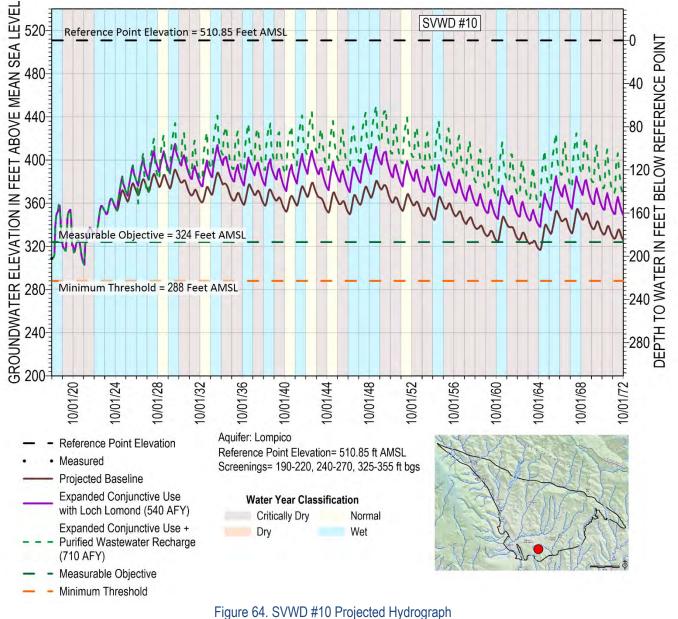
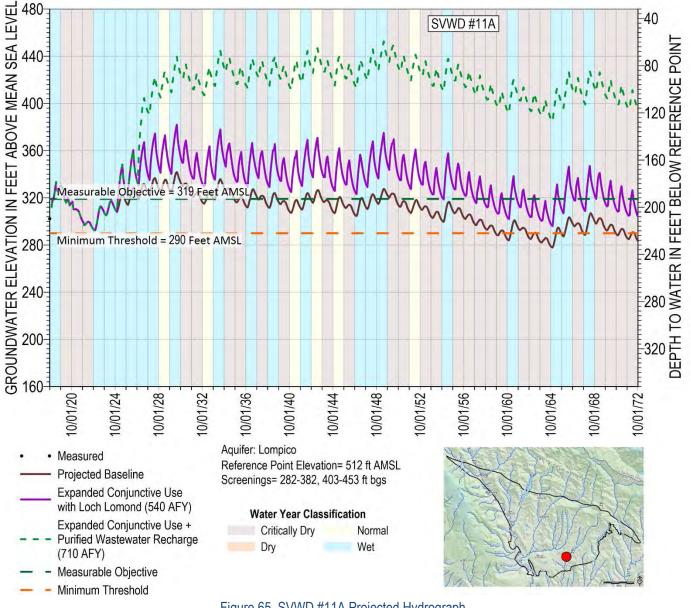


Figure 63. SLVWD Pasatiempo MW-1 Projected Hydrograph











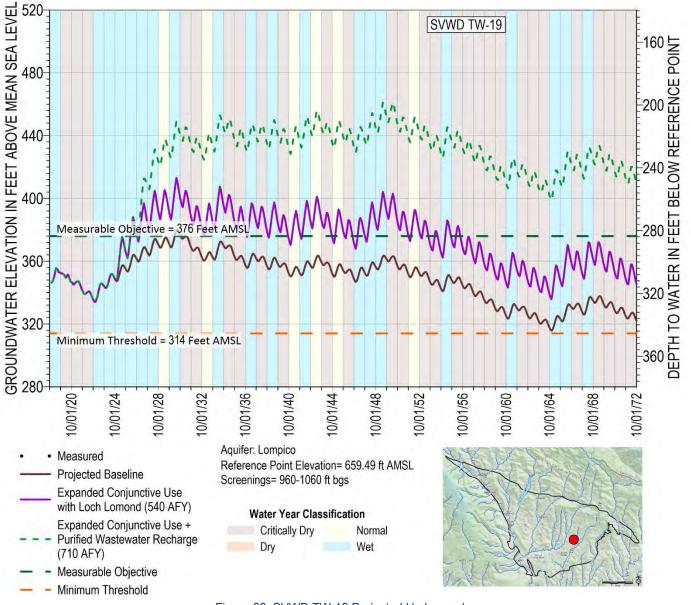


Figure 66. SVWD TW-19 Projected Hydrograph



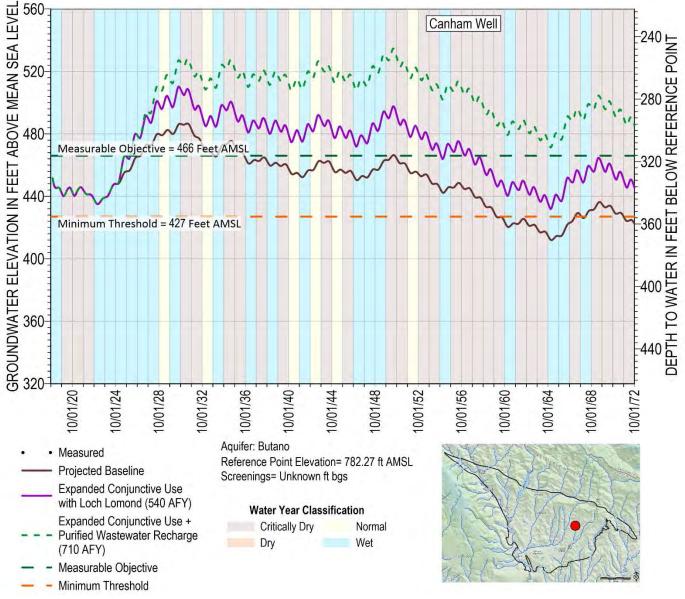


Figure 67. Canham Well Projected Hydrograph



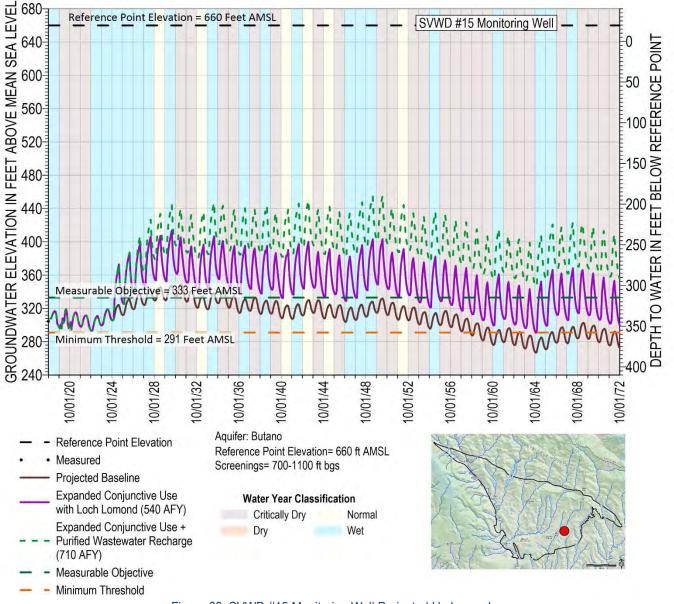
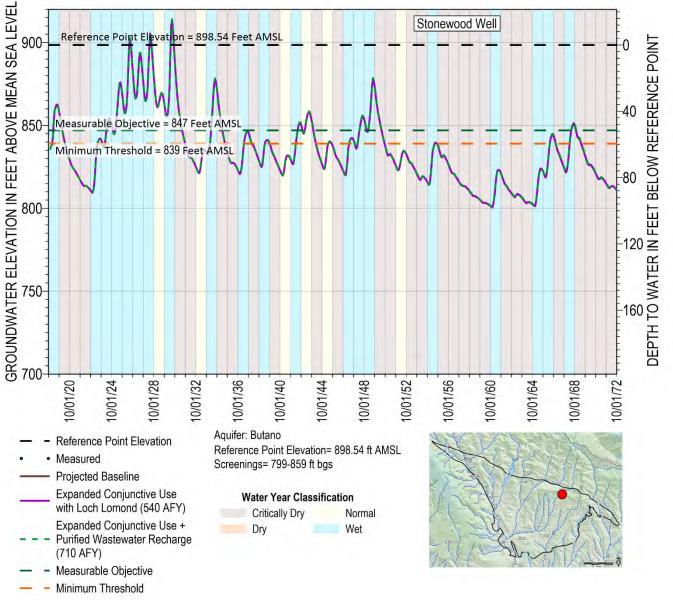


Figure 68. SVWD #15 Monitoring Well Projected Hydrograph









| Table 5. Minimum Thresholds and Measurable Objectives Milestones for Groundwater Levels based on GSP \$ | Section 3 |
|---|-----------|
|---|-----------|

| Aquifor         | Well Neme                | Groundwater Elevation (feet above mean sea level) |                      |  |  |
|-----------------|--------------------------|---|----------------------|--|--|
| Aquifer         | Well Name                | Minimum Threshold                                 | Measurable Objective |  |  |
|                 | SLVWD Quail MW-A         | 413   | 416                  |  |  |
|                 | SLVWD Quail MW-B         | 451   | 474                  |  |  |
| Canta Manazita  | SLVWD Olympia #3         | 304   | 309                  |  |  |
| Santa Margarita | SLVWD Pasatiempo MW-2    | 500   | 516                  |  |  |
|                 | SVWD TW-18               | 462   | 471                  |  |  |
|                 | SV4-MW                   | 381   | 387                  |  |  |
| Monterey        | SVWD #9                  | 303   | 360                  |  |  |
|                 | SLVWD Pasatiempo MW-1    | 336   | 374                  |  |  |
| Lamaiaa         | SVWD #10                 | 288   | 324                  |  |  |
| Lompico         | SVWD #11A                | 290   | 319                  |  |  |
|                 | SVWD TW-19               | 314   | 376                  |  |  |
| Lompico/Butano  | SVWD #15 Monitoring Well | 291   | 333                  |  |  |
| Putono          | SVWD Stonewood Well      | 839   | 847                  |  |  |
| Butano          | SVWD Canham Well         | 427   | 466                  |  |  |



## 8 CONCLUSIONS

The objectives for updating and improving the structure and inputs of the SMGB model are to improve its use as a suitable tool to support GSP development and to guide groundwater management decisions as the GSP is implemented. Upgrading to MODFLOW6 allowed for more efficient implementation of geological pinch-outs, routing of springs and seeps to the stream network, and organization of model inputs by having separate recharge packages for precipitation and return flow recharge. Model stress period refinement from quarterly to monthly allowed more compatibility with projected climate change datasets. Recharge and runoff calculations were redeveloped to maintain traceable water balance with precipitation and evapotranspiration. Model domain expansion allowed the model to cover the entire SMGB area. Most changes described were made with guidance from EKI recommendations (Section 2.1).

The updated SMGB model is generally able to simulate surface water and groundwater observations with slight improvements from previous model-term trends, but actual quantified values are offset at some locations. The model functionality and calibration is appropriate for estimates of historical, current, and projected water budgets as required for the GSP. As importantly, the model has the framework to run alternative simulations based on projects and management actions. With projected climate change and future pumping included in predictive simulations, various project or management action simulations can be compared to a baseline "no project" condition to quantify groundwater impacts and benefits. The simulation of long-term trends in the updated SMGB model allows for evaluation of alternative simulations at RMPs.

Recommended improvements to the model include reevaluation and recalibration after:

- Surveyed verification of all RPEs
- Several years of streamflow monitoring at 5 newly established gauges discussed in Section 3.3 of the GSP
- Additional stream seepage from accretion studies, new RMPs in data gap areas, and groundwater level data for all model targets.

Given the likelihood that any model calibration is non-unique, we also recommend evaluating predictive uncertainty when using the model for more detailed planning of projects and management actions.



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# Appendix 2F Aquifer-Specific Groundwater Budgets

| Water Budget<br>Components<br>Average Total for Historical Water Budget (AF) |                                  | Historical Water Budget<br>1985-2018 |  | Annual Average by Water Year Type<br>(AF) |       |        |       |
|--|----------------------------------|--------------------------------------|--|---|-------|--------|-------|
|  |                                  | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow<br>or Outflow | Critically Dry                            | Dry   | Normal | Wet   |
|  | Precipitation Recharge           | 6,500                                | 51%                                      | 3,500                                     | 4,800 | 6,900  | 9,900 |
|  | Subsurface Inflow                | 0                                    | 0%                                       | 0   | 0     | 0      | 0     |
| Inflows<br>(9,000)*  | Return Flows                     | 800                                  | 7%                                       | 900                                       | 800   | 800    | 900   |
|  | Streambed Recharge               | 1,700                                | 13%                                      | 1,500                                     | 1,600 | 1,700  | 1,900 |
|  | Flow from Other Aquifers         | < 100                                | 0%                                       | < 100                                     | < 100 | < 100  | < 100 |
| Outflows<br>(9,200)*   | Groundwater Pumping              | 1,100                                | 8%                                       | 1,400                                     | 1,100 | 1,000  | 900   |
|  | Subsurface Outflow               | 0                                    | 0%                                       | 0   | 0     | 0      | 0     |
|  | Discharge to Creeks              | 6,800                                | 53%                                      | 5,700                                     | 6,100 | 7,000  | 8,000 |
|  | Flow to Other Aquifers           | 1,300                                | 14%                                      | 900                                       | 1,100 | 1,300  | 1,700 |
| Storage*   | Average Annual Change in Storage | -100                                 |  | -2,100                                    | -1000 | 200    | 1,900 |
|  | Cumulative Change in Storage     | -3,600                               |  |   |       |        |       |

## Table 2F 1. Historical Santa Margarita Aquifer Groundwater Budget

\*Small discrepancies between total inflow and outflow may occur due to rounding

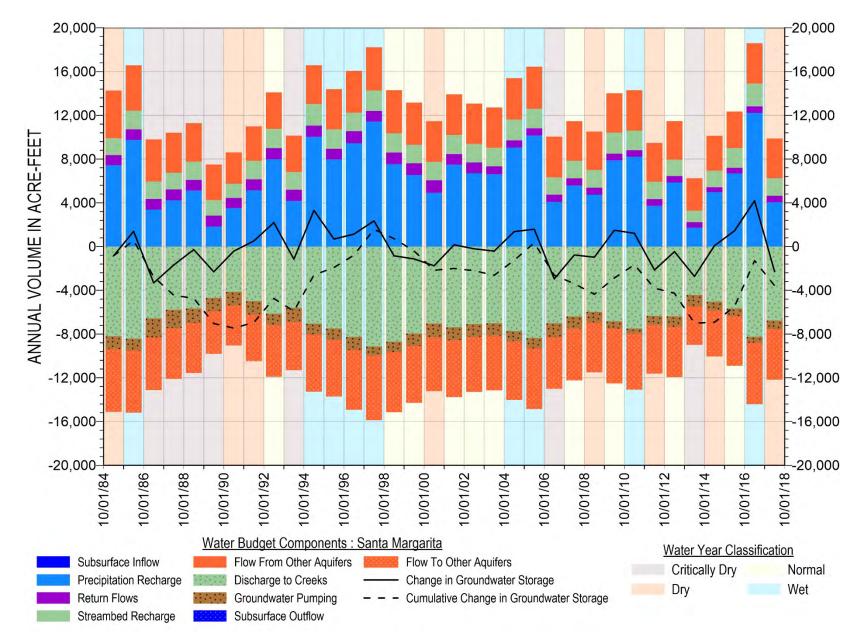


Figure 2F 1. Historical Santa Margarita Aquifer Groundwater Budget

| Water Budget<br>Components<br>Average Total for Historical Water Budget (AF) |                                  | Historical Water Budget<br>1985-2018 |  | Annual Average by Water Year Type<br>(AF) |       |        |       |
|--|----------------------------------|--------------------------------------|--|---|-------|--------|-------|
|  |                                  | Annual<br>Average<br>(AF)            | Percent of<br>Total Inflow<br>or Outflow | Critically Dry                            | Dry   | Normal | Wet   |
|  | Precipitation Recharge           | 1,500                                | 45%                                      | 800                                       | 1,100 | 1600   | 2,200 |
|  | Subsurface Inflow                | 0                                    | 0%                                       | 0   | 0     | 0      | 0     |
| Inflows<br>(2,800)*  | Return Flows                     | 200                                  | 7%                                       | 200                                       | 200   | 200    | 200   |
|  | Streambed Recharge               | 800                                  | 25%                                      | 800                                       | 800   | 800    | 800   |
|  | Flow from Other Aquifers         | 300                                  | 12%                                      | 300                                       | 300   | 400    | 400   |
| Outflows<br>(3,000)*   | Groundwater Pumping              | 300                                  | 9%                                       | 400                                       | 300   | 300    | 300   |
|  | Subsurface Outflow               | 0                                    | 0%                                       | 0   | 0     | 0      | 0     |
|  | Discharge to Creeks              | 2,300                                | 67%                                      | 2,000                                     | 2,000 | 2,000  | 2,600 |
|  | Flow to Other Aquifers           | 400                                  | 13%                                      | 400                                       | 400   | 400    | 400   |
| Storage*   | Average Annual Change in Storage | -100                                 |  | -700                                      | -400  | 0      | 400   |
|  | Cumulative Change in Storage     | -4,000                               |  |   |       |        |       |

#### Table 2F 2. Historical Monterey Formation Groundwater Budget

\* Small discrepancies between total inflow and outflow may occur due to rounding

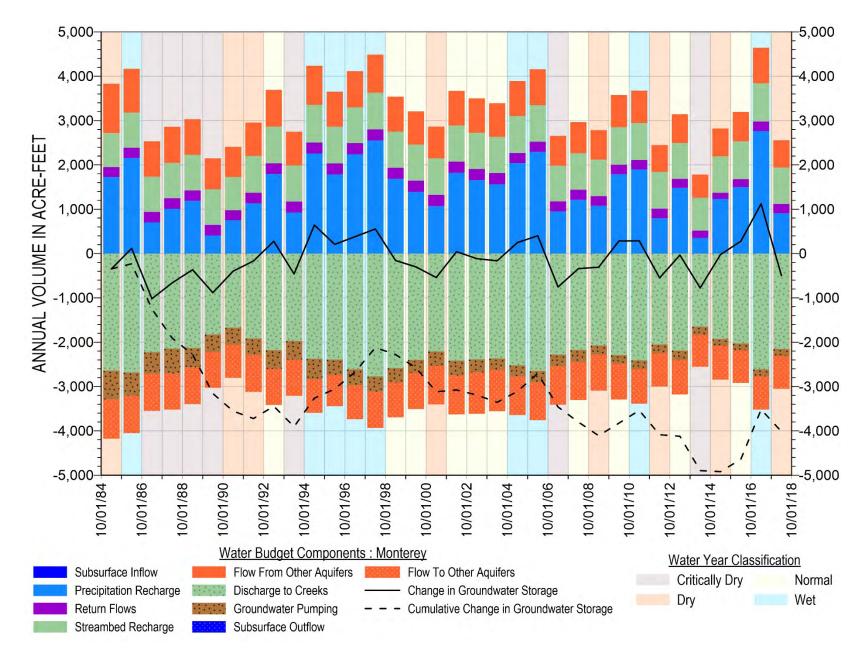


Figure 2F 2. Historical Monterey Formation Groundwater Budget

| Water Budget<br>Components<br>Average Total for Historical Water Budget (AF) |                                  |                           | /ater Budget<br>-2018                    | Annual Average by Water Year Type<br>(AF) |       |        | De    |
|--|----------------------------------|---------------------------|--|---|-------|--------|-------|
|  |                                  | Annual<br>Average<br>(AF) | Percent of<br>Total Inflow<br>or Outflow | Critically Dry                            | Dry   | Normal | Wet   |
|  | Precipitation Recharge           | 1,000                     | 23%                                      | 500                                       | 700   | 1,000  | 1,400 |
|  | Subsurface Inflow                | 0                         | 0%                                       | 0   | 0     | 0      | 0     |
| Inflows<br>(3,500)*  | Return Flows                     | 200                       | 5%                                       | 200                                       | 200   | 200    | 200   |
| (-,)   | Streambed Recharge               | 400                       | 9%                                       | 300                                       | 400   | 400    | 400   |
|  | Flow from Other Aquifers         | 1,900                     | 56%                                      | 2,500                                     | 2,400 | 2,500  | 2,800 |
|  | Groundwater Pumping              | 1,800                     | 38%                                      | 1,800                                     | 1,700 | 2,000  | 1,700 |
| Outflows   | Subsurface Outflow               | 0                         | 0%                                       | 0   | 0     | 0      | 0     |
| (4,000)*   | Discharge to Creeks              | 1,500                     | 33%                                      | 1,600                                     | 1,500 | 1,500  | 1,700 |
|  | Flow to Other Aquifers           | 700                       | 16%                                      | 1,300                                     | 1,300 | 1,300  | 1,400 |
| Ctoroge*   | Average Annual Change in Storage | -600                      |  | -1,200                                    | -800  | -600   | 0     |
| Storage*   | Cumulative Change in Storage     | -20,400                   |  |   |       |        |       |

## Table 2F 3. Historical Lompico Aquifer Groundwater Budget

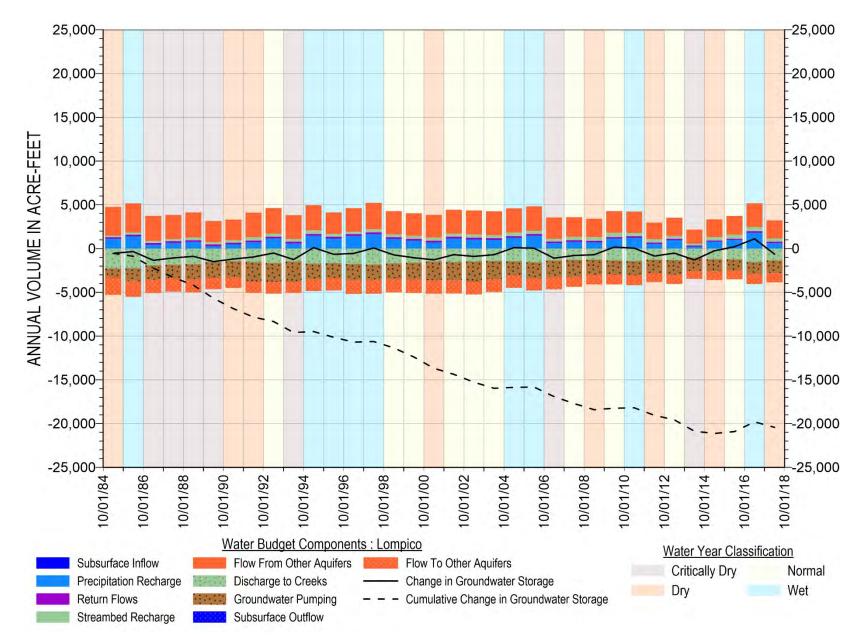


Figure 2F 3. Historical Lompico Aquifer Groundwater Budget

| Water Budget       |  |        | /ater Budget<br>-2018                    | Annual Average by Water Year Type<br>(AF) |       |        | De    |
|--------------------|--|--------|--|---|-------|--------|-------|
| Average Te         | Components<br>Average Total for Historical Water Budget (AF) |        | Percent of<br>Total Inflow<br>or Outflow | Critically Dry                            | Dry   | Normal | Wet   |
|                    | Precipitation Recharge                                       | 4,000  | 45%                                      | 2,100                                     | 3,000 | 4,300  | 6,200 |
|                    | Subsurface Inflow  | 100    | 1%                                       | 100                                       | 100   | 100    | 100   |
| Inflows<br>(8,400) | Return Flows   | 200    | 2%                                       | 200                                       | 200   | 200    | 200   |
|                    | Streambed Recharge   | 3,400  | 37%                                      | 2,900                                     | 3,200 | 3,400  | 3,900 |
|                    | Flow from Other Aquifers                                     | 700    | 8%                                       | 500                                       | 600   | 700    | 800   |
|                    | Groundwater Pumping  | 500    | 6%                                       | 200                                       | 400   | 700    | 700   |
| Outflows           | Subsurface Outflow   | 100    | 1%                                       | 100                                       | 100   | 100    | 100   |
| (8,600)            | Discharge to Creeks  | 7,400  | 80%                                      | 6,000                                     | 6,700 | 7,500  | 9,000 |
|                    | Flow to Other Aquifers                                       | 700    | 7%                                       | 800                                       | 600   | 500    | 500   |
| Storage            | Average Annual Change in Storage                             | -200   |  | -1,400                                    | -700  | 0      | 800   |
|                    | Cumulative Change in Storage                                 | -7,700 |  |   |       |        |       |

## Table 2F 4. Historical Butano Aquifer Groundwater Budget

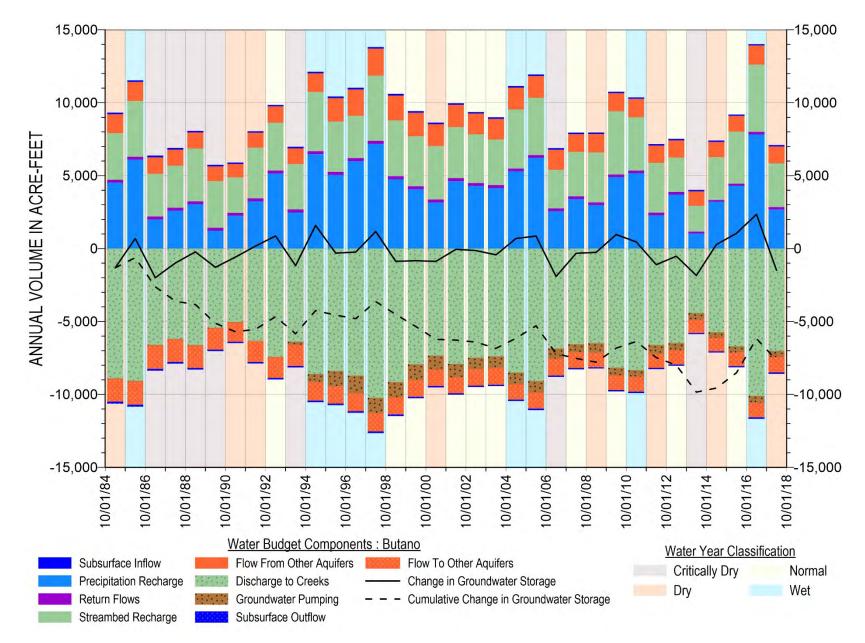


Figure 2F 4. Historical Butano Aquifer Groundwater Budget

| Water Budget       |   |       | ater Budget<br>-2018                  | Historical Water Budget<br>1985-2018 |                                       |
|--------------------|---|-------|---------------------------------------|--------------------------------------|---------------------------------------|
| Average To         | Components<br>Average Total for Current Water Budget (AF) |       | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF)               | Percent of Total<br>Inflow or Outflow |
|                    | Precipitation Recharge                                    | 6,200 | 52%                                   | 6,500                                | 51%                                   |
|                    | Subsurface Inflow   | 0     | 0%                                    | 0                                    | 0%                                    |
| Inflows<br>(8,500) | Return Flows  | 600   | 5%                                    | 800                                  | 7%                                    |
| ()                 | Streambed Recharge  | 1,700 | 14%                                   | 1,700                                | 13%                                   |
|                    | Flow from Other Aquifers                                  | < 100 | 29%                                   | < 100                                | 29%                                   |
|                    | Groundwater Pumping                                       | 800   | 7%                                    | 1,100                                | 8%                                    |
| Outflows           | Subsurface Outflow  | 0     | 0%                                    | 0                                    | 0%                                    |
| (8,400)            | Discharge to Creeks                                       | 6,400 | 54%                                   | 6,800                                | 53%                                   |
|                    | Flow to Other Aquifers                                    | 1,200 | 14%                                   | 1,300                                | 14%                                   |
| Ctorogo            | Average Annual Change in Storage                          | <100  |                                       | -100                                 |                                       |
| Storage            | Cumulative Change in Storage                              | 800   |                                       | -3,600                               |                                       |

# Table 2F 5. Current Santa Margarita Aquifer Groundwater Budget

| Water Budget       |   | Current Water Budget<br>2010-2018 |                                       | Historical Water Budget<br>1985-2018 |                                       |
|--------------------|---|-----------------------------------|---------------------------------------|--------------------------------------|---------------------------------------|
| Average T          | Components<br>Average Total for Current Water Budget (AF) |                                   | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF)               | Percent of Total<br>Inflow or Outflow |
|                    | Precipitation Recharge                                    | 1,400                             | 46%                                   | 1,500                                | 45%                                   |
|                    | Subsurface Inflow   | 0                                 | 0%                                    | 0                                    | 0%                                    |
| Inflows<br>(2,700) | Return Flows  | 200                               | 6%                                    | 200                                  | 7%                                    |
|                    | Streambed Recharge  | 800                               | 27%                                   | 800                                  | 25%                                   |
|                    | Flow from Other Aquifers                                  | 300                               | 21%                                   | 300                                  | 23%                                   |
|                    | Groundwater Pumping                                       | 200                               | 6%                                    | 300                                  | 9%                                    |
| Outflows           | Subsurface Outflow  | 0                                 | 0%                                    | 0                                    | 0%                                    |
| (2,700)            | Discharge to Creeks                                       | 2,100                             | 69%                                   | 2,300                                | 67%                                   |
|                    | Flow to Other Aquifers                                    | 400                               | 15%                                   | 400                                  | 13%                                   |
| Ctorogo            | Average Annual Change in Storage                          | <100                              |                                       | -100                                 |                                       |
| Storage            | Cumulative Change in Storage                              | 100                               |                                       | -4,000                               |                                       |

### Table 2F 6. Current Monterey Formation Groundwater Budget

| Water Budget       |   | Current Water Budget<br>2010-2018 |                                       | Historical Water Budget<br>1985-2018 |                                       |
|--------------------|---|-----------------------------------|---------------------------------------|--------------------------------------|---------------------------------------|
| Average To         | Components<br>Average Total for Current Water Budget (AF) |                                   | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF)               | Percent of Total<br>Inflow or Outflow |
|                    | Precipitation Recharge                                    | 900                               | 25%                                   | 1,000                                | 23%                                   |
|                    | Subsurface Inflow   | 0                                 | 0%                                    | 0                                    | 0%                                    |
| Inflows<br>(3,200) | Return Flows  | 200                               | 4%                                    | 200                                  | 5%                                    |
| ()                 | Streambed Recharge  | 400                               | 11%                                   | 400                                  | 9%                                    |
|                    | Flow from Other Aquifers                                  | 1,700                             | 59%                                   | 1,900                                | 63%                                   |
|                    | Groundwater Pumping                                       | 1,500                             | 39%                                   | 1,800                                | 38%                                   |
| Outflows           | Subsurface Outflow  | 0                                 | 0%                                    | 0                                    | 0%                                    |
| (3,400)            | Discharge to Creeks                                       | 1,300                             | 34%                                   | 1,500                                | 33%                                   |
|                    | Flow to Other Aquifers                                    | 600                               | 17%                                   | 1,300                                | 16%                                   |
| Ctoroge            | Average Annual Change in Storage                          | -200                              |                                       | -600                                 |                                       |
| Storage            | Cumulative Change in Storage                              | -2,000                            |                                       | -20,400                              |                                       |

# Table 2F 7. Current Lompico Aquifer Groundwater Budget

| Water Budget        |   | Current Water Budget<br>2010-2018 |                                       | Historical Water Budget<br>1985-2018 |                                       |
|---------------------|---|-----------------------------------|---------------------------------------|--------------------------------------|---------------------------------------|
| Average T           | Components<br>Average Total for Current Water Budget (AF) |                                   | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF)               | Percent of Total<br>Inflow or Outflow |
|                     | Precipitation Recharge                                    | 3,900                             | 45%                                   | 4,100                                | 45%                                   |
|                     | Subsurface Inflow   | 100                               | 1%                                    | 100                                  | 1%                                    |
| Inflows<br>(8,100)* | Return Flows  | 200                               | 2%                                    | 200                                  | 2%                                    |
| ()                  | Streambed Recharge  | 3,300                             | 38%                                   | 3,400                                | 37%                                   |
|                     | Flow from Other Aquifers                                  | 600                               | 13%                                   | 700                                  | 14%                                   |
|                     | Groundwater Pumping                                       | 500                               | 6%                                    | 500                                  | 6%                                    |
| Outflows            | Subsurface Outflow  | <100                              | 1%                                    | 100                                  | 1%                                    |
| (8,000)*            | Discharge to Creeks                                       | 7,100                             | 82%                                   | 7,400                                | 80%                                   |
|                     | Flow to Other Aquifers                                    | 400                               | 5%                                    | 700                                  | 7%                                    |
| Ctoroge             | Average Annual Change in Storage                          | < 100                             |                                       | -200                                 |                                       |
| Storage             | Cumulative Change in Storage                              | 100                               |                                       | -7,700                               |                                       |

# Table 2F 8. Current Butano Aquifer Groundwater Budget

| Water Budget<br>Components<br>Average Total for Projected Water Budget (AF) |                                  | Projec<br>2020-2       |                                       | Current<br>2010-2018   | Historical<br>1985-2018 |
|---|----------------------------------|------------------------|---------------------------------------|------------------------|-------------------------|
|   |                                  | Annual Average<br>(AF) | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF) | Annual Average<br>(AF)  |
|   | Precipitation Recharge           | 5,700                  | 52%                                   | 6,200                  | 6,500                   |
|   | Subsurface Inflow                | 0                      | 0%                                    | 0                      | 0                       |
| Inflows<br>(7,800)*   | Return Flows                     | 500                    | 5%                                    | 600                    | 800                     |
| (.,,  | Streambed Recharge               | 1,600                  | 14%                                   | 1,700                  | 1,700                   |
|   | Flow from Other Aquifers         | < 100                  | 0%                                    | <100                   | <100                    |
|   | Groundwater Pumping              | 900                    | 8%                                    | 800                    | 1,100                   |
| Outflows  | Subsurface Outflow               | 0                      | 0%                                    | 0                      | 0                       |
| (8,100)*  | Discharge to Creeks              | 6,100                  | 54%                                   | 6,400                  | 6,800                   |
|   | Flow to Other Aquifers           | 1,100                  | 38%                                   | 1,200                  | 1,300                   |
| Ctorogo*  | Average Annual Change in Storage | -200                   |                                       | 100                    | -100                    |
| Storage*  | Cumulative Change in Storage     | -9,600                 |                                       | 800                    | -3,600                  |

### Table 2F 9. Projected Santa Margarita Aquifer Groundwater Budget

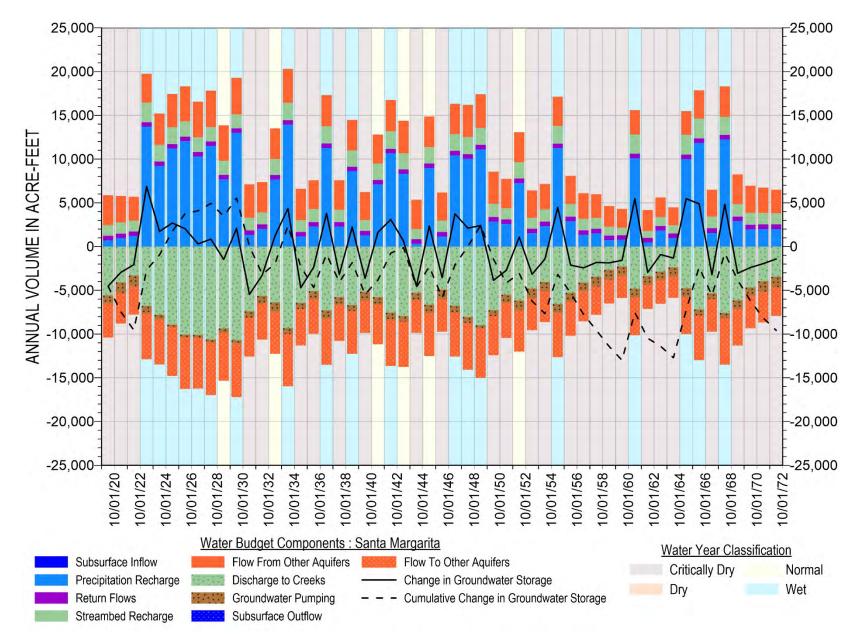


Figure 2F 5. Projected Santa Margarita Aquifer Groundwater Budget

| Water Budget        |   | Projec<br>2020-2 |                                       | Current<br>2010-2018   | Historical<br>1985-2018 |
|---------------------|---|------------------|---------------------------------------|------------------------|-------------------------|
| Average To          | Components<br>Average Total for Projected Water Budget (AF) |                  | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF) | Annual Average<br>(AF)  |
|                     | Precipitation Recharge                                      | 1,300            | 45%                                   | 1,400                  | 1,500                   |
|                     | Subsurface Inflow   | 0                | 0%                                    | 0                      | 0                       |
| Inflows<br>(2,600)* | Return Flows  | 200              | 6%                                    | 200                    | 200                     |
| (=,)                | Streambed Recharge  | 800              | 28%                                   | 800                    | 800                     |
|                     | Flow from Other Aquifers                                    | 300              | 21%                                   | 300                    | 300                     |
|                     | Groundwater Pumping   | 100              | 4%                                    | 200                    | 300                     |
| Outflows            | Subsurface Outflow  | 0                | 0%                                    | 0                      | 0                       |
| (2,600)*            | Discharge to Creeks   | 2,100            | 71%                                   | 2,100                  | 2,300                   |
|                     | Flow to Other Aquifers                                      | 400              | 15%                                   | 400                    | 400                     |
| Change and *        | Average Annual Change in Storage                            | -100             |                                       | < 100                  | -100                    |
| Storage*            | Cumulative Change in Storage                                | -2,900           |                                       | 100                    | -4,000                  |

### Table 2F 10. Projected Monterey Formation Groundwater Budget

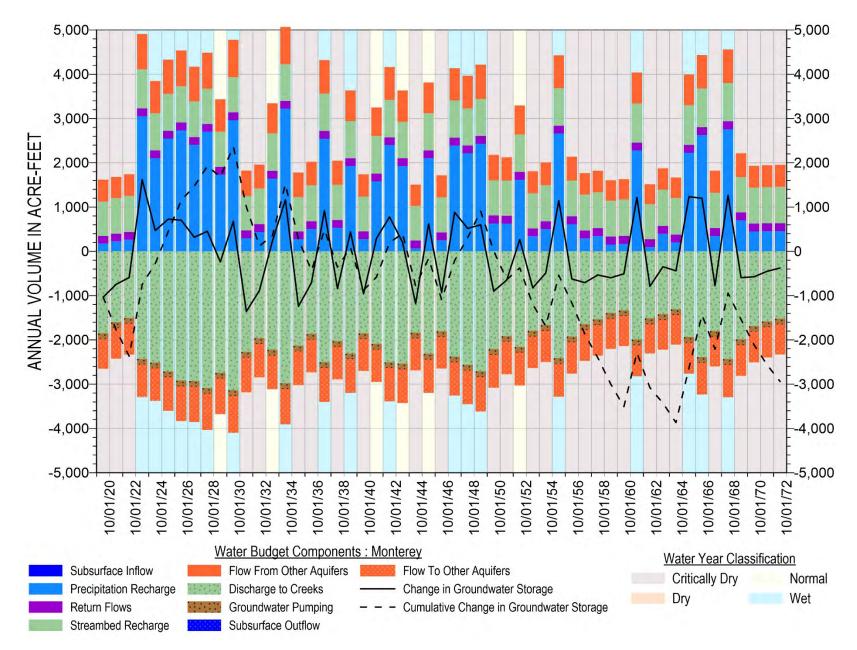


Figure 2F 6. Projected Monterey Formation Groundwater Budget

| Water Budget<br>Components<br>Average Total for Projected Water Budget (AF) |                                  | Projec<br>2020-2       |                                       | Current<br>2010-2018   | Historical<br>1985-2018 |
|---|----------------------------------|------------------------|---------------------------------------|------------------------|-------------------------|
|   |                                  | Annual Average<br>(AF) | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF) | Annual Average<br>(AF)  |
|   | Precipitation Recharge           | 900                    | 24%                                   | 900                    | 1,000                   |
|   | Subsurface Inflow                | 0                      | 0%                                    | 0                      | 0                       |
| Inflows<br>(3,100)*   | Return Flows                     | 200                    | 4%                                    | 200                    | 200                     |
|   | Streambed Recharge               | 400                    | 11%                                   | 400                    | 400                     |
|   | Flow from Other Aquifers         | 1,600                  | 54%                                   | 2,200                  | 2,600                   |
|   | Groundwater Pumping              | 1,200                  | 33%                                   | 1,500                  | ,1800                   |
| Outflows  | Subsurface Outflow               | 0                      | 0%                                    | 0                      | 0                       |
| (3,100)*  | Discharge to Creeks              | 1,300                  | 35%                                   | 1,300                  | 1,500                   |
|   | Flow to Other Aquifers           | 600                    | 18%                                   | 1,000                  | 1,300                   |
| Ctore co*   | Average Annual Change in Storage | -100                   |                                       | -200                   | -600                    |
| Storage*  | Cumulative Change in Storage     | -7,000                 |                                       | -2,000                 | -20,400                 |

### Table 2F 11. Projected Lompico Aquifer Groundwater Budget

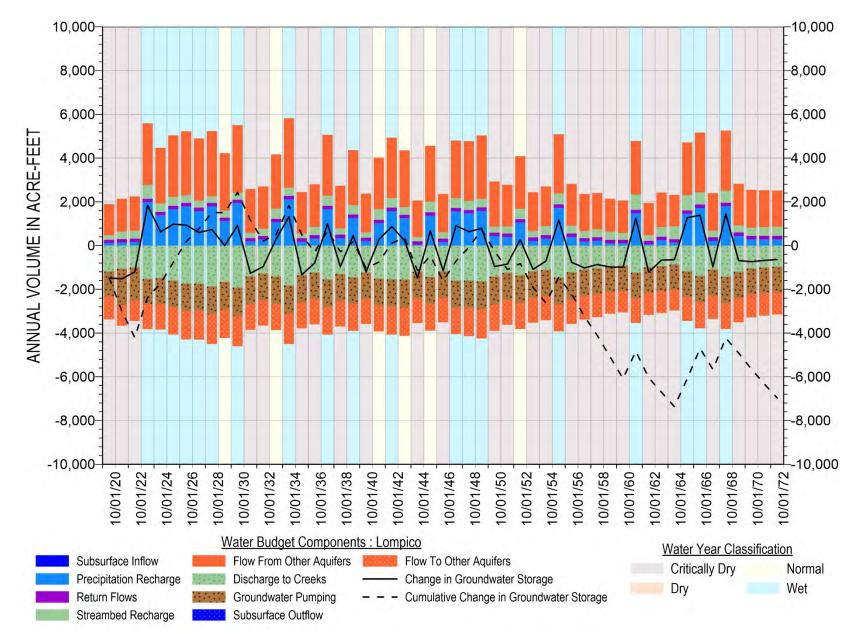


Figure 2F 7. Projected Lompico Aquifer Groundwater Budget

| Water Budget<br>Components<br>Average Total for Projected Water Budget (AF) |                                  | Projec<br>2020-2       |                                       | Current<br>2010-2018   | Historical<br>1985-2018 |
|---|----------------------------------|------------------------|---------------------------------------|------------------------|-------------------------|
|   |                                  | Annual Average<br>(AF) | Percent of Total<br>Inflow or Outflow | Annual Average<br>(AF) | Annual Average<br>(AF)  |
|   | Precipitation Recharge           | 3,600                  | 43%                                   | 3,900                  | 4,000                   |
|   | Subsurface Inflow                | 100                    | 1%                                    | 100                    | 100                     |
| Inflows<br>(7,800)  | Return Flows                     | 200                    | 2%                                    | 200                    | 200                     |
| (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,                                     | Streambed Recharge               | 3,300                  | 40%                                   | 3,300                  | 3,400                   |
|   | Flow from Other Aquifers         | 600                    | 8%                                    | 1,200                  | 1,300                   |
|   | Groundwater Pumping              | 500                    | 6%                                    | 500                    | 500                     |
| Outflows  | Subsurface Outflow               | 100                    | 1%                                    | 100                    | 100                     |
| (7,900)   | Discharge to Creeks              | 6,900                  | 82%                                   | 7,100                  | 7,400                   |
|   | Flow to Other Aquifers           | 400                    | 5%                                    | 1,000                  | 1,200                   |
| Character   | Average Annual Change in Storage | -100                   |                                       | < 100                  | -200                    |
| Storage   | Cumulative Change in Storage     | -5,000                 |                                       | 100                    | -7,700                  |

### Table 2F 12. Projected Butano Aquifer Groundwater Budget

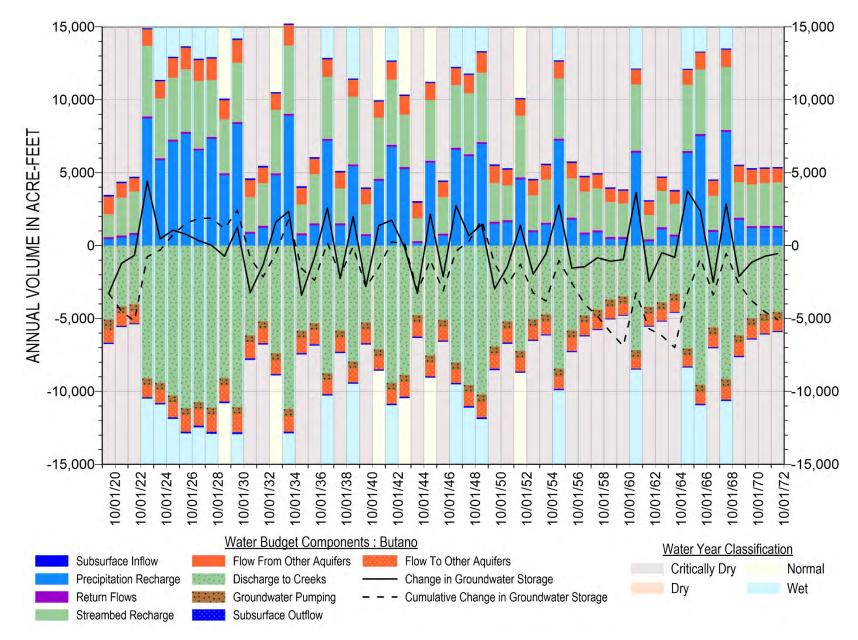
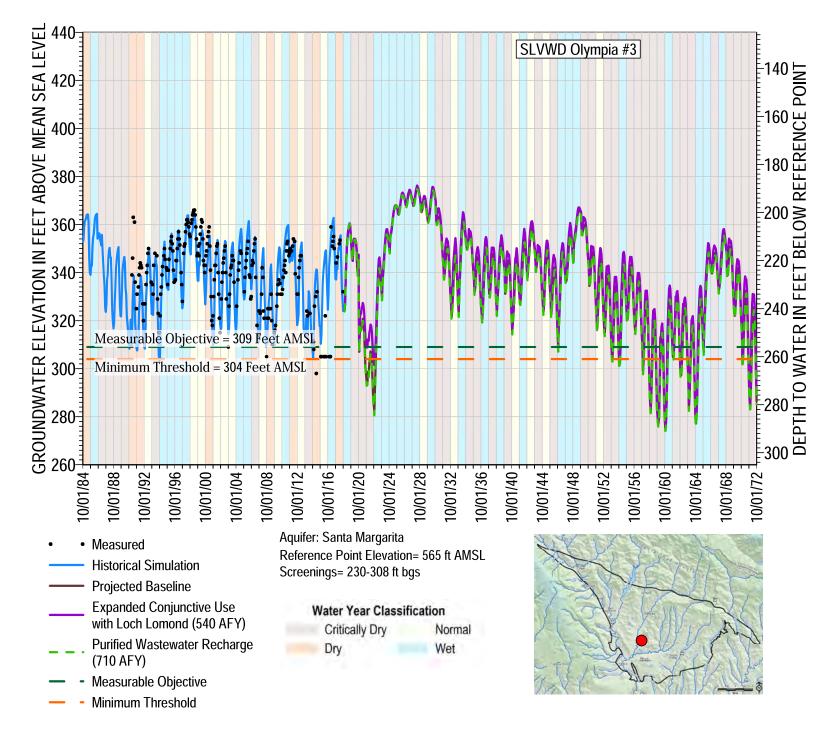
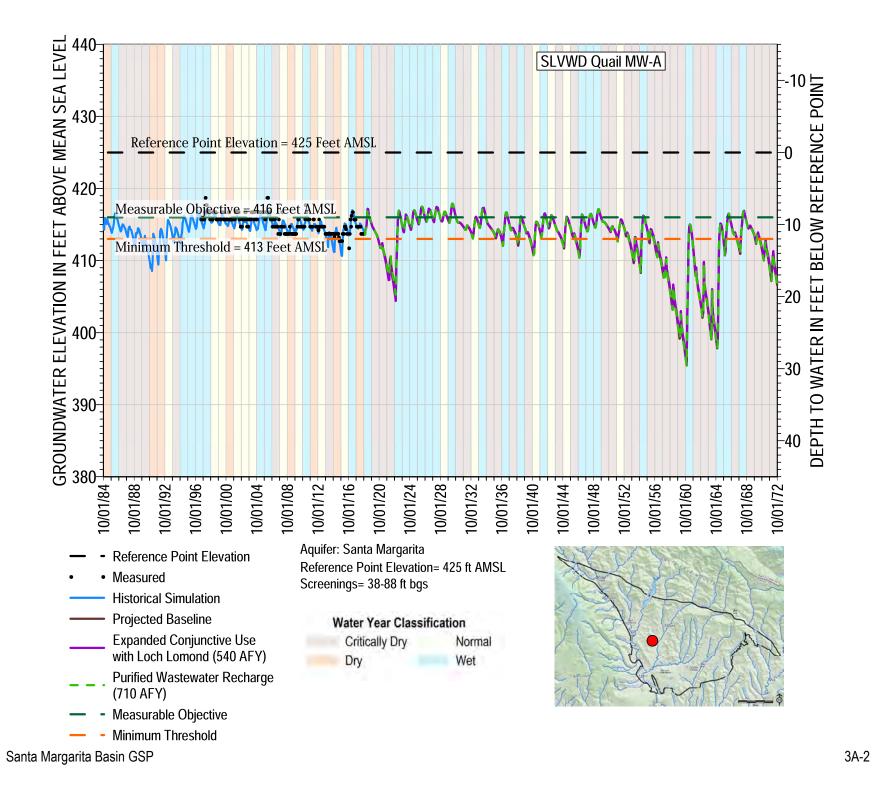
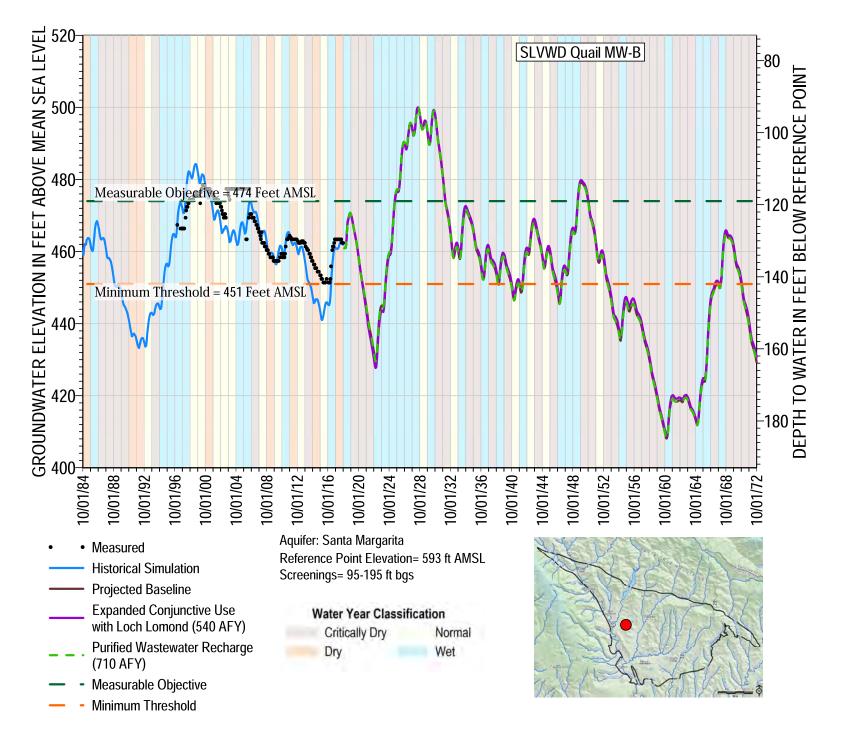


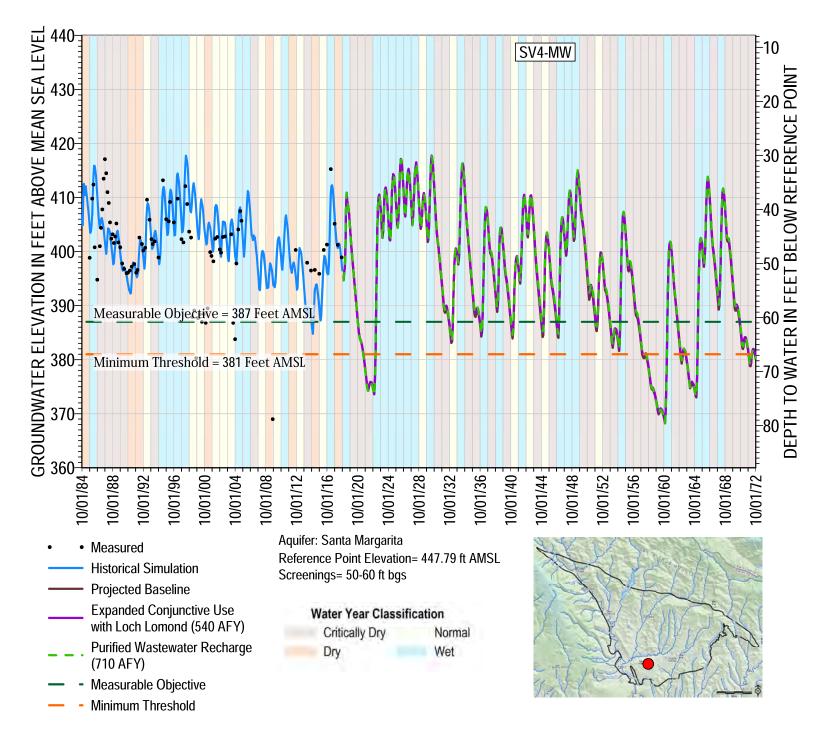
Figure 2F 8. Projected Butano Aquifer Groundwater Budget

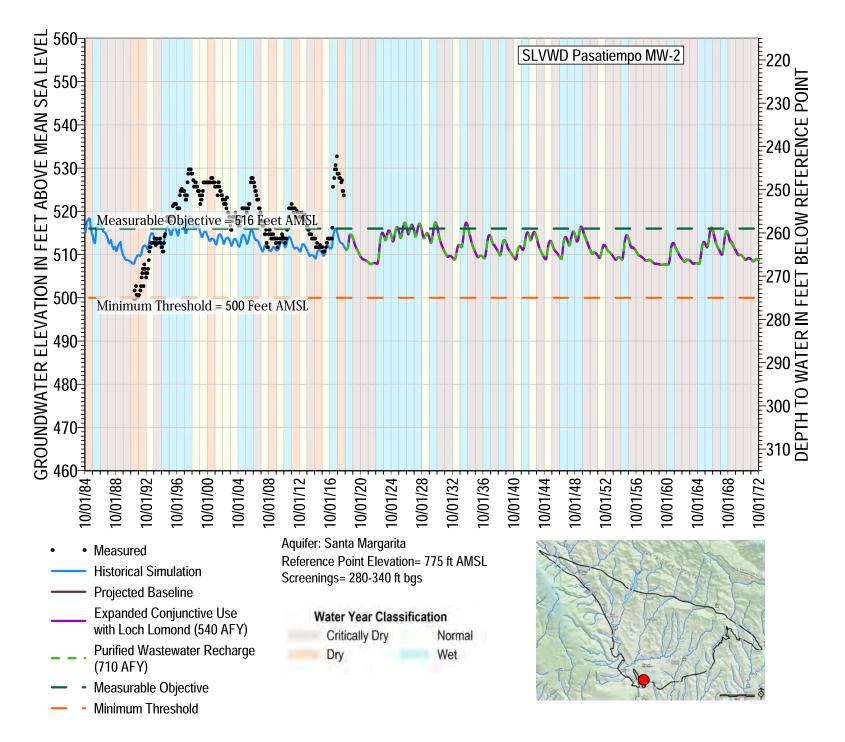
Appendix 3A Representative Monitoring Point Hydrographs with Sustainable Management Criteria

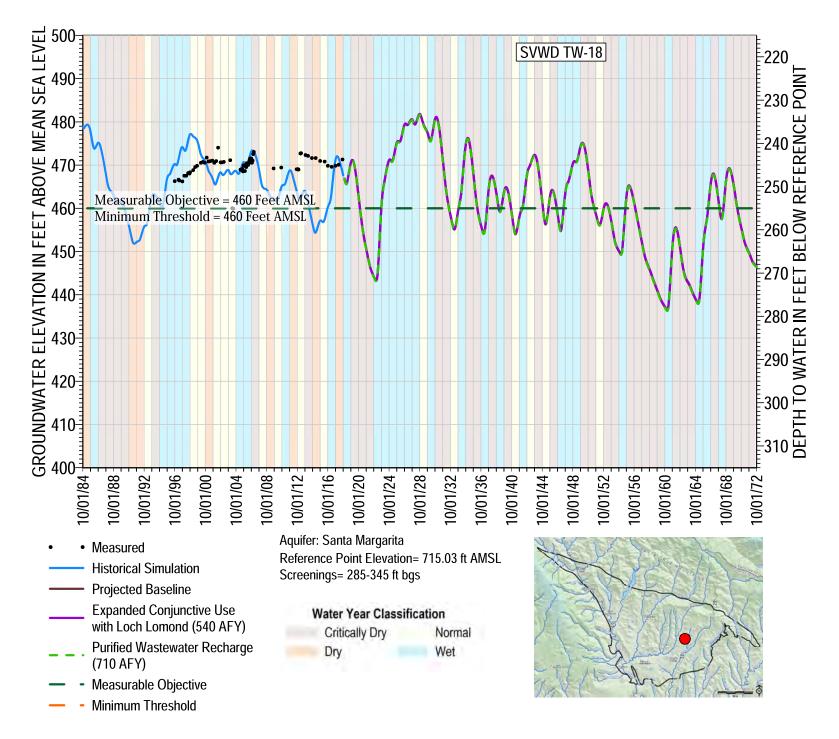


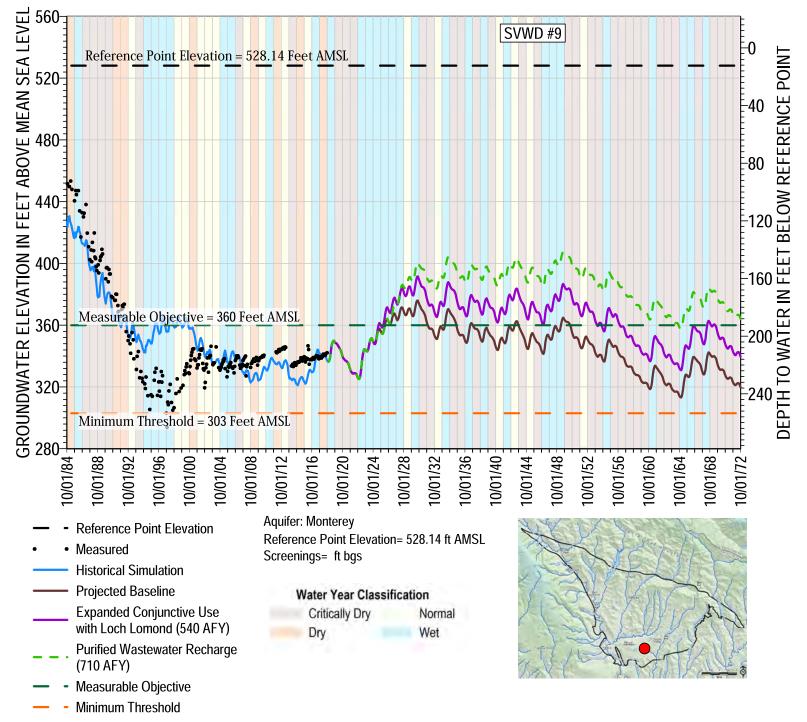




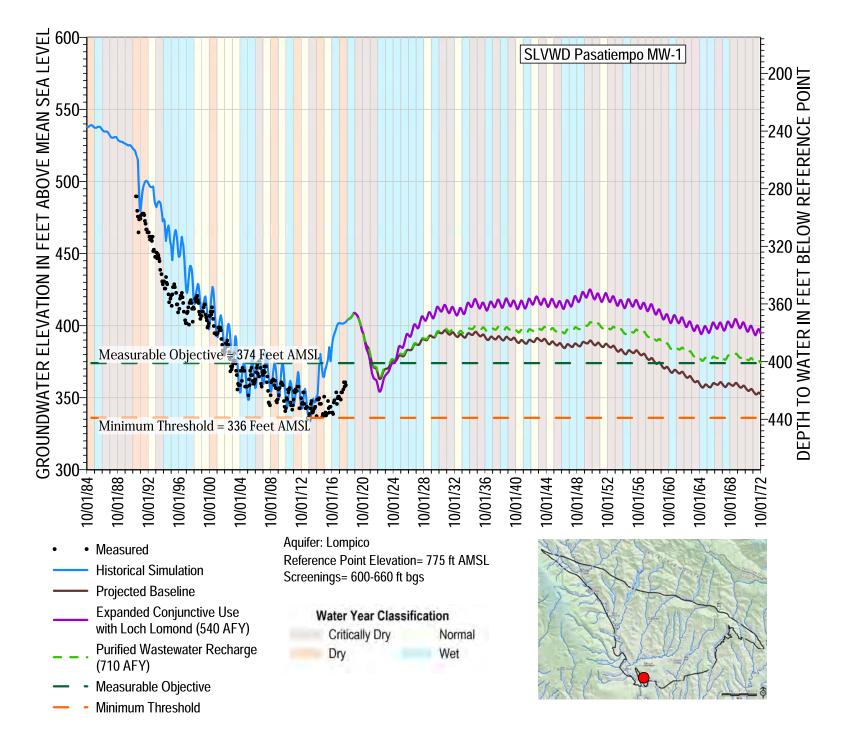


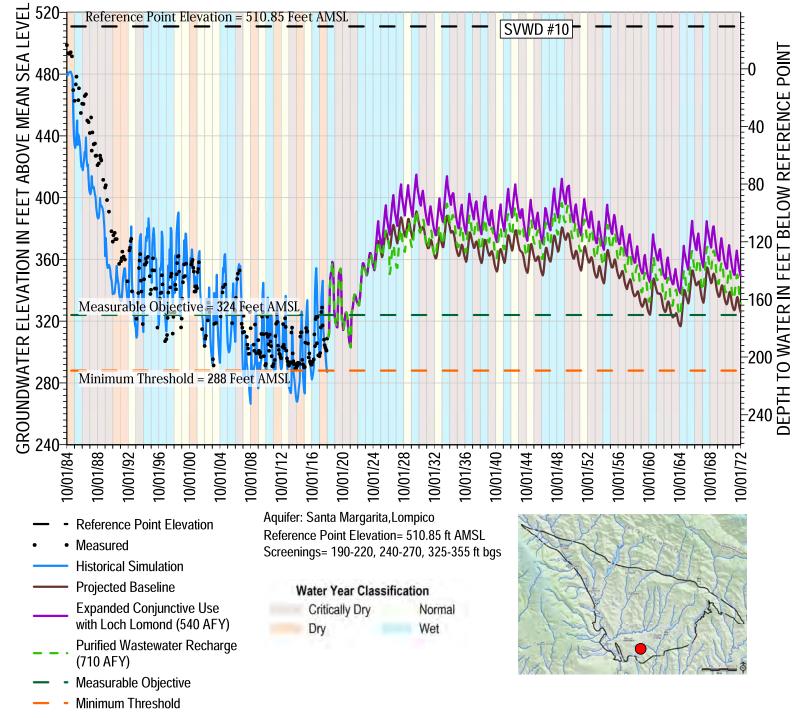




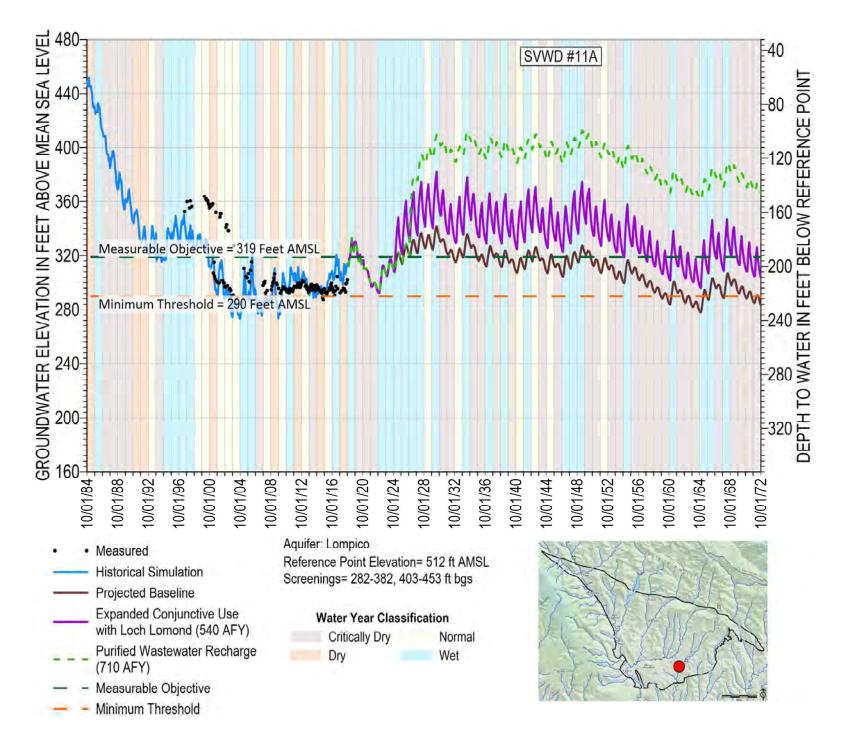


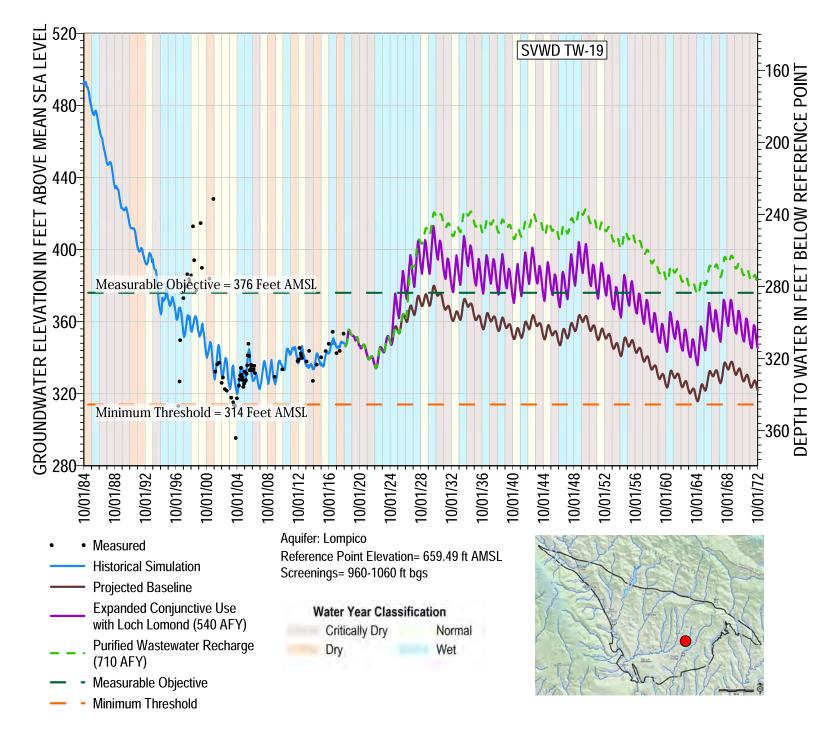
Santa Margarita Basin GSP

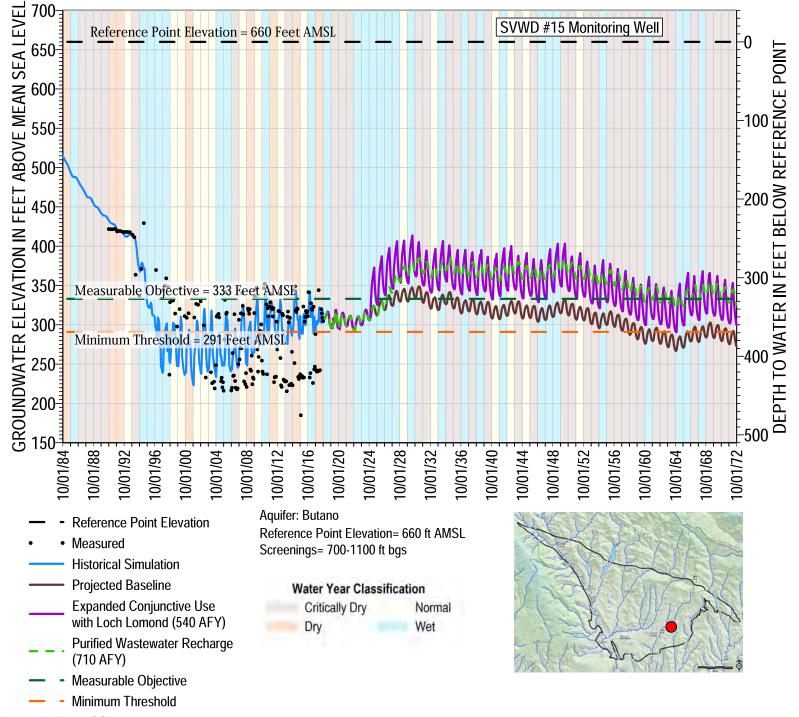


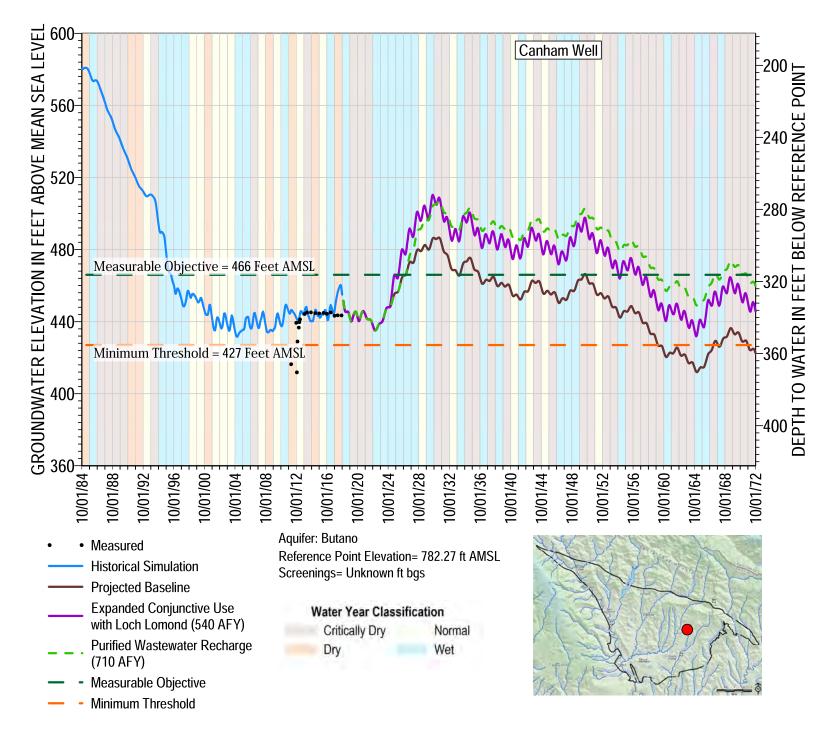


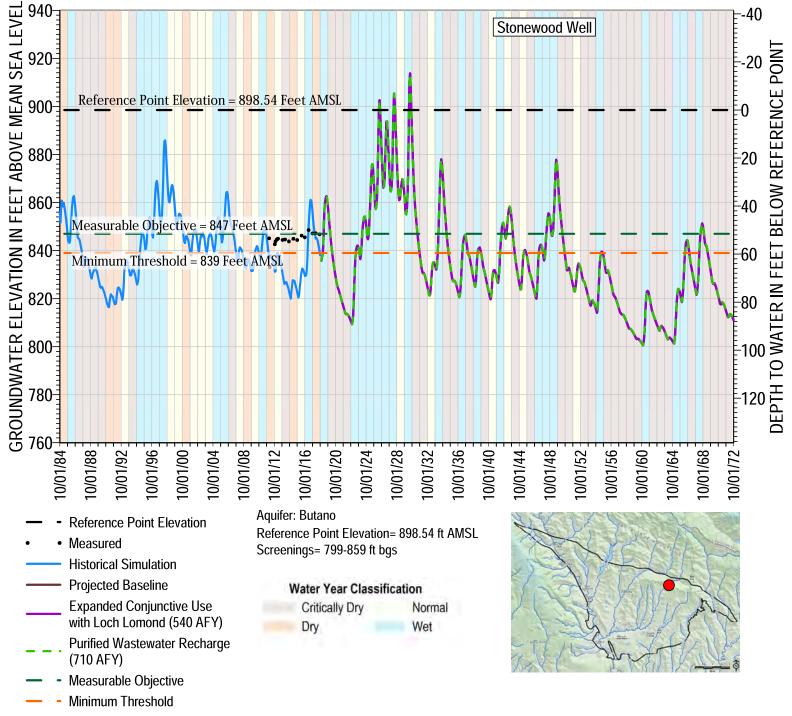
Santa Margarita Basin GSP



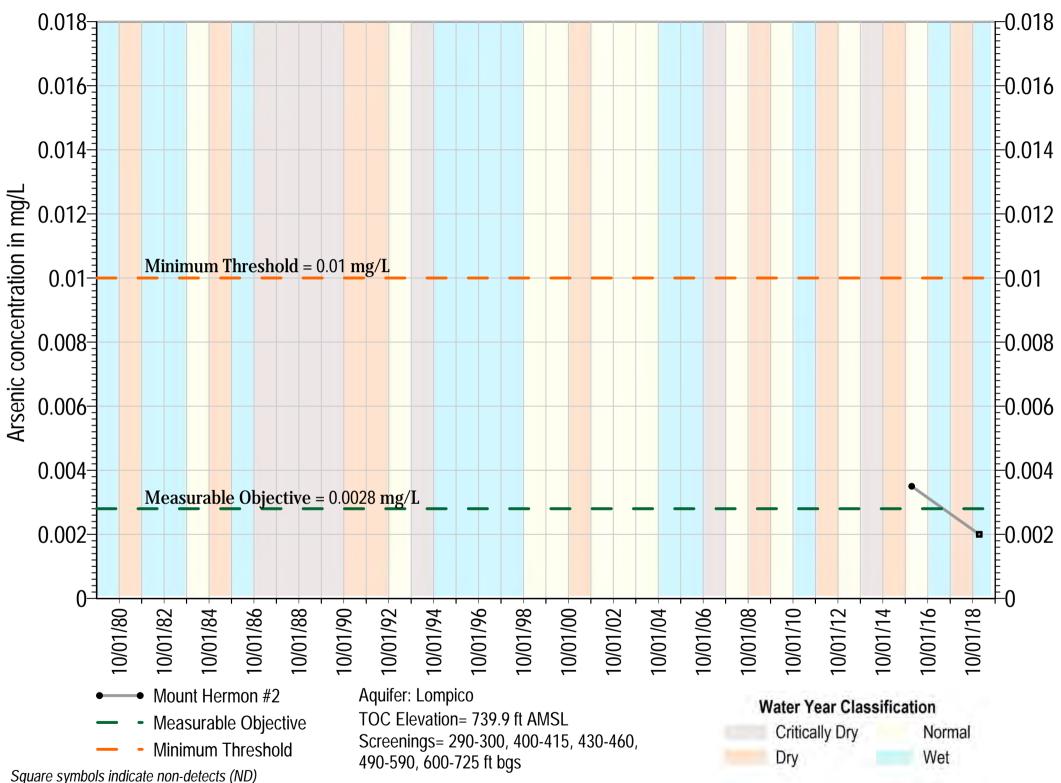






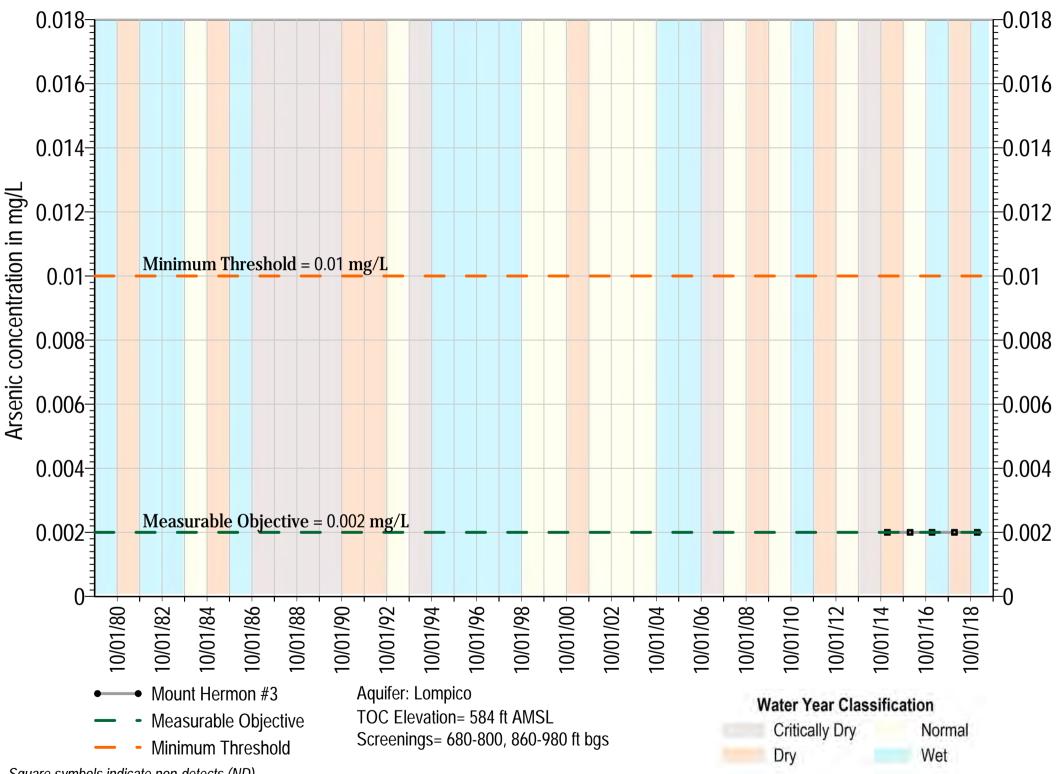


Appendix 3B Representative Monitoring Point Chemographs with Sustainable Management Criteria Arsenic



ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

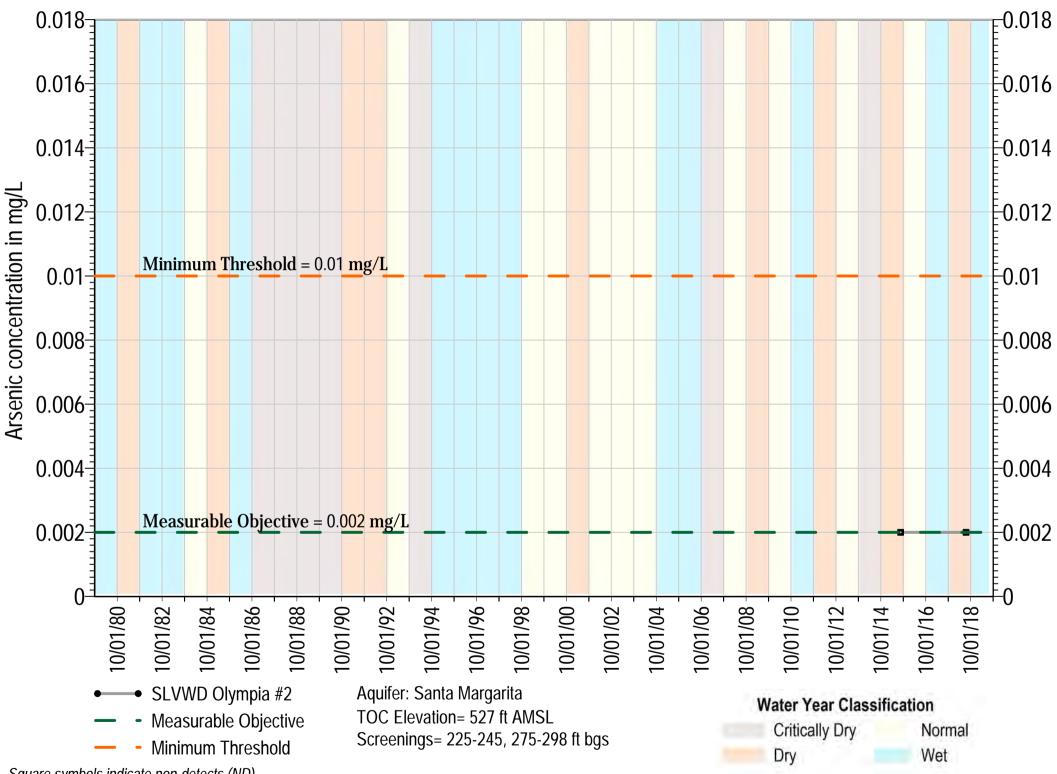
Measurable Objective set at DLR when Measurable Objective is non-detect. In wells with MO above MT, MT exceedance is not considered an Undesirable Result



Square symbols indicate non-detects (ND)

ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

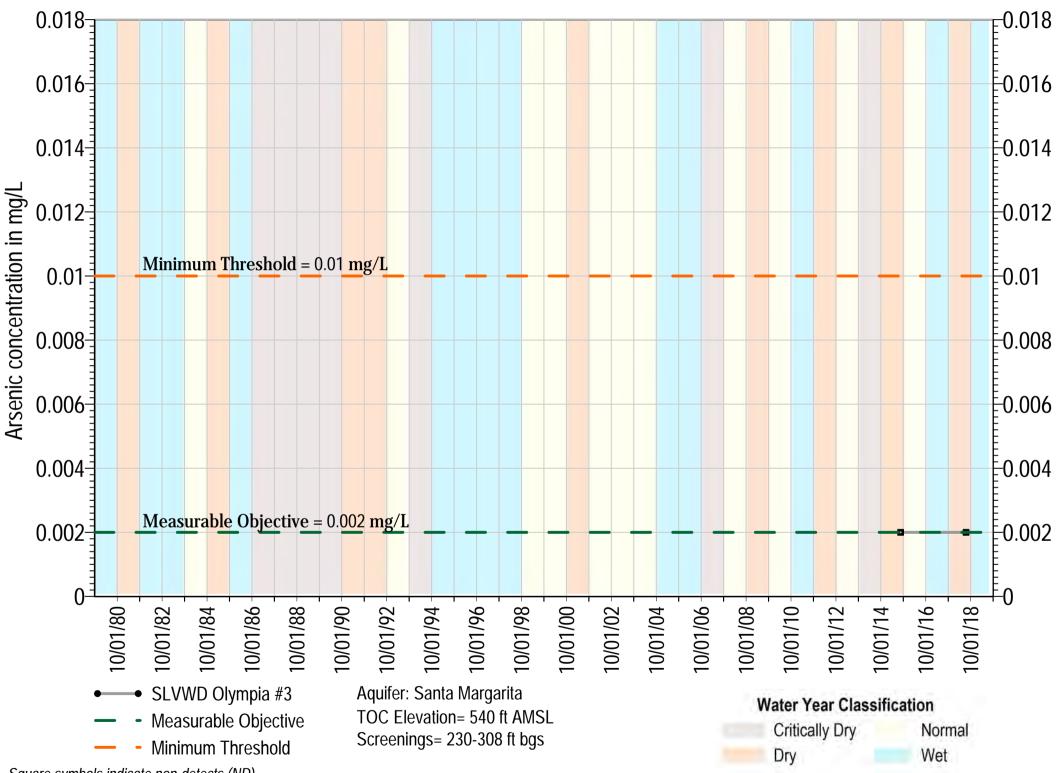
Measurable Objective set at DLR when Measurable Objective is non-detect. In wells with MO above MT, MT exceedance is not considered an Undesirable Result



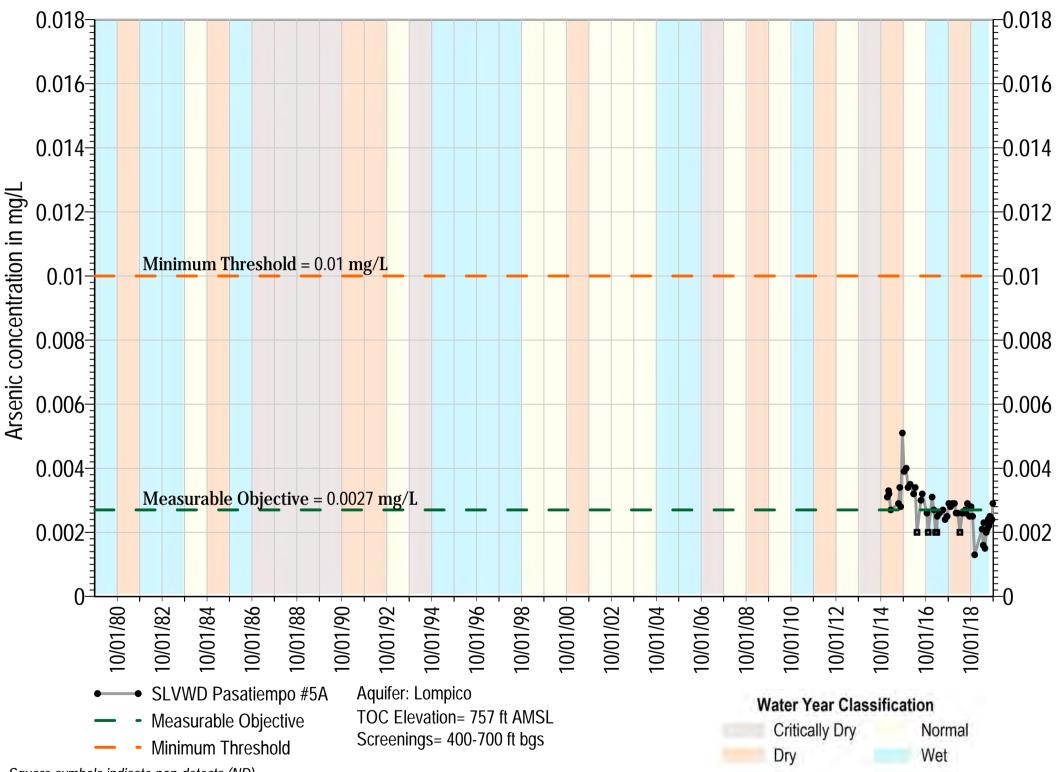
Square symbols indicate non-detects (ND)

ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

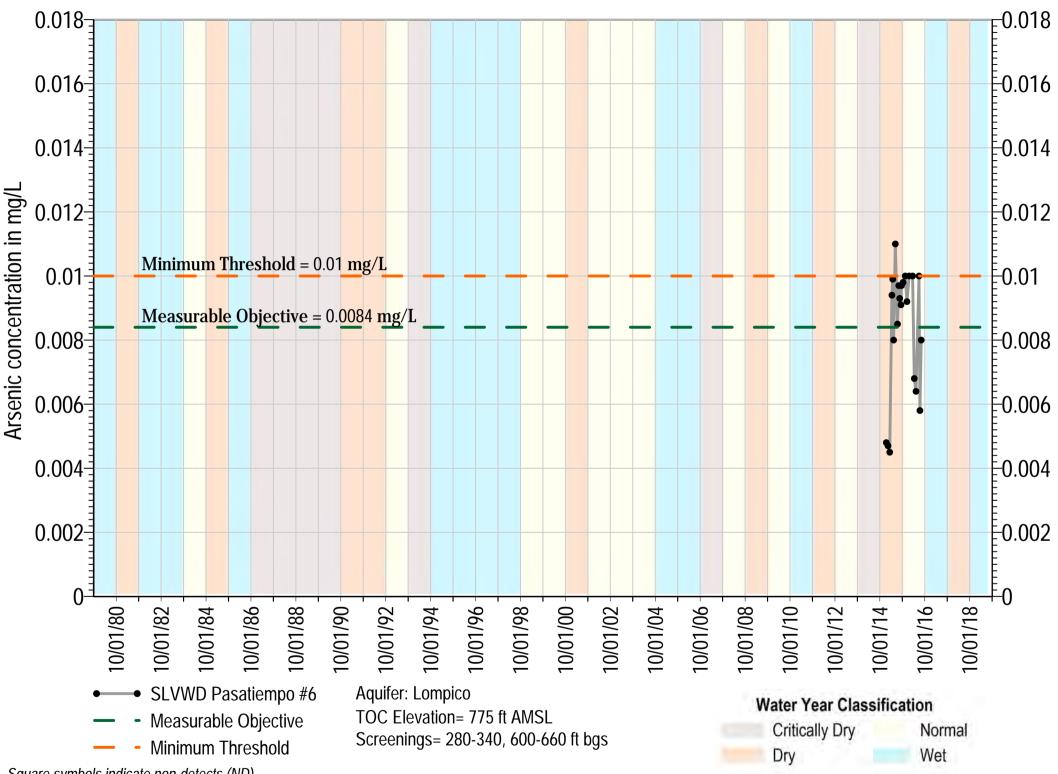
Measurable Objective set at DLR when Measurable Objective is non-detect. In wells with MO above MT, MT exceedance is not considered an Undesirable Result



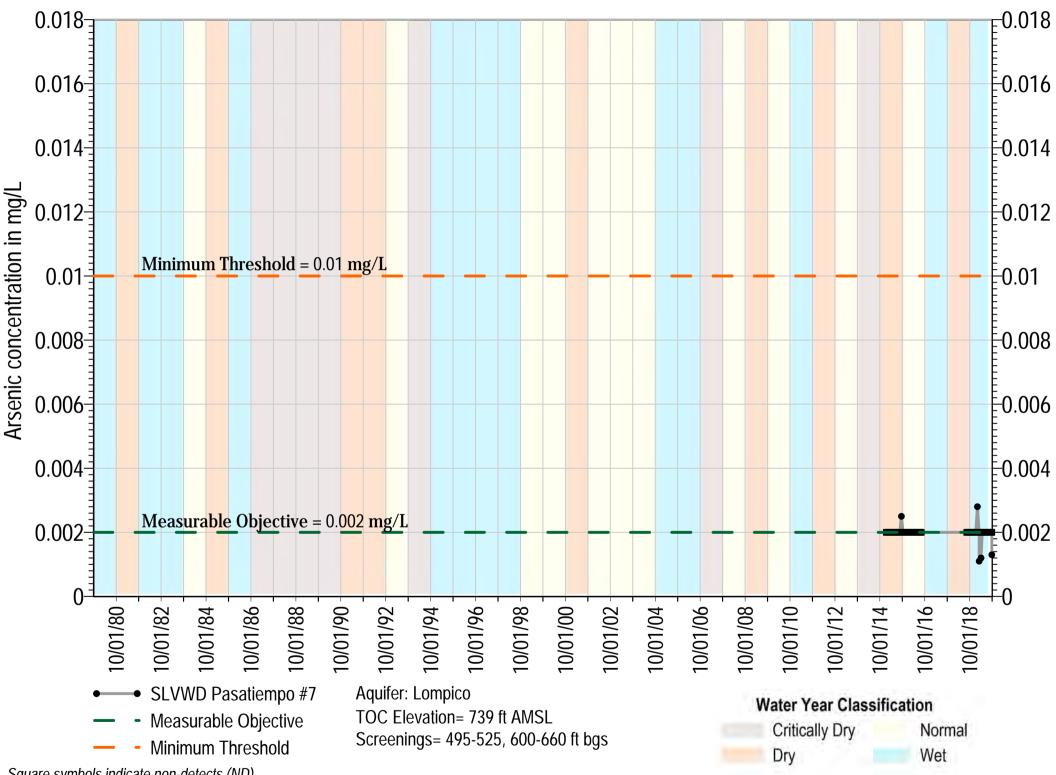
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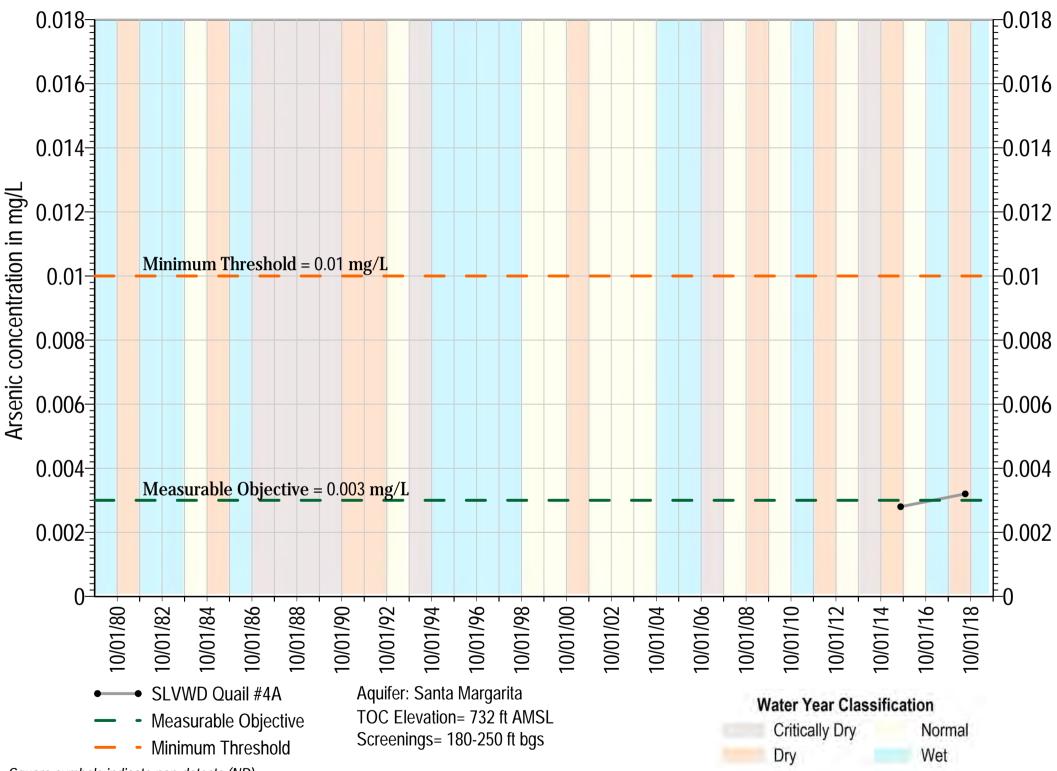
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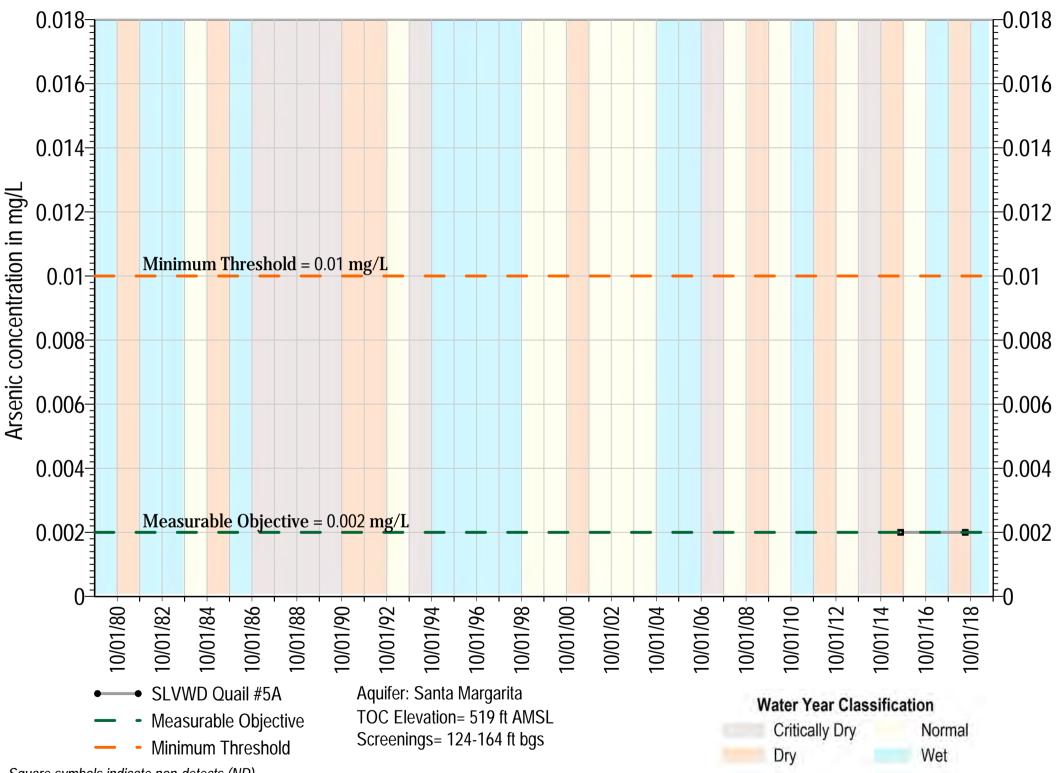
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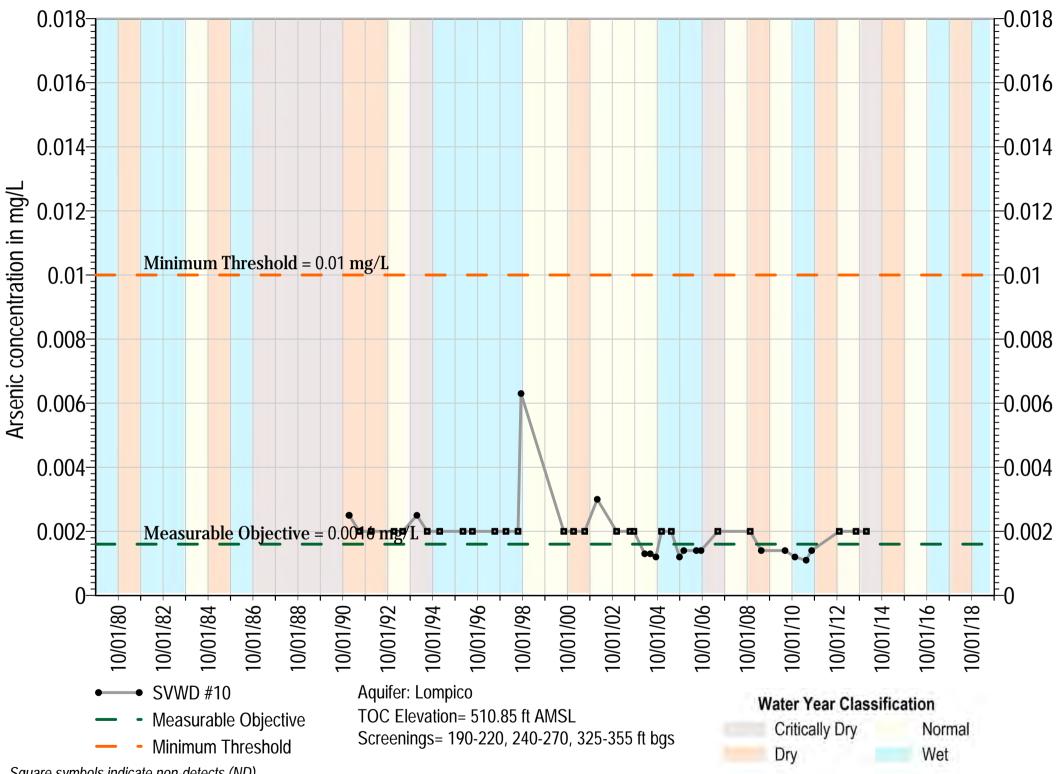
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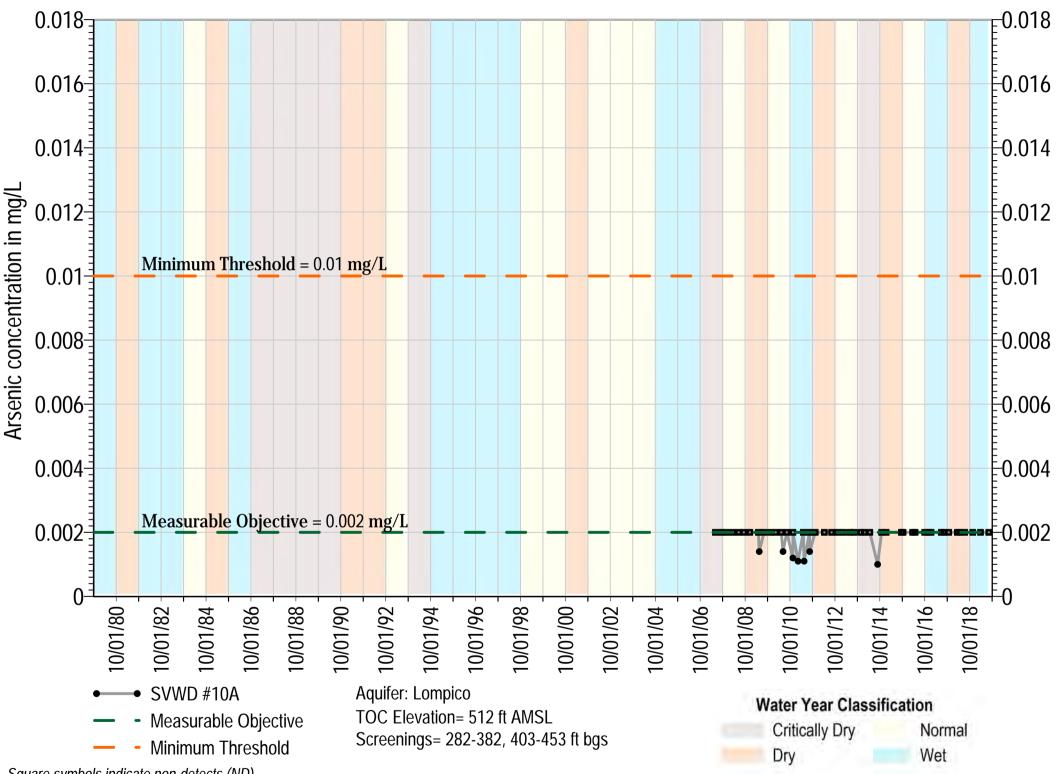
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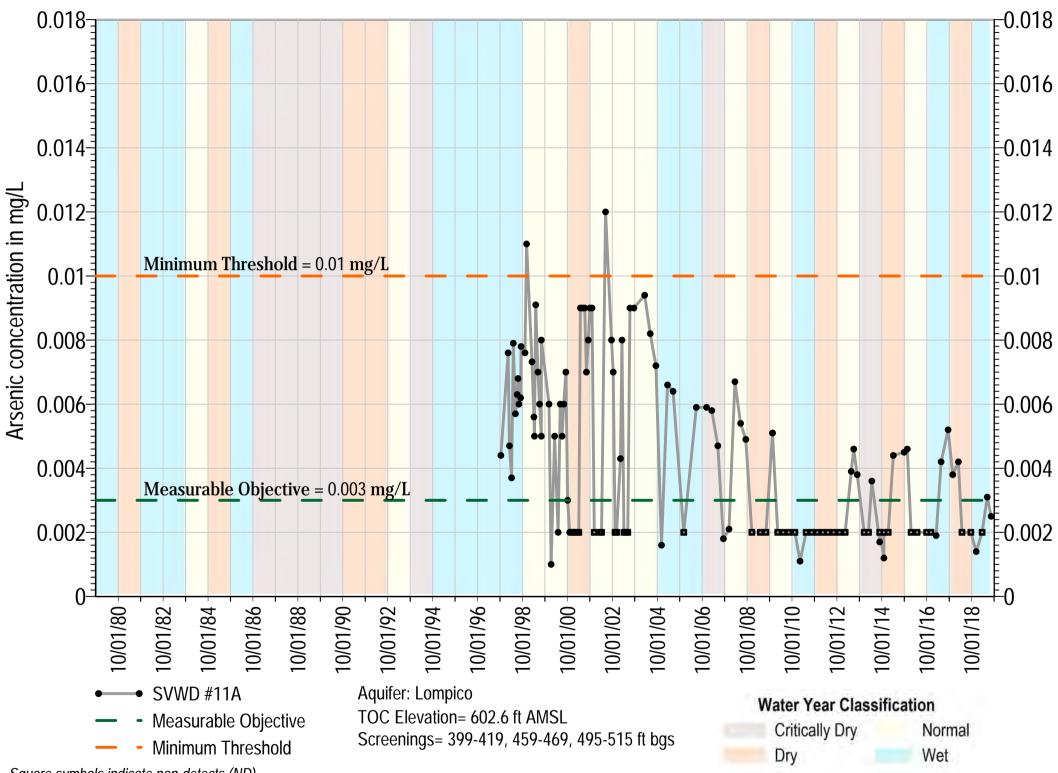
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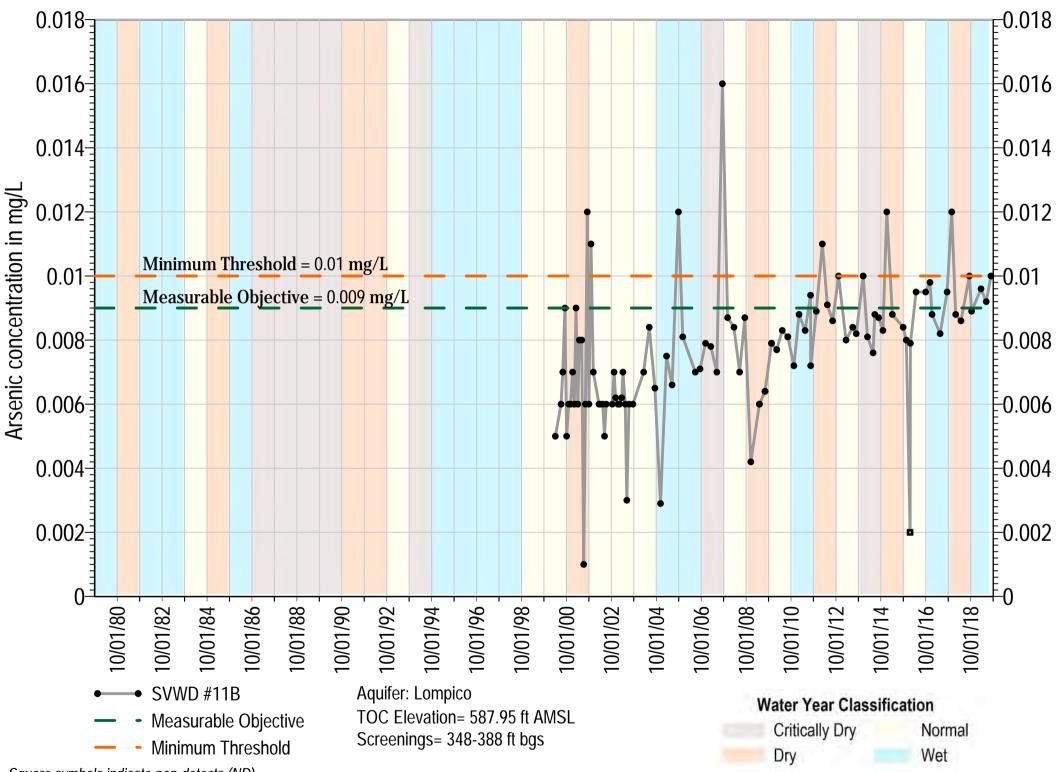
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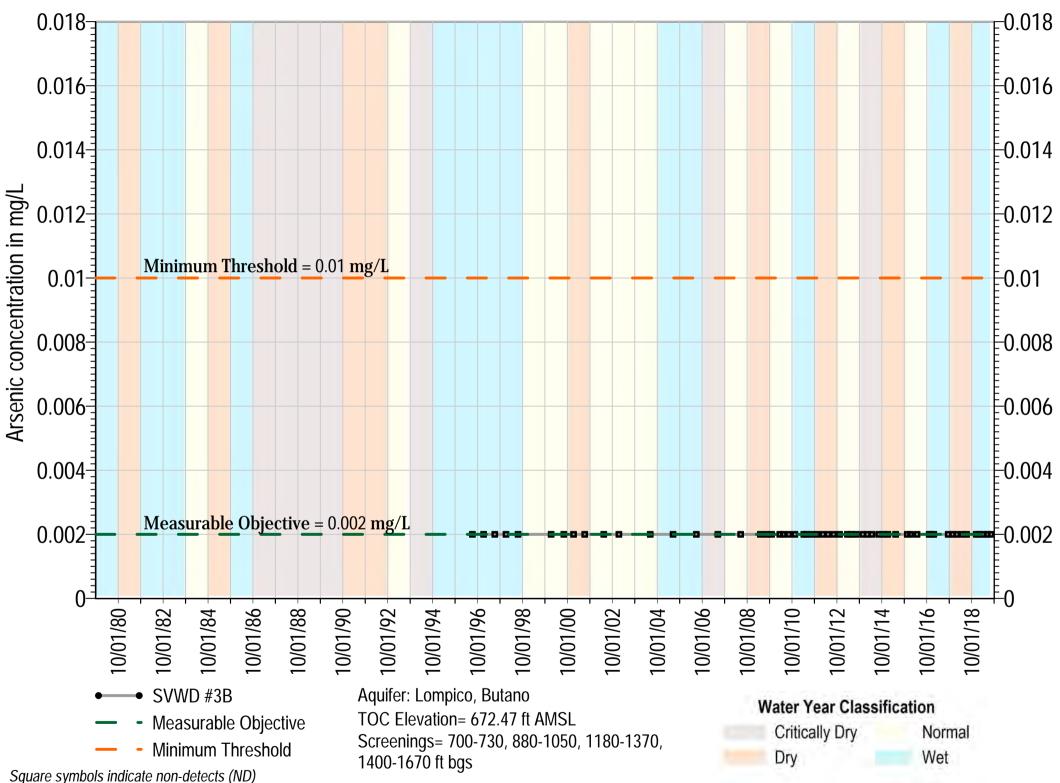
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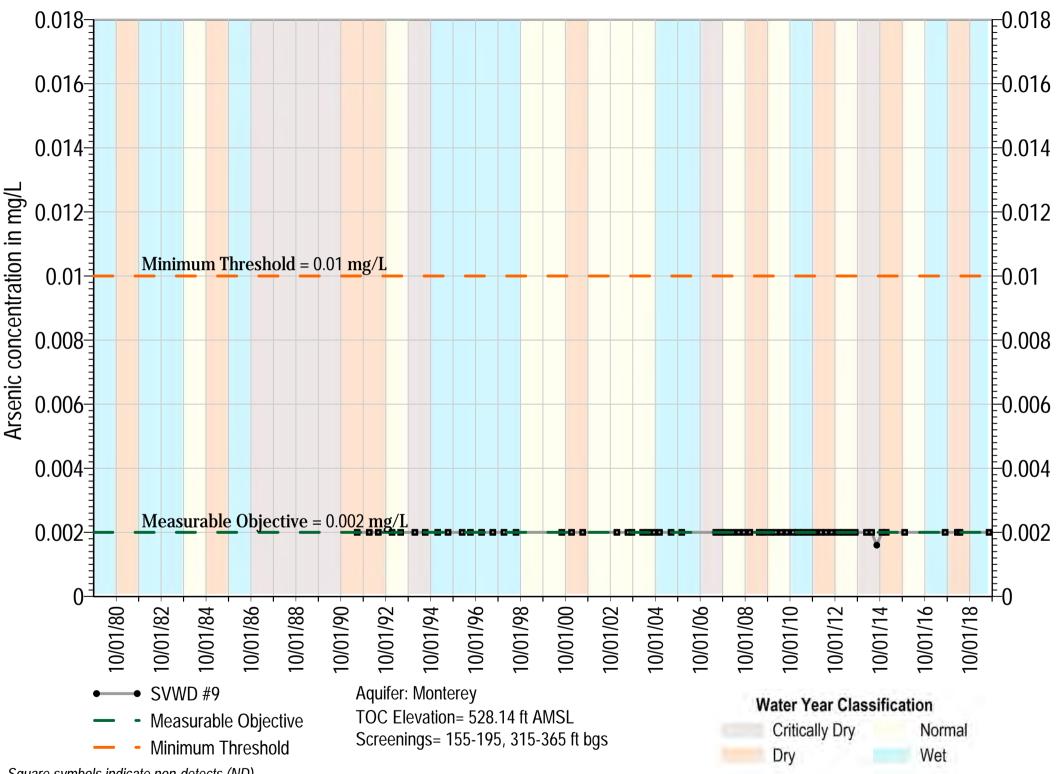
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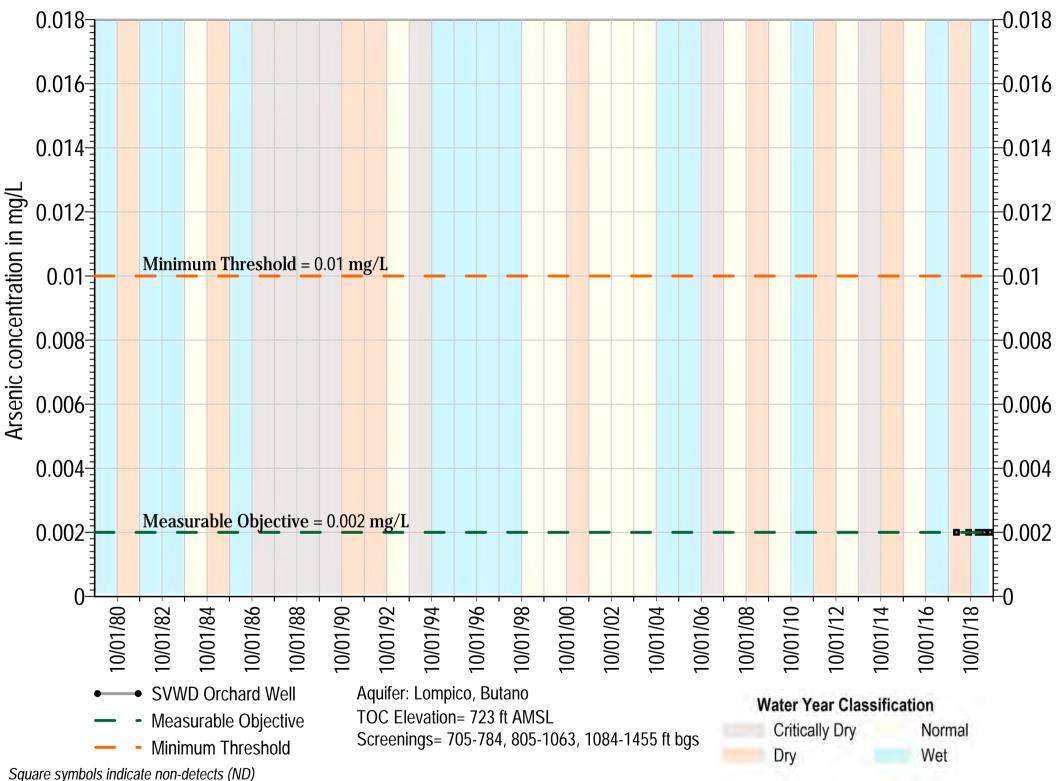
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ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

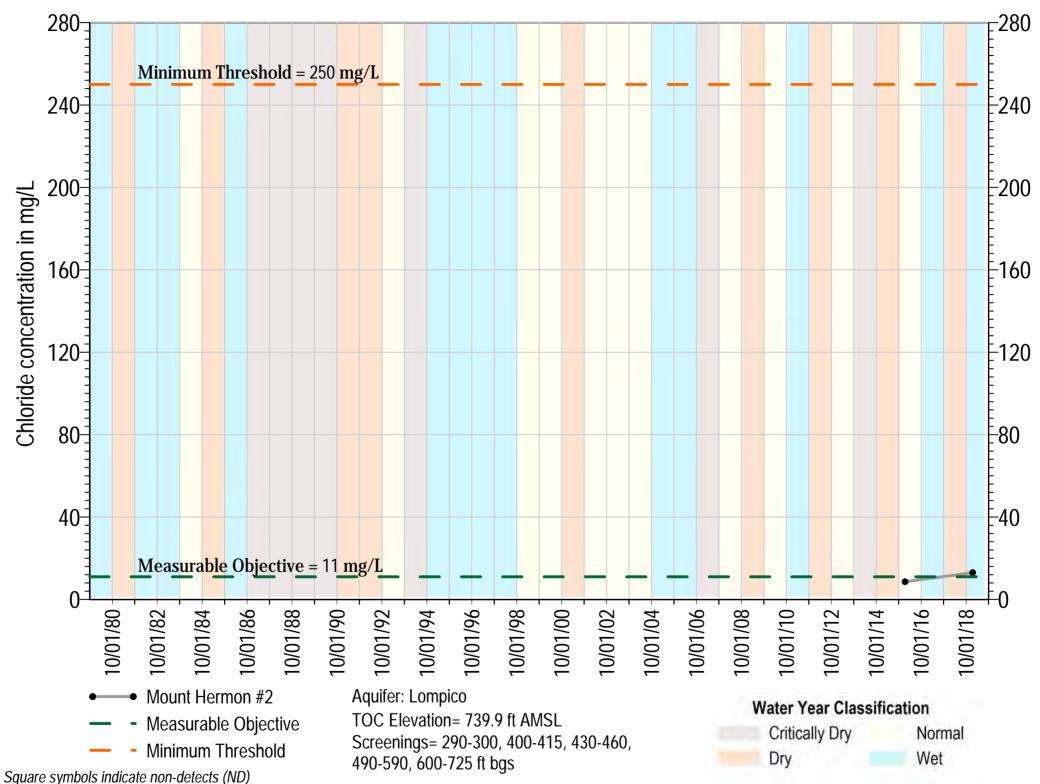


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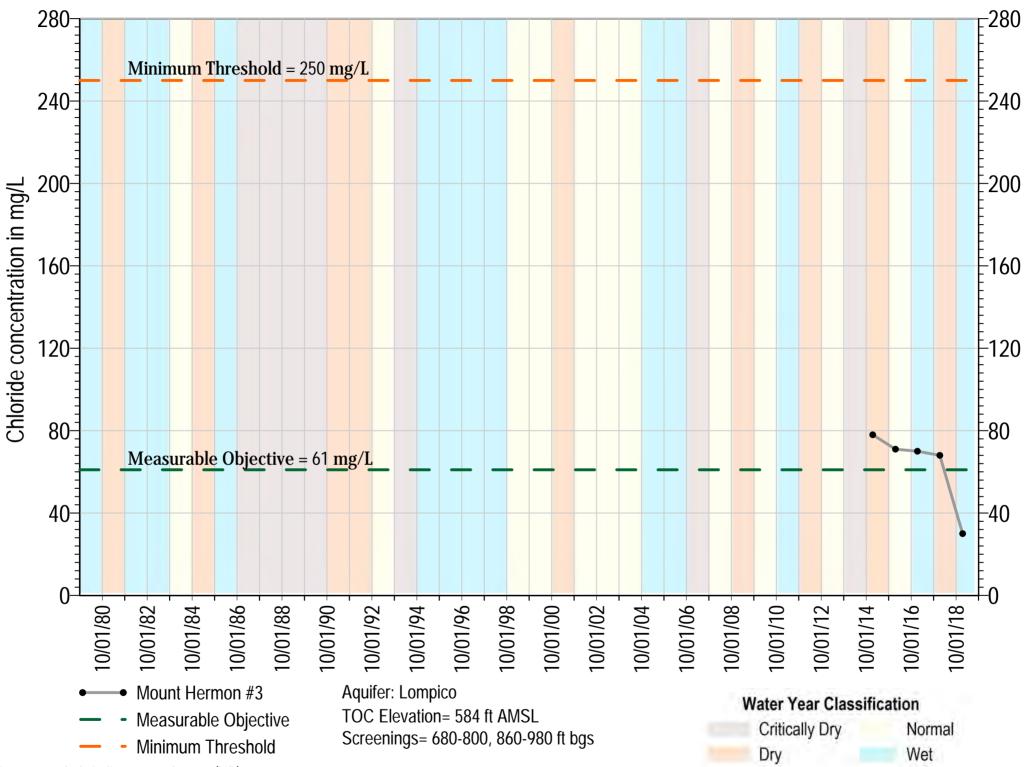


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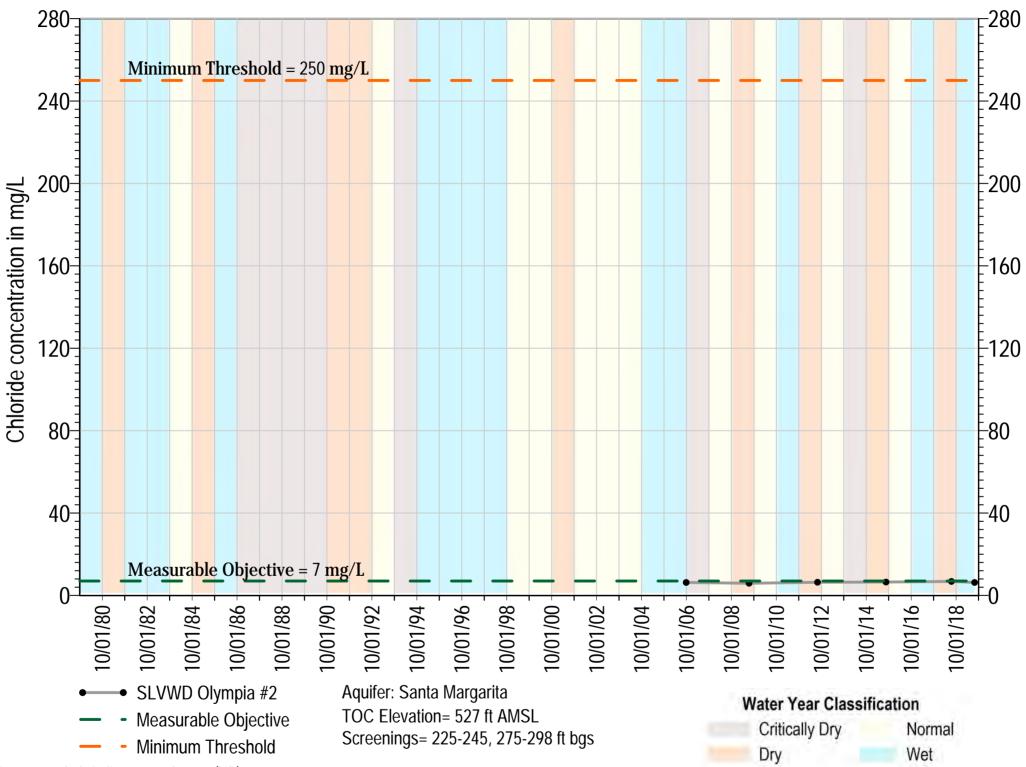
## Chloride



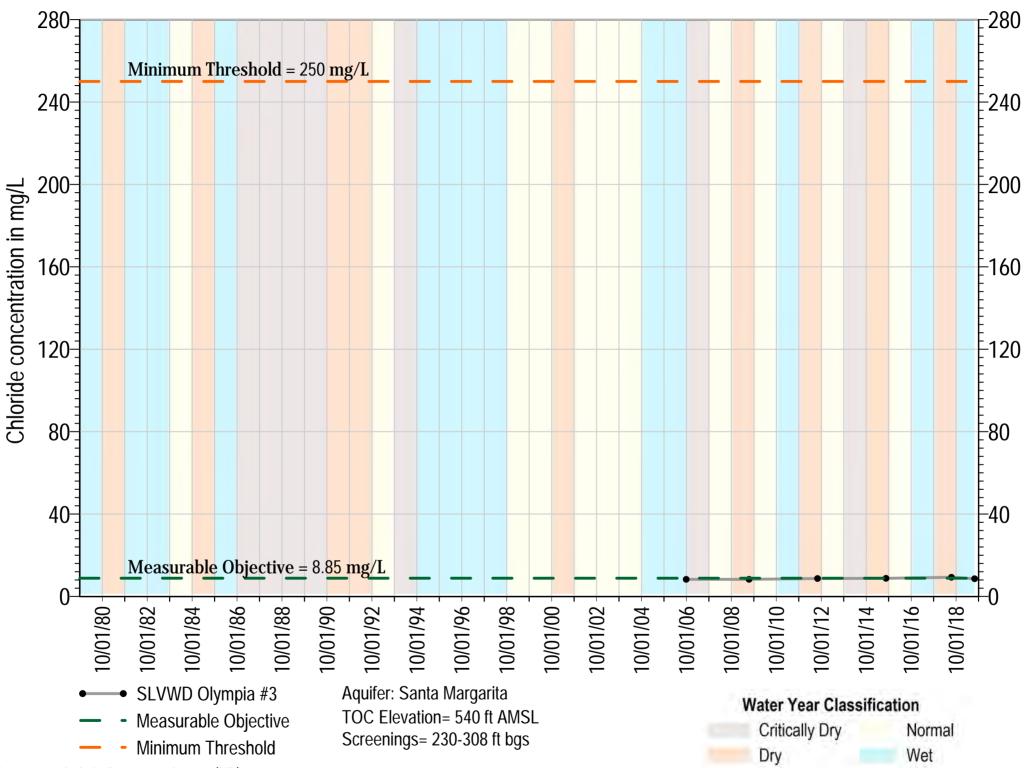
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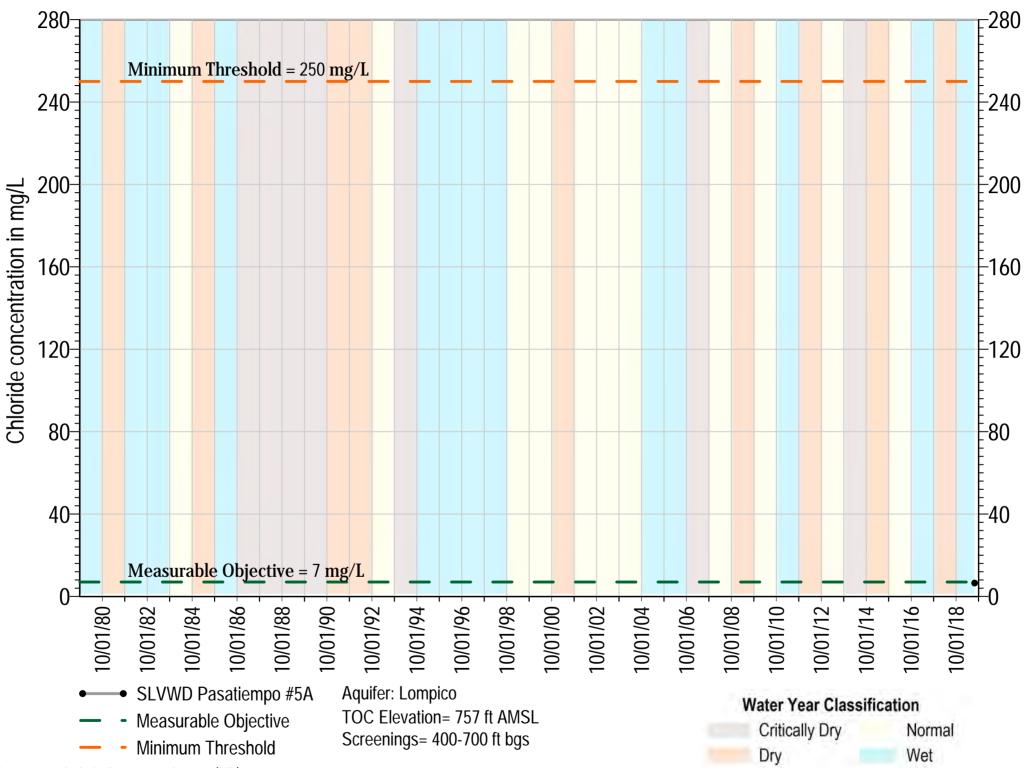
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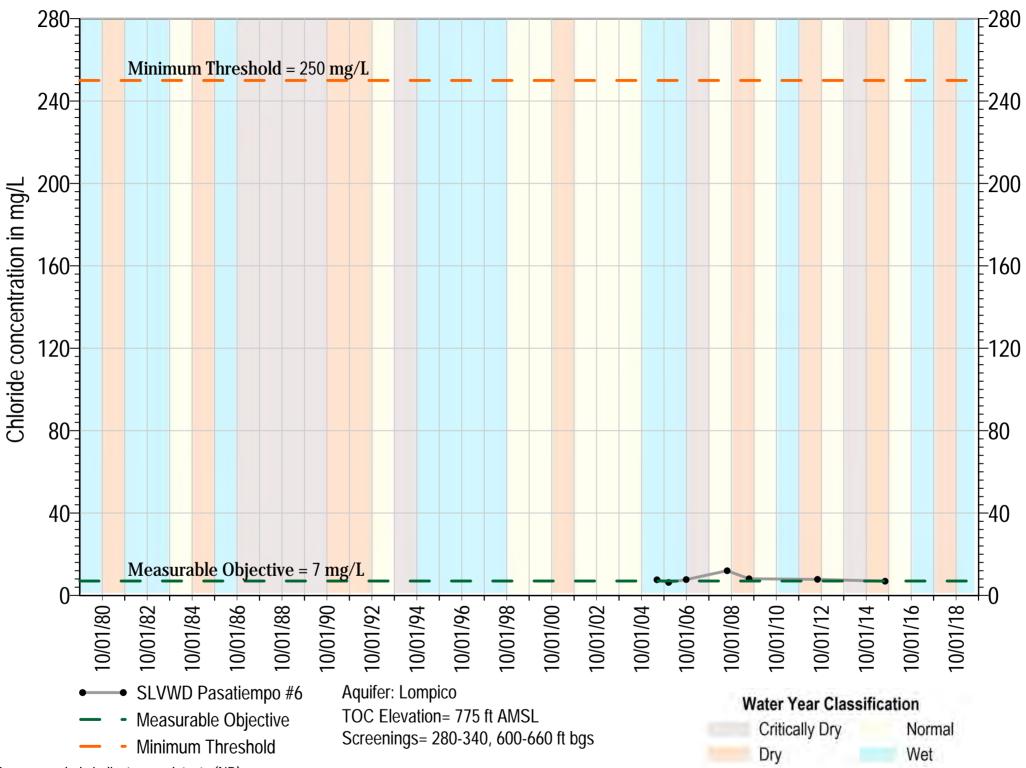
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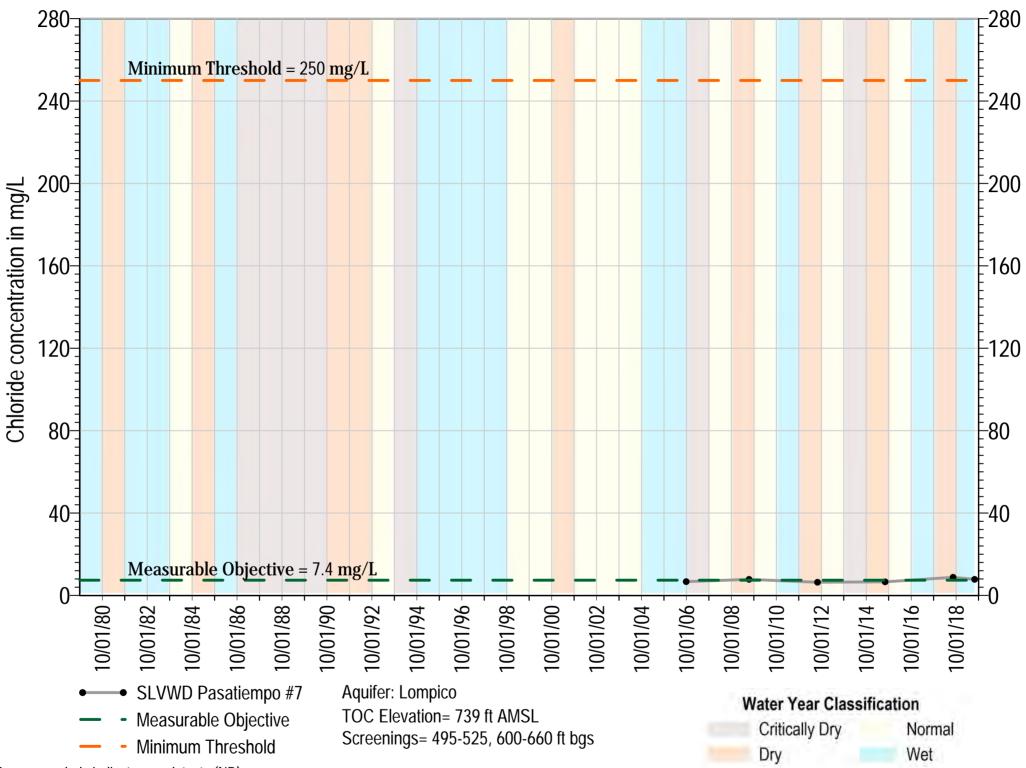
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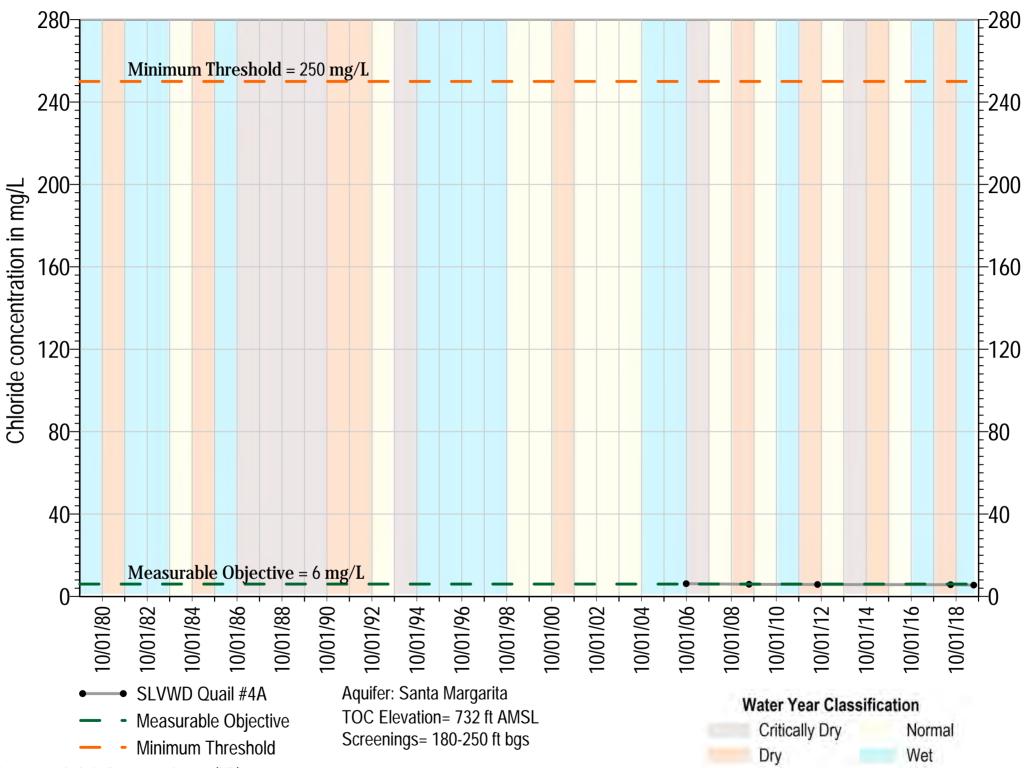
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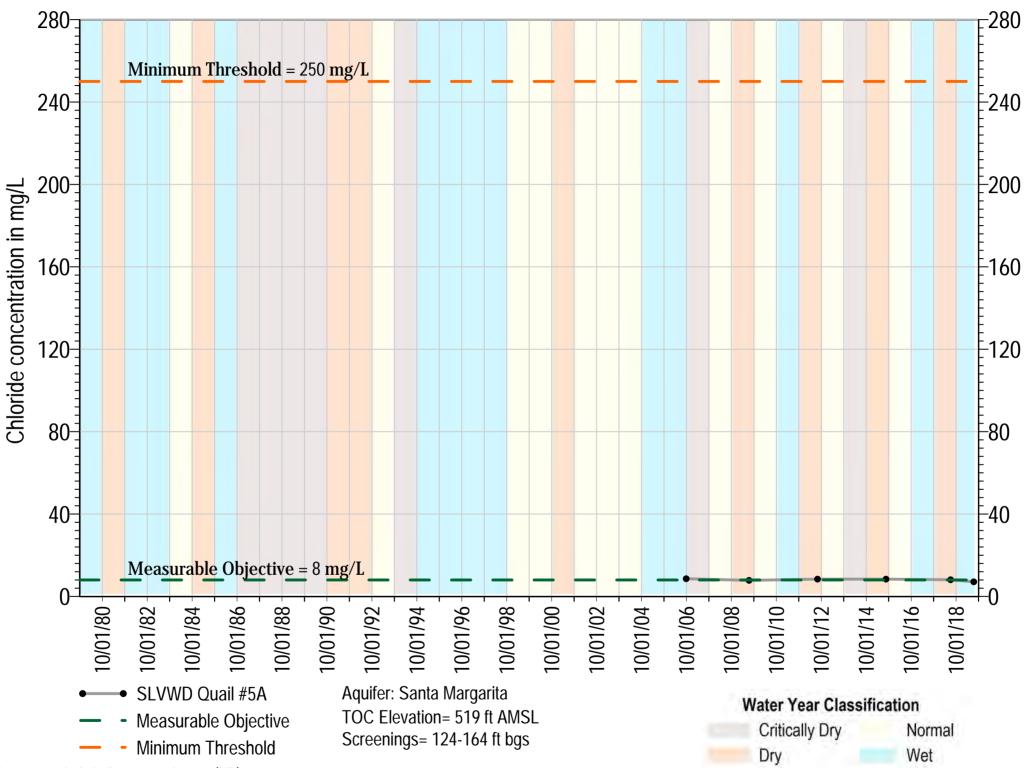
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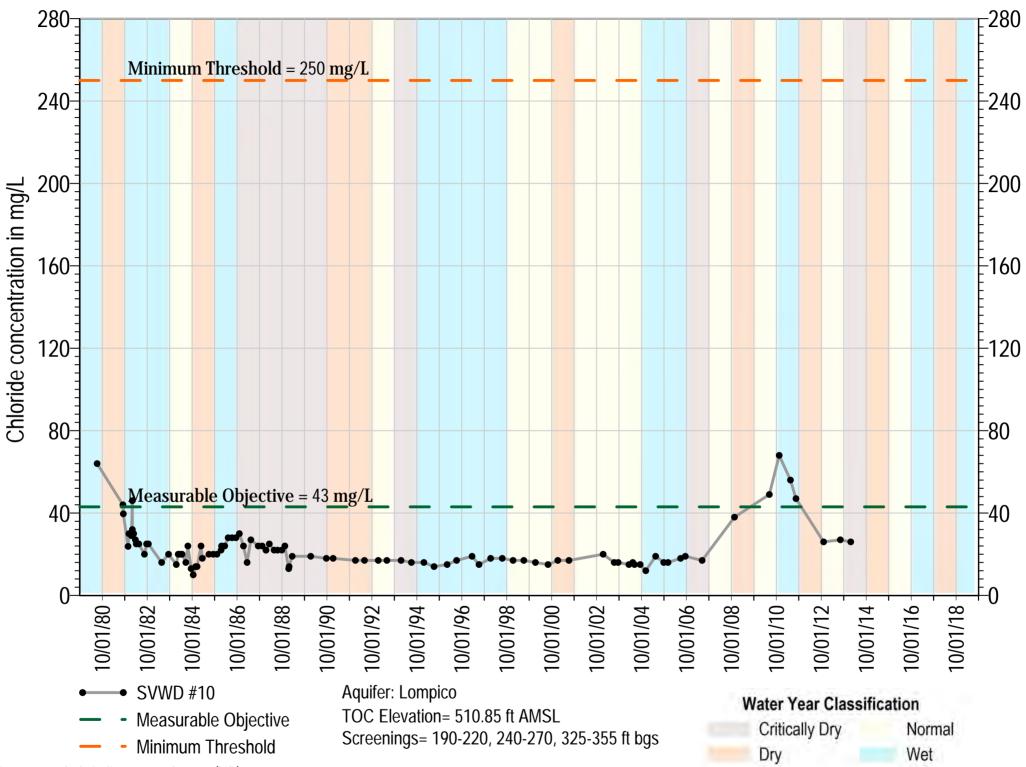
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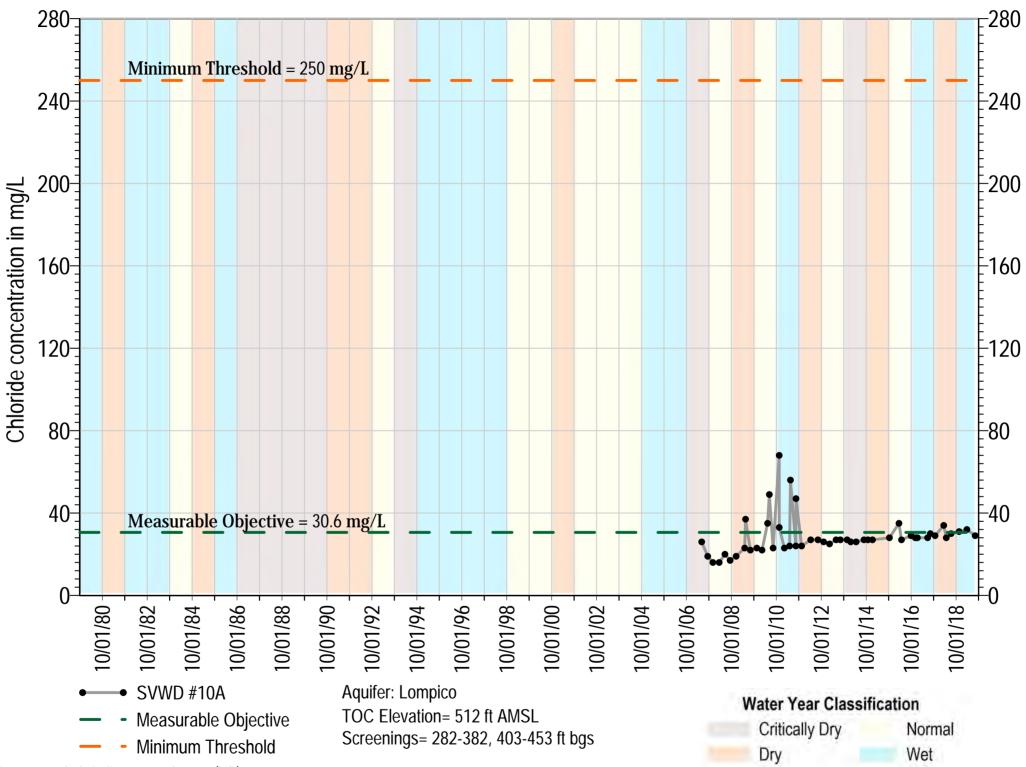
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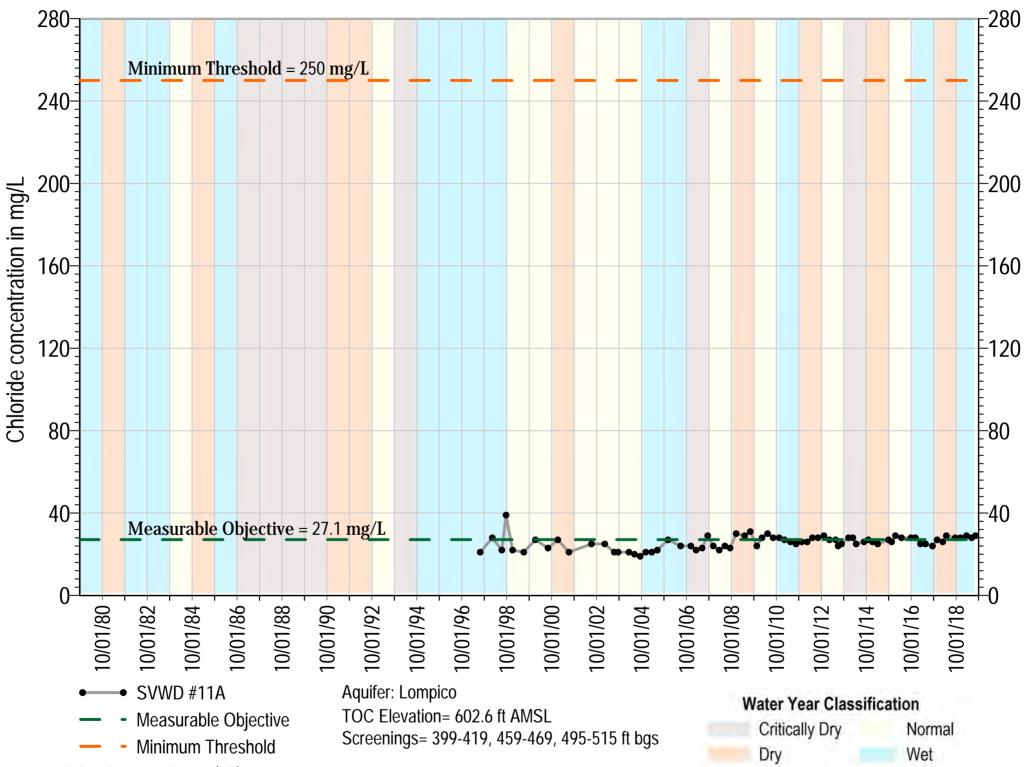
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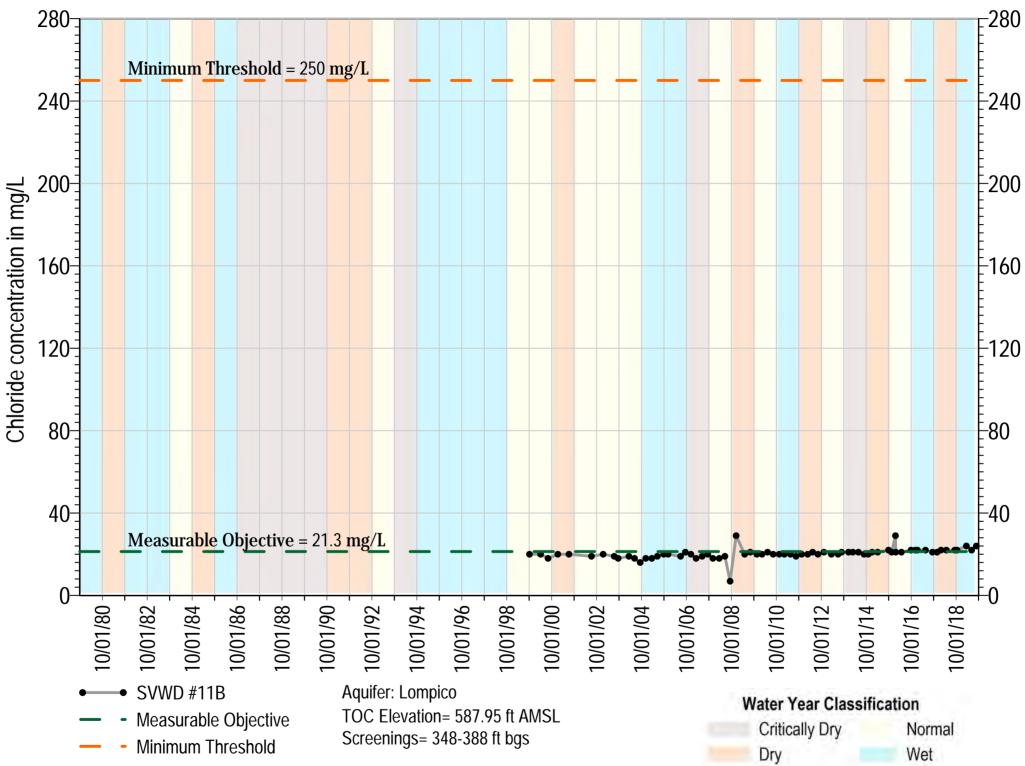
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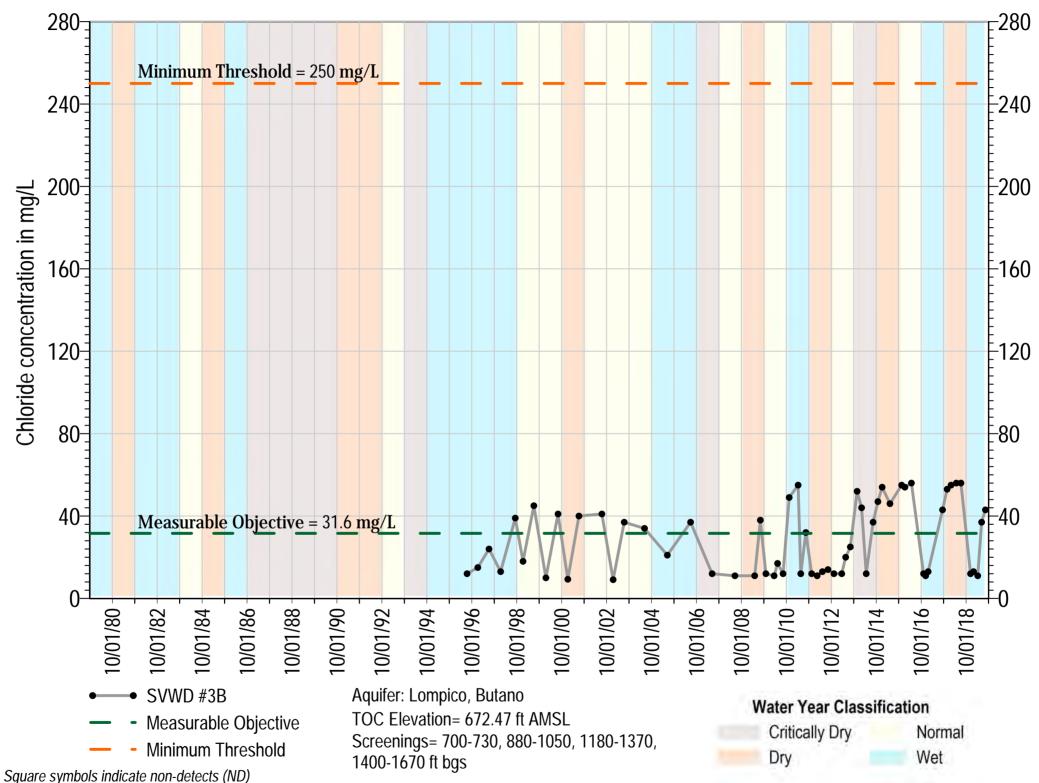
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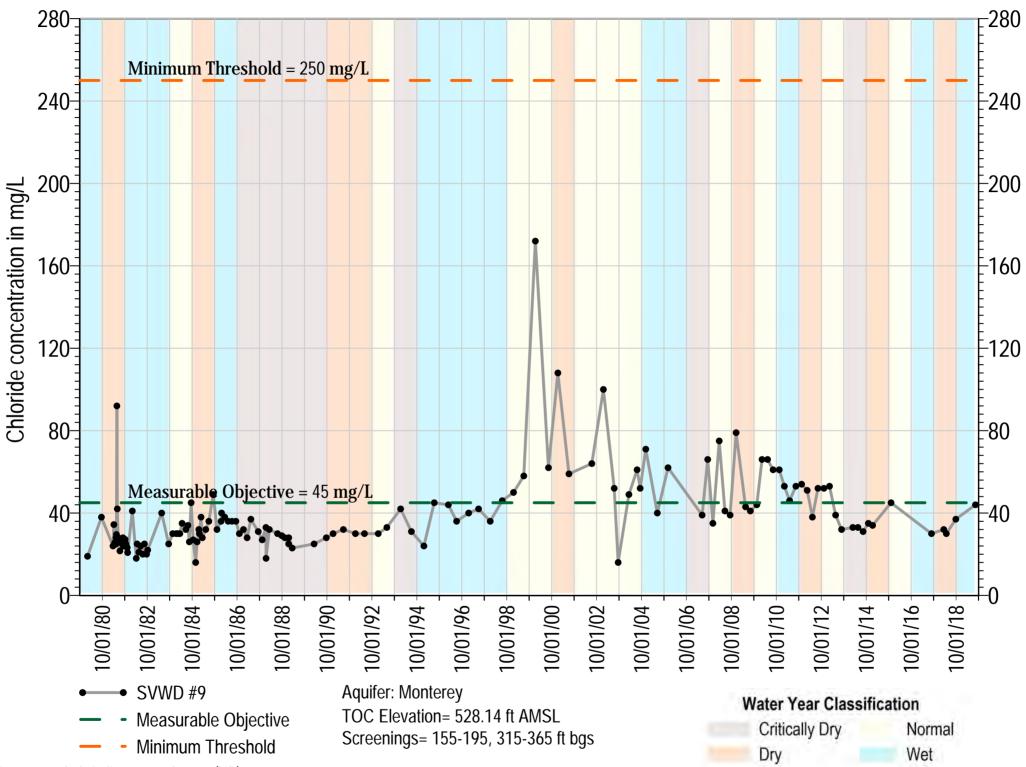
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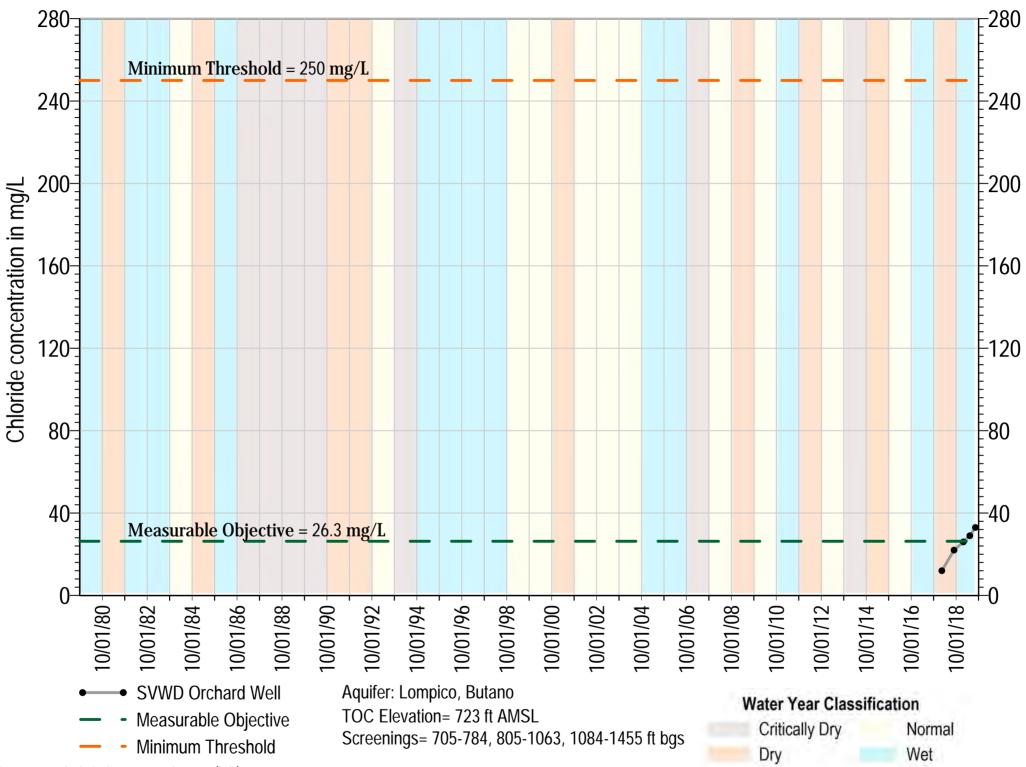
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ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

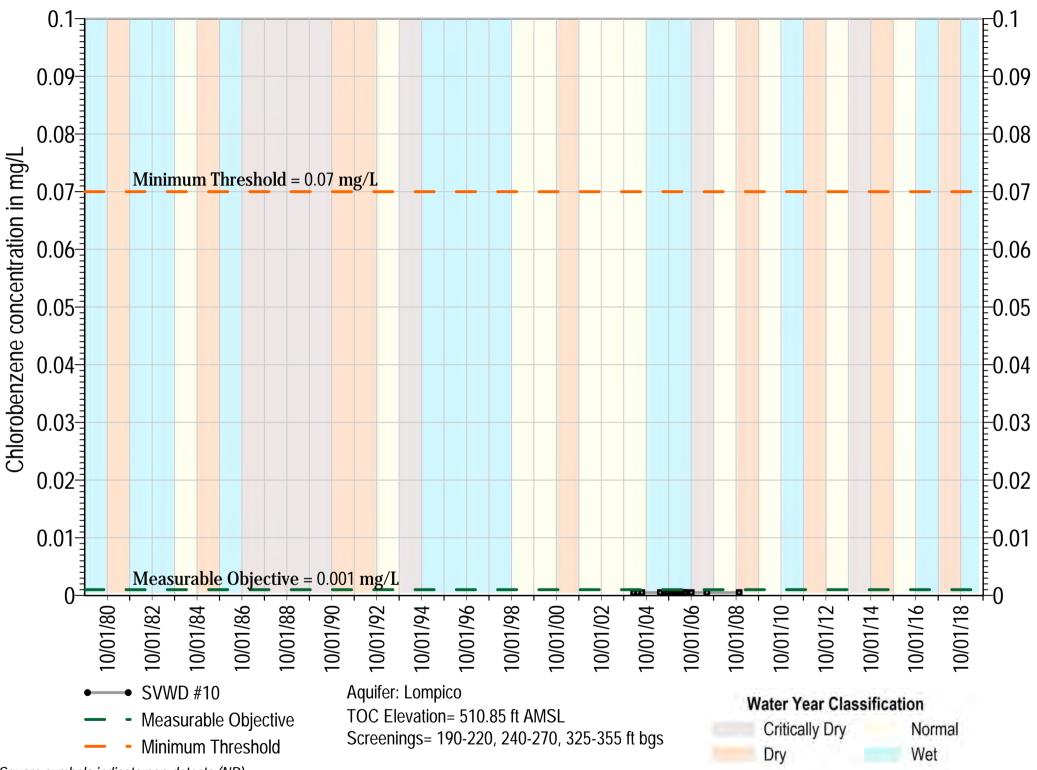


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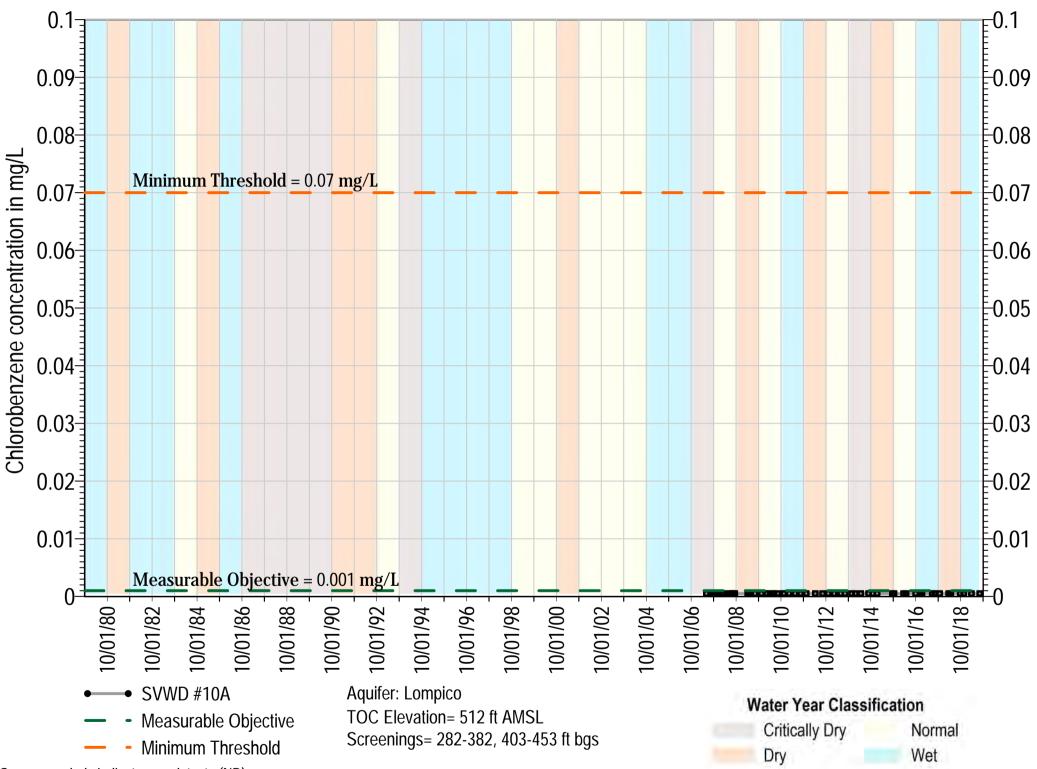


ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

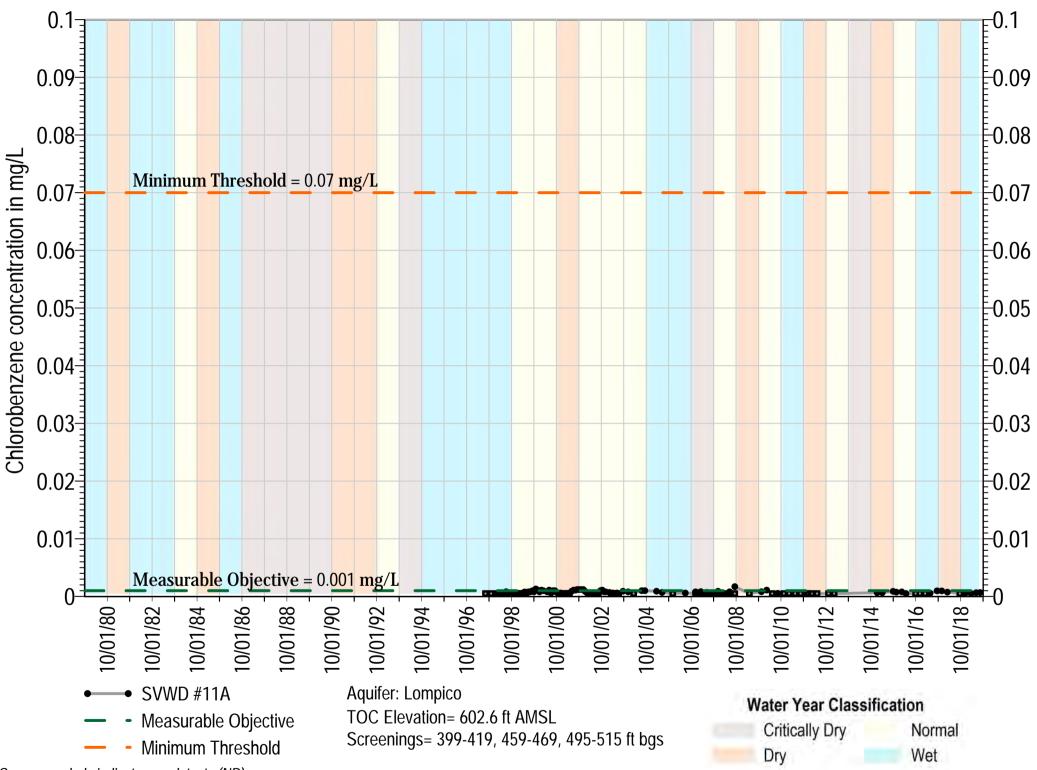
Chlorobenzene



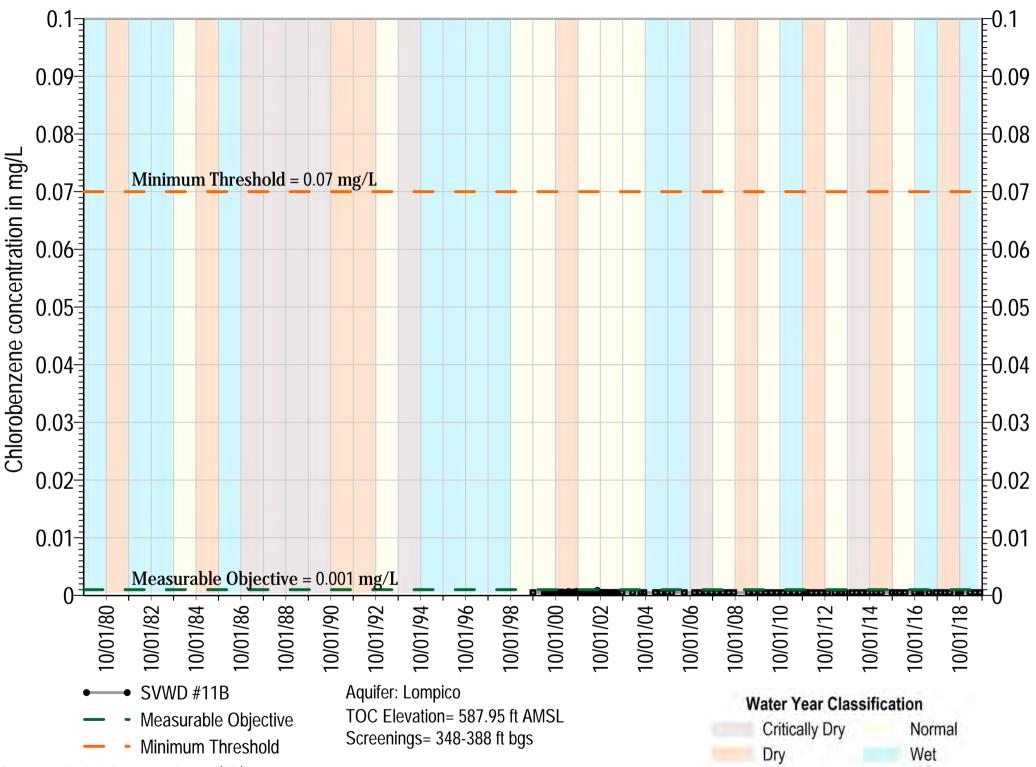
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



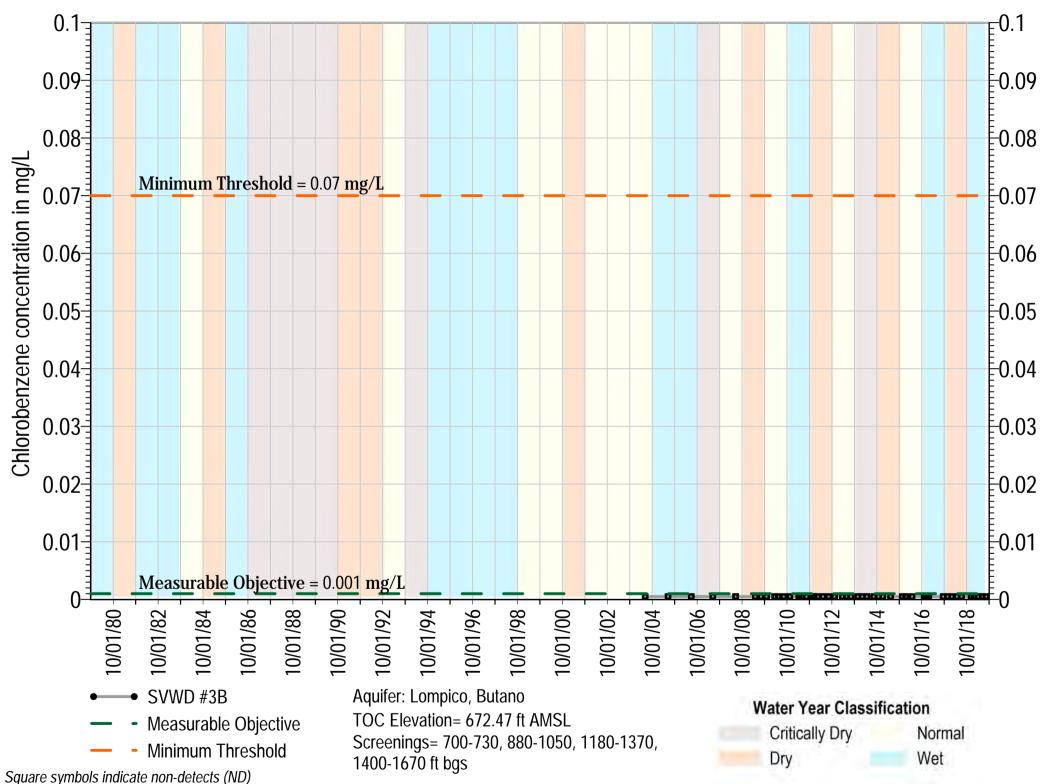
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



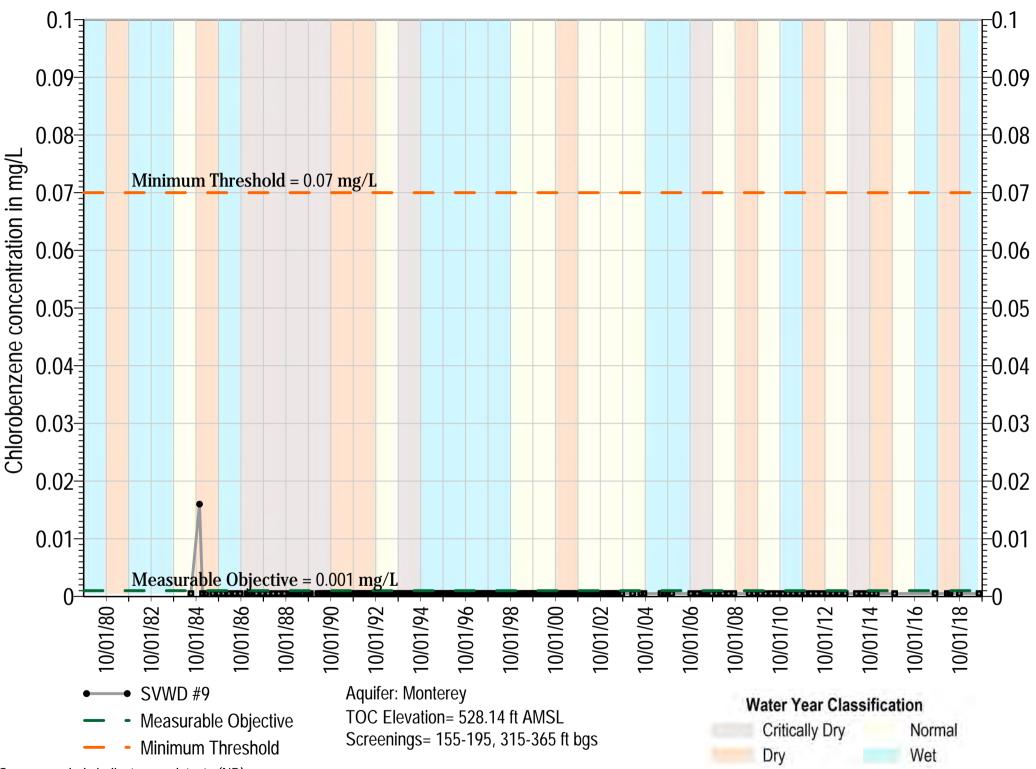
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



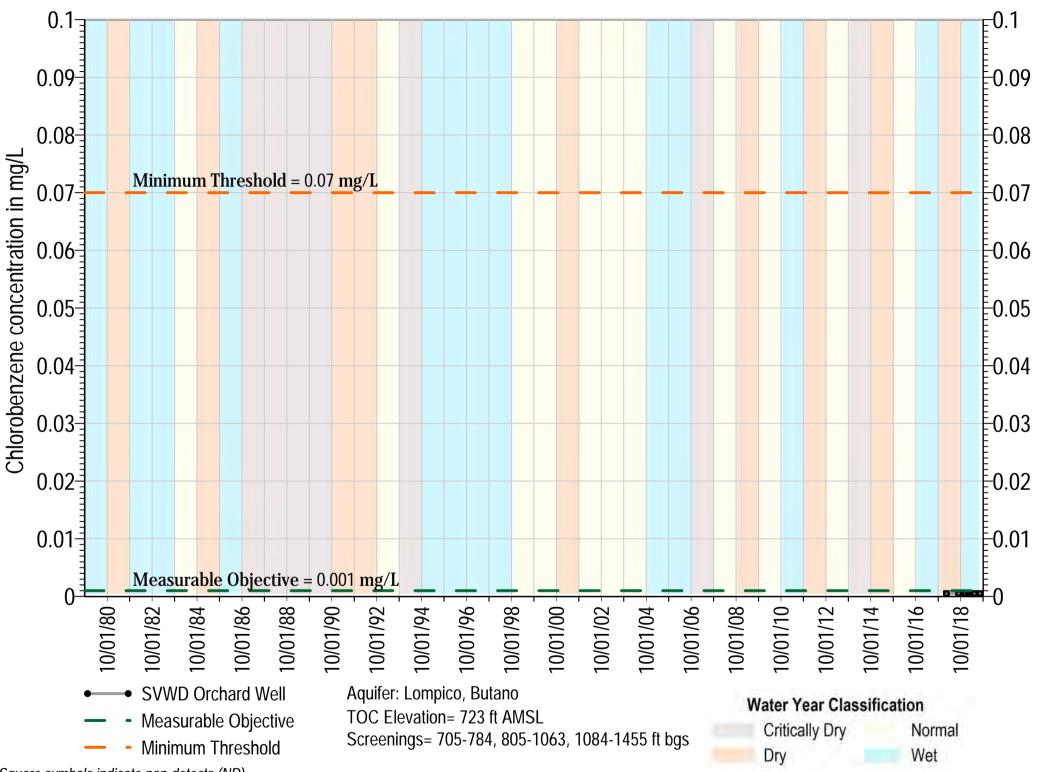
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



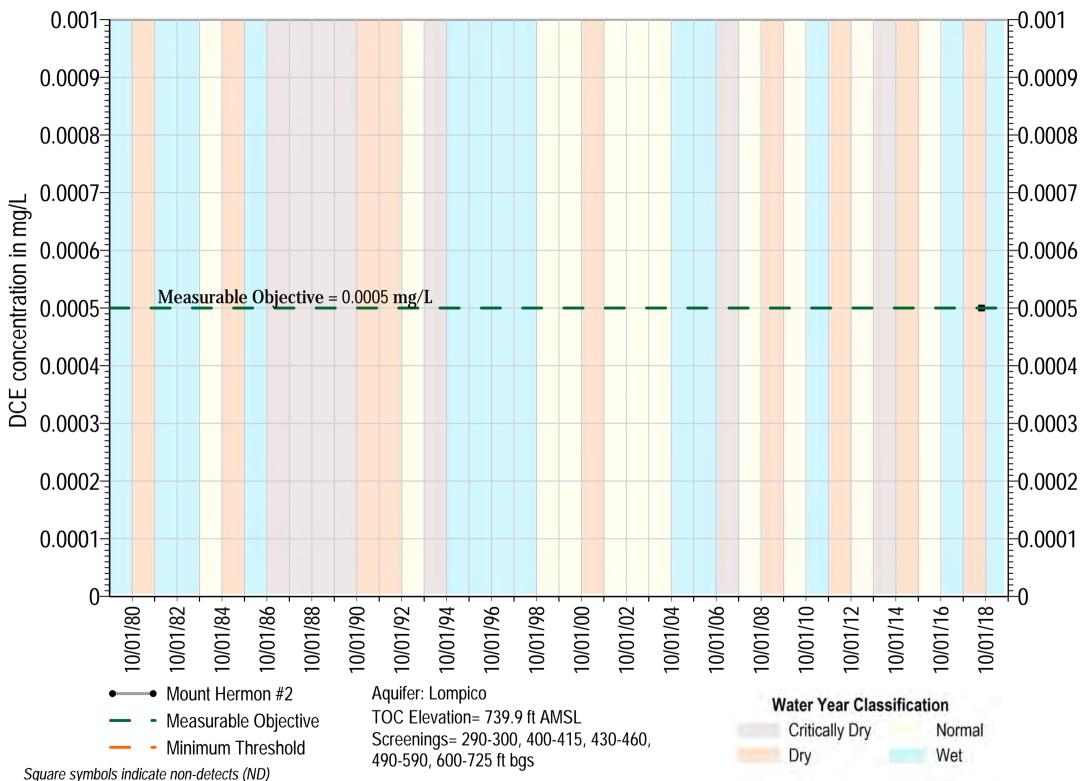
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



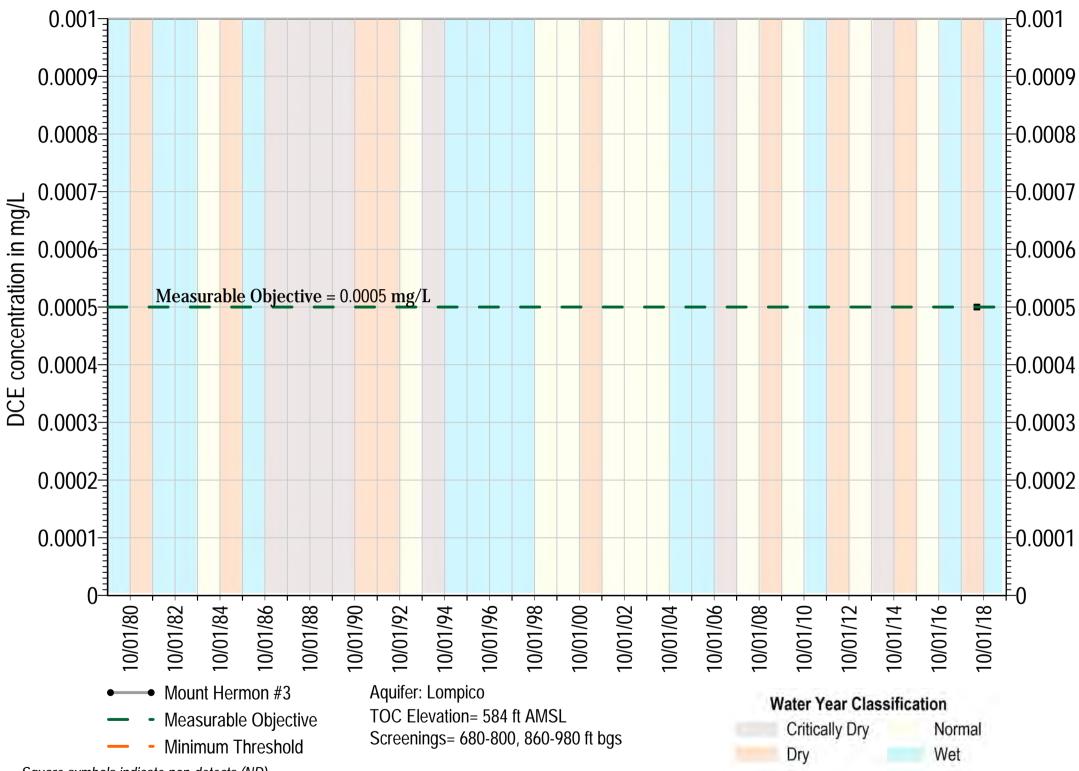
Square symbols indicate non-detects (ND)

ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)

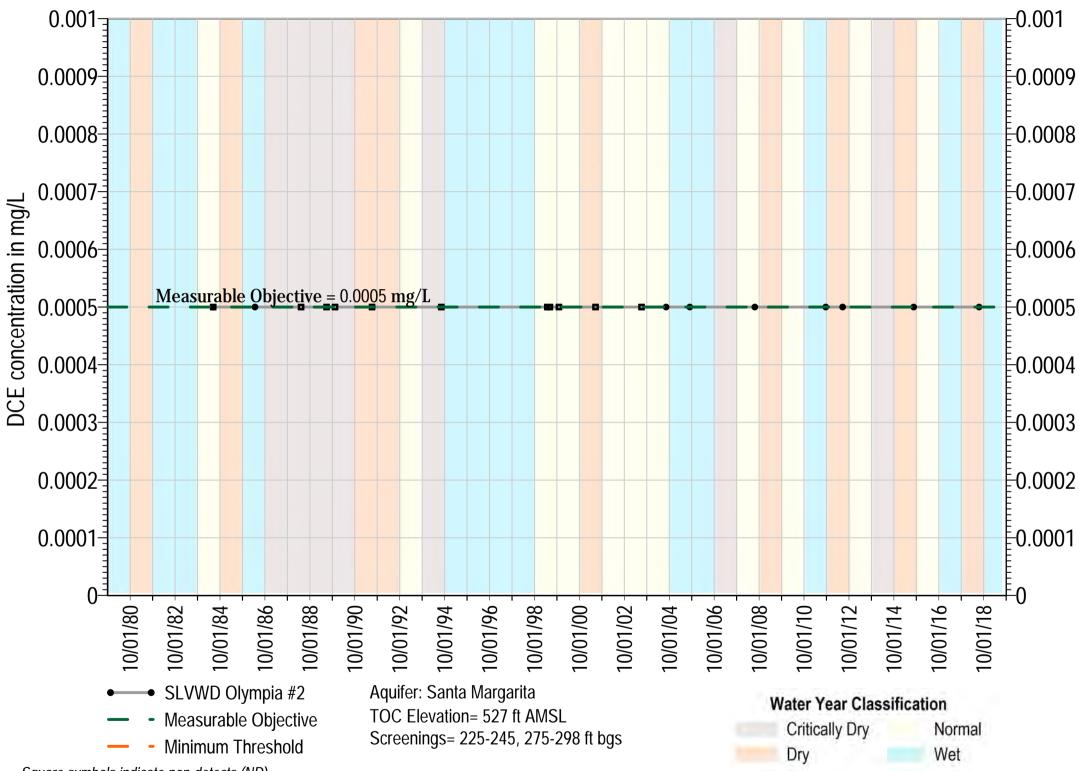




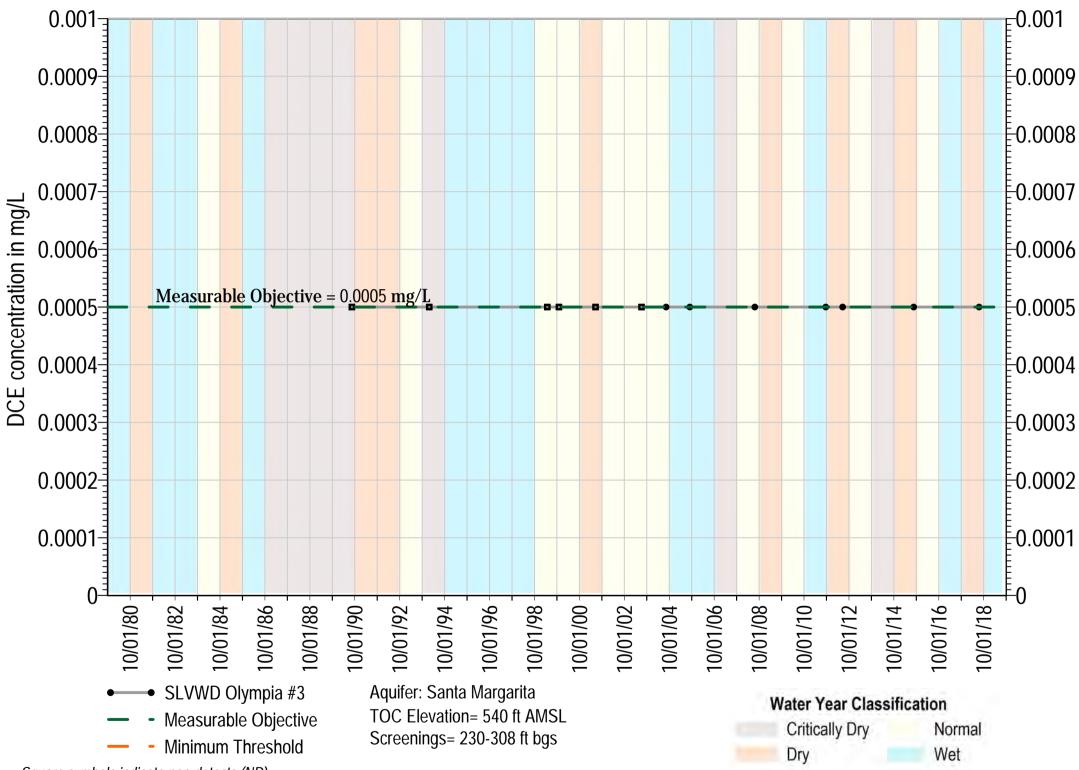
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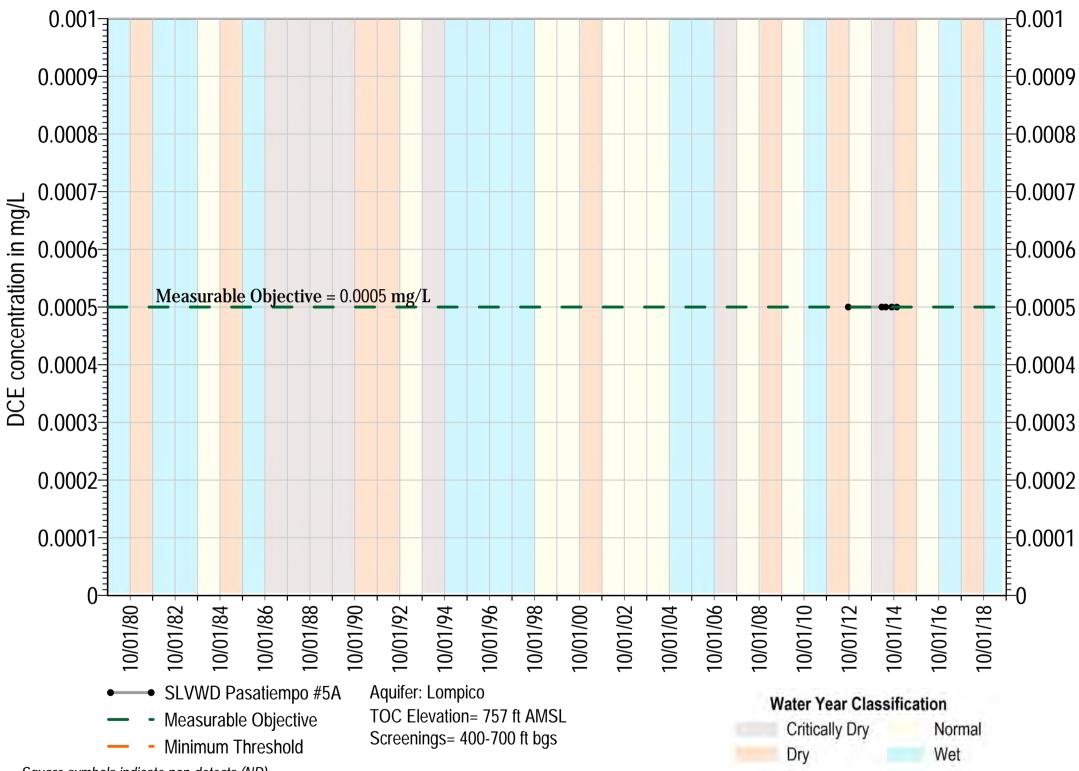
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



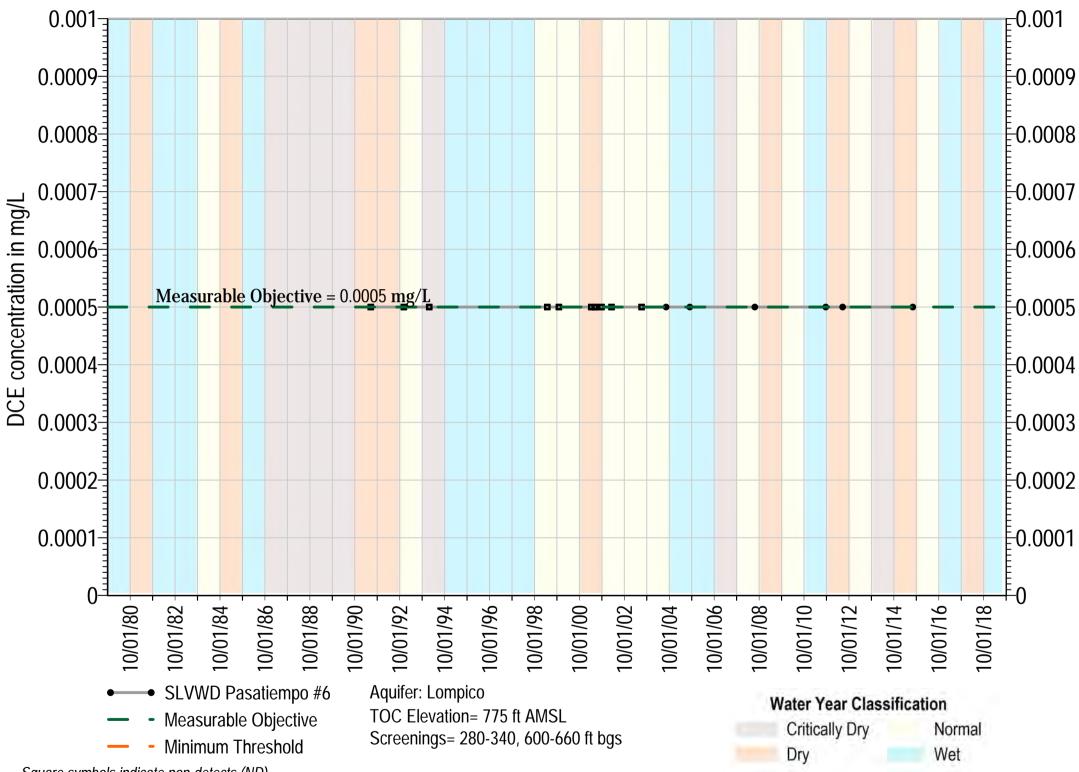
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



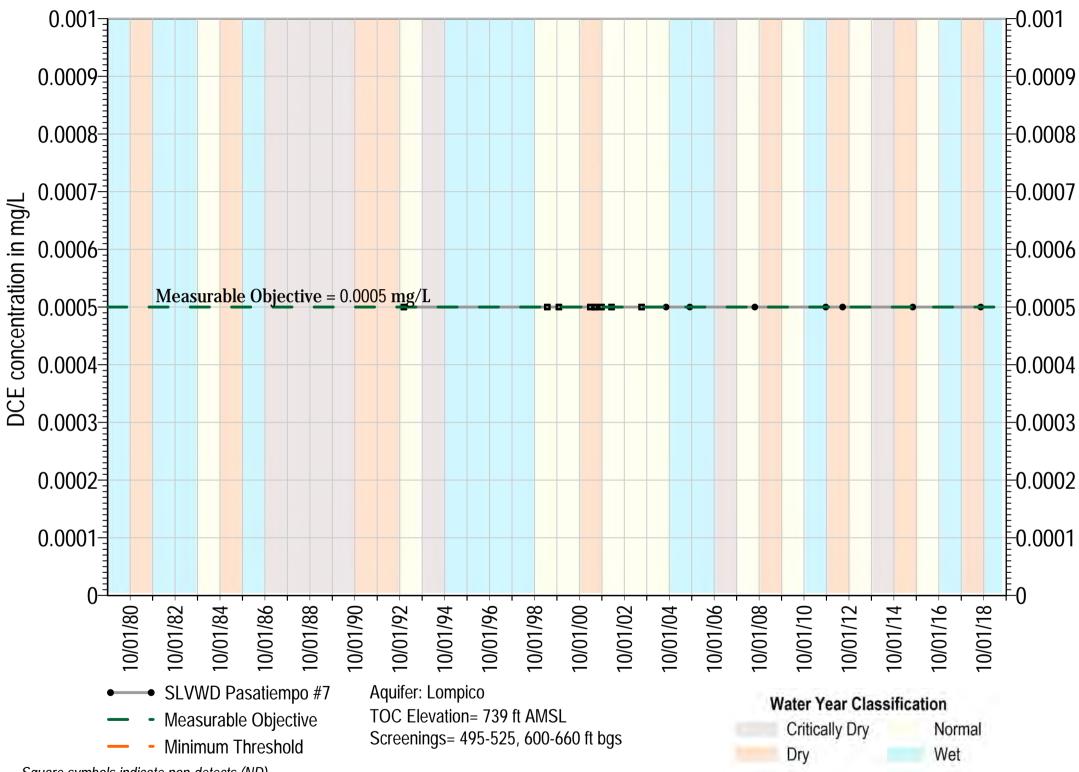
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



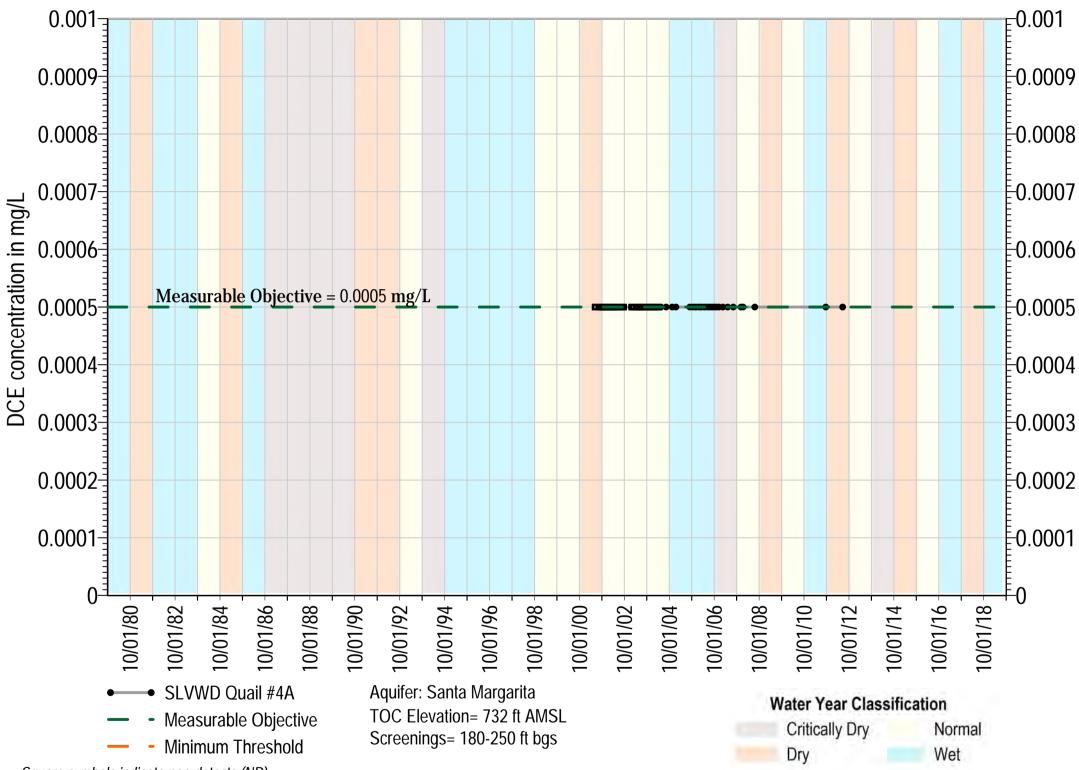
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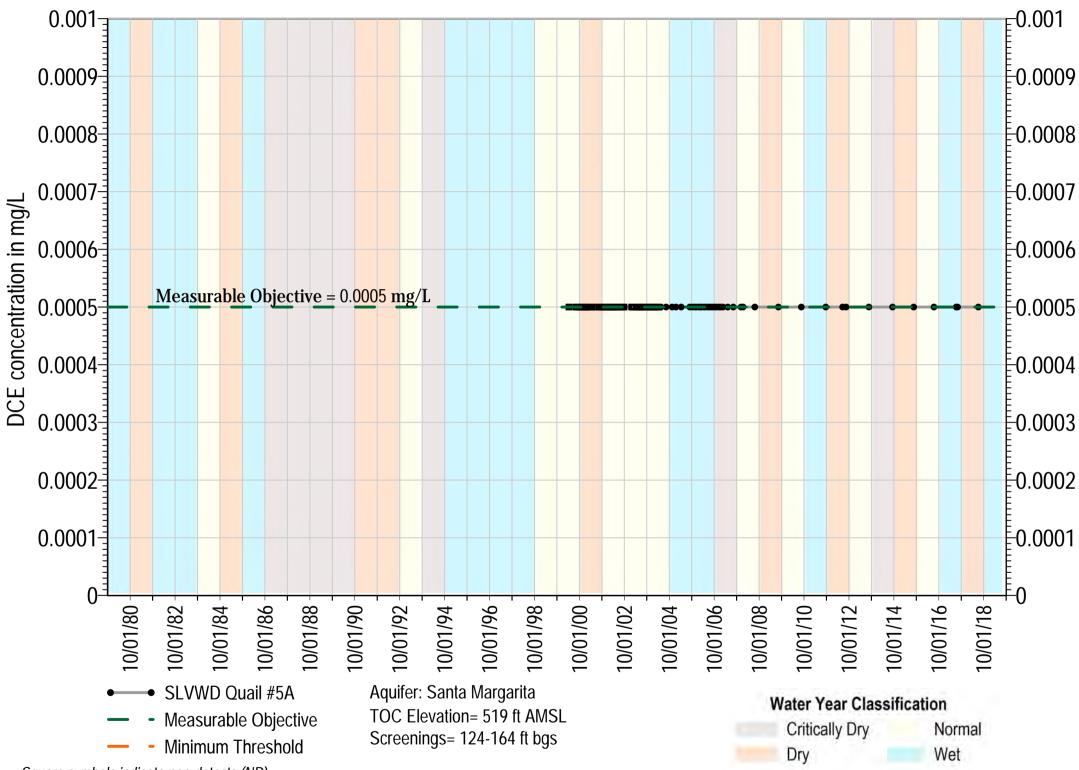
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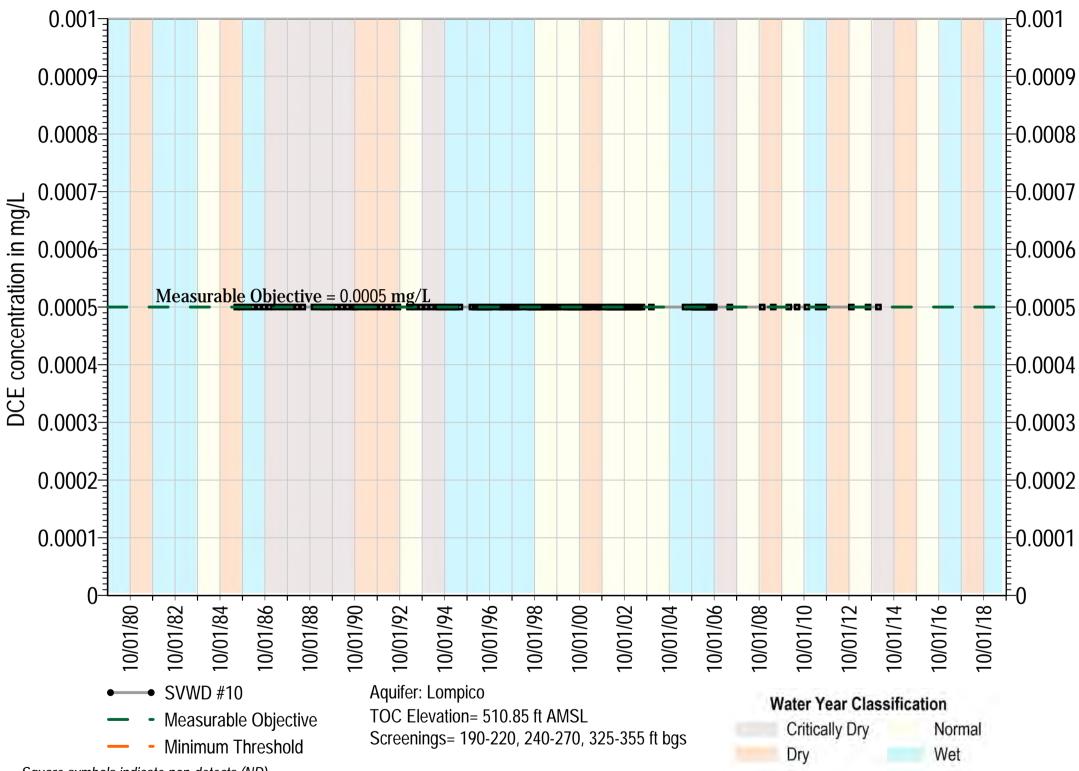
Square symbols indicate non-detects (ND) ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



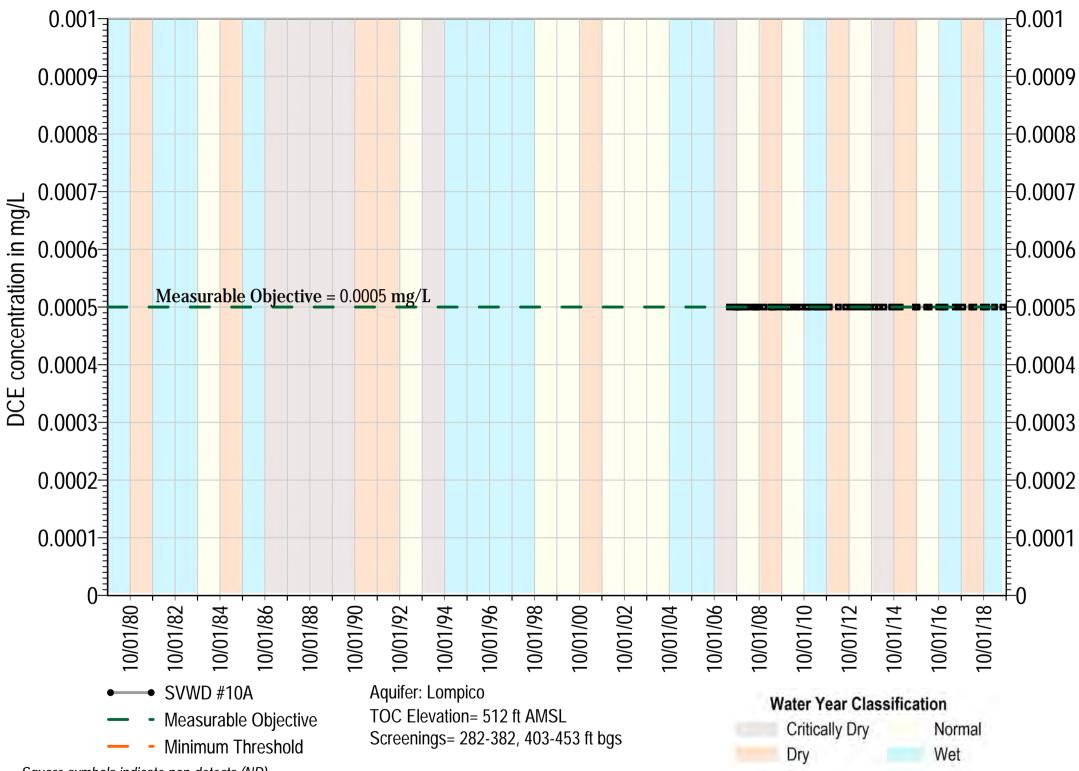
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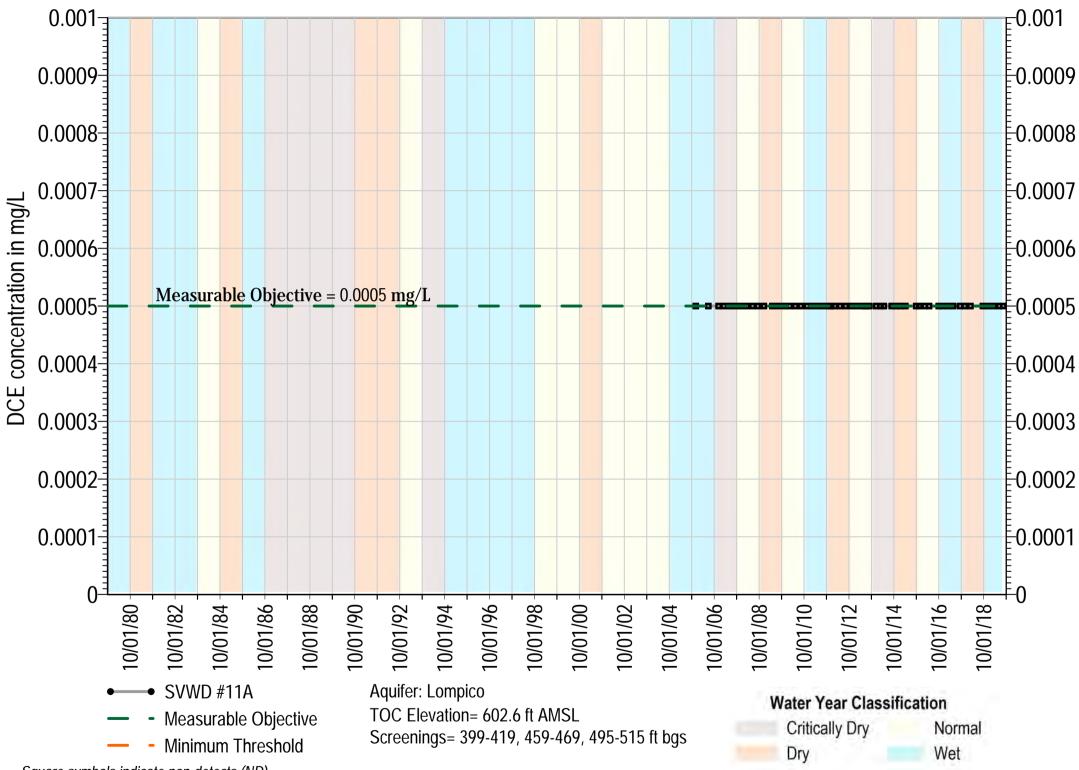
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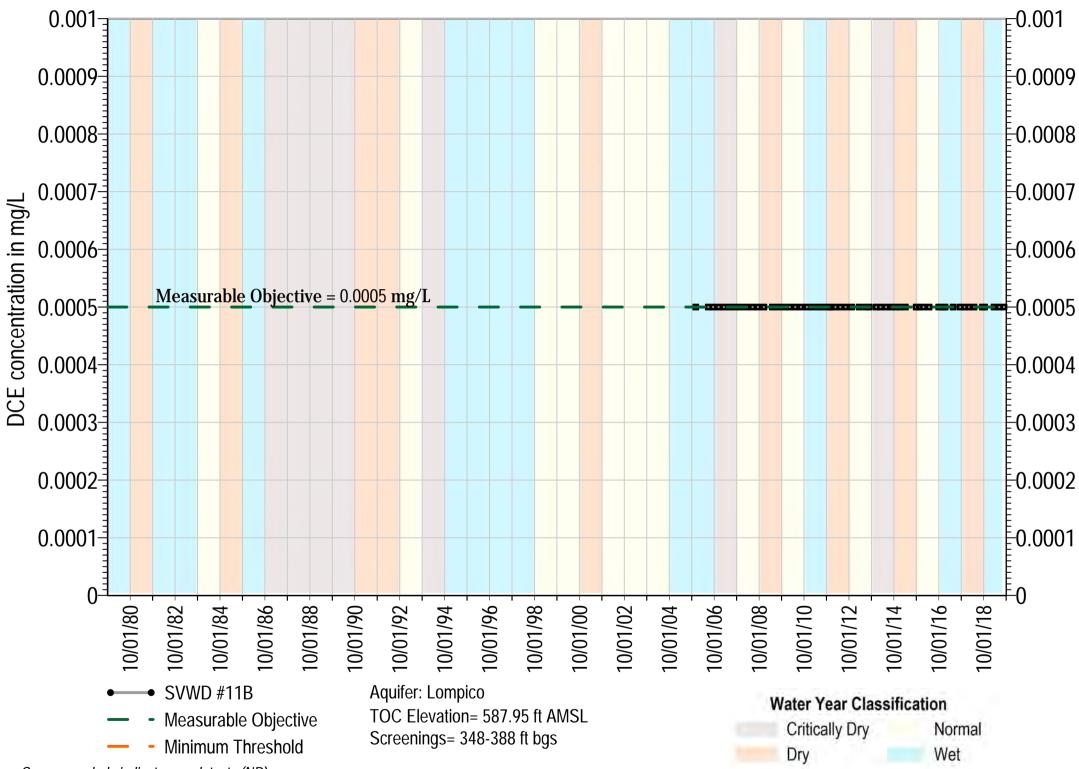
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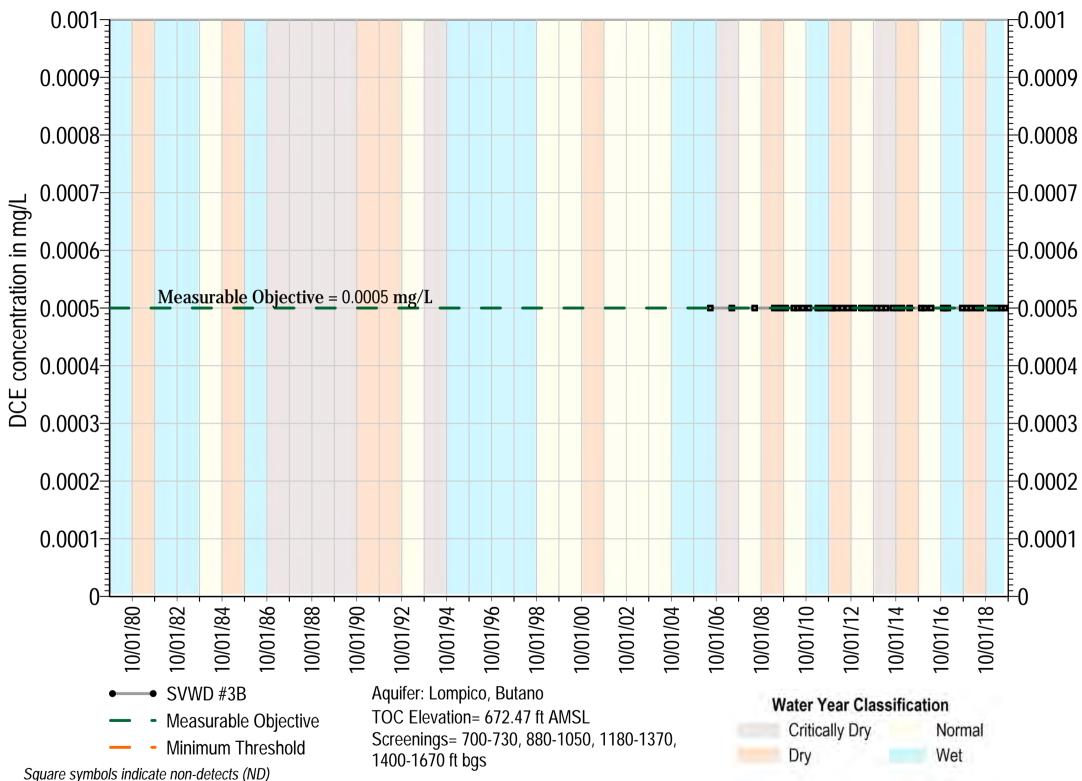
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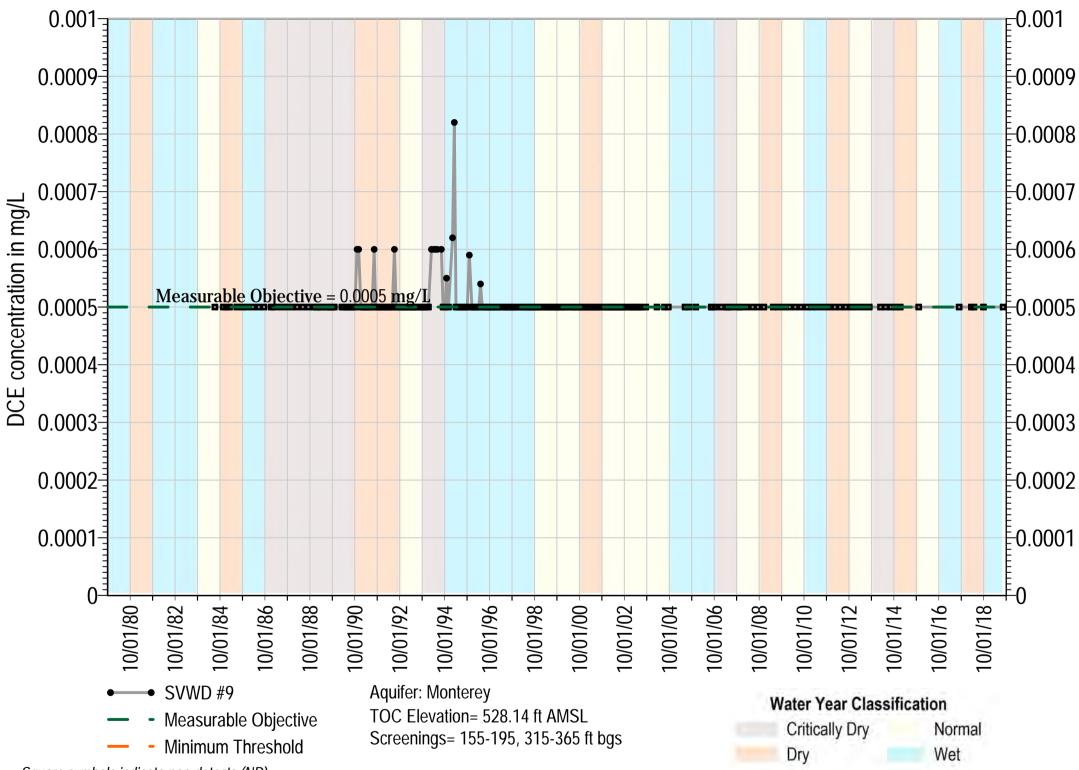
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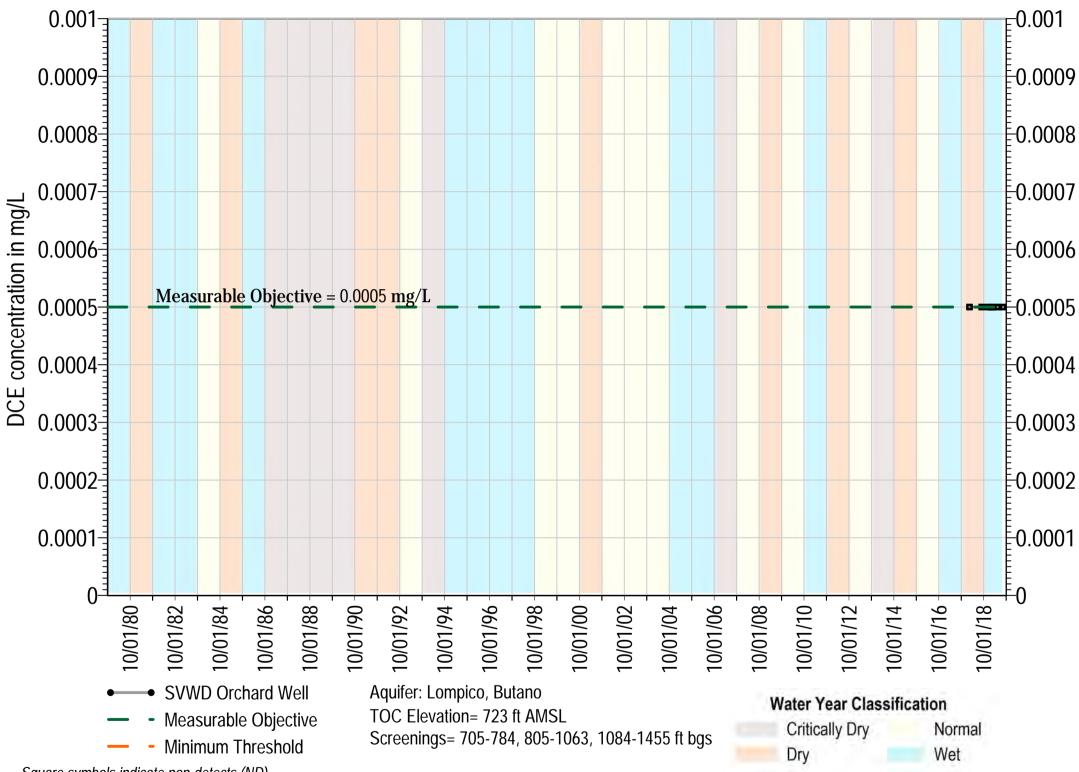
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



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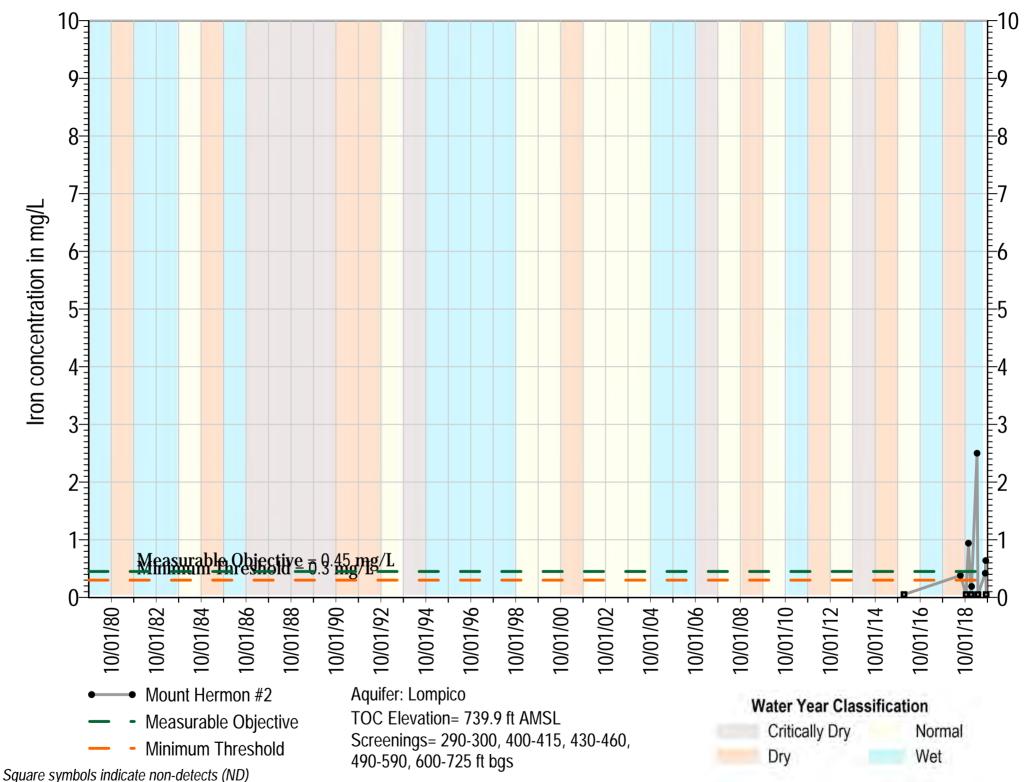


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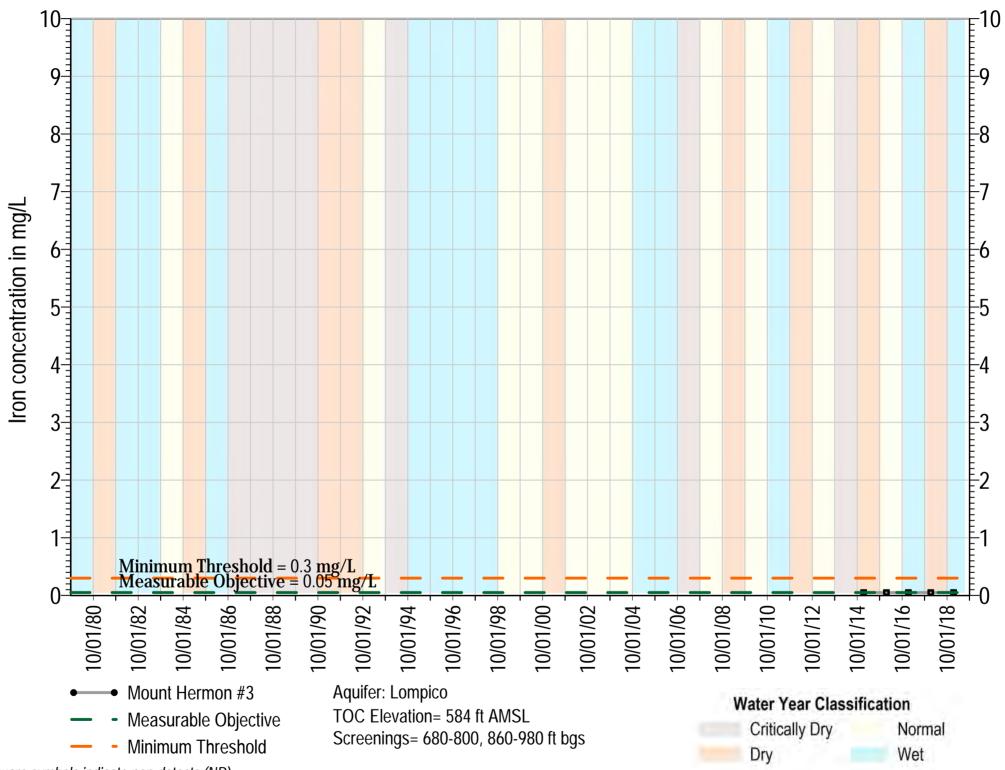


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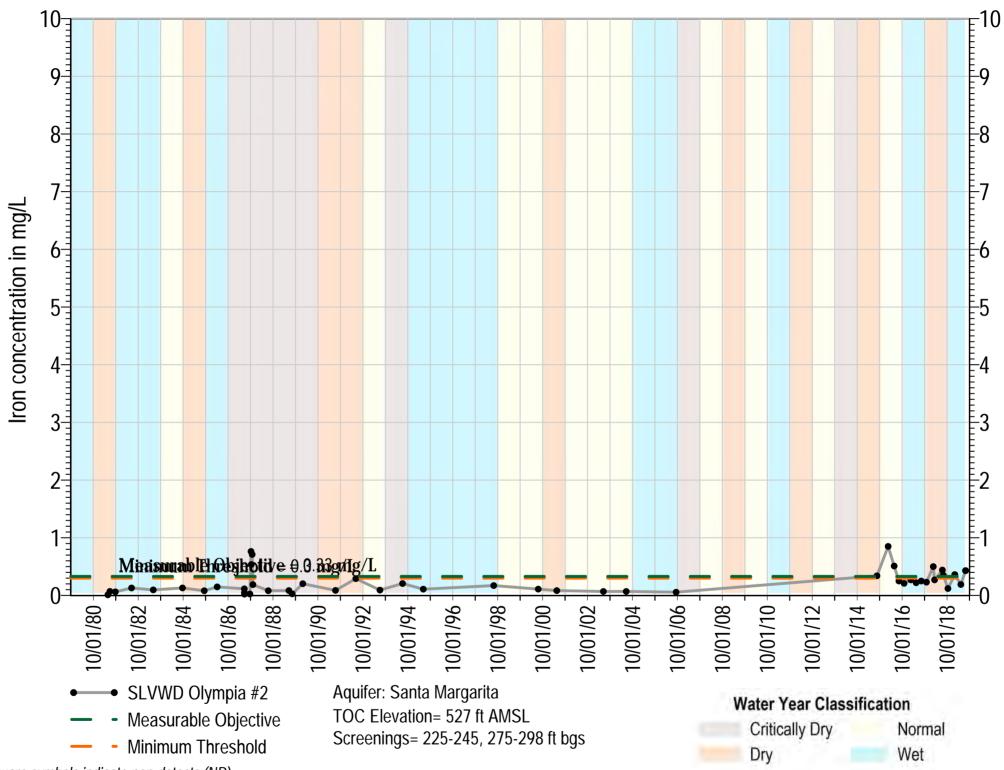
Iron



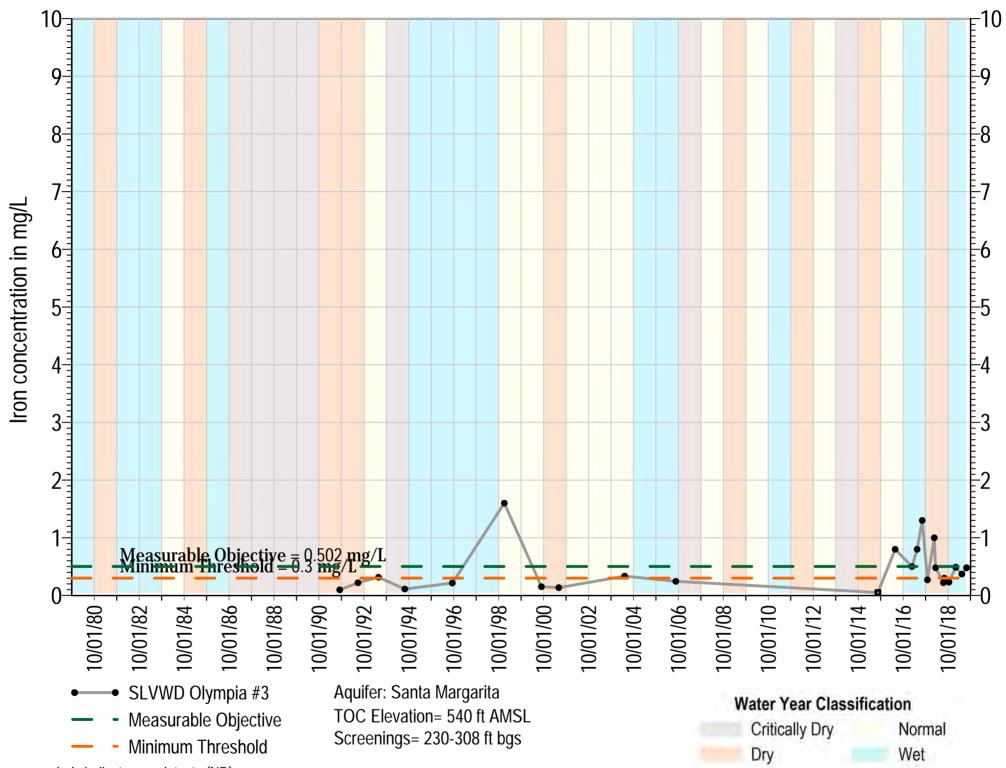
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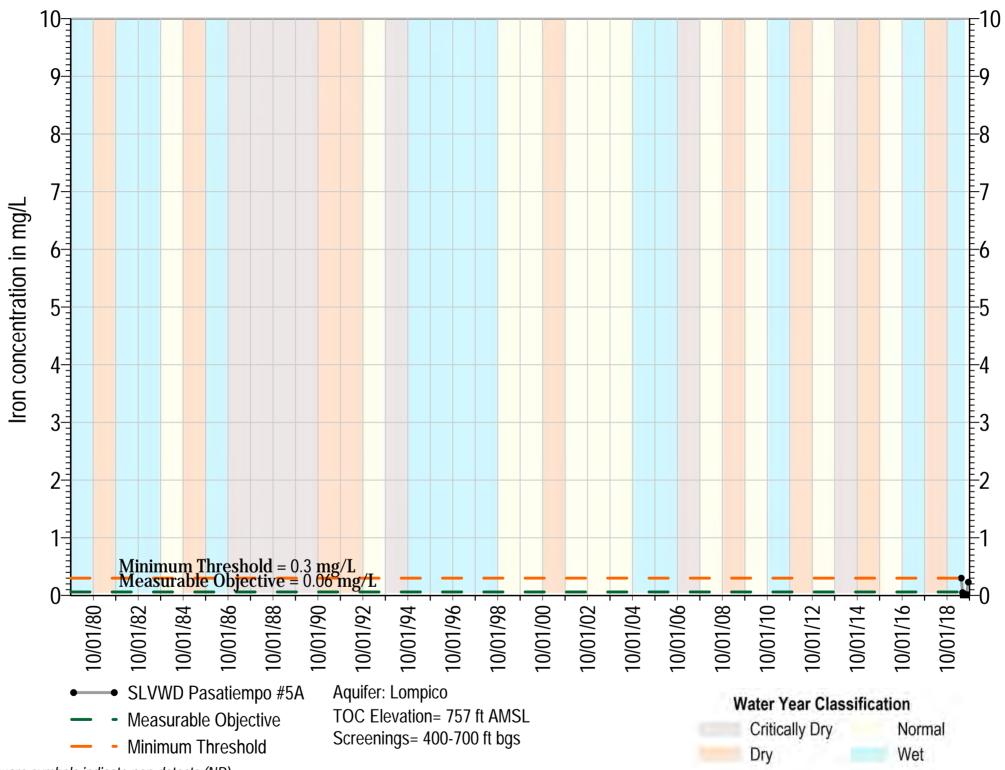
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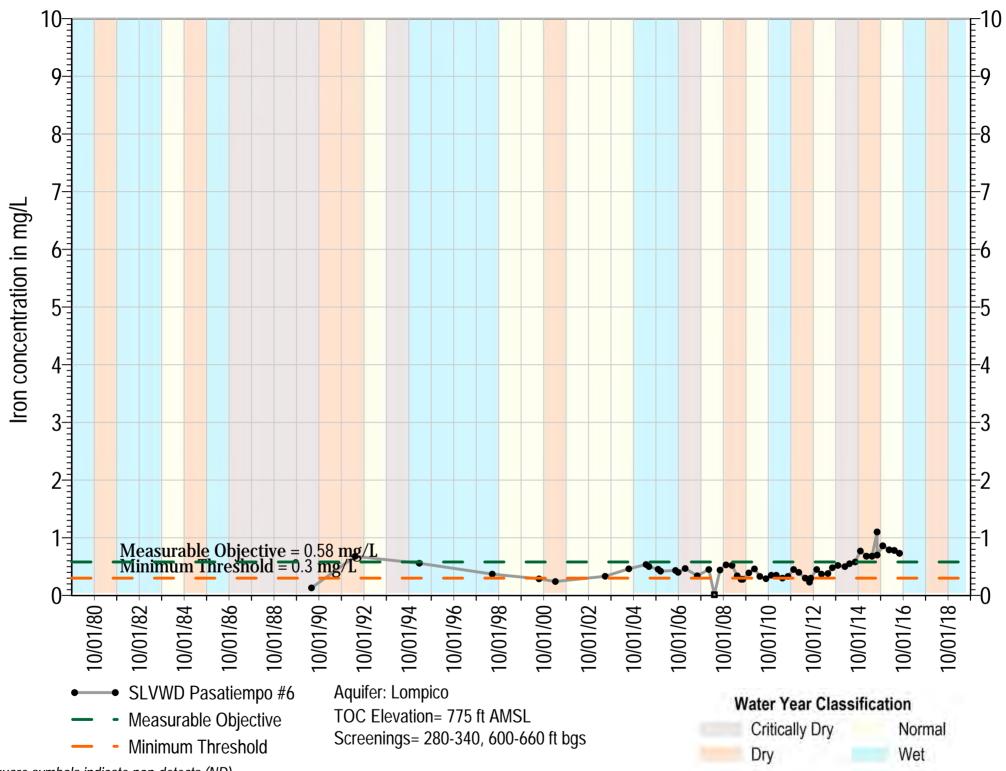
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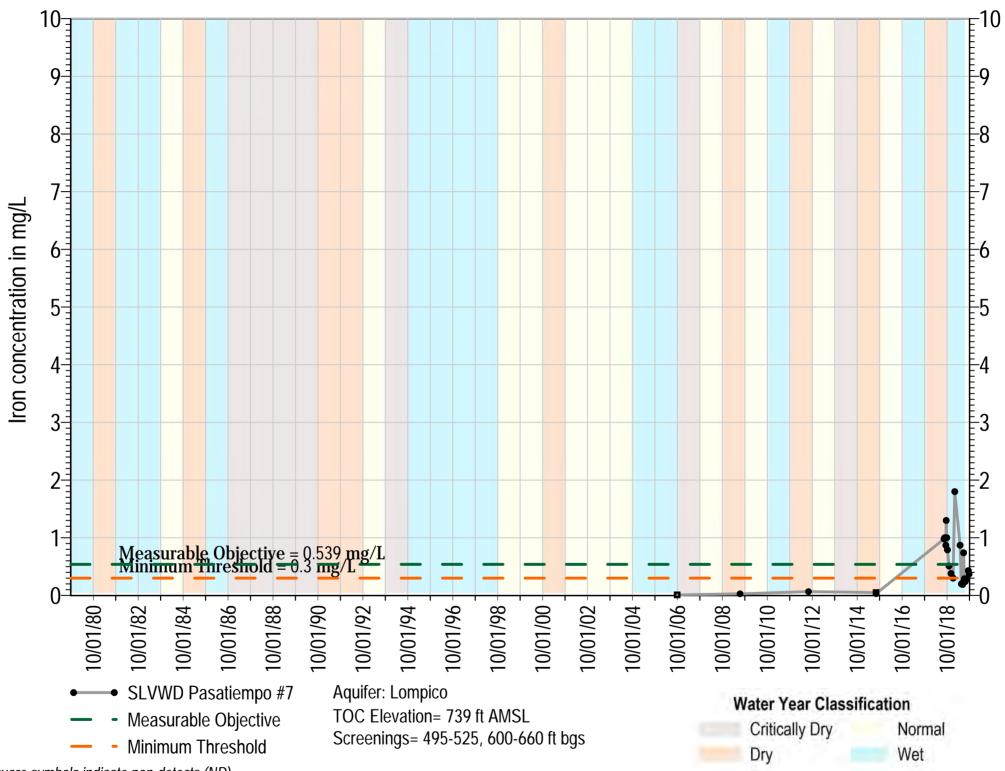
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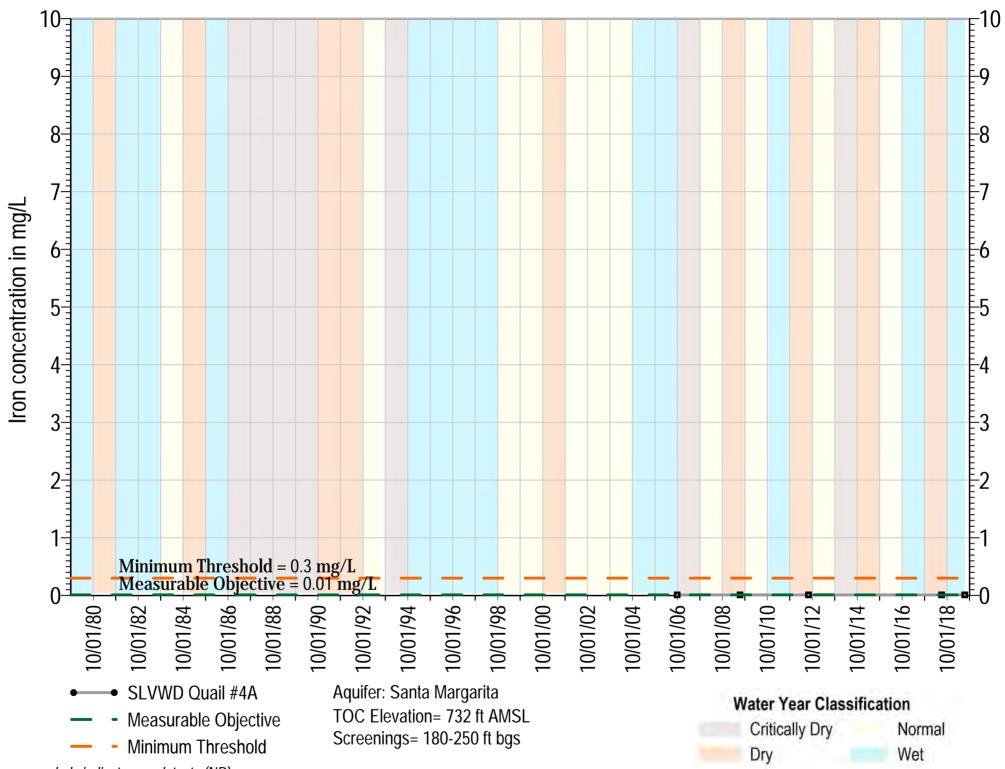
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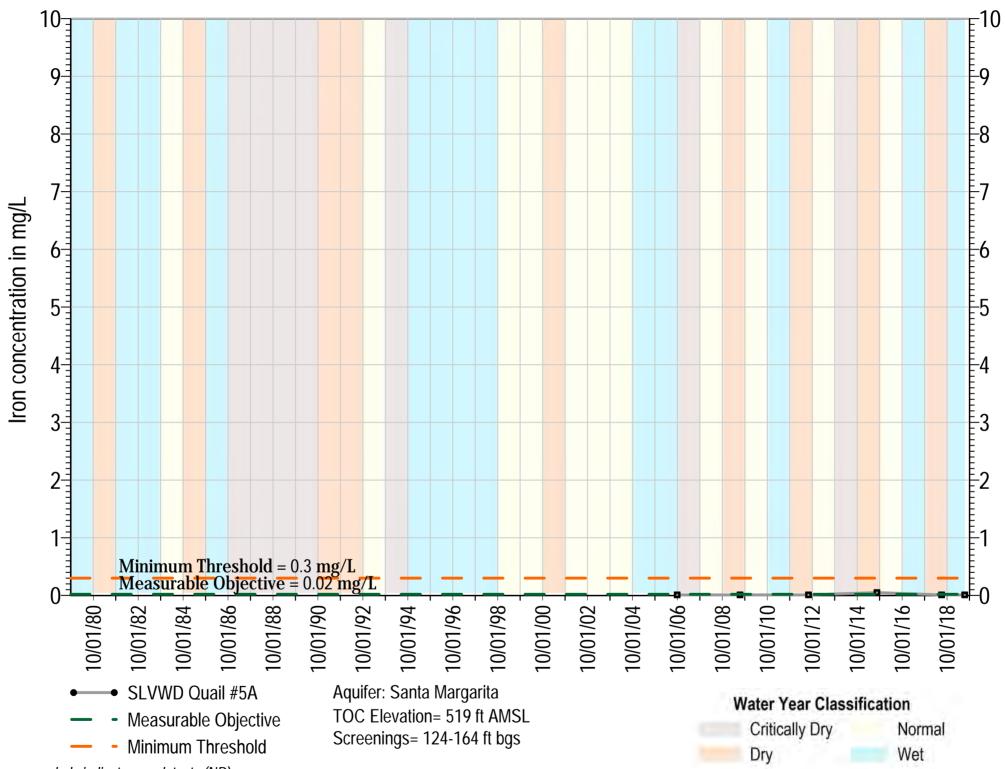
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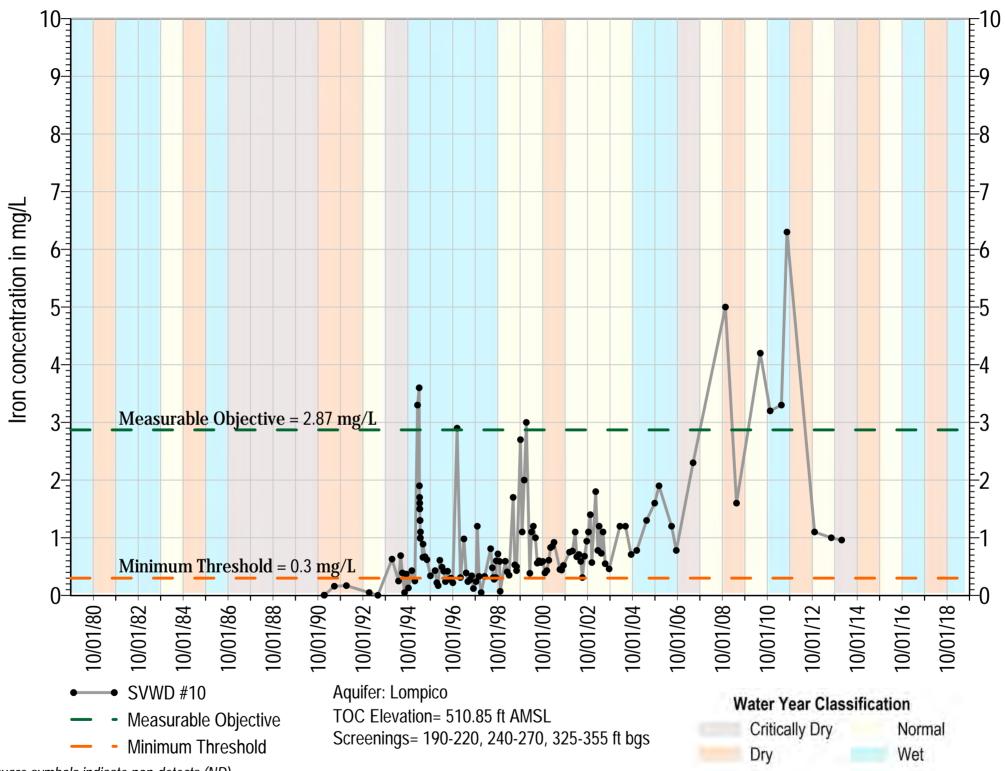
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



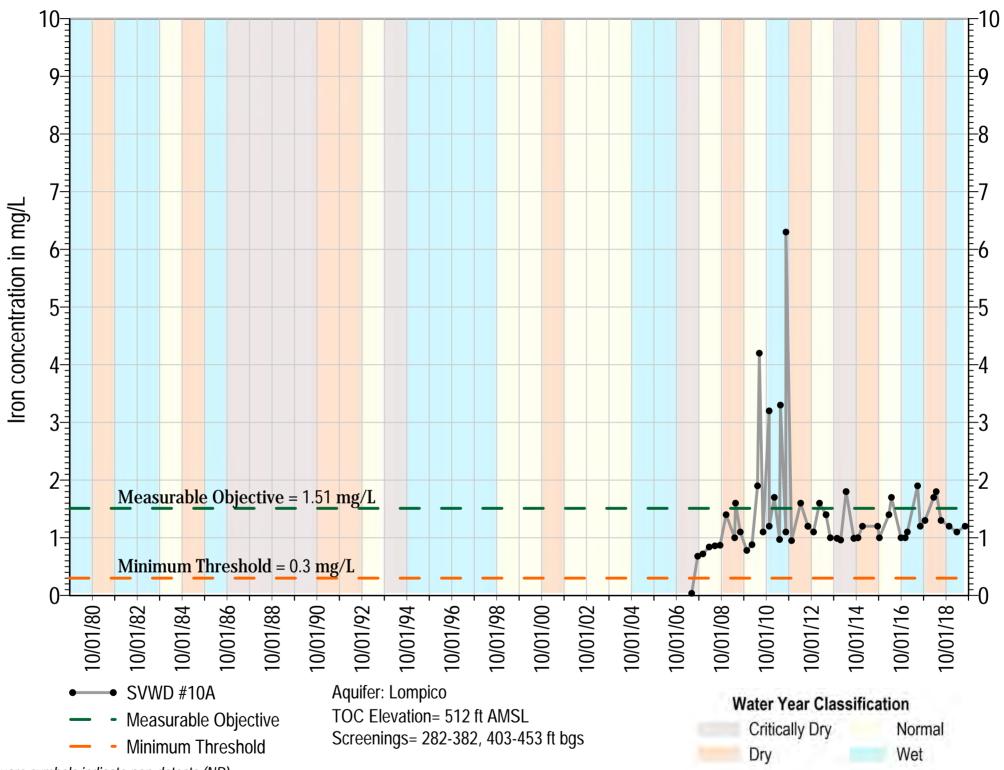
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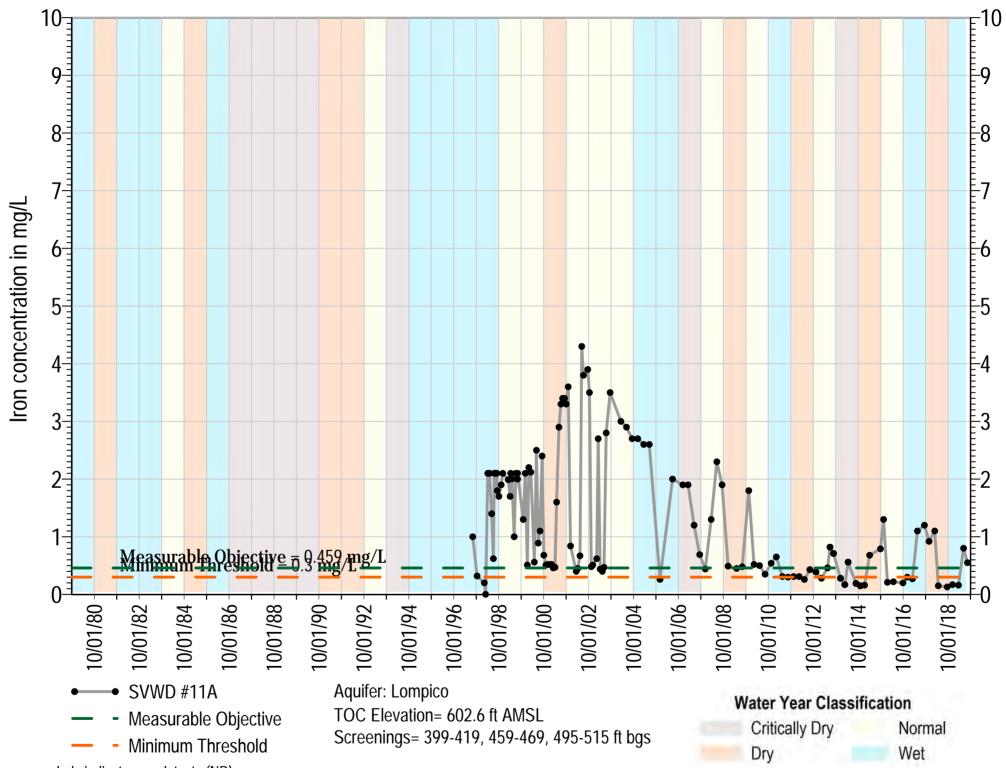
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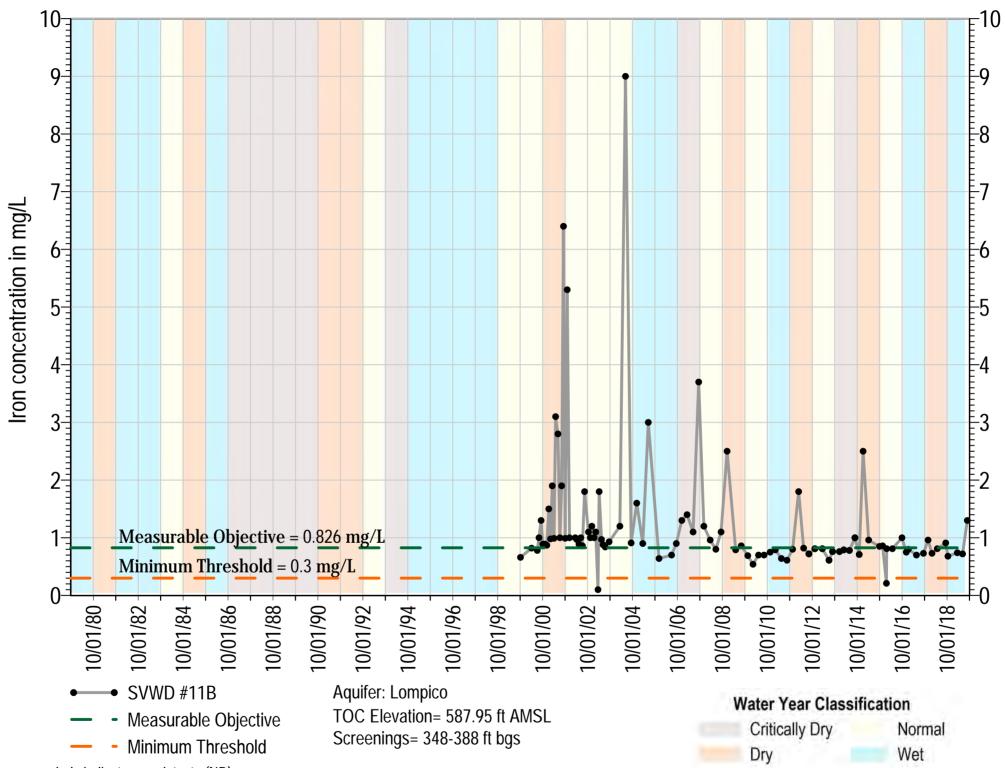
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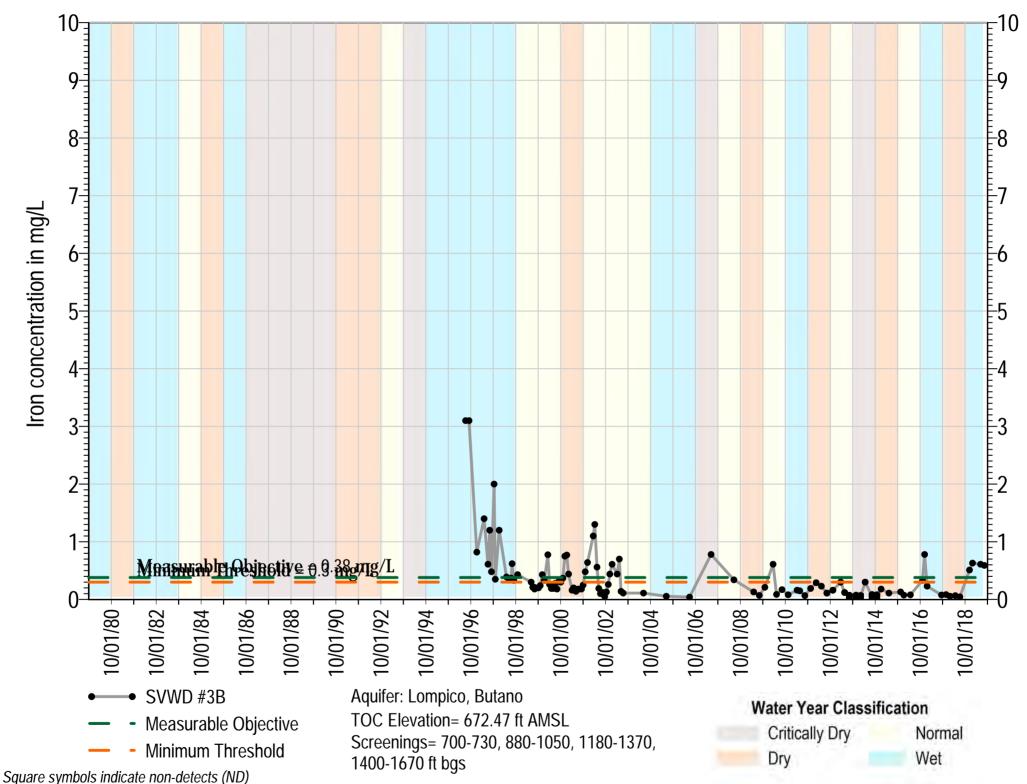
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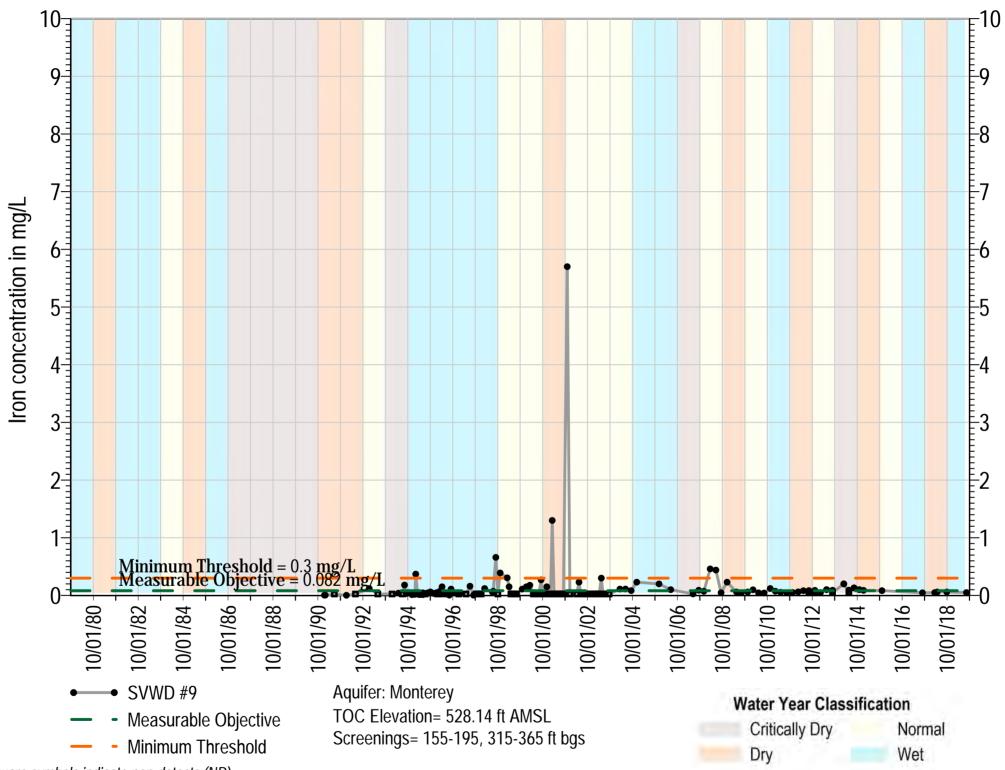
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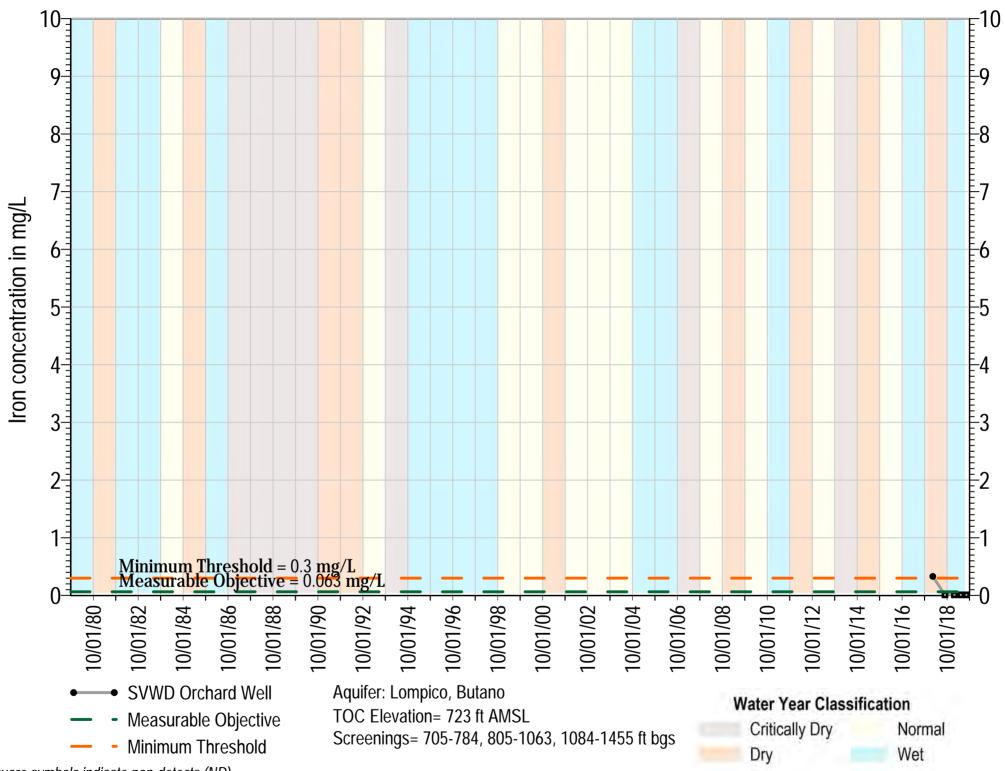
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



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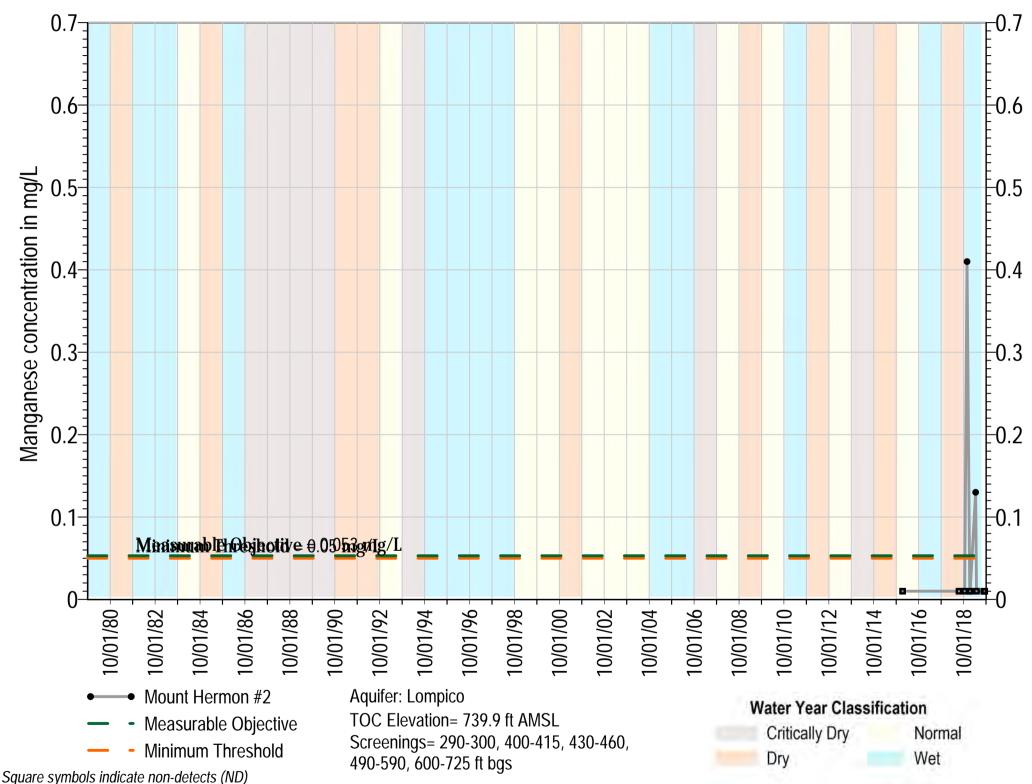


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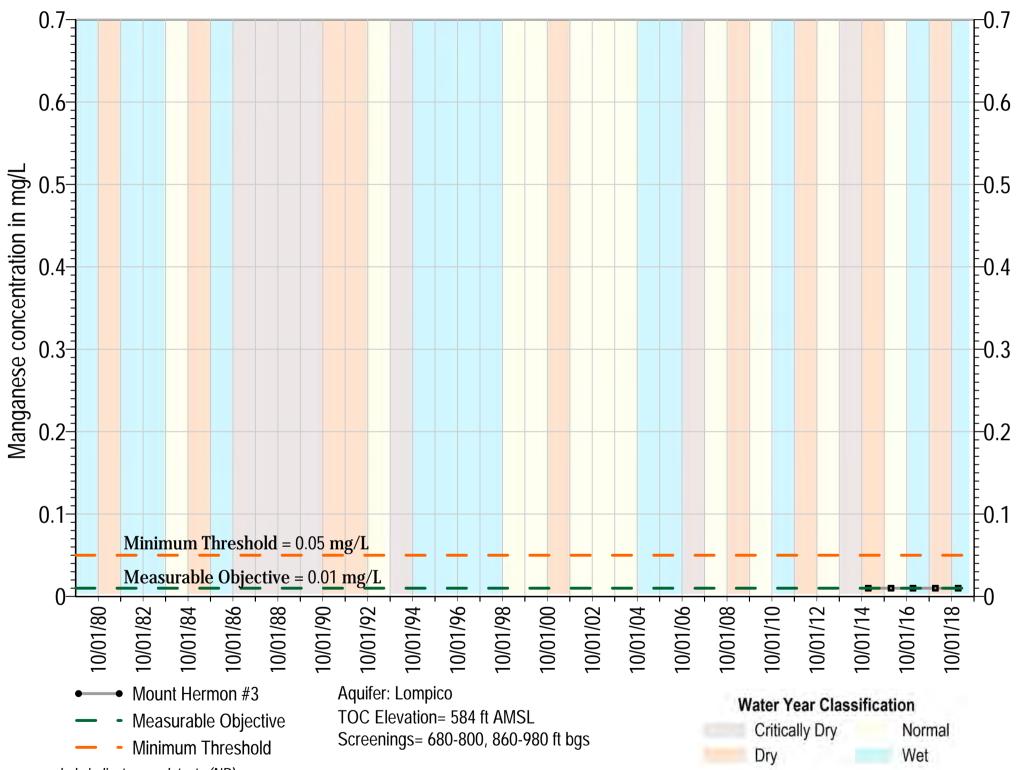


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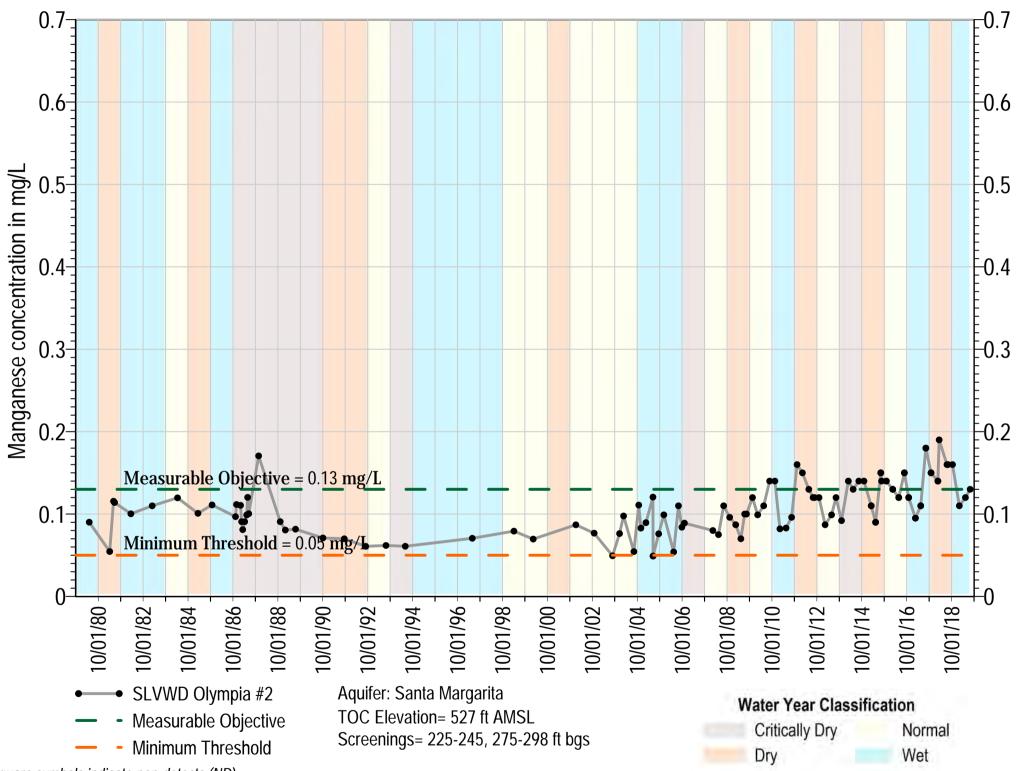
Manganese



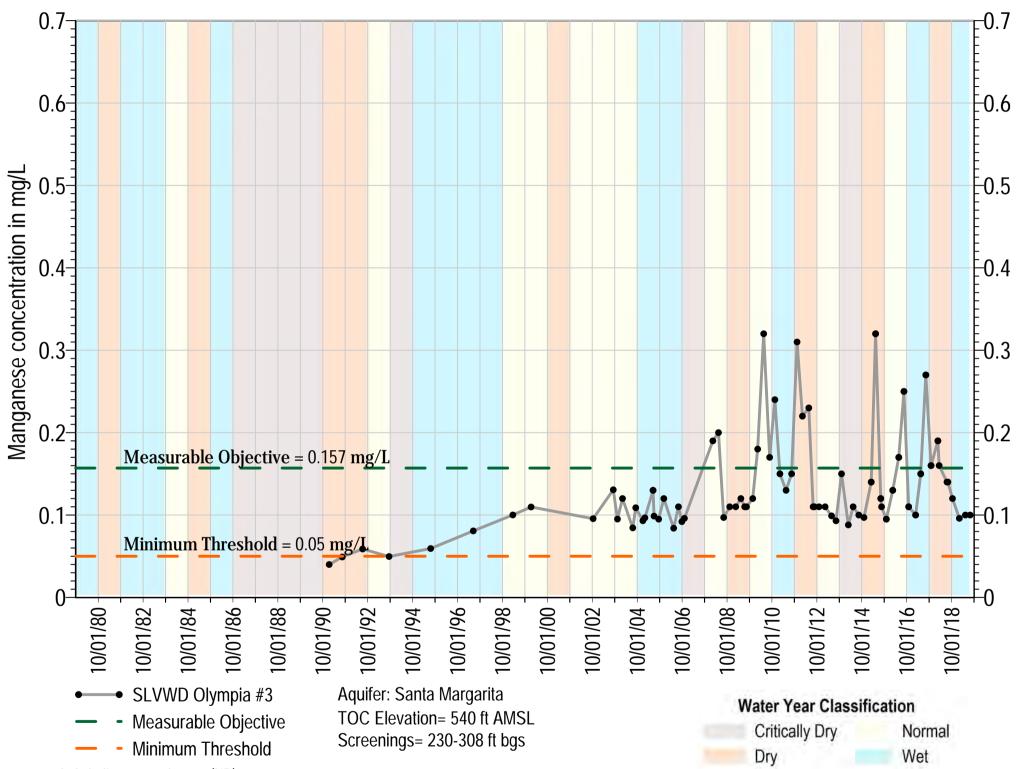
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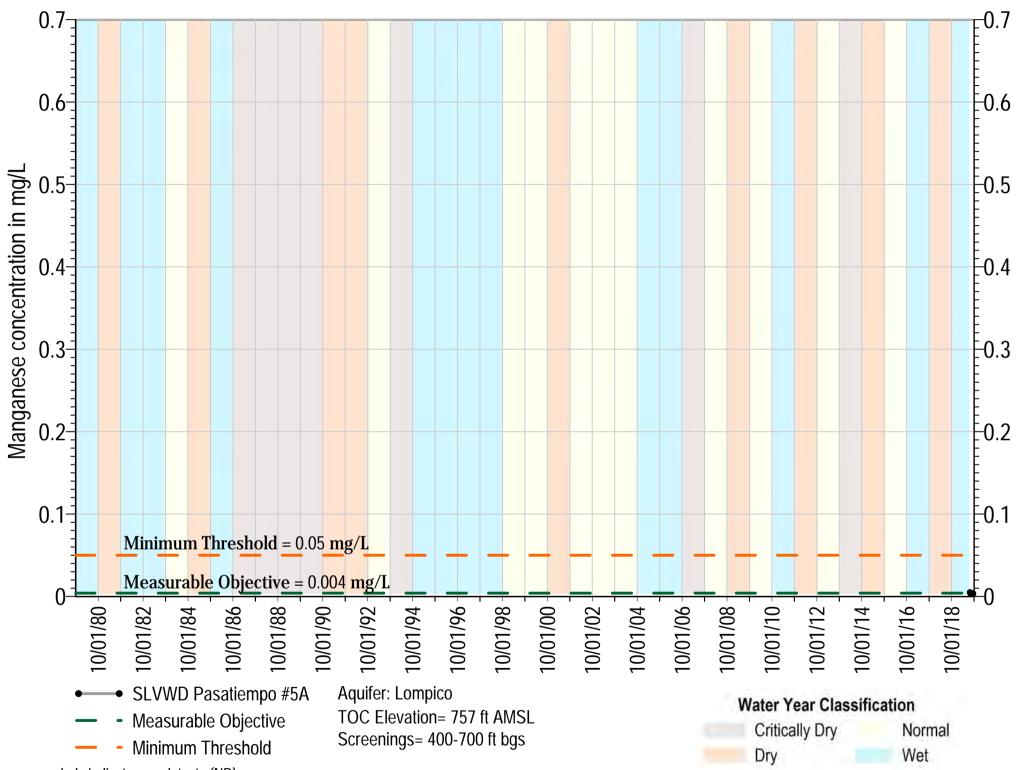
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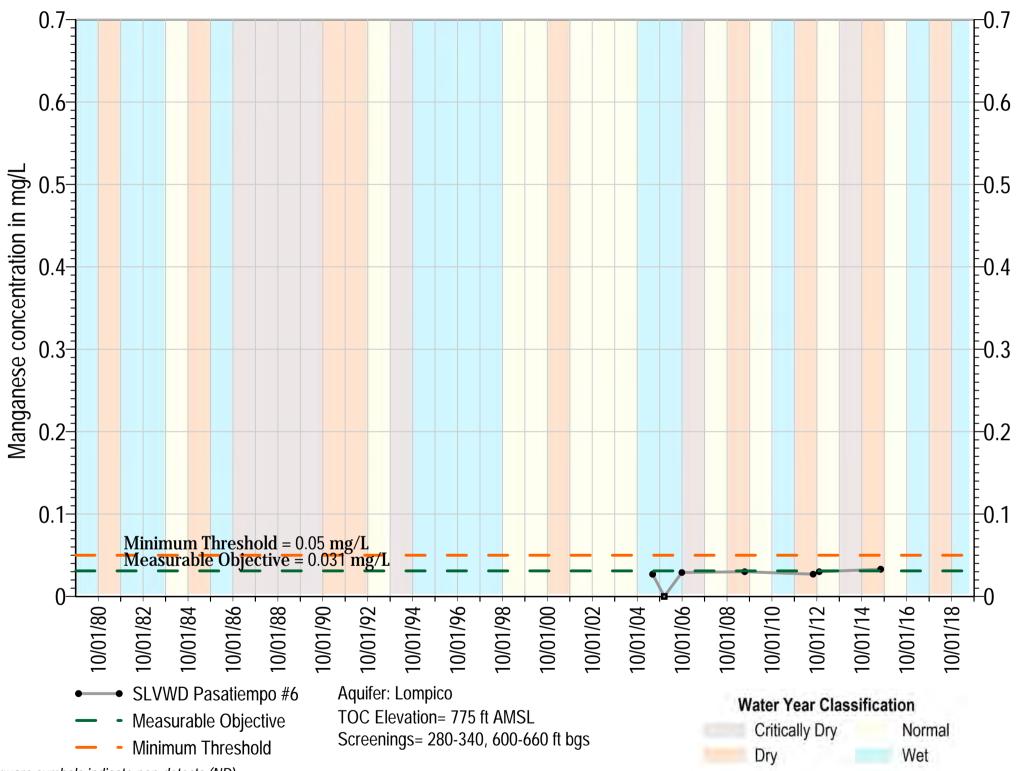
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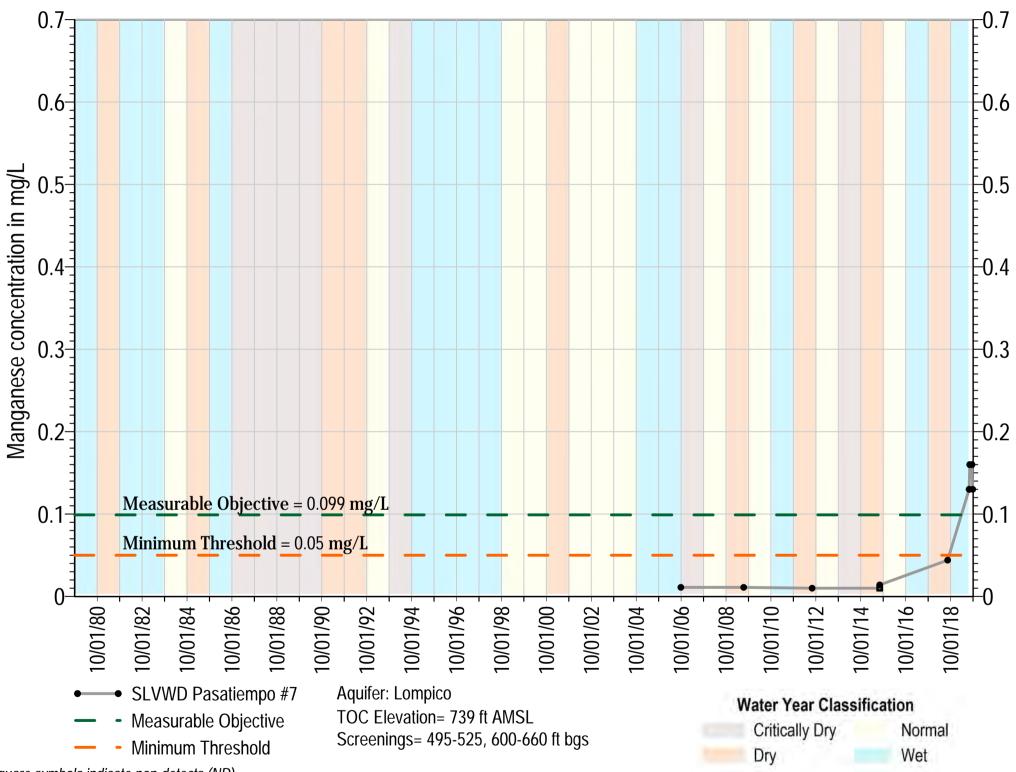
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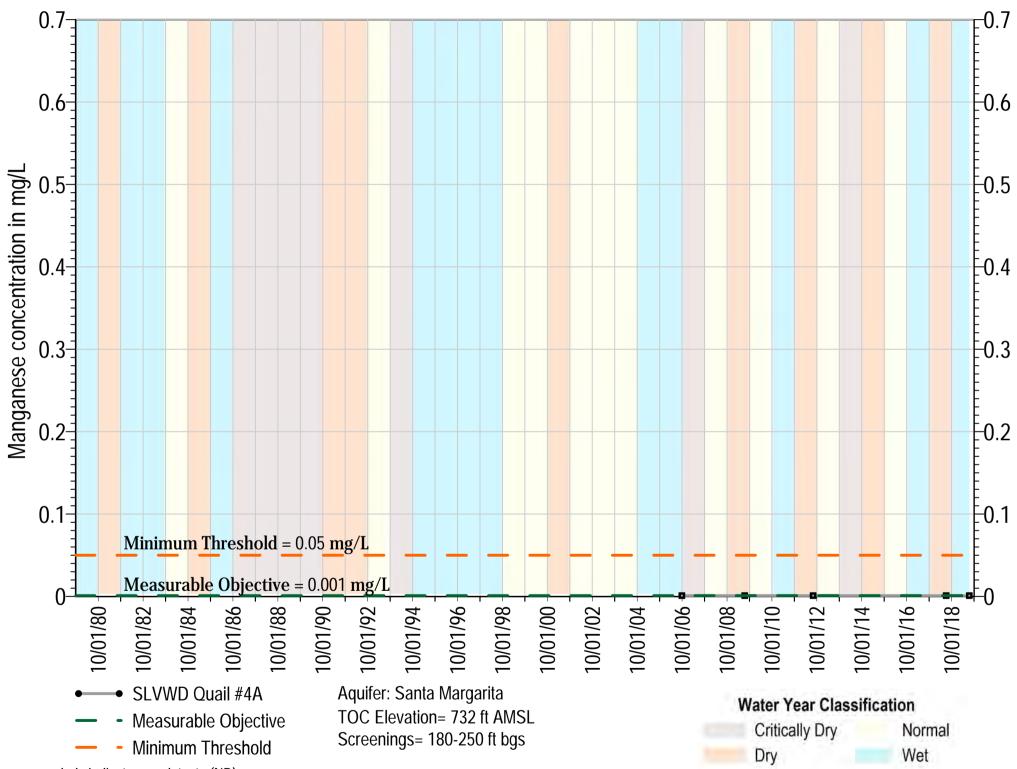
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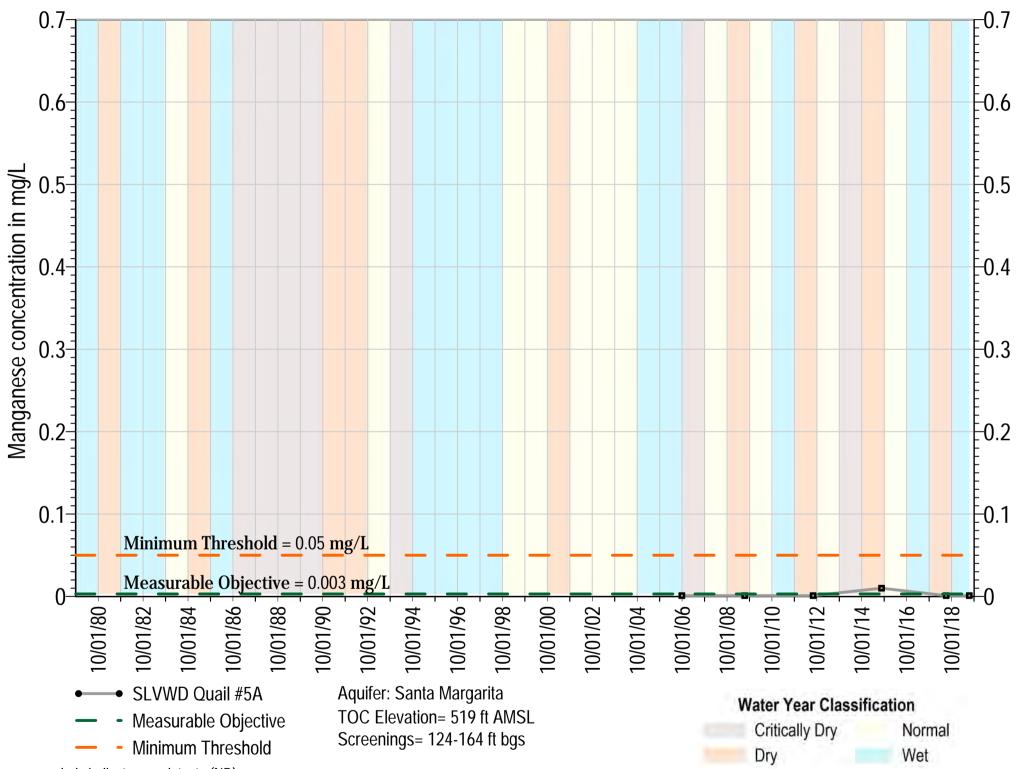
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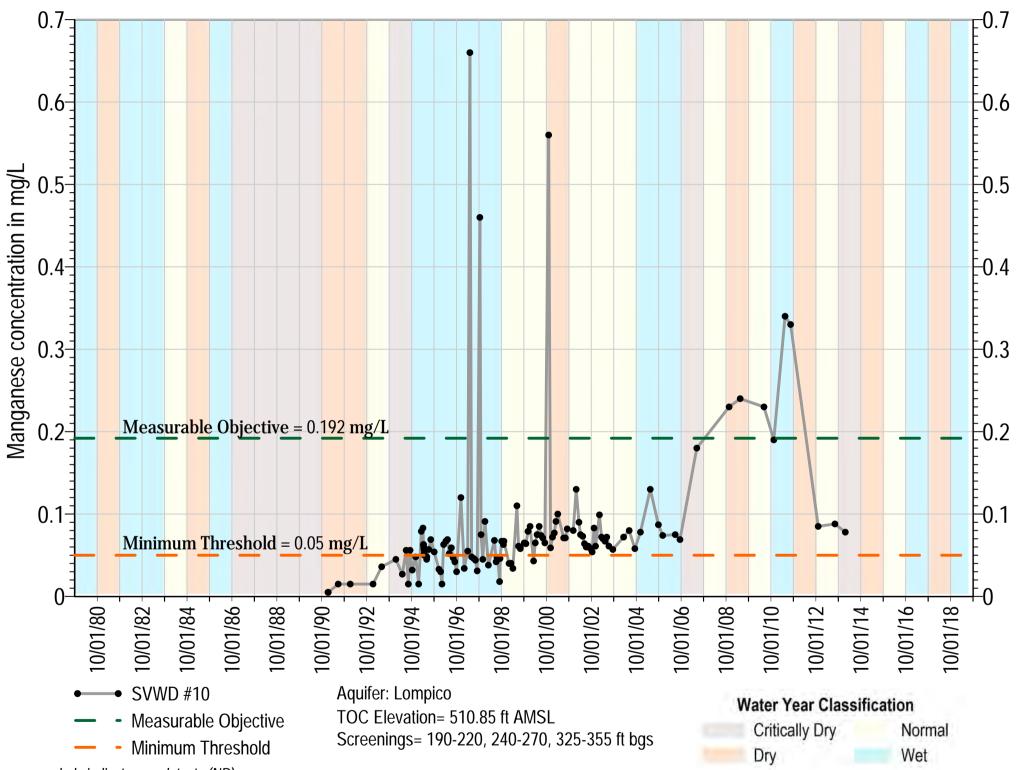
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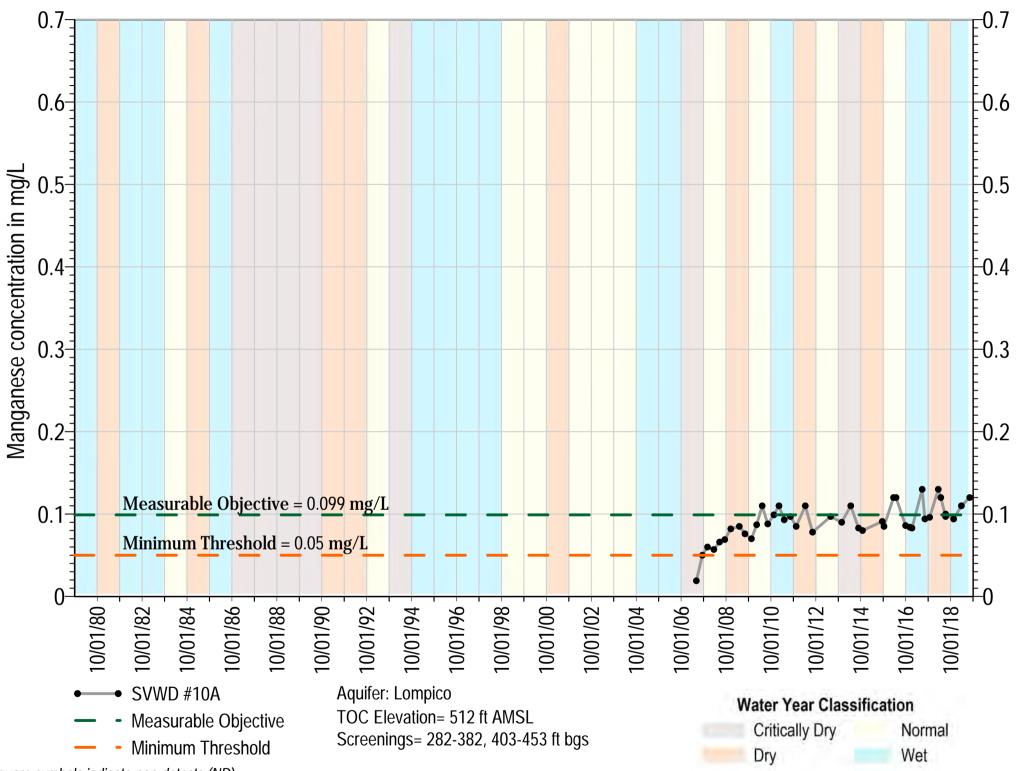
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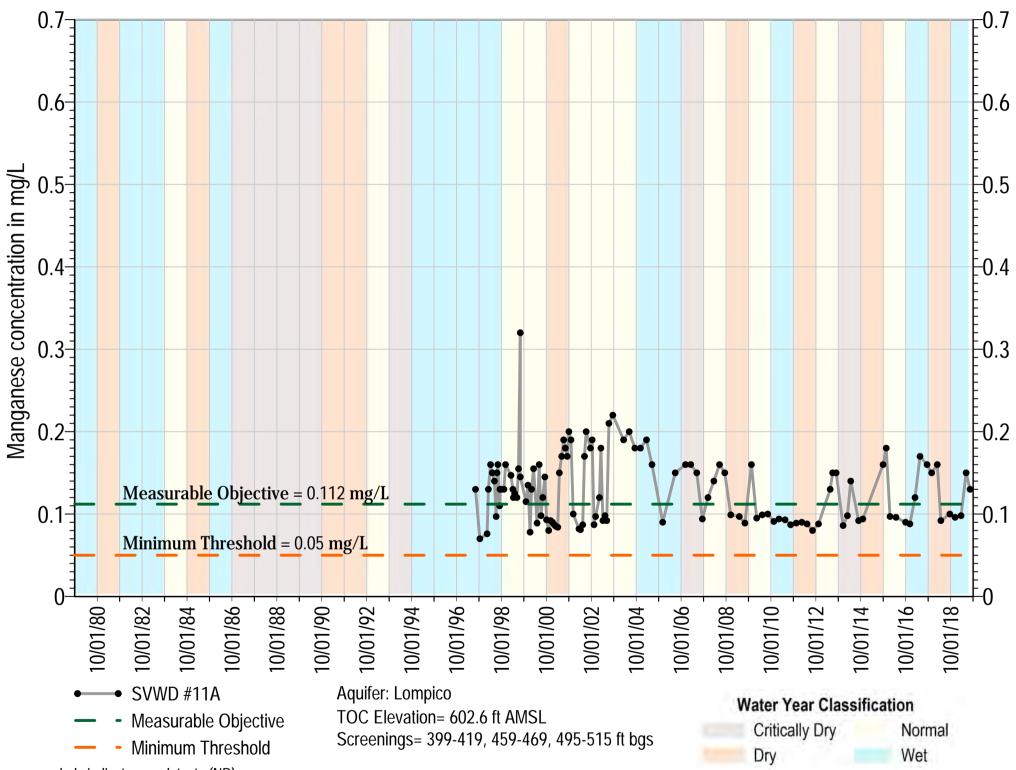
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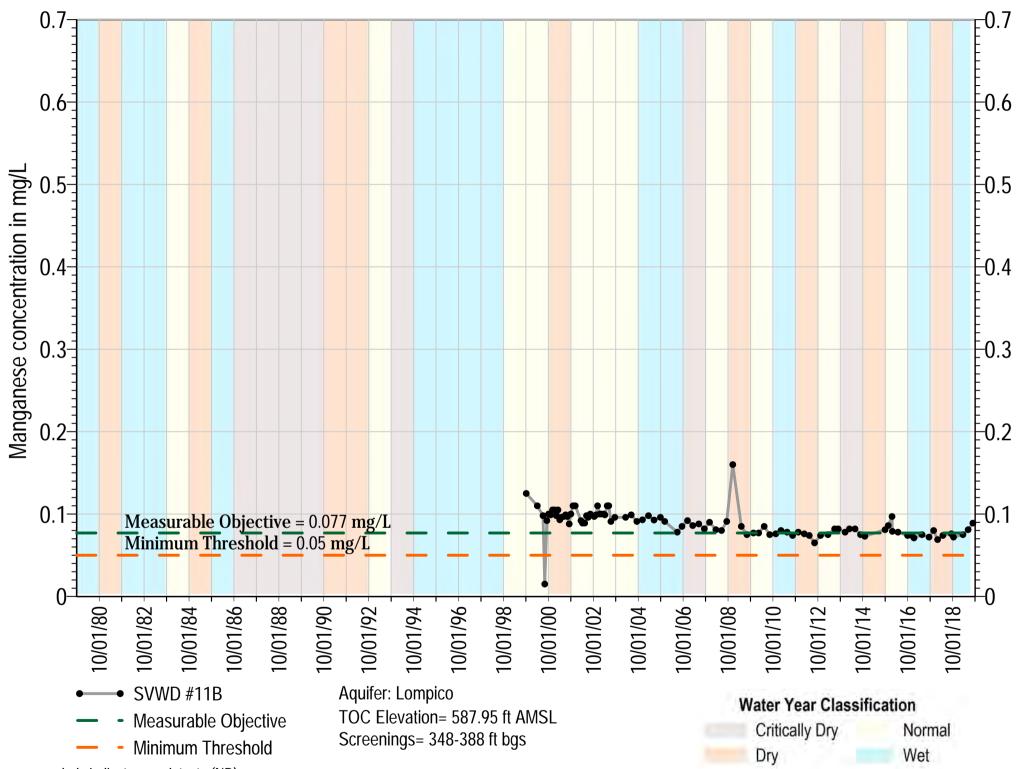
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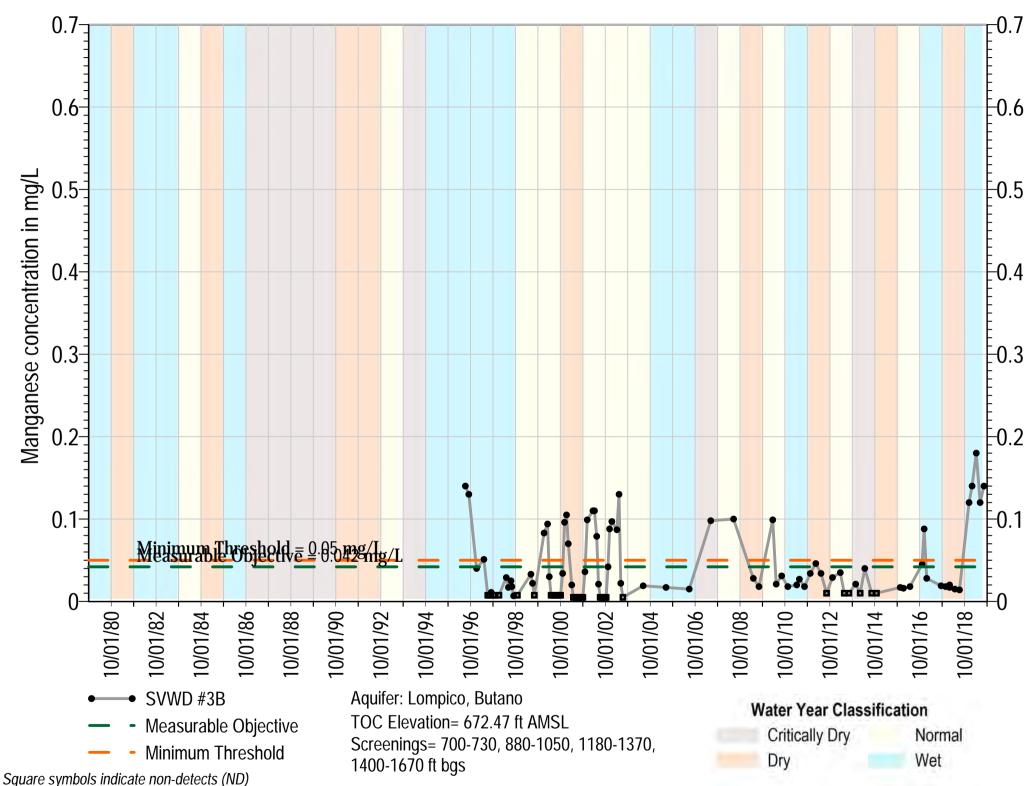
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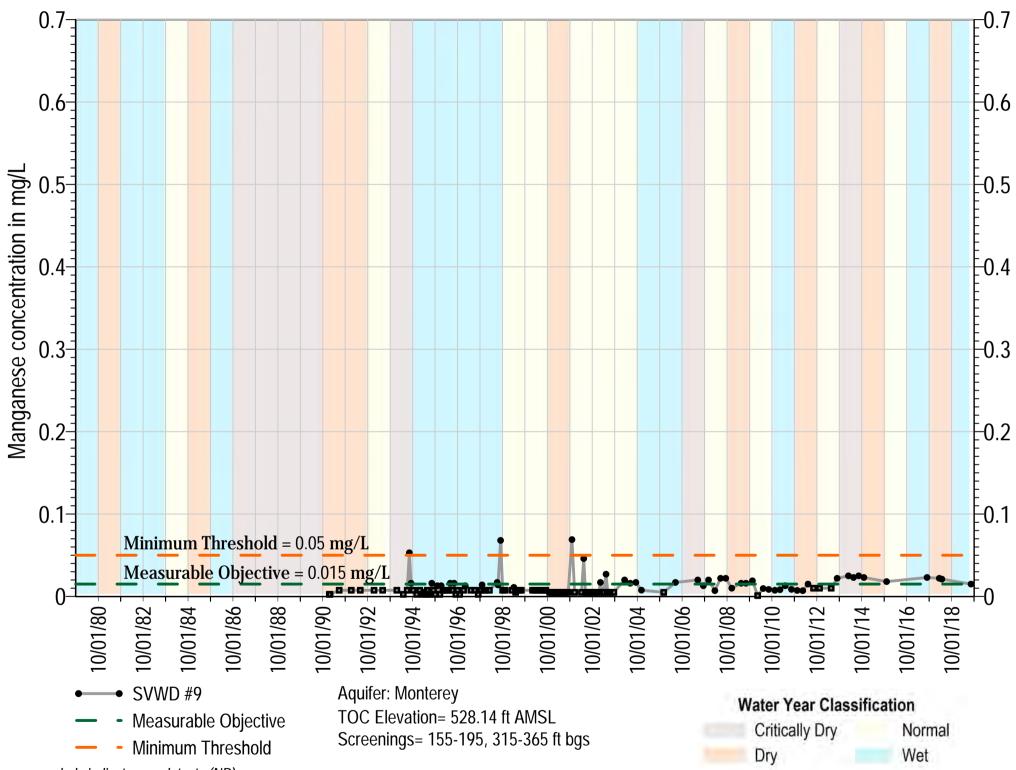
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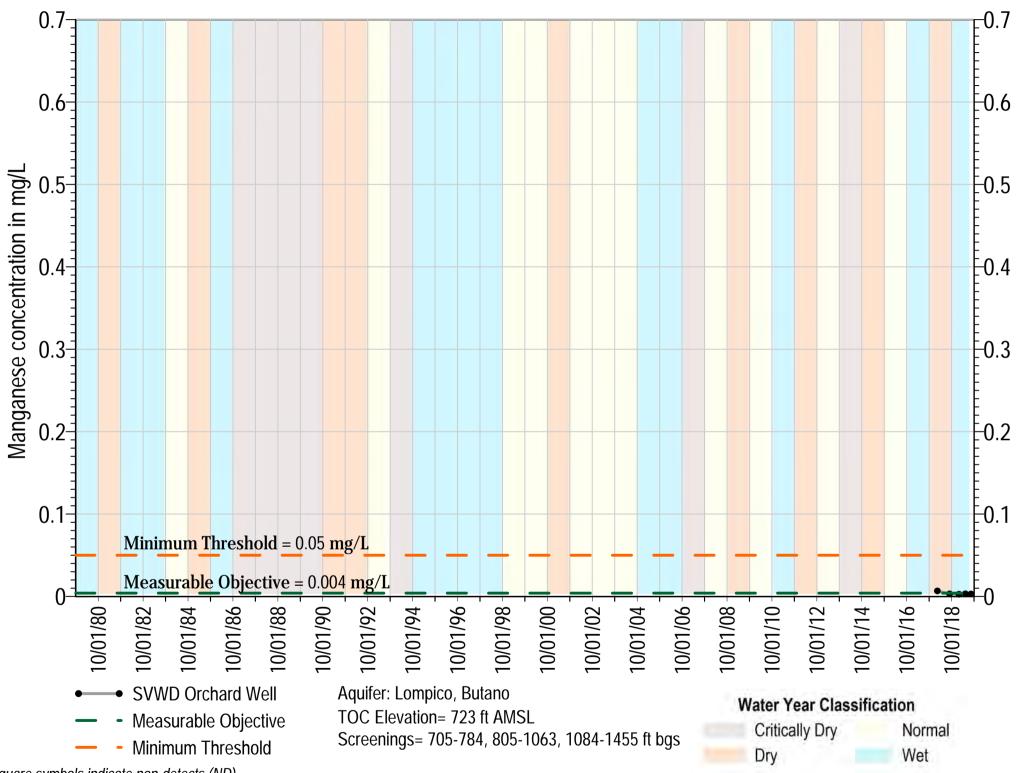
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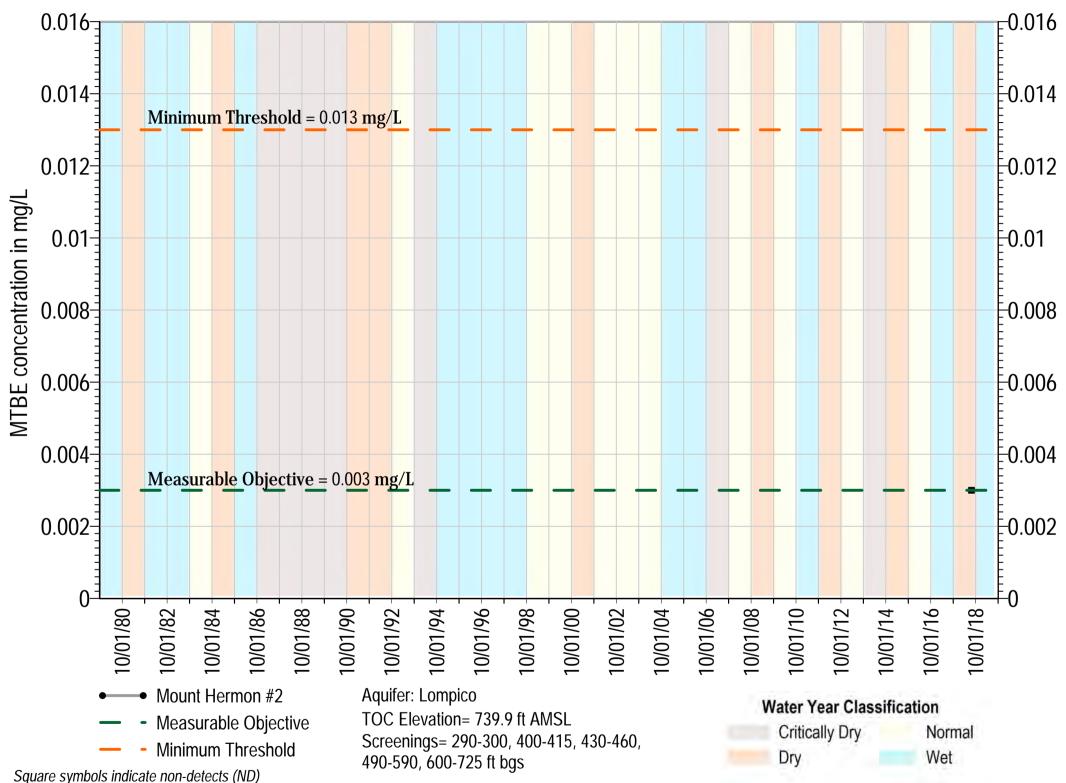


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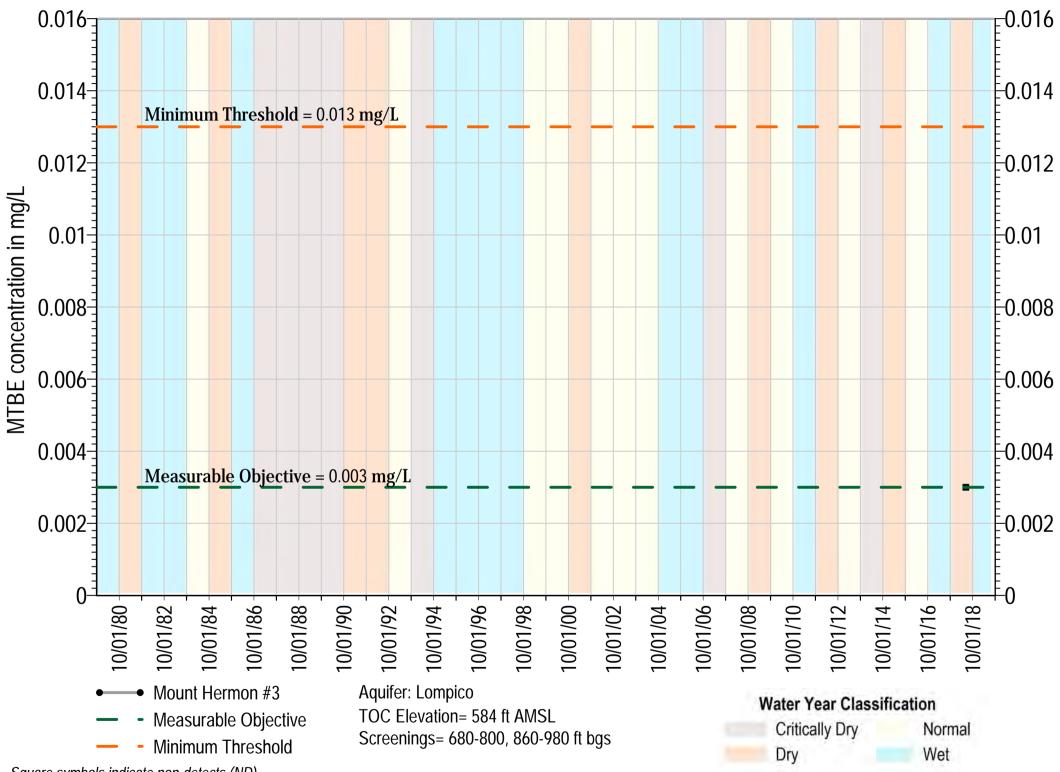


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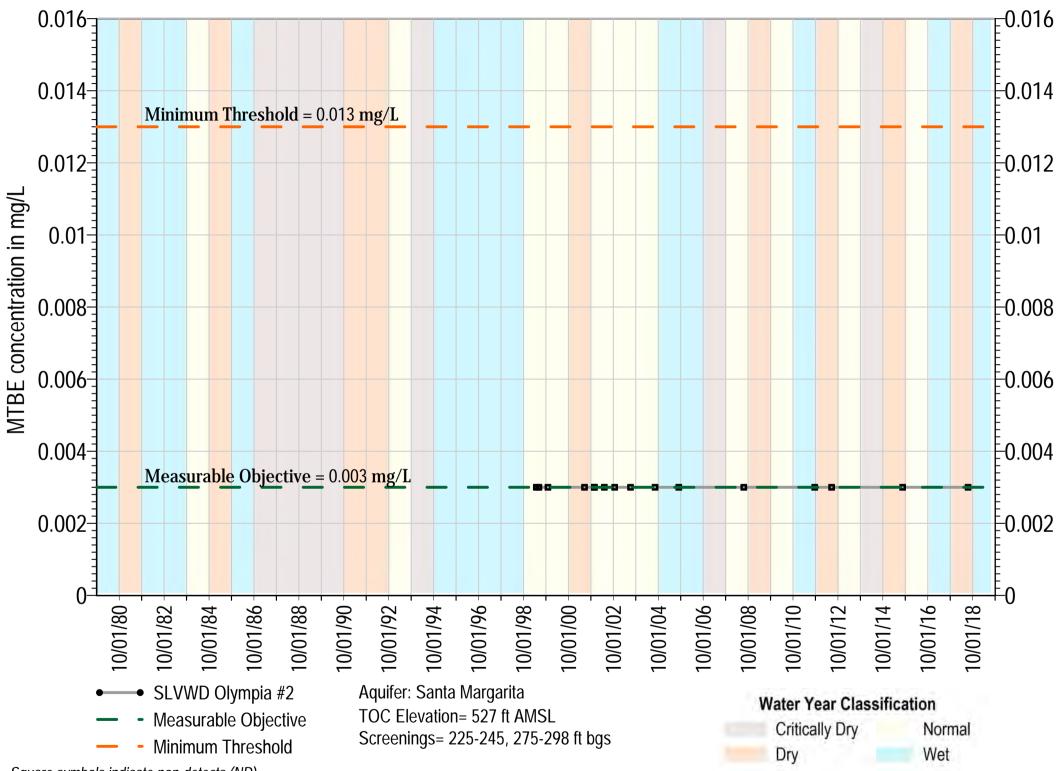
MTBE



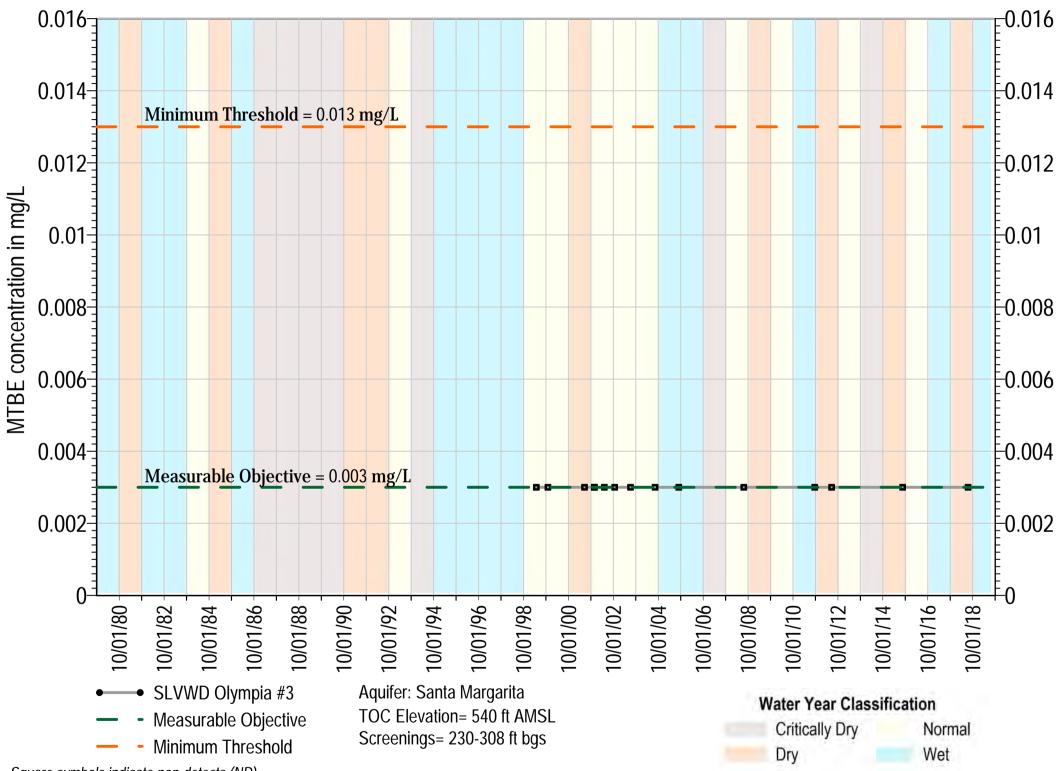
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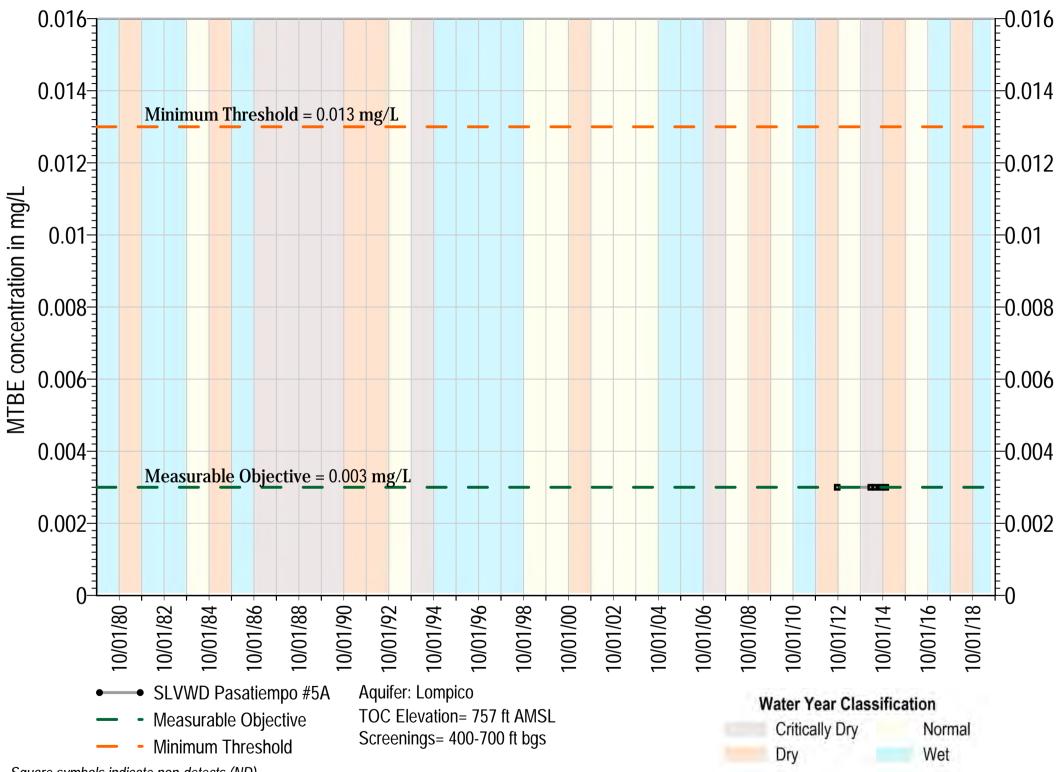
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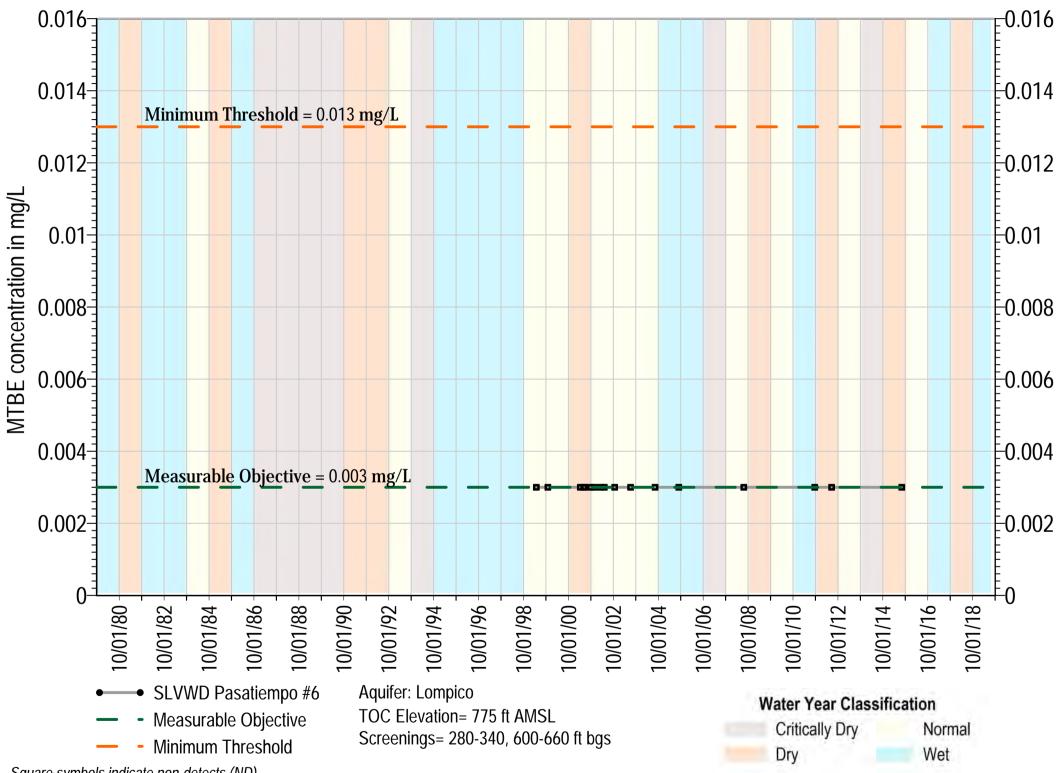
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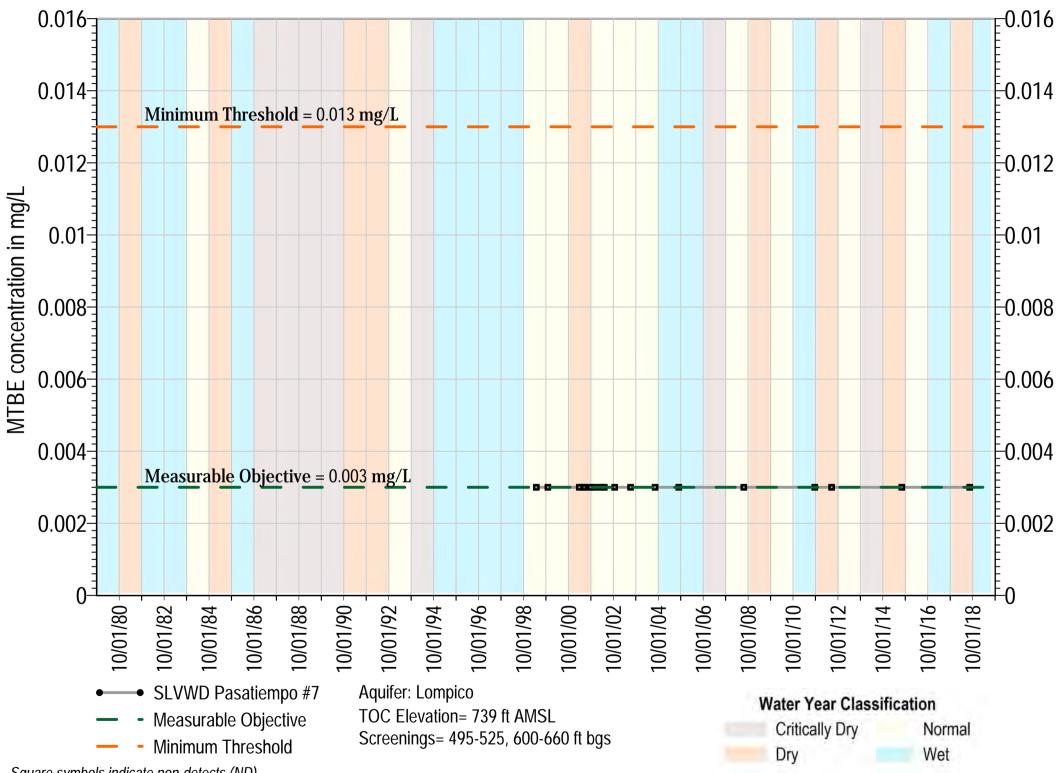
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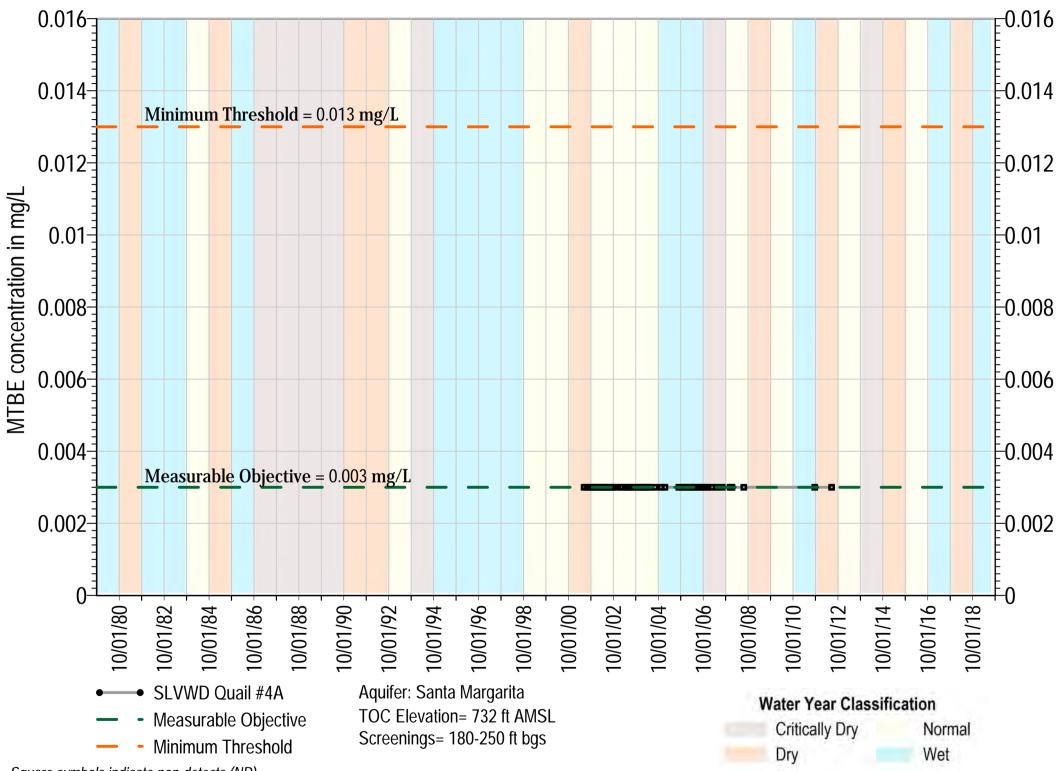
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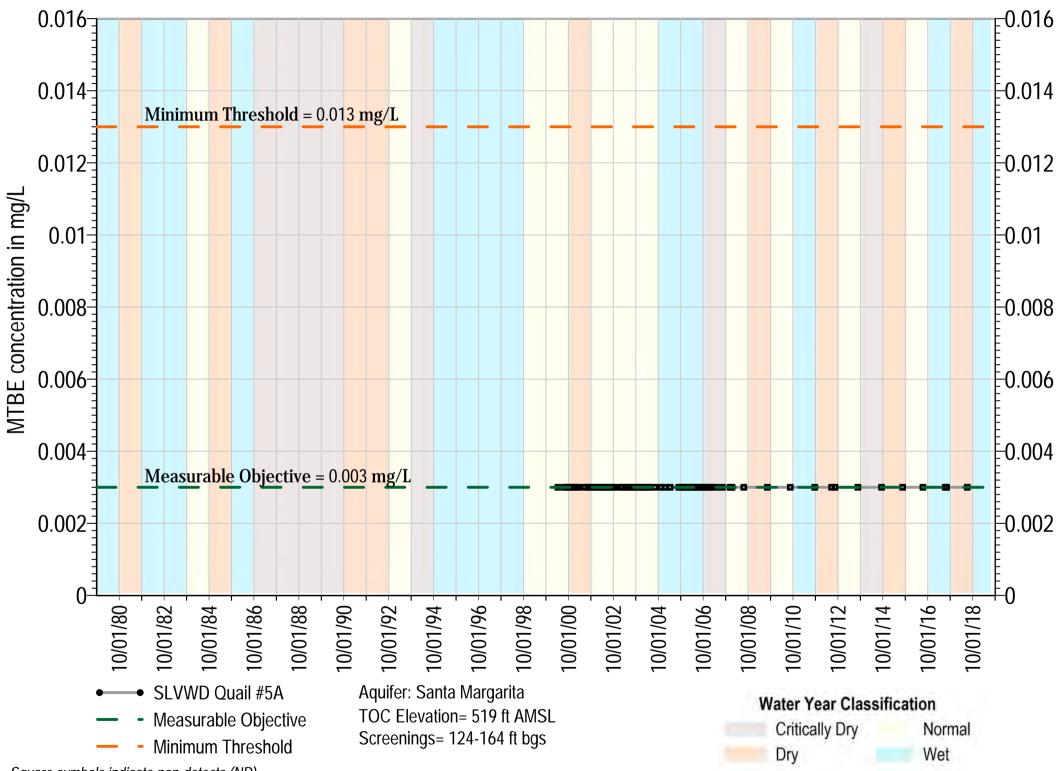
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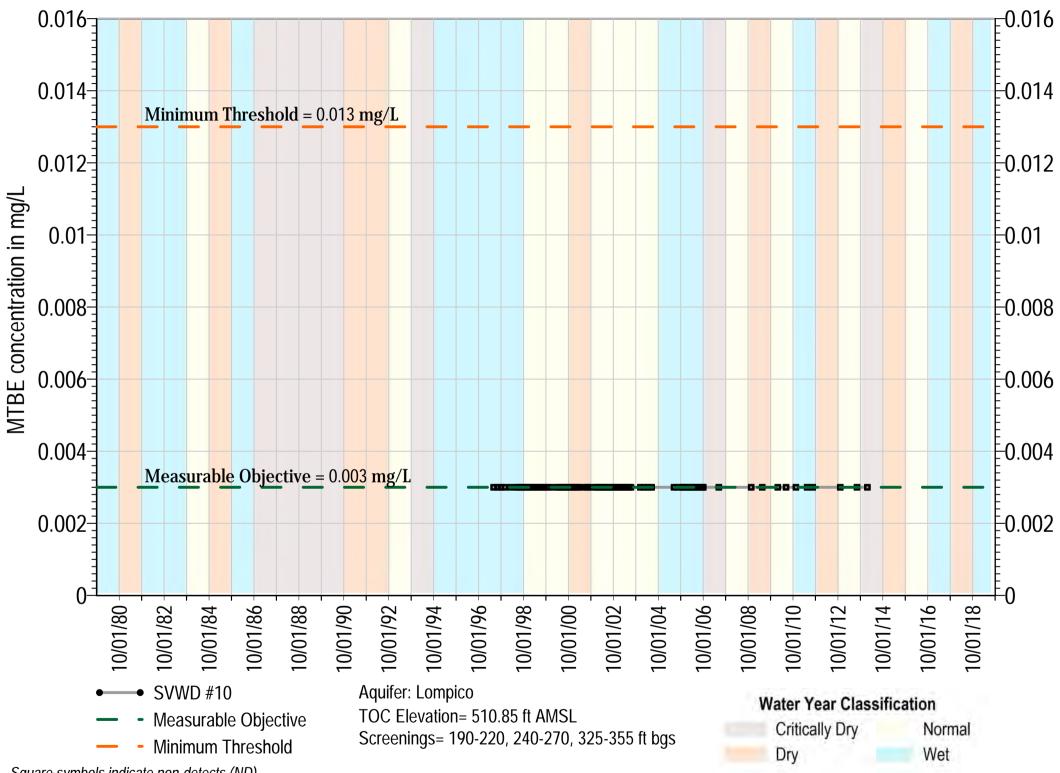
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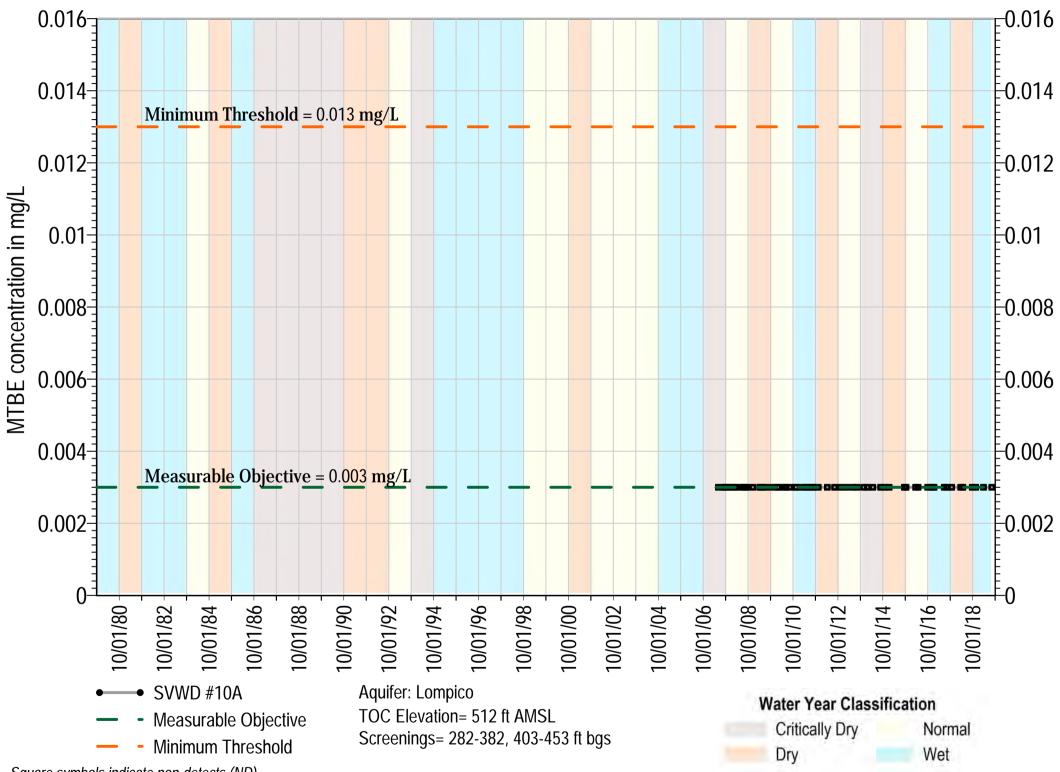
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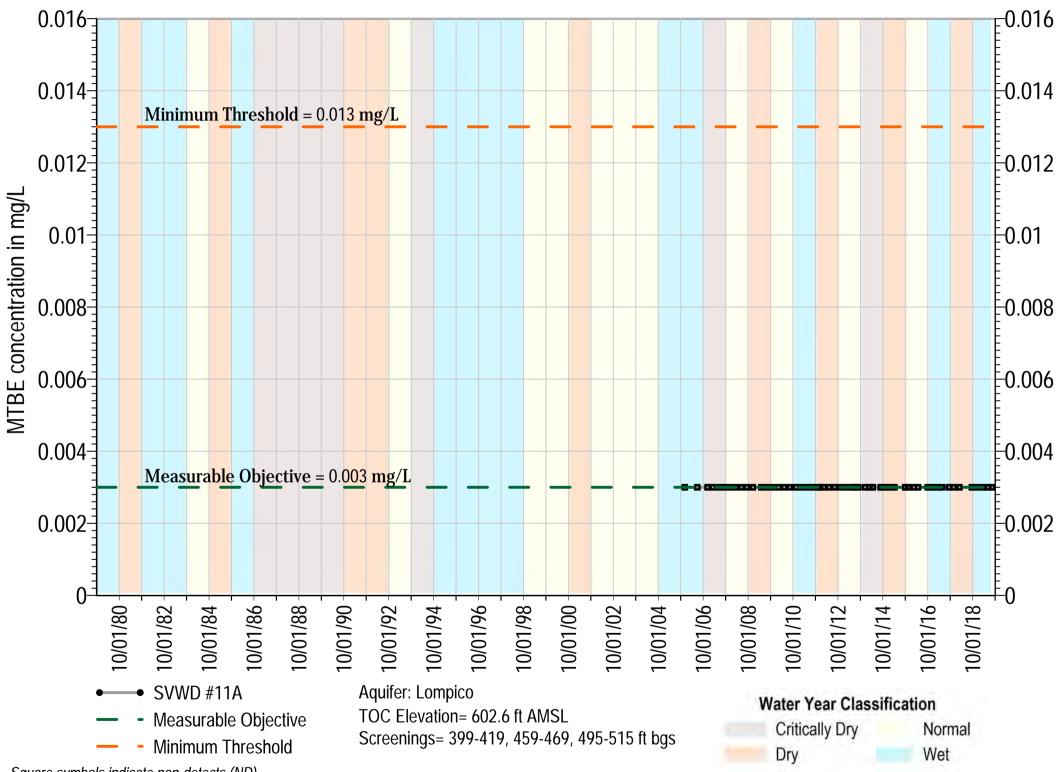
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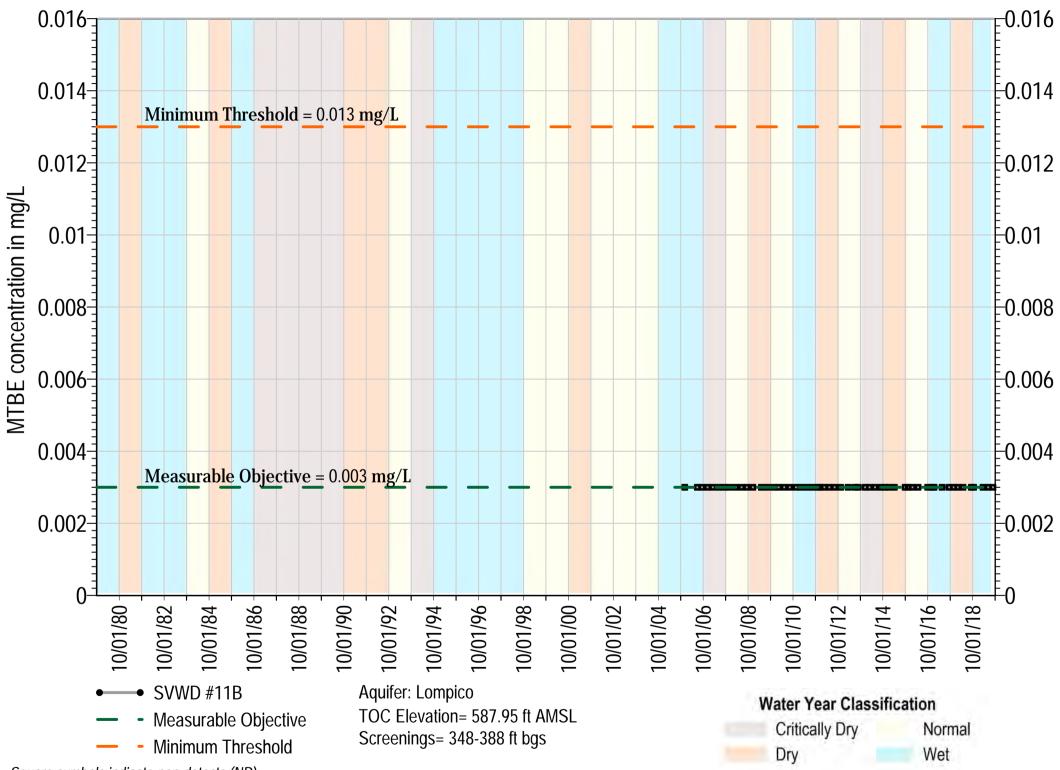
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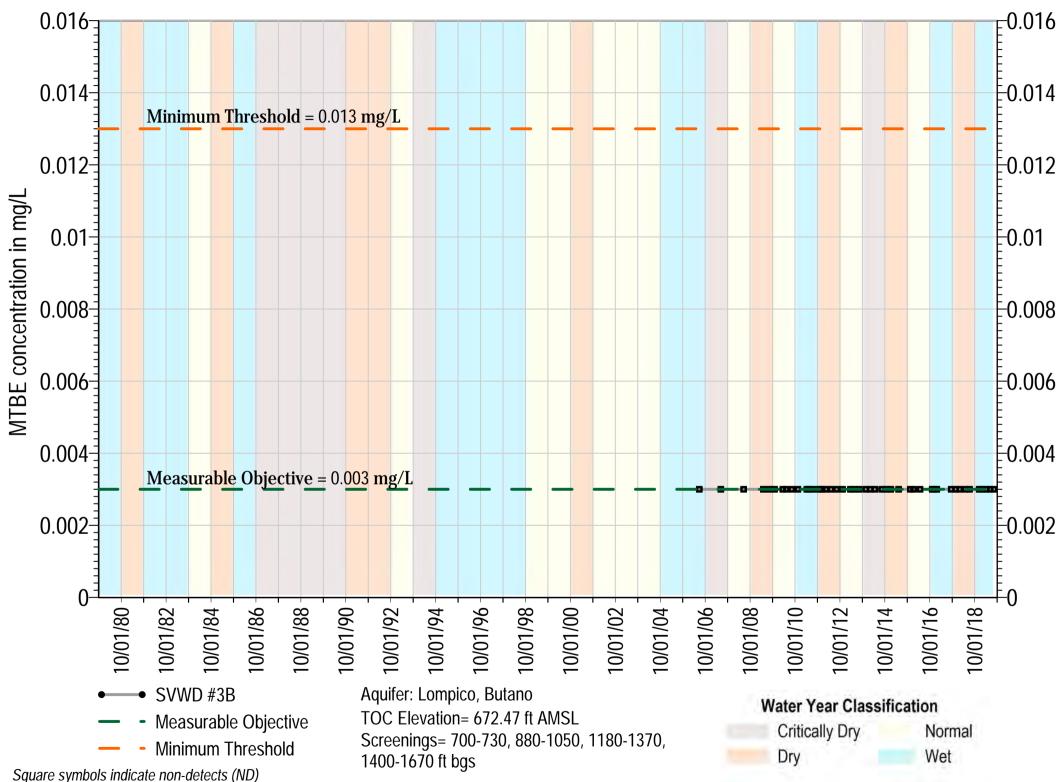
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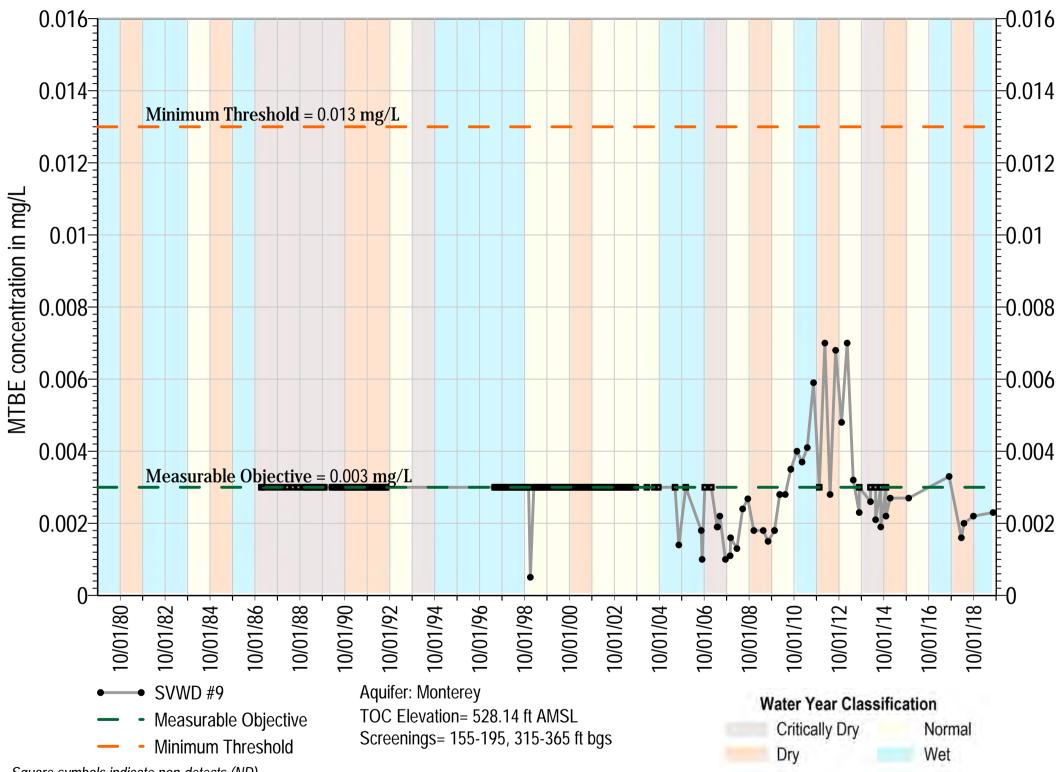
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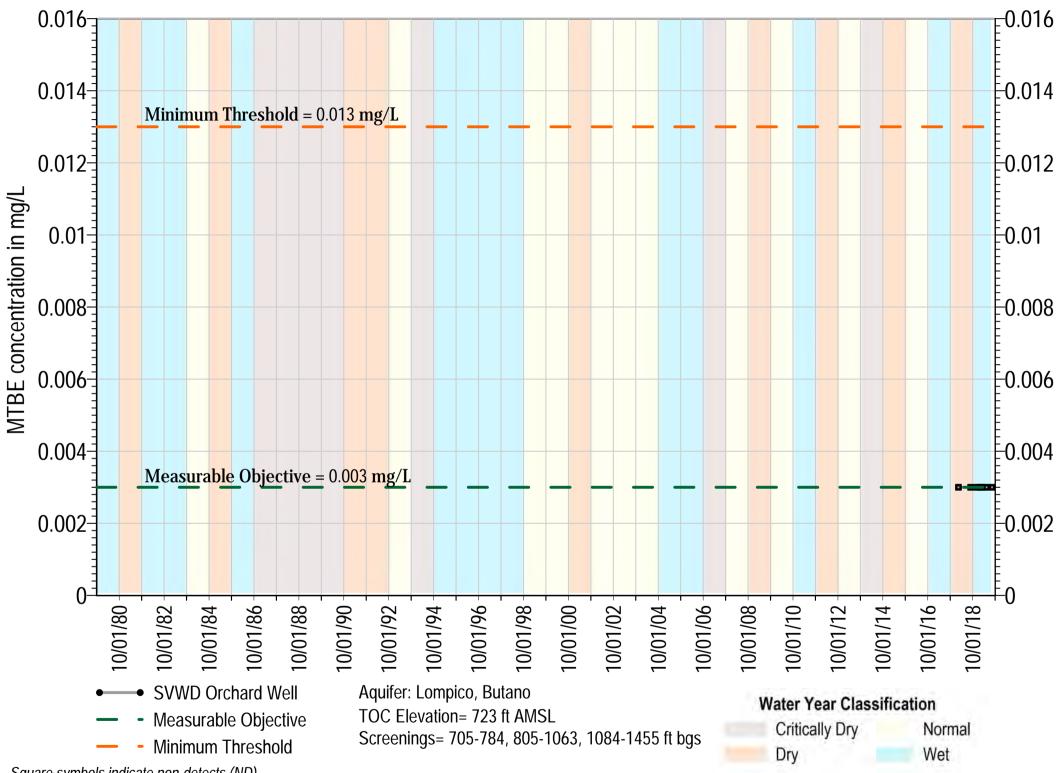
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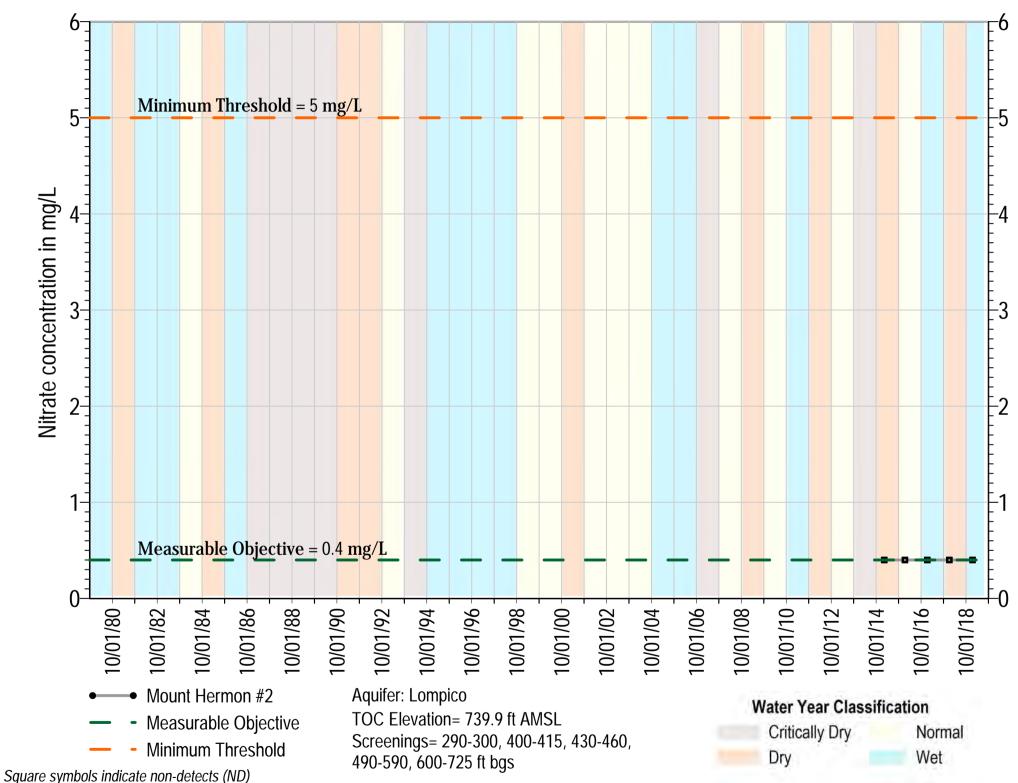


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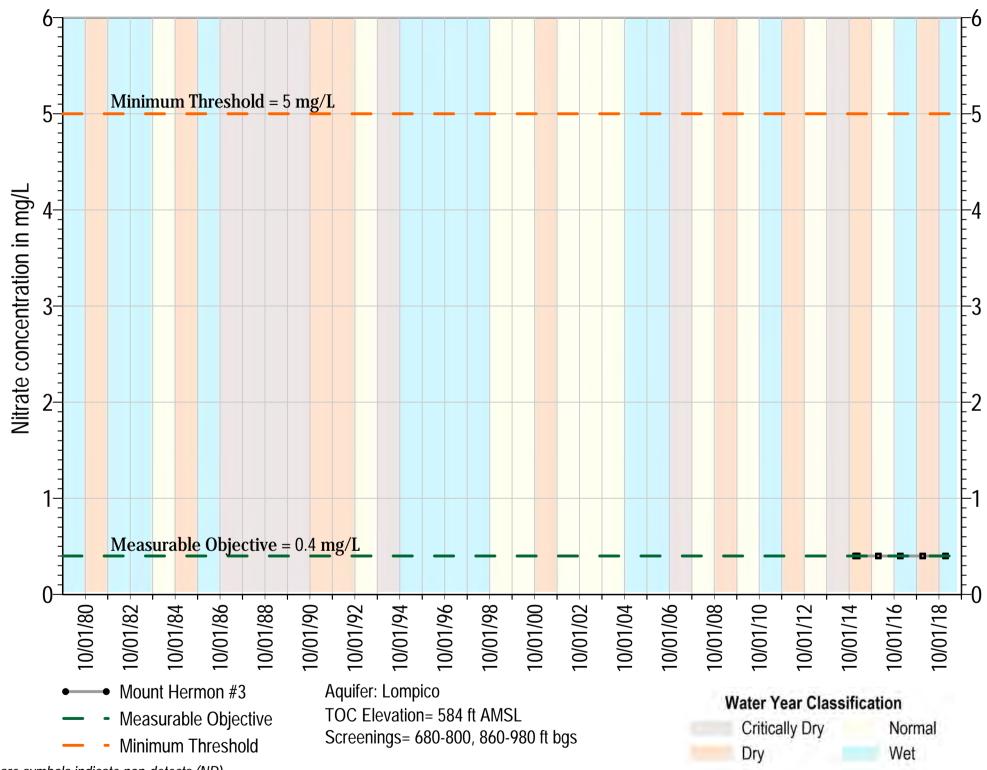


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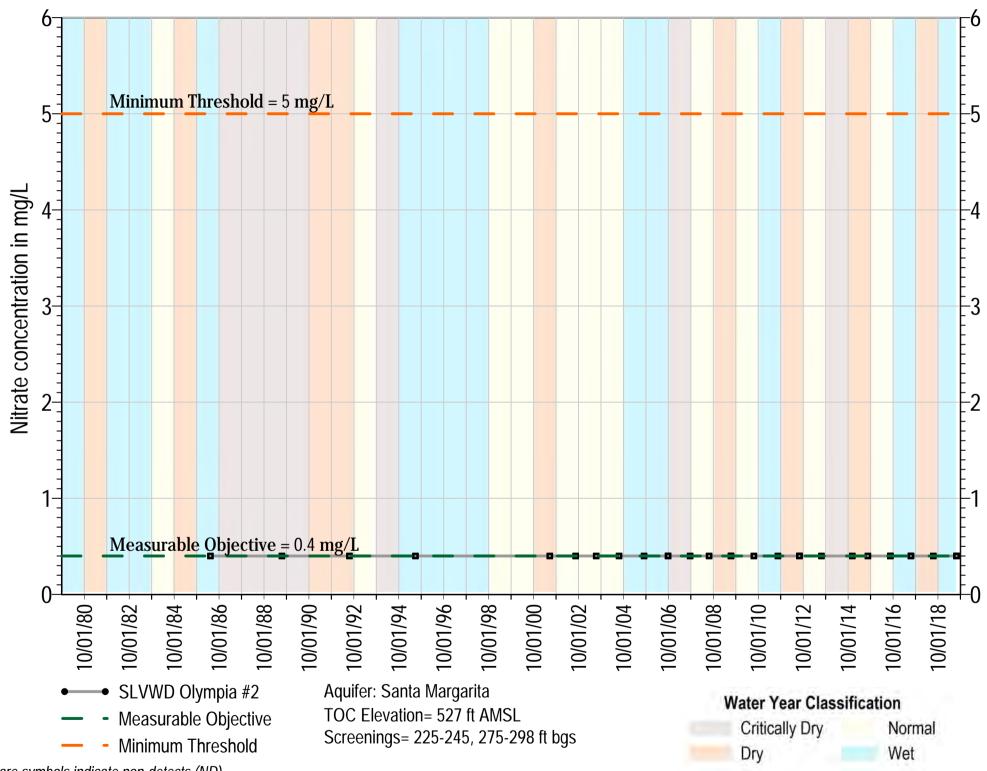
Nitrate



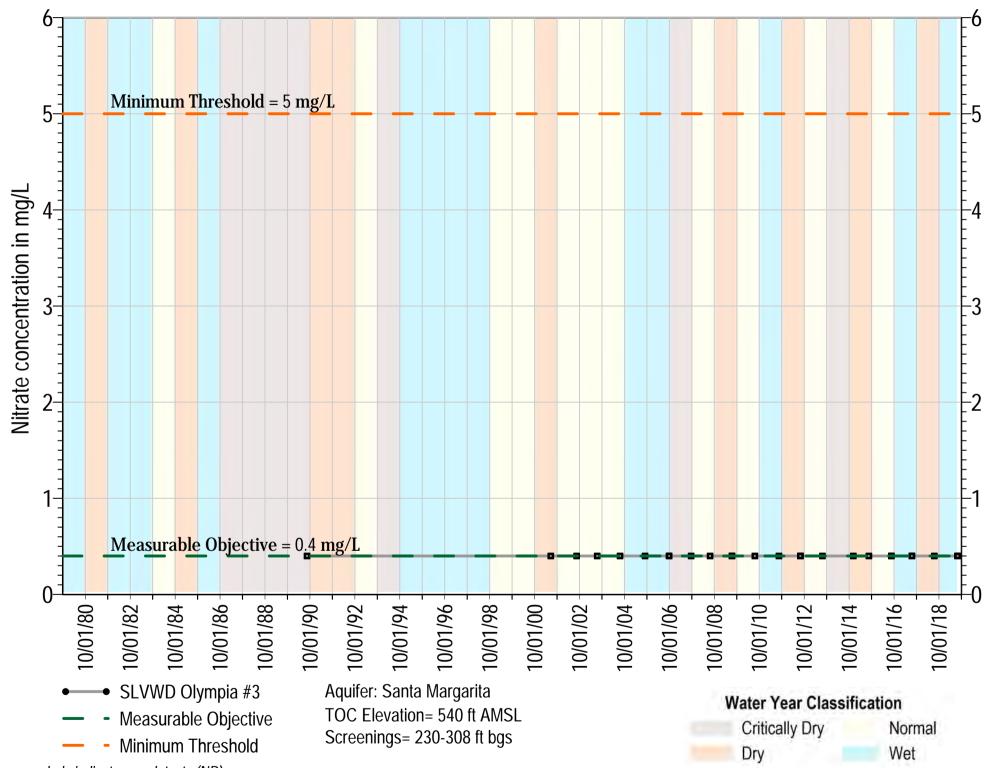
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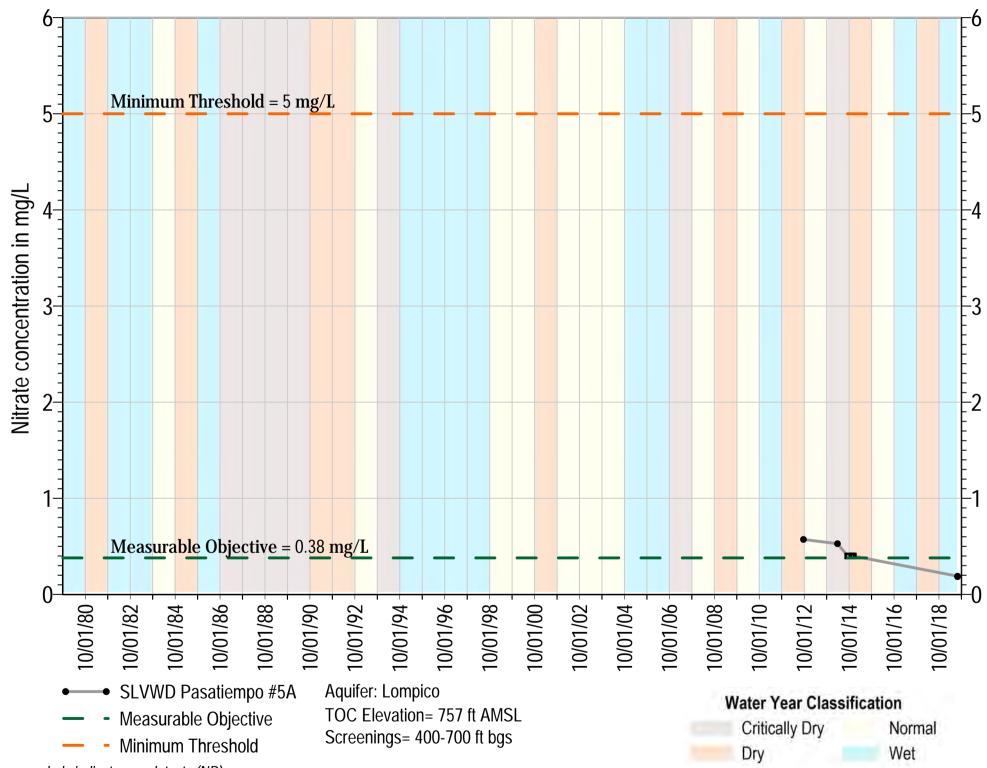
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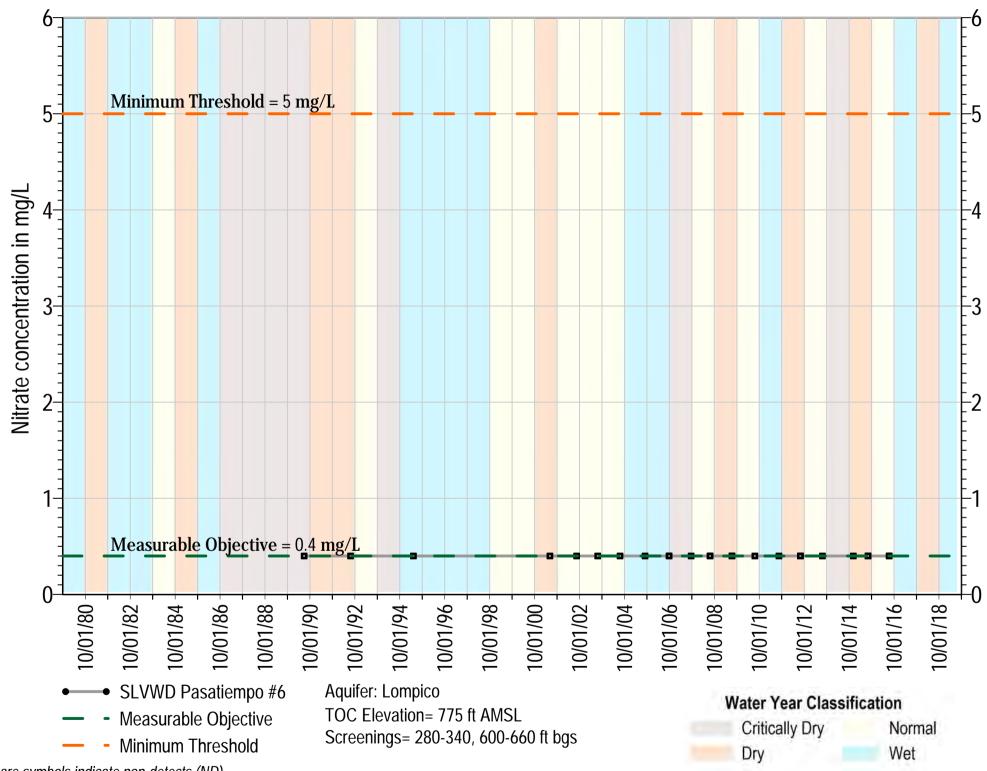
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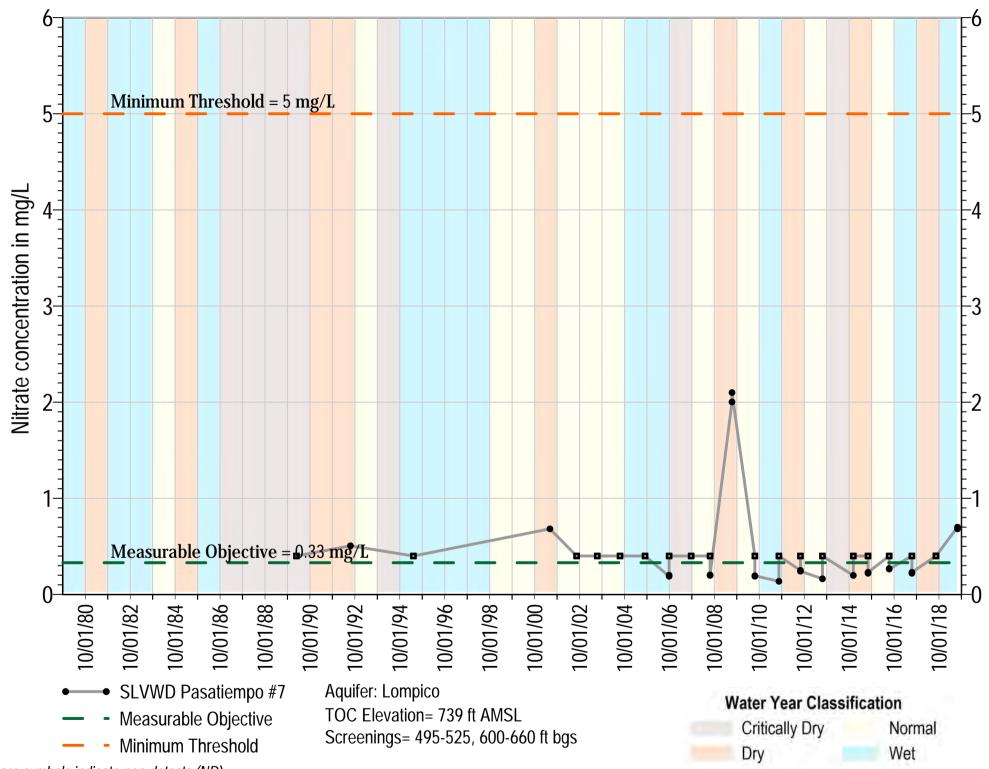
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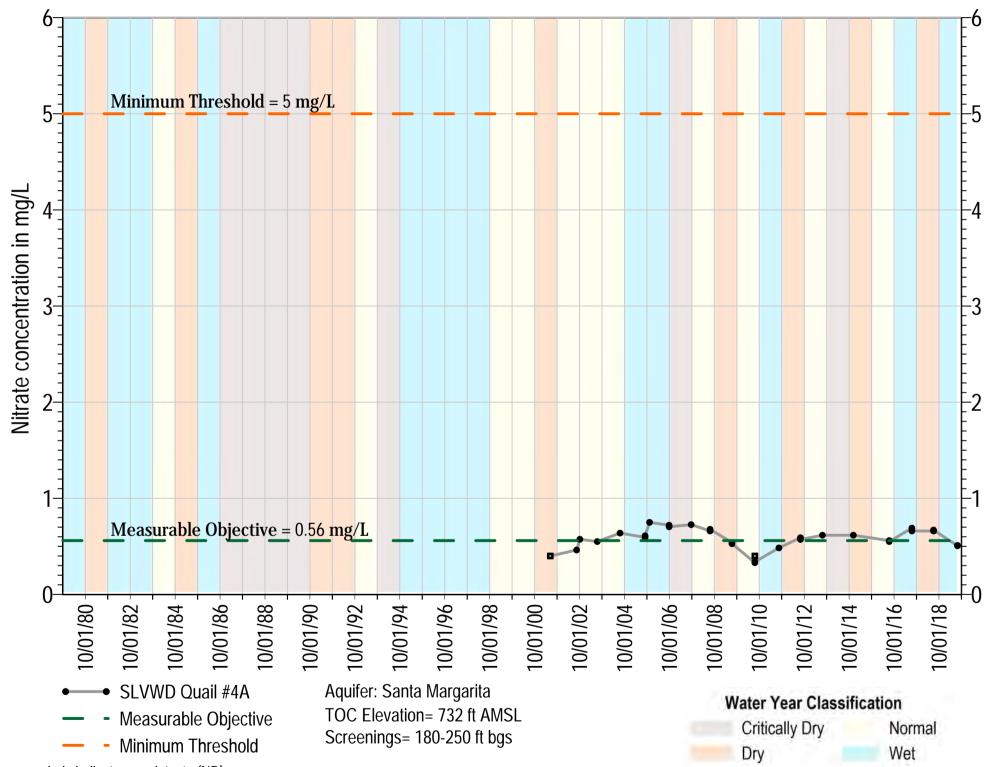
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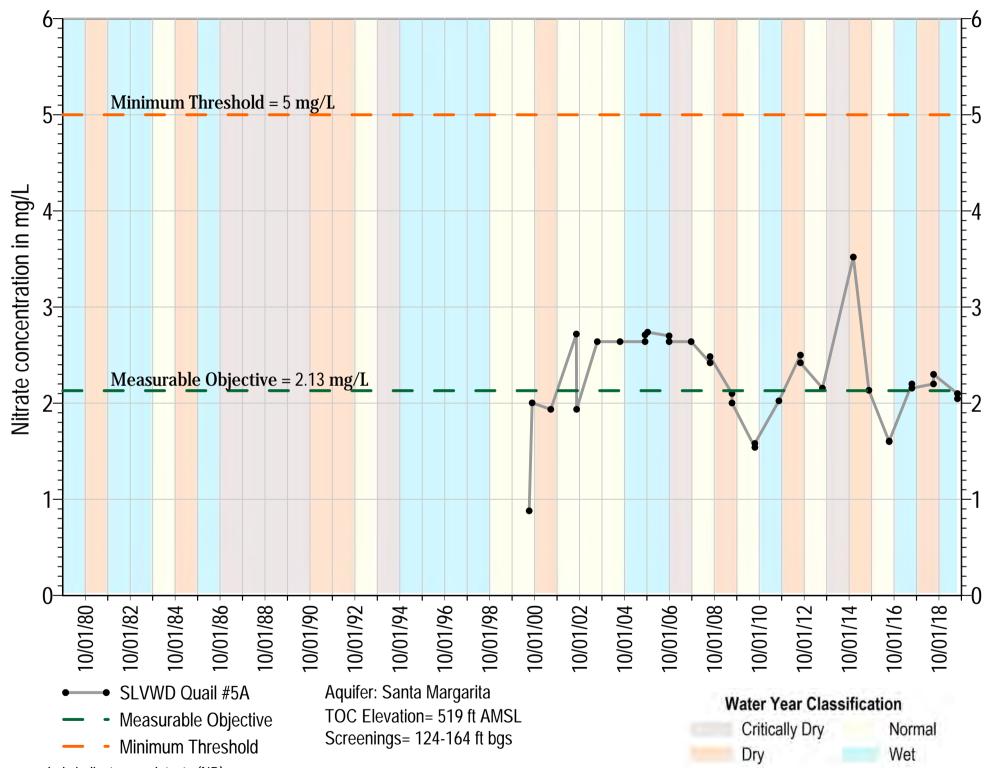
Square symbols indicate non-detects (ND) ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



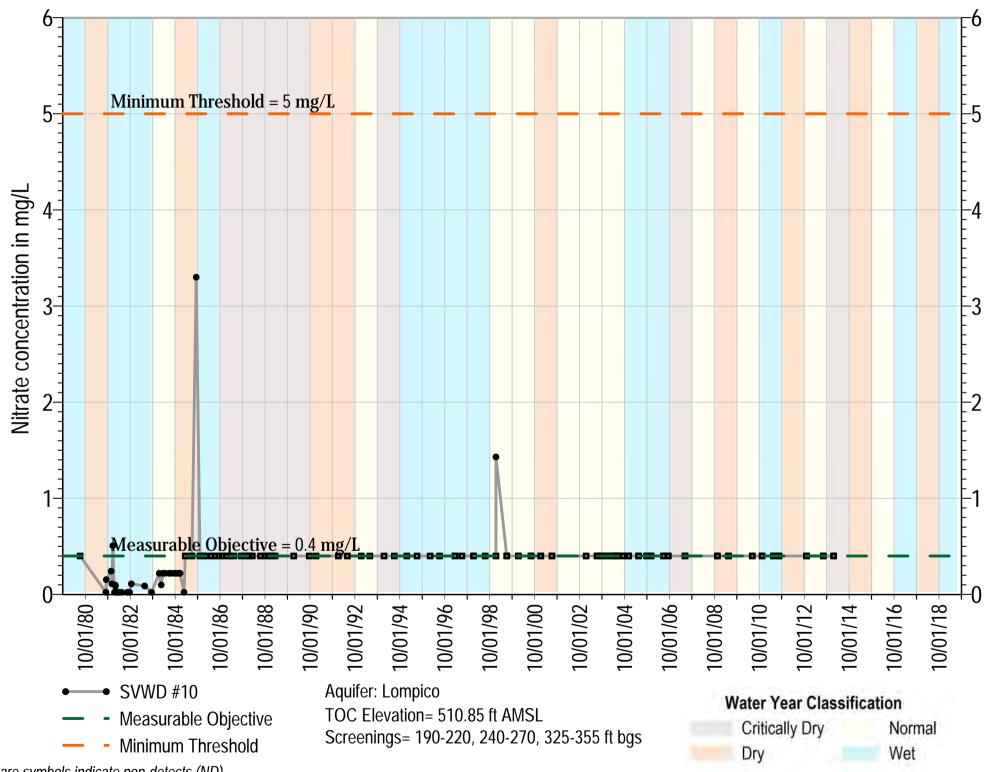
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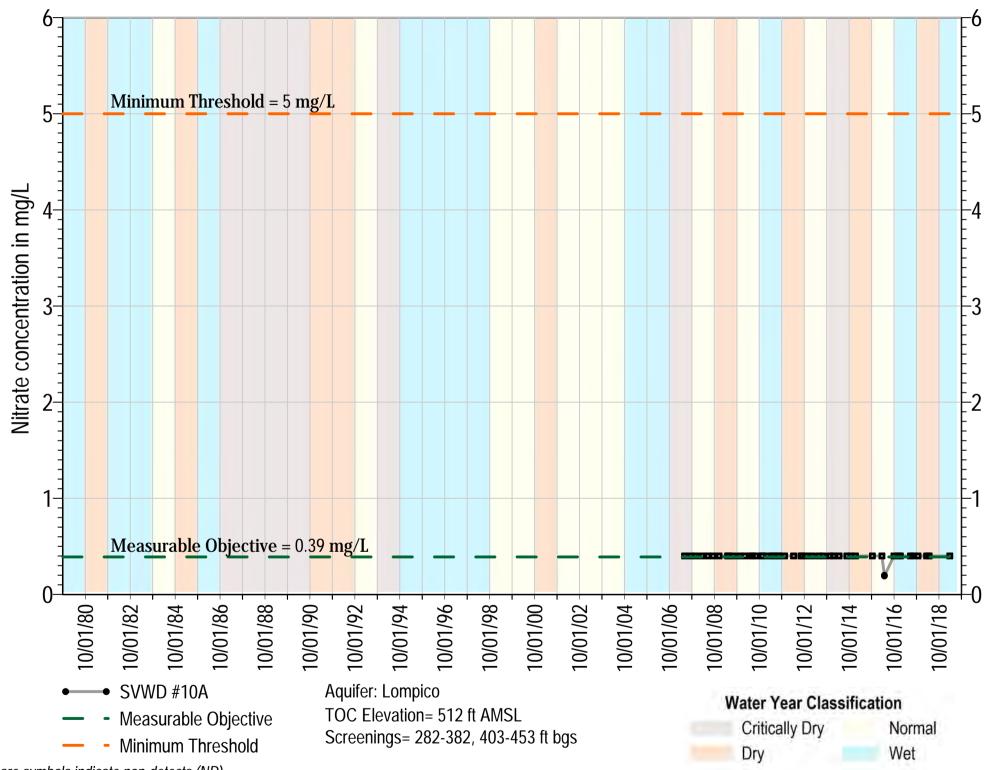
ND are set at the state detection limits for purposes of reporting (DLR) (Title 22 §64400.34)



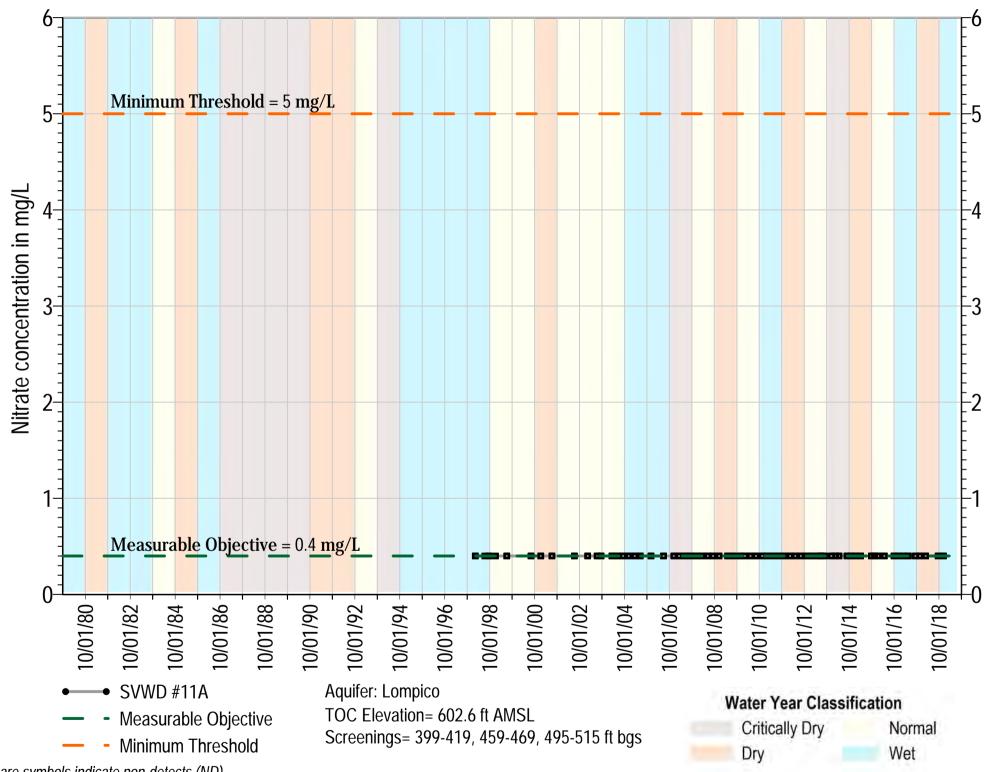
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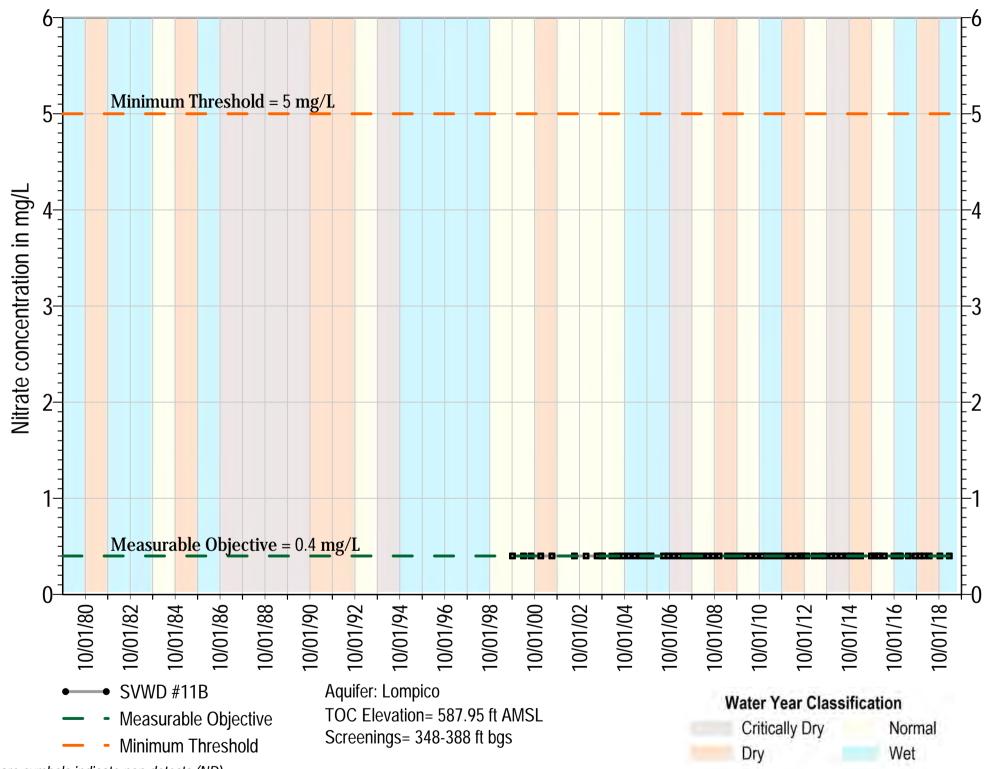
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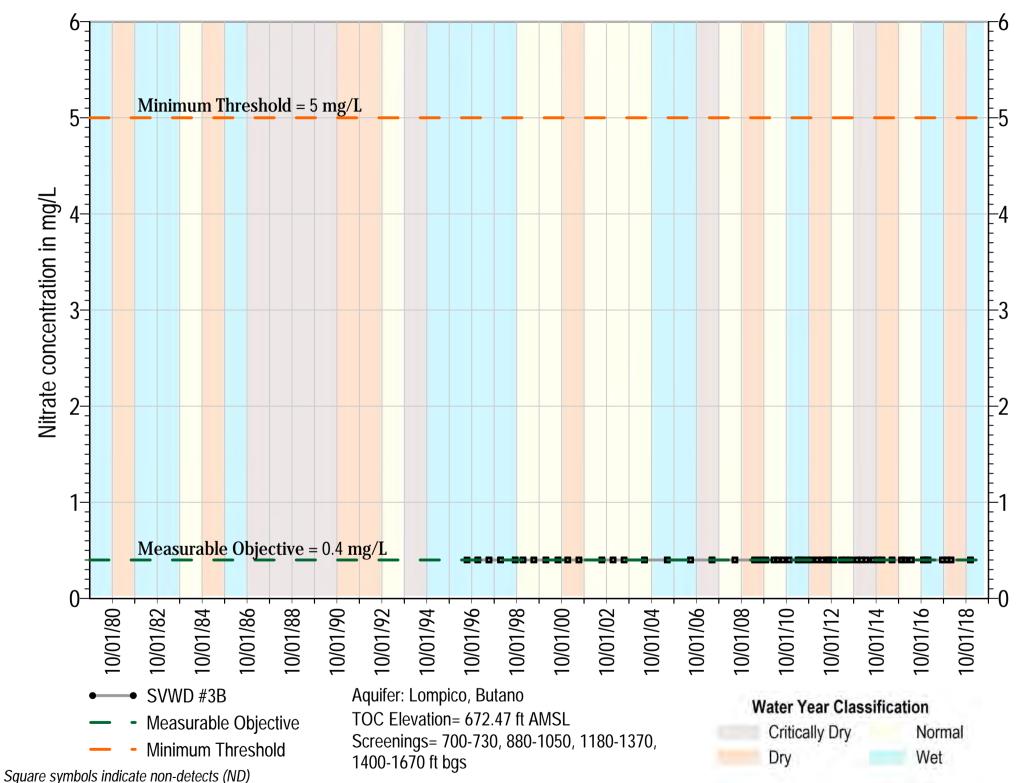
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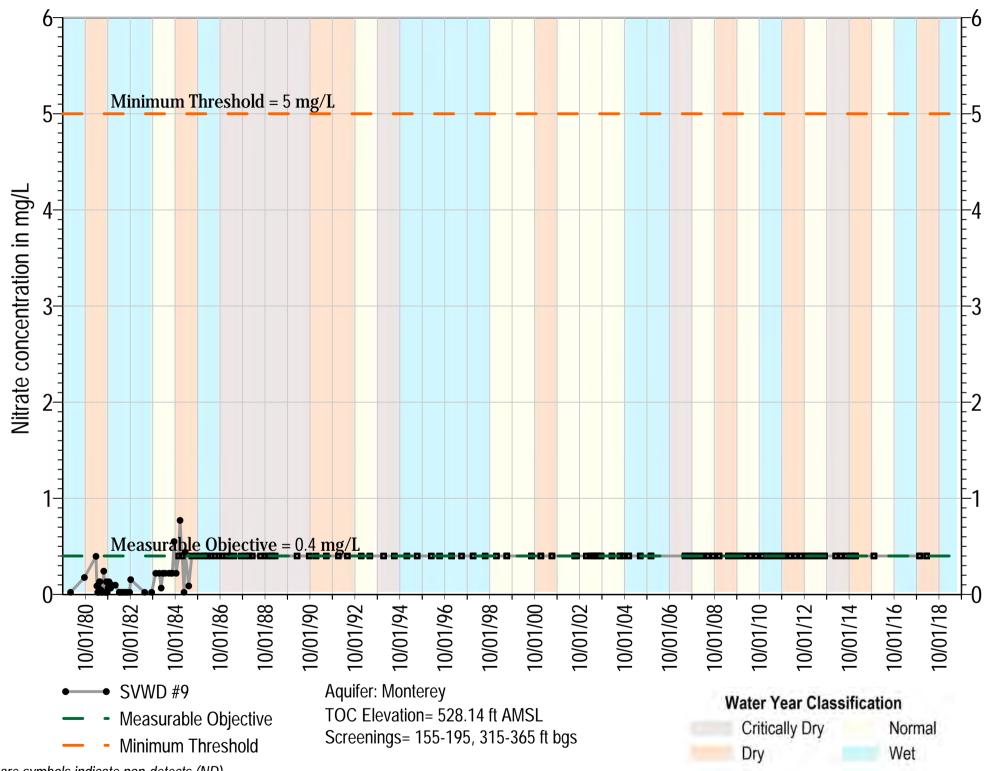


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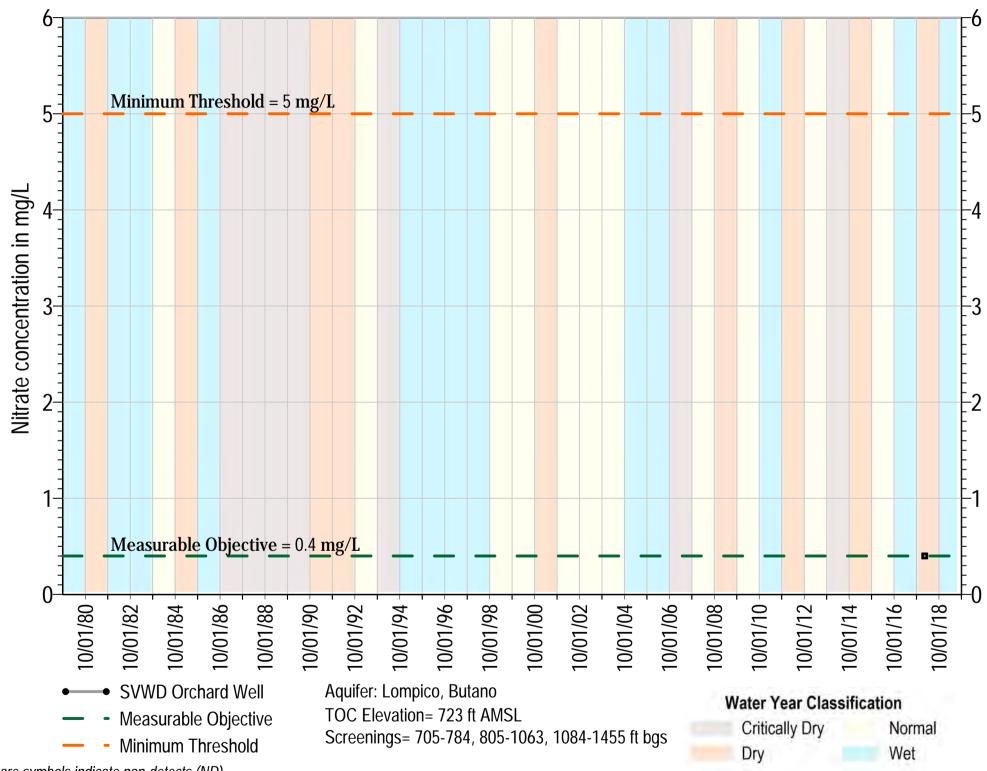


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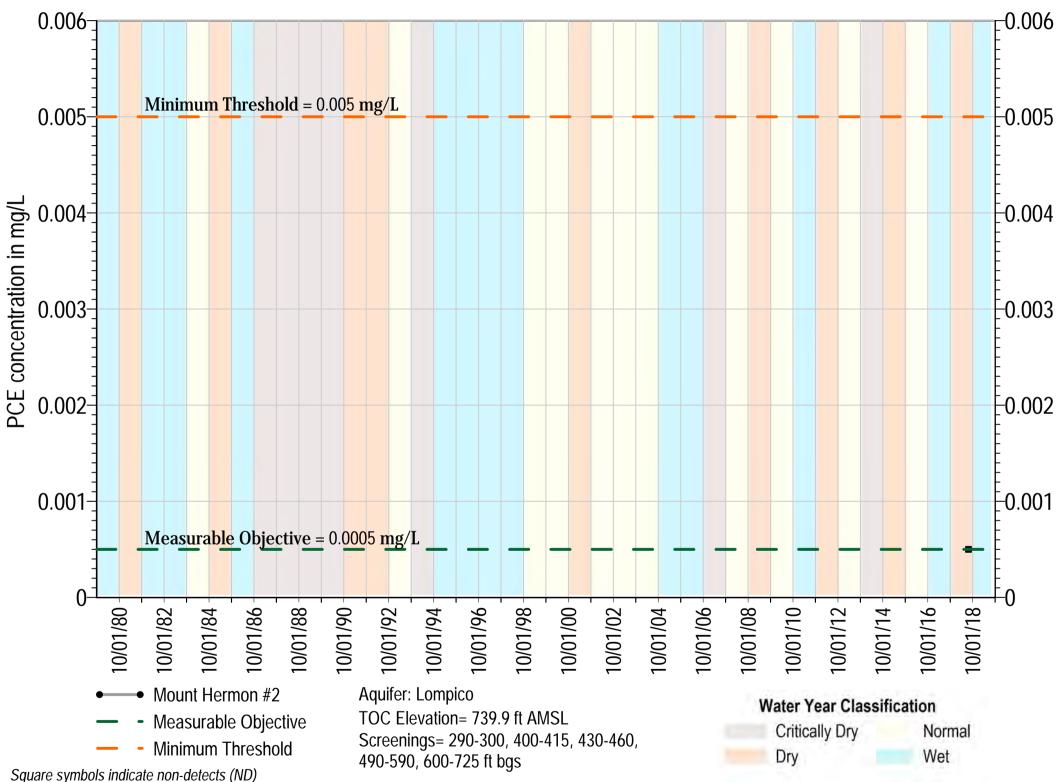


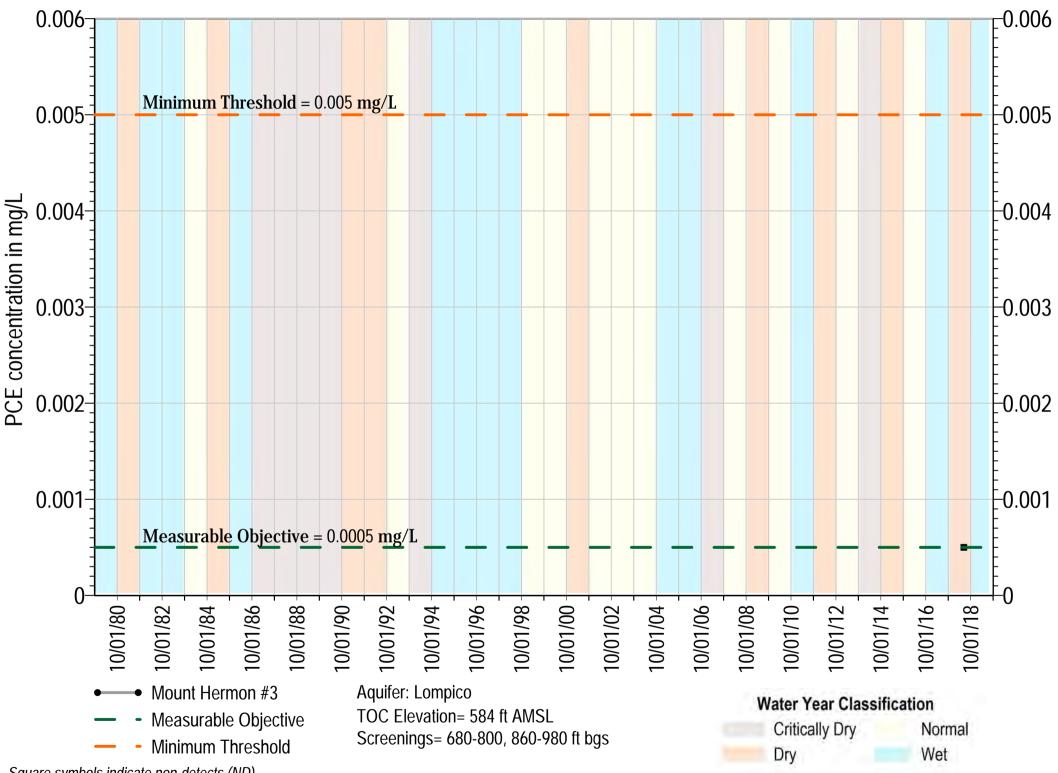
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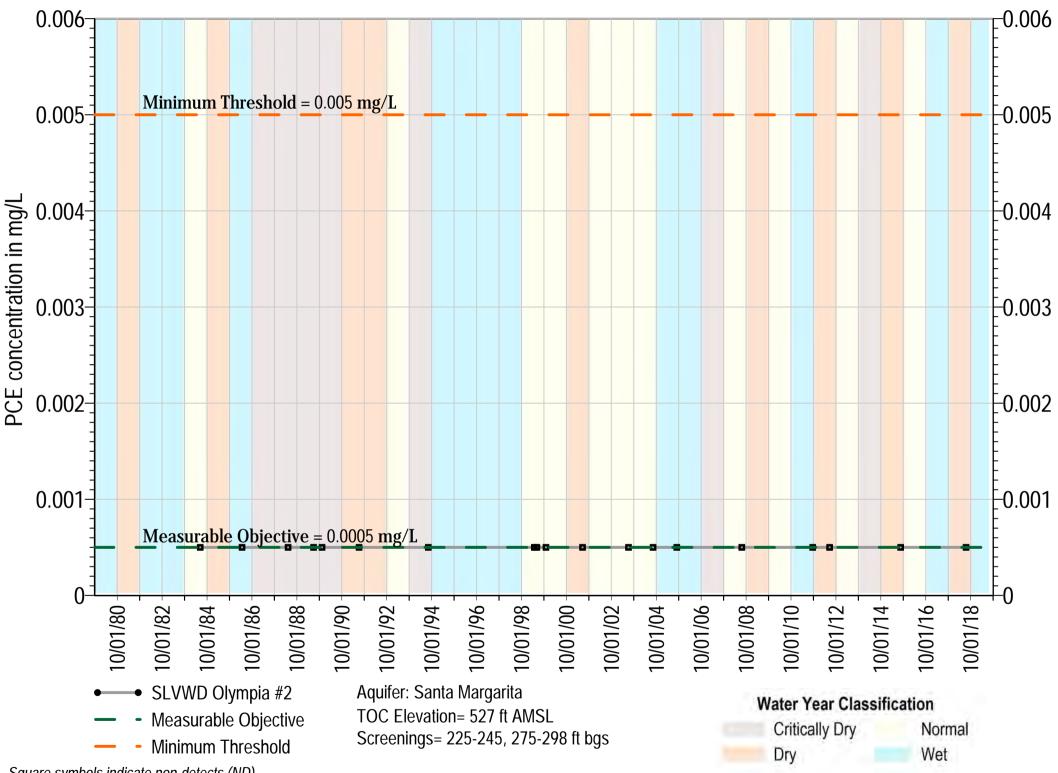
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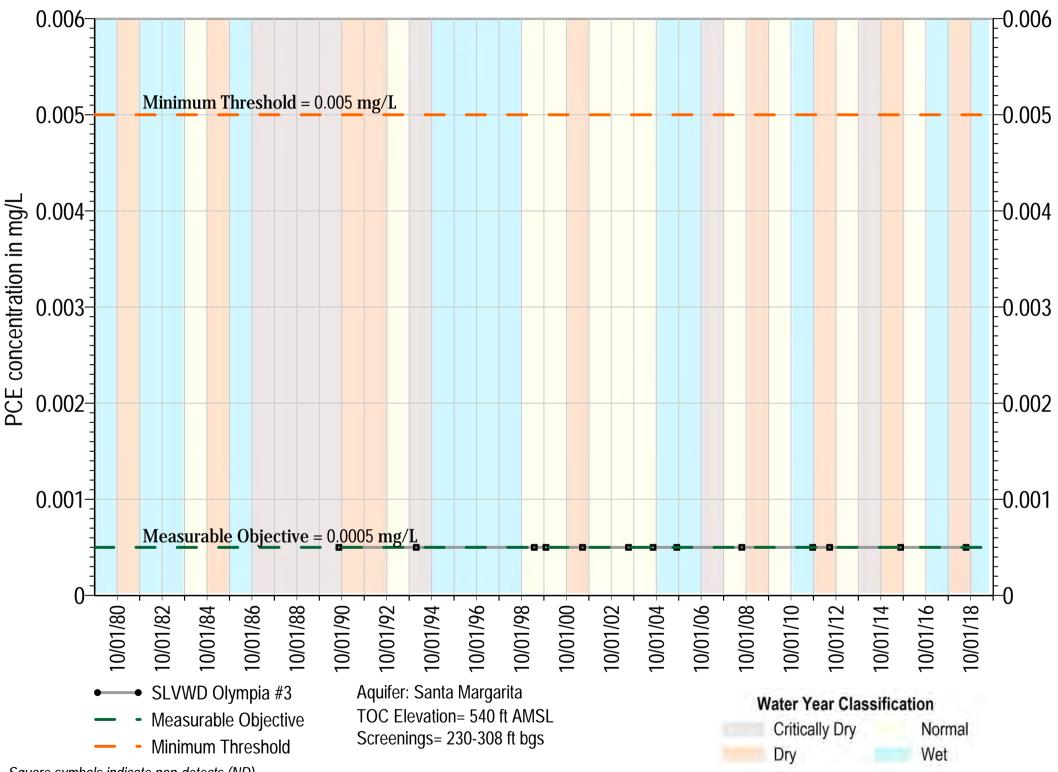




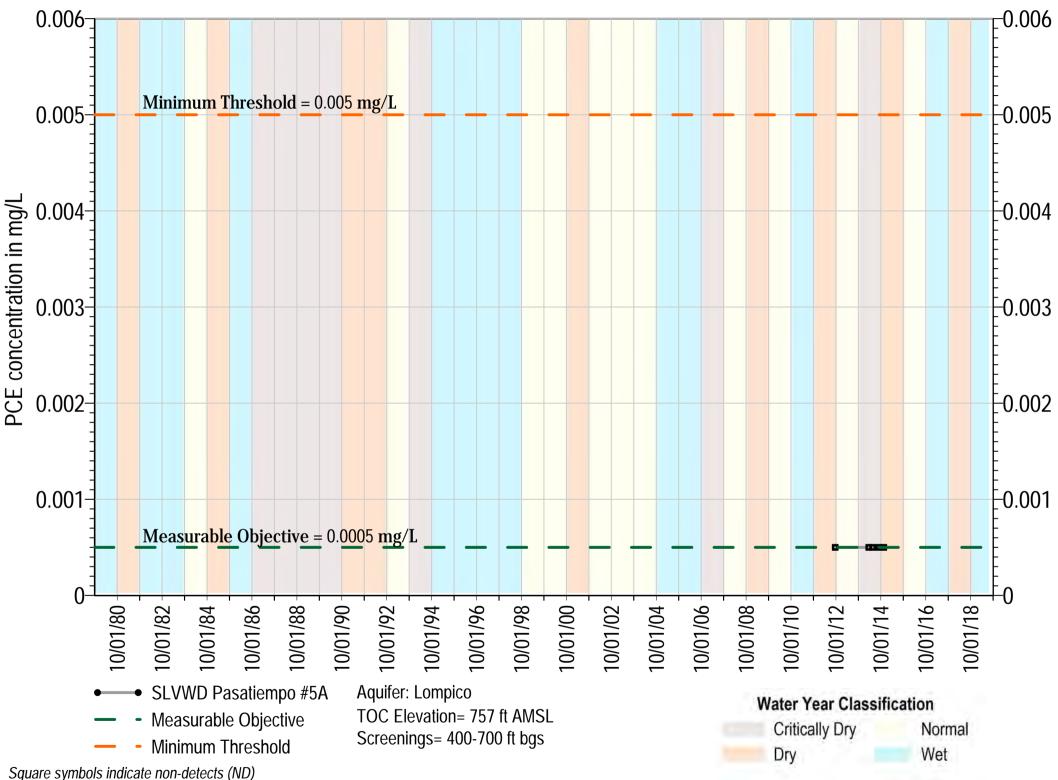
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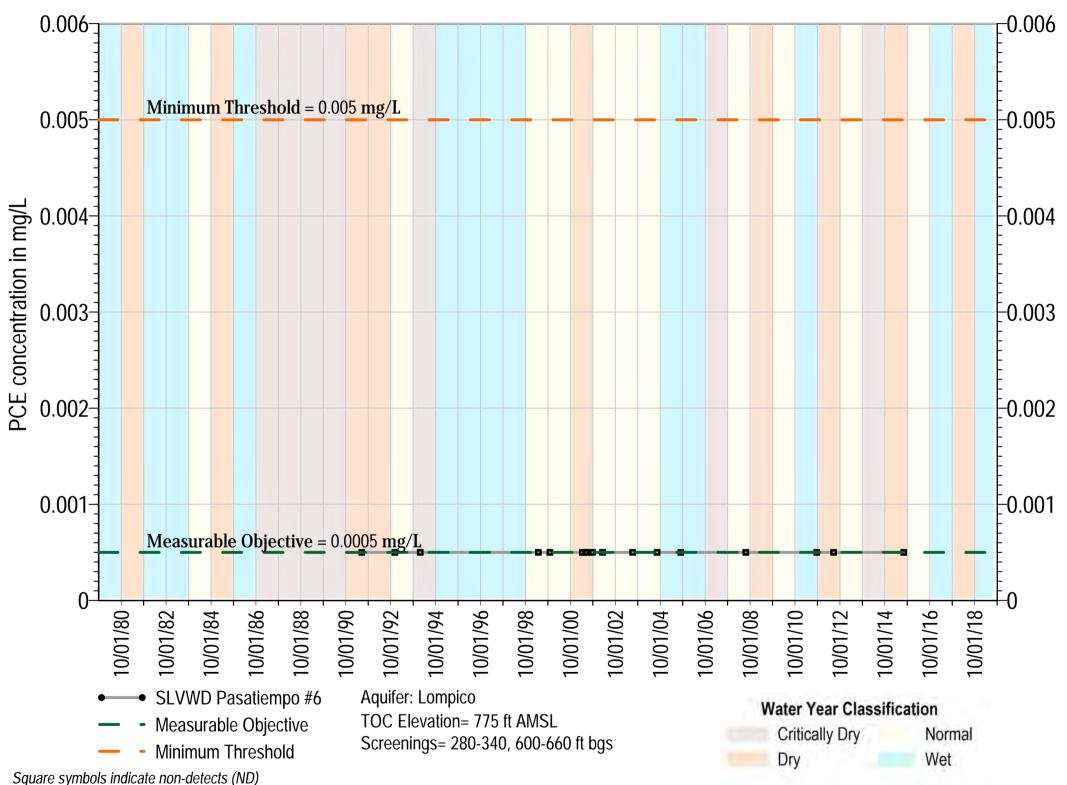


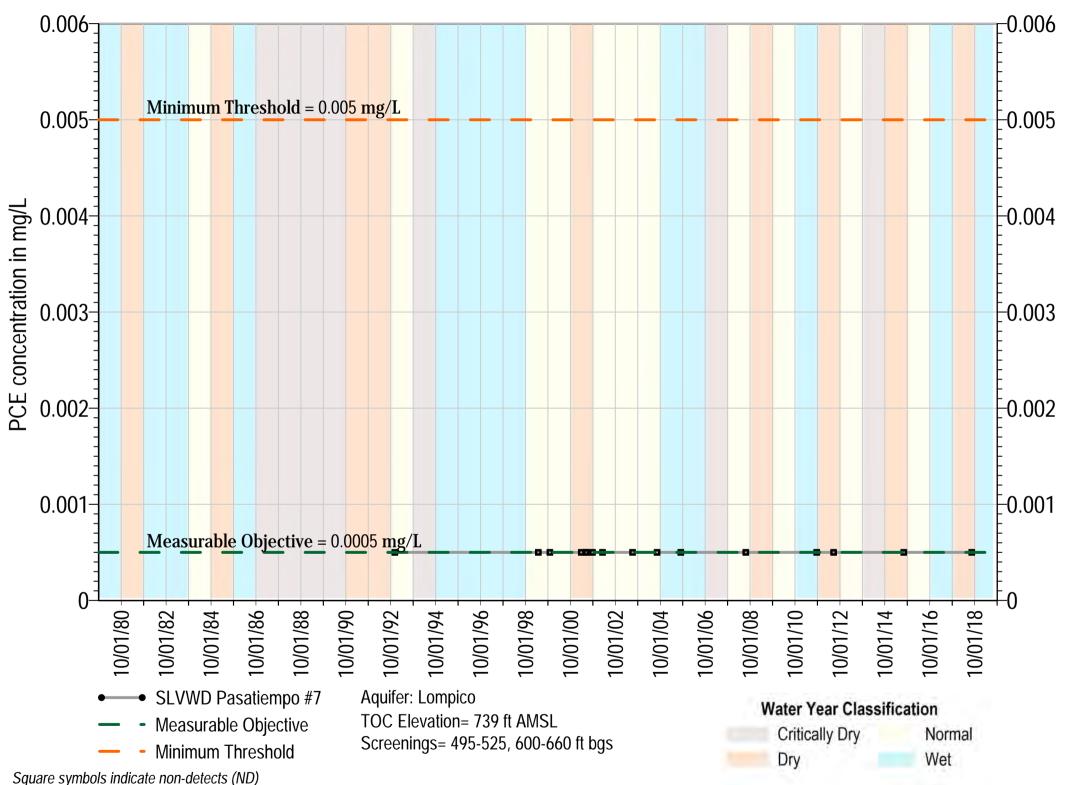
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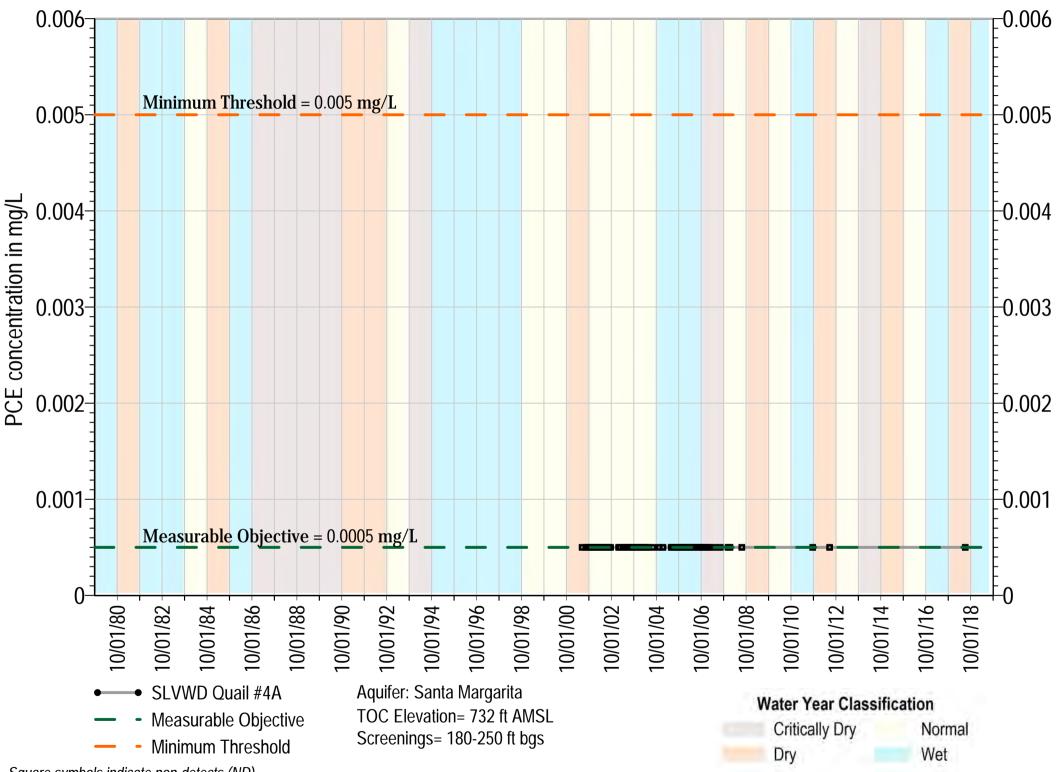


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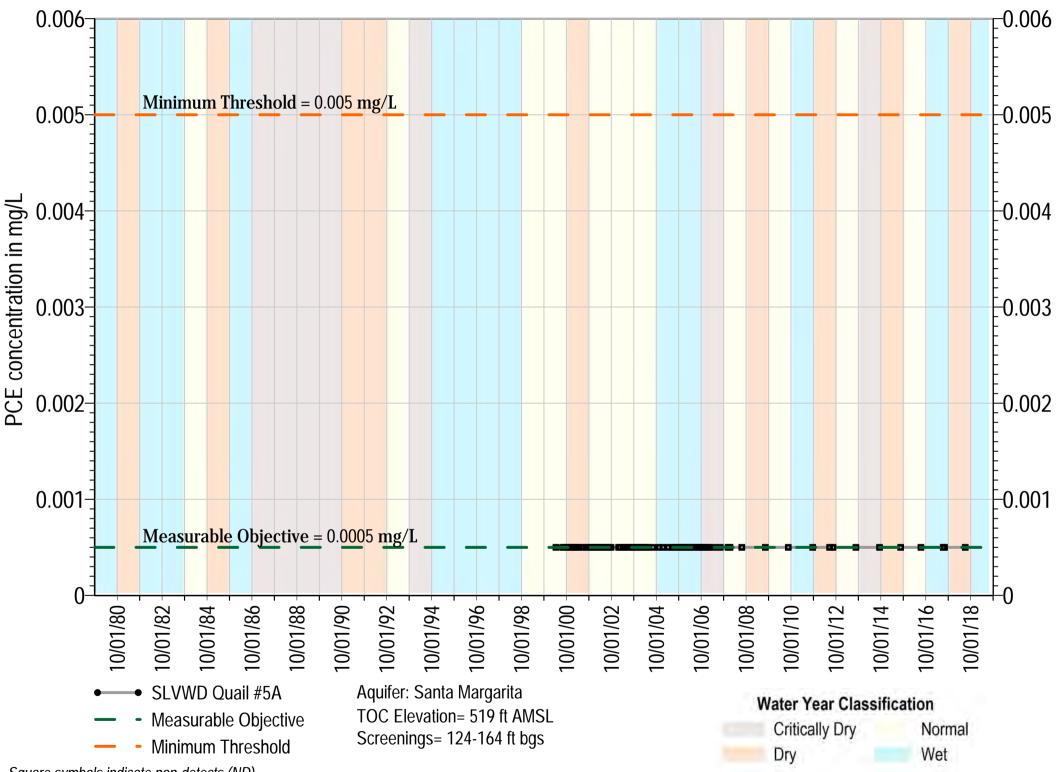




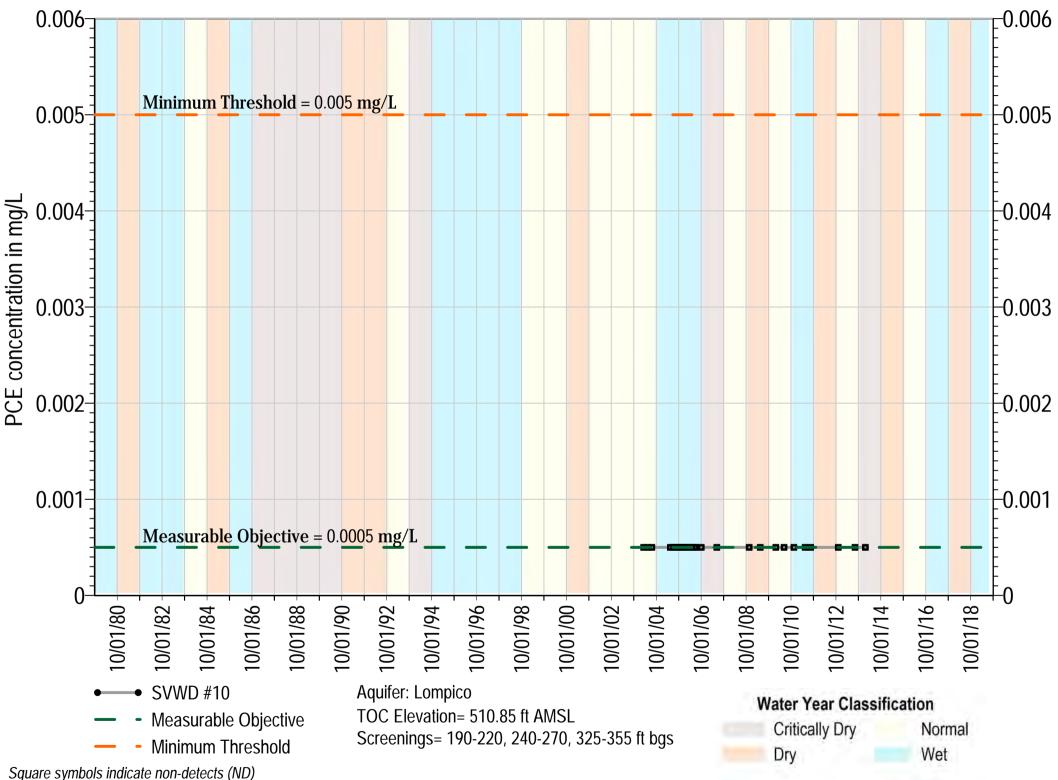


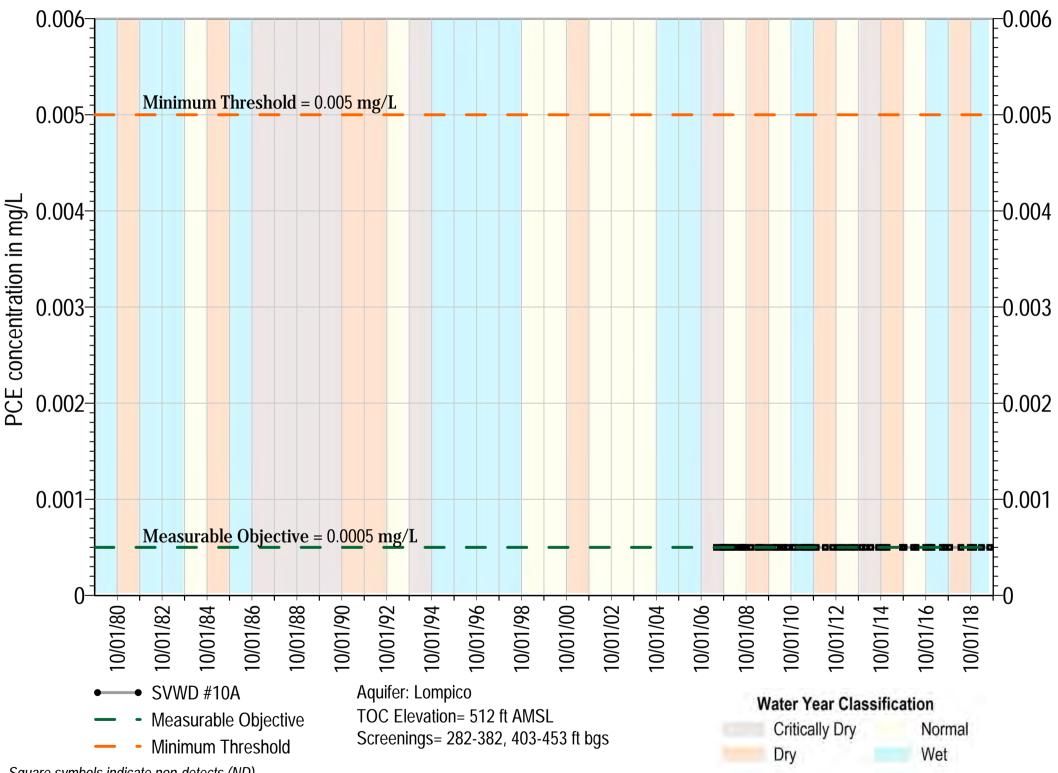


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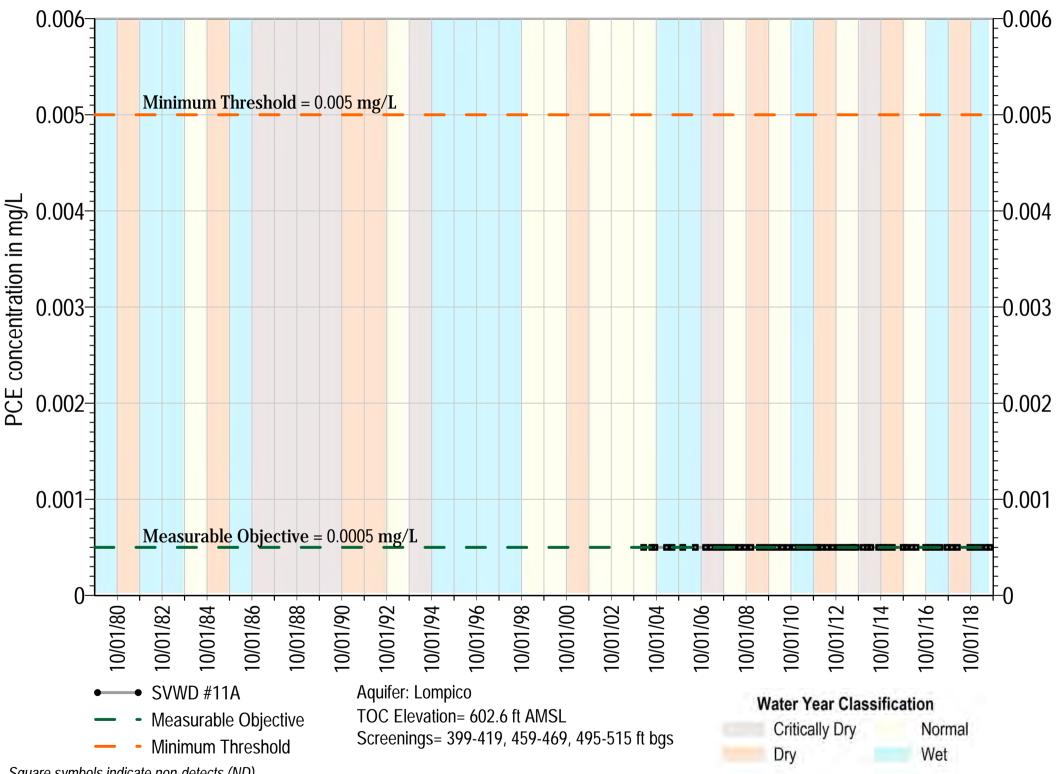


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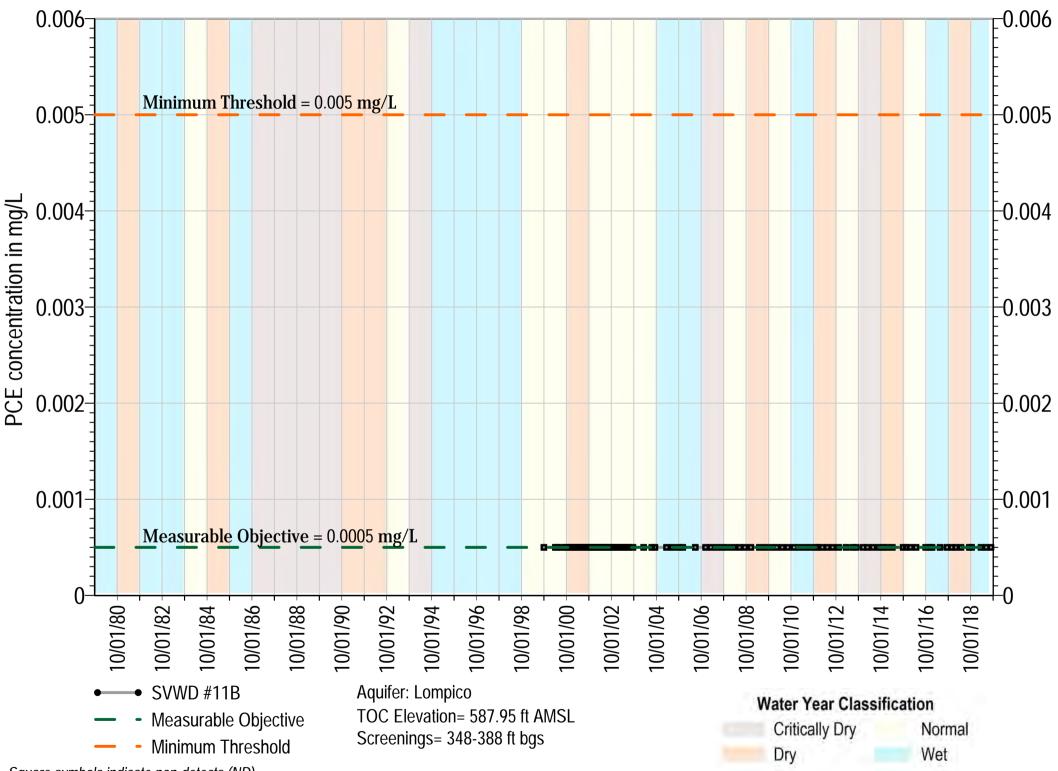




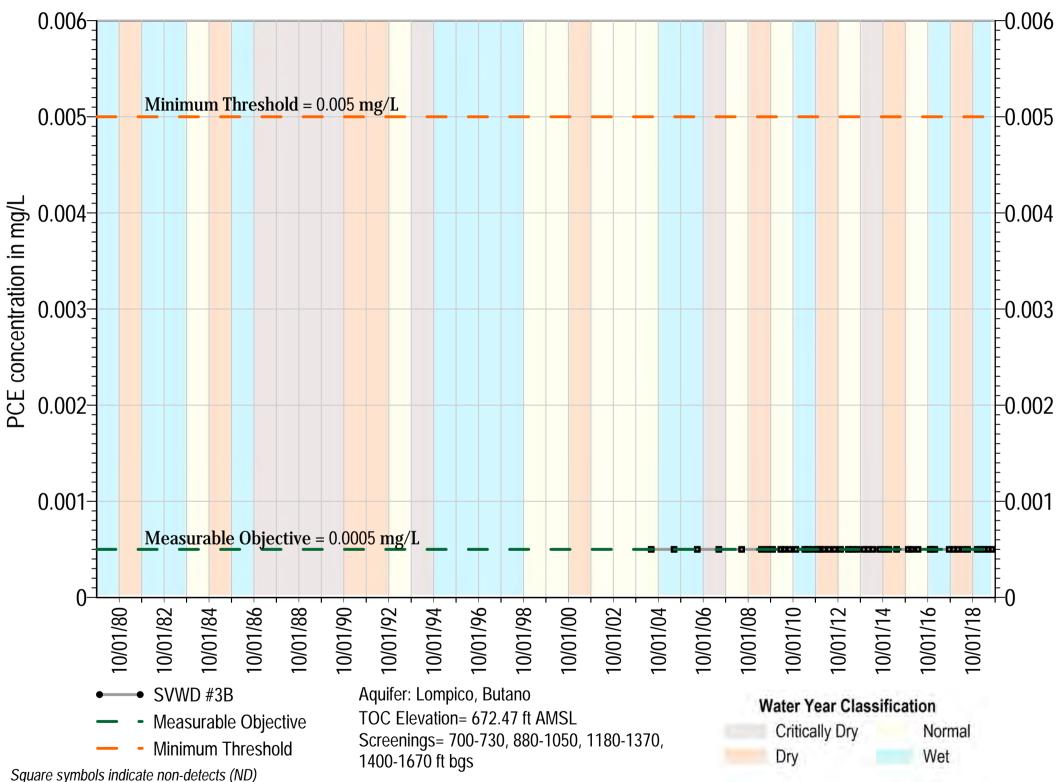
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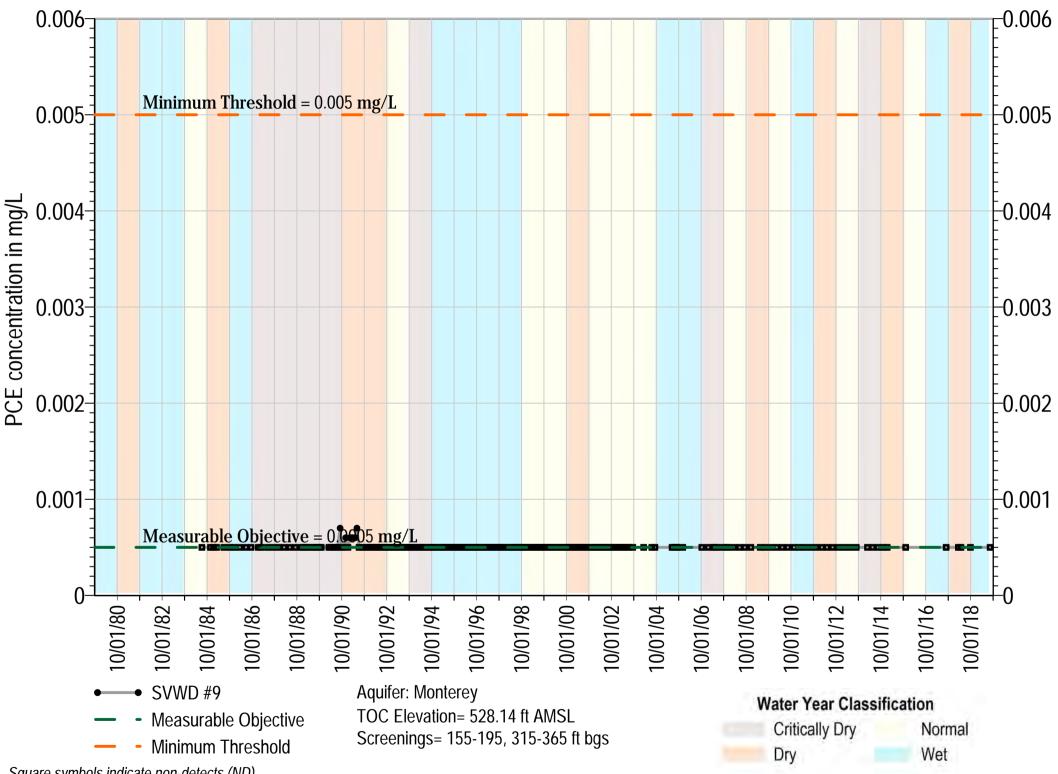


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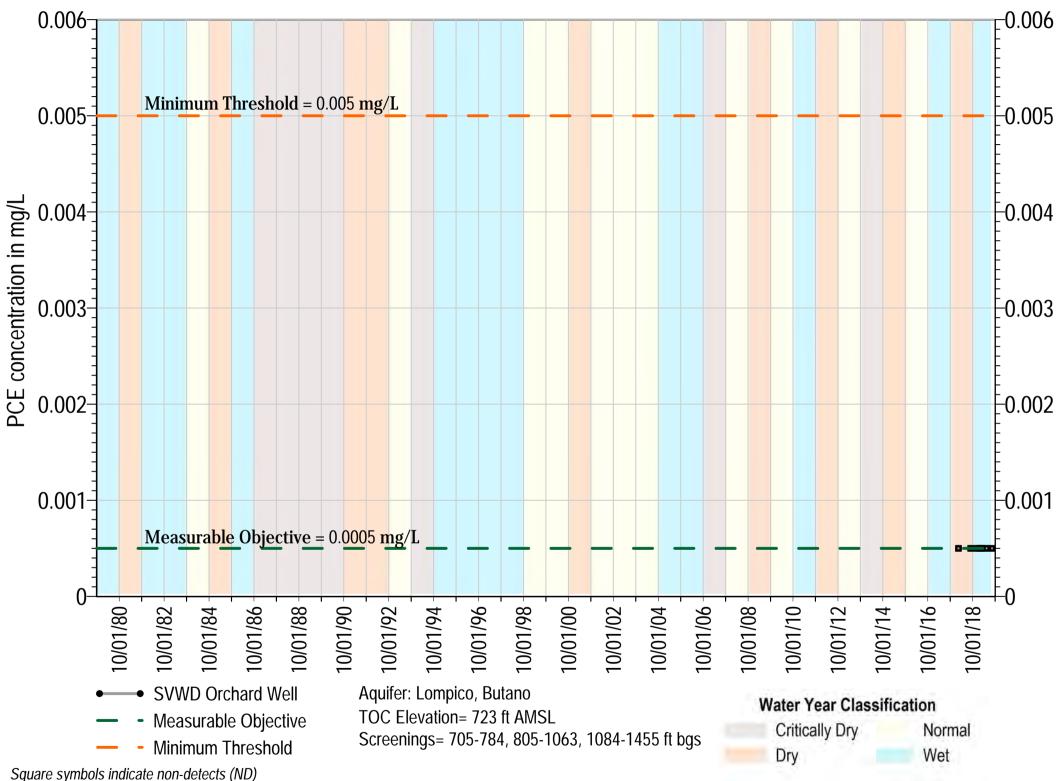


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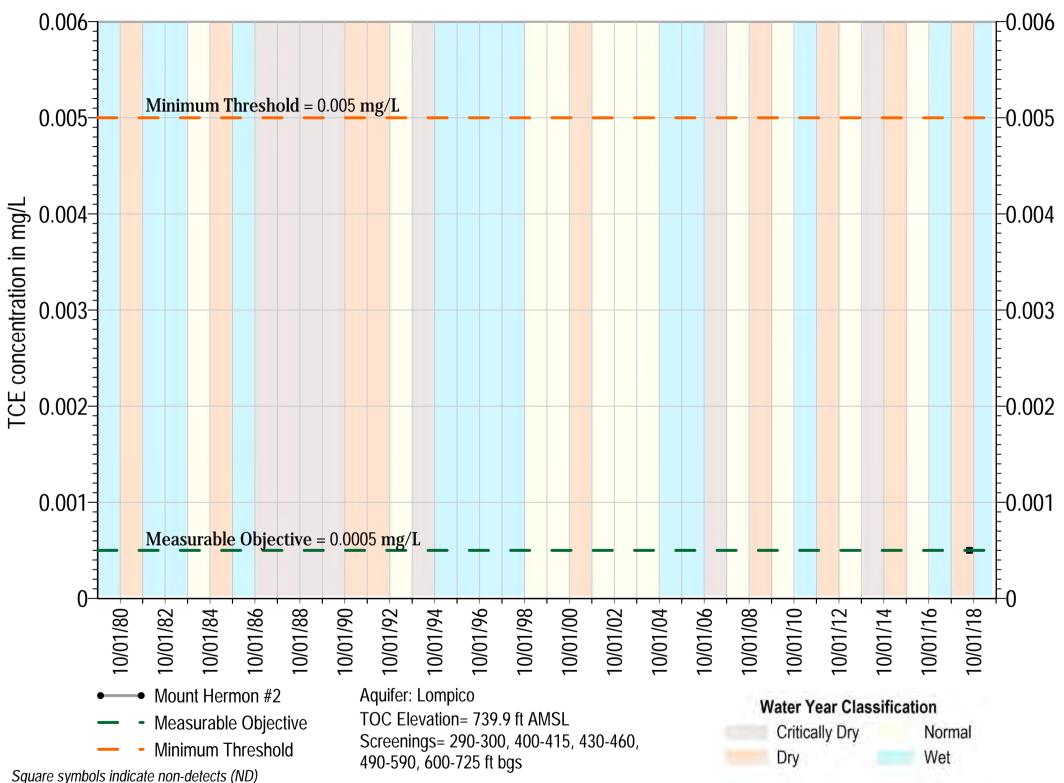


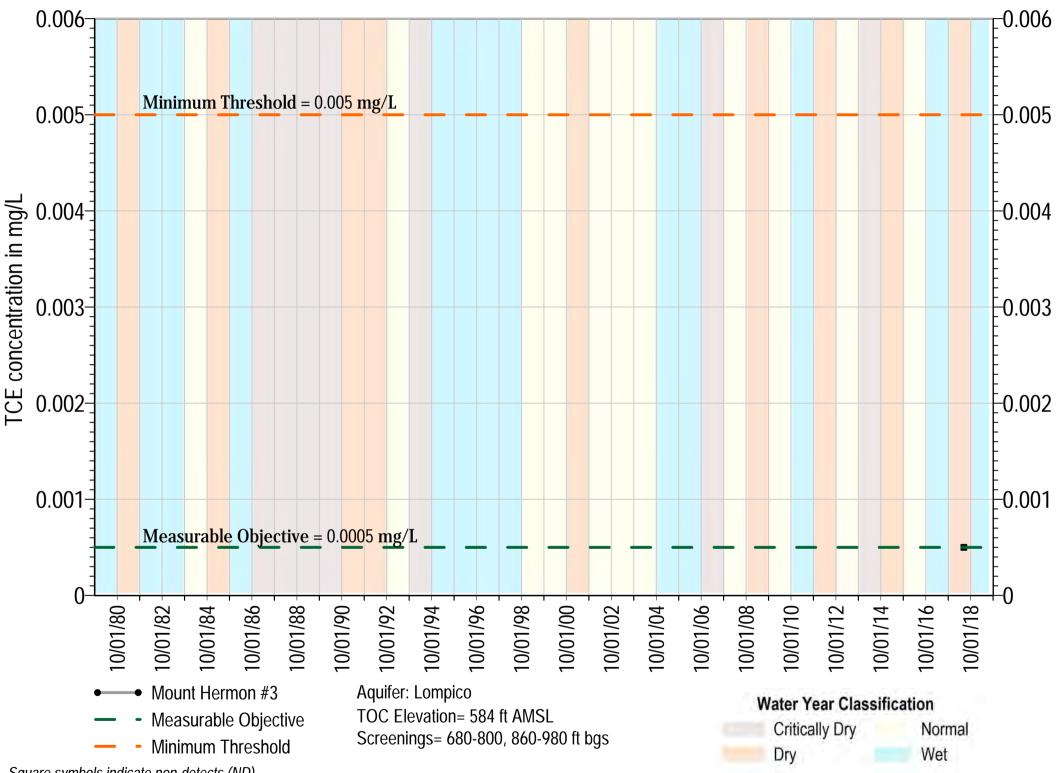


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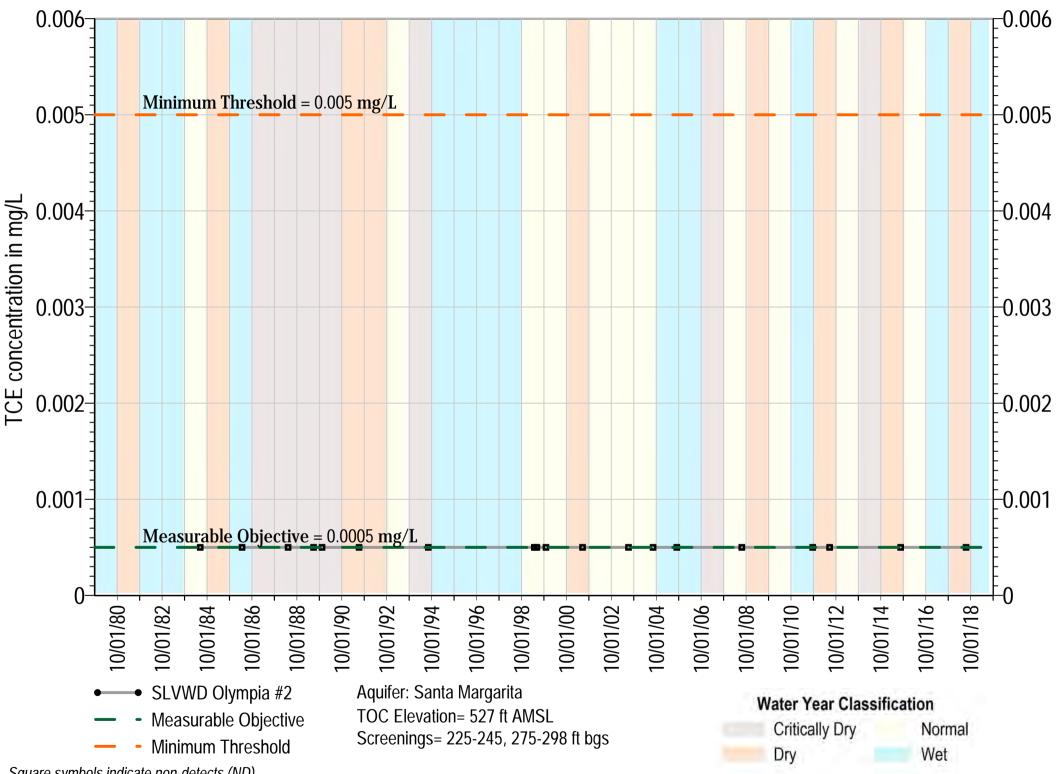




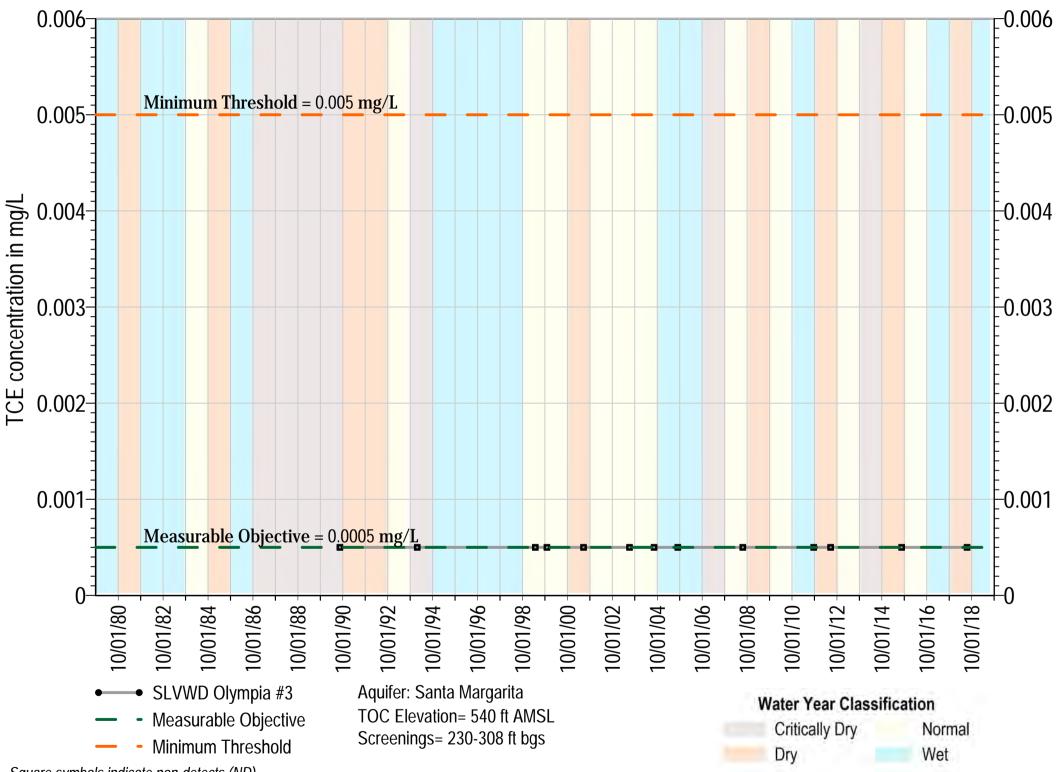




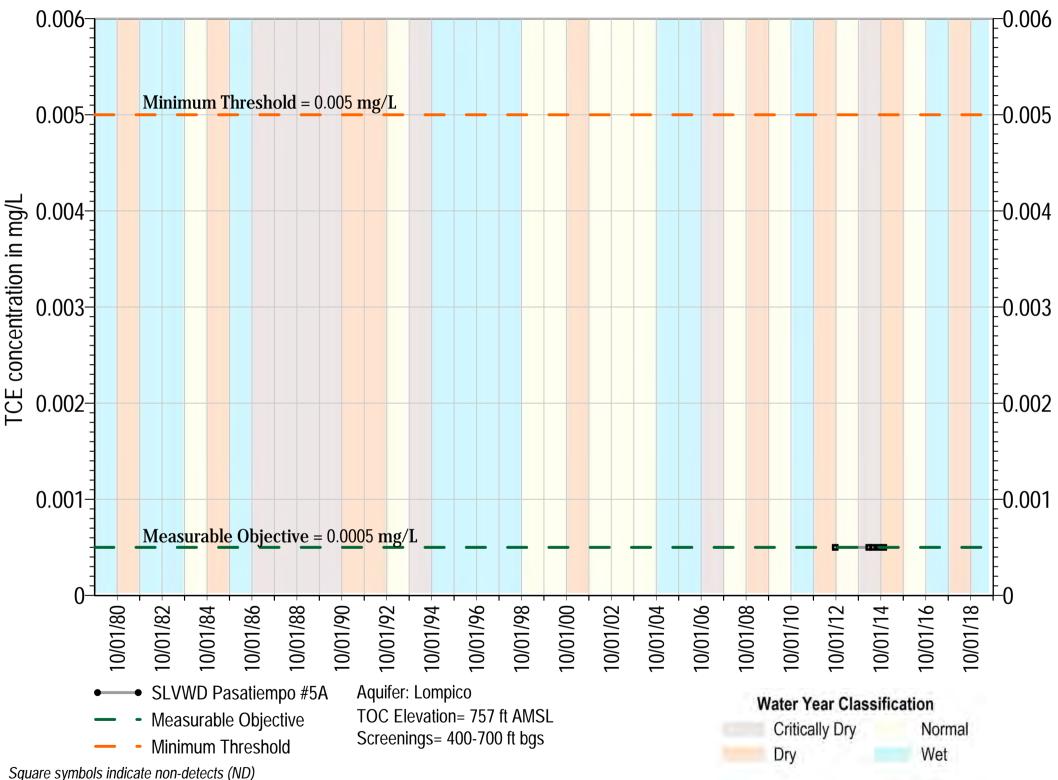
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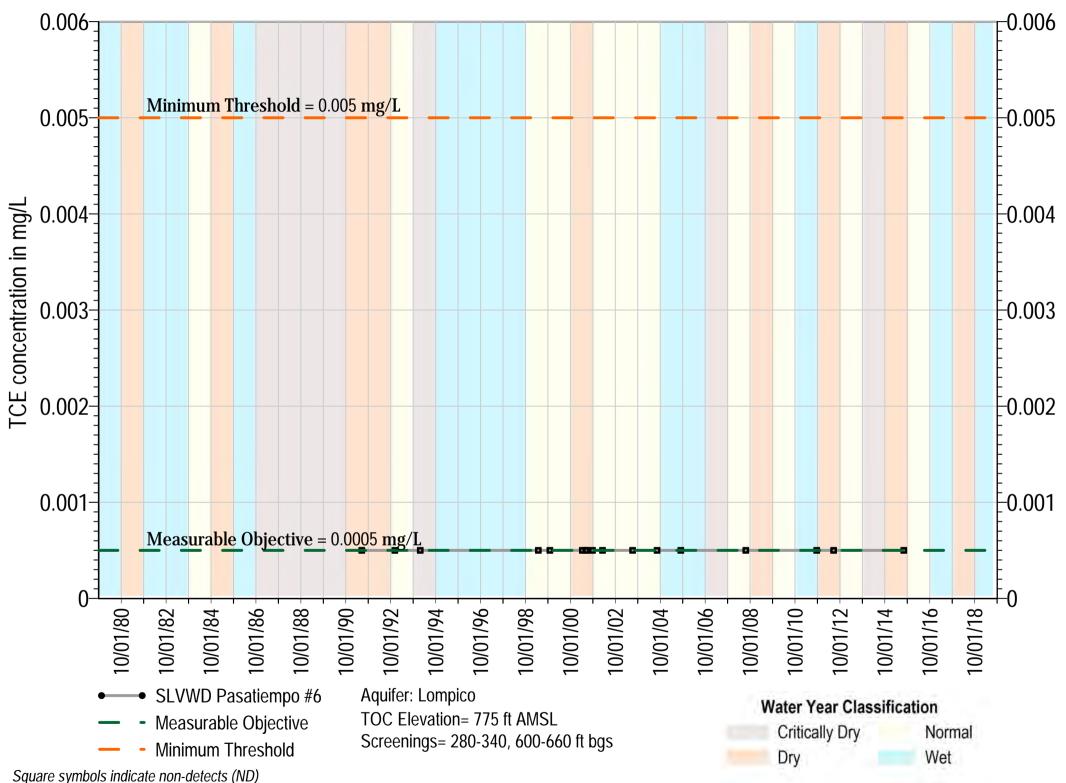


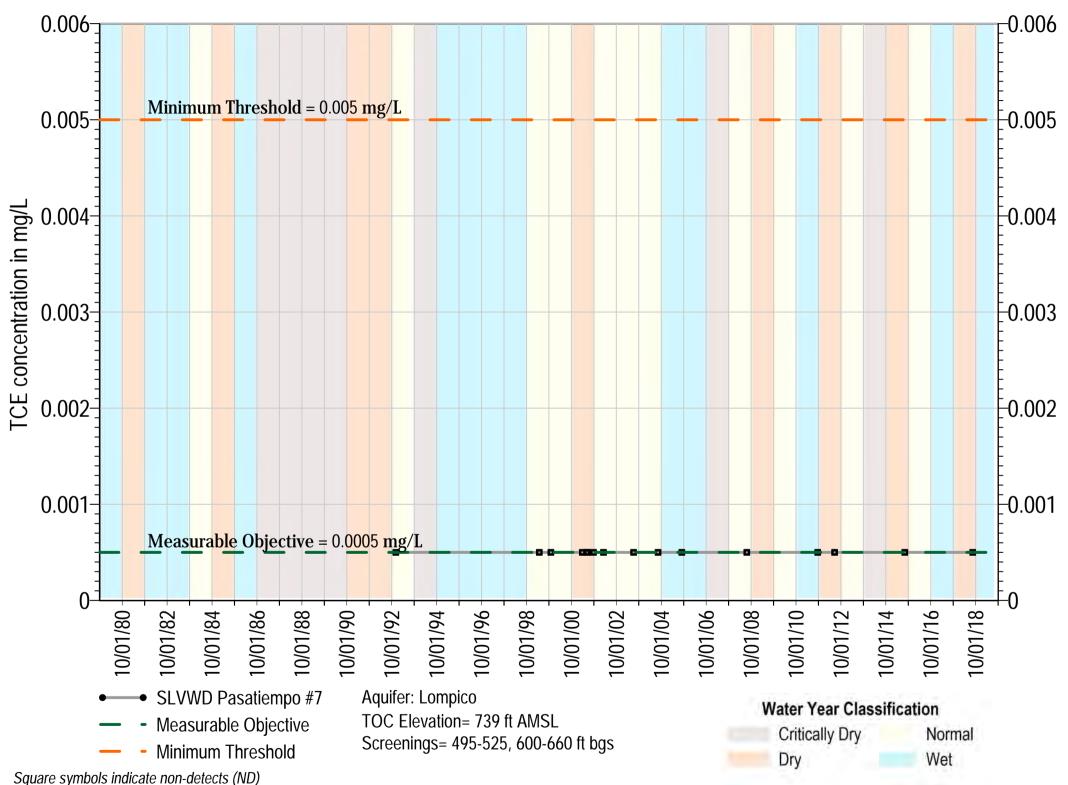
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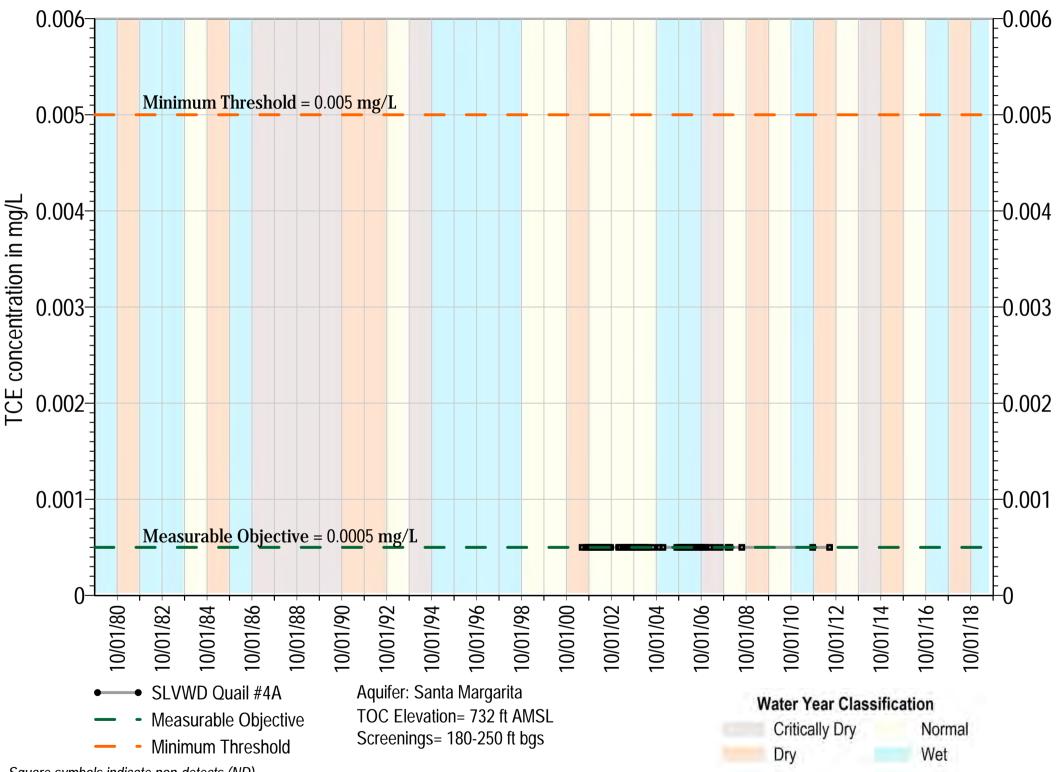


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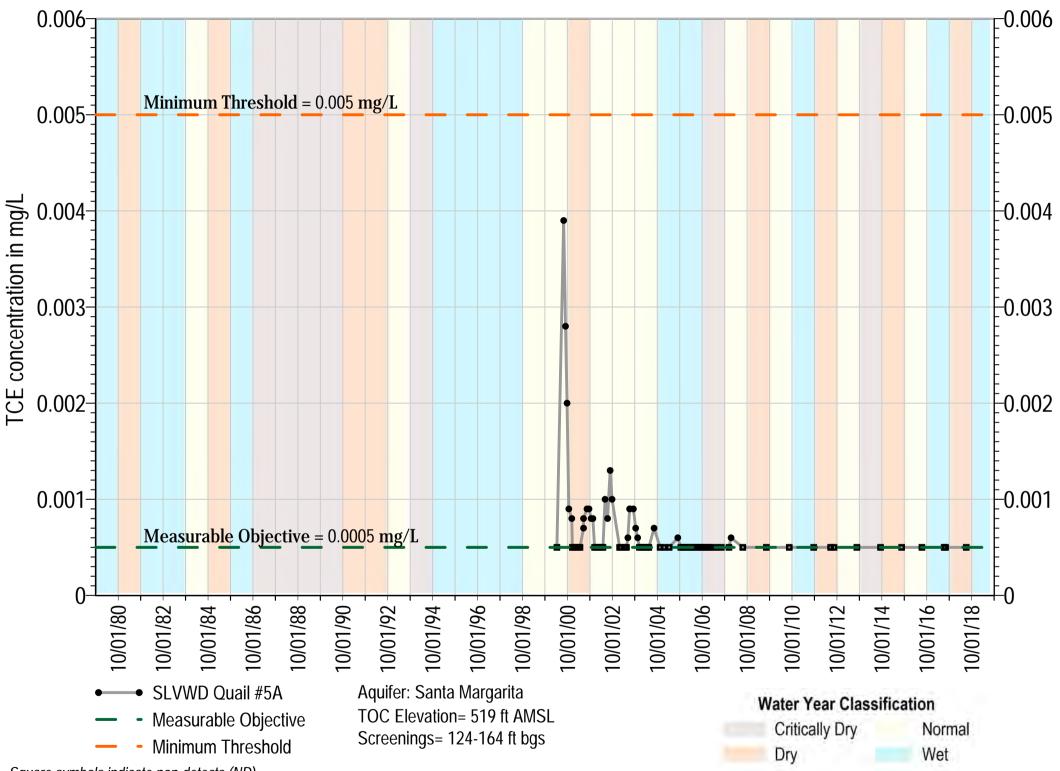




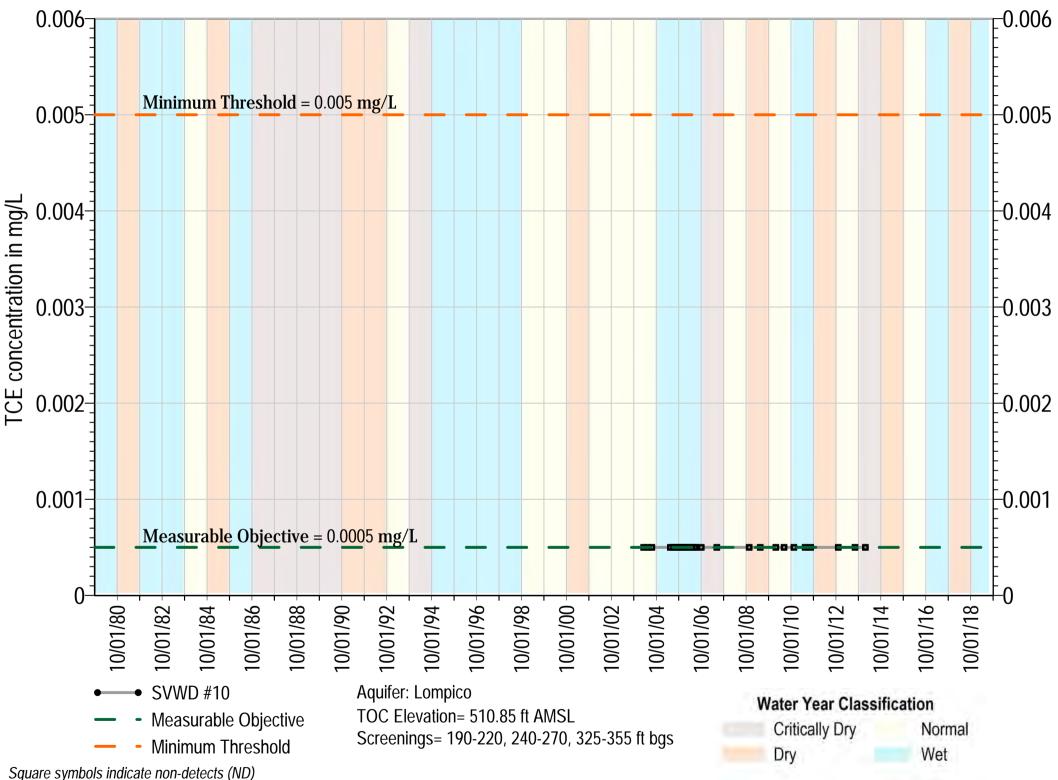


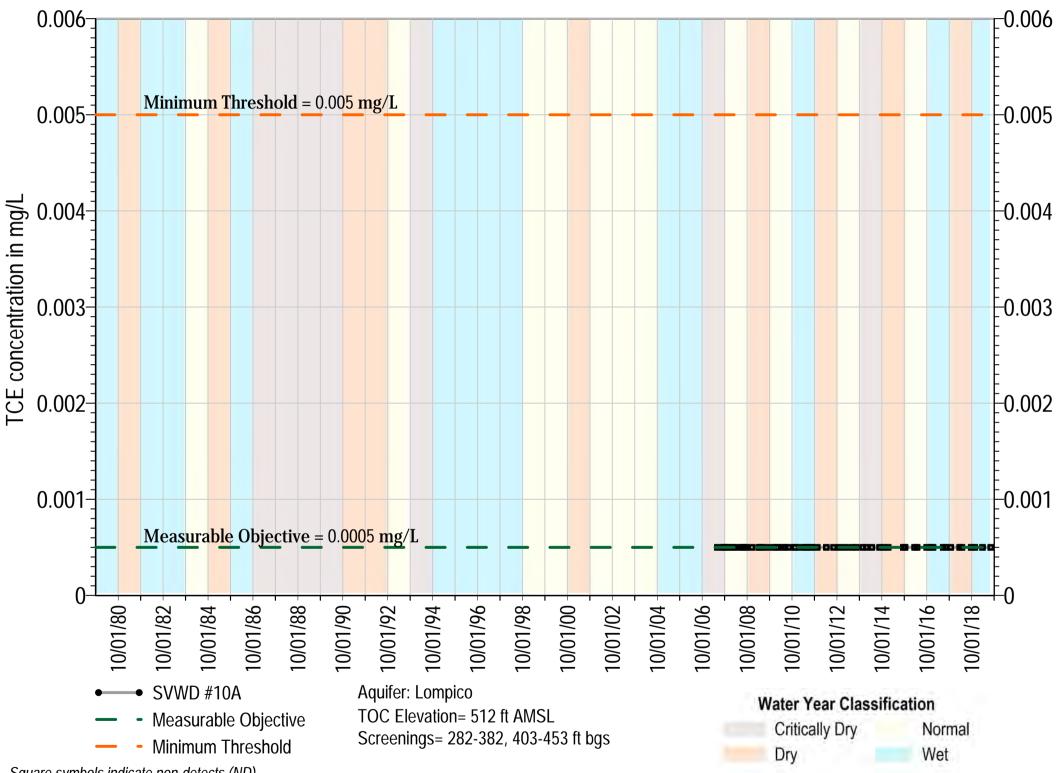


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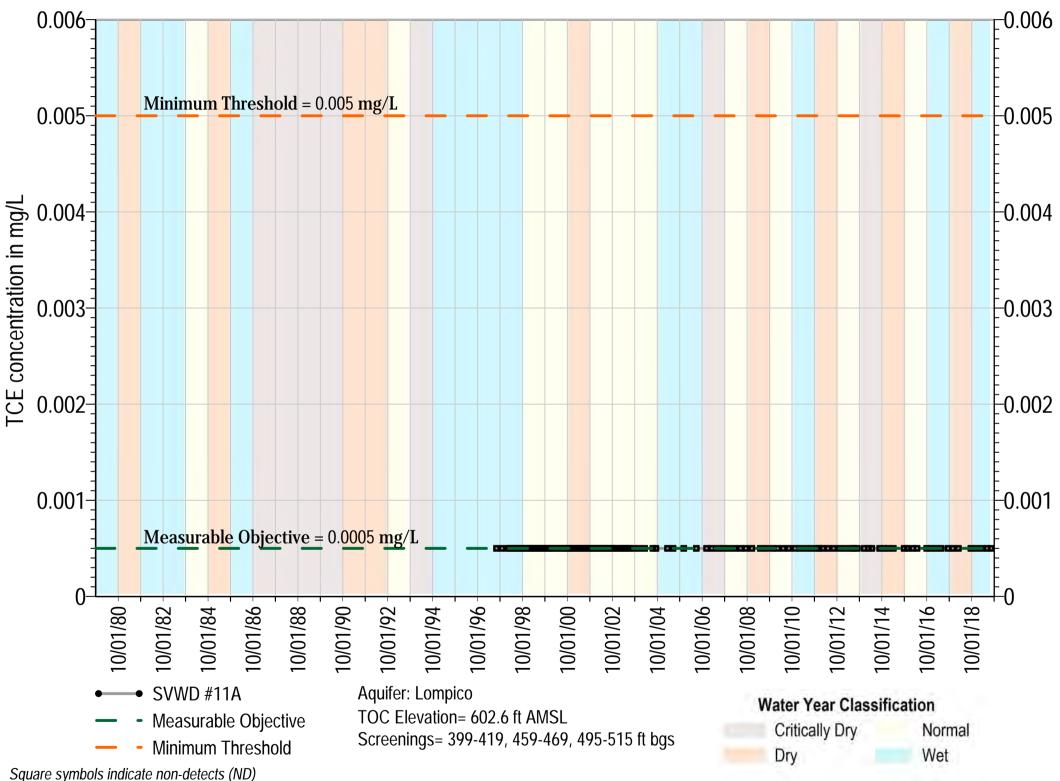


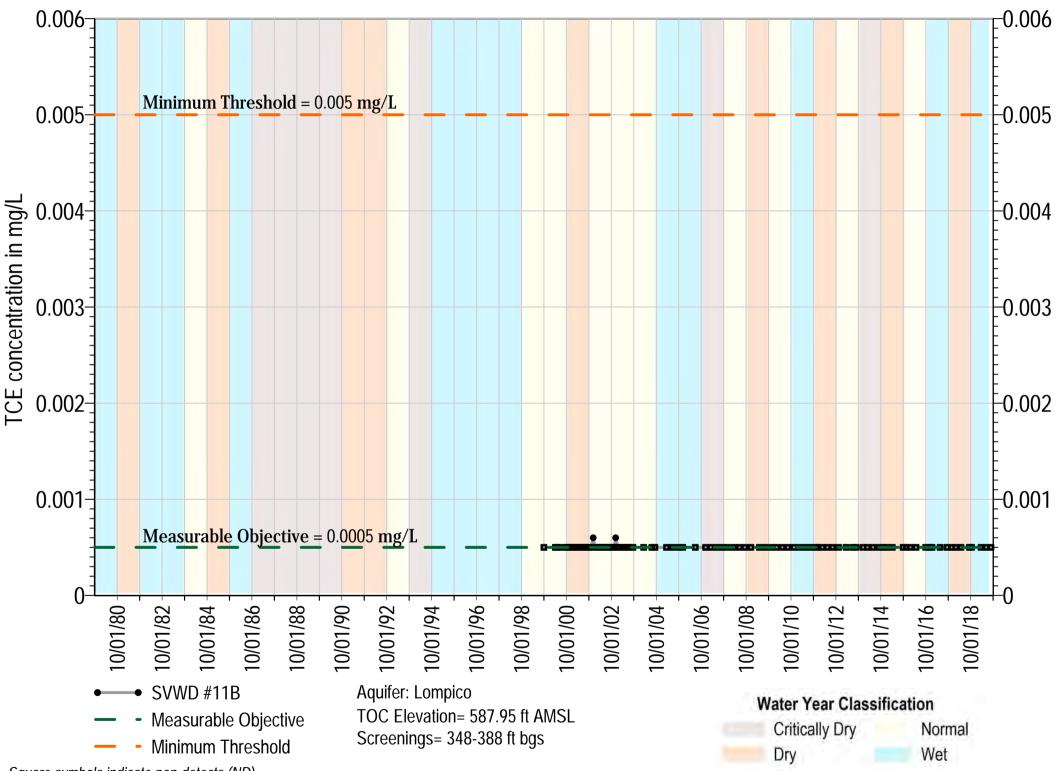
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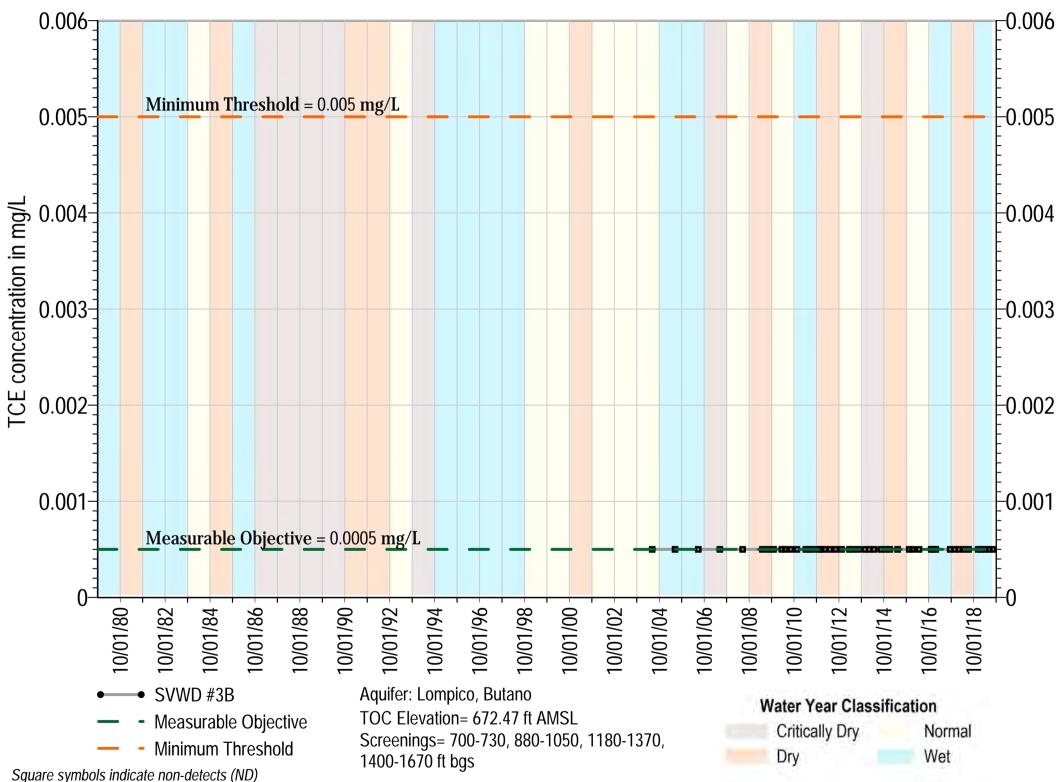


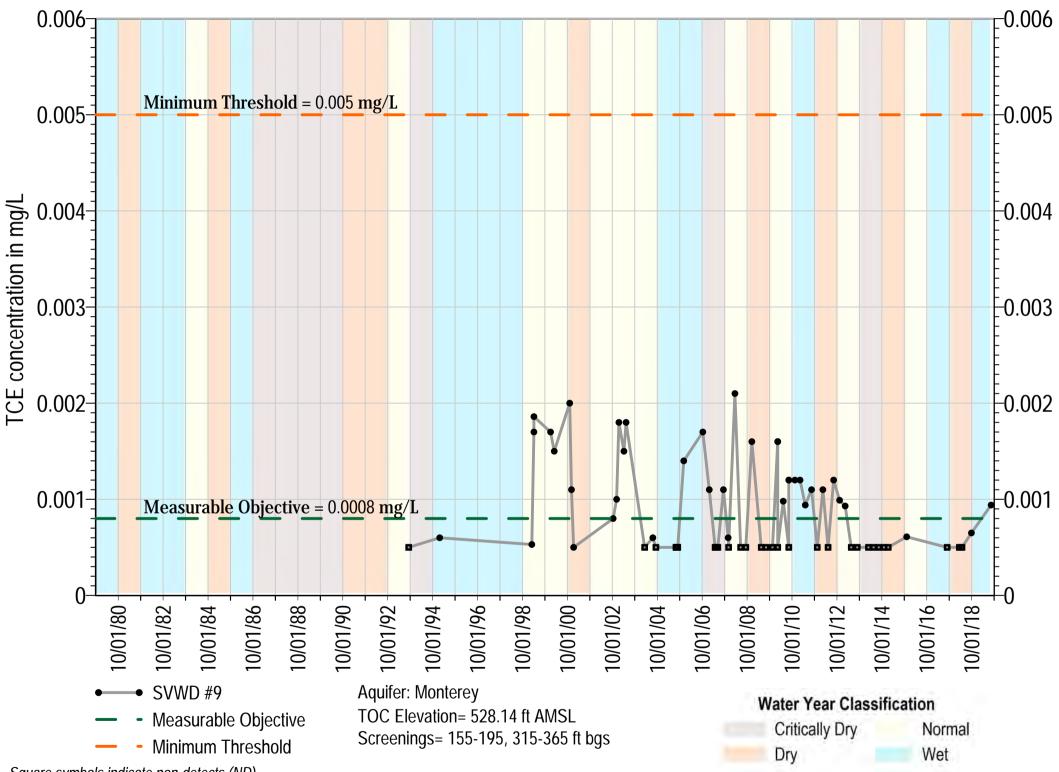
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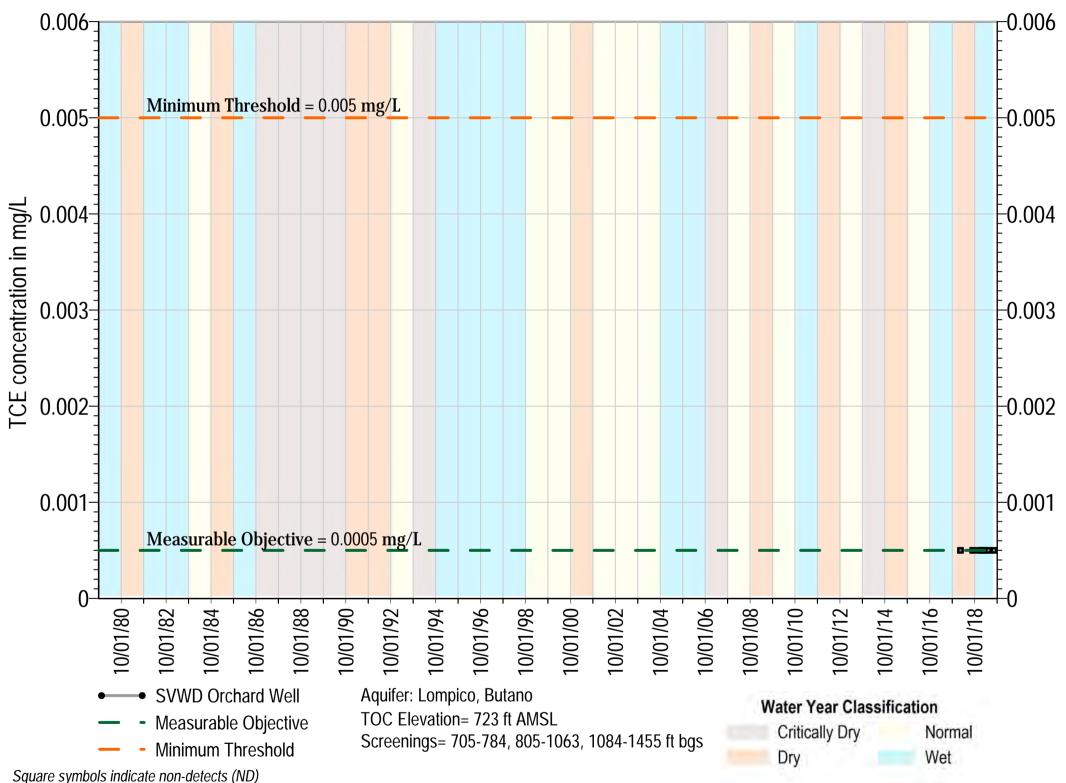


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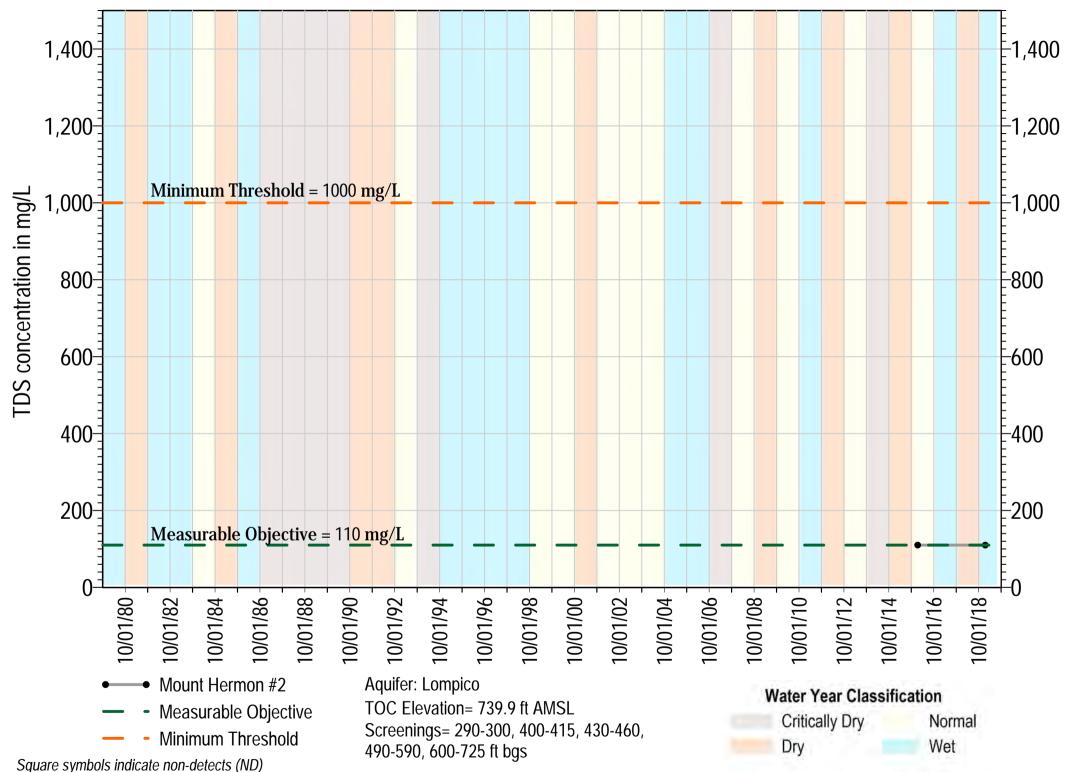




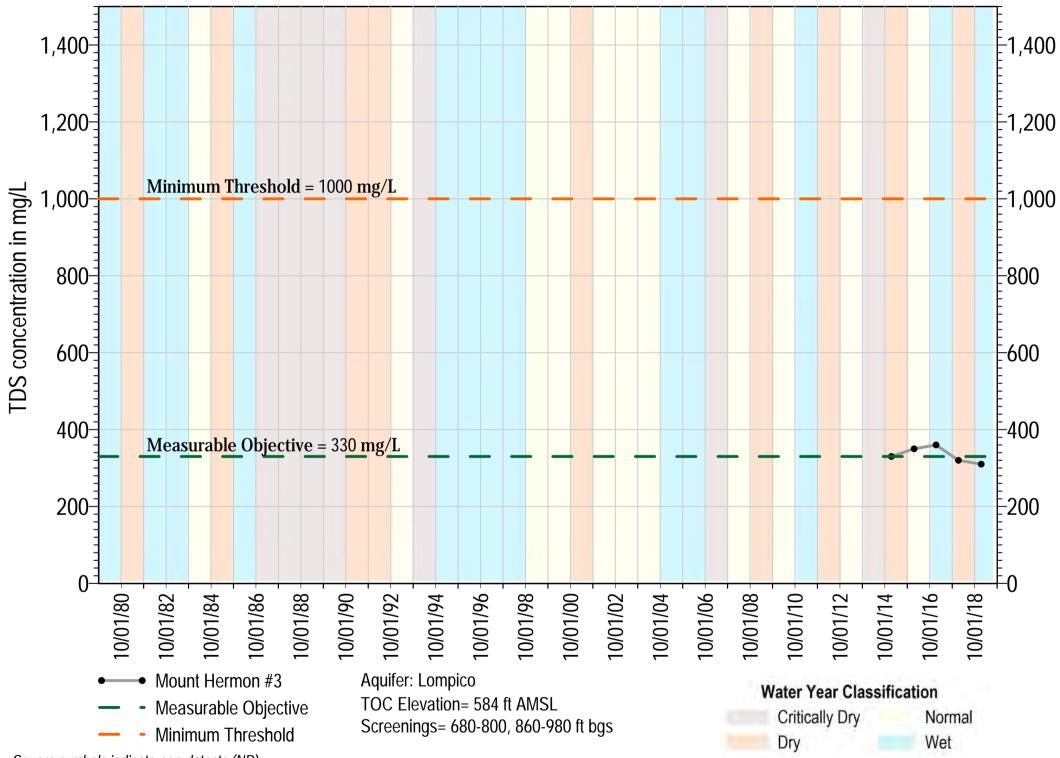
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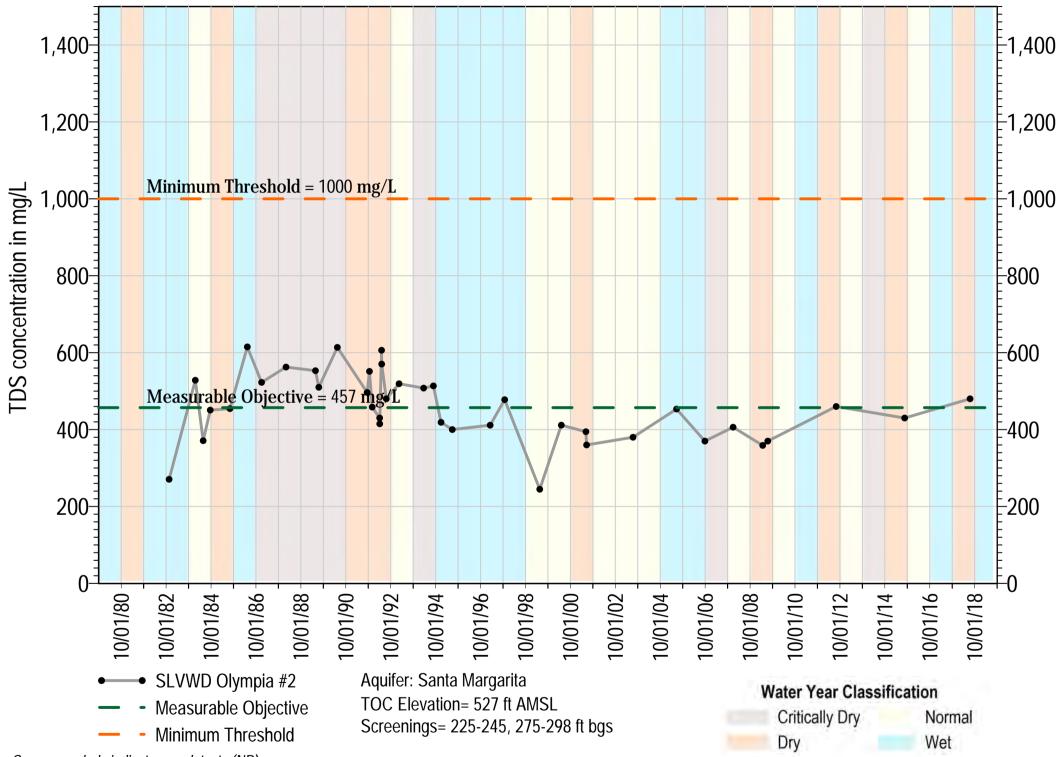




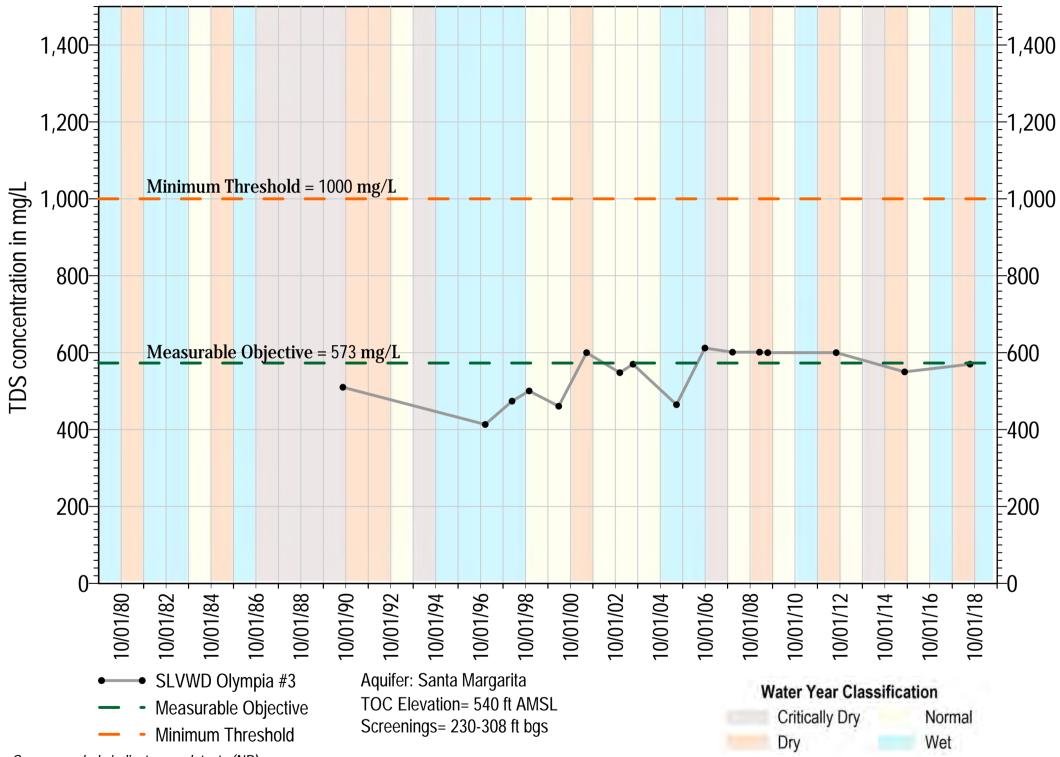
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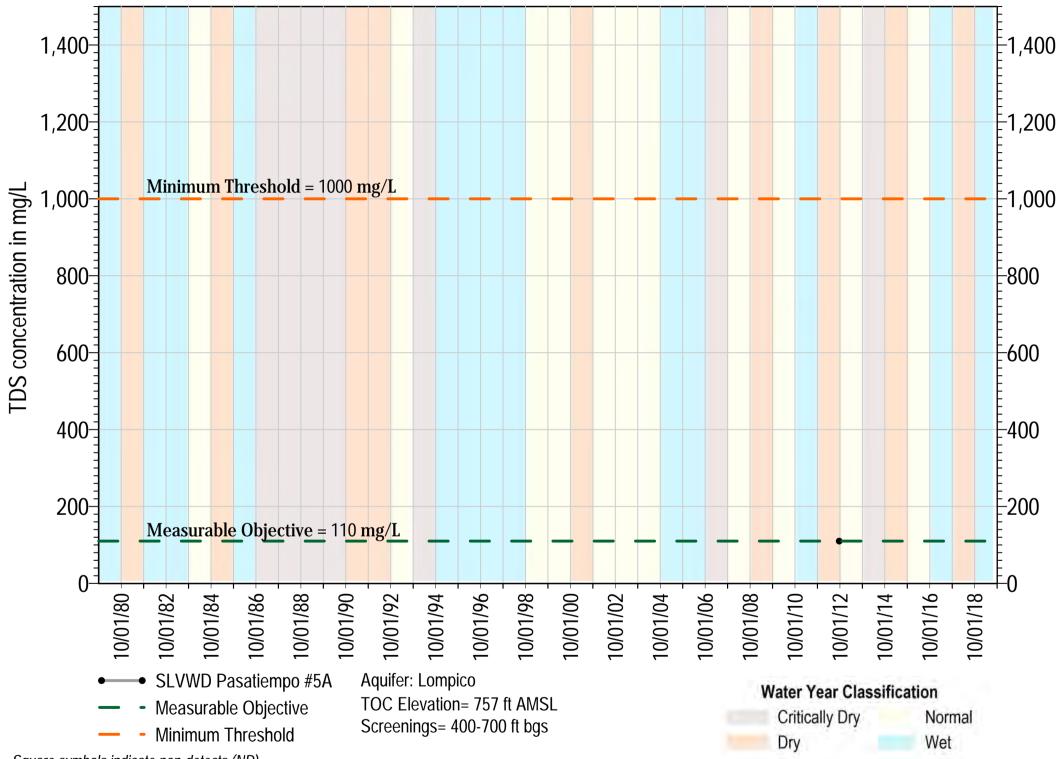
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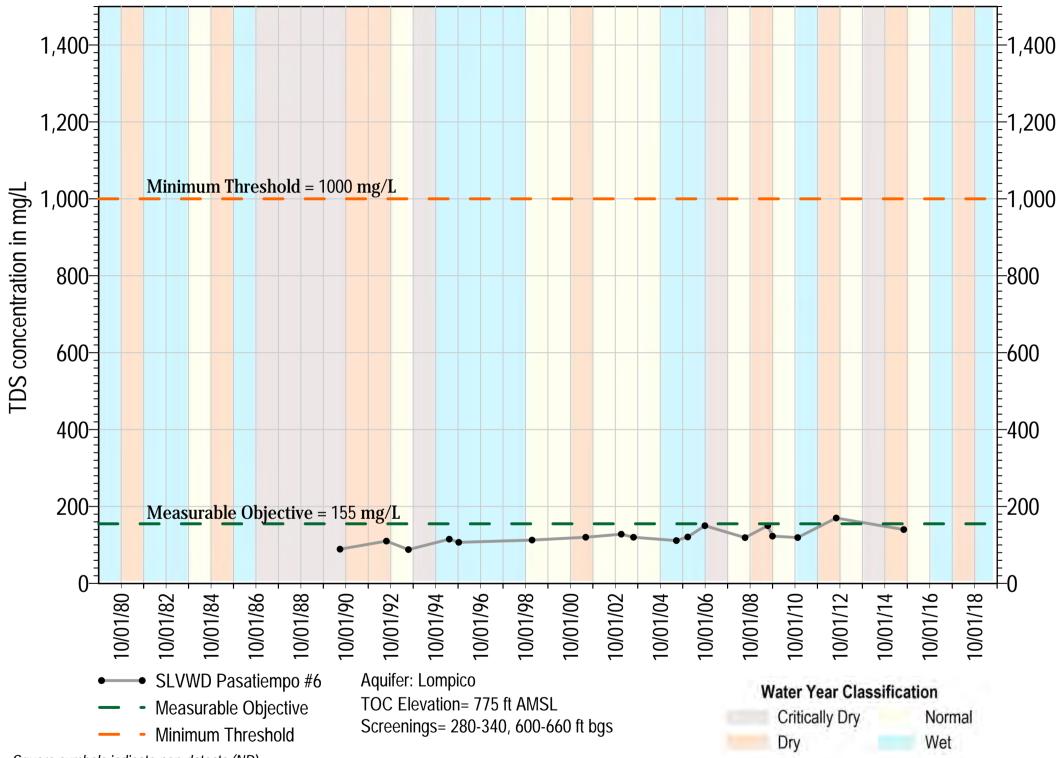
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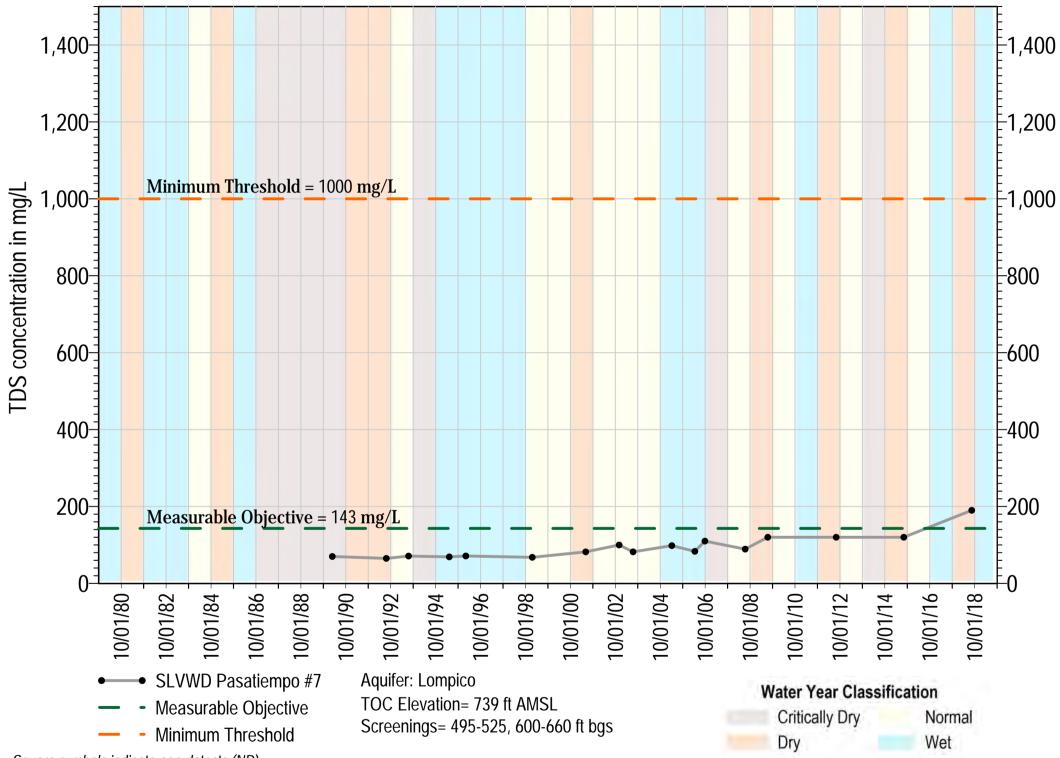
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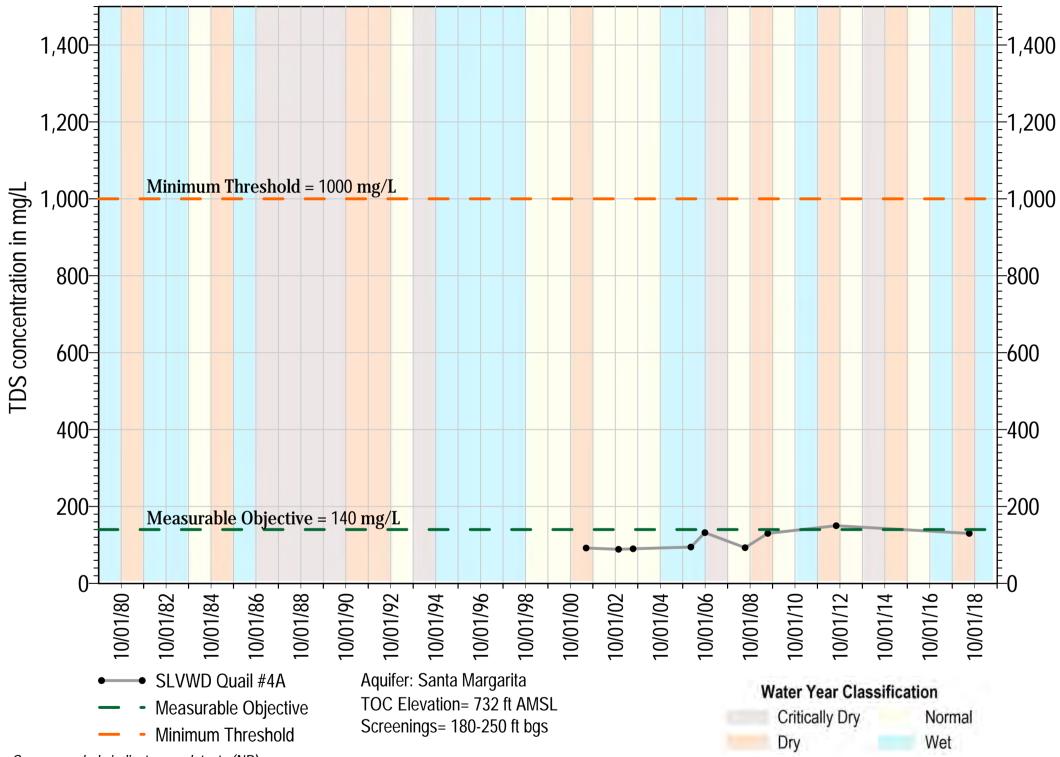
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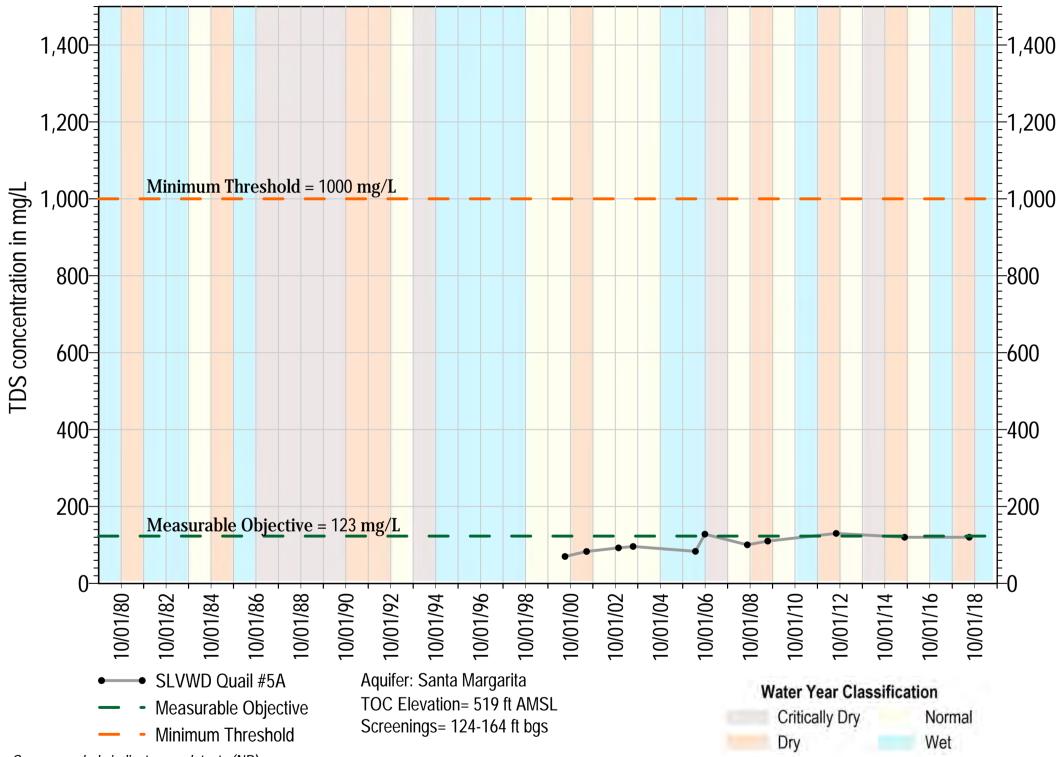
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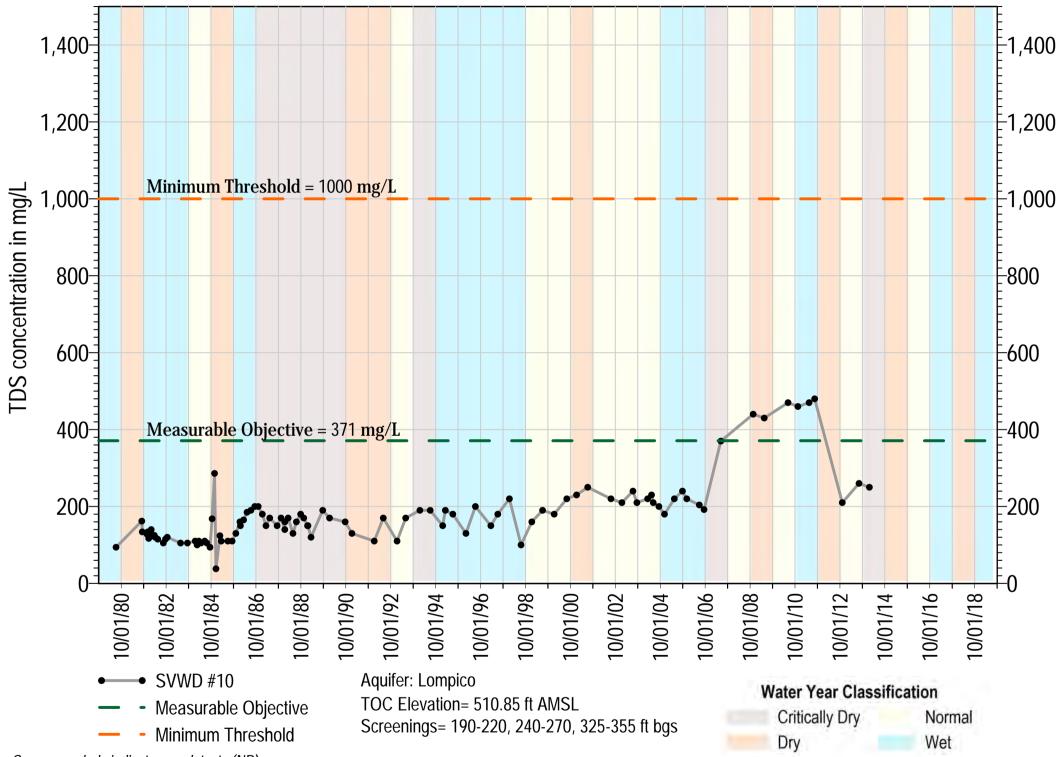
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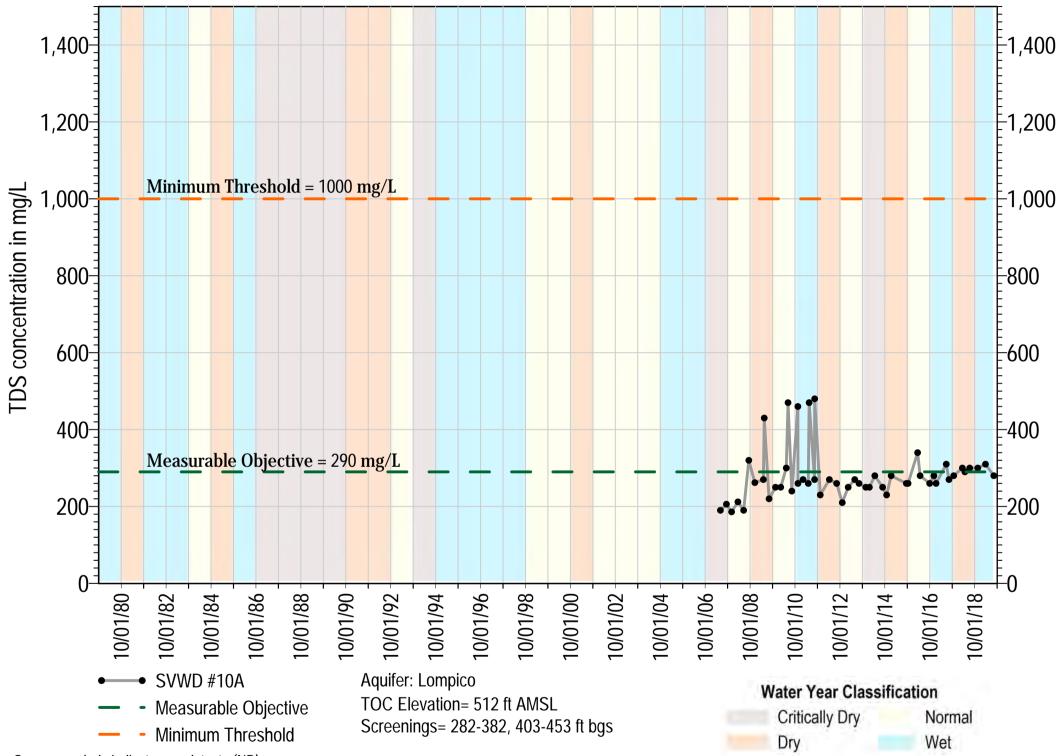
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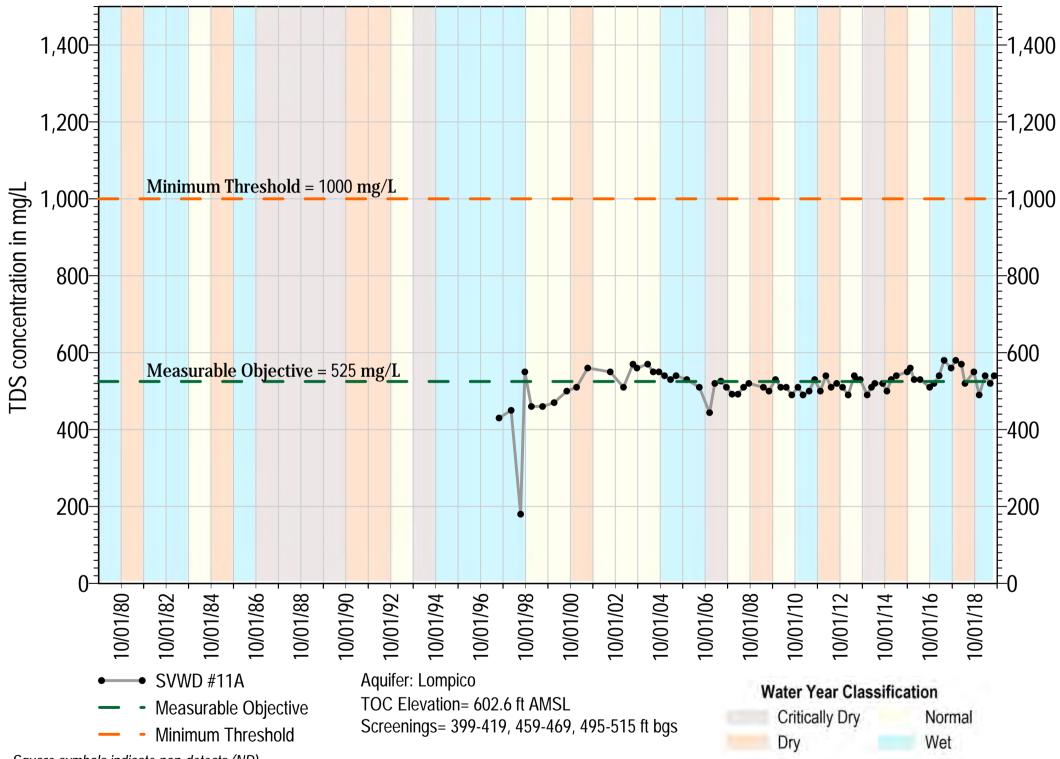
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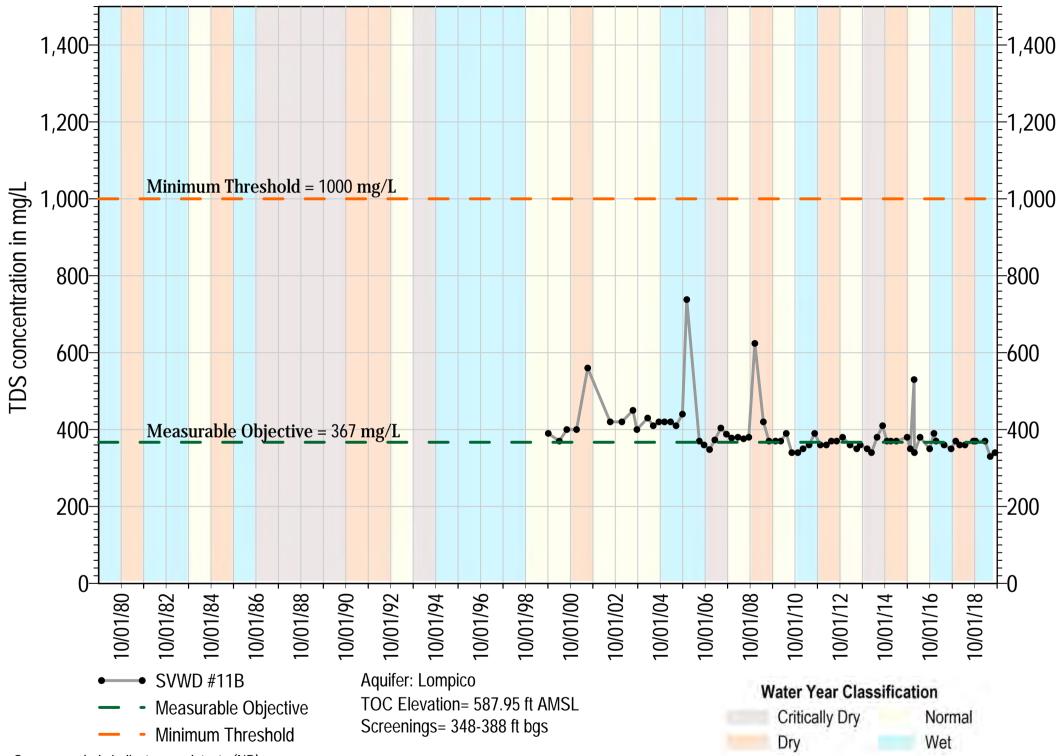
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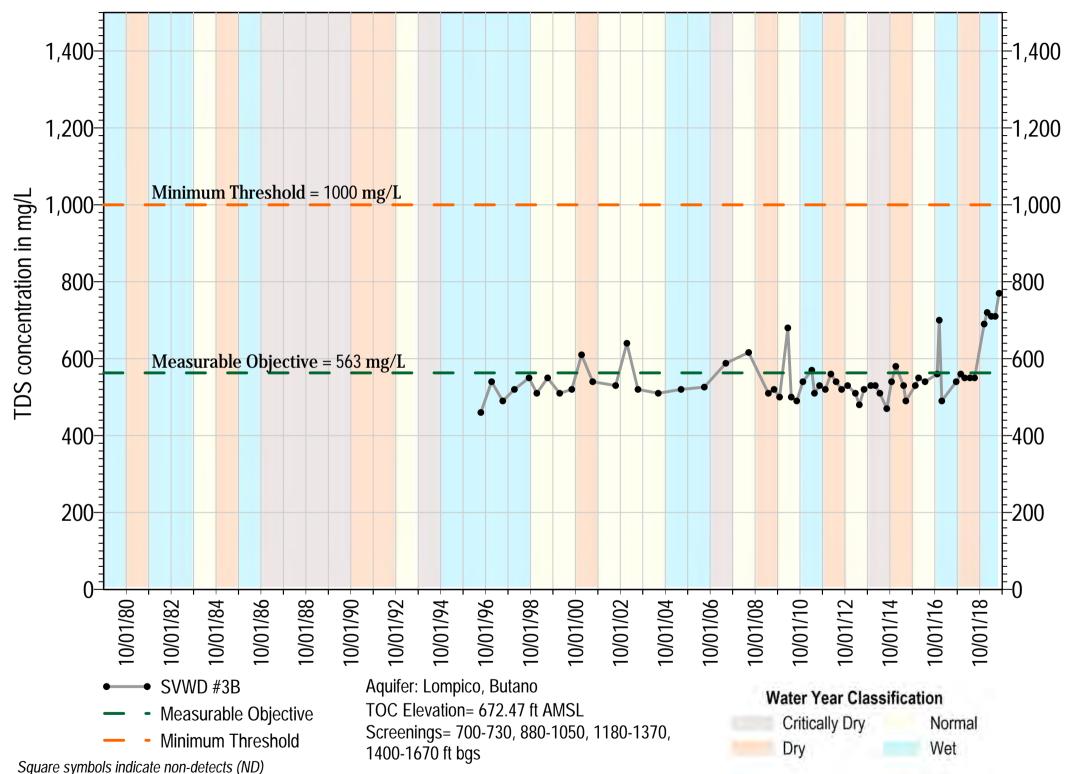
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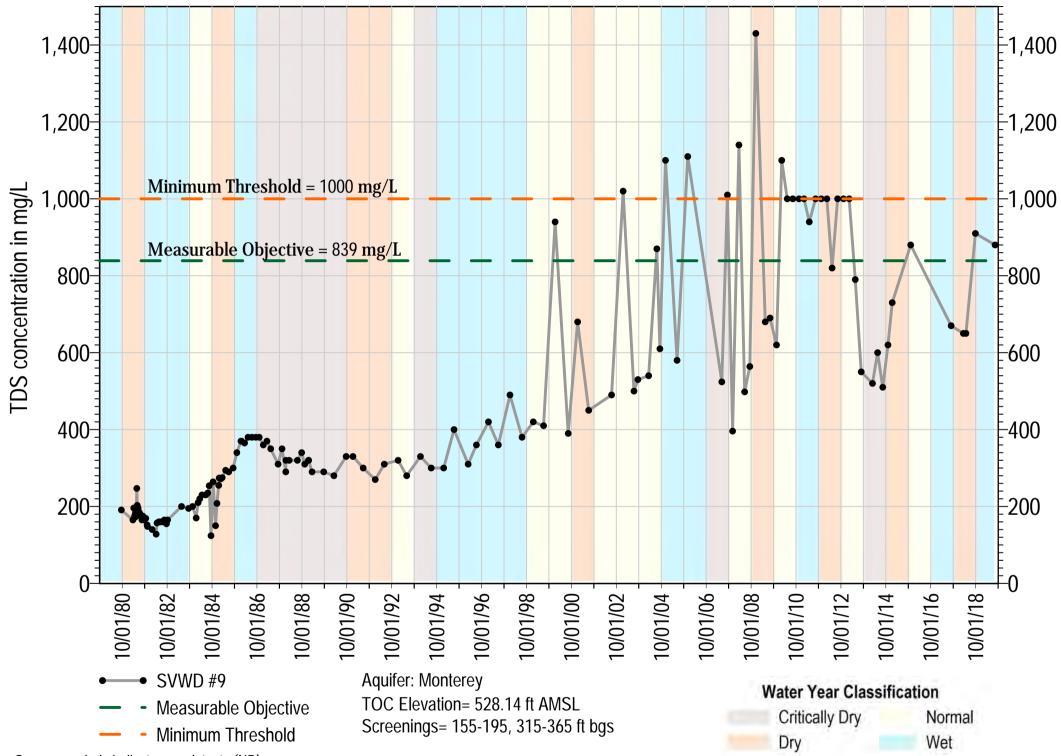


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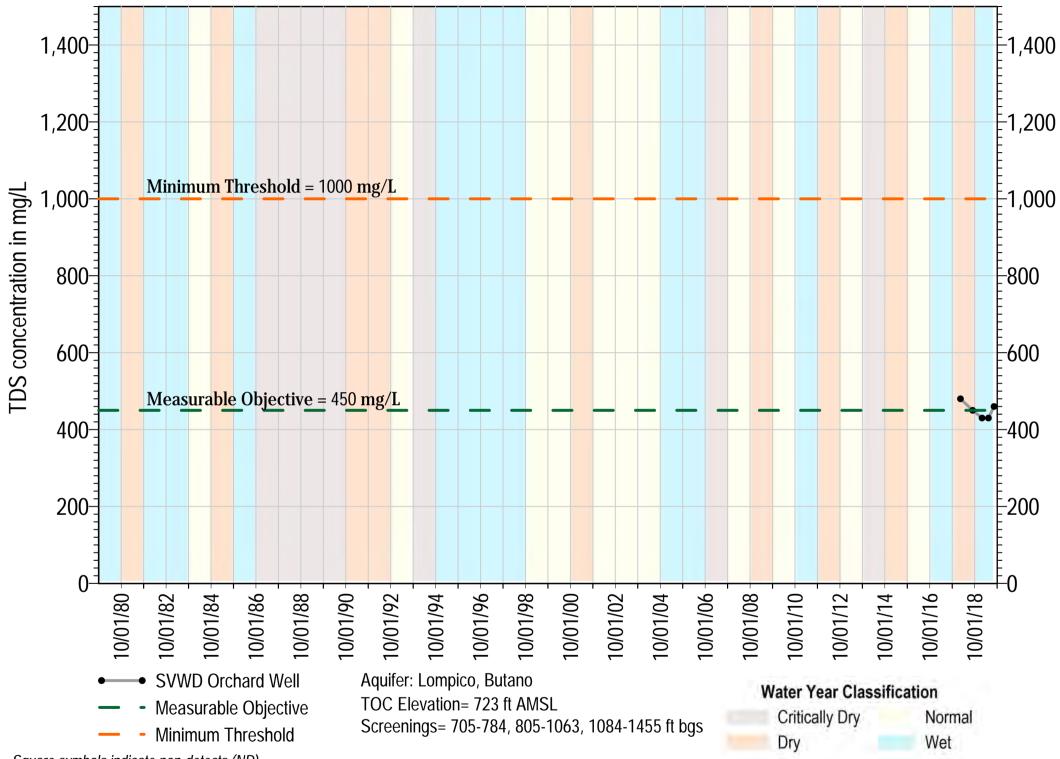


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| Project Name                            | Project<br>Group | Source of Water     | Project Description   |
|---|------------------|---------------------|---|
| Group 1 - Baseline Projects and         | d Manageme       | ent Actions         |   |
| Existing SVWD Water Use<br>Efficiency   | Group 1          | Existing Sources    | Continue to implement various programs to maximize the efficient use and minimize water waste: Think<br>Twice Water Use Efficiency Program, Rebate Program, Water Waste Policy, WaterSmart Customer<br>Engagement Portal                |
| Existing SLVWD Water Use<br>Efficiency  | Group 1          | Existing Sources    | Continue to implement various programs to maximize the efficient use and minimize water waste: Rebate Program, Customer Engagement Portal   |
| Existing County Water Use<br>Efficiency | Group 1          | Existing Sources    | Continue to reduce demand through increasing the efficiency of water use by existing and future water users   |
| SVWD Low-Impact<br>Development          | Group 1          | Stormwater          | Where feasible, install small to medium scale (10 acre-feet/year up to 1,000 acre-feet/year/site) facilities to capture storm water and recharge more shallow zones of aquifers through surface spreading and/or constructed dry wells. |
| SLVWD Conjunctive Use                   | Group 1          |                     | Optimizes the use of surface water and groundwater in the San Lorenzo Valley System to utilize stream flows while they are high and groundwater during low flow times, leaving more water in the streams for fish.                      |
| SVWD Recycled Water Program             | Group 1          | Recycled wastewater | Cooperative effort between SVWD and the City of Scotts Valley where recycled wastewater has been used<br>by SVWD since 2002 in lieu of groundwater for non-potable uses.  |

| Project Name  | Project<br>Group  | Source of Water  | Project Description   |
|---|-------------------|--|---|
| Group 2 - Projects and Manager  | ment Actior       | is in Planning Process                                     |   |
| SLVWD, SVWD and County<br>Additional Water Use<br>Efficiency                    | Group 2<br>Tier 1 | Existing Sources   | Further expansion of existing SVWD and SLVWD programs to reach more customers and expand the awareness. Community outreach at Scotts Valley and Felton Farmers Market and other events. New metering infrastructure to allow for increased accuracy, leak detection, and customer involvement and awareness. County supports small water system and private well owner water use efficiency through education and outreach. |
| SLVWD Existing Infrastructure<br>Expanded Conjunctive Use<br>(Phase 1)          | Group 2<br>Tier 1 | Surface water/ groundwater<br>from within the Basin        | Optimizes the use of currently available sources using system<br>interties and potential capacity enhancements; achieves Pasatiempo area in-lieu recharge by using excess<br>San Lorenzo Valley (North) System and Felton System surface water instead of groundwater pumping in<br>the wet season months.  |
| SLVWD and SVWD Inter-<br>District Conjunctive Use with<br>Loch Lomond (Phase 2) | Group 2<br>Tier 1 | Treated surface water from<br>within the Basin - Reservoir | SLVWD exercises their contract with the City of Santa Cruz to import 313 acre-feet/year from Loch Lomond for conjunctive use. Combined with Phase 1, there would be on average 540 AFY to offset all or almost all wet season groundwater demand in the Scotts Valley area.   |
| Transfer for Inter-District<br>Conjunctive Use                                  | Group 2<br>Tier 2 | Treated surface water from outside of the Basin            | Provide treated surface water from the City's San Lorenzo River and North Coast sources to off-set some or all of the wet season demands of Scotts Valley Water District to rebuild groundwater resources by reducing pumping during some part of the year. Water could also be transferred to parts of the SLVWD's South System which is solely reliant on groundwater.  |
| Aquifer Storage & Recovery<br>Project in Scotts Valley Area of<br>the Basin     | Group 2<br>Tier 2 | Treated surface water from outside of the Basin            | Create an underground reservoir of stored treated surface water using available winter flows (above those required for ongoing operations, water rights, and fish flows). Stored water would provide drought supply for City of Santa Cruz and could be designed with additional capacity to contribute to the restoration of the Basin.  |

| Project Name  | Project<br>Group  | Source of Water                               | Project Description  |  |  |  |  |  |  |  |
|---|-------------------|---|--|--|--|--|--|--|--|--|
| Group 2 - Projects and Management Actions in Planning Process, continued                              |                   |   |  |  |  |  |  |  |  |  |
| Purified Wastewater Recharge<br>in Scotts Valley Area of the<br>Basin<br>(710 – 1,500 acre-feet/year) | Group 2<br>Tier 3 | Purified wastewater from<br>outside the Basin | A purified wastewater recharge project would use advanced water purification technology to treat existing secondary-treated effluent source water from the City of Santa Cruz Wastewater Treatment Facility (WWTF). Advanced treated wastewater would be injected into the Lompico aquifer in the Scotts Valley area. The project could use the expanded capacity of Soquel Creek Water District's (SqCWD) Chanticleer Advanced Water Purification Facility (AWPF) that is scheduled to begin construction in 2021 as part of the Pure Water Soquel project. Purified wastewater would be conveyed to SVWD's El Pueblo yard site for final conditioning and injection into the Lompico aquifer near the El Pueblo yard. Brine is intended to be discharged via the Santa Cruz outfall. |  |  |  |  |  |  |  |
| Purified Wastewater Recharge<br>in Scotts Valley Area of the<br>Basin<br>(3,500 acre-feet/year)       | Group 2<br>Tier 3 | Purified wastewater from outside the Basin    | Purified wastewater recharge project utilizes advanced water purification technology to treat existing secondary-treated effluent source water from the City of Santa Cruz WWTF for injection into the Lompico aquifer. A new AWPF site in or near Scotts Valley with a capacity of 4 MGD would need to be constructed to purify the wastewater to potable quality. Purified wastewater would be conveyed and injected into injection wells near SVWD's El Pueblo yard and at several other suitable location in Scotts Valley. Brine discharge will need new infrastructure to connect to the Santa Cruz outfall.   |  |  |  |  |  |  |  |
| Purified Wastewater<br>Augmentation at Loch Lomond  | Group 2<br>Tier 3 | Purified wastewater from outside the Basin    | Augment Loch Lomond storage with purified wastewater. Advanced treatment would occur via an AWTF located at or near City of Santa Cruz WWTF. The project would convey purified wastewater from the AWFT to Loch Lomond where it would be blended with raw water in the reservoir, a source of municipal drinking water supply for the City of Santa Cruz. Brine discharge would be via connection to the existing City of Santa Cruz ocean outfall.  |  |  |  |  |  |  |  |

| Project Name   | Project<br>Group | Source of Water       | Project Description  |  |  |  |  |  |  |  |
|--|------------------|-----------------------|--|--|--|--|--|--|--|--|
| Group 3 - Projects and Management Actions Requiring Future Evaluation        |                  |                       |  |  |  |  |  |  |  |  |
| SLVWD Olympia Groundwater<br>Replenishment                                   |                  | the Basin             | Aquifer replenishment project in SLVWD's North System where injection wells at the Olympia wellfield would be used to replenish the Santa Margarita aquifer with treated surface water from available winter flows.  |  |  |  |  |  |  |  |
| Public/Private Stormwater<br>Recharge and Low Impact<br>Development          | Group 3          |                       | Install small to medium scale, 10 AFY to 1,000 acre-feet/year per site, facilities to capture stormwater to recharge the Santa Margarita aquifer through surface spreading and/or constructed dry wells. Preliminary siting of such facilities could be within the Lockhart Gulch area where stormwater runoff is currently diverted, near an existing detention basin on Marion Ave, or one of several previously disturbed sites in public ownership or on property owned by the Santa Cruz Land Trust.  |  |  |  |  |  |  |  |
| Enhanced Santa Margarita<br>Aquifer Conjunctive Use                          | Group 3          | from within the Basin | In years when the Santa Margarita aquifer has high groundwater levels, SLVWD extract from the Santa Margarita aquifer at the Olympia and Quail Hollow wellfields instead of at the Pasatiempo wells extracting from the Lompico aquifer. This allows the SLVWD Pasatiempo wellfield to provide for in-lieu recharge of the Lompico aquifer. In dry years, when Santa Margarita aquifer groundwater are lowered in response to reduced recharge from rainfall and impacting baseflows to creeks, SLVWD's Santa Margarita aquifer wells are rested by extracting instead Lompico aquifer groundwater recharged in the wet years. |  |  |  |  |  |  |  |
| SLVWD Quail Hollow Pumping<br>Redistribution                                 | Group 3          | Groundwater           | Add a new well within the SLVWD's system in order to redistribute pumping at the Quail Hollow area.  |  |  |  |  |  |  |  |
| Santa Margarita Aquifer Private<br>Pumpers Connect to Public<br>Water System | Group 3          |                       | Public water systems incorporate parcels or developments dependent on private wells extracting from the Santa Margarita aquifer if it was found that private pumping was impacting surface water sources, or if there was concern about shallower private wells going dry.   |  |  |  |  |  |  |  |
| Direct Potable Reuse   | Group 3          |                       | Current California regulations do not allow direct potable reuse (DPR). In the future if this use becomes permitted, it would involve blending purified wastewater with raw water prior to treatment to maximize available beneficial reuse year-round.  |  |  |  |  |  |  |  |
| Groundwater Use Restrictions   | Group 3          | NA                    | Limit the amount of pumping allowed, charge high usage fees  |  |  |  |  |  |  |  |
| Scotts Valley Non-Potable<br>Reuse   | Group 3          | -                     | Potential upgrades or replacement projects for the City of Scotts Valley existing Wastewater Recovery<br>Facility  |  |  |  |  |  |  |  |

| Project Name  | Project<br>Group | Source of Water           | Project Description   |  |  |  |  |  |  |
|---|------------------|---------------------------|---|--|--|--|--|--|--|
| Projects Considered in the Past but Regarded Infeasible   |                  |                           |   |  |  |  |  |  |  |
| Zayante Dam   | NA               | Surface Water - Reservoir | Construct a surface water reservoir on upper Zayante Creek to store 4,000 AF<br>- High Cost<br>- Geologic concerns<br>- Endangered Species and other environmental impacts  |  |  |  |  |  |  |
| Raising Loch Lomond Dam<br>height   | NA               | Surface Water - Reservoir | Raise the height of the Newell Creek dam to increase the capacity of Loch Lomond<br>- Dam safety<br>- Geologic concerns   |  |  |  |  |  |  |
| Quarry Storage  | NA               | Surface Water - Reservoir | Use one of the existing quarries in the Basin as reservoir<br>- Low capacity<br>- Endangered Species and other environmental impacts  |  |  |  |  |  |  |
| City of Scotts Valley/SVWD<br>Seasonal Indirect Potable<br>Reuse (IPR) – Groundwater<br>Replenishment Reuse Project | NA               | Purified wastewater       | Wastewater from City Scotts Valley purified at a new 0.5 MGD AWPF at SVWD's El Pueblo Yard site. 250 acre-feet/year of purified wastewater would be conveyed to injection wells near El Pueblo Yard a to recharge the Lompico aquifer in SMGB. Brine discharge would be via City of Santa Cruz outfall.<br>- High cost per acre-foot makes this project too costly to be viable |  |  |  |  |  |  |

Appendix 5A Detailed Explanation of Santa Margarita Groundwater Agency 5-Year Estimated Costs For GSP Implementation

| ty | Categories and Tasks   | Annual<br>Cost | Lump<br>Sum<br>Items | 5-year<br>Total | Annualized<br>Cost<br>(5 years) | Ongoing Activity: SMGWA  | Ongoing Activity: Cooperating Agencies  | New Activity   |  |  |  |
|----|--|----------------|----------------------|-----------------|---------------------------------|--|---|--|--|--|--|
|    | Agency Membership and Funding<br>Structure EvaluationTo be accomplished in Fiscal Year 2022 and included<br>in Fiscal Year 2022 budget |                |                      |                 | and included                    |  |   |  |  |  |  |
|    | Administrative and Business Operations   |                |                      |                 |                                 |  |   |  |  |  |  |
|    | Administrative and Planning<br>Coordination  | \$100,000      | \$0                  | \$500,000       | \$100,000                       | FY 2018-2021 \$35,000-\$51,000 annually. Administrative<br>and Board support services have been provided by<br>SVWD, reimbursed by SMGWA. Comprises 0.5 full-time<br>equivalent (fte) Admin Assistant salary & benefits.<br>FY 2018-2021 \$10,000-\$18,000 annually. Grant<br>administration services that have been contracted out to<br>be provided by the Santa Cruz Regional Water<br>Management Foundation. | Collaborative staffing includes staff time from executive level positions at SLVWD, SVWD, County, City of Santa Cruz. Estimated 5-10 hours per week from each individual, with hourly rates of \$100-\$150 (including salary and benefits). | Depending on the governance and administrative<br>structure of the agency, the work could continue<br>through collaborative staffing approach or designat<br>staff hired by the agency or third-party contract.<br>Different level of staff needed to meet the needs of<br>the agency. Coordination of the GSP implementation<br>activities is a new task that very likely requires a pa<br>time planner position. |  |  |  |
|    | Treasurer Services   | \$10,000       | \$0                  | \$50,000        | \$10,000                        | FY 2018-2021 \$7,500-10,000 annually. Has been provided<br>by SLVWD, reimbursed by SMGWA. Includes monthly<br>A/P, quarterly A/R, quarterly financial reports, monthly<br>bank reconciliation, annual audit support. Expect to remain<br>the same in the future.   |   |  |  |  |  |
|    | Legal Services   | \$12,000       | \$0                  | \$60,000        | \$12,000                        | FY 2018-2021 \$13,000-\$25,000 annually. Expect to decrease due to lesser number of board meetings.  |   |  |  |  |  |
|    | Communication and Outreach   | \$20,000       | \$0                  | \$100,000       | \$20,000                        | FY 2019-2021 \$35,000-\$68,000 annually. Expect to decrease. The actual amount depends on the specific activities, the bare minimum is website, social media and occasional print media.   | -   |  |  |  |  |
|    | Audit Services   | \$9,000        | \$0                  | \$45,000        | \$9,000                         | FY 2019-2021 \$7,500-\$8,600 annually. Expect to remain the same in the future.  |   |  |  |  |  |
|    | Software and Licenses  | \$2,500        | \$0                  | \$12,500        | \$2,500                         | FY 2018-2021 \$2,000-\$3,000 annually. Includes<br>Quickbooks, Dropbox, Docusign, Movavi. Expect to remain<br>the same in the future.  | Common office software licenses paid by SVWD and not charged to SMGWA. Expect to remain the same in the future.   |  |  |  |  |
|    | Memberships  | \$2,100        | \$0                  | \$10,500        | \$2,100                         | FY 2018-2021 about \$1,500 annually. Includes ACWA and GRA. Expect to remain the same.   |   |  |  |  |  |
|    | Meetings and Travel  | \$5,000        | \$0                  | \$25,000        | \$5,000                         | FY 2019-2020 about \$3,000 annually. Main event to<br>support would be GRA Annual Summit, especially<br>beneficial to the non-utility board members. Anticipate<br>slightly increased interest when new board members get<br>appointed and GSP moves into implementation phase.  | Meeting space made available by SVWD and City of Scotts Valley was free.<br>If public space needs to be rented - additional cost.   | -  |  |  |  |
|    | Insurance  | \$1,200        | \$0                  | \$6,000         | \$1,200                         | FY 2018-2021 \$900-\$1,400 annually. Liability Insurance<br>through ACWA JPIA. Remain the same in the future<br>unless SMGWA decides to have assets or employees that<br>triggers property insurance and workers comp insurance.   | Due to the collaborative staffing model, workers comp insurance provided by respective public agencies.   |  |  |  |  |
|    | Supplies and Equipment   | \$1,000        | \$0                  | \$5,000         | \$1,000                         | FY 2018-2021 \$100-\$1,000.  | General office supplies provided by SVWD and not charged to SMGWA.<br>Expect to remain the same if SVWD continues to be the Business Agent.   |  |  |  |  |

| /ity | Categories and Tasks  | Annual<br>Cost | Lump<br>Sum | 5-year<br>Total | Annualized<br>Cost | Ongoing Activity: SMGWA  | Ongoing Activity: Cooperating Agencies   | New Activity  |
|------|---|----------------|-------------|-----------------|--------------------|--|--|---|
|      | Technical Support and Consultation                                  |                | Items       |                 | (5 years)          |  |  |   |
| -    | Groundwater Model Simulations and<br>Updates                        | \$15,000       | \$0         | \$75,000        | \$15,000           |  |  | It might be desired to develop additional model rucircumstances change significantly:<br>increase/decrease in demand, new production we new climate scenario. |
|      | Consultants As-Needed Technical<br>Support                          | \$15,000       | \$0         | \$75,000        | \$15,000           |  |  | Allowance for on-call technical support. Billed on<br>& materials, only as needed. Estimation based o<br>similar activity at SVWD.                            |
|      | Monitoring & Reporting  |                |             |                 |                    |  |  |   |
|      | Groundwater Level Monitoring  | \$8,000        | \$0         | \$40,000        | \$8,000            |  |  | Estimate of 2 days of staff time twice a year, thou could be less.  |
|      | Interconnected Surface Water<br>Monitoring: Streamflow              | \$40,000       | \$0         | \$200,000       | \$40,000           | SMGWA reimbursed the County for the following amounts:<br>FY 17/18 - \$20,150<br>FY 18/19 - \$29,412<br>FY 19/20- \$40,303<br>FY 20/21- \$150,000 though \$90,000 was grant funded | SLVWD has been monitoring stream flow & stream temperatures with<br>Balance Hydrologics since 2014. During the first 5 years of monitoring,<br>Balance operated gages along 9 different creeks and conducted several<br>additional studies to gain a better understanding of the various watershed<br>systems. As is typical, after 5 years of monitoring a more refined monitoring<br>and diversion-management program was developed. Beginning in WY2019,<br>the number of 'ecological' gages were reduced to 4 creeks: Peavine Creek,<br>Foreman Creek, Boulder Creek, and Lompico Creek. Balance also monitors<br>the District 2 'operational' stream flow gages. As part of this gaging program,<br>Balance installed 2 real-time gages on Clear Creek and Fall Creek, which<br>have become integral to the operations and management of the diversions on<br>these 2 streams. Since 2014, the SLVWD has spent ~\$80K annually. In 2021<br>the District reduced its gaging further due to the loss of infrastructure in its<br>North System after the 2020 August CZU Complex fires. An overview of costs<br>spent on surface water monitoring since 2015 are as follows: FY 15/16 -<br>\$142K, FY 16/17 - \$103K, FY 17/18 - \$125K, FY 18/19 - \$129K, FY 19/20-<br>\$63K, FY 20/21- \$84K<br>County has contracted with Balance Hydrologics to do monitoring in and<br>around the Santa Margarita Basin for the purposes of informing the GSP<br>development since 2017. These contracts primarily included activities such<br>as stream gaging and synoptic flow measurements, as well as work<br>identifying Groundwater Dependent Ecosystems. The County has asked the<br>SMGWA to reimburse some of these charges every year as shown in column<br>H. The costs were<br>FY 17/18 - \$45,978.5<br>FY 18/19 - \$66,000<br>FY 20/21- \$166,183.75<br>FY 20/21- \$166,183.75<br>FY 21/22 (contracted) - \$82,917 |   |
| -    | Interconnected Surface Water<br>Monitoring: 5-Year Vegetation Vigor | \$0            | \$5,000     | \$5,000         | \$1,000            |  |  | Annual cost was removed from SMGWA budget   |
|      | Interconnected Surface Water<br>Monitoring: GDEs                    | \$5,000        | 0           | \$25,000        | \$5,000            | Some GDE costs were in the County contracts with Balance described above.  |  | Estimated cost of two days of staff time twice a y  |
| -    | Annual Reports  | \$45,000       | \$0         | \$225,000       | \$45,000           |  | SVWD has been producing annual groundwater reports since 1994 to comply with AB3030. These reports will no longer be needed - will be replaced by SGMA annual reports. AB3030 reports were focused on a much smaller area, a portion of the SMGB.  | SMGA requirement. Estimation based on similar activity at SVWD.   |
|      | GSP 5-year Update   | \$0            | \$100,000   | \$100,000       | \$20,000           |  |  | SMGA requirement. Estimation based on Urban Water Management Plan 5-year updates.   |

| Activity | Categories and Tasks   | Annual<br>Cost | Lump<br>Sum<br>Items  | 5-year<br>Total | Annualized<br>Cost<br>(5 years) | Ongoing Activity: SMGWA   | Ongoing Activity: Cooperating Agencies   | New Activity  |  |  |
|----------|--|----------------|---|-----------------|---------------------------------|---|--|---|--|--|
| 5        | Non-De Minimis Metering<br>Program                                     | \$2,000        | \$5,000   | \$15,000        | \$3,000                         |   | The MGA is developing a program at the cost of \$50,000, however that seems unnecessary here as there are only 3-4 unmetered non de-minimis users in this Basin, so this cost will be minimal once the agency adopts an ordinance and develops a data tracking system. | Proposed implementation activity in GSP   |  |  |
| 6        | Address Data Gaps in the Hydroged                                      | ological Conc  | ceptual Mode  | el, Understand  | ing of Ground                   | water Conditions, and the Monitoring Network  |  |   |  |  |
|          | Streamflow Gage on Carbonera<br>Creek                                  | \$0            | \$15,000  | \$15,000        | \$3,000                         |   |  | This estimate may be a little low, it depends on if we purchase or rent the gage, and does not include the ongoing monitoring, however as it is written in the GSP, it would likely be installed towards the end of the first 5 years so ongoing monitoring will be included in the subsequent 5 years.                       |  |  |
| 7        | Data Management System   | \$40,000       | \$0   | \$200,000       | \$40,000                        | \$149,500 contract to develop the DMS and web portal,<br>and work with agencies to transition data. The SMGWA is<br>paying \$49,500, the rest is coming from the MGA. |  | SGMA requirement. County has the contract with<br>DMS vendor for Santa Cruz Mid-County Groundwater<br>Agency and SMGWA. Cost is estimated based on<br>proportional data share. Assumes 2 licenses at \$10k<br>each, \$10k for annual support and maintenance, \$6k<br>for hosting, plus buffer for consultants to enter data. |  |  |
| 8        | Evaluate, Prioritize, and Refine<br>Projects and Management<br>Actions | Funded by i    | Funded by individual agencies sponsoring specific projects and management actions |                 |                                 |   |  |   |  |  |
|          | Contingency (10%)  | \$33,280       | \$12,500  | \$178,900       | \$35,780                        |   |  |   |  |  |
|          | TOTAL  | \$366,080      | \$137,500   | \$1,967,900     | \$393,580                       |   |  |   |  |  |